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Cost of Service, Rate Design

Brian C. Collins
Direct Testimony

MIEC

WR-2015-0301 January 20, 2016

Missouri Public Service Commission

BEFORE THE PUBLIC SERVICE COMMISSION OF THE STATE OF MISSOURI

In the Matter of Missouri-American Water Company's Request for Authority to Implement a General Rate Increase for Water and Sewer Service Provided in Missouri Service Areas

Case No. WR-2015-0301

Direct Testimony and Schedules of

Brian C. Collins

On behalf of

Missouri Industrial Energy Consumers

January 20, 2016



BRUBAKER & ASSOCIATES, INC.

Project 10135

MIEC Exhibit No 5

Date 3-22-14 Reporter 713

File No. WK-2015-0301

BEFORE THE PUBLIC SERVICE COMMISSION OF THE STATE OF MISSOURI

| In the Matter of Missouri-American Water Company's Request for Authority to Implement a General Rate Increase for Water and Sewer Service Provided in Missouri Service Areas | | | |) Case No. WR-2015-0301) |
|---|---|----|--|---------------------------------|
| STATE OF MISSOURI COUNTY OF ST. LOUIS |) | SS | | |

Affidavit of Brian C. Collins

Brian C. Collins, being first duly sworn, on his oath states:

- 1. My name is Brian C. Collins. I am a consultant with Brubaker & Associates, Inc., having its principal place of business at 16690 Swingley Ridge Road, Suite 140, Chesterfield, Missouri 63017. We have been retained by the Missouri Industrial Energy Consumers in this proceeding on its behalf.
- 2. Attached hereto and made a part hereof for all purposes are my direct testimony and schedules which were prepared in written form for introduction into evidence in Missouri Public Service Commission Case No. WR-2015-0301.
- 3. I hereby swear and affirm that the testimony and schedules are true and correct and that they show the matters and things that they purport to show.

Brian C. Collins

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Subscribed and sworn to before me this 19th day of January, 2016.

MARIA E. DECKER
Notary Public - Notary Seal
STATE OF MISSOURI
St. Louis City
My Commission Expires: May 5, 2017
Commission # 13706793

Maria E. Necker Notary Public

BEFORE THE PUBLIC SERVICE COMMISSION OF THE STATE OF MISSOURI

In the Matter of Missouri-American Water Company's Request for Authority to Implement a General Rate Increase for Water and Sewer Service Provided in Missouri Service Areas

Case No. WR-2015-0301

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BEFORE THE PUBLIC SERVICE COMMISSION OF THE STATE OF MISSOURI

In the Matter of Missouri-American Water Company's Request for Authority to Implement a General Rate Increase for Water and Sewer Service Provided in Missouri Service Areas

Case No. WR-2015-0301

Direct Testimony of Brian C. Collins

- PLEASE STATE YOUR NAME AND BUSINESS ADDRESS. 1 Q 2 Α Brian C. Collins. My business address is 16690 Swingley Ridge Road, Suite 140, 3 Chesterfield, MO 63017. WHAT IS YOUR OCCUPATION? 4 Q 5 Α I am a consultant in the field of public utility regulation and a Principal with Brubaker & 6 Associates, Inc., energy, economic and regulatory consultants. 7 PLEASE DESCRIBE YOUR EDUCATIONAL BACKGROUND AND EXPERIENCE. Q 8 Α This information is included in Appendix A to this testimony. ON WHOSE BEHALF ARE YOU APPEARING IN THIS PROCEEDING? 9 Q
- 11 ("MIEC"). Member companies purchase substantial amounts of water from

This testimony is presented on behalf of the Missouri Industrial Energy Consumers

12 Missouri-American Water Company ("Missouri-American" or "Company").

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1 Q WHAT IS THE PURPOSE OF YOUR DIRECT TESTIMONY ON CLASS COST OF

SERVICE AND RATE DESIGN ISSUES?

3 Α The purpose of my testimony is to respond to the Company's proposal for 4 consolidated pricing for its operating districts throughout Missouri and to respond to 5 certain aspects of the Company's class cost of service study and proposed rate 6 design. For the reasons described in my testimony, I recommend that the Company's 7 proposal for consolidated pricing be rejected and that the Company implement 8 district-specific pricing for its operating districts. With respect to the St. Louis Metro 9 District, I also recommend that certain adjustments be made to the Company's 10 proposed class cost of service study and proposed rate design.

Company's Proposal for Consolidated Pricing

- 12 Q WHY IS THE COMPANY PROPOSING CONSOLIDATED PRICING FOR ALL OF
- 13 ITS DISTRICTS?

