Exhibit No.: Issues: Overview Revenue Requirement True-up Allowance for Changes Additional Amortizations Witness: Cary G. Featherstone Sponsoring Party: MoPSC Staff Type of Exhibit: Direct Testimony Case No.: ER-2012-0174 Date Testimony Prepared: August 2, 2012

## MISSOURI PUBLIC SERVICE COMMISSION

# **REGULATORY REVIEW DIVISION UTILITY SERVICES - AUDITING**

## **DIRECT TESTIMONY**

### OF

## **CARY G. FEATHERSTONE**

## KANSAS CITY POWER & LIGHT COMPANY GREAT PLAINS ENERGY, INC CASE NO. ER-2012-0174

Jefferson City, Missouri August 2012

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1	DIRECT TESTIMONY				
2	OF				
3	CARY G. FEATHERSTONE				
4	KANSAS CITY POWER & LIGHT COMPANY				
5	CASE NO. ER-2012-0174				
6	Q. Please state your name and business address.				
7	A. Cary G. Featherstone, Fletcher Daniels State Office Building, 615 East 13 <sup>th</sup>				
8	Street, Kansas City, Missouri.				
9	Q. By whom are you employed and in what capacity?				
10	A. I am a Regulatory Auditor with the Missouri Public Service				
11	Commission (Commission).				
12	CREDENTIALS				
13	Q. Please describe your educational background.				
14	A. I graduated from the University of Missouri at Kansas City in December 1978				
15	with a Bachelor of Arts degree in Economics. My course work included study in the field of				
16	Accounting and Auditing.				
17	Q. What job duties have you had with the Commission?				
18	A. I have assisted, conducted, and supervised audits and examinations of the				
19	books and records of public utility companies operating within the state of Missouri. I have				
20	participated in examinations of electric, industrial steam, natural gas, water, sewer and				
21	telecommunication companies. I have been involved in cases concerning proposed rate				
22	increases, earnings investigations, and complaint cases as well as cases relating to mergers				
23	and acquisitions and certification cases.				

1	Q. Have you previously testified before this Commission?			
2	A. Yes. Schedule 1 attached to this testimony contains a list of rate cases in			
3	which I have submitted testimony. In addition, I also identify in Schedule 1, other cases			
4	where I directly supervised and assisted Commission Staff (Staff) in audits of public utilities,			
5	but where I did not testify.			
6	Q. With reference to Case No. ER-2012-0174, have you examined and studied			
7	the books and records of Kansas City Power & Light Company regarding its			
8	electric operations?			
9	A. Yes, with the assistance other members of the Commission Staff.			
10	Q. What knowledge, skill, experience, training and education do you have with			
11	regard to Kansas City Power & Light Company's general rate increase tariff filing that is the			
12	subject of Case No. ER-2012-0174?			
13	A. I have acquired knowledge of the ratemaking and regulatory process through			
14	my employment with the Commission. I have participated in numerous rate cases, complaint			
15	cases, merger cases and certificate cases, and filed testimony on a variety of topics. I have			
16	also acquired knowledge of these topics through review of Staff work papers from prior rate			
17	cases filed before this Commission relating to Kansas City Power & Light Company			
18	("KCPL," which may also refer to as "Company") and its electric operations. I have			
19	previously examined generation and generation-related topics; conducted and participated in			
20	several construction audits involving plant and construction records, specifically the costs of			
21	construction projects relating to power plants. I have also been involved in the fuel and			
22	fuel-related areas for power plant production, purchased power and off-system sales on			
23	numerous occasions.			

1 In particular, I have been involved in many KCPL electric rate cases—three under its experimental alternative regulatory plan (herein referred to as the "Regulatory Plan") the 3 Commission approved in Case No. EO-2005-0329, and others in the early 1980's, in 4 particular the rate case concerning the in-service of the Wolf Creek Nuclear Generating 5 Station ("Wolf Creek"). I was also involved in KCPL's steam rate cases in the early 1980's when KCPL had steam operations in downtown Kansas City before it sold them to 6 7 Trigen-Kansas City Energy Corporation in 1990.

8 I also have participated in many electric and steam rate cases involving KCPL's 9 affiliate KCP&L Greater Missouri Operations Company ("GMO"), previously named 10 Aquila, Inc. ("Aquila"). KCPL's parent, Great Plains Energy ("Great Plains"), acquired 11 GMO in July 2008 after the Commission approved the acquisition in Case No. EM-2007-0374. GMO has two rate districts-L&P (in and about St. Joseph, Missouri) and 12 13 MPS (the remainder of its service territory which includes areas in and about Kansas City 14 and Sedalia, Missouri). Prior to Great Plains' acquisition of GMO I was involved in many 15 Aquila rate cases and acquisition reviews for what are now the L&P and MPS rate districts. 16 GMO provides steam service in its L&P rate district that uses some of the same facilities it 17 uses for providing electric service in its L&P rate district. Prior to the Aquila name it went by 18 UtiliCorp United, Inc. ("UtiliCorp"). UtiliCorp changed its name to Aquila in early 2002.

19 Since GMO became an affiliate of KCPL, they have consolidated their operations; 20 operationally, KCPL runs GMO. Therefore, for this rate case, I reviewed testimony, work 21 papers and responses to data requests from both KCPL and GMO, along with documents 22 such as data request responses and work papers in prior cases involving rates, electric and 23 steam, for what are now referred to as the MPS and L&P rate districts. I conducted and

participated in interviews of Company personnel relating to this rate case, and I performed extensive discovery concerning aspects of the construction and operation of KCPL's electric operations. Over the years I have had many discussions with the Company regarding a variety of regulatory topics, including KCPL's rate case & regulatory activities, earnings reviews, regulatory plans, depreciation, de-commissioning trust funds for Wolf Creek, and merger, acquisition and sale transactions.

7 I also participated in the Staff's review of the 1996 merger application of KCPL and 8 GMO (then doing business as UtiliCorp United, Inc.) in Case No. EM-96-248, where they 9 applied for Commission authority to consolidate their operations. After that merger did not 10 close because KCPL's shareholders did not approve it, I participated in two cases in 1998 11 and 1999, Cases No. EM-97-515, where KCPL and Westar Energy (then called Western 12 Resources) sought authority to merge. I participated in the case, Case No. EM-2000-292, 13 where St. Joseph Light & Power Company and UtiliCorp United. sought Commission 14 authority to merge. That merger closed December 2000. I also participated in the case, Case 15 No. EM-2000-0369, where UtiliCorp United and The Empire District Electric Company sought Commission authority to merge. That merger did not close. 16

In addition to the foregoing cases, during my employment at the Commission I have
been involved in many other reviews and investigations that were initiated by applications
filed by KCPL or GMO.

20

## **EXECUTIVE SUMMARY**

Q.

21

Please summarize your testimony.

A. Staff witness Dan Beck and I sponsor Staff's Cost of Service Report and
 Accounting Schedules in this rate proceeding that are being filed concurrently with this and
 Mr. Beck's testimony. Staff's Cost of Service Report supports Staff's recommendation of the

1 amount of the rate revenue increase for KCPL based on information through the period 2 ending March 31, 2012 using actual historical information, and the rate revenue increase 3 recommendation that Staff expects it will find after true-up to be appropriate for KCPL and 4 GMO in these rate cases. Staff prepared its revenue requirement results based on actual 5 results through the March 31, 2012 update period. Staff will further update the cases for 6 KCPL and GMO to include actual results for the true-up period ending August 31, 2012. 7 The rate revenue recommendation being filed for March 31, 2012 period is found in Staff's 8 separately filed Accounting Schedules.

9 I present an overview of the results of Staff's review of KCPL's revenue requirement 10 started in response to KCPL's general rate increase request made on February 27, 2012. 11 Several members of the Commission's Staff participated in Staff's examination of KCPL's 12 books and records for all the relevant and material components that make up the revenue 13 requirement calculation. These components can be broadly defined as (1) capital structure 14 and return on investment, (2) rate base investment and (3) income statement results, 15 including revenues, operating and maintenance expenses, depreciation expense, and the taxes 16 related to revenues and these expenses, including income taxes. I provide an overview of the 17 Staff's work on each of these broadly defined components.

18 19

20

Q. Based on its review of the test year ending September 30, 2011 updated through March 31, 2012, what is Staff's recommendation concerning KCPL's revenue requirement?

