FILED July 31, 2015 Data Center Missouri Public Service Commission

Exhibit No.: Issue(s): Witness: Sponsoring Party: Type of Exhibit: File No.: Date Testimony Prepared:

MEEIA 2 Plan Changes Lynn M. Barnes Union Electric Company SupplementalTestimony EO-2015-0055 June 30, 2015

MISSOURI PUBLIC SERVICE COMMISSION

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File No. EO-2015-0055

SUPPLEMENTAL TESTIMONY

OF

LYNN M. BARNES

ON

BEHALF OF

UNION ELECTRIC COMPANY d/b/a Ameren Missouri

St. Louis, Missouri June 2015

<u>America</u> Exhibit No. 102 Date 7-21-15 Reporter 14 File No. E0-20 15-0055

SUPPLEMENTAL TESTIMONY

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OF

LYNN M. BARNES

CASE NO. EO-2015-0055

1	Q.	Please state your name and business address.
2	А.	My name is Lynn M. Barnes. My business address is One Ameren Plaza,
3	1901 Chouteau Avenue, St. Louis, Missouri 63103.	
4	Q.	Are you the same Lynn M. Barnes who filed surrebuttal testimony in this
5	docket on April 29, 2015?	
6	Α.	Yes, I am.
7	Q.	What is the purpose of your supplemental testimony?
8	Α.	The purpose of my supplemental testimony is to address changes to the TD-
9	NSB ¹ portion	of the Company's proposed DSIM, which are reflected in the Non-Unanimous
10	Stipulation and Agreement ("Stipulation") and the mechanics of which are outlined in	
11	Company witness William R. Davis' supplemental testimony. ² I will also briefly address the	
12	reasons for the changes to the Company's MEEIA 2 Plan reflected in the Stipulation, which	
13	are addressed in both Mr. Davis' supplemental testimony and that of Company witness Dan	
14	Laurent.	

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¹ Capitalized terms and acronyms used in this testimony have the same meanings as in my surrebuttal testimony.

² Mr. Davis has assumed the role formerly performed for this case by Steven M. Wills and has adopted Mr. Wills' prior testimony. Mr. Wills was Manager of Quantitative Analytics in Corporate Planning for Ameren Services at the time the MEEIA 2 Plan was prepared and filed, but has since accepted a position as Director of Rates and Analysis for Ameren Illinois Company. Mr. Davis was the Company's witness on a number of MEEIA issues, including related to the TD-NSB and the performance incentive, in the Company's MEEIA 1 Plan docket.

1 Q. Addressing the second topic first, why did the Company agree to make 2

changes to its MEEIA 2 Plan?

3 The Company's MEEIA 2 Plan was largely modeled on the MEEIA 1 Plan A. proposed by the Company and approved by the Commission pursuant to the Stipulation and 4 5 Agreement ("MEEIA 1 Stipulation") entered into in that case. As in the MEEIA 1 Plan, the 6 targeted savings in the MEEIA 2 Plan were based on the Realistic Achievable Portfolio 7 ("RAP") results from the Company's most recent demand-side potential study. Also, the 8 TD-NSB part of the DSIM proposed in the Company's MEEIA 2 Plan were essentially the same as the TD-NSB portion of the DSIM approved in the MEEIA 1 case.³ In preparing its 9 10 MEEIA 2 Plan, the Company sought to continue the successful approach reflected in the 11 MEEIA 1 Plan, which almost all of the parties to the MEEIA 1 case agreed was appropriate. However, through other parties' testimony in this case and based on extensive discussions 12 13 with them, it was apparent that some parties had concerns about continuing (as-is) some of 14 the approaches reflected in the MEEIA 1 Plan. The Company considered those concerns. Based on that consideration and while assuring that the Company is not confronted with a 15 disincentive that would prevent it from continuing to pursue energy efficiency, it determined 16 that changes could be made to the MEEIA 2 Plan. Those changes are reflected in the 17 18 Stipulation.

19

What are those changes? Q.

