		Page 38
1	STATE OF MISSOURI	
	PUBLIC SERVICE COMMISSION	
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4	TRANSCRIPT OF PROCEEDINGS	
	Hearing	
5		
	April 14, 2015	
6		
7	Jefferson City, Missouri	
8	Volume 6	
9		
	In the Matter of the Empire)	
10	District Electric Company for)	
	Authority to File Tariffs)	
11	Increasing Rates for Electric) Case ER-2014-0351	
	Service Provided to Customers)	
12	in the Company's Missouri)	
	Service Area)	
13		
14	KIM S. BURTON, Presiding,	
	REGULATORY LAW JUDGE.	
15		
	ROBERT S. KENNEY, Chairman	
16	STEPHEN M. STOLL,	
	WILLIAM KENNEY,	
17	DANIEL Y. HALL,	
	SCOTT T. RUPP,	
18	COMMISSIONERS.	
19		
20	REPORTED BY:	
21	KELLENE K. FEDDERSEN, CSR, RPR, CCR NO. 838	
	MIDWEST LITIGATION SERVICES	
22		
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		Page 39
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Page 41 PROCEEDINGS 1 2 (WHEREUPON, the prehearing conference 3 began at 9:33 a.m.) (EMPIRE EXHIBIT NOS. 100 - 136, STAFF 4 5 EXHIBIT NOS. 200 - 230, OPC EXHIBIT NOS. 300 - 312 6 AND DIVISION OF ENERGY EXHIBIT NOS. 400 - 407 WERE 7 MARKED FOR IDENTIFICATION BY THE REPORTER.) JUDGE BURTON: Good morning, 8 everyone. Today is April 14th, 2015, and the time is currently 9:33 a.m. The Commission has set this 10 11 time for a hearing in the matter of the Empire 12 District Electric Company for authority to file 13 tariffs increasing rates for electric service provided to customers in the company's Missouri 14 service area, File No. ER-2014-0351. 15 16 My name is Kim Burton. I'm the 17 Regulatory Law Judge assigned to this matter. Let's go ahead and begin with the entries of 18 appearance. On behalf of the Empire District 19 20 Electric Company? 21 MS. CARTER: Dean Cooper and Diana Carter with Brydon, Swearengen & England, for the 22 23 Empire District Electric Company. JUDGE BURTON: Thank you. On behalf 24 of the Staff of the Commission? 25

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- 1 MR. BERLIN: Yes, Judge. Appearing
- 2 on behalf of the Staff of the Missouri Public
- 3 Service Commission, Robert S. Berlin and Jeff
- 4 Keevil at the Commission's address in
- 5 Jefferson City.
- JUDGE BURTON: Okay. Thank you. And
- 7 for the Office of the Public Counsel?
- 8 MS. BAKER: Thank you. Christina
- 9 Baker and Dustin Allison appearing on behalf of the
- 10 Office of the Public Counsel and the customers.
- 11 JUDGE BURTON: Thank you. And for
- 12 the City of Joplin, Missouri?
- MR. ELLINGER: Thank you, Judge.
- 14 Marc Ellinger with the law firm of Blitz,
- 15 Bardgett & Deutsch, representing the City of
- 16 Joplin, 308 East High, Suite 301, Jefferson City,
- 17 Missouri 65101.
- 18 JUDGE BURTON: Thank you. On behalf
- 19 of the Missouri Department of Economic Development,
- 20 Division of Energy?
- MR. ANTAL: For the Department of
- 22 Economic Development's Division of Energy, Alex
- 23 Antal and Ollie Green.
- JUDGE BURTON: Thank you. Midwest
- 25 Energy Users Association?

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- 1 MR. CONRAD: For MEUA, Stuart W.
- 2 Conrad, 3100 Broadway, Suite 1209, Kansas City,
- 3 Missouri, and I have provided the rest of the
- 4 information to the court reporter.
- 5 JUDGE BURTON: Thank you. And on
- 6 behalf of the Midwest Energy Consumers Group?
- 7 MR. WOODSMALL: Good morning, your
- 8 Honor. David Woodsmall on behalf of MECG.
- 9 JUDGE BURTON: Okay. Thank you.
- 10 Now, I would ask the people who are observing the
- 11 hearing as well as the parties and the people up
- 12 here on the Bench to turn their phones on silent
- 13 right now. I do ask that the parties also remember
- 14 that, while they're speaking, to turn their
- 15 microphone on so that everyone who's watching this
- 16 at home can be sure and hear your wonderful voices.
- Now, let's see. Are there any
- 18 procedural matters that we need to take up at this
- 19 time?
- 20 (No response.)
- 21 JUDGE BURTON: Okay. Seeing none. I
- 22 believe we have the order for opening statements
- 23 that were submitted by the parties. There was a
- 24 Stipulation & Agreement that was submitted, and we
- 25 have three issues that were not addressed in that

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- 1 Stipulation & Agreement that was consented to by
- 2 all parties.
- 3 So at this time I believe we will
- 4 hear from Empire.
- 5 MS. CARTER: As noted by Judge
- 6 Burton, we have a stipulation which may be treated
- 7 as unanimous by the Commission, and this contains
- 8 an agreed-to black box revenue requirement number
- 9 and addresses the majority of issues in the case,
- 10 including all issues that would have been involved
- 11 in a true-up hearing.
- 12 A significant factor driving the need
- 13 for the rate case was the recently completed
- 14 environmental retrofit at Empire's Asbury plant,
- 15 and that is the majority of costs involved.
- The prefiled testimony which should
- 17 be admitted into evidence in this case provides
- 18 competent and substantial evidentiary support for
- 19 the stipulation that may be treated as unanimous.
- 20 And as the Judge noted, we just have
- 21 three issues remaining for determination by the
- 22 Commission if that stipulation is accepted:
- 23 Whether SPP transmission costs and revenues should
- 24 flow through the FAC, whether Empire should be
- 25 required to submit a large power rate schedule in

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- 1 its next rate case that recognizes a time
- 2 differentiated facilities demand charge, and then
- 3 also the proper rate design and revenue allocation.
- 4 The nonunanimous stipulation, which
- 5 will be treated as a joint recommendation of all
- 6 parties except MECG, is a fair and reasonable
- 7 resolution of all three of those remaining issues
- 8 in the case. The prefiled testimony of the parties
- 9 also provides competent and substantial evidentiary
- 10 support for this joint recommendation.
- 11 The joint recommendation is that
- 12 Staff's proposed rate design and revenue allocation
- 13 methodology should be used in this case, with one
- 14 exception. Part of the stipulation that may be
- 15 treated as unanimous is that there's no increase in
- 16 the residential customer charge, but the joint
- 17 recommendation is that all other elements of
- 18 Staff's proposed rate design and revenue allocation
- 19 methodology should be used in total.
- 20 And Staff's testimony supports a
- 21 revenue neutral shift and increase to the
- 22 residential class of .75 percent and a .5 -- excuse
- 23 me -- .85 decrease for large power, total electric
- 24 billing service and general power service rate
- 25 classes. MECG, who opposes that nonunanimous

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- 1 stipulation, would like larger shifts to favor
- 2 those particular large power customers.
- 3 The joint recommendation is a step
- 4 towards the goals that are set forth in the tes-
- 5 excuse me, Empire testimony from witnesses Ed
- 6 Overcast and Scott Keith, but it also recognizes
- 7 possible rate shock and other policy concerns. It
- 8 does not move the various classes to true cost of
- 9 service, but it is a step in the right direction.
- 10 Next, MECG is asking that Empire be
- 11 ordered to submit a large power rate schedule that
- 12 recognizes a time differentiated facilities demand
- 13 charge. And Empire witness Scott Keith explains in
- 14 his testimony that Empire's billing system does not
- 15 accommodate the request, there is not a billing
- 16 system option for time of use rate, and this type
- 17 of billing would necessitate an unreasonable level
- 18 of manual intervention in the billing process and,
- 19 therefore, an increase in costs.
- 20 And then the other remaining issue to
- 21 be decided by the Commission is whether SPP
- 22 transmission costs and revenues should flow through
- 23 the FAC. You recently heard this issue in Ameren's
- 24 rate case, but there are very different arguments
- 25 in Empire's case and different parties involved.

Page 47 Also, we're dealing with SPP as opposed to MISO. 2 Empire's customers are served from 3 energy purchased from the SPP integrated marketplace which began March 1, 2014. Net revenue 4 5 produced from the sale of Empire's generating or 6 operating reserves in the SPP integrated 7 marketplace are used to offset fuel and purchased 8 power costs paid by the customers through the FAC. 9 In fact, a significant item offsetting Empire's rate increase in this case is 10 11 the savings experienced through the SPP integrated 12 marketplace. Empire's customers are receiving the benefits from Empire's participation in the 13 integrated marketplace, and Empire, along with the 14 15 other parties supporting the joint recommendation, would like to match those benefits with the costs. 16 17 If benefits from the SPP integrated marketplace are passed on to customers through the 18 FAC, then so too must the costs associated with the 19 20 development of the network that makes the 21 integrated marketplace reliable, efficient and 22 possible. 23 The alternative to flowing these 24 costs through the FAC is base rate recovery. Base rate recovery of SPP transmission costs is not fair 25

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- 1 or reasonable. These transmission charges are
- 2 directly related to the delivery of electric power
- 3 to Empire's customers, and they meet the
- 4 Commission's past standards of significant,
- 5 volatile and beyond Empire's control. And again,
- 6 the testimony in this case supports that joint
- 7 recommendation of all parties except MECG.
- 8 Thank you. And I don't know if you
- 9 want us to stay for questions on economic
- 10 development or do that later.
- JUDGE BURTON: Why don't -- why don't
- 12 we just check and see if any of the Commissioners
- 13 have questions first.
- 14 CHAIRMAN KENNEY: I have no
- 15 questions. Thank you.
- 16 COMMISSIONER STOLL: No questions.
- 17 Thank you.
- 18 COMMISSIONER W. KENNEY: No
- 19 questions.
- JUDGE BURTON: Commissioner Hall?
- 21 COMMISSIONER HALL: Yeah, I have just
- 22 a couple. Good morning.
- MS. CARTER: Good morning.
- 24 COMMISSIONER HALL: The unanimous
- 25 stip sets a revenue requirement increase of

Page 49 17.1 million; is that correct? 2 MS. CARTER: 17.125, yes. 3 COMMISSIONER HALL: And you said in your opening that this agreement eliminates the 4 5 need for a true-up determination? 6 MS. CARTER: That is correct. 7 COMMISSIONER HALL: Does it also eliminate the need for a prudence review on rate 8 case expect? 10 MS. CARTER: That is a settled issue, and I'm not sure how to answer that in terms of it 11 12 would eliminate the need for a future prudence 13 review. Unlike the Ameren case, we've agreed to a set dollar amount that is done as of this point. There's --15 16 COMMISSIONER HALL: As of the date of 17 this hearing? 18 MS. CARTER: Yes, and as of the date of this stipulation. That dollar amount is not 19 20 subject to change based on any costs that may be 21 incurred this point going forward as far as this settlement is concerned. 22 23 COMMISSIONER HALL: So what about 24 rate case expense between the date that the stipulation was signed and the date that the 25

Page 50 tariffs are final? 1 2 MS. CARTER: It is a black box 3 settlement encompassing the whole host of items. COMMISSIONER HALL: Including what I 4 5 just said? 6 MS. CARTER: Some parties may view 7 that differently, what they view as being included in that black box amount, but there's no additional 8 rate case expense to be looked at this point going forward in this case. 10 COMMISSIONER HALL: So there -- there 11 12 will not be a prudence review on any of those rate case items? There's an agreement as a dollar 13 amount, and that's what the parties have agreed to? 14 15 MS. CARTER: There's an agreement as to a total dollar amount. There is not an 16 17 agreement on rate case expense in particular. Staff and Public Counsel would have already 18 reviewed the bills that were submitted and had that 19 opportunity for prudence review in arriving at the 20 21 settlement. COMMISSIONER HALL: Okay. I've got 22 23 more questions about rate case expense, but I think

MS. CARTER: And Empire will not have

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they're more properly addressed to the witnesses.

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- 1 a witness here unless requested and then we can
- 2 bring someone in. If you wanted specific dollar
- 3 amounts, I have those for you.
- 4 COMMISSIONER HALL: What do you mean
- 5 by that?
- 6 MS. CARTER: As far as what Empire
- 7 has incurred on rate case expense.
- 8 COMMISSIONER HALL: Yeah. I'd be
- 9 interested in that.
- 10 MS. CARTER: Let me grab those for
- 11 you. And again, these amounts are not
- 12 necessarily -- in fact, they're not -- included in
- 13 the settlement since it was a black box amount
- 14 based on prior numbers when we entered into the
- 15 settlement agreement, although it took us a while
- 16 to get that on file with you. We arrived at that
- 17 number some time ago.
- But as far as what has actually been
- 19 incurred by Empire, total rate case expenses are
- 20 \$195,207, and that total expense number includes
- 21 attorney fees of 52,989 and consulting fees of
- 22 122,695.
- 23 CHAIRMAN KENNEY: That's on a revenue
- 24 requirement increase of 17.1 million?
- MS. CARTER: Yes.

