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STATE OF MISSOURI
PUBLIC SERVICE COMMISSION

TRANSCRIPT OF PROCEEDINGS
Hearing

April 7, 2015

Jefferson City, Missouri
Volume 5

In the Matter of the Empire)
District Electric Company for)
Authority to File Tariffs)
Increasing Rates for Electric) Case ER-2014-0351
Service Provided to Customers)
in the Company's Missouri)
Service Area)

KIM S. BURTON, Presiding,
REGULATORY LAW JUDGE.

REPORTED BY:
KELLENE K. FEDDERSEN, CSR, RPR, CCR NO. 838
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1 P R O C E E D I N G S

2 (WHEREUPON, the prehearing conference
3 began at 3:20 p.m.)

4 JUDGE BURTON: It is now 3:20 on
5 Tuesday, March 7, 2015, and the Commission has set
6 this time for a prehearing conference in File
7 No. ER-2014-0351, in the matter of the Empire
8 District Electric Company for authority to file
9 tariffs increasing rates for electric service
10 provided to customers in the company's Missouri
11 service area.

12 At this time I will ask the parties
13 to enter their appearance. On behalf of the Empire
14 District Electric Company.

15 MS. CARTER: Diana Carter of Brydon,
16 Swaengen & England for the Empire District
17 Electric Company.

18 JUDGE BURTON: Thank you. On behalf
19 of the Staff of the Missouri Public Service
20 Commission.

21 MR. BERLIN: Bob Berlin appearing on
22 behalf of the Staff of the Missouri Public Service
23 Commission, Post Office Box 360, Jefferson City,
24 Missouri 65102.

25 JUDGE BURTON: Thank you. And Office

1 of the Public Counsel?

2 MS. BAKER: Thank you. Christina
3 Baker, P.O. Box 2230, Jefferson City, Missouri
4 65102, appearing on behalf of the Office of the
5 Public Counsel and the customers.

6 JUDGE BURTON: Thank you. City of
7 Joplin, Missouri.

8 MR. ELLINGER: Marc Ellinger of the
9 law firm of Blitz, Bardgett & Deutsch, 308 East
10 High, Suite 301, Jefferson City, Missouri 65101, on
11 behalf of City of Joplin.

12 JUDGE BURTON: Thank you. On behalf
13 of the Missouri Department of Economic Development,
14 Division of Energy.

15 MS. GREEN: Ollie Green, 301 West
16 High Street, P.O. Box 1157.

17 MR. ANTAL: And Alex Antal, same
18 address.

19 JUDGE BURTON: Now, Mr. Antal, I just
20 want to go ahead and clarify for everyone else
21 here, you previously worked for the Staff of the
22 Missouri Public Service Commission. It's my
23 understanding that you've stated that the Staff has
24 no objections to your appearing here on behalf of
25 DED. Is that correct, Mr. Berlin?

1 MR. BERLIN: That's correct.

2 JUDGE BURTON: Okay. Thank you.

3 Next we have the Midwest Energy Users Association.

4 MR. CONRAD: For MEUA, Stuart Conrad,
5 3100 Broadway, Suite 1209, KC, Mo, 64111.

6 JUDGE BURTON: Thank you. And on
7 behalf of the Midwest Energy Consumers Group.

8 MR. WOODSMALL: David Woodsmall for
9 MEEG.

10 JUDGE BURTON: I believe that's
11 everyone. Have I missed anyone? Okay. Seeing no
12 hands.

13 Now, the reason we scheduled a
14 prehearing conference for now is because obviously
15 we have an evidentiary hearing which is set to
16 begin tomorrow, and I know the parties have stip--
17 or have submitted a global agreement, which is a
18 nonunanimous Stipulation & Agreement, and all the
19 parties excepting MEEG are parties to that
20 nonunanimous Stip & Agreement.

21 Also, all the parties here have filed
22 their second agreement regard the cross-examination
23 and admission of testimony and requesting that the
24 Commission waive the appearance of a list of
25 witnesses and revise this schedule so that the

1 hearing will begin not this Thursday or Friday but
2 next Thursday and Friday. I believe that's the
3 16th and the 17th; is that correct?

4 MS. CARTER: Yes.

5 MR. BERLIN: Correct.

6 JUDGE BURTON: I have concerns that
7 right now, as it appears before us, the Commission
8 is evaluating all of the issues that were presented
9 in the original list of issues, and the Commission
10 is still under the same standards that Fischer
11 requires of making findings of fact on all of those
12 issues regardless of the nonunanimous Stipulation &
13 Agreement. Is that the understanding of everyone
14 here?

15 MR. BERLIN: Yes.

16 MS. CARTER: Yes. We all agree that
17 findings of fact are needed on every issue, and
18 then I think the issue is whether or not any live
19 testimony is needed. And the proposal of all
20 parties is that live testimony would not be needed
21 except for on the issues in our pleading yesterday.

22 JUDGE BURTON: I think the Commission
23 has some concerns and would like some explanation
24 of how the parties feel the Commission will be
25 making findings of specific facts on some of the

1 issues identified in the list of issues when the
2 only thing that was clarified under the agreement
3 was that the parties are agreeing to a certain set
4 amount for the revenue requirement.

5 Is there going to be enough
6 sufficient testimony in the record for each
7 identifiable issue, including let's say EEI or
8 incentives, things of that nature?

9 MS. CARTER: We believe so, yes. The
10 filed testimony contains, as you know, the large
11 majority of all evidence that would be in a
12 Commission record. Very little new evidence is
13 presented during the live hearing portion. And
14 nothing was agreed to in the nonunanimous global
15 Stipulation & Agreement that is not supported by a
16 party's prefiled testimony.

17 JUDGE BURTON: Okay. So will the
18 parties be able to identify, this is the amount of
19 ROE that we are saying is fair and reasonable and
20 it's supported by the evidence that's been
21 submitted through the testimony that's already been
22 filed?

23 MS. CARTER: In line with what
24 Judge Stearley did in the prior Missouri American
25 Water Company case, it would be our intent to have

1 a post-hearing brief for you that would help you to
2 be able to render a similar order where the
3 Commission could make specific findings on each and
4 every issue and rely on particular evidence in the
5 record and then be able to also, if it's what is
6 determined by the Commission, accept the joint
7 recommendation as a resolution of certain issues.

8 JUDGE BURTON: Okay. I've heard from
9 Empire. I would like the other parties to the
10 agreement to acknowledge that that's their position
11 going into this, that if we don't have any evidence
12 presented on these issues through the hearing, that
13 there is sufficient amounts to support the specific
14 issues that have been identified by the parties.

15 MS. BAKER: Certainly Public Counsel
16 was a party to the Missouri American case and was a
17 signatory to the partial in that one, and that's
18 exactly how I see this one going. The Commission
19 went through on each of the issues and pulled out
20 findings of fact that were sufficient in that case,
21 and then on the ones that were brought to hearing
22 had specific findings of fact on whether the
23 stipulation needed to be overruled on that issue.

24 JUDGE BURTON: Okay. I want this to
25 be clear. I do not want this to be a fishing

1 expedition for the Commission or myself when it
2 comes to writing this order where it's let me pull
3 out a number from somewhere. The onus needs to be
4 on the parties to identify the specific findings in
5 each of the testimony that clearly supports what it
6 is that they're wishing the Commission to support
7 and not just we think this is reasonable but based
8 off of sound evidence.

9 MS. BAKER: What we can certainly do
10 is to do proposed findings of facts, conclusions of
11 law, which is done in most every case.

12 MS. CARTER: And was ordered in the
13 Missouri American Water Company case. It's my
14 understanding that Judge Stearley took it another
15 step farther than anything that was proposed.

16 JUDGE BURTON: And Staff, your
17 thoughts?

18 MR. BERLIN: Staff concurs with
19 Empire counsel and Public Counsel. We are
20 following what Judge Stearley set forth in a 2007
21 Missouri American Water rate case, WR-2007-0216,
22 and --

23 JUDGE BURTON: I understand what
24 Judge Stearley did, but I'm more concerned of what
25 the appellate court said in Fischer.

1 MR. BERLIN: The positions are within
2 the parameters of the testimony that has been filed
3 in this case.

4 JUDGE BURTON: City of Joplin, you
5 agree?

6 MR. ELLINGER: We concur with counsel
7 for Empire, OPC and Staff.

8 JUDGE BURTON: And DED as well?

9 MS. GREEN: Yes, Judge, we concur.

10 JUDGE BURTON: Okay. Mr. Conrad?

11 MR. CONRAD: Concur.

12 JUDGE BURTON: Now, something else I
13 want to address is that obviously we have some
14 issues that need to be addressed at hearing, and
15 the parties acknowledge there's -- if something
16 happens and MECG argues this and the Commission
17 finds their reasoning to be sound, this isn't going
18 to impact the decision of the parties as far as the
19 nonunanimous global Stipulation & Agreement? We're
20 not going to have someone come back here afterwards
21 and say, you know what, we didn't think it was
22 going to go this way. We need some more testimony.
23 We want to have another week or two of hearings.

24 In other words, the other issues that
25 the parties are addressing in the global

1 settlement, and they're saying we want you to waive
2 these witnesses, those issues are not going to be
3 dragged back up if the Commission resolves anything
4 in MEGC's favor on the issues that are still live
5 according to the parties?

6 MS. CARTER: I think we all
7 understand that, Judge. And just for
8 clarification, we are not at this point asking the
9 Commission to approve any stipulation. We knew
10 when we entered into what we've called the global
11 Stipulation & Agreement that there would be an
12 objection. So we drafted the document knowing it
13 would just become a joint recommendation.

14 JUDGE BURTON: Okay. Now, I know
15 that right now we are currently set to begin
16 tomorrow, and I don't think anyone here or upstairs
17 wants that to occur. And I know the parties have
18 all acknowledged that they would prefer to have
19 this start on the last two days of the originally
20 scheduled hearing, which is next Thursday and
21 Friday.

22 However, the Commission has concerns,
23 and I agree with those concerns, that we want to
24 have sufficient time so that if the individual
25 Commissioners have additional questions about any

1 of the issues, we can bring witnesses up or we can
2 address those issues, even if they are waived right
3 now.

4 So how does starting next Monday, the
5 13th, and continuing through the 14th sound to
6 everyone? And we'll go right now off of the
7 schedule that everyone has already submitted for
8 the second agreement with those issues.

9 MR. WOODSMALL: The only thing I
10 would mention there is my witness, who's still
11 scheduled to testify a week from Friday on the
12 17th, her father died and she traveled to India for
13 her father's funeral. So she wouldn't be available
14 until that Friday.

15 To alleviate concerns, I can assure
16 you from, I think from our standpoint, the
17 questioning that we'll do, the witnesses that we'll
18 ask, two days is plenty. I don't know what the
19 Commissioners may ask. So if they want to start
20 early to have other witnesses come up, I certainly
21 have no problems with that. But as far as the
22 witnesses that need to be crossed, we would easily
23 have that done in two days.

24 JUDGE BURTON: What about Overcast,
25 wasn't there a concern about availability for

1 cross?

2 MS. CARTER: There is. Mr. Overcast
3 was only available when we were originally doing
4 the hearing schedule for this -- for tomorrow and
5 this Thursday, and so he is not available at any
6 time next week. However, Mr. Woodsmall and I have
7 discussed that. There's a possibility that he
8 won't need to cross.

9 MR. WOODSMALL: There's I would say a
10 95 percent possibility -- I need to get through his
11 testimony again -- that I'm not going to need to
12 cross him. So we can add him to the list of
13 witnesses who are waived. I just need to -- I have
14 the Ameren reply brief due Friday, and I need to
15 get to his testimony. Given the content of his
16 testimony, I'm reasonably confident I'll be able to
17 waive as well.

18 The other thing I would mention there
19 is we have agreed that he could testify by
20 telephone if the Commission's amenable to that,
21 so --

22 JUDGE BURTON: As long as the bridge
23 is open and available.

24 MR. WOODSMALL: Yes. So I don't
25 think he will be a complicating factor either way.

1 JUDGE BURTON: I understand the
2 difficulties that your witness is going through.
3 When is she going to be available?

4 MR. WOODSMALL: A week from Friday,
5 the 17th.

6 JUDGE BURTON: That is the very first
7 date that she will be available?

8 MR. WOODSMALL: Right. She's coming
9 into town on the afternoon of the 16th. So that's
10 why we pushed everything to the end of that week.

11 MS. BAKER: And I would mention that
12 many of us have out-of-town witnesses as well, and
13 so if the Commission would see fit to let them
14 answer their questions by telephone, that would be
15 extremely helpful for many of us.

16 JUDGE BURTON: Okay. Here's where
17 I'm facing a difficult situation that I'm asking
18 for a little bit of a commiseration here, is that
19 the Commissioners themselves have not identified to
20 me what issues or what witnesses they might want to
21 be addressed.

22 I am concerned that there might be
23 some of those issues, aside from whatever
24 cross-examination the parties consent to waive,
25 that the Commissioners themselves would still like

1 to have addressed. So I do not want to just
2 schedule this for the last Thursday and Friday.

3 MR. WOODSMALL: Maybe to help a
4 little bit, and I don't know if this will get us
5 all the way there, the issues that we have for
6 Thursday, we're doing opening statements and we
7 have three little bitty things. I'm betting that
8 Thursday will take all of two hours. So if the
9 Commission wants other witnesses brought forward,
10 we can use that entire afternoon for whoever,
11 whatever purpose they want.

12 JUDGE BURTON: Well, what about this:
13 Can we just try to do the first day, which is the
14 Thursday, at least push that back to Tuesday or
15 Wednesday, the 14th or 15th, and if we need to have
16 a little break for a few days until that Friday, so
17 that we can, if we need to, have filler in between
18 on those two days for any dates that the
19 Commissioners might have additional issues. Will
20 that work?

21 MR. WOODSMALL: Works for me. So
22 you're talking about possibly convening on Tuesday,
23 the 14th?

24 JUDGE BURTON: Yes.

25 MR. WOODSMALL: We will do what we

1 have for Thursday, and then we could use
2 Wednesday/Thursday for filler as the Commission
3 needs?

4 JUDGE BURTON: Yes. And I understand
5 that if this does become an issue where something
6 happens, let's say, on the 14th where additional
7 issues are addressed -- are requested by the
8 Commissioners to be addressed by witnesses, that we
9 try to see if we can get them on the phone if they
10 cannot appear here in person. Does that work,
11 Ms. Carter?

12 MS. CARTER: Yes, it certainly works
13 for Empire. Again, the Thursday and Friday we
14 wanted to give the Commissioners an opportunity to
15 discuss it in the agenda meeting to know who they
16 would want to question. So we were putting it off
17 for that and then also for David's witness.

18 JUDGE BURTON: We still have an
19 agenda this Friday, so I can still get that on for
20 agenda for discussion this Friday.

21 MS. CARTER: But yes, as far as
22 Empire is concerned, we can be here any day next
23 week or all days next week.

24 JUDGE BURTON: Staff, I believe
25 you're the only other party that I believe are

1 presenting witnesses for that Thursday.

2 MR. BERLIN: Correct.

3 JUDGE BURTON: And would that work
4 for you?

5 MR. BERLIN: I'm sorry. To start did
6 you say Wednesday or Tuesday?

7 JUDGE BURTON: Tuesday, the 14th.

8 MR. BERLIN: We can start on Tuesday.

9 JUDGE BURTON: Okay.

10 MS. BAKER: So are you considering
11 openings Thurs-- on Tuesday I mean?

12 JUDGE BURTON: Openings on Tuesday,
13 the 14th, and why don't we go ahead and say, does
14 nine o'clock work for everyone?

15 MS. CARTER: Judge, are you wanting
16 to also start with witnesses on Tuesday morning?

17 JUDGE BURTON: Yes. Just transplant
18 the Thursday the 16th schedule with FAC and rate
19 comparison and revenue requirement with Kim Bolin,
20 I believe, finishing up, move that whole day to
21 Tuesday.

22 MS. CARTER: This is a minor concern,
23 but for Empire folks, they travel in, and if we set
24 it in the afternoon, it keeps down travel costs if
25 they can drive in and testify in the afternoon.

1 But if you prefer morning, that's certainly okay as
2 well.

3 JUDGE BURTON: No. That's completely
4 fine with me. Does that work with everyone else?

5 MR. BERLIN: Start at what,
6 one o'clock, or what are you thinking?

7 MS. CARTER: Noon or whatever.

8 JUDGE BURTON: Well, why don't we
9 start -- do they need to be there for opening?

10 MS. CARTER: No.

11 JUDGE BURTON: Why don't we start
12 openings, let's say, around ten, and then we can
13 work in a lunch break and just assume we'll start
14 with the witness testimony around one or so. Does
15 that work for you, Mr. Conrad? I feel like we're
16 ignoring you.

17 MR. CONRAD: No. I've been ignored
18 before. That's fine.

19 MS. CARTER: And I just want to
20 verify, Mr. Woodsmall, I understand there's
21 difficulties with travel from India, but is it
22 possible for your witness to testify earlier via
23 phone?

24 MR. WOODSMALL: I would doubt given
25 the -- I will try to get ahold of her.

1 Communication with her is very, very tough. So
2 I'll try. The difference in time and the cost to
3 call, I don't know.

4 JUDGE BURTON: Or else you can send
5 her an e-mail and let her know --

6 MR. WOODSMALL: I'll send her an
7 e-mail.

8 JUDGE BURTON: -- about the change
9 and see if that would work.

10 MR. WOODSMALL: The last e-mail I
11 sent her took six days to respond. I'll do my best
12 to find out.

13 JUDGE BURTON: Yeah. If you can just
14 file a little notice, you can do it informally with
15 the e-mail chain, just to let us know what that
16 status is.

17 MR. WOODSMALL: Sure.

18 JUDGE BURTON: And we'll plan on
19 Tuesday the 14th with opening statements at
20 ten o'clock and then the first witnesses beginning
21 after lunch, at the earliest one o'clock. Then
22 we'll have Wednesday and Thursday for any
23 additional issues that the Commissioners might want
24 to have addressed, and we'll address at that point
25 on Tuesday if we do need those hearing dates.

1 Otherwise, we will resume on the
2 second date as scheduled here as identified in the
3 agreement of the parties Friday, April 17th at nine
4 o'clock in the morning with the miscellaneous
5 tariffs and class cost of service and rate design
6 issues. Okay. And this all, of course, is
7 dependent upon your witness' availability to appear
8 earlier, like that Wednesday or Thursday. Okay?

9 All right. Are there any additional
10 issues?

11 MR. WOODSMALL: One of the things I
12 was going to mention that I think might make your
13 life easier is, you have a list of issues that by
14 now is dated. There has been at least four class
15 cost of service rate design issues that I've
16 dropped regarding interruptible credits, and there
17 are issues -- there are resolutions for issues that
18 were in the stipulation that I agreed to.

19 JUDGE BURTON: Let me ask you this:
20 Is there a possibility that the parties could come
21 together with a unanimous stipulation on those
22 separate issues that all the parties agree to?

23 MS. CARTER: Yes, there is a
24 possibility. We were on a short time situation
25 trying to get it before the Commissioners and

1 before the hearing with all the other rate cases
2 that are pending, and people have limited time, but
3 to work that out. I was actually just getting
4 ready to wait my turn and ask you if we could keep
5 the room to talk.

6 JUDGE BURTON: You can keep the room
7 through 'til tomorrow morning as far as I am
8 concerned. The phone line might not work, so,
9 Mr. Conrad, I will give you -- I'll give you the
10 phone number directly for this conference room.

11 MR. WOODSMALL: I was going to
12 mention two things. One, I think you have a good
13 idea, to do a stipulation that will be unanimous
14 that you can simply approve for those issues. But
15 also, I think the most important thing is for us to
16 give you a more -- an updated list of issues so you
17 know the issues that are still outstanding after
18 those issues that I've dropped and those issues
19 that will be addressed in the stipulation.

20 JUDGE BURTON: I certainly will not
21 disagree with you on that.

22 MR. WOODSMALL: So I think we should
23 take a shot at doing that as well.

24 JUDGE BURTON: Let me ask, and I'm
25 not trying to hold a gun to your head here, but

1 realistically speaking, is it possible that the
2 parties, if we give you the rest of the afternoon
3 and tomorrow, can perhaps submit a unanimous
4 stipulation on those issues by tomorrow, or is that
5 just unrealistic? I mean, if it is, it is. It's
6 okay to be honest about it.

7 MS. BAKER: I don't know.

8 JUDGE BURTON: Okay. Thank you.

9 MS. CARTER: There's so much wrapped
10 up if revenue requirement. If there's a dispute on
11 revenue requirement --

12 JUDGE BURTON: How about this: I'm
13 going to just hold a discussion place for Friday's
14 agenda for the Empire issues, and for right now,
15 we're going to try to work on the schedule that
16 we've just agreed to as far as Tuesday and Friday,
17 and I'll be sending out an order hopefully within
18 the next 30 minutes or so canceling the hearings
19 for the rest of this week, and do not expect a
20 waiver necessarily at this point on the witnesses
21 issue. I'm going to wait to see what the
22 Commission wants to say and also what the parties
23 present.

24 MR. WOODSMALL: I'll let you know as
25 soon as possible if I hear anything from my

1 witness.

2 JUDGE BURTON: I understand
3 completely. Thank you very much. It is
4 appreciated. Okay. Any other additional issues?
5 Feel like we're on a roll.

6 Okay. Well, in that case, I'm going
7 to go ahead and go off the record, but we're going
8 to keep the phone line going here, Mr. Keith and
9 Mr. Conrad, and I will after I get off give you the
10 line directly for this room.

11 MR. CONRAD: That would be great.

12 JUDGE BURTON: Thank you, everyone.

13 (WHEREUPON, the recorded portion of
14 the prehearing conference concluded at 3:40 p.m.)

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C E R T I F I C A T E

STATE OF MISSOURI)

) ss.

COUNTY OF COLE)

I, Kellene K. Feddersen, Certified
Shorthand Reporter with the firm of Midwest
Litigation Services, do hereby certify that I was
personally present at the proceedings had in the
above-entitled cause at the time and place set
forth in the caption sheet thereof; that I then and
there took down in Stenotype the proceedings had;
and that the foregoing is a full, true and correct
transcript of such Stenotype notes so made at such
time and place.

Given at my office in the City of
Jefferson, County of Cole, State of Missouri.

Kellene K. Feddersen, RPR, CSR, CCR

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