A. Staff recommends a return on equity ("ROE") range of 8.00% to 9.00%, with a mid-point of 8.5%, which yields the rate of return range of 7.14% to 7.66%. Staff's KCPL revenue requirement calculation, which is based on KCPL actual costs through March 31,

1	2012, indicates a shortfall of between \$16.5 million to \$33.7 million based on current KPCL					
2	rates, which generate approximately \$693.8 million. With the increase of between \$16.5 to					
3	\$33.7 million (2.4% to 4.8%), the Staff's total KCPL revenue requirement recommendation					
4	is approximately \$710.3 to \$727.5 million. Because of cost increases related to plant					
5	additions, such as new wind generation through a new purchased power agreement, and other					
6	changes to plant investment, revenues and costs, expected to occur through the true-up period					
7	through August 31, 2012, that are not known and measurable at this time, the Staff's revenue					
8	requirement for KCPL will change when the true-up is completed in this case.					
9	Staff will perform the true-up audit and make a recommendation regarding the					
10	revenue requirement based on actual results for the August 31, 2012 at the time of its					
11	schedule true-up direct filing in this case.					
12	Q. What are the major drivers for Staff's estimate of KCPL's revenue					
13	requirement in this case?					
10						
14	A. The following is a non-exhaustive list:					
14	A. The following is a non-exhaustive list:					
14 15 16 17 18 19	<ul> <li>A. The following is a non-exhaustive list:</li> <li>Rate of Return</li> <li>Reversing the Additional Amortizations KCPL obtained through its Regulatory Plan the Commission approved in Case EO-2005-0329 and which were reflected in the test year ending September 30, 2011 rates in KCPL's 2009 rate case (Case No. ER-2009-0089), 2007 rate case</li> </ul>					
14 15 16 17 18 19 20 21	<ul> <li>A. The following is a non-exhaustive list:</li> <li>Rate of Return</li> <li>Reversing the Additional Amortizations KCPL obtained through its Regulatory Plan the Commission approved in Case EO-2005-0329 and which were reflected in the test year ending September 30, 2011 rates in KCPL's 2009 rate case (Case No. ER-2009-0089), 2007 rate case (Case No. ER-2007-0291 and 2006 rate case (Case No. ER-2006-0314)</li> <li>KCPL's costs for new wind generation as a purchased power agreement</li> </ul>					
<ol> <li>14</li> <li>15</li> <li>16</li> <li>17</li> <li>18</li> <li>19</li> <li>20</li> <li>21</li> <li>22</li> <li>23</li> </ol>	<ul> <li>A. The following is a non-exhaustive list:</li> <li>Rate of Return</li> <li>Reversing the Additional Amortizations KCPL obtained through its Regulatory Plan the Commission approved in Case EO-2005-0329 and which were reflected in the test year ending September 30, 2011 rates in KCPL's 2009 rate case (Case No. ER-2009-0089), 2007 rate case (Case No. ER-2007-0291 and 2006 rate case (Case No. ER-2006-0314)</li> <li>KCPL's costs for new wind generation as a purchased power agreement expected to be completed by the end of the true-up August 31, 2012</li> <li>Remaining costs for the additional plant for KCPL investment in the</li> </ul>					

1 2	• KCPL's off-system sales margins from the firm and non-firm bulk power markets
3	• KCPL's pension and other post-employment benefits (OPEBs) costs
4	Jurisdictional Allocations
5	Acquisition savings and transition costs
6	Q. Did you review any specific components of the revenue requirement
7	calculation Staff used for determining KCPL's revenue requirement in this case?
8	A. Yes. I examined the additional amortizations KCPL received in
9	prior rate cases based on KCPL's Regulatory Plan the Commission approved in
10	Case No. EO-2005-0329. I ensured that the additional amortizations from the Regulatory
11	Plan were treated as agreed to in the Stipulation and Agreement reached in Case No.
12	ER-2010-0355.
13	I, with Staff witness Alan Bax, examined the jurisdictional assignment and allocation
14	of costs, i.e., the assignment and allocation of costs between the Missouri retail, the Kansas
15	retail and the wholesale markets, to identify the rate base investment and income statement
16	expenses to include in developing KPCL's revenue requirement for serving its Missouri retail
17	customers—the Missouri retail jurisdiction.
18	Q. Are you sponsoring any of Staff's adjustments to KCPL's books and records
19	for purposes of determining an appropriate revenue requirement for KCPL in this case?
20	A. Yes. I sponsor adjustments to remove from accumulated depreciation reserve
21	the prior years' accumulation of the additional amortizations and to reflect the cumulative
22	amount of the additional amortizations as an off-set to KCPL's rate base. As agreed in the
23	Stipulation in the KCPL's last rate case regarding Depreciation and Additional
24	Amortizations, KCPL transferred the accumulated additional amortizations for each of the

three rate cases where they were authorized to Accumulated Depreciation Reserve. To
 remove from the test year the additional amortization expenses that have accumulated from
 the three prior rate cases Staff made adjustments E-249.1, 250.1 and 252.2 to KCPL's
 income statement.

## 5 OVERVIEW OF KANSAS CITY POWER & LIGHT COMPANY FILING

6

Q. What is the purpose of your direct testimony?

7 A. With Mr. Beck, I present an overview of the results of Staff's review of 8 KCPL's revenue requirement in response to KCPL's general rate increase request made on 9 February 27, 2012. I provide an overview of the Staff's work on each component of the 10 revenue requirement calculation Staff used for determining an appropriate revenue 11 requirement for KCPL in this case. Mr. Beck provides an overview of the work performed 12 by members of the Commission's Utility Operations Department who contributed to Staff's 13 calculation of KCPL's revenue requirement. Several members of Staff had specific 14 assignments relating to different components of Staff's revenue requirement calculation for 15 KCPL. The members of Staff who contributed to the Staff's Cost of Service Report are 16 identified in the report to the sections for which they are responsible and verify, and their 17 credentials are included in an appendix to the report. Results for the different revenue 18 requirement calculation components are contained in Staff's Accounting Schedules. Using 19 historic financial information from KCPL's and GMO's actual operations through the update 20 period ending March 31, 2012 to develop a comprehensive revenue requirement, Staff 21 applies annualization and normalization ratemaking techniques to make adjustments to 22 reflect the costs of its ongoing operations in the future.

Staff refers to the revenue requirement model it uses as "Exhibit Model System" or
"EMS," and refers to its EMS modeling results based on various inputs as "EMS runs." Staff

estimates a utility's revenue requirement based on the work product of members of the 1 2 Regulatory Review Division of the Commission. Staff's EMS run results that support its 3 revenue requirement for KCPL are the Accounting Schedules that are separately filed as an 4 exhibit in the case. They, with my direct testimony, Mr. Beck's direct testimony, and the 5 Staff's Cost of Service Report present and support Staff's revenue requirement for KCPL.

6

Q. Why did Staff review KCPL's books and records and calculate a revenue 7 requirement for KCPL in this case?

8 On February 27, 2012, KCPL filed tariff sheets designed to implement an A. 9 increase in its electric retail rate revenues in Missouri, exclusive of gross receipts, sales, 10 franchise and occupational fees or taxes, of \$105.7 million. The Commission assigned the 11 filing File No. ER-2012-0174. If implemented on an equal percentage basis, this represents a 15.1% increase in existing KCPL rates. KCPL, in part, based its rate increase request on a 12 13 proposed rate of return on equity of 10.4% applied to a 52.5% equity capital structure based 14 on the capital structure of its parent holding company Great Plains Energy 15 Incorporated (Great Plains) [source: paragraphs 6 and 7 KCPL's Application- Minimum Filing Requirements page 3]. Staff reviewed KCPL's books and records, and calculated a 16 17 revenue requirement for KCPL, to independently evaluate KCPL's rate increase request.

18 Q. Earlier you testified that KCPL and GMO have consolidated their operations. 19 Did GMO also file tariff sheets designed to implement a general increase it is electric rates in 20 Missouri?

21

A. It did so on the same day, February 27, 2012. The Commission Yes. 22 designated that case, Case No. ER-2012-0175.

1	GMO has stated that the new tariff sheets it filed for MPS are designed to increase its				
2	revenues from MPS retail customers by \$58.3 million per year, a 10.9% increase and that the				
3	new tariff sheets it filed for L&P are designed to increase its revenues from retail electric				
4	customers by \$25.2 million, a 14.6% increase. Like KCPL's request, the GMO requests for				
5	MPS and L&P are based on a proposed rate of return on equity of 10.4% applied to the				
6	52.5% equity capital structure based on the capital structure of its parent holding company				
7	Great Plains Energy [source: paragraphs 6 and 7 of GMO Application- Minimum Filing				
8	Requirements page 3 and GMO Press Release].				
9	Q. When will Staff file direct testimony in the GMO rate case?				
10	A. Staff will file the MPS and L&P electric rate increase case (Case No.				
11	ER-2012-0175) on August 9, 2012.				
12 13	BRIEF HISTORY OF GREAT PLAINS ENERGY AND KANSAS CITY POWER & LIGHT COMPANY				
14	Q. Please provide a brief overview of KCPL's parent, Great Plains Energy.				
15	A. Great Plains is a holding company incorporated in Missouri in 2001. It has				
16	two wholly-owned subsidiaries—KCPL and GMO—that provide regulated utility services in				
17	Missouri. It also owns KLT Inc., which has very small non-regulated operations that				
18	presently are not active. Great Plains Energy also wholly owns Great Plains Energy Services				
19	Incorporated (GPES). GPES provided corporate services at cost to Great Plains Energy and				
20	its subsidiaries, including KCPL and GMO until December 16, 2008, when, in a				
21	restructuring, all Great Plains Energy and GPES employees were transferred to KCPL.				
22	Following that restructuring, KCPL employees perform all the work for Great Plains Energy				
23	and its subsidiaries.				
24	Q. What is KCPL?				

