Filed October 7, 2022 Data Center Missouri Public Service Commission

# Exhibit No. 100

Staff of the Commission – Exhibit 100 Brooke Mastrogiannis Rebuttal Testimony File No. ER-2023-0011

Exhibit No.: Issue(s): Staff Even Fue Tari Witness: Brow Sponsoring Party: Mol Type of Exhibit: Reb Case No.: ER-Date Testimony Prepared: Sept

Staff's Recommendation of Evergy Missouri West's Fuel Adjustment Rate Tariff Filing Brooke Mastrogiannis MoPSC Staff Rebuttal Testimony ER-2023-0011 September 21, 2022

# MISSOURI PUBLIC SERVICE COMMISSION

# FINANCIAL AND BUSINESS ANALYSIS DIVISION

## **ENERGY RESOURCES DEPARTMENT**

# **REBUTTAL TESTIMONY**

#### OF

## **BROOKE MASTROGIANNIS**

EVERGY MISSOURI WEST, INC., d/b/a EVERGY MISSOURI WEST

# CASE NO. ER-2023-0011

Jefferson City, Missouri September 2022

1	TABLE OF CONTENTS OF
2	<b>REBUTTAL TESTIMONY</b>
3	OF
4	<b>BROOKE MASTROGIANNIS</b>
5 6	EVERGY MISSOURI WEST, INC., d/b/a EVERGY MISSOURI WEST
7	CASE NO. ER-2023-0011
8	EXECUTIVE SUMMARY1
9	STAFF RECOMMENDATION OF THE FAR2
10	OVERVIEW OF STAFF'S RECOMMENDATION TO REJECT TARIFF SHEET2

1	<b>REBUTTAL TESTIMONY</b>
2	OF
3	<b>BROOKE MASTROGIANNIS</b>
4 5	EVERGY MISSOURI WEST, INC., d/b/a EVERGY MISSOURI WEST
6	CASE NO. ER-2023-0011
7	Q. By whom are you employed and in what capacity?
8	A. I am employed by the Missouri Public Service Commission ("Commission"
9	or "PSC") as an Utility Regulatory Audit Supervisor in the Energy Resources Department.
10	Q. Please describe your educational background and work experience.
11	A. Please refer to the attached Schedule BMM-r1.
12	Q. Have you previously filed testimony before this Commission?
13	A. Yes, I have. Please refer to the attached Schedule BMM-r2 for a list of cases in
14	which I have previously filed testimony as well as the issues that I have addressed in testimony.
15	Q. Have you participated in the Commission Staff's review of Evergy Missouri
16	West, Inc. d/b/a Evergy Missouri West's ("Evergy Missouri West") Fuel Adjustment
17	Rate ("FAR") filing and the Staff's Recommendation in this proceeding?
18	A. Yes, I have.
19	EXECUTIVE SUMMARY
20	Q. Please summarize your rebuttal testimony in this proceeding.
21	A. I am sponsoring the <i>Staff's Recommendation</i> ("Staff Recommendation"), which
22	was originally filed on July 28, 2022, in Case No. ER-2023-0011, a copy of which is attached
23	as Schedule BMM-r3. Staff has conducted a review of all of the FAR components (fuel costs,
24	purchased power costs, transmission costs, and off-system sales revenues) during the

- accumulation period<sup>1</sup> for Evergy Missouri West. My testimony provides an overview of
   Staff's Recommendation and will reiterate, as well as expand on, Staff's position.
- 3

#### **STAFF RECOMMENDATION OF THE FAR**

4

Q. Please describe Staff's review of the FAR.

Staff conducted a review of all of the FAR components (fuel costs, 5 A. purchased power costs, transmission costs, and off-system sales revenues) during the 6 7 accumulation period 30 ("AP 30") for Evergy Missouri West. As noted in the attached Staff Recommendation. Staff provided a brief overview of the proposed tariff sheet, a discussion on 8 9 the disputed issue, a discussion on Winter Storm Uri Resettlement Adjustments, a calculation 10 of the Fuel and Purchased Power Adjustment and the FAR, a calculation after Voltage 11 Adjustment Factors are applied, a Staff Review, and Staff's Recommendation based on its 12 review of the components. In its Staff Recommendation, starting on page 2, Staff explains its 13 reasons for rejection of Evergy Missouri West's proposed tariff sheet in the Plant in Service 14 Accounting ("PISA") Deferrals section.

15

16

17

## **OVERVIEW OF STAFF'S RECOMMENDATION TO REJECT TARIFF SHEET**

Q. In its review of the proposed tariff sheet for Evergy Missouri West, has Staff examined all of the components comprising the costs in the FAR?

18 A. Yes.

19 Q. Did Staff propose rejection of the proposed tariff sheet as a result of its review?
20 If so, why?

<sup>&</sup>lt;sup>1</sup> Accumulation Period 30 is December 1, 2021 through May 31, 2022.

A. Yes. It is Staff's position that the \$31 million Evergy Missouri West is
 proposing to defer into a PISA regulatory asset account, should instead be included in this
 AP 30 FAR filing.

