

Exhibit No.:
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Hawthorn 5 Costs*
Witness: Cary G. Featherstone
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MISSOURI PUBLIC SERVICE COMMISSION

**REGULATORY REVIEW DIVISION
UTILITY SERVICES - AUDITING**

SURREBUTTAL TESTIMONY

OF

CARY G. FEATHERSTONE

**KANSAS CITY POWER & LIGHT COMPANY
Great Plains Energy, Incorporated**

CASE NO. ER-2012-0174

*Jefferson City, Missouri
October 2012*

**** Denotes Highly Confidential Information ****

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**TABLE OF CONTENTS OF
SURREBUTTAL TESTIMONY OF
CARY G. FEATHERSTONE
KANSAS CITY POWER & LIGHT COMPANY
Great Plains Energy, Incorporated
CASE NO. ER-2012-0174**

Iatan 2 Advanced Coal Credit..... 3

Income Tax Normalization 30

State Jurisdictional Allocation of Iatan 2 Coal Credits..... 36

Qualifying Advanced Coal Project Credits of Other Utilities 38

Contacts with Internal Revenue Service 44

Private Letter Ruling Request..... 49

Acquisition Detriment..... 56

Hawthorn 5 Selective Catalytic Reduction System 59

Hawthorn 5 Transformer..... 69

1
2
3
4
5
6
7
8
9
10
11
12
13
14
15
16
17
18
19
20
21
22
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SURREBUTTAL TESTIMONY

OF

CARY G. FEATHERSTONE

KANSAS CITY POWER & LIGHT COMPANY

Great Plains Energy, Incorporated

CASE NO. ER-2012-0174

Q. Please state your name and business address.

A. Cary G. Featherstone, Fletcher Daniels State Office Building, 615 East 13th Street,
Kansas City, Missouri.

Q. By whom are you employed and in what capacity?

A. I am a Regulatory Auditor with the Missouri Public Service
Commission (Commission).

Q. Are you the same Cary G. Featherstone who filed direct testimony in
this proceeding?

A. Yes, I am. I filed direct testimony in this case on August 2, 2012 sponsoring
Staff's Cost of Service Report ("Staff Report" or "COS Report") for Kansas City Power & Light
Company's ("KCPL" or "Company") rate case filed on February 27, 2012. I filed rebuttal
testimony in this case on September 5, 2012.

I filed direct testimony on August 9, 2012 sponsoring Staff's cost of service report for
KCP&L Greater Missouri Operations Company's (GMO) rate case filed on February 27, 2012
designated as Case No. ER-2012-0175. I also filed rebuttal testimony in the GMO rate case on
September 12, 2012.

Q. What is the purpose of your surrebuttal testimony?

1 A. The purpose of this surrebuttal testimony is to address the rebuttal testimony
2 of the following KCPL witnesses for the areas of the Iatan 2 Advanced Coal Credits,
3 Hawthorn 5 Costs:

4 **Iatan 2 Advanced Coal Credit**

5 Melissa K. Hardesty—KCPL’s Senior Director of Taxes

6 Salvatore P. Montalbano—Partner PricewaterhouseCoopers, LLP, Consultant

7 Darrin Ives--KCPL’s Senior Director of Regulatory Affairs

8 **Hawthorn 5**

9 Burton L. Crawford—Director, Energy Resource Management

10 Darrel L. Hensley—Senior Director, Generation

11 Specifically, Ms. Hardesty, testifying on behalf of KCPL states at page 17 of her rebuttal that
12 KCPL “...did not engage in improper conduct or imprudent decision-making with regard to the
13 Qualifying Advanced Coal Project Credits (Advanced Coal Credits or Coal Credits) for Iatan 2
14 Generating Unit (“Iatan 2”).” KCPL attempts to refute any misconduct on the part of either
15 KCPL or its parent, Great Plains Energy with respect to the Iatan 2 Coal Credits in
16 Ms. Hardesty’s rebuttal testimony appearing at pages 19 through 23. Staff disagrees with KCPL
17 contention that it acted honorably with respect to the Coal Credits and stands by its criticism
18 supported in the Cost of Service Report at pages 195 through 214. Staff continues to believe that
19 KCPL and its parent, Great Plains Energy, through the officers and employees of these two
20 companies engaged in misconduct and improper and imprudent decision-making by not
21 including GMO for the Iatan 2 Coal Credits. The behavior of KCPL and Great Plains Energy to
22 exclude GMO from seeking GMO’s proper and rightful share of the coal credits as an 18%

1 owner of Iatan 2 is tantamount to affiliate abuse. KCPL is the sole agent of GMO having the
2 duty and responsibility to act on behalf of GMO as agreed in the Iatan 2 Joint Operating
3 Agreement (see Appendix 3, Schedule CGF 12 to Staff Report). Since GMO has no employees,
4 KCPL is GMO's only voice. KCPL did not speak up to represent GMO's interest with regard to
5 the tax benefits to which GMO was entitled because of its ownership participation in the Iatan 2
6 Project.

7 I am also addressing the fuel and purchased power costs relating to Hawthorn 5 outages
8 occurring because of a contract performance issue.

9 **Iatan 2 Advanced Coal Credit**

10 Q. Please summarize the position of KCPL regarding the Iatan 2 Coal Credits.

11 A. The summary of KCPL witness Hardesty's rebuttal testimony is that KCPL,
12 and its parent company Great Plains Energy, did nothing wrong regarding the Qualifying
13 Advanced Coal Project Credit approved by the Department of Energy (DOE) and Internal
14 Revenue Service (IRS) for the Iatan 2 Generating Unit ("Iatan 2"). Ms. Hardesty remarkably
15 presents in her rebuttal that KCPL never acted imprudently nor acted improperly regarding
16 GMO's share of the Iatan 2 Advanced Coal Credits. Ms Hardesty states in her rebuttal at
17 page 17 that KCPL "...did not engage in improper conduct or imprudent decision-making with
18 regard to the Qualifying Advanced Coal Project Credits ("Advanced Coal Credits") for Iatan 2
19 Generating Unit ("Iatan 2")." KCPL takes this position despite the findings on December 30,
20 2009 by the Iatan 2 Arbitration Panel that:

21 **The actions of KCPL constituted "willful misconduct" in that**
22 **KCPL acted willfully and in an opportunistic manner to**
23 **garner all of the benefits of the Section 48A credits [the**
24 **Advanced Coal Credits] for itself while billing the other Owners**
25 **for their share of certain costs incurred in qualifying the project for**

1 such credits and thereafter applying for the credits (at the same
2 time it was sharing its plan with co-Owner GMO, with whom it
3 would soon be affiliated). **KCPL's actions also clearly**
4 **constituted a breach of the implied duty of good faith and fair**
5 **dealing imposed by Missouri contract law.**

6 * * *

7 Based on the foregoing, it is the **unanimous opinion of the**
8 **Arbitration Panel that:**

9 **(1) KCPL breached Sections 4.1, 5.3(a), 6.5(d) and 21.1 of the**
10 **Ownership Agreement, and also the implied duty of good faith**
11 **and fair dealing, by evaluating the project's eligibility for, and**
12 **applying for, Section 48A credits without bringing these matters to**
13 **the attention of the other Owners;**

14 **(2) Empire sustained damages as result of KCPL's breach of**
15 **Sections 4.1, 5.3(a), 6.5(d) and 21.1 of the Ownership Agreement**
16 **(and also the implied duty of good faith and fair dealing), due to**
17 **the fact that such breach prevented Empire from successfully**
18 **applying for its fair share of Section 48A credits allocated to**
19 **the project.** [emphasis added; Appendix 3 to Staff Report,
20 Schedule CGF 8]

21 While the Arbitration Panel found that KCPL engaged in "willful conduct" and "breach of the
22 implied duty of good faith and fair dealing imposed by Missouri contract law," KCPL simply
23 ignores such findings and continues to present to this Commission its view that it did nothing
24 wrong, did not engage in any misconduct or imprudent decision-making-- despite the clear and
25 plain language of the Arbitration Panel's findings. KCPL also takes this position despite the
26 findings of the Commission in an Order in Case No. ER-2010-0355 dated March 16, 2011 where
27 it stated:

28 Although the Commission is not bound by the decision of the
29 arbitration panel, the Commission accepts the findings of the
30 arbitration panel. Even though each party under the Iatan 2
31 Agreement was responsible for paying and filing its own taxes, as
32 the operator of Iatan KCPL owed a special duty to its co-owners.
33 KCPL should have advised GMO and the other co-owners of its
34 intent to request the availability of Section 48A credits and of its
35 lobbying efforts to amend the law so that Iatan 2 qualified for the

1 tax credits. The tax credits in the amount of \$125 million were
2 certainly significant to the operation and construction of the
3 facility, and were obviously part of KCPL's operations strategy.

4 In addition, once arbitration proceedings had begun, **GMO should**
5 **have been involved, in order to protect its own interest.** It is
6 clear that even though KCPL may not have realized it at the time,
7 KCPL could not adequately represent the interest of GMO in the
8 arbitration proceedings.

9 [emphasis added; see attached Schedule CGF-SUR-1, Schedule
10 CGF-SUR-2 and Schedule CGF-SUR-3 for the Commission's
11 March 16, 2011, March 30, 2011 and partial April 12, 2011
12 Orders]

13 The findings of the Arbitration Panel ultimately led to The Empire District Electric
14 Company (Empire) getting its proper share of the Iatan 2 Coal Credits. Even though those
15 findings related to Empire, they can equally be applied to GMO despite what KCPL and
16 its parent, Great Plains Energy Incorporated (Great Plains Energy), would have the
17 Commission believe.

18 Q. Does Staff agree with KCPL's assessment of its performance regarding the
19 treatment of GMO?

20 A. No. All evidence surrounding the events and circumstances respecting the Iatan 2
21 Advanced Coal Credit indicate that KCPL did engage in "willful misconduct" as decided by the
22 December 30, 2009 Final Arbitration Award. Ms. Hardesty also ignores that the Commission
23 accepted the findings of the Arbitration Panel's decision regarding KCPL's behavior in its
24 March 16, 2011 Report and Order (Order) in KCPL and GMO's last rate cases—Case Nos.
25 ER-2010-0355 and ER-2010-0356.

26 Q. What were the findings of Staff's review of the Iatan 2 Advanced Coal Credits
27 relating to GMO?

1 A. Staff presented its findings beginning at pages 195 and 201 respectively of the
2 Cost of Service Reports (Staff Report) filed in the current KCPL and GMO rate cases—Case
3 Nos. ER-2012-0174 and ER-2012-0175. KCPL and Great Plains Energy attempted to exclude
4 Empire from receiving the coal credits, but because KCPL and Great Plains Energy could
5 not silence or control the decision-making of Empire, that company was able to defend itself
6 against the self-serving Great Plains Energy entities – unlike GMO, which was and is controlled
7 by KCPL.

8 Staff identified in the Staff Report (pages 196 and 197) the instances when Great Plains
9 entities and Aquila had the opportunity to seek to provide GMO its claim to its rightful share of
10 the Iatan 2 coal credits as:

- 11 1. When Aquila learned of KCPL’s plan to apply for the Iatan 2 Qualifying
12 Advanced Coal Project Credit in 2007, prior to the July 14, 2008 acquisition
13 of Aquila by Great Plains Energy, Aquila should have exercised its claim to
14 these tax benefits by applying to the Department of Energy and the Internal
15 Revenue Service.
- 16 2. When Great Plains Energy and KCPL learned of the dispute with Empire in
17 the fall of 2008, shortly after the Aquila acquisition, and Empire made its
18 claim to the Iatan 2 qualifying advanced coal Project credit, Great Plains
19 Energy and KCPL should have included GMO in the resolution of this
20 dispute.
- 21 3. When Great Plains Energy and KCPL learned that the IRS considered the
22 Coal Credits for Iatan 2 as being awarded on an Iatan 2 Project basis, rather
23 than on an individual owner basis, Great Plains Energy and KCPL should
24 have included GMO (and Empire) in the allocation of Tax Credits.
- 25 4. Great Plains Energy and KCPL should have included GMO in the Arbitration
26 process with Empire in the fall of 2009.
- 27 5. After the Arbitration decision on December 30, 2009, Great Plains Energy and
28 KCPL should have included GMO in the request made to the IRS for
29 reallocation of the Iatan 2 Coal Credits.

1 6. During the discussions with the IRS regarding the request to allocate the Iatan
2 2 Tax Credits to Empire in early 2010, Great Plains Energy and KCPL should
3 have included GMO in this reallocation process and not signed away GMO's
4 rights to these tax benefits.

5 Ms. Hardesty summarized the above Staff criticisms of KCPL's involvement in keeping the
6 Iatan 2 Coal Credits from GMO at page 18 of her rebuttal and at pages 19 to 23 of that rebuttal
7 she makes an attempt to discredit Staff's assertions regarding each of these specific instances
8 where KCPL had the ability to correct the exclusion of GMO from the benefits of these coal
9 credits. I will address each of Ms. Hardesty's comments to Staff's criticisms of KCPL not
10 permitting GMO to pursue GMO's right to Iatan 2 Coal Credits.

11 Q. What were KCPL's comments on Staff's first criticism of KCPL's behavior
12 regarding the Iatan 2 Coal Credits?

13 A. At page 19 of her rebuttal, Ms. Hardesty paraphrases Staff's criticism 1 as
14 follows: "Aquila (name changed to GMO after the acquisition in July 2008 by GPE) should have
15 applied for Advanced Coal Credits with the IRS and DOE in 2007 once it became aware of
16 KCP&L's application." Regarding Staff's Criticism 1, Ms. Hardesty states:

- 17 • Aquila only became aware of the Advanced Coal Credits a few weeks
18 prior to the deadline to file on October 31, 2007. It would have been
19 extremely difficult to prepare an application in such a short timeframe.
20 Both of KCP&L's applications were several hundred pages in length.
21 In October of 2008, GMO (after the acquisition of Aquila by GPE) did
22 file an application for Advanced Coal Credits which was subsequently
23 denied.

24 **Staff Response:**

25 KCPL, as the operating owner of Iatan 2, knew much sooner than "a few weeks prior to
26 the deadline" about these credits and could have very easily informed Aquila, and Empire for
27 that matter, about these important tax benefits. KCPL had a duty to each of its joint owners as

1 the only entity of the Iatan 2 ownership group who had the knowledge and ability to file an
2 application with the DOE and IRS for these credits.

3 KCPL had to supply significant amounts of material and documents for both GMO and
4 Empire's unsuccessful applications for the Iatan 2 Coal Credits.

5 In the arbitration hearings Empire indicated it could not have filed the application with
6 DOE and the IRS without KCPL's assistance as the operating owner of Iatan 2. KCPL has
7 control of all plant specific information needed for the Coal Credit application process.

8 The IRS indicated to both GMO and Empire in separate letters that the \$125 million
9 authorized for Iatan 2 was for the entire project and was the maximum amount awarded.

10 **KCPL's Rebuttal--**

11 Ms. Hardesty's rebuttal at page 19 further addresses this criticism as follows:

- 12 • It is also uncertain if Aquila would have ever been able to utilize
13 advanced coal tax credits to offset federal tax liabilities if it had
14 applied, if its application had been accepted, and if it had been
15 allocated Advanced Coal Credits. At December 31, 2007, Aquila had
16 over \$1.2 billion in net operating losses for tax purposes and had a
17 significant valuation allowance against these net operating losses.
18 This indicated that Aquila had no reason to believe that it would
19 generate enough taxable income in future years to use the net
20 operating losses before they expire. This would also have been the
21 case for any advanced coal tax credits if they had been allocated any
22 credits as well.

23 **Staff Response:**

24 KCPL claims Aquila would not have been able to use the coal credits because of the very
25 substantial losses it had experienced in its non-regulated operations. KCPL is engaging in
26 hindsight speculation of Aquila's ability to use any of these coal credits. Aquila's utility
27 operating divisions were all profitable with the majority of its regulated utility operations
28 residing in Missouri as MPS and L&P electric and natural gas utility services. Thus, it is likely

1 these coal credits would be used-- just as likely as these credits will be eventually used by
2 Great Plains Energy, who has made a decision to not presently use the coal credits due to the
3 taxable losses created by the non-regulated losses of Aquila which resulted from the acquisition
4 by Great Plains Energy of Aquila. Because of this decision to use the Aquila tax losses
5 Great Plains Energy is not using the coal credits on a consolidated tax basis and has not been
6 able to use any of those credits since tax year 2009 and won't be able to use the credits for
7 several years. Great Plains Energy files a consolidated tax return for the KCPL and GMO
8 operations and the coal credits can only be used when Great Plains Energy has sufficient
9 tax liability. When the consolidated tax return results in a tax liability—an amount is owed the
10 IRS-- the coal credits will reduce the amount of the overall taxes owed the IRS.

11 During the time of Aquila's corporate operating losses from its non-regulated ventures
12 that produced the operating losses currently being claimed by Great Plains Energy, both Aquila
13 and Staff went to great lengths in the rate cases to remove any costs relating to the non-regulated
14 operations, including isolating any adverse effects of Aquila's non-regulated failures from rates.
15 Aquila did not recover any costs of the non-regulated operations in rates. Both Aquila and Staff
16 used different capital structures as well as reduced cost of debt to ensure that the regulated
17 operations did not reflect any of the costs in rates for Aquila's non-regulated operations' losses.
18 Any increased costs of doing business as a non-investment grade utility such as increased cost
19 for fuel inventories and fuel and purchased power costs were excluded from rates. Just as none
20 of the effects of non-regulated operations were included in rates, Staff would not have
21 recommended not reflecting benefits of the coal credits when there were operating profits for the
22 Aquila regulated divisions.

1 **KCPL's Rebuttal--**

2 Ms. Hardesty concludes “therefore, Aquila did nothing improper in 2007. Aquila’s
3 action could not have been deemed imprudent given their financial situation at the time and the
4 substantial effort required to apply for credits.”

5 **Staff Response:**

6 Aquila, acting as a stand-alone entity, had an obligation to seek these coal credits as
7 soon as it learned of them. It had a duty to MPS and L&P and to each of those entities’
8 customers for whose benefit Iatan 2 was being built. The acquisition of Aquila by Great Plains
9 Energy was announced in February 2007, some 9 months prior to the October 2007 deadline.
10 Indeed, KCPL had already applied in October 2006 for these coal credits which is the time Great
11 Plains Energy was in discussions with Aquila about combining Aquila with itself. So KCPL had
12 plenty of opportunities to discuss the coal credits with its future affiliate and partner in the
13 Iatan 2 project.

14 As noted above, Aquila’s financial condition was the result solely of Aquila’s
15 non-regulated operations and had nothing whatsoever to do with MPS and L&P or any of the
16 other regulated operations of Aquila. All negative impacts of those non-regulated failures were
17 excluded from the regulated operations.

18 Aquila had a responsibility for itself and its customers to seek the coal credits when it
19 learned of such and the IRS would have granted such request as it did other applications and in
20 the ultimate reallocation to Empire in 2010. KCPL failed to timely notify Aquila and Empire of
21 these coal credits that would have allowed both of these taxpaying Iatan 2 owners to apply within
22 the 2007 deadline. Both the Commission and the Arbitration Panel recognized the responsibility

1 of KCPL and Great Plains Energy to inform the other owners of these coal credits. The
2 Commission stated in Case No. ER-2010-0355:

3 Although the Commission is not bound by the decision of the
4 arbitration panel, the Commission accepts the findings of the
5 arbitration panel. Even though each party under the Iatan 2
6 Agreement was responsible for paying and filing its own taxes, as
7 the operator of Iatan KCPL owed a special duty to its co-owners.
8 KCPL should have advised GMO and the other co-owners of its
9 intent to request the availability of Section 48A credits and of its
10 lobbying efforts to amend the law so that Iatan 2 qualified for the
11 tax credits.

12 The Arbitration Panel stated in its findings:

13 Once KCPL's initial application for the Section 48A tax credits
14 was denied, KCPL lobbied for an amendment to Section 48A to
15 allow Iatan 2 to qualify for such credits. KCPL did not tell any of
16 the other Owners that it was doing so nor did KCPL tell any of the
17 other Owners that it had hired a contractor and, in turn, a
18 subcontractor to assist in determining whether Iatan 2 qualified
19 under the amended statute. **As Operator, KCPL had a duty to**
20 **inform the other Owners of its efforts to determine whether**
21 **Iatan 2 qualified for the Section 48A credits and what impact**
22 **that would have on the construction of Iatan 2. Again, these**
23 **actions of KCPL constituted willful misconduct.**
24 [emphasis added]

25 KCPL's argument to exclude GMO and Empire from the application requesting the Iatan 2 Coal
26 Credit should not be taken as anything more than an attempt to justify Aquila's and ultimately
27 KCPL's improper decision not to seek an allocation of these credits to GMO.

28 Q. Does Staff continue to believe KCPL and Great Plains Energy acted imprudently
29 regarding the allocation of Iatan 2 Advanced Coal Credits for GMO?

30 A. Yes. Despite KCPL's position to the contrary respecting KCPL's criticism 1,
31 Staff continues to believe that KCPL, Great Plains Energy and Aquila acted imprudently:

32 When Aquila learned of KCPL's plan to apply for the Iatan 2
33 Qualifying Advanced Coal Project Credit in 2007, prior to the

1 July 14, 2008 acquisition of Aquila by Great Plains Energy, Aquila
2 should have exercised its claim to these tax benefits by applying to
3 the Department of Energy and the Internal Revenue Service.

4 [Staff Report, page 196]

5 To conclude otherwise would require a complete disregard for the Arbitration Panel's findings
6 that KCPL engaged in willful misconduct and the findings of the Commission in Case Nos.
7 ER-2010-0355 and ER-2010-0356. The Arbitration Panel unanimously concluded "the actions
8 of KCPL constituted "willful misconduct" in that KCPL acted willfully and in an opportunistic
9 manner to garner all of the benefits of the Section 48A credits for itself..." The Commission
10 agreed with the Panel's findings in KCPL and GMO's last rate cases.

11 Q. What is KCPL's response relating to Staff's second criticism presented in
12 Ms. Hardesty's rebuttal testimony?

13 A. At page 20, Ms. Hardesty paraphrases Staff's criticism 2 as "GPE and KCP&L
14 should have included GMO in the resolution of any dispute once it became aware of Empire's
15 claim to the Advanced Coal Credits in the fall 2008."

16 **KCPL's Rebuttal--**

17 Regarding this criticism, Ms. Hardesty states at page 20 of her rebuttal:

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- In the fall of 2008, GPE and KCP&L believed that each joint owner in Iatan 2 was responsible for its own income tax items, including income tax credits, due to the language provided in the Joint Operating Agreement.
 - GPE and KCP&L also believed in 2008 that in order to qualify for the advanced coal tax credit, a taxpayer had to have a minimum of 400 megawatts or more of nameplate capacity for a facility to qualify for the advanced coal tax credits, per the requirements listed in Internal Revenue Code Section 48A(e)(1)(C). Neither Empire nor GMO, as a taxpayer, owned more than 400 megawatts or more of nameplate capacity of Iatan 2.
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- Plus, GPE and KCP&L assisted GMO and Empire in preparing a subsequent application for advanced coal tax credits for each owner that was filed in October of 2008.

Ms. Hardesty concludes, not surprisingly, “GPE and KCP&L did not act imprudently in the fall of 2008.”

Staff Response:

This matter has already been decided. The Commission accepted the findings of the Arbitration Panel’s decision that KCPL engaged in not only imprudent behavior but “willful misconduct” regarding the Iatan 2 Coal Credits. The Arbitration Panel rejected the argument that KCPL was the only entity who could qualify based on the minimum of ownership of 400 megawatts -- the Commission rejected this argument as well. In fact, even the IRS rejected this argument, as shown by its agreement to Empire receiving a share of the Coal Credits (see August 19, 2010 Memorandum of Understanding reallocation of coal credits to Empire-- Appendix 3 to Staff Report, Schedule CGF 10).

The fact of the matter is, KCPL was not building a 400 megawatt generating facility—KCPL was not even building an 850 megawatt generating facility. The facility that the DOE and IRS qualified for the Coal Credits and awarded the full \$125 million amount of these credits was an 850 megawatt generating facility built by five other partners which included GMO and KCPL.

The original August 26, 2008 Memorandum of Understanding with the IRS identified the Project as Iatan 2 which “...will have a nameplate generating capacity (as defined in section 3.02 of Notice 2007-52) of at least 914 megawatts (gross); 850 megawatts (net)...” (see Appendix 3, to Staff Report, Highly Confidential Schedule CGF 5, pages 6 and 7). In other

1 words, the IRS granted the Iatan 2 Coal Credits to the full project of which KCPL was not the
2 sole owner.

3 KCPL needed partners to build this generating facility. Without these important
4 co-owners, Iatan 2 would likely not have been built. KCPL likely could not have built this unit
5 on its own. It certainly could not have built the unit at the size of Iatan 2. From the very
6 beginning of Iatan 2 planning, and throughout the approval phase for this unit, there were always
7 going to be other owners of the facility. Ultimately, KCPL owned 54% (465 megawatts) of
8 Iatan 2 with other partners owning the remaining 46% (385 megawatts).

9 With respect to the matter of KCPL not being responsible for other owners' taxes as
10 indicated in the Iatan 2 Joint Operating Agreement, the Commission addressed this very issue in
11 its March 16, 2011 Order in ER-2010-0355 stating:

12 Even though each party under the Iatan 2 Agreement was
13 responsible for paying and filing its own taxes, **as the operator of**
14 **Iatan KCPL owed a special duty to its co-owners. KCPL**
15 **should have advised GMO and the other co-owners of its intent**
16 **to request the availability of Section 48A credits** and of its
17 lobbying efforts to amend the law so that Iatan 2 qualified for the
18 tax credits. [emphasis added]

19 Thus, the Commission simply did not accept the argument made by KCPL that, despite not
20 having any responsibility for the other Iatan 2 owners' taxes, it did not have to notify these
21 owners about the coal credits.

22 While GMO was not included as a party in the arbitration process, GMO was included
23 in the findings of the Arbitration Panel which the Commission agreed with in Case Nos.
24 ER-2010-0355 and ER-2010-0356. The Arbitration Panel unanimously concluded that
25 "as Operator, KCPL had a duty to inform the other Owners of its efforts to determine whether
26 Iatan 2 qualified for the Section 48A credits and what impact that would have on the construction

1 of Iatan 2.” As a member of the ownership group, GMO had a right to be informed of the
2 existence of the Coal Credits and KCPL’s action to apply for these credits as much as any
3 other owner.

4 Each Iatan 2 owner has separate responsibility for determining the amount of taxes owed
5 the various taxing authorities. While the Iatan 2 Ownership Agreement requires each owner to
6 take care of their own taxes, the allocation of the Iatan 2 Coal Credits had nothing whatsoever to
7 do with this requirement. Both KCPL (through Great Plains Energy) and Empire have
8 responsibility for income taxes separately despite having a portion of the Iatan 2 Coal Credits
9 allocated to these two entities.

10 As to KCPL assisting both GMO and Empire in their applications in October 2008,
11 KCPL learned that there was additional funding for coal credits. KCPL had no choice but to
12 assist both entities. It was required to do so for GMO as part of the Joint Operating Agreement
13 between KCPL and GMO wherein KCPL acts as GMO’s agent. KCPL was required to provide
14 information necessary to apply for the coal credits to both GMO and Empire because KCPL was
15 the only entity that had the information in its possession.

16 Q. Does Staff continue to believe KCPL and Great Plains Energy acted imprudently
17 regarding the allocation of Iatan 2 Advanced Coal Credits for GMO?

18 A. Yes. Despite KCPL’s position to the contrary respecting KCPL’s criticism 2,
19 Staff continues to believe that KCPL and Great Plains Energy acted imprudently:

20 When Great Plains Energy and KCPL learned of the dispute with
21 Empire in the fall of 2008, shortly after the Aquila acquisition, and
22 Empire made its claim to the Iatan 2 qualifying advanced coal
23 Project credit, Great Plains Energy and KCPL should have
24 included GMO in the resolution of this dispute.

25 [Staff Report, page 196]

1 To conclude otherwise would require a complete disregard for the Arbitration Panel's findings
2 that KCPL engaged in willful misconduct and the findings of the Commission in Case Nos.
3 ER-2010-0355 and ER-2010-0356. The Arbitration Panel unanimously concluded "the actions
4 of KCPL constituted "willful misconduct" in that KCPL acted willfully and in an opportunistic
5 manner to garner all of the benefits of the Section 48A credits for itself..." The Commission
6 agreed with the Panel's findings in KCPL and GMO's last rate cases.

7 Q. What was KCPL's response relating to Staff's third criticism of KCPL's handling
8 of the Iatan 2 Coal Credits presented in Ms. Hardesty's rebuttal testimony?

9 A. At page 20, Ms. Hardesty paraphrases Staff's criticism 3 as "once GPE and
10 KCP&L became aware of the IRS's interpretation that the allocation of Advanced Coal Credits
11 was on a project (or plant) basis versus a taxpayer basis, it should have included Empire and
12 GMO in the allocation of credits."

13 **KCPL's Rebuttal--**

14 Ms. Hardesty states at page 21 of her rebuttal:

- 15
- 16 • In January of 2009, the Company received the IRS's denial of GMO's
17 application for Advanced Coal Credits. The denial simply stated that
18 KCP&L had already been allocated \$125 million in Advanced Coal
19 Credits for the facility. This is the first indication that the IRS had
20 interpreted that the maximum of \$125 million in credits was on a total
21 plant basis and not on a taxpayer basis. By this time, KCP&L had
22 already entered into a memorandum of understanding ("MOU") with
the IRS regarding the allocation of the credits to KCP&L.
 - 23 • IRS guidance available at the time indicated that a new MOU was
24 possible with the IRS if a facility was sold to another taxpayer. There
25 was no guidance available stating that GPE and KCP&L could ask for
26 a revised MOU with the IRS for any other reason.
 - 27 • Therefore, in January of 2009, GPE and KCP&L did not have any
28 indication that it could request a reallocation to Empire or to GMO.
29 Failing to seek a reallocation, when the Company had no reason to
30 believe allocation was possible, was not imprudent.

Staff Response:

The question must be asked why KCPL did not know the Iatan 2 Coal Credits were for the entire Iatan 2 Project. In fact, KCPL had no other basis than to assume the Coal Credits were for the entire Iatan 2 Project-- or KCPL should have known these credits were for the entire Iatan 2 Project. Throughout the original August 26, 2008 Memorandum of Understanding with the IRS the term "Project" was used, which referred to the Iatan 2 Project. And the application for the credits with DOE and the IRS held the unit out as an 850 megawatt unit. Nowhere in KCPL's application or in the Memorandum of Understanding is it identified that the Coal Credits were for only KCPL's 54% share of Iatan 2. Thus, Iatan 2 qualified for the coal credits as an 850 megawatt unit—a unit that included two other taxpaying investor-owned utilities —Empire's 12% share and GMO's 18% share.

In fact, KCPL itself thought the owners might take issue with KCPL claiming all the \$125 million Coal Credits for itself. In a May 29, 2008 email from Steve Easley, then KCPL's Vice President of Supply, he prepared some draft statements regarding the Advanced Coal Tax Credit as follows:

** _____

Surrebuttal Testimony of
Cary G. Featherstone

1 _____
2 _____
3 _____
4 _____
5 _____
6 _____ **

7 [emphasis added; see attached Highly Confidential Schedule
8 CGF-SUR-4)]

9 On the same May 29, 2008 date, another KCPL employee wrote an email to Melissa Hardesty
10 stating much the same information as above and also referenced that ** _____

11 _____
12 _____
13 _____
14 _____
15 _____
16 _____ **

17 [emphasis added; see attached Highly Confidential Schedule
18 CGF-SUR-5)]

19 It is noteworthy that this May 29, 2008 communication indicates ** _____

20 _____
21 _____
22 _____
23 _____
24 _____ **

25 The question must also be asked why, at a minimum, didn't KCPL go to the IRS and
26 inquire if a revised MOU was necessary for a reallocation to GMO and Empire when it received
27 the January 2009 notice that GMO's application was rejected because the Iatan 2 Project was
28 already awarded the maximum \$125 million.

1 After the July 2008 acquisition of Aquila, Great Plains Energy sought additional coal
2 credits for the newly acquired GMO. KCPL informed Empire that it was pursuing additional
3 coal credits for GMO and suggested Empire file an application also. Both GMO and Empire
4 filed such an application and were denied any allocation of credits, being told by the IRS that the
5 maximum allowed level of \$125 million had already been given to the Iatan 2 Project. At the
6 time that KCPL, GMO, and Empire learned that the Iatan 2 Project had already received the full
7 amount of credits allowed, clearly there is no justification for not requesting a reallocation to
8 include GMO and Empire. But of course, that is not what happened. KCPL was able to ensure
9 GMO did not make such a request. However, KCPL could not control Empire, who pursued its
10 share of the coal credits through arbitration. On December 30, 2009, the Arbitration Panel
11 agreed with Empire’s position that it should have been notified earlier of the existence of the coal
12 credits and should have been included in KCPL’s successful request for credits. Had GMO been
13 permitted to participate in the Arbitration process, GMO would have been awarded its share of
14 the credits as well.

15 Both the original August 26, 2008 Memorandum of Understanding and the revised
16 August, 19, 2010 MOU contains language that requires a new MOU (see Appendix 3 to Staff
17 Report, Highly Confidential Schedule CGF 5 and Schedule CGF 10). Under 3 – Successor in
18 Interest of the MOU:

19 ** _____
20 _____
21 _____
22 _____
23 _____
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[Appendix 3, to Staff Report, Schedule CGF 10, page 8]

Section 4—Amendment of MOU states that ** _____

_____ ** Thus, the MOU process contemplates the potential for revisions and changes in circumstances and ownership. Staff believes the changed circumstances relates to the need to allocate a share of these credits to GMO just as the need occurred to change the MOU for Empire in August 2010.

Q. Does Staff continue to believe KCPL and Great Plains Energy acted imprudently regarding the allocation of Iatan 2 Advanced Coal Credits for GMO?

A. Yes. Despite KCPL’s position to the contrary respecting KCPL’s criticism 3, Staff continues to believe that KCPL and Great Plains Energy acted imprudently:

When Great Plains Energy and KCPL learned that the IRS considered the Coal Credits for Iatan 2 as being awarded on an Iatan 2 Project basis, rather than on an individual owner basis, Great Plains Energy and KCPL should have included GMO (and Empire) in the allocation of Tax Credits.

