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Issue: Weather Normalization Adjustment
Witness: Gary L. Smith
Type of Exhibit: Direct Testimony
Sponsoring Party: Atmos Energy Corporation
Case No.: GR-2006-0387
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MISSOURI PUBLIC SERVICE COMMISSION

CASE NO. GR-2006-0387

DIRECT TESTIMONY

OF

GARY L. SMITH

ON BEHALF OF

ATMOS ENERGY CORPORATION

March 2006

Atmos Exhibit No. 2
Case No(s). GR-2006-0387
Date 11-30-06 Rptr PF

**BEFORE THE PUBLIC SERVICE COMMISSION
OF THE STATE OF MISSOURI**

In the Matter of Atmos Energy Corporation's Tariff)
Revision Designed to Consolidate Rates and)
Implement a General Rate Increase for Natural Gas)
Service in the Missouri Service Area of the Company.) Case No.

AFFIDAVIT OF GARY L. SMITH

STATE OF Tennessee)
) ss
COUNTY OF Williamson)

Gary L. Smith, being first duly sworn on his oath, states:

1. My name is Gary L. Smith. I work in Owensboro, Kentucky, and I am employed by Atmos Energy Corporation as the Vice President of Marketing and Regulatory Affairs for Atmos' Kentucky Division.


2. Attached hereto and made a part hereof for all purposes is my Direct Testimony on behalf of Atmos Energy Corporation consisting of fourteen (14) pages and Schedules GLS-1 GLS-2, all of which having been prepared in written form for introduction into evidence in the above-captioned docket.

3. I have knowledge of the matters set forth therein. I hereby swear and affirm that my answers contained in the attached testimony to the questions therein propounded, including any attachments thereto, are true and accurate to the best of my knowledge, information and belief.



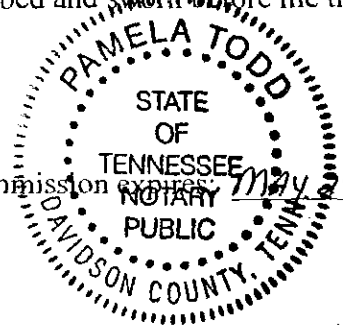
Gary L. Smith

Subscribed and sworn to before me this 21st day of MARCH, 2006.



Notary Public

My commission expires May 24, 2008



PAMELA TODD
STATE OF TENNESSEE
NOTARY PUBLIC
DAVIDSON COUNTY, TENN.

My Commission Expires 05-24-08

**BEFORE THE
MISSOURI PUBLIC SERVICE COMMISSION**

CASE NO. _____

PREPARED DIRECT TESTIMONY

OF

GARY L. SMITH

On Behalf of

ATMOS ENERGY CORPORATION

1

I. POSITION AND QUALIFICATIONS

2 **Q. Please state your name, position and business address.**

3 A. My name is Gary L. Smith. I am Vice President – Marketing and Regulatory
4 Affairs for Atmos Energy Corporation’s Kentucky operations. My business
5 address is 2401 New Hartford Road, Owensboro, Kentucky 42303.

6 **Q. Please briefly describe your current responsibilities, and professional and
7 educational background.**

8 A. I am responsible for rates and regulatory affairs as well as directing the marketing
9 plans and strategies for natural gas utility services to residential, commercial, and
10 industrial sales and transportation markets in Kentucky. I am a 1983 graduate of
11 the University of Kentucky, with a Bachelor of Science degree in Civil
12 Engineering. I have been employed by Atmos Energy Corporation (“Atmos
13 Energy” or the “Company”) since 1984, initially as Project Engineer. After
14 serving in a variety of technical and supervisory engineering positions, I
15 transferred into the Industrial Marketing department in 1990. I became Director
16 of Large Volume Sales in 1991, was named Vice President – Marketing in 1998,

1 and named to my current position in 2003. I also serve on numerous corporate-
2 wide committees, including the role of chair of Atmos Energy's Utility Marketing
3 Council, a group responsible for corporate-wide market development policies. I
4 am active in civic and community organizations and associations relating to the
5 natural gas industry. I am chairman of the Utilization Technology Development,
6 NFP Corporation and previously served as chair of the Strategic Marketing
7 Committee for the American Gas Association ("AGA").

8 **Q. Have you ever testified before this Commission?**

9 A. No.

10 **Q. Have you testified on matters before other State regulatory Commissions?**

11 A. Yes, before the Kentucky Public Service Commission ("KPSC"), and before the
12 Georgia Public Service Commission ("GPSC").

13 **Q. Please briefly describe the matters on which you testified.**

14 A. In 2005, I participated in GPSC Docket No. 20298-U as witness regarding the
15 Weather Normalization Adjustment ("WNA") mechanism in a comprehensive
16 rate case for Atmos Energy's Georgia operations.

17 In Kentucky, I have served as witness in a number of Cases in recent years,
18 including an extension of the Company's performance based ratemaking ("PBR")
19 tariff (KPSC Case No. 2005-00321), an extension of the Company's WNA
20 mechanism (KPSC Case No. 2005-00268), an extension of a demand-side
21 management ("DSM") program (KPSC Case No. 2005-00515), an annual hedging
22 plan (KPSC Case No. 2005-00175), and an extension of the margin loss recovery
23 mechanism (KPSC Case No. 2003-00305).

1 In the Kentucky division's most recent comprehensive rate case (KPSC Case
2 Number 1999-070), I served as witness responsible for revenues and rate design.
3 In 1997, I participated as a witness in a hearing on the matter of "Petitions of
4 Western Kentucky Gas Company for Approval and Confidential Treatment of a
5 Special Contract Submitted to the Kentucky Public Service Commission", KPSC
6 Case Numbers 1996-096, 1996-113, 1996-185, 1996-278, 1996-295 and 1996-
7 424.

8 II. PURPOSE OF TESTIMONY

9 **Q. What is the purpose of your testimony in this proceeding?**

10 A. The purpose of my testimony is to support the Company's proposal to incorporate
11 a Weather Normalization Adjustment ("WNA") Rider in its tariffs. This
12 mechanism is included in the filing with the proposed tariffs on SHEETS 50-51.

13 **Q. Are you sponsoring any Schedules with your testimony?**

14 A. Yes. I am sponsoring Schedule GLS-1, which depicts Missouri residential
15 volumes and Schedule GLS-2, which depicts applicable weather reporting
16 stations.

17 III. WEATHER NORMALIZATION ADJUSTMENT

18 **Q. Please describe the purpose of the Weather Normalization Adjustment
19 ("WNA") Rider proposed by Atmos Energy.**

20 A. The purpose of a WNA is to eliminate the effects of abnormal weather on
21 customer bills and the Company's earnings.

22 During the process of rate design, a utility's authorized revenue requirement is
23 distributed to a fixed monthly customer charge component and a volumetric-

1 dependent distribution component for each customer class. The vast
2 predominance of non-gas costs borne by a utility, and correspondingly its revenue
3 requirements, are fixed and are basically unaffected by the volumes sold or
4 transported. Thus, as annual volumes rise above the weather-normalized rate case
5 volumes upon which the revenue requirements were divided, the utility over-
6 recovers its authorized non-gas cost revenues. Alternatively, lower annual
7 volumes lead to non-gas revenues below the established revenue requirement.
8 WNA mechanisms address the effects of volume variances relating to weather.
9 Since the Commission designs rates based on normal weather and the Company
10 has no control over weather, a WNA is a logical extension of that methodology.
11 The benefit of a WNA is that neither the customer nor the Company bears an
12 advantage or disadvantage as a result of abnormal weather variations during any
13 heating season.

14 **Q. Doesn't the effect of abnormal weather average out over time so that neither**
15 **customers nor the Company is harmed?**

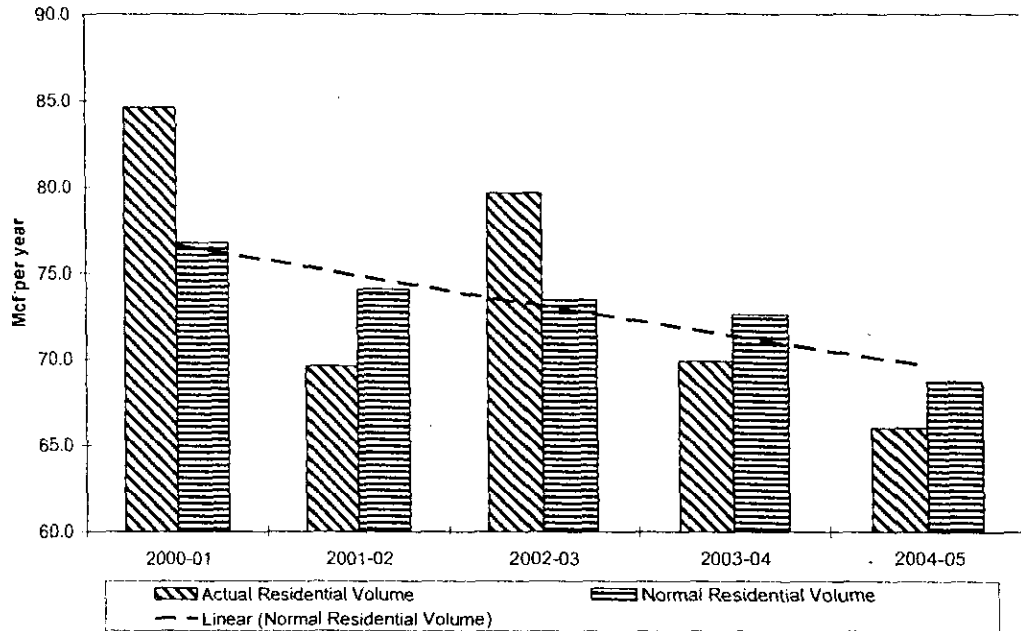
16 A. That may be the theory, but during a given abnormal heating season either the
17 customer or the Company may be harmed. Moreover, during consecutive heating
18 seasons of abnormally cold weather, customers may be harmed for a prolonged
19 number of years. Conversely, during consecutive warm heating seasons, the
20 Company may be harmed by abnormal weather for a prolonged number of years.
21 Either we collect substantially more revenue from customers than intended by the
22 Commission or we substantially under-collect as a result of volume variances

1 attributable to weather. Neither situation is equitable; this issue can be addressed
2 by implementing a WNA mechanism.

3 Schedule GLS-1, below, plots the actual average residential consumption each
4 year for the past five years. Residential volumes during the period range from
5 84.6 Mcf in 2000-01 down to 66.0 Mcf in 2004-05. Within this timeframe,
6 weather was 12.5% colder than normal in 2000-01, thus residential volumes
7 relating to space heating were higher than normal and the Company benefited
8 from higher distribution charges applied to those volumes. Conversely, in 2004-
9 05, weather was 7% warmer than normal, so the Company received less through
10 its volumetric distribution charges.

11 On Schedule GLS-1, the corresponding weather-normalized residential volume is
12 shown for comparative purposes. In effect, the proposed WNA mechanism will
13 adjust the distribution rate per Ccf to compensate for weather-driven volume
14 variances from that which would have occurred with normal weather.

Schedule GLS - 1
Residential Volumes - Missouri



1

2 **Q. Are there factors affecting customer usage patterns other than weather?**

3 A. Yes. In Schedule GLS-1, above, I have added a trend line for weather normalized
4 residential volumes in Missouri. As is evident in the chart, residential gas
5 consumption is declining at a rate of approximately 1.8 Mcf per year due to
6 factors other than weather. This trend is not unique to Missouri. In fact, the trend
7 of declining usage is rather pervasive throughout Atmos Energy's 12-state service
8 area and throughout most regions of the United States.

9 **Q. What is the impact of the trend of declining, weather normalized,
10 consumption patterns?**

11 A. The impact of declining weather-normalized consumption creates significant
12 financial challenges to gas utilities operating under traditional rate making
13 models. Again, in traditional rate making processes, the Company's revenue
14 requirements are determined, based upon reasonable operating costs, which are

1 predominately fixed or unaffected by varying sales volumes, and a fair return. A
2 portion of the authorized revenue requirement is spread over a base period
3 volume, normalized for weather, to calculate volumetric distribution rates. Those
4 base period volumes must be sustained for the Company to have a reasonable
5 opportunity to achieve the authorized revenues on an ongoing basis. Clearly, the
6 trend of declining volume per customer undermines the Company's "reasonable"
7 opportunity.

8 **Q. Are there any rate mechanisms to compensate for the trend of declining**
9 **consumption patterns?**

10 A. Yes, a number of mechanisms address the financial impact of declining
11 consumption patterns which impact the utility under traditional rate making
12 processes. Through participation in industry specific seminars, Atmos Energy's
13 relationship with the AGA, and research of gas utility company filings before
14 other state commissions, the Company has examined several different ways that
15 gas utilities have addressed non-weather related volume changes. They include:

- 16 1. Higher Fixed Monthly Customer Charges
- 17 2. 100% Fixed Rate Monthly Customer Charge
- 18 3. Declining Block Commodity Rates
- 19 4. Decoupling Mechanisms

20 **Q. How recent or new are these various rate mechanisms?**

21 A. The history and impact of moving toward higher monthly customer charges is
22 difficult to track for other gas utility companies, but the Company has requested
23 and received higher customer charges in all of its rate cases in the past several

1 years in an effort to address these concerns. Atlanta Gas Light ("AGL") is the
2 only gas utility of which Atmos Energy is aware that has 100% fixed rate monthly
3 customer charge. AGL received this rate design in connection with its unbundling
4 election in Georgia in 2001. California, prior to its 1996 deregulation,
5 encouraged decoupling tariffs in both gas and electric utilities. Decoupling refers
6 to rate mechanisms that break the link between the volume of gas sold and the
7 utility's opportunity to achieve its authorized revenue requirements. Since
8 deregulation, Southwest Gas, in California, has received approval (2004) to
9 decouple its rates. Baltimore Gas and Electric (1999), in Maryland, Northwest
10 Natural Gas, in Oregon, (2002), and Piedmont (2005), in North Carolina, have
11 also recently decoupled rates.

12 **Q. Do decoupling mechanisms deprive customers of the benefit of their**
13 **conservation efforts?**

14 A. No. Decoupling mechanisms apply only to the non-gas portion of the customer's
15 bill, applying only to the distribution charges retained by the utility for its costs of
16 distribution service and operations. The customer realizes the most significant
17 portion of the avoided, or conserved, Ccf - the gas charge. For this reason, many
18 groups, including the National Association of Regulatory Utility Commissioners
19 ("NARUC") endorse decoupling rate mechanisms so that utilities interests can
20 fully align with customers in regard to conservation efforts.

21 **Q. Is Atmos Energy proposing a rate mechanism to address the impact of these**
22 **non-weather related volume changes in this Case?**

1 A. No, not at this time. Despite Atmos Energy's interest in and endorsement of
2 decoupling mechanisms, we are not proposing such a rate design in Missouri in
3 this case.

4 Instead, Atmos Energy is proposing a traditional, real-time, WNA mechanism in
5 this case; a mechanism mirroring a process we already employ in several states
6 already with a proven record of performing well. We are, however, very willing
7 to work with the Commission to refine this mechanism as is deemed appropriate.
8 We believe that the ultimate goal should be to eliminate the variable currently
9 introduced by weather for both the customer and the Company.

10 **Q. Would the Atmos Energy's proposed WNA apply to the Gas Cost**
11 **Adjustment ("GCA") or Gas Charge?**

12 A. No, the WNA would only apply to the Company's margin tied to volumetric
13 sales, or its' Distribution Commodity Rate. The GCA, through which the
14 Company recovers its gas costs, would be unaffected by the WNA.

15 **Q. How would the proposed WNA benefit customers?**

16 A. The proposed WNA would stabilize customer bills, thereby making them more
17 predictable during the heating season.

18 In winter periods that are colder than normal, customer consumption generally
19 increases and their gas charges increase with each Ccf purchased. During such
20 winters, when customer bills are increasing due to greater gas commodity
21 charges, the WNA would lower the company's per unit distribution charge and
22 lower the total bill compared to the same service absent the WNA Rider.
23 Conversely, in warmer than normal winter months, although the WNA Rider

1 would increase the company's per unit distribution charge, the customer would
2 still avoid the much higher cost gas component for volumes avoided due to
3 warmer weather.

4 **Q. How would the proposed WNA benefit the Company?**

5 A. The Company would benefit from revenue stability, making its revenues more
6 predictable during the heating season and from year to year. Although the
7 Company would no longer benefit from an over-recovery of authorized revenue
8 requirements during colder than normal winters, the Company would also no
9 longer suffer from lower distribution charge revenues as a result of warmer than
10 normal weather.

11 **Q. Does a WNA reduce the Company's risk?**

12 A. No. WNA reduces a downside risk only if actual weather is warmer than normal.
13 However, it also removes an upside opportunity when weather is colder than
14 normal.

15 **Q. How does the proposed WNA eliminate the effects of abnormal weather?**

16 A. The WNA is an adjustment mechanism that computes the marginal change in
17 fixed cost revenue associated with abnormal weather and spreads that revenue
18 over actual sales.

