

STATE OF MISSOURI
PUBLIC SERVICE COMMISSION

TRANSCRIPT OF PROCEEDINGS
On-the-Record Presentation of
Stipulations 2 and 3

May 20, 2008
Jefferson City, Missouri
Volume 10

In the Matter of The Empire)
District Electric Company of)
Joplin, Missouri for Authority to)
File Tariffs Increasing Rates for) No. ER-2008-0093
Electric Service Provided to)
Customers in the Missouri Service)
Area of The Company)

CHERLYN D. VOSS, Presiding,
REGULATORY LAW JUDGE.

JEFF DAVIS, Chairman,
CONNIE MURRAY
ROBERT CLAYTON, III,
TERRY JARRETT,

COMMISSIONERS.

REPORTED BY:
PAMELA FICK, RMR, RPR, CCR #447, CSR
MIDWEST LITIGATION SERVICES

1 APPEARANCES:

2

3 PAUL A. BOUDREAU, Attorney at Law
4 JAMES C. SWEARENGEN, Attorney at Law
5 DIANA CARTER, Attorney at Law
6 DEAN L. COOPER, Attorney at Law
7 L. RUSSELL MITTEN, Attorney at Law
8 Brydon, Swearngen & England, P.C.
312 East Capitol
P.O. Box 456
Jefferson City, MO 65102-0456
(573)635-7166
rmitten@brydonlaw.com

9 FOR: The Empire District Electric
10 Company.

11
12 SHELLEY WOODS, Assistant Attorney General
13 P.O. Box 899
Supreme Court Building
Jefferson City, MO 65102
14 (573)751-3321

15 FOR: Missouri Department of Natural
16 Resources.

17 STUART CONRAD, Attorney at Law
18 Finnegan, Conrad & Peterson
3100 Broadway
1209 Penntower Officer Center
Kansas City, MO 64111
19 (816)753-1122
20 stucon@fcplaw.com

21 DAVID WOODSMALL, Attorney at Law
22 Finnegan, Conrad & Peterson
428 East Capitol, Suite 300
Jefferson City, MO 65101
23 (573)635-2700
dwoodsmall@fcplaw.com

24 FOR: Industrial Intervenors.
25

1 LEWIS R. MILLS, JR., Public Counsel
2 P.O. Box 2230
3 200 Madison Street, Suite 650
4 Jefferson City, MO 65102-2230
5 (573)751-4857
6
7 FOR: Office of the Public Counsel
8 and the Public.
9
10
11 KEVIN THOMPSON, General Counsel
12 STEVEN DOTTHEIM, Chief Deputy General Counsel
13 STEVE REED, Chief Litigation Attorney
14 SARAH KLIETHERMES, Assistant General Counsel
15 P.O. Box 360
16 200 Madison Street
17 Jefferson City, MO 65102
18 (573)751-3234
19
20 FOR: Staff of the Missouri Public
21 Service Commission.
22
23
24
25

1 P R O C E E D I N G S

2 JUDGE VOSS: We're here today for a
3 presentation of the Stipulation -- or second
4 Stipulation and Agreement as to certain issues and
5 the third Stipulation and Agreement as to certain
6 issues filed by the parties in Commission Case
7 No. ER-2008-0093 In the Matter of the Empire District
8 Electric Company of Joplin, Missouri For Authority to
9 File Tariffs Increasing Rates For Electric Service
10 Provided to Customers in the Missouri -- the Missouri
11 Service Area of the Company.

12 I guess we will begin with entries of
13 appearance beginning with the company.

14 MR. MITTEN: Appearing on behalf of the
15 Empire District Electric Company are Diana Carter,
16 Russ Mitten and Dean Cooper.

17 JUDGE VOSS: Staff?

18 MR. REED: Steven Reed appearing for the
19 Staff, P.O. Box 360, Jefferson City, Missouri.

20 JUDGE VOSS: Public Counsel?

21 MR. MILLS: Lewis Mills.

22 JUDGE VOSS: General Mills, Praxair and
23 Explorer Pipeline?

24 MR. WOODSMALL: David Woodsmall. Thank
25 you.

1 JUDGE VOSS: Department of Natural
2 Resources?

3 MS. WOODS: Shelley Woods. Thank you.

4 JUDGE VOSS: And it's my understanding
5 that the witnesses that are local are in the room and
6 that the other witnesses are going to be joining us
7 on a conference call. I know that witnesses for the
8 company have joined us. Is there anyone else that's
9 joined us on the line?

10 (NO RESPONSE.)

11 JUDGE VOSS: Can the people that are on
12 the line hear me all right?

13 MR. MERTENS: Yes, I can.

14 JUDGE VOSS: All right. Thank you. Are
15 there any -- Commissioner Murray, are you ready? I
16 think questions, I guess, from Commissioner Murray?

17 COMMISSIONER MURRAY: I'd like to pass
18 at this time.

19 JUDGE VOSS: Okay. Commissioner
20 Jarrett?

21 COMMISSIONER JARRETT: I don't have any
22 questions.

23 JUDGE VOSS: Chairman?

24 CHAIRMAN DAVIS: No questions.

25 COMMISSIONER MURRAY: Well, Judge, then

1 I do have one or two.

2 JUDGE VOSS: Okay. Commissioner Murray.

3 And Commissioner Clayton may be on his way down,

4 so...

5 COMMISSIONER MURRAY: And I'm not sure
6 who to address this to, but in the second
7 Stipulation, the section -- section D, "Power supply
8 removing Empire from any liability associated with
9 loss of face on the company's distribution and/or
10 transmission systems," is that language found in
11 other companies' tariffs? And maybe I -- maybe this
12 would be best addressed to Staff. If there's
13 somebody here from Staff that would know that answer?

14 MR. REED: Direct me to the portion of
15 the stipulation again, Commissioner.

16 COMMISSIONER MURRAY: It's on page 6 and
17 it's under Rate Design --

18 MR. REED: Yes.

19 COMMISSIONER MURRAY: -- referring to
20 section D, Power Supply.

21 MR. REED: Okay. Yes. And that may be
22 Mr. Watkins from Staff. Let me check, if I could.

23 JUDGE VOSS: All right. I see he's in
24 the room.

25 MR. WATKINS: That's not uncommon at

1 all.