20

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There are essentially three changes. First, a mechanism has been added within Α. the originally-proposed TD-NSB portion of the DSIM (which, as noted, is essentially the

³ The DSIM approved in the MEEIA 1 case was not, initially, implemented via a rider because of the legal uncertainty surrounding use of a rider under MEEIA. A court decision later cleared up that uncertainty and, thereafter, a rider has been used, as was contemplated in the MEEIA 1 Stipulation. The basics of the TD-NSB portion of the DSIM continue to operate the same, both before and after a rider was employed.

same as the TD-NSB portion of the DSIM already in place for the MEEIA 1 programs) that 1 2 is specifically designed to address the impact of rate case timing (and rate case outcomes) on 3 the TD-NSB share. Second, the megawatt-hour savings targets have been increased for the 4 MEEIA 2 Plan as a whole by approximately 37% (and the program budget increased as 5 needed to obtain those additional savings) in an effort to address issues raised by others who 6 advocate for more savings in the Plan. Mr. Davis' supplemental testimony addresses the 7 mechanics of the changes to the TD-NSB portion of the DSIM, and Mr. Laurent's 8 supplemental testimony addresses the increase in savings targets and the budget. Finally, the 9 Stipulation modifies the performance incentive mechanism portion of the DSIM to address 10 concerns expressed by some of the parties to this case. Mr. Davis provides details on these 11 changes in his supplemental testimony.

12

Q. What types of changes were made to the TD-NSB mechanism?

While some parties in this case, including Staff through the rebuttal testimony 13 Α. 14 of Mr. Oligschlaeger, pointed out that the timing and outcome of rate cases can significantly 15 impact the TD-NSB percentage necessary to address the throughput disincentive, 16 Mr. Oligschlaeger went so far as to advocate for a "retrospective review and true-up" of three 17 rate case parameters. After discussion on this issue, the Company and the signatories to the 18 Stipulation agreed that the timing and outcomes in rate cases can affect what is needed to 19 address the throughput disincentive. Mr. Davis discusses this further in his supplemental 20 testimony.

Q. Can the retrospective review and true-up proposed by Mr. Oligschlaeger be done and, if not, why not?

3

1 A. No. For the reasons given in my surrebuttal testimony, a retrospective review 2 and true-up of the TS-NSB share that is approved for use in this case, as proposed by 3 Mr. Oligschlaeger, simply cannot be done without causing the Company to violate GAAP 4 and SEC requirements. This means that if such a review/true-up were imposed, it is certain 5 that the Company's earnings would suffer as a direct result of pursuing energy efficiency. 6 For all of the reasons given in my surrebuttal testimony, this not only prevents an alignment 7 of the Company's interests with helping its customers to use energy more efficiently, but it 8 creates a significant and direct *disincentive* to provide energy efficiency programs at all.

9 Q. Your surrebuttal testimony indicated that GAAP and SEC requirements 10 would not allow EM&V results to be applied retrospectively to change the TD-NSB 11 share, but now you are focusing on rate case parameters. Why?

12 Α. A data request sent by the MPSC Staff a few weeks ago suggested that I may 13 have misunderstood one aspect of Mr. Oligschlaeger's rebuttal testimony. I had originally 14 read his testimony, taken together with the Staff's overall position as reflected in its other 15 witnesses' rebuttal testimony, and taken the position that EM&V results should be 16 retrospectively applied to determination of the TD-NSB share. After receiving the data 17 request suggesting that I may have misunderstood Mr. Oligschlaeger's position, I went back 18 and read his testimony with that in mind. My reading confirmed that Mr. Oligschlaeger was really only expressing a desire to address the impact of rate case parameters on the TD-NSB 19 20 share, but was not recommending that EM&V be retroactively applied. A copy of my 21 response to the Staff's data request is attached to my testimony as Schedule LMB-ST1.

22 Q. Does your better understanding of Mr. Oligschlaeger's position affect 23 your opinions and conclusions in your surrebuttal testimony?

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A. No, it does not. As noted above, while Mr. Oligschlaeger is not proposing to retrospectively apply EM&V to the TD-NSB share, he is proposing to retrospectively apply certain rate case parameters that will only become known later to the TD-NSB share. Doing this has the same negative impact on the Company's earnings due to pursuing energy efficiency programs as would retrospectively applying EM&V to the TD-NSB share because, under GAAP and SEC requirements, the revenue from the TD-NSB share simply cannot be recorded as income for the Company under Mr. Oligschlaeger's approach.