[Staff Report, page 196]

To conclude otherwise would require a complete disregard for the Arbitration Panel’s findings that KCPL engaged in willful misconduct and the findings of the Commission in Case Nos. ER-2010-0355 and ER-2010-0356. The Arbitration Panel unanimously concluded “the actions of KCPL constituted “willful misconduct” in that KCPL acted willfully and in an opportunistic manner to garner all of the benefits of the Section 48A credits for itself...” The Commission agreed with the Panel’s findings in KCPL and GMO’s last rate cases.

1 Q. What was KCPL's response relating to Staff's fourth criticism of KCPL's
2 handling of the Iatan 2 Coal Credits presented in Ms. Hardesty's rebuttal testimony?

3 A. At page 21, Ms. Hardesty paraphrases Staff's criticism 4 as "GPE and KCP&L
4 should have included GMO in the arbitration process with Empire in the fall of 2009."

5 **KCPL's Rebuttal--**

6 Ms. Hardesty states at page 21 of her rebuttal:

- 7 • As indicated before, based on the language provided in the Iatan 2
8 Joint Operating Agreement, each joint owner in Iatan 2 was
9 responsible for its own income tax items, including income tax credits.
10 In the fall of 2009, there was no reason to believe otherwise.
- 11 • At no other time in the Company's history has an income tax item
12 been the responsibility of another joint owner for any of the jointly
13 owned plants it operates or in which it is a minority partner.
- 14 • Therefore, GPE and KCP&L did not act imprudently when not
15 including GMO in the arbitration.

16 **Staff Response:**

17 Ms. Hardesty completely ignores the Commission findings in its March 16, 2011 Order:

18 In addition, **once arbitration proceedings had begun, GMO**
19 **should have been involved, in order to protect its own interest.**
20 It is clear that even though KCPL may not have realized it at the
21 time, KCPL could not adequately represent the interest of GMO in
22 the arbitration proceedings. [emphasis added]

23 While it may be true that that KCPL has never had the responsibility for taxes "of another joint
24 owner for any of the jointly owned plants it operates or in which it is a minority partner,"
25 KCPL has never attempted to keep all the tax benefits of any of its jointly owned power plants.
26 Even if it tried, KCPL could not take any of the investment tax credits associated with the
27 Wolf Creek, LaCygne I or II generating units from its joint owner Westar Energy (the former
28 Kansas Gas & Electric Company). KCPL never attempted to keep all the tax benefits from

1 Empire and Aquila L&P (the former St. Joseph Light & Power Company) with respect to those
2 companies' ownership in Iatan 1. All the benefits of ownership, including any tax advantages,
3 were fully recognized by KCPL as well as by Westar, Empire and Aquila for each of these power
4 plants. This is "a first" for the partners of KCPL in Iatan 2 to be placed in a position where the
5 lead operator tries to keep all the tax benefits for itself to the detriment of the other owners.

6 KCPL simply did not want to include GMO in the arbitration process because it had no
7 intention of sharing any of the Coal Credits with anyone else, including its affiliate GMO. While
8 Empire could control its own destiny, GMO had no such fortune. Empire was able to act
9 independently from KCPL to serve its own interest regarding the Coal Credits. KCPL, acting as
10 the sole agent representing GMO, was able to prohibit GMO from being involved in the
11 arbitration process. In fact, GMO was the only Iatan 2 owner who did not participate in the
12 Arbitration hearings held November 2009. No one representing GMO presented testimony,
13 testified at depositions, presented evidence before the Arbitration Panel, or wrote briefs. GMO
14 was the only owner who did not participate in any aspect in these proceedings.

15 Q. Does Staff continue to believe KCPL and Great Plains Energy acted imprudently
16 regarding the allocation of Iatan 2 Advanced Coal Credits for GMO?

17 A. Yes. Despite KCPL's position to the contrary respecting KCPL's criticism 4,
18 Staff continues to believe that KCPL and Great Plains Energy acted imprudently when:

19 Great Plains Energy and KCPL should have included GMO in the
20 Arbitration process with Empire in the fall of 2009.

21 [Staff Report, page 196]

22 To conclude otherwise would require a complete disregard for the Arbitration Panel's findings
23 that KCPL engaged in willful misconduct and the findings of the Commission in Case Nos.

1 ER-2010-0355 and ER-2010-0356. The Arbitration Panel unanimously concluded “the actions
2 of KCPL constituted “willful misconduct” in that KCPL “acted willfully and in an opportunistic
3 manner to garner all of the benefits of the Section 48A credits for itself...” The Commission
4 agreed with the Panel’s findings in KCPL and GMO’s last rate cases as stated in its Orders in
5 Case Nos. ER-2010-0355 and ER-2010-0356.

6 Q. What was KCPL’s response relating to Staff’s fifth criticism of KCPL’s handling
7 of the Iatan 2 Coal Credits presented in Ms. Hardesty’s rebuttal testimony?

8 A. At page 22 of her rebuttal, Ms. Hardesty paraphrases Staff’s criticism 5 as “after
9 the Empire arbitration decision on December 30, 2009, GPE and KCP&L should have included
10 GMO in the request for reallocation with the IRS.”

11 **KCPL’s Rebuttal--**

12 Ms. Hardesty states at page 22 of her rebuttal:

- 13 • When KCP&L and Empire requested a reallocation of Advanced Coal
14 Credits in 2010, no one knew if it was even possible under the tax laws
15 to reallocate the tax credits to another tax payer. KCP&L and GPE
16 believed, based on advice from counsel, that including a taxpayer who
17 was not a party to the arbitration would have made the request for
18 reallocation more difficult for the IRS.
- 19 • If the request for reallocation to Empire was unsuccessful, KCP&L
20 would have had to pay Empire for its portion of the Advanced Coal
21 Credits as indicated in the arbitration order. A payment to another
22 taxpayer for ITC credits could have been a “normalization violation,”
23 and the penalties associated with a violation may have been imposed.
24 Therefore, it was imperative that KCP&L and GPE take any action to
25 make the request as attractive as possible for the IRS to accept the
26 reallocation of Empire. And, in this case, it meant that GPE and
27 KCP&L did not ask for GMO to be included in the request for
28 reallocation.
- 29 • Therefore, GPE and KCP&L did not act imprudently in not including
30 GMO in its request for reallocation.

Staff Response:

Given Ms. Hardesty’s view that any request for reallocation of Coal Credits would be difficult from the IRS for a taxpayer that was not a party to the arbitration, this makes the decision not to include GMO in the arbitration process even more important. To suggest as justification for not including GMO in the allocation process because it would be difficult to ask the IRS to include a non-party to the arbitration process (GMO)—an entity controlled by KCPL by virtue of its agent relationship to GMO--- is simply unreasonable. KCPL and Great Plains Energy made the decision to not include GMO in the arbitration process. To now take the position that GMO was excluded from the reallocation request with Empire because GMO wasn’t a party to the arbitration process—a decision made by KCPL to exclude GMO from getting its ownership share—is simply indefensible and unconscionable. It certainly is an example of affiliate abuse.

During the discussion about reallocation of the Coal Credits to Empire, ** _____

_____ ** (see Appendix 3 to Staff Report, Schedule CGF 11). Mr. Bassham is now Chief Executive Officer of Great Plains Energy, KCPL and GMO.



1 Finally, if KCPL is unsuccessful in convincing the IRS to reallocate Coal Credits to
2 GMO, then Staff recommends the same remedy be imposed on KCPL as it was for Empire in
3 that KCPL be required to pay the monetary equivalent to GMO for the Iatan 2 Coal Credits.

4 Q. Does Staff continue to believe KCPL and Great Plains Energy acted imprudently
5 regarding the allocation of Iatan 2 Advanced Coal Credits for GMO?

6 A. Yes. Despite KCPL's position to the contrary respecting KCPL's criticism 5,
7 Staff continues to believe that KCPL and Great Plains Energy acted imprudently:

8 After the Arbitration decision on December 30, 2009, Great Plains
9 Energy and KCPL should have included GMO in the request made
10 to the IRS for reallocation of the Iatan 2 Coal Credits.

11 [Staff Report, page 196]

12 To conclude otherwise would require a complete disregard for the Arbitration Panel's findings
13 that KCPL engaged in willful misconduct and the findings of the Commission in Case Nos.
14 ER-2010-0355 and ER-2010-0356. The Arbitration Panel unanimously concluded "the actions
15 of KCPL constituted "willful misconduct" in that KCPL acted willfully and in an opportunistic
16 manner to garner all of the benefits of the Section 48A credits for itself..." The Commission
17 agreed with the Panel's findings in KCPL and GMO's last rate cases.

18 Q. What was KCPL's response relating to Staff's sixth criticism of KCPL's handling
19 of the Iatan 2 Coal Credits presented in Ms. Hardesty's rebuttal testimony?

20 A. At page 23 of her rebuttal testimony, Ms. Hardesty paraphrases Staff's criticism 6
21 as "GPE and KCP&L should not have signed the document sent to the IRS with the first request
22 for reallocation of credits to Empire stating that GMO was aware of the request reallocation and
23 that it would not request a separate reallocation in the future."

1 **KCPL's Rebuttal--**

2 Specifically, Ms. Hardesty states at page 23 of her rebuttal:

- 3 • As stated in the previous explanation, GPE and KCP&L believed that
4 it was imperative to take any action to make the request as attractive as
5 possible for the IRS to accept the reallocation of advanced coal tax
6 credits to Empire in order to avoid a potential normalization violation
7 and the penalties that could have been imposed on KCP&L.
- 8 • As part of the process for the reallocation to Empire, the IRS requested
9 that GMO sign a statement that GMO was aware of KCP&L's and
10 Empire's request for reallocation of advanced coal credits and GMO
11 would not request another reallocation in the future. KCP&L and GPE
12 felt that if it denied the IRS's request that it would harm its chances of
13 getting a reallocation of credits to Empire. As a result, GMO signed
14 the necessary document.
- 15 • And, despite the document signed by GMO, GPE KCP&L, and GMO
16 did go back and request a reallocation of Advanced Coal Credits to
17 GMO from the IRS when it was ordered to do so by the Commission
18 in Case No. ER-2010-0355.
- 19 • Therefore, GMO did not act imprudently when it signed the document
20 stating it would not request a reallocation of Advanced Coal Credits to
21 GMO in the future.

22 **Staff Response:**

23 It would have been far more attractive to the IRS (and this Commission) to have the
24 reallocation done once and for all by including each and every taxpaying Iatan 2 owner in a
25 “final” allocation of the Coal Credits by including not only Empire but the KCPL affiliate GMO
26 in the arbitration process and, once the Arbitration Panel reached its decision, in the revised 2010
27 Memorandum of Understanding. This would have been not only attractive to the IRS but would
28 have solved the dilemma that has been before the Commission the last two KCPL and GMO rate
29 cases. If GMO had been included in the reallocation in 2010, the IRS would not have had to
30 expend time and resources to address this issue in 2011 when KCPL and GMO requested the
31 reallocation of the Coal Credits in response to the Commission's March 16, 2011 Order.

1 Ms. Hardesty states KCPL believed it was imperative to fix the allocation of the Coal
2 Credits to Empire with the IRS because of the Arbitration Panel's findings that required KCPL to
3 either allocate these credits to Empire or pay Empire the cash equivalent. Equally imperative
4 was the inclusion of GMO in the arbitration process. If KCPL would have fulfilled its obligation
5 as GMO's operating agent and pursued the Coal Credits for GMO along with Empire through
6 arbitration, GMO would have most certainly received its share through the 2010 reallocation
7 process with the IRS. Had the IRS been presented with a request that included GMO it would
8 not have needed to ask Great Plains Energy and GMO for a written commitment not to request
9 any future reallocation to GMO. It was Great Plains Energy and KCPL's decision-making to
10 completely ignore GMO's share of the Coal Credits that caused the problem with the IRS at
11 every stage of this long, convoluted process.

12 It was imperative to not only take all actions necessary "to make the request as attractive
13 as possible for the IRS to accept the reallocation of advanced coal tax credits to Empire in order
14 to avoid a potential normalization violation and the penalties that could have been imposed on
15 KCP&L" but it was equally imperative that GMO be treated on the same basis as the other two
16 taxpaying Iatan 2 partners. KCPL had responsibility as GMO's agent and sole representative to
17 ensure its affiliate was treated fairly with respect to the Coal Credits. Failing to do so, KCPL
18 engaged in willful misconduct and acted improperly representing GMO's interests and the
19 interests of its customers.

20 Either separately or together, KCPL and GMO have gone to the IRS a total of five
21 separate times requesting allocation of the Iatan 2 Coal Credits and Empire made a further
22 request. No wonder the IRS is tired of this issue—and who could blame them. If KCPL would
23 not have engaged in willful misconduct in the first place, none of this would have happened.

1 The following identifies the number of times the IRS has had to deal with the Iatan 2 Coal
2 Credits for KCPL and GMO:

- 3 1. In 2006, KCPL requested allocation of Coal Credits in 2006—was rejected
- 4 2. October 30, 2007, KCPL again requested allocation of Coal Credits
- 5 3. October 2008, GMO requested allocation of Coal Credits, which request was
6 rejected because the April 2008 award of credits was for the entire Iatan 2 Project
- 7 4. In 2010 KCPL and Empire requested reallocation of Coal Credits to include
8 Empire after the Arbitration Order
- 9 5. On April 5, 2011 KCPL and GMO requested reallocation of Coal Credits to
10 include GMO after the March 16, 2011 Order of the Commission

11 In addition to the times KCPL and GMO went to the IRS, Empire made an application for
12 Iatan 2 Coal Credits in October 2008, as did GMO. That request was denied on June 23, 2009
13 because the April 2008 award of these credits was for the entire Iatan 2 Project and was the
14 maximum allowed of \$125 million (see Highly Confidential Schedule CGF-REB-1 attached to
15 my Rebuttal testimony).

16 In Ms. Hardesty's rebuttal testimony at page 23, line 15 she states "...despite the
17 document signed by GMO, GPE, KCP&L, and GMO did go back and request a reallocation of
18 Advanced Coal Credits to GMO from the IRS when it was ordered to do so by the Commission
19 in Case No. ER-2010-0355." Ms. Hardesty claims Great Plains Energy went to the IRS and
20 requested a reallocation of the Coal Credit to GMO. That is simply not the case. KCPL and
21 GMO went to the IRS. Great Plains Energy did not "...go back and request a reallocation of
22 Advanced Coal Credits to GMO from the IRS...".

23 But requiring Great Plains Energy to go the IRS is exactly what Staff is recommending in
24 this case—requesting the Commission order Great Plains Energy, along with its wholly-owned
25 subsidiaries KCPL and GMO, to make the request for reallocation of credits to GMO as the

1 parent of both KCPL and GMO and as the only true taxpaying Great Plains Energy entity who
2 can actually take tax benefits of the Coal Credit through the corporate consolidated tax return.
3 Only Great Plains Energy can take advantage of the Coal Credits when it has sufficient
4 tax liabilities. Neither, KCPL nor GMO could take the benefit of the Coal Credit on a
5 stand-alone basis.

6 But to be clear, Great Plains Energy did not reapply for the Coal Credits as indicated by
7 Ms. Hardesty on page 23, line 15 of her rebuttal. Only KCPL and GMO made the request to the
8 IRS on April 5, 2011 (see Appendix 3 to Staff Report, Schedule CGF 1). Referencing
9 Schedule CGF 1, Great Plains Energy was not referenced in the April 5, 2011 letter sent to
10 the IRS (page 3).

11 While Great Plains Energy did not make any such request to the IRS regarding a
12 reallocation of the Coal Credits, ironically the IRS did indicate during the discussion with Staff
13 and KCPL on September 21, 2011 that it would reconsider its August 2011 rejection of KCPL's
14 and GMO's April 5, 2011 request if Great Plains Energy made such a request along with KCPL
15 and GMO. The IRS agent made it clear that although others at the IRS would have to be
16 involved in any further request, the IRS would reconsider its decision regarding the reallocation
17 question if Great Plains Energy was part of such request. See Appendix 3 to Staff Report,
18 Schedule CGF 3, page 5.

19 Q. Does Staff continue to believe KCPL and Great Plains Energy acted imprudently
20 regarding the allocation of Iatan 2 Advanced Coal Credits for GMO?

21 A. Yes. Despite KCPL's position to the contrary respecting KCPL's criticism 6,
22 Staff continues to believe that KCPL and Great Plains Energy acted imprudently.

23 During the discussions with the IRS regarding the request to
24 allocate the Iatan 2 Tax Credits to Empire in early 2010, Great

1 Plains Energy and KCPL should have included GMO in this
2 reallocation process and not signed away GMO's rights to these
3 tax benefits.

4 [Staff Report, page 197]

5 During the discussions with the IRS regarding the request to allocate the Iatan 2 Tax Credits to
6 Empire in early 2010, Great Plains Energy and KCPL should have included GMO in this
7 reallocation process and not have signed away GMO's rights to these tax benefits. To conclude
8 otherwise would require a complete disregard for the Arbitration Panel's findings that KCPL
9 engaged in willful misconduct and the findings of the Commission in Case Nos. ER-2010-0355
10 and ER-2010-0356. The Arbitration Panel unanimously concluded in its December 30, 2009
11 decision "the actions of KCPL constituted "willful misconduct" in that KCPL acted willfully and
12 in an opportunistic manner to garner all of the benefits of the Section 48A credits for itself..."
13 The Commission agreed with the Panel's findings in KCPL and GMO's last rate cases.

14 **Income Tax Normalization**

15 Q. Both KCPL and GMO witnesses discuss the matter of a tax normalization
16 violation in rebuttal testimony. Do the normalization rules apply to the allocation of Iatan 2 Coal
17 Credits to GMO?

18 A. The tax normalization rules should not apply to such an allocation of benefits
19 to GMO. This issue of GMO getting its proper and rightful share of these tax benefits is not
20 what triggered normalization violation issues in the past. As explained in my rebuttal testimony
21 (page 9) the normalization rules do not fit the characteristics of a typical normalization
22 violation—that is, making sure tax benefits are not greater than intended nor accelerated faster
23 than permitted. Allocating the coal credits to GMO reduces the amount for KCPL from \$107.3
24 to \$80.7 million. GMO's share would be approximately \$26.5 million. The end result is that,

1 between KCPL and GMO, as entities paying income taxes on a consolidated Great Plains Energy
2 basis, they will not take a greater tax benefit than the amount currently allocated to KCPL.
3 When the amount allocated to Empire is considered, the total Coal Credits for Empire and the
4 Great Plains Energy entities will equal the \$125 million amount that the IRS awarded for the
5 Iatan 2 Project.

6 The normalization rules would not normally apply to the allocation of GMO receiving
7 its equitable share of the coal credits if Great Plains Energy and KCPL (or Aquila, prior to the
8 July 2008 acquisition) had simply included GMO. KCPL had an absolute duty as GMO's agent
9 to ensure GMO's interest was represented. Both Great Plains Energy and KCPL's officers
10 completely failed to provide such oversight function regarding the coal credits. Had Great Plains
11 Energy and KCPL included GMO in requests before either the Arbitration Panel or in the many
12 interactions with the IRS, the question of violating the normalization rules would never have
13 been an issue.

14 Q. Did the reallocation of coal credits to Empire create a normalization violation?

15 A. No. Working with the IRS, KCPL and Empire requested and received a
16 reallocation of Empire's ownership share of coal credits. There was no normalization violation
17 or threat of such from the IRS when Empire received its ownership share in August 2010. The
18 normalization issue was not used to keep Empire from its rightful allocation of these significant
19 benefits. There is absolutely no reason to believe that had GMO been included in the process to
20 receive its share of the Iatan 2 Coal Credits that GMO would not have received its share as well
21 as Empire, with no threat of violating any of the normalization rules.

22 Q. Why does Staff believe GMO would have been successful in getting its allocated
23 ownership share of the Coal Credits?

1 A. The better question is why would anyone believe otherwise? GMO, with its 18%
2 ownership share of Iatan 2, has a larger share of this unit than any other partner except
3 KCPL—larger than Empire’s 12% share. The IRS would not and does not care if GMO received
4 a share of these coal credits, had KCPL conducted itself in the manner required as agent of GMO
5 and included GMO in all discussions regarding these credits. The IRS is not in the business of
6 “choosing winners” as the IRS agent told Staff during the September 21, 2011 conference call.
7 The IRS was not created to discriminate against GMO—it is charged with applying the tax law
8 fairly to all taxpayers. There is simply no question the IRS would have included GMO in the
9 allocation if anyone spoke up and said there is one other entity needing to be addressed. Of
10 course, GMO didn’t have a voice like Empire—that voice had been silenced by Great Plains
11 Energy when it acquired Aquila in July 2008. The IRS would have authorized (allowed) GMO
12 its proportionate share of the Iatan 2 Project credits of the \$125 million, the maximum allowed
13 on any one coal project. GMO’s share of the credits is approximately \$26.6 million.

14 Q. Why do you believe the IRS would have supported the inclusion of GMO at the
15 time of the reallocation of the Coal Credit to Empire?

16 A. There are many reasons the IRS would have supported the allocation of the Coal
17 Credit to GMO.

- 18 • The IRS would had no basis to dispute including GMO in the allocation of the
19 Coal Credit with GMO’s 18% ownership position of Iatan 2
- 20 • The IRS allocated the Coal Credit to Empire on a 12% ownership of Iatan 2
- 21 • GMO was the last tax-paying entity left that hadn’t been considered
- 22 • No Iatan 2 owner could have challenged including GMO in the allocation of
23 the Coal Credits with GMO’s 18% ownership of Iatan 2
- 24 • Based on GMO’s ownership share of Iatan 2, no state commission or FERC
25 could have challenged including GMO in the allocation of the Coal Credits
- 26 • There would have been no justification not to include GMO as a taxpaying
27 owner of Iatan 2 in the allocation of the Coal Credit

1 Q. Is there any reason to exclude GMO from the allocation of the Coal Credit?

2 A. No, other than KCPL wanting to have the entire amount of the Coal Credit
3 allocated to it which was its initial position. Of course, after the Arbitration Panel's decision
4 KCPL was forced to share the credits with Empire. There certainly is no ratemaking justification
5 not allowing GMO a share of the Coal Credit. A fundamental tenet of ratemaking is matching
6 benefits to costs— or those who pay the costs are entitled to the benefits. In this instance, the
7 Coal Credit came about for Iatan 2 because the unit met stringent environmental emission
8 standards that were very costly for the owners. The plant would not have been built without the
9 commitment of the ownership group to meet those stringent standards. GMO, as one of the
10 owners had to invest at a proportionate level just as every other owner to participate in this unit.
11 Simply, GMO is entitled to the Coal Credit benefits by virtue of its ownership position of
12 Iatan 2— GMO and its customers paid for all the costs of Iatan 2 and is entitled to the full
13 benefits of the plant including the credits resulting from the unit qualifying for them. From a
14 ratemaking perspective, there simply would be no justification for any state commission to deny
15 GMO's share of the Coal Credit—not from a fairness perspective, not from an ownership
16 perspective and certainly not from a test of reasonableness perspective.

17 Q. If the issue regarding these coal credits is not a normalization matter, then what is
18 the issue?

19 A. The issue with the IRS relating to these coal credits can be thought of as nothing
20 more than an administrative matter regarding the application and review process of the coal
21 credits-- not a tax normalization issue. This issue focused on the process in which the IRS has
22 chosen to review, approve and authorize the use of these credits. As noted earlier, KCPL and
23 GMO have gone back to the IRS five times over a period from 2006 to 2011. The IRS has had to

1 expend time and energy dealing with the improper approach KCPL took to secure these credits
2 for the Iatan 2 facility. KCPL went about it all wrong when it attempted to take all the credits for
3 itself to the disadvantage of the other owners. All non-KCPL owners but GMO eventually either
4 received benefit from the Coal Credits, as in the case of Empire or, in the case of non-taxpaying
5 partners, received reimbursement from KCPL for costs relating to the Coal Credits initially
6 charged to those partners.

7 Q. Does KCPL or GMO file a tax return?

8 A. Neither KCPL nor GMO file tax returns with the IRS. In identifying the results of
9 operations, both KCPL and GMO prepare individual tax returns internally which are used by
10 Great Plains Energy to assist in the preparation of the consolidated income tax return actually
11 filed with the IRS. Both KCPL and GMO pay their taxes on a consolidated basis as Great Plains
12 Energy. Because of this consolidation of income taxes, and the decision by Great Plains Energy
13 to use the non-regulated Aquila tax losses, Great Plains Energy has not generated sufficient
14 taxable income to have to pay any income taxes where it could take the Iatan 2 Advanced Coal
15 Credits as an offset (reduction). Attached as Highly Confidential Schedule CGF-SUR-6 is a
16 Tax Allocation Agreement for Great Plains Energy and its subsidiaries that addresses the tax
17 consolidation of filing with the IRS.

18 Great Plains Energy does not currently and has not for the last several years
19 had tax liability requiring it to pay any taxes because of tax losses generated by Aquila prior
20 to the July 2008 acquisition (when Aquila incurred massive net operating losses from
21 non-regulated failures). Because it is taking these old Aquila tax losses, Great Plains Energy
22 does not presently take the tax benefits of the Iatan 2 Coal Credits due to filing a consolidated

1 income tax return for the corporation, which includes all the profitable operating results of KCPL
2 and GMO.

3 Q. What impact does this have on the revenue requirement of KCPL and GMO?

4 A. Even though utility rates for KCPL and GMO are set using stand-alone results,
5 including income taxes, neither will be able to take the Coal Credits until Great Plains Energy
6 generates enough taxable income to create tax liabilities because Great Plains Energy has chosen
7 to use the tax losses from Aquila's non-regulated operations, rather than take the Coal Credits.
8 The Coal Credits will, when used, reduce Great Plains Energy's tax liabilities. When Great
9 Plains Energy starts to use the Coal Credits, KCPL and GMO would be able to reduce their
10 income tax expense through an amortization reduction over the period of the life of the Iatan 2
11 generating facility. This amortization reduction to income tax expense over life of the asset
12 giving rise to the credits is used to set utility rates to be compliant with normalization rules. To
13 flow the tax benefits faster than over the life of the plant facility would clearly violate
14 normalization rules. Staff witness Charles R. Hyneman also addresses the issue of using stand-
15 alone versus consolidated tax returns.

16 Despite KCPL and GMO on a stand-alone basis being profitable and each revenue
17 requirement being determined on a stand-alone basis, use of the Coal Credits to reduce KCPL's
18 and GMO's income tax expense are attached to the ability of Great Plains Energy being able to
19 use the credits due to the consolidated tax filing. The revenue requirement in this case and in
20 future cases will be higher until the credits are reflected in the income tax calculation in rate
21 determination. But that will not happen until Great Plains Energy starts to use the credits again.
22 Once Great Plains Energy starts reflecting the impacts for the Coal Credit, the amortization
23 would reduce income tax expense thereby lowering the revenue requirement for both KCPL and

1 | GMO. Of course, if KCPL's Coal Credit is reduced for the reallocation for GMO's share, then
2 | there is a corresponding reduction to KCPL's amortization of the Coal Credits. While KCPL's
3 | Coal Credit will still reduce its revenue requirement, it will not be at the same level because of
4 | GMO getting its proper portion of those credits.

5 | Q. Has Great Plains Energy taken any of the Coal Credits as a reduction to its taxes
6 | owed to the IRS?

7 | A. Yes. In tax years 2007 and 2008, Great Plains Energy took some of the
8 | Coal Credits the IRS authorized for the Iatan 2 Project based on the reduced
9 | allocation considering Empire's share of the credits. Attached as Highly Confidential Schedules
10 | CGF-SUR- 7 and CGF-SUR-8 are selected pages from the 2008 Great Plains Energy tax returns
11 | Form 3468- Investment Credit and Form 3800- General Business Credit. These forms reflect the
12 | amount of Coal Credits taken in Tax Year 2008. Note these tax forms relate to Great Plains
13 | Energy corporate taxes on a consolidated basis which includes the income of both KCPL and
14 | GMO jointly.

15 | **State Jurisdictional Allocation of Iatan 2 Coal Credits**

16 | Q. Does the allocation of Coal Credits to GMO impact the level of credits available
17 | to KCPL?

18 | A. Yes. If the Iatan 2 Coal Credits are properly allocated to both KCPL and GMO as
19 | recommended by Staff, then the amount allocated to KCPL is reduced. While the total
20 | \$107.3 million amount of Coal Credits allocated to Great Plains Energy entities will not change,
21 | that total amount is allocated between KCPL's 54.71% and GMO's 18% proportionate
22 | ownership share of Iatan 2. Because each taxpaying owner received a portion of the

1 non-taxpaying owners' interests, the allocation of the Coal Credits will be higher than their
2 respective ownership shares.

3 In a table originally included in direct testimony, if GMO had been included in the
4 reallocation of the \$125 million amount of Coal Credits based on its 18% ownership share,
5 Empire's allocated amount would remain the same but KCPL's share would be further reduced
6 as follows:

7

Utility— Iatan 2 ownership	Original Memorandum of Understanding August 2008	Revised Memorandum of Understanding August 2010	Reallocation including GMO	Percentage of distribution of reallocated Coal Credit
KCPL 54.71%	\$125,000,000	\$107,287,500	\$80,725,000	64.58%
Empire 12%	\$0	\$17,712,500	\$17,712,500	14.17%
GMO 18%	\$0	\$0	\$26,562,500	21.25%
Total	\$125,000,000	\$125,000,000	\$125,000,000	100%

8
9 Q. Is there a jurisdictional allocation impact relating to the Iatan 2 Coal Credits
10 concerning the states in which KCPL operates?

11 A. Yes. Since KCPL provides electric utility service to the states of Kansas and
12 Missouri, the Company uses an allocation method to assign plant investment and costs. Just as it
13 is necessary to allocate all costs to the state jurisdictions, it is necessary to allocate the Coal
14 Credits to each state. Missouri has a little more than 50% of KCPL's business, therefore, the
15 Coal Credits allocated to Missouri are slightly more than 50%.

16 Q. If the Coal Credits are allocated to GMO, will that affect the amount allocated to
17 KCPL on a state jurisdictional basis?

1 A. Yes. To the extent KCPL's share of the Coal Credits are reduced to allocate some
2 to GMO, which Staff is recommending, the amount of KCPL's credits allocated to both Missouri
3 and Kansas will decrease. Since GMO has no Kansas operations, the amount allocated to GMO
4 will only be for Missouri. There is a need to allocate the Coal Credits between MPS and L&P,
5 but both those rate districts are in Missouri.

6 Q. When Empire received its share of the Coal Credit in August 2010 was there an
7 impact on the state jurisdictions?

8 A. Yes. However, the impact was not as great. Empire has a small portion of its
9 operations in Kansas, Arkansas and Oklahoma. Each of Empire's jurisdictions would be
10 allocated some portion of the Coal Credits through the income tax expense component of rates.
11 KCPL's share of the Coal Credits was reduced when Empire received its share of the credits
12 affecting KCPL's Kansas customers, but Empire's Kansas customers benefited.

13 In the case of allocating the Coal Credit to GMO, since there are no Kansas operations
14 for GMO, the amount of Coal Credit for Kansas is reduced.

15 **Qualifying Advanced Coal Project Credits of Other Utilities**

16 Q. Is there an example where the IRS awarded coal credits to related entities?

17 A. Yes. In 2006 the IRS allocated the maximum \$125 million amount to two
18 regulated utilities who jointly applied in their initial application. Kentucky Utilities Company
19 (Kentucky Utilities or KU) and Louisville Gas and Electric Company (Louisville Gas or LG&E)
20 built Trimble County Unit 2 (Trimble 2). This unit is a super-critical, pulverized coal-fired
21 generating unit similar to Iatan 2. Trimble 2 qualified for the maximum \$125 million coal credit
22 with Kentucky Utilities and Louisville Gas receiving an allocation of the \$125 million coal

1 credits based on their ownership share of Trimble 2. Attached as Schedule CGF-SUR-9 is the
2 June 28, 2006 Application of Kentucky Utilities and Louisville Gas which contains material
3 relating to the Trimble 2 application process for coal credits made to the DOE and the IRS for
4 that generating unit. Also attached as Schedule CGF-SUR-10 is the application of the
5 Section 48A credits made to the IRS. It should be noted that while some of the material is
6 marked as confidential, this information was taken from the internet so it is being treated as
7 public information.

8 Q. Does Trimble 2 only have two owners?

9 A. No. There are two other owners of Trimble 2. Illinois Municipal Electric Agency
10 and Indiana Municipal Power Agency own a percentage of this coal-fired generating unit.
11 Because these two owners of Trimble 2 are non-taxpaying entities they did not receive any
12 allocation of the unit's coal credits. Kentucky Utilities was allocated 81 percent of \$125 million,
13 or \$101,250,000 (rounded \$101.2 million) and Louisville Gas was allocated the remaining
14 amount, or \$23,750,000 (rounded \$23.8 million).

15 Q. Is the ownership of Trimble 2 similar to the ownership of Iatan 2?

16 A. Yes. Both units have multiple owners that are grouped between regulated and
17 non-regulated not for profit entities. Both units qualified for the coal credits and both units
18 received the maximum allowed amount of \$125 million. Both units had to have approval of the
19 requests for the coal credits by the DOE and the IRS.

20 Q. What distinguishes these two generating units relating to the coal credits?

21 A. The behavior of the owners, in particular the operating owner. The Trimble 2
22 ownership jointly filed the application with DOE and the IRS and shared in the benefits of those
23 credits. This is not the case with Iatan 2. KCPL secretly filed its initial application, in

1 | October 2006, which was rejected, without informing any of the other owners. KCPL re-filed its
2 | application in October 2007 after lobbying Congress to change the law to allow Iatan 2 to qualify
3 | for Advanced Coal Credits. At some point Aquila became aware of KCPL's request for the coal
4 | credits but no other owner was informed. Empire became aware that KCPL had been approved
5 | for the coal credits after reading a Securities and Exchange Commission quarterly filing in
6 | August 2008, the time KCPL entered into the first Memorandum of Understanding (MOU) with
7 | the IRS. Empire sent letters to KCPL requesting its ownership share of the coal credits, in
8 | response to which KCPL said Empire was not entitled. Empire had to go to the arbitration
9 | process to receive its allocation of the credits. Contrast the approach taken by KCPL to that of
10 | Kentucky Utilities, which included its affiliate, Louisville Gas, in the tax benefits generated by
11 | Trimble 2.

12 | Q. What are the similarities between Iatan 2 and Trimble 2 with regard to the
13 | Advanced Coal Credits?