19 The WNA, as reflected in the proposed tariffs, would be computed using the
20 following formula:

$$\text{WNA}_i = R_i \times \frac{\text{HSFi} \times (\text{NDD} - \text{ADD})}{\text{BL}_i + (\text{HSFi} \times \text{ADD})}$$

21

1 Where,

2 *i* = any rate schedule or billing classification within a rate
3 schedule that contains more than one billing classification

4 WNA_{*i*} = Weather Normalization Adjustment factor for the *i*th rate
5 schedule or classification expressed as a rate per Ccf

6 R_{*i*} = base rate of temperature sensitive sales for the *i*th schedule
7 or classification

8 HSF_{*i*} = heat sensitive factor for the *i*th schedule or classification

9 NDD = normal billing cycle heating degree days, as used in
10 normalizing test year sales. Normal is defined using a 15-
11 year average of daily heating degree days ending June 30,
12 2005.

13 ADD = actual billing cycle heating degree days

14 BL_{*i*} = base load for the *i*th schedule or classification

15 Customer base loads and heating sensitive factors will be determined by class, by
16 rate schedule, and updated annually. The calculation of these factors, for
17 purposes of the Company's revenue deficiency calculation, is set forth in
18 workpaper WP 2-2 to Schedule RMB-2 attached to Company witness Rebecca
19 Buchanan's testimony and explained in the testimony of Company witness James
20 Cagle. These same factors would also apply whether the WNA mechanism is
21 applied to the rate or to consumption.

22 **Q. Does Atmos Energy's proposed WNA mechanism constitute a change in**
23 **those rates approved by the Commission?**

1 A. No, the WNA factor would simply apply a Commission-approved adjustment
2 process to the existing Commission authorized rates. If the Commission would
3 prefer a mechanism that did not adjust the rate component, the Company could
4 propose an equivalent mechanism which adjusts the volume component of the bill
5 as an alternative.

6 **Q. How does Atmos Energy propose to administer its WNA?**

7 A. The WNA mechanism proposed for Missouri mirrors processes already in place
8 for Atmos Energy's operations in the states of Georgia, Tennessee, Kentucky,
9 Kansas, and portions of Texas. The same administrative processes in use and
10 functioning well for Atmos Energy's customers in those jurisdictions would be
11 applied to the Missouri WNA mechanism. No new computer programs or data
12 collection systems would have to be developed and the same Atmos Energy
13 shared services accounting and billing personnel who successfully administer
14 existing WNA mechanisms would administer the Missouri WNA. This should
15 ensure a smooth transition, a minimum of problems and virtually no start-up or
16 incremental costs to be incurred for Missouri customers.

17 The WNA calculation would include the "R" factors specific to each Rate
18 Division in Missouri. Also, the calculation would incorporate the "BL" and
19 "HSF" factors corresponding to weather areas as grouped for normalizing
20 volumes in this Case. Each weather area corresponds to a specific weather
21 reporting station which is used as a reference for normal and actual heating degree
22 days ("NDD's" and "ADD's" respectively) in the WNA formula, as noted in
23 Schedule GLS-2 below:

SCHEDULE GLS-2

Tariff Areas	Weather Station Name	Coop ID
Southern	Quincy Regional AP	117072
Western	Kansas City Intl AP	234358
Northern	Paducah	156110

1

2

3 **Q. How long has Atmos Energy had the WNA in the other States mentioned**
4 **above?**

5 A. Atmos Energy's first jurisdiction to utilize a WNA was Georgia in 1990. Atmos
6 Energy has since received approval for WNA mechanisms in Tennessee (1991),
7 Kentucky (1999), Kansas (2003), and portions of its Texas operating area (2003
8 & 2004).

9 **Q. To which classes of service, and when will the WNA apply?**

10 A. The WNA will apply to all residential firm service and small firm general service
11 bills under Firm Sales Service rate schedules, based on meters read during the
12 heating season months of October through May. The WNA will not be billed to
13 reflect meters read during the months of June through September.

14 **Q. When would Atmos Energy propose to put its WNA into effect for Missouri**
15 **operations?**

16 A. After approval by the Commission, Atmos Energy proposes to put its WNA in
17 effect at the beginning of the first complete heating season. That date would be
18 October 1, 2007.

1 **Q. Does Atmos Energy propose to submit any reports regarding the results of its**
2 **WNA to the Commission?**

3 A. Yes, Atmos Energy proposes to submit an annual report to the Commission
4 summarizing the effect of its WNA on customer bills by month for each customer
5 class as well as the corresponding actual and normal heating degree days for each
6 month. Such a proposed annual report would in a format comparable to that
7 provided to its other regulatory commissions in states where Atmos already has
8 WNA.

9 **Q. Does that conclude your pre-filed direct testimony?**

10 A. Yes