2 JUDGE VOSS: Could you -- could you come
3 to the microphone?

4 MR. REED: Shall we -- shall we have him
5 come forward and be sworn?

6 JUDGE VOSS: Yes.

7 (The witness was sworn.)

8 JUDGE VOSS: Please proceed.

9 MR. WATKINS: These -- these tariff
10 provisions are not at all unusual. The thing -- the
11 thing we want to do is set the rates and -- and build
12 the equipment for sort of your standard customers
13 plus some variation. When you get beyond that, we
14 expect that customer to bear any additional expense,
15 or if he causes damage to the system, to be
16 responsible for that. So no, it's not unusual at
17 all. It appears in -- I think in other rate
18 schedules that they have, but not consistently.

19 COMMISSIONER MURRAY: All right. Thank
20 you for that. And then just so I'm clear on the rest
21 of the rate design, is this -- and I can't find
22 exactly where it is in the stip, but is this just an
23 equal percentage increase across the classes? Is
24 that -- someone from the company want to answer that
25 or...

1 MR. WATKINS: I think I can take that
2 one too.

3 COMMISSIONER MURRAY: Okay.

4 MR. WATKINS: Basically, it's a two-step
5 proposal. And on a revenue-neutral basis, we're
6 going to initiate a facilities charge which is -- is
7 the big change in the rate design. But -- but
8 once -- and when we do that, the class revenues will
9 remain the same, although it may affect one customer
10 differently than the customer across the street. But
11 for the class, those revenues will remain the same.
12 The second step is any overall increase, then gets
13 applied to the rates equally, all rates.

14 COMMISSIONER MURRAY: All right. Would
15 you briefly explain the facilities charge?

16 MR. WATKINS: The facilities charge is
17 designed to collect a portion of the distribution
18 facilities that's closest to the customer. What --
19 what we're trying to accomplish is to differentiate
20 between those costs that are caused almost entirely
21 by a particular customer as opposed to closer to the
22 generators where those distribution facilities serve
23 a whole group of customers.

24 And so really, we're trying to collect
25 part of those charges, you know, basically on the --

1 on the maximum monthly demands as those are farther
2 away from the customer, but collect them on the
3 highest demand to the customer as those facilities
4 are closer to that customer.

5 COMMISSIONER MURRAY: It's more a cost
6 causer that pays, is that --

7 MR. WATKINS: Yes, it is.

8 COMMISSIONER MURRAY: I think that's all
9 the questions I have. Thank you.

10 JUDGE VOSS: Commissioner Clayton?

11 COMMISSIONER CLAYTON: Can you just give
12 me a second?

13 JUDGE VOSS: Yeah.

14 MR. REED: Can I -- there was something
15 that we wanted to be sure this morning to bring to
16 the Commissioners' attention, so can I make a brief
17 statement about that issue --

18 JUDGE VOSS: Please proceed.

19 MR. REED: -- to make sure that we --
20 we -- we get this out and talk about it if need be?
21 In the second Stipulation and Agreement, you'll see
22 some appendices attached. What we wanted to point
23 out was that the regulatory plan amortization in
24 Empire's last rate case was about \$10.1 million --
25 million, and this amount is included in the revenues

1 and expenses in the Staff and the company's revenue
2 requirement recommendations that you see in
3 appendix A.

4 So if any additional regulatory plan
5 amortization is found to be reasonable in this case,
6 then that amount would be added to the 10.1 million
7 that is already in the -- those revenue requirement
8 recommendations that you see. In other words, it
9 would be supplemental to -- it would not replace, but
10 it would be in addition to the 10.1 million that is
11 currently in rates.

12 If you look at appendix c, you'll see
13 Staff's calculation of -- of additional regulatory
14 plan amortizations using in that case Staff's
15 midpoint ROE of 10.26 and the current depreciation
16 rates without any change in depreciation rates.
17 Obviously, if a different ROE were chosen or
18 depreciation rates changed, those numbers would --
19 would change.

20 And so on appendix C, the final number
21 that you see for the -- the -- the additional
22 regulatory plan amortizations based upon Staff's
23 calculations is 2.39 million.

24 I think I've explained that correctly.
25 If I haven't, then we have witnesses here. We wanted

1 to bring that up.

2 COMMISSIONER CLAYTON: I'm not sure who
3 to ask this. I had questions regarding the
4 regulatory amortizations, specifically paragraph 5.
5 And my confusion stems from questions that I asked
6 probably Mr. Oligschlaeger who is now back, I --
7 probably the first week when we were discussing the
8 Asbury issue.

9 Now, in the settlement agreement, the
10 second stipulation in paragraph 5, it says that the
11 additional net balance sheet investment to be
12 included in the calculation of regulatory
13 amortization in this case is 94 -- this is public,
14 right? -- 94.5 million. Say that with some
15 trepidation.

16 And Mr. Reed has just advised that this
17 will be in addition to the -- the amount of
18 amortizations included in rates from the last rate
19 case which was roughly 10.2 million, Mr. Reed? Is
20 that what you said?

21 MR. REED: Yes, correct.

22 COMMISSIONER CLAYTON: So
23 Mr. Oligschlaeger, let me -- or whoever, can I ask
24 either witness?

25 MR. REED: Mr. Oligschlaeger should have

1 the answer.

2 COMMISSIONER CLAYTON: Yeah, I figured
3 you were going to pawn him. So during our discussion
4 last week when we were talking about Asbury, I got
5 the impression that if the Commission decides that it
6 will include the Asbury investment into rate base --
7 and that's an if, obviously we haven't made that
8 decision -- I got the impression from our discussion
9 on that day that there wouldn't be a need for
10 additional regulatory amortizations. And obviously
11 I've misunderstood because we have a stipulation
12 here. So if somebody could explain that to me and
13 tell me how I've confused the issue.

14 JUDGE VOSS: Okay. Real quick.
15 Mr. Oligschlaeger, since this is technically a new
16 hearing --

17 (The witness was sworn.)