14 | A. There are many similarities between the two generating units and ownership
15 | regarding the coal credits. Both sets of utilities (Kentucky Utilities and Louisville Gas and
16 | KCPL and GMO) have common ownership. Kentucky Utilities and Louisville Gas are wholly-
17 | owned by E.ON U.S. While KCPL and GMO are wholly-owned by Great Plains Energy. The
18 | following table identifies some of the similarities:

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continued on next page

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<u>Categories</u>	<u>IATAN 2</u>	<u>TRIMBLE 2</u>
Net Megawatts	850 MWs	750 MWs
In-Service Date	August 26, 2010	2010
Number of Owners	5	4
Number of Regulated Utility Ownership	3	2
Number of Affiliated Regulated Utilities	2	2
Name of Affiliated Regulated Utilities and Ownership Share	Kansas City Power & Light- (54.71%) and KCP&L Greater Missouri Operations- (18%)	Kentucky Utilities Company (60.75%) and Louisville Gas and Electric Company (14.25%)
Number of Non-Regulated Non-Taxpaying Utilities	2	2
Maximum Amount of Coal Credits Approved	\$125 million	\$125 million
Date of Application to DOE	Original October 2006 Second October 2007	June 28, 2006
Date Coal Credits Approved	April 26, 2008	October 27, 2006

Source: Kentucky Utilities and Louisville Gas Joint Application to DOE and Application to the Kentucky Commission

Q. Who are the owners of Iatan 2 and Trimble 2?

A. The following table identifies the ownership of these two coal-fired generating stations. Both Iatan 2 and Trimble 2 have a combination of regulated utilities and non-taxpaying municipal utilities:

continued on next page

1

Iatan 2 Utility	Iatan 2 Ownership Share	Trimble 2 Utility	Trimble 2 Ownership Share
Kansas City Power & Light Company	54.71% -- 465 MW	Kentucky Utilities Company	60.75% -- 455.7 MW
KCP&L Greater Missouri Operations (former Aquila)	18% -- 153 MW	Louisville Gas and Electric Company	14.25% --106.8 MW
Empire District Electric	12% -- 102 MW		
Missouri Joint Municipal Electric Utility Commission	11.76% -- 100 MW	Illinois Municipal Electric Agency	Remaining 25% -- 187.5 MW
Kansas Electric Power Cooperative, Inc.	3.53% -- 30 MW	Indiana Municipal Power Agency	Remaining 25% --- 187.5 MW
Total	100% -- 850 MW		100% -- 750 MW

2

3

Q. What amounts of coal credits were allocated for the two generating units?

4

A. The following table identifies the amount of the Advanced Coal Credits allocated

5

between the various ownerships of Iatan 2 and Trimble 2:

6

Iatan 2 Utility	Revised August 2010 Memorandum of Understanding	Trimble 2 Utility	Closing Agreement (Memorandum of Understanding)
Kansas City Power & Light Company	\$107,287,500	Kentucky Utilities	\$101,250,000
Empire District Electric Company	\$17,712,5000	Louisville Gas	\$23,750,000
KCP&L Greater Missouri Operations	--\$0--		
Missouri Joint Municipal Electric Utility Commission	--\$0--	Illinois Municipal Electric Agency	--\$0--
Kansas Electric Power Cooperative, Inc.	--\$0--	Indiana Municipal Power Agency	--\$0--
Total	\$125,000,000		\$125,000,000

7

1 As can be seen from the above table, GMO is the only regulated utility who did not
2 receive an allocated share of Advanced Coal Credits. The only reason Empire received any
3 allocation of the coal credits was because it had to go through an arbitration process in 2009. In
4 December 30, 2009 Empire won its arbitration against KCPL, and the IRS agreed to an
5 allocation of coal credits to Empire based on its 12% ownership share.

6 Q. Does KCPL make the point that it was the only Iatan 2 owner that could qualify
7 for the Coal Credits because of the 400 megawatt minimum?

8 A. Yes. However, one of the owners of Trimble 2 qualifying for the Coal Credits is
9 Louisville Gas who has a 14.25%, or 106.8 megawatt share of this unit. Certainly, if Empire's
10 12% -- 102 megawatt ownership share and Louisville Gas qualify for the Coal Credits then
11 GMO would have no problem qualifying for these credits.

12 Q. Why is the comparison of the Trimble 2 unit for the Coal Credits important?

13 A. How the two regulated affiliated Kentucky utilities treated the Coal Credit for
14 Trimble 2 is substantially different than how KCPL approached the Iatan 2 Coal Credit. The
15 approach taken for Trimble 2 was to request upfront a sharing of Coal Credits with its taxpaying
16 ownership. Louisville Gas, as the minority owner and affiliate of the lead owner of Trimble 2,
17 Kentucky Utilities, had an opportunity to share in the benefits of the Coal Credits associated with
18 the plant from the beginning.

- 19 • Louisville Gas did not have to request from Kentucky Utilities to share
20 in the Coal Credit as Empire did with KCPL (see Appendix 3, to Staff
21 Report, Highly Confidential Schedule CGF 7)
- 22 • Louisville Gas did not have to issue a notice of controversy for its
23 share of Trimble 2 Coal Credit with Kentucky Utilities as Empire did
24 with KCPL (see Appendix 3, to Staff Report, Highly Confidential
25 Schedule CGF 7)

- 1 • Louisville Gas did not have to issue a Notice to Arbitrate for its share
2 of Trimble 2 Coal Credit with Kentucky Utilities as Empire did with
3 KCPL (see Appendix 3, to Staff Report, Highly Confidential Schedule
4 CGF 7)
- 5 • Louisville Gas did not have to receive an order from an Arbitration
6 Panel for its share of Trimble 2 Coal Credit with Kentucky Utilities as
7 Empire did with KCPL (see Appendix 3, to Staff Report, Highly
8 Confidential Schedule CGF 7 December 30, 2009 Arbitration decision,
9 Appendix 3, Schedule CGF 8)
- 10 • Louisville Gas did not have to separately request a share of the
11 Trimble 2 Coal Credit from the DOE and IRS as GMO and Empire
12 both had to do in October 2008
- 13 • Louisville Gas did not have to go to the IRS to request a reallocation
14 of Trimble 2 Coal Credit as Empire had to do in 2010.
- 15 • Louisville Gas did not have to have a regulatory staff of a public utility
16 commission represent the interests of the company because its affiliate
17 either was unable or refused to represent its interests regarding the
18 Coal Credits
- 19 • Louisville Gas did not have to go to the IRS to request a reallocation
20 of Trimble 2 on April 5, 2011 as GMO has had to do
- 21 • Louisville Gas has not repeatedly been denied its proper ownership
22 share of the Trimble 2 Coal Credits

23 In fact, Louisville Gas and Kentucky Utilities did not have to go before the IRS on six different
24 occasions to get the Coal Credit for Trimble 2 properly allocated between the two regulated,
25 affiliated utilities as KCPL, Empire and GMO have had to do. It makes all the difference if the
26 affiliate is dealing with a joint owner that is transparent, upfront, honest, fair minded and willing
27 to share in all the benefits of the power plant including the Coal Credit.

28 **Contacts with Internal Revenue Service**

29 Q. Ms. Hardesty discusses a conference call held with the IRS at page 24 of her
30 rebuttal testimony. Has she provided an accurate account of this meeting with the IRS?

1 A. No. Ms. Hardesty claims that Staff mischaracterized the contents of the
2 conference call with the IRS agent that took place on September 21, 2011. In Staff’s Report,
3 I identify an excerpt from notes taken from the meeting with the IRS agent relating to the
4 opportunity of requesting the allocation of Coal Credits to GMO if Great Plains Energy, the
5 taxpayer of the consolidated operations and parent of KCPL and GMO, would request a
6 reallocation as follows:

7 Staff asked ** _____
8 _____
9 _____
10 _____
11 _____
12 _____
13 _____
14 _____
15 _____
16 _____ **

17 Q. How does KCPL represent this part of the meeting with the IRS?

18 A. Ms. Hardesty states at page 24 of her rebuttal that KCPL believes the statement
19 above that I included in the direct testimony on this issue is “misleading.” I take strong
20 exception to KCPL’s characterization of the September 21, 2011 conference call with the IRS. It
21 was clear from my perspective that the IRS agent was sympathetic to what Staff was trying to do
22 by getting the Coal Credit allocated to GMO. As noted in the notes attached as Appendix 3, to
23 Staff Report, Schedule CGF 3 the IRS agent indicated:

24 ** _____
25 _____
26 _____
27 _____
28 _____
29 _____



Surrebuttal Testimony of
Cary G. Featherstone

1 _____
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3 _____
4 _____
5 _____
6 _____
7 _____
8 _____ **

9 Staff does agree with KCPL that the IRS agent indicated the ** _____
10 _____ . ** This is what the August 2011 letter to KCPL
11 stated as the reason it rejected the request to reallocate the Coal Credit to GMO. Staff also
12 agrees that during the September 21, 2011 conference call the IRS agent discussed how the
13 reallocation of the Coal Credit to GMO was a ** “ _____
14 _____

15 _____ ”. ** In fact, Staff’s notes to this meeting reflect the nature of the IRS
16 agent’s concerns identified at page 24, lines 19 through 26 of Ms. Hardesty’s rebuttal testimony.
17 The IRS agent did indicate all the parties involved in the reallocation matter ** _____
18 _____

19 _____ . ** These points were discussed throughout the meeting.
20 However, these points were not brought up by the IRS agent to directly respond to the question
21 of ** _____ **

22 which is the basis of the above statement. In fact, this above question and the IRS agent’s
23 answer was made at the very end of the meeting and the agent responded that the IRS
24 ** _____

25 _____
26 _____ . **

1 It was clear to me that the opportunity existed for a ** _____ ** by the IRS
2 regarding these credits. Obviously, I am not as pessimistic about the ability of GMO getting its
3 rightful share of the Coal Credit as KCPL.

4 Q. Was KCPL in contact with the IRS for the reallocation request?

5 A. Yes. KCPL's response to Data Request 314 identified the times KCPL contacted
6 the IRS regarding the reallocation of the Coal Credit to GMO (see attached Highly Confidential
7 Schedule CGF-SUR-11.

8 Q. Has Great Plains Energy made a request to the IRS for a reallocation of the
9 Iatan 2 Coal Credits as discussed with the IRS agent on September 21, 2011?

10 A. No. Great Plains Energy has made no such request. From Staff's perspective this
11 option has not been fully and properly explored and as such, Great Plains Energy, as the only
12 Great Plains Energy entity (taxpayer) who can actually take advantage of the Coal Credit based
13 on its level of taxes owed to the federal government, has not exhausted all options to request an
14 allocation of these Credits to GMO.

15 Q. Does Staff still support Great Plains Energy requesting the reallocation of
16 Coal Credit to GMO from the IRS?

17 A. Yes. This continues to be one of solutions to getting this matter resolved with
18 respect to GMO's share of the Coal Credit. Staff believes if properly explained to the IRS, it
19 would agree to an allocation of the Coal Credit to GMO. The IRS is indifferent as to who gets
20 the Coal Credit among the Iatan 2 taxpaying owners. The IRS certainly had no problem
21 allocating the Trimble 2 Coal Credit to Louisville Gas and Kentucky Utilities when they jointly
22 sought approval in 2006. Ultimately, the IRS agreed to allocate the Coal Credit to Empire.

1 If GMO had been included in the original request, or any subsequent request, there is no reason
2 to believe GMO would have been denied.

3 Q. How did Staff treat the Coal Credit in the income tax calculation in this case?

4 A. Staff reduced the amount allocated to KCPL to recognize GMO's allocated share
5 of the Iatan 2 Coal Credit. It is incorrect to reflect GMO's share of the Coal Credit as though it
6 was KCPL's, therefore, Staff reduced the \$107.3 million amount to only KCPL's ownership
7 share of the Coal Credit in this case (Case No. ER-2012-0174).

8 Because of the controversy of allocation of a share of the Coal Credit to GMO, Staff
9 did not reflect any of GMO's share in GMO's case (Case No. ER-2012-0175) until the matter
10 gets resolved.

11 Q. Does KCPL address what it believes are Staff's reasons for allocating the Coal
12 Credit to GMO?

13 A. Yes. At pages 25 through 27 of Ms. Hardesty's rebuttal she identifies what she
14 refers to as three other reasons Staff proposes to allocate the Coal Credit to GMO. KCPL cites:

- 15 1. That GMO shared in the cost of building Iatan 2, therefore it
16 should share in any tax benefits generated by Iatan 2.
- 17 2. That KCP&L has not fulfilled its obligations to GMO under the
18 Joint Operating Agreement between the two companies.
- 19 3. That the Iatan 2 coal credits are a detriment of the Aquila
20 acquisition and that the ratepayers have been harmed.

21 With respect to reason 1, Ms. Hardesty testifies at page 25 of her rebuttal that KCPL agrees that
22 since GMO had to pay the costs of Iatan 2 it deserves to share in the Coal Credit so long as no
23 harm occurs to both KCPL and GMO. She states further that "KCP& L and GPE are convinced
24 that any action taken to reallocate the credits to the other joint owners without a revised MOU
25 would create a normalization violation."

1 Q. Does Staff agree that any attempt to reallocate the Coal Credit to GMO would
2 violate normalization rules?

3 A. I discuss this in my rebuttal testimony. The normalization rules were not
4 created for a situation where a corporate entity—Great Plains Energy—files a consolidated
5 tax return and is the only entity that can take the tax credit allocated to one of its
6 subsidiaries—KCPL—while another subsidiary--- GMO – has none of the credits allocated to it.
7 If both wholly-owned subsidiaries are allocated a share of the credit—in this case the Iatan 2
8 Coal Credit— then the allocation would not exceed the total credit—in this case \$107.3 million.
9 The total credit is what the consolidated tax return of Great Plains Energy would reflect.

10 Another element of the normalization rules is taking the tax benefits faster than over the
11 life of the plant. Staff is not proposing that either a greater tax benefit is taken—only up to the
12 \$107.3 million maximum amount—and no tax benefit is accelerated greater than the life of the
13 investment.

14 Therefore, since the taxes paid by KCPL and GMO are on a Great Plains Energy
15 consolidated tax basis, KCPL and GMO, and ultimately the IRS, should not consider allocating
16 the GMO credit a normalization violation.

17 **Private Letter Ruling Request**

18 Q. KCPL discusses that it has prepared a private letter ruling request relating to the
19 Iatan 2 advanced coal credit issue at page 28 of its rebuttal testimony. Is Staff aware of this
20 request?

21 A. Yes. KCPL advised Staff in May of this year of KCPL’s intent of
22 requesting from the IRS an opinion to see if allocating the Coal Credit for GMO would

1 violate normalization rules. This request is made from the IRS in what is known as a
2 “private letter ruling.”

3 Q. Is the “private letter ruling” process the same thing as requesting a reallocation
4 in the manner you discuss above in regard to the September 21, 2011 conference call with the
5 IRS agent?

6 A. No. KCPL’s request for a private letter ruling has as its sole intent to address the
7 normalization rules issue. I understand that the private letter ruling process is handled by a
8 completely different part of the IRS, with different IRS personnel located in Washington, D.C.

9 The request to reallocate the Coal Credit to GMO is handled by IRS personnel located in
10 Austin, Texas who managed the advanced coal credits project for the IRS and have administered
11 the coal credits project from the time the coal credits were authorized by Congress. This part of
12 the IRS determined if utilities qualified for the coal credits, along with DOE. It is this part of the
13 IRS which would handle any request for reallocation if Great Plains Energy, KCPL, and GMO
14 were to do what they should.

15 Q. When did Staff become aware KCPL planned on requesting a private letter ruling
16 from the IRS?

17 A. Staff received an e-mail notice on May 3, 2012 from KCPL’s Regulatory Affairs
18 Manager, John Weisensee that indicated for the first time KCPL’s intent regarding the draft of
19 the private letter ruling (see attached Schedule CGF-SUR-12). Staff was provided KCPL’s
20 actual draft of this private letter ruling request on May 9, 2012 (see attached Schedule
21 CGF-SUR-13). Through discussion with KCPL personnel during May and June, Staff became
22 aware that KCPL believed it was necessary for Staff to issue a letter to the IRS regarding
23 knowledge of KCPL’s private letter ruling request.

1 Q. Is Staff working on a letter to submit to the IRS?

2 A. Yes. Staff has expended a significant amount of its very limited resources to
3 create a letter that meets the requirements explained to us that are necessary for the private letter
4 ruling process. During a conference call in June of this year, Ms. Hardesty explained that Staff
5 had to ensure three standards had to be met. The first was that we were made aware of the
6 request for the private letter ruling. This requirement was met when KCPL told us in May 2012
7 that KCPL was going to make such a request.

8 The second requirement stated that Staff had to indicate we wanted to participate in the
9 private letter ruling process. Staff informed KCPL immediately that we wanted to participate.

10 The third requirement was the most difficult to meet and has caused the delay in being
11 able to complete the process. The letter is to inform the IRS that Staff has reviewed the request
12 and “determined that it is adequate and complete.” It is this “adequate and complete” standard
13 that is making the drafting of the letter very time consuming. As part of the private letter ruling
14 request, KCPL has to provide a checklist to the IRS stating certain facts. One of the items
15 addressed the adequacy question as follows:

16 k. The MPSC has reviewed this request and determined that it is
17 adequate and complete. See Exhibit F. GPE, KCPL and GMO
18 will permit the MPSC to participate in any Associate office
19 conference concerning the request.

20 Unlike KCPL, Staff has not used outside consultants or outside legal counsel to work on the
21 private letter ruling. Primarily one Staff member and one Staff Counsel have been working on
22 this project when time permits. Staff informed KCPL of difficulties it was having, in particular
23 regarding aspects about the draft private letter ruling that it did not agree with. Staff’s letter
24 outlines its disagreements.

25 Q. Did KCPL provide a proposed draft letter for Staff?

1 A. Yes. In May 2012, KCPL provided a one page draft letter to both the Kansas
2 Commission Staff and the Missouri Commission Staff. This letter was inadequate from Staff's
3 perspective when we learned that we had to inform the IRS of our assessment that the private
4 letter ruling request was "adequate and complete" (see attached Schedule CGF-SUR-14). The
5 Staff of the Kansas Commission was requested to sign a similar letter. The Kansas Staff
6 returned a signed copy of the letter on May 17, 2012 (see attached Highly Confidential Schedule
7 CGF-SUR-15).

8 Q. Is the Missouri Staff letter complete?

9 A. No. Staff continues to work on this letter and hopes to complete it when certain
10 discovery matters are resolved. KCPL has withheld numerous documents relating to the Coal
11 Credit issue. The Commission recently issued an order regarding the discovery dispute. Staff is
12 awaiting the resolution of this dispute before it can finalize its letter.

13 Q. Has KCPL seen Staff's draft letter?

14 A. Yes. KCPL requested a copy of Staff's letter in a data request issued to Staff. A
15 current copy of this draft letter to the IRS is attached as Highly Confidential Schedule CGF-
16 SUR-16. This multi-paged draft letter is being developed based on Staff's understanding of the
17 requirement that we reviewed the private letter ruling and provided the IRS with our concerns as
18 to its adequacy and completeness. Also, attached as Highly Confidential Schedule CGF-SUR-17
19 is the latest draft version of the private letter ruling created by KCPL.

20 Q. When did KCPL decide to request a private letter ruling regarding GMO's
21 Coal Credit?

22 A. While Staff does not know the exact date of this decision, we do know it was at
23 least as of October 24, 2011. In a letter to the Audit Committee of the Board of Directors of

1 Great Plains Energy, Lori Wright, Great Plains Energy Vice President – Controller, identified
2 the decision to request the private letter ruling. Ms. Wright stated:

3 ** _____
4 _____
5 _____
6 _____
7 _____
8 _____
9 _____
10 _____
11 _____
12 _____
13 _____
14 _____
15 _____

16 **

17 [emphasis added; see attached Highly Confidential Schedule
18 CGF-SUR-18]

19 From at least October 2011 to May 2012, a period of 7 months, KCPL worked on drafting the
20 private letter ruling that was provided in May 2012 without Staff’s knowledge. KCPL used
21 outside counsel and outside consultants to develop this draft private letter ruling.

22 Q. Ms. Hardesty states at page 26, line 15 that “every action taken by GPE and
23 KCP&L has been to maximize the amount of advanced coal credits for all affected ratepayers.”
24 Do you agree with this statement?

25 A. I agree that Great Plains and KCPL did do everything in their power to seek all of
26 the Coal Credits for KCPL and its customers. As Ms. Hardesty indicates, KCPL was the only
27 owner who pursued the Coal Credit with DOE and the IRS. Ms. Hardesty concludes that
28 “KCP&L and GPE have taken any action deemed necessary to prevent a normalization violation
29 even if it meant that KCP&L did not reallocate credits to GMO” which she then claims
30 “preserved the maximum amount of credits for all ratepayers.”

1 However, KCPL fails to consider the findings of the Arbitration Panel that KCPL
2 engaged in willful misconduct respecting its actions to all of its co-owners relating to the
3 Coal Credits which clearly demonstrates that both Great Plains Energy and KCPL did not take
4 “every action” to ensure that the taxpaying owners of Iatan 2 received the benefits of
5 these credits.

6 It is simply disingenuous for Great Plains Energy and KCPL to suggest that they both
7 took “every action” to preserve the credits for “all of the affected ratepayers.” It took Empire
8 pursuing the Coal Credits on behalf of its customers. KCPL fought vigorously to keep these
9 credits from Empire and for itself. KCPL never once considered GMO and its customers.
10 Without a voice to defend itself against the self-serving KCPL, GMO didn’t have a chance when
11 its parent, Great Plains Energy decided to allow KCPL to dominate GMO and keep all the Coal
12 Credits not allocated to Empire in 2010. This has certainly not “preserved the maximum amount
13 of credits for all ratepayers” taking service from GMO.

14 The facts are that KCPL, with the concurrence of its parent Great Plains Energy, took all
15 actions these entities deemed necessary to keep the credits for the sole benefit of KCPL. It took
16 outside intervention for Empire “to maximize the amount of advanced coal tax credits” for its
17 customers. Staff believes it will require the outside intervention of the Commission to
18 ensure GMO is treated fairly so its customers will have the opportunity to enjoy the benefit of
19 these credits.

20 When KCPL made the decision to exclude all the owners from the Coal Credits, it did so
21 without any consideration of the normalization rules. In fact, had the taxpaying owners been
22 included in the allocation process for the Coal Credits as was the case with the Kentucky utilities
23 regarding the Trimble 2 unit, there would be no hint of a normalization violation. KCPL and

1 Great Plains Energy are completely responsible for the situation where they are dependent on the
2 IRS to reallocate the Coal Credits to GMO. KCPL and Great Plains Energy are completely to
3 blame for the situation where the normalization rules even come into play regarding the
4 reallocation of the Coal Credits to GMO.

5 Q. Does Staff continue to believe that KCPL violated its responsibility to GMO
6 which it agreed to in the Joint Operating Agreement?

7 A. Yes. As I stated in direct testimony, the Joint Operating Agreement provides that
8 “KCP&L will seek to maximize the aggregate synergies to both companies, and shall not take
9 any action that would unduly prefer either party.” To suggest as Ms. Hardesty does in her
10 rebuttal testimony at page 26 that KCPL has fulfilled its obligation to GMO simply ignores the
11 facts surrounding the Coal Credits. KCPL had all the power and complete control over GMO to
12 exclude GMO from requesting its ownership share of the Coal Credits authorized to the Iatan 2
13 Project before the arbitration process, during and after. Furthermore, Great Plains Energy and
14 KCPL had the power to make a request to the IRS for a reallocation of the Iatan 2 Coal Credits
15 as discussed with the IRS agent on September 21, 2011, yet have failed to do so. At any time
16 after the July 14, 2008 acquisition KCPL had every opportunity to protect the interests of GMO
17 and its customers but failed to do so because KCPL simply could not put its interest
18 aside—(“unduly prefer either party”)—to pursue for GMO its ownership share of the Coal
19 Credits.

20 Q. KCPL identifies the amount of investment tax credits for itself and GMO. Are
21 those credits relevant to the Iatan 2 Coal Credits?

22 A. No. At page 26 of Ms. Hardesty’s rebuttal and in the direct testimony of both
23 Ms. Hardesty and Mr. Montalbano, both discuss amounts of investment tax credits left on both

1 KCPL and GMO's books. The inference is that allocating the Coal Credit to GMO, a credit that
2 belongs to GMO by virtue of its ownership participation in the Iatan 2 Project, will jeopardize
3 the existing investment tax credits. This position by KCPL is intended to ensure that the
4 Commission will take no action which will spoil KCPL's position that no Coal Credit goes to
5 GMO and GMO's customers, thereby requiring those customers to pay higher costs for power
6 taken from Iatan 2 than either KCPL or Empire customers. That is simply an unfair position.

7 While Staff does not in any way want the recapture of the existing investment tax credits,
8 it also does not believe that in the end that would be the position of the IRS. The IRS does not
9 want to inflict such a harsh penalty of paying back the investment tax credits simply because of
10 the allocation of Coal Credits to GMO. As discussed earlier, Great Plains Energy takes the Coal
11 Credits when it has sufficient tax liability on a consolidated basis. Therefore, the Coal Credits
12 allocated to KCPL and GMO based on each ownership share would not be greater than the
13 \$107.3 million amount approved in April 2008 for the Iatan 2 Project.

14 **Acquisition Detriment**

15 Q. Does KCPL's rebuttal testimony address acquisition detriments?

16 A. Yes. KCPL witnesses Ives at pages 17 through 20 and Hardesty at page 27 of
17 their rebuttal testimony attempt to respond to Staff's view that the failure by Great Plains Energy
18 and KCPL to properly allocate the Iatan 2 Coal Credit to GMO constitutes an acquisition
19 detriment. I address this at page 213 of the Staff Report.

20 Consistent with the theme of Ms. Hardesty's rebuttal that neither KCPL nor Great Plains
21 Energy did anything wrong by refusing to allocate any of the Coal Credit to GMO, both
22 Ms. Hardesty and Mr. Ives take the position there was nothing wrong with a newly acquired
23 entity having no say whatsoever to defend its interest and in essence being taken advantage of.

1 That is, GMO simply was in no position to pursue the Coal Credit through arbitration as Empire
2 was, or be able to represent itself before the IRS when the reallocation was made for the revised
3 Memorandum of Understanding in August 2010. But for the acquisition, Aquila, as a stand-
4 alone company, could and would have pursued these credits—clearly an acquisition detriment.

5 Q. Both Ms. Hardesty at page 27 and Mr. Ives at pages 18 and 19 state that since
6 “synergy savings exceeded any alleged acquisition detriments” customers must not have been
7 harmed. Do you agree with this assertion?

8 A. No. The absence of any attempt to include GMO in the benefits of the Iatan 2
9 Coal Credit by KCPL and Great Plains Energy results in harm regardless of any perceived level
10 of acquisition synergy savings. The detriment exists because Great Plains Energy allowed KCPL
11 to control any decision-making to keep GMO from its rightful share of the Coal Credit. The
12 harm of this imprudent action is that GMO customers will suffer by paying higher rates than if
13 the Coal Credit is allocated to GMO.

14 The Coal Credit matter should be viewed without any regard to any savings arising from
15 the acquisition. The right of GMO to receive a portion of the Coal Credit is directly related to
16 GMO’s participation and ownership in the Iatan 2 Project. The requirement to allocate the Coal
17 Credit to GMO has nothing whatsoever to do with the acquisition, and therefore the synergy
18 savings, other than GMO losing its ability to make independent decisions as a result of the
19 July 14, 2008 acquisition.

20 KCPL asserts that since the acquisition savings exceed any loss of Coal Credit benefits to
21 GMO there can’t possibly be a detriment. Regardless of the amount of savings generated by the
22 acquisition of Aquila, it is simply incorrect to assume there is no acquisition detriment if GMO
23 does not receive any portion of the Coal Credit. The detriment is inability of GMO to be able to

1 take positions in its interest that may be contrary to the interests of KCPL. KCPL having
2 complete control over GMO's decision-making would not permit any decision regarding the
3 allocation the Coal Credit to GMO that would not be in KCPL's interest. Furthermore, there is a
4 clear detriment to GMO's ratepayers in GMO's not having the ratemaking benefits of the credits.

5 Q. Does the fact that the Commission found the Aquila acquisition was not
6 detrimental to the public interest affect Staff's contention that the acquisition was detrimental to
7 GMO's ability to seek the Coal Credit?

8 A. No. One doesn't have anything to do with the other. The Commission was
9 completely unaware of the Iatan 2 Coal Credit at the time of its July 2008 decision in Case No.
10 EM-2007-0374. But KCPL was keenly aware of such credit having just received notice from the
11 IRS on April 26, 2008 – less than two months before the July 14 closing date-- that the Iatan 2
12 Project was approved for the maximum \$125 million Coal Credit. Of course, as discovered
13 later, KCPL never informed any of its Iatan 2 partners of the existence of these credits — a
14 condition the Arbitration Panel found was behavior that constituted in willful misconduct on the
15 part of KCPL.

16 Q. Mr. Ives states at page 18 of his rebuttal that there is a “jurisdictional difference
17 depending on which Company is eligible to utilize the Coal Credits, but there is no reduction of
18 Coal Credits for the combined company as a result of the acquisition – or in other words, no
19 acquisition detriment.” Do you agree?

20 A. No. Using Mr. Ives' logic, if all the Coal Credits were allocated to GMO with
21 none going to KCPL, there would be no detriment as long as the combined company at the Great
22 Plains Energy received the full credit. However, I would suspect that KCPL would view this as
23 harm and I know for certain that KCPL customers would be harmed regardless of the amount of

1 credits available at the combined Great Plains Energy level. In other words, a total allocation of
2 the Coal Credit to GMO would result in a detriment to both KCPL and its customers.

3 But Mr. Ives does unintentionally make a point worth considering. There appears from
4 Mr. Ives rebuttal (at page 18) on this point to be a recognition of what Staff has been saying all
5 along – that as long as it is the combined Great Plains Energy entities which receive the
6 \$107.3 million in Coal Credits, that should not create an issue with the IRS and should not result
7 in a normalization violation, nor should it create an issue for Great Plains Energy.

8 **Hawthorn 5 Selective Catalytic Reduction System**

9 Q. What is the purpose of this portion of your Surrebuttal Testimony?

10 A. This section of the Surrebuttal Testimony is to respond to the rebuttal testimony
11 of KCPL witness Darrel L. Hensley and Burton L. Crawford on the subject of operating costs for
12 Hawthorn 5 relating to the selective catalytic reduction system (SCR) installed at Hawthorn 5 in
13 2001. This issue is primarily being addressed by Staff witness Karen Lyons who filed direct and
14 surrebuttal on this issue. However, I am addressing selected portions of Mr. Crawford's rebuttal
15 dealing with fuel and purchased power expenses.

16 A detailed discussion on Staff's position on this issue is identified in the Staff Cost of
17 Service Report filed on August 2, 2012, at page 127 under Section D- Other Non-Labor
18 Adjustments—Hawthorn 5 SCR.

19 Q. Are you familiar with the fuel and purchased power area in utility operations?

20 A. Yes. I have worked on fuel and purchased power costs on numerous rate cases
21 dating back to 1982. I have directly and indirectly been involved in the review of these costs on
22 numerous KCPL rate cases as well as rate cases involving St. Joseph Light & Power Company,
23 now L&P, several Aquila and its predecessor, UtilitCorp United, as it relates to MPS rate cases,

1 now known as MPS, and several Empire District Electric Company rate cases. I have supervised
2 and overseen the development of the fuel and purchased power issue in numerous rate cases.

3 Q. Why did KCPL receive “settlements” for Hawthorn 5?

4 A. An explosion completely destroyed the Hawthorn 5 coal-fired boiler in
5 February 1999. This unit was substantially rebuilt from 1999 to its re-powering in June 2001.
6 As part of the rebuild, KCPL installed an all new, state of the art boiler with existing
7 environmental equipment technology including a SCR. KCPL contracted with Babcock &
8 Wilcox (Babcock or B&W) to install this environmental pollution control equipment. KCPL
9 entered into an engineering, procurement, and construction (EPC) agreement with Babcock for
10 the construction of Hawthorn Unit 5 boiler island including the SCR (the B&W Agreement or
11 Agreement). The SCR was installed to reduce pollution associated with operating a coal-fired
12 generating unit.

13 Under the Agreement, Babcock guaranteed specific performance standards, including an
14 ammonia slip test. After the SCR was placed in service in June 2001, the boiler failed the
15 ammonia slip test. The guaranteed performance standards were part of the original contractual
16 agreement with Babcock. Since this contract contained the original equipment performance
17 standards, the contract price KCPL paid for the SCR equipment included the guaranteed
18 performance standard. As a result, Babcock attempted to fix the problems starting in 2002 to
19 meet the performance operations issues of the SCR but was ultimately unsuccessful. Problems
20 continued to exist through 2004 when KCPL accepted a revised lower performance standard but
21 the SCR failed to meet this lowered standard as well. KCPL received a settlement from Babcock
22 in 2007.

1 Ms. Lyons will provide further details regarding the settlement and the contract issues in
2 her surrebuttal testimony.

3 Q. How did KCPL treat the settlement?

4 A. The Company removed the settlement proceeds from its cost of service in its
5 2009 rate case because the payment fell in the 2007 test year used in that case. This removal
6 from the test year effectively treated the SCR settlement what is commonly referred to as
7 “below-the-line”, which means the Company retained all benefits from the settlement. While
8 KCPL customers have had to pay higher rates in each of the last three rate cases from the SCR
9 operation and maintenance costs, and the impacts of higher capital costs—higher depreciation
10 and higher return recovery—KCPL believes it is proper to in essence, keep the settlement money
11 for its owner, Great Plains Energy.

12 Q. Did Staff remove the settlement from the 2007 test year in the 2009 rate case?

13 A. Yes. But once the settlement was removed from the test year, Staff made a
14 corresponding adjustment to reflect it as a reduction to rate base through increased accumulated
15 depreciation expense (depreciation reserve). Since the SCR could not meet the original contract
16 standards (and even the revised reduced standards), Staff took the position that the settlement
17 reduced the purchase price of the SCR to reflect a lowered quality piece of equipment.

18 The SCR had performance standards in the contract that could not be met yet this
19 standard was part of the original contract price. Since there was a settlement to address the
20 lowered performance, Staff took the position to assign the settlement proceeds to reduce the
21 equipment costs. Since this was a rate base issue which carries over to other periods, it was
22 necessary for Staff to address the rate base adjustment in the same way in the 2010 rate case.
23 The Commission did not approve the reflection of the settlement in the last rate case.

1 Thus, customers have had to pay in rates an amount of Hawthorn 5 investment greater
2 than the final costs of this investment as a result of the settlement. Current rates are also higher
3 because of the higher operating costs of Hawthorn 5 since the SCR never met any of the original
4 and reduced performance standards contracted for by KCPL.