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- 1 COMMISSIONER HALL: You were reading
- 2 from a document. Does that contain any additional
- 3 information on that or is that -- is that the
- 4 extent of what you have?
- 5 MS. CARTER: I am reading from my
- 6 notes and my e-mail with the client.
- 7 COMMISSIONER HALL: Okay.
- MS. CARTER: There are other things,
- 9 yes.
- 10 COMMISSIONER HALL: Okay. A general
- 11 comment. A couple of general comments. One, I
- 12 applaud Empire and the parties for the hard work
- 13 necessary to come to these agreements. That is
- 14 certainly to the advantage of all interested
- 15 parties when -- when the parties are able to come
- 16 to those types of agreements.
- I'll also say, though, that I am
- 18 uncomfortable with black box settlements of this
- 19 amount for a company of this size that includes the
- 20 issues of this magnitude. I think that for
- 21 transparency purposes, it is better for ratepayers,
- 22 taxpayers and Missouri citizens if there's a little
- 23 more detail as to a revenue requirement, for
- 24 example, an ROE, for example, rate base. I think
- 25 those are some things that should be included and

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- 1 delineated in a settlement of this nature.
- 3 obviously, but I -- my position on that does not
- 4 mean that I am going to look disfavorably upon the
- 5 settlement reached in this case. It's really more
- 6 my interest in letting you and other parties know
- 7 going forward that I've got some discomfort with
- 8 settlements of this size of this nature.
- 9 Thank you.
- JUDGE BURTON: Thank you.
- MS. CARTER: Thank you.
- 12 JUDGE BURTON: Next the Commission
- 13 will hear from Staff.
- 14 MR. BERLIN: Thank you. May it
- 15 please the Commission?
- I have just a few remarks that I wish
- 17 to make that are in support of Ms. Carter's remarks
- 18 made by the company, for the company. I'll address
- 19 a little bit about the revised Stipulation &
- 20 Agreement that may now be treated as a unanimous
- 21 Stipulation & Agreement. I'll address the
- 22 nonunanimous Stipulation & Agreement that, upon its
- 23 objection by Midwest Energy Consumers Group or
- 24 MECG, now represents the joint position of the
- 25 signatory parties and has become our joint

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- 1 recommendation to the Commission. And lastly, I
- 2 intend to address a little bit about the economic
- 3 development rider or EDR tariff and the matter of
- 4 the handling of rate case expense in this case.
- 5 The revised Stipulation & Agreement
- 6 is a product of many long hours of negotiation
- 7 involving a give and take process that recognized
- 8 the merits of all viewpoints as expressed in the
- 9 testimonies of the parties. This unanimous
- 10 agreement settles most of the issues of the case,
- 11 as Ms. Carter stated.
- 12 Staff supports the unanimous
- 13 agreement as a just and reasonable and fair
- 14 compromise of the different positions of the
- 15 parties, with the understanding that each party
- 16 arrived at the settled positions on the resolved
- 17 issues from a different direction.
- 18 This settlement also recognizes that
- 19 Empire, based on its public statements so far, will
- 20 be in again with a new rate case by the end of the
- 21 year principally due to the Riverton 12 plant
- 22 coming in service. So many of the issues that have
- 23 been resolved here will be revisited by the parties
- 24 sooner rather than later.
- 25 And most importantly, the settled

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- 1 revenue requirement amount of \$17,125,000, though
- 2 it is a black box settlement, falls within the low
- 3 and the high range of Staff's revenue requirement
- 4 for the company based on its revised accounting
- 5 schedules in its EMS run dated March 26th, 2015.
- And Staff, with the agreement of the
- 7 parties, will enter into the record later its
- 8 revised accounting schedules dated March 26th as
- 9 direct evidence in support of the settled amount of
- 10 the revenue requirement of \$17,125,000. And again,
- 11 this represents the Staff's perspective on revenue
- 12 requirement and Staff's position on revenue
- 13 requirement.
- Now, with regard to the Nonunanimous
- 15 Stipulation & Agreement on Certain Issues that was
- 16 filed concurrently with the unanimous agreement,
- 17 and MECG promptly filed its objection, and as I
- 18 stated, that has now become our joint position and
- 19 our joint recommendation to the Commission on the
- 20 resolution of the remaining issues.
- 21 Staff understands that the issues
- 22 disputed by MECG, as Ms. Carter stated earlier,
- 23 have to do with the issue of whether the
- 24 transmission costs from SPPIM are included in the
- 25 FAC base rate. And, of course, the parties support

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- 1 the inclusion of the transmission costs into the
- 2 FAC base. This is really no different than what
- 3 Ameren Missouri currently is doing by including
- 4 transmission costs in its FAC.
- 5 Staff's witness on this matter is
- 6 David Roos, whose testimony on this matter at
- 7 hearing has been waived by the parties, but he is
- 8 available if you have any detailed questions on
- 9 that matter.
- 10 Another issue mentioned is whether
- 11 Empire should be required to submit a large power
- 12 rate schedule in its next case that recognizes a
- 13 time differentiated facilities demand charge.
- 14 Joint position is no. The company stated its
- 15 support for its position, though Staff did not
- 16 directly address that matter in testimony.
- 17 On the matter of rate design, the
- 18 parties support Staff's recommendation for a
- 19 revenue neutral shift that includes a positive
- 20 .75 percent adjustment for the residential class
- 21 and a .85 percent adjustment, negative adjustment
- 22 for the large power, LP, the total electric
- 23 billing, TEB, and the general power, GP, classes.
- The evidence in prefiled testimony
- 25 and the evidence that will be adduced here today at

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- 1 hearing I believe shows that this is a just,
- 2 reasonable and fair solution based on the class
- 3 cost of service study results and the rate design
- 4 considerations, such as maintaining rate
- 5 continuity, rate stability, revenue stability,
- 6 reducing the number of rate switchers and
- 7 minimizing rate shock to any one customer class.
- 8 Staff's witness on rate design is
- 9 Mike Scheperle, and Robin Kliethermes is Staff's
- 10 witness on class cost of service. Both are here
- 11 today. Sarah Kliethermes is also a witness on
- 12 class cost of service, but the parties have waived
- 13 cross-examination on her, but she is present today
- 14 as well.
- The other issue on rate design, as
- 16 Staff understands it, is whether the LP or large
- 17 power tailblock energy charge should be increased.
- 18 Staff is of the understanding that MECG wants to
- 19 adjust the tailblock energy charge downward by some
- 20 amount, but all of the evidence in the record
- 21 indicates that cost of energy in the tailblock is
- 22 at or above the current tailblock rate.
- 23 I'll move on a little bit here to --
- 24 oh, and I should also mention that, with regard to
- 25 the rate increase, the parties recommended that

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- 1 each rate component of each class be increased
- 2 across the board for each class on an equal
- 3 percentage basis, of course with the exception of
- 4 the residential customer charge which, as you heard
- 5 earlier, the parties have agreed in unanimous
- 6 agreement should not be changed.
- 7 Now, with respect to economic
- 8 development rider, I'd like to make a few comments.
- 9 That tariff is relatively new. It became effective
- 10 with rates in the last rate case on April 1st,
- 11 2013. Staff is unaware at this point of any
- 12 customers on that tariff. The parties have
- 13 recommended no change to the EDR tariff.
- 14 And though Staff has no detailed
- 15 testimony prefiled on the matter of the EDR tariff,
- 16 Dan Beck can be available for any detailed
- 17 questions regarding that tariff if you have them.
- 18 I'll now move on to the matter of
- 19 rate case expense. Hope to address some of
- 20 Commissioner Hall's concerns. Historically Empire
- 21 rate case expense tends to be lower than the other
- 22 electric utilities, substantially lower, and has
- 23 always appeared to be reasonably incurred.
- 24 The rate case expense in this case is
- 25 subject to a two-year normalization. So from

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- 1 Staff's perspective, there was \$128,000 of rate
- 2 case expense as of the February 26th reconciliation
- 3 that was included in the range of revenue
- 4 requirement that the black box settlement falls
- 5 within. So built into the range of the revenue
- 6 requirement that the settled position falls within
- 7 is \$128,000 of rate case expense, again, from
- 8 Staff's perspective and from Staff's schedules.
- 9 The \$128,000 included invoices paid
- 10 as of February 26th. And for Staff's view of this
- 11 settlement, expenses for March and April will be
- 12 borne by the company in this black box settlement.
- 13 Because the company has stated that it intends to
- 14 come in for another rate increase by year end, new
- 15 rates from that case will be in effect before the
- 16 two-year normalization runs. Therefore, that
- 17 remaining part of the expense will fall out. In
- 18 effect, it's borne by the company.
- 19 And if the Commission has any more
- 20 detailed questions regarding the expenses
- 21 surrounding rate case expense, Staff witness Ashley
- 22 Sarver is available. And Kim Bolin is available to
- 23 address any policy or issues with respect to rate
- 24 case expense with regard to Empire.
- 25 And in closing, the Staff supports

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- 1 the unanimous agreement and believes it is a just
- 2 and reasonable settlement of the issues. Staff
- 3 also urges that the Commission approve the joint
- 4 recommendation of the signatory parties as those
- 5 recommendations and positions are amply supported
- 6 by the testimony in this case.
- 7 Unless there are any questions, that
- 8 concludes my opening remarks. Thank you.
- 9 JUDGE BURTON: Thank you. Chairman?
- 10 CHAIRMAN KENNEY: No, thank you.
- 11 COMMISSIONER STOLL: No. Thank you
- 12 for the opening.
- 13 COMMISSION W. KENNEY: No, thank you.
- 14 COMMISSIONER HALL: I've got a few,
- 15 very brief. You commented, and I agree, that
- 16 \$128,000 of rate case expense for a company of this
- 17 size is reasonable. Well, you said that Empire has
- 18 typically or maybe consistently, I'm not sure, had
- 19 rate case expense lower than other utilities; is
- 20 that correct?
- MR. BERLIN: That is correct.
- 22 COMMISSIONER HALL: Do you have any
- 23 idea why that is, how they are able to do that?
- 24 And if you don't, that's fine.
- MR. BERLIN: My experience, which is

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- 1 somewhat limited with Empire, is that in many rate
- 2 cases with Empire and in the past we have settled
- 3 most all of the issues. So I know that contributes
- 4 to lower rate case expense. Other than that, I
- 5 might have to defer to Kim Bolin who might have
- 6 some other thoughts on that.
- 7 COMMISSIONER HALL: Thank you.
- JUDGE BURTON: Commissioner Rupp?
- 9 COMMISSIONER RUPP: No questions.
- 10 JUDGE BURTON: Thank you. Public
- 11 Counsel.
- MS. BAKER: May it please the
- 13 Commission?
- 14 Public Counsel supports and holds the
- 15 same thoughts as Empire and Staff that we support
- 16 the Unanimous Stipulation & Agreement as well as
- 17 the positions that are contained within the
- 18 Nonunanimous Stipulation & Agreement on Certain
- 19 Issues that were both filed on February the 8th.
- 20 They are a just and reasonable resolution of the
- 21 issues in this case.
- 22 Public Counsel would note that
- 23 settlement is inherently a give and take exercise.
- 24 In return, Public Counsel has received a reasonable
- 25 total revenue requirement stipulation with numerous

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- 1 items that benefit the customers, the residential
- 2 customers, such as a tracker elimination, no
- 3 increase in the customer charge for residentials,
- 4 and a fair cost of service movement of residential
- 5 rates. In fact, all the parties except MECG found
- 6 settlement in this case to be reasonable.
- 7 Public Counsel is concerned that MECG
- 8 is holding settlement hostage merely seeking intra
- 9 and interclass shifts that benefit only MECG
- 10 members at the expense of other customers, mainly
- 11 residential, especially since, as you've heard
- 12 already, that the proposed settlement in this case
- 13 is not the true end of the story. Empire is coming
- 14 back for another rate case by the end of the year,
- and so many of the issues in this case will be
- 16 revisited.
- 17 Public Counsel asks the Commission to
- 18 approve the Unanimous Stipulation & Agreement as
- 19 well as the joint recommendations that are
- 20 presented in the Nonunanimous Stipulation as just
- 21 and reasonable resolutions of the issues in this
- 22 case.
- 23 And I am -- that ends my opening
- 24 statements, but I am happy to address the
- 25 Commission's questions on economic development

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- 1 rider and the rate case expense as the day
- 2 proceeds.
- 3 CHAIRMAN KENNEY: Just a couple. Not
- 4 on those issues. The rate design and revenue
- 5 allocation issues, I think you just indicated that
- 6 you believe it's a fair cost of service movement?
- 7 MS. BAKER: Yes.
- 8 CHAIRMAN KENNEY: And as I understand
- 9 it, it's a three-quarter percent increase for
- 10 residential consumers?
- MS. BAKER: That's correct.
- 12 CHAIRMAN KENNEY: And a .85 percent
- 13 decrease for industrial and commercial?
- MS. BAKER: LP, GC, TEB.
- 15 CHAIRMAN KENNEY: And is it fair to
- 16 characterize Public Counsel's position that that
- 17 movement gets us closer to cost of service rate
- 18 design without inducing any rate shock?
- MS. BAKER: Yes. Yes, that is.
- 20 CHAIRMAN KENNEY: And you also
- 21 indicated that trackers were eliminated. Which one
- 22 specifically?
- MS. BAKER: Vegetation management is
- 24 being eliminated, as well as the O&M trackers.
- 25 CHAIRMAN KENNEY: So on balance, OPC

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- 1 is satisfied that this is protective of residential
- 2 ratepayers?
- MS. BAKER: Most certainly, yes.
- 4 CHAIRMAN KENNEY: I don't have any
- 5 other questions. Thank you for your time. Thank
- 6 you for your effort.
- 7 MS. BAKER: Thank you.
- 8 COMMISSIONER STOLL: No questions.
- 9 Thank you.
- 10 COMMISSIONER W. KENNEY: No
- 11 questions. Thank you.
- 12 COMMISSIONER HALL: A general
- 13 question. Do you believe that from ratepayer
- 14 perspective there is any value in transparency as
- 15 to the components of a rate increase? Do you think
- 16 ratepayers would like to know, when they're paying
- 17 more, why they're paying more and specifically what
- 18 factors are causing that?
- 19 MS. BAKER: I think yes. People do
- 20 want as much transparency as possible, but they
- 21 also want their rates to be as low as possible.
- 22 And knowing that with a situation like this when
- 23 we're going into a settlement of pretty much all of
- the issues, the flip side of the coin is to go to
- 25 evidentiary hearing on every one of the issues.

