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Staff – Exhibit 120 Amy L. Eichholz Rebuttal Testimony File No. ER-2022-0337

Exhibit No.:

Issue(s): Low Income Programs

Witness: Amy L. Eichholz

Sponsoring Party: MoPSC Staff
Type of Exhibit: Rebuttal Testimony

Case No.: ER-2022-0337

Date Testimony Prepared: February 15, 2023

MISSOURI PUBLIC SERVICE COMMISSION INDUSTRY ANALYSIS DIVISION ENERGY RESOURCES DEPARTMENT

REBUTTAL TESTIMONY

OF

AMY L. EICHHOLZ

UNION ELECTRIC COMPANY, d/b/a AMEREN MISSOURI

CASE NO. ER-2022-0337

Jefferson City, Missouri February 2023

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1		REBUTTAL TESTIMONY
2		\mathbf{OF}
3		AMY L. EICHHOLZ
4 5		UNION ELECTRIC COMPANY, d/b/a AMEREN MISSOURI
6		CASE NO. ER-2022-0337
7	Q.	Please state your name and business address.
8	A.	My name is Amy L. Eichholz, and my business address is Missouri Public
9	Service Com	mission, P. O. Box 360, Jefferson City, Missouri 65102.
10	Q.	By whom are you employed and in what capacity?
11	A.	I am employed by the Missouri Public Service Commission ("Commission") as
12	a Research/D	Data Analyst in the Energy Resources Department.
13	Q.	What is your educational background and work experience?
14	A.	Please refer to the attached Schedule ALE-r1.
15	Q.	Have you previously filed testimony before this Commission?
16	A.	No. This is the first case in which I have filed testimony.
17	EXECUTIV	'E SUMMARY
18	Q.	What is the purpose of your rebuttal testimony?
19	A.	The purpose of my rebuttal testimony is to respond to the direct testimony filed
20	in this case b	y the Office of Public Counsel ("OPC") witness Dr. Geoff Marke, and Consumers
21	Counsel of N	Missouri ("CCM") witness Jacqueline A. Hutchison in regards to Union Electric
22	Company d/I	b/a Ameren Missouri's ("Ameren Missouri") Keeping Current Low-Income Pilot
23	Program ("I	Keeping Current Program") and Keeping Cool Low-Income Pilot Program
24	("Keeping C	ool Program") (collectively "Keeping Current and Keeping Cool Programs") and

- 1 | the Critical Needs Program ("CNP"). Specifically I will be addressing recommendations that
- 2 Dr. Marke and Ms. Hutchinson propose for the Keeping Current and Keeping Cool Programs
- and the CNP.

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OPC RECOMMENDATIONS

Keeping Current and Keeping Cool Programs

- Q. What is the purpose of the Keeping Current and Keeping Cool Programs?
- A. The purpose of the Keeping Current and Keeping Cool Programs is to provide electric bill payment assistance to customers meeting the eligibility requirements while assessing the delivery methods used in the Program and the impacts on revenues and costs.¹
 - Q. What are the current participant monthly bill credits for the Keeping Current and Keeping Cool Programs?
 - A. The Keeping Current Program monthly bill credits are:

Electric Heating Participan	t's Monthly Bill Credit
0-50% FPL	\$90.00
51%-150% FPL (1)	\$60.00

ı	Non-Electric Heating Participa	ant's Monthly Bill Credit
	0-50% FPL	\$40.00
	51%-150% FPL (1)	\$35.00

(1) Through December 31, 2022, the percentage shall be 300% rather than 150%

The Keeping Cool Program monthly bill credits are:

Participant's Monthly Cool	ing Bill Credit(May-September)
0-100% FPL	\$25.00
101%-150% FPL (1)	\$25.00

(1) Through December 31, 2022, the percentage shall be 300% rather than 150%

¹ MO.P.S.C. Schedule No. 6 3rd Revised Sheet No. 160.