A. KCPL is an integrated, regulated electric utility that provides generation,
 transmission, distribution and sells electricity to retail customers in Missouri and Kansas. Its
 employees also operate GMO under an operating agreement. KCPL, under the jurisdiction
 of the Federal Energy Regulatory Commission (FERC), also sells electricity at wholesale to
 several municipalities in Kansas and Missouri. KCPL is a Missouri corporation incorporated
 in 1922. The Company, and its predecessors, began providing electric service to the public
 in the late 19<sup>th</sup> century.

8

Q. What is GMO?

9 A. GMO is an integrated, regulated electric utility that provides generation, 10 transmission, distribution and sells electricity to retail customers in the northwestern, central 11 western and southern part state of Missouri. As described earlier, it has two districts with 12 different rates—MPS and L&P. GMO provides electric retail service only in Missouri. In 13 addition to serving retail customers, MPS, under the jurisdiction of the FERC, sells electricity at wholesale to several municipalities Missouri. L&P does not. GMO is a Missouri 14 15 corporation incorporated in 1987 and most recently renamed in 2008. GMO's most recent prior name was Aquila, Inc (formerly UtiliCorp United Inc.) The predecessor company to 16 17 UtiliCorp United was Missouri Public Service Company which was incorporated in 1926). 18 The Company, and its predecessors, began providing electric service to the public in the late 19<sup>th</sup> century. 19

- 15
- 20 21

## STAFF FINDINGS AND RECOMMENDATIONS FOUND IN STAFF'S COST OF SERVICE REPORT AND STAFF'S ACCOUNTING SCHEDULES

22

23

Q. Did Staff only review KCPL's books and records to calculate a revenue requirement for KCPL?

1	A. No. Staff also interviewed KCPL personnel. Staff reviewed KCPL's, and				
2	GMO's, responses to data requests issued in this and other cases. Staff reviewed the				
3	minutes of meetings of Great Plains', KCPL's and GMO's Boards of Directors as well as the				
4	minutes of the former Aquila Board of Directors. Staff reviewed the books and records of				
5	KCPL and GMO, as well as their affiliates including: the general ledger, plant ledgers and				
6	various other documents, including the FERC Form 1, for the last several years. Staff in				
7	previous rate cases toured most of KCPL's and GMO's plant facilities, including the Iatan				
8	Project— Iatan Unit 1 Air Quality Control System and Iatan Unit 2, both of which KCPL				
9	owns jointly with GMO and other entities. In the 2010 rate case, Staff also toured the Wolf				
10	Creek Nuclear Generating Station of which KCPL owns 47% as well as other KCPL				
11	generating units.				
12	In previous rate cases, Staff toured several of GMO's generating facilities including				
13	Sibley Generating Unit ("Sibley"), Jeffrey Energy Center ("Jeffrey") Lake Road Generating				
14	Station ("Lake Road") and several of its combustion turbines. Sibley is wholly owned by				
15	MPS and Jeffrey is owned by MPS, which has an 8% ownership share.				
16	Q. Which members of Staff were assigned to this case?				
17	A. Several Staff experts from the Regulatory Review Division were assigned to				
18	this case. Their names follow with a brief description of their contribution to the Staff's Cost				
19	of Service Report:				
20	Utility Services Department				
21	Financial Analysis Unit				
22	<ul> <li>David Murray Rate of Return and Capital Structure.</li> </ul>				

1	Engineering and Management Services Unit				
2	Arthur W. Rice Depreciation Rates.				
3	Auditing Unit				
4 5	<ul> <li>Cary G. Featherstone Overall Revenue Requirement Results, Jurisdictional Allocations and Additional Amortization relating to the Regulatory Plan.</li> </ul>				
6 7 8	<ul> <li>Patricia Gaskins Plant in Service, Accumulated Depreciation Reserve, Depreciation Expense; material and supplies, prepayments, advertising and lease expenses</li> </ul>				
9	<ul> <li>V. William Harris Off-system Sales; Cash Working Capital</li> </ul>				
10 11	<ul> <li>Charles R. Hyneman Income Taxes, Deferred Income Taxes, Deferred Income Tax Reserve; Pensions and Other Post-Retirement Employment Benefits</li> </ul>				
12 13	<ul> <li>Karen Lyons Electric Revenues and Uncollectible Revenues (Bad Debts); Operation and Maintenance Expense Non-wage, warranty payments.</li> </ul>				
14 15	<ul> <li>Keith A. Majors— Fuel and Purchased Power Costs, Fuel Inventories, Off-system Sales; Acquisition Savings and Construction Accounting</li> </ul>				
16 17	<ul> <li>Bret G. Prenger— Fuel and Purchased Power Costs, Fuel Inventories, Payroll, Payroll Related Benefits, Payroll Taxes and Incentive Compensation</li> </ul>				
18	<b>Utility Operations Department.</b>				
19	• Alan J. Bax—Losses and Jurisdictional Allocations				
20	• Dan Beck Overall Revenue Requirement Results				
21	• Natelle Dietrich – Energy Independence and Security Act of 2007				
22	• Randy Gross – KCPL Smart Grid Update				
23	• Thomas M. Imhoff – Tariff Issues				
24 25	<ul> <li>Hojong Kang – Demand-Side Management Program Prudence and High Efficiency Street and Area Lighting</li> </ul>				
26	Robin Kliethermes – Economic Considerations				
27 28	<ul> <li>Shawn E. Lange - Weather Normalization, 365-Days Adjustment, and Fuel Modeling and Fuel Model Inputs</li> </ul>				

1	• Erin L. Maloney – Spot Market Prices
2	• John A. Rogers – Demand-Side Management Cost Recovery
3	• Michael E. Taylor – Renewable Energy Costs
4	Seoung Joun Won - Electric Revenues
5	Each of these Staff experts' work product was used as a direct input to the various
6	adjustments contained in Staff's Accounting Schedules and revenue requirement
7	recommendation.
8	Q. Would you provide an overview of how the Staff assigned to this case worked
9	together to arrive at Staff's revenue requirement recommendation and true-up estimate?
10	A. All of the Staff members assigned to this case are, by education, training and
11	experience, experts at performing their regulatory responsibilities as members of the
12	Commission Staff. These regulatory experts rely on the work of each other to develop Staff
13	revenue requirement recommendations regarding filings public utilities make before the
14	Commission. The work of each Staff member is an integral part of the Staff's Cost of
15	Service Report, including Staff's Accounting Schedules, which contain the results of their
16	collective efforts in Staff's findings and recommendations. Mr. Beck and I relied on these
17	findings and recommendations to develop Staff's ultimate recommendations in this direct
18	filing. Many of the individual sections presented include references indicating reliance on
19	the work of other contributing experts.
20	Mr. Beck and I relied on the work product of every Staff expert assigned to this case.
21	Each Staff expert provided the results of their review and analysis as inputs to the revenue
22	requirement calculation, and is identified in the sections of the report submitted by that
23	expert. An affidavit, credentials, and the qualifications of each Staff expert are included in

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the Report as attachments. Each Staff expert assigned to the KCPL and GMO rate cases will
provide work papers supporting the findings and recommendations to both Companies and to
other parties as the Commission has ordered in setting the procedural schedule in this case.
Finally, each Staff expert assigned to this rate case will be available to answer Commissioner
questions and to be cross-examined by any party who wishes to conduct cross-examination
regarding information on how Staff's findings and recommendations were developed and
presented in Staff's Cost of Service Report, including Staff's Accounting Schedules.

8

Q. What is your overall responsibility in this case?

A. I am one of two project coordinators assigned to identify the work scope for
the case, make Staff assignments, and supervise and oversee all work product development.
I specifically supervised all areas of the audit work assigned to and the responsibility of the
Auditing Unit. I worked closely with other Staff experts assigned to this rate case. I worked
with the depreciation and rate of return experts as well as the Utility Operations experts
assigned to revenues and fuel costs.

I have overall responsibility to ensure the revenue requirement calculation using the
Staff's computer model is timely completed. This involves all aspects of the elements
making up the revenue requirement recommendation. To this end, I, along with those under
my direct supervision, either developed directly, or was provided with, the information used
to support the Staff's revenue requirement recommendations for KCPL and GMO.

20

21

Q. Please provide examples of how information from Staff experts was used to develop Staff's revenue requirement recommendation for KCPL?

A. Staff expert David Murray's recommendations from his capital structure and
rate of return analyses were provided as inputs to the revenue requirement calculation and

appear as part of Accounting Schedule 12. His findings are also in Staff's Cost of Service
 Report, along with his schedules.

