1	STATE OF MISSOURI
2	PUBLIC SERVICE COMMISSION
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5	TRANSCRIPT OF PROCEEDINGS
6	Hearing
7	December 3, 2002
8	Jefferson City, Missouri Volume 4
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11	In the Matter of the Tariff filing) of Laclede Gas Company to Implement) an Experimental Low Income Assistance)Case No. GT-2003-0117 Program called Catch-Up/Keep-Up.)
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14	VICKY RUTH, Presiding, SENIOR REGULATORY LAW JUDGE.
15	DENION RECOMMENT MAN CODES.
16	SHEILA LUMPE, CONNIE MURRAY,
17	STEVE GAW, BRYAN FORBIS,
18	COMMISSIONERS.
19	REPORTED BY:
	KELLENE K. FEDDERSEN, CSR, RPR, CCR ASSOCIATED COURT REPORTERS
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- 1 PROCEEDINGS
- JUDGE RUTH: Let's go ahead and go on the
- 3 record, please.
- Good morning. My name is Vicky Ruth, and
- 5 we're here for a continuation of the hearing GT-2003-0117.
- 6 It is Tuesday, December 3rd, and it's 8:35.
- 7 When we finished yesterday, we were getting
- 8 ready for some more questions from the Bench for witness
- 9 Fallert. Is Mr. Fallert here?
- 10 Would you please come back up? And I'll
- 11 remind you that you still are under oath. So you may be
- 12 seated, and I believe we'll have some questions from
- 13 Commissioner Lumpe first.
- 14 JAMES FALLERT, being previously sworn, testified as follows:
- 15 QUESTIONS BY COMMISSIONER LUMPE:
- Q. Good morning, Mr. Fallert.
- 17 A. Good morning.
- 18 Q. There was some discussion of process
- 19 yesterday, I believe, and just to clarify for me, the
- 20 \$6 million that is the cap would go into a fund, I'm
- 21 assuming.
- 22 Can you describe what the nature of that fund
- 23 would be?
- A. My understanding is that it would be a
- 25 separate escrow account.

- 1 Q. An escrow account?
- 2 A. Yes.
- 3 Q. All right. And then as the individuals who
- 4 were on this program would each quarter pick up \$375 -- I
- 5 mean, they wouldn't pick it up.
- 6 Where would that \$375 per customer that
- 7 fulfilled their obligation, where would that go, to what
- 8 account?
- 9 A. That would come out of the escrow account and
- 10 then go to Laclede Gas Company to credit as a credit against
- 11 the customer's account. It would reduce a portion of that
- 12 customer's arrearage.
- 13 Q. And then that's the sort of indirect win to
- 14 Laclede, because then that part of that escrow fund which
- 15 comes from the discount would then go to the -- to pay off
- 16 the arrearage, would go to Laclede's account?
- 17 A. That's right. It would pay a portion of that
- 18 customer's arrearage.
- 19 COMMISSIONER LUMPE: Okay. Thank you. I just
- 20 wanted to make sure I had that process correct.
- 21 Thank you.
- JUDGE RUTH: Okay. Commissioner Forbis?
- 23 QUESTIONS BY COMMISSIONER FORBIS:
- Q. Good morning.
- 25 A. Good morning.

- 1 Q. Thanks for coming back. I appreciate it.
- 2 A. Sure.
- 3 Q. Did you have a good evening last night?
- 4 A. Pretty good.
- 5 O. In Jeff?
- 6 A. Yeah. It was fine.
- 7 Q. Yeah, right. Okay. Hey, I live here but, you 8 know.
- 9 Just have a couple of questions. And if 10 you're the right guy to answer them, that's great, and if 11 not, defer to somebody else.
- 12 A. Okay.
- 13 Q. Just want to kind of ramble through a couple 14 of these. This is an interesting public policy question,
- 15 should we pay for low-income folks and, if so, who should
- 16 pay and that sort of thing. So I'm very intrigued by going
- 17 through some of these details.
- 18 But I was wondering, looking through all the
- 19 different testimony from your company, I didn't see any
- 20 studies that talked about this notion that, with these
- 21 grants, you'll break this cycle of inability to pay and
- 22 you'll generate new habits. Do you -- can you send me -- I
- 23 mean, there are political scientists and behavioralists all
- 24 around the country that do this sort of thing all the time.
- Do you have some studies from other states or

- 1 experts that talk about this ability to change behavior this
- 2 way?
- 3 A. I'm not personally aware of any studies, but
- 4 I'm probably not the person who would most likely be aware
- 5 of those type of things.
- 6 Q. Who might know?
- 7 A. I think Mr. Moten would probably be the most
- 8 likely --
- 9 Q. Okay.
- 10 A. -- person to be able to answer that question.
- 11 Q. I can always get back to that or maybe counsel
- 12 can provide some information. Thank you.
- There was also -- just -- let's see. I'm
- 14 wondering, too, in your testimony on page 7, you talk about
- 15 the AAO and the fact that it won't be a good thing for the
- 16 company, because the cash flow problems up front and that
- 17 sort of thing. And I was wondering if you could comment,
- 18 then, have you seen -- he hasn't spoken yet, but the
- 19 testimony from Mr. Imhoff where he -- is it Mr. Imhoff, I
- 20 think, who talks about the AAO?
- 21 A. Yes, I think it is.
- Q. And his position, if I remember right, says
- 23 that there won't be a cash flow problem -- I'm on page 14 --
- 24 and it says, Laclede would not incur any additional
- 25 incremental costs because these accounts would be written

- 1 off anyway after some 120 business days. The only
- 2 additional cost Laclede would incur relates to reconnect.
- 3 Do you have any -- could you respond to
- 4 Mr. Imhoff's statement that the AAO wouldn't be a problem
- 5 for your company?
- 6 A. Sure. Well, Mr. Imhoff's beliefs that there
- 7 wouldn't be any cash flow impact, I think, would presume
- 8 that all of the arrearages that would be forgiven would have
- 9 gone to bad debts.
- 10 Q. Okay.
- 11 A. And it's our belief that that's not the case,
- 12 that some of the arrearages that will be forgiven are --
- 13 will be forgiven for people who would have otherwise scraped
- 14 together the money to pay a portion of their arrearages.
- 15 People will make an effort to pay enough money to keep their
- 16 gas service on, and in many cases foregoing other essential
- 17 expenses to do so.
- 18 Q. Okay. So some of it will go to bad debt and
- 19 be written off?
- 20 A. Right.
- 21 Q. But then some of it won't be written off, and
- 22 there'll be enough scraped together to keep service going,
- 23 but it won't represent the entire amount of the arrearage.
- 24 That's what --
- 25 A. Right.

- 1 Q. Okay.
- 2 A. Right now we've got commit-- customers who are
- 3 in a situation where they've got a big arrears, they come
- 4 into the winter, they want to -- they've been discontinued,
- 5 they want to get their service back on. They'll come up
- 6 with some money to get turned back on. They'll get through
- 7 the winter hoping we don't have a warm day where we might
- 8 come out and cut them off again. And they can't really keep
- 9 up with their bills because they've got too big an
- 10 arrearage. In the spring they get cut off again and the
- 11 whole cycle just keeps running.
- 12 The goal of this program is to get these
- 13 customers in a situation where they can get that monkey off
- 14 their back with the arrears and get their bill down, their
- 15 current bill down to a level that they can $\operatorname{\mathsf{--}}$ that they can
- $16\ \mathrm{keep}\ \mathrm{up}\ \mathrm{with}\ \mathrm{them}\ \mathrm{and}\ \mathrm{keep}\ \mathrm{their}\ \mathrm{service}\ \mathrm{going}\ \mathrm{through}\ \mathrm{the}$
- 17 year.
- So that customer, we're not necessarily going
- 19 to write off his entire amount of his arrears, because he's
- 20 making some effort to pay enough to keep himself going. So
- 21 you've got a lot of different situations like that.
- 22 So it's our feeling that you wouldn't
- 23 necessarily say that the entire amount of money that's
- 24 flowing out of this program into arrears forgiveness is
- 25 necessarily going to be a direct reduction in bad debts.

- 1 Q. And some -- and I apologize. Is there some --
- 2 is there a figure in there? Is that, like, part of
- 3 two-thirds that was turned off and a third not?
- 4 A. Oh, yeah, we've -- we've estimated that the
- 5 impact in our bad debts might be 2 to 3 million.
- 6 Q. That's right. The \$2 million figure. Okay.
- 7 A. That's -- that was really just kind of looking
- 8 in the mid-range of the funding in the plan. We don't
- 9 really have a detailed study to point to that, but we think
- 10 something more in that line makes sense.
- 11 Q. Kind of a quesstimate, sort of?
- 12 A. Right. And the other cash flow impact on the
- 13 plan is that there -- there are administrative costs,
- 14 weatherization costs, customer conservation, outreach, and
- 15 those are there.
- 16 Q. That was already there, though?
- 17 A. Some of those are the -- those type of costs
- 18 in the plans would be a cash outflow in an AAO-type
- 19 situation.
- 20 Q. Okay. But the AAO would only apply to this
- 21 program. It wouldn't apply to weatherization and other
- 22 programs that you do, right?
- 23 A. Well, it would apply to those that were within
- 24 this program.
- 25 Q. Those individuals in the program regardless of

- $\ensuremath{\mathbf{1}}$ what service they get, including, like, weatherization, for
- 2 example?
- 3 A. Uh-huh. I would think the AAO would apply to
- 4 all of those, but again --
- 5 Q. Okay.
- 6 A. The AAO from a cash flow -- cash flow
- 7 viewpoint would not be a plus for us, and as I'm sure you
- 8 know, we have suffered numerous downgrades in our credit
- 9 ratings over the course of the past year. While the weather
- 10 rate design fix that we made here in this last rate case was
- 11 a big help there, the rating agencies were very -- very
- 12 positive on that, as far as impact on our future cash flows
- 13 by taking the weather out of the variation.
- 14 We still do feel we have to remain vigilant on
- 15 our cash flow because our cash flow situation is still not
- 16 the greatest. And we -- we remain very concerned about
- 17 trying to keep our cash flow in good shape and our credit
- 18 rating in good shape.
- 19 There's some other problems that I see within
- 20 using an Accounting Authority Order in this instance as
- 21 well; two other basic problems. One is that the --
- 22 historically the implementation of Accounting Authority
- 23 Orders in Missouri have been such that the company doesn't
- 24 really see a dollar-for-dollar return of the amounts
- 25 deferred. That's because typically the -- the returns have

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1 been spread over a long period of time without any rate base
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- 2 treatment. So it's basically an interest-free loan from the
- 3 company to its customers, and despite the fact we're not
- 4 putting in rate base, other parties have advocated that
- 5 there should be a deferred tax offset in the rate base.
- You take all that together, the way these
- 7 things have typically been handled, the return -- the return
- 8 to the company out of an AAO is maybe 50 cents on the dollar
- 9 or less. With a program this big, it's pretty hard for us
- 10 to use an AAO as a funding mechanism.
- But really the biggest problem I see with an
- 12 AAO is -- is really trying to determine what would be the
- 13 appropriate dollars you would even try to recover because,
- 14 you know, Staff's apparent belief is that all of the dollars
- 15 associated with arrearage forgiveness would go to bad debt.
- 16 As I've mentioned, we don't feel that way. We feel that
- 17 it's something in between. We can't agree on a number now,
- 18 and we won't know that number even when the program's done.
- 19 I don't think you'll ever be able to determine
- 20 exactly how much arrearage forgiveness reduced bad debts and
- 21 how much people would have paid. You just -- you'll never
- 22 know that number. And I think if you try to use an AAO in
- 23 this situation, you'd end up with a situation where, when we
- 24 got to the end and tried to determine what's going to flow
- 25 back out through the AAO, we'd -- we wouldn't have a way to

- 1 really say exactly what that number should be.
- 2 Q. Okay. Thank you.
- 3 I think Mr. Micheel mentioned yesterday that
- 4 there would be a question -- you mentioned the AAO. The
- 5 company might have to bear some of the costs, and that is a
- 6 question. Should the shareholders, for example, help
- 7 support this program through maybe a lesser reimbursement or
- 8 recovery, or should all the ratepayers? So there is a
- 9 question there, and so the AAO then would play into that, if
- 10 you want to make that sort of argument one way or another.
- 11 You talked about the settlement this summer.
- 12 Was this discussed at all, this project discussed as part of
- 13 the settlement negotiations? Do you have any knowledge of
- 14 that? Was it and, if not, why not?
- 15 A. I was involved in the settlement negotiations
- 16 in the rate case. This program, the initial version of the
- 17 Catch-Up/Keep-Up program was filed back in July. We had
- 18 numerous settlement discussions on the rate case through
- 19 August and September in three different stipulations and
- 20 agreements out of that case, and the Catch-Up/Keep-Up was
- 21 discussed on many occasions as part of the settlement
- 22 discussions.
- 23 And really it was -- was our hope and our
- 24 expectation going into it that we'd be able to settle as
- 25 part of the rate case, but we just couldn't reach agreement

- 1 through those settlement discussions, and eventually when we
- 2 were able to resolve the rest of the issues in the rate
- 3 case, felt that we had to go forward with getting the rate
- 4 case settled and leave the Catch-Up/Keep-Up for a separate
- 5 proceeding.
- 6 Q. So it did come up, but just couldn't get to an
- 7 agreement on that, so it was decided to set it aside and
- 8 deal with it separately, like we're doing here?
- 9 A. Right.
- 10 Q. Okay.
- 11 A. But it was originally our hope to be able
- 12 to -- to get it in place with the rate case prior to the
- 13 start of the heating season and have the thing up and
- 14 running. We weren't able to get there.
- 15 Q. Okay. There was -- there's been some
- 16 discussion, too, from other parties -- I don't know if you
- 17 can comment on this -- that if we use the ACA/PGA process to
- 18 help with the Catch-Up/Keep-Up program processing, that
- 19 perhaps we're jeopardizing that arrangement that's been
- 20 around for several years.
- 21 Do you -- do you think there's a possibility
- 22 that we could at some point, then, sort of burst this bubble
- 23 that we've been using for a while to pass these gas costs
- 24 through?
- 25 A. Well, I don't really share that concern,

- 1 because as I see this program is the funding doesn't
- 2 really -- isn't much different than past gas supply
- 3 incentive plan type of programs that we've had with
- 4 transportation discounts. The difference here is, rather
- 5 than the money flowing to the company, it's flowing to
- $\ensuremath{\text{6}}$ low-income customers through the arrearage forgiveness
- 7 program.
- 8 Q. So you don't see a risk. Okay.
- 9 The same kind of issue about this -- the
- 10 double recovery concern here, that the rates that Laclede
- 11 has include a lot of this writeoff, and then if you're able
- 12 to subsequently pick it up somehow, then the company, if you
- 13 will, is being paid twice.
- Do you have any thoughts about that?
- 15 A. I think it's undeniable that if this program's
- 16 successful, it should help reduce the company's bad debts,
- 17 and in the short run that -- that should help the company.
- 18 In the long run, I think it's beneficial for all of our
- 19 customers. It eventually flows through to the ratemaking
- 20 process and everyone benefits.
- 21 But, yeah, I -- this program, if it's
- 22 successful, we get good participation and a lot of customers
- 23 are able to keep up with their bills and we pay down their
- 24 arrearages as a result, it should reduce our bad debts.
- Q. Which have already been sort of accounted for

- 1 in the rate plan, so then at some point in the future you're
- 2 saying that would have to be backed down and adjusted?
- 3 A. Right.
- 4 Q. So there would be a subsequent consideration
- 5 of that, but upfront there might be some extra cash, if you
- 6 will, coming in?
- 7 A. In the short run, yeah, it should help the
- 8 company's bad debts, I would think. Yes.
- 9 COMMISSIONER FORBIS: Okay. I think that's
- 10 all I have. Thank you.
- 11 THE WITNESS: Thank you.
- 12 JUDGE RUTH: Commissioner Lumpe?
- 13 QUESTIONS BY COMMISSIONER LUMPE:
- 14 Q. I'm sorry, Mr. Fallert.
- 15 A. That's no problem.
- 16 Q. That triggered some more.
- 17 I think you mentioned that discounts would
- 18 flow to the company. They don't actually flow to the
- 19 company, do they? They flow through to the ratepayers,
- 20 don't they?
- 21 A. That's right.
- 22 Q. Okay. So those discounts that you get would
- 23 flow through to the ratepayers.
- Let me ask one more thing. If you don't use
- 25 all of the \$6 million, would that be refunded, then, through

- 1 the PGA?
- 2 A. Yes, under the program.
- 3 Q. Annually in other words?
- 4 A. Well, as I understand it, it carries over.
- 5 so if there's a funding need next year, the amounts that
- 6 have been escrowed in the previous year could be carried
- 7 over and used in the next year.
- 8 Ultimately, all the funds in that escrow
- 9 account should be used either for arrears forgiveness, for
- 10 customers in the program or for the other, the
- 11 weatherization and administrative expenses in the program,
- 12 or to the extent they're not used for that, they should flow
- 13 back through to all customers through PGA.
- 14 Q. Okay. So either it might roll over to the
- 15 following year or it might be refunded back to the other
- 16 customers?
- 17 A. My understanding is the way the tariff's
- 18 written now, it would roll over.
- 19 Q. So if you only use, say, \$2 million of it,
- 20 \$4 million would be left in that escrow account, right?
- 21 A. Yes.
- 22 Q. And then 6 more million would come in the
- 23 following year. So you'd be at 10 million?
- 24 A. In that situation.
- Q. So say you only use 2 million more. You could

- 1 be building up quite a chunk of money, couldn't you?
- 2 A. I would think, in that situation, we'd have to
- 3 look at the situation and do something about that.
- 4 Q. Like flowing it back as a refund to the other
- 5 customers?
- 6 A. I don't think you'd want too much money
- 7 sitting in that escrow account for a long period of time.
- 8 The idea would be to use it for the program and get it back
- 9 to the customer. It's --
- 10 Q. So depending upon how much is used, now if you
- 11 use the whole 6 million, that's one thing. But if you
- 12 only -- as your estimate is 2 to 3 million, it would seem to
- 13 make sense to me that you would refund that back, because
- 14 you have another 6 million coming in the next year.
- 15 A. Well, and to clarify, the 2 to 3 million, my
- 16 thought with that number was that we might use the entire
- 17 \$6 million for arrears forgiveness or 5.4 million, if
- 18 another 10 percent's going to administrative and
- 19 weatherization, what have you.
- 20 But if you use the entire 5.4 million for
- 21 arrears forgiveness, that the eventual impact on bad debts
- 22 might 2 to 3 million, because the other portion of that --
- 23 that amount would forgive arrears that the customers
- 24 otherwise would have come up with money to pay.
- 25 Q. I think I would probably feel more comfortable

- 1 if I knew it were going to flow back to the other customers
- 2 on an annual basis, but thank you very much.
- 3 A. You're welcome.
- 4 JUDGE RUTH: I think that finishes the
- 5 questions from the Bench. So we'll move to the recross
- 6 based on the questions from the Bench, starting with Public
- 7 Counsel.
- 8 RECROSS-EXAMINATION BY MR. MICHEEL:
- 9 Q. Mr. Fallert, I believe Commissioner Forbis
- 10 asked you some questions about negotiations we had with
- 11 respect to the Catch-Up/Keep-Up plan in the rate case.
- Do you recall those questions?
- 13 A. Yes.
- 14 Q. Is it correct that Laclede Gas Company made a
- 15 conscious decision not to file the Catch-Up/Keep-Up plan as
- 16 part of its rate case?
- 17 A. That was a separate filing, yes.
- 18 Q. And the company could have made the
- 19 Catch-Up/Keep-Up plan a component of its rate case, could it
- 20 not have?
- 21 A. Well, the rate case was filed back in January.
- 22 The Catch-Up/Keep-Up was filed in July, and the timing was
- 23 different there.
- Q. And Laclede Gas Company chose that timing;
- 25 isn't that correct?

- 1 A. Well, yes. We filed both cases, yes.
- 2 Q. Commissioner Forbis also asked you some
- 3 questions about double recovery, and I think you said it was
- 4 undeniable that the company is going to, in your term,
- 5 short-term benefit from the proposal; isn't that correct?
- 6 A. If we can get good participation out of
- 7 customers and -- yes, we would expect that it would reduce
- 8 bad debts.
- 9 Q. And we also talked yesterday, you and I, about
- 10 it reducing your collection expense and reconnection
- 11 expense?
- 12 A. Yes.
- 13 Q. And I think you agreed with me over the short
- 14 term that, due to regulatory lag, your company already has
- 15 an amount built in and you reap that benefit also, the
- 16 company would; isn't that correct?
- 17 A. We would hope to see reduction in collection
- 18 and related expenses under this program.
- 19 Q. So it's correct that the company would retain
- 20 100 percent of those reductions in both the uncollectible
- 21 expense that was built into rates and the reconnection
- 22 expense that's below what's built in the rate and a
- 23 collection expense below what's built into rates until the
- 24 next rate proceeding; isn't that correct?
- 25 A. In the short run, we're not talking about any

- 1 change in our base rates.
- 2 Q. And I think we established yesterday that it
- 3 could be as late as 2005 with the moratorium before Laclede
- 4 Gas Company even has an ability to change rates; isn't that
- 5 correct?
- 6 A. Well, the moratorium applies to Laclede Gas
- 7 Company. It's my understanding it does not apply to -- to
- 8 any complaint case that might be filed.
- 9 Q. Okay. Well, the customers wouldn't see a big
- 10 problem if there was a complaint case, would they, because
- 11 that would be a request to lower your rates?
- 12 A. Well, I guess my point is that theoretically,
- 13 at least, those rates could be lowered sooner than that.
- 14 Q. And it's your understanding of that moratorium
- 15 that a complaint case could be filed within that moratorium
- 16 time?
- 17 A. My understanding is that the moratorium
- 18 applies to Laclede Gas Company's ability to file a case.
- 19 Q. Okay. Commissioner Lumpe asked you some
- 20 questions regarding the rollover of these refunds or the
- 21 rollover of the escrow accounts.
- Do you recall those questions?
- 23 A. Yes.
- Q. Isn't it correct that the proposed tariffs
- 25 that the company has and indeed the tariffs that have been

- 1 marked with the new additions as Exhibit 13 -- they haven't
- 2 been entered into evidence, but it's my understanding they
- 3 were marked this morning -- do not have any sort of
- 4 provision to flow back any overages, that as written these
- 5 tariffs just allow this escrow account to build?
- 6 A. My understanding is that the -- any amounts
- 7 not used would roll over and eventually be returned to
- 8 customers through the PGA to the extent to where any amounts
- 9 left over when the program reached its end.
- 10 Q. Could you -- do you have a copy of your filed
- 11 tariff?
- 12 A. You're looking at the filed tariff or the --
- 13 Q. Well, do you have a copy of -- you guys have
- 14 so many different tariffs, I'm not really certain which one
- 15 we're on now. I mean, I can give you Exhibit 13. That's --
- 16 it's my understanding that's the latest and greatest
- 17 proposal by Laclede.
- Do you have a copy of the new item that
- 19 Mr. Pendergast handed out today?
- 20 A. I -- I do have one of those, yes.
- 21 Q. Could you show me in that Exhibit 13 where it
- 22 says that these items will be flowed back to customers?
- 23 Where would that be?
- 24 MR. PENDERGAST: If I could speed things along
- 25 a little bit and refer Mr. Fallert to subsection G on

- 1 Sheet 28-k.
- THE WITNESS: There it is. Thanks, Mike.
- 3 The tariff says, If at such time as this
- 4 program terminates, any program funds that remain unused and
- 5 uncommitted at the end of the 12-month period following
- 6 termination shall be credited to the company's deferred
- 7 purchase gas cost account and flowed through to all firm
- 8 sales customers under the company's purchased gas adjustment
- 9 clause.
- 10 BY MR. MICHEEL:
- 11 Q. And that provision only provides for when the
- 12 program terminates; isn't that correct?
- 13 A. Yes.
- 14 Q. So if the program were to continue -- and how
- 15 long has Laclede recommended the program continue?
- A. Enrollment for the program shall end March 31,
- 17 2006, or corresponding payments of arrearage offsets shall
- 18 end on September 30, 2006.
- 19 Q. So that's, what is it, at least three years.
- 20 So we could have up to \$18 million in that fund, assuming
- 21 nobody uses it?
- 22 A. Well, under that assumption, that's the way it
- 23 would work.
- Q. Does Laclede Gas Company intend this program
- 25 only to be a three-year program, three and done?