1	Q.	Does OPC make any recommendations in regards to Ameren Missouri's
2	Keeping Curre	ent and Keeping Cool Programs?
3	A.	Yes in Dr. Marke's direct testimony he makes eight recommendations to the
4	Keeping Curre	ent and Keeping Cool Programs. ²
5		1. Increase Keeping Cool amount seniors receive to \$50.
6		2. Allow for return check fees in amount that can be covered by a pledge,
7		rather than customer have to come up with it;
8		3. Increase flexibility for enrollment criteria by allowing participants with
9		up to two weeks of a past due balance;
10		4. Increase flexibility of enrollment and continuous participation by
11		allowing or maintaining eligibility if customer is within \$25 of full
12		payment (e.g., if bill is \$100 and a customer pays Flexibility with
13		enrollment criteria – case by case \$75);
14		5. Increase focus on non-LIHEAP agencies and consider marketing
15		opportunities;
16		6. Institute automatic renewal rather than removing customers who
17		complete 24 months following a needs assessment (phone call) by an
18		Ameren or participating agency employee;
19		7. Institute automatic renewals every six months to motivate customers
20		(i.e., make six months of on-time payments and earn another six months
21		of credits); and

² Direct Testimony of Geoff Marke, page 31.

1	8. An increase of \$250,000 (\$125,000 apiece for shareholders and
2	ratepayers) to account for the recommendation for an increase to the
3	Keeping Cool Program bill credit.
4	Q. Does Staff agree with Dr. Marke's recommendations concerning the Keeping
5	Current and Keeping Cool Programs?
6	A. Staff has the following recommendations to Dr. Marke's recommendations:
7	1. For OPC recommendation (1), Staff does not oppose increasing the bill
8	credit to seniors to \$50, as this could further help alleviate the energy
9	burden of elderly participants.
10	2. For OPC recommendation (2), Staff does not fully understand what
11	Dr. Marke means by a "pledge" to allow for return check fees, rather
12	than customers having to come up with it. Staff needs more information
13	to determine rather it opposes or does not oppose Dr. Marke's
14	recommendation. Staff has sent a data request for additional information.
15	3. For OPC recommendation (3), Dr. Marke recommends increasing
16	flexibility for enrollment criteria by allowing participants with up
17	to two weeks of the past due balance. Staff needs further information
18	to determine rather it opposes or does not oppose Dr. Marke's
19	recommendation. Staff has sent a data request for additional information.
20	4. For OPC recommendation (4), Dr. Marke recommends increasing
21	flexibility of enrollment and continuous participation by allowing or
22	maintaining eligibility if customer is within \$25 of full payment (e.g. if
23	bill is \$100 and customer pays Flexibility with enrollment criteria – case

by case \$75). Staff opposes this recommendation. The Keeping Current and Keeping Cool programs currently provide a bill credit to customers to remain current within two billing cycles to remain as participants. OPC's recommendation here may give participants a perverse incentive to pay up to \$25 less on their monthly bill while continuing to receive the current monthly bill credit

- 5. For OPC recommendation (5), Staff does not oppose increased focus on non-LIHEAP agencies and considering marketing opportunities. This recommendation should allow for additional participation.
- 6. For OPC recommendation (6), Staff does not oppose instituting automatic renewal rather than removing customers who complete 24 months following a needs assessment (phone call) by an Ameren or participating agency employ. OPC's recommendation here would allow participating customers to continue to participate if a needs assessment is confirmed rather than a customer being automatically removed.
- 7. For OPC recommendation (7), Staff does not oppose instituting automatic renewals every six months to motivate customers (i.e., make six months of on-time payments and earn another six month of credits).

 OPC's recommendation here could act as a motivating incentive to customers utilizing the program accordingly.
- 8. For OPC recommendation (8), Staff does not oppose a modest increase of \$250,000 (shared equally between shareholders and ratepayers) to account for OPC recommendation (1) which Staff does not oppose.

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Critical Needs Program

- Q. What is the purpose of the Critical Needs Program ("CNP")?
- A. While Ameren Missouri does not currently have an approved CNP tariff sheet, as stated in the current Spire Critical Needs Program,³ the purpose is to provide outreach and training to community stakeholders that will allow them to identify individuals that are in critical medical need for assistance and refer such individuals to available assistance resources.
 - Q. Does OPC make any recommendations to the Critical Needs Program ("CNP")?
- A. Yes. Ameren Missouri and its stakeholders are currently working together to draft a CNP tariff sheet. However, since Dr. Marke has not received confirmation from Ameren Missouri on a few remaining issues, he makes the following three recommendations:
 - 1. A customer or permanent household resident can be placed in the critical needs program if they have received medical certification that involuntary disconnection or suspension of utility service would aggravate an existing serious illness or may prevent the use of life-support equipment;
 - 2. Customers on the program are given a 30-day reprieve from having their utility shut off for non-payment; and
 - 3. If more than one occupant in a household has been medically verified for the program the 30-day reprieve will be extended an additional 30 days for each occupant eligible under an account.

³ P.S.C. MO. No. 9 First Revised SHEET No. R-32

1	Q. Does Staff have any concerns with Dr. Marke's recommendations in regards to
2	the CNP?
3	A. No. Staff does not oppose or have any concerns with Dr. Marke's recommendations
4	in regards to the CNP. Dr. Marke's recommendations should allow for further assistance for
5	participants in this program.
6	CONSUMER COUNCIL OF MISSOURI RECOMMENDATIONS
7	Keeping Current and Keeping Cool Programs
8	Q. What are the recommendations of CCM witness Jacqueline Hutchinson in
9	regards to Ameren Missouri's Keeping Current and Keeping Cool Programs?
10	A. In Ms. Hutchinson's direct testimony ⁴ she states ten recommendations to the
11	Keeping Current and Keeping Cool Programs.
12	1. Program design and implementation model continues under the existing
13	collaborative model.
14	2. Increase the amount of monthly bill credits for Keeping Cool to \$75 for
15	those with 12 "high energy burden", as defined by the collaborative, and
16	\$50 for all other customers.
17	3. Increase the Keeping Current monthly bill payment to reflect energy
18	burden, with payment levels for those with highest energy burden
19	and the lowest income receiving up to \$150, as determined by the
20	collaborative.
21	4. Increase the length of time customers can remain in either program to
22	three years.

⁴ Direct Testimony of Jacqueline A. Hutchinson, pages 14-15.

1	5. Enroll all eligible Critical Needs and Rehousing customers in Keeping	
2	Current and Keeping Cool Programs.	
3	6. Increase the funding for the Keeping Current Manager, as agreed by the	
4	collaborative, to continue this full-time contract employee to increase	
5	access to the programs.	
6	7. Increase the agency reimbursement for completing Keeping Current	
7	Applications from \$25 to \$50. Maintain the \$25 incentive payment to	
8	agencies for customers who successfully complete the program.	
9	8. Increase the annual funding level by 1 million dollars to assure adequate	
10	funding for the programs expansion details described above.	
11	9. Continue to have biannual third party evaluations for the Keeping Current	
12	and Keeping Cool programs.	
13	10. Continue the income eligibility at 300% poverty, to be reevaluated	
14	during the next Ameren Missouri rate cases.	
15	Q. Does Staff agree with Ms. Hutchinson's recommendations concerning the	
16	Keeping Current and Keeping Cool Programs?	
17	A. Staff has the following recommendations to Ms. Hutchinson's	
18	recommendations:	
19	1. For CCM recommendation (1), Staff does not oppose the program design	
20	and implementation model to continue under the existing collaborative	
21	model.	
22	2. For CCM recommendation (2), Staff opposes Ms. Hutchinson's	
23	recommendation to increase the amount of monthly bill credits for	

Keeping Cool to \$75 for those with "high energy burden", as defined by the collaborative, and \$50 for all other customers. Above, Staff did not oppose OPC recommendation (1) which increased the Keeping Cool Program bill credit to \$50 for seniors. Ms. Hutchinson's recommendation here not only substantially increases the bill credit to all participants but requires Ameren Missouri and its stakeholders to agree on what "high energy burden" means which could likely lead to disagreement outside of this current general rate case.

- 3. For CCM recommendation (3), Staff opposes increasing the Keeping Current Program monthly bill payment to reflect energy burden, with payment levels for those with the highest energy burden and the lowest income receiving up to \$150, as determined by the collaborative. Ms. Hutchinson's recommendation here again relies on "high energy burden" being defined and is further complicated by somehow connecting that to those with the lowest income. Staff is unsure of how that would work, or if it is even possible.
- 4. For CCM recommendation (4), Staff opposes this recommendation and believes it is unnecessary to increase the length of time customers can remain in either program for three years. However, if Dr. Marke's recommendation for automatic renewal, as discussed above, is approved (which Staff does not oppose), then customers could take part in this program longer than the current 24 month enrollment period.