4 Q. Has Staff's Recommendation changed since this Staff Recommendation5 was filed?

A. Yes, just slightly. Staff's original recommendation was the Commission issue
an order rejecting Evergy Missouri West's proposed tariff sheet, and direct Evergy Missouri
West to file a substituted tariff sheet that includes the \$31 million fuel costs that Evergy
Missouri West has proposed to defer to a PISA regulatory asset. However, now that
Evergy Missouri West has an interim tariff in effect beginning October 1, 2022, Staff now
recommends the Commission order Evergy Missouri West to file a revised tariff sheet that
includes the \$31 million fuel costs in this current AP30 filing.

13

14

15

19

20

21

22

23

24

25

26

27

28

Q. What is Evergy Missouri West's reasoning for deferring \$31 million in fuel and purchased power costs into a PISA regulatory asset account until the next general rate proceeding?

A. As explained in the Staff Recommendation, part of Evergy Missouri West's
reasoning for deferring \$31 million in fuel and purchased power costs was stated by Mr. Ives
in his direct testimony:

Including \$44.6 million in the fuel adjustment rate now would cause EMW to exceed the 3 percent Compound Annual Growth Rate ("CAGR") cap under section 393.1655.5 when considering the impacts from this FAC accumulation period, the immediately preceding FAC accumulation period and the effects of the overall rate increase (driven primarily by the rebase of fuel and purchased power in base rates) resulting from the EMW's current 2022 general rate proceeding. Consistent with 393.1655.5 of the PISA statute, Evergy Missouri West therefore proposes to include \$13.6 million of FAC-related costs in the fuel adjustment rate effective September 1, 2022, and defer

1 2		the balance of \$31 million for further treatment in a subsequent general rate proceeding. <sup>2</sup>
3	Q.	What is Staff's position on Mr. Ives' interpretation of the PISA statute?
4	А.	It is Staff's position that the 3% average overall rate cap computation required
5	by PISA, wh	ich for this accumulation period is a CAGR cap of 11.6887%, prohibits using
6	the amount of	f proposed re-based fuel costs under discussion in the current general rate case,
7	which Everg	y Missouri West's submitted tariff sheets in that case have been suspended
8	until Decemb	er 6, 2022. Per Section 393.1655.3, the computation of PISA caps shall use
9	"the electrical	l corporation's average overall rate as of the date new base rates are set in the
10	electrical cor	poration's most recent general rate proceeding concluded prior to the date the
11	electric corpo	ration gave notice under section 393.1400" Because of this statutory language,
12	the Company	is required to use the <i>previous</i> rate case revenue requirement to calculate
13	PISA caps, in	stead of using <i>proposed</i> re-based fuel costs from the <i>current</i> rate case, which have
14	not yet been	set in new base rates. Staff agrees that the PISA cap calculation should include
15	the impacts o	f the current and previous FAC accumulation periods, which is consistent with
16	PISA rate ca	p calculations performed in previous filings and consistent with PISA statute
17	requirements.	Continued use of the 2018 rate case revenue to compute the average overall rate,
18	results in the	Company not exceeding the 11.6887% CAGR overall cap, thus a PISA deferral
19	is not require	d. By using the 2018 rate case revenue to compute the average overall rate, the
20	Company wo	uld only hit a CAGR of 9.14%, which is under the 11.6887% CAGR. However,
21	appropriately	including the \$31 million of fuel costs does cause the Company to exceed the

<sup>&</sup>lt;sup>2</sup> Evergy Missouri West witness Darren Ives Direct Testimony, page 10 lines 8-17.

1	Large Power 2% Cap, which for this accumulation period is a CAGR of 7.6850%. This would
2	result in separate rates for Large Power customers and Non-Large Power customers.
3	Q. What other reasoning did Mr. Ives provide in his direct testimony?
4	A. Mr. Ives' direct testimony also states:
5 6 7 8 9 10	As I discussed above, the Company's FAC-related costs are significantly impacted by external factors outside of our control and have been subject to inflationary pressures not seen for many years due to the extraordinary events of the pandemic and Russia's war on Ukraine. As a result, consistent with 393.1655.5 of the PISA statute, the Company is seeking deferral of a portion of these costs. <sup>3</sup>
11	Q. What is Staff's position on Mr. Ives' interpretation of extraordinary costs?
12	A. Staff's position is that these increased fuel costs are, unfortunately, the norm
13	for all utilities for the current time period and not uniquely extraordinary or unusual for
14	Evergy Missouri West. In fact, the prior Accumulation Period for Evergy Missouri West
15	Accumulation Period 29), had a fuel and purchased power adjustment ("FPA") of \$47,488,718,
16	which is \$2,884,698 higher than this current AP 30 FPA amount of \$44,604,020. In
17	addition, Ameren Missouri and Liberty have also experienced increased fuel and purchased
18	power costs in their recent FAR filings. Ms. Starkebaum even states in her direct testimony,
19	When compared to the prior 29 <sup>th</sup> accumulation period, the ANEC are \$11.7 million lower in
20	he 30 <sup>th</sup> accumulation period than the previous 29 <sup>th</sup> accumulation period. This is due to a
21	\$9.1 million, or 7%, decrease in purchased power expense and lower fuel costs of \$10.7 million,
22	or 8% driven by 41% less generation including the sale of Renewable Energy Credits. The
23	30 <sup>th</sup> accumulation period of December through May typically has lower retail load
24	requirements than the previous 29 <sup>th</sup> accumulation period of June through November. In

<sup>&</sup>lt;sup>3</sup> Darren Ives Direct Testimony page 12 lines 1—5.