3 Staff expert Arthur W. Rice provided the results of his depreciation analysis, which
4 also are reflected in Staff's Cost of Service Report, and in a schedule.

5 Staff experts Karen Lyons, Seoungjoun Won and Curt Wells worked closely together6 and are sponsoring the revenue adjustment results.

Staff experts Shawn E. Lange, Erin L. Maloney, Keith A. Majors and Bret G. Prenger
worked together in developing the Staff's fuel costs for KCPL and GMO in these cases.

9 Staff expert Alan J. Bax developed the energy and demand jurisdictional allocators
10 used to allocate total company operations to KCPL's Missouri jurisdictional retail operations.

Q. Did Staff develop its revenue requirement recommendation for KCPL in this
rate case any differently than it has done so in the past for KCPL and GMO rate cases and for
other utilities?

14 A. No. Based on my extensive experience as a regulatory auditor, my many 15 years of experience as a project coordinator in numerous rate cases, the effect of the inputs 16 provided by the various Staff experts assigned to these rate cases, Staff's overall revenue 17 requirements for KCPL and GMO as presented in this testimony and the Staff's Cost of 18 Service Report, including the Accounting Schedules, are all reasonable. Staff developed its 19 revenue requirements for KCPL and GMO consistently with how Staff has developed 20 revenue requirements for other utilities, and the inputs provided by the various Staff experts 21 assigned to the KCPL and GMO rate cases are reasonable.

22

Q. Does this August 2, 2012 filing by Staff present all of Staff's direct case?

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1 A. No. Staff is scheduled to file its rate design recommendation for KCPL on 2 August 16, 2012. 3 **Test Year and Known & Measurable Period** 4 Q. What is a test year? 5 A. A test year is an historical year from which actual information is used as the 6 starting point for determining an annual revenue requirement to see if any shortfall or excess 7 of earnings exist. Adjustments are made to that information so that, as adjusted, it reflects 8 the normal annual revenues and operating costs of the rate-regulated utility. Those normal 9 annual revenue and operating costs to provide utility service in the future form the basis for 10 determining what the utility's rates need to be to give it the opportunity to collect in the future sufficient revenues both to pay for those ongoing costs and to earn a reasonable profit. 11 12 In determining ongoing revenues and costs to develop the utility's revenue requirement, the 13 first step is to identify the test year costs levels, which serve as the starting point for making 14 all the adjustments to arrive at the revenue requirement recommendation. The Commission 15 concisely stated the purpose of using a test year in its Order in KCPL's 1983 general rate 16 case, Case No. ER-83-49: 17 The purpose of using a test year is to create or construct a reasonable expected level of earnings, expenses and 18 19

The purpose of using a test year is to create of construct a reasonable expected level of earnings, expenses and investments during the future period in which the rates, to be determined herein, will be in effect. All of the aspects of the test year operations may be adjusted upward or downward to exclude unusual or unreasonable items, or include unusual items, by amortization or otherwise, in order to arrive at a proper allowable level of all of the elements of the Company's operations. The Commission has generally attempted to establish those levels at a time as close as possible to the period when the rates in question will be in effect.

1

Q. Is the test year important?

2 A. Yes. It is important to synchronize and capture—"match"—all revenues and 3 costs in the test year, and more importantly the update period, in order to develop a 4 relationship between the various components of the ratemaking process and keep those 5 relationships properly aligned. To determine the proper level of utility rates, Staff examines 6 the major elements of the utility's operations. These include rate base items such as plant in 7 service, accumulated depreciation, deferred income tax reserves, fuel stocks, material and 8 supplies, and other investment items. Also essential in this process is a review of the utility's 9 revenues and expenses, making adjustments through the annualization and normalization 10 processes. These items include: payroll, payroll related benefits, payroll taxes, fuel and 11 purchased power costs including the updating of current fuel prices, operation and 12 maintenance costs for non-payroll related costs such as material and equipment costs, small 13 tool costs, and outside vendor costs for equipment repairs. Depreciation expense and taxes, 14 including federal, state, local and property taxes, are all considered in setting rates.

15 It is important to maintain a representative relationship between rate base, revenues 16 and expenses at a point in time near to when new prospective rates become effective in order 17 for a public utility to have an opportunity to earn a fair and reasonable return. An attempt is 18 made in the regulatory process to set rates to properly reflect the levels of investment and 19 expenses necessary to serve the retail customer base which provides revenues to the utility.

20

Q.

What is the test year in this case?

A. The ordered test year is the twelve months that ended September 30, 2011. The September 30, 2011 test year was chosen by the Company, agreed to by Staff, and approved by the Commission in its April 19, 2012 *Order Determining Relevant Periods and* 

Q.

Other Matters. Staff made annualization, normalization and disallowance adjustments to the
 test year results when the unadjusted results did not fairly represent KCPL's most current
 annual level of existing revenue and operating costs.

4

What update period did not the Commission order in this case?

A. The update period in the KCPL as well as the GMO rate case is the period
ending March 31, 2012.

7

Q. What is the significance of the update period?

8 The update period is critical to the development of new rates. New rates from A. 9 general rate cases such as this one normally take about eleven months from the time the case 10 is filed until the new rates take effect. A utility's revenue requirement based on the historical 11 test year may change significantly while its case is being processed. To better match new 12 rates with the utility's ongoing revenue requirement, the Commission orders update and true-13 up periods. Test year information is updated to reflect changes through the update cut-off 14 date—in this case March 31, 2012—and major changesthrough the true-up date—in this case 15 August 31, 2012.

16 Selecting a "known and measurable date" or "known and measurable period" is even 17 more important than test year to synchronize and capture-----match"---all revenues and 18 expenses as this updated information will, along with the results of the true-up will form the 19 basis for changing rates. Just as with the test year, a proper determination of revenue 20 requirement is dependent upon a consideration of all material components of the rate base, 21 return on investment, current level of revenues, along with operating costs, at the same point 22 in time. This ratemaking principle is common to all rate cases and common to how the 23 Commission has established rates using all material and relevant cost component to develop

the revenue requirement calculation. The March 31, 2012 date for the known and measurable period was chosen to enable the parties and Staff an update period that provides sufficient time to obtain actual information from KCPL and GMO upon which to perform analyses and make calculations regarding various components to the revenue requirement and still base the revenue requirement recommendation used for proposing new prospective rates on very recent information.

In Case No. ER-83-49, regarding the need for a true-up, the Commission stated that it
would not "consider a true-up of isolated adjustments, but will examine only a package of
adjustments designed to maintain the proper revenue-expense-rate base match at a proper
point in time." [26 Mo P.S.C. (N.S.) 104, 110 (1983)] This concept of developing a revenue
requirement calculation based on a consideration of all relevant factors has been a
long-standing approach to ratemaking in this state, and is the approach Staff is following in
both the KCPL and GMO rate cases

The update cutoff date of March 31, 2012, is as close to the Staff's direct filing date
of August 2, 2012 that is reasonable to allow Staff to file a direct case based on information
as near to Staff's direct filing date as possible. Because it is known and measurable now,
Staff is using Great Plains' capital structure after June 2012, for KCPL's capital structure in
its direct filing.

19

### **Revenue Requirement Ratemaking Adjustments**

Q. Does Staff make any adjustments to the utility's accounting information to
determine its revenue requirement for setting rates?

A. Yes. The ratemaking process includes making adjustments to that information
so that it reflects the normal, on-going operations of the utility. This process generally uses

**Q**.

four approaches to reflect changes determined to be reasonable and appropriate. Staff
 makes annualization, normalization, disallowances, and *pro forma* adjustments to base its
 recommendation regarding the revenue requirement recommendation.

4

What is an annualization adjustment?

5 An annualization adjustment is made to a cost or revenue shown on the A. utility's books to reflect a full year's impact of that cost or revenue. Examples are employee 6 7 pay raises during the test year and employees starting the employment during the updated test 8 year. Both require annualization adjustments so that the full annual salary of that employee 9 is reflected in the updated test year. If not annualized the utility's payroll would be 10 understated since the increased payroll cost to the utility due to such employees will continue 11 into the future. Another example is new customers that start taking service during or at the 12 end of the updated or trued-up test year. Their usage needs to be annualized to reflect a full 13 12-months of revenues from them. If the utility's revenues from these customers are not 14 normalized, then the utility's revenues will be understated causing its revenue requirement to 15 be overstated and its new rates to be too high.

In this case Staff annualized revenues, payroll costs, fuel costs and other accounting
information.