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- 14 A Company witness Ms. Jeanne M. Tinsley states at page 12 of her direct testimony
- that the Company requests consolidated pricing for the reasons set forth in Company
- 16 witness Dr. Karl A. McDermott's direct testimony.
- 17 Q WHAT REASONS DOES DR. MCDERMOTT PROVIDE IN HIS TESTIMONY FOR
- 18 THE COMPANY'S PROPOSAL FOR CONSOLIDATED PRICING?
- 19 A Dr. McDermott recommends consolidated pricing primarily based on public policy
- 20 benefits, which he claims result in the form of reduced inefficiencies by consolidating
- 21 smaller water systems with larger water systems. Moreover, Dr. McDermott claims at

| 1 | | page 10 of his testimony that the economic benefits of more closely connecting costs |
|----|---|--|
| 2 | | with prices (i.e., district-specific pricing) are not likely to be significant in this case. |
| 3 | Q | DOES DR. MCDERMOTT PROVIDE ANY ANALYSIS RELATED TO THE FACTS |
| 4 | | OF THIS CASE AND THE COMPANY'S SITUATION TO SUPPORT HIS |
| 5 | | CONCLUSION? |
| 6 | Α | No, he does not. |
| 7 | Q | DO YOU AGREE WITH DR. MCDERMOTT THAT THE BENEFITS OF |
| 8 | | DISTRICT-SPECIFIC PRICING ARE NOT LIKELY TO BE SIGNIFICANT IN THIS |
| 9 | | CASE? |
| 10 | Α | I do not. For example, under the Company's proposal for consolidated pricing, the |
| 11 | | Rate J Manufacturing class in the St. Louis Metro District receives an increase of |
| 12 | | 28.1% versus the 6.5% increase necessary to bring it to the Company's indicated |
| 13 | | stand-alone cost of service for the district. The Rate J class provides a subsidy of |
| 14 | | \$1.4 million under consolidated pricing, which is approximately 20.3% more than its |
| 15 | | indicated cost of service of approximately \$7.0 million. |
| 16 | Q | DOES ANY OTHER MISSOURI-AMERICAN WITNESS SUPPORT THE |
| 17 | | COMPANY'S PROPOSAL FOR CONSOLIDATED PRICING? |
| 18 | Α | Yes. Company witness Mr. Paul R. Herbert indicates at page 18 of his direct |
| 19 | | testimony that variances between allocated costs of the districts do not warrant the |
| 20 | | use of separate rate schedules. He further claims that charging one group of |
| 21 | | customers higher rates because they may be served by a newer plant whose original |
| 22 | | cost exceeds that of other plants is not logical. |

1 Q DO YOU AGREE WITH MR. HERBERT?

- A No. Mr. Herbert's argument ignores the principle of cost causation. A district's rates should be based on the costs that Missouri-American incurs to provide it with service.

 Mr. Herbert's argument also ignores the fact that not all of the Company's districts are interconnected and thus cannot serve all of its districts with the same group of water treatment plants or other plant investment.
- 7 Q IS THE COMPANY'S PROPOSAL FOR CONSOLIDATED PRICING 8 REASONABLE?
- 9 A No, it is not.

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10 Q PLEASE EXPLAIN WHY THE COMPANY'S PROPOSAL FOR CONSOLIDATED
11 PRICING IS NOT REASONABLE.

Consolidated pricing is inappropriate for several reasons. First, there is no common or economic cost structure across the many Company districts throughout the state. Specifically, many of the districts are not interconnected to the same (or group of same) water treatment plants. Water treatment plants serving the districts are supplied from district-specific raw water sources (including both groundwater and surface water), which impact water treatment costs. Contrary to power plants in a geographically dispersed electric system, which Mr. Herbert compares to water treatment plants for justification of the Company's consolidated pricing proposal, a water treatment plant in Joplin or St. Joseph, for example, cannot provide treated water to the St. Louis Metro District since those districts are not interconnected. The water treatment plants, distribution networks, pumping equipment and even the electric utilities serving the various Missouri-American territories are distinct across

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22 23 the state, and the various geographic characteristics of each Missouri-American service territory impact costs related to storage, pressure, pumping, chemicals and other costs associated with providing water service in those areas.

Second, consolidated pricing ignores the differences in costs of providing service in each non-interconnected district including, but not limited to, water treatment and supply, labor force, and delivery. Consolidated pricing also ignores the differences in rate base investment that have occurred to provide water service in each operating district. Consolidated pricing is inconsistent with traditional cost of service principles and ignores the concept of cost-causation. In essence. consolidated pricing results in price subsidies to customers in high-cost districts at great cost to customers in low-cost districts. For example, the cost to install water pipe in a district with rocky soil is higher than the cost to install water pipe in a district without rocky soil. Under consolidated pricing, the customers in the lower-cost district with non-rocky soil would subsidize a portion of the cost to install pipe in the higher cost district with rocky soil.

Moreover, the unjust cross-subsidies created by consolidated pricing could erode the efficiency of the water system. These rate subsidies would erode the economic incentive for customers in high-cost districts to be more efficient in placing demands on the water utility because the prices they pay do not accurately reflect the cost of receiving water service. Hence, customers with subsidized prices may impose greater and less efficient demand on high-cost districts, which could cause greater cost at the high-cost districts and increase customer subsidies to bring that district price down to the consolidated rate.

1 Q PLEASE ELABORATE ON HOW CONSOLIDATED PRICING CAN ERODE 2 SYSTEM EFFICIENCY.

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Consolidated pricing could provide the Company disincentives for cost control within high-cost operating districts because all costs would be averaged across the state. If rates were to be consolidated, there would be no reason to maintain separate books and records for each operating district. This could inhibit management from effectively managing each of its districts because district-specific costs will not be maintained or managed. Due to the loss of transparent operating and financial data for each operating district, it would be very difficult to evaluate the efficiency and effectiveness of each operating district. As a result, the Missouri Public Service Commission would lose some of its ability to exercise proper regulatory oversight of the Company's operations. Consolidated pricing will not allow the Company to properly manage its different geographical operating districts and will prevent it from identifying high-cost operating districts in the future.