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- 1 COMMISSIONER HALL: So you believe --
- 2 and I'm not saying you're wrong by any means. You
- 3 think that in this case if there had been efforts
- 4 to delineate the components of the revenue
- 5 requirement, it would have hindered the ability to
- 6 get to a settlement?
- 7 MS. BAKER: Yes, it certainly does
- 8 because settlement is the give and take, and Public
- 9 Counsel did put in some of the issues that are very
- 10 near and dear to customers' hearts, and they are
- 11 specifically stated in there, things like not
- 12 increasing the customer charge and having riders
- 13 and the trackers being eliminated, moving away from
- 14 some of those mechanisms.
- 15 Customers do find that to be very
- 16 helpful, and we have put those in very specifically
- 17 so that customers can see the benefit that they've
- 18 gotten.
- 19 COMMISSIONER HALL: And what about
- 20 ROE?
- 21 MS. BAKER: ROE is one of those
- 22 things where customers are well aware that that is
- 23 one of the most contentious issues within a case.
- 24 You can look at a case like Ameren where the rate
- 25 case expense was almost entirely because of ROE. I

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- 1 believe in Ms. Roth's testimony, and we can talk
- 2 about it later, ROE itself was something like
- 3 25 percent of this particular case.
- 4 So it is case specific, and they also
- 5 know that to bring in high-priced experts of
- 6 hundreds of thousands of dollars, they are bearing
- 7 the cost of having to bring in those experts, and
- 8 the fight itself over ROE is very expensive.
- 9 COMMISSIONER HALL: All right. Thank
- 10 you.
- 11 COMMISSIONER RUPP: No questions.
- 12 Thank you.
- 13 JUDGE BURTON: Thank you. Division
- 14 of energy.
- MR. ANTAL: Good morning. May it
- 16 please the Commission? My name is Alex Antal.
- 17 I'll be giving the opening statement on behalf of
- 18 the Department of Economic Development's Division
- 19 of Energy.
- The Division of Energy has filed
- 21 testimony on four issues in this case: Energy
- 22 efficiency, low income weatherization, standby
- 23 service, and the Empire economic development rider.
- DE is a signatory to the Revised
- 25 Stipulation & Agreement filed April 8th in this

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- 1 case. It addresses the issues DE filed testimony
- 2 on and results in a just and reasonable resolution
- 3 of these issues and various other issues presented
- 4 in this rate case.
- 5 Because all of DE's issues are
- 6 addressed in the Revised Stipulation & Agreements,
- 7 I will discuss the agreements, the agreements that
- 8 the parties -- that the signatories came to and how
- 9 it relates to the Division of Energy's issues and
- 10 the positions we took in this rate case.
- 11 The revised agreement states that,
- 12 with the exception of low income weatherization
- 13 programs, the signatories agree that Empire will
- 14 continue its current energy efficiency programs at
- 15 current funding levels and with current recovery
- 16 mechanisms until Empire has an approved MEEIA
- 17 program or until the effective date of rates in the
- 18 next Empire rate case.
- 19 This agreement is consistent with the
- 20 prefiled testimony of DE witness Dr. Alex Schroeder
- 21 who recommended maintaining Empire's existing
- 22 pre-MEEIA energy efficiency programs even while
- 23 Empire continues to seek Commission approval of a
- 24 MEEIA energy efficiency program.
- 25 Empire's current energy efficiency

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- 1 programs have resulted in real energy savings, real
- 2 energy and demand savings for Empire's customers
- 3 over the past several years. Furthermore, there's
- 4 no rule requiring an investor-owned electric
- 5 utility to cease all energy efficiency programs
- 6 prior to Commission approval of a MEEIA program.
- 7 In fact, Empire's existing energy efficiency
- 8 programs can serve as a bridge to a Commission-
- 9 approved MEEIA portfolio.
- The agreement of the signatories
- 11 furthers the goal of promoting energy efficiency
- 12 and will continue to provide real benefits to
- 13 Empire's customers while the company seeks
- 14 Commission approval of a MEEIA portfolio.
- The signatories have agreed that
- 16 Empire will continue its current low income
- 17 weatherization program with an annual budget of
- 18 approximately \$225,000. If the budget amount is
- 19 not spent in any given year, the balance will roll
- 20 over to be spent in a future year.
- 21 The parties have also agreed on a
- 22 going-forward basis low income weatherization
- 23 program is not to be -- is not a demand side
- 24 measure or program for purposes of the MEEIA
- 25 opt-out statute.

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- 1 Costs for this program are built into
- 2 and will be recovered through an agreed-upon
- 3 revenue requirement as opposed to being booked to a
- 4 regulatory asset and amortized over -- after a rate
- 5 case.
- 6 Weatherization programs help low
- 7 income families and individuals pay their energy
- 8 bills. These programs also reduce the amount of
- 9 state and federal assistance needed to help low
- 10 income ratepayers with their utility bills.
- 11 Weatherization programs also have utility benefits
- of reducing uncollectible accounts and collection
- 13 expenses.
- 14 As stated in the direct testimony of
- 15 DE witness John Buchanan, as of January of this
- 16 year there were 535 weatherization assistance
- 17 eligible families on a waiting list in Empire's
- 18 service territory. Based off this, there's clearly
- 19 still a need for these programs.
- The signatories have also agreed to
- 21 adopt DE's recommendation that expenses associated
- 22 with Empire's weatherization program be collected
- 23 into base rates. This approach is consistent with
- 24 how weatherization expense is collected in the vast
- 25 majority of Missouri investor-owned electric and

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- 1 natural gas utilities. This approach will also
- 2 provide continuity and allow recovery of
- 3 weatherization expense in a timelier fashion.
- 4 The signatories have also agreed that
- 5 language shall be added to Empire's current tariffs
- 6 to indicate that standby service is available to
- 7 qualifying facilities at the otherwise applicable
- 8 rates which would apply to full service customers.
- 9 Empire has further agreed to conduct
- 10 a standby service cost study, work towards
- 11 submitting a standby tariff in its next general
- 12 rate case, and hold two workshops with DE, Staff
- 13 and other interested stakeholders on the framework
- 14 and development of a standby tariff.
- 15 As stated in the direct testimony of
- 16 Dr. Alex Schroeder, the absence of tariff rates for
- 17 standby service makes it impossible for potential
- 18 cogenerators to assess the economic feasibility of
- 19 CHP in the Empire territory.
- The lack of a standby tariff rate
- 21 could conceivably function as a barrier to CHP
- 22 adoption in the Empire service territory.
- 23 While Empire has no current CHP customers, adopting
- 24 language through its current tariffs and indicating
- 25 how standby service will be currently offered and

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- 1 agreeing to develop a standby tariff to be filed in
- 2 a future rate case will help current and future
- 3 customers consider the economic viability of CHP in
- 4 Empire's service territory.
- 5 Lastly, the signatories have agreed
- 6 that there shall be no change to Empire's economic
- 7 development rider in this case. While DE still
- 8 believes that tying participation in the utility
- 9 administered energy efficiency programs to
- 10 participation in the utility's economic development
- 11 rider is good public policy and further enhances
- 12 Missouri's goal to value demand side investments
- 13 equal to traditional investments in supply and
- 14 delivery infrastructure, it became apparent over
- 15 the course of these proceedings that the other
- 16 signatories were not ready to adopt DE's
- 17 recommendation.
- 18 In the spirit of compromise, DE
- 19 decided to concede this issue for purposes of this
- 20 case but reserves the right to file testimony on
- 21 this issue in future rate cases.
- 22 For the aforementioned reasons, DE
- 23 respectfully requests the Commission to adopt the
- 24 Revised Stipulation & Agreements as a fair and
- 25 reasonable resolution of the various issues

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discussed within.

- 2 DE witnesses Ms. Jane Lohraff and
- 3 John Buchanan are available for Commission
- 4 questions if they are -- if needed, and I will
- 5 entertain any questions at this time.
- JUDGE BURTON: Thank you. Chairman?
- 7 CHAIRMAN KENNEY: Just a real quick
- 8 question. Mr. Antal, thank you. Has there been
- 9 any indication that the Division of Energy is aware
- 10 of that the lack of a standby rate is, in fact,
- 11 acting as a barrier or obstacle to potential CHP
- 12 development? I know it's a policy thought process,
- 13 but I mean has there been any developer that said
- 14 we're not coming to Missouri because there's no
- 15 standby tariff?
- 16 MR. ANTAL: The Division of Energy to
- 17 my knowledge is not aware of any specific instance.
- 18 CHAIRMAN KENNEY: All right. Thank
- 19 you. Thanks for your time.
- 20 COMMISSIONER STOLL: No questions.
- 21 Thank you.
- 22 COMMISSIONER W. KENNEY: No
- 23 questions. Thank you.
- 24 COMMISSIONER HALL: Just want to say
- 25 congratulations on the new job.

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1	MR. ANTAL: Thank you very much,	
2	Commissioner.	
3	JUDGE BURTON: Thank you.	
4	MR. ANTAL: Also, if I may, as	
5	previously stated, DE, all of our issues were	
6	contained within the Revised Stipulation &	
7	Agreements. We'd respectfully request to be	
8	excused from the proceedings at which time the	
9	Commission takes up the remaining contested issues.	
10	JUDGE BURTON: I don't believe that	
11	any of the Commissioners have expressed an interest	
12	in having any of the witnesses that you've offered	
13	testify other than what's been provided with the	
14	testimony. So at this time if you're going to be	
15	excused, did you want to go ahead and request	
16	admission of those exhibits?	
17	MR. ANTAL: We would, yes.	
18	JUDGE BURTON: Do you have them?	
19	MR. ANTAL: Yes. The court reporter	
20	has the exhibits. Would you like me to read the	
21	exhibit number and	
22	JUDGE BURTON: Yes.	
23	MR. ANTAL: what they are? Okay.	
24	Exhibit 400 is the direct testimony of John	
25	Buchanan filed on January 29th. Exhibit 401 is the	

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- 1 rebuttal testimony of John Buchanan filed on
- 2 March 9th. Exhibit 402 is the surrebuttal
- 3 testimony of John Buchanan filed on March 24th.
- 4 Exhibit 403 is the direct testimony
- 5 of Jane Lohraff filed on February 11th. 404,
- 6 surrebuttal testimony of Jane Lohraff filed on
- 7 March 24th.
- 8 405, direct testimony of Alex
- 9 Schroeder filed on January 29th. 406, direct
- 10 testimony of Alex Schroeder filed on February 11th.
- 11 And 407, surrebuttal testimony of Alex Schroeder
- 12 filed on March 24th. Those are all of our
- 13 exhibits.
- 14 JUDGE BURTON: Okay. Are there any
- objections to Exhibits 400 through 407?
- 16 (No response.)
- JUDGE BURTON: Seeing no objections,
- 18 we will admit Exhibits 400, 401, 402, 403, 404,
- 19 405, 406 and 407. Thank you.
- 20 (DIVISION OF ENERGY EXHIBIT NOS. 400
- 21 THROUGH 407 WERE RECEIVED INTO EVIDENCE.)
- 22 MR. ANTAL: Thank you very much.
- JUDGE BURTON: Next the Commission
- 24 will hear from Midwest Energy Users Association.
- MR. CONRAD: Your Honor, by your

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- leave, I'll be brief, so it would probably take
- 2 more time coming up there than would be necessary.
- In something like 40 years of
- 4 practice here, it's been my observation that a
- 5 settlement and a compromise has no mother, no
- 6 father. Nobody kind of wants to acknowledge that
- 7 they gave up on their issue, but you reach a
- 8 compromise.
- 9 And I endorse Commissioner Hall's
- 10 comments that the parties really should be
- 11 concerned about the money that is spent for
- 12 everyone in achieving this. And beyond that, I
- 13 would simply say that we support the compromise
- 14 that has been reached here in its two parts, one a
- 15 unanimous stipulation, two a joint recommendation
- 16 that has been spoken to before.
- 17 And beyond that, I would endorse the
- 18 well-substantiated position of Lois Lerner in
- 19 having said already that I didn't do anything wrong
- 20 and I didn't violate any laws, I'm going to just
- 21 hush up at this point. Thank you very much.
- 22 JUDGE BURTON: Thank you, Mr. Conrad.
- 23 Any questions from the Commission?
- 24 CHAIRMAN KENNEY: No, thank you.
- 25 Thanks.