- 1 A. I would think, if it's successful, it's
- 2 something you'd want to continue beyond that point.
- 3 Q. And if the program is continued beyond that
- 4 point, this tariff provision wouldn't allow for any refund.
- 5 It is only a refund of funds when the program is terminated;
- 6 isn't that correct?
- 7 A. That's correct. But if the -- if the
- 8 program's successful and is continuing, I wouldn't expect
- 9 there to be much money in the escrow account at that point.
- 10 Q. So the flowback in the tariffs, as written,
- 11 only deals with when the program is terminated; isn't that
- 12 correct?
- 13 A. Yes.
- 14 JUDGE RUTH: Okay. I want to point out
- 15 for the record that there have been some references to
- 16 Exhibit 13, and I marked this Exhibit 13 for identification
- 17 purposes only. It has not been offered or admitted into the
- 18 record at this time, and I just wanted to clarify that.
- 19 Cross-examination from Mr. Molteni?
- MR. MOLTENI: None, your Honor.
- 21 JUDGE RUTH: Mr. Molteni, I just learned that
- 22 your microphone's not working. So in the future, would you
- 23 please either step up to the podium or move back to the desk
- 24 behind you?
- MR. MOLTENI: Yes, ma'am.

- 1 JUDGE RUTH: Thank you. They are looking into
- 2 that to see if we can have that microphone fixed.
- 3 Staff, cross-examination?
- 4 RECROSS-EXAMINATION BY MR. MEYER:
- 5 Q. Good morning, Mr. Fallert.
- 6 A. Good morning.
- 7 Q. Very briefly, in response to a question from
- 8 Commissioner Lumpe this morning, you stated that the funds
- 9 that will be credited to the low-income customer accounts
- 10 will go to the low-income customers.
- 11 Is it accurate that they will actually flow
- 12 from the escrow account into the company's cash account when
- 13 a debt is forgiven?
- 14 A. Yes. There would be -- there would be a flow
- 15 of money from the escrow account to the company's cash
- 16 account. The company would then reduce the arrearage of the
- 17 customer whose payment had been -- whose name the payment
- 18 had been made in.
- 19 Q. Okay. And I can't recall which question from
- 20 the Bench yesterday. I think somebody was asking something
- 21 along the lines of a breakdown of customers and amounts that
- 22 customers owe. And I don't know if you have a sense of
- 23 this.
- 24 Did you have any idea on percentages of
- 25 customers who owe in the range of \$200 to \$400 versus \$400

- 1 to \$600? Do you have a sense of that as well?
- 2 A. I really don't have a stratification on those
- 3 amounts, no.
- 4 Q. Okay. And also along the lines of how many
- 5 customers owe for 30 days, 60, 90, anything like that?
- 6 A. We do have arrears statistics on 30, 60,
- 7 90-day basis. I don't have all those numbers with me right
- 8 now.
- 9 Q. Okay.
- 10 A. But they are available.
- 11 Q. Okay. But that's not something that you know
- 12 personally yourself?
- 13 A. Mr. Rackers had quoted a couple numbers in his
- 14 testimony for the final customers that the 90-days arrears
- 15 were -- seems to me it was \$6 or \$7 million. 60-day arrears
- 16 was more like 1.6 million or somewhere in that range.
- 17 Those are the numbers I remember off the top
- 18 of my head.
- MR. MEYER: That's fine. That's all I have.
- 20 Thank you.
- JUDGE RUTH: And redirect?
- MR. PENDERGAST: Thank you.
- 23 REDIRECT EXAMINATION BY MR. PENDERGAST:
- 24 Q. Mr. Fallert, yesterday Mr. Micheel asked you a
- 25 number of questions regarding the impact of Catch-Up/Keep-Up

- 1 program on the company's rates for service.
- Do you recall those questions?
- 3 A. Yes.
- 4 Q. And he asked you whether the company's PGA
- 5 rates would increase for customers in the event the program
- 6 was approved, because pipeline discount amounts that are
- 7 currently flowed through to customers now would have instead
- 8 be used to fund the program.
- 9 Do you recall that?
- 10 A. Yes.
- 11 Q. And you were also asked whether that increase
- 12 would be approximately \$10 a year; is that correct?
- 13 A. Yes, I was asked that.
- 14 Q. And did you indicate that you thought it would
- 15 be something lower than that?
- 16 A. Yes, I did.
- 17 Q. And can you tell me what it would be for
- 18 residential customers?
- 19 A. For residential customers, that amount would
- 20 be approximately \$7.40.
- 21 Q. And can you tell me what percentage of a
- 22 typical residential customer's bill that is?
- 23 A. It's probably in the range of 1 percent or so.
- Q. Okay. And if we look at a monthly bill, would
- 25 that be approximately 60, 62 cents a month?

- 1 A. About that, yes.
- 2 Q. And if the fact that the company's permitted
- 3 to go ahead and use this to fund the program that provides
- 4 him -- the company with an incentive to achieve greater
- 5 levels of pipeline discounts than would have otherwise been
- 6 the case, would it be appropriate under those circumstances
- 7 to even characterize that as an increase?
- 8 A. Under those circumstances, probably not.
- 9 Q. You were also asked about the impact on base
- 10 rates.
- 11 Do you recall that?
- 12 A. Yes.
- 13 Q. And I think Mr. Micheel defined base rates as
- 14 being the customer charge and the energy charge?
- 15 A. Yes.
- 16 Q. Are those the only charges that the company
- 17 charges its customers?
- 18 A. No.
- 19 Q. What other charges are there?
- 20 A. Well, the company can also collect any
- 21 arrearages that the company may -- or the customer may owe
- 22 from past usage.
- 23 Q. And would, in fact, those charges to customers
- 24 be reduced under the program?
- 25 A. Yes, they would.

- 1 Q. In fact, will every dime of pipeline discounts
- 2 that are used to fund the program go towards paying these
- 3 reductions?
- 4 A. Either for that or for the weatherization
- 5 conservation costs associated with the program.
- 6 Q. And to the extent that it's weatherization,
- 7 that will go to customers in the form of grants to do
- 8 various weatherization activities on their homes?
- 9 A. That's correct.
- 10 Q. Or to the extent that it's for administrative
- 11 purposes, that's in assistance of programs for providing
- 12 services to customers?
- 13 A. Yes.
- 14 Q. So is it fair to say that every dime of those
- 15 pipeline discounts will be going back to customers in one
- 16 form or another?
- 17 A. Yes, that's true.
- 18 Q. And from that standpoint, is it fair, in your
- 19 opinion, to go ahead and say that if you look at this on an
- 20 overall customer basis, that there's no increase on an
- 21 overall customer basis at all?
- 22 A. That's true.
- 23 Q. And to the extent that you're able to go ahead
- 24 and the company's able to reduce its pipeline discounts
- 25 below the level they would otherwise be because of incentive

- 1 or because it's willing or able to go ahead and reduce
- 2 discounts because of its customers' payment behavior, would
- 3 that be a net benefit?
- 4 A. I think we -- to increase the pipeline
- 5 discounts, that would be a net benefit, yes.
- 6 Q. And how about reductions in disconnection
- 7 activity costs and uncollectibles?
- 8 A. Ultimately, that's a net benefit for all the
- 9 customers.
- 10 Q. So is it --
- 11 A. It flows through the rate-paying process.
- 12 Q. So is it fair to say that in both the short
- 13 term and the long term, in looking at Laclede's customers as
- 14 a whole, there's no increase at all?
- 15 A. I think that's fair to say, yeah.
- 16 Q. And is it also fair to say that perhaps in the
- 17 short term and in the long term, there's the potential for a
- 18 net benefit to all customers as a whole?
- 19 A. Yes, I think there is a good potential for
- 20 that.
- 21 Q. You were also asked some questions by
- 22 Mr. Micheel the other day about why the company wasn't
- 23 chipping in for the program.
- Do you recall those?
- 25 A. Yes, I do.

- 1 Q. And you talked about the fact that the company
- 2 did undertake a number of programs to help its low-income
- 3 customers.
- 4 Do you recall that?
- 5 A. Yes.
- 6 Q. Were those programs discussed in the direct
- 7 testimony of Mr. Moten?
- 8 A. Yes, they are.
- 9 Q. To the extent the company incurs additional
- 10 costs in connection with providing those particular services
- 11 and programs in between rate cases, is it compensated for
- 12 those additional costs?
- 13 A. No. Those costs would be subject to the same
- 14 regulatory lag as all of our costs.
- 15 Q. And do those costs, in fact, increase?
- 16 A. Yes.
- 17 Q. You also indicated that since 1994 the company
- 18 has under-recovered its bad debt expense by approximately
- 19 \$7.5 million; is that correct?
- 20 A. Yes.
- 21 Q. In your opinion, is a significant portion of
- 22 that \$7.5 million under-recovery a function of the fact that
- 23 the company has continued to provide service over the years
- 24 to low-income customers who can't afford to pay?
- 25 A. That's one of the major drivers of our bad

- 1 debts, yes.
- 2 Q. So if someone's interested in finding out or
- 3 determining what kind of financial contribution the
- 4 company's made in an effort to go ahead and help its
- 5 low-income customers receive service, would they look at
- 6 something like that?
- 7 A. I think that would be reasonable, yes.
- 8 Q. You were also asked some questions about
- 9 over-recovery or double recovery of costs, and what was the
- 10 level of bad debt expense included in the company's case?
- 11 A. 2002 case, about 7.25 million for bad debts
- 12 and an additional .75 million dedicated to the emergency
- 13 cold weather rule.
- 14 Q. Okay. Let's look at the 7.2 million. How
- 15 does that compare to what the writeoffs for the company were
- 16 as of the end of September 2002?
- 17 A. Year-end September 30, 2002 writeoffs were
- 18 \$11.3 million.
- 19 Q. Okay. And as far as that increment that's
- 20 associated with the tracking mechanism under the cold
- 21 weather rule, we've had some discussions on that.
- To the extent bad debts were reduced, would
- 23 that be reflected in that tracking mechanism?
- 24 A. Yes, to the extent that those bad debts would
- 25 have flowed through that tracking mechanism, if they're not

- 1 experienced, then flowing back through the tracking
- 2 mechanism.
- 3 Q. And, therefore, customers would be benefited
- 4 as a result of that?
- 5 A. Yes.
- 6 Q. Okay. Do you recall discussing with
- 7 Mr. Micheel yesterday the concept of some customers paying
- 8 for the utility charges of other customers?
- 9 A. Yes.
- 10 Q. Does that happen today?
- 11 A. Yes, it does.
- 12 Q. And are those bad debts a result in part of
- 13 the requirements that are placed on Laclede and other
- 14 utilities to extend credit to customers who can't afford to
- 15 pay their utility bills?
- 16 A. Yes. We experience bad debts in large part
- 17 because of the credit we extend to customers who most other
- 18 businesses wouldn't give credit to.
- 19 Q. If the company would simply deny service to
- 20 those customers that are poor credit risks or not provide
- 21 service until they can pay the company in full, would the
- 22 company's bad debt expense be affected?
- 23 A. Yes. It would go down significantly.
- 24 Q. And would other customers then have to pay
- 25 less of the utility charges incurred by those customers?

- 1 A. Yes. Bad debts portion of cost of service,
- 2 that would reduce the charges for all the other customers
- 3 certainly.
- 4 Q. Are you aware of other instances where Public
- 5 Counsel or Staff have come forward in the past and out of a
- 6 concern for some customers paying the charges of other
- 7 customers proposed that those requirements be eased; in
- 8 other words, that the company have more flexibility to
- 9 discontinue service to customers or not to restore service?
- 10 A. I'm not aware of any instances, no.
- 11 Q. Are you aware of any instances where Staff and
- 12 Public Counsel have come forward and said that the company
- 13 should be required to provide more favorable credit terms to
- 14 customers that have an inability to pay?
- 15 A. Yes. An example would be the emergency cold
- 16 weather rule last year.
- 17 Q. And at that time, do you recall Staff or
- 18 Public Counsel coming in and voicing concerns that would
- 19 ultimately increase the company's bad debt and other
- 20 customers would ultimately have to pay for that?
- 21 A. No. I don't recall any such concerns being
- 22 voiced.
- 23 Q. Do you recall Staff and Public Counsel coming
- 24 in and suggesting that, before the Commission would do that
- 25 and potentially increase the cost to other customers, that

- 1 there should be a study determining that there would be
- 2 benefits for those other customers as a result of those
- 3 charges?
- 4 A. No, I don't.
- 5 Q. Do you recall whether Staff or Public Counsel
- 6 came in and indicated that before the Commission took those
- 7 kind of actions, measures should be in place to make sure
- 8 that we could quantify and determine specifically what the
- 9 impact was on other customers?
- 10 A. No, I don't.
- 11 Q. In view of this, are you a little surprised to
- 12 see those kind of concerns being raised in this case?
- 13 A. Well, yes, a little bit.
- 14 Q. And do you have any opinion as to whether or
- 15 not a double standard's going on here?
- 16 A. Well, it certainly could be interpreted that
- 17 way, yes.
- 18 Q. To your knowledge, has Public Counsel
- 19 submitted testimony in previous proceedings in which they've
- 20 attempted to justify having other customers pay funds to pay
- 21 for bill credits for low-income customers, based on the
- 22 arguments that those low-income customers actually make a
- 23 reverse contribution to other customers?
- 24 A. Yes, I have -- have seen such testimony.
- 25 Q. A reverse contribution in the form that they

- 1 pay a higher proportion of late payment charges and that
- 2 those late payment charges aren't strictly based on cost?
- 3 A. Yes. That's one of the -- the arguments
- 4 regarding reverse contributions, yes.
- 5 Q. And has Public Counsel also attempted to
- 6 justify having other customers fund credits to low-income
- 7 customers on the theory that while low-income customers pay
- 8 average rates, the cost of the facilities to serve them are
- 9 actually less expensive because they were installed much
- 10 earlier than the facilities for customers in newer
- 11 neighborhoods?
- 12 A. Yes, I have seen such arguments.
- 13 Q. Are you surprised that those kind of
- 14 considerations haven't been mentioned by Public Counsel in
- 15 this proceeding?
- 16 A. That would seem to apply here as well, yes.
- 17 Q. You were asked some questions about why the
- 18 company didn't file its Catch-Up/Keep-Up program with its
- 19 rate case.
- 20 Was the Catch-Up/Keep-Up program developed in
- 21 January when the company filed its rate case?
- 22 A. No.
- 23 MR. PENDERGAST: Thank you. I have no further
- 24 questions.
- 25 Your Honor, I would note, I believe that I

- 1 think it was Commissioner Lumpe had a question about the
- 2 source of LIHEAP funding, and Mr. Moten is here with some
- 3 information on what the source of that was, if you would
- 4 care to have him provide that, or we can provide it
- 5 separately, whatever your preference would be.
- JUDGE RUTH: This is Mr. Moten?
- 7 MR. PENDERGAST: Yes, Mr. Moten.
- 8 COMMISSIONER LUMPE: If he wants to provide it
- 9 separately, that's fine.
- 10 MR. PENDERGAST: Okay. Thank you.
- 11 JUDGE RUTH: Okay. Mr. Fallert, you may step
- 12 down.
- 13 THE WITNESS: Thank you.
- 14 JUDGE RUTH: And Laclede, would you like to
- 15 call your next witness?
- MR. ZUCKER: Our next witness is Mr. Michael
- 17 Cline.
- 18 (Witness sworn.)
- 19 JUDGE RUTH: Please be seated. You may
- 20 proceed.
- 21 MICHAEL T. CLINE testified as follows:
- 22 DIRECT EXAMINATION BY MR. ZUCKER:
- 23 Q. Would you state your name and address for the
- 24 record.
- 25 A. Michael T. Cline, Laclede Gas Company,

- 1 720 Olive Street, St. Louis, Missouri 63101.
- 2 Q. And what is your title with Laclede Gas
- 3 Company?
- 4 A. Director, tariff and rate administration.
- 5 Q. And are you the same Michael T. Cline who
- 6 filed direct testimony in this case on November 19th, 2002?
- 7 A. Yes, I am.
- 8 Q. And that testimony is marked as Exhibit 3, is
- 9 it not?
- 10 A. Yes, it is.
- 11 Q. And if I asked you the same questions
- 12 contained in that testimony today, would you give the same
- 13 answers as are contained in that testimony?
- 14 A. Yes, I would.
- 15 Q. And are these answers true and correct to the
- 16 best of your knowledge and belief?
- 17 A. Yes, they are.
- 18 MR. ZUCKER: At this time I would offer
- 19 Mr. Cline's direct testimony, Exhibit 3, for admission into
- 20 the record.
- JUDGE RUTH: Exhibit 3, Mr. Cline's direct
- 22 testimony, has been offered. Are there any objections to it
- 23 being received into the record?
- (No response.)
- 25 JUDGE RUTH: Seeing no objections, Exhibit 3

- 1 is received.
- 2 (EXHIBIT NO. 3 WAS RECEIVED INTO EVIDENCE.)
- JUDGE RUTH: You may do your rebuttal.
- 4 BY MR. ZUCKER:
- 5 Q. Let me first start by asking Mr. Cline if he
- 6 has a copy of what has been marked as Exhibit 13, a form of
- 7 specimen tariffs?
- 8 A. Yes, I do.
- 9 Q. And did you prepare this exhibit?
- 10 A. Yes, I did, in response to the concerns, the
- 11 interest expressed yesterday to put some of these changes we
- 12 suggested into tariff format.
- 13 MR. ZUCKER: Okay. I would now offer
- 14 Exhibit 13 for admission.
- JUDGE RUTH: Okay. Exhibit 13, the specimen
- 16 tariff sheets, has been offered. Are there any objections
- 17 to it being received into the record?
- 18 (No response.)
- 19 JUDGE RUTH: Seeing no objections, Exhibit 13
- 20 is also received.
- 21 (EXHIBIT NO. 13 WAS RECEIVED INTO EVIDENCE.)
- JUDGE RUTH: Thank you.
- 23 BY MR. ZUCKER:
- Q. Mr. Cline, on pages 4 and 5 of Mr. Sommerer's
- 25 direct testimony, he worries that the company proposal to

- 1 use a share of pipeline discounts to fund the program would
- 2 burden the PGA with non-gas costs and set a bad precedent.
- 3 How do you respond?
- 4 A. I do not share those concerns for several
- 5 reasons. First of all, I believe that you can certainly
- 6 establish a connection between the funding of this program
- 7 and gas costs and recoverability through the PGA clause. I
- 8 say that for two reasons.
- 9 First of all, the pipeline discounts are
- 10 monies that are made available by the fact that the company
- 11 was unab-- able to secure transportation services, which is
- 12 a gas cost, at rates less than what the maximum Federal
- 13 Energy Regulatory Commission rates are on file with that
- 14 Commission. Would it not be for the negotiation of dis--
- 15 that discount, those dollars, those transportation discount
- 16 dollars would be gas costs flowed through to the company's
- 17 customers.
- 18 Secondly, it should be understood by all that
- 19 the arrearages which the company is proposing to forgive in
- 20 this proceeding, for the most part, those arrearages are
- 21 gas-cost related. We have stated on numerous occasions that
- 22 approximately 70 percent of customers' bills are related to
- 23 gas costs. So from that standpoint there certainly is a
- 24 connection to gas costs.
- 25 Q. In the past, has Laclede have -- did Laclede

- 1 have incentive mechanisms in which it used the pipeline
- 2 discounts as a profit reward?
- 3 A. Yes, it did, and that's the -- one other
- 4 reason why I'm surprised that Mr. Sommerer is expressing
- 5 some -- some concern about these amounts being flowed
- 6 through the PGA clause. In previous incentive plans
- 7 approved by the Commission, the company was permitted to
- 8 retain a share of the savings secured for customers in its
- 9 gas supply activities.
- 10 Those amounts which eventually flowed through
- 11 to the company's bottom line as profits were not referred to
- 12 as non-gas costs or not considered to be a problem in terms
- 13 of non-gas costs. In fact, they were considered to be
- 14 incentive revenues, and all we're doing now in this
- 15 proceeding is taking those same amounts and proposing that
- 16 they be dedicated to the forgiveness of customer arrearages.
- 17 So, if anything, in this proceeding, under the
- 18 company's proposal, I would suspect that these amounts which
- 19 in the past have been flowed through to customers under this
- 20 previous incentive plan -- under the company's previous
- 21 incentive plans, these amounts now are actually -- should be
- 22 considered -- should be more attractive to the Commission in
- 23 terms of what we're doing with them, rather than more
- 24 problematic, as Mr. Sommerer might suggest.
- 25 Q. Thank you, Mr. Cline.