Q DO YOU HAVE ANY OTHER CONCERNS WITH CONSOLIDATED PRICING?

Yes. Consolidated pricing greatly reduces the Company's incentive to perform due diligence before acquiring new water systems and may also impact the price Missouri-American is willing to pay for new systems. New systems could be acquired without adequate consideration as to whether the costs to operate those systems are economical since those costs would be rolled into existing rates under consolidated pricing.

| 1 | Q | DOES THE COMPANY'S PROPOSAL FOR CONSOLIDATED PRICING RESULT |
|---|---|---|
| 2 | | IN SOME DISTRICTS PROVIDING SUBSIDIES TO OTHER DISTRICTS? |

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Yes. With respect to the St. Louis Metro District, as shown on Schedule BCC-1, the St. Louis Metro District cost of service is \$228,248,118. However, the Company proposes to collect \$231,241,287 from the St. Louis Metro District under its proposed consolidated rates. This is a subsidy of \$2,993,169 provided by the St. Louis Metro District. Of that amount, Rate J provides a subsidy of \$1,419,088, or 47.4% of the St. Louis Metro District subsidy. This is shown on Schedule BCC-2.

As shown on my Schedule BCC-1, the St. Louis Metro, Jefferson City, and Warrensburg Districts provide a total subsidy of \$3,782,726 to the Company's other operating districts. The smaller districts for which a cost of service study was not performed also provide a net subsidy of \$885,801. The total subsidy between Missouri-American operating districts is \$4,668,527.

UNDER THE COMPANY'S PROPOSAL FOR CONSOLIDATED PRICING, DO SOME DISTRICTS UNDER RECOVER THEIR COST OF SERVICE AS A RESULT OF THE COMPANY'S CONSOLIDATED PRICING?

Yes. As shown in Schedule BCC-1, the Company's cost of service studies indicate that the Brunswick, Platte County, and St. Joseph Districts should receive rate increases of 59.6%, 22.6%, and 4.8%, respectively, to bring their present rates to cost of service. However, under the Company's proposal for consolidated pricing, these districts receive rate *decreases* of 11.1%, 5.4%, and 0.9%, respectively. This is particularly unreasonable since the Company's proposal for consolidated pricing over collects revenue from the St. Louis Metro, Jefferson City, and Warrensburg

| 1 | | Districts as compared to their respective cost of service as calculated by the |
|----|---|--|
| 2 | | Company's own cost of service studies. |
| 3 | | Furthermore, while the Joplin and Mexico Districts receive rate increases of |
| 4 | | 3.2% and 2.9%, respectively, under the Company's proposal, these proposed |
| 5 | | increases also do not recover these districts' respective cost of service. |
| | | |
| 6 | Q | WHAT DO YOU RECOMMEND REGARDING THE COMPANY'S CONSOLIDATED |
| 7 | | PRICING PROPOSAL? |
| 8 | Α | I recommend that the Company's proposal for consolidated pricing be rejected and |
| 9 | | that district-specific pricing be continued. I recommend that each district's revenue |
| 10 | | requirement recovered in proposed rates be based on its respective cost of service. |
| | | |
| 11 | Q | UNDER DISTRICT-SPECIFIC PRICING, WHAT IS THE REVENUE ALLOCATION |
| 12 | | FOR EACH DISTRICT FOR WHICH A COST OF SERVICE STUDY WAS |
| 13 | | PERFORMED BY THE COMPANY? |
| 14 | Α | Assuming each major district is moved to its calculated cost of service indicated in its |
| 15 | | respective cost of service study performed by the Company, the revenue allocation |
| 16 | | for each district is shown in Schedule BCC-1. |

Class Cost of Service Study - St. Louis Metro District

| 2 (| O. | DID YOU REVIEW | MISSOURI-AMERICAN'S | CLASS COST OF | SERVICE STUDY |
|-----|----|----------------|----------------------------|---------------|---------------|
|-----|----|----------------|----------------------------|---------------|---------------|

FOR THE ST. LOUIS METRO DISTRICT SPONSORED BY MISSOURI-AMERICAN

WITNESS MR. HERBERT?

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A Yes, I did. His class cost of service study utilizes the widely accepted Base-Extra Capacity method for *functionalizing*, *classifying* and *allocating* costs to Missouri-American's various customer classes. Investment in water utility plant and operating costs are first *functionalized* according to the role they play in providing water service: water supply, pumping, treatment, transmission, distribution, metering and billing. Next, these costs are *classified* into cost categories that reflect the causation of these costs: Base, or average day rates of flow; Extra Capacity-Maximum Day and Extra Capacity-Maximum Hour rates of flow; and Customer-related costs, such as metering and billing.

14 Q DO YOU AGREE WITH MR. HERBERT'S CLASS COST OF SERVICE STUDY FOR

THE ST. LOUIS METRO DISTRICT?