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1	COMMISSIONER STOLL: No, no	
2	questions.	
3	COMMISSIONER W. KENNEY: No	
4	questions.	
5	COMMISSIONER HALL: No questions.	
6	Thank you.	
7	JUDGE BURTON: Next the Commission	
8	will hear from the City of Joplin?	
9	MR. ELLINGER: May it please the	
10	Commission? I'm Marc Ellinger on behalf of the	
11	City of Joplin.	
12	Much like Empire, the Staff, the	
13	Office of Public Counsel and MEUA, we do support	
14	the Revised Stipulation & Agreement that's now	
15	become unanimous. Particularly from the	
16	perspective of City of Joplin, the holding of the	
17	customer charge, which is the flat charge that all	
18	customers pay, that was a very important issue to	
19	us. We're very appreciative that that is included	
20	in the stipulation and recommend that the	
21	Commission adopt that stipulation as a settlement	
22	of all those issues.	
23	Joplin also joined in the	
24	Nonunanimous Stipulation which has been signed by	
25	all the parties except for MECG. One of the key	

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- 1 issues in that particular stipulation that Joplin
- 2 was of interest in is the class revenue shifting,
- 3 the cost shifting. We've adopted Staff's position,
- 4 all the parties have, of a .75 percent shift to
- 5 residential consumers and .85 percent shift away
- 6 from certain larger customers.
- 7 I think this ultimately benefits
- 8 residential customers by holding that change to a
- 9 modest amount. Unlike large power producers or --
- 10 excuse me -- large power users, residential
- 11 customers would not have the ability to pass on
- 12 increases. So the transition to a direct and pure
- 13 cost of service based tariff system has to be
- 14 gradual to allow residential customers the ability
- 15 to shoulder that expense.
- I would like to very briefly just
- 17 comment that Commissioner Hall made about black box
- 18 settlements, I think there are some real advantages
- 19 to black box settlements. I do think, however,
- 20 most customers as a general statement care less
- 21 about the details of how the revenue requirement is
- 22 reached and more about what the effect upon their
- 23 bill is going to be.
- 24 Really the more savvy customers, many
- of them are individually represented or in groups

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- 1 are represented, really do care about the details
- 2 because it has a bigger impact. Residential
- 3 customers, which are the great majority of
- 4 customers of Empire, really their biggest concern
- 5 is what's the bottom line to them. Holding the
- 6 customer charge flat, keeping that cost of revenue
- 7 shift modest, and the total amount of increase
- 8 they're going to see in the bills, those are the
- 9 things that customers in Joplin care most about.
- 10 We believe this to be a fair and
- 11 reasonable settlement of all provisions, and we
- 12 recommend that the Commission adopt the
- 13 Nonunanimous Stipulation which has the joint
- 14 position of all the signatory parties. I'd be
- 15 happy to answer any questions.
- JUDGE BURTON: Thank you.
- 17 CHAIRMAN KENNEY: No questions.
- 18 Thank you.
- 19 COMMISSIONER STOLL: No questions.
- 20 Thank you.
- 21 COMMISSIONER W. KENNEY: No
- 22 questions. Thank you.
- 23 COMMISSIONER HALL: No questions.
- 24 Thank you.
- JUDGE BURTON: Thank you very much.

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1	MR. ELLINGER: Thank you.	
2	JUDGE BURTON: And next MECG.	
3	MR. WOODSMALL: Good morning. May it	
4	please the Commission?	
5	I hate to be the party pooper in this	
6	case, but we had some issues that we wanted	
7	Commission guidance on, so that's why we objected	
8	to the Nonunanimous Stipulation.	
9	This is going to be a little	
10	different hearing than you had in the Ameren case.	
11	In the Ameren case we had a lot of issues. We had	
12	disputes among the parties as to facts. We don't	
13	have that in this case. The facts are pretty much	
14	all agreed to here. It's just a question for the	
15	Commission's determination of how do we address	
16	certain issues once we've agreed to those facts.	
17	Now, the issues that I want to talk	
18	about today are three things. First I want to talk	
19	about class cost of service and revenue allocation,	
20	and what that amounts to is an issue regarding	
21	interclass subsidy. That is one class subsidizing	
22	another class, in this case industrial customers	
23	subsidizing residential customers.	
24	The second issue I want to talk about	
25	is an intra-class subsidy issue, the large power	

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- 1 rate design, certain customers in the large power
- 2 rate schedule, high load factor customers
- 3 subsidizing low load factor customers.
- 4 And finally I'll talk real briefly
- 5 about the inclusion and collection of transmission
- 6 costs in the fuel adjustment clause.
- Now, when MECG started this case, in
- 8 fact before we started this case, one of the things
- 9 that jumped out to us immediately was the
- 10 uncompetitive nature of Empire's industrial rates.
- 11 And when we looked at the EEI publication, this
- 12 jumped out immediately. What you will see -- and
- 13 this is key. What you will see are Empire's
- 14 industrial rates are 16 percent above the national
- 15 average. The industrial rates are above the
- 16 national average.
- 17 On the flip side, Empire's
- 18 residential rates are below the national average,
- 19 3 and a half percent below the national average.
- 20 So what that told us is we have a cost allocation
- 21 problem here.
- 22 And when we did class cost of service
- 23 studies in this case, it bore that out. We did --
- 24 there were four class cost of service studies done
- 25 in this case, and every one of those class cost of

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- 1 service studies shows that there is a residential
- 2 subsidy. So the fact that residential rates are
- 3 under the national average isn't surprising.
- 4 There's a subsidy to keep them there. The question
- 5 that we want the Commission to address is, what do
- 6 we do about this subsidy?
- 7 Now, let's look at how much this
- 8 subsidy is. Here is Staff's class cost of service
- 9 study, and all the parties have agreed to Staff's
- 10 recommendations. So this shows that residential
- 11 rates are 8.1 percent below cost. In the meantime,
- 12 you will see down there the negative numbers, the
- 13 large power rates are 8.3 percent above cost.
- 14 Similarly, general power 7.9 percent above cost.
- 15 So that's Staff's class cost of service study.
- 16 Let's look at MECG's. Not vastly
- 17 different. We have identified a residential
- 18 subsidy of 10.1 percent, general power being
- 19 10.6 percent above cost, large power being
- 20 9.9 percent above cost.
- 21 And you will see if you delve in
- 22 further, if you look at Empire's class cost of
- 23 service study, it shows the same thing. Public
- 24 Counsel's on behalf of the residential customers
- 25 shows a residential subsidy. No question a

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- 1 residential subsidy exists. What do we do about
- 2 in?
- 3 In fact, Public Counsel provides some
- 4 other additional information. Public Counsel shows
- 5 not only is the residential subsidy significant, it
- 6 is growing. Here's a quote from their testimony,
- 7 Mr. Dismukes -- is that how he says his name?
- 8 MS. BAKER: Yes.
- 9 MR. WOODSMALL: Mr. Dismukes, page
- 10 28, quote, the residential class relative rate of
- 11 returns decrease from .75 to .62 in the current
- 12 rate case. The rates of return are decreasing.
- 13 The subsidies are increasing. So the residential
- 14 subsidy is significant and it's growing, and it's
- 15 time for the Commission to do something about it.
- 16 If the Commission's interested in
- 17 economic development in the Joplin area, this is
- 18 the place to start, getting industrial rates to
- 19 cost.
- Now, the settlement in this case
- 21 simply adopts a Staff revenue shift recommendation,
- 22 and to show that I can be agreeable, I agree with
- 23 what Mr. Ellinger said on behalf of Joplin. This
- 24 settlement is beneficial to the residential
- 25 customers. Quote, the signatories agree that

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- 1 Staff's proposed rate design and revenue allocation
- 2 methodology should be used in this case, including
- 3 a revenue neutral shift to the residential class of
- 4 .75 percent with a .85 percent decrease for large
- 5 power, total electric billings and general power
- 6 rate classes.
- 7 So let's see what that does. As I
- 8 said earlier, under Staff's study, the residential
- 9 subsidy is 8.1 percent. They are only seeking to
- 10 move .75 percent. So that means in order to
- 11 eliminate this subsidy, it will take 11 rate cases.
- 12 Given that Empire files a case every 17 months,
- 13 this residential subsidy will exist for another 16
- 14 years. Certainly as Mr. Ellinger said, this is
- 15 beneficial to the residential customer class.
- 16 The differences are slightly higher
- when you account for MEG's study, 10.1 percent.
- 18 It's going to take even longer to eliminate. So
- 19 when I say that settlement moves at a glacial pace,
- 20 I mean it. This keeps the residential subsidy for
- 21 at least 16 years.
- 22 So what is MECG proposing? MECG is
- 23 proposing that you eliminate 25 percent of the
- 24 residential subsidy in this case, one-fourth of it.
- 25 Given that Staff is at an 8.1 percent residential

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- 1 subsidy, move 2 percent. This will keep the
- 2 subsidy for another four cases. 17 months a case,
- 3 it exists for another six years. So that is our
- 4 proposal.
- 5 Empire mentions the possibility of
- 6 rate shock in its opening statement. I contend you
- 7 don't have concerns with rate shock in this case.
- 8 When you have a case like Ameren's recent case,
- 9 KCP&L's case where they're seeking double-digit
- 10 rate increases, rate shock's a concern. The
- 11 revenue requirement in this case is only
- 12 3.9 percent. Moving 2 percent under MECG's
- 13 proposal is not a rate shock situation.
- 14 So that was what I had on revenue
- 15 allocation, the interclass subsidy. Let's talk
- 16 intra-class subsidy for a while.
- 17 The large power rate schedule which
- 18 all my clients are served under collects a large
- 19 amount of fixed costs, those costs that are
- 20 incurred on a per kW basis through energy charges.
- 21 So the costs are incurred on a per kW basis but
- 22 collected on a per kWh basis. You have a mismatch
- 23 there.
- 24 As Mr. Overcast for Empire said,
- 25 Empire's current rates place far too much reliance

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- on volumetric recovery of fixed costs, unquote.
- 2 Another quote from him: Current rates are not
- 3 economically efficient, with the result being
- 4 inefficient use of resources resulting from
- 5 incorrect price signals, unquote.
- And here you see a table taken from
- 7 Mr. Overcast's testimony, page 23, in which you
- 8 see -- boy, it's kind of small on the screen -- is
- 9 that 90 percent of residential rates are collected
- 10 through the energy charge. Look down, the large
- 11 power, almost 70 percent of their rates are
- 12 collected through the energy charge. And there is
- 13 other information available. 70 percent of the
- 14 costs aren't variable costs. So you have a
- 15 significant amount of costs, fixed costs that are
- 16 being collected through the energy charge, and
- 17 that's what we're trying to fix.
- 18 What is the impact of these improper
- 19 rates? Now, this is a long quote from page 25 of
- 20 Mr. Overcast's testimony, but you see the
- 21 emphasized portion there. Rates based on kWh
- 22 charges collect more revenue from the larger
- 23 customers in the class for essentially the same
- 24 cost or in some cases even lower total fixed costs.
- 25 There is a subsidy from the high load factor

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- 1 customers to the low load factor customers in the
- 2 large power rate schedule.
- 3 Again, another quote from page 26:
- 4 This means that customers use electricity
- 5 inefficiently. It also means that other resource
- 6 allocation decisions are inefficient.
- 7 So this is how -- when he says
- 8 they're inefficient, this is what he means. Energy
- 9 price signals are too high. Energy price signals
- 10 are too high. Unlike the residential rate
- 11 schedule, there's another rate charge. It's not
- 12 just customer charges and energy charges. There is
- 13 a demand charge to pick up fixed costs.
- So while energy price signals are too
- 15 high, demand price signals are too low. Therefore,
- 16 customers in inefficiently responding to inflated
- 17 energy prices when they should be responding to
- 18 high capacity prices. That's the inefficiency.
- 19 You're sending wrong price signals.
- 20 Proper price signals would encourage
- 21 these industrial customers to reduce peak, not
- 22 overall energy usage, reduce peak or shift your
- 23 peak off of certain times of the day to off-peak
- 24 hours. This would increase overall system
- 25 efficiency and postpone capacity additions.

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- 1 So how do you fix this large power
- 2 rate inefficiency? What you do is you collect
- 3 fixed costs, those incurred on a per kW basis,
- 4 through demand charges. That's what they're there
- 5 for. Collect fixed costs on a demand basis.
- On the other hand, make sure that the
- 7 energy charges, those collected on a per kWh basis,
- 8 only collect variable charges, that is those costs
- 9 that are incurred on a per kWh basis. Match the
- 10 rate with how the cost is incurred.
- 11 With that in mind, what MECG
- 12 recommends is the Empire large power tailblock
- 13 energy rate be moved by half a cent. Reduce it by
- 14 half a cent and take those costs and put them into
- 15 the demand charge.
- Now, we believe this is supported by
- 17 evidence in this case. A half a cent per kWh
- 18 reduction in the tailblock energy rate would
- 19 reflect the cost drivers in this case. This is
- 20 taken from Ms. Walters for Empire's direct
- 21 testimony. She shows the cost drivers in this
- 22 case, and as you can see, almost \$20 million of
- 23 this case is associated with the Asbury
- 24 environmental projects, a fixed cost.
- 25 Given that the cost drivers in this

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- 1 case are fixed costs, all the rate impact should be
- 2 on the demand charge, but that's not what we have
- 3 here. Oh, another point. Just to show that all
- 4 the costs are fixed costs, look at the fuel
- 5 adjustment clause base rate. It's currently
- 6 2.831 cents. Under the Nonunanimous Stipulation,
- 7 it would be reduced to 2.588 cents.
- 8 Energy charges -- energy costs are
- 9 going down, in this case down 8.6 percent. Cost
- 10 drivers in this case are fixed costs. Energy costs
- 11 are going down 8.6 percent.
- 12 That said, the signatories to the
- 13 Nonunanimous Stipulation want to increase the
- 14 energy charge by 3.9 percent. It doesn't fit.
- 15 Fixed costs are going up, not energy charges, but
- 16 they want to increase the energy charge. This just
- 17 exacerbates the subsidy within the large power rate
- 18 schedule.
- 19 Again, what we want to do is reduce
- 20 the tailblock energy rate from 3 and a half cents
- 21 to 3 cents.
- 22 Finally, I want to talk about the
- 23 fuel adjustment clause. We have two points there.
- 24 The first one is simply we want you, whatever
- 25 decision you make in the Ameren case, we want it

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- 1 applied to Empire as well. There's an issue in
- 2 Ameren to disallow transmission costs within the
- 3 fuel adjustment clause, and we agree with that.
- 4 When and if you make that decision, we want the
- 5 same thing applied to Empire.
- 6 The second thing, though, is a rate
- 7 design issue. Transmission costs are incurred on a
- 8 per kW basis. It's a fixed cost. But under the
- 9 FAC as proposed, it would be collected on a per kWh
- 10 basis, once again a mismatch. Costs incurred on a
- 11 fixed cost basis, per kW bases are being collected
- 12 under a per kWh rate.
- So we ask you, to the extent you do
- 14 include the transmission costs in the FAC, that you
- 15 change the FAC to allow these costs to be collected
- on a per kW basis. That was all I had.
- JUDGE BURTON: Thank you. And
- 18 Chairman?
- 19 CHAIRMAN KENNEY: Thanks,
- 20 Mr. Woodsmall. Let me ask the first question about
- 21 the subsidy in the residential between -- the
- 22 interclass subsidy.
- MR. WOODSMALL: Uh-huh.
- 24 CHAIRMAN KENNEY: Your client's
- 25 suggestion is 2 percent increase for the

