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Nissouri Public
Service Commission

Exhibit No 020

Issues Advertising Expense, Low Income Weatherization, Hot

Weather Safety Program

Witness Richard J Mark

Sponsoring Party Union Electric Company
Type of Exhibit Rebuttal Testimony

Case No ER-2008-0318
Date Testimony Prepared October 14, 2008

MISSOURI PUBLIC SERVICE COMMISSION

CASE NO. ER-2008-0318

REBUTTAL TESTIMONY

OF

RICHARD J. MARK

ON

BEHALF OF

UNION ELECTRIC COMPANY d/b/a AmerenUE

St Louis, Missouri October, 2008

Exhibit No. 20
Case No(s). El-2008-03/8
Date 11/25/08 Rptr MV

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1		REBUTTAL TESTIMONY	
2	OF		
3		RICHARD J. MARK	
4		CASE NO. ER-2008-0318	
5		I. <u>INTRODUCTION</u>	
6	Q.	Please state your name and business address.	
7	A	My name is Richard J Mark My business address is One Ameren Plaza,	
8	1901 Chouteau Avenue, St. Louis. Missouri 63103		
9	Q.	By whom and in what capacity are you employed?	
10	A	I am employed by Union Electric Company d/b/a AmerenUE ("AmerenUE"	
11	or "Company") as Senior Vice President, Missouri Energy Delivery		
12	Q.	Are you the same Richard J. Mark who filed direct testimony in this	
13	case?		
14	A	Yes, I am	
15		II. PURPOSE AND SUMMARY OF TESTIMONY	
16	Q.	What is the purpose of your rebuttal testimony in this proceeding?	
17	A	The purpose of my rebuttal testimony is to respond to that portion of the Staff	
18	Report on Cost of Service ("Staff Report") which deals with advertising expense, sponsored		
19	by Staff witness Erin M. Carle. In addition. I will respond to the testimony submitted by		
20	Laura Wolfe from the Missouri Department of Natural Resources ("DNR") and John Howat		
21	from AARP		
22		III. <u>ADVERTISING EXPENSE</u>	
23	Q.	What position did Staff take on AmerenUE's advertising expense?	

1 Α Staff recommended an amount that was approximately \$2.36 million lower than what AmerenUE had requested in its recommended revenue requirement. In its Staff 2 3 Report Staff did not provide any explanation of why the \$2.36 million should be excluded, it 4 was just removed from the revenue requirement. I will attempt to provide context for each type of advertisement which was excluded by Staff, but reserve the right to provide 5 6 additional explanation if Staff further explains the basis for their proposed disallowance in its 7 rebuttal testimony 8 Does AmerenUE agree with Staff's disallowance? O. No, at least not in its entirety Following its review of information provided 9 Α by the Staff, AmerenUE agrees that it is appropriate to exclude approximately \$831,687 of its 10 11 test year advertising expenses However, the remaining \$1 529,307 should be included in the 12 revenue requirement and should be allowed to be recovered by AmerenUE 13 O. Please explain. 14 Of the \$1,529,307 mentioned above, approximately \$1,355,000 is related to Α 15 AmerenUE's project Power On The remaining \$174.245 relates to legitimate expenditures 16 which should be recoverable in AmerenUE's revenue requirement 17 Q. Aside from the Power On advertising, what other advertising was 18 recommended by Staff to be excluded? 19 Α Aside from the Power On advertising, there are five groupings of advertisements which were excluded by Staff The first grouping is telephone directory 20 21 Staff excluded \$108,062 for these advertisements The second grouping is 22 Dollar More advertising Staff excluded \$60,257 for these advertisements

