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Witness: Michael R. Noack

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Case No.: GA-2007-0289

Date Testimony Prepared: September 7, 2007

#### MISSOURI PUBLIC SERVICE COMMISSION

MISSOURI GAS ENERGY

CASE NO. GA-2007-0289

REBUTTAL TESTIMONY OF
MICHAEL R. NOACK

Jefferson City, Missouri

September 7, 2007

MGE Exhibit No. 2

Case No(s). 6A-2007-0289

Date 10 2017 Rptr MV

# BEFORE THE PUBLIC SERVICE COMMISSION

## OF THE STATE OF MISSOURI

In the Matter of the Application a Division of Southern Union C of Public Convenience and Ne Construct, Install, Own, Operat Maintain a Natural Gas Distribut Gas Service in Platte County, I Of its Existing Certified Area	company, cessity A te, Contro ution Sys	for a Certificate uthorizing it to ol, Manager and tem to Provide	) ) Case No. GA-2007-0289 )
1	AFFIDAV	IT OF MICHAEL	. R. NOACK
STATE OF MISSOURI	)		
COUNTY OF JACKSON	)	SS.	•
the foregoing Rebuttal Testimo	ony in quo oregoing orth in su	estion and answe Rebuttal Testime	the has participated in the preparation of er form, to be presented in the above ony were given by him; that he has if that such matters are true and correct to
			MICHAEL R. NOACK
Subscribed and sworn to befo	re me thi	$s6\frac{1}{2}$ day of _	SEPTEMBER 2007.
 			Notary Public W. Hong.
My Commission Expires:	[ob. 3	7 2011	KIM W. HENZI Notary Public - Notary Seal STATE OF MISSOURI Jackson County Commission Number 07424654 My commission expires February 3, 2011

#### REBUTTAL TESTIMONY OF MICHAEL R. NOACK

### CASE NO. GA-2007-0289

#### **SEPTEMBER 2007**

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1	Q.	WOULD YOU PLEASE STATE YOUR NAME AND BUSINESS
2		ADDRESS?
3	A.	My name is Michael R. Noack and my business address is 3420 Broadway,
4		Kansas City, Missouri 64111.
5	Q.	DID YOU SUBMIT DIRECT TESTIMONY IN THIS PROCEEDING?
6	A.	Yes, I did.
7		EXECUTIVE SUMMARY
8	Q.	WHAT IS THE PURPOSE OF YOUR REBUTTAL TESTIMONY?
9	A.	In my rebuttal testimony I will:
10		1. Make minor corrections to the original application filed which will correct
11		a county name and provide an accurate list of landowners or homeowners
12		within the requested certification area.
13		2. Explain how MGE began building gas service facilities in sections 13 and
14		14 where MGE is requesting certification.
15		3. Address Mr. Henry Warren's testimony dealing with the previously filed
16		certificates of convenience and necessity (CCN) focusing on the tariff
17		filing No 9700571 made on February 21, 1997.
18		4. Address the testimony of Mr. Gatz dealing with the remedies Empire is
19		requesting from the Commission.
20		5. Finally address the application for the CCN Empire has made in this case.

#### 1. CORRECTIONS TO THE APPLICATION

2	Q.	DOES	MGE	WISH	TO	MAKE	ANY	CORRECTIONS	TO	THE
3		APPLI	CATIO:	N WHIC	HW	AS ORIG	INALL	Y FILED?		

Yes. The first correction should be made on page 2 in paragraph 7 of the original 4 A. application where Greene County should be replaced with Platte County and the 5 words "one section" replaced with "two sections". The second correction is in 6 response to Mr. Klein's direct testimony on page 7, lines 7 through 17 where he 7 correctly points out that the list of landowners provided in the application were 8 not necessarily located within the requested sections. Attached to my rebuttal 9 testimony as Rebuttal Schedule MRN-1 is an updated list of landowners or 10 residents within the requested sections 13 and 14 of Township 52 North, Range 11 35 West in Platte County Missouri. 12

## 2. CURRENT EXTENSION OF MAINS

14 Q. HAD MGE BEGUN CONSTRUCTION IN SECTIONS 13 AND 14
15 BEFORE THE CCN WAS REQUESTED?

Yes. Section lines shown on maps are not marked in fields, roads or otherwise so as to be apparent where construction takes place. At the request of the customer (Central Platte Holdings, LLC, with whom MGE has a contract for the extension of facilities), MGE extended new facilities approximately 1,200 feet into Sections 13 and 14 where they border Sections 11 and 12 before it became apparent to MGE that the construction activities were not in an area approved by the Commission as MGE's service territory. Upon realizing that the construction activities had taken place in an area not approved by the Commission as MGE's

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1		service territory, MGE made this filing with the Commission to become
2		certificated in those sections.
3		3. DIRECT TESTIMONY OF HENRY WARREN
4	Q.	HAS HENRY WARREN FILED TESTIMONY IN THIS CASE ON
5		BEHALF OF STAFF OF THE COMMISSION?
6	A.	Yes. Mr. Warren filed about three pages of testimony in this case.
7	Q.	WHAT WERE MR. WARREN'S RECOMMENDATIONS TO THE
8		COMMISSION?
9	A.	Mr. Warren did not make any recommendations to the Commission in his direct
10		testimony. He simply makes reference to Commission decisions in 1955 and
11		1956.
12	Q.	DOES MR. WARREN ADDRESS THE FACT THAT MGE TARIFF
13		SHEET NO. 6.15, EFFECTIVE MAY 21, 1997, DESIGNATES SECTIONS
14		1, 2, 3, 10, 11 AND 12 OF TOWNSHIP 52 NORTH, RANGE 35 WEST AS
15		MGE CERTIFICATED AREAS?
16	A.	No, he ignores that Commission-approved tariff sheet. In fact MGE made that
17		tariff filing to comply with a directive of the Commission, made at the
18		recommendation of the Staff by order issued in early 1997, that MGE file tariff
19		sheets with metes and bounds descriptions and maps showing MGE's certificated
20		service areas in the State of Missouri (Page 80, Report and Order, GR-96-285).
21		Empire's predecessor in interest with respect to its Platte County service territory

(Aquila, formerly known as Utilicorp United, Inc. as well as Missouri Public

1		Service) was a party to Case No. GR-96-285. Tariff Sheet No. 6.15 (See Rebuttal
2		Schedule MRN-2) was filed and approved on May 21, 1997 based upon a staff
3		recommendation in tariff filing 9700571. This tariff sheet designated Sections 1,
4		2, 3, 10, 11 and 12 of Township 52 North, Range 35 West as MGE service
5		territory.
6		4. DIRECT TESTIMONY OF RONALD GATZ
7	Q.	WHAT REMEDIES IS MR. GATZ REQUESTING FROM THE
8		COMMISSION IN HIS DIRECT TESTIMONY?
9	A.	Mr. Gatz is requesting that the Commission:
10		a. Grant Empire a CCN in Sections 13, 14, 15, 22, 23 and 24 of Township 52
11		North, Range 35 West in Platte County, Missouri
12		b. Deny MGE's request for a CCN in Sections 13 and 14 of Township 52
13		North, Range 35 West in Platte County, Missouri
14		c. Find that MGE has not been granted a certificate of convenience and
15		necessity in the overlapping service territories
16		d. Order MGE to correct the tariff sheets to correspond with item (c) above
17		e. Order MGE to sell all of its facilities in the overlapping service territories
18		to Empire at net book value or in the alternative abandon the facilities at
19		the time that Empire has facilities available to serve the current MGE
20		customers.
	_	DO MOVIA CODE MARIE DE OLICETE OF MD. CATAR
21	Q.	DO YOU AGREE WITH THE REQUESTS OF MR. GATZ?
22	A.	No. Mr. Gatz ignores the fact that other gas companies have provided service for
23		many years in the southern portions of the overlapping service territories, as he

calls them. In 1960, the Gas Service Company ("Gas Service", a predecessor in interest to MGE) began providing service to a customer in section 12. In 1992 and 1993, Gas Service began providing service to two customers in section 10. In 2002, MGE began providing service to a customer in section 10, pursuant to its tariff. In May and October of 2006, MGE began serving customers in the Seven Bridges development and another customer in section 12, also pursuant to its tariff. Despite the fact that other companies have been providing service in this overlapping service territory for over 40 years, neither Empire nor any of its predecessors ever brought this provision of service to the attention of the Commission until this case. I will address each of Mr. Gatz's requests below.

a., b. Mr. Gatz requests that a) Empire be granted a CCN in sections 13, 14, 15, 22, 23 and 24 and b) MGE be denied a CCN in sections 13 and 14 (all in Township 52 North, Range 35 West in Platte County, Missouri). The Seven Bridges development encompasses portions of adjoining sections 11, 12, 13 and 14. MGE was approached by the developer to provide service. Because it was authorized to provide service in section 11 and 12, MGE entered into a contract with the developer to serve the entire subdivision and is currently serving customers in the portion of the subdivision which is in section 12. In order to serve the entire subdivision, MGE filed for a CCN in sections 13 and 14. It makes little sense to deny MGE a certificate for sections 13 and 14 when it already has facilities in sections 11 and 12 — which have been constructed under the authority of a lawfully approved tariff. MGE is serving this subdivision from its Leavenworth line which abuts the northern edge of the subdivision and is closer than the supply line of Empire. Granting a CCN to Empire and denying a

CCN to MGE would mean that the subdivision would be served by two different service providers. Empire's request for a CCN in sections 15, 22, 23 and 24 is dealt with in the next portion of my testimony.

c., d. Mr. Gatz's request that the Commission make a finding that MGE does not have a certificate in the overlapping service territories ignores the fact that MGE's predecessor, Gas Service, began serving customers in the overlapping service territory in 1960. Empire's request would unfairly penalize MGE for continuing to provide service to these customers after the Commission authorized MGE's purchase of those customers and facilities, among other things. MGE had no reason to believe that these customers would be claimed by another utility when it undertook the obligations of a natural gas utility and began serving the customers of its predecessor. The Commission should not allow Empire to serve customers that neither it nor its predecessor showed any interest in serving for many, many years.

e. Mr. Gatz's request that the Commission order MGE to sell its facilities in sections 11 and 12 to Empire does not recognize the interests of existing customers and should be rejected. The developer of Seven Bridges chose MGE to provide gas service to the subdivision. MGE was authorized to serve the initial phases of that subdivision under its Commission-approved tariffs. The residents of the subdivision are receiving service from MGE, pursuant to those same tariffs. These customers' interests, as well as those customers outside of the Seven Bridges development are not served by Empire's ill-advised remedy of placing duplicate facilities so that Empire can provide service or forcing MGE to sell its facilities. Empire's remedy does not recognize the customer confusion and

inconvenience which may occur nor does it address safety issues which might
occur when Empire is placing service lines in the same area as MGE's existing
service lines.

#### 5. EMPIRE'S APPLICATION

- 5 Q. SHOULD THE COMMISSION GRANT EMPIRE'S APPLICATION FOR
  6 A CCN IN SECTIONS 13 and 14 IN TOWNSHIP 52 NORTH, RANGE 35
  7 WEST?
- A. No. The granting of a certificate must promote the public interest. The public interest is best served by MGE providing service to the entire Seven Bridges development as it already has many of the facilities in place to do so. MGE has already placed main extensions from its Leavenworth line to serve the portion of the development in sections 13 and 14. If Empire is granted a certificate, its main extension facilities will duplicate those already in place which is not in the public interest.
- Q. SHOULD EMPIRE BE GRANTED CERTIFICATION IN SECTIONS 15, 22, 23 and 24 WHICH WERE INCLUDED IN THE FILING?
- 17 A. No. Empire's application and testimony does not contain any evidence of
  18 customer requests for service or definite development plans in these sections
  19 beyond a general statement that development is approaching these areas. Thus,
  20 there is no need for service demonstrated in these sections. (MGE has not had
  21 any requests for service in these sections which is why MGE has not requested a
  22 CCN for sections 15, 22, 23 and 24). Until such time as there is a need for
  23 service, the application should be denied for sections 15, 22, 23 and 24. Empire's

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filing appears to simply be for the purpose of stockpiling sections in Platte 2 County. The Commission and the public would be better served by letting MGE 3 compete to serve these sections as they develop instead of awarding them to 4 Empire. MGE is well positioned to serve these sections from its Leavenworth 5 supply line.

#### Q. DOES THAT CONCLUDE YOUR REBUTTAL TESTIMONY? 6

7 A. Yes, it does.

#### Rebuttal Schedule MRN-1

#### Missouri Gas Energy Residents and Landowners in Proposed Service Area

<u>Name</u>	<u>Address</u>	<u>Section</u>	<u>Township</u>	Range
Bivens Construction	16465 126th Street	13	52	35
Lakes at Oakmont	16430 126th Street	13	52	35
Golden Key	Lots 103 & 104	13	52	35
Jay Jackson Builders	17800 128th Street	13	52	35
Central Platte Holdings LLC	Seven Bridges Lot 102	13	52	35
Dulin, Arlin and Sharon	12110 Dulin Dr	14	52	35
Lentine, Kordel & Sheryl	12240 Dulin Dr	14	52	35
Dulin, Kevin & Julie	12290 Dulin Dr	14	52	35
O'Rourke, James	12310 Dulin Dr	14	52	35
Carson Custom Homes	Lot 123 Seven Bridges	14	52	35
Kostelac, Michael P & Amy L	Lot 125 Seven Bridges	14	52	35
Garrett Construction Inc	Lot 126 Seven Bridges	14	52	35

P.S.C. MO. No.

<u>1</u>

**Original** 

SHEET No. <u>6.15</u>

Missouri Gas Energy, a Division of Southern Union Company

For: All Missouri Service Areas

		INDEX OF CERTIFICATED AREAS
TOWNSHIP	RANGE	SECTIONS
PETTIS COL	JNTY	
T43n	R23w	6,7
T44n	R23w	31
T46n	R23w	11,14,15,22,23
T47n	R22w	13,14,23,24,25,26
T48n	R22w	32
PLATTE CO	UNTY	
T50n	R33w	4,5,6,7,8,9
T51n	R33w	4,5,6,7,8,9,16,17,18,19,20,21,28,29,30,31,32,33
T51n	R34w	1,2,3,4,5,7,8,9,10,11,12,13,14,15,16,17,18,19,20,21,22,23,
		24,25,26,27,28,29,30,31,32,33,34,35,36
T51n	R35w	11,12
T52n	R33w	4,5,7,8,9,16,17,18,19,20,21,28,29,30,31,32,33
T52n	R34w	1,2,3,4,5,6,7,8,9,10,11,12,13,14,15,16,17,18,19,20,21,22,
		23,24,25,26,27,28,29,30,31,32,33,34,35,36
T52n	R35w	1,2,3,4,5,6,7,8,9,10,11,12
T52n	R36w	1,12
T54n	R33w	4,5,6,7,8,9,16,17,18,19,20,21,28
T54n	R34w	1,2,3,4,5,6,7,8,9,10,11,12,13,14,15,16,17,18,19,20,21,22,
		23,24,28,29,30,31,32,33
T54n	R35w	1,2,3,4,5,8,9,10,11,12,13,14,15,16,17,
T55n	R34w	31
T55n	R35w	32,33,34,35,36

DATE OF ISSUE February 21 1997 month day year

DATE EFFECTIVE

May 21 1997 month day year

ISSUED BY: Charles B. Hernandez

Director, Pricing & Regulatory Affairs

Missouri Gas Energy Kansas City, MO. 64111