- 5. For CCM recommendation (5), Staff does not oppose the enrollment of all eligible Critical Needs and Rehousing customers in the Keeping Current Program. This recommendation should increase participation in the Keeping Current Program.
- 6. For CCM recommendation (6), Staff opposes an increase of the funding for the Keeping Current Manager. However, Staff does not oppose continuation of this full-time contract employee in an effort to increase access to the programs.
- 7. For CCM recommendation (7), Staff does not fully understand CCM's recommendation here and will need further information to determine rather it opposes or does not oppose Ms. Hutchinson's recommendation. Staff has sent a data request for additional information.
- 8. For CCM recommendation (8), Staff opposes an increase of the annual funding level by \$1,000,000. As previously mentioned, Dr. Marke recommends a modest \$250,000 increase which Staff does not oppose.

 Ms. Hutchinson's recommended increase is substantial and goes beyond what Staff views necessary at this point.
- 9. For CCM recommendation (9), Staff does not oppose to continue to have biannual third party evaluations of the Keeping Current and Keeping Cool Programs. Evaluations have benefited these programs in the past and could potentially further benefit these programs with continued evaluations.

Yes.

A.

1	10. For CCM recommendation (10), Staff opposes the continuation
2	of income eligibility at 300% of the federal poverty level ("FPL"). As
3	reflected in the current Keeping Current and Keeping Cool Program's
4	tariff sheets, the 300% FPL was only through December 31, 2022. As of
5	January 1, 2023 the 300% FPL should have reverted back to 150% FPL.
6	Staff does not believe the 300% FPL needs to continue at this point.
7	Critical Needs Program
8	Q. Does CCM make any recommendations to the Critical Needs Program?
9	A. Yes. Consumers Council of Missouri recommends the adoption of the
10	assumptions and model as detailed in Ms. Hutchinson's direct testimony on pages $17-19$.
11	Q. How does Staff respond to the assumptions and model as set forth in
12	Ms. Hutchinson's direct testimony?
13	A. Staff does not necessarily oppose Ms. Hutchinson's assumptions and model
14	relied on in her direct testimony. As stated above, Ameren Missouri and its stakeholders
15	are working together to develop a Critical Needs Program tariff sheet where many of
16	CCM's assumptions and model will be considered.
17	Q. Does this conclude your rebuttal testimony?

BEFORE THE PUBLIC SERVICE COMMISSION

OF THE STATE OF MISSOURI

In the Matter of Union Electric Company d/b/a Ameren Missouri's Tariffs to Adjust) Case No. ER-2022-0337		
Its Revenues for Electric Service			
AFFIDAVIT OF AN	AY L. EICHHOLZ		
STATE OF MISSOURI) ss.			
COUNTY OF COLE)			
COMES NOW AMY L. EICHHOLZ and o	n her oath declares that she is of sound mind and		
lawful age; that she contributed to the foregoing	Rebuttal Testimony of Amy L. Eichholz; and that		
the same is true and correct according to her best	knowledge and belief.		
Further the Affiant sayeth not. AM	nux J. Gielhof Y.L. EICHHOŁZ		
JUR	AT		
Subscribed and sworn before me, a duly cons	stituted and authorized Notary Public, in and for		
the County of Cole, State of Missouri, at my office in Jefferson City, on this day			
of February 2023.			
D. SUZIE MANKIN Notary Public - Notary Seal State of Missouri Commissioned for Cole County My Commission Expires: April 04, 2025 Commission Number: 12412070	Muziellankin ary Public		

Amy L. Eichholz

Education and Employment Background

I am Research/Data Analyst of the Energy Resources Department, Industry Analysis

Division of the Missouri Public Service Commission. Prior to my current position, I was employed

at the Missouri Department of Natural Resources as an Environmental Program Analyst from

January 2022 through December 2022.

I received a, Bachelor of Science degree in Business Administration in December 1997,

and a minor in Marketing, all from Lincoln University, Jefferson City, Missouri.

Prior to first joining the Commission, I worked in various positions within three state

agencies of the State of Missouri. I was employed as an Executive II for the HIV, STD, and

Hepatitis Section of the Missouri Department of Health and Senior Services; as a Deputy Clerk

for the Supreme Court of Missouri; as a Game Accounting Executive, Administrative Office

Assistant, Inside Sales Representative, and a Licensing Specialist for the Missouri Lottery. From

September 1999 through December 2017.