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EXHIBIT

Exhibit No.:

Issue(s):

Rate Design/  
ELIP

Witness/Type of Exhibit: Meisenheimer/Surrebuttal

Sponsoring Party: Public Counsel

Case No.: ER-2008-0093

## SURREBUTTAL TESTIMONY

OF

## BARBARA A. MEISENHEIMER

Submitted on Behalf of the Office of the Public Counsel

## EMPIRE DISTRICT ELECTRIC COMPANY

CASE NO. ER-2008-0093

April 25, 2008

OPC Exhibit No. 306  
Case No(s). ER 2008-0093  
Date 5/20/08 Rptr FF



**SURREBUTTAL TESTIMONY**

**OF**

**BARBARA A. MEISENHEIMER**

**EMPIRE DISTRICT ELECTRIC COMPANY**

**CASE NO. ER-2008-0093**

1 **Q. PLEASE STATE YOUR NAME, TITLE, AND BUSINESS ADDRESS.**

2 A. Barbara A. Meisenheimer, Chief Utility Economist, Office of the Public Counsel, P. O. Box 2230,  
3 Jefferson City, Missouri 65102.

4 **Q. HAVE YOU PREVIOUSLY FILED TESTIMONY IN THIS CASE?**

5 A. Yes. I filed direct testimony on revenue requirement issues on February 22, 2008, and direct  
6 testimony on rate design issues on March 7, 2008.

7 **Q. WHAT IS THE PURPOSE OF YOUR TESTIMONY?**

8 A. The primary purpose of my surrebuttal testimony is to present Public Counsel's response to the  
9 rebuttal testimony of other parties on the issues of rate design and the ELIP program.

10 **Q. IN YOUR DIRECT TESTIMONY WHAT SUGGESTIONS DID YOU MAKE REGARDING THE ELIP?**

11 A. In direct testimony, I indicated that with the exception of the issue of interest to be paid on the ELIP  
12 funding balance, Public Counsel is satisfied to continue to address program changes through the  
13 collaborative process.

14

15

1 | **Q. HAVE YOU REVIEWED THE ELIP PROPOSAL CONTAINED IN THE REBUTTAL TESTIMONY OF**  
2 | **STAFF WITNESS LENA MANTLE?**

3 | A. Yes. I understand Staff's recommendation is to continue the ELIP until the Iatan 2 rate case. Both  
4 | the ratepayer and shareholder contributions would cease in this case. One half the current fund  
5 | balance including interest would be refunded to ratepayers. The remaining funds would offset  
6 | ongoing ELIP expenses with any excess or shortfall reflected in the CPC regulatory asset balance at  
7 | the time the ELIP ends. An evaluation of the ELIP shall occur prior to the filing of the Iatan 2 rate  
8 | case. The evaluation shall not be completed by an entity that helped design the ELIP.

9 | **Q. WHAT IS YOUR RESPONSE TO THE STAFF'S PROPOSAL?**

10 | A. Staff's recommendation addresses some of Public Counsel's key concerns. With certain additional  
11 | modifications, Public Counsel would not oppose the recommendation.

12 | **Q. PLEASE DISCUSS THE MODIFICATIONS YOU WOULD RECOMMEND TO THE STAFF'S**  
13 | **PROPOSAL.**

14 | A. The first modification is that the proposal should clearly state that interest should be paid on both the  
15 | refunded and retained funding balances which are addressed in number 1 and number 2 of Schedule 1  
16 | of the rebuttal testimony of Lena Mantle.

17 |           The second modification is that it should be made clear that the language describing criteria  
18 | for the third party evaluation in number 3 of Schedule 1 of the rebuttal testimony of Lena Mantle does  
19 | not limit or prohibit a party's ability to perform an evaluation.

1                   The third modification is that item number 4 of Schedule 1 of rebuttal testimony of Lena  
2                   Mantle should be excluded. It is not reasonable to limit what positions parties might take based on an  
3                   evaluation that has not occurred.

4                   The fourth modification, related to number 5 of Schedule 1 of the rebuttal testimony of Lena  
5                   Mantle, is that any excess ELIP funding that remains may be used as offsets to the CPC regulatory  
6                   asset balance or for alternative low income discount programs if approved by the Commission.

7                   **Q.    ARE THERE CHANGES THAT YOU WOULD PROPOSE TO THE ELIP TARIFF IF THE COMMISSION**  
8                   **MOVES FORWARD WITH THE STAFF'S PROPOSAL?**

9                   A.    Yes. In my Direct Revenue Requirement testimony in ER-2006-0315 I proposed a number of  
10                  modifications to the ELIP program. The Commission adopted my proposal with the exception of  
11                  reducing the funding level. However, the tariff sheets filed by Empire in ER-2006-0315 did not fully  
12                  reflect those modifications. Public Counsel requests that the Commission direct Empire to submit  
13                  tariff sheets that are fully compliant by addressing the following:

14                  First, the ELIP tariff should be modified to state the CPC's role is to develop  
15                  recommendations to extend the length of participation as well as to develop outreach.

16                  Second, the ELIP tariff does not comply with the Commission's Order because it imposes a  
17                  requirement that the matching incentive will only apply to arrears payments "above the monthly  
18                  deferred payment." I did not propose this limitation. The limitation is contrary to the reason I  
19                  described for proposing a flexible arrearage repayment incentive. In Direct Revenue Requirement  
20                  Testimony in Case ER-2006-0315 I testified:

1           **Q.    WHAT LEVEL OF FUNDING AND INCENTIVE STRUCTURE DO YOU**  
2           **RECOMMEND?**

3           A.    I would propose allocating up to \$30,000 of existing program funds, annually to an  
4           experimental arrearage repayment incentive component of the program in order to  
5           provide a matching of two customer dollars to 1 incentive dollar with maximum  
6           annual incentive payment of \$60 per customer. As opposed to a mandatory regular  
7           monthly repayment scheme, this would allow participants the flexibility to catch up on  
8           arrears as their budgets allow.

9                         Please note that Public Counsel believes that the ELIP tariff filed by Empire in ER-2006-  
10           0315 does not comply with the Commission's Order with respect to unused funds and interest paid on  
11           the fund balance. I have addressed acceptable resolutions for those two issues previously in this  
12           testimony.

13           **Q.    HAVE YOU REVIEWED THE REBUTTAL TESTIMONY OF JAMES WATKINS FILED ON BEHALF**  
14           **OF STAFF AND THE REBUTTAL TESTIMONY OF MAURICE BRUBAKER FILED ON BEHALF OF**  
15           **ENBRIDGE ENERGY, LP; EXPLORER PIPELINE COMPANY; GENERAL MILLS; PRAXAIR, INC.**  
16           **AND WALMART STORES, INC. ?**

17           A.    Yes. While Mr. Watkins and Mr. Brubaker appear to support changing class revenues by an equal  
18           percentage, they are concerned about the potential for significant intraclass shifts that might result  
19           from implementing volumetric increases without corresponding customer charge increases.

20           **Q.    HOW DOES THE STAFF RATE DESIGN PROPOSAL DIFFER?**

21           A.    The Staff generally proposes that an equal percentage change apply to both interclass revenues and  
22           intraclass rates with some intraclass adjustments related to equipment ownership, facilities charges  
23           and line losses.

Surrebuttal Testimony of  
Barbara A. Meisenheimer  
Case No. ER-2008-0093

1 | **Q.**    **WOULD PUBLIC COUNSEL ACCEPT STAFF'S RATE DESIGN PROPOSAL AS A RESOLUTION TO**  
2 |            **THIS CASE?**

3 | **A.**    **Yes.**

4 | **Q.**    **DOES THIS CONCLUDE YOUR TESTIMONY?**

5 | **A.**    **Yes. It does.**