4 Q. Is there anything in addition that Staff would like to point out to the5 Commission?

A. 6 Yes. Staff would like to remind the Commission that by approving the 7 Company's request to defer the \$31 million to a subsequent general rate proceeding it would 8 result in the \$31 million not being in base rates for possibly up to four years from the effective 9 date of rates in the Company's current general rate case. RSMo 386.266.5.(3) requires a utility 10 to file a general rate case with effective dates of new rates to be no later than four years after 11 the effective date of the Commission order implementing the adjustment mechanism. This is 12 extremely important to note since it is Staff's understanding that the \$31 million would accrue 13 interest at the Company's weighted average cost of capital over that entire period costing 14 ratepayers much more. Additionally, when the \$31 million and applicable carrying costs are 15 deferred to the next rate case and included in rate base, the Company would earn an additional 16 return on that amount costing ratepayers even more than what it would in a FAR filing.

17

Does this conclude your prepared rebuttal testimony in this proceeding?

18

A. Yes, it does.

Q.

#### **BEFORE THE PUBLIC SERVICE COMMISSION**

#### **OF THE STATE OF MISSOURI**

In the Matter of the Application of	
Evergy Missouri West, Inc. d/b/a	
Evergy Missouri West for Authority to	
Implement Rate Adjustments Required by	
20 CSR 4240-20.090(8) and the Company's	
Approved Fuel and Purchased Power Cost	
Recovery Mechanism	

Case No. ER-2023-0011

#### **AFFIDAVIT OF BROOKE MASTROGIANNIS**

STATE OF MISSOURI ) ) ss. COUNTY OF COLE )

**COMES NOW BROOKE MASTROGIANNIS** and on her oath declares that she is of sound mind and lawful age; that she contributed to the foregoing *Rebuttal Testimony of Brooke Mastrogiannis*; and that the same is true and correct according to her best knowledge and belief.

Further the Affiant sayeth not.

**BROOKE MASTROGIA** 

#### JURAT

Subscribed and sworn before me, a duly constituted and authorized Notary Public, in and for the County of Cole, State of Missouri, at my office in Jefferson City, on this  $20 \frac{1}{20}$  day of September 2022.

D. SUZIE MANKIN Notary Public - Notary Seal State of Missouri Commissioned for Cole County My Commission Expires: April 04, 2025 Commission Number: 12412070

izullankin

Notary Publie

#### **Brooke Mastrogiannis**

#### **Education and Employment Background**

I am a Utility Regulatory Audit Supervisor in the Energy Resources Department of the Missouri Public Service Commission. I have been employed by the Missouri Public Service Commission since May 2014. I previously was a Utility Regulatory Auditor in the Auditing Unit of the Utility Services Department, and a Utility Management Analyst in the Consumer and Management Analysis Unit. I have been in my current position since May 2020.

I received a Bachelor of Science degree in Accounting from Lincoln University, in Jefferson City, MO in May of 2012. I then continued to further my education and received my Masters of Business Administration with an emphasis in Accounting in December 2013. In earning these degree's I completed numerous core Accounting and Business classes.

Prior to joining the Commission, I was employed by the State of Missouri - Department of Natural Resources from June 2013 to May 2014 as an Accounting Specialist. My duties entailed: reviewing and monitoring expense account forms to ensure employees followed correct procedures, prepared and set up project and job codes so they could be coded correctly on employee's time sheets, analyzed and prepared necessary cash draws, and also prepared financial information or reports to facilitate budget information and execution.