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- 1 residential class, and you said that rate shock
- 2 isn't really implicated here because of the amount
- 3 of overall revenue requirement. Can you tell me,
- 4 what would it do for the average thousand kilowatt
- 5 hour a month customer?
- 6 MR. WOODSMALL: I don't know.
- 7 CHAIRMAN KENNEY: You have no idea
- 8 what it would do to customer bills?
- 9 MR. WOODSMALL: I know -- I assume
- 10 whatever the residential rate was before, it will
- 11 just be 2 percent higher, but I don't know how the
- 12 billing determinants within the residential class
- 13 may have changed, so I can't answer that.
- 14 CHAIRMAN KENNEY: Regarding the
- 15 intra-class subsidy, is what your client is asking
- 16 for essentially a demand charge based tariff? Is
- 17 that --
- 18 MR. WOODSMALL: There's already a
- 19 demand charge within the tariff. What we want is
- 20 the demand charge to be used as it's structured, to
- 21 be used to collect fixed costs, and that the energy
- 22 charge be used to collect variable costs. Now,
- 23 we're not asking to go there on one fell swoop.
- 24 We're just simply asking you to move a half a cent
- 25 of costs out of the tailblock energy rate and move

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- 1 them to demand -- to the demand charge. It won't
- 2 get us there. It's a step in the right direction.
- 3 CHAIRMAN KENNEY: Why would Empire
- 4 care?
- 5 MR. WOODSMALL: Why would Empire
- 6 care? I don't think Empire does. If you read
- 7 their direct testimony of Mr. Overcast and the
- 8 testimony of Mr. Keith, they make the same
- 9 suggestion. So I don't think they care. I think
- 10 they state some opposition in this case simply
- 11 because they are a party to the stipulation. But I
- 12 don't think in the grand scheme of things they care
- 13 given what their testimony says.
- 14 CHAIRMAN KENNEY: How about the other
- 15 large power users?
- 16 MR. WOODSMALL: Why would they care?
- 17 CHAIRMAN KENNEY: Yeah.
- 18 MR. WOODSMALL: The only large power
- 19 users that would care would be those with a low
- 20 load factor. So the high load factor customers are
- 21 trying to pay their cost of service and eliminate
- this subsidy. The low load factor customers will
- 23 oppose it because they want to preserve the
- 24 subsidy.
- 25 CHAIRMAN KENNEY: And it's your

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- 1 argument that this will essentially send a better,
- 2 more correct price signal which should have the
- 3 effect of shifting the peak?
- 4 MR. WOODSMALL: It sends -- correct.
- 5 It sends the price signal that capacity is
- 6 important. It prices capacity closer to what the
- 7 fixed costs are and energy closer to what the
- 8 variable costs are.
- 9 Therefore, it sends a signal that
- 10 it's not only energy that's important, it's
- 11 capacity. Do things to keep from setting a peak
- 12 during the peak hours. So it sends that price
- 13 signal and hopefully postpones any capacity
- 14 additions.
- 15 CHAIRMAN KENNEY: Then lastly
- 16 regarding fuel adjustment clause, it's not your
- 17 client's position that it's -- that there's
- 18 anything illegal about collecting transmission
- 19 charges through the FAC?
- MR. WOODSMALL: I haven't reviewed
- 21 that. I know in the Ameren case, I believe MIEC
- 22 has made that argument, and I was so buried in the
- 23 Noranda stuff in that case that I didn't really
- 24 review that. So I haven't made that determination
- 25 but I know that's an issue in the Ameren case.

Page 93 CHAIRMAN KENNEY: But you're not 1 2 making it here? 3 MR. WOODSMALL: No, I'm not. In fact, as part of the settlement, we have agreed to 4 5 a continuation of the FAC. We just don't agree with the transmission costs. And no, I'm not 6 7 making that argument that they're illegal yet. CHAIRMAN KENNEY: Thanks for your 8 time, presentation. 10 MR. WOODSMALL: You're welcome. JUDGE BURTON: Commissioner Stoll? 11 12 COMMISSIONER STOLL: I just have one 13 quick question. Are you aware of the subsidy issue arising in a past Empire case by either the group 14 15 that you represent or someone else? MR. WOODSMALL: The evidence in this 16 17 case indicates that the subsidy has existed in the past. Public Counsel's witness shows that the 18

in the previous case that you're aware of?

subsidy did exist in the past case and has grown.

not that you had to, but didn't raise this question

COMMISSIONER STOLL: Okay. So MECG,

MR. WOODSMALL: I honestly don't

25 know. I'm sorry.

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		Page 94
1	COMMISSIONER STOLL: That's okay.	
2	Okay. Thank you.	
3	JUDGE BURTON: Commissioner Kenney?	
4	COMMISSIONER W. KENNEY: Judge, I	
5	just have a question. The Chairman asked a couple	
6	of questions that I was very interested in. Can I	
7	ask a general question to get a quick answer?	
8	MR. WOODSMALL: I won't guarantee a	
9	quick answer.	
10	COMMISSIONER W. KENNEY: Not you.	
11	MR. WOODSMALL: Good.	
12	COMMISSIONER W. KENNEY: Who can tell	
13	me the average residential bill for Empire? Yes.	
14	MR. SCHEPERLE: It's \$131.	
15	COMMISSIONER W. KENNEY: 131 the	
16	average residential bill monthly?	
17	MR. SCHEPERLE: Yes.	
18	MS. CARTER: I think there's a	
19	possibility we're not streaming.	
20	MR. WOODSMALL: They didn't want to	
21	watch me anyway.	
22	MS. CARTER: Empire was watching.	
23	MR. CONRAD: I'm sure all the ships	
24	at sea are deeply disappointed.	
25	MR. WOODSMALL: Broadcasting on Armed	

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- 1 Forces Radio.
- 2 CHAIRMAN KENNEY: Can I jump in?
- 3 Commissioner Stoll's question reminded me of
- 4 something that I meant to ask and I intended to
- 5 ask, but regarding the interclass subsidy, how did
- 6 we get here in the first place? Do you know?
- 7 MR. WOODSMALL: I don't know if this
- 8 is -- part of the problem was the subsidy we know
- 9 from the evidence in this case existed in the last
- 10 case, but I can't tell you how far back it goes
- 11 from there. So I don't know if it is a continual
- 12 problem from lack of -- lack of movement by the
- 13 parties, the Commission, what have you, or if it's
- 14 a change in the billing determinants of the classes
- 15 relative to each other. I can't comment on that.
- 16 CHAIRMAN KENNEY: Or whether there
- 17 was some social policy that we were trying to
- 18 implement 20 years ago and we've just never gotten
- 19 away from it?
- MR. WOODSMALL: Right. Well, I was
- 21 around 20 years ago and I'm not aware of a social
- 22 policy, no.
- 23 COMMISSIONER W. KENNEY: Okay. 30
- 24 years ago.
- MR. WOODSMALL: There you go.

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1	CHAIRMAN KENNEY: Thank you.	
2	MR. WOODSMALL: You're welcome.	
3	JUDGE BURTON: Commissioner Hall.	
4	COMMISSIONER HALL: Good morning.	
5	MR. WOODSMALL: Good morning.	
6	COMMISSIONER HALL: Concerning your	
7	argument that we should disallow transmission costs	
8	from the fuel adjustment clause charge, are you	
9	speaking about all transmission costs or just the	
10	transmission costs related to serving the utility's	
11	native load?	
12	MR. WOODSMALL: Our position in this	
13	case was to eliminate all transmission costs, and	
14	that is largely based upon the belief that the	
15	transmission benefits to be derived from SPP, the	
16	SPP integrated marketplace is still rather new. So	
17	any benefits associated with that are largely	
18	tenuous still at this point.	
19	Given that we don't know if there's	
20	benefits of being in SPP, the SPP IM market, take	
21	those revenues out, take the costs out as well, and	
22	then review it again in the case that will be	
23	coming up to be filed before the end of this year.	
24	COMMISSIONER HALL: Do you know how	
25	much, either as a percentage basis or an actual	

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- 1 dollar amount, how much the transmission costs make
- 2 up of the entire fuel adjustment amount?
- 3 MR. WOODSMALL: I will be putting in
- 4 a data request that -- a Staff response. The total
- 5 dollar amount of net transmission costs, that is
- 6 costs less revenues, is \$4.9 million.
- 7 And the data request will also show
- 8 the impact on the FAC base rate of eliminating
- 9 that. I think it was a tenth of a cent, but that
- 10 will be in a data request that I'll offer probably
- 11 right after we finish opening statements.
- 12 COMMISSIONER HALL: Thank you.
- MR. WOODSMALL: You're welcome.
- JUDGE BURTON: Commissioner?
- 15 COMMISSIONER RUPP: I just had a
- 16 quick one. You started off talking about the
- 17 national average of the industrial rates and
- 18 residential rates. Have you looked at what --
- 19 where these fall on the Missouri average?
- MR. WOODSMALL: Empire's rates on all
- 21 classes are higher than the Missouri IOU rates.
- 22 They're higher than GMO, KCP&L and Ameren. I don't
- 23 know how they would compare to certain
- 24 municipalities or coops, but for IOUs they're the
- 25 highest.

Page 98 COMMISSIONER RUPP: Have you done a 1 2 little percentage like you did for the national 3 average of where they are? MR. WOODSMALL: No, but I can provide 4 5 that to you. 6 COMMISSIONER RUPP: That would be 7 great. Thank you. COMMISSIONER W. KENNEY: I just had a 8 9 quick question that Commissioner Rupp had mentioned to me privately on an issue. From the last couple 10 rate cases after the tornado, was there a larger 11 12 increase due to all the repairs that need to be done? 13 14 MR. WOODSMALL: There was -- I wouldn't say it is directly tied to a rate case. 15 There was an AAO following the tornado that picked 16 17 up all those costs and then later they were recovered, amortized through a rate case. So the 18 19 costs for the tornado are being recovered. 20 COMMISSIONER W. KENNEY: So it was 21 probably pretty substantial, I would imagine. 22 MR. WOODSMALL: I don't remember what 23 the number was.

COMMISSIONER W. KENNEY: Thank you.

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CHAIRMAN KENNEY: That wouldn't

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Page 99 create the subsidy? 2 MR. WOODSMALL: No. It may -- to the 3 extent that it was passed through on an equal percent basis, it may exacerbate the subsidy. 4 5 CHAIRMAN KENNEY: Okay. 6 MR. WOODSMALL: Thank you. 7 JUDGE BURTON: I believe that 8 concludes the opening statements. I'm showing it is 10:47 right now. Why don't we take a break and resume at 11, and I believe we will hear from 10 11 Ms. Robin Kliethermes at that point. Go off the 12 record. 13 (A BREAK WAS TAKEN.) 14 JUDGE BURTON: It's 11:00. Let's go 15 back on the record. I believe before we hear from Staff's witness, Ms. Carter, you had something to 16 17 offer? 18 MS. CARTER: I was going to offer all of the Empire testimony. Per the agreement of the 19 20 parties, cross-examination has been waived on all 21 Empire witnesses, and it's Exhibit Nos. 100 through 22 136, and it is all of the direct, supplemental 23 direct, rebuttal and surrebuttal testimony 24 submitted by Empire in this case. Would you like me to go item by item? Each party has a witness 25

Page 100 list. 1 2 JUDGE BURTON: If every party has a 3 copy of that list and if you could provide me a copy of that list. 4 5 MS. CARTER: And I believe the court reporter has a copy of that list as well as all of 6 7 the testimony. JUDGE BURTON: So we have Empire's 8 Exhibits 100 through 136 that have been offered. Are there any objections? 10 11 (No response.) 12 JUDGE BURTON: Hearing none, Exhibits 100 through 136 are admitted into the 13 14 record. (EMPIRE EXHIBIT NOS. 100 THROUGH 136 15 16 WERE RECEIVED INTO EVIDENCE.) 17 MS. BAKER: We can take up Public 18 Counsel's as well if you like. 19 JUDGE BURTON: Since we have the 20 time, why don't we? 21 MS. BAKER: And I'll give you this list after I read it because this is the only copy 22 I have other than what I gave to the court 23 24 reporter. Public Counsel has all of their witnesses that have been waived, and so 300 through 25

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- 1 312 are the numbers that were given to Public
- 2 Counsel's prefiled testimony, and we would offer
- 3 those.
- 4 JUDGE BURTON: And have you provided
- 5 a list of those with the marked numbers to the
- 6 other parties?
- 7 MS. BAKER: I have given it to the
- 8 court reporter. I'll make copies and give them
- 9 to --
- JUDGE BURTON: Why don't you go ahead
- 11 and just read it real quick into the record?
- MS. BAKER: Okay. 300 is the direct
- 13 testimony of David Dismukes. 301 is the rebuttal
- 14 testimony of David Dismukes. 302 is the
- 15 surrebuttal testimony of David Dismukes.
- 16 303 is the direct testimony of Lena
- 17 Mantle. 304 is the rebuttal testimony of Lena
- 18 Mantle. 305 is the surrebuttal testimony of Lena
- 19 Mantle.
- 20 306HC is the HC version of the
- 21 rebuttal testimony of Geoff Marke. 306NP is the NP
- 22 version of the rebuttal testimony of Geoff Marke.
- 23 307 is the direct testimony of Keri
- 24 Roth. 308HC is the HC version of the rebuttal
- 25 testimony of Keri Roth. 308NP is the NP version of

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- 1 the rebuttal testimony of Keri Roth. 309 is the
- 2 surrebuttal testimony of Keri Roth.
- 3 310 is the direct testimony of Lance
- 4 Schafer. 311 is the rebuttal testimony of Lance
- 5 Schafer. And 312 is the surrebuttal testimony of
- 6 Lance Schafer.
- JUDGE BURTON: Thank you, Ms. Baker.
- 8 Exhibits 300 to 312 have been offered. Are there
- 9 any objections?
- 10 (No response.)
- JUDGE BURTON: Seeing none, then
- 12 those exhibits are admitted into the record.
- 13 (OPC EXHIBIT NOS. 300 THROUGH 312
- 14 WERE RECEIVED INTO EVIDENCE.)
- JUDGE BURTON: And I believe,
- 16 Mr. Woodsmall, you wanted to make a statement.
- 17 MR. WOODSMALL: Yeah. Not so much a
- 18 statement but a question, an inquiry. During my
- 19 opening statements, Commissioner Rupp asked about a
- 20 comparison of Empire's rates to other Missouri
- 21 utilities. I ran back to the office and I got the
- 22 EEI book, and I can do it one of two ways. Either
- 23 I can read those into the record or probably the
- 24 cleanest way would be if I copy those and just make
- 25 them a late-filed exhibit.