5 Q. Mr. Crawford states at page 4 of his rebuttal that “Staff has selectively removed
6 events from the seven-year history of Hawthorn 5 which results in a modeled EFOR that does
7 not represent KCP&L’s actual experience with this plant.” Dose Staff agree with this statement?

8 A. No. Staff has very specifically removed the negative impacts for the SCR plant
9 performance based on certain operating costs addressed in Ms. Lyons testimony and the
10 equivalent forced outage rates (EFOR) of Hawthorn 5. These adjustments are appropriate to
11 remove the adverse affects from the very specific non-performance issues surrounding the SCR
12 contract. The fact is that Hawthorn 5 incurred significant operating costs that were not
13 anticipated when the price of the SCR was negotiated. One element of the higher costs related to
14 the Hawthorn 5 outages that occurred at specific times to maintain, repair and replace
15 components of the SCR. Those outages caused higher costs because any time Hawthorn 5 was
16 out of service or not able to operate at full load, other higher cost generation or purchased power
17 was used to make up this unit’s reduced megawatt generation. It is this reduced megawatt output
18 because of the outages relating to performance issues with the SCR that Staff has removed from
19 the maintenance schedule in the fuel run.

20 Q. How does removing certain outages for Hawthorn 5 result in a reduction of
21 fuel costs?

22 A. Because this unit is a low-cost unit, removing outages increases its availability.
23 When low-cost generators have a greater availability, costs will be reduced. Staff is proposing to

1 reduce costs for Hawthorn 5 because the operating history of the unit has experienced greater
2 outages—reduced availability-- than what KCPL negotiated for with Babcock to install a state of
3 the art boiler with the latest SCR technology. KCPL paid the price negotiated for this boiler
4 plant and environmental equipment that has never met the terms of the equipment agreement.

5 Q. What does Mr. Hensley present in his rebuttal?

6 A. This KCPL witness provides background of the Hawthorn 5 plant and information
7 on the SCR. He specifically testifies about the state of the SCR technology being new with little
8 operating experience at the time of installation.

9 Q. Does the fact that this technology was new excuse KCPL for the higher than
10 expected costs to operate the SCR?

11 A. No. KCPL fails to recognize (in the last case and this one) that the performance
12 of the Hawthorn 5 SCR never met the contract terms—the original contract performance
13 standards and the reduced standards. While Mr. Hensley discusses the reason why those
14 performance standards were never met in his rebuttal testimony, the fact is the contract called for
15 certain specifications that the manufacturer simply could not meet. To that end, KCPL clearly
16 recognized the impact on the unit's performance when it sought monetary relief from Babcock &
17 Wilcox. The settlement had the effect of reducing the overall costs of the SCR plant investment
18 to recognize that the Company received reduced environmental plant capabilities. However,
19 since KCPL refused to reduce the plant investment for the settlement payment, customers had to
20 pay higher investment costs that was tied to the original contract price. In essence, KCPL
21 customers are paying for higher plant costs and higher operating costs as well.

22 Regardless of the new technology and the lack of operating experience of the SCR, there
23 was and remains a need to hold to performance measures agreed to in the contract. Customers

1 are paying increased costs due to this subpar equipment. KCPL's customers are paying for plant
2 equipment at the full negotiated contract price and should get the results based on this contract.
3 It is simply unfair to expect customers to pay full price for the contract—a contract amount that
4 was unacceptable to KCPL when it sought damages for nonperformance-- and expect customers
5 to pay full operating costs of the under-performing plant equipment. There is an inconsistency
6 between contract price and contract performance that the Staff adjustments hope to correct.

7 Q. Have customers incurred greater costs for the operating problems for the SCR?

8 A. Yes. Customers have paid increased rates resulting from the SCR performance
9 failures since 2007. Those increased costs have been included in rates in each of the last
10 four KCPL rate cases- Case No. ER-2006-0314 filed on February 1, 2006 (the 2006 rate case),
11 Case No. ER-2007-0291 filed on February 1, 2007 (the 2007 rate case), Case No. ER-2009-0089
12 filed on September 8, 2008 (the 2009 rate case) and Case No. ER-2010-0355 filed on June 4,
13 2010 (the 2010 rate case).

14 Q. Did KCPL incur increased costs from the problems with the SCR?

15 A. Yes. Babcock's failure to meet the ammonia slip test standards caused KCPL to
16 experience increased replacements of catalysts, increased usage of ammonia, plus additional
17 cleaning and maintenance expense, all resulting in significantly higher than expected costs to run
18 and maintain the SCR equipment. Additionally, KCPL incurred higher purchased power costs
19 and higher fuel costs directly related to the poor operating performance of the SCR. All of these
20 costs have been reflected in rates starting with the 2006 rate case. The higher costs were also
21 reflected in the 2007, 2009 and 2010 rate cases.

22 I will address the higher fuel and purchased power costs and Ms. Lyons will address the
23 other higher costs in her surrebuttal.

1 Q. What was the position that KCPL took in the last rate case regarding the higher
2 operating costs for the Hawthorn 5 SCR?

3 A. KCPL claimed the higher costs never were reflected in rates and therefore,
4 customers never paid for higher fuel costs and replacement power for the outages and never paid
5 higher costs for additional ammonia expenses (fuel costs) that resulted from the Hawthorn 5 SCR
6 catalyst outage. KCPL's view was since it did not request a rate increase at any time during the
7 outages, the customers never paid for these additional costs. That is simply not the case.

8 Customers have paid these higher fuel and purchased power costs because of the last
9 four rate cases filed by KCPL. Both KCPL and Staff developed their respective revenue
10 requirements in Case No. ER-2010-0355 using a test year of 2009, and a true-up period through
11 December 31, 2010. In Case No. ER-2009-0089, a test year ending December 31, 2007 was
12 used. The higher ammonia costs at Hawthorn 5 for the SCR system were certainly reflected in
13 both the Company's and Staff's fuel costs for the 2009 and 2010 rate cases. Fuel costs in the
14 2006 and 2007 rate cases had ammonia costs included for the Hawthorn 5 SCR.

15 Q. Are plant outages included in the development of rates?

16 A. Yes. The plant outages are included as part of the process to develop normalized
17 fuel costs in rate cases. The outages are averaged over a period of time generally determined
18 when major turbine overhauls occur—a 5, 6 or 7 year period. In the case of Hawthorn 5,
19 a seven-average was used in those cases resulting in additional outages relating to the SCR.
20 Those outages were and are included in the fuel analysis and used as part of the Hawthorn 5
21 outage averages.

22 Q. What is a plant outage?

1 A. An outage occurs for a variety of reasons. Every power plant has planned outages
2 —known as scheduled outages—to perform planned maintenance of equipment and systems.
3 Generating units also have to be taken off line (shut down) for unexpected reasons for equipment
4 failure and operational issues—these are known as forced outages.

5 Q. Have KCPL’s customers paid purchased power costs as a result of the failed
6 standards of the SCR?

7 A. Yes. In each of the last four KCPL rate cases, Staff included purchased power
8 costs in the fuel model. KCPL experienced increased purchased power costs for Hawthorn 5
9 plant outages relating to the SCR performance issues, and those increased purchased power costs
10 have been included in rates and paid for by customers.

11 Q. How does Staff develop its purchased power cost recommendation?

12 A. In each rate case, the Commission’s Regulatory Review Division,
13 Utility Operations Department reviews purchased power costs along with Staff members
14 assigned to the Utility Services Department - Auditing Unit. An examination of purchased
15 power costs and levels on a megawatt hour basis is made for the test year and typically, the
16 update period. In the 2009 rate case, the levels and amounts of purchased power would have
17 been examined based on the 2007 test year time period through the September 30, 2008 update
18 period. For the 2010 rate case, the test year was 2009 with a true-up of December 31, 2010. By
19 virtue of the way purchased power is done in a rate case, Staff includes a level of costs of
20 purchased power that is based on the actual purchases experienced during the time of each rate
21 case. The following table identifies the different test years used for each of the four rate cases
22 filed by KCPL since 2006:

Surrebuttal Testimony of
Cary G. Featherstone

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Case Number	Test Year	Update Period	True-Up Period	Effective Date of Rates
ER-2006-0314	Calendar Year 2005	June 30, 2006	September 30, 2006	January 1, 2007
ER-2007-0291	Calendar Year 2006	March 31, 2007	September 30, 2007	January 1, 2008
ER-2009-0089	Calendar Year 2007	September 30, 2008	March 31, 2009	September 1, 2009
ER-2010-0355	Calendar Year 2009	June 30, 2010	December 31, 2010	April 22, 2011

Any increase in ammonia which actually occurred to operate the SCR at Hawthorn 5 was fully included in rates based on the test years and updates used in each of the past three rate cases. For Case No. ER-2006-0314, the ammonia costs would have been included for Hawthorn 5 for the 2005 test year or through the update June 30, 2006 period. Rates for the 2006 rate case went into effect January 1, 2007. To the extent these costs experienced significant cost increases, then those increases were part of the true-up. Staff included the ammonia costs and increased fuel costs because of the plant outages would have been examined for the 2007 rate case, Case No. ER-2007-0291, because the test year levels were for 2006, and updated for March 31, 2007.

Starting with the 2006 rate case through the present, Hawthorne 5 experienced higher than normal outages, this resulted in higher fuel costs. The higher fuel costs resulted from the low cost Hawthorne 5 generation being replaced with higher generation cost units.

Also, Staff used actual purchased power costs for each of the test years and updated periods to set rates in each of the last four KCPL rate cases. For the 2006 rate case, purchased power was included in rates based on the actual levels experienced by the Company for the 2005 test year, updated through June 30, 2006; for the 2007 rate case, the test year levels were 2006 updated for March 31, 2007. Staff used the same process for the 2009 and 2010 rate cases.

1 Unquestionably, customers have paid the higher ammonia (fuel costs) and higher
2 purchased power costs experienced because of the SCR performance issues at Hawthorn 5.

3 Q. Did you discuss with KCPL the increased costs for ammonia in the 2009 rate
4 case, Case No. ER-2009-0089?

5 A. Yes. I specifically discussed this issue with KCPL witness Wm. Edward Blunk,
6 who is KCPL's Supply Planning Manager. Mr. Blunk recognized that ammonia costs were
7 going up as result of the increase in amount being used and price escalation. We talked about
8 this issue several times during the course of that rate case. Both the Company and Staff included
9 significant increases in our fuel costs to reflect these increases for ammonia in the 2009 and 2010
10 rate cases.

11 Q. Do customers pay for KCPL's fuel and purchased power costs even though it
12 does not have a fuel adjustment clause?

13 A. Yes. In each rate case, a substantial amount of time is devoted to the review,
14 analysis and development of fuel and purchased power costs. Since these costs represent the
15 most expensive part of providing electricity, they have a great deal of scrutiny during each rate
16 case filed by a electric utility. Fuel and purchased power costs are annualized and normalized to
17 reflect the normalized net system input (normalized sales, station use, factor for line losses).
18 These costs are developed using a production cost model—commonly referred to as the
19 “fuel model.” Other costs are included, known as fuel additives—this is where the ammonia
20 costs needed to operate the Hawthorn 5 SCR equipment are included in the fuel costs. Fuel costs
21 and purchased power costs reflect current prices for commodity and transportation costs.

22 Q. How do Staff's adjustments solve the fact that Hawthorn 5 experiences higher
23 costs because of the SCR issues?

1 A. Staff’s adjustments ensure that the higher costs for the under-performing SCR are
2 not included in rates to be consistent with the terms of the SCR contract that customers are
3 paying in rates.

4 **Hawthorn 5 Transformer**

5 Q. What is the purpose of this portion of your Surrebuttal Testimony?

6 A. This section of the Surrebuttal Testimony is to respond to the rebuttal testimony at
7 pages 4 and 5 of KCPL witness Burton L. Crawford regarding fuel and purchased power costs
8 regarding Hawthorn 5 related to the failure of a generating step-up transformer (transformer),
9 located at the Hawthorn generating plant.

10 A discussion of Staff’s position on this issue is identified in the Staff Cost of
11 Service Report filed on August 2, 2012, at page 134 under Section D- Other Non-Labor
12 Adjustments—Hawthorn 5 Transformer.

13 Q. Describe what the Hawthorn 5 transformer issue is.

14 A. The transformer at Hawthorn 5 had a failure in 2005 and had to be replaced in
15 2006. KCPL incurred excessive costs relating to the failure and replacement of the transformer.
16 Staff proposes to remove costs in this case associated with the transformer. Ms. Lyons is
17 addressing the details of the Hawthorn 5 transformer and the need to replace this equipment.
18 I will address the ratemaking impacts for the Hawthorn 5 transformer failure that are still
19 affecting rates.

20 Q. When did the Hawthorn 5 transformer fail?

21 A. In August 2005, this transformer failed. In September 2005, a backup step-up
22 transformer was installed. KCPL experienced higher fuel and purchase power costs during the
23 initial failure of the transformer until the replacement was installed in fall of 2005. During an

1 outage from June 6th to June 19, 2006, a new step-up transformer was installed resulting in
2 increased purchased power and higher generating costs.

3 From the time KCPL acquired the backup transformer in September 2005 to the
4 June 2006 replacement of the new transformer, Hawthorn 5 operated at a reduced output. While
5 the unit was available for service it had limits placed on the level of generation it could operate.
6 KCPL incurred higher operating costs. Higher costs for fuel and purchased power resulting from
7 the de-rated operations of Hawthorn 5 were reflected in rates over the next several rate cases,
8 continuing through this case.

9 Q. Did KCPL seek damages from the transformer's manufacture?

10 A. Yes. KCPL sued the contractors and subcontractors claiming they were
11 responsible for the transformer failure. The case settled at the end of 2007, and was finalized in
12 2008 with payment made to KCPL. KCPL received a dollar settlement for the transformer
13 failure from Siemens Power Transmission & Distribution, Inc. (Siemens). This is discussed in
14 the testimony of Staff witness Karen Lyons.

15 Q. Has KCPL provided any benefits from the transformer settlement to
16 its customers?

17 A. No. KCPL has not made any attempt to reflect any of the settlement in rates from
18 the transformer failure. The Company retained all the settlements to cover costs it claims was
19 never recovered from customers.

20 However, in the last KCPL rate case, Staff recommended that KCPL's customers should
21 have received the benefit of the settlement since customers paid and continue to pay higher costs
22 for the transformer failure. The increase in fuel and purchased power costs relating to the

1 transformer failure were first reflected in rates in Case No. ER-2006-0314—the 2006 rate case.
2 Higher costs were also included in the 2007 and 2009 rate cases as well as in the 2010 rate case.

3 Q. How did Staff treat the Hawthorn 5 transformer settlement in Case
4 No. ER-2010-0356?

5 A. In the last rate case, Staff proposed reflecting the dollar settlement amount to
6 reduce rate base. This position was consistent with the purpose of why KCPL received the
7 settlement. Because of the problem with the transformer failure, KCPL received this settlement,
8 in effect, reducing the price KCPL paid for the plant. Staff's recommendation in essence
9 reflected the reduced price paid for the transformer in its determination of rates. However, the
10 Commission denied this request leaving the higher rate base intact. Customers are paying higher
11 costs in rates because the settlement was not used to reduce the investment cost of the replaced
12 transformer.

13 Q. What is the position of Staff regarding the higher fuel cost?

14 A. Staff recommends that the higher fuel costs relating to the Hawthorn 5
15 transformer outage not be included in rates. Ms. Lyons provides further detailed information in
16 her surrebuttal testimony regarding this position.

17 Q. How were increased costs for the transformer failure included in rates?

18 A. Similar to the way the increased fuel and purchased power costs were included in
19 rates for the Hawthorn 5 SCR discussed previously, these higher costs for the transformer failure
20 were normalized in the last four rate cases starting with the 2006 rate case.

21 Since the transformer failed in August 2005, higher fuel and purchased power
22 costs existed in the 2006 rate case when KCPL's customers started paying those rates in

1 January 1, 2007. The test year in the 2006 rate case was 2005 which had the higher costs
2 reflected in KCPL's financial statements.

3 The way fuel costs are determined in rate cases, the increase in costs shows up through
4 higher Hawthorn 5 outages for the 2005 transformer failure. In 2005, Hawthorn 5 was one of the
5 lowest or the lowest fuel source of KCPL's coal-fired units. Any time this unit was not
6 generating electricity, KCPL experienced higher fuel costs. Staff uses a 7-year outage level for
7 Hawthorn 5. An average outage rate is determined based on Hawthorn 5's maintenance
8 schedule, discussed above. The 2005 outage for the transformer failure decreased Hawthorn 5's
9 availability resulting in higher fuel costs paid by consumers starting in January 1, 2007.

10 Q. Did the transformer's failure result in increases for fuel and purchased
11 power costs?

12 A. Yes. In the 2006 rate case, the 2005 test year was the basis for the purchased
13 power expense. The fall 2005 outage for the transformer failure resulted in the need to replace
14 the low-cost Hawthorn 5 unit with not only higher cost KCPL generation, but also higher
15 purchased power costs. The 2005 Hawthorn 5 outage was also included in the 7-year average
16 (years 1999-2005) outage rates used in the fuel model. The higher costs for fuel and purchased
17 power were included in rates starting January 1, 2007.

18 Q. Did the 2007 rate case include any higher costs for the transformer failure?

19 A. Yes. The 2007 rate case used a test year of 2006. The new transformer was
20 installed June 2006 after its 2005 failure, so higher fuel costs through increased Hawthorn 5
21 outages occurred in this rate case by virtue of the use of a 7-year average (years 2000-2006)
22 outage schedule in the fuel model. Both the 2005 and 2006 outages were included in the fuel
23 model causing higher fuel costs. Purchased power costs also increased because this case used

1 the 2006 test year as its basis, which included the 2006 outage to install the new transformer.

2 The higher fuel and purchased power costs were included in rates starting in January 1, 2008.

3 Q. Did the 2009 rate case include any higher costs for the transformer failure?

4 A. Yes. This rate case used a test year of 2007. The transformer failure resulted in
5 higher fuel costs because both the 2005 and 2006 outages were included in the 7-year averages
6 (years 2001-2007) used in that case for the unit outage schedule used in the fuel model.
7 Purchased power was also impacted for the transformer failure in the 2009 case because the 2007
8 test year was used as a basis for purchased power cost. Customers started paying the higher fuel
9 costs included in that case starting in September 1, 2009 and continued to pay those higher rates
10 up through the rate change in May 2011.

11 Q. Will rates in this 2012 rate case be affected by the transformer failure?

12 A. Yes. Both the 2005 and 2006 outages (years 2005-2011) continue to be included
13 in the outage averages used in the fuel model. These outages result in higher outage rates and
14 therefore, higher fuel costs. Consumers will start paying even higher rates for the transformer
15 failure in January 2013.

16 Consequently, under KCPL's proposed treatment of Hawthorn 5 costs, customers will
17 continue to have to pay for all higher costs to operate this unit because of the transformer failure,
18 and because KCPL made the decision to exclude the settlement costs from rates, the customers
19 are paying higher plant investment costs than what KCPL actually paid for the plant. In each of
20 the last three rate cases and now in this fourth rate case, customers have and will continue to pay
21 for the 2006 Hawthorn 5 transformer failure.

22 In the same way customers have and will pay for the transformer failure, they have and
23 will continue to pay for the under-performing Hawthorn 5 SCR as well. It would be unfair and

1 unreasonable for customers to have to pay for higher operating costs of the plant based on the
2 inability of the manufacture to meet the contract terms and have to pay the contract price of the
3 original plant.

4 Q. Did KCPL make the claim in the last case that none of the higher fuel and
5 purchased power costs were ever included in rates?

6 A. Yes. KCPL took such a position. KCPL said customers never paid for the higher
7 fuel and purchased power costs so they were not entitled to any portion of the settlements. But
8 to suggest that those customers have not incurred any of the costs is simply inaccurate and does
9 not reflect the reality of how fuel and purchased power costs were and are determined in the
10 ratemaking process.

11 In addition, customers have had to pay higher capital costs for the replacement
12 transformer since its June 2006 installation because that unit was included in the 2006 rate
13 case. Customers have had to pay the higher capital costs and higher depreciation starting in
14 January 1, 2007 and every year since. This is more fully discussed in Ms. Lyons' surrebuttal
15 testimony.

16 Q. Does this conclude your surrebuttal?

17 A. Yes.

BEFORE THE PUBLIC SERVICE COMMISSION
OF THE STATE OF MISSOURI

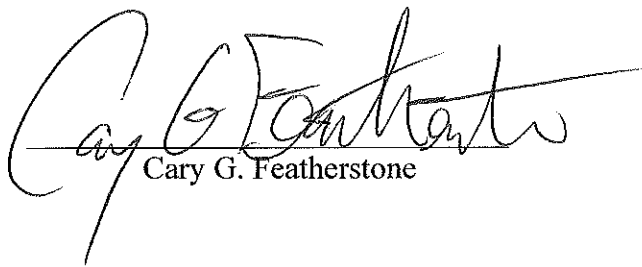
In the Matter of Kansas City Power & Light)
Company's Request for Authority to)
Implement A General Rate Increase for)
Electric Service)

Case No. ER-2012-0174

AFFIDAVIT OF CARY G. FEATHERSTONE


STATE OF MISSOURI)
)
COUNTY OF COLE) ss.

Cary G. Featherstone, of lawful age, on his oath states: that he has participated in the preparation of the foregoing Surrebuttal Testimony in question and answer form, consisting of 74 pages to be presented in the above case; that the answers in the foregoing Surrebuttal Testimony were given by him; that he has knowledge of the matters set forth in such answers; and that such matters are true and correct to the best of his knowledge and belief.


Cary G. Featherstone

Subscribed and sworn to before me this 7th day of October, 2012.

D. SUZIE MANKIN Notary Public - Notary Seal State of Missouri Commissioned for Cole County My Commission Expires: December 08, 2012 Commission Number: 08412071
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Notary Public



MISSOURI PUBLIC SERVICE COMMISSION

SCHEDULE 1 through 18

**Surrebuttal Testimony of
Cary G. Featherstone**

**KANSAS CITY POWER & LIGHT COMPANY
Great Plains Energy, Incorporated**

CASE NO. ER-2012-0174

NP

INDEX OF SURREBUTTAL SCHEDULES

- CGF Schedule 1 – Commission March 16, 2011 Order
- CGF Schedule 2 – Commission March 30, 2011 Order
- CGF Schedule 3 – Commission April 12, 2011 Order
- CGF Schedule 4 – HC Easley May 29, 2008 e-mail
- CGF Schedule 5 – HC Hardesty May 29, 2008 e-mail
- CGF Schedule 6 – HC Great Plains Energy Tax Allocation Agreement
- CGF Schedule 7 – HC 2008 IRS Form 3468
- CGF Schedule 8 - HC 2008 IRS Form 3800
- CGF Schedule 9 – Application for DOE Kentucky Utilities
- CGF Schedule 10 –Kentucky Utilities Section 48A Application
- CGF Schedule 11 – HC IRS Contacts Reallocation GMO Coal Credit
- CGF Schedule 12 - Weisensee May 3, 2012 e-mail PLR draft
- CGF Schedule 13 - Weisensee May 9, 2012 e-mail PLR draft
- CGF Schedule 14 – KCPL prepared draft Staff Letter to IRS on PLR draft
- CGF Schedule 15 –HC Kansas Staff signed Letter to IRS on PLR draft
- CGF Schedule 16 – HC Staff draft of Letter to IRS on PLR draft
- CGF Schedule 17 – HC KCPL June 23, 2012 PLR draft
- CGF Schedule 18 – HC Lori Wright October 24, 2011 Memorandum

**BEFORE THE PUBLIC SERVICE COMMISSION
OF THE STATE OF MISSOURI**

In the Matter of the Application of Kansas City)
Power & Light Company for Approval to Make)
Certain Changes in its Charges for Electric) File No. ER-2010-0355
Service to Continue the Implementation of Its)
Regulatory Plan.)

In the Matter of the Application of KCP&L)
Greater Missouri Operations Company for) File No. ER-2010-0356
Approval to Make Certain Changes in its)
Charges for Electric Service.)

**REPORT AND ORDER DIRECTING KCPL AND GMO TO APPLY TO THE IRS
TO REVISE THE MEMORANDUM OF UNDERSTANDING REGARDING
THE ADVANCED COAL TAX CREDITS FOR IATAN**

Date Issued: March 16, 2011

Date Effective: March 26, 2011

This order directs Kansas City Power & Light Company (KCPL) and KCP&L Greater Missouri Operations Company (GMO) to apply to the Internal Revenue Service (IRS) for an amendment of the 2010 MOU that if agreed to by the IRS would allow GMO to obtain a share of Section 48A tax credits equal to its relative ownership share of Iatan 2 and a reallocation of credits in the amounts of \$80,725,000 for KCPL and \$26,562,500 for GMO.

Procedural History

On June 4, 2010, KCPL and GMO each filed tariffs and direct testimony in order to begin a general rate proceeding whereby their rates for electric service would increase. KCPL's tariff has an effective date of May 4, 2011. GMO's tariff has an effective date of June 4, 2011.

Interventions were allowed, and direct, rebuttal, and surrebuttal testimony was prefiled. Evidentiary hearings were held from January 18 - February 4, 2011, February 14 - 17, 2011, and March 3 - 4, 2011.

One of the issues raised during the course of the proceedings was whether a portion of the advanced coal tax credits received by KCPL should be allocated to GMO.¹ On February 24, 2011, the Commission directed the parties to fully brief this issue with their initial briefs filed on March 10, 2011 and to state any objection to the Commission hearing this issue separately from the rate issues in the case. The parties filed their briefs on March 10, 2011, as directed and no objections were filed. Thus, in this order the Commission takes up the limited issue of the allocation of the coal tax credit and no other issue.²

Declassification of Evidence

Schedule 1 of Paul R. Harrison's Surrebuttal Testimony³ was designated as "highly confidential" in its entirety during these proceedings. This schedule is a copy of the Final Arbitration Award issued during a private arbitration of a dispute between The Empire District Electric Company (Empire), the Missouri Joint Municipal Electric Utility Commission (MJMEUC) and the Kansas Electric Power Cooperative, Inc. (KEPCo). In addition, Volume 37, Page 3947, was designated as "highly confidential" by the Regulatory Law Judge even though the conversation was not *in camera* at the time. It has since come to the Commission's attention that much of the arbitrator's award is

¹ *Kansas City Power & Light Company's and KCP&L Greater Missouri Operations Company's List of Issues, Hearing Schedule and Order of Cross-Examination*, (filed January 1, 2011), p. 8; *List of Issues*, (filed January 7, 2011), p. 13.

² This includes the related issues of the prudence of the defense of the arbitration and the disallowance of the costs of arbitration. Those issues will be decided with the remaining rate case issues.

³ Ex. KCPL-223 and GMO-222.

public information as shown by Missouri Lawyers Weekly articles published on March 30, 2010, and April 4, 2010.⁴ Therefore, the Commission will designate as “public” the portions of Schedule 1 to Exhibits KCPL-223 and GMO-222 which are reported in the Missouri Lawyers Weekly articles and all of Volume 37 of the Transcript from February 14, 2011.

Findings of Fact

1. KCPL is a Missouri corporation engaged in the generation, transmission, distribution, and sale of electricity in western Missouri and eastern Kansas, operating primarily in the Kansas City metropolitan area. KCPL is a subsidiary of Great Plains Energy, Incorporated (GPE).

2. GMO is a Missouri corporation engaged in the generation, transmission, distribution, and sale of electricity in western Missouri. GMO was formerly known as Aquila, Inc., and was purchased by GPE on July 14, 2008.

3. The Energy Policy Act of 2005 enacted a series of tax incentives including Section 48A of the Internal Revenue Code.⁵ Section 48A provided for \$500 million of advanced coal project tax credits.

4. KCPL, GMO, Empire, MJMEUC, and KEPCo entered into a joint ownership agreement to build what is referred to as Iatan 2. Joint ownership is held as follows: KCPL 54.71%, GMO 18.00%, Empire 12%, MJMEUC 11.76%, and KEPCo 3.5%.⁶

⁴ *Power companies fight over \$125M tax credit*, Missouri Lawyers Weekly, March 30, 2010, and *Light fights Empire*, Missouri Lawyers Weekly, April 4, 2010.

⁵ 26 U.S.C. § 48A.

⁶ Exhibit KCPL-107, p. 12; Transcript p. 3941.

5. In August 2006 KCPL applied to the Department of Energy and the IRS for advanced coal tax credits for Iatan 2, but was denied.⁷

6. KCPL did not include any of the other Iatan 2 co-owners in its application for the coal tax credit⁸ and did not inform any of the co-owners about the credit or its plans to apply.⁹

7. On October 30, 2007, KCPL again applied to the Department of Energy and the IRS for advanced coal tax credits for Iatan 2.¹⁰

8. In April 2008, the IRS accepted the application and allocated \$125 million of advanced coal tax credits for Iatan 2.

9. KCPL signed a Memorandum of Understanding (MOU) regarding the award of the credits with the IRS in the summer of 2008.¹¹

10. None of the other co-owners of the Iatan 2 project (Aquila, Empire, MJMEUC, and KEPCo) applied for such credits in 2007.

11. On October 9, 2008, Empire notified KCPL of a controversy regarding the advanced coal tax credits.¹²

12. On October 31, 2008, both GMO and Empire filed applications with the IRS seeking advanced coal tax credits for Iatan 2. The IRS denied both applications indicating that the full \$125 million of credits available for Iatan 2 had already been awarded to KCPL.¹³

⁷ Ex. KCPL-223 and GMO-222, Harrison Surrebuttal.

⁸ Tr. 3910.

⁹ Ex. KCPL-223 and GMO-222, Sched. 1.

¹⁰ Ex. KCPL-223 and GMO-222, Sched. 3-5.

¹¹ Ex. KCPL-223 and GMO-222, Sched. 3.

¹² Ex. KCPL-297.

¹³ Ex. KCPL-223 and GMO-222, pp. 12-13 and Sched. 7-2; Tr. 3911.

13. Empire, MJMEUC, and KEPCo¹⁴ initiated arbitration proceedings against KCPL, claiming that they were either entitled to their proportionate share of the tax credits according to their ownership shares in latan 2 or the monetary equivalent thereof.

14. GMO did not give notice to arbitrate its entitlement to a portion of the \$125 million advanced coal tax credits.¹⁵

15. On December 30, 2009, a private arbitration panel denied the claims of MJMEUC and KEPCo, but found in favor of Empire. The panel concluded that KCPL was in violation of the ownership agreement by failing to include the co-owners in the filing for the tax credit¹⁶ or even telling the other co-owners about its application or its efforts to lobby Congress for an amendment to Section 48A.¹⁷

16. The panel directed KCPL and Empire to apply to the IRS for an amendment of the 2008 MOU to allow Empire to share in the Section 48A tax credits equal to \$17,712,500.¹⁸

17. The arbitration panel also directed KCPL to pay Empire the \$17.7 million in the event that the IRS did not agree to amend the MOU.¹⁹

18. MJMEUC and KEPCo are not tax-paying entities as MJMEUC is a political subdivision and KEPCo is a not-for-profit corporation.²⁰ Because MJMEUC and

¹⁴ On July 10, 2009, July 15, 2009, and July 17, 2009, respectively.

¹⁵ Tr. 3920.

¹⁶ EX-KCPL-223 and GMO-222, Sched. 1; Tr. 3913.

¹⁷ Ex. KCPL-223 and GMO-222, Sched. 1.

¹⁸ Ex. KCPL-223 and GMO-222, Sched. 1.

¹⁹ Tr. 3914.

²⁰ Tr. 3927; Ex. KCPL-223 and GMO-222, Sched. 1-1.

KEPCo were not eligible for the tax credits, the arbitration panel denied their claims against KCPL.²¹

19. KCPL and Empire applied to the IRS for a reallocation of the Section 48A advanced coal project credits. A revised MOU between the IRS and KCPL was agreed to by the IRS on August 19, 2010 and delivered to KCPL on September 9, 2010.²² The revised MOU reallocated the advanced coal project credits between KCPL and Empire according to their relative ownership shares in the amounts of \$107,287,500 and \$17,712,500, respectively.²³

20. Section 9.1(a) of the Iatan 2 Agreement states that the co-owners did not intend to create a partnership, and Section 9.1(b) states that "to the extent possible" the co-owners "shall each separately report and pay for all real property, franchise, business, or other taxes and fees ... arising out of the acquisition, construction, operation, disposition and co-ownership of Iatan 2;"²⁴

21. Great Plains Energy and its affiliates file joint tax returns.²⁵

22. KCPL was obligated to share costs and benefits of Iatan 2 and to notify the other co-owners of significant events under the Iatan 2 ownership agreement.²⁶

²¹ Ex. KCPL-223 and GMO-222, Sched. 1-1.

²² Tr. 3928.

²³ Ex. KCPL-223 and GMO-222, Sched. 3, pp. 5-9.

²⁴ Ex. GMO-18, Hardesty Rebuttal at 10-11.

²⁵ Tr. 3922-3923.

²⁶ Ex. KCPL-223 and GMO-222, Sched. 1; Ex. KCPL-105; Tr. 3909.

23. KCPL charged GMO and the other co-owners a small portion of the costs of making the application for the tax credits. This amount has since been refunded.²⁷

24. If the advanced coal tax credits are imputed to GMO, it will lower the cost of service for GMO and also lower rates.²⁸

25. Any attempt by this Commission to reallocate tax credits or indirectly to accomplish a reallocation through adjustments to rate base may constitute a normalization violation.²⁹

26. If a normalization violation occurs, it will affect not only the Section 48A advanced coal credits, but also all other investment tax credits on the books of KCPL.³⁰ Specifically, this would require KCPL to repay the IRS \$52,294,411, which consists of (a) \$29,151,153 in advanced coal credits that have been claimed, as well as (b) \$23,143,258 in other claimed investment tax credits. In addition, KCPL would lose the ability to offset future tax liabilities with \$77,957,534 of advanced coal credits that have not yet been claimed. The total penalty to KCPL for such a normalization violation would be \$130,251,945.³¹

27. Additionally, because GMO would purportedly receive reallocated tax credits from the Commission, not the IRS, GMO might also be subject to a normalization violation and lose all of its existing tax credits, which amount to

²⁷ Tr. 3921.

²⁸ Ex. KCPL-223 and GMO-222, p. 24.

²⁹ Tr. 3936-37 and 3961-67.

³⁰ Ex. KCPL-30 and GMO-18, pp. 10-11.

³¹ Ex. KCPL-30 and GMO-18, p. 11; Tr. 3936-37.