# Brooke Mastrogiannis Case Participation Utility Regulatory Supervisor

Company Name	Case Number	Testimony/Issues
The Empire District	ER-2014-0351	January 2015
Electric Company		Cost of Service Report- Plant in Service,
		Depreciation Reserve, Prepayments, Materials and
		Supplies, Customer Deposits, Customer Deposit
		Interest, Customer Advances, Amortization of
		Electric Plant, Amortization of PeopleSoft
		Intangible Asset, Corporate Franchise Taxes,
		Depreciation Expense, Amortization Expense, Dues
		and Donations, EEI Dues, Advertising Expense,
		Outside Services, and Postage.
Seges Partners Mobile	SR-2015-0106	January 2015
Home Park L.L.C.		Staff Report- Rate Base, Revenues, Purchased
		Sewer Costs, Payroll and Payroll Taxes,
		Management Fee, Postage, Telephone Expense,
		Maintenance Expense, Insurance, Outside Services,
		PSC Assessment, and Rate Case Expense
The Empire District	ER-2014-0351	March 2015
Electric Company		Surrebuttal Testimony- Advertising Expense,
		Customer Advances, and EEI Dues.
Ozark International, Inc.	WR-2015-0192	September 2015
		Staff Report- Payroll, Telephone and Cell Phone
		Expense, Auto Expense, Insurance Expense, Bank
		Service Charges, Customer Deposits, Customer
		Deposit Interest, PSC Assessment, Revenues,
		Miscellaneous Income, Contract Labor, General
		Maintenance Expense, Electric Expense, Returned
		Check Fees, Outside Services, Dues and
		Subscriptions, and Credit Card Fees
Hillcrest Utility Operating	WR-2016-0064	March 2016
Company, Inc.		Staff Report- Customer Service and Business
		Operations Review
Cannon Home Association	SR-2016-0112	April 2016
		Staff Report- Customer Service and Business
		Operations Review
Roy-L Utilities, Inc.	WR-2016-0109	May 2016
		Staff Report- Customer Service and Business
		Operations Review
Raccoon Creek Utility	SR-2016-0202	August 2016
Operating Company, Inc.		Staff Report- Customer Service and Business
		Operations Review
Raccoon Creek Utility	SR-2016-0202	October 2016
Operating Company, Inc.		Rebuttal Testimony- Collection of Bad Debt

# continued, Brooke Mastrogiannis

Company Name	Case Number	Testimony/Issues	
Kansas City Power and	EO-2016-0124	January 2017	
Light Company		Management Audit Report- Employee Expense	
		Account Process and Internal Audit Activities	
Terre Du Lac Utilities	WR-2017-0110	April 2017	
Corporation		Staff Report- Customer Service and Business	
1		Operations Review	
Indian Hills Utility	WR-2017-0259	July 2017	
Operating Company, Inc.		Staff Report- Customer Service and Business	
		Operations Review	
Spire Missouri, Inc.	GR-2017-0215	December 2017	
r i i i i i i i i i i i i i i i i i i i		Rebuttal Testimony- Performance Metrics	
		Incentive Proposal	
Ameren Missouri	EO-2018-0155	April 2018	
		Staff Report- First MEEIA Cycle 2 Prudence	
		Review	
Liberty Utilities LLC	WR-2018-0170	April 2018	
Elberty Othites ELC	WR 2010 0170	Staff Report- Normalized and Annualized	
		Revenues, Miscellaneous Revenues, Bad Debt	
		Expense, Outside Services/Contract Maintenance,	
		DNR Fees, Meter Reading Expense, Transportation	
KCPL Greater Missouri	ER-2018-0146	Expense, and Property Taxes June 2018	
	EK-2010-0140		
Operations		Direct Testimony- Fuel Adjustment Clause	
		Rebuttal Testimony- Fuel Adjustment Clause and	
		Renewable Energy Rider	
The Energine District	EO 2019 0244	Surrebuttal Testimony- Fuel Adjustment Clause	
The Empire District	EO-2018-0244	September 2018	
Electric Company		Staff Report- Fuel Adjustment Clause Prudence	
KON	<b>EO 2010 0262</b>	Review	
KCPL	EO-2018-0363	November 2018	
		Staff Report- First MEEIA Cycle 2 Prudence	
	<b>FO 6</b> 040 <b>6</b> 644	Review	
KCPL Greater Missouri	EO-2018-0364	November 2018	
Operations		Staff Report- First MEEIA Cycle 2 Prudence	
		Review	
KCPL	EO-2019-0068	February 2019	
		Staff Report- Fuel Adjustment Clause Prudence	
		Review	
KCPL Greater Missouri	EO-2019-0067	February 2019	
Operations		Staff Report- Fuel Adjustment Clause Prudence	
		Review	
Ameren Missouri	EO-2019-0257	August 2019	
		Staff Report- Fuel Adjustment Clause Prudence	
		Review	

# continued, Brooke Mastrogiannis

Company Name	Case Number	Testimony/Issues
Ameren Missouri	EO-2019-0376	October 2019
		Staff Report- Second MEEIA Cycle 2 Prudence
		Review
The Empire District	EO-2020-0059	February 2020
Electric Company		Staff Report- Fuel Adjustment Clause Prudence
		Review
The Empire District	ER-2019-0374	January 2020
Electric Company		Direct Testimony- Fuel Adjustment Clause
		Rebuttal Testimony- Fuel Adjustment Clause
		Surrebuttal Testimony- Fuel Adjustment Clause
Evergy Missouri Metro	EO-2020-0227	June 2020
		Staff Report- Second MEEIA Cycle 2 Prudence
		Review
Evergy Missouri West	EO-2020-0228	June 2020
		Staff Report- Second MEEIA Cycle 2 Prudence
		Review
Evergy Missouri West	EO-2020-0262	August 2020
		Staff Report- Fuel Adjustment Clause Prudence
		Review
Evergy Missouri Metro	EO-2020-0263	August 2020
		Staff Report- Fuel Adjustment Clause Prudence
		Review
Ameren Missouri	EO-2021-0060	February 2021
		Staff Report- Fuel Adjustment Clause Prudence
		Review
Ameren Missouri	EO-2021-0157	May 2021
		Staff Report- First MEEIA Cycle 3 Prudence
		Review
The Empire District	EO-2021-0281	August 2021
Electric Company		Staff Report- Fuel Adjustment Clause Prudence
I I I I I I I I I I I I I I I I I I I		Review
Ameren Missouri	ER-2021-0240	September 2021
		Direct Testimony- Fuel Adjustment Clause
		Rebuttal Testimony- Fuel Adjustment Clause
		Surrebuttal Testimony- Fuel Adjustment Clause
The Empire District	ER-2021-0312	October 2021
Electric Company	LIX 2021 0512	Direct Testimony- Fuel Adjustment Clause
		Rebuttal Testimony- Fuel Adjustment Clause
		Surrebuttal Testimony- Fuel Adjustment Clause
Evergy Missouri West	EO-2021-0416	October 2021
		Staff Report- First MEEIA Cycle 3 Prudence
		Review
Evergy Missouri Metro	EO-2021-0417	October 2021
	10-2021-041/	Staff Report- First MEEIA Cycle 3 Prudence
		Review
		<b>NUVIEW</b>

# continued, Brooke Mastrogiannis

Company Name	Case Number	Testimony/Issues
Evergy Missouri Metro	EO-2022-0064	February 2022
		Staff Report- Fuel Adjustment Clause Prudence
		Review
Evergy Missouri West	EO-2022-0065	February 2022
		Staff Report- Fuel Adjustment Clause Prudence
		Review
Ameren Missouri	EO-2022-0236	August 2022
		Staff Report- Fuel Adjustment Clause Prudence
		Review

#### **MEMORANDUM**

- **TO:** Missouri Public Service Commission Official Case File File No. ER-2023-0011, Tariff Tracking No. JE-2023-0005
- **FROM:** Lisa Wildhaber, Lead Senior Utility Regulatory Auditor

/s/ Lisa Wildhaber	07/28/2022	/s/ Casi Aslin	07/28/2022
Energy Resources De	epartment / Date	Staff Counsel De	partment / Date

- **SUBJECT:** Staff Recommendation for Rejection of Tariff Sheet Filed to Change Rates Related to Evergy Missouri West, Inc.'s, d/b/a Evergy Missouri West Fuel Adjustment Clause Pursuant to the Commission's Report and Order in Case No. ER-2018-0146
- **DATE:** July 28, 2022

#### **Staff Recommendation**

On July 1, 2022, Evergy Missouri West, Inc., d/b/a Evergy Missouri West ("Evergy Missouri West" or "Company") filed one (1) tariff sheet, 7th Revised Sheet No. 127.23, Canceling 6th Revised Sheet No. 127.23, bearing a proposed effective date of September 1, 2022, to revise Evergy Missouri West's current annual Fuel Adjustment Rates ("FARs") (lines 16 19, 22, and 25 on 7th Revised Sheet No. 127.23) of its Fuel Adjustment Clause ("FAC"). Evergy Missouri West also filed the direct testimony of Darrin R. Ives and Lisa A. Starkebaum on July 1, 2022, and submitted work papers to Staff in support of the direct testimony and filed tariff sheet.

Staff recommends the Commission issue an order rejecting the proposed tariff, 7<sup>th</sup> Revised Sheet No. 127.23, and direct Evergy Missouri West to file a substituted tariff sheet that includes the \$31 million fuel costs that Evergy Missouri West has proposed to defer to a Plant in Service Accounting ("PISA") regulatory asset, which is explained further in the section entitled "PISA Deferrals" below. Under Commission Rule 20 CSR 4240-20.090(8) (H)3, the Commission can reject the proposed tariff sheets, suspend the timeline of the FAR adjustment filing, set a prehearing date, and order the parties to propose a procedural schedule. The Commission may order the electric utility to file tariff sheet(s) to implement interim adjusted FARs to reflect any part of the proposed adjustment that is not in question. If the Commission supports Staff's position that the \$31 million in fuel costs must be included in the FAR filing, but timing prevents inclusion in the current FAR, Staff recommends including the \$31 million in the next FAR filing.

## **APPENDIX** A

# PISA Deferrals Permitted Under Section 393.1400, RSMo, and Limitations on Rate Modifications Permitted Under Section 393.1655, RSMo

On December 31, 2018, Evergy Missouri West elected to make the deferrals set forth in Section 393.1400.5 RSMo effective January 1, 2019 through, at least, December 31, 2023.