18

Q. What is a normalization adjustment?

A. A normalization adjustment is made to revise an actual cost to reflect the cost at a normal, on-going level. Utility revenues and costs that were incurred in the test year that are determined not to be typical or abnormal generally are adjusted to remove the affects of those abnormal or unusual events. For example, some utility revenues and costs vary with raising weather temperatures; therefore, adjustments are made to normalize them. Unusually

1 hot or cold weather significantly impact revenues for those customers that are weather 2 sensitive, impacting revenues that may result in a distortion to the level of test year revenues 3 and costs. Because utility rates are set using normalized inputs, adjustments to test-year 4 input levels must be made when it is determined that unusual or abnormal events cause 5 unusually high or low results. To adjust them, temperatures during the test year are 6 compared to normal annual daily temperatures that are based on actual temperature 7 measurements taken over a substantial period of time, many times a 30-year time horizon. 8 Weather-sensitive revenues are adjusted in the test year to reflect normal weather 9 temperatures. The resulting weather-normalized sales volumes are also used as the basis for 10 the utility's fuel and purchased power costs, so that they too reflect normal weather 11 temperatures.

12 Maintenance and operation costs relating to production equipment, such as coal-fired 13 generating units may also be normalized. If unusual events like major maintenance on 14 turbines have occurred during the test year, then accounts where the costs associated with 15 them may be adjusted to reflect a normal level. If normalization adjustments are not made, 16 the utility revenues and costs, which both directly impact earnings, would be either too high 17 or too low to reflect the utility's future ongoing revenues and costs. For example, cooler than 18 normal weather in the summer will negatively impact an electric utility's revenues since the 19 demand for electricity for air conditioning is decreased relative to a "normal" year. Staff 20 proposes adjustments to normalize the costs and revenues of events that are expected to vary 21 from the "normal" year.

In this case, Staff based on an examination of actual historical events, has made both
 a weather adjustment for revenues and normalized non-payroll operation and maintenance
 expenses.

4

Q. What is a disallowance?

A. A disallowance is an adjustment to remove an item from the utility's revenue requirement. Typically a disallowance is made to remove a cost because the cost is not expected to recur, it was not necessary for providing utility service, it provided no benefit to ratepayers or it was imprudent. One example of costs that are disallowed are certain advertising costs. While some advertising costs benefit ratepayers and should be included in rates, others do not and should be disallowed. In this case Staff disallowed certain of KCPL's advertising costs.

12

Q.

### What is a *pro forma* adjustment?

13 This type of adjustment is made to reflect increases and decreases to a utility's A. 14 revenue requirement that are caused by the implementation of a rate increase or decrease. 15 *Pro forma* adjustments are made because of the need to reflect the impact of items and events 16 that occur subsequent to the test year. These items and events may significantly impact the 17 revenue, expense and the rate base relationship, and should be recognized to address the 18 objective of forward-looking rates. Caution must be taken when making pro forma 19 adjustments to ensure that all material items and events subsequent to the test year are 20 examined to avoid failing to recognize offsetting adjustments. In addition, some post-test 21 year items and events may not have occurred yet—be known— and / or may not have been 22 sufficiently measured—be measurable. As a result, quantification of some pro forma 23 adjustments may be more difficult than others. A true-up audit that considers a full range of

1	items and events that occur subsequent to the test year and update period attemp	ots to address			
2	the maintenance of a proper relationship between revenues, expenses and investment, as well				
3	as address the difficulty in making pro forma adjustments.				
4	The most common example of a pro forma adjustment is the grossing	up of a net			
5	income deficiency for income tax purposes. This involves calculating	the revenue			
6	requirement before income taxes. If rates need to be adjusted to increase util	ity revenues,			
7	then those revenues need to be factored up for income taxes. This is necessary b	ecause every			
8	additional revenue dollar collected in rates is subject to income tax.				
9	As an illustration, if the utility needs to increase rates by \$1 million,	then it must			
10	increase rates by a significantly more than \$1 million to realize the full \$1 mil	lion increase			
11	because of the associated income taxes. Using the dollar amounts shown follow	ving only for			
12	illustrative purposes, the revenue requirement model (Accounting Schedule 1) that Staff use				
13	would calculate the revenue requirement as follows:				
14	Net Income Required	\$1,000,000			
15	Net Income Available	<u>600,000</u>			
16	Additional Net Income Required	\$400,000			
17	Income Tax Gross Up Factor (using a 38.39% effective tax rate)	<u>x 1.6231</u>			
18	Recommended Revenue Requirement Increase	\$649,240			
19	For the utility in this example to have an opportunity to recover the full	\$400,000 of			
20	additional revenues on an after-tax basis, rates would have to be increased to	o recover an			
21	additional \$249,240, for income taxes because of the additional \$400,000 of rev	venues. This			
22	results in the total revenue requirement of \$649,240 [additional revenues of \$	400,000 plus			
23	the taxes of \$269,240]. And rates would have to be increased so the company	would be left			

1	with the \$400,000 in additional revenues after taxes that is needed for the utility to have an				
2	opportunity to earn an appropriate return and recover its allowed costs.				
3	Another way of considering the effects of income taxes in the ratemaking process is:				
4	Additional Revenue Collected in Rates from Rate Increase\$649,240				
5	Less: Income Tax Based on 38.39% Effective Tax Rate (249,240)				
6	Additional Net Income from Rate Increase \$400,000				
7	<b>Revenue Requirement Calculation</b>				
8	Q. In the context of determining rates for public utilities, what is "revenue				
9	requirement"?				
10	A. "Revenue requirement" is the amount of the annual revenues that a utility's				
11	rates should be designed to allow it to collect each year. General electric rates in Missouri				
12	are based on actual historical information. The revenue requirement is calculated using the				
13	key elements decided by the Commission such as rate of return and capital structure on the				
14	investment together with the costs to provide a particular utility service. This difference				
15	between the revenue requirement from a cost of service calculation and revenues based on				
16	existing rates identifies any revenue shortfall (need to increase rates) or excess (need to				
17	decrease rates).				
18	Q. How did Staff determine KCPL's and GMO's revenue requirement?				
19	A. Staff reviewed all the material and relevant components making up the				
20	revenue requirements of KCPL and each of GMO's rate districts, which are: rate of return				
21	and capital structure, rate base investment, and revenues and expenses, maintaining the				
22	relationship between each of these components through the update period through March 31,				

23 2012. It will continue to do so through the true-up period ending August 31, 2012.

1	Q. How does each of these components interrelate?					
2	A. The ratemaking process for regulated utilities is a process whereby the					
3	Commission makes	Commission makes rate decisions regarding how utilities charge customers for utility				
4	services using a pr	escribed	d formula. This interrelationship may be seen through the			
5	following formula:	following formula:				
6	Reve	enue Re	equirement = Cost of Providing Utility Service			
7	Or					
8			$\mathbf{RR} = \mathbf{O} + (\mathbf{V}-\mathbf{D})\mathbf{R};$ where,			
9	RR	=	Revenue Requirement			
10 11	0	=	Operating Costs (Payroll, Maintenance, etc.) Depreciation and Taxes			
12 13 14	V	=	Gross Valuation of Property Required for Providing Service (including plant and additions or subtractions of other rate base items)			
15 16	D	=	Accumulated Depreciation Representing Recovery of Gross Depreciable Plant Investment.			
17 18	V-D	=	Rate Base (Gross Property Investment less Accumulated Depreciation = Net Property Investment)			
19	R	=	Rate of Return Percentage			
20	(V-D)R	=	Return Allowed on Rate Base (Net Property Investment)			
21	This formula	is the t	raditional rate of return calculation this Commission relies on to			
22	set just and reasonab	ole rates	. The result is the total revenue requirement for a utility. The			
23	difference between th	nat total	amount and the total revenues the utility would bill annualized,			
24	normalized test year customers under existing rates is the incremental change in revenues					
25	that rates need to b	e adjus	sted to allow the utility the opportunity to earn the revenue			
26	requirement the Commission authorizes, including the Commission-authorized return on rate					

- 1 base investment. The revenue requirement calculation allows for the recovery of the proper
- 2 level of utility costs, including income taxes.

3	<u>ORGANIZ</u>	ATION	OF STAFF'S COST OF SERVICE REPORT
4	Q.	How i	s Staff's Cost of Service Report organized?
5	А.	It is or	ganized by each major revenue requirement category as follows:
6		I.	Background of Great Plains Energy and Kansas City Power & Light Company
7		II.	Executive Summary
8		III.	Kansas City Power and Light Company's Rate Case Filing
9		IV.	Economic Considerations
10		V.	Kansas City Power & Light Company Electric Rates
11		VI.	Rate of Return
12		VII.	Rate Base
13		VIII.	Income Statement – Revenues
14		IX.	Income Statement – Expenses
15		Х.	Depreciation
16		XI.	Regulatory Plan Additional Amortizations
17		XII.	Current and Deferred Income Tax
18		XIII.	Qualifying Advanced Coal Project Credit for Iatan Unit 2 Facility
19		XIV.	Jurisdictional Allocations
20		XV.	Other Miscellaneous Items
21		XVI.	Transition Cost Recovery Mechanism
22		XVII.	Appendices
23	These	catego	ries have several subsections which identify in detail the specific
24	elements of S	taff's re	evenue requirement recommendation for KCPL and GMO.