\$3,963,573 for its MPS Division and \$287,722 for its L&P Division, for a total of \$4,251,295.³²

28. The parties agree that a reallocation may be accomplished without a normalization violation by an amendment to the 2010 MOU to which KCPL and the IRS are parties.

Conclusions of Law

1. KCPL is an "electrical corporation" and "public utility" as those terms are defined in Section 386.020, RSMo, and, as such, is subject to the jurisdiction of the Commission as provided by law.

2. GMO is an "electrical corporation" and "public utility" as those terms are defined in Section 386.020, RSMo, and, as such, is subject to the jurisdiction of the Commission as provided by law.

3. This Commission is not bound by the decision of a private arbitration panel formed under the terms of the Iatan 2 Agreement.³³

4. Private Letter Ruling No. 200945006 (Nov. 6, 2009) states that: "If a normalization violation occurs, the results under [the tax laws] would be the disallowance or recapture of all of the unamortized investment tax credit of Taxpayer with respect to public utility property."³⁴ Additionally, under Section 211(b) of the Tax Reform Act of 1986, "all credits for tax years open under the statute of limitations at the time a final determination is rendered [by a state utility regulatory commission]

³² Ex. GMO-18, pp. 10-11; Tr. 3936-37 and 3961-67.

³³ See *Jim Walter Resources, Inc. v. Federal Mine Safety and Health Review Comm'n*, 920 F.2d 738, 749-50 (11th Cir. 1990) (regulatory commission need not defer to an arbitrator's award).

³⁴ Ex. 106 at p. 3.

inconsistent with normalization requirements are recaptured.”³⁵ Therefore, a normalization violation may result if the Commission orders a reallocation of the tax credits between KCPL and GMO.³⁶

5. Private letter rulings are entitled to evidentiary weight, are relied upon by courts as an instructive tool, and are helpful in ascertaining doctrines applied by the IRS.³⁷

6. The latan owners are “tenants in common, each with an undivided ownership interest therein”³⁸ Since the parties to the latan 2 Agreement are tenants-in-common, and not partners or joint venturers, each party was responsible for its own tax matters and for submitting its own tax filings to the IRS.

7. As the operator of latan 2, under Section 6.5(d) of the latan 2 Agreement, KCPL owed a special duty to notify its co-owners of significant events related to latan 2.³⁹

Decision

Although the Commission is not bound by the decision of the arbitration panel, the Commission accepts the findings of the arbitration panel. Even though each party under the latan 2 Agreement was responsible for paying and filing its own taxes, as the operator of latan KCPL owed a special duty to its co-owners. KCPL should have

³⁵ *Id.* at 7.

³⁶ See § 211(b), Tax Reform Act of 1986, Pub. L. No. 99-514, 99th Cong., 2d Sess. (1986); Treas. Reg. 1.46-6; Private Letter Ruling 200945006 (Nov. 6, 2009) (KCPL Exhibit 106). See generally R. Matheny, *Taxation of Public Utilities* (Matthew Bender, 2010), § 9.05, Investment Tax Credit Normalization Requirements (attached as Exhibit A).

³⁷ See *Hanover Bank v. Commissioner*, 369 U.S. 672, 686 (1962); *O’Shaughnessy v. Commissioner*, 332 F.3d 1125, 1131 (8th Cir. 2003); *Thom v. United States*, 283 F.3d 939, 934 (8th Cir. 2002); *Xerox Corp. v. United States*, 656 F.2d 659, 660 (Ct. Cl. 1981).

³⁸ See latan 2 Agreement, Exhibit 105, p. 1.

³⁹ Tr. 3909.

advised GMO and the other co-owners of its intent to request the availability of Section 48A credits and of its lobbying efforts to amend the law so that latan 2 qualified for the tax credits. The tax credits in the amount of \$125 million were certainly significant to the operation and construction of the facility, and were obviously part of KCPL's operations strategy.

In addition, once arbitration proceedings had begun, GMO should have been involved, in order to protect its own interest. It is clear that even though KCPL may not have realized it at the time, KCPL could not adequately represent the interest of GMO in the arbitration proceedings.

Because a normalization violation would eliminate the value of tax credits for both KCPL and GMO, causing harm to both of the companies and their customers, the Commission will not impute the tax credit to GMO unless the MOU cannot be amended. The Commission agrees with Staff that KCPL could have avoided the issue by alerting the other co-owners about the application, giving them an opportunity to join in its application for the coal tax credits.

If the normalization violation can be avoided, but GMO will receive its fair share of the tax allocations, that is the best course of action. Therefore, the Commission directs KCPL and GMO to apply to the IRS for an amendment of the 2010 MOU to reallocate the advanced coal project credits that KCPL now holds in revised amounts by a ratio that would reflect the proportionate ownership interests of KCPL at 54.71% and GMO at 18.00% (without regard to the ownership percentages of the non-taxpaying entities, MJMEUC and KEPCo), that is, \$80,725,000 and \$26,562,500, respectively.

Since Great Plains Energy and its affiliates file joint tax returns⁴⁰ it does not matter to the shareholders whether KCPL or GMO has the tax credits. But, which company has the tax credits can make a difference to the ratepayers⁴¹ because it may affect the cost of service. If the advanced coal tax credits are imputed to GMO it will lower the cost of GMO to serve its customers and, therefore, lower GMO rates.

THE COMMISSION ORDERS THAT:

1. The Commission will change the designation from "highly confidential" to "public" portions of Schedule 1 to Exhibits KCPL-223 and GMO-222 which are reported in the Missouri Lawyers Weekly articles and all of Volume 37 of the Transcript from February 14, 2011. The Commission's Data Center shall change the designation of Volume 37 in the Commission's Electronic Filing and Information System (EFIS).

2. No later than April 5, 2011, GMO and KCPL shall apply, at the shareholders' expense, to the Internal Revenue Service for an amendment of the Memorandum of Understanding that would allow KCP&L Greater Missouri Operations Company to obtain a share of the Section 48A tax credits for 2010, Section 48A tax credits equal to \$26,500,000.

3. If the application to amend the Memorandum of Understanding is denied, or if less than \$26,500,000 in Section 48A tax credits is allocated to KCP&L Greater Missouri Operations Company, then the Commission shall impute a proportionate amount of credits as a reduction to KCP&L Greater Missouri Operations Company's cost of service.

⁴⁰ Tr. 3922-3923.

⁴¹ Tr. 3928-3029.

4. This Report and Order shall be effective on March 26, 2011.

BY THE COMMISSION



Steven C. Reed
Secretary

(SEAL)

Gunn, Chm., Clayton, Davis, Jarrett,
and Kenney, CC., concur and certify
compliance with the provisions of
Section 536.080, RSMo 2000.

Dippell, Deputy Chief Regulatory Law Judge

STATE OF MISSOURI
PUBLIC SERVICE COMMISSION

At a session of the Public Service
Commission held at its office in
Jefferson City on the 30th day
of March, 2011.

In the Matter of the Application of Kansas City Power & Light Company for Approval to Make Certain Changes in its Charges for Electric Service to Continue the Implementation of Its Regulatory Plan)))))	<u>File No. ER-2010-0355</u>
In the Matter of the Application of KCP&L Greater Missouri Operations Company for Approval to Make Certain Changes in its Charges for Electric Service))))	<u>File No. ER-2010-0356</u>

**ORDER GRANTING CLARIFICATION OF REPORT AND ORDER
DIRECTING KCPL AND GMO TO APPLY TO THE IRS TO REVISE
THE MEMORANDUM OF UNDERSTANDING REGARDING
THE ADVANCED COAL TAX CREDITS FOR IATAN**

Issue Date: March 30, 2011

Effective Date: April 5, 2011

On March 16, 2011, the Commission issued its Report and Order Directing KCPL and GMO to Apply to the IRS to Revise the Memorandum of Understanding Regarding the Advanced Coal Tax Credits for Iatan (Report and Order). The Staff of the Missouri Public Service Commission filed a Motion to Clarify Report and Order¹ requesting that the Commission make three points of clarification. In addition, Kansas City Power & Light Company (KCPL) and KCP&L Greater Missouri Operations Company (GMO) filed an application for rehearing and motion for clarification² regarding similar points as Staff and requesting rehearing.

¹ Filed March 18, 2011.

² Filed March 25, 2011.

The first point is a rounding error by the Commission at ordered paragraph 2 of the Report and Order. The Commission uses the rounded figure of \$26,500,000 when it should use \$26,562,500. With this order the Commission will correct that error.

Second, Staff suggests that the Commission had intended³ to include a provision requiring KCPL to provide its application to the Internal Revenue Service for reallocation of the Section 48A tax credits to Staff for review before the application is made. KCPL reports that it has contacted the IRS in preparation for making the request and indicates that there is no formal "application." KCPL, however, is not opposed to providing the letter requesting the reallocation to Staff for its review prior to sending it to the IRS. The Commission will clarify its Report and Order to include this requirement.

Staff's third point is requesting clarification of the Commission's ordered paragraph 3 which indicates that if the IRS does not agree to alter the Memorandum of Understanding (MOU), then the Commission will "impute" credits to GMO. Staff requests the Commission clarify when this imputation will occur. KCPL also asks for rehearing or clarification of this point. KCPL, however, believes that the entire paragraph should be removed from the order as it will cause a normalization violation which the Commission's order clearly indicates it wishes to avoid. KCPL also requests that the Commission clarify the Commission's intent that if KCPL is unsuccessful in getting a modification of the MOU, then the Commission intends for a ratable portion of the \$26,562,500 calculated on the basis of the book life of latan 2 assets to be included as a reduction of cost of service in a future GMO rate proceeding. In addition, KCPL requests guidance from the Commission as to whether its credits will be reduced by a

³ Staff points to a conversation between Commissioner Davis and Mr. Zobrist (Transcript p. 3902) and the testimony of Paul Harrison (Ex. KCP&L-223, p. 20 and Ex. GMO-222, p. 22).

like amount. Finally, KCPL requests that the Commission delete the word "imputed" and replace it with the word "allocated" in Finding of Fact 24 to clarify this intent.

KCPL is correct in that the Commission's intent is to avoid a normalization error. KCP&L is also correct that this Commission and future Commissions are not prohibited in future rate cases from considering the ratemaking treatment afforded to future events. Thus, with this order the Commission clarifies that KCPL's understanding of the Commission's intent is correct. The Commission did not intend to "impute" the tax credits. The Commission's intent was to make it clear that KCPL has created an inequity for GMO customers and the Commission intends for GMO's customers to be made whole. Thus, the Commission is directing KCPL to request the IRS to alter the MOU. If that alteration does not occur, then the Commission will consider the ratemaking treatment to afford the tax credit in a future rate case. Therefore, the Commission will clarify its Report and Order by removing ordered paragraph 3 and replacing the word "imputed" in Finding of Fact 24.

KCPL also requests rehearing of the Commission's Report and Order. KCPL raises no new issues for the Commission's consideration and the Commission denies rehearing.

THE COMMISSION ORDERS THAT:

1. The application for rehearing of the Report and Order Directing KCPL and GMO to Apply to the IRS to Revise the Memorandum of Understanding Regarding the Advanced Coal Tax Credits for Iatan is denied.
2. Ordered paragraph 2 of the Report and Order Directing KCPL and GMO to Apply to the IRS to Revise the Memorandum of Understanding Regarding the

Advanced Coal Tax Credits for Iatan is corrected by replacing "\$26,500,000" with "\$26,562,500."

3. Finding of Fact 24 of the Report and Order Directing KCPL and GMO to Apply to the IRS to Revise the Memorandum of Understanding Regarding the Advanced Coal Tax Credits for Iatan is clarified by replacing the word "imputed" with the word "allocated."

4. The Report and Order Directing KCPL and GMO to Apply to the IRS to Revise the Memorandum of Understanding Regarding the Advanced Coal Tax Credits for Iatan is further clarified by deleting ordered paragraph 3.

5. Kansas City Power & Light Company shall present its letter and other information being presented to the IRS as a request for amendment of the Memorandum of Understanding to the Staff of the Commission for its review prior to sending it to the Internal Revenue Service.

6. The Staff of the Commission shall advise the Commission if it is unsatisfied with the request set out in paragraph 5.

7. Kansas City Power & Light Company shall advise the Commission of the outcome of its request that the Internal Revenue Service modify and amend the Memorandum of Understanding.

8. This order shall become effective on April 5, 2011.

BY THE COMMISSION



Steven C. Reed
Secretary

(S E A L)

Gunn, Chm., Clayton, Davis,
Jarrett, and Kenney, CC., concur.

Dippell, Deputy Chief Regulatory Law Judge

BEFORE THE PUBLIC SERVICE COMMISSION
OF THE STATE OF MISSOURI



In the Matter of the Application of Kansas City)
Power & Light Company for Approval to Make)
Certain Changes in its Charges for Electric)
Service to Continue the Implementation of)
Its Regulatory Plan)

File No. ER-2010-0355

REPORT AND ORDER

Issue Date: April 12, 2011

Effective Date: April 22, 2011

D. Arbitration Fees

Should fees incurred in the advanced coal tax credit arbitration case be recoverable by KCP&L?

Findings of Fact – Arbitration Fees

494. The Commission previously issued its report and order related to the advanced coal tax credits for Iatan⁶⁷⁹ (Coal Tax Credit Order) and adopts the findings of facts and conclusions of law in this order.

495. In 2008, KCP&L applied for and received a \$125 million qualifying advanced coal tax credit from the IRS associated with the construction of Iatan 2.⁶⁸⁰

496. Although there were several co-owners in the project, including The Empire District Electric Company (Empire), GMO, the Missouri Joint Municipal Electric Utility Commission (MJMEUC), and Kansas Electric Power Cooperative, Inc. (KEPCo), KCP&L sought to keep the entirety of the tax credit for itself.⁶⁸¹

497. Upon realizing that KCP&L intended to keep the entirety of this credit, Empire filed a notice of arbitration in 2009 seeking its proportionate share of the tax credit (or the monetary equivalent).⁶⁸²

498. On December 30, 2009, the Arbitration Panel issued its Final Arbitration Award. In its decision, the Arbitration Panel harshly criticized the actions of KCP&L in

⁶⁷⁹ File No. ER-2010-0355, *Report and Order Directing KCPL and GMO to Apply to the IRS to Revise the Memorandum of Understanding Regarding the Advanced Coal Tax Credits for Iatan* (issued March 16, 2011); clarified by File No. ER-2010-0355, *Order Granting Clarification of Report and Order Directing KCPL and GMO to Apply to the IRS to Revise the Memorandum of Understanding Regarding the Advanced Coal Tax Credits for Iatan* (issued March 30, 2011).

⁶⁸⁰ Ex. KCP&L 223, p. 4.

⁶⁸¹ Ex. KCP&L 223, p. 4.

⁶⁸² Ex. KCP&L 223, pp. 4-5.

failing to include the remaining co-owners in the tax credit, while sharing information with GMO with which it was about to be affiliated.⁶⁸³

499. As of October 31, 2010, KCP&L had paid the SNR Denton law firm over \$617,000 for “both the arbitration proceedings and its appeal of the arbitration panel’s decision.”⁶⁸⁴ KCP&L seeks to recover that amount in this rate case.

500. The expenses that KCP&L incurred in defending the arbitration claims brought by Empire, MJMEUC, and KEPCo, including efforts taken after the arbitration award was issued, were to preserve its rights including the appellate rights of KCP&L while it approached the IRS to amend the 2008 MOU and to assure that a normalization violation did not occur.

501. The ratepayers would not have been in the position of needing to defend the tax credits from a normalization violation if KCP&L had not acted inappropriately with regard to not including GMO and Empire in the tax credit application.⁶⁸⁵ Neither the ratepayers of GMO or KCP&L have been provided any benefit associated with this expense.⁶⁸⁶

⁶⁸³ Ex. KCP&L 223, at Sch. 1-3.

⁶⁸⁴ Ex. KCP&L 231, p. 19.

⁶⁸⁵ Coal Tax Credit Order.

⁶⁸⁶ Ex. 231, Majors Surrebuttal, p. 19.

Conclusions of Law – Arbitration Fees

52. The Commission adopts the conclusions of law from its Coal Tax Credit Order.⁶⁸⁷

Decision – Arbitration Fees

In 2008, KCP&L applied for and received a \$125 million qualifying advanced coal tax credit from the IRS associated with the construction of Iatan 2. Although KCP&L had several other partners in the project, including GMO, KCP&L did not inform its partners of its applications. KCP&L now seeks to recover from the ratepayers the fees for the arbitration in which it then had to defend itself to keep its tax credits intact.

Even though the ratepayers benefit from the tax credits, they have been provided no benefit associated with the defense of those tax credits caused by KCP&L's imprudent conduct in not including its co-owners in the applications. If the Commission grants KCP&L recovery of these legal fees, the Commission will be encouraging this utility to engage in improper actions.

The Commission determines that the arbitration expenses KCP&L has incurred in defending itself for its imprudent acts are disallowed from KCP&L's cost of service for setting rates.

⁶⁸⁷ File No. ER-2010-0355, *Report and Order Directing KCPL and GMO to Apply to the IRS to Revise the Memorandum of Understanding Regarding the Advanced Coal Tax Credits for Iatan* (issued March 16, 2011); clarified by File No. ER-2010-0355, *Order Granting Clarification of Report and Order Directing KCPL and GMO to Apply to the IRS to Revise the Memorandum of Understanding Regarding the Advanced Coal Tax Credits for Iatan* (issued March 30, 2011).

SCHEDULE CGF-SUR-4

and

SCHEDULE CGF-SUR-5

and

SCHEDULE CGF-SUR-6

and

SCHEDULE CGF-SUR-7

and

SCHEDULE CGF-SUR-8

HAVE BEEN DEEMED

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IN THEIR ENTIRETY

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APPLICATION FOR DEPARTMENT OF ENERGY CERTIFICATION

Applicant Name: Kentucky Utilities Company and
Louisville Gas and Electric Company

Applicant Address: 220 West Main Street, P. O. Box 32030
Louisville Kentucky 40232

Taxpayer identification number: Kentucky Utilities Company 61-0247570
Louisville Gas and Electric Company 61-0264150

Contact Person: Ronald L. Miller, Director Corporate Tax,
(502) 627 - 2687
Gregory J. Meiman, Senior Counsel
(502) 627 - 2562
J. Scott Williams, Manager Tax Accounting,
(502) 627 - 2530

Qualified advanced coal project: Trimble County Unit 2
487 Corn Creek Road
Bedford, Kentucky 40006

Table of Contents

	<u>Page Number</u>
Index of Abbreviations	3
Index of Appendices	6
Project Information Memorandum	9
I. Summary and Introduction	9
II. Technology and Technical Information.....	13
III. Priority for Integrated Gasification Combined Cycle Projects	23
IV. Site Control and Ownership.....	23
V. Utilization of Project Output.....	25
VI. Project Economics	31
VII. Project Development and Financial Plan.....	33
VIII. Project Contract Structure.....	38
IX. Permits including Environmental Authorizations.....	43
X. Steam Turbine Purchase	44
XI. Project Schedule.....	44
Appendices.....	44
Signature and Declaration.....	46

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Louisville Gas and Electric Company
June 28, 2006

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INDEX OF ABBREVIATIONS

ACI	Activated Carbon Injection
AQCS	Air Quality Control System
BACT	Best Available Control Technology
Bechtel	Bechtel Power Corporation
Btu/kWh	British Thermal Units per Kilowatt hour
Btu/Lb	British Thermal Units per Pound
Ca(OH) ₂	Hydrated Lime
CCN	Certificate of Public Convenience and Necessity
CER	Capital Expenditure and Recovery
CO	Carbon Monoxide
CSR	Curtailment Service
CT	Combustion Turbine
DESP	Dry Electrostatic Precipitator
DOE	Department of Energy
DSM	Demand Side Management
EAF	Equivalent Availability Factor
E.ON	E.ON AG
E.ON U.S.	E.ON U.S. LLC
EPC	Engineering, Procurement & Construction
°F	Fahrenheit
FERC	Federal Energy Regulatory Commission
FGD	Flue Gas Desulfurization
GCOD	Guaranteed Commercial Operational Date
GWh	Gigawatt hour
H ₂ O	Water
H ₂ SO ₄	Sulfuric Acid
HAL	Hitachi American Limited
HF	Hydrogen Fluoride
Hg	Mercury
HHV	Higher Heating Value
HP	High Pressure
I&O	Interconnection and Operating
IGCC	Integrated Gasification Combined Cycle
IMEA	Illinois Municipal Electric Agency
IMPA	Indiana Municipal Power Agency
IP	Intermediate Pressure
IRP	Integrated Resource Plan
IRS	Internal Revenue Service
ISO	Independent System Operator
KPDES	Kentucky Pollutant Discharge Elimination System

KPSC	Kentucky Public Service Commission
KU	Kentucky Utilities Company
Lb/MMBtu	Pound per Million British thermal units
Lb/MWh	Pound per Megawatt hours
LD	Liquidated Damages
LDC	Load Duration Curves
LG&E	Louisville Gas and Electric Company
LOI	Loss on Ignition/Unburned Carbon
LP	Low Pressure
MBEL	Mitsui Babcock Energy Ltd.
MISO	Midwest Independent Transmission System Operator
MMBtu	Million British thermal units
MMBtu/hr	Million British thermal units per hour
MW	Megawatts
MWH	Megawatt Hours
O&M	Operations and Maintenance
N ₂	Nitrogen
NH ₃	Ammonia
NO _x	Nitrogen Oxides
NPVRR	Net Present Value of Revenue Requirements
NTP	Notice to Proceed
O ₂	Oxygen
OEM	Original Equipment Manufacturer
Owners	LG&E, KU, IMPA & IMEA
PA	Participation Agreement
PAC	Powdered Activated Carbon
PC	Pulverized Coal
PID	Process and Instrumentation Diagrams
PJFF	Pulse Jet Fabric Filter
PM	Particulate Matter
PM10	Sub 10 Micron Particulate Matter
PO	Purchase Order
Powergen	Powergen plc, now Powergen Limited
PPA	Purchase Power Agreements
ppm	Parts per million
PRB	Powder River Basin
psia	Pounds per square inch absolute
PSSA	Power Supply System Agreement
RFP	Request for Proposals
RH	Relative Humidity
SCPC	Super-Critical Pulverized Coal
SCR	Selective Catalytic Reduction
SO ₂	Sulfur Dioxide
SO ₃	Sulfur Trioxide

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TC1	Trimble County Unit 1
TC2	Trimble County Unit 2
VAR	Volt-Ampere of Reactive power
VOC	Volatile Organic Compounds
WAPC	Wheelabrator Air Pollution Control, Inc.
WESP	Wet Electrostatic Precipitator
WFGD	Wet Flue Gas Desulfurization

Index of Appendices

Appendix	Description	Required/ Supplemental	Electronic Reference
A	Project Milestone Schedule	Supplemental	◦ AppA Milestone Schedule.pdf
B	John Voyles Testimony to the CCN	Supplemental	◦ AppB Voyles.pdf
C	Guarantee Heat Balance Schematic	Supplemental	◦ AppC Heat Balance.pdf
D	Boiler General Arrangement Drawings	Supplemental	◦ 00410-0104-31000-1001 A - Boiler Side Elevation (Section) Sp.pdf ◦ 00410-0104-31000-1002 A - Boiler Plan View (grade) AppD2.pdf ◦ 00410-0104-31000-1007 A - Boiler Plant Elevation (North) AppD.pdf
E	Preliminary Steam Cycle Process & Instrumentation Drawings	Supplemental	◦ AppE Preliminary Steam Cycle.pdf
F	Mass Balances	Supplemental	◦ AppF 1 Mass Balance.pdf ◦ AppF 2 Mass Balance.pdf
G	AQCS General Arrangement Drawings	Supplemental	◦ AppG1 AQCS.pdf ◦ AppG2 AQCS.pdf ◦ AppG3 AQCS.pdf
H	Bechtel Guarantee Sheet	Supplemental	◦ AppH Bechtel GTY Sheet.pdf
I	Trimble Co 2 Ambient Change Tax Credit Study	Supplemental	◦ AppI Ambient Change.pdf
J	WAPC Guarantee Sheet	Supplemental	◦ AppJ 2 WAPC.pdf ◦ AppJ WAPC Guarantee.pdf
K	Certificate for Convenience and Necessity Order	Required	◦ AppK CCN Order.pdf
L	Fuel Quality Specifications	Supplemental	◦ AppL Fuel Specification.pdf
M	Site Plan	Required	◦ AppM Site Plan 2.pdf ◦ AppM Site Plan.pdf

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Index of Appendices (continued)

Appendix	Description	Required/ Supplemental	Electronic Reference
N	Site Plan	Required	<ul style="list-style-type: none"> ◦ AppN Bechtel 1.pdf ◦ AppN Bechtel 2.pdf ◦ AppN EON.pdf ◦ AppN Hitachi.pdf ◦ AppN Mitsui.pdf ◦ AppN WAPC 1.pdf ◦ AppN WAPC 2.pdf ◦ AppN WAPC 3.pdf ◦ AppN WAPC 4.pdf ◦ AppN WAPC 5.pdf
O	Burns &McDonnell Preliminary Engineering Study	Required	◦ AppO Burns McDonnell.zip
P	Air Quality Permit	Required	◦ AppP Air Permit.pdf
Q	Kentucky State Board Generation and Transmission Siting Order	Required	◦ AppQ Siting Board Order.pdf
R	Participation Agreement (LGE/KU/IMPA/ MEA)	Supplemental	◦ AppR Participation Agmt.pdf
S	Purchase Orders	Supplemental	<ul style="list-style-type: none"> ◦ AppS 1 PO.pdf ◦ AppS 2 PO.pdf ◦ AppS 3PO.pdf
T	Trimble County Site Deeds	Required	◦ App T Deeds.pdf
U	Interconnection & Operating Agreement	Required	◦ AppU Interconnection Agmt.pdf
V	Energy Market Price Assumptions	Required	◦ AppV Plan Price Assumptions.pdf
W	Certificate for Convenience and Necessity Application	Supplemental	◦ AppW CCN Application.pdf
X	Financial Model	Required	◦ AppX Financial Model.xls
Y	E.ON US Investments Corp. Board Resolution	Supplemental	◦ AppY Brd Resolutions.pdf

Index of Appendices (continued)

Appendix	Description	Required/ Supplemental	Electronic Reference
Z	KPDES Permit	Required	◦ AppZ Waste Water Permit.pdf
AA	Testimony of Sharon L. Dodson to the KPSC for the CCN	Supplemental	◦ AppAA Dodson.pdf
BB	Independent Financial Report	Required	◦ AppBB Fitch.pdf
CC	Black and Veatch Site Assessment Rpt	Required	◦ AppCC Black and Veatch.pdf
DD	Audited Financial Statements	Required	◦ AppDD1 10K-05.pdf ◦ AppDD2 10Q-05.pdf ◦ AppDD3 10Q-04.pdf ◦ App DD4 10Q-03.pdf ◦ AppDD5 20-F.pdf ◦ AppDD 6 20-F-04.pdf ◦ AppDD7 20F-03.pdf ◦ AppDD8 EUS 1.pdf ◦ AppDD9 EUS.pdf ◦ AppDD10EUS.pdf
EE	Engineering, Procurement and Construction Agreement	Required	◦ AppEE Signed EPC.pdf ◦ AppEE Exhibits.zip

Other requested appendices (not applicable to TC2)

	Power Purchase or Energy Sales Agreement	Not applicable	Not applicable
	Market Study for non-power output	Not applicable	Not applicable

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Project Information Memorandum

I. Summary and Introduction

- *Description of the Project*

Kentucky Utilities Company ("KU") and Louisville Gas and Electric Company ("LG&E") (referred to herein as "the Companies") will construct an Advanced Coal-based Generation Technology project Trimble County Unit 2 ("TC2"). The unit is a nominal 750 net MW super-critical pulverized coal ("SCPC") facility with the latest coal combustion technology, as well as the latest technological advances in efficiency and environmental controls. This new facility will be located at Trimble County Station in Bedford, Kentucky, along the Ohio River, the site of Trimble County Unit 1 ("TC1"), a 511 MW coal-fired facility. TC2 will be a joint project between the Companies, which will own 75% of the project, and the Indiana Municipal Power Agency ("IMPA") and the Illinois Municipal Electric Agency ("IMEA"), which will jointly own 25% of the project, and will serve the needs of the native load customers of these entities. This project is a new electric generating unit with construction to be completed and unit commercialization to take place in year 2010. The nameplate generating capacity is a nominal 750 net MW.

The estimated total cost of the project is approximately \$1.1 billion. The estimated amount of qualified investment in eligible property is approximately \$876 million. The amount of qualifying advanced coal project credit requested for the project is \$125 million.

The following table summarizes the essential requirements for qualification for tax credit, as well as the associated values proving the qualification of this project. The balance of this document explains this qualification in detail.

Summary of Qualifying Criteria Requirements

Table 1

Criteria	Requirement	Trimble County Unit 2
Heat Rate	8530 Btu/kWh	8350 Btu/kWh
SO ₂ percent removal	99%	99%
NO _x emissions	0.07 lbs/MMBtu	0.04 lbs/MMBtu (guaranteed) 0.05 lbs/MMBtu (permitted)
PM emissions	0.015 lbs/MMBtu	0.015 lbs/MMBtu
Hg percent removal	90%	90%
Project to power	New electric generation OR Retrofit/repower existing	New electric generation
Amount of project is electrical power	At least 50%	100%
Fuel	At least 75% coal	100% coal
Project location	At one site	Yes; Trimble County Station, 487 Corn Creek Rd, Bedford, KY 40006
Nameplate	At least 400 MW	Nominal 750 net MW
Project Status	Ongoing engineering activities	Approved by State agencies with permits and contracts in place. Refer to Project Milestone Schedule in Appendix A
Project Type	IGCC or qualifying advanced coal project	Qualifying advanced coal project

The new TC2 unit will be powered by an SCPC boiler and steam turbine generator that utilize the latest technological advances in efficiency and environmental controls. The Companies place a high value on efficiency and environmental stewardship, selecting SCPC over a lower cost, less efficient sub-critical pulverized coal facility or a less efficient circulating fluidized bed plant. Moreover, steam cycle conditions were reviewed and raised to the highest conditions for which commercial guarantees were available and reliable operation could be expected with the 5.5 lbs SO₂/MMBtu performance fuel.

TC2 will clearly satisfy the requirements of Section 48A of the Internal Revenue Code in terms of the required design net heat rate. The Guaranteed Design Net Heat Rate provided by Bechtel in the EPC Agreement is 8662 Btu/kWh. When that heat rate is corrected for the fuel heat content and respective atmospheric conditions, as required by Section 48A(f)(2), TC2 has a calculated Design Net Heat Rate of 8350 Btu/kWh, as seen in Table 1. This is further described in the Heat Rate portion of Section II of this Application.

TC2 will easily satisfy the environmental performance requirements of Section 48A, as well. TC2 will be the most environmentally friendly coal-fired unit in Kentucky with lower permit

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Louisville Gas and Electric Company
June 28, 2006

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limits for sulfur dioxide ("SO₂") and nitrogen oxide ("NO_x") emissions than any other existing or currently planned coal unit in Kentucky. TC2 will be designed to achieve emission levels which are beyond Best Available Control Technology ("BACT") in several areas, using state-of-the-art emission control technologies. First, in terms of mercury removal, TC2 will be guaranteed to achieve 90% Mercury removal, matching the Section 48A Mercury removal design requirement. The 90% Mercury removal guaranteed for TC2 is necessary to provide a reasonable operating margin to meet the Mercury emission limit of 13×10^{-6} Lb/MWh contained in the project's Air Permit. The Environmental Protection Agency's Clean Air Mercury Rule would provide a limit of more than 21×10^{-6} Lb/MWh. The Mercury limit will be met by a selective catalytic reduction system ("SCR"), a dry electrostatic precipitator ("DESP"), an activated carbon injection system, a pulse jet fabric filter ("PJFF"), a wet flue gas desulfurization system ("WFGD") and a wet electrostatic precipitator ("WESP").

With other adjustments being made to TC1, SO₂ and NO_x emissions from both TC1 and TC2 will not exceed currently permitted limits for the Trimble County Station site, even after the addition of the TC2. Nevertheless, while TC2 was able to net out of the Prevention of Significant Deterioration regulations for SO₂ and NO_x and thus BACT does not apply, it will still be designed to meet 0.05 Lb/MMBtu NO_x which is over 28% better than the Section 48A requirement of 0.07 Lb/MMBtu and have a 99% SO₂ removal rate guarantee which equals the Section 48A requirement for SO₂ removal efficiency.

Finally TC2 will be designed to limit filterable and condensable particulate matter ("PM") emissions to 0.015 lbs/MMBtu. This will be accomplished by installing a DESP, a PJFF and a WESP.

The heat rate and emission limits quoted above as design values are vendor guarantees with liquidated damages or make right requirements contained in executed purchase orders. Hitachi American Limited ("HAL") will supply the steam turbine generator. Wheelabrator Air Pollution Control, Inc. ("WAPC") will supply the air quality control system and Mitsui Babcock Energy Ltd. ("MBEL") will supply the boiler. Bechtel Power Corporation ("Bechtel"), the engineering, procurement and construction ("EPC") contractor for TC2, will design and construct TC2 and provide the ultimate guarantee of TC2 emissions and performance to the Companies.

- *Financing and Ownership Structure*

The TC2 project will be owned by KU (60.75%) and LG&E (14.25%), with the remaining 25% to be owned by IMEA and IMPA. Both KU and LG&E are operating subsidiaries of E.ON U.S. LLC ("E.ON U.S."). KU and LG&E together account for the majority of the revenues of E.ON U.S. E.ON U.S. is ultimately owned by E.ON AG ("E.ON"), an integrated power and gas company based in Dusseldorf, Germany, with 2005 revenues of nearly \$67 billion and 2005 net income of \$8.8 billion. E.ON's primary areas of operation include central and eastern Europe, the United Kingdom, Scandinavia, and the U.S.

The financing of the TC2 project will include a variety of funding sources, as explained below in greater detail. The Agencies will fund their pro-rata share of costs as incurred and have already

issued bonds to fund these respective shares. KU and LG&E will fund the project with a combination of internal cash flow, equity contributions from E.ON U.S., tax-exempt bonds, and intercompany financing from E.ON AG affiliates.

- *Describe the main parties to the project, including background, ownership and related experience*

LG&E is a wholly-owned subsidiary of E.ON U.S. LG&E was incorporated in 1913 in Kentucky. LG&E is a regulated public utility company that supplies natural gas to approximately 324,000 customers and electricity to approximately 396,000 customers in Louisville and adjacent areas in Kentucky. LG&E owns and operates power plants with a generating capacity of 3,514 MW.

KU is a wholly owned subsidiary of E.ON U.S. KU was incorporated in 1912 in Kentucky and 1991 in Virginia. KU is a regulated public utility company that provides electricity to approximately 496,000 customers in over 600 communities and adjacent suburban and rural areas in 77 counties in Kentucky and approximately 30,000 customers in 5 counties in Virginia. In Virginia, KU operates under the name Old Dominion Power Company. KU owns and operates power plants with a generating capacity of 4,570 MW.

LG&E and KU are each subsidiaries of E.ON U.S. Effective December 1, 2005, LG&E Energy LLC was renamed E.ON U.S. Previously, effective December 30, 2003, LG&E Energy LLC had become the successor, by assignment and subsequent merger, to all the assets and liabilities of LG&E Energy Corp. E.ON U.S. is a subsidiary of E.ON, a German corporation. E.ON acquired LG&E Energy through its July 1, 2002 acquisition of Powergen plc, now Powergen Limited ("Powergen"), a United Kingdom company and holding company for E.ON U.K. plc, E.ON's United Kingdom market unit operating parent. LG&E and KU are now indirect subsidiaries of E.ON. As a result of these acquisitions and otherwise, E.ON and E.ON U.S. are registered as holding companies under PUHCA 2005 and were formerly registered holding companies under PUHCA 1935.

LG&E and KU have a long history of successfully building and operating power plants and constructing air quality control equipment. In 1937, LG&E installed one of the first electrostatic precipitators for particulate matter control and, in 1973, was the first utility in the nation to install scrubbers on its power plant units to reduce sulfur dioxide emissions. LG&E partnered with the Department of Energy in the early 1970's on an experimental scrubber project. LG&E and KU have recently installed SCR equipment and WFGD equipment on most of their coal-fired units to further reduce NO_x and SO₂ emissions. The operation of the new equipment has performed better than specifications and ranks in the top tier of utilities in the United States.

IMPA is a not-for-profit corporation and a political subdivision of the State of Indiana. IMPA was created in 1980 for the purpose of jointly financing, developing, owning and operating electric generation and transmission facilities appropriate to the present and projected energy needs of its participating members. IMPA sells power to its members under long-term power sales contracts. IMPA's owned and member-dedicated generating capacity is 811 megawatts.

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IMEA is a not-for-profit, municipal corporation and unit of local government of the State of Illinois. IMEA was created in 1984 for the purpose to jointly plan, finance, own and operate facilities for the generation and transmission of electric power to provide for the current and projected energy needs of the purchasing members. IMEA has forty members, each of which is a municipal corporation in the State of Illinois and owns and operates a municipal electric distribution system.

- *Current Project Status and Schedule to Beginning of Construction*

The project continues to progress according to the Project Milestone Schedule. Purchase orders were issued to HAL for the turbine and WAPC for the air quality control system in April 2006. A purchase order was issued to MBEL for the boiler in May 2006. These purchase orders have a total value of more than \$300 million. Bechtel has commenced the detailed engineering for the project with their sub-suppliers and placed orders for critical pipe. Site mobilization is scheduled for July 5, 2006.

The overall Summary Schedule of TC2 Project is shown on page 23 of Mr. John Voyles' testimony as Exhibit JNV-5 in the TC2 CCN and can be seen in Appendix B. Construction of TC2 will be primarily performed through a single EPC contract that will primarily include the boiler, air pollution equipment, and turbine generating systems. The Companies expect actual construction to take approximately four years. The current milestone summary is shown in Appendix A.

II. Technology and Technical Information

- *Provide a description of the proposed technology, including sufficient supporting information (such as process flow diagrams, equipment descriptions, information on each major process unit and the total plant, compositions of major streams, and the technical plan for achieving the goals proposed for the project) as would be needed to allow DOE to confirm that the technical requirements of § 48A could, in principle, be met.*

A) Primary Equipment and Systems

TC2 utilizes the latest combustion technologies, demonstrating that combustion technologies will continue to play a vital role in meeting the needs of electric consumers. TC2's primary equipment and systems are described below.

1) Boiler / Steam Turbine

The boiler proposed for TC2 will be a supercritical boiler burning pulverized coal ("PC") with main steam properties of 3690 psia and 1075°F. Supercritical boilers operate above the critical pressure of water (i.e. pressure at which the density of steam and water are the same). By

operating at increased steam pressures and temperatures, greater cycle efficiencies and lower emissions are achieved.

The boiler is designed to burn a range of fuels. The boiler will burn a maximum of 6,942 MMBtu/hr or approximately 348 tons of the performance fuel per hour. The performance fuel is comprised of a blend of high sulfur eastern bituminous coal (70%) and low sulfur western sub-bituminous coal (30%) with a 5.5 lbs/MMBtu SO₂ weighted average and 9970 lbs/MMBtu heat content. Startup and stabilization fuel will be Number 2 fuel oil.

The Guaranteed Heat Balance is provided schematically in Appendix C on Diagram Guarantee Heat Balance 310SC38-341.

The boiler is an opposed wall-firing design, designed to maximize efficiency and minimize emissions. For example, low NO_x burners and advanced combustion controls will be used in the boiler to reduce emissions by minimizing NO_x formation in the boiler. Good combustion practices will be utilized to control volatile organic compounds ("VOC") and carbon monoxide ("CO") formation.

The steam turbine is an extraction condensing reheat type using approximately 3690 psia, 1075°F/1075°F throttle steam and eight stages of steam extraction for feedwater heating. The steam turbine is a four casing design: high pressure ("HP"), intermediate pressure ("IP") and two low pressure ("LP") sections. See boiler design drawings in Appendix D.

2) Steam Cycle

The boiler is estimated to generate 5.15 million pounds of steam per hour. Feedwater will flow through the economizer and into the furnace waterwall tubes where it is converted to steam. The steam will continue through the waterwall furnace tubes and enter the primary and secondary superheater sections where it will reach its final pressure and temperature of 3690 psia and 1075°F, respectively. After exiting the secondary superheater section of the boiler, the steam will enter the HP steam turbine via the main steam piping. The steam then passes through the HP casing of the steam turbine.

After exiting the HP turbine casing, the steam returns to the boiler via the cold reheat piping to the reheater sections. After the steam is reheated to 1075°F it enters the IP stage of the steam turbine via the hot reheat piping. The steam then flows into the LP section of the turbine via the crossover piping.

Following the turbine, the steam flows through a number of heat exchangers to transfer heat from the steam to the feedwater until it is finally condensed and returned to the system as feedwater.

Process and Instrumentation Diagrams ("PID") for the steam cycle (Steam Cycle PID 1-6) are in Appendix E.

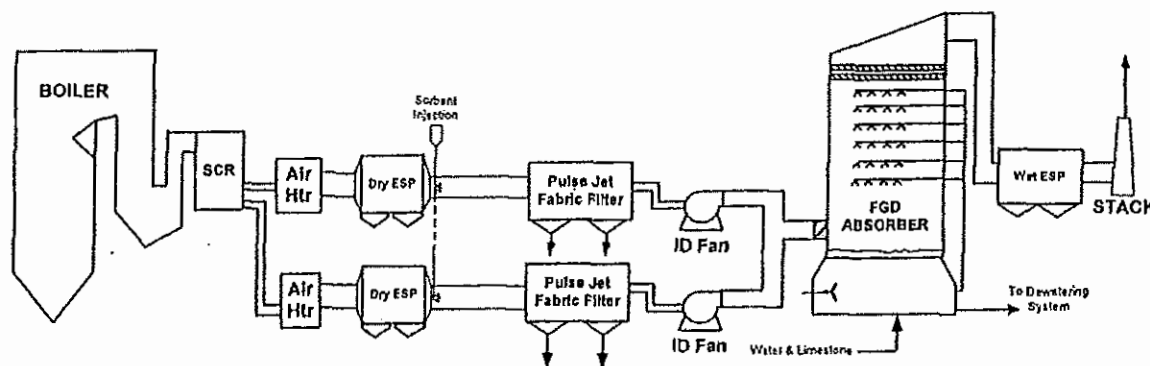
3) Boiler Flue Gas Path

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The coal enters the coal pulverizers as small chunks and exits as a fine powder after the large rollers crush it into small dust-sized particles. The particles are then transported by air (supplied by the primary air fans), and blown into the furnace at the burners, and mixed with secondary air for combustion in the boiler furnace. After the combustion process, the resultant exhaust gases, or flue gas, travel upwards through the boiler furnace, heating the water/steam fluid inside the furnace walls. The flue gas then passes through a superheater section and then enters the convection or backpass section of the boiler where it passes through the reheater sections, further superheaters, and the economizer sections of the boiler. The flue gas then passes through the first piece of equipment in a series of air quality control equipment, the SCR system. From the SCR the flue gas passes through the air pre-heater and then to the remaining Air Quality Control System ("AQCS") components.

The general sequence of equipment that the flue gas will flow through from the boiler to the stack (chimney) is shown below and on the AQCS mass balance diagrams in Appendix F.



4) Air Quality Control Key Equipment

The proposed AQCS for TC2 consists of an SCR, a DESP, a sorbent injection system for mercury ("PAC"), a sorbent injection system for corrosion reduction [$\text{Ca}(\text{OH})_2$], a Pulse Jet Fabric Filter ("PJFF"), a Limestone Forced Oxidation WFGD, and a WESP.

The arrangement, dimensions and scope of the equipment are furnished in the AQCS General Arrangement drawings provided in Appendix G.

Flue gas from the air preheater outlet nozzles enters the AQCS and is directed to the DESP inlet nozzles by the ductwork. The flue gas exits the DESP, where the PAC and $\text{Ca}(\text{OH})_2$ systems inject dry sorbent into the flue gas stream for mercury and some SO_3 removal. The flue gas enters the inlet plenum of the PJFF for additional particulate removal. Exiting the PJFF, the flue gas travels through axial fans and enters the WFGD. From the WFGD the flue gas travels through the WESP for acid mist removal and out through the existing stack.

a) Selective Catalytic Reduction System

The SCR is BACT for NO_x . The SCR is situated between the economizer outlet and the air preheater inlet. The SCR reactions convert NO_x and a reagent, ammonia (NH_3), to water (" H_2O ") and nitrogen (N_2). The NH_3 is injected and mixed via a stationary mixing device in the ductwork leading to the SCR. The thorough mixing and even distribution of NH_3 keeps the NH_3 slip below 2 ppm at 3 percent O_2 for the new SCR unit.

The ammonia and NO_x flow through two layers of plate catalyst. The SCR is designed and guaranteed to initially operate with two layers of catalyst; space is designed in the SCR for the addition of a third catalyst layer. The layers of catalyst speed up the ammonia / NO_x reaction and facilitate the creation of H_2O and N_2 as reaction by-products. The catalyst chosen for the project is to convert less than 1 percent of the SO_2 in the flue gas to SO_3 while ensuring the mercury in the flue gas is greater than 55 percent oxidized.

To minimize fly ash collection on the catalyst and the resultant pressure drop, the flue gas will pass through the catalyst sections in a downward flow direction to utilize gravity to assist in the fly ash passing completely through the catalyst sections. Sonic horns will be installed to periodically remove the fly ash from the catalyst.

The TC2 SCR unit will operate with anhydrous ammonia. The existing anhydrous ammonia system for the TC1 SCR at the station will be expanded to support TC2. An inlet loading less than 0.4 Lb/MMBtu of NO_x is anticipated for the SCR while burning the performance fuel. The outlet concentration of NO_x is guaranteed to be less than 0.04 Lb/MMBtu.

b) Dry Electrostatic Precipitator

The DESP is installed down stream of the air pre-heater to remove marketable fly ash (particulate matter) prior to the injection of PAC or $\text{Ca}(\text{OH})_2$. The DESP is guaranteed to remove 90% of the particulate matter in the flue gas stream which reduces the particulate matter loading and wear on the PJFF.

The DESP uses electrical current to charge particles contained in the flue gas by passing them over discharge electrodes. The charged particles are then placed in an electrostatic field that drives them to collection plates (or curtains). After an increment of build-up, the collection surface plates are rapped to knock the particles into a hopper below.

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Louisville Gas and Electric Company
June 28, 2006

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The horizontal inlet nozzles of the DESP contain perforated plates to ensure uniform gas flow at the inlet face of the precipitator. The horizontal outlet nozzles contain vertical channel baffles for uniform gas distribution.

The DESP is a three field design consisting of pairs of collecting electrode curtains spaced sixteen inches apart. Suspended within each pair of curtains is a rigid discharge electrode assembly. The curtains are made of roll formed 18 gauge sheet steel and are 50 feet in height by nearly 12 feet in width.

Both the discharge electrodes and the collecting curtains are rapped by shaft-driven tumbling hammer assemblies to remove the particulate matter. The particulate matter "sheets" off the curtains and electrodes falling into the hoppers below the DESP. The particulate matter is removed from the hoppers for sale or disposal.

c) Sorbent Injection Systems for Mercury Control Powdered Activated Carbon ("PAC")

Mercury ("Hg") enters the system in three forms; oxidized, elemental, and particulate. Oxidized and particulate mercury are abated throughout the air pollution control system as a co-benefit of the proposed technologies. Particulate mercury is readily removed in the baghouse, WFGD process, and WESP process. Elemental mercury can be converted to oxidized mercury across some of the equipment, allowing for its abatement in the air pollution control processes.

Elemental mercury can oxidize in the boiler due to combustion reactions. It is also oxidized across the SCR due to catalytic reactions. The oxidized mercury can react with unburned carbon ("LOI"), removing a fraction of it in the air preheater and the baghouse. The oxidized mercury is water soluble, leading to further abatement in the wet FGD. Further abatement of mercury takes place in the WESP, where all three forms of mercury can be collected.

An activated carbon injection system ("PAC") will be installed to ensure that TC2 meets the mercury permit limits. The PAC will be injected between the DESP and the PJFF. PAC is BACT for mercury removal. The PAC system is guaranteed to remove 90% of the total mercury and to meet the Air Permit emission limits of 13×10^{-6} Lb/MWH. The Mercury emission guarantee is contingent upon a maximum fuel Mercury content of 15.2×10^{-6} Lb/MmBtu (uncontrolled), flue gas temperatures at the air heater outlet no greater than 350 °F, and total mercury oxidation levels at least 55% for flue gas temperatures greater than 340 °F but less than or equal to 350 °F or at least 20% for flue gas temperatures at or below 340 °F.

d) Hydrated Lime [Ca(OH)₂]

Due to the range of fuels and operating parameters specified, there are conditions in which condensation of SO₃ may occur in the PJFF. To mitigate the corrosion and operational issues related to sulfuric acid mist in the PJFF, a Ca(OH)₂ system has been installed. The sorbent will be directly injected in the flue gas stream upstream of the baghouse to chemically react with SO₃ and H₂SO₄ to produce filterable compounds. These compounds or particulates are efficiently collected in a baghouse. Pipes or lances used to carry the sorbent will form a grid perpendicular

to the flow of the flue gas inside the duct work. The sorbent exits the pipes or lances and enters the flue gas through an atomizing spray designed to promote mixing.

e) Pulse Jet Fabric Filter

From the DESP, the flue gas will be routed into a PJFF for particulate removal. PJFF is BACT for filterable particulate matter.

TC2 will be supplied with one PJFF system comprised of two fields each containing six compartments. Each compartment contains 1,140 bags for a total of 13,680 bags in the PJFF. Flue gas with boiler fly ash, PAC and $\text{Ca}(\text{OH})_2$ enters an inlet plenum and is distributed to each of the individual compartments. Flue gas enters the compartments and is evenly distributed via a baffle to the filter bag socks. The particle laden flue gas flows through the sides of the filters (where the particles collect and form a filter cake on the outside of the bags) and clean flue gas exits the top of the filter. In order to clean the filters, a pulse of air is directed into the top of the filters, causing a pressure change and dislodging the cake from the filter so that it falls into the collection hopper for disposal. Each filter bag is supported on a wire cage; the bags and cages are independently suspended from a tubesheet at the top of each compartment.

There are numerous filter bag material alternatives for a baghouse. However, due to the high sulfur content of the coal to be burned, a degradation resistant fabric filter material has been selected for this particular application.

The baghouse is designed for a filterable PM emission rate of 0.015 Lb/MMBtu.

f) Wet Flue Gas Desulfurization

The flue gas exits the fabric filter baghouse and enters into the WFGD process via the ID fans. The wet limestone forced oxidized WFGD system proposed for the TC2 is BACT for removal of sulfur dioxide from the flue gas. The WFGD is designed and guaranteed to remove 99% of the SO_2 in the flue gas without the addition of reaction enhancement chemicals, such as an organic acid. The WFGD is also effective in removing particulate matter, HF and oxidized mercury.

In the WFGD system, the SO_2 undergoes several reactions—absorption, neutralization, regeneration, oxidation, and finally precipitation—with different chemicals until it finally forms a marketable, wallboard-grade gypsum.

The proposed WFGD consists of one absorber tower with two dual flow trays designed to treat 100% of the flue gas generated from the boiler. The absorber contains six limestone slurry spray levels and is designed to achieve 99% SO_2 removal. The flue gas travels vertically up the absorber tower through the dual flow trays (creating contact and mass transfer between the limestone slurry and the SO_2) and counter-current to the spray patterns. The atomized slurry droplets from the spray headers drop onto the dual flow trays and then to the reaction tank below the absorber tower. The slurry in the reaction tank is thoroughly mixed with oxidation air, which is compressed atmospheric air, blown into the reaction tank to precipitate the gypsum.

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Louisville Gas and Electric Company
June 28, 2006

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The WFGD system is designed for 5.5 Lb SO₂/MMBtu loading and 99 percent SO₂ removal efficiency while burning the performance fuel.

After passing through the WFGD the scrubbed gas is fed into a stand-alone WESP.

g) Wet Electrostatic Precipitator

From the WFGD process, the flue gas will enter a horizontal WESP. A WESP is BACT for removal of SO₃ and sulfuric acid mist. The WESP is designed and guaranteed to meet the permitted level of 0.0037 Lb/MMBtu of sulfuric acid at the stack. The WESP is also effective in removing many types of particulates, including acid mist, oil and tar based condensed aerosols, filterable particulates, and oxidized mercury.

The proposed WESP has three fields; two fields are required to meet the project guarantees and a third field is an installed spare. The active treatment area in each field consists of pairs of collecting electrode curtains spaced eleven inches apart. Suspended within each pair of curtains is an array of rigid discharge electrodes. The WESP contains 369 seven-and-a-half feet long by forty foot tall collection curtains and 3,600 forty foot long discharge electrodes.

A WESP charges particles in the flue gas by passing the particles over energized electrodes. The electrostatically charged particles then flow through an electrostatic field that drives them to oppositely charged collecting plates. The collection plates are continuously irrigated by an overhead washing system to eliminate concerns relating to contaminant build-up. The particle saturated water flows down the plates to the bottom of the WESP and to the reaction tank of the wet FGD system.

The WESP is anticipated to have a removal impact on all particulate matter, both filterable and condensable. The guaranteed total particulate matter concentration (filterable and condensable) following the WESP is 0.015 Lb/MMBtu.

From the WESP, the flue gas flows to the stack (chimney) and exits into the atmosphere.

B) Material Handling

1) Coal

Trimble County's existing equipment is sufficient to handle the coal and limestone needs for 2,350 MW of PC capacity. However, the addition of TC2 will require that some modifications to the existing coal handling system be made to manage the new concept of blending fuels at the site.

All coals will be transported to the site by barge; the station can moor between 1 and 30 barges with barge capacities ranging from 900-ton to 1,500-ton. Coal will be transferred from the barges

using the existing coal unloading system. The existing coal conveying and crushing systems also meet the demands of both TC1 and TC2.

A coal blending operation is proposed for TC2, to blend low sulfur, western sub-bituminous coal with high sulfur eastern bituminous coal.

2) Limestone

Limestone will be used as the flue gas desulfurization ("FGD") reagent and will be transported to the site by barge, just as it is for TC1. The current reagent handling and slurry preparation systems are of sufficient capacity to support the additional demands of TC2.

3) Water

The station is currently permitted under Kentucky Pollutant Discharge Elimination System ("KPDES") Permit # KY0041971 to use the Ohio River for its water needs. The addition of TC2 will not change this method of operation or the existing KPDES permit. See also Section IX, Permits including Environmental Authorizations.

4) Cooling Towers

TC2 will utilize the existing natural draft cooling tower on the site for its operations.

Heat Rate Requirement

- *Provide evidence sufficient to demonstrate that the proposed technology meets the definition of "Advanced Coal-Based Generation Technology," either as integrated gasification combined cycle (IGCC) technology, or other advanced coal-based electric generation technology meeting the heat rate requirement of 8530 Btu/kWh*
- *The applicant must provide actual heat rate and heat rate corrected to conditions specified in § 48A(f)(2)*
- *For projects including existing units, the applicant must provide information sufficient to justify that the proposed technology meets heat rate requirements specified in § 48A(f)(3)*

The EPC Agreement Guarantees with Bechtel for TC2 (attached as Appendix H) provides a guaranteed heat rate for the performance fuel at 59°F dry bulb and 60% relative humidity ("RH") is 8,662 BTu/kWh. The performance fuel has a heat content of 9970 Btu/Lb. To calculate the "design net heat rate" as defined in Section 48A(f)(2), Bechtel's guaranteed heat rate is adjusted both for site reference conditions and for the heat content of the design coal.

With respect to site reference conditions, the Bechtel guarantee conditions of 59°F and 60% RH (which is the ISO standard for system design) needed to be converted in order to apply the conditions contained in Section 48A(f)(2)(D) of 14.4 psia, 63°F dry bulb, 54°F wet bulb, and 55% RH. Those adjustments were made in Trimble County 2, Ambient Change, Tax Credit

Kentucky Utilities Company
Louisville Gas and Electric Company
June 28, 2006

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Study (attached as Appendix I). The performance data for the existing cooling tower, which was originally designed for two units but which will be enhanced in conjunction with this project, is based upon 90°F dry bulb conditions. As indicated in Appendix I, the guaranteed performance heat rate was first adjusted to a 90°F condition utilizing the existing cooling tower performance data. That 90°F case was then adjusted to the 54°F wet bulb criteria.

The adjusted heat rate at these conditions is 8751.9 Btu/KWh. This value should be conservative since expected enhancements to the cooling tower, which will further enhance performance, were not factored into the calculation.

Also, the heat rate of 8751.9 Btu/KWh described above was adjusted for fuel heat content of 9970 Btu/Lb pursuant to the formula in Section 48A(f)(2). This calculation shown below results in a Design Net Heat Rate of 8,350.3 Btu/kWh:

$$8,751.9 * [1 - [(13,500 - 9,970) / 1000] * .013] = 8,350.3 \text{ Btu/kWh}$$

This calculation yields the heat rate provided in Table 1 of this Application.

SO₂ Percent Removal Requirement

- *Provide evidence sufficient to ensure that the proposed project is designed to meet the following performance requirements:
SO₂ percent removal.....99 percent*

The WAPC purchase order provides for WAPC to guarantee 99% SO₂ removal from the TC2 flue gas. The relevant sections of the WAPC Guarantees are attached as Appendix J.

NO_x Emissions Requirement

- *NO_x emissions.....0.07 lbs / MMBTU*

The EPC Agreement provides for Bechtel to guarantee that NO_x emissions from TC2 will not exceed 0.04 Lb/MMBtu provided the burner stoichiometry does not exceed 1.0; otherwise the guarantee will be 0.05 Lb/MMBtu. See Appendix H.

PM Emissions Requirement

- *PM emissions.....0.015 lbs / MMBTU*

The EPC Agreement provides for Bechtel to guarantee that total (filterable and condensable) PM emissions from TC2 will not exceed 0.015 Lb/MMBtu. See Appendix H.

Mercury Removal Requirement

- *Hg percent removal.....90 percent*

The WAPC purchase order provides for WAPC to guarantee 90% Hg removal from the TC2 flue gas. The relevant sections of the WAPC Guarantees are attached as Appendix J.

Coal Project Requirements

- *Provide evidence sufficient to demonstrate that the project meets the requirements for qualifying advanced coal projects as specified under § 48A(e)(1) including:*
- *The project will power a new electric generation unit or retrofit/repower an existing electric generation unit. At least 50% of the useful output of the project is electrical power.*

TC2 is a new electric generation unit. The Guaranteed Heat Balance is provided schematically in Appendix C on Diagram Guarantee Heat Balance 310SC38-341. It shows that 100% of the useful output is electrical power.

See Appendix K for CCN for evidence that TC2 is a new electric generation unit and that over 50% of the useful output of the project will be electrical power.

- *The fuel for the project is at least 75% coal (as defined in § 48A(c)(4)), on an energy input basis.*

Appendix L contains Fuel Quality specifications to the project EPC contract. It shows that 100% of the fuel for TC2 will be coal.

- *The project is located at one site and has a total nameplate electric power generating capacity of at least 400 MW.*

A Site Plan for the nominal 750 net MW unit is located in Appendix M.

- *Provide information and data, including examples of prior similar projects completed by applicant, EPC contractor, and suppliers of major subsystems or equipment which support the capabilities of the applicant to construct and operate the facility.*

Appendix N contains reference information of the companies involved in the TC2 project.

E.ON U.S.

Bechtel Power Corp.

Mitsui Babcock Energy Limited

Hitachi American Limited

Wheelabrator Air Pollution Control, Inc.

- *Include the project status and relevant information from ongoing engineering activities. Also include in an appendix any engineering report or reports used by the applicant to develop the project and to estimate costs and operating performance.*

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 Louisville Gas and Electric Company
 June 28, 2006

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As seen in the Project Milestone Schedule located in Appendix A, the project is progressing toward Full Notice to Proceed and site mobilization in July 2006. Key equipment consisting of the boiler, turbine and AQCS has been procured. Detailed engineering is underway. Examples of the detailed engineering and approvals in connection with the project are listed below.

- Burns & McDonnell Report – A preliminary Engineering Study commissioned in 2002 to determine the feasibility, sizing, parameters and project approach strategy of the proposed TC2. The project and the scope have been optimized from this original study to the current status of the Purchase Orders with the Key Equipment sub-suppliers to Bechtel Power (the EPC Contractor). See Appendix O.
- Air Quality Permit, see Appendix P.
- Kentucky State Board Generation and Transmission Siting Order, see Appendix Q.
- Certificate of Public Convenience and Necessity Order (“CCN”), see Appendix K.
- Fuel Specification, see Appendix L.
- Guaranteed Heat Balance, see Appendix C.
- Trimble County 2, Ambient Change, Tax Credit Study, see Appendix I.
- Mass Balances, see Appendix F.
- Preliminary Steam Cycle PID’s, see Appendix E.
- Reference, see Appendix N.
- Project Milestone Schedule, see Appendix A.
- Site Plan, see Appendix M.
- AQCS General Arrangements, see Appendix G.
- Participation Agreement (IMEA, IMPA, LG&E, KU), see Appendix R.
- Purchase Orders for Turbine, Boiler and AQCS (“PO”), see Appendix S.

III. Priority for Integrated Gasification Combined Cycle Projects

For IGCC Projects, the applicant must submit information sufficient for categorization and prioritization of projects for certification, including:

- *Identification of the primary feedstock (as defined in section 5.02(5) of Notice 2006-24), and all other feedstocks.*
- *If applicable, evidence demonstrating that the project will be capable of adding components that can capture, separate and permanently sequester greenhouse gases.*
- *A plan showing how project by-products will be marketed and utilized.*
- *Other benefits, if any.*

This section is not applicable as TC2 uses an advanced coal project technology other than IGCC.

IV. Site Control and Ownership

- *Provide evidence that the applicant owns or controls a site in the United States of sufficient size to allow the proposed project to be constructed and operated on a long-term basis.*

LG&E owns the approximately 2,200 acre Trimble County Station Site. At Construction Closing, LG&E transferred an undivided ownership interest in the TC2 site (approximately 6.5 acres under TC2) to the other owners of TC2. Section 6.2 of the Participation Agreement attached as Appendix R describes fully the site ownership. A copy of the Trimble County Station Site deeds is attached as Appendix T.

- *Describe the current infrastructure at the site available to meet the needs of the project.*

As noted in the Project Description in Section II above, TC2 will be installed at an existing site in the E.ON U.S. fleet. This site has existing infrastructure for coal handling, limestone handling, water intakes, cooling tower and civil works complete. See the Site Plan in Appendix M.

- *Provide information supporting applicant's conclusion that the proposed site can fully meet all environmental, coal supply, water supply, transmission interconnect, and public policy requirements.*

All necessary environmental approvals to commence construction of TC2 have been obtained. The Title V, Acid Rain/NO_x Budget permit for the construction/operation of a new electrical generating unit was received/deemed final January 4, 2006. The Kentucky Pollutant Discharge Elimination System ("KPDES") Permit, currently in effect, expires September 30, 2007. The additional anticipated flows will be included during the renewal application in March 2007. The Companies do not anticipate significant changes to the KPDES permit as a result of TC2. In fact, the Companies are in compliance with the certification requirement under Section 48A(e)(2)(A) that all Federal and State environmental authorizations to commence construction have been received.

In terms of other regulatory approvals, on November 1, 2005 the Kentucky Public Service Commission issued an order granting TC2 a CCN and on November 9, 2005 amended that order to include a Site Compatibility Certificate. On January 27, 2004 an Interconnection and Operating Agreement ("I&O") was executed with the Midwest Independent System Operator identifying all necessary electrical infrastructure improvements and assigning almost all construction responsibility to the transmission unit of the Companies. The Companies received a CCN for the direct interconnection part of these facilities on September 8, 2005. An additional CCN for transmission system upgrades was received on May 26, 2006.

Water for TC2 will be taken from the Ohio River through existing intake structures and under existing permits. Coal will be purchased by the Companies' Fuel Department. It is anticipated that coal for the first year of operation will be fully contracted for in 2009. This is consistent with the Companies' practice for its existing 6,000 MW coal fleet.

The CCN order is attached as Appendix K. The Air Quality Permit is attached as Appendix P. The Interconnection and Operating Agreement is attached as Appendix U.

Kentucky Utilities Company
Louisville Gas and Electric Company
June 28, 2006

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V. Utilization of Project Output

- *A projection of the anticipated costs of electricity and other marketable by-products produced by the plant.*
- *Provide evidence that a majority of the output of the plant is reasonably expected to be acquired or utilized.*
- *Describe any energy sales arrangements that exist or that may be contemplated, e.g., Power Purchase Agreement or Energy Sales Agreement, and summaries of their key terms and conditions.*
- *Include as an appendix any independent Energy Price Market Study that has been done in connection with this project, or if no independent market study has been completed, provide a copy of the applicant-prepared market study.*
- *Identify and describe any firm arrangements to sell non-power output, and provide any evidence of such arrangements. If the project produces a product in addition to power, include as an appendix any related market study of price and volume of sales expected for that product.*

A. Costs of Electricity and Other Marketable By-Products

Table 2 shows the anticipated costs of electricity for TC2 as excerpted from the filed CCN Application for TC2:

Table 2 – Costs of Electricity for TC2

Year	Demand (\$/kW-Month)	Energy (\$/MWh)	Total Cost (\$/MWh)
2010	14.35	14.39	38.96
2011	14.38	14.60	39.23
2012	14.41	14.82	39.50
2013	14.45	15.04	39.78
2014	14.48	15.27	40.07
2015	14.52	15.50	40.35

By-products are currently forecast to be stored on site, however marketing opportunities are continuing to be evaluated. Therefore, long term markets for by-products (flyash, bottom ash, synthetic gypsum) are not known at this time. Additionally, fuel selection and combustion characteristics will determine the final quality of by-products, and therefore their market potential.

The primary fuel will be high sulfur coal, much like TC1, which has marketable by-products. However, TC2 will also have a new coal blending system and will be able to utilize a variety of coals through blending (including high sulfur eastern Kentucky, lower sulfur eastern and western sub-bituminous (Power River Basin) coals).

B. Majority of Output Will Be Used for Native Load

As regulated utilities, the Companies have an obligation to serve all customers located in their service territories and must be prepared to meet load growth in those areas. Therefore, the Companies prepared a 2004 Joint Load Forecast which forecasts the need for base-load capacity beginning in 2010. The Companies' energy requirements are forecast to grow at a compound average rate of 2.0 percent between 2005 and 2020. Moreover, the Companies' annual peak demand is forecast to grow at an average annual rate of 2.0 percent from 2005 to 2020. As shown in the highlighted cells in Table 3, the Companies will need between 401 MW and 552 MW of additional capacity by 2012 in order to serve native load requirements and maintain a reserve margin between 13% and 15%. Table 3 further indicates the combined Companies' capacity shortfalls through 2012, exclusive of the addition of TC2.

The Companies historically have maintained adequate reserves to insure reliable least cost generation supply to native load customers. Reserve margin is necessary because additional generation must be available should there be an unexpected loss of generation, reduced supply due to equipment problems, unanticipated load growth, variance in load due to extreme weather conditions, and/or disruptions in contracted purchased power.

The Companies also conducted a Resource Assessment to compare the options available to meet the projected needs of their respective customers. The purpose of a Resource Assessment is to identify the least-cost option for implementing the overall resource acquisition plan. That assessment determined that the construction of TC2 was the least-cost option to meet those needs. Construction is essential for the Companies to continue to meet their obligation, as regulated utilities, to provide reliable low-cost power to their growing native loads.

In addition to satisfying reserve margin requirements, the Companies must meet the energy needs of their customers in a least-cost manner. This requires the optimization of the generation portfolio among differing technology and fuel types (i.e., coal, gas, hydro, etc.). The Companies' triennial Integrated Resource Plan ("IRP") identifies when new resources are needed and provides an analysis of the type of new resource that is likely to offer the lowest lifetime system cost. Prior to the TC2 CCN, the most recent IRP filing was in October 2002. The IRP is a complete resource assessment and acquisition plan that considers all utility supply-side and demand-side resource alternatives, including enhancements to existing generation facilities. However, the IRP does not consider the dynamic purchase power market and the opportunities that may exist in the marketplace from time to time. Because the purchase power market is dynamic, the Companies continually review the "buy versus build" decision. The future resource mix is optimized such that the revenue requirements of serving load are minimized.