- On page 6 of Mr. Sommerer's testimony, he
- 2 lists several difficulties that he has with incentives for
- 3 pipeline discounts.
- 4 How has Laclede responded?
- 5 A. First of all, in the past, in previous
- 6 incentive plans approved by the Commission, the company has
- 7 attempted to address many of these same concerns raised by
- 8 Mr. Sommerer.
- 9 Also, I would like to point out that one of
- 10 the concerns Mr. Sommerer expressed in his testimony has to
- 11 do with the possible reverse incentive created by --
- 12 possibly created by the company's desire, perhaps, to
- 13 maximize its transportation discounts, perhaps with the --
- 14 at the expense of or with the risk of increasing another
- 15 costs, namely gas procurement cost.
- I would just like to stress that I don't think
- 17 that that is really -- it should be a concern here, given
- 18 the fact that in the rate case in the new tariffs just
- 19 recently approved by the Commission in our rate case, we now
- 20 have an incentive plan that covers gas procurement costs in
- 21 which the company has a strong incentive to keep those gas
- 22 procurement costs to a minimum, because to the extent it
- 23 does, under certain conditions, it is permitted to retain
- 24 up to -- it is permitted to retain 10 percent of savings.
- 25 Therefore, I think it's -- it's highly

- 1 unlikely the company would try to do something to manipulate
- 2 the transportation discount, recognizing that there could be
- 3 some gas cost going on at the same time. I just don't think
- 4 that's a concern in -- given the kind of tariff provisions
- 5 we have in place today.
- 6 Q. Okay. And has Laclede offered to cap the
- 7 funding of the Catch-Up/Keep-Up program?
- 8 A. Yes, it has, at \$6 million.
- 9 Q. And has Laclede given up its portion of the
- 10 pipeline discounts that were going to benefit Laclede?
- 11 A. Yes, it has. And I think that's another
- 12 reason why, you know, I believe some of these concerns of
- 13 Mr. Sommerer's certainly shouldn't be as problematic as
- 14 maybe they could have been in his eyes in the past, even
- 15 though, as I expressed, we don't believe they were concerns,
- 16 legitimate concerns.
- 17 But now, to the extent the company no longer
- 18 has taken any dollars to the bottom line, I believe the kind
- 19 of discount provisions we have for funding this program are
- 20 entirely appropriate.
- 21 Q. So where Staff refers to this as a rate
- 22 increase, is this in your opinion a rate increase that goes
- 23 to Laclede?
- A. No, it definitely is not. I think Mr. Fallert
- 25 addressed this just several minutes ago. Certainly I

- 1 consider this to be more of a -- of a transfer of dollars, a
- 2 shifting of dollars from one group of customers to another,
- 3 at most. I mean, it certainly is not an overall increase in
- 4 revenues to Laclede. It's probably more akin to a rate
- 5 design change than it is anything -- it is definitely more
- 6 akin to a rate design change than it is a -- a rate
- 7 increase.
- 8 Even though -- even though the PGA rates and
- 9 the rates for all customers will be increased for the
- 10 general body of ratepayers, it should be recognized at the
- 11 same time there are the low-income customers whose bills
- 12 will be reduced as a result of this -- of this proposal.
- Therefore, with those reductions, those
- 14 reductions offset the increases to the general body of
- 15 ratepayers, except for the amounts which have been -- under
- 16 the program are dedicated to administrative purposes or
- 17 weatherization. And even those, those -- those funds
- 18 certainly are put to good use.
- 19 Q. Thank you, Mr. Cline. Did you have anything
- 20 further?
- 21 A. Those funds could be put to good use to the
- 22 benefit of all ratepayers.
- 23 MR. ZUCKER: Thank you. That's all I have for
- 24 now.
- JUDGE RUTH: Public Counsel,

- 1 cross-examination?
- 2 CROSS-EXAMINATION BY MR. MICHEEL:
- 3 Q. Mr. Cline, I've got some questions regarding
- 4 your rebuttal testimony, when Mr. Zucker asked you regarding
- 5 arrears and you said that the program is going to forgive
- 6 low-income customers' arrearages; is that correct?
- 7 A. That's true.
- 8 Q. In fact, those arrearages aren't going to be
- 9 forgiven, they're going to be paid from the 30 percent of
- 10 the pipeline discounts that Laclede Gas Company is putting
- 11 in their funds; is that correct?
- 12 A. I don't see much difference there. I think
- 13 these arrearages are going to be forgiven. The way they're
- 14 going to be forgiven is through this funding device that we
- 15 propose.
- 16 Q. Let me give you an example, Mr. Cline. Let's
- 17 assume that I owe you a dollar, okay? And I'm not paying
- 18 you that dollar, and Mr. Molteni pays you that dollar, okay,
- 19 on my behalf.
- 20 Have you forgiven the debt or has somebody
- 21 else paid my debt?
- 22 A. In that instance, somebody else has paid your
- 23 debt. And from that point, I don't consider I have a -- a
- 24 loss -- I have a loss to you. You still obviously owe me
- 25 some money. If you had somebody else cover that debt for

- 1 you, I'm made whole. I'm fine.
- 2 Q. Okay. In this situation, Laclede Gas Company
- 3 is owed some arrearages; is that correct?
- 4 A. In that situation, Laclede Gas Company is owed
- 5 some arrearages from some customers.
- 6 Q. From low-income customers; is that correct?
- 7 A. That's correct.
- 8 Q. And so what this proposal does is it takes
- 9 30 percent of the pipeline discount, puts them in a
- 10 walled-off fund from all of the customers and says,
- 11 low-income customers, as long as you're paid four months in
- 12 a row, a quarter, we'll reduce up to one-fourth or \$375 of
- 13 your arrearages. We'll take that money out of the fund and
- 14 we will pay it off. Isn't that correct?
- 15 A. I'm saying those debts are being forgiven and
- 16 that's being made possible by the funds provided by the
- 17 other ratepayers. And I certainly don't know why this --
- 18 why this seems to be a big $\ensuremath{\text{--}}$ a big concern.
- We're -- we are simply indicating that we
- 20 think this is an appropriate tool, an appropriate means by
- 21 which the general body of ratepayers, as you expressed many
- 22 times yesterday, can make possible the forgiveness of
- 23 arrearages for those low-income customers. And that's to
- 24 everybody's benefit.
- 25 Q. But you would agree with me ultimately that

- 1 Laclede Gas Company's being paid; is that correct?
- 2 A. Laclede Gas Company is being paid, that's
- 3 correct.
- Q. Okay. Mr. Zucker also asked you about your
- 5 view, is this a rate increase or not. I believe you -- you
- 6 indicated that you believe it's more of a rate design
- 7 change; is that correct?
- 8 A. Yes, sir.
- 9 Q. You would agree with me, would you not, that,
- 10 all else being equal, that all customers' rates are going to
- 11 increase by at least up to the cap of \$6 million with
- 12 respect to the pipeline discounts?
- 13 A. I would agree with you that all customers, the
- 14 general body of ratepayers, their rates -- their bills will
- 15 go up by \$6 million. And at the same time the bills of the
- 16 low-income customers or ratepayers will be reduced, so that
- 17 will -- or there'll certainly be an offset, along with the
- 18 monies going to administration and weatherization program,
- 19 such that there is no overall increase in revenues to the
- 20 company, certainly no overall increased benefit from that
- 21 standpoint.
- 22 Q. Well --
- 23 A. Like a general rate increase, this certainly
- 24 should not be characterized as a general rate increase.
- 25 It's nothing like that. It's nothing like we just went

- 1 through when Laclede filed its general rate case back in
- 2 January. It's nothing like that.
- 3 Q. And no one said it was, did they, Mr. Cline,
- 4 except for you?
- 5 A. I've heard references to this being a rate
- 6 increase. I -- I think Mr. Imhoff, in his testimony, refers
- 7 to it as a rate increase.
- 8 Q. Does he refer to it as a general rate
- 9 increase?
- 10 A. I don't know about the term "general rate
- 11 increase." He certainly referred to it as a rate increase.
- 12 Q. Okay. And my question is, other than you, has
- 13 anyone referred to it as a general rate increase?
- 14 A. Not that I know of.
- 15 Q. Okay. So that's only your term; isn't that
- 16 correct?
- 17 A. I just wanted to make sure -- I had to clarify
- 18 with you. I didn't want you to be misled by what I was
- 19 saying. I wanted to make sure we had that clarified between
- 20 you and I.
- 21 Q. And I never said -- in my question, I said all
- 22 else remaining the same, okay, holding everything else the
- 23 same, customers are going to see a \$6 million increase;
- 24 isn't that correct?
- I think you agreed with me.

- 1 A. I did agree with you.
- Q. And I didn't say general increase, did I?
- 3 A. I think we're together now.
- 4 Q. Okay. We're one now.
- 5 You also indicated, I think, in response to
- 6 Mr. Zucker that you thought it's -- it's just a complete 7 offset.
- 8 Now, there's no evidence in this case that the
- 9 5.4 million -- and I'm excluding the \$600,000 for
- 10 administrative cost. There's no evidence in this case that
- 11 there's going to be a linear relationship in reduction of
- 12 costs to all customers, is there, Mr. Cline?
- 13 A. What do you mean by linear relationship?
- 14 Q. Linear is one to one, dollar for dollar.
- 15 A. I think we talked about how there will -- that
- 16 we don't expect that there will be a -- a -- Mr. Fallert's
- 17 mentioned on several occasions we do not expect there will
- 18 be a \$5.4 million, \$6 million decrease in bad debts.
- 19 Q. Indeed, Mr. Fallert testified in his testimony
- 20 there would be about a \$2 to \$3 million decrease; isn't that
- 21 correct?
- 22 A. He did say something along those lines, and I
- 23 think the key thing there to remember is, to the extent
- 24 there is only a \$2 to \$3 million -- or that even if all
- 25 these funds aren't used for the forgiveness of bad debts, if

- 1 there's unused monies left over, those monies would be
- 2 eventually flowed back to ratepayers. And if there's a
- 3 reduction in bad debts to 2 to 3 million, whatever it
- 4 amounts to, that will produce long term benefits for all
- 5 ratepayers.
- 6 Q. And until those savings are captured in a rate
- 7 case, Laclede Gas Company reaps the benefits of those due to
- 8 regulatory lag; isn't that correct?
- 9 A. It does. And that's -- as you know,
- 10 that's the way it has been for years and there's really --
- 11 yeah, that is traditional -- traditional ratemaking. Many
- 12 costs -- I think reductions in many costs have the same kind
- 13 of effects. That's what gives a company an incentive to go
- 14 out there and lower costs, so that in the long run
- 15 everyone's rates can be lowered.
- And to a large extent, too, those -- those --
- 17 that temporary over-recovery of bad debts can be considered
- 18 an offset to the many other increases the company's
- 19 incurring between rate cases. And in most -- in most cases
- 20 we see more of those increases than we do decreases.
- Q. Well, in this case, though, isn't it correct
- 22 that the customers would be providing the money to lower
- 23 those debts via the 30 percent walled-off fund from the
- 24 transportation discounts?
- So it is, indeed, unlike a different situation

- 1 where the company has instituted something on its own
- 2 behalf. I mean, in this case, isn't it correct that the
- 3 customers would be providing the funding for that?
- 4 A. Dollars will be made available by the
- 5 customers, just like -- just like rates are set for all --
- 6 you know, rates customers provide dollars -- all the dollars
- 7 to the utility, and to the extent that the company can go
- 8 out and lower any kind of cost, the customers make that
- 9 temporary benefit possible.
- 10 Q. So customers make it possible for your company
- 11 to reduce force and save money that way?
- 12 A. I'm saying that -- that to the extent the
- 13 rates are based on -- rates are based on costs at a point in
- 14 time, and -- and customers pay those rates. And if
- 15 subsequently the company can do something that -- where it
- 16 can more efficiently operate, it can lower its costs for the
- 17 benefits of all customers.
- 18 The customers provided funds that when you
- 19 compare those rates to the lower costs, that difference,
- 20 that positive number is made -- is, in fact, made possible
- 21 by the ratemaking process and gives the company incentive to
- 22 make those kinds of reductions, which in the long run are
- 23 eventually captured in the -- in the ratemaking process in
- 24 future rates.
- 25 Q. Let me ask you some questions about your

- 1 direct testimony, Exhibit No. 3, focusing on page 5 there.
- 2 You indicate that Public Counsel's filed
- 3 testimony supporting and proposing low income energy
- 4 assistance programs in Case No. GR-92-165; is that correct?
- 5 A. Yes, sir.
- 6 Q. Did you participate in that case?
- 7 A. I did participate in that case.
- 8 Q. Did you review Public Counsel's testimony in
- 9 this case?
- 10 A. I recall Public Counsel's testimony in that
- 11 case, yes.
- 12 Q. What do you recall about it?
- 13 A. I remember the specific recommendation. I
- 14 recall that it was something that obviously was not picked
- 15 up on at the time that that case was settled. I can't
- 16 recall, you know, all the dynamics back and forth and any
- 17 kind of settlement discussion between Laclede and Office of
- 18 the Public Counsel regarding that particular plan, but $\ensuremath{\text{I}}$
- 19 certainly was involved in that case.
- 20 Q. And what was the specific recommendation that
- 21 you recall?
- 22 A. I just don't recall that -- that certainly we
- 23 didn't do anything with respect to that recommendation in
- 24 that case that I can recall.
- 25 Q. But you just told me that you recalled our

- 1 specific recommendation, and I'm asking you what was our
- 2 specific recommendation in that case, Mr. Cline?
- 3 MR. ZUCKER: I'm going to object to that, your
- 4 Honor. I didn't hear him say he recalled the specific
- 5 recommendation. I heard him say he recalled the testimony.
- 6 So . . .
- 7 MR. MICHEEL: I'd ask her to read back his
- 8 answer.
- 9 And I think he said -- I asked him
- 10 specifically, what did you recall, and Mr. Cline said, I
- 11 recall the specific recommendation, and then he went on to
- 12 other items.
- JUDGE RUTH: Let's have the court reporter
- 14 read back the question. Give her a minute to find that.
- 15 (THE REQUESTED TESTIMONY WAS READ BY THE
- 16 REPORTER.)
- JUDGE RUTH: I'm overruling the objection.
- 18 You may need to refresh the witness' memory and restate your
- 19 question, Mr. Micheel.
- 20 BY MR. MICHEEL:
- 21 Q. In response to the question that the court
- 22 reporter just read back, you said, I recall the specific
- 23 recommendation.
- 24 And my question, Mr. Cline, is what was the
- 25 specific recommendation?

- 1 A. Well, I stand by my previous answer, and I
- 2 just want to clarify, I recall that -- I recall there
- 3 being -- I recall this -- this recommendation or I recall
- 4 this testimony. Maybe that's a better answer.
- 5 As far as the specifics of the testimony, I
- 6 can't say I recall the specifics of the testimony and what
- 7 the specific proposal was. It certainly was something along
- 8 the lines of -- of the desire to put in place some
- 9 provisions for the benefit of low-income customers, similar
- 10 to what was done by Mr. Guyant, or Guyant, in Wisconsin.
- 11 And I recall his testimony, his discussion of
- 12 the very things that Wisconsin -- Wisconsin did, and the
- 13 success there, some of which were related to arrearage
- 14 forgiveness and how that can have long-term benefits for
- 15 ratepayers.
- Beyond that, though, I can't recall the
- 17 exact -- the exact plan that OPC wanted at that time.
- 18 Q. So in your testimony you say we advocated a
- 19 program like Catch-Up/Keep-Up that was focused on reducing
- 20 customer arrears; is that correct? That's what you
- 21 testified to?
- 22 A. Yeah. I just referred to the fact that Guyant
- 23 did and that was covered in Mr. Guyant's testimony which
- 24 was -- which was filed in this proceeding as well, along
- 25 with Mr. Kind's.

- 1 Q. Were there other components to Mr. Guyant's
- 2 proposal?
- 3 That's G-u-y-a-n-t.
- 4 A. Thank you. He not only discussed arrearage
- 5 forgiveness, but he also, I believe, discussed, you know,
- 6 something to lower rates for low-income customers as well.
- 7 And I think there was probably a weatherization component
- 8 also.
- 9 Q. You're getting closer, Mr. Cline. It was a
- 10 three-prong program, wasn't it, Mr. Cline?
- 11 A. I think you discussed --
- 12 Q. One was arrearage forgiveness, one was
- 13 weatherization, and one was a reduced payment plan or a
- 14 different rate; isn't that correct?
- 15 A. That sounds familiar.
- 16 Q. Did you review Mr. Guyant's testimony before
- 17 you filed your direct testimony where you claim that that
- 18 program was like the Catch-Up/Keep-Up plan?
- 19 A. I did not re-- review it in detail. I was --
- 20 certainly had enough awareness of it that I thought it
- 21 was -- it was a valid association with what we're trying to
- 22 do in this case.
- 23 Q. Is it correct that the Catch-Up/Keep-Up plan
- 24 lacks two of the three components that were included in
- 25 Mr. Guyant's proposal?

- 1 A. Well, it may -- it may lack the component
- 2 pertaining to a lower -- a lower rate, you know, prospective
- 3 rate for low-income customers. I think now that the --
- 4 certainly when you consider the fact that the company has
- 5 agreed to the additional \$300,000 funding for weatherization
- 6 recommended by your witness, I think there's certainly now a
- 7 weatherization component and, obviously, the big part of the
- 8 proposal was forgiveness of customer arrearages.
- 9 And I certainly think that the plan shouldn't
- 10 be thrown out just because -- just because it doesn't
- 11 address -- only addresses two out of three components. It's
- 12 a good plan that could benefit a lot of customers, and I
- 13 just don't understand why from that -- on that basis it
- 14 should be disregarded.
- 15 Q. Did I say it should be, Mr. Cline?
- 16 A. Just wanted to make sure that nobody's left
- 17 with that impression.
- 18 Q. Did anyone give that impression?
- 19 A. I was concerned with your line of questioning,
- 20 that that could be the impression that was left.
- 21 Q. Needless to say, when you filed your direct
- 22 testimony, there was no weatherization proposal made by the
- 23 company; isn't that correct?
- 24 A. The company already had a weatherization
- 25 program in place.

- 1 Q. You also talk about the MGE ELIR program; is
- 2 that correct?
- 3 A. I refer to that, yes, sir.
- 4 Q. Do you know what level of funding that program
- 5 receives?
- 6 A. I know that it amounts to roughly an 8 cent
- 7 surcharge per residential bill.
- 8 Q. And how many residential bills does MGE have,
- 9 do you know?
- 10 A. I'm not -- I'm not aware of what MGE's
- 11 customer numbers are. I know it's something less than
- 12 Laclede. It's about two-thirds the size of Laclede.
- O. So if I told you it was about a \$300,000
- 14 program, would you quibble with me?
- 15 A. \$300,000 program? I would not quibble with --
- 16 I would not quibble with you, Mr. Micheel.
- 17 Q. So this program is, what, 20 times the size of
- 18 that experimental program, roughly? Maybe my arithmetic is
- 19 wrong.
- 20 A. Not quite that. And certainly we think
- 21 there's a big problem out there, that there's a lot of good
- 22 we can do with that money.
- 23 Q. Is it correct that the MGE ELIR program is
- 24 limited to a thousand customers?
- 25 A. That sounds correct.

- 1 Q. So it's a much smaller scale than this
- 2 proposed program; isn't that correct?
- 3 A. It sounds like a much smaller scale, but
- 4 apparently we're trying to address a much larger problem.
- 5 Q. Well, I hope you reviewed the MGE tariffs. I
- 6 mean, they're attached as a schedule to your testimony.
- 7 Did you read those or did you just attach?
- 8 A. I read them.
- 9 Q. So you're aware it's a thousand participants?
- 10 A. Yes. Yes. I am aware. That sound -- I don't
- 11 remember all the details. There were a lot of -- a lot
- 12 attached to my testimony, and I can't say I remember --
- 13 remember every detail.
- 14 Q. Part of the basis for this proposal is, my
- 15 understanding, that allowing Laclede to put the up to
- 16 \$6 million of pipeline discounts into this fund, the company
- 17 believes that it's going to have an incentive -- that it's
- 18 going to give it an incentive to be vigilant in negotiating
- 19 its pipeline discounts; is that correct?
- 20 A. We believe that it's appropriate to have a --
- 21 an incentive connected with pipeline discounts, that's
- 22 correct.
- 23 Q. And now roughly ballpark, just based on the
- 24 \$6 million cap, which is 30 percent, Laclede's achieving
- 25 roughly -- and I know that the specific number is HC, and I

- 1 don't want to do that -- but the number's roughly around
- 2 \$20 million currently, isn't that correct, Mr. Cline?
- 3 A. The transportation discounts the company is --
- 4 has calculated for fiscal year 2002 was in that ballpark. I
- 5 think that should -- that should have been conveyed to you
- 6 in a response to one of your Data Requests. It's in that
- 7 ballpark.
- 8 However, when you say -- talk about what's
- 9 being done today, I'm not so sure I'd agree with that. I
- 10 know that there's some -- in fiscal year 2003, I believe
- 11 there's some discount arrangements that have fallen by the
- 12 wayside, and there may be more discount arrangements falling
- 13 by the wayside in the near future.
- 14 Q. And isn't it correct that your company has
- 15 been able to achieve in the neighborhood of \$20 million of
- 16 discounts -- pipeline discounts since about 1993?
- 17 A. I would -- as far as going back to 1993, I
- 18 would, I think, disagree. I'm not so sure we calculated
- 19 pipeline discounts back in 1993. We did not have a gas
- 20 supply incentive plan that was effective back then. I
- 21 think our first gas supply incentive plan became effective
- 22 October 1, 1996.
- 23 And as far as the -- if you'd like to show me
- 24 the company's response to Public Counsel's Data Request 603,
- 25 which unfortunately I don't have all the details with me

- 1 today, I'd be glad to review that to confirm that your
- 2 numbers are right.
- 3 But the company has had discounts in the
- 4 ballpark of \$20 million, plus or minus. That accounts the
- 5 number. We've had -- we've had transportation contracts
- 6 terminate and new ones come about over this period of time,
- 7 and so it's not -- it's not a constant number. It's not
- 8 something we can necessarily always count on.
- 9 And as I said before, some of these things
- 10 could be -- some of these contracts and discounts may not be
- 11 so sure in the future, unless the company's out there
- 12 vigilantly trying to secure those discounts for its
- 13 customers.
- 14 Q. Let me ask you this: At least since 1996,
- 15 you would agree with me that the company's had at least
- 16 \$20 million in pipeline discounts; isn't that correct?
- We've been through this in numerous
- 18 proceedings, Mr. Cline, haven't we?
- 19 A. Been through what?
- 20 Q. What Laclede's level of pipeline discounts
- 21 have been for any number of years. And this isn't new to
- 22 you and I, is it?
- 23 A. No, it isn't. But if -- I'm just saying I
- 24 just don't have those exact numbers in front of me right
- 25 now. And if you want -- like I said, if you want to give me

- 1 your -- the company's response to OPC Data Request 603, I'd
- 2 be glad to -- before we, you know, before we go off the
- 3 record to verify that you're correct, but . . .
- 4 Q. Well, there's no doubt in your mind that it's
- 5 been over \$20 million since 1996?
- 6 A. Sounds about right. Sounds about right.
- 7 Q. I mean, that's been in evidence in numerous 8 other proceedings.
- 9 A. Then -- then I think we're okay.
- 10 Q. Okay. Let me talk about those contracts.
- 11 How many different transportation contracts
- 12 does the company have?
- 13 A. Well, we have -- we obviously have a couple
- 14 contracts with MRT.
- MR. ZUCKER: Your Honor, let me object here.
- 16 If we're going to talk about specifics of our programs here,
- 17 I think we should go in-camera.
- 18 MR. MICHEEL: May I respond, your Honor?
- 19 First of all, I didn't ask him about any of
- 20 the specifics. I asked him how many contracts they have in
- 21 place. So I think that's fine to be in public. And if I
- 22 do ask him any specific questions, I'll note they're HC or
- 23 Mr. Cline can tell me they're HC and we'll go into HC.
- But I don't think there's any need right now
- 25 to be in HC. I just asked him how many contracts they have,

- 1 and if he says they have a contract with MRT, we have a
- 2 contract with MGPL, I don't know how that's HC.
- JUDGE RUTH: Well --
- 4 MR. ZUCKER: I think I'm okay with that
- 5 response. We're starting to --
- 5 JUDGE RUTH: Okay. I'll remind both parties,
- 7 though, especially the witness, think before you answer. If
- 8 you think you're about to answer HC, please let me know.
- 9 MR. ZUCKER: Or if you think you're about to
- 10 ask HC.
- 11 JUDGE RUTH: Exactly.
- MR. ZUCKER: Thank you.
- MR. MICHEEL: When I ask an HC question, I'll
- 14 say it's HC and we should go into HC.
- JUDGE RUTH: Thank you, Mr. Micheel.
- MR. MICHEEL: Sure.
- JUDGE RUTH: You may continue.
- 18 BY MR. MICHEEL:
- 19 Q. Do you remember the question, Mr. Cline?
- 20 A. Yes, I do. Just a real rough number here,
- 21 about 13, 14, 15 contracts, something in that range.
- Q. Okay. Could you name the pipelines they're
- 23 on?
- A. We have several transportation contracts,
- 25 including the storage contract, on MRT. We have a

- 1 transportation contract on Reliant or Centerpoint. We have
- 2 a transportation contract or two on Trunkline. We have one
- 3 on Gulf South. We have several, maybe as many as four,
- 4 three or four, on Natural Gas Pipeline Company of America.
- 5 We have one with Panhandle Eastern. We have one with
- 6 Missouri Pipeline Company. We have one with Williams.
- 7 Those are the ones that come to mind right
- 9 Q. Okay. And let me ask you this: Is the term
- 10 that those transportation agreements expire, is that an HC
- 11 item?

8 now.

- 12 A. I don't believe -- I don't believe it is. I
- 13 think that information is publicly available at the FERC.
- 14 Q. Okay. Is it correct that most of your MRT
- 15 contracts -- and I can give you the contract numbers
- 16 specifically if that makes you happy. Will that be easier
- 17 or can you just answer it generally?
- 18 A. I don't -- contract numbers probably won't
- 19 help me out, and I'll tell you this: I'm not -- that's a
- 20 relatively new contract. I may not be able to help you with
- 21 the details of that. But we can give it a try.
- Q. Well, is it correct that those MRT contracts
- 23 run through 2007?
- 24 A. That sounds right.
- Q. With respect to your Williams Natural Gas

- 1 contract, is it correct that that's got a rollover and the
- 2 term started in 1998 and it's a five-year contract?
- 3 A. I guess when I think of the Williams contract,
- 4 I agree with you it started in 1998. I guess I think of
- 5 that having more like a 13-year term that goes to, like,
- 6 2011 or so.
- 7 Q. So the Williams contract goes to 2011.
- 8 Is it correct that your MGPL contracts, at
- 9 least three of them, go through 2005?
- 10 A. There are some that go through 2005, I recall.
- 11 Q. And two of them go through 2003?
- 12 A. Those are the ones I was referring to a little
- 13 while ago. Those are on the horizon. We don't know, you
- 14 know, how those are going to pan out in terms of what kind
- 15 of discounts we'll be able to negotiate on those.
- 16 Q. Your Reliant contracts go through 2003; is
- 17 that correct?
- 18 A. I think that's correct.
- 19 Q. Gulf South through 2003?
- 20 A. I think that's correct as well.
- 21 Q. Your Trunkline through 2004?
- 22 A. I believe that may be right.
- 23 Q. And another Trunkline through 2003; is that
- 24 correct?
- 25 A. That sounds -- I believe that's correct.