1	<b>OVERVIEV</b>	V OF STAFF'S FILING, FINDINGS AND RECOMMENDATIONS			
2	Q.	Please identify the findings of Staff's review of KCPL's rate increase request.			
3	А.	Staff conducted a review of KCPL February 27, 2012 rate increase filing and			
4	has identified	the following areas in its findings and recommendations.			
5		Overall Revenue Requirement			
6	Q.	How did Staff determine its revenue requirement for KCPL?			
7	А.	Staff identified many areas impacting KCPL's revenue requirement. Because			
8	of higher expe	ected cost increases purchased power contract for wind energy, plant additions			
9	and other cost	increases, the initial revenue requirement developed as of the March 31, 2012			
10	update case wi	ill change for the August 31, 2012 true-up.			
11	The A	ugust 31, 2012 true-up in these rate cases will include various cost increases.			
12	Staff will perf	form the true-up audit and make a new recommendation regarding the revenue			
13	requirement at	that time based on actual costs.			
14	There	are other costs that will likely change and, therefore, materially affect Staff's			
15	current calculation of KCPL's revenue requirement. Those other costs include payroll;				
16	payroll-related benefits, such as pensions and medical costs; and fuel costs, including fuel				
17	commodity price changes and freight price changes.				
18		Rate of Return			
19	The rat	te of return Staff used to calculate its revenue requirement recommendation for			
20	KCPL in this case is based on Great Plains Energy's capital structure and corporate results.				
21	David Murray	v, of the Commission's Financial Analysis Department, determined that the			
22	appropriate rat	te of return on equity is in a range of 8% to 9% with a mid-point of 8.5% which			
23	results in an o	overall rate of return on investment of 7.14% to 7.66% with a mid-point of			
24	7.40%. Mr.	Murray examined the Company's capital structure and cost of money and			

3

provided the Staff's proposed rate of return which it used to calculate its revenue requirement
 recommendation for KCPL in this case.

### <u>Rate Base</u>

Plant in Service and Accumulated Depreciation Reserve are reflected in the rate base
as of March 31, 2012. All plant additions and retirements were included in the revenue
requirement calculation as of March 31, 2012. Staff will add plant additions and retirements
through the end of the true-up period, August 31, 2012.

8 Cash Working Capital has been included in rate base using a lead-lag study 9 developed by KCPL and Staff over the last several rate cases. This has been updated to 10 reflect changes in this case.

Fuel Stock (Coal, Oil and Nuclear) Inventories, Material & Supplies and Prepayments
were included as of the March 31, 2012. These items will be re-examined in the true-up.

Prepaid Pension Asset relates to previous Stipulations and Agreements from the
Regulatory Plan approved in Case No. EO-2005-0329 and KCPL's 2006 rate case,
Case No. ER-2006-0314, KCPL's 2007 rate case, Case No. ER-2007-0291 and KCPL's 2009
rate case, Case No. ER-2009-0089.

Accumulated Deferred Income Taxes Reserves were included as an offset to rate base
as of March 31, 2012. Deferred tax reserves will be updated for the true-up.

"Regulatory Plan Amortization Case ER-2006-0314" reflects the additional
amortization amounts that have accumulated since the date the 2006 rate case rates went into
effect on January 1, 2007 as a result of the Commission's Order in Case No. ER-2006-0314.

4 "Regulatory Plan Amortization Case No. ER-2009-0089" reflects the additional
5 amortization amounts that have accumulated since the date the 2009 rate case rates
6 went into effect on September 1, 2009 as a result of the Commission's Order in
7 Case No. ER-2009-0089.

8 Staff ensured that the three regulatory plan amortizations were included in the 9 accumulated depreciation reserve, the treatment agreed to in a Stipulation and Agreement 10 approved by the Commission in Case No. ER-2010-0355. Staff has made adjustments to 11 remove any amounts from the test year relating to the additional regulatory amortizations.

12 Other rate base components for customer deposits, customer advances for 13 construction, deferred SO<sub>2</sub>, coal premiums, and other regulatory liability for emission 14 allowance sales are included through end of the update period of March 31, 2012.

15

16

## INCOME STATEMENT

### **Revenues**

Staff annualized and normalized revenues through March 31, 2012 to reflect an
annual level of weather normalized revenues on a Missouri jurisdictional basis. Revenues
will be trued-up through August 31, 2012.

Off-system sales for firm and non-firm customers have been included in the case using the approach taken in the last four KCPL rate cases. KCPL uses a model to develop level for non-firm off-system sales margins and reflected an amount in its February 27, 2012 original filing. Staff has reflected this amount in its direct filing. Staff will continue to examine the off-system sales for firm and non-firm as the case progresses.

1	Expenses
2	Fuel costs in this case are based on using coal and natural gas prices through
3	March 31, 2012. Purchased power costs were also included through March 31, 2012. Other
4	inputs such as fuel mix, and station outages and transmission and distribution line losses
5	were determined using historical information. Fuel and purchased power costs will be trued-
6	up through August 31, 2012.
7	Payroll, payroll related benefits, and payroll taxes were annualized through
8	March 31, 2012. Payroll will be updated in the true-up to as of August 31, 2012.
9	Operations and maintenance costs, other than payroll costs, were included in the case
10	calendar year 2011 levels or at averages for various years.
11	Outside Services Expenses were analyzed, and amounts that were verified and
12	supported related to on-going company operations were included in the case.
13	Depreciation Expense was annualized based on depreciation rates approved by the
14	Commission. The depreciation rates were applied to Staff's recommended plant values as
15	adjusted plant-in-service jurisdictional amounts, resulting in total annualized Missouri
16	jurisdictional depreciation expense. Depreciation will be updated for August 31, 2012 plant
17	levels included in the true-up.
18	Staff calculated Income Taxes based on the results of the revenue requirement
19	calculation as of March 31, 2012. The income tax expense amount will be trued-up as of
20	August 31, 2012. Deferred income tax reserve will also be trued-up as of August 31, 2012
21	from the level reflected as of March 31, 2012.
22	Q. Does this conclude your direct testimony?
23	A. Yes, it does.

#### BEFORE THE PUBLIC SERVICE COMMISSION

## OF THE STATE OF MISSOURI

In the Matter of Kansas City Power & Light ) Authority Company's Request for to ) Implement A General Rate Increase for ) **Electric Service** )

Case No. ER-2012-0174

### AFFIDAVIT OF CARY G FEATHERSTONE

STATE OF MISSOURI	)	
	)	ss.
COUNTY OF COLE	)	

Cary G Featherstone, of lawful age, on his oath states: that he has participated in the preparation of the foregoing Direct Testimony in question and answer form, consisting of 31 pages to be presented in the above case; that the answers in the foregoing Direct Testimony were given by him; that he has knowledge of the matters set forth in such answers; and that such matters are true and correct to the best of his knowledge and belief.

Cary G Featherstone

Ququest, 2012. ha Subscribed and sworn to before me this day of (

D. SUZIE MANKIN Notary Public - Notary Seal State of Missouri Commissioned for Cole County My Commission Expires: December 08, 2012 Commission Number: 08412071

Notary Public

Year	<u>Case No.</u>	<u>Utility</u>	<u>Type of</u> <u>Testimony/Issue</u>	<u>Case</u> Disposition
2012	HC-2012-0259	Ag Processing complaint against KCP&L Greater Missouri Operations Company (industrial steam fuel clause review)	Report/ Rebuttal	Pending
2011	HR-2011-0241 Coordinated	Veolia Energy Kansas City Company (former Trigen Kansas City Energy Company) (steam rate increase)	Direct – sponsor Utility Services Cost of Service Report	Stipulated
2010	ER-2010-0356 Coordinated	KCP&L Greater Missouri Operations Company (electric rate increase) (electric rate increase)	Direct- sponsor Utility Services Cost of Service Report; policy; plant valuation; capacity planning Rebuttal- capacity planning Surrebuttal- plant valuation capacity planning and Hawthorn 5 settlement costs True-up Direct True-up Rebuttal	Contested
2010	ER-2010-0355 Coordinated	Kansas City Power & Light Company (electric rate increase)	Direct- sponsor Utility Services Cost of Service Report	Pending
2010	SR-2010-0110 and WR-2010-0111 Coordinated	Lake Region Water and Sewer Company (water & sewer rate increase)	Direct- sponsor Utility Services Cost of Service Report Surrebuttal True-up Direct Reports to Commission	Contested