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- 1 JUDGE BURTON: Are there any
- 2 objections to option B that Mr. Woodsmall has
- 3 offered of having him provide a copy, photocopy of
- 4 those exhibits to be offered later as an exhibit
- 5 after the fact?
- 6 MS. BAKER: I think we would like to
- 7 see them before they are admitted. If they're
- 8 offered and we're given the opportunity to respond,
- 9 I think that's fine.
- JUDGE BURTON: Why don't you see
- 11 about making a copy and then we can see about
- 12 addressing that issue after lunch today.
- MR. WOODSMALL: Over lunch I'll go
- 14 back, I'll make a copy. I'll scan it and send it
- 15 to the parties, and if not after lunch, certainly
- 16 when we reconvene on Friday we can take it up.
- 17 JUDGE BURTON: That would be fine.
- 18 Are there any additional procedural matters before
- 19 we begin? As I stated to the parties beforehand,
- 20 we will be taking a recess at 11:45 today so that
- 21 the Commission can prepare for agenda at noon.
- 22 MR. BERLIN: Judge, did you want to
- 23 go through Staff's list of exhibits?
- JUDGE BURTON: Why don't we hold off
- on that right now and we'll go ahead and hear the

Page 104 testimony from Ms. Kliethermes. 2 (Witness sworn.) 3 JUDGE BURTON: Thank you. You may be 4 seated. 5 ROBIN KLIETHERMES testified as follows: DIRECT EXAMINATION BY MR. BERLIN: 6 7 Good morning, Ms. Kliethermes. Would Q. 8 you please state your name for the record. Α. Robin Kliethermes, last name K-l-i-e-t-h-e-r-m-e-s. 10 11 And what is your job title? Q. 12 I'm a Regulatory Economist 2 with the Missouri Public Service Commission. 13 14 Q. And you are the Staff's expert witness on the issue of class cost of service? 15 16 Α. Yes. 17 Q. In this rate case proceeding, did you cause to be prepared certain prefiled direct 18 19 testimony in report format and rebuttal and 20 surrebuttal testimonies in question and answer 21 format? 22 Α. Yes. 23 Noting that your direct report class Q. 24 cost of service testimony has been premarked as 25 Exhibit 204 in HC and NP formats, rebuttal

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- 1 testimony is premarked as Exhibit 210 and your
- 2 surrebuttal testimony is premarked as Exhibit 219
- 3 in HC and NP formats, do you have any corrections
- 4 to any of your prefiled testimonies at this time?
- 5 A. At this time, no.
- 6 Q. Is the information that you presented
- 7 in your direct, rebuttal and surrebuttal
- 8 testimonies true and correct to your best
- 9 information and belief?
- 10 A. Yes, it is.
- 11 Q. And if I were to ask you today the
- 12 same questions contained in your rebuttal and
- 13 surrebuttal testimonies, would your answers be
- 14 substantially the same?
- 15 A. Yes.
- 16 MR. BERLIN: All right. Judge, I'll
- 17 hold off on a motion to move the prefiled
- 18 testimonies into evidence and tender
- 19 Ms. Kliethermes for cross-examination.
- JUDGE BURTON: Okay.
- MR. WOODSMALL: Your Honor, can I ask
- 22 a quick question? When you said her direct, did
- 23 she have direct testimony?
- 24 MR. BERLIN: Her direct testimony is
- 25 contained in Staff's rate design and class cost of

Page 106 service report. 1 2 MR. WOODSMALL: Okay. 3 MR. BERLIN: And the revenue requirement as well. 4 5 JUDGE BURTON: I believe all of the parties excepting MECG have waived 6 7 cross-examination of this witness. Okay. MR. WOODSMALL: My turn? Thank you, 8 your Honor. 10 CROSS-EXAMINATION BY MR. WOODSMALL: 11 Q. Good morning, Ms. Kliethermes. 12 A. Good morning. 13 Q. I guess first question, are you any relation to Ms. Sarah Kliethermes? 14 A. Not that I know of. 15 16 Q. I've often wondered that. Okay. 17 conducted the class cost of service study in this case, is that correct, for Staff? 18 19 A. With Sarah Kliethermes, I did, 20 together. 21 And was that done under the Q. 22 supervision of Mr. Scheperle? 23 Α. Yes. Mike's our supervisor. 24 Okay. And the results of your class Q. cost of service study are reflected in the table at 25

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- 1 page 5 of your rebuttal testimony; is that correct?
- 2 A. That was after -- that was your
- 3 corrected results, yes.
- 4 Q. Okay. Those are your most recent
- 5 results; is that correct?
- 6 A. Let me look. Yes. Page 5 of my
- 7 rebuttal testimony has our most recent run of the
- 8 CCOS.
- 9 Q. And just so the record's clear, it's
- 10 my understanding that the results there include an
- overall 2.64 percent revenue requirement increase
- 12 for Empire; is that correct?
- 13 A. Yes. The total revenue deficiency
- 14 was 2.64 percent.
- 15 Q. So if I wanted to get each class'
- 16 revenue neutral result, I would have to subtract
- 2.64 from the column labeled CCOS percent increase;
- 18 is that correct?
- 19 A. That is one way you could do that,
- 20 yes.
- 21 Q. Therefore, just to give a couple
- 22 examples, under this class cost of service study,
- 23 the revenue neutral increase for the residential
- 24 class would be 8.06 percent; is that correct?
- 25 A. Yeah. That sounds about right.

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- 1 O. And then revenue neutral decrease for
- 2 the large power class would be 8.35 percent; is
- 3 that correct?
- 4 A. To fully match cost of service.
- 5 Q. Right.
- 6 A. Yes.
- 7 Q. And similarly, the revenue neutral
- 8 decrease for the general power class would be
- 9 7.90 percent; is that correct?
- 10 A. Yeah, I mean, give or take a few
- 11 percentages. I would have to -- it's in the range
- of, yes, that sounds about correct, but I don't
- 13 have that exact number in front of me.
- MR. WOODSMALL: Okay. I have no
- 15 further questions, your Honor.
- JUDGE BURTON: Okay. Thank you.
- 17 OUESTIONS BY CHAIRMAN KENNEY:
- 18 Q. Ms. Kliethermes, thank you.
- 19 Regarding the interclass subsidy that we were
- 20 discussing, you were in the room for
- 21 Mr. Woodsmall's opening?
- 22 A. Yes.
- 23 Q. Do you know how we got here in the
- 24 first place?
- 25 A. Okay. Yes. But the first -- the

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- 1 first thing I just wanted to clarify was the word
- 2 using subsidy, because each class is covering their
- 3 expenses. They just have different levels of rate
- 4 of return.
- 5 So residential does have a positive
- 6 rate of return. So they're covering the expenses
- 7 that have been allocated to them. They're just not
- 8 contributing the same level of return as let's say
- 9 a different class, one of the ones that are showing
- 10 a negative adjustment. So --
- 11 Q. That's an important distinction.
- 12 A. Yes.
- 13 Q. And I'm glad that you clarified that.
- 14 So the interclass subsidy, the notion of a subsidy
- doesn't mean that the residential rate class isn't
- 16 covering its fixed costs?
- 17 A. Correct.
- 18 Q. So it is, in fact, covering its fixed
- 19 costs?
- 20 A. The total expenses, yes.
- Q. It's just not contributing as much to
- 22 the overall rate of return as the other classes?
- 23 A. That is how I understand it.
- Q. So the subsidy is as to the profit
- 25 component?

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- 1 A. Yes.
- Q. Okay. Continue. Thank you.
- 3 A. Okay. So just a general overview
- 4 of -- and this is just based on a general overview
- 5 that I did of the last couple cases back to 2010
- 6 yesterday. So Mike Scheperle may be able to add a
- 7 little bit more detail to this.
- 8 In 2010 and 2011 cases, they were
- 9 back to back. In 2010 I think there was an early
- 10 agreement that said no one would do a class cost of
- 11 service, they would do it in 2011. So it was an
- 12 equal percent across the board, I believe.
- In 2011 and in 2012 rate cases, they
- 14 were both settled out. So I'm not for sure what
- 15 actually ended up. But in Staff's direct testimony
- of those two cases, in 2011 res was under--
- 17 residential was underpaying, and usually
- 18 residential is found to be underpaying. And what I
- 19 mean by underpaying, total class cost of service,
- 20 so return on investment plus expenses.
- 21 However, the large power class in
- 22 2011 was also slightly underpaying as well. And in
- 23 2012 it was less than 2011 but it was still a
- 24 smidge underpaying. And this was based on Staff's
- 25 direct. So what actually ended up in the end of

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- 1 the case, it was settled out and that wasn't
- 2 actually provided. But this is just based on
- 3 our -- Staff's direct class cost of service reports
- 4 in the last couple cases.
- 5 So to my knowledge, this is probably
- 6 one of the first shifts that has been done. One of
- 7 the things that for any class cost of service
- 8 study, any allocator that is developed is based on
- 9 class energy usage, number of customers in a class,
- 10 class coincident peak, so when a class is peaking
- 11 with the system or a class' individual peak.
- 12 If those relationships change in
- 13 between rate cases or allocator methods changes,
- 14 that will change the costs that get allocated to
- 15 any given class, which will change your class cost
- of service results. So case to case things are
- 17 different.
- One of the things that was different
- 19 in this case was Dr. Overcast submitted a minimum
- 20 distribution system study, and that study basically
- 21 will allocate -- normally the distribution system
- 22 is divided -- I'm talking about like poles,
- 23 Account 364 on down, poles, lines, it's divided
- 24 between primary voltage, secondary voltage and a
- 25 component that customers could impact more than

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- 1 demand impacts it.
- 2 So in the last rate case, those
- 3 accounts were allocated on demand because there was
- 4 no minimum distribution system study, no zero
- 5 intercept study or no study that did that.
- In this case, there was a little bit
- 7 more detailed study, more detailed analysis, and so
- 8 it did weight more distribution costs, and this is
- 9 probably coming into some of the tornado costs as
- 10 well got allocated to residential. So it's
- 11 shifting some of costs towards res, maybe more so
- 12 than was in the last case. I'm not for sure
- 13 exactly what was in the last case. This was just a
- 14 general overview.
- But that could give you some
- 16 explanation of why res is a little bit higher and
- 17 the large power classes are a little bit lower
- 18 because any type of demand allocator will allocate
- 19 more towards a larger power class than a smaller
- 20 class like res.
- Q. That was helpful.
- 22 A. That was a long analysis. I'm sorry.
- 23 Q. That's okay. I think I understood.
- 24 No. That actually was helpful. Thank you.
- 25 CHAIRMAN KENNEY: I don't have any

Page 113 other questions. That was it. Thank you. 1 2 COMMISSIONER STOLL: I have no 3 questions. Thank you for your testimony and that 4 lengthy explanation. 5 THE WITNESS: Sorry. Thank you. 6 COMMISSIONER W. KENNEY: No 7 questions. Thank you. COMMISSIONER HALL: No questions. 8 9 Thank you. 10 JUDGE BURTON: I have a quick 11 question. 12 THE WITNESS: Yes. QUESTIONS BY JUDGE BURTON: 13 14 Q. Do you support there being no 15 increase in the residential customer charge? 16 Α. Yes. 17 Q. And why is that? With the global -- for purposes of 18 Α. 19 everyone settling and everyone coming together and 20 agreeing to that, then I agree as well. 21 Q. And that's the reason why? 22 A. Yes. 23 JUDGE BURTON: All right. Thank you. Any questions based on the questions from the 24 25 Bench?