I generally agree with the classifications and cost allocations in Missouri-American's cost of service study prepared by Mr. Herbert. However, I would propose a different allocation factor be used for Purchased Fuel/Power for Pumping costs. Mr. Herbert has allocated these costs on Factor 1, which allocates costs based on class annual water volume. The Company has not properly differentiated between the costs it incurs for these items based on its average daily usage on the one hand, and its peaking requirements on the other. These costs vary in part based on the

| 1 | | Company's customer peak demands, and they should be allocated on a | | | | | |
|----|---|---|--|--|--|--|--|
| 2 | | corresponding basis. | | | | | |
| | | | | | | | |
| 3 | Q | CAN YOU CITE ANY AUTHORITY FOR YOUR PROPOSED CLASSIFICATION OF | | | | | |
| 4 | | PURCHASED POWER EXPENSE? | | | | | |
| 5 | Α | Yes, I can. American Water Works Association's Manual M-1, Principles of Water | | | | | |
| 6 | | Rates, Fees and Charges, Sixth Edition, states on page 65 that the extent to which | | | | | |
| 7 | | power costs are allocated to extra capacity depends on the variations in electric | | | | | |
| 8 | | demands incurred in pumping and the energy/demand electric rate structure that | | | | | |
| 9 | | applies to pumping. | | | | | |
| | | | | | | | |
| 10 | Q | WHICH ALLOCATION FACTOR DO YOU RECOMMEND BE USED FOR | | | | | |
| 11 | | PURCHASED POWER IN MR. HERBERT'S COST STUDY? | | | | | |
| 12 | Α | I recommend the same allocation factor used to allocate other pumping expenses | | | | | |
| 13 | | and the rate base associated with electric pumping equipment, Factor 3. Factor 3 is | | | | | |
| 14 | | tied primarily to average flow and maximum day demand requirements. This is a | | | | | |
| 15 | | more appropriate allocation factor to reflect the seasonal pricing differential of power, | | | | | |
| 16 | | as well as the increased cost for peak periods that normally coincide with peak | | | | | |
| 17 | | demands on the water utility system. | | | | | |
| | | | | | | | |
| 18 | Q | WHY DO YOU BELIEVE THAT FACTOR 3 MORE ACCURATELY ALLOCATES | | | | | |
| 19 | | PURCHASED POWER COST BETWEEN CUSTOMER CLASSES RELATIVE TO | | | | | |
| 20 | | THE COMPANY'S FACTOR 1? | | | | | |
| 21 | Α | Factor 3 allocates cost based on customers' maximum day demands as well as | | | | | |
| 22 | | average flow or volume. Factor 1 allocates costs only on volume. Also, Ameren | | | | | |

| 1 | Missouri's commercial rates are broken out for seasonal variation in energy charges. |
|---|--|
| 2 | The energy rates during the summer period, a period where water demand is highest, |
| 3 | reflect significantly higher demand and energy charges than rates in the winter |
| 4 | period. Variation in rates reflects higher demands during the summer during average |
| 5 | annual flow conditions. As such, the Company's cost of purchased power is |
| 6 | impacted by customers' peak monthly demands, seasonal demand, and energy |
| 7 | purchased for base volume. |

WHAT IS THE RESULT OF MODIFICATIONS TO THE COMPANY'S CLASS COST OF SERVICE STUDY THAT YOU PROPOSE FOR THE ALLOCATION OF PURCHASED POWER AND FUEL COST FOR PUMPING?

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The results of my modified class cost of service study for the St. Louis Metro District are shown on my Schedule BCC-3. As shown on that schedule, with the adjustments described above, Rate A residential and commercial customers would get an increase slightly above average in order to increase their rates to their cost of service, using the Company's claimed revenue deficiency as a surrogate for testing this cost of service model accuracy. In contrast, Rate B would get a rate decrease, Rate J would get a below system average increase, and Rate F, Private Fire, would get an above system average increase.

UNDER DISTRICT-SPECIFIC PRICING, WHAT IS THE ST. LOUIS METRO DISTRICT RATE J REVENUE RESPONSIBILITY?

Based on the Company's cost of service study and proposed revenue requirement, present revenues for Rate J are \$6,571,486 and its cost of service is \$7,000,296. Therefore, Rate J would require an increase of \$428,810, or 6.5%, under

| 1 | | district-specific pricing. This is in contrast to a 28.1% increase, or \$1,847,898, under |
|----|-------|---|
| 2 | | the Company's proposal for consolidated pricing. |
| | | |
| 3 | Q | BASED ON YOUR MODIFICATIONS TO THE COST OF SERVICE STUDY |
| 4 | | DESCRIBED ABOVE, WHAT IS THE ST. LOUIS METRO DISTRICT RATE J |
| 5 | | REVENUE RESPONSIBILITY? |
| 6 | Α | Based on my modifications to the Company's cost of service study, Rate J's cost of |
| 7 | | service is \$6,698,026. Therefore, Rate J would require an increase of \$126,540, or |
| 8 | | 1.93%, under my modified cost of service study and with district-specific pricing |
| 9 | | implemented. |
| | | |
| 10 | St. L | ouis Metro District Class Revenue Allocation |
| 11 | Q | DO YOU RECOMMEND THAT THE ST. LOUIS METRO DISTRICT CLASS |
| 12 | | REVENUE ALLOCATION BE BASED ON YOUR MODIFIED CLASS COST OF |
| 13 | | SERVICE STUDY RESULTS? |
| 14 | Α | Yes. I propose that the revenue allocation for Rate J be based on its respective cost |
| 15 | | of service. However, I propose that the Rate B class see no decrease. My modified |
| 16 | | cost of service study indicates that this class should receive a rate decrease of |
| 17 | | \$262,839, or 9.1%. However, I propose to maintain this class at current rates. I used |
| 18 | | the amount of \$262,839 to reduce the revenues to be recovered in proposed rates for |
| 19 | | the Rate A and Rate F classes. |
| 20 | | Under my proposed revenue allocation, I capped the increase for Rate F at |
| 21 | | 1.5 times the system average increase of 23.5%, or 35.3%, and propose an increase |

| 1 | for Rate A of 25.5%, compared to the 25.7% increase calculated under my modified |
|---|--|
| 2 | cost of service study. |