<u>Year</u>	<u>Case No.</u>	<u>Utility</u>	<u>Type of</u> <u>Testimony/Issue</u>	<u>Case</u> Disposition
2009	HR-2009-0092 Coordinated	KCPL Greater Missouri Operations Company (former Aquila, Inc. Missouri electric properties) (industrial steam rate increase)	Direct- sponsor Utility Services Cost of Service Report	Stipulated
2009	ER-2009-0090 Coordinated	KCPL Greater Missouri Operations Company (former Aquila, Inc. Missouri electric properties) (electric rate increase)	Direct- sponsor Utility Services Cost of Service Report Surrebuttal- capacity planning	Stipulated
2009	ER-2009-0089 Coordinated	Kansas City Power & Light Company (electric rate increase)	Direct- sponsor Utility Services Cost of Service Report, Additional Amortizations and Iatan 1 construction Rebuttal- allocations Surrebuttal- allocations	Stipulated
2008	HR-2008-0300 Coordinated	Trigen Kansas City Energy (steam rate increase)	Direct - sponsor Utility Services portion of the Cost of Service Report, overview of rate case, plant review and plant additions, fuel and income taxes	Stipulated
2007	HR-2007-0028, HR-2007-0399 and HR-2008-0340 HC-2010-0235	Aquila, Inc., d/b/a Aquila Networks- L&P [Industrial Steam Fuel Clause Review] (industrial steam fuel clause review)		Pending

<u>Year</u>	<u>Case No.</u>	<u>Utility</u>	<u>Type of</u> <u>Testimony/Issue</u>	<u>Case</u> Disposition
2007	HO-2007-0419 Coordinated	Trigen Kansas City Energy [sale of coal purchase contract] (steam)	Recommendation Memorandum	Stipulated
2007	ER-2007-0004 Coordinated	Aquila, Inc., d/b/a Aquila Networks- MPS and Aquila Networks- L&P (electric rate increase)	Direct-fuel clause, fuel, capacity planning Rebuttal Surrebuttal	Contested
2006	WR-2006-0425 Coordinated	Algonquin Water Resources (water & sewer rate increases)	Rebuttal- unrecorded plant; contributions in aid of construction Surrebuttal unrecorded plant; contributions in aid of construction	Contested
2006	ER-2006-0314 Coordinated	Kansas City Power & Light Company (electric rate increase)	Direct-construction audits Rebuttal- allocations Surrebuttal- allocations	Contested
2005	HR-2005-0450 Coordinated	Aquila, Inc., d/b/a Aquila Networks- L&P (industrial steam rate increase)	Direct	Stipulated
2005	ER-2005-0436 Coordinated	Aquila, Inc., d/b/a Aquila Networks- MPS and Aquila Networks- L&P (electric rate increase)	Direct- interim energy charge; fuel; plant construction; capacity planning Rebuttal Surrebuttal	Stipulated
2005	EO-2005-0156 Coordinated	Aquila, Inc., d/b/a Aquila Networks- MPS (electric- South Harper Generating Station asset valuation case)	Rebuttal- plant valuation Surrebuttal	Stipulated

<u>Year</u>	<u>Case No.</u>	<u>Utility</u>	<u>Type of</u> <u>Testimony/Issue</u>	<u>Case</u> <u>Disposition</u>
2005	HC-2005-0331 Coordinated	Trigen Kansas City Energy [Jackson County Complaint relocation of plant for Sprint Arena] (steam complaint case)	Cross examination- relocation of plant assets	Contested
2004	GR-2004-0072 Coordinated	Aquila, Inc., d/b/a Aquila Networks-MPS and Aquila Networks-L&P (natural gas rate increase)	Direct- acquisition adjustment; merger savings tracking Rebuttal	Stipulated
2003	ER-2004-0034 and HR-2004-0024 (Consolidated) Coordinated	Aquila, Inc., (formerly UtiliCorp United Inc) d/b/a Aquila Networks-MPS and Aquila Networks-L&P (electric & industrial steam rate increases)	Direct- acquisition adjustment; merger savings tracking Rebuttal Surrebuttal	Stipulated
2002	ER-2002-424 Coordinated	Empire District Electric Company (electric rate increase)	Direct- fuel-interim energy charge Surrebuttal	Stipulated
2001	ER-2001-672 and EC-2002-265 Coordinated	UtiliCorp United Inc./Missouri Public Service Company (electric rate increase)	Verified Statement Direct- capacity purchased power agreement; plant recovery Rebuttal Surrebuttal	Stipulated
2001	ER-2001-299 Coordinated	Empire District Electric Company (electric rate increase)	Direct- income taxes; cost of removal; plant construction costs; fuel- interim energy charge Surrebuttal True-Up Direct	Contested
2000	EM-2000-369 Coordinated	UtiliCorp United Inc. merger with Empire District Electric Company (electric acquisition/ merger case)	Rebuttal- acquisition adjustment; merger costs/savings tracking	Contested (Merger eventually terminated)

<u>Year</u>	<u>Case No.</u>	<u>Utility</u>	<u>Type of</u> <u>Testimony/Issue</u>	<u>Case</u> Disposition
2000	EM-2000-292 Coordinated	UtiliCorp United Inc. merger with St. Joseph Light & Power Company (electric, natural gas and industrial steam acquisition/ merger case)	Rebuttal- acquisition adjustment; merger costs/savings tracking	Contested (Merger closed)
1999	EM-97-515 Coordinated	Kansas City Power & Light Company merger with Western Resources, Inc. (electric acquisition/ merger case)	Rebuttal- acquisition adjustment; merger costs/savings tracking	Stipulated (Merger eventually terminated)
1998	GR-98-140 Coordinated	Missouri Gas Energy Division of Southern Union Company (natural gas rate increase)	Testimony in Support of Stipulation And Agreement	Contested
1997	EM-97-395	UtiliCorp United Inc./Missouri Public Service (electric-application to spin-off generating assets to EWG subsidiary)	Rebuttal- plant assets & purchased power agreements	Withdrawn
1997	ER-97-394 and EC-98-126 Coordinated	UtiliCorp United Inc./Missouri Public Service (electric rate increase and rate complaint case)	Direct- fuel & purchased power; fuel inventories; re- organizational costs Rebuttal Surrebuttal	Contested
1997	EC-97-362 and EO-97-144	UtiliCorp United Inc./Missouri Public Service (electric rate complaint case)	Direct fuel & purchased power; fuel inventories Verified Statement	Contested Commission Denied Motion
1997	GA-97-133	Missouri Gas Company (natural gas—certificate case)	Rebuttal- natural gas expansion	Contested
1997	GA-97-132	UtiliCorp United Inc./Missouri Public Service Company (natural gas—certificate case)	Rebuttal- natural gas expansion	Contested
1996	ER-97-82	Empire District Electric Company (electric interim rate increase case)	Rebuttal- fuel & purchased power	Contested

<u>Year</u>	<u>Case No.</u>	<u>Utility</u>	<u>Type of</u> <u>Testimony/Issue</u>	<u>Case</u> Disposition
1996	GR-96-285 Coordinated	Missouri Gas Energy Division of Southern Union Company (natural gas rate increase)	Direct- merger savings recovery; property taxes Rebuttal Surrebuttal	Contested
1996	EM-96-149 Coordinated	Union Electric Company merger with CIPSCO Incorporated (electric and natural gas acquisition/merger case)	Rebuttal- acquisition adjustment; merger costs/savings	Stipulated
1996	GA-96-130	UtiliCorp United, Inc./Missouri Pipeline Company (natural gas certificate case)	Rebuttal- natural gas expansion	Contested
1995	ER-95-279 Coordinated	Empire District Electric Company (electric rate increase)	Direct- fuel & purchased power; fuel inventories	Stipulated
1995	GR-95-160 Coordinated	United Cities Gas Company (natural gas rate increase)	Direct- affiliated transactions; plant	Contested
1994	GA-94-325 Coordinated	UtiliCorp United Inc., expansion of natural gas to City of Rolla, MO (natural gas certificate case)	Rebuttal- natural gas expansion	Contested
1994	GM-94-252 Coordinated	UtiliCorp United Inc., acquisition of Missouri Gas Company and Missouri Pipeline Company (natural gasacquisition case)	Rebuttal- acquisition of assets case	Contested
1993	GM-94-40	Western Resources, Inc. and Southern Union Company (natural gas sale of Missouri property)	Rebuttal- acquisition adjustment; merger costs/savings tracking	Stipulated
1993	TR-93-181	United Telephone Company of Missouri (telephone rate increase)	Direct- directory advertising Surrebuttal	Contested

<u>Year</u>	<u>Case No.</u>	<u>Utility</u>	<u>Type of</u> <u>Testimony/Issue</u>	<u>Case</u> Disposition
1993	TC-93-224 and TO-93-192 Coordinated Directory	Southwestern Bell Telephone Company (telephone rate complaint case)	Direct- directory advertising Rebuttal Surrebuttal	Contested
1991	EM-91-290	UtiliCorp/ Missouri Public Service and Centel acquisition (electric acquisition/merger case)	Recommendation Memorandum	Stipulated
1991	GO-91-359 Coordinated	UtiliCorp United Inc., Missouri Public Service Division (natural gas accounting authority order)	Memorandum Recommendation- Service Line Replacement Program cost recovery deferral	Stipulated
1991	EO-91-358 and EO-91-360 Coordinated	UtiliCorp United Inc., Missouri Public Service Division (electric accounting authority orders)	Rebuttal- plant construction cost deferral recovery; purchased power cost recovery deferral	Contested
1991	EM-91-213	Kansas Power & Light - Gas Service Division (natural gas acquisition/merger case)	Rebuttal- acquisition adjustment; merger costs/savings tracking	Contested
1990	GR-90-152	Associated Natural Gas Company (natural gas rate increase)	Rebuttal- acquisition adjustment; merger costs/savings	Stipulated
1990	GR-90-198 Coordinated	UtiliCorp United, Inc., Missouri Public Service Division (natural gas rate increase)	Direct- Corporate Costs and Merger & Acquisition Costs	Stipulated
1990	ER-90-101 Coordinated	UtiliCorp United Inc., Missouri Public Service Division (electric rate increase- Sibley Generating Station Life Extension Case)	Direct- Corporate Costs and Merger & Acquisition Costs Surrebuttal	Contested

<u>Year</u>	<u>Case No.</u>	<u>Utility</u>	<u>Type of</u> <u>Testimony/Issue</u>	<u>Case</u> Disposition
1990	GR-90-50 Coordinated	Kansas Power & Light - Gas Service Division (natural gas rate increase)	Direct- prudency review of natural gas explosions	Stipulated
1989	TR-89-182 and TC-90-75	GTE North, Incorporated (telephone rate increase)	Direct- directory advertising Rebuttal Surrebuttal	Contested Decided Feb 9, 1990
1988	TC-89-14 Coordinated Directory	Southwestern Bell Telephone Company (telephone rate complaint case)	Direct- directory advertising Surrebuttal	Contested
1987	HO-86-139 Coordinated	Kansas City Power & Light Company (district steam heating discontinuance of public utility and rate increase)	Direct- policy testimony on abandonment of steam service Rebuttal Surrebuttal	Contested
1985	ER-85-128 and EO-85-185 Coordinated	Kansas City Power & Light Company (electric rate increase- Wolf Creek Nuclear Generating Unit Case)	Direct- fuel inventories; coordinated construction audit	Contested
1984	EO-84-4	Investigation and Audit of Forecasted Fuel Expense of Kansas City Power & Light Company (electric forecasted fuel true-up)	Direct	Contested
1983	TR-83-253	Southwestern Bell Telephone Company (telephone rate increase - ATT Divesture Case)	Direct- revenues & directory advertising	Contested
1983	ER-83-49	Kansas City Power & Light Company (electric rate increase)	Direct- fuel & fuel inventories Rebuttal Surrebuttal	Contested
1983	EO-83-9	Investigation and Audit of Forecasted Fuel Expense of Kansas City Power & Light Company (electric forecasted fuel true-up)	Direct	Contested

<u>Year</u>	<u>Case No.</u>	<u>Utility</u>	<u>Type of</u> <u>Testimony/Issue</u>	<u>Case</u> Disposition
1982	TR-82-199	Southwestern Bell Telephone Company (telephone rate increase)	Direct- revenues & directory advertising	Contested
1982	ER-82-66 and HR-82-67	Kansas City Power & Light Company (electric & district steam heating rate increase)	Direct- fuel & purchased power; fuel inventories Rebuttal Surrebuttal	Contested
1981	TO-82-3	Investigation of Equal Life Group and Remaining Life Depreciation Rates (telephone depreciation case)	Direct- construction work in progress	Contested
1981	TR-81-302	United Telephone Company of Missouri (telephone rate increase)	Direct- construction work in progress	Stipulated
1981	TR-81-208	Southwestern Bell Telephone Company (telephone rate increase)	Direct-cash working capital; construction work in progress; income taxes-flow- Rebuttal Surrebuttal	Contested
1981	ER-81-42	Kansas City Power & Light Company (electric rate increase)	Direct-payroll & payroll related benefits; cash working capital Rebuttal	Contested
1980	TR-80-235	United Telephone Company of Missouri (telephone rate increase)	Direct- construction work in progress Rebuttal	Contested
1980	GR-80-249 Coordinated	Rich Hill-Hume Gas Company (natural gas rate increase)	No Testimony filed- revenues & rate base	Stipulated
1980	GR-80-173	The Gas Service Company (natural gas rate increase)	Direct	Stipulated

Year	<u>Case No.</u>	<u>Utility</u>	<u>Type of</u> <u>Testimony/Issue</u>	<u>Case</u> <u>Disposition</u>
1980	HR-80-55	St. Joseph Light & Power Company (industrial steam rate increase)	Direct	Stipulated
1980	OR-80-54	St. Joseph Light & Power Company (transit rate increase)	Direct	Stipulated
1980	ER-80-53	St. Joseph Light & Power Company (electric rate increase)	Direct	Stipulated

# SUMMARY OF RATE CASE INVOLVEMENT

# CASES SUPERVISED AND ASSISTED:

<u>Year</u>	<u>Case No.</u>	<u>Utility</u>	<u>Type of Filings</u>	<u>Case</u> Disposition
2012	WM-2012-0288 Coordinated	Valley Woods acquisition	Recommendation Memorandum	Stipulated
2011	WO-2011-0328 Coordinated	Algonquin Water Resources of Missouri dba Liberty Water Company acquisition of Noel Water Company (water sale case)	Recommendation Memorandum	Stipulated
2011	WR-2012-0163 Coordinated	Taney County Water Company— informal rate case	Recommendation Memorandum	Stipulated
2010	SR-2010-0320	Timber Creek Sewer Company	Unanimous Stipulation of Undisputed Facts Testimony	Stipulated
2010	SA-2010-0219	Canyon Treatment company Certificate	Recommendation Case Memorandum	Pending
2010	WR-2010-0202	Stockton Water Company	Recommendation Memorandum	Stipulated
2010	EO-2010-0211	KCPL Greater Missouri Operations Liberty service center sale	Recommendation Memorandum	Stipulated
2009	EO-2010-0060	KCMP Greater Missouri Operations Blue Springs service center sale	Recommendation Memorandum	Withdrawn
2009	WR-2010-0139 SR-2010-0140	Valley Woods Water Company	Recommendation Memorandum	Stipulated
2008	QW-2008-0003	Spokane Highlands Water Company (water- informal rate increase)	Recommendation Memorandum	Stipulated
2006	HA-2006-0294 Coordinated	Trigen Kansas City Energy (steam- expansion of service area)	Recommendation Memorandum & Testimony	Contested
2006	WR-2006-0250 Coordinated	Hickory Hills (water & sewer- informal rate increase)	Recommendation Memorandum	Contested

# SUMMARY OF RATE CASE INVOLVEMENT

# CASES SUPERVISED AND ASSISTED:

<u>Year</u>	Case No.	<u>Utility</u>	<u>Type of Filings</u>	<u>Case</u> <u>Disposition</u>
2005	WO-2005-0206	Silverleaf sale to Algonquin (water & sewer- sale of assets)	Recommendation Memorandum &	Stipulated
	Coordinated		Testimony	
2005	GM-2005-0136 Coordinated	Partnership interest of DTE Enterprises, Inc. and DTE Ozark, Inc in Southern Gas Company purchase by Sendero SMGC LP (natural gas sale of assets)	Recommendation Memorandum	Stipulated
2004	HM-2004-0618 Coordinated	Trigen- Kansas City Energy purchase by Thermal North America (steam - sale of assets)	Stipulation and Agreement Testimony	Stipulated
2003	QW-2003-016 QS-2003-015	Tandy County (water & sewer informal rate increase)	Recommendation Memorandum	Stipulated
1994	ER-94-194	Empire District Electric Company (electric rate increase)	Responsible for Overseeing Fuel Area	Stipulated
1988	HR-88-116	St. Joseph Light & Power Company (industrial steam rate increase)	Deposition	Stipulated
1988	GR-88-115 Coordinated	St. Joseph Light & Power Company	Deposition	Stipulated
	Coordinated	(natural gas rate increase)		
1986	TR-86-117	United Telephone Company of Missouri	Withdrawn prior to filing	Withdrawn
	Coordinated	(telephone rate increase)		
1986	GR-86-76	KPL-Gas Service Company (natural gas rate increase)		Withdrawn
	Coordinated	(natural gas fate increase)		
1986	TR-86-63	Webster County Telephone Company		Stipulated
	Coordinated	(telephone rate increase)		
1986	TR-86-55	Continental Telephone Company of Missouri		Stipulated
	Coordinated	(telephone rate increase)		

# SUMMARY OF RATE CASE INVOLVEMENT

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<u>Year</u>	<u>Case No.</u>	<u>Utility</u>	<u>Type of Filings</u>	<u>Case</u> Disposition
1986	TR-86-14	ALLTEL Missouri, Inc. (telephone rate increase)		Stipulated
	Coordinated			