Kentucky Utilities Company
Louisville Gas and Electric Company
June 28, 2006

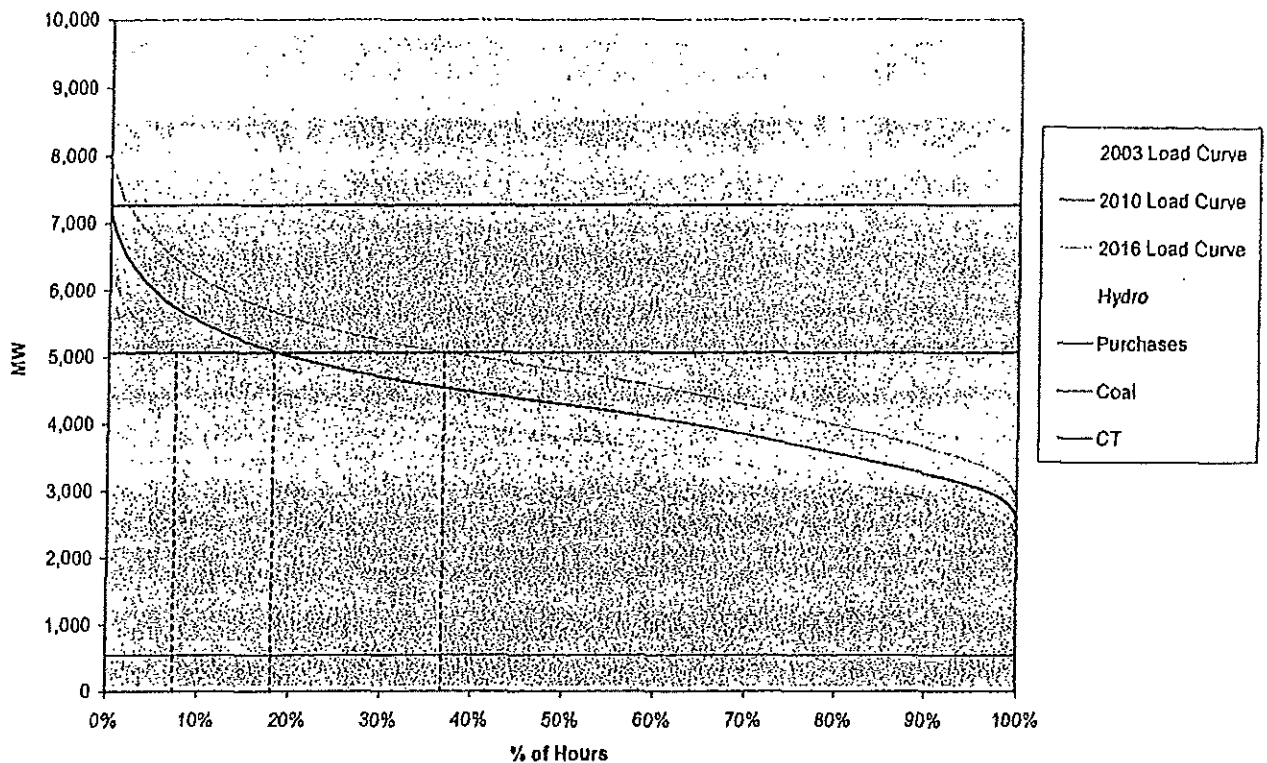
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Table 3 - Capacity Needs for Reserve Margin Range
Revised December 2004
(All values in MW at Summer Peak)

Component		2004	2005	2006	2007	2008	2009	2010	2011	2012
Peak Load		6,632	6,796	6,911	7,051	7,225	7,372	7,483	7,656	7,762
CSR/Interruptible		100	100	100	100	100	100	100	100	100
Existing DSM		44	67	89	108	116	116	116	116	116
2002 IRP DSM Program		0	0	1	1	2	2	2	2	2
Net Load		6,488	6,629	6,722	6,842	7,006	7,153	7,264	7,437	7,543
Existing Capability		7,615	7,608	7,609	7,596	7,582	7,547	7,549	7,550	7,555
Purchases		593	605	574	572	572	571	570	569	568
Total Supply		8,208	8,213	8,183	8,168	8,154	8,118	8,119	8,119	8,123
13 % RM	MW Need Before DSM	-827	-647	-486	-313	-103	100	224	419	535
	MW Need After DSM	-877	-722	-588	-437	-237	-35	90	285	401
15 % RM	MW Need Before DSM	-696	-513	-350	-174	40	245	372	570	688
	MW Need After DSM	-747	-590	-453	-300	-97	109	235	434	552
Existing Reserve Margin, %	Before DSM	25.7%	22.7%	20.1%	17.5%	14.4%	11.6%	10.0%	7.4%	6.0%
	After DSM	26.5%	23.9%	21.7%	19.4%	16.4%	13.5%	11.8%	9.2%	7.7%

By 2010, it will have been 20 and 26 years, respectively, since LG&E and KU constructed a base load unit. From 1990 to 2010, the Companies' energy needs will have grown by 14,500 GWh or 61%. The amount of time which the Companies rely upon resources other than base load resources (owned or purchased) is expected to increase substantially from 2003 to 2016 as shown in the following graph. Based upon an assumed 85% coal unit availability, the native load energy requirement was above the Companies' base load resources 7% of the time for 2003. That figure increases to 18% by 2010 and 36% by 2016. In the graph below, horizontal lines represent cumulative resource capabilities in MW. For example, the Combustion Turbine line is the summation of Hydro, Purchases, Coal and CT capacity. The curves are Load Duration Curves ("LDC") and represent load levels for each hour in the respective years.

**Load Duration Curve Comparison with Purchases
 85% Availability of Base Load Generation**



As part of the Resource Assessment, the Companies issued a Request for Proposals (“RFP”) on April 1, 2003 to meet the base load needs of the Companies for 2010 and beyond. The RFP indicated specific requirements such as the amount and timing of capacity and energy needed. The RFP was sent to over 90 potential energy suppliers, with nine responses being received. The nine responses resulted in ten proposals ranging from 10 MW to 500 MW. A screening evaluation was conducted to first assess and rank all viable proposals. The responses to the RFP included Purchase Power Agreements (“PPA”) and shared unit ownership, and were evaluated against the Companies self-build option at TC2. Three suppliers were eliminated during the screening process due to their considerably higher costs, and a preliminary detailed analysis was performed based on data used in the screening analysis. Table 4 briefly describes the six offers that were analyzed following the screening analysis.

Kentucky Utilities Company
Louisville Gas and Electric Company
June 28, 2006

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Table 4 – Six Proposals Analyzed (besides TC2)

Marketer	Description
A	200 MW unit contingent PPA; Term: 6/2007 through 5/2027
B	200 MW in 2007 and increasing to 500 MW in 2009; Thirty year PPA starting in early 2007.
C	500 MW firm (LD) PPA; Term: 1/2007 through 12/2021
D	485 MW asset ownership; Available in early 2005
E	500 MW PPA; Term: 10/2007 through 9/2022
F	114 MW average summer capacity, anticipated 716 GWh annually; Term: Thirty year PPA starting in early 2007

The analysis compares the revenue requirements associated with each option over a thirty-year time period. The analysis is performed primarily using PROSYM, a proprietary production cost model provided by *Global Energy Decisions*. The inputs to the program include generating unit characteristics, load projections, fuel and purchased power cost projections, and other information. The output includes generation, purchased power, and off-system sales profiles, along with the corresponding production costs. This cost information is combined with the capital cost information for each option to determine the net present value of revenue requirements for each resource alternative.

The conclusion of the Resource Assessment is that the construction of TC2 for 2010 in-service is the preferred alternative for meeting native load capacity needs for 2010 and beyond. This is represented as the Case Ranked one in Table 5 below, which shows the lowest Net Present Value of Revenue Requirements (“NPVRR”) - utilizing the market conditions at the time of the study for the CCN. A summary of results for the final detailed analysis can be found in Table 5 that follows:

Table 5 – Ranking of Cases Studied in CCN

Case	NPVRR (\$000)	Rank	Delta from Min (\$000)
TC2 2010 and Marketer F's PPA in 2013	16,370,555	1	0
Marketer F's PPA in 2010 and TC2 2011	16,377,517	2	6,962
TC2 and Marketer F's PPA in 2010	16,399,793	3	29,238
TC2 in 2010	16,443,935	4	73,380
TC2 in 2011	16,450,735	5	80,180
Marketer E's Joint Ownership and Marketer F's PPA in 2010	16,462,347	6	91,792
Marketer E's Joint Ownership in 2010	16,508,339	7	137,784
Marketer E's Joint Ownership in 2011	16,512,364	8	141,809
No Baseload Addition	16,850,301	9	479,746

TC2 will be one of the least-cost providers across the fleet after it is built. As a new base-load unit, and a low-cost provider, TC2 will be expected to operate at full load. Therefore, the PROSYM production cost model forecasts TC2 capacity factors on the order of 90% to 92% for the years that were modeled.

The Companies received approval from the KPSC for the CCN application for Trimble County 2 on November 1, 2005. This document affirms the reasonableness of the unit's expected output and is included in Appendix K.

C. Energy Sales Arrangements

Due to the nature of the Companies' business, (i.e. an obligation to serve all customers located in their service territories), no energy sales arrangements or Power Purchase Agreements have been established. However, IMEA and IMPA do have Participation Agreements ("PA") with the Companies. This specifically details that IMEA and IMPA will own 12.12% and 12.88% respectively, and will share in the construction costs, subject to all applicable approvals.

D. Energy Price Market Study

In lieu of an Energy Price Market Study, the market prices the Companies' Risk Coordination Group approved were used with the TC2 CCN and are provided in Appendix V. The data is given by periods of time, 5x16, 7x8, and 2x16 where 5x16 represents weekday peak hours, 7x8 represents off-peak hours, and 2x16 represents weekend peak hours. The "Into-Cinergy" column shows the pricing for the delivery point near the TC2 site that has since been renamed the "Cinergy Hub." With the unit projected in service in 2010, the market price forecast for that year in particular is shown in Table 6 which is excerpted from the aforementioned appendix. Note: forward market prices only indicate the relative merit position of TC2 in relation to market purchases. Upon commissioning, TC2 will be utilized to serve native load customers and thus not be subject to market price fluctuations for operation.

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Louisville Gas and Electric Company
June 28, 2006

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Table 6 - Market Price Assumptions for TC2

Into- Cinergy	5x16	7x8	2x16
1/1/2010	50.18	30.26	35.63
2/1/2010	48.46	28.48	36.40
3/1/2010	47.29	28.35	34.13
4/1/2010	44.10	29.06	33.16
5/1/2010	41.23	25.20	30.59
6/1/2010	46.03	27.15	33.31
7/1/2010	62.36	32.00	42.98
8/1/2010	61.17	30.26	42.37
9/1/2010	43.40	23.85	31.65
10/1/2010	42.35	28.33	33.14
11/1/2010	42.82	26.67	30.72
12/1/2010	43.17	28.17	37.39

E. Non-Power Output Sales

The new generating unit will provide only electricity and no other usable energy sources; however, as previously mentioned, byproducts from the combustion of coal (bottom ash, flyash) and by-products from environmental control technologies (synthetic gypsum) may be sold should a market develop.

VI. Project Economics

- *Describe the project economics and provide satisfactory evidence of economic feasibility as demonstrated through the financial forecast and the underlying project assumptions.*

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Louisville Gas and Electric Company
June 28, 2006

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Appendix W contains a section of the CCN application filed with the KPSC that contains the least cost analysis proving the economic feasibility of TC2. The CCN application does not contain the effects of the tax credits. Appendix X contains the financial model of TC2 showing the effects of the advanced coal tax credit.

- *Discuss the market potential for the proposed technology beyond the project proposed by the applicant.*

TC2 will be the first facility in the country to employ SCPC technology to burn principally high sulfur eastern coals and achieve the required efficiency under Section 48A. The required net heat design rates will be achieved by utilizing the steam conditions of 3690 psia and 1075° F. Once TC2 proves the viability of long term operations at these conditions, the Companies predict that all future high sulfur coal plants will employ these or higher steam conditions.

TC2 also will be the first new plant to utilize a SCR, DESP, ACI, PJFF, WFGD and WESP arrangement to control Mercury while minimizing solid waste issues. Mercury control remains a challenge for all coal facilities. On its website for the Mercury Emission Control R&D Program, DOE maintains that "technology to cost-effectively reduce mercury emissions from coal-fired power plants is not yet commercially available." The Companies, however, expects that the combination of control technologies will allow for the removal of 90% of mercury emissions in a cost-effective manner. The powered activated carbon employed at TC2 is from Norit-Americas; its trade name is DARCO FGD. DARCO FGD has been tested in numerous Department of Energy/National Energy Technology Laboratory studies. Norit-Americas were part of the research team for the Phase II Mercury Control Project – *Evaluation of Sorbent Injection for Mercury Control*. Once these environmental control features are proven, it is likely that most future PC coal plants in the U.S. burning eastern bituminous coals, will utilize this approach to control mercury emissions.

Section 48A was added to the tax code in recognition of the fact that coal must remain a sustainable fuel source. And, in meeting new emissions control requirements, we cannot afford to abandon our reliance on eastern coal, notwithstanding its high sulfur content. The technologies to be utilized by TC2 represent a giant leap forward in assuring the continued use of high sulfur coal while promoting enhanced efficiencies and reduced air emissions.

- *Show calculation of the amount of tax credit applied for based on allowable cost.*

Total Capital Project Budget (Generation)	\$1,056,000,000
Less IMEA/IMPA 25% ownership	(264,000,000)
KU/LG&E eligible generating plant	792,000,000
KU/LG&E eligible transmission plant	84,000,000
Total eligible plant	876,000,000
Tax credit percentage	x 15%
Tax credit calculated	\$131,400,000
Tax credit applied for	\$125,000,000

Kentucky Utilities Company
 Louisville Gas and Electric Company
 June 28, 2006

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Annual capital expenditures above represent financial statement basis projections. Actual tax basis expenditures will reflect differences such as capitalized interest and will be used to determine the qualifying expenditures.

VII. Project Development and Financial Plan

- *Provide the total project budget and major plant costs, e.g., development, operating, capital, construction, and financing costs.*

Steam Generator	\$108,800,000
Steam Turbine	47,000,000
Air Quality Control System Package	220,200,000
SCR	24,400,000
Ash Handling	18,400,000
Other Pollution Control Costs	42,000,000
Balance Of Project and Construction	579,700,000
Development Costs	<u>15,500,000</u>
Total Capital Project Budget	\$1,056,000,000
Less IMEA/IMPA 25% ownership	(264,000,000)
Total Capital Project Budget-Trans.	<u>84,000,000</u>
Total Capital	<u>\$876,000,000</u>

Bechtel is the engineering, procurement and construction contractor for TC2 and will design and construct TC2 and ultimately provide the guarantee of TC2 emissions and performance to the Companies.

- *Describe the overall approach to project development and financing sufficient to demonstrate project viability. Provide a complete explanation of the source and amount of project equity. Provide a complete explanation of the source and amount of project debt. Provide the audited financial statements for the applicant for the most recently ended three fiscal years, and the unaudited quarterly interim financial statements for the current fiscal year.*
- *For internally financed projects, provide evidence that the applicant has sufficient assets to fund the project with its own resources. Identify any internal approvals required to commit such assets. Include in an appendix copies of any board resolution or other approval authorizing the applicant to commit funds and proceed with the project.*
- *For projects financed through debt instruments either unsecured or secured by assets other than the project, provide evidence that the applicant has sufficient creditworthiness to obtain such financing along with a discussion of the status of such instruments. Identify any internal approvals required to commit the applicant to pursue such financing. Include in an appendix, copies of any board resolution or other approval authorizing the applicant to commit to such financing.*

- *For projects financed through investor equity contributions, discuss the source and status of each contribution. Discuss each investor's financial capability to meet its commitments. Include in an appendix, copies of any executed investment agreements.*
- *If financing through a public offering or private placement of either debt or equity is planned for the project, provide the expected debt rating for the issue and an explanation of applicant's justification for the rating. Describe the status of any discussions with prospective investment bankers or other financial advisors.*
- *For projects employing nonrecourse debt financing, provide a complete discussion of the approach to, and status of, such financing.*

KU and LG&E are not "project financing" the construction of TC2. Instead, the plant will be funded as part of the overall capital structure of the Companies. The sources of funds available to fund all projects of the Companies including TC2 will include internally generated cash, equity contributions, tax-exempt bonds, and intercompany loans from E.ON AG affiliates. It is important to note that the amounts identified below will be available to fund the TC2 project as well as all other capital projects of the Companies.

Internally generated cash flow will be a significant source of funds for the project. KU does not anticipate paying dividends during the construction of the project, and will reinvest the funds otherwise paid as dividends to fund capital projects. In 2005, KU generated cash from operations totaling \$221 million. LG&E is planning to continue to pay dividends during construction as its funding requirements will be significantly lower. However, LG&E generates significant cash flow to use toward funding the project as demonstrated by its 2005 results when cash from operations totaled \$150 million.

KU and LG&E are committed to maintaining strong investment grade credit ratings, and E.ON U.S. will make equity contributions to KU during the term of the project to ensure that KU's capital structure remains balanced. Current forecasts suggest that E.ON U.S. will contribute equity of at least \$300 million between 2006 and 2010. E.ON U.S. will obtain funds for these contributions from E.ON AG affiliates in the form of equity or intercompany loans. LG&E anticipates equity contributions totaling \$50 million from E.ON U.S. to maintain a balanced capital structure.

Certain costs of the TC2 project qualify for tax-exempt financing which is the lowest cost funding source available to the Companies. The amount of tax-exempt funding available to the applicants is limited by the availability of an annual allocation of the state volume cap. The pool available in Kentucky for private activity issuers such as the Companies is very small with each project currently capped at just below \$17 million per application. In recent years, the state has had cap available for a second round of allocation to projects, but even at \$34 million annually the pool is somewhat limiting. KU received two allocations in 2005 and once thus far in 2006 for projects unrelated to TC2. KU and/or LG&E will continue to seek tax-exempt allocations to the extent that there are qualifying costs.

Kentucky Utilities Company
Louisville Gas and Electric Company
June 28, 2006

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The final source of funds will be intercompany loans from affiliates of E.ON AG. E.ON's financing strategy is to borrow all funds externally at the ultimate parent, E.ON AG, and lend funds down to subsidiaries as needed. This strategy is designed to limit structural subordination issues that arise when multiple subsidiaries issue debt externally. The only exceptions to the strategy are situations wherein the subsidiaries can borrow at more attractive rates than E.ON as is true with the tax-exempt bonds discussed above. E.ON makes funds available to the applicants at market based rates using indicative pricing quotes from independent third parties. Loans are expected to be unsecured obligations of the applicants and the timing of the loans will be at the discretion of the applicants. E.ON has approved the TC2 project as evidenced by the attached board resolution in Appendix Y and E. ON is prepared to provide the necessary funding to complete the project.

E.ON is the world's largest investor-owned power and gas company headquartered in Dusseldorf, Germany with a market capitalization at year-end 2005 of €60 billion. E.ON has ready access to the capital markets if required to raise funds externally. E.ON is rated AA- by Standard & Poor's and Aa3 by Moody's and maintains lines of credit for general corporate purposes of €10 billion. E.ON also has recently entered into an additional credit facility totaling €32 billion related to the proposed acquisition of Endesa. At year-end 2005, E.ON had a positive net debt position; i.e. cash exceeded outstanding debt. As further evidence of financial strength, in 2005 E.ON generated cash flow from operations totaling €6.6 billion.

Both of the Agencies sold bonds in June 2006 to finance most of their respective shares of TC2. The proceeds from these bond sales are currently held by a trustee, but are available to the Agencies to pay for the construction of TC2. The Agencies may sell additional bonds in 2009 or later to finish funding construction.

- *In an appendix, provide (1) an Excel based financial model of the project, with formulas, so that review of the model calculations and assumptions may be facilitated; provide pro-forma project financial, economic, capital cost, and operating assumptions, including detail of all project capital costs, development costs, interest during construction, transmission interconnection costs, other operating expenses, and all other costs and expenses, and (2) a report of an independent financial analyst in accordance with the instructions in Section G of this Appendix B.*

Description of Modeling

In order to obtain a CCN for the TC2 project from the Kentucky Public Service Commission, the Utilities had to demonstrate that the project was a component of the least-cost capacity expansion plan for the combined system. The modeling that was performed in the Resource Assessment for the TC2 CCN utilized two different computer models. These are briefly described below:

Overview of the PROSYM Chronological Simulation Model

The PROSYM production costing model was used to evaluate the production cost revenue requirements associated with each of the scenarios. PROSYM is a product of *Global Energy Decisions*. It is a chronological electric utility production simulation modeling system that is designed for performing planning and operational studies on an hourly basis. It uses convergent Monte Carlo analysis to give the least cost and most economical dispatch of generation resources and simulates the Power Supply System Agreement ("PSSA") joint dispatch of both KU and LG&E units. That is, the generating units of both companies are dispatched in economic order to meet the combined demands of both KU and LG&E customers. PROSYM is able to simulate the utilization of typical generation resources and the purchased power alternatives considered in this analysis.

Overview of the Capital Expenditure and Recovery ("CER") Model

The CER module of Strategist (formerly called PROSCREEN II) calculates revenue requirements associated with capital expenditures for both the construction and in-service periods. These capital revenue requirements are combined with the production cost revenue requirements to produce a total system revenue requirement for the study period. The CER contains capital information on resource projects associated with the various cases evaluated in this resource assessment. Inputs to the CER include construction cost profiles, depreciation schedules and various economic assumptions.

Unit Operation Conditions

TC2 was modeled using the following operating conditions:

- Super-critical coal-fired unit
- Summer/winter ratings of 732/750 MW
- Summer/winter Full Load Heat Rate ("HHV") of 9079/8651 Btu/kWh
- Availability: 93%
- Location: Trimble County plant within LG&E transmission system

Proforma Project Financial Projections

Having established – from the perspective of *system* requirements – the optimal timing for the commissioning of the TC2 plant, the proforma project financial projections model (attached Excel file) shows the financial performance of the *stand-alone project* under the following assumptions:

- Project revenue reflects its 'revenue requirements' as reported for regulatory purposes (revenue requirements include depreciation, interest on debt, fair return on equity capital, fixed O&M, and required taxes; all variable costs are treated as 'pass-through' items).
- The project earns its revenue requirements only when the associated costs are included in the rate base (i.e. after a filing for rate adjustment); and the timing of rate filings is determined by the financial position of the Utilities as a whole rather than by the needs of a single project.

Kentucky Utilities Company
 Louisville Gas and Electric Company
 June 28, 2006

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- The model thus replicates 'imperfect' rate treatment reflective of a mid-2005 'snapshot' view of the financial outlook for the utilities; in the base case scenario the first rate adjustment – and thus the first opportunity to allow recovery of project costs - occurs in 2010, based on a calculation of prior year ('test year') revenue requirements.
- Project revenues remained essentially fixed between rate cases (although there is allowance for load growth in the interim) irrespective of the profile of actual revenue requirements; this tends to result in 'under-recovery' of costs during the construction phase and 'over-recovery' during the operating phase (*from an individual project perspective*).
- The project maintains the same capital structure as the utilities.

Capital Costs

The expected capital costs for TC2 construction in its entirety is approximately \$1.1 billion. The project cost was originally derived with the assistance of Burns & McDonnell Engineering in 2002. The cost was then independently reviewed and updated by Cummins and Barnard in January 2004 to account for subsequent scope and market changes. This includes escalation, contingency, and owner's costs, but excludes costs for transmission facilities. Since 25% of the project is owned by IMEA and IMPA, the total construction costs to the Companies will only be 75% or approximately \$800 million, excluding transmission facilities. The Companies' portion of the costs is shown in Table 7 as follows.

Table 7 – TC2 Costs (75% ownership only)
 (Nominal \$000s)

Year	Capital	Transmission	Total
2005	7,500	0	7,500
2006	76,300	5,200	81,500
2007	206,300	6,300	212,600
2008	304,200	26,900	331,100
2009	166,800	42,100	208,900
2010	30,900	3,800	34,700
Grand Totals	792,000	84,300	876,300

Operations and Maintenance Costs

The projected annual expenses associated with the Companies' 75% ownership of TC2 in 2004 dollars for non-fuel costs is \$4 million for variable and \$7.3 million for fixed O&M.

VIII. Project Contract Structure

- *Describe the current status of each of the agreements set forth below. Include as an appendix copies of the contracts or summaries of the key provisions of each of the following agreements:*
 - *Power Purchase Agreement (if not fully explained in Section IV)*

Not applicable, since energy will be used to serve native load customers.

- *Coal Supply: describe the source and price of coal supply for the project. Include as an appendix any studies of coal supply price and amount that have been prepared. Include a summary of the coal supply contract and a copy of the contract.*

TC2 is being designed to burn a variety of different fuels. It is currently anticipated that the main fuel will be a blend of low sulfur sub-bituminous coal from the Powder River Basin ("PRB") and high sulfur bituminous coal from the Illinois and Northern Appalachian Basins. The Companies currently purchase over fifteen million tons of coal per year for its other generating stations and will use the current policy and procedures to purchase the TC2 coals. Agreements for TC2 coals will be secured one or two years prior to commercial operation.

- *Coal transportation: explain the arrangements for transporting coal, including costs.*

TC2 fuels will be transported on the Ohio River to the site via barge. The station is equipped with a coal barge unloader capable of off-loading the additional requirement of TC2. LG&E currently has a contract with Crouse Corporation to transport all barge coal and anticipates using Crouse to transport TC2 coals.

- *Operations & Maintenance Agreement: include a summary of the terms and conditions of the contract and a copy of the contract.*

Article 7 of the Participation Agreement ("PA") provides the following:

LG&E and KU shall have the sole obligation and authority to manage, control, maintain and operate TC2. The Companies shall prepare an annual O&M budget and submit it to the Coordination Committee for approval. The Companies shall operate and maintain TC2 using Good Utility Practice.

Kentucky Utilities Company
Louisville Gas and Electric Company
June 28, 2006

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A copy of the PA dated February 9, 2004 is provided as Appendix R.

- *Shareholders Agreement: summarize key terms and include the agreement as an appendix.*

Table 8 below contains a summary key terms contained in the PA. Appendix R contains the agreement.

Table 8

TRIMBLE 2 PARTICIPATION AGREEMENT KEY TERMS SUMMARY									
ITEM	TERM SUMMARY								
Parties/Ownership	<table> <tr> <td>Indiana Municipal Power Agency ("IMPA")</td> <td>12.88%</td> </tr> <tr> <td>Illinois Municipal Power Agency ("IMEA")</td> <td>12.12%</td> </tr> <tr> <td>Collectively the Agencies</td> <td></td> </tr> <tr> <td>LG&E and KU (Companies)</td> <td>75.00%</td> </tr> </table>	Indiana Municipal Power Agency ("IMPA")	12.88%	Illinois Municipal Power Agency ("IMEA")	12.12%	Collectively the Agencies		LG&E and KU (Companies)	75.00%
Indiana Municipal Power Agency ("IMPA")	12.88%								
Illinois Municipal Power Agency ("IMEA")	12.12%								
Collectively the Agencies									
LG&E and KU (Companies)	75.00%								
Costs	<p>Each party pays its pro rata portion of all TC2 costs (development, construction, operation, maintenance, retirement, etc.). All costs are prorated based on ownership except for fuel and reactant expenses which are prorated based on energy delivered.</p> <p>The \$85 million in transmission costs are necessary to move TC2 energy to the Utilities' load. The Agencies will only pay a 25% share of the \$8 million direct interconnection costs that are part of the total transmission costs.</p>								
Control	<p>The Companies control the development, construction and operation of TC2, subject to meeting a "Good Utility Practice" standard and complying with approved budgets. The Development Budget is an exhibit to the Agreement. The Construction Budget is approved by a majority vote of the Coordination Committee (Companies 75%, Agencies 25%). Any changes to budgets are also approved by majority vote.</p>								
Development Phase Payments	<p>The Companies accrue Development Costs until April 1, 2004. The Agencies then pay their pro rata share of accrued Development Costs plus interest plus the 2% Supervisory Fee. The Agencies make monthly payments thereafter.</p>								

TRIMBLE 2 PARTICIPATION AGREEMENT KEY TERMS SUMMARY

ITEM	TERM SUMMARY
Development Schedule	<p>The Parties to use commercially reasonable efforts to meet project milestones:</p> <p>Each Party to execute Transmission Service Agreements with applicable ISO by July 1, 2004.</p> <p>(ii) The Companies to execute an Interconnection Agreement with applicable ISO by December 1, 2003.</p> <p>(iii) Each Party to obtain regulatory approvals by July 1, 2005.</p> <p>(iv) The Companies to obtain environmental permits by February 1, 2005.</p> <p>(v) Each Party to obtain final authorization and project funding by November 1, 2005.</p> <p>(vi) Construction closing December 31, 2005.</p>
Development Phase Termination / Withdrawal	<p>Any Party may withdraw during the Development Phase. If the Companies withdraw, the agreement is terminated, Agency payments may be refunded, development stops, and Agency option to participate in TC2 remains.</p> <p>If an Agency terminates, no refund of payments and Agency option to participate in TC2 ends. The Companies may continue development.</p>
Construction Phase Termination / Withdrawal	<p>Withdrawal during the Construction Phase is a breach. If the Companies withdraw, the construction stops and the Agencies may seek actual damages.</p> <p>If an Agency withdraws, the construction continues and the Companies and remaining Agency buyout the withdrawing Agency's interest at a discount after construction is completed.</p>
Construction Budget	<p>To be submitted 90 days prior to construction closing and approved by a majority vote of the Coordination Committee.</p> <p>Amendments to the Construction Budget are also by majority vote of the Coordination Committee.</p> <p>An Agency may elect to not participate in cost overruns in excess of the initial Construction Budget and be diluted at a discounted rate.</p>

Kentucky Utilities Company
Louisville Gas and Electric Company
June 28, 2006

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TRIMBLE 2 PARTICIPATION AGREEMENT KEY TERMS SUMMARY

ITEM	TERM SUMMARY
Construction Phase Payments	Agencies pay their pro rata share of Construction Costs plus the 2% Supervisory Fee monthly.
Operating Procedures	Each Party will only be entitled to use its pro rata share of any Plant Attribute (i.e., Capacity, Energy, Ramp Rate, VAR's) Any inadvertent use of any other Party's pro rata share of a Plant Attribute will be compensated in a way that complies with FERC Comparability Standards.
Assignments	Each Party has a right of first refusal and consent rights, not to be unreasonably withheld on any transfer to a non-affiliate.
Disputes	Disputes to be resolved by the: (i) Coordination Committee (ii) Senior Executives (iii) Voluntary Binding Arbitration

- *Engineering, Procurement and Construction Agreement: describe the key terms of the existing or expected EPC contract arrangement, including firm price, liquidated damages, hold-backs, performance guarantees, etc.*

The table below describes the key terms of the existing TC2 EPC Agreement. The EPC Agreement was signed on June 10, 2006.

EPC Parties:	Louisville Gas & Electric Co., Kentucky Utilities Co., Indiana Municipal Power Agency and Illinois Municipal Electric Agency ("Owners") and Bechtel Power Corp. ("Bechtel").	
Contract Price:	Lump sum turnkey price, plus provisional sum for the Mercury and PM10 Continuous Emissions Monitors.	
Performance:	Net Power Output of a nominal 750 net MW and Net Plant Heat Rate of 8662 BTU/ KWh.	
Schedule:	Notice to Proceed ("NTP")	June 28, 2006
	Scheduled Mechanical Completion	February 15, 2010
	Guaranteed Commercial ("GCOD")	June 15, 2010
Warranty:	Two years on entire plant from Bechtel with extended warranties from OEM's passed through.	

Kentucky Utilities Company
Louisville Gas and Electric Company
June 28, 2006

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Security: Letters of credit to be received by Owners upon NTP (i.e., the time that Owners authorize Bechtel to commence full construction). The letters of credit are stepped down over the course of the project in four increments and then fully released upon Final Completion (or upon completion of functional tests, if later).

Liquidated Damages: Schedule: If TC2 does not achieve Substantial Completion by GCOD;

Performance: Bechtel must correct performance if TC2 does not achieve a minimum Guaranteed Net Output or a maximum Guaranteed Net Plant Heat Rate ("Minimum Performance").

Reliability: Bechtel must achieve a minimum Equivalent Availability Factor ("EAF") during a 30 day reliability test.

- *Water Supply Agreement: confirm the amount, source, and cost of water supply.*

Increase maximum water withdrawal capacity from current 12,000 gal/min to 54,000 gal/min. Water source is the Ohio River at no cost.

- *Transmission interconnection agreement: explain the requirements to connect to the system and the current status of negotiations in this respect.*

All required contracts and regulatory approvals are in place for the construction of the system improvement necessary to interconnect TC2 and to move the power from TC2 to the Companies' and Agencies' customers.

The Companies are currently members of the Midwest Independent Transmission System Operator ("MISO"). An Interconnection Request #75052130 was sent to MISO in March 2002. In response MISO produced System Impact Study A-024 in May of 2003 and a Generation Interconnection Evaluation, Project G218 (MISO Queue #37356-01) in March of 2003. Both of these studies identified constraints and possible solutions to those constraints in the MISO transmission footprint and adjacent non-MISO transmission systems. After selecting from among the possible solutions identified, a MISO-prepared Facility Study Report, Project F012 (MISO OASIS # 75052130) identified the cost and schedule for required system improvements in July 2003. Subsequently MISO and the Companies entered into an Interconnection and Operating Agreement on January 27, 2004. (Included as Appendix U). The Companies acting as the Transmission Owner filed for regulatory approvals necessary to construct the required system improvements. The KPSC issued orders in September 2005 and May 2006 approving the construction of the required system improvements. The Companies are currently acquiring rights of way for the construction. All transmission construction is scheduled to be complete in the fall of 2009.

Kentucky Utilities Company
Louisville Gas and Electric Company
June 28, 2006

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The Companies are in the regulatory process of exiting from MISO. However, such withdrawal will have no effect on the Interconnection and Operating Agreement.

IX. Permits including Environmental Authorizations

- *Provide a complete list of all federal, state, and local permits, including environmental authorizations or reviews, necessary to commence construction of the project.*

Title V, Acid Rain/NO_x Budget permits for the construction/operation of a new electrical generating unit. Permit # - V-02-043 (Revision #2) January 4, 2006. See Appendix P.

Kentucky Pollutant Discharge Elimination System ("KPDES") Permit # KY0041971 (effective 10/1/02), see Appendix Z.

- *Explain what actions have been taken to date to satisfy the required authorizations and reviews, and the status of each.*

The Title V, Acid Rain/NO_x Budget permits for the construction/operation of a new electrical generating unit was received/deemed final January 4, 2006. See Appendix P.

The Kentucky Pollutant Discharge Elimination System ("KPDES") Permit # KY0041971 expires September 30, 2007. The additional anticipated flows will be included during the renewal application in March 2007. LG&E does not anticipate significant changes to the permit as a result of TC2. See Appendix Z.