Staff excluded \$4,783 for these

grouping is Vegetation Management advertising

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- advertisements The fourth, and final, grouping is Power Plant Opportunities advertising
- 2 Staff excluded \$1,142 Schedule RJM-RE2 (attached) contains representative samples of
- 3 advertising from each of these categories
- Q. Please explain why you believe it mappropriate to disallow these advertising expenditures.
- A First, I note that individually none of these proposed disallowances represent
 a large amount of money, at least in the context of this case. However, they all represent
 legitimate, prudently incurred expenditures that provide valuable information for customers
 and that therefore AmerenUE should be able to recover these costs
 - Telephone book advertising AmerenUE lists an 800 phone number as its customer contact number in various telephone directories, in both of the sections traditionally labeled the "yellow pages" and the "white pages" Of course, yellow page advertisements have a cost associated with them. Similarly, 800 numbers are not listed in the white pages of the telephone directory unless a separate charge is paid to the directory company. It only makes sense that AmerenUE's customer contact number needs to be available for its customers, whether they look in the yellow pages or the white pages. The idea that the cost of placing the Company's customer contact number into a telephone directory should be a disallowable expense makes no sense to me. I believe this proposed disallowance by the Staff must have been an oversight on their part and that these costs should be recoverable. I would certainly think the Commission would be supportive of making it easier for customers to contact the Company when necessary.
 - **Dollar More advertising** Dollar More is a program designed to provide low-income individuals in AmerenUE's service territory with monetary assistance in paying

their energy bills. It is funded by voluntary contributions from AmerenUE customers and by

2 Ameren Corporation The funds are all allocated by the program's administrator, the United

Way of Greater St. Louis, to a network of social services agencies throughout the Company's

4 service area

Advertising is a way to both solicit contributions from our customers and to inform customers of the existence of the program. This program has provided more than 120,000 customers over \$24 million since 1982. Many of our customers and our employees voluntarily support to this program. This too is important information for our customers, and the Commission should encourage the Company to publicize its availability by supporting recovery of these advertising costs in rates.

Vegetation Management advertising – Communication with our customers about our vegetation management practices and about what types of trees or other vegetation are recommended for planting in areas next to our power lines is very important. The more our customers know about how vegetation management works, the more we can work in concert with them to better protect our distribution system. These types of communications may prevent customers from planting trees near lines that should not be planted there, and help gain customer cooperation when we need to trim trees outside our right-of-way. Additionally, exclusion of the cost of this information is inconsistent with recent Commission rulemakings on vegetation management practices, which certainly emphasizes the importance of good vegetation management practices. Here again, perhaps it was an oversight on the part of Staff to recommend exclusion of this valuable information. If Staff's rebuttal testimony contains further explanation, I will address it in my surrebuttal testimony

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Power Plant opportunities advertising - As the Commission may be aware, utilities are facing a severe shortage of qualified and diverse work personnel in certain areas 2 of the business This advertising focused on recruiting efforts for positions in our power 3 plants - including general mechanics, certified welder repairmen, machinist welder 4 5 repairmen, welder repairmen and machinist repairmen. This type of advertisement may not easily fit into the Commission's five categories of advertisements as set forth in Re Kansas 6 7 City Power and Light Company Case No EO-85-185, et al., 28 Mo P S C (N S) 228, 269-71 (1986) However failure to clearly fit one of these categories should not automatically 8 render the advertisement non-recoverable. Finding qualified employees to help promote safe 9 and efficient operation of our power plants benefits customers

If advertisements are 10 necessary to fill vacancies in AmerenUE's operations, that expenditure should be included in 11 AmerenUE's revenue requirement 12

Is Staff's disallowance of money spent on Power On advertising a Q. reasonable recommendation for them to make to the Commission?

The Power On advertising is an important component of Α It is not AmerenUE's communication with its customers about some of the most important investments AmerenUE is making in its distribution system. As I stated in my direct testimony our customers told us after the storms of 2006 and 2007 that they wanted more information about how we are investing in our system and what steps we are taking to harden the distribution system against the impacts of vegetation and weather. The Power On advertising does exactly that These advertisements are a form of mass communication that cannot be accomplished in any other manner. My direct testimony addressed why the Company felt this communication was not only appropriate, but why it considers this a

- 1 necessary expense in order to improve communication with our customers. This explanation
- 2 has not yet been responded to by Staff If Staff addresses this issue in its rebuttal testimony, I
- 3 reserve the right to further develop the Company's position in surrebuttal testimony
 - Q. Why should the Commission be concerned with the Company's communication to customers about why these investments are being made?
 - A These communications provide important information to customers, which benefit the customers, the Company and the Commission. The Power On project involves approximately \$500 million in mandated environmental expenditures, \$300 million in undergrounding work to harden the distribution system against the effects of severe storm, and approximately \$150 million to more aggressively trim trees. The federal government has mandated the environmental expenditures and the other Power On expenditures are driven by a combination of customer and Commission demands and new Commission rules. The Commission is now and will be called upon in the future to raise the Company's rates to cover these large expenditures and will be challenged by customers and customer representatives to justify those rate increases. Better informed customers, who are demanding the kinds of system improvements these expenditures make possible, will better understand that there is a link between environmental and reliability improvements and the costs they pay for electricity.

19 IV. <u>LOW INCOME WEATHERIZATION</u>

- Q. What did DNR request for low income weatherization funding?
- A DNR requested that AmeienUE be required to continue funding low income weatherization in the amount of \$1,200,000 per year, which was the funding level established

Richard J Mark

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1 In the Report and Order from Case No ER-2007-0002 Further, DNR requested that this be 2 an ongoing commitment, so that there is stability of funding

Q. Is this request one that AmerenUE considers appropriate?

It is not First of all, the \$1 200,000 consists of \$600,000 from AmerenUE Α shareholders and \$600,000 from AmerenUE customers The Company is especially concerned about any proposal that the Commission order AmerenUE shareholders to make expenditures that are not allowed in the Company's revenue requirement. AmerenUE makes many charitable donations and the choice of recipients for those donations is not something that should be dictated by the Commission AmerenUE does not deny that DNR, through its Environmental Improvement and Energy Resources Authority ("EIERA"), provides an important service for low income individuals in the State of Missouri. In fact, the low income weatherization program may well be a recipient of additional funds in the future from AmerenUE However, shareholder contributions should be made at the discretion of AmerenUE, not the Commission The Company is asking for the Commission to continue the funding provided by its customers and since these dollars would be collected through rates, it is entirely appropriate for the Commission to decide whether and to what extent customers should be charged to fund this kind of program

Finally while AmerenUE appreciates that a known and continuous funding source would be beneficial to EIERA and its weatherization work, the Company does not believe it prudent to commit long-term (at least past AmerenUE's next rate case) to this contribution. As long as that money is included in rates, the Company will continue to provide the funding to EIERA. However, the filing of a new rate case will necessarily place that funding in question. This Commission cannot bind future Commissions to including this

uncertainty that cannot be avoided at this time

contribution in rates. It is a discretionary decision by the Commissioners. Accordingly, it is necessary that the funding commitment made by AmerenUE extend only until its next rate case. When AmerenUE is able to go years without filing a rate case, then the funding will remain stable. However, in today's environment, the cost increases AmerenUE is facing and its need to file additional rate cases in the future necessarily introduces more uncertainty into this funding. AmerenUE understands how this is a concern for DNR, but feels it is an

V. <u>HOT WEATHER SAFE IY PROGRAM</u>

Q. What did AARP recommend as its "Hot Weather Safety Program?"

A AARP's witness John Howat, recommended that AmerenUE be required to provide a credit on the summer monthly bills of the Company's low income customers aged 65 and above. This recommendation was based upon his belief that these individuals are reluctant to use air conditioning in their homes because of a concern about the cost of operating this equipment.

Q. Does AmerenUE support this recommendation?

A No AmerenUE does not believe the proposal is properly targeted nor does the Company believe it would actually have the result intended by AARP. In fact, AmerenUE, AARP. Staff and other parties discussed this proposal earlier this year and because the Company believed that the proposal would likely not accomplish its goal, the Company decided not to undertake AARP's proposal

Q. What does AmerenUE do to assist its elderly and low-income customers?

A AmerenUE is very concerned about the health and safety of its customers, especially elderly and low income customers. During the hottest summer months, the

customers

Company works with various community outreach organizations to alert the public about the dangers of excessive heat, to encourage the use of air conditioning and to promote the location of the cooling centers within AmeienUE's service territory. This past summer alone, AmerenUE donated 500 window air conditioners as part of its annual "Be Cool" Air Conditioner Program. The air conditioners were all Energy Star®-listed units that meet the strict energy efficiency guidelines set by the U.S. Environmental Protection Agency and the Department of Energy. Eligible recipients were low income and low income elderly

As part of the "Be Cool" program, each air conditioner recipient also received a hot weather survival kit, which includes a tote bag, a refrigerator magnet with AmerenUE's number on it, a water bottle an ink pen, a pad of paper, a nightlight, a flashlight and a "conservation wheel" that contains tips on how to cut energy costs. The kit also includes the St. Louis Area Energy-Assistance Guide and brochures about AmerenUE's payment options, online Energy Savings Toolkit, having a more energy-efficient home and a fold-out poster showing where customers can save energy and money

Additionally AmerenUE contracted for an independent survey of elderly (over 60) customers to identify the needs and risk factors of these individuals in dealing with heat-related hazards. As a part of this survey, 405 telephone interviews were conducted with eligible respondents by the Center for Advanced Social Research of University of Missouri-Columbia in June and July of 2008. The complete survey report is attached to my testimony as Schedule RJM-RE3.

The survey was very instructive and found that 85% of the 405 respondents reported that they cooled their residence during summer months by air-conditioning, three

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- percent relied on electric fans, and 12% used both. When asked "Do you routinely run your
- 2 air conditioning unit during 'heat waves,' that is, the hottest days of the summer months?"
- 3 98% said "yes," one percent (1%) "no," and another one percent (1%) responded "don't
- 4 know/not sure" These results seem to indicate that providing a credit on the bill of
- 5 AmerenUE's low-income elderly customers would not make a significant difference 98%
- 6 already are running their air conditioners during the hottest days of summer

Q. Does the Company oppose this program even though AARP would

8 provide funding by charging all ratepayers?

A Yes The Company does not want ratepayers to pay rates higher than necessary to cover AmerenUE's legitimate revenue requirement, based upon services that make sense for customers. As I explain above, the Company does not believe this proposed program is necessary or that it will have the desired effect. It appears to me that charging customers for such a program is poor policy. There is also a larger issue associated with Commission-mandated funding of what amounts to a social program. In light of AARP's proposed program, one must ask just how far down the path of implementing social programs the Commission should venture. State social programs are typically funded by the legislature and there has been no legislative directive to undertake such a program. This seems to be an area that is outside the Commission's legislative mandate.

- Q. Does this conclude your rebuttal testimony?
- 20 A Yes it does

BEFORE THE PUBLIC SERVICE COMMISSION OF THE STATE OF MISSOURI

In the Matter of Union Electric)						
Company d/b/a AmerenUE for Authority to File Tariffs Increasing						
Rates for Electric Service Provided	Case No ER-2008-0318					
To Customers in the Company's	Case IVI EIV 2000 0510					
Missouri Service Area						
,						
AFFIDAVIT OF RICHARD J. MARK						
STATE OF MISSOURI						
CITY OF ST. LOUIS) ss						
Richard J Mark, being first duly sworn on (his/her) oath states						
1 My name is Richard J Mark	I am employed by AmerenUE as Senior					
Vice President of Missouri Energy Delivery						
2 Attached hereto and made a pa	art hereof for all purposes is my Rebuttal					
Testimony on behalf of Union Electric Company, d/b/a AmerenUE, consisting of 10						
pages (and Schedules TMD through KM-RBf any), all of which have been prepared						
in written form for introduction into evidence in the above-referenced docket						
3 I hereby swear and affirm that	my answers contained in the attached					
testimony to the questions therein propounded are true and correct						
3. 124	(Rachard J Mark					
Subscribed and sworn to before me this 13th day of October, 2008						
_6	mande Tesdall					
My commission expires						
	Amanda Teedall - Notery Public					
	Amende Teedall - Notery Public Notery Seel, State of Missouri - St. Louis County Commission #07158967 My Commission Expires 7/29/2011					