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- 1 MR. WOODSMALL: Yes, your Honor, just
- 2 a couple.
- 3 RECROSS-EXAMINATION BY MR. WOODSMALL:
- 4 Q. You were asked some questions about
- 5 the residential subsidy, and you said something to
- 6 the effect that residential customers are
- 7 recovering their costs; is that correct?
- 8 A. Their expenses. They're covering the
- 9 expenses, and they have a positive rate of return,
- 10 just less than other classes.
- 11 Q. Would you agree that return on equity
- is a cost for the utility?
- 13 A. For when we calculate total class
- 14 cost of service, return on equity is included in
- 15 that value.
- 16 Q. Okay. So the residential customers
- 17 aren't recovering in rates their entire cost of
- 18 equity; is that correct?
- 19 A. I don't know. I don't -- could you
- 20 restate the question one more time?
- 21 Q. Residential rates are not recovering
- 22 their entire cost which includes the cost of
- 23 equity; is that correct?
- A. I don't know.
- 25 O. You don't know. So when it shows --

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- 1 when you say that -- for instance, let's just do an
- 2 example. If Staff's ROE in this case is midpoint
- 9.50 percent, would you agree that under Staff's
- 4 class cost of service study, residential rates are
- 5 not recovering a 9.50 percent return on equity?
- 6 A. Right. Right.
- 7
 Q. So residential rates are not
- 8 recovering the entire cost of equity; is that
- 9 correct?
- 10 A. If every customer class is supposed
- 11 to give the same return on equity, yes.
- 12 Q. So some other classes then are paying
- 13 a higher cost of equity; is that correct?
- 14 A. Some classes have a higher rate of
- 15 return than others, yes.
- 16 Q. So they're paying a higher cost of
- 17 equity than the residential customers; is that
- 18 correct?
- 19 A. You could say that.
- Q. Okay. You would agree with that
- 21 statement?
- 22 A. I think we're using terms differently
- 23 maybe, and I would say from the class cost of
- 24 service study, not every class has the same rate of
- 25 return.

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- 1 Q. But you agree that return on equity
- is a utility cost; is that correct?
- 3 A. Yes.
- 4 Q. Okay. You were talking about
- 5 distribution system costs. Would you agree that
- 6 some industrial customers take service at
- 7 transmission substation or primary voltage levels?
- 8 A. Yes.
- 9 Q. And would you agree then that they
- 10 wouldn't use the distribution system?
- 11 A. They wouldn't use portions of the
- 12 distribution system. Primary voltage customers
- 13 will use portions of the distribution system.
- 14 Q. Certainly transmission and substation
- 15 customers wouldn't take any trans-- or wouldn't use
- any distribution system?
- 17 A. If you're including substation and
- 18 distribution costs, which distribution in the FERC
- 19 account substation is included at the high end of
- 20 the list of distribution accounts, your substation
- 21 customers will have costs at the substation.
- 22 Q. But under any situation, those
- 23 industrial customers that take a transmission
- 24 substation or primary cost should avoid some of the
- 25 distribution costs for the utility; is that

Page 117 1 correct? A. Some distribution costs. It depends 3 on what voltage they're at and where the allocations play out. 4 5 MR. WOODSMALL: Thank you. No 6 further questions. 7 JUDGE BURTON: Thank you. Redirect? MR. BERLIN: I have no questions, 8 Judge. 10 JUDGE BURTON: Okay. You may be excused. 11 12 THE WITNESS: Thank you. 13 (Witness excused.) 14 JUDGE BURTON: Staff, would you like 15 to call your next witness? 16 MR. BERLIN: Staff calls Mike 17 Scheperle. JUDGE BURTON: And, Mr. Woodsmall, I 18 19 would ask that you turn on your microphone. 20 MR. WOODSMALL: I'm sorry. I will. 21 (Witness sworn.) 22 JUDGE BURTON: Thank you. 23 MICHAEL SCHEPERLE testified as follows: 24 DIRECT EXAMINATION BY MR. BERLIN: 25 Q. Good morning. Good morning,

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- 1 Mr. Scheperle. Please state your full name for the
- 2 record.
- 3 A. My name is Michael Scheperle.
- Q. And what is your job title?
- 5 A. I'm the Manager of Economic Analysis
- 6 with the Missouri Public Service Commission.
- 7 Q. And you are the Staff's expert
- 8 witness on the issue of rate design?
- 9 A. Yes.
- 10 Q. And in this rate case proceeding, did
- 11 you cause to be prepared certain prefiled direct
- 12 testimony premarked as Exhibit 203 and surrebuttal
- 13 testimony premarked as Exhibit 225 in a question
- 14 and answer format?
- 15 A. Yes.
- 16 Q. And do you have any corrections to
- any of those prefiled testimonies at this time?
- 18 A. No.
- 19 Q. And is the information you presented
- in your direct and surrebuttal testimonies true and
- 21 correct to your best information and belief?
- 22 A. Yes.
- 23 Q. And if I were to ask you today the
- 24 same questions contained in your direct and
- 25 surrebuttal testimonies, would your answers be

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- 1 substantially the same?
- 2 A. Yes.
- 3 MR. BERLIN: Judge, I would normally
- 4 move to enter that in the record, but I understand
- 5 we're going to do that later.
- 6 BY MR. BERLIN:
- 7 Q. But, Mr. Scheperle, have you adopted
- 8 other prefiled testimony as your own in this
- 9 proceeding?
- 10 A. Yes, I have, Mr. Brad Fortson's.
- 11 Q. And for the record, were you
- 12 supervisor of Mr. Fortson, who's no longer employed
- 13 by the Commission?
- 14 A. That is correct.
- 15 Q. Okay. As Mr. Fortson's supervisor,
- 16 you are sponsoring the rate design testimony
- 17 prepared by Mr. Fortson as contained in Exhibit 204
- 18 in HC and NP format?
- 19 A. Yes.
- 20 Q. And the rebuttal testimony of
- 21 Mr. Fortson which is premarked as Exhibit 206?
- 22 A. Yes.
- Q. Do you have any corrections to make
- 24 to any of Mr. Fortson's testimonies?
- 25 A. No. For Mr. Fortson, I do not. It

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- 1 was brought to my attention that there might have
- 2 been a date wrong in the COS report, which I was
- 3 not a part of, but I would be willing to correct
- 4 the date or clarify the date that was -- that was
- 5 wrong.
- 6 Q. And so to the best of your knowledge,
- 7 is Mr. Fortson's testimony on rate design true and
- 8 correct?
- 9 A. Yes.
- 10 MR. BERLIN: I'll withhold moving to
- 11 enter it into the record and tender Mr. Scheperle
- 12 for cross-examination.
- JUDGE BURTON: I believe all the
- 14 parties excepting MECG have waived
- 15 cross-examination of this witness. Okay. It's
- 16 your witness.
- 17 MR. WOODSMALL: Thank you, your
- 18 Honor.
- 19 CROSS-EXAMINATION BY MR. WOODSMALL:
- 20 Q. I believe you stated, Mr. Scheperle,
- 21 that you are the manager of the economic
- development section of the Commission; is that
- 23 correct?
- 24 A. Yes.
- 25 Q. And to get to the date that you

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- 1 mentioned --
- JUDGE BURTON: Mr. Woodsmall, could
- 3 you please turn your microphone on.
- 4 MR. WOODSMALL: It's on. Maybe I'm
- 5 just not talking into it. Is that better?
- 6 BY MR. WOODSMALL:
- 7 Q. Okay. Would you tell us what date
- 8 you wanted to correct in the cost of service
- 9 report?
- 10 A. It was in the Staff's COS report of
- 11 revenue requirement. It's on page 10, and it had
- 12 to do with the Empire rate case history, and it had
- 13 to do with the chart there, the effective date.
- 14 It's got listed that it was December 14th of 2007.
- 15 The original rates went in on January 1st, 2007.
- 16 This case went to the Supreme Court
- 17 and they had a ruling, and the Commission vacated
- 18 the original order. And so the date that's
- 19 reflected there is actually the correct date, but
- the original rates began January 1 of 2007.
- 21 Q. Thank you. So the date that's there
- 22 is the date that the rates were reapproved by the
- 23 Commission; is that correct?
- A. That's my understanding.
- 25 Q. Okay. Thank you for that

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- 1 clarification.
- 2 And getting back, you said you were
- 3 the manager of the economic analysis section. In
- 4 this role, are you responsible for supervising and
- 5 conducting class cost of service studies for the
- 6 Missouri electric utilities?
- 7 A. I am responsible for that, yes.
- 8 Q. And would you agree that the results
- 9 of the class cost of service study is to show
- 10 whether specific customer classes are paying rates
- 11 that recover the utility's cost of service for that
- 12 class?
- 13 A. Yes.
- 14 O. And the results of Staff's class cost
- 15 of service study in this case indicates that the
- 16 residential class are paying rates that are
- 8.1 percent below Empire's cost of service; is that
- 18 correct?
- 19 A. That is correct, if -- the latest
- 20 CCOS run showed that it was 10.70, and then if you
- 21 subtract the system average, that is correct.
- 22 Q. Okay. So the revenue neutral cost
- 23 difference is 8.1 percent; is that correct?
- 24 A. That is correct.
- Q. Okay. Now, after you complete a

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- 1 class cost of service study, it's my understanding
- 2 that the next step is to make recommendations
- 3 regarding how to allocate any rate increase; is
- 4 that correct?
- 5 A. That is correct.
- 6 Q. And for purposes of this
- 7 cross-examination, I'll refer to that as revenue
- 8 allocation. Are you comfortable with that term?
- 9 A. Yes.
- 10 Q. In this case, Staff's recommendation
- 11 was to increase residential rates by .75 percent on
- 12 a revenue neutral basis; is that correct?
- 13 A. On a revenue neutral basis, that is
- 14 correct.
- 15 Q. And this recommendation was adopted
- in the Nonunanimous Stipulation; is that correct?
- 17 A. That is correct.
- 18 Q. Would you agree, given that Staff's
- 19 class cost of service study shows 8.1 percent below
- 20 cost, that this .75 percent would only move
- 9.2 percent towards cost of service?
- 22 A. I have not done the math on that, but
- 23 it would not move all the way, right.
- Q. Okay. It's less than 10 percent; is
- 25 that correct?

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- 1 A. I have not done the calculation.
- 2 Q. You would agree that 8.1 percent
- 3 revenue neutral increase, a 10 percent movement
- 4 would be .81 percent; would you agree?
- 5 A. That is correct.
- 6 Q. And this is somewhat shy of that?
- 7 A. Yes.
- 8 Q. Slightly shy. Thank you. Okay. So
- 9 given that this moves less than 10 percent, all
- 10 else staying equal, it would take approximately
- 11 11 rate cases to eliminate the residential subsidy
- 12 under Staff's proposal?
- 13 A. I would not agree with that. There's
- 14 a lot of things that enter into when we do a class
- 15 cost service, and one of the big principals is the
- 16 energy efficiency programs, the MEEIA programs that
- 17 are going on, and those tend to shift the costs
- 18 around a little bit.
- 19 Q. All else being equal, though?
- 20 A. Well, that's not an equal thing.
- 21 That's part of the reason -- when the costs shift
- 22 around, that's part of the reason of, I quess, in a
- 23 way being conservative that you don't want to shift
- 24 a bunch of costs and then have to shift it back.
- 25 It's just not reasonable to do.

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- 1 Q. Are you familiar with the term
- 2 ceteris paribus?
- 3 Α. Yes.
- 4 Q. Can you tell me what that means?
- 5 Α. Well, I think it's all else equal.
- 6 Okay. So ceteris paribus, all else Q.
- 7 equal, under Staff's proposal it would take 11 rate
- 8 cases to eliminate the 8.1 percent residential
- 9 subsidy?
- 10 Well, in this case not all things are Α.
- equal, but if everything stood that way, it would 11
- 12 take -- it would take a while to get there.
- 13 Q. 11 rate cases?
- 14 Α. I wouldn't say 11 rate cases, no.
- 15 8.1 percent divided by .75? Q.
- 16 It just depends on what we would do Α.
- 17 in the next rate case.
- 18 Q. But again, we're talking about all us
- 19 else staying equal.
- 20 Α. All else staying equal.
- 21 Q. It would take 11 cases?
- 22 It could. Α.
- 23 Q. It would. 8.1 percent divided by
- .75. I have a calculator if you need it. 24
- 25 MR. BERLIN: I'm going to object.

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- 1 He's already stated and answered your question.
- 2 MR. WOODSMALL: He said it could.
- 3 THE WITNESS: I think each case we
- 4 take a look at the class cost of service and we
- 5 make adjustments based on the class cost of
- 6 service, and there's other factors that enter into
- 7 the recommendations.
- 8 BY MR. WOODSMALL:
- 9 Q. Okay. And you said it would take a
- 10 while; is that correct?
- 11 A. It could on gradually moving towards
- 12 it, yes.
- 13 Q. Can you tell me what considerations
- 14 go into your recommendation on how much to
- 15 eliminate of the residential subsidy in any
- 16 particular case?
- 17 A. Mostly look at a few things would be
- 18 rate shock, increasing the rates too fast, rate
- 19 switchers. Now, that doesn't always enter in on
- 20 maybe residential, but it does enter in on
- 21 commercial and industrial. And the relationship
- 22 between classes, rate simplicity, you know, rate
- 23 riders. There's a lot of factors that go into
- 24 that.
- Q. Okay. Are there any factors that

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- went into your recommendation in this case that are
- 2 unique to Empire?
- 3 A. Yes.
- Q. For instance?
- 5 A. The recommendations of the
- 6 nonresidential, the GP recommendation, the general
- 7 power, the TEB and the LP of 0.85. Basically the
- 8 rate shock and the potential for rate switchers.
- 9 Q. When you say rate shock, could you
- 10 elaborate on that?
- 11 A. In this case where they're going
- 12 down, I don't believe there would be a rate shock.
- 13 But when you're decreasing certain classes, you
- 14 would have to be increasing other classes to make
- 15 it revenue neutral.
- 16 Q. Okay. And how much of an increase
- 17 would have to occur in order for Staff to believe
- 18 that there is a rate shock situation?
- 19 A. It could be anywhere from 1 percent
- 20 up, depending on the situation.
- 21 Q. So you believe in a situation like
- 22 this where there's a 3.9 percent increase called
- 23 for under the revenue requirement stipulation, that
- 24 a 1 percent shift in addition to that for an
- overall shift to residential of 4.9 percent could