Q. In your surrebuttal testimony, you explained why the TD-NSB share could not be retroactively changed and at the same time align the Company's interests with helping its customers use energy more efficiently. The structure set forth in the Stipulation has two tiers, and the finality of the second tier depends on actual rate case timing and other rate case parameters. Does this structure align the Company's financial incentives with helping customers use energy more efficiently?

14 Α. Yes. As we sit here today, we believe the assumptions used to set the tier 1 15 TD-NSB share create only a very small risk that the impact of the MEEIA 2 programs on the 16 Company's sales would cause the Company to suffer a loss of income (as compared to the 17 income experienced had there been no MEEIA 2 programs) due to the programs. At the 18 same time, adding a tier 2 to the TD-NSB structure leaves, at most, only a small risk that 19 customers might "pay too much" for the TD-NSB share. Mr. Davis discusses these small 20 risks in his supplemental testimony. This means that it makes sense from a business 21 perspective for the Company to utilize energy efficiency as a resource in the face of such a small risk, particularly when one considers that utilization of energy efficiency is desired by 22 most, if not all, stakeholders and is encouraged by state policy. To put it another way, the 23

1	risk is small enough that it does not create a misalignment of incentives. The bottom line is
2	that the Stipulation addresses the concerns raised by others about a possible "over-recovery"
3	of the throughput disincentive and sets forth a change to the TD-NSB portion of the DSIM
4	which is in place now to address those concerns, but does not put the Company at a material
5	risk to experience a reduction in its income as a result of implementation of the MEEIA 2
6	programs.

Q. You also mentioned that the Stipulation changes its MEEIA 2 Plan to increase targeted savings with corollary increases in the program budgets. Why is this change being made?

10

A.

Mr. Laurent addresses this in detail in his supplemental testimony.

11 Q. Lastly, you mentioned that changes were being proposed to the 12 performance incentive component of the DSIM. What are those changes?

13 A. In short, although the Company believed it to be more appropriate to avoid the 14 subjectivity inherent in determining NTG through EM&V, in the interest of reaching an agreement which addresses other parties' concerns, it decided to take the approach reflected 15 in the Second Non-Unanimous Stipulation and Agreement Settling the Program Year 2013 16 Change Requests in the MEEIA 1 docket, File No. EO-2012-0142. That is, to average the 17 evaluated EM&V results for the portfolio and if the average NTG falls within .9 and 1.1 18 NTG, it will be deemed to be 1.0. If the average falls outside of that range, the process 19 provided for in the above-referenced Stipulation will be followed. Mr. Davis addresses that 20 process in more detail in his supplemental testimony. As Mr. Davis also discusses in his 21 22 supplemental testimony, the Company is proposing to increase the potential performance

1 incentive that can be earned by \$5 million at the targeted level of performance in recognition of the fact that the Company has increased the targeted savings by approximately 37%.⁴ 2 3 Q. Why did the Company agree to modify its position regarding the 4 application of EM&V to the performance incentive component of the DSIM? 5 A. In continuing to balance the positions of other parties with the Company's 6 concerns, we determined that we are willing to apply EM&V, but with a deemed NTG within 7 a range, as a way to address the concerns of those who believe EM&V must be applied to 8 any performance incentive as well as our concerns about the subjective nature of EM&V, 9 particularly when it comes to determining NTG. This concession should not be interpreted 10 as meaning that Ameren Missouri will not propose or require a different approach to the 11 performance incentive in the future.

12

Q. Please summarize the Company's position on the Stipulation.

13 Α. The Company wants to implement its MEEIA 2 Plan with the changes 14 embodied within the Stipulation in order to build on the success it (and its customers) are 15 seeing through its MEEIA 1 programs. The Company wants to preserve the alignment of 16 incentives reflected in the MEEIA 1 Stipulation and wants to target as much sayings as it 17 reasonably can without spending dollars unwisely and without setting targets at a level that 18 would preclude the Company from having a reasonable earnings opportunity, as MEEIA 19 requires. The Company wants to be fair to its customers in terms of the proposed 20 performance incentive, which is designed to provide the Company with an appropriate 21 earnings opportunity consistent with MEEIA. The Company has taken steps through the

⁴ This is a 20% increase in the performance incentive potential. The minimum and maximum potential performance incentive levels are also being increased 20% to \$19.2 million and \$48 million, respectively.

Stipulation being filed today to address concerns expressed about the determination of its TD-NSB share, while also preserving the necessary alignment of incentives, addressing concerns expressed about the targeted level of savings without destroying the earnings opportunity, and to fairly address concerns about evaluating the success of the programs before a performance incentive can be earned.

6 The Company could not accept the other changes advocated by the non-signatory 7 parties because, if it did, its incentives would not be aligned and it would not have a 8 reasonable earnings opportunity. Therefore, the Company asks the Commission to approve 9 its MEEIA 2 Plan as modified by the Stipulation, thereby allowing the Company to proceed 10 with its MEEIA 2 programs.

Q. You were asked the following question at the end of your surrebuttal testimony: "Are you saying that if the plan is not approved as filed, the Company will cease energy efficiency expenditures entirely?" Has your answer to that question changed?

A. No, with the exception that we have found a way to change our plan in a way that closes the gap between what the Company needs to pursue energy efficiency consistent with MEEIA and other proposals in this case.

18 Q. Does this conclude your supplemental testimony?

19 A. Yes, it does.

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Ameren Missouri's Response to MPSC Data Request EO-2015-0055 Ameren Missouri's 2nd Filing to Implement Regulatory Changes in Furtherance of Energy Efficiency as Allowed by MEEIA

Data Request No.: MPSC 0009 W Payne

Regarding Ms. Barnes' surrebuttal, p. 16, lines 3-5, wherein it states that "...Mr. Oligschlaeger proposes subjecting the amounts collected under the TD-NSB component to a subsequent trueup (i.e., retroactive change) using the results of EM&V': Please cite to the page numbers and line numbers of Mr. Oligschlaeger's rebuttal testimony wherein Ameren Missouri believes that he makes recommendations regarding retroactive true-up of the TD-NSB rate component using the results of EM&V.

<u>RESPONSE</u>: (Do not edit or delete this line or anything above this. Start typing your response right BELOW Date.) Prepared By: Lynn Barnes Title: Vice President Business Planning & Controller, Ameren Missouri Date: May 28, 2015

There are no such page or line numbers. In preparing my surrebuttal testimony, I had in mind the Staff's position in the MEEIA 1 case regarding retroactive application of EM&V to the determination of the TD-NSB share. While not entirely clear from the Staff's rebuttal testimony, it was my belief when I prepared my testimony (which has since been explicitly confirmed by Staff witness John Rogers' surrebuttal testimony) that Staff was taking a similar position in this case, as was OPC witness Geoffrey Marke. To the extent I ascribed Staff's overall position to Mr. Oligschlaeger's testimony specifically, I was mistaken. However, Mr. Oligschlaeger's testimony does advocate for a retrospective review of the TD-NSB share for certain rate case parameters, which raises the same issues, concerns and problems as those outlined in my surrebuttal testimony.

BEFORE THE PUBLIC SERVICE COMMISSION OF THE STATE OF MISSOURI

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In the Matter of Union Electric Company d/b/a Ameren Missouri's 2nd Filing to Implement Regulatory Changes in Furtherance of Energy Efficiency as Allowed by MEEIA.

File No. EO-2015-0055

AFFIDAVIT OF LYNN M. BARNES

STATE OF MISSOURI

CITY OF ST. LOUIS

Lynn M. Barnes, being first duly sworn on her oath, states:

) ss

1. My name is Lynn M. Barnes. I work in the City of St. Louis, Missouri, and I am employed by Union Electric Company d/b/a Ameren Missouri as Vice President Business Planning & Controller.

2. Attached hereto and made a part hereof for all purposes is my

Supplemental Testimony on behalf of Union Electric Company d/b/a Ameren Missouri consisting of 8 pages and Schedule(s) LMB-ST1 , all of which have been prepared in written form for introduction into evidence in the above-referenced docket.

3. I hereby swear and affirm that my answers contained in the attached testimony to the questions therein propounded are true and correct.

Lynn M. Barnes Subscribed and sworn to before me this 22 day of Jan _____, 2015.

Buckie S Earce Notary Public

My commission expires:

