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#### MISSOURI PUBLIC SERVICE COMMISSION

**UTILITY SERVICES DIVISION** 

**SURREBUTTAL TESTIMONY** 

**OF** 

GUY C. GILBERT, PE, RG

UNION ELECTRIC COMPANY

d/b/a Ameren Missouri

CASE NO. ER-2011-0028

Jefferson City, Missouri April 2011 Staff Exhibit No.

Date 5-2-11 Reporter

File No\_ER-2011-0128

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1		SURREBUTTAL TESTIMONY	
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4		UNION ELECTRIC COMPANY	
5		d/b/a Ameren Missouri	
6 7		FILE NO. ER-2011-0028	
8	Q.	Please state your name and business address.	
9	A.	Guy C. Gilbert, P.O. Box 360, Jefferson City, Missouri, 65102.	
10	Q.	Please state the purpose of your testimony?	
11	A.	The purpose of my surrebuttal testimony is to offer the Staff's position in	
12	response to the Office of the Public Council's (OPC) filed rebuttal testimony by Mr. Ryar		
13	Kind regarding Taum Sauk and the Company's filed rebuttal testimony of Mr. Gary S. Weiss		
14	in this case, regarding partial removal costs of \$4,905,000 for the Venice Power Plan		
15	accounts.		
16	Q.	By whom are you employed and in what capacity?	
17	A.	I am employed by the Missouri Public Service Commission (PSC or	
18	Commission)	as a Utility Regulatory Engineer II in the Engineering and Management	
19	Services Department.		
20	Q.	What is your work and educational background?	
21	A.	A copy of my work and educational experience was provided in Appendix 1	
22	of Staff Report Cost of Service.		
23	Q.	How is your testimony organized?	

A. I will present Staff's response to the OPC's proposal to deny enhancement investment for the Taum Sauk Power Plant and to the Company's proposal to amortize cost of removal for the Venice Plant.

#### TAUM SAUK ENHANCEMENTS ISSUE

- Q. What is OPC's requested ratemaking treatment of Ameren's enhancement investment in Taum Sauk production plant accounts?
- A. OPC recommends disallowance of all costs associated with the rebuild of Taum Sauk.
- Q. Is OPC's position premised on imprudence in the destruction of the original Taum Sauk upper reservoir as opposed to any allegations of imprudence in the rebuild of Taum Sauk?
- A. Apparently. OPC presents discussion concerning the cause and effect of the Taum Sauk incident.
- Q. Does OPC's position give Ameren Missouri rate recovery for the improvements in safety and generation capability that Staff characterizes as "enhancements?"
- A. No. Staff has considered the additional costs to make the facility a better, improved and enhanced facility, and considered the alternatives of abandonment, mothballing, or any number of degrees of retirement. All of these alternatives would carry some degree of additional cost. In addition to these costs ratepayers and the Company would experience less than optimal system performance as a result of the loss of this unique production facility.
- Q. Does OPC's position consider the expiration of the Taum Sauk operating license with the Federal Energy Regulatory Commission (FERC) in 2010?

A. OPC does not appear to consider the license expiration. There was a requirement by the FERC for the facility to be relicensed for continued operation in mid-2010. This has been done.

#### **VENICE COST OF REMOVAL AMMORTIZATION ISSUE**

- Q. What is Ameren's proposal regarding the amortization of production plant accounts?
- A. As described on page 26 of Mr. Weiss' direct testimony, Ameren seeks an amortization to accrue \$981,000 per year for five years for the cost of removal expenses incurred at the Venice Power Plant. In rebuttal testimony Mr. Weiss indicates that since 1983 the Company has depreciated the Venice Power Station at an estimated remaining life (RL) rate of 2.08%.
- Q. Is the admission of Mr. Weiss in his rebuttal testimony that the Company has depreciated the Venice Power Station at an estimated remaining life (RL) rate of 2.08% from 1983 until 2002 consistent with Commission orders?
- A. No. Ameren Missouri has reported to the FERC that it is determining and collecting depreciation accruals from Missouri rate payers using a 2.08% RL rate. That depreciation rate is not consistent with the Commission-ordered depreciation rates which have ranged from 2.77% to 3.24% and was used as a basis for including depreciation expense in past-ordered tariff customer rates.
- Q. Does Ameren Missouri's booking practice result in the depreciation expense that resulted from Commission-ordered depreciation rates being fully recorded to the depreciation reserve?

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- A. No. Ameren Missouri's unilateral change to their depreciation rates causes their books to have an under accrual of depreciation reserves. Essentially the rate payers have not received credit for a range of 25% to 36% of each dollar they have paid for depreciation, because Ameren Missouri has not booked the accrual.
  - Q. Did the Commission-ordered depreciation rates provide for net salvage?
- A. Yes, thus Ameren Missouri was recovering for the cost of the removal of Venice over the life of Venice.
  - Q. What is interim cost of removal?
  - A. The cost to remove or retire a dollar of investment.
  - Q. What are terminal removal costs?
    - A. The cost to remove or retire a dollar of investment.
- Q. What is the difference then between interim cost of removal and terminal removal cost?
- A. Some argue that cost of removal is for something that will be replaced (interim retirement) and that terminal removal cost (final retirement) is for something that will not be replaced.
  - O. Do these interim and final retirements differ and if so how?
- A. They may differ or not. Using a car as an example, if the water pump fails and the owner desires to continue to drive the car, the cost of removal for the water pump would be the cost of a mechanic to loosen the belts and hoses so that the pump can be removed. However, if the water pump fails and the owner does not desire to continue driving the car, the car with the water pump in place would be taken to the salvage yard and disposed of.

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- Q. Has the Commission provided guidance to Staff for treating cost of removal?
- A. Yes. Staff considers the Report and Order in Case No. ER-2004-0570, to provide instruction as to treatment of cost of removal for Missouri regulatory purposes. The Report and Order provides:

"Depreciation Rate = <u>100% - % Net Salvage</u> Average Service Life (years)

In this formula, net salvage equals the gross salvage value of the asset minus the cost of removing the asset from service. The net salvage percentage is determined by dividing the net salvage experienced for a period of time by the original cost of the property retired during that same period of time. "In a recent case, the Commission stated that the fundamental goal of depreciation accounting is to allocate the full cost of an asset, including its Net Salvage cost, over its economic or service life so that utility customers will be charged for the cost of the asset in proportion to the benefit they receive from its consumption. The Commission found in that case that the traditional accrual method used by the utility was consistent with that fundamental goal. It is the policy of this Commission to return to traditional accounting methods for Net Salvage.

This formula treats all cost of removal as interim.

Q. What is Staff's recommendation regarding the amortization of alleged unrecovered investment and retirement costs as requested by Ameren Missouri?

<sup>&</sup>lt;sup>1</sup> *Id*.

<sup>&</sup>lt;sup>2</sup> ld.

<sup>&</sup>lt;sup>3</sup> *Id.*, at 7.

<sup>&</sup>lt;sup>4</sup> *Id.* 

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A. Staff maintains that these costs should have already been provided by ratepayers through depreciation rates in two ways. First, Ameren Missouri improperly booked depreciation expense that ratepayer's paid, and did not record the full value of the depreciation expense that results from Commission-ordered rates in their reserves. Second, because Ameren Missouri's depreciation rates include an allowance for net salvage, the collection of that allowance for net salvage should be reflected in Ameren Missouri's \$6 billion depreciation reserve.

- Q. What is Staff's recommendation regarding the amortization of net salvage for the Venice Power Plant?
- A. Staff recommends Ameren simply book any incurred cost of removal against Ameren's already-collected depreciation reserve for the appropriate production plant accounts. The net salvage expense for the Venice Power Plant should not be amortized.
  - Q. Does this conclude your prepared surrebuttal testimony?
- A. Yes, it does.

## **BEFORE THE PUBLIC SERVICE COMMISSION**

## OF THE STATE OF MISSOURI

In the Matter of Union I AmerenUE's (nka Ame Increase Its Annual I Service	ren Missouri) Tariff to ) File No. ER-2011-0028
	AFFIDAVIT OF GUY C. GILBERT, MS, PE,RG
STATE OF MISSOURI	( ) ) ss.
COUNTY OF COLE	)
of the foregoing Surreb to be presented in the a given by him; that he	awful age, on his oath states: that he has participated in the preparation uttal Testimony in question and answer form, consisting of pages bove case; that the answers in the foregoing Surrebuttal Testimony were has knowledge of the matters set forth in such answers; and that such rect to the best of his knowledge and belief.
	Gdy C. Gilbert, MS, PE, RG
Subscribed and sworn to	to before me this day of April, 2011.
NIKKI	SENN Nator Public
Notary Public State of Commissioned f My Commission Expi	Notary Seal Missouri or Osage County