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- 2 A. It could be. I looked at the
- 3 increase from the Stipulation & Agreement, and I
- 4 think the average bill was going to go up like, I
- 5 think, \$6.24 a month, and that's just on the .75.
- 6 So if you really went higher, it would be a lot
- 7 more. It could get up to the \$10, and that to me
- 8 could be a potential for rate shock. It enters
- 9 into the decision.
- 10 Q. Do you, when you do these analysis,
- 11 look at the average industrial bill?
- 12 A. Yes.
- 13 Q. Can you tell me what would be the
- 14 impact on the average industrial bill from
- 15 eliminating the residential subsidy?
- 16 A. Well, the large power is actually
- 17 getting below the system average increase, so they
- 18 would get below the system average increase.
- 19 Q. Right. But could you tell me, if
- 20 completely eliminated the residential subsidy, the
- 21 industrial customers would actually receive a
- decrease in this case; is that correct?
- 23 A. Would you repeat the question?
- Q. If you eliminated the 8.1 percent
- 25 residential subsidy in its entirety, industrial

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- 1 customers would receive a rate decrease; is that
- 2 correct?
- 3 A. Yes.
- 4 Q. Now, you were responsible for
- 5 supervising the recent Ameren class cost of service
- 6 study as well; is that correct?
- 7 A. Yes.
- 8 Q. Would you agree that the results of
- 9 Staff's class cost of service study in that case
- 10 identified --
- 11 MR. BERLIN: I'm going to object.
- 12 It's not relevant here. This is the Empire rate
- 13 case.
- MR. WOODSMALL: I'm allowed to
- 15 cross-examine on any matter relevant, and what I'm
- 16 attempting to show is Staff's method for addressing
- 17 residential subsidies appears arbitrary. It
- 18 changes case to case.
- JUDGE BURTON: I'm going to overrule
- 20 that objection for now.
- MR. WOODSMALL: Thank you.
- 22 BY MR. WOODSMALL:
- Q. Would you agree that the results of
- 24 Staff's class cost of service study in the Ameren
- 25 case identified a residential subsidy a

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- 1 2.94 percent?
- 2 A. I believe that's the number.
- 3 Q. Okay. Would you agree that Staff's
- 4 recommendation in that case was to eliminate a half
- 5 a percent of the residential subsidy; is that
- 6 correct?
- 7 A. That is correct.
- 8 Q. Okay. So in the Ameren case, a half
- 9 a percent was 17 percent of the overall residential
- 10 subsidy; would you agree?
- 11 A. I don't have the calculation.
- 12 Q. If I give you a calculator, can you
- divide .5 by 2.94, or would you accept that it's
- 14 **17** percent?
- 15 A. I would accept.
- 16 Q. Thank you. So all else staying equal
- again, the Ameren subsidy will be eliminated
- 18 quicker than the Empire subsidy?
- 19 A. I believe that's correct.
- Q. Thank you. Shifting a little bit,
- 21 would you agree that Empire's -- Empire initially
- 22 sought a \$23.4 million rate increase in this case?
- 23 A. Yes.
- 24 Q. And would you agree that that amounts
- 25 to a 5.57 overall revenue increase?

Page 131 I've seen the 5.7, but I've also seen 2 a 5.45 percent. 3 Q. Would you accept that Staff's cost of service report, page 10, says 5.57 percent? 4 5 Α. I don't have the -- this is the 6 revenue requirement? 7 Q. Yes. I don't have that with me. 8 Α. 9 MR. WOODSMALL: May I approach the witness, your Honor? 10 11 JUDGE BURTON: You may. 12 THE WITNESS: That's got 5.5. BY MR. WOODSMALL: 13 Q. 5.57. 14 15 A. What did you say? 16 5.57. Q. 17 A. Okay. I thought you said 5.77. I missed it. 18 19 Q. I'm sorry. Just to clarify the 20 record, then, would you agree that Empire's 21 requested increase would amount to a 5.57 percent revenue increase? 22 A. Yes. 23 24 Are you aware that the parties Q. 25 executed a settlement, unanimous settlement and it

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- 1 provides for a \$17.125 million rate increase?
- 2 A. Yes.
- 3 Q. Would you agree that that amounts to
- 4 a 3.92 percent revenue increase for Empire?
- 5 A. I calculate 3.88.
- 6 Q. Okay. I'll accept that. Now, just
- 7 so I understand, the Nonunanimous Stipulation
- 8 provides for a .85 percent decrease for the large
- 9 power, the general power and the total electric
- 10 billing rate schedules; is that correct?
- 11 A. Yes.
- 12 Q. Okay. And that would be applied
- 13 first, you would reduce those rates by .85 percent
- 14 and then add the overall revenue increase on top of
- 15 that; is that correct?
- 16 A. That is correct, with a technicality
- 17 that we're also taking into account the pre-MEEIA
- 18 increase.
- 19 Q. Okay. So aside from that
- 20 technicality, the impact on large power rate
- 21 schedule as a result of these stipulations would be
- 22 a 3.03 percent increase, 3.88 minus .85; is that
- 23 correct?
- 24 A. What did you say the percentage would
- 25 be?

Page 133 Q. 3.03. 1 2 A. Okay. I calculated 3.07. You're 3 talking about the LP class? 4 Q. Yes. 5 A. 3.07 is what I calculated. 6 Q. Thank you. Okay. And the 7 settlement, the nonunanimous settlement proposes 8 that this 3.07 percent increase would be applied to all rates within that schedule; is that correct? 10 A. That is correct. 11 So it would be applied to the Q. 12 customer charge, the billing demand, the energy charge and all other charges within the LP rate 13 schedule; is that correct? 14 15 A. That is correct. 16 So the first block in tailblock Q. 17 energy charges would actually increase by 18 3.07 percent as a result of the unanimous stipulation and the nonunanimous stipulation; is 19 20 that correct? 21 A. That is correct. 22 Q. Are you familiar -- let me show you a 23 document. MR. WOODSMALL: May I approach the 24 25 witness?

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- JUDGE BURTON: You may.
- 2 BY MR. WOODSMALL:
- 3 Q. Show you a document and ask you if
- 4 you're familiar with that?
- 5 A. That is not in my expertise.
- 6 Different Staff witness filed something on the fuel
- 7 and purchased power adjustment clause.
- 8 Q. But you can identify that as Empire's
- 9 fuel adjustment clause tariff?
- 10 A. It looks like it is with the date
- 11 effective. I can recognize it, yes.
- 12 Q. Okay. And the only question I'm
- 13 going to ask you from that is, if you look at the
- 14 bottom, if you could tell me what the base charge
- is in the fuel adjustment clause currently?
- 16 A. The BF factor is 0.02831 dollars.
- 17 Q. Thank you. Per kilowatt hour; is
- 18 that correct?
- 19 A. Yes.
- MR. WOODSMALL: Thank you. I have no
- 21 further questions. Thank you.
- JUDGE BURTON: Thank you. It's
- 23 currently 11:41. I don't know how many questions
- 24 the Commission has.
- 25 CHAIRMAN KENNEY: I've got a couple.

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- 1 QUESTIONS BY CHAIRMAN KENNEY:
- 2 Q. Mr. Scheperle, thank you.
- 3 Mr. Woodsmall asked you some questions about
- 4 Staff's position in Ameren's case versus the
- 5 position in this case and moving closer to the
- 6 class cost of service study.
- 7 Can you explain, in your mind is
- 8 there any inconsistency in Staff's position in that
- 9 case and this case and, if so, what it is?
- 10 A. No. I think the average bill for the
- 11 residential Ameren customer is about \$104. In this
- 12 case, I believe I quoted \$131. There's a
- 13 difference there. And we look -- or take a look at
- 14 what the charges are, the current charges are, and
- 15 I don't believe there's any inconsistencies. I
- 16 think we just -- we take a look and we try to move
- 17 towards the class cost of service.
- 18 We're not making one full swoop, but
- 19 we're moving everything towards it and we've -- I
- 20 don't think there's really any inconsistency.
- 21 We're talking about point -- a half of 1 percent
- 22 for Ameren, and here we're .75 for Empire. I don't
- 23 think there's any inconsistencies.
- I also look at the percents, and for
- 25 Ameren it was, what -- I forgot what it was. It

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- 1 was between 2 and 3 percent, and we moved a half a
- 2 percent. Here it was 8.1 and we're moving .75. So
- 3 I don't think there's any inconsistencies at all.
- 4 Q. Just based on a particular
- 5 circumstance of the utility and based upon all the
- 6 circumstances of that individual utility?
- 7 A. Yes.
- 8 Q. Okay. Thank you.
- 9 COMMISSIONER STOLL: No questions.
- 10 COMMISSIONER W. KENNEY: No
- 11 questions.
- 12 COMMISSIONER HALL: No questions.
- 13 COMMISSIONER RUPP: No questions.
- 14 Thank you.
- MR. WOODSMALL: One brief question.
- 16 RECROSS-EXAMINATION BY MR. WOODSMALL:
- 17 Q. You were just asked some questions by
- 18 the Chairman and you were talking about Ameren and
- 19 Empire. You also do class cost of service studies
- 20 for KCP&L and GMO; is that correct?
- 21 A. I have in the past, yes.
- 22 Q. Can you tell me, since you've been
- 23 the manager of the economic analysis department,
- 24 have you ever seen residential rates recovering
- 25 greater than their cost of service?

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- 1 A. Actually, I believe in the last -- in
- 2 the last Kansas City Power & Light case, that there
- 3 was a ruling that the rates were so close to class
- 4 cost of service that they didn't do anything.
- 5 There was no revenue neutral adjustments.
- 6 Q. Okay. But -- never mind.
- 7 MR. WOODSMALL: I have no further
- 8 questions. Thank you.
- 9 JUDGE BURTON: Redirect?
- 10 REDIRECT EXAMINATION BY MR. BERLIN:
- 11 Q. Mr. Scheperle, Mr. Woodsmall asked
- 12 you a hypothetical. Do you recall his questions
- 13 regarding a hypothetical?
- 14 A. Yes.
- 15 Q. Didn't Mr. Woodsmall's hypothetical
- 16 assume that there would be no changes in the class
- 17 cost of service results for the foreseeable future?
- 18 A. Yes. It remained the same.
- 19 Q. Now, is that a reasonable assumption?
- 20 A. No. We've seen some things, I've
- 21 seen it with the Ameren case, current case going
- 22 on, where the MEEIA has had a big influence on the
- 23 allocations that are used and the -- well, the cost
- 24 of service for classes, especially for the
- 25 residential class.

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- 1 Q. Do the frequency of expected rate
- 2 cases impact Staff's rate design recommendation?
- 3 A. I think it does, because certain
- 4 issues you can in a stipulation agree to knowing
- 5 that the issue will be revisited in a short time
- 6 frame.
- 7 Q. And do you know whether incorporating
- 8 a combined cycle unit into Empire's revenue
- 9 requirement will do -- what that would do to the
- 10 class cost of service results?
- 11 A. It depends on the allocations that
- 12 are used.
- Q. So you don't know?
- 14 A. I don't know.
- Q. Okay. What considerations do you
- 16 make when you recommend a revenue neutral shift
- 17 between the classes?
- 18 A. Well, basically, I look to avoid rate
- 19 shock. I mean, that's the biggest thing for one
- 20 class to increase a lot at one time. That's --
- 21 that shouldn't be done.
- 22 The potential for rate switchers, I
- 23 think you've got to -- we have some current cases
- 24 going on now where there's a relationship between
- 25 the commercial and industrial customers and the --

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- 1 how many rate switchers are involved. And in this
- 2 case, I know in the cost of service report that
- 3 Empire had over 200 rate switchers in the
- 4 commercial and industrial sector.
- 5 Q. And lastly, Mr. Woodsmall had asked
- 6 you an FAC-related question. Does the base charge
- 7 in the FAC include only costs?
- 8 A. I'm not the expert on that, to tell
- 9 you the truth. I mean, I do know there's costs
- 10 involved, but whether there's something else, I'm
- 11 just not that familiar with it.
- 12 Q. So you would defer to Staff's FAC
- 13 witness --
- 14 A. Yes.
- 15 Q. -- on that?
- 16 A. Yes, I would.
- 17 MR. BERLIN: Thank you. No further
- 18 questions, Judge.
- JUDGE BURTON: You may be excused.
- 20 (Witness excused.)
- JUDGE BURTON: And why don't we go
- 22 ahead and recess until --
- 23 COMMISSIONER HALL: Real quick. I'm
- 24 not going to have any questions on rate case
- 25 expense for those witnesses that provided direct

Page 140 testimony or any other questions on economic 2 development rider. So anyone prepared to answer 3 those questions anticipating such questions need not do so. 4 JUDGE BURTON: Well, if there's 5 nothing further, then, why don't we just adjourn 6 7 for today? I believe we will resume, then, on Friday at ten o'clock. Does that work for everyone 8 here? That's what we have currently scheduled. 10 MR. BERLIN: Judge, how about the housekeeping on the entry of Staff's exhibits, do 11 12 you want --13 JUDGE BURTON: Why don't we wait and 14 handle that on Friday? And we are adjourned for today. Thank you. 15 16 (WHEREUPON, the hearing was recessed 17 at 11:46 a.m.) 18 19 20 21 22 23 24 25

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2	CERTIFICATE	
3	STATE OF MISSOURI)	
) ss.	
4	COUNTY OF COLE)	
5	I, Kellene K. Feddersen, Certified	
6	Shorthand Reporter with the firm of Midwest	
7	Litigation Services, do hereby certify that I was	
8	personally present at the proceedings had in the	
9	above-entitled cause at the time and place set	
10	forth in the caption sheet thereof; that I then and	
11	there took down in Stenotype the proceedings had;	
12	and that the foregoing is a full, true and correct	
13	transcript of such Stenotype notes so made at such	
14	time and place.	
15	Given at my office in the City of	
16	Jefferson, County of Cole, State of Missouri.	
17		
	Kellene K. Feddersen, RPR, CSR, CCR	
18		
19		
20		
21		
22		
23		
24		
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