- *Provide a description of the applicant's plan to obtain and complete all necessary permits, and environmental authorizations and reviews.*

With the approved CCN from the KPSC, the Companies have obtained all necessary permits to commence construction of TC2. The appropriate permits are covered in Ms. Sharon L. Dodson's testimony to the KPSC for the CCN, see Appendix AA. Moreover, the required permits are shown in that file on pages 12 and 13, otherwise labeled Exhibit SLD-3. Additionally, any permits routinely required for construction (i.e. plumbing, building, etc.) will be obtained at the appropriate time as necessary.

The Title V, Acid Rain/NO_x Budget permits for the construction/operation of a new electrical generating unit was received/deemed final January 4, 2006. See Appendix P.

The Kentucky Pollutant Discharge Elimination System ("KPDES") Permit # KY0041971 was effective 10/1/02, see Appendix Z.

Water for TC2 will be taken from the Ohio River through existing intake structures and under existing permits.

X. Steam Turbine Purchase

- *If applicant plans to purchase a steam turbine or turbines for the project, indicate the prospective vendors for the turbine and explain the current status of purchase negotiations, and provide a timeline for negotiation and purchase with expected purchase date.*

A Purchase Order (number 25191-100-POA-MUSG-00001) has been released to Hitachi America, Ltd. for the purchase of the steam turbine. Pricing, terms and conditions and schedule have all been agreed between the parties. The Purchase Order Cover Letter for the Steam Turbine as well as the Steam Generator and the AQCS are attached in Appendix S.

XI. Project Schedule

- *Provide an overall project schedule which includes technical, business, financial, permitting and other factors to substantiate that the project will meet the 2 year project certification and 5 year placed-in-service requirement.*

Appendix A contains the TC2 Project Milestones Schedule.

APPENDICES

- *Independent Financial Report.*

See Appendix BB.

- *Copy of internal or external engineering reports.*

See Appendices I, O and CC (Black and Veatch Site Assessment Report).

- *Copy of site plan, together with evidence that applicant owns or controls a site. Examples of evidence would include a deed, or an executed contract to purchase or lease the site.*

See Appendices M and T.

- *Information supporting applicant's conclusion that the site is fully acceptable as the project site with respect to environment, coal supply, water supply, transmission interconnect, and public policy reasons.*

See Appendices M, K, P, Q, U and Z.

- *Power Purchase or Energy Sales Agreement.*

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Louisville Gas and Electric Company
June 28, 2006

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Not Applicable.

- *Energy Market Study.*

See Appendix V.

- *Market Study for non-power output.*

Not Applicable.

- *Financial Model of project.*

See Appendix X.

- *Audited financial statements for the applicant for the most recently ended three fiscal years, and the unaudited quarterly interim financial statements for the current fiscal year.*

See Appendix DD.

- *For each project contract, if no contract currently exists, provide a summary of the expected terms and conditions.*

See Appendix EE (Engineering, Procurement and Construction Agreement).

- *List of all federal, state, and local permits, including environmental authorizations or reviews, necessary to commence construction.*

See Appendices P, Z, AA.

- *If an appendix listed above is not provided, include in its place a complete explanation of the reasons for the omission.*

The project will not have a Power Purchase or Energy Sales Agreement since TC2 will generate power needed to serve native load customers.

A market study was not completed because power will be used for native load customers.

A market study for non-power output was not performed, since the Companies have not yet identified marketing opportunities for the non-power output.

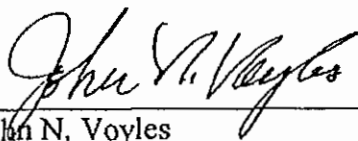
Since an EPC contract has already been executed for the project, a summary for a project contract that does not exist was not applicable.

The Companies respectfully request confidential treatment of this application and all appendices contained herein, as they contain trade secrets and commercial or financial information which is exempt from disclosure under the Freedom of Information Act, 5 USC sec. 552, Subject to the Trade Secrets Act, 18 USC sec. 1905.

Signature – Kentucky Utilities Company and Louisville Gas and Electric Company

Declaration

Under penalties of perjury, I declare that I have examined this submission, including accompanying documents, and, to the best of my knowledge and belief, all of the facts contained herein are true, correct, and complete.



John N. Voyles
Vice President – Regulated Generation
June 28, 2006



S. Bradford Rives
Chief Financial Officer

220 West Main Street
Louisville, Kentucky 40202
T (502) 627-3990
F (502) 627-2111
brad.rives@eon-us.com

September 27, 2006

Via Certified Mail

Internal Revenue Service
Attn: CC:PSI:6, Room 5313
P.O. Box 7604
Ben Franklin Station
Washington, DC 20044

Re: SECTION 48A APPLICATION FOR CERTIFICATION

Gentlemen:

Enclosed please find the completed application for advanced coal project credits which is submitted for your approval. This is a joint application of Kentucky Utilities Company and Louisville Gas and Electric Company for their Trimble Count Unit 2 project. Pursuant to Notice 2006-24, this application is being made to the Internal Revenue Service. The Taxpayers previously requested Department of Energy Certification. Under separate cover, we are also filing the Section 48A Certification Requirements.

We thank you in advance for your consideration of this application. Please feel free to contact us if you have any questions regarding the same. Please return a stamped copy of this transmittal letter for our file in the enclosed self-addressed envelope. Thank you in advance for your assistance in this matter.

Very truly yours,

A handwritten signature in black ink, appearing to read "S. Bradford Rives", written in a cursive style.

Enclosures

SECTION 48A APPLICATION FOR CERTIFICATION

Applicant Name: Kentucky Utilities Company and
Louisville Gas and Electric Company

Applicant Address: 220 West Main Street, P. O. Box 32030
Louisville Kentucky 40232

Taxpayer identification number: Kentucky Utilities Company 61-0247570
Louisville Gas and Electric Company 61-0264150

Contact Person: Ronald L. Miller, Director Corporate Tax,
(502) 627 - 2687
Gregory J. Meiman, Senior Counsel
(502) 627 - 2562
J. Scott Williams, Manager Tax Accounting,
(502) 627 - 2530

Qualified advanced coal project: Trimble County Unit 2
487 Corn Creek Road
Bedford, Kentucky 40006

Table of Contents

	<u>Page Number</u>
Index of Abbreviations	3
Summary of the Project	4
Description of Project Qualifications Under Section 48A.....	7
Heat Rate Requirement	7
Sulfur Dioxide Removal Requirement.....	7
Nitrogen Oxide Emissions Requirement	8
Particulate Matter Emissions Requirement.....	8
Mercury Removal Requirement.....	8
Coal Project Requirement.....	8
Site Control and Ownership.....	8
Project Status and Permits	8
Utilization of Project Output.....	9
Eligible Property	9
Ratio of Total Nameplate Capacity to Requested Allocation.....	12
Exhibits	13
Signature and Declaration.....	14

INDEX OF ABBREVIATIONS

BACT	Best Available Control Technology
Bechtel	Bechtel Power Corporation
Btu/kWh	British Thermal Units per Kilowatt hour
Btu/Lb	British Thermal Units per Pound
CCN	Certificate of Public Convenience and Necessity
DESP	Dry Electrostatic Precipitator
DOE	Department of Energy
E.ON	E.ON AG
E.ON U.S.	E.ON U.S. LLC
EPC	Engineering, Procurement & Construction
°F	Fahrenheit
Hg	Mercury
IGCC	Integrated Gasification Combined Cycle
IMEA	Illinois Municipal Electric Agency
IMPA	Indiana Municipal Power Agency
IRS	Internal Revenue Service
ISO	Independent System Operator
KPDES	Kentucky Pollutant Discharge Elimination System
KU	Kentucky Utilities Company
Lb/MMBtu	Pound per Million British thermal units
Lb/MWh	Pound per Megawatt hours
LG&E	Louisville Gas and Electric Company
MMBtu	Million British thermal units
MMBtu/hr	Million British thermal units per hour
MW	Megawatt
MWH	Megawatt Hours
NO _x	Nitrogen Oxide
PJFF	Pulse Jet Fabric Filter
PM	Particulate Matter
psia	Pounds per square inch absolute
RH	Relative Humidity
SCPC	Super-Critical Pulverized Coal
SCR	Selective Catalytic Reduction
SO ₂	Sulfur Dioxide
TC1	Trimble County Unit 1
TC2	Trimble County Unit 2
WAPC	Wheelabrator Air Pollution Control, Inc.
WESP	Wet Electrostatic Precipitator
WFGD	Wet Flue Gas Desulfurization

Kentucky Utilities Company ("KU") and Louisville Gas and Electric Company ("LG&E") (referred to herein as "the Companies") submit this Section 48A Application for Certification pursuant to Section 48A of the Internal Revenue Code and the Guidelines issued by the Internal Revenue Service ("IRS") on February 21, 2006 (Notice 2006-24).¹ As required under the Guidelines, the Companies submitted an Application for Department of Energy Certification ("DOE Application") on June 28, 2006. Accordingly, the Companies request that the IRS accept the Companies' Section 48A Application for Certification and allocate to the Companies an investment tax credit of \$125 million. The Companies are submitting simultaneously with this Application its Section 48A Certification Requirements. As explained in that submission, the Companies are seeking issuance of the certification because they have satisfied the requirements under Section 48A that all federal and state environmental authorizations or reviews necessary to commence construction of the project have been received and that the main steam turbine for the project has been contracted for.

Summary of the Project

The Companies will construct an Advanced Coal-based Generation Technology project, Trimble County Unit 2 ("TC2"). The unit is a nominal 750 net MW super-critical pulverized coal ("SCPC") facility with the latest coal combustion technology, as well as the latest technological advances in efficiency and environmental controls. This new facility will be located at Trimble County Station in Bedford, Kentucky, along the Ohio River, the site of Trimble County Unit 1 ("TC1"), a 511 MW coal-fired facility. TC2 will be a joint project between the Companies, which will own 75% of the project, and the Indiana Municipal Power Agency ("IMPA") and the Illinois Municipal Electric Agency ("IMEA")², which will jointly own 25% of the project, and will serve the needs of the native load customers of these entities. This project is a new electric generating unit with construction to be completed and unit commercialization to take place in year 2010. The nameplate generating capacity is a nominal 750 net MW.

¹ Both KU and LG&E are operating subsidiaries of E.ON U.S. LLC ("E.ON U.S."). E.ON U.S. is ultimately owned by E.ON AG, an integrated power and gas company based in Dusseldorf, Germany. See the DOE Application, which is attached to this Application as Exhibit I, for details regarding the parties to the project and the project itself.

² IMPA is a not-for-profit corporation and a political subdivision of the State of Indiana. IMPA was created in 1980 for the purpose of jointly financing, developing, owning and operating electric generation and transmission facilities appropriate to the present and projected energy needs of its participating members. IMPA sells power to its members under long-term power sales contracts. IMPA's owned and member-dedicated generating capacity is 811 megawatts. IMEA is a not-for-profit, municipal corporation and unit of local government of the State of Illinois. IMEA was created in 1984 for the purpose of jointly plan, finance, own and operate facilities for the generation and transmission of electric power to provide for the current and projected energy needs of the purchasing members. IMEA has forty members, each of which is a municipal corporation in the State of Illinois and owns and operates a municipal electric distribution system.

As part of the TC2 project, new transmission lines are needed to provide stability for the output from TC2. The new transmission lines are based on studies performed by the Companies and approved by the Midwest Independent System Operator. The Companies received a Certificate of Public Convenience and Necessity ("CCN") for the direct interconnection part of these facilities on September 8, 2005 from the Kentucky Public Service Commission. An additional CCN for transmission system upgrades was received on May 26, 2006. The additional transmission lines are a 42 mile Hardin County-Mill Creek 345 kilovolt line and a 2.55 mile Trimble County-Public Service Indiana 345 kilovolt line. Construction for part of the transmission upgrade has begun.

The estimated total cost of the project is approximately \$1.25 billion. The estimated amount of qualified investment in eligible property is approximately \$988 million. The amount of qualifying advanced coal project credit requested for the project is \$125 million.

Attached as Exhibit 1 is a paper copy of the Department of Energy Application filed on June 28, 2006 in accordance with section 5.02 of Notice 2006-24. KU and LG&E satisfied all requirements of the Department of Energy Application.

The following table summarizes the essential requirements for qualification for tax credit, as well as the associated values proving the qualification of this project.

Table 1 - Summary of Qualifying Criteria Requirements

Criteria	Section 48A Requirement	Trimble County Unit 2
Heat Rate	8530 Btu/kWh	8350 Btu/kWh
SO ₂ percent removal	99%	99%
NO _x emissions	0.07 lbs/MMBtu	0.04 lbs/MMBtu (guaranteed) 0.05 lbs/MMBtu (permitted)
PM emissions	0.015 lbs/MMBtu	0.015 lbs/MMBtu
Hg percent removal	90%	90%
Project to power	New electric generation OR Retrofit/repower existing	New electric generation
Amount of project is electrical power	At least 50%	100%
Fuel	At least 75% coal	100% coal
Project location	Generation Unit at one site	Yes; Trimble County Station, 487 Corn Creek Rd, Bedford, KY 40006
Nameplate	At least 400 MW	Nominal 750 net MW
Project Status	Ongoing engineering activities	Approved by State agencies with permits and procurement/construction contracts in place.
Project Type	IGCC or qualifying advanced coal project	Qualifying advanced coal project

The new TC2 unit will be powered by an SCPC boiler and steam turbine generator that utilize the latest technological advances in efficiency and environmental controls. The Companies place a high value on efficiency and environmental stewardship, selecting SCPC over a lower cost, less efficient sub-critical pulverized coal facility or a less efficient circulating fluidized bed plant. Moreover, steam cycle conditions were reviewed and raised to the highest conditions for which commercial guarantees were available and reliable operation could be expected with the 5.5 lbs SO₂/MMBtu performance fuel.

TC2 will clearly satisfy the requirements of Section 48A of the Internal Revenue Code in terms of the required design net heat rate. The Guaranteed Design Net Heat Rate provided by Bechtel Power Corporation ("Bechtel") in the EPC Agreement is 8662 Btu/kWh. When that heat rate is corrected for the fuel heat content and respective atmospheric conditions, as required by Section 48A(f)(2), TC2 has a calculated Design Net Heat Rate of 8350 Btu/kWh, as seen in Table 1. This is further described in the Heat Rate portion of this Application.

TC2 will satisfy the environmental performance requirements of Section 48A, as well. TC2 will be the most environmentally friendly coal-fired unit in Kentucky with lower permit limits for sulfur dioxide ("SO₂") and nitrogen oxide ("NO_x") emissions than any other existing or currently planned coal unit in Kentucky. TC2 will be designed using state-of-the-art emission control technologies. First, in terms of mercury removal, TC2 will be guaranteed to achieve 90% Mercury removal, matching the Section 48A Mercury removal design requirement. The 90% Mercury removal guaranteed for TC2 is necessary to provide a reasonable operating margin to meet the Mercury emission limit of 13×10^{-6} Lb/MWh contained in the project's Air Permit which is better than the Environmental Protection Agency's Clean Air Mercury Rule requirements. The Mercury limit will be met by a selective catalytic reduction system ("SCR"), a dry electrostatic precipitator ("DESP"), an activated carbon injection system, a pulse jet fabric filter ("PJFF"), a wet flue gas de-sulfurization system ("WFGD") and a wet electrostatic precipitator ("WESP").

With other adjustments being made to TC1, SO₂ and NO_x emissions from both TC1 and TC2 will not exceed currently permitted limits for the Trimble County Station site, even after the addition of the TC2. Nevertheless, while TC2 was able to net out of the Prevention of Significant Deterioration regulations for SO₂ and NO_x and thus Best Available Control Technology ("BACT") does not apply, it will still be designed to meet 0.05 Lb/MMBtu NO_x which is over 28% better than the Section 48A requirement of 0.07 Lb/MMBtu and have a 99% SO₂ removal rate guarantee which equals the Section 48A requirement for SO₂ removal efficiency.

Finally TC2 will be designed to limit filterable and condensable Particulate Matter ("PM") emissions to 0.015 lbs/MMBtu. This will be accomplished by the combination of the DESP, PJFF, WFGD and WESP.

The heat rate and emission limits quoted above as design values are vendor guarantees with liquidated damages or make right requirements contained in executed purchase orders. Hitachi

American Limited will supply the steam turbine generator. Wheelabrator Air Pollution Control, Inc. ("WAPC") will supply the air quality control system and Mitsui Babcock Energy Ltd. will supply the boiler which includes the SCR. Bechtel, the engineering, procurement and construction ("EPC") contractor for TC2, will design and construct TC2 and provide the ultimate guarantee of TC2 emissions and performance to the Companies.

Description of Project Qualifications Under Section 48A

The following sections explain how TC2 will satisfy the qualification requirements of the legislation in more detail.

Heat Rate Requirement

The EPC Agreement Guarantees with Bechtel for TC2 provide a guaranteed heat rate for the performance fuel at 59°F dry bulb and 60% relative humidity ("RH") of 8,662 BTu/kWh. The performance fuel has a heat content of 9970 Btu/Lb. To calculate the "design net heat rate" as defined in Section 48A(f)(2), Bechtel's guaranteed heat rate is adjusted both for site reference conditions and for the heat content of the design coal.

With respect to site reference conditions, the Bechtel guarantee conditions of 59°F and 60% RH (which is the standard for system design) needed to be converted in order to apply the conditions contained in Section 48A(f)(2)(D) of 14.4 psia, 63°F dry bulb, 54°F wet bulb, and 55% RH. Those adjustments were made in Trimble County 2, Ambient Change, Tax Credit Study (See Exhibit 1, DOE application Appendix I). The performance data for the existing cooling tower, which was originally designed for two units but which will be enhanced in conjunction with this project, is based upon 90°F dry bulb conditions. As indicated, the guaranteed performance heat rate was first adjusted to a 90°F condition utilizing the existing cooling tower performance data. That 90°F case was then adjusted to the 54°F wet bulb criteria.

The adjusted heat rate at these conditions is 8751.9 Btu/kWh. This value should be conservative since expected enhancements to the cooling tower, which will further enhance performance, were not factored into the calculation.

Also, the heat rate of 8751.9 Btu/kWh described above was adjusted for fuel heat content of 9970 Btu/Lb pursuant to the formula in Section 48A(f)(2). This calculation shown below results in a Design Net Heat Rate of 8,350.3 Btu/kWh:

$$8,751.9 * [1 - [(13,500 - 9,970) / 1000] * .013] = 8,350.3 \text{ Btu/kWh}$$

This calculation yields the heat rate provided in Table 1 of this Application.

SO₂ Percent Removal Requirement

The WAPC purchase order provides for WAPC to guarantee 99% SO₂ removal from the TC2 flue gas.

NO_x Emissions Requirement

The EPC Agreement provides for Bechtel to guarantee that NO_x emissions from TC2 will not exceed 0.04 Lb/MMBtu provided the burner stoichiometry does not exceed 1.0; otherwise the guarantee will be 0.05 Lb/MMBtu.

PM Emissions Requirement

The EPC Agreement provides for Bechtel to guarantee that total (filterable and condensable) PM emissions from TC2 will not exceed 0.015 Lb/MMBtu.

Mercury Removal Requirement

The WAPC purchase order provides for WAPC to guarantee 90% Hg removal from the TC2 flue gas.

Coal Project Requirement

TC2 is a new electric generation unit and 100% of the useful output is electrical power. The Fuel Quality specifications to the project EPC contract show that 100% of the fuel for TC2 will be coal.

Site Control and Ownership

LG&E owns the approximately 2,200 acre Trimble County Station Site. On April 5, 2006, LG&E transferred an undivided ownership interest in the TC2 site (approximately 6.5 acres under TC2) to the other owners of TC2.

TC2 will be installed at an existing site in the E.ON U.S. fleet. This site has existing infrastructure for coal handling, limestone handling, water intakes, cooling tower and civil works completed.

Project Status and Permits

The project continues to progress according to the Project Milestone Schedule, which is contained in Appendix A of Exhibit 1. Purchase orders were issued to Hitachi American Limited for the turbine and WAPC for the air quality control system in April 2006. A purchase order was issued to Mitsui Babcock Energy Ltd. for the boiler in May 2006. These purchase orders have a total value of more than \$300 million. Bechtel has commenced the detailed engineering for the project with their sub-suppliers and placed orders for critical pipe. Site mobilization began on July 5, 2006. Excavation of the boiler and steam turbine areas is currently in progress, as well as the relocation of balance of plant systems for TC1 that interfere with the location of TC2.

The overall Summary Schedule of TC2 Project is shown on page 23 of Mr. John Voyles' testimony as Exhibit JNV-5 in the TC2 CCN and can be seen in Appendix B of Exhibit 1. Construction of TC2 will be primarily performed through a single EPC contract that will primarily include the boiler, air pollution equipment, and turbine generating systems. The Companies expect actual construction to take approximately four years. The current milestone summary is shown in Appendix A of Exhibit 1.

All necessary environmental approvals to commence construction of TC2 have been obtained. The Title V permit for the construction/operation of a new electrical generating unit was received/deemed final January 4, 2006. The Kentucky Pollutant Discharge Elimination System ("KPDES") Permit, currently in effect, expires September 30, 2007. Additional anticipated flows from TC2 will be included during the renewal application in March 2007, however the Companies do not anticipate significant changes to the KPDES permit as a result of TC2. In fact, the Companies are in compliance with the certification requirement under Section 48A(e)(2)(A) that all Federal and State environmental authorizations to commence construction have been received.

In terms of other regulatory approvals, on November 1, 2005 the Kentucky Public Service Commission issued an order granting TC2 a CCN and on November 9, 2005 amended that order to include a Site Compatibility Certificate. On January 27, 2004 an Interconnection and Operating Agreement was executed with the Midwest Independent System Operator identifying all necessary electrical infrastructure improvements and assigning almost all construction responsibility to the transmission unit of the Companies. The Companies received a CCN for the direct interconnection part of these facilities on September 8, 2005. An additional CCN for transmission system upgrades was received on May 26, 2006. Construction for part of the transmission upgrade has begun.

Water for TC2 will be taken from the Ohio River through existing intake structures and under existing permits. Coal will be purchased by the Companies' Fuel Department. It is anticipated that coal for the first year of operation will be fully contracted for in 2009. This is consistent with the Companies' practice for its existing 6,000 MW coal fleet.

Utilization of Project Output

The new generating unit will provide only electricity and no other usable energy sources; however, byproducts from the combustion of coal (bottom ash, flyash) and by-products from environmental control technologies (synthetic gypsum) may be sold should a market develop.

Eligible Property

The Companies seek an investment tax credit for their investment in the eligible property of TC2. TC2 includes a steam generator and turbine, as well as the necessary pollution control equipment to enable it to qualify for the investment tax credit. In addition, eligible property also includes the necessary upgrades to the transmission system to accommodate the new facility.

Further, the Companies capitalized interest as property eligible for the investment tax credit. As explained below, the eligible property includes all elements of the project.

Section 48A of the Internal Revenue Code provides that an investment tax credit is available for "eligible property." Eligible property is defined for an integrated gasification combined cycle ("IGCC") facility as "any property which is a part of such project and is necessary for the gasification of coal, including any coal handling and gas separation equipment." For projects other than IGCC, eligible property is defined as "any property which is a part of such project."

Congress intended that the scope of "eligible property" under Section 48A be limited only with respect to IGCC facilities. "With respect to IGCC projects, the conference agreement narrows the definition of credit-eligible investments to include only investments in property associated with the gasification of coal, including any coal handling and gas separation equipment. Thus, investments in equipment that could operate by drawing fuel directly from a natural gas pipeline do not qualify for the credit." *Description and Technical Explanation of the Conference Agreement of H.R. 6, Title XIII, "Energy Tax Incentives Act of 2005,"* p. 36 (July 27, 2005). For projects other than IGCC, no such limits were included in the legislation, and Congress spoke to no limits in the legislative history of the provision.

Under Section 48A, Congress intended that all property that is part of an advanced coal project other than IGCC be included within the scope of eligible property, including transmission facilities. In this manner, the language is broader than the investment tax credit language for either solar or geothermal facilities. In terms of solar energy equipment, the ITC is available for "equipment which uses solar energy to *generate* electricity..." *Id.* at 48(a)(3)(A)(i) (*emphasis added*). For geothermal, the ITC is available for "equipment used to produce, distribute, or use energy derived from a geothermal deposit,... but only, in the case of electricity generated by geothermal power, up to (but not including) the electrical transmission stage." *Id.* at 48(a)(3)(A)(iii). Congress limited the ITC for solar facilities to equipment used to generate electricity, while for geothermal facilities, transmission facilities are specifically excluded from the scope of eligible property. On the other hand, with respect to advanced coal facilities other than IGCC, Section 48A neither limits the scope of eligible property to equipment used to generate electricity nor does it specifically exclude transmission facilities. In fact, unlike both solar and geothermal facilities, there are no limitations regarding eligible property for advanced coal projects other than IGCC projects.³

³ The use of the phrase "any property which is a part of such project" in prior investment tax credit language further supports the inclusion of transmission facilities within the scope of eligible property. The Tax Reform Act of 1986 repealed an existing investment tax credit, but allowed its continuation for a brief period for "transition property," which was defined to include "property which is part of a project which is certified by the Federal Energy Regulatory Commission before March 2, 1986, as a qualifying facility for purposes of the Public Utility Regulatory Policies Act of 1978." *Tax Reform Act of 1986*, No. 99-514, 100 Stat. 2085 (October 22, 1986), Sections 204(a)(2)(A); 211(a). The Federal Energy Regulatory Commission determined that a qualifying facility included transmission facilities. *Clarion Power Company*, 39 FERC ¶ 61,317 (June 18, 1987). And in Private Letter Rulings, the IRS determined that "property which is part of a project" under Section 204(a)(2)(A) of the Tax Reform Act of 1986 included transmission facilities. See, *Private Letter Ruling 8947034*, 1989 PLR LEXIS 2729 (August 28, 1989); *Private Letter Ruling 8843017*, 1988 PLR LEXIS 2336 (July 29, 1988).

The expected capital costs for TC2 construction in its entirety is approximately \$1.25 billion. The Capital and Transmission costs in total have not changed from the DOE Application but the spending per year has changed due to new estimates. Also, capitalized interest has been added to the project costs since the DOE Application was filed. Since 25% of the project is owned by IMEA and IMPA, the total construction costs to the Companies will be 75% of the total costs of the facility. All of the expected capital costs of the advanced coal facility, TC2, will qualify under Section 48A as eligible property. The Companies' portion of the costs is shown in Table 2 and Table 3 as follows.

**Table 2 – TC2 Costs (75% ownership only)
 (Nominal \$000s)**

Year	Capital	Capitalized Interest	Transmission	Total
2005	7,900	0	1,000	8,900
2006	102,500	4,000	5,000	111,500
2007	305,400	15,000	15,000	335,400
2008	288,200	30,000	27,000	345,200
2009	83,000	41,000	35,000	159,000
2010	5,000	22,000	1,000	28,000
Grand Totals	792,000	112,000	84,000	988,000

Table 3 - Breakdown of Eligible Property

Steam Generator	\$108,800,000
Steam Turbine	47,000,000
Air Quality Control System Package	220,200,000
SCR	24,400,000
Ash Handling	18,400,000
Other Pollution Control Costs	42,000,000
Balance of Project and Construction	517,200,000
Development Costs	<u>15,500,000</u>
Total EPC contract costs	\$993,500,000
Costs outside of EPC contract	<u>62,500,000</u>
Total Capital Project Budget	\$1,056,000,000
Less IMEA/IMPA 25% ownership	<u>(264,000,000)</u>
Subtotal	\$792,000,000
Transmission	84,000,000
Capitalized Interest	<u>112,000,000</u>
Total Capital	<u>\$988,000,000</u>
Total eligible plant	\$988 000,000
Tax credit percentage	x 15%
Tax credit calculated	<u>\$148,200,000</u>
Tax credit applied for	<u>\$125,000,000</u>

Bechtel is the engineering, procurement and construction contractor for TC2 and will design and construct TC2 and ultimately provide the guarantee of TC2 emissions and performance to the Companies. Individual component costs to construct TC2 are included in Bechtel's "Balance of Project and Construction" line item above. For total cost of EPC contract see Exhibit 1 Appendix EE Article 8.1(page 73). Also, for a detailed breakdown of EPC contract costs see Exhibit 1 – Sub Exhibit X of Appendix EE.

See Exhibit 2 for calculation of capitalized interest and Exhibit 3 for transmission project costs.

Ratio of Total Nameplate Capacity to Requested Allocation

TC2 would provide a high ratio of total nameplate generating capacity to requested credit allocation, as reflected in the following calculation:

Total credit applied for	\$125,000,000
Nameplate Capacity (MW)	750
Tax Credit per MW Nameplate capacity	\$166,667

Kentucky Utilities Company
Louisville Gas and Electric Company
September 27, 2006

Confidential
and
Proprietary

EXHIBITS

- Exhibit 1 - Application for Department of Energy Certification
- Exhibit 2 - Calculation of Capitalized Interest
- Exhibit 3 - Transmission Project Costs
- Exhibit 4 - Power of Attorney and Declaration of Representative, Form 2848

Kentucky Utilities Company
Louisville Gas and Electric Company
September 27, 2006

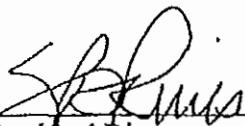
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and
Proprietary

The Companies respectfully request confidential treatment of this application and all appendices contained herein, as they contain trade secrets and commercial or financial information which is exempt from disclosure under the Freedom of Information Act, 5 USC sec. 552, Subject to the Trade Secrets Act, 18 USC sec. 1905.

Signature – Kentucky Utilities Company and Louisville Gas and Electric Company

Declaration

Under penalties of perjury, I declare that I have examined this submission, including accompanying documents, and, to the best of my knowledge and belief, all of the facts contained herein are true, correct, and complete.



S. Bradford Rives
Chief Financial Officer
September 27, 2006

SCHEDULE CGF-SUR-11

HAS BEEN DEEMED

HIGHLY CONFIDENTIAL

IN ITS ENTIRETY

Featherstone, Cary

From: Weisensee John [John.Weisensee@kcpl.com]
Sent: Thursday, May 03, 2012 6:52 AM
To: Featherstone, Cary
Cc: Rush Tim; Hyneman, Chuck; Majors, Keith
Subject: RE: IRS private letter ruling- inadvertent issue

We are very close (days away) from getting with Staff and/or sending Staff a draft of a PLR we will send to the IRS regarding the re-allocation issue.

John

From: Featherstone, Cary [mailto:cary.featherstone@psc.mo.gov]
Sent: Thursday, May 03, 2012 1:34 AM
To: Weisensee John
Cc: Rush Tim; Hyneman, Chuck; Majors, Keith
Subject: RE: IRS private letter ruling- inadvertent issue

Thanks, John for this information.

Has Great Plains Energy, Kansas City Power & Light and KCP&L Greater Missouri Operations taken any additional steps or made any more effort to seek from the Internal Revenue Service the re-allocation of the Iatan 2 Advanced Coal Tax Credit for KCP&L Greater Missouri Operations? If so, what additional steps or effort has these entities made regarding this re-allocation of the Iatan 2 Advance Coal Tax Credit for KCP&L Greater Missouri Operations?

From: Weisensee John [mailto:John.Weisensee@kcpl.com]
Sent: Wednesday, May 02, 2012 2:11 PM
To: Featherstone, Cary
Cc: Rush Tim
Subject: IRS private letter ruling- inadvertent issue

Cary,

Attached is a copy of the IRS PLR on the advanced coal credit inadvertent issue. Can you see that it is distributed to the appropriate Staff people?

If you have any questions let me know.

John

Featherstone, Cary

From: Weisensee John [John.Weisensee@kcpl.com]
Sent: Wednesday, May 09, 2012 9:49 AM
To: Featherstone, Cary
Cc: Hardesty Melissa; Rush Tim; Ives Darrin
Subject: Draft PLR- Advanced Coal Credits
Attachments: GPE PLR (to Staff) 5-9-12.docx; MPSC draft letter--Version 5-2-12.doc; KCC draft letter--Version 5-2-12.doc; Exhibit A-1 (Revised MOU from IRS 9-9-10).pdf; Exhibit A-5 (Request for GMO MOU reallocation 4-5-2011).pdf; Exhibit A-6 (IRS Denial of Request to Amend MOU 9-8-11).pdf

Cary,

I know you are still working on a possible time for a PLR discussion, but I thought I would send you a draft of the proposed PLR, as well as a sample letter that Staff might send us (included KCC letter also). I realize of course that Staff might want to tweak the wording, as in the past. I have not attached all of the referenced attachments since several are simply MPSC Orders that you should already have (and are very voluminous)- but if you want let me know.

Can you distribute to those at Staff that might want a copy?

Let me know as soon as you can when you would like to discuss by phone. We would like to file this as soon as practical, but of course want to allow Staff sufficient time to provide its comments.

Thanks

John

May __, 2012

Associate Chief Counsel
Internal Revenue Service
1111 Constitution Avenue, N.W.
Washington, D.C. 20224

Re: Kansas City Power & Light Company and KCP&L Greater Missouri Operations
Company Private Letter Ruling Request

Dear Sir/Madam:

Kansas City Power & Light Company (“KCPL”) and KCP&L Greater Missouri Operations Company (“GMO”) are subject to the regulatory jurisdiction of the Missouri Public Service Commission (“MoPSC”) with respect to that portion of its retail operations that provides services to customers located in the State of Missouri. The MoPSC’s jurisdiction extends to the establishment or approval of KCPL’s and GMO’s rates.

The Staff of the MoPSC has reviewed the normalization ruling request to the Internal Revenue Service (“the Service”) and believes that it is adequate and complete in regard to the regulatory matters discussed. KCPL and GMO have offered to permit the MoPSC Staff to participate in any Associate office conference concerning this request for a private letter ruling. If possible, the MoPSC Staff would like to participate fully.

The MoPSC Staff will work with the Service, KCPL and GMO to resolve any tax issues relating to KCPL’s and GMO’s compliance with the tax normalization rules pertaining to the facts set forth in the ruling request.

Sincerely,

Cherlyn D. Voss,
Director, Regulatory Review
Missouri Public Service Commission

SCHEDULE CGF-SUR-15

and

SCHEDULE CGF-SUR-16

and

SCHEDULE CGF-SUR-17

and

SCHEDULE CGF-SUR-18

HAVE BEEN DEEMED

HIGHLY CONFIDENTIAL

IN THEIR ENTIRETY