18 JUDGE VOSS: Thank you.

19 MR. OLIGSCHLAEGER: First of all, as
20 Mr. Reed indicated, the actual amortization
21 calculation result that is attached here as an
22 appendix is the -- reflects the Staff's current case.
23 Now, other parties will have disagreements with that
24 and we're certainly not stipulating that that's the
25 right bottom-line result in any way. This is

1 attached here more as a sample. But because that
2 number reflects the Staff's current case, it does not
3 include the company's Asbury SCR investment in rate
4 base.

5 I performed some calculations on a
6 what-if basis, and I believe that if the Commission
7 were to ultimately decide to include the SCR
8 investment in rate base, that result would likely
9 eliminate the amortization, all other things being
10 equal, from this case from the Staff's perspective.
11 And that number again in this case would be zero.

12 COMMISSIONER CLAYTON: All right. So I
13 am not going crazy, which is what I thought, I was
14 going crazy.

15 Okay. So -- so the amount that is
16 included in this is it's basically an agreed-to
17 amount based on what the Staff's position was at the
18 beginning of the case.

19 Now, as the Commission decides issues
20 relating to expenses, revenue requirement, rate base,
21 this will be adjusted accordingly depending on how we
22 decide those issues?

23 MR. OLIGSCHLAEGER: Yes. Let me clarify
24 that a little bit. I mean, what appendix C is --
25 includes, I think, the parties' settlement positions

1 on the nonrevenue requirement inputs into this
2 calculation. Now, there are also some revenue
3 requirement inputs which the parties are not
4 currently in agreement with and will ultimately have
5 to be trued-up, if you will, to the Commission's
6 ultimate findings.

7 COMMISSIONER CLAYTON: Okay. Can you
8 point to me on appendix C where Mr. Reed was
9 referencing -- I wasn't able to catch up. I'm very
10 disorganized today. Well, I'm disorganized every
11 day. I'll make that admission.

12 Where -- where were you talking about
13 the number that would vary depending on what the
14 Commission does on return on equity on appendix C?
15 And as I recall, the -- you -- you increased the ROE
16 and that would basically increase the regulatory
17 amortizations, wouldn't it?

18 MR. OLIGSCHLAEGER: No. It would
19 decrease it.

20 COMMISSIONER CLAYTON: It would -- it
21 would decrease it?

22 MR. OLIGSCHLAEGER: Yes. If you
23 decrease the company's ROE, it will decrease their
24 cash flow because return on equity, except for the
25 pieces associated with tax, is not considered to be a

1 cash item for purposes of this kind of analysis.

2 COMMISSIONER CLAYTON: Okay. Okay. So
3 I had it backwards. Thank you. Where is that line?
4 Which line on appendix C?

5 MR. OLIGSCHLAEGER: All right. The
6 numbers that would differ based upon your findings on
7 return on equity would be line 16, Electric Sales
8 Revenue, because that reflects the impact of any rate
9 increase that the Commission were to grant, and if
10 you grant the higher ROE, that will be a higher rate
11 increase, that number will increase.

12 On the other hand, that will also affect
13 line 26, Federal and State Income Taxes. Because ROE
14 is not tax deductible to the company, they will have
15 to pay additional income taxes. And that line will
16 measure the incremental additional payouts for income
17 taxes associated with your ROE decision. I believe
18 those are the two lines that would be directly
19 impacted.

20 COMMISSIONER CLAYTON: Okay. Line 35
21 says, "Amortization 15" -- I don't know if any of
22 these are HC.

23 MR. OLIGSCHLAEGER: This isn't.

24 COMMISSIONER CLAYTON: Okay, line --
25 line 35 says, "Amortization." Is that the same

1 amortization that's being mentioned in paragraph 5 of
2 the second stipulation or is that a different
3 amortization?

4 MR. OLIGSCHLAEGER: That line includes
5 all of the amortization expense be recommended for
6 recovery for the company in this case. That includes
7 the prior regulatory plan amortization.

8 COMMISSIONER CLAYTON: Which was the
9 10.2?

10 MR. OLIGSCHLAEGER: Yeah, roughly 10.2.
11 That includes the Staff's proposed amortization of
12 ice storm expenses which, just for purposes of this
13 case, have been agreed to be included here. And
14 there are other amortization expenses in the
15 company's case as well. They're all reflected in
16 that line.

17 COMMISSIONER CLAYTON: Well -- but if
18 10.2 is from the prior case, then that would suggest
19 that you only have, what, 5.4 in new amortizations?

20 MR. OLIGSCHLAEGER: Well -- well, it
21 tells you that there are 5.4 million in amortizations
22 in the company's revenue requirements that are not
23 associated with the regulatory plan amortization.

24 COMMISSIONER CLAYTON: That are -- that
25 are not part of the regulatory plan amortization?

1 MR. OLIGSCHLAEGER: Well, but
2 obviously -- amortization is a broader term of art.

3 COMMISSIONER CLAYTON: I recognize that.
4 Ice storm amortization means different than a -- the
5 comprehensive energy plan or the regulatory
6 amortization plan.

7 MR. OLIGSCHLAEGER: Right.

8 COMMISSIONER CLAYTON: So you have 10.2
9 million which is -- which has already been granted by
10 the Commission in a prior case as part of the
11 regulatory amortization plan, correct?

12 MR. OLIGSCHLAEGER: That is correct.

13 COMMISSIONER CLAYTON: All right. So
14 you have an amount, you subtract those two numbers,
15 you have \$5.4 million. How much of that is the ice
16 storm?

17 MR. OLIGSCHLAEGER: I believe that's
18 approximately 4 million.

19 COMMISSIONER CLAYTON: 4 million? And
20 then that would leave a difference of 1.4 million,
21 roughly. Now, is that -- in -- in -- in this
22 document in this stipulation, is that regulatory
23 amortizations or are those amortized or
24 capitalized --

25 MR. OLIGSCHLAEGER: Those are other

1 amortizations. I think the single biggest one is an
2 amortization of the company's expense for issuing
3 equity which they did in late 2007.

4 COMMISSIONER CLAYTON: Okay. Good. All
5 right. That helped. Okay. So you've got like some
6 equity costs, equity issuing costs or something.
7 Okay. Then where are the -- on this sheet on
8 appendix C, where are the regulatory amortizations?

9 MR. OLIGSCHLAEGER: Well, I think
10 ultimately you go to line 90 on the second page, and
11 that shows you, at least from the Staff's
12 perspective, what the incremental addition to the
13 existing regulatory plan amortization needs to be if
14 the Commission were to accept in entirety of the
15 Staff's revenue requirement recommendations.

16 COMMISSIONER CLAYTON: Okay. If -- if
17 the Staff's case in its entirety is taken, then there
18 would be an additional 2.39 in -- in amortizations.

19 Now, that -- how do you get that number,
20 that \$2.39 million, how do you get that from
21 paragraph 5 which has additional net balance sheet
22 investment of 94.5 million? Are those correlated --
23 I mean, they -- one stems from the other, doesn't it?

24 MR. OLIGSCHLAEGER: Yes. The
25 94.5 million is actually found on line 5. It's the

1 first actual number on -- on this -- on appendix C.

2 COMMISSIONER CLAYTON: Okay.

3 MR. OLIGSCHLAEGER: And if you were to
4 change that number, yes, it would change the amount
5 of the regulatory plan.

6 COMMISSIONER CLAYTON: So that -- that's
7 basically new additions to rate base, new -- new --
8 new additions to plant in service?

9 MR. OLIGSCHLAEGER: No.

10 COMMISSIONER CLAYTON: Okay.

11 MR. OLIGSCHLAEGER: What that represents
12 is any other items in Empire's balance sheet that is
13 supported by debt that may not or is not included in
14 Empire's rate base amount because you can find the
15 rate base amount on line 6.

16 COMMISSIONER CLAYTON: Well, on 6, is
17 that the -- is that rate base figure different than
18 the rate base figure that came out of the last rate
19 case?

20 MR. OLIGSCHLAEGER: Yes.

21 COMMISSIONER CLAYTON: So -- so
22 basically, you take the ending balances from the last
23 case, then you'd add in all the new plant that's been
24 put into service?

25 MR. OLIGSCHLAEGER: Yeah, that's

1 accurate. I mean, basically, we take this amount
2 from our accounting schedules -- from our rate base
3 accounting schedule, and it reflects any new
4 investment needs since the last case by the company
5 in plant service.

6 COMMISSIONER CLAYTON: Okay. Okay. And
7 then the 94.5 is the regulatory amortization that
8 would kick into that.

9 Now, what is the value in terms of rate
10 base addition of the Asbury SCR issue? What is the
11 dollar amount that goes into plant in service?
12 How -- what -- what is that dollar amount that would
13 change line 6?

14 MR. OLIGSCHLAEGER: Okay.

15 COMMISSIONER CLAYTON: Do you know and
16 does that question make sense?

17 MR. OLIGSCHLAEGER: Yes, it makes sense.
18 The value of the Asbury SCR issue, it would be an
19 additional approximately \$29 million, I believe, in
20 rate base. Now, I have to add a qualification there.

21 COMMISSIONER CLAYTON: I figured you
22 would.

23 MR. OLIGSCHLAEGER: Okay. Line 5,
24 Additional Net Balance Sheet Investment includes,
25 like I indicated, other items supported by debt that

1 are not currently reflected in the Staff's rate base.
2 That would include, among other things, the company's
3 investment and construction work in progress in which
4 a piece of the Asbury SCR investment is in CWIP,
5 okay, or was in CWIP as of 12/31/07.

6 So if the Commission were to include the
7 Asbury SCR investment in rate base, to avoid double
8 counting, some amount of adjustment would need to be
9 made to line 5 to make sure we're not counting the
10 SCR investment twice.

11 COMMISSIONER CLAYTON: But it's not a
12 dollar-for-dollar, is it? I mean, the -- the
13 regulatory amortization plan -- I mean, as I learned
14 in one of our other cases, that it's not a
15 dollar-for-dollar swap?

16 MR. OLIGSCHLAEGER: It's not -- well, in
17 this case it probably would be, or at least --
18 again -- and this would be subject to discussion
19 among the parties, because, among other things, line
20 5 is being stipulated to, and I -- what I think might
21 need to be done with it in the future, other parties
22 may or may not agree with it.

23 COMMISSIONER CLAYTON: Well, let me ask
24 you this question. I mean, if -- if we were to take
25 the three Asbury issues -- now, just work with me on

1 this assumption.

2 MR. OLIGSCHLAEGER: Sure.

3 COMMISSIONER CLAYTON: When I say the
4 three Asbury issues, we'd be talking about the rate
5 base addition, the shared -- the depreciation expense
6 that goes with that and the O&M expense. And the O&M
7 expense wouldn't go in this section. And I'm not
8 sure how depreciation would apply to this either.
9 But basically, do we add the 680 million with the
10 29 million for Asbury, so that figure, that line 6
11 would be 709,000 and change?

12 MR. OLIGSCHLAEGER: Yes.

13 COMMISSIONER CLAYTON: Okay. And then
14 wouldn't you recalculate according to the regulatory
15 plan the credit metrics to re-evaluate -- to figure
16 out what line 5 would be?

17 MR. OLIGSCHLAEGER: That's what I was
18 addressing.

19 COMMISSIONER CLAYTON: Yeah.

20 MR. OLIGSCHLAEGER: There would need to
21 be some adjustment to line 5, in my opinion, based
22 upon my --

23 COMMISSIONER CLAYTON: But the way you
24 adjust it, do you go back and look at the credit
25 metrics that are set out in the regulatory plan or is

1 Empire's completely different than how KCPL's was
2 done?

3 MR. OLIGSCHLAEGER: Well, I think you
4 would try to determine what assumed amount of SCR
5 investment is currently included in line 5, deduct
6 that from line 5 and then add the rate base value to
7 line 6, okay?

8 COMMISSIONER CLAYTON: Okay. Now, on
9 line 5, how much -- can you identify, I guess, by
10 percentage how much is included in that number that
11 is part of the regulatory amortization plan? Is it
12 100 percent --

13 MR. OLIGSCHLAEGER: Well --

14 COMMISSIONER CLAYTON: -- or do you have
15 other amounts that are built into line 5 other than
16 the regulatory amortization plan?

17 MR. OLIGSCHLAEGER: Well, just to be
18 clear, line 5 is not -- does not contain a piece of
19 the regulatory plan and amortization.

20 COMMISSIONER CLAYTON: Okay.

21 MR. OLIGSCHLAEGER: It is a component.
22 You need to put it in the schedule to ultimately
23 determine what that amortization will be.

24 COMMISSIONER CLAYTON: I feel like I'm
25 the only one in the room that doesn't know this,

1 looking around the room.

2 So I guess what I'm trying to get at is
3 this. If the Commission were to place the Asbury
4 SCRs in the rate base, what you started off in this
5 whole conversation is that basically line 90 would
6 become zero, most like -- all things being equal?

7 MR. OLIGSCHLAEGER: All things being
8 equal, yes.

9 COMMISSIONER CLAYTON: All things being
10 equal.

11 MR. OLIGSCHLAEGER: Yes.

12 COMMISSIONER CLAYTON: So you'd have
13 zero would go to those total amortizations. What I'm
14 trying to get back to is does line 5 also become
15 zero?

16 MR. OLIGSCHLAEGER: No. Line 5 will not
17 become zero because Empire will always have some
18 balance sheet investment that is supported by debt in
19 theory; that is, will not be reflected in rate base.

20 COMMISSIONER CLAYTON: Okay. Okay. So
21 this -- I guess, coming full circle, paragraph 5 is
22 designed to accommodate the Commission in its
23 decision whatever it decides to do, and I mean, the
24 regulatory amortization issue may be zero if the
25 Commission takes that Asbury position?

1 MR. OLIGSCHLAEGER: The incremental
2 result in this case may be zero.

3 COMMISSIONER CLAYTON: May be zero.
4 Okay. Thank you for your patience.

5 MR. MILLS: Commissioner, before --
6 before we leave that topic, can I add to it a little
7 bit?

8 COMMISSIONER CLAYTON: Please, please.
9 And anyone else who disagrees or has a problem --

10 MR. MILLS: I hesitate to complicate
11 things further, but it is conceivable that adding in
12 the Asbury plant may actually drive line 90 below
13 zero, in which case you would have to go back and
14 recalculate line 35 to get line 90 to come out to be
15 zero. In other words, you can -- the 10.2 that was
16 awarded in the last case may have to be reduced going
17 forward depending on the results of this calculation.

18 COMMISSIONER CLAYTON: So if Asbury goes
19 in, it increases rate base, it increases revenue
20 sufficiently that it could unwind the prior grant of
21 amortizations --

22 MR. MILLS: It could turn out that 10.2
23 is higher than it needs to be based on the outcome
24 from this case.

25 COMMISSIONER CLAYTON: Okay. Well, I

1 mean, that -- that's the whole point.

2 MR. MILLS: We haven't had a whole lot
3 of discussion among the parties. That's -- that's
4 Public Counsel's position. I don't know whether the
5 other parties agree with that or not.

6 COMMISSIONER CLAYTON: And that's the
7 whole point, that as you increase rate base, you
8 would decrease the amortizations. I mean, the
9 amortizations are there to deal with the absence of
10 rate base during periods of investment, as I
11 understand it. So that's helpful. Thank you.
12 Thanks. I don't have any other questions on the
13 second stipulation, so I'm done with that.

14 On the third stipulation, I did have
15 some questions that may have been covered, and I
16 apologize if this is repetitive. But first of all --
17 and I'm not sure if I'm asking Public Counsel or
18 Staff on the ELIP program. Can somebody just outline
19 this for me and explain the purpose behind how you're
20 addressing this issue? Whoever the person is, Barb
21 or --

22 MS. MANTLE: Go ahead, Barb.

23 (The witness was sworn.)

24 MS. MEISENHEIMER: This would continue
25 the ELIP on and until an evaluation occurred until --

1 and until the rate case where it would be addressed
2 by the parties according to the outline of -- that's
3 included in the stipulation.

4 COMMISSIONER CLAYTON: How long has the
5 ELIP program been in existence?

6 MS. MEISENHEIMER: Many years. Maybe
7 the company knows exactly.

8 MS. MANTLE: Is Sherry McCormack on the
9 phone?

10 MS. MCCORMACK: Yes, I am.

11 MS. MANTLE: What year did ELIP start?
12 Or do you need to swear her in over the phone?

13 JUDGE VOSS: Out of an abundance of
14 caution, Sherry?

15 MS. MCCORMACK: Yes.

16 (The witness was sworn.)

17 JUDGE VOSS: Thank you. Please proceed.

18 MS. MCCORMACK: It went into effect in
19 early, I think, May 2003.

20 COMMISSIONER CLAYTON: May 2003. And --
21 and hi, this is Robert Clayton, member of the
22 Commission. Can you explain the circumstances in --
23 in 2003 that -- how it started, the amount that was
24 budgeted and when it was created?

25 MS. MCCORMACK: I can give you the

1 details. I was not involved in the original
2 negotiations and development of the program.

3 COMMISSIONER CLAYTON: Neither was I, so
4 that's okay.

5 MS. MCCORMACK: Okay. But funding
6 was -- it was originally funded at the level of
7 300,000 annually with 150,000 coming from ratepayers
8 and 150,000 coming from the shareholders.

9 COMMISSIONER CLAYTON: And what was the
10 purpose of the program? What was it designed to
11 accomplish?

12 MS. MCCORMACK: It was to provide bill
13 credits to low income customers on a two-tiered basis
14 with the lower income originally receiving, I
15 believe, \$40 per month credit and the upper level
16 receiving \$20 per month, I believe. It was just to
17 assist them in meeting their bill payments.

18 COMMISSIONER CLAYTON: Was that during
19 times of need or was it an ongoing support mechanism?

20 MS. MCCORMACK: The original program
21 was -- well, this is -- the customers are approved
22 through the cap agencies and it's a low income. They
23 have to -- I don't know the exact details, but their
24 income is based on poverty level. The cap agencies
25 qualify them and then we -- they are approved for one

1 year, and then as long as they continue to meet the
2 requirements, they may currently continue to receive
3 these credits.

4 COMMISSIONER CLAYTON: And are they
5 required to make a certain amount of payment on the
6 account as well during the -- during their
7 participation in the program?

8 MS. MCCORMACK: I do not believe there
9 is a requirement of a payment on their part. If
10 they're -- if they have a \$20 bill, then the \$20 will
11 cover that.

12 COMMISSIONER CLAYTON: Okay. And then
13 why -- why are there excess funds still in the
14 account or unspent funds?

15 MS. MCCORMACK: We have not had the
16 level of participation that was originally funded.
17 I'm -- don't know exactly why. I know that -- that
18 I've been told that some elderly do not want to
19 participate because they don't want to take the
20 handout, is the way they perceive it.

21 COMMISSIONER CLAYTON: Have there been
22 any evaluations of the program in the past?

23 MS. MCCORMACK: Yes, there was one
24 evaluation. I believe -- I'm getting my years
25 confused here. I believe it was in 2005 -- 2005 or

1 2006. And then in our last rate case there were some
2 changes made to the program based upon that
3 evaluation.

4 COMMISSIONER CLAYTON: Okay. Thank you.
5 Thank you. Ms. Meisenheimer, from Public Counsel's
6 position on -- on how these funds will be used,
7 what -- what goal are you trying to address in
8 resolving this issue the way you're doing here?

9 MS. MEISENHEIMER: In the last case --
10 in the last rate case, Public Counsel proposed a
11 number of changes to the program that were intended
12 to increase participation which has occurred, to some
13 degree, based on Sherry McCormick's testimony. And
14 do some outreach for the program.

15 She -- she mentioned that there had been
16 an evaluation performed, and that was performed by
17 Roger Colton. And I talked a little bit about that
18 in the last case. It was a generally positive -- or
19 positive view of the program that indicated that
20 there were some things that needed to be changed.
21 And that was the basis of my recommendations in the
22 last case.

23 Since that time, it -- we haven't gotten
24 as far along as Public Counsel would like in terms of
25 outreach. The outreach money has not been spent yet,

1 although there has been some increase in
2 participation. We raised an issue in the last case
3 that the funding should be reduced. That was our
4 proposal in the last case. The Commission said,
5 well, we'll send this to the CBC, to the
6 collaborative group, let them determine a new
7 proposal.

8 We've participated in that process as
9 have all the -- all the parties, DNR. And, of
10 course, the Staff and the company have discussed
11 regularly the need for, you know, what should be done
12 with the program.

13 And I feel like this resolution that's
14 offered to you in the stipulation allows us to
15 continue on that path, reduces the funding. It is --
16 is excessive at this point, and it is appropriate
17 that ratepayers get some of that money back. And
18 based on this agreement, ratepayers are getting money
19 back with some interest, so we're pleased to see
20 that.

21 COMMISSIONER CLAYTON: Okay.

22 MS. MEISENHEIMER: And it is consistent
23 with our recommendation in the last case.

24 COMMISSIONER CLAYTON: Okay. And then
25 we'll potentially see this -- see the evaluation and

1 potentially this will come back in the next rate
2 case?

3 MS. MEISENHEIMER: Yes, and I think it's
4 important for that evaluation to happen before
5 parties make a recommendation about does this program
6 become permanent on a different scale, perhaps, than
7 it is now, is there some alternative proposal.

8 COMMISSIONER CLAYTON: Okay. Thank you.
9 Ms. Mantle, are you on the energy efficiency
10 collaborative that's referenced --

11 MS. MANTLE: Do you need to swear me in?
12 (The witness was sworn.)

13 MS. MANTLE: Yes. I -- I, along with
14 Henry Warren, often participate in these meetings.

15 COMMISSIONER CLAYTON: Okay. There's a
16 provision in one of the stipulations that addresses
17 energy efficiency, and in working forward with the
18 collaborative that's been established, am I correct
19 in --

20 MS. MANTLE: It's in the second
21 stipulation, yes.

22 COMMISSIONER CLAYTON: And to be
23 consistent -- well, I guess, what I'm trying to get
24 at, are -- are -- are we working forward on energy
25 efficiency issues consistently with what is going on

1 with other utilities? Is Empire ahead, behind on
2 this collaborative?

3 MS. MANTLE: Empire is a smaller utility
4 and has fewer resources than the big utilities in the
5 state. I -- Sherry McCormack does work steadily and
6 very hard on the energy efficiency programs. I know
7 DNR wished things moved a little faster. I think
8 that's -- we all would, but they are --

9 COMMISSIONER CLAYTON: I'll tell you
10 what, before you explain your answer, give me an
11 answer and then explain.

12 MS. MANTLE: Okay.

13 COMMISSIONER CLAYTON: So are they
14 behind, is that --

15 MS. MANTLE: I'm -- well, I'm trying to
16 decide while I'm talking to you.

17 COMMISSIONER CLAYTON: Well, take ten
18 minutes. If you need to stall, I've got another
19 question for Mr. Reed that I can give you a second.
20 That's no problem.

21 MS. MANTLE: I don't -- for a utility
22 their size, I don't believe they're behind. They are
23 trying and they are putting programs in place.

24 COMMISSIONER CLAYTON: All right. Well,
25 I under -- I'll -- I understand the qualification.

1 Just give me -- tell me why they would be behind,
2 though, I mean, if -- if you were to compare them
3 with a larger utility. And don't give me an excuse.
4 I mean, the excuse is about being smaller. I
5 understand that. Just give me an example of why you
6 would think they would be behind if compared to an
7 Ameren, say.

8 MS. MANTLE: They don't have -- or they
9 aren't spending the resources to outsource a lot of
10 the evalu -- they have outsourced some of the
11 evaluation, but the implementation, the larger
12 utilities will outsource those through IRPs. They
13 just have more --

14 COMMISSIONER CLAYTON: Outsource what?
15 Outsource --

16 MS. MANTLE: Even the implementation of
17 the energy efficiency programs.

18 COMMISSIONER CLAYTON: Okay.

19 MS. MANTLE: And Empire is attempting to
20 do some of those themselves, although they are
21 working with DNR on those.

22 COMMISSIONER CLAYTON: Do they have
23 energy -- any energy efficiency programs in place
24 right now?

25 MS. MANTLE: Yes, they do.

1 COMMISSIONER CLAYTON: Okay. And it
2 would just be fewer in number and smaller in scale
3 than the larger utilities?

4 MS. MANTLE: Smaller in scale. They're
5 getting -- well, they're probably ahead of Aquila, so
6 I mean -- as far as, you know, who's where, but
7 they -- they started later than KCPL did, and, like I
8 say, with the resources that they have, they are
9 putting resources into this area and seem to have a
10 commitment to this area which is important in energy
11 efficiency.

12 COMMISSIONER CLAYTON: Are the goals
13 associated with Empire energy efficiency programs,
14 are they different than they would be for other
15 utilities?

16 MS. MANTLE: No.

17 COMMISSIONER CLAYTON: The goals are
18 still the same?

19 MS. MANTLE: The goals are still the
20 same, yes.

21 COMMISSIONER CLAYTON: Okay.

22 MS. MANTLE: There's just fewer
23 customers to reach -- to have impact on, so they
24 won't achieve on an absolute basis the amount of
25 energy savings, but on a percentage basis of the

1 total, they should.

2 COMMISSIONER CLAYTON: Okay. Does
3 anyone else want to comment on energy efficiency?
4 Anyone? Ms. Meisenheimer, we'll stall for them.

5 MS. MEISENHEIMER: Just -- just a quick
6 comment. The terms of this Stipulation and
7 Agreement, the third Stipulation and Agreement. A
8 significant portion of the money that was excess,
9 left over from the ELIP program, it will be
10 redirected to offset that regulatory asset which will
11 reduce the pressure on rates in the future of
12 allowing this company to do additional -- additional
13 programs, efficiency programs.

14 COMMISSIONER CLAYTON: Well, is there an
15 amount of money that's in the case right now that's
16 agreed to on how much will be spent on energy
17 efficiency programs?

18 MS. MANTLE: There's a demand side
19 regulatory asset account that Empire has where they
20 can place their DSM costs in this account. Then in a
21 rate case --

22 COMMISSIONER CLAYTON: In subsequent,
23 but I mean, in rates right now, how much is in that
24 account right now? Was that built into rates in this
25 case?

1 MS. MANTLE: It is in rates, yes.

2 COMMISSIONER CLAYTON: How -- so how
3 much --

4 MS. MANTLE: As a regulatory asset
5 account, so they are getting interest on what they
6 have spent as -- just as they would a supply --

7 COMMISSIONER CLAYTON: Well, but you'd
8 take that eventually and you'd either -- you'd
9 capitalize that or you'd include that account in
10 rates at some point, correct?

11 MS. MANTLE: It is -- yes, it is in
12 rates.

13 COMMISSIONER CLAYTON: So there is --
14 there is a component that's in rates as part of the
15 revenue requirement in this case?

16 MS. MANTLE: Yes, sir.

17 COMMISSIONER CLAYTON: And are you able
18 to tell me how much that is in this case, what that
19 dollar amount is?

20 MS. MANTLE: Amanda McMellen was the
21 Staff -- the auditor that worked with this probably
22 has that number a lot closer in her mind than I do.

23 (Witness was sworn.)

24 MS. MCMELLEN: Right now there's about
25 \$55,000 in rate base.

1 COMMISSIONER CLAYTON: In rate base?

2 MS. MCMELLEN: Uh-huh.

3 COMMISSIONER CLAYTON: That's not in --
4 that's not in revenue requirement?

5 MS. MCMELLEN: Yeah, it's in the actual
6 rate base schedule as part of plant in service and
7 the other items.

8 COMMISSIONER CLAYTON: So in the revenue
9 requirements, it's 55,000?

10 MS. MCMELLEN: Uh-huh, correct. And
11 that's --

12 COMMISSIONER CLAYTON: And how much is
13 this ELIP that we're refunding?

14 MS. MCMELLEN: 475.

15 MS. MEISENHEIMER: I think that's a
16 number we can talk about. I think it was -- as of
17 February, it was the 470, 480 range that would be the
18 amount that would be used as an offset to that
19 account. So going forward, there will be a
20 significant amount of equivalent, if you will, that
21 could be used for additional programs as they're
22 developed in the CPC.

23 COMMISSIONER CLAYTON: So doing it that
24 way, where you basically reduce the amount in an
25 account and then track it on a going-forward basis is

1 preferable to just allocating it to be spent right
2 away, that's preferable?

3 MS. MEISENHEIMER: This is Ryan Kind's
4 issue for our office, but you know, those programs
5 take time to develop, and that process is occurring,
6 so...

7 COMMISSIONER CLAYTON: Well, just
8 seeing -- well...

9 MS. MANTLE: Well, what this will do is
10 reduce the amount of -- that will go into rates in
11 future for DSM costs. More or less this is
12 shareholder money. Whatever would be left over after
13 the Iatan 2 case, that will reduce, then, the amount
14 the ratepayers have to pay. They still will be
15 receiving the programs and the programs will still be
16 implemented, but the ratepayers themselves will be
17 paying less for the programs.

18 COMMISSIONER CLAYTON: Okay. How about
19 DNR's perspective?

20 MS. WOODS: DNR is pleased with the
21 stipulation, but if we had our druthers, perhaps the
22 Commission remembers that there were certain goals
23 that Ameren incorporated into their energy efficiency
24 process of how much money they would spend on
25 demand-side management programs, and it's been the

1 department's observation that you have to spend some
2 significant dollars on demand-side management before
3 you actually see reductions in load.

4 And it would be our -- you know, if
5 everything was a perfect world -- preference to have
6 those goals as part of all of the utilities
7 operations.

8 COMMISSIONER CLAYTON: Anyone else want
9 to chime in? No? Last question of Staff. I'm
10 looking -- I'm looking at the reconciliation filed by
11 Staff on May 2nd, and I was just going through the
12 line items that have been settled. I believe line
13 10 -- I think line 9 and 10 have been settled. Can
14 you confirm that, Mr. Reed?

15 MR. REED: I don't have the
16 reconciliation with me. I don't have it.

17 COMMISSIONER CLAYTON: Payroll taxes and
18 incentive compensation, payroll annualization and
19 incentive compensation.

20 MR. REED: Yes, those -- those are in
21 the second stipulation.

22 COMMISSIONER CLAYTON: That's what I
23 thought. Line 14 is additional bad debt expense on
24 pro forma revenues, that's been settled?

25 MR. REED: Yes.

1 COMMISSIONER CLAYTON: So issues that
2 will remain for the Commission to decide will be
3 off-system sales?

4 MR. REED: Yes.

5 COMMISSIONER CLAYTON: Return on equity?

6 MR. REED: Yes.

7 COMMISSIONER CLAYTON: Line 5 is
8 effective interest synchronization on rate base
9 difference. Is that settled?

10 MR. REED: I don't know about that.

11 COMMISSIONER CLAYTON: Do you know,
12 Mr. Oligschlaeger?

13 MR. OLIGSCHLAEGER: That amount is a
14 fallout of the other rate base issue which is the
15 Asbury SCR.

16 COMMISSIONER CLAYTON: Oh, that one's
17 connected to Asbury. Got a special color. Line 6 is
18 Asbury. Line 7, cash working capital including
19 offsets. Is that issue still alive or is that a
20 fallout?

21 MR. OLIGSCHLAEGER: That's more or less
22 a fallout of everything else you decide.

23 COMMISSIONER CLAYTON: Okay. Fuel and
24 purchased power obviously is a big issue. Payroll
25 taxes is done, payroll annualization is done.

1 Annualized appreciation expense is still a live
2 issue. Property tax for Asbury is alive. O&M
3 expense for Asbury is alive. Bad debt is settled.
4 Line 15 is impute additional expense for rule
5 compliance, that issue is still alive. Depreciation
6 issue, tax impact, is that a -- that's a dependent
7 issue, isn't it?

8 MR. OLIGSCHLAEGER: That is a dependent
9 issue. There's several other issues that affect
10 depreciation expense that will affect this.

11 COMMISSIONER CLAYTON: Yeah. So that's
12 just a --

13 MR. OLIGSCHLAEGER: That's a fallout.

14 COMMISSIONER CLAYTON: -- another entry
15 that will come off something else.

16 MR. OLIGSCHLAEGER: Right.

17 COMMISSIONER CLAYTON: And then deferred
18 income tax will come off of, what, return on equity
19 or come off of --

20 MR. OLIGSCHLAEGER: That's another
21 fallout of --

22 COMMISSIONER CLAYTON: From depreciation
23 or --

24 MR. OLIGSCHLAEGER: -- primarily
25 depreciation.

1 COMMISSIONER CLAYTON: Depreciation.
2 Thank you. Okay. When -- on week one when I was
3 asking you some questions, Staff's position on
4 revenue requirement increase at the time of the
5 filing of the reconciliation was 9.68 million. The
6 Asbury issue amounted to 5 -- well, it was around 4.6
7 million, something like that. So we have that issue
8 to decide. Okay. I'm going to stop. Thank you all
9 very much for your patience.

10 JUDGE VOSS: Are there any additional
11 questions from the bench?

12 (NO RESPONSE.)

13 JUDGE VOSS: Hearing none, go to a
14 few -- regarding testimony in the event the
15 Commission approves stipulations 2 and 3. It's my
16 understanding the parties are going to waive
17 objections to the rest of the exhibits that have been
18 admitted except reserve -- a ruling reserved on. In
19 the event the Commission does not approve the
20 stipulation, I say we'll probably be back here
21 tomorrow morning at 8:30.

22 The one thing is, I don't believe I have
23 DNR's exhibits offered.

24 MS. WOODS: I believe that's correct.
25 The department would offer Exhibits 400 and 401, and

1 that would be the direct and the surrebuttal
2 testimony of Brenda Wilbers.

3 JUDGE VOSS: And the Commission will
4 reserve ruling on those until a ruling on the
5 stipulation, but I'll state for the record that those
6 exhibits will be admitted if the stipulation is
7 approved into the record without a separate ruling.
8 And in the event -- there's a couple late-filed
9 exhibits pending. When those come in, I'll send out
10 a notice and give the parties a certain amount of
11 time to object to those before they're officially
12 admitted into the record.

13 Are there any other matters that we need
14 to address before we go off the record?

15 (NO RESPONSE.)

16 JUDGE VOSS: Hearing none, this
17 concludes the on-the-record presentation of
18 stipulations 2 and 3. Thank you.

19 (WHEREUPON, the hearing in this case was
20 concluded.)

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1 EXHIBITS INDEX

2 RECEIVED

3 Exhibit No. 400
4 Direct testimony of
5 Brenda Wilbers

*

5 Exhibit No. 401
6 Surrebuttal testimony of
7 Brenda Wilbers

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7 Pending ruling on stipulation.
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1 CERTIFICATE OF REPORTER

2 STATE OF MISSOURI)
3)ss.
4 COUNTY OF COLE)

5
6
7 I, PAMELA FICK, RMR, RPR, CSR, CCR #447,
8 within and for the State of Missouri, do hereby
9 certify that the witness whose testimony appears in
10 the foregoing deposition was duly sworn by me; that
11 the testimony of said witness was taken by me to the
12 best of my ability and thereafter reduced to
13 typewriting under my direction; that I am neither
14 counsel for, related to, nor employed by any of the
15 parties to the action to which this deposition was
16 taken, and further that I am not a relative or
17 employee of any attorney or counsel employed by the
18 parties thereto, nor financially or otherwise
19 interested in the outcome of the action.

20
21
22
23 _____
24 PAMELA FICK, RMR, RPR, CSR, CCR #447
25