Relating to the \$44.6 million Fuel and Purchased Power Adjustment amount on line 11 of the proposed tariff, Mr. Ives states in his direct testimony:

Including \$44.6 million in the fuel adjustment rate now would cause EMW to exceed the 3 percent Compound Annual Growth Rate ("CAGR") cap under section 393.1655.5 when considering the impacts from this FAC accumulation period, the immediately preceding FAC accumulation period and the effects of the overall rate increase (driven primarily by the rebase of fuel and purchased power in base rates) resulting from the EMW's current 2022 general rate proceeding. Consistent with 393.1655.5 of the PISA statute, Evergy Missouri West therefore proposes to include \$13.6 million of FAC-related costs in the fuel adjustment rate effective September 1, 2022, and defer the balance of \$31 million for further treatment in a subsequent general rate proceeding.<sup>1</sup>

It is Staff's position that the 3% average overall rate cap computation required by PISA, which for this accumulation period is a CAGR cap of 11.6887%, prohibits using the amount of proposed re-based fuel costs under discussion in the current general rate case, which Evergy Missouri West's submitted tariff sheets in that case have been suspended until December 6, 2022. Per Section 393.1655.3, the computation of PISA caps shall use "the electrical corporation's average overall rate as of the date new base rates are set in the electrical corporation's most recent general rate proceeding concluded prior to the date the electric corporation gave notice under section 393.1400..." Because of this statutory language, the Company is required to use the previous rate case revenue requirement to calculate PISA caps, instead of using proposed re-based fuel costs from the current rate case, which have not yet been set in new base rates. Staff agrees that the PISA cap calculation should include the impacts of the current and previous FAC accumulation periods, which is consistent with PISA rate cap calculations performed in previous filings and consistent with PISA statute requirements. Continued use of the 2018 rate case revenue to compute the average overall rate results in the Company not exceeding

<sup>&</sup>lt;sup>1</sup> Evergy Missouri West witness Darren Ives Direct Testimony, page 10 lines 8–17.

the 11.6887% CAGR overall cap, thus a PISA deferral is not required. However, appropriately including the \$31 million of fuel costs does cause the Company to exceed the Large Power 2% Cap, which for this accumulation period is a CAGR of 7.6850%. This would result in separate rates for Large Power customers and Non-Large Power customers.

Mr. Ives' testimony also states:

As I discussed above, the Company's FAC-related costs are significantly impacted by external factors outside of our control and have been subject to inflationary pressures not seen for many years due to the extraordinary events of the pandemic and Russia's war on Ukraine. As a result, consistent with 393.1655.5 of the PISA statute, the Company is seeking deferral of a portion of these costs.<sup>2</sup>

Staff's position is that these increased fuel costs are, unfortunately, the norm for all utilities for the current time period and not uniquely extraordinary or unusual for Evergy Missouri West. In addition, Staff reminds the Commission that approving the Company's request to defer the \$31 million to a subsequent general rate proceeding would result in the \$31 million not being in base rates for possibly up to four years from the completion of the Company's current general rate case, in compliance with RSMo 386.266.5.(3) requiring a utility to file a general rate case with effective dates of new rates to be no later than four years after the effective date of the Commission order implementing the adjustment mechanism. Further, the \$31 million would accrue interest over that entire period costing ratepayers much more.

#### Winter Storm Uri Resettlement Adjustments

During this Accumulation Period 30 ("AP30") the Company included adjustments to the previously reported impact of Winter Storm Uri due to resettlements of both costs and revenues from the Southwest Power Pool ("SPP"). As explained in the Company's FAR filing for Accumulation Period 28, in order to identify the extraordinary costs associated with Winter Storm Uri, Evergy Missouri West established a baseline to approximate the normal conditions for the month of February 2021. They did so by calculating a three-year average baseline using actual February costs for the years 2018, 2019, and 2020 and compared to the actual costs and revenues that were incurred for February 2021. When compared to the three-year historic average for the

<sup>&</sup>lt;sup>2</sup> Darren Ives Direct Testimony page 12 lines 1—5.

File No. ER-2023-0011 Tariff Tracking No. JE-2023-0005 July 28, 2022 Page 4 of 8

month of February, with costs and revenues updated through February 2022 resulting from SPP resettlements, Evergy Missouri West incurred approximately \$296.6 million of extraordinary costs in excess of the three-year average. This amounts to a \$3.2 million increase from the \$293.4 million excluded from the previous 29<sup>th</sup> accumulation period. This \$3.2 million increase in Winter Storm Uri costs has been included in the current AP30 FAR calculation as the activity flowed through the general ledger in December 2021 and February 2022. In her direct testimony, Lisa A. Starkebaum explains that this is expected to be the final adjustment to February 2021 actual costs related to Winter Storm Uri, stating: "Yes, the Company does not expect any additional resettlements from SPP. Future adjustments due to Winter Storm Uri would be the result of a FERC order."<sup>3</sup>

### Accumulation Period 30 FARs

The testimony and work papers include information supporting Evergy Missouri West's calculation of the Fuel and Purchased Power Adjustment ("FPA") amount of \$13,604,020 (line  $11.2^4$  of 7th Revised Sheet No. 127.23) for AP30 (December 1, 2021 through May 31, 2022) reflecting the sum of:

- The amount of \$43,690,267 on line 7 of 7th Revised Sheet No. 127.23, which is equal to 95% of the difference between: a) Evergy Missouri West's Missouri jurisdiction<sup>5</sup> Actual Net Energy Costs ("ANEC") (fuel costs plus net emission costs plus purchased power costs plus transmission costs less off-system sales revenue less renewable energy credit revenue), and b) Evergy Missouri West's Missouri jurisdiction Net Base Energy Cost;
- The true-up amount<sup>6</sup> reflected on line 8 of 7th Revised Sheet No. 127.23, of \$522,660;
- 3. The interest amount reflected on line 9 of 7th Revised Sheet No. 127.23, of \$551,984;

<sup>&</sup>lt;sup>3</sup> Evergy Missouri West witness Lisa A. Starkebaum Direct Testimony page 9, lines 12-13.

<sup>&</sup>lt;sup>4</sup> Line 11 is the FPA amount subject to prudence review, line 11.1 is the PISA amount deferred to a PISA regulatory asset account, and line 11.2 is the FPA amount subject to recover in true-up.

<sup>&</sup>lt;sup>5</sup> See line 4 of 7th Revised Sheet No. 127.23 and definition of J on Original Sheet No. 127.21.

<sup>&</sup>lt;sup>6</sup> The true-up amount was requested by Evergy Missouri West in its July1, 2022 filing in File No. EO-2023-0010.

- 4. The Commission-ordered prudence adjustment amount from Case No. EO-2020-0262 reflected on line 10 of 7<sup>th</sup> Revised Sheet No. 127.23, of (\$160,892); and
- 5. The proposed PISA Deferral per Section 393.1400 reflected on line 11.1 of 7<sup>th</sup> Revised Sheet No. 127.23 of (\$31,000,000), as explained above.

The proposed Current Period Evergy Missouri West FAR of \$0.00157 per kWh (line 13 of 7<sup>th</sup> Revised Sheet No. 127.23) is equal to Evergy Missouri West's FPA amount of \$13,604,020 divided by the estimated Recovery Period 30 ("RP30)<sup>7</sup> Retail Net System Input ("RNSI") at the generator level<sup>8</sup> ("S<sub>RP</sub>") of 8,659,609,098 kWh (line 12 of 7th Revised Sheet No. 127.23).

Because of differences in line losses for secondary, primary, substation, and transmission voltage service levels,<sup>9</sup> tariff sheet lines 14, 17, 20, and 23 reflect different current period FARs for service taken at secondary, primary, substation, and transmission voltage service levels.

The Accumulation Periods, Recovery Periods, and other specifications of Evergy Missouri West's FAC for AP30 are set out in its tariff sheets identified in the following table:

For Service Provided December 6, 2018 and				
Thereafter				
Original Sheet No. 127.13				
Original Sheet No. 127.14				
Original Sheet No. 127.15				
Original Sheet No. 127.16				
Original Sheet No. 127.17				
Original Sheet No. 127.18				
Original Sheet No. 127.19				
Original Sheet No. 127.20				
Original Sheet No. 127.21				
Original Sheet No. 127.22				

<sup>&</sup>lt;sup>7</sup> RP30 includes September 1, 2022 through August 31, 2023.

<sup>&</sup>lt;sup>8</sup> See definition of  $S_{RP}$  on Original Sheet No. 127.22.

<sup>&</sup>lt;sup>9</sup> The voltage adjustment factors (VAFs) for Evergy Missouri West for primary, secondary, substation and transmission voltage service levels are included on lines 26 through 29 of 7th Revised Sheet No. 127.23.

File No. ER-2023-0011 Tariff Tracking No. JE-2023-0005 July 28, 2022 Page 6 of 8

Listed below are Evergy Missouri West's proposed Current Annual FARs on 7th Revised Sheet No. 127.23, and the Evergy Missouri West Current Annual FARs on 6th Revised Sheet No. 127.23 together with the changes between them for primary, secondary, substation, and transmission voltage service levels.

Service	Proposed 7th Revised Sheet No. 127.23	Currently Effective 6th Revised Sheet No. 127.23	Difference
Secondary	\$0.00737	\$0.00650	\$0.00087 Increas
Primary	\$0.00726	\$0.00641	\$0.00085 Increas
Substation	\$0.00716	\$0.00632	\$0.00084 Increas
Transmission	\$0.00715	\$0.00631	\$0.00084 Increas

The proposed changes to FARs will result in an increase to the typical Evergy Missouri West residential customer's monthly bill (based on 1,000 kWh) before taxes of \$0.87, i. e., from \$6.50 to \$7.37.

In her direct testimony Ms. Starkebaum states:

Evergy Missouri West's Actual Net Energy Costs ("ANEC"), less the \$3.2 million in SPP resettlements of February 2021 related to Winter Storm Uri, exceeds the base energy costs included in base rates by approximately \$46 million. When compared to the prior 29<sup>th</sup> accumulation period, the ANEC are \$11.7 million lower in the 30<sup>th</sup> accumulation period than the previous 29<sup>th</sup> accumulation period. This is due to a \$9.1 million, or 7%, decrease in purchased power expense and lower fuel costs of \$10.7 million, or 8%, driven by 41% less generation including the sale of Renewable Energy Credits ("RECs"). The 30<sup>th</sup> accumulation period of December through May typically has lower retail load requirements than the previous 29<sup>th</sup> accumulation period of June through November. In December 2021, weather was warmer than normal by 305 heating degree days, resulting in a 7% decrease in demand. However, this decrease in demand was offset by higher natural gas prices. For December 2021 through May 2022, the published NYMEX natural gas contract settlement price averaged \$5.48, which is 22% higher than the \$4.51 averaged in June through November 2021.

Lastly, the Company experienced a decrease in off-system sales revenues of \$7.8 million, or 70%, compared to the prior 29<sup>th</sup> accumulation period.<sup>10</sup>

#### **Staff Review**

Staff reviewed Evergy Missouri West's proposed 7th Revised Sheet No. 127.23, canceling 6<sup>th</sup> Revised Sheet No. 127.23, the direct testimony of Evergy Missouri West witnesses Lisa A. Starkebaum and Darrin R. Ives, and the work papers in this filing, in addition to Evergy Missouri West's monthly information reports filed in compliance with 20 CSR 4240-20.090(5) for AP30. Staff verified that the actual fuel and purchased power costs less off-system sales revenues match the fuel and purchased power costs less off-system sales revenues in Evergy Missouri West's proposed 7th Revised Tariff Sheet No. 127.23<sup>11</sup>. Staff reviewed Evergy Missouri West's monthly interest rates that are applied to 95% of the jurisdictional monthly cumulative under-/over- recovery of base fuel and purchased power costs for AP30 and verified that the monthly interest rates and calculations of monthly interest amounts are correct.

The information filed with the proposed tariff sheet and work papers includes sufficient data to calculate Evergy Missouri West's FARs based on the actual fuel, purchased power, emission allowance and transmission costs net of off-system sales revenue and renewable energy credit revenue provided by Evergy Missouri West for AP30.

Attachment A includes three charts providing a summary of Evergy Missouri West's thirty (30) FAC rate adjustment filings. Chart 1 illustrates a) Evergy Missouri West's actual net energy cost, net base energy cost and under- (over-) recovery amounts for each accumulation period, and b) that there have been twenty-five (25) accumulation periods with under-recovered amounts and five (5) accumulation periods with over-recovered amounts (AP10, AP16, AP17, AP18, and AP26). Chart 2 illustrates Evergy Missouri West's FAC cumulative under-recovered amount at the end of each accumulation period with the cumulative under-recovered amount through AP30 of approximately \$418 million. Chart 3 illustrates Evergy Missouri

<sup>&</sup>lt;sup>10</sup> Evergy Missouri West witness Lisa A. Starkebaum, Direct Testimony, pg. 6, ln. 20 through pg. 7, ln. 14.

<sup>&</sup>lt;sup>11</sup> Due to resettlement adjustments for Winter Storm Uri, the actual December 2021 and February 2022 amounts are adjusted in this proposed 7th Revised Sheet No. 127.23.

File No. ER-2023-0011 Tariff Tracking No. JE-2023-0005 July 28, 2022 Page 8 of 8

West's FAC cumulative under-recovered percentage at the end of each accumulation period with the cumulative under-recovered percentage through AP30 of approximately 13%.

#### **Staff Recommendation**

Evergy Missouri West requests that it's proposed 7<sup>th</sup> Revised Sheet No. 127.23, cancelling 6<sup>th</sup> Revised Tariff Sheet No. 127.23, become effective on September 1, 2022. The Company filed the tariff sheet with 60 days' notice. Although the Company's filing is timely, for the reasons discussed above, Staff recommends that the Commission issue an order rejecting the proposed tariff rate sheets and issue an order directing Evergy Missouri West to file a substituted tariff sheet that includes the \$31 million costs in this AP 30 filing. If the Commission supports Staff's position that the \$31 million in fuel costs must be included in the FAR filing, but timing prevents inclusion in the current FAR, Staff recommends including the \$31 million in the next FAR filing.

Staff has verified that Evergy Missouri West is not delinquent on any assessment and has filed its 2021 Annual Report. Evergy Missouri West is current on its submission of its Surveillance Monitoring reports as required in 20 CSR 4240-20.090(6) and its monthly reports as required by 20 CSR 4240-20.090(5). Except for Evergy Missouri West's RP26 true-up filing in File No. EO-2023-0010 (also filed on July 1, 2022) and File Nos. EU-2021-0283 and EF-2022-0155, which the overall impact is unknown at this time, Staff is not aware of any other matter pending before the Commission that affects or is affected by this tariff filing. Staff's recommendation for the Current Period FARs is based solely on the accuracy of Evergy Missouri West's calculations, and is not indicative of the prudence of the fuel costs during AP 30.