My proposed class revenue allocation for the St. Louis Metro District is shown in Schedule BCC-3.

St. Louis Metro District Rate Design – Rate J

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Q WHAT IS YOUR RECOMMENDATION WITH RESPECT TO RATE DESIGN FOR RATE J IN THE ST. LOUIS METRO DISTRICT?

I recommend an equal percent increase for each rate component of Rate J. Under my proposal for district-specific pricing and with my recommended adjustments to the Company's cost of service study, Rate J in the St. Louis Metro District should see an increase of 1.93%. Therefore, under my proposal, I recommend that each rate component of the existing Rate J be increased by 1.93%. This will ensure that all customers in Rate J will see the overall Rate J class increase of 1.93%. My proposed rate design for Rate J in the St. Louis Metro District is shown in Schedule BCC-4.

It should be noted that my cost of service, revenue allocation, and rate design recommendations in my testimony utilize the Company's proposed revenue requirement. The final percent increase or decrease for Rate J should be based on the final revenue requirement determined by the Commission. For example, the Commission Staff has indicated in its cost of service report that the St. Louis Metro District revenue requirement should be reduced as a result of Staff's proposed modification to the allocation of service company costs to the St. Louis Metro District. MIEC supports this concept and if approved by the Commission, would reduce the 1.93% increase for Rate J proposed in my testimony, which is presently based on the

- 1 Company's proposed district-specific revenue requirement for the St. Louis Metro
- 2 District and my modified class cost of service study.
- 3 Q DOES THIS CONCLUDE YOUR DIRECT TESTIMONY?
- 4 A Yes, it does.

Qualifications of Brian C. Collins

| Α | Brian C. Collins. My business address is 16690 Swingley Ridge Road, Suite 140, |
|---------------|---|
| | Chesterfield, MO 63017. |
| • | |
| | |
| Q | WHAT IS YOUR OCCUPATION AND BY WHOM ARE YOU EMPLOYED? |
| Q A | WHAT IS YOUR OCCUPATION AND BY WHOM ARE YOU EMPLOYED? I am a consultant in the field of public utility regulation and a Principal with the firm of |
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PLEASE STATE YOUR NAME AND BUSINESS ADDRESS.

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7 Q PLEASE STATE YOUR EDUCATIONAL BACKGROUND AND EXPERIENCE.

I graduated from Southern Illinois University Carbondale with a Bachelor of Science degree in Electrical Engineering. I also graduated from the University of Illinois at Springfield with a Master of Business Administration degree. Prior to joining BAI, I was employed by the Illinois Commerce Commission and City Water Light & Power ("CWLP") in Springfield, Illinois.

My responsibilities at the Illinois Commerce Commission included the review of the prudence of utilities' fuel costs in fuel adjustment reconciliation cases before the Commission as well as the review of utilities' requests for certificates of public convenience and necessity for new electric transmission lines. My responsibilities at CWLP included generation and transmission system planning. While at CWLP, I completed several thermal and voltage studies in support of CWLP's operating and planning decisions. I also performed duties for CWLP's Operations Department, including calculating CWLP's monthly cost of production. I also determined CWLP's

| allocation of wholesale purchased | power costs | to retail and | d wholesale | customers f | or |
|-------------------------------------|-------------|---------------|-------------|-------------|----|
| use in the monthly fuel adjustment. | | | | | |

In June 2001, I joined BAI as a Consultant. Since that time, I have participated in the analysis of various utility rate and other matters in several states and before the Federal Energy Regulatory Commission ("FERC"). I have filed or presented testimony before the Arkansas Public Service Commission, the Delaware Public Service Commission, the Florida Public Service Commission, the Idaho Public Utilities Commission, the Illinois Commerce Commission, the Indiana Utility Regulatory Commission, the Minnesota Public Utilities Commission, the Missouri Public Service Commission, the North Dakota Public Service Commission, the Public Utilities Commission of Ohio, the Oregon Public Utility Commission, the Rhode Island Public Utilities Commission, the Virginia State Corporation Commission, the Public Service Commission of Wisconsin, the Washington Utilities and Transportation Commission, and the Wyoming Public Service Commission. I have also assisted in the analysis of transmission line routes proposed in certificate of convenience and necessity proceedings before the Public Utility Commission of Texas.

In 2009, I completed the University of Wisconsin – Madison High Voltage Direct Current ("HVDC") Transmission Course for Planners that was sponsored by the Midwest Independent Transmission System Operator, Inc. ("MISO").

BAI was formed in April 1995. BAI and its predecessor firm has participated in more than 700 regulatory proceeding in forty states and Canada.

BAI provides consulting services in the economic, technical, accounting, and financial aspects of public utility rates and in the acquisition of utility and energy services through RFPs and negotiations, in both regulated and unregulated markets.

| 1 | Our clients include large industrial and institutional customers, some utilities and, or |
|---|--|
| 2 | occasion, state regulatory agencies. We also prepare special studies and reports |
| 3 | forecasts, surveys and siting studies, and present seminars on utility-related issues. |
| 4 | In general, we are engaged in energy and regulatory consulting, economic |
| 5 | analysis and contract negotiation. In addition to our main office in St. Louis, the firm |
| 6 | also has branch offices in Phoenix, Arizona and Corpus Christi, Texas. |
| 7 | \\Doc\Shares\ProtawDocs\SDW10135\Testimony-BAR291306.docx |

MISSOURI-AMERICAN WATER COMPANY COMPANY PROPOSAL COMPARISON OF COST OF SERVICE WITH REVENUE UNDER PRESENT RATES TEST YEAR ENDED DECEMBER 31, 2014

| Line | District | Pre | sent Revenue | | strict-Specific licing Cost of Service | ! | ncrease | % Increase |
|------|-----------------------|-----|--------------|----|--|-----|-----------|------------|
| | (1) | | (2) | | (3) | | (4) | (5) |
| 1 | Brunswick | \$ | 388,333 | S | 619,776 | \$ | 231,443 | 59.6% |
| 2 | Jefferson City | | 8,365,131 | | 8,632,680 | | 267,549 | 3.2% |
| 3 | Joplin | | 19,125,990 | | 20,586,634 | | 1,460,644 | 7.6% |
| 4 | Mexico | | 4,194,496 | | 4,743,951 | | 549,455 | 13.1% |
| 5 | Platte County | | 6,510,007 | | 7,983,820 | | 1,473,813 | 22.6% |
| 6 | St. Joseph | | 22,868,328 | | 23,957,671 | | 1,089,343 | 4.8% |
| 7 | St. Louis Metro | | 184,763,899 | | 228,248,118 | 4 | 3,484,219 | 23.5% |
| 8 | Warrensburg | | 3,972,466 | | 4,372,210 | | 399,744 | 10.1% |
| 9 | Subtotal | | 250,188,650 | | 299,144,860 | 4 | 8,956,210 | 19.6% |
| 10 | Other Districts | \$ | 2,408,223 | \$ | 2,729,063 | \$ | 320,840 | 13.3% |
| 11 | Total (All Districts) | \$ | 252,596,873 | \$ | 301,873,923 | S 4 | 9,277,050 | 19.5% |

MISSOURI-AMERICAN WATER COMPANY COMPANY PROPOSAL COMPARISON OF PROPOSED CONSOLIDATED PRICING WITH REVENUE UNDER PRESENT RATES TEST YEAR ENDED DECEMBER 31, 2014

| Line | District (1) | Present Revenue (2) | | Revenue | | Increase | % Increase | |
|------|-----------------------|---------------------|-------------|---------|-------------|---------------|------------|--|
| | | | | | (3) | (4) | (5) | |
| 12 | Brunswick | \$ | 388,333 | \$ | 345,257 | \$ (43,076) | -11.1% | |
| 13 | Jefferson City | | 8,365,131 | | 9,103,040 | 737,909 | 8.8% | |
| 14 | Joplin | | 19,125,990 | | 19,740,380 | 614,390 | 3.2% | |
| 15 | Mexico | | 4,194,496 | | 4,318,195 | 123,699 | 2.9% | |
| 16 | Platte County | | 6,510,007 | | 6,158,748 | (351,259) | -5.4% | |
| 17 | St. Joseph | | 22,868,328 | | 22,660,378 | (207,950) | -0.9% | |
| 18 | St. Louis Metro | | 184,763,899 | | 231,241,287 | 46,477,388 | 25.2% | |
| 19 | Warrensburg | | 3,972,466 | | 4,691,407 | 718,941 | 18.1% | |
| 20 | Subtotal | | 250,188,650 | | 298,258,692 | 48,070,042 | 19.2% | |
| 21 | Other Districts | \$ | 2,408,223 | \$ | 3,614,864 | \$ 1,206,641 | 50.1% | |
| 22 | Total (All Districts) | \$ | 252,596,873 | \$ | 301,873,556 | \$ 49,276,683 | 19.5% | |

MISSOURI-AMERICAN WATER COMPANY COMPANY PROPOSAL CALCULATION OF SUBSIDY TEST YEAR ENDED DECEMBER 31, 2014

| Line | District | | District-Specific Pricing Cost of Service | | Proposed Revenue | Subsidy | % increase |
|------|-----------------------|----|---|----|---------------------|-----------------|------------|
| | (1) | | (2) | | (3) | (4) | (5) |
| 23 | Brunswick | \$ | 619,776 | \$ | 345,257 | \$ (274,519) | -44.3% |
| 24 | Jefferson City | | 8,632,680 | | 9,103,040 | 470,360 | 5.4% |
| 25 | Joplin | | 20,586,634 | | 19,740,380 | (846,254) | -4.1% |
| 26 | Mexico | | 4,743,951 | | 4,318,195 | (425,756) | -9.0% |
| 27 | Platte County | | 7,983,820 | | 6,158,748 | (1,825,072) | -22.9% |
| 28 | St Joseph | | 23,957,671 | | 22,660,378 | (1,297,293) | -5.4% |
| 29 | St. Louis Metro | | 228,248,118 | | 231,241,287 | 2,993,169 | 1.3% |
| 30 | Warrensburg | | 4,372,210 | | 4,691,407 | 319,197 | 7.3% |
| 31 | Subtotal | | 299,144,860 | | 298,258,692 | (886,168) | -0.3% |
| 32 | Other Districts | \$ | 2,729,063 | \$ | 3,614,864 | \$ 885,801 | 32.5% |
| 33 | Total (All Districts) | \$ | 301,873,923 | \$ | 301,873,556 | \$ (367) | 0.0% |

MISSOURI-AMERICAN WATER COMPANY COMPANY PROPOSAL ST. LOUIS METRO DISTRICT CALCULATION OF SUBSIDY TEST YEAR ENDED DECEMBER 31, 2014

| Line | Rate | | trict-Specific icing Cost of Service | | Proposed Revenue | Subsidy | % of Total Subsidy |
|------|---------------------------------|----|--|----|---------------------|-----------------|-----------------------|
| ١ , | (1) Rate A - Res/Com/Ind/OPA | s | (2) | \$ | (3) | (4) | (5) |
| 1 | | ð | 209,097,492 | Þ | 210,254,974 | \$ 1,157,482 | 38.7% |
| 2 | Rate B - Sales for Resale | | 2,703,797 | | 3,420,355 | 716,558 | 23.9% |
| 3 | Rate J - Manufacturing | | 7,000,296 | | 8,419,384 | 1,419,088 | 47.4% |
| 4 | Rate F - Private Fire | | 3,096,131 | | 2,796,173 | (299,958) | -10.0% |
| 5 | Rate E - Public Fire | | - | | - | - | 0.0% |
| 6 | Subtotal | | 221,897,716 | | 224,890,886 | 2,993,170 | 100.0% |
| 7 | Other Revenues | \$ | 6,350,401 | \$ | 6,350,401 | \$ - | 0.0% |
| 8 | Total | \$ | 228,248,117 | \$ | 231,241,287 | \$ 2,993,170 | 100.0% |

MISSOURI-AMERICAN WATER COMPANY COMPANY PROPOSAL ST. LOUIS METRO DISTRICT COMPARISON OF COST OF SERVICE WITH REVENUE UNDER PRESENT RATES TEST YEAR ENDED DECEMBER 31, 2014

| Line | Rate (1) | Pres | sent Revenue | trict-Specific cing Cost of Service (3) | Increase (4) | % Increase (5) |
|------|---------------------------|------|--------------|--|-----------------|-------------------|
| 9 | Rate A - Res/Com/Ind/OPA | \$ | 166,637,144 | \$ 209,097,492 | \$ 42,460,348 | 25.5% |
| 10 | Rate B - Sales for Resale | | 2,892,461 | 2,703,797 | (188,664) | -6.5% |
| 11 | Rate J - Manufacturing | | 6,571,486 | 7,000,296 | 428,810 | 6.5% |
| 12 | Rate F - Private Fire | | 2,312,409 | 3,096,131 | 783,722 | 33.9% |
| 13 | Rate E - Public Fire | | - | - | - | |
| 14 | Subtotal | | 178,413,500 | 221,897,716 | 43,484,216 | 24.4% |
| 15 | Other Revenues | \$ | 6,350,401 | \$ 6,350,401 | \$ - | 0.0% |
| 16 | Total | \$ | 184,763,901 | \$ 228,248,117 | \$ 43,484,216 | 23.5% |

MISSOURI-AMERICAN WATER COMPANY COMPANY PROPOSAL ST. LOUIS METRO DISTRICT PROPOSED REVENUES VS. PRESENT REVENUES TEST YEAR ENDED DECEMBER 31, 2014

| Line | Rate | Pres | sent Revenue | 1 | Increase | % Increase | |
|------|---------------------------|------|--------------|----|-------------|---------------|-------|
| | (1) | | (2) | | (3) | (4) | (5) |
| 17 | Rate A - Res/Com/Ind/OPA | \$ | 166,637,144 | \$ | 210,254,974 | \$ 43,617,830 | 26.2% |
| 18 | Rate B - Sales for Resale | | 2,892,461 | | 3,420,355 | 527,894 | 18.3% |
| 19 | Rate J - Manufacturing | | 6,571,486 | | 8,419,384 | 1,847,898 | 28.1% |
| 20 | Rate F - Private Fire | | 2,312,409 | | 2,796,173 | 483,764 | 20.9% |
| 21 | Rate E - Public Fire | | - | - | | - | |
| 22 | Subtotal | | 178,413,500 | | 224,890,886 | 46,477,386 | 26.1% |
| 23 | Other Revenues | \$ | 6,350,401 | \$ | 6,350,401 | \$ - | 0.0% |
| 24 | Total | \$ | 184,763,901 | \$ | 231,241,287 | \$ 46,477,386 | 25.2% |

MISSOURI-AMERICAN WATER COMPANY MIEC MODIFIED COST OF SERVICE STUDY DISTRICT-SPECIFIC PRICING ST. LOUIS METRO DISTRICT TEST YEAR ENDED DECEMBER 31, 2014

| Line | Rate | Present Revenue | | Cost of Service | | Increase | | % Increase |
|------|---------------------------|-----------------|-------------|-----------------|-------------|----------|------------|------------|
| | (1) | | (2) | | (3) | | (4) | (5) |
| 1 | Rate A - Res/Com/Ind/OPA | \$ | 166,637,144 | \$ | 209,401,982 | \$ | 42,764,838 | 25.7% |
| 2 | Rate B - Sales for Resale | | 2,892,461 | | 2,629,622 | | (262,839) | -9.1% |
| 3 | Rate J - Manufacturing | | 6,571,486 | | 6,698,026 | | 126,540 | 1.9% |
| 4 | Rate F - Private Fire | | 2,312,409 | | 3,158,002 | | 845,593 | 36.6% |
| 5 | Rate E - Public Fire | | - | | - | | - | |
| 6 | Subtotal | | 178,413,500 | ; | 221,887,632 | | 43,474,132 | 24.4% |
| 7 | Other Revenues | \$ | 6,350,401 | \$ | 6,350,401 | \$ | - | 0.0% |
| 8 | Total | \$ | 184,763,901 | \$: | 228,238,033 | \$ | 43,474,132 | 23.5% |

MISSOURI-AMERICAN WATER COMPANY MIEC PROPOSED CLASS REVENUE ALLOCATION DISTRICT-SPECIFIC PRICING ST. LOUIS METRO DISTRICT TEST YEAR ENDED DECEMBER 31, 2014

| | | | | P | roposed | | | |
|------|---------------------------|-----------------|-------------|------|-------------|----|------------|------------|
| Line | Rate | Present Revenue | | F | Revenue | | Increase | % Increase |
| | (1) | | (2) | | (3) | | (4) | (5) |
| 9 | Rate A - Res/Com/Ind/OPA | \$ | 166,637,144 | \$ | 209,168,587 | \$ | 42,531,443 | 25.5% |
| 10 | Rate B - Sales for Resale | | 2,892,461 | | 2,892,461 | | - | 0.0% |
| 11 | Rate J - Manufacturing | | 6,571,486 | | 6,698,026 | | 126,540 | 1.9% |
| 12 | Rate F - Private Fire | | 2,312,409 | | 3,128,559 | | 816,150 | 35.3% |
| 13 | Rate E - Public Fire | | - | | ~ | | - | |
| 14 | Subtotal | | 178,413,500 | : | 221,887,632 | | 43,474,132 | 24.4% |
| 15 | Other Revenues | \$ | 6,350,401 | \$ | 6,350,401 | \$ | - | 0.0% |
| 16 | Total | \$ | 184,763,901 | \$: | 228,238,033 | \$ | 43,474,132 | 23.5% |

MISSOURI-AMERICAN WATER COMPANY MIEC PROPOSED RATE DESIGN - RATE J ST. LOUIS METRO DISTRICT TEST YEAR ENDED DECEMBER 31, 2014

| Line | Description (1) Minimum Charge | Customer Meter Billings (2) | Sales 100 Gallons (3) | Current Rate (4) | Current Revenue (5) | MIEC Proposed Rate (6) | MIEC Proposed Revenue (7) | Increase (8) | % Increase (9) |
|------|--------------------------------|--------------------------------------|-----------------------------|------------------------|---------------------------|---------------------------------|------------------------------------|-----------------|-------------------|
| 1 | 5/8" | 0 | | \$ 13.13 | \$ - | \$ 13.38 | \$ - | \$ - | • |
| 2 | 3/4" | 0 | | 14.69 | • | 14.97 | - | - | • |
| 3 | 1" | 24 | | 17.73 | 426 | 18.07 | 434 | 8 | 1.93% |
| 4 | 1-1/2" | 84 | | 25.41 | 2,134 | 25.90 | 2,176 | 41 | 1.93% |
| 5 | 2" | 365 | | 34.60 | 12,629 | 35.27 | 12,872 | 243 | 1.93% |
| 6 | 3" | 345 | | 59.10 | 20,390 | 60.24 | 20,783 | 393 | 1.93% |
| 7 | 4" | 485 | | 86.68 | 42,040 | 88.35 | 42,850 | 810 | 1.93% |
| 8 | 6" | 398 | | 163.29 | 64,989 | 166.44 | 66,242 | 1,253 | 1.93% |
| 9 | 8" | 170 | | 255,23 | 43,389 | 260.15 | 44,225 | 836 | 1.93% |
| 10 | 10" | 89 | | 377.82 | 33,626 | 385.10 | 34,274 | 648 | 1.93% |
| 11 | 12" | 0 | | | • | - | - | - | - |
| | Volumetric Charge | 0 | | | | | | | |
| 12 | Monthly All Water | | 41,036,486 | \$ 0.1550 | \$ 6,361,476 | \$ 0.1580 | \$ 6,484,093 | \$ 122,617 | 1.93% |
| 13 | Monthly Fixed Cha | rge and Cr | • | | (9,735) | | (9,923) | , | 1.93% |
| 14 | Total Charges | | | | \$ 6,571,364 | | \$ 6,698,026 | \$ 126,662 | 1.93% |