- 1 Q. Okay. Now, on which of those pipelines does
- 2 the company receive a discount from the FERC maximum range?
- 3 A. The company receives discounts on Reliant or
- 4 Centerpoint, Trunkline, Gulf South, Natural, Panhandle
- 5 Eastern.
- I think that may be it.
- 7 Q. And those contracts are already all in place
- 8 and at least all through, at the shortest, 2003; is that
- 9 correct?
- 10 A. That's correct. Also want to just clarify my
- 11 previous answer. The company also does receive a -- kind of
- 12 a generic -- not a generic, but system-wide discount on MRT,
- 13 which has -- which has never been something we've included
- 14 in our transportation discount calculations. That's
- 15 something more that came about as a fallout of a rate case.
- But I do agree with your previous question.
- 17 Q. Let me ask you this, Mr. Cline. I'm glad you
- $18\ \mathrm{brought}\ \mathrm{up}\ \mathrm{that}\ \mathrm{MRT}\ \mathrm{discount}.$ You would agree with me that
- 19 in the previous GSIP proceedings that discount hadn't been
- 20 included in the calculation of the discount numbers. That's
- 21 correct, right?
- 22 A. That's correct.
- 23 Q. Is it Laclede's anticipation for determining
- 24 the discounts for use in Catch-Up/Keep-Up program to utilize
- 25 that MRT discount?

- 1 A. No, it is not. The discount I just discussed,
- 2 the system-wide discount?
- 3 Q. Yes, sir.
- 4 A. No. No, sir.
- 5 Q. Why not?
- 6 A. Why not? I believe it goes back to an
- 7 insistence on the part of the Missouri Public Service
- 8 Commission Staff several years ago that that be excluded.
- 9 Q. Okay. But those -- the insistence by the
- 10 Staff in those cases were separate GSIP proceedings,
- 11 different proceedings than this one; isn't that correct?
- 12 A. Separate from this Catch-Up/Keep-Up
- 13 proceeding?
- 14 Q. Yes, sir.
- 15 A. Sure.
- 16 Q. I mean, have you heard from the Staff that
- 17 they oppose inclusion of that discount in this proceeding?
- 18 A. I -- I -- I don't know. I don't know. I
- 19 can't -- I just don't -- I can't say whether they have said
- 20 that or not.
- 21 Q. Okay. Does Exhibit 13, the new tariff sheets,
- 22 do they specifically exclude the MRT discount?
- 23 And I don't know. I haven't -- I didn't see
- 24 that. If they do, please point it out.
- 25 A. No. My recollection, it does not.

- 1 Q. So at least as the tariff's written, those MRT
- 2 discounts should be included; isn't that correct?
- 3 A. You're suggesting we do include them for
- 4 purposes of funding the program?
- 5 Q. Well, they're not specifically excluded, so
- 6 they're going to be included. Wouldn't that be correct?
- 7 A. They certainly are not specifically excluded.
- 8 I suppose interpretation could be made that they'd be --
- 9 be included. I guess, you know, I would have some
- 10 reluctance to include them based on the Staff's previous
- 11 disposition towards discounts.
- 12 And on top of that, those discounts are --
- 13 are -- do have a sunset date. I mean, they're -- they're
- 14 not going to be around a whole lot longer. They expire
- 15 after -- I believe they may expire after this -- this year
- 16 we're in right now.
- 17 Q. So do you want to make a change to your tariff
- 18 and suggest now that we exclude the MRT discounts?
- I mean, we can make another change. Is that
- 20 something Laclede wants to do at this point?
- 21 A. That wasn't the reason for me. I didn't come
- 22 here with that -- with that intention.
- 23 Q. So we should include them?
- 24 A. If -- if there was agreement among the parties
- 25 that those transportation discounts should be included, I

- 1 don't know why the company would resist that.
- 2 Q. Okay. I'm trying to understand this concept
- 3 of the company being incented, Mr. Cline.
- I mean, it's correct that the company's
- 5 already at the \$6 million cap, correct?
- 6 A. It certainly, based on fiscal year 2002, was
- 7 at the 6 million cap. I can't -- I haven't run the numbers
- 8 for fiscal year 2003.
- 9 As I indicated before, I believe, I already
- 10 know of one arrangement that is -- where the discounts are
- 11 going to be -- because of the -- of the change in the one
- 12 arrangement, those discounts will be lower in fiscal 2003.
- 13 And I know that there's probably another discount that's
- 14 going to fall by the wayside shortly, and others, they could
- 15 go by the wayside as well, is because of the general -- just
- 16 because of what's -- what's going on in the transportation
- 17 industry.
- 18 Q. Which discount won't there be next year,
- 19 Mr. Cline?
- 20 A. That may be -- that may be a -- an HC matter.
- 21 MR. MICHEEL: I'm happy to go into HC, if it's
- 22 HC.
- 23 JUDGE RUTH: Okay. We will take -- what we're
- 24 going to do is, it's already five after ten. We've been
- 25 going over an hour and a half. We're going to take a break.

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2 attorneys to help me monitor the back of the room and make
 3 sure that everyone's left that needs to be out for the HC.
                 And we're going to take a 15-minute break,
 5 which means we'll come back at -- we'll say 20 after.
                We're off the record now. Thank you.
 6
                 (A BREAK WAS TAKEN.)
                 (EXHIBIT NO. 13 WAS MARKED FOR IDENTIFICATION
 9 BY THE REPORTER.)
10
                 (REPORTER'S NOTE: At this point, an in-camera
11 session was held, which is contained in Volume 5, pages 338
12 through 343 of the transcript.)
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1 When we come back, we're going to be in HC, and I'll ask the

- JUDGE RUTH: Mr. Micheel, if you'd like to
- 2 continue.
- 3 Thank you.
- 4 BY MR. MICHEEL:
- 5 Q. Mr. Cline, are you aware of the emergency cold
- 6 weather rule that was implemented last winter?
- 7 A. Yes, I am.
- 8 Q. And was that proposed by the Public Service
- 9 Commission?
- 10 A. That sounds correct.
- 11 Q. The Office of the Public Counsel didn't
- 12 recommend that; is that correct?
- 13 A. I don't know what the Office of the Public
- 14 Counsel's involvement was with that. That's not a matter I
- 15 stayed real close to. I have a general awareness of that
- 16 rule and -- but that's about it.
- 17 Q. Okay. So as part of your job of rates and
- 18 reg-- what's your title?
- 19 A. Director of tariff and rate administration.
- 20 Q. Okay. You didn't follow the cold weather rule
- 21 implementation, experimental cold weather rule
- 22 implementation at all? You're unfamiliar with that?
- 23 A. No. I followed it, but in terms of details,
- 24 I'm -- I'm just not -- before you even get into questions, I
- 25 want to let you know that I'm just not real familiar with

- 1 all the details in terms of, you know, what arrangements
- 2 change and everything under that rule compared to what
- 3 was -- compared to the traditional rule.
- 4 Q. But you are aware that that was a rule that
- 5 was proposed by the Commission, not the Office of the Public
- 6 Counsel, isn't that correct, and not the Commission Staff?
- 7 A. I don't know what the Office of the Public
- 8 Counsel's involvement was in that -- with respect to what
- 9 your comments were, what your position was, I can't say I
- 10 know what that was.
- 11 MR. MICHEEL: Thank you for your time.
- 12 JUDGE RUTH: Thank you. Move on to DNR.
- MR. MOLTENI: Thank you, your Honor.
- 14 CROSS-EXAMINATION BY MR. MOLTENI:
- 15 Q. Good morning, Mr. Cline.
- 16 A. Good morning.
- 17 Q. I don't have a huge number of questions for
- 18 you, but I wanted to talk a little bit about weatherization.
- 19 You testify, and I'll quote, quote, The main
- 20 crux of the program, monetary grants afforded to individual
- 21 customers based on their eligibility for assistance under
- 22 low-income guidelines, is indistinguishable from
- 23 weatherization and other programs that have previously been
- 24 approved by the Commission.
- Is that accurate from your testimony?

- 1 A. That sounds correct.
- 2 Q. But the weatherization component of
- 3 Catch-Up/Keep-Up that was contemplated at the time you filed
- 4 your testimony, in terms of the weatherization practices or
- 5 measures is not indistinguishable from the other
- 6 weatherization programs that have been approved by the
- 7 Commission; is that correct?
- 8 A. I'm not sure I understand your question.
- 9 Q. Well, let me phrase it to you this way, maybe
- 10 using your example.
- 11 Laclede this morning submitted a new tariff
- 12 specimen, Exhibit 13; is that right?
- 13 A. At your request.
- 14 Q. And, in fact, I assume you were involved in
- 15 drafting that. Were you?
- 16 A. I was involved in -- in simply for the most
- 17 part taking language which had already been -- been proposed
- 18 by Laclede or advanced by other parties and simply placing
- 19 that in the form of a tariff sheet.
- 20 Q. Okay. Does that mean you were involved in
- 21 drafting what is Exhibit 13 or not?
- 22 A. It means I $\operatorname{--}$ I $\operatorname{--}$ I prepared the $\operatorname{--}$ the
- 23 Exhibit 13, but the -- I'm just letting you know that,
- 24 obviously, the authors of many of those changes were -- you
- 25 know, there were other authors than myself. I was simply

- 1 performing a tericle class (sic) -- a clerical task. Close.
- 2 Q. But you were involved in preparing it, whether
- 3 in a clerical matter or in a clerical capacity or in a
- 4 substantive capacity?
- 5 You're familiar with it, are you not?
- 6 A. Sure, yes. Yes, I am.
- 7 Q. Okay. The weatherization that you talk about
- 8 in your testimony as indistinguishable from other
- 9 weatherization programs, it's my understanding you were
- 10 talking about weatherization practices like turning a
- 11 thermostat down; is that right?
- 12 A. Well, I was simply expressing the fact that
- 13 this -- our program is directed at the same types of
- 14 customers with similar guidelines to -- to other programs.
- 15 Q. Okay. But I want to specifically focus on the
- 16 kind of weatherization that was originally contemplated by
- 17 Catch-Up/Keep-Up versus the kind of weatherization that I
- 18 hope is now contemplated by the newly submitted tariff
- 19 specimen. Okay. Let's try to focus on that, Mr. Cline.
- 20 Under the original version of Catch-Up/Keep-Up
- 21 when you use the term "weatherization" in your testimony,
- 22 you're talking about weatherization practices like turning
- 23 down the thermostat, correct?
- 24 A. I -- I was referring to practices that would
- 25 be probably comparable to what's in our -- you know,

- 1 weatherization practices I would think in this context would
- 2 be similar to weatherization -- to weatherization-type
- 3 practices in our existing weatherization program.
- 4 Q. Oh, so you were -- so, why don't you list for
- 5 me what specific practices, then, you were referring to?
- 6 A. Well, the -- once again, I don't have an
- 7 in-depth knowledge of the specific types of practices
- 8 covered by our weatherization program. That would probably
- 9 be a question more directly -- more appropriately directed
- 10 to Mr. Moten.
- 11 I'm obviously aware we have a weatherization
- 12 program, but as far as specifics there, I don't have that
- 13 knowledge.
- 14 Q. Okay. So you don't -- you don't know what
- 15 kind of weatherization practices were contemplated by
- 16 Catch-Up/Keep-Up at the time you wrote your testimony?
- 17 A. The main -- the main -- as I stated before,
- 18 the main purpose for the reference to weatherization in my
- 19 testimony is that we were -- we were pointing out the
- 20 analogy between the type of program we were trying to
- 21 propose for the benefit of low-income customers to the other
- 22 types of programs that had been accepted and advanced by
- 23 other parties.
- Q. Well, then, let me ask you this: Did the type
- 25 of weatherization that you were talking about in your

- 1 testimony include things like insulating older homes?
- 2 A. Once again, I didn't have anything in mind.
- 3 From where I was coming from with my testimony, the purpose
- 4 of my testimony was simply to point out that our program,
- 5 the Catch-Up/Keep-Up program which -- which wasn't primarily
- 6 dedicated towards weatherization, had some of the same
- 7 goals, some of the same -- some similar eligibility
- 8 guidelines as other programs.
- 9 The -- the purpose was to simply explain that
- 10 this is nothing that's very novel in terms of individual
- 11 components or the people to which it is directed. What is
- 12 novel about our program, perhaps, is the way we -- we
- 13 combine certain elements. But that was the whole point of
- 14 referring to weatherization in my testimony, is not to talk
- 15 about whether we're caulking around windows or putting
- 16 plastic over windows or insulating attics in older homes,
- 17 newer homes. That wasn't the point of my testimony.
- 18 Q. But your testimony does talk about a
- 19 weatherization program and compares weatherization with --
- 20 the Catch-Up/Keep-Up with weatherization from a financial
- 21 standpoint with -- compares weatherization costs of other
- 22 programs like Laclede's own weatherization program, does it
- 23 not?
- 24 A. It talks about grants that, like in our
- 25 program, are similar to grants that are available in our own

- $\ensuremath{\text{1}}$ weatherization program, as well as weatherization programs
- 2 of other entities.
- 3 Q. Okay. Mr. Cline, I don't mean to make this
- 4 difficult for you. I just want to make sure because of the
- 5 changes that Mr. Moten testified to and the agreement
- 6 Mr. Moten has committed Laclede to about funding
- 7 weatherization in Laclede's weatherization program versus
- 8 what was contemplated in the Catch-Up/Keep-Up program.
- 9 I just want to focus on that to make sure that
- 10 I understand exactly what kind of weatherization component
- 11 is now included in the new version after the specimen tariff
- 12 has been offered into evidence.
- 13 I assume that the -- that under the new
- 14 version under -- well, let's talk about Schedule 13.
- 15 A. Okay.
- 16 Q. Do you have Schedule 13 in front of you?
- 17 A. Yes, I do.
- 18 Q. Okay. I'm looking at Sheet 28-j, and
- 19 specifically I'm looking at the last sentence of
- 20 paragraph 8, subparagraph E. And tell me if I'm reading
- 21 this correctly -- and this is the grayed, underlined text.
- In addition, each year \$300,000 of program
- 23 funds shall be used to supplement the current funding of the
- 24 company's existing weatherization program.
- Is that correct? Did I read that correctly?

- 1 A. You read it correctly.
- Q. Okay. And that is a change from the tariff
- 3 filing that's related to your testimony, your direct
- 4 testimony; is that correct?
- 5 A. A change we made in response to the testimony
- 6 of other parties and a change we put in tariff sheet form
- 7 today, at your request yesterday.
- 8 Q. Okay. And I assume that change is committing
- 9 Laclede to \$300,000 to a weatherization program that has
- 10 what I'll call substantial weatherization components to it,
- 11 like insulating homes, correct?
- 12 A. It is -- it is a change that -- it is
- 13 certainly an additional \$300,000 funding that I would -- I
- 14 would say will be funds that would -- would go to the same
- 15 types of activities that are -- that are currently
- 16 undertaken by our existing weatherization program.
- 17 I think that point was clarified by Mr. Moten
- 18 yesterday, and certainly inasmuch as I would like to help
- 19 you with any kind of clarification there, I think that, you
- 20 know, I'm not so sure I can clarify that any more than
- 21 Mr. Moten did. I mean, he certainly is -- is more up to
- 22 speed on the specifics of that.
- 23 But certainly I think this is pretty clear to
- 24 me that this -- this is \$300,000 more we're going to be
- 25 putting to our existing weatherization program, and whatever

- 1 activities are undertaken there right now, I would assume
- 2 there's \$300,000 more that can be devoted to those efforts.
- 3 Q. Okay. I'll just ask you what those activities
- 4 are. If you know, tell me. If you don't know, tell me you
- 5 don't know.
- 6 So those activities include insulation of
- 7 homes?
- 8 A. I'll try this one more time, or I'll just have
- 9 to refer to our company's tariff. If, you know -- if you
- 10 insist on me trying to explain our weatherization program,
- 11 I'll -- I'll go to the tariff and see if that helps me.
- 12 MR. ZUCKER: Your Honor -- your Honor, let me
- 13 object here. I think he's answered what the purpose of
- 14 weatherization was in his discussion and the extent of his
- $15\ \mathrm{knowledge}$ on weatherization, and I think he's also answered
- 16 what the meaning of the sentence is that says that we're
- 17 going to add 300,000 to our weatherization program.
- 18 And I don't think he knows anything more about
- 19 it. I don't think it's productive.
- JUDGE RUTH: Do you have a response?
- MR. MOLTENI: Your Honor, Mr. Cline's
- 22 testimony is to weatherization in the original -- in his
- 23 testimony is indistinguishable from existing weatherization
- 24 programs. And I just want to make sure that we're all on
- 25 the same page as to what the components of those

- 1 weatherization programs are.
- 2 And if he knows, he knows, and if he doesn't
- 3 know, he can answer, I don't know.
- 4 JUDGE RUTH: I'm going to overrule the
- 5 objection and allow you to continue.
- 6 BY MR. MOLTENI:
- 7 Q. So, Mr. Cline, under the scheduled -- or the
- 8 Exhibit 13 version of weatherization, I assume we're talking
- 9 about Laclede's weatherization program that will include
- 10 weatherization components like insulating homes.
- 11 Am I correct on that?
- 12 A. I would -- I would assume it would include
- 13 measures like any types of measures that are currently
- 14 contemplated by our weatherization program as set forth
- 15 on -- in Rule No. 34 of the company's existing tariff. And
- 16 if that's -- it certainly sounds like a reasonable
- 17 weatherization type of practice to me. I just -- I just --
- 18 I just can't speak to the specifics of what those
- 19 weatherization activities are. I would assume insulating
- 20 homes, insulating older homes, attic insulation.
- Q. What about new energy-efficient appliances?
- 22 A. There I would definitely -- I definitely
- 23 would -- I don't have that knowledge. I can't say that I
- 24 know whether that covers that or not. I assume you probably
- 25 already know what's covered by our existing weatherization

- 1 program. If you know what that is, I'm saying there is
- 2 \$300,000 more there to cover whatever that is.
- 3 Q. Well, okay. Maybe that's a better way to get
- 4 around this. So if the existing weatherization program
- 5 includes components like -- such as insulation, then that
- 6 will be included under Catch-Up/Keep-Up, correct?
- 7 A. Under this proposal that was contemplated by
- 8 the tariff sheets -- by our position -- contemplated by our
- 9 position statement and the tariff sheets we circulated
- 10 today, that would be correct.
- 11 Q. Okay. And if the existing Laclede
- 12 weatherization program includes funding or grant money for
- 13 new energy-efficient appliances, then under the Exhibit 13
- 14 tariff sheet Catch-Up/Keep-Up would include that component,
- 15 correct?
- 16 A. I assume that it would.
- 17 Q. Okay. And if the existing Laclede
- 18 weatherization program includes a component for new
- 19 energy-efficient heating and cooling equipment, then under
- 20 the Catch-Up/Keep-Up would include that component in its
- 21 weatherization, too, correct?
- 22 A. I assume that it would.
- 23 Q. Okay. And I just want to be clear on
- 24 this. When Schedule 13 talks about the company's
- 25 existing weatherization program, we're talking about

- 1 the weatherization program that's established in
- 2 Case GR-2001-629, correct?
- 3 A. That sounds correct.
- 4 Q. Okay. And could you see any reason why the
- 5 company wouldn't agree to include that phrase at the end of
- 6 that sentence, so that the whole sentence would read, In
- 7 addition, each year \$300,000 of program funds shall be used
- 8 to supplement the current funding of the company's existing
- 9 weatherization program established in GR-2001-629?
- 10 A. Based on what I know about this and -- and
- 11 where the company is on this whole thing, I -- you know,
- 12 there's certainly no hidden meaning that I'm aware of,
- 13 anything we put in the tariff sheet today. I would have no
- 14 objection to the clarification you're requesting.
- MR. MOLTENI: Okay. Thank you very much.
- JUDGE RUTH: Staff, do you have cross?
- MS. SHEMWELL: Yes, thank you.
- 18 CROSS-EXAMINATION BY MS. SHEMWELL:
- 19 Q. Good morning, Mr. Cline.
- A. Good morning.
- 21 Q. You may be aware that Mr. Fallert referred a
- 22 couple of questions to you. I'd like to begin with one of
- 23 those, if I might.
- He was asked how you are going to divide the
- 25 \$600,000 that's now in H(e), I believe, and we've

- 1 established that 300,000 of that will be used to supplement
- 2 the current funding of weatherization.
- 3 How is the remaining 300,000 to be divided
- 4 among these measures that the company lists in (e)?
- 5 A. How is the remaining \$300,000 -- what
- 6 remaining \$300,000 are you referring to?
- 7 Q. It started out as \$600,000. Of course, now it
- 8 says 5 percent of the program's funding cap.
- 9 A. Right.
- 10 Q. We have conservation measures, customer
- 11 outreach, bill payment counseling and those kinds of things,
- 12 as well as weatherization.
- 13 Have you determined how those funds will be
- 14 divided?
- 15 A. Among conservation measures, customer
- 16 outreach, intake, bill payment counseling and that kind of
- 17 thing?
- 18 Q. Yes.
- 19 A. No, I have no knowledge of how those -- of how
- 20 any monies devoted to those efforts will be divided.
- 21 Q. Do you know how much of that money will go to
- 22 outside -- we've set a 5 percent cap. How much will go to
- 23 outside agencies?
- A. Well, I think this -- all this money goes to
- 25 third parties.

- 1 Q. Okay. You indicated, I think in response to
- 2 Mr. Micheel, that the bills of low-income customers will be
- 3 reduced by this program.
- Will you agree with me that they're only going
- 5 to be reduced if the low-income customers are able to
- 6 participate in the program?
- 7 A. Certainly they will not get any -- their
- 8 bills, their arrearages will not be reduced and they will
- 9 not receive any benefits to the extent they don't
- 10 participate in the program.
- 11 Q. Yesterday Mr. Pendergast, I don't know a
- 12 better word than testified that you were able to reconnect
- 13 all of the people that went to the public hearing.
- Do you remember that?
- 15 A. I heard that, yes.
- 16 Q. And my understanding is that one of those
- 17 participants had well over \$2,000 in arrearages.
- 18 How did you manage to get that customer
- 19 reconnected?
- 20 A. I have no specific knowledge of how that was
- 21 done.
- 22 Q. So you don't know if you asked for a portion
- 23 of that arrearage?
- 24 A. I don't. That's not in the scope of my
- 25 activities at Laclede Gas Company.

- 1 Q. I'd like to go back to your testimony that
- 2 this program is indistinguishable from weatherization. And
- 3 let's just talk about Laclede's current weatherization plan,
- 4 because that was the basis, I believe, of your testimony.
- 5 Does your weatherization plan involve any
- 6 forgiveness of arrearages?
- 7 A. What weatherization plan are you referring to?
- 8 Q. Your current plan.
- 9 A. I'm not aware -- I'm not aware of there being
- 10 arrearage forgiveness associated with that weatherization
- 11 program. Once again, I'm not intimately familiar with all
- 12 of the details of that. That's something that Mr. Moten,
- 13 I'm sure, has in-depth knowledge of, but I -- I wouldn't
- 14 have expected that to be a part of it, based on what I know
- 15 about weatherization.
- 16 Q. But you did testify that it's
- 17 indistinguishable, correct? That was your phrase, from
- 18 Catch-Up/Keep-Up. So you have some familiarity with the
- 19 current weatherization program?
- 20 A. I testified that what was indistinguishable,
- 21 Ms. Shemwell?
- Q. I'm sorry?
- 23 A. I guess I need to hear your question again.
- Q. Well, let's look at page 3, starting at
- 25 line 11, your answer. The main crux of the program,

- 1 monetary grants, is indistinguishable from weatherization
- 2 and other programs that have previously been approved by the
- 3 Commission.
- 4 You say monetary grants afforded to individual
- 5 customers. Does any of this money actually go to customers?
- 6 A. Any of what money are you referring to now,
- 7 the \$300,000, is that --
- 8 Q. No. The Catch-Up/Keep-Up program. The main
- 9 crux of the program, monetary grants afforded to individual
- 10 customers.
- I should ask what you were referring to there
- 12 perhaps.
- 13 A. Well, I think that the money goes to -- to the
- 14 extent we're forgiving the arrearages of those customers,
- 15 I'd say that money -- you could deem that money to be going
- 16 to those customers. I mean, if it's forgiving their bills
- 17 and that's money they owe us, so it's for the benefit of the
- 18 customers and it's money -- it's money that is owed to us.
- 19 Q. And, in fact, the money doesn't really go to
- 20 customers, does it, it goes into an account established by
- 21 Laclede?
- 22 A. The money -- the money generated by this
- 23 program goes into an account and -- an escrow account.
- 24 Those monies are used to basically wipe out the arrearages
- 25 of those customers to the extent that they fulfill the other

- 1 requirements of that -- that program.
- 2 Q. And are we currently in agreement that -- I
- 3 believe it was filed this morning -- that on a monthly basis
- 4 it will be one-quarter of their arrearages up to \$375? If
- 5 they pay for three months, forgiveness level is one-quarter
- 6 of their arrearages?
- 7 A. Is the lesser of one-quarter or \$375 every
- 8 quarter.
- 9 Q. What is the cost of Laclede's weatherization
- 10 program currently?
- 11 A. I know the -- I know the program is funded
- 12 with \$300,000.
- 13 Q. Through the rate case, right?
- 14 A. Through the rate case.
- 15 Q. If the Catch-Up/Keep-Up program is approved as
- 16 submitted in Exhibit 13, what will be the cost?
- 17 A. Well, I -- I can speak to the funding. The
- 18 funding would be \$600,000.
- 19 Q. Catch-Up/Keep-Up plan is \$600,000?
- 20 A. No. I'm sorry. I thought you were talking
- 21 about the -- the new -- the --
- Q. Weatherization?
- 23 A. -- expanded weatherization program.
- Q. What's the cost of Catch-Up/Keep-Up average?
- 25 A. The cost of Catch-Up/Keep-Up. The -- the

- 1 monies that we are -- the maximum amount of monies that
- 2 we would intend to use for the program would be \$6 million,
- 3 of which \$300,000 would be devoted to third-party
- 4 administrative-type costs that are identified in paragraph
- 5 H3E, and another \$300,000 would be dedicated to the existing
- 6 weatherization program. That leaves you \$5.4 million.
- 7 Q. Let's get back to your comment that this
- 8 program's, if we could put it, indistinguishable from
- 9 weatherization.
- 10 Currently are there weatherization programs
- 11 that are funded with pipeline discounts?
- 12 A. I am not aware of any.
- 13 Q. Have you seen DNR's cost/benefit analysis of
- 14 weatherization, Mr. Wyse testified as to -- have you read
- 15 his testimony?
- 16 A. I'm not so sure I read Mr. Wyse's testimony
- 17 closely, no.
- 18 Q. Are you aware that cost/benefit analyses have
- 19 been done for weatherization programs?
- 20 A. I heard a lot of discussion about that
- 21 yesterday.
- 22 Q. Have you done a cost/benefit analysis of
- 23 Catch-Up/Keep-Up?
- 24 A. I personally have not done any cost/benefit
- 25 analysis on it, but I would also add that I'm not so sure

- 1 that a cost/benefit analysis is really in this case
- 2 necessarily important. This is something that we are --
- 3 we're proposing that dollars be transferred from other
- 4 ratepayers to -- people who can pay their bills to those
- 5 who -- who have been unable to, because of their income,
- 6 have been unable -- have been unable to pay their bills and
- 7 have accumulated large arrearages.
- And as a result, in some sense there's really
- 9 nothing that's too much different about that anyway. You
- 10 know, these poor-pay customers have for many years -- or
- 11 these low-income customers have for many years caused some
- 12 of the bad debts, a good part of the bad debts we incur, and
- 13 other customers have been required to help cover the cost of
- 14 those bad debts.
- 15 But this program would certainly produce some
- 16 benefits, whether it's something that's -- that's easily
- 17 captured by our -- any kind of traditional cost/benefit
- 18 analysis, I'm not so sure. The idea is that we believe
- 19 long-term there will be reduction in bad debts, bad debt
- 20 expense and, in certain activities related to collection,
- 21 disconnection, reconnection of customers, long-term benefits
- 22 for all customers.
- 23 To the extent this money -- to the extent this
- 24 money goes -- doesn't accomplish those objectives, I'm not
- 25 sure that the existing ratepayers are harmed.

- 1 Q. Let's look at your answer a little bit,
- 2 Mr. Cline. It seems to me that you just listed a number of
- 3 the elements of a cost/benefit analysis, including what you
- 4 would expect to be the reduction in bad debt for customers.
- 5 But you just haven't run the numbers; is that correct?
- 6 A. Well, I think we've already -- I think other
- 7 Laclede witnesses have already testified to the fact that we
- 8 have an estimate as to what we think the reduction in bad
- 9 debts might be from this program. We -- we also believe
- 10 there will be some reductions in costs associated with
- 11 having to follow up with customers in terms of collection
- 12 activities and disconnection and reconnection of service.
- 13 There's no dollar study that I'm aware of that
- 14 quantifies those, but I think the main point I'm trying to
- 15 make is, I'm not so sure that those -- what -- what we're
- 16 trying to do here, do those numbers necessarily need to be
- 17 run? And you know, I don't see -- I don't see this being
- 18 something that's as -- I don't see this having the same kind
- 19 of quantification associated with it as, you know, the
- 20 payoff associated with a -- the installation of additional
- 21 roof insulation or something like that.
- It seems to be in a way that customers who
- 23 truly need to receive assistance here to keep their gas
- 24 connected to stop this recurring cycle, this is a way that
- 25 we think hopefully customers will break out of this.

- 1 And this is an experiment and, you know, we
- 2 believe that in the long run, though, that there will be
- 3 benefits that will accrue to all customers as a result of
- 4 this, and not just those customers who were the -- who were
- 5 the low-income customers who apparently have a difficult
- 6 time affording gas service.
- 7 And I'm just not so sure that this is all
- 8 easily reduced to any kind of cost/benefit analysis. We can
- 9 estimate things, and as you know, there have been some
- 10 estimates, but nothing's been -- that I'm aware of there's
- 11 no formal study that brings all that together that says,
- 12 okay, because of this, because you've reached a certain -- a
- 13 certain threshold, this program is a go.
- 14 Q. How can you say to the Commission, then, that
- 15 that program is just and reasonable?
- 16 A. Because it's a program that is truly reaching
- 17 out to assist those customers who -- at low income levels
- 18 who have been unable to afford gas service. This hopefully
- 19 will enable them to be able to pay their gas bills on a
- 20 regular basis on a going-forward basis, and that has
- 21 benefits for everyone involved.
- 22 Those customers who benefited, they have --
- 23 they're not -- you've heard others testify from Laclede they
- 24 are not scraping money together -- not scraping money
- 25 together or sacrifice other things in order to have gas

- 1 service.
- 2 Other customers are benefited, other Laclede
- 3 customers are benefited because hopefully bad debts will go
- 4 down and there will be less company expense associated with
- 5 some of these activities. I think it's -- it's certainly a
- 6 justifiable program and something the Commission should --
- 7 should wholeheartedly endorse.
- 8 Q. Would you agree with me that Laclede had the
- 9 opportunity to include this program in its last rate case?
- 10 A. Well, we're getting back into discussion we've
- 11 had a little while ago, and certainly was even farther
- 12 removed from it than others, but as we discussed, we filed
- 13 our rate case back in January. At this time, this program
- 14 was not -- was not in the works. It certainly wasn't to a
- 15 point where we were ready to file it. This wasn't filed
- 16 until July.
- 17 As you know, you were part of those
- 18 discussions. This was -- was -- at one time it was -- there
- 19 was some thinking that maybe there would be some sort of
- 20 global-type settlement here where this could have been
- 21 brought into the settlement as well with a rate case. That
- 22 ultimately did not happen. And I think it comes as no
- 23 surprise that we were going to continue to push this thing.
- I think the Staff even recognizes, from what I
- 25 can understand from their testimony, that this is something

- 1 that they expected would be brought -- would be continued to
- 2 be pursued by Laclede.
- 3 So the timing was different and we at one time
- 4 had discussions going to try to -- to try to bring the two
- 5 together, but as you know, it was a very difficult rate
- 6 case, very difficult issues to deal with. And this just --
- 7 this just couldn't be brought into the fold.
- 8 But for that reason, and because of the
- 9 benefits that it -- it has for -- for customers, and because
- 10 of the unique funding associated with this program, we think
- 11 it's -- it's certainly something that should be considered
- 12 by the Commission.
- 13 Q. So is your answer to the question yes?
- 14 A. Yes. I think started with that.
- 15 Q. You suggest that this program is very similar,
- 16 I believe, to MGE's program. Do you know how MGE's program
- 17 is funded?
- 18 A. Would you please repeat your question,
- 19 Ms. Shemwell?
- 20 Q. Sure. I said, you suggest that this program
- 21 is very similar to MGE's program. Do you know how MGE's
- 22 program is funded?
- 23 A. Where did I say that? Can you show me the
- 24 line?
- 25 Q. I think you start talking about MGE's program

- 1 at page 4 at 13.
- 2 A. Okay. Page 4, line 13.
- 3 Q. Yes. And you're comparing your program to
- 4 MGE's and Ameren's cases.
- 5 A. In terms of weatherization, once again the
- 6 point being that they have weatherization programs which
- 7 were attempts to reach out to those customers who -- those
- 8 low-income customers who needed some assistance. That's
- 9 really the -- the extent of that comparison.
- 10 Q. Well, let's move on to page 5, line 7, if we
- 11 could.
- 12 Starting at line 3, you ask the question, Do
- 13 utilities have programs other than weatherization, and you
- 14 say yes. And are these programs similar to the program, and
- 15 then you go into MGE's ELIR.
- 16 A. Uh-huh.
- 17 Q. And you've attached a copy of that?
- 18 A. Right.
- 19 Q. So how is MGE's program funded?
- 20 A. I believe MGE's program is funded by an 8-cent
- 21 per bill -- per residential bill surcharge, which not
- 22 that -- that's how it's funded.
- 23 Q. Would you agree with me that it's part of the
- 24 customer charge?
- 25 A. I would agree that it's a -- that it's a --

- 1 an -- in effect, a surcharge from what I understand about 2 it.
- 3 Q. And is that how you're going to -- if the
- 4 Commission approves this program, will you file a new ACA
- 5 case with the Commission?
- 6 A. If the Commission would approve this program,
- 7 would we file a new ACA case? Certainly that wasn't my
- 8 expectation. I mean, I certainly would expect future ACA
- 9 filings.
- 10 Q. Well, would you consider this, if the
- 11 Commission approves it to be a surcharge and you described
- 12 MGE's as a surcharge?
- 13 Would you similarly describe this 6 million as
- 14 a surcharge?
- 15 A. No, I would not.
- 16 Q. So you would not show it separately on the
- 17 customer's bill?
- 18 A. No. My recommendation would be that we would
- 19 not, because we also did not show -- we do not show the --
- 20 did not show these same types of dollars on the customer's
- 21 bill when we had a gas supply incentive plan that included
- 22 the same dollars. It was part of our overall ACA factor.
- 23 And, in fact, the -- the ACA factor
- 24 that's on file with the Commission I don't believe
- 25 distinguishes between even what you might consider to be a

- 1 traditional ACA factor and anything that's incentive
- 2 related.
- 3 So, I mean, there's no separation even on our
- 4 filed tariff sheet, much less to have a separation on a --
- 5 on a customer bill.
- 6 Q. I believe you testified that this is not a
- 7 rate increase. Will you agree with me on that?
- 8 A. I testified to a belief this is not a rate
- 9 increase. This is a -- what I would consider to be a -- a
- 10 revenue-neutral change.
- 11 Q. So will Laclede quarantee not to increase its
- 12 PGA rates if the program is approved?
- 13 A. Will Laclede guarantee not to increase its
- 14 PGA rates? That is not true. We would increase at some
- 15 point -- through the ACA factor our PGA rates would have to
- 16 be increased, just like they were -- they were increased
- 17 under the former incentive plan for the company's share of
- 18 dollars that we were able to retain.
- 19 But that doesn't mean that there is a rate
- 20 increase overall. There's a rate increase to -- all
- 21 customers' bills will go up due to the additional funds
- 22 to -- to -- to the additional amounts needed to fund this
- 23 program.
- However, at the same time, we are going to be
- 25 reducing the bills of those low-income customers so that

- 1 there is -- there is really no overall increase on rates,
- 2 other than any kind of consideration of the administrative
- 3 costs or weatherization costs associated with this program.
- In fact, we believe in the long run there will
- 5 actually be a rate decrease.
- 6 Q. So when will customers see that rate decrease?
- 7 A. Customers will see a rate decrease -- would
- 8 see their rates be lower, all other things being equal, when
- 9 the company is per -- the next time the company has a change
- 10 or the Commission approves a change in the company's non-gas
- 11 rates.
- 12 As I mentioned before, maybe in a discussion
- 13 with Mr. Micheel, and maybe Mr. Fallert discussed this as
- 14 well earlier today, but there are other -- there are other
- 15 costs that -- that change between rate cases, and it's at
- 16 that time in a future rate case that those increases and
- 17 decreases are all taken into consideration and -- and used
- 18 in the determination of new rates on a going-forward basis.
- 19 Q. So you're not guaranteeing a rate decrease for
- 20 customers?
- 21 A. I don't think -- certainly our expectation
- 22 would be that for this one area of our company having to do
- 23 with -- with bad debts, collection activities and that kind
- 24 of thing, our expectation is that those costs should be
- 25 reduced. But as we all know that there's a whole lot more

- 1 to the gas distribution business than that area.
- 2 And there's other costs that probably
- 3 undoubtedly will increase, and I think -- I don't know how
- 4 you could -- anybody could say that -- could guarantee that
- 5 down the road, next time Laclede's rates change, there be a
- 6 rate reduction just because this program is approved.
- 7 Certainly, this program would help to -- would help to keep
- 8 those rates down.
- 9 Q. Do you know of any low-income customer
- 10 assistance programs that were originally approved outside of
- 11 rate cases?
- 12 A. Do I know of any low-income assistance
- 13 programs approved outside of rate cases?
- 14 A. Yes.
- 15 Q. Give me a minute here. I can't say I'm
- 16 reasonably familiar with any programs, customer assistance
- 17 programs approved outside of a rate case, but I also -- you
- 18 know, I'm just not aware of any myself.
- 19 Q. Did you --
- 20 A. Nor do I really think that's particularly
- 21 relevant in this case, though, either.
- 22 Q. Did you earlier testify as to the amount built
- 23 into current rates for uncollectibles as 7.2; is that right?
- 24 A. Can you repeat the question, please?
- Q. Did you earlier testify that the amount built

- 1 in the current rates for uncollectibles -- for bad debts is
- 2 7.2 million?
- 3 A. No.
- 4 Q. Maybe that was Mr. Fallert.
- 5 Did Mr. Fallert, did you hear him?
- 6 A. I think he did talk about that, and he talked
- 7 about another three quarters of a million dollars, I
- 8 believe, on top of that.
- 9 Q. For the emergency cold weather rule; is that
- 10 correct?
- 11 A. That's my recollection, yes.
- 12 Q. Mr. Cline, you stated earlier that this
- 13 program is revenue neutral; is that correct?
- 14 A. It's revenue neutral from the standpoint that,
- 15 even though we're going to be -- our overall rates are going
- 16 to be increasing, we will be alleviating the bills of those
- 17 low-income customers, we'll be forgiving those arrearages,
- 18 such that in the -- and like I said, but for the \$600,000 of
- 19 other money in connection with this \$6 million program, I
- 20 don't believe there's a -- an overall -- ratepayers as a
- 21 whole will -- will not see their bills increase as a result
- 22 of this.
- 23 Q. I think Mr. Fallert indicated he expected
- 24 about a \$3 million reduction in bad debt.
- 25 Would you agree with that number?

- 1 A. I would defer to Mr. Fallert on that one. I'm 2 sure if that's what he said, that's the company's best 3 quess.
- Q. If you haven't done a cost/benefit analysis,
- 5 then, to account for the other two-and-a-half million, how
- 6 do you know it's going to be revenue neutral?
- 7 A. It's only -- it's revenue neutral because we
- 8 are -- even though we're going to be collecting -- let's
- 9 just say, even though we're going to be collecting an
- 10 additional \$6 million in -- and overall -- overall rates are
- 11 going to be increased by \$6 million, other bills could
- 12 conceivably be reduced by as much as \$5.4 million. To the
- 13 extent they're -- to the extent they're not, to the extent
- 14 that there's -- well, I should say it like this.
- 15 The customers -- if we have customers who are
- 16 willing to participate in the program and they -- we forgive
- 17 their arrears and there's \$5.4 million of arrears there to
- 18 forgive, that's a -- that to me is a revenue neutral
- 19 decrease and has nothing at all to do with the fact that bad
- 20 debts are only going to be reduced by \$2 to \$3 million.
- That's -- that's a different phenomenon
- 22 altogether, and that's just -- our only point there was to
- 23 that say that don't expect that just because we've collected
- 24 an additional \$6 million from customers, that down the road
- 25 there's going to be a \$6 million reduction in bad debt

- 1 expense, because we don't think we're going to see that --
- 2 those kind of dollars, for the reason Mr. Fallert explained.
- 3 But there will be a bad debt -- you know, we
- 4 expect there will some bad debt reduction on a going-forward
- 5 basis, not to the tune of \$6 million or \$5.4 million, but --
- 6 but something. And probably -- and as Mr. Fallert
- 7 indicated, it will probably be in the range of -- what we're
- 8 suggesting is that there -- we think that this -- if this
- 9 turns out the way we would expect, that there will be a -- a
- 10 \$3 million -- could be a \$3 million reduction in bad debt
- 11 expense going for-- going forward.
- 12 Q. Will you agree with me that your program is
- 13 dependant on changing customer behavior?
- 14 A. Certainly our expectation is that if we can
- 15 relieve these low-income customers of theirs -- of this
- 16 arrearage burden they have, their payment behavior, their
- 17 payment practices, hopefully, will -- they hopefully will be
- 18 induced to become better-paying customers. And that's to
- 19 the benefit of everybody.
- 20 Q. Can you explain how you expect them to be able
- 21 to pay their monthly bill when Laclede's rates have gone
- 22 up, I think the figure we settled on yesterday was something
- 23 in the \$29 million range in the last two years?
- A. Well, it is -- unfortunately, you know, just
- 25 because there are low-income customers out there who have

- 1 trouble paying their bills doesn't mean that the company as
- 2 a viable -- as a viable distribution company cannot increase
- 3 its rates. Unfortunately, we need to do that to have a -- a
- 4 reliable distribution system to serve our customers.
- 5 That's just the cold, hard reality. But I
- 6 think the other thing you have to recognize, that this rate
- 7 problem is not just a -- this inability of customers to pay
- 8 for gas is not just a -- is not just a Laclede distribution
- 9 problem. It's also -- we also have to deal with the cost of
- 10 gas itself. And that's -- that's certainly a factor as
- 11 well. And the -- and the additional dollars Laclede had to
- 12 ask for from customers in the last couple years, in my mind,
- 13 isn't the -- isn't the --
- 14 Q. Mr. Cline, let me interrupt just a second.
- 15 I'm not saying that Staff didn't agree that those increases
- 16 were just and reasonable, because we did. We signed
- 17 stipulations and agreements. I'm just saying that customers
- 18 who historically have had problems paying their bills have
- 19 seen that rate increase as well?
- 20 A. Sure they have.
- 21 Q. So that their rates have gone up in the last
- 22 two years, and --
- 23 A. Right.
- Q. -- I'm questioning, really, how this program
- 25 is going to help them address that outside the arrearage

- 1 forgiveness issue?
- 2 A. Well, I certainly don't see how this program
- 3 can hurt. I mean, I think without this program it's -- I
- 4 don't see how -- certainly these pro-- these customers would
- 5 be better off with these dollars than without them. And it
- 6 would make it more possible for them to pay their future gas
- 7 bills and for -- than if they didn't have these dollars.
- 8 If they -- for them to get gas service they're
- 9 required to -- to build in their arrearages into their
- 10 future payments over a 12-month-average basis. That
- 11 arrearage just can knock them out, basically. And -- and if
- 12 we can take care of that, they may be able to afford --
- 13 hopefully will be able to afford gas service from Laclede
- 14 even with Laclede's most recent rate increases.
- But certainly, you know, they are in a better
- 16 position to pay those gas bills than if they hadn't have
- 17 those arrearages taken care of.
- 18 Q. Have you considered what will happen to the
- 19 customer who can't make those first three payments?
- 20 A. What would happen to those customers if they
- 21 can't make those first three payments?
- 22 Q. Yes.
- 23 A. Other than the fact that their arrearages will
- 24 not have been forgiven?
- 25 Q. Yes.

- 1 A. And how -- I know they become -- they will not
- 2 become eligible for the program. They're basically not in
- 3 the program anymore. I mean, they -- they fall back into
- 4 that category of -- of the type of customer we're dealing
- 5 with today. You know, we're trying to -- trying to -- to
- 6 take care of those problems. I don't have an answer for you
- 7 there. It's just no -- once again, it's not -- it's not in
- 8 the realm of what I do at Laclede.
- 9 But I -- certainly I don't think we expect to
- 10 take care of all our low-income customers. There's still
- 11 going to be some problems.
- 12 Q. Do you have an estimate of the number that
- 13 will benefit from this program?
- 14 A. I do not.
- 15 Q. I'd like to turn to a little different subject
- 16 now. If we could look at -- actually, my question was based
- 17 on the old tariff, not the new tariff, because I just saw it
- 18 this morning. But let me ask about the tariff.
- 19 A. The new tariff?
- 20 Q. I guess the new tariff.
- 21 A. Okay.
- Q. We'll see how that goes.
- Does the language concerning pipeline
- 24 discounts have any language that allows or disallows Laclede
- 25 from using capacity release to determine discount savings?

- 1 A. I'm not sure I understand what you mean by
- 2 that.
- 3 Q. Can you use capacity release to determine
- 4 discount savings?
- 5 A. I don't -- I don't -- I don't bring the two of
- 6 those together in my mind anyway. I mean, I'm trying to
- 7 figure out what the connection is between capacity release
- 8 and discount savings that you're referring to. I mean, in
- 9 our former -- in our original gas supply incentive plan, we
- 10 had -- you know, we had a capacity release component. We
- 11 had a transportation discount component.
- 12 I'm just not sure I understand your question
- 13 yet.
- 14 Q. Is the capacity release component in this
- 15 tariff that was in the old?
- 16 A. There's no capacity release component in this
- 17 tariff. Capacity release revenues are -- are covered by
- 18 our -- considered in the determination of gas rates in our
- 19 general rate cases.
- 20 Q. I think you may have touched on this earlier,
- 21 but I'm not positive so I'll ask.
- Does Laclede's tariff language as proposed
- 23 authorize it to use bundled sales agreements to determine
- 24 discount savings?
- 25 A. Does our reference to pipeline discounts

- 1 permit us to use bundled sales arrangements to make -- to
- 2 determine transportation discounts?
- 3 Q. That's my question exactly.
- 4 A. It -- it doesn't speak to that. I would
- 5 certainly -- would contend that if there is a transportation
- 6 discount that's bundled within a sales or supply agreement,
- 7 that that should be considered. It was considered as a part
- 8 of a -- as a part of our original gas supply incentive plan.
- 9 Q. You and Mr. Micheel had a fairly lengthy
- 10 discussion about current pipeline discounts. Can you say --
- 11 I don't think this will be HC.
- 12 Can you say a percentage of those that
- 13 continue past 2003?
- 14 A. On a dollar basis, I would not -- you know,
- 15 given enough time, I could come up with a number like that,
- 16 but right here as we speak, no. I don't -- I don't keep
- 17 track on a routine basis of the status of all of our
- 18 transportation contracts. I get that information as I need
- 19 to get it for purchase gas adjustment filings or whatever it
- 20 might be, but I don't have that number.
- 21 It certainly could be quantified.
- Q. Do you have an estimate, then?
- 23 A. I do -- I do not. I do know this, that
- 24 there's going to be -- as I mentioned before, there's going
- 25 to be a good chunk of these transportation contracts

- 1 renegotiated over the next -- in the near term.
- 2 And what that means in terms of what we'll be
- 3 able to do, I don't know, but I certainly know this: If we
- 4 have a program like this in place, the Commission can be
- 5 assured that, you know, the company will do its best to make
- 6 sure that those transportation discounts are maximized.
- 7 Q. And will you do that with or without an
- 8 incentive to do so?
- 9 A. This question's been, you know, raised many
- 10 times in the past. I think you kind of get to the whole --
- 11 whole, you know, philosophy behind incentives, but, you
- 12 know, I guess I kind of thought we were past that, based on
- 13 some of the discussions, based on the results of the natural
- 14 gas commodity price task force.
- You know, I think there's a clear, clear
- 16 indication in there that, you know, incentives make sense.
- 17 And so I think they are appropriate. I also think, though,
- 18 that, sure, the company's -- if there were no incentives, it
- 19 doesn't mean the company's going to just sit back and not be
- 20 aggressive at all. Certainly incentives help.
- 21 I think also incentives will make sure that
- 22 you take a lot of the guessing game out of the -- out of
- 23 the -- maybe the Staff or anybody would have to -- otherwise
- 24 would have to engage in to make sure the company was really
- 25 aggressive enough in negotiating with the pipeline company

- 1 to get discounts. That's a pretty hard process to second
- 2 guess. And if you have incentive there, I think you know
- 3 the company's out there going to do its best.
- 4 Q. Mr. Cline, regardless of the issue of whether
- 5 or not Laclede has or ever would engage in such practices,
- 6 would you agree with me that incentive plans do create
- 7 perverse incentives?
- 8 A. Would I agree with you that incentive plans do
- 9 create perverse incentives? I'm not -- I'm not --
- 10 Q. Perhaps I --
- 11 A. You'll have to give me some examples.
- 12 I've heard that -- once again, I've heard that
- 13 raised in the past by Staff and others. I just don't agree
- 14 it's happened to Laclede. I think ours has been properly
- 15 structured. I think we've tried to address -- tried to
- 16 address those concerns as they've been raised. And I think
- 17 we've adequately addressed them.
- 18 Q. I'm just suggesting that with most plans there
- 19 are some unintended consequences overall, you know, in
- 20 general. And one of the examples that I understand with
- 21 incentive mechanisms is the company can -- a company can --
- 22 any company could try to continue to increase FERC max rates
- 23 to show a discount, and that that is one of the potential
- 24 perverse incentives of incentive mechanisms.
- 25 A. I don't know how -- I mean, that would be a

- 1 very awkward thing to do as an LDC. I can't imagine us
- 2 going into a new pipeline rate case and somehow be, you
- 3 know --
- 4 Q. Let me -- let me stop you. I wasn't asking if
- 5 Laclede would ever engage in that. I thought I made that
- 6 clear. I was just saying is one of the effects of incentive
- 7 plans to create some perverse incentives?
- 8 A. I don't think -- I think that assumes some,
- 9 you know, unethical behavior from the start. I just don't
- 10 think we would go there.
- 11 Q. I'm not -- I'm not making that assumption at
- 12 all. I'm just saying it does create those situations, but
- 13 if you don't have an answer, then you certainly are welcome
- 14 to say that.
- 15 A. I'm not -- I don't want to agree to any -- any
- 16 suggestion that there's perverse incentives created by these
- 17 incentive plans, especially when there's some -- when
- 18 there's some implication that a company might be out there
- 19 trying to increase maximum FERC rates.
- I just don't think that's --
- 21 Q. Again, I was not making any --
- 22 A. But you referred to that example. I just
- 23 don't think that's something that we need to deal with.
- 24 Q. Okay. As the person who administers Laclede's
- 25 tariffs, are you familiar with the term "gas costs" as it is

- 1 used in Laclede's PGA tariff clause?
- 2 A. Yes.
- 3 Q. And can you please define that for us?
- 4 A. Gas costs?
- 5 O. Yes.
- 6 A. Yeah. I guess I'll just -- rather than go
- 7 from memory, I'll go right to the tariff sheet. I'm sure
- 8 that the Staff has that as well.
- 9 One place where we identify, where we define
- 10 gas costs in our tariff is on Sheet No. 15. The cost of
- 11 purchased gas shall include, but not be limited to, all
- 12 charges incurred for gas supply pipeline transmission and
- 13 gathering and contract storage, and --
- 14 Q. Thank you.
- 15 You discussed Missouri Pipeline Company
- 16 earlier, and I think you indicated you were paying FERC max
- 17 rates.
- 18 Is Laclede captive; in other words, you have
- 19 no alternative to Missouri Pipeline Company?
- 20 MR. ZUCKER: Excuse me. Objection. This
- 21 discussion had been an in-camera discussion.
- MS. SHEMWELL: I'm sorry.
- MR. ZUCKER: If we're going to talk about
- 24 this, I guess we should go in-camera again.
- 25 JUDGE RUTH: Do you want to continue this line

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1 of questioning?
                 If so, we'll --
 3
                 MS. SHEMWELL: It'll be brief, but yes.
                 JUDGE RUTH: Then I need anyone who's not
 5 entitled to stay during the in-camera session to please
 6 leave. I'll have the attorneys to please help me check that
 7 we've cleared the courtroom as necessary while I go ahead
 8 and put this computer on.
                 (REPORTER'S NOTE: At this point, an in-camera
10 session was held, which is contained in volume 5, pages 385
11 through 386 of the transcript.)
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- JUDGE RUTH: We're back in open session.
- MS. SHEMWELL: That's all I have. Thank you,
- 3 Mr. Cline.
- 4 JUDGE RUTH: Okay. It seems that the
- 5 Commissioners are still in agenda, so I suggest we allow
- 6 this witness to step down.
- 7 We'll recall you later this afternoon, and
- 8 we'll move along, and at least start with Public Counsel's
- 9 witness before lunch.
- 10 When you're ready, Public Counsel, call your
- 11 witness.
- 12 (OFF THE RECORD.)
- JUDGE RUTH: Mr. Coffman, let me swear your
- 14 witness in first. Thanks.
- 15 (Witness sworn.)
- JUDGE RUTH: You may proceed.
- 17 BARBARA MEISENHEIMER testified as follows:
- 18 DIRECT EXAMINATION BY MR. COFFMAN:
- 19 Q. Good morning, Ms. Meisenheimer.
- 20 A. Good morning.
- Q. Please state your full name and position.
- 22 A. My name is Barbara Meisenheimer. I am chief
- 23 economist in telecommunications with the Missouri Office of
- 24 the Public Counsel.
- Q. Are you the same Ms. Meisenheimer that has

- 1 been caused to be filed in this case the direct testimony
- 2 that has been marked as Exhibit 4?
- 3 A. Yes, I am.
- 4 Q. Do you need to make any corrections to the
- 5 testimony as it has been prefiled?
- 6 A. No.
- 7 Q. Okay. If I ask you today the same questions
- 8 contained in Exhibit 4 today, would your answers be the
- 9 same?
- 10 A. Yes, they would.
- 11 Q. And true and correct to the best of your
- 12 information and belief?
- 13 A. Yes, they are.
- 14 Q. Great. I just have a couple of questions that
- 15 might be considered rebuttal in nature, and mostly in the
- 16 clarifying manner.
- 17 Are you in possession of the specimen tariffs
- 18 that were supplied today by Laclede Gas Company and labeled
- 19 as Exhibit 13?
- 20 A. Yes, I have a copy.
- 21 Q. Okay. Have you reviewed the changes that are
- 22 marked there and underlined in strikeout fashion?
- 23 A. Yes, I have.
- Q. Would you please go with me through the
- 25 bullet-pointed revisions that were agreed upon by Laclede

- 1 Gas Company in its position statements and track with me
- 2 whether or not those are reflected in Exhibit 13 specimen
- 3 tariffs.
- 4 Let's simply begin with the first bullet point
- 5 on page 4 of Laclede's position statements referring to a
- 6 specific termination date. Has that been reflected in the
- 7 specimen tariffs?
- 8 A. It is, in my opinion, not fully clear that the
- 9 company has agreed to a specific termination date within the
- 10 context of the tariff.
- 11 Q. Okay.
- 12 A. And I would direct --
- 13 Q. Please explain.
- 14 A. -- you to PSC Mo. No. 5 consolidated original
- 15 sheet No. 28-k, part H6, terms of program that the company
- 16 has included.
- 17 While they do recognize certain dates, they
- 18 indicate that prior to termination any party, including the
- 19 company, may seek an extension of the program. That does
- 20 not say a reestablishment of the program.
- 21 Q. Okay.
- 22 A. And I believe there is another --
- 23 Q. And simply for clarification, your
- 24 recommendation -- if a program of this sort is approved,
- 25 what termination date would you recommend?

- 1 A. I believe that I recommended that the program
- 2 should end on March 31st of 2005, accepting applications,
- 3 and that payment should end on September 30th of 2005.
- 4 Q. And is the general intent of that
- 5 recommendation that the program will be terminated and
- 6 reevaluated in the context of the next opportunity to review
- 7 Laclede's general non-gas rates?
- 8 A. Yes, it is.
- 9 Q. Okay. Let's move to the next bullet point,
- 10 the agreement to revise the proposal that dealt with
- 11 administrative costs. Is that reflected in Exhibit 13?
- 12 A. First, I'd like to point out that within
- 13 the company's position statement I feel that's a
- 14 mischaracterization of our testimony. We did not limit
- 15 administrative costs to 5 percent.
- 16 Instead, what we said is 5 percent and above
- 17 that a plan should be submitted that justifies the
- 18 additional cost needed for the program. The company within
- 19 preparing this new tariff sheet has, I guess, adopted a cap
- 20 of 5 percent.
- 21 Q. Let's proceed to the next bullet point, which
- 22 begins on page 5, where Laclede stated in its position
- 23 statement that it does not object to Public Counsel's
- 24 proposal that the arrearage reduction per quarter be equal
- 25 to the lesser of one-fourth of the customers arrearages or

- 1 \$375.
- 2 Is that revision reflected in -- in the same
- 3 way in Exhibit 13?
- 4 A. I do not believe that it is on PSC Mo. No. 5
- 5 consolidated original sheet No. 28-i. In part H(b), the
- 6 language with the inclusion of the word "or" seems to allow
- 7 for a choice, and I do not believe that's an adequate
- 8 reflection of our recommendation.
- 9 I think that it would be appropriate to delete
- 10 the words "not exceed" and insert instead the word "be", and
- 11 that would address the concern that I have about that
- 12 language.
- 13 Q. Okay. The next bullet point that Laclede made
- 14 in its position statement states that they would not object
- 15 to Public Counsel's proposal to add back language dealing
- 16 with recognition of reductions in uncollectible expense.
- 17 How is that reflected in Exhibit 13? And do
- 18 you have any problems with the way that that was included in
- 19 the specimen tariffs labeled Exhibit 13?
- 20 A. There is some language included in the new
- 21 tariff, PSC Mo. 5 consolidated original sheet 2, Part H(h),
- 22 it appears that the company has included this language.
- 23 Q. Are you referring to the paragraph that
- 24 states, To the extent that the program results in a
- 25 reduction in uncollectible expense, paren, and the program

- 1 is ongoing or reestablished, end paren, the reduction should
- 2 be reflected in the company's cost of service and rate
- 3 recovery?
- 4 A. Yes. I'm concerned about the term "ongoing"
- 5 being included in their language. In part G above, I also
- 6 believe that the word "and" should be removed. The second
- 7 word in part G, which is the word "and", should be removed.
- 8 MS. SHEMWELL: Excuse me. May I? Could you
- 9 use your microphone please. I don't know if it's on or not.
- 10 Could you tell me just where you are? I've
- 11 gotten lost in this.
- 12 MR. COFFMAN: I believe the last comment the
- 13 witness was referring to the first paragraph of the last
- 14 page of Exhibit 13, suggesting that -- okay.
- 15 BY MR. COFFMAN:
- 16 Q. And, Ms. Meisenheimer, please explain your
- 17 concern with the next paragraph there, paragraph lower
- 18 case H, and your concern with the word "ongoing," what
- 19 problem that creates.
- 20 A. I believe that that adds to the perception
- 21 that there will not be a specific termination date at which
- 22 time this company -- or this program is evaluated to
- 23 determine its benefit, to see if it should be reestablished.
- 24 I think that the clear and set termination
- 25 date creates an improved incentive for the value of this

- 1 program to be evaluated, monitored and demonstrated before
- 2 the program is allowed to be reestablished.
- Q. Does it also create any question about whether
- 4 ratepayers would receive the benefit of a reduction in
- 5 uncollectible expense?
- 6 A. I believe that by simply including the term
- 7 "established" instead of the term "ongoing" or
- 8 "reestablished," there's a clear statement that any benefit
- 9 associated with reduced uncollectibles will be incorporated.
- 10 So I believe that that strengthens the assurance that the
- 11 entire customer base would eventually benefit from
- 12 uncollectible reduction.
- 13 Q. Let's move on to the next bullet point. Is
- 14 there any concern with which -- the way in which Laclede
- 15 has --
- MR. PENDERGAST: Excuse me if I could. I
- 17 don't mean to interrupt, but just by way of clarification,
- 18 before Ms. Shemwell asked something, I think Mr. Coffman had
- 19 said something about G, and I believe Ms. Meisenheimer said
- 20 something about that, but I didn't quite catch what it was.
- 21 MR. COFFMAN: For clarification,
- 22 Ms. Meisenheimer, would you --
- 23 THE WITNESS: I would simply omit the word
- 24 "and," which is the second word.
- MR. PENDERGAST: Thank you. Sorry.

1 BY MR. COFFMAN:

- 2 Q. Okay. Ms. Meisenheimer, is there any other
- 3 concern that you have with the changes made in Exhibit 13,
- 4 the specimen tariffs, as they relate to statements that
- 5 Laclede has made in its position statement?
- 6 And I'm just asking whether you -- I'm not
- 7 asking whether you agree that this is an acceptable program,
- 8 but whether there are some wording concerns that you have in
- 9 the way certain concessions or revisions might have been
- 10 translated into tariff language?
- 11 A. I mean, we certainly still have concerns about
- 12 the tariff and disagreement with the tariff. It does not
- 13 address all of our concerns.
- 14 In terms of what the company has agreed at
- 15 least thus far to do, I believe that takes care of it.
- 16 Q. And perhaps I should ask a question -- a
- 17 clarifying question, and I'm not asking for you to expound
- 18 at great length, but just for clarification to point out
- 19 what you believe are still the major concerns that you have
- 20 with the program as it would now stand in this revised
- 21 proposal as Exhibit 13?
- 22 A. We still have a disagreement regarding the
- 23 term of the tariff, how long it would be in place in the
- 24 event that the Commission determined that it wanted to move
- 25 forward with some type of arrearage program.

- 1 The company is still seeking the plan to be in
- 2 effect beyond the next rate case. We disagree with that.
- 3 We still disagree regarding the threshold for support to be
- 4 provided under the program. The company is seeking, I
- 5 believe, currently 150 percent in the first year and perhaps
- 6 more up to 175 percent in the second year.
- 7 We don't believe that there is sufficient
- 8 justification for those levels. So there's an issue with
- 9 that that remains.
- 10 The company has not agreed to provide in
- 11 advance even -- or they have not agreed to provide contracts
- 12 in advance that would be subject to review and formal
- 13 approval under the traditional time frame, I think, by the
- 14 Commission. So we have an area of disagreement there.
- I don't think that there's anything in the
- 16 tariff that sufficiently, in my mind, spells out what the
- 17 terms of such contracts would be, and so that leaves many
- 18 questions open.
- 19 Q. You began saying that there's still a large
- 20 difference with regard to the scope of the program. And
- 21 with regard to scope you mentioned the length of duration
- 22 for the plan.
- 23 Is there not also a large difference with
- 24 regard to the scope and the cost or the size of the dollars
- 25 that would be involved?

- 1 A. Absolutely. There's a substantial difference
- 2 in the overall funding level for the program and the level
- 3 at which the thresholds would be established.
- 4 Q. Let me ask you --
- 5 A. The company's still seeking, I believe,
- 6 \$6 million for the program. In the event that the
- 7 Commission decided to move forward, we said that we would
- 8 not object to a program that was something more along the
- 9 lines of arrearage reductions of 2-and-a-half million,
- 10 the 5 percent, which would be administrative cost, and
- 11 300 -- up to 300,000 for weatherization.
- 12 So in total we were looking at something more
- 13 like half of what the company was interested in.
- 14 Q. Just one more question, and this relates to
- 15 the level of support.
- I think you were referring to the eligibility
- 17 threshold and what percent of the federal poverty guideline
- 18 level would be an eligibility cap. If the Commission were
- 19 to approve a program along the lines that Laclede Gas
- 20 Company is proposing and 150 percent and/or 175 percent of
- 21 federal poverty level was adopted, would there be additional
- 22 data that you would recommend would need to be tracked in
- 23 that regard?
- 24 A. Certainly. The proposal that was included in
- 25 my testimony in the event the Commission wanted to move

- 1 forward was developed around a maximum level of, I believe,
- 2 125 percent of the poverty level, and so we would ask for
- 3 data for 100 percent and below, and 125 percent and below of
- 4 poverty level, so that the progress could be monitored.
- 5 We would request that information also be
- 6 provided for either 150 -- or 150 and 175, depending on what
- 7 the Commission might ultimately approve in terms of the
- 8 thresholds. So we would like them to be matching.
- 9 Q. Would that additional data simply be included
- 10 as a revision to the next-to-the-last page of Exhibit 13,
- 11 where certain additional data would be supplied at
- 12 100 percent and 125 percent of the federal poverty level?
- 13 A. Yes.
- 14 Q. You're suggesting that there would be
- 15 revisions that would include whatever level the Commission
- 16 might approve, be that 150 or 175 percent?
- 17 A. If the Commission adopts 150, then we would
- 18 ask for the addition -- the additional piece of 150. If the
- 19 Commission approves fully what Laclede is looking for with
- 20 the second year potentially including up to 175, then we
- 21 would want tracking of all the increments at 100 percent,
- 22 plus increments of 25 percent over the poverty level.
- 23 Q. And I just think there may be one more thing
- 24 that we need to clarify.
- 25 You mentioned that there's still a difference

- 1 in that we believe or that the Office of the Public Counsel
- 2 is recommending that if any program of this sort is
- 3 approved, that the contracts with the agencies that would be
- 4 determining eligibility and implementing the program, that
- 5 those contracts with Laclede be approved with the Commission
- 6 before implementation.
- 7 Why is that important for those details to be
- 8 reviewed by the Commission?
- 9 A. I think that there are a number of reasons
- 10 that it is important for that information to be detailed and
- 11 approved by the Commission in advance.
- 12 No. 1, I have a concern about -- well, what
- 13 happens if the Commission approves a program before the
- 14 contract is established and effective? Then does ultimately
- 15 there end up being a big pot of money sitting around that
- 16 has been given to Laclede that is not -- that the mechanics
- 17 are not there that that would be passed on, then, for the
- 18 intended purpose? That's a significant concern.
- 19 Another concern is that the Commission has no
- 20 information before it. We do not have information before us
- 21 that tells us what are the exact terms. By what mechanisms
- 22 are eligibility going to be determined, for example, in the
- 23 event that there is insufficient funding to match the total
- 24 need?
- I would hope that contracts would tell us more

- 1 things like that. What will be the obligations? What new
- 2 obligation would Laclede be assuming? I just think that
- 3 there's a lot of detail that we would prefer to see in
- 4 advance, and that is, in particular, with this company where
- 5 there has recently been a concern that what was understood
- 6 is not necessarily the same thing, once the parties -- what
- 7 a party unders-- believed that they were agreeing to is not
- 8 necessarily what they found out that perhaps they'd agreed
- 9 to at a later point, once it was put on paper.
- 10 Q. And when you say that these contracts should
- 11 be approved in advance, are you saying that they should be
- 12 reviewed by the Commission before it makes any final
- 13 decision about whether to adopt a program or not in this
- 14 case?
- 15 A. To adopt or implement, yes.
- MR. COFFMAN: I believe that covers any
- 17 rebuttal-type questions, and I would offer Ms. Meisenheimer
- 18 for cross-examination and offer Exhibit 4 into the record.
- 19 JUDGE RUTH: Let's address Exhibit 4, first of
- 20 all, Ms. Meisenheimer's direct testimony. Are there any
- 21 objections to it being received into the record?
- (No response.)
- JUDGE RUTH: Seeing no objections, Exhibit 4
- 24 is received.
- 25 (EXHIBIT NO. 4 WAS RECEIVED INTO EVIDENCE.)

- 1 JUDGE RUTH: We are going to take a break for
- 2 lunch. When we come back, I expect we -- if the
- 3 Commissioners are available, we'll actually recall Mr. Cline
- 4 first, and then we'll come back to you, Ms. Meisenheimer.
- 5 THE WITNESS: That's fine. I'm available.
- 6 JUDGE RUTH: If we come back at ten after one,
- 7 is that adequate for the parties, or do you need a little
- 8 bit more time?
- 9 (No response.)
- 10 JUDGE RUTH: Ten after one seems to be fine.
- 11 That's when we'll come back.
- We're off the record now. Thanks.
- 13 (A BREAK WAS TAKEN.)
- 14 JUDGE RUTH: We are back from our lunch break,
- 15 and we're going to recall Mr. Cline, Laclede's witness.
- MR. ZUCKER: He's here. He'll be up in a
- 17 minute.
- 18 JUDGE RUTH: Mr. Cline, you are still under
- 19 oath.
- 20 Questions from the Bench, Commissioner Murray?
- 21 COMMISSIONER MURRAY: Thank you.
- 22 MICHAEL T. CLINE testified as follows:
- 23 QUESTIONS BY COMMISSIONER MURRAY:
- Q. Good afternoon, Mr. Cline.
- 25 A. Good afternoon.

- 1 Q. I don't have a lot of questions for you, but I 2 do have a few.
- And primarily I would like to ask you about
- 4 Laclede's GSIP program that it used to have and how this
- 5 program that is being proposed here differs from it.
- 6 A. This program differs in that, under the former
- 7 gas supply incentive plan that we had, one component of that
- 8 program had to do with transportation discounts. And under
- 9 that component, to the extent that we could realize some
- 10 transportation savings by negotiating discounts with our
- 11 pipeline suppliers, we were entitled to retain a portion of
- 12 those savings, and by retaining meaning that those dollars
- 13 would benefit Laclede's earnings.
- 14 This -- and that program obviously gave us a
- 15 very strong incentive to make sure that we vigorously
- 16 negotiated with our pipeline suppliers to reduce those gas
- 17 costs for the benefit of all of our customers.
- This provision within the Catch-Up/Keep-Up
- 19 program we believe makes a lot of sense because it still
- 20 gives -- the discount provision still gives Laclede an
- 21 incentive to continue to negotiate vigorously with our
- 22 pipeline suppliers.
- 23 However, one big difference is that we no
- 24 longer will retain any direct benefits from the -- the
- 25 discounts we negotiate. Instead, these monies that were

- 1 formerly flowed through or brought to our bottom line will
- 2 now be used to fund the forgiveness of arrearages for our
- 3 low-income customers.
- 4 Q. And the discount that Laclede was able to get
- 5 during the term of the GSIP when it was in force, are those
- 6 contracts still in existence, or the terms of those, what
- 7 are they or were they?
- 8 A. Some of those contracts that -- under which we
- 9 previously retained a portion of savings for our own profit,
- 10 some of those contracts are still in effect. However, some
- 11 of them have been already terminated or just recently
- 12 terminated and some are on the verge of being terminated, as
- 13 we discussed here earlier this morning. I know several of
- 14 these contracts will be renegotiated within the next year
- 15 and, you know, at this point we really, you know, don't know
- 16 whether we'll be able to maintain that level of discounts or
- 17 not.
- 18 Q. Now, assuming this program is not -- or
- 19 this proposal is not approved, how will Laclede behave
- 20 differently in terms of seeking discounts, or will it?
- 21 A. I don't really know that Laclede will behave
- 22 differently. I -- I think that we certainly are not going
- 23 to be in a position of taking our responsibility with
- 24 respect to trying to provide service at the lower cost to
- 25 our customers, we're not going to take that responsibility

- 1 any differently. We're still going to vigorously negotiate
- 2 with the pipeline providers.
- I think, though, that certainly it makes a
- 4 lot of sense and I think it's been -- it's been a common
- 5 conclusion that came out of the Commission's Natural Gas
- 6 Price Commodity Task Force here within the last couple years
- 7 that incentives do work. They assure that the company is
- 8 out there, you know, striving to get the best -- the best
- 9 deal.
- 10 And I think to some extent, too, it can or
- 11 should cut down on prudence reviews that would otherwise be
- 12 undertaken by the -- by parties, the Staff of the
- 13 Commission, to assure that we're doing the best we can out
- 14 there, because if you have an incentive there, the Staff
- 15 should know, the Commission should know that the company is,
- 16 in fact, out there doing the best job it can.
- 17 If the company has incentives and can share in
- 18 the rewards, it will -- you can be sure the company is out
- 19 there trying to strike the best deal.
- 20 Q. And are you claiming that the incentive of
- 21 reducing bad debts to the extent that you say this proposal
- 22 would do it, is the incentive needed here to accomplish the
- 23 less prudence review and that type of thing?
- A. This -- the way we have structured this
- 25 program, even though we will not be able to retain directly

- 1 any monies associated with the negotiation of these
- 2 transportation discounts, to the extent that we can reduce
- 3 our bad debts between rate cases, like we do -- like we
- 4 strive to reduce any other kind of costs between rate cases,
- 5 either to offset other increases in costs or whatever, that
- 6 does give us the motivation incentive to get that done.
- 7 And -- and we're suggesting that those --
- 8 those discount dollars, rather than being flowed through
- 9 directly to the bottom line, can go to the forgiveness of
- 10 these arrearages. All ratepayers benefit by us striving to
- 11 negotiate as hard as we can with our pipeline suppliers. At
- 12 the same time you've reduced these -- you've -- hopefully in
- 13 the long run have lowered -- have lowered your bad debt for
- 14 all your -- all your -- all your customers so that rates in
- 15 the long run can be lower for all customers.
- 16 Q. And is a part of that incentive the fact that
- 17 there would be that regulatory lag in which Laclede's bottom
- 18 line would benefit from reduction of cost of service?
- 19 A. Yes, that is the incentive, and we have that
- 20 incentive like with any other kind of cost that we would
- 21 strive to reduce between rate cases, be-- because there are
- 22 other costs that increase between rate cases, where
- 23 regulatory lag actually is primarily detrimental to the
- 24 company.
- 25 And so we -- you know, we like to take

- 1 whatever opportunity we can to -- through a program like
- 2 this or any other kind of cost reductions attempt to offset
- 3 some of these cost increases we're seeing in other areas.
- 4 Q. In terms of the PGA/ACA process, I'm having
- 5 trouble understanding how we could include costs that are
- 6 not actually incurred, because I thought the PGA process was
- 7 to recognize only the prudently incurred gas costs. And if
- 8 you're talking about either cost that was not a gas cost or
- 9 a gas cost that was not actually incurred, how can that be
- 10 included in the PGA/ACA process?
- 11 A. I think my best response to that is that
- 12 it -- kind of getting back to a point we talked about just a
- 13 little while ago is, it's under the gas supply incentive
- 14 plan we had originally -- the Commission originally approved
- 15 dating back to October 1st, 1996. These discounts, our
- 16 share of discounts, I guess you could argue, were not gas
- 17 costs, were -- were -- to the extent they went to our bottom
- 18 line, but they were recoverable through the PGA cost. That
- 19 was certainly the means by which we had the incentive plan
- 20 operating at that time.
- 21 I think there's also some -- certainly some --
- 22 even though certainly some connection to gas costs,
- 23 obviously there has to be because we're using the purchased
- 24 gas adjustment clause to do this, but would it not be for us
- 25 going out there and -- and striking these kinds of deals and

- 1 lowering -- and getting these discounts, the discounts
- 2 weren't there, those -- those -- that would mean increased
- 3 costs, increased gas costs to our suppliers and recovery
- 4 through the purchased gas adjustment clause.
- 5 So the -- but the -- the real point is that
- 6 all we're doing now is taking monies which we formerly were
- 7 able to flow through our purchased gas adjustment clause and
- 8 retain as profit, we're now suggesting that those dollars be
- 9 dedicated towards this arrearage forgiveness.
- 10 Q. So in terms of its being flowed through or not
- 11 being flowed through the PGA process, you're saying that
- 12 both -- they both operated pretty much the same?
- 13 A. That's correct. And it has not just been for
- 14 Laclede. It's been for the other -- for Missouri Gas
- 15 Energy, as well as Ameren has had similar types of programs,
- 16 and I believe they operated the same way.
- 17 Q. Do you know if the Commission can disallow
- 18 certain transportation and storage costs that fall within a
- 19 maximum rate that's been approved by FERC for a particular
- 20 pipeline, disallow it based on previously?
- 21 A. My position would be that certainly the
- 22 Commission would be in a position through a Staff prudence
- 23 review to approve a disallowance of some costs that were
- 24 related to a -- the payment of dollars to a FERC-regulated
- 25 pipeline that -- if that -- it could be that -- it could be

- 1 that the Staff of the Commission or someone believed that
- 2 that contract we -- that an LDC had entered into with a
- 3 pipeline was inappropriate. And for that reason I would
- 4 think that certainly that would fall within the scope of the
- 5 review, legitimate review of the Staff of the Commission to
- 6 exclude those costs.
- 7 I know that, you know, I would suggest that
- 8 if, though -- that if there were a case where the company
- 9 was attempting to flow through its purchased gas adjustment
- 10 clause rates that were approved by the Federal Energy
- 11 Regulatory Commission, and for whatever reason the
- 12 Commission just thought those rates were too high, that's
- 13 where I think -- I think I'd have a little bit of a problem
- 14 with that, because they were FERC-approved rates, but had
- 15 something to do with the underlying contract itself as they
- 16 see that being a different -- a different story.
- 17 But otherwise I think the expectation has been
- 18 over the years, if it's a FERC-approved rate, the LDC
- 19 basically has no choice but to incur those costs and
- 20 obviously flow it through.
- 21 Q. So the basis would be something in the nature
- 22 that there could have been a better rate obtained on another
- 23 pipeline or that it would have been possible to negotiate a
- 24 discounted rate that was not negotiated.
- 25 Would that be one of the -- one of the

- 1 theories?
- 2 A. Certainly. I think that would be a -- one
- 3 basis. Another one would be just maybe contracts for too
- 4 much capacity on a pipeline.
- 5 Q. Do you know if the Commission can order a
- 6 company to forgive bad debt and implement an AAO recovery
- 7 mechanism?
- 8 A. I'm not sure I'm qualified to respond to that.
- 9 Q. That's fine, if you don't know.
- 10 And you did not really testify about the AAOs,
- 11 did you?
- 12 A. No, I did not.
- 13 COMMISSIONER MURRAY: I think that's all.
- 14 Thank you, Mr. Cline.
- 15 THE WITNESS: Thank you.
- JUDGE RUTH: Okay. We'll have recross based
- 17 on questions from the Bench.
- 18 You may proceed.
- 19 RECROSS-EXAMINATION BY MR. MICHEEL:
- 20 Q. Commissioner Murray asked you some questions
- 21 about the company's previous GSIP.
- Do you recall those questions?
- 23 A. Yes, I do.
- Q. Is it correct that that case is still on
- 25 appeal?

- 1 A. I believe that's correct. I don't follow all
- 2 those developments there, but it sounds right to me.
- 3 Q. And one of the items that Laclede is
- 4 contesting is the discontinuance of the pipeline discounts;
- 5 isn't that correct?
- 6 A. That would make sense to me to the extent that
- 7 was part of the overall program. I don't know that that
- 8 was -- how much that was singled out. I maybe should know
- 9 those details, but I might have to get refreshed on that.
- 10 Q. Well, I just -- I'm just envisioning -- I
- 11 mean, would you assume for me that Laclede is successful in
- 12 their appeal and the Commission also approves this program.
- 13 Wouldn't we be -- have two programs doing the
- 14 same thing?
- 15 A. Certainly that would not -- that would not
- 16 appear to be an appropriate outcome.
- 17 Q. Commissioner Murray also asked you some
- 18 questions about the prudence reviews.
- 19 Do you recall those?
- 20 A. Yes, I do.
- 21 Q. Is this proposal -- assume for me that the
- 22 Commission approves this proposal. Does that in any way,
- 23 shape or form, this proposal, lessen the Commission's
- 24 ability to do prudence reviews of the company's gas
- 25 purchasing practices?

- 1 A. I would think there would still be areas where
- 2 prudence reviews would be expected, certainly, for example,
- 3 as I mentioned to Commissioner Murray, if there was a
- 4 contract that someone thought was -- the company contracted
- 5 too much capacity overall or in one particular pipeline,
- 6 that kind of thing.
- 7 Q. I guess what I'm asking you, Mr. Cline, is
- 8 does this proposal in any way, shape or form limit the
- 9 Commission's ability from what it currently has now to do
- 10 prudence reviews of the company's gas purchasing?
- 11 A. I heard you whispering over there,
- 12 Mr. Micheel. I think you know what the answer would be, and
- 13 I guess I -- I agree with that answer.
- 14 Q. And what was that answer?
- 15 A. The answer you whispered was no.
- 16 Q. And I think Mr. Pendergast agreed with me, did
- 17 he not?
- 18 A. I don't know. I wasn't looking at him.
- MR. MICHEEL: Would you agree with me,
- 20 Mr. Pendergast?
- 21 MR. PENDERGAST: Can I take the Fifth?
- MR. MICHEEL: That's all I have.
- JUDGE RUTH: Mr. Molteni, do you have cross?
- MR. MOLTENI: No cross, ma'am.
- JUDGE RUTH: And Staff?

- 1 RECROSS-EXAMINATION BY MS. SHEMWELL:
- Q. Good afternoon, Mr. Cline.
- 3 A. Good afternoon.
- 4 Q. In contrasting the difference between
- 5 Laclede's, for want of a better word, let's call it old GSIP
- 6 and this plan, you said in the old GSIP the funds flowed
- 7 directly to Laclede's bottom line; is that correct?
- 8 A. I said that a portion of the savings we
- 9 achieved under our -- the various components of our
- 10 incentive plan had the effect of -- of -- of improving our
- 11 bottom line. They didn't say that quite that explicitly,
- 12 but that's what I meant to say.
- 13 Q. What did the other portion go to?
- 14 A. To the customers.
- 15 Q. Okay. So you're saying that Laclede got a
- 16 chunk and the rest flowed to customers?
- 17 A. That's correct.
- 18 Q. Are you saying that under the proposed plan,
- 19 the funds don't go to Laclede's bottom line?
- 20 A. I was saying that they do not go to Laclede's
- 21 bottom line in the form of a direct benefit in the form of
- 22 incentive revenues.
- There is undeniably, I know, will be a benefit
- 24 to the extent that we can lower bad debts or bad debt
- 25 expenses between rate cases, a lower number than what was

- 1 set in the last rate case. That reduction, just like any
- 2 other cost reduction, would serve to improve our bottom line
- 3 and/or offset -- or offset or adversely affect our bottom
- 4 line between rate cases.
- 5 Q. You've referred a couple of times to this
- 6 Natural Gas Commodity Price Task Force report responding to
- 7 Commissioner Murray and some of the parameters, I believe.
- 8 Are you familiar with that report? Do you
- 9 have it there in front of you?
- 10 A. I don't have the report in front of me. I
- 11 have a private draft report in the room someplace.
- 12 Q. Let me just ask you this: About page 50 it
- 13 has recommended parameters, and I think you were contrasting
- 14 the difference, but with a GSIP, one of the parameters is
- 15 that baselines for performance should be a part of an
- 16 incentive plan where inherent levels of performance exist.
- 17 Would you agree with that parameter or would
- 18 you agree that that parameter is in this report?
- 19 A. I recall some discussion of a baseline
- 20 parameter in the report. You may be reading -- you may be
- 21 correct. I'm not so sure I recall it being so definitive as
- 22 to the fact there has to be baselines. Maybe that's what
- 23 you meant and you might have qualified it, but there's
- 24 certainly some discussion of baselines.
- I'm not so sure, however, that the baselines

- 1 have to always be there.
- Q. How do you judge performance, then?
- 3 A. Well, in our -- in our -- in our case, with
- 4 this funding proposal in this -- in this Catch-Up/Keep-Up
- 5 plan, we're judging performance in relation to the FERC
- 6 maximum rates.
- 7 Q. The discounts off of FERC maximum rates?
- 8 A. That's correct.
- 9 Q. As opposed to your historic level of
- 10 discounts?
- 11 A. In this -- in this setting, particularly since
- 12 we believe this is fundamentally structured differently than
- 13 what it was with the gas supply incentive plan, where the
- 14 dollars are going, we've got the dollars here going directly
- 15 to -- to the forgiveness of some arrearages, and I think --
- 16 we just think that that makes more sense for funding in
- 17 comparison to another type of funding mechanism where
- 18 there's a direct surcharge to customers.
- 19 At least this is a way there's some incentive
- 20 for the company to go out there and try to reduce cost,
- 21 whether there's a baseline there or not.
- 22 Q. You talked about an incentive to reduce cost.
- 23 You just said that. Would you agree with me the premise of
- 24 an incentive plan is that the expenditures do not exceed
- 25 the -- or in other words the benefit to the company does not

- 1 exceed the benefits to the customers?
- 2 A. You're talking about the share of some savings
- 3 or what?
- 4 Q. Yes. That savings above what you could be
- 5 expected to achieve, that's the area in which the company
- 6 should share in benefits, so that there's actually a benefit
- 7 to customers rather than an additional cost for the
- 8 incentive plan.
- 9 A. Well, I think in -- certainly it's our
- 10 position that with our original incentive plan, and there
- 11 was always -- there's always been a net savings to
- 12 customers. It wasn't like it was a cost. You could refer
- 13 to the -- the portion that we retain to our bottom line,
- 14 went to our bottom line as a cost. But overall there was a
- 15 net -- there were net savings to customers.
- 16 If we -- if we saved \$10 million because of
- 17 our -- because of the discount we negotiated with our
- 18 transportation suppliers and we retained a 30 percent share
- 19 of that, customers are still better off, and the company's
- 20 rewarded for the effort that it undertook to get those cost
- 21 savings for its customers.
- 22 Q. At what point will you be able to determine
- 23 what the cost savings for customers have been as a result of
- 24 this plan?
- 25 A. Can you repeat the question again, please?

- 1 Q. I'm wanting to know at what point you're going
- 2 to be able to say that the costs have exceeded -- or the
- 3 benefits to customers have exceeded the costs.
- 4 A. My opinion, that we can -- we can say that
- 5 now.
- 6 Q. Can you show us some studies or some figures
- 7 that you've developed?
- 8 A. In terms of anything that's put on paper, I
- 9 don't know that I have that. I think we've described in
- 10 our -- in our testimony in terms of how we expect there to
- 11 be on a long-term basis reduction to bad debts as a result
- 12 of this program, reduction in certain costs in connection
- 13 with collection activities.
- 14 Q. I understand that, Mr. Cline. My question was
- 15 really directed to when will you be able to say to the
- 16 Commission that the cost of the program is exceeded by the
- 17 benefits to customers?
- 18 A. I think I could say that today.
- 19 Q. You just don't have anything to prove it?
- 20 A. I think in terms of -- if you want to know
- 21 what the absolute dollar amounts are in terms of specific
- 22 dollar amounts, I can't say what our future reduction -- I
- 23 can't quarantee a future reduction in bad debts.
- MS. SHEMWELL: Thank you. That's all I have.
- Thank you, Judge.

- 1 JUDGE RUTH: We may have some more questions
- 2 from the Bench.
- 3 Commissioner Lumpe?
- 4 QUESTIONS BY COMMISSIONER LUMPE:
- 5 Q. Very briefly, I hope, Mr. Cline.
- 6 You agree that this is an experiment, right?
- 7 A. Yes.
- 8 Q. Okay. And experiments normally have, then, a
- 9 timeline and evaluations that go with them; is that correct?
- 10 A. They typically do, yes.
- 11 Q. And have you suggested a timeline, and have
- 12 you suggested evaluation that goes with it to determine its
- 13 benefits?
- 14 A. Yeah, I believe in the tariff. Well --
- 15 Q. In the tariff that exists?
- 16 A. We have -- we have suggested there be certain
- 17 reports that -- monitoring type of reports that we would
- 18 submit, and also we have agreed in the specimen tariff
- 19 sheets we presented today to a certain ending date for the
- 20 program.
- Q. Okay. You talk in your testimony about
- 22 cost-free conservation measures.
- 23 Could you cite some of those?
- 24 A. Could you show me --
- Q. To whom are they cost-free?

- 1 A. I'm not trying to -- where's that reference?
- 2 Q. If I look, I think it's on page 3 at the
- 3 bottom, and then going over to page 4, where it talks about
- 4 implement where feasible cost-free energy conservation
- 5 measures.
- 6 A. The bottom of page 3?
- 7 Q. Yeah, was your answer.
- 8 A. Okay.
- 9 Q. Okay. Would you tell me what some of those
- 10 cost-free measures might be?
- 11 A. That could be just basic consumer education in
- 12 terms of things to do to save -- to save energy that doesn't
- 13 require any -- any significant investment, whether it's
- 14 dialing down a thermostat would be one of them.
- 15 Q. That kind of thing?
- 16 A. Yeah.
- 17 Q. Okay. Also on that page you mention that
- 18 Laclede has a weatherization program, line 15, 16, I think,
- 19 on that same page, page 4.
- 20 A. Uh-huh.
- 21 Q. Would you sort of explain to me how that --
- 22 how your weatherization program works, where does the money
- 23 come from, that sort of thing?
- 24 A. I'll try. As I mentioned, I know this morning
- 25 with a lengthy discussion with Mr. Molteni, I believe, I

- 1 certainly don't have a great amount of familiarity with our
- 2 specifics of our weatherization program.
- 3 But certainly the funds -- the current funding
- 4 of the program at \$300,000 was -- came about as a part of
- 5 our rate case in 2000 -- our 2001 rate case. And it was in
- 6 that rate case I believe we agreed to the -- that funding
- 7 level.
- 8 Q. In effect, then, the ratepayers are paying for
- 9 the \$300,000 that is going to the weatherization program; is
- 10 that correct?
- 11 A. That's correct.
- 12 Q. Okay. There's no company money in there
- 13 anywhere. It's all in that rate case, \$300,000; is that
- 14 correct?
- 15 A. Well, I should say this: The company's
- 16 agreed -- the company's agreed to fund the program at
- 17 \$300,000 as a -- as a part of the -- as a part of the
- 18 settlement of that rate case. I mean --
- 19 Q. And that's the limit that's on it, right?
- 20 Once you get to 300,000, it's finished, right? Is that
- 21 300,000 a year or is that 300,000 over the term of the rate
- 22 case or --
- 23 A. \$300,000 a year, I believe.
- Q. Okay. On page 8 of your testimony, you
- 25 suggest this is not a forced -- not forced charity by the

- 1 other ratepayers. And if I understand you correctly, what
- 2 you're saying is that Laclede used to get some of this money
- 3 and, therefore, since they used to get it and now it would
- 4 be going to the low income, it's not a forced charitable
- 5 donation.
- 6 Am I reading you correct -- correctly?
- 7 A. Well, I think what I was really referring to
- 8 there is that this isn't any more of a forced charitable
- 9 contribution than the -- how you may look upon the bad debts
- 10 that are built in the rates today, that all customers pay
- 11 for those customers who are unable to pay their bills. I
- 12 mean, I guess one could consider that to be of a forced or
- 13 charitable contribution.
- 14 And this -- all we're suggesting here is that,
- 15 rather than have that scenario occur where you continue to
- 16 have these as higher-level bad debts funded by the other
- 17 ratepayers, that we basically have the other ratepayers
- 18 contribute towards the forgiveness of the arrearages of
- 19 those low-income customers and so as to hopefully encourage
- 20 those customers to pay their -- be able to pay their bills
- 21 in the future and bring about an overall lower level of bad
- 22 debts.
- Q. Okay. Then I think the last question is,
- 24 frequently in some of the settlements of the cases the
- 25 companies agree to sort of get together and collaborate on

- 1 these programs.
- 2 Has Laclede ever considered doing that; in
- 3 other words, sitting down and collaborating with the various
- 4 parties and coming to an agreement, as opposed to filing
- 5 something and then having it be contested?
- 6 A. Such as this Catch-Up/Keep-Up program?
- 7 Q. Yes.
- 8 A. I --
- 9 Q. Would that not --
- 10 A. I -- I would say that Laclede has done just
- 11 that. I mean, we filed this program originally back in July
- 12 of 2002. We had discussions with the Staff and the parties
- 13 throughout our rate case discussions in an attempt to try to
- 14 bring this into the -- into the settlement at that time.
- 15 That did not happen.
- It was -- and I wasn't close enough to that
- 17 process to tell you why that didn't happen, but it became
- 18 apparent and, you know, because of the major issues in this
- 19 last rate case, this is something that was not going to be
- 20 able to happen in that context. Laclede continued to pursue
- 21 that, and -- and even -- we pursued in such a way that after
- 22 we filed our original program in July of 2002, we came back
- 23 and filed another program in late September, I believe it
- 24 was, and we -- and that was -- that was a program we filed
- 25 after having some discussions with the parties, after

- 1 hearing some of their comments formally.
- 2 Made some -- made some concessions that we
- 3 thought made a lot of sense, made some changes which the
- 4 other parties suggested we should make, and -- and -- and
- 5 even past that, have continued to meet, I know on several
- 6 occasions, with both the Staff and the Office of the Public
- 7 Counsel to try -- to try to -- to settle this very issue.
- 8 And it just could not happen.
- 9 I'd say that, you know, the -- I'd just refer
- 10 you probably to some of the pleadings that we filed in this
- 11 case that would kind of give you some idea as to the kind of
- 12 stuff we took to try to bring this thing to a resolution.
- 13 We tried to make some concessions to make that happen, but
- 14 it just did not happen, and so that's why we're here.
- 15 Q. But it occurred more through pleadings than
- 16 through sort of sitting around and collaborating; is that
- 17 correct?
- 18 A. I don't know that I would necessarily agree
- 19 with that. I wish I could say that I was involved in more
- 20 of the discussions. I was -- but I do know that there
- 21 were -- there were plenty of meetings, face-to-face, phone
- 22 calls where there was an attempt to try to break the ice and
- 23 reach some resolution. And I know there were people at
- 24 Laclede who worked very hard to get that done and to avoid
- 25 why we're here today, but it just couldn't happen.

- And, you know, we continued to press it,
- 2 because it's something we believe very strongly in. We
- 3 think it makes a lot of sense for our low-income customers.
- 4 But I agree that's a better way to go, but it just was --
- 5 appeared to be a standoff.
- 6 COMMISSIONER LUMPE: Thank you. That's all I
- 7 have.
- 8 JUDGE RUTH: Commissioner Gaw?
- 9 COMMISSIONER GAW: No, thanks.
- 10 JUDGE RUTH: Commissioner Murray, please go
- 11 ahead.
- 12 FURTHER OUESTIONS BY COMMISSIONER MURRAY:
- 13 Q. Mr. Cline, are the discounts that Laclede is
- 14 able to negotiate considered highly confidential?
- 15 A. I would say that -- I would say that, for the
- 16 most part, not. Earlier today we had to go in-camera or
- 17 whatever because we were discussing one particular discount
- 18 that didn't have -- have anything to do with one that was
- 19 under the jurisdiction of Federal Energy Regulatory
- 20 Commission, but for the most part those discounts are
- 21 available for -- publicly available.
- You can see what kind of pricing arrangements
- 23 customers have entered into with pipelines on the FERC
- 24 website. Those deals are posted. I won't say they're easy
- 25 to understand, but they're out there. The information's

- 1 there. And so I would say the answer to your question is,
- 2 for the most part, they're not highly confidential.
- There are some -- just to qualify that a
- 4 little bit, there are some what they refer to as negotiated
- 5 rate arrangements that I've seen various companies file with
- 6 pipeline companies that appear to, for whatever reason, be
- 7 at times confidential and not easily accessible to the
- 8 public, but, for the most part, I think discounts -- you
- 9 would see our discounts -- you could trace our discounts
- 10 back to the FERC website.
- 11 Q. Okay. Then I'm sure these questions won't be
- 12 considered confidential.
- Does -- do you know if Laclede pays the
- 14 maximum FERC-approved rates for any transportation and
- 15 storage services?
- 16 A. We do pay the maximum transportation rates,
- 17 storage rates for -- well, transportation rates, certainly,
- 18 on Williams gas pipeline. We also pay the maximum
- 19 transportation storage rates, but for a -- now a relatively
- 20 short-lived system-wide discount negotiated in a rate case.
- 21 We pay that in -- to Mississippi River Transmission
- 22 Corporation.
- 23 And we also -- I believe your question may
- 24 have been more FERC-related, but we're also paying maximum
- 25 rates, I believe, to Missouri Pipeline Company.

- 1 Q. And is this because of long-term contracts?
- 2 A. No. I wouldn't necessarily associate with
- 3 the fact that they're long-term contracts. Well, the
- 4 Williams agreement I refer to is a long -- is, in fact, a
- 5 long-term contract, but it could have been because of the
- 6 space, the capacity Williams had available at the time we
- 7 negotiated with it.
- 8 It didn't -- we were unable to negotiate a
- 9 discount with them, but -- and also with Mississippi River
- 10 Transmission Corporation, that contract just recently was
- 11 renegotiated in, like, a five-year deal and -- but it was --
- 12 we're paying maximum rates to them probably more because
- 13 they can extract maximum rates from us.
- 14 Q. Prior to the old GSIP, did Laclede pay more of
- $15\ \mbox{the maximum rates}$ than it did after the GSIP was begun, do
- 16 you know?
- 17 A. I'm sorry. Could you repeat your question,
- 18 please?
- 19 Q. Well, what I'm trying to figure out is, did
- 20 the GSIP result in more discounts, in Laclede achieving more
- 21 discounts?
- 22 Can you quantify that?
- 23 A. I think we can certainly point to several -- I
- 24 can point to several specific transportation contracts we
- 25 entered into after the implementation of our gas supply

- 1 incentive plan that were discount arrangements that weren't
- 2 there beforehand and that certainly we -- you know, they
- 3 were probably negotiated as low as they were because of the
- 4 incentive plan we had in effect at the time.
- 5 Q. In other words, Laclede negotiated more
- 6 vigorously because of the plan being in place?
- 7 A. Once again, I don't want to suggest that we
- 8 would not vigorously negotiate without an incentive plan or
- 9 without some sort of incentive, that we would not vigorously
- 10 negotiate a discount, but certainly, I think that the --
- 11 when there's a -- a possibility for a reward out there, that
- 12 that certainly helps to -- to -- certainly gives the LDC an
- 13 incentive to negotiate the best deal it can.
- 14 And I just know that there were certainly some
- 15 transportation contracts that had been negotiated since we
- 16 had the GSIP and while we had the GSIP that were probably --
- 17 I believe the incentive plan did help to make those things
- 18 happen.
- 19 Q. Do you -- are you familiar with that FERC
- 20 website that you talked about earlier where you can look at
- 21 the rates that the various LDCs are paying?
- 22 A. I'm familiar with it.
- Q. Would you say that -- oh, would you say
- 24 there are a large number of companies that pay the maximum
- 25 FERC-approved rate for transportation and storage?

- 1 A. I really don't know whether there is a large
- 2 number or not. I've not studied it in that kind of detail.
- 3 You know, probably the closest I came to looking at it from
- 4 that standpoint was when we -- when I performed a study
- 5 along those lines in one of the previous case -- supply
- 6 incentive plan cases we had before the Commission. And I
- 7 did at that time look in detail at the various shippers on
- 8 the various pipelines in which we were negotiating
- 9 discounts.
- 10 And certainly there were -- there were some
- 11 customers that paid -- that paid maximum rates, some fair
- 12 number that get discounts. It just depends. It depends on
- 13 numerous factors, but there certainly is -- let's just say
- 14 it's not a given that you can get a discount. It's not just
- 15 going to happen.
- 16 Q. But it's not unusual to get a discount, is it?
- 17 A. Certainly there are many discounts negotiated,
- 18 and I think one point we tried to make when we were involved
- 19 in this gas supply case I was referring to before is, we
- 20 recognize there was some interest in the concept of
- 21 baselines and that maybe the -- that the idea was that --
- 22 you know, that there wasn't just enough to measure discounts
- 23 in reference to what you could get off of the FERC maximum $\,$
- 24 rate.
- 25 You should -- you should measure the -- the

- 1 amount of money you're allowed to retain in reference to a
- 2 baseline, how much better you're doing than, you know, some
- 3 baseline. And we determined that we made that baseline --
- 4 at that time we looked at a baseline in terms of what other
- 5 shippers were doing out there, what other -- what other
- 6 companies like Laclede on those same pipelines getting
- 7 discounts were able to negotiate.
- 8 And it was my conclusion at the time that --
- 9 that, yeah, even though there were many other shippers on
- 10 those pipelines negotiating discounts, in my opinion our
- 11 discounts were greater than the norm, and that's why we came
- 12 up with a -- a baseline for discounts in that case. But
- 13 certainly we -- I agree with you there are other discounts
- 14 out there, and we would believe that we've been able to
- 15 obtain better than average discounts.
- And for that reason we think it's -- you know,
- 17 that it's appropriate that there should be some reward for
- 18 that.
- 19 COMMISSIONER MURRAY: Okay. I believe that's
- 20 all I have this time.
- 21 Thank you.
- JUDGE RUTH: We'll go ahead and do another
- 23 round of recross.
- Mr. Micheel?
- 25 FURTHER RECROSS-EXAMINATION BY MR. MICHEEL:

- 1 Q. Mr. Cline, I believe that Commissioner Lumpe
- 2 asked you some questions about the monitoring report and the
- 3 evaluation of this experiment.
- 4 Do you recall those questions?
- 5 A. Yes, I do.
- 6 Q. Do you have a copy of Exhibit 13 with you,
- 7 which is the sample tariffs here?
- 8 A. Yes, I do.
- 9 Q. And if you could, turn to Tariff Sheet 28-j.
- 10 A. Uh-huh.
- 11 Q. And I'm focusing on big H, small F, and then
- 12 there are Roman I through V there.
- Do you have see those, sir?
- 14 A. Yes, I do.
- 15 Q. Are those the reporting requirements that you
- 16 were responding to in response to Commissioner Lumpe's
- 17 questions?
- 18 A. Yes, those along with the reporting
- 19 requirements your office suggested we add to this list.
- 20 Q. Okay. And those are where -- where are those?
- 21 A. On the very next page, 28-j1.
- 22 Q. And none of those requirements, though, detail
- 23 a study or a report regarding the efficacy of the program,
- 24 do they?
- 25 A. Efficacy as defined by -- as defined how?

- 1 Q. Whether it's effective or not, whether it's
- 2 achieved its goals.
- 3 A. But in reference to -- how are you -- how were
- 4 you -- what goals are you referring to?
- 5 Q. The goals the company has for the program.
- 6 A. Well, I think this information here should
- 7 be -- should be adequate to indicate that the number of
- 8 customers who were -- who were -- who benefited by this. I
- 9 think it will also give us some indication of the -- now,
- 10 stop there. I think that should be -- that should be --
- 11 that should be adequate.
- 12 Q. And that's enough study for your purposes for
- 13 this Commission to determine whether or not this particular
- 14 experimental program is a benefit and should be made
- 15 permanent?
- 16 A. Here we go. I'll refer you specifically to
- 17 Roman Numeral V, to the extent available, information
- 18 dealing -- detailing the impact of the program and reducing
- 19 customer arrearages, encouraging conservation and lessening
- 20 uncollectible expense. That to me is a pretty far-reaching
- 21 and all-encompassing reporting requirement that should --
- 22 that should, if that information is available, give everyone
- 23 the kind of information they need to make an evaluation of
- 24 this program.
- 25 Q. Will Laclede guarantee that that information

- 1 is available?
- 2 A. We'll guarantee -- you know, we'll guarantee
- 3 we're going to get -- we're going to get -- we're going to
- 4 obtain it to the extent -- like I said, to the extent it is
- 5 available. But if we can't -- if there's some limitations
- 6 in how we can -- in getting that information, whether it's
- 7 from agencies or whomever, whomever we're dealing with in
- 8 the program, I mean, there may be some limitations in terms
- 9 of what we can gather.
- 10 And yet we want to see this program continue
- 11 as well, and if that -- if we need to put -- to come up with
- 12 a report that documents this along the lines of what the
- 13 Staff is suggesting, that would give somebody the comfort
- 14 level this, in fact, is -- is doing what it should be doing,
- 15 we have an interest in getting that information as well, and
- 16 we'll provide it.
- 17 Q. Chair Lumpe or Commissioner Lumpe -- former
- 18 Chair Lumpe -- asked you some questions regarding the
- 19 collaborative nature of this program.
- 20 Do you recall those questions?
- 21 A. Yes, I do.
- Q. Just so I can get the timeline straight here,
- 23 Mr. Cline, is it correct that the company filed this
- 24 proposal in July, the initial proposal, the initial
- 25 Keep Up/Catch-Up proposal in July?

- 1 A. The initial Catch-Up/Keep-Up proposal was
- 2 filed in July, that's correct.
- 3 Q. And it was filed at the same time we were
- 4 having the prehearing with respect to the company's last
- 5 rate case proceeding; is that correct?
- 6 A. I don't recall the timeline specifically in
- 7 terms of how that coincided or didn't coincide with the
- 8 prehearing, but certainly it was all -- there was a lot
- 9 going on at the same time.
- 10 Q. Let me ask you this, Mr. Cline: Did you or
- 11 anyone from Laclede Gas Company prior to the company's
- 12 initial July filing contact myself or anyone else in the
- 13 Office of the Public Counsel and elicit our input with
- 14 respect to this proposal?
- 15 A. Prior to when, Doug?
- 16 Q. Prior to the initial filing of this proposal.
- 17 A. Not that I'm aware of.
- MR. MICHEEL: That's all I have.
- 19 THE WITNESS: I should say this. I don't know
- 20 that that means that there's -- that there's -- that doesn't
- 21 express -- indicate there's any unwillingness on the part of
- 22 the company to -- to have worked out anything subsequent to
- 23 that. I mean, for us to not have elicited your comments,
- 24 your suggestions in advance didn't mean that we weren't
- 25 interested. In fact, I think you know we've had many

- 1 conversations afterwards to try to accommodate your needs.
- 2 So I just don't think that that means that the
- 3 door's closed.
- 4 JUDGE RUTH: Mr. Cline, your attorney can go
- 5 into that more on redirect, but now we'll move on.
- Are there any recross now from DNR?
- 7 MR. MOLTENI: Yes, ma'am.
- 8 RECROSS-EXAMINATION BY MR. MOLTENI:
- 9 Q. Picking up where Mr. Micheel just left off
- 10 regarding Commissioner Lumpe's questions about collaboration
- 11 methods, you've never contacted anybody from the Department
- 12 of Natural Resources either before or after the July filing
- 13 regarding Catch-Up/Keep-Up; isn't that correct?
- 14 A. I certainly would not have. I wouldn't know
- 15 how to contact the Department of Natural Resources. And --
- 16 but --
- Q. And you're not --
- 18 A. Let me -- I'd just like to say this: I -- you
- 19 know, as we talked about before, the primary focus of the --
- 20 of the Catch-Up/Keep-Up program was customer -- was
- 21 forgiveness of customer arrearages, and it was not so much
- 22 devoted towards weatherization. And, you know, yet we've
- 23 agreed to, assuming this program gets approved, have another
- 24 \$300,000 go that way.
- 25 But I -- I think you understand that that

- 1 wasn't the thrust of this program. And, therefore, I don't
- 2 know that it would have made sense for us to have -- to have
- 3 contacted you -- to have contacted your office about this.
- 4 Q. Mr. Cline, I think the Department of Natural
- 5 Resources greatly appreciates the movement that Laclede has
- 6 made, but I'm just asking you. You personally never had
- 7 contact with anybody from the Department of Natural
- 8 Resources regarding weatherization or any other components
- 9 of Catch-Up/Keep-Up, correct?
- 10 A. That is correct, for the reasons I stated
- 11 earlier.
- 12 Q. Okay,
- 13 A. That was -- weatherization was not the primary
- 14 focus of this program. That's why we expected us to have
- 15 called you.
- Q. But your testimony talks about weatherization,
- 17 doesn't it?
- 18 A. You're -- but the testimony talks about
- 19 weatherization, but I think you -- you understand that from
- 20 the -- from the tariff, weatherization was not a big part of
- 21 this. It's gotten to be a bigger part, but that was not the
- 22 thrust of the program.
- Q. And, in fact, indistinguishable is an
- 24 adjective that you use in discussion about weatherization.
- 25 That's in your testimony, is it not, that adjective

- 1 "indistinguishable" in the context of weatherization?
- 2 A. And we went over that this morning when --
- 3 about what the context of indistinguishable was in that --
- 4 in that testimony. And it had to do with our desire to
- 5 try to come up with a program that addressed the needs of
- 6 low-income customers, just like weatherization programs or
- 7 low-income rate programs, along the lines of referring to
- 8 eligibility requirements and those kind of things.
- 9 That is why -- that's why it was in the
- 10 testimony. I thought we -- I thought we had that covered.
- 11 Q. And you're not cognizant of anybody else from
- 12 Laclede contacting anybody at DNR about the weather
- 13 component of Catch-Up/Keep-Up, are you?
- 14 A. I'm not. But I'm not saying we -- I knew I
- 15 shouldn't --
- 16 JUDGE RUTH: Mr. Cline, I'm going to ask you
- 17 to limit your answers to the question asked.
- 18 THE WITNESS: Okay.
- JUDGE RUTH: You may proceed.
- 20 THE WITNESS: I'm not aware of -- I quess
- 21 you'd better ask me the question again.
- 22 BY MR. MOLTENI:
- 23 Q. It was a very simple question, Mr. Cline.
- A. I'll give a simple answer.
- 25 Q. You're not cognizant of anybody from Laclede

- 1 contacting anybody about DNR -- or anybody at DNR about the
- 2 weatherization component of Catch-Up/Keep-Up, are you, ever?
- 3 A. I am not aware of anyone, but that does not
- 4 mean that nobody -- that nobody at Laclede contacted you.
- 5 Q. Mr. Cline, Commissioner Lumpe asked you some
- 6 questions about Laclede's current weatherization program.
- 7 Do you remember those? Specifically she asked
- 8 you how it works and --
- 9 A. Yes.
- 10 Q. -- where does the money come from.
- Do you remember that?
- 12 A. Yes, I do.
- 13 Q. And your answer was that it's currently funded
- 14 from \$300,000 that comes from the rate case; is that
- 15 correct?
- 16 A. The \$300,000 came about as a part of a rate
- 17 case resolution, that's correct.
- 18 Q. And on sheet 28-j of Exhibit 13, the specimen
- 19 tariff sheet, Laclede has graciously documented its
- 20 commitment to add another \$300,000 to the current
- 21 weatherization program; is that correct?
- That's the correct understanding?
- A. Where are you referring to?
- Q. Sheet 28-j of schedule -- I'm sorry -- of
- 25 Exhibit 13.

- 1 A. Okay.
- 2 Q. This is the -- we went over this this morning.
- 3 Do you remember?
- 4 A. I -- I do.
- Q. Mechanically, can you explain how that
- 6 \$300,000 is going to come from Catch-Up/Keep-Up and get
- 7 directed specifically towards the existing weatherization
- 8 program?
- 9 A. I'm sure if -- this was the kind of detail I
- 10 wasn't prepared to address at this time, but I'm -- I
- 11 suspect, given enough time, I could give you a better
- 12 answer.
- 13 I would -- I would think it would be very
- 14 similar to the -- to the way the -- the disbursement of
- 15 funds will be made to the agencies to take care of these
- 16 customer arrearages. I mean, certainly if you want some
- 17 more mechanics there, you want some more details there,
- 18 assuming this thing gets off the ground, we can -- we can
- 19 try to make -- to be more specific.
- 20 Q. You think it would be beneficial to everybody
- 21 if we put some of the mechanical details of how that funding
- 22 will take place in the tariff sheet itself?
- I don't mean that as a trick question,
- 24 Mr. Cline.
- 25 A. My hesitation isn't because I deemed it to be

- 1 a trick question. I just -- was just trying to consider
- 2 whether I think that makes sense or not. Because I think
- 3 a lot of times you get tariffs cluttered up with material
- 4 that doesn't really -- isn't all that helpful and, but --
- 5 but . . .
- 6 Q. Well, the --
- 7 A. Actually, I'm not so sure that the -- I guess
- 8 if I had -- if I maybe had a better explanation from you as
- 9 to what some of your concerns were with respect to the lack
- 10 of detail regarding the funding, maybe that would help me to
- 11 know whether that's something we should put in the tariff.
- 12 Q. The way the \$300,000 is pooled for the
- 13 weatherization program as a result of the rate case, I'm
- 14 assuming is differently -- is different mechanically than
- 15 the way the money that would be set aside for Catch $\mbox{Up/Keep}$
- 16 Up is pooled.
- 17 Is that accurate or not accurate, Mr. Cline?
- 18 A. You refer to money being pooled. I'm not sure
- 19 I understand what you mean.
- 20 Q. Set aside. I mean, it's one thing to say that
- 21 we're going to set aside \$300,000 for X, Y or Z, but there
- 22 are different means of doing that, different mechanical
- 23 means. And what I'm asking you is, I'm assuming there
- 24 are -- there's a different funding mechanism for the
- 25 weatherization program that exists as a result of the rate

- 1 case and a different funding program -- or a different
- 2 funding mechanism for Catch-Up/Keep-Up.
- 3 A. Uh-huh.
- 4 Q. And what I'm asking you is, wouldn't those
- 5 different funding mechanisms need to be reconciled? And
- 6 maybe the best place to do that is in the tariff sheet, if
- 7 you're going to add another \$300,000 in the Catch-Up/Keep-Up
- 8 program to the already existing \$300,000 annually for the
- 9 weatherization program.
- 10 A. I understand that, and that would probably be
- 11 appropriate.
- MR. MOLTENI: Okay. Thanks very much.
- JUDGE RUTH: Staff, do you have --
- MS. SHEMWELL: No questions.
- 15 JUDGE RUTH: Redirect?
- 16 REDIRECT EXAMINATION BY MR. ZUCKER:
- 17 Q. Good afternoon again, Mr. Cline.
- 18 A. Good afternoon.
- 19 Q. Do you recall questions asked to you by
- 20 Mr. Micheel about the MGE program, their experimental low
- 21 income rate and the differences between their program and
- 22 Catch-Up/Keep-Up?
- 23 A. I do.
- 24 Q. And I believe you answered that -- that that
- 25 program, the MGE program, customers were paying in a

- 1 surcharge of 8 cents a month on that program; is that
- 2 correct?
- 3 A. That's correct. That's my understanding.
- 4 Q. And did you hear Mr. Fallert testify this
- 5 morning that, in his opinion, residential customers would be
- 6 charged approximately 62 cents a month? Really wouldn't be
- 7 charged, but would, in effect, pay 62 cents a month for the
- 8 Catch-Up/Keep-Up program.
- 9 A. I recall that, yes.
- 10 Q. And the 8 cents a month is also charged to
- 11 residential customers in the MGE program; is that correct?
- 12 A. That is charged only to residential customers,
- 13 as I understand it. Whereas, our charge would be a little
- 14 bit broader than that, cover commercial and industrial
- 15 customers as well, except for transportation customers.
- 16 Q. Is the difference between the 8 cents and the
- 17 62 cents in terms of customer impact, is this a material
- 18 difference?
- 19 A. Certainly not a material difference in terms
- 20 of -- I don't believe in terms of customer impact. I think
- 21 it -- however, in terms of absolute dollars that are raised,
- 22 there does seem to be a difference in monies.
- 23 Q. And with regard to the 62 cents, to the extent
- 24 the program results in a greater level of pipeline discounts
- 25 than would otherwise be the case or reduces bad debt or

- 1 expenses below the level that would otherwise be the case,
- 2 doesn't that result in an overall net benefit to customers
- 3 that would offset that 62 cents?
- 4 A. Certainly.
- 5 Q. Regarding the MGE program, Mr. Micheel
- $\ensuremath{\text{6}}$ pointed out that that experimental program only involved
- 7 1,000 customers.
- 8 Do you recall that?
- 9 A. I do.
- 10 Q. Have you seen Ms. Meisenheimer's testimony
- 11 regarding how many customers she would expect to be affected
- 12 by Catch-Up/Keep-Up?
- 13 A. I have.
- 14 Q. Do you recall the figure that she said would
- 15 be involved with Catch-Up/Keep-Up?
- 16 A. I think she mentioned a number somewhere in
- 17 the range of 12,913, something like that.
- 18 Q. I think that's right, Mr. Cline.
- 19 One more point on the MGE program. In the MGE
- 20 case, a Mr. Colton testified for the Office of the Public
- 21 Counsel.
- Do you recall whether he advocated a higher
- 23 amount for the program than was ultimately approved?
- 24 A. It's my understanding that he advocated a much
- 25 higher amount than what was ultimately approved, far bigger

- 1 than what was approved.
- 2 Q. Okay. Some questions asked to you by
- 3 Ms. Shemwell of the Staff. She asked about the cost/benefit
- 4 of Catch-Up/Keep-Up. Would that cost -- would that analysis
- 5 be more appropriately done after the program was over, as
- 6 opposed to before the program begins?
- 7 A. Certainly I think we'll have more information
- 8 about the program once it's underway and about the
- 9 experiment once it's underway, once it's concluded or once
- 10 we're into it.
- 11 My only point with Mrs. Shemwell was I didn't
- 12 think we need such an analysis at this point to recommend
- 13 that the Comm- that the Commission approve approve the
- 14 program.
- 15 Q. Ms. Shemwell also asked you whether you would
- 16 be showing a separate charge on the bill for Catch Up/Keep
- 17 Up.
- Do we have -- with Laclede's weatherization
- 19 program, do we show a charge for that separately?
- A. No, we do not.
- 21 Q. To your knowledge, has Staff recommended that
- 22 we do that?
- 23 A. To my knowledge, no, they have not.
- Q. You testified in response to a question by
- 25 Commissioner Murray that the old gas supply incentive plan,

- 1 rewards from that went to Laclede's incentive revenues as
- 2 profit; is that correct?
- 3 A. That's correct.
- 4 Q. Is there not also a current gas procurement
- 5 mechanism that works the same way?
- 6 A. Yes, there is. One was recently approved in
- 7 our rate case for -- having to do with gas procurement
- 8 efforts on the part of the company.
- 9 Q. Mr. Micheel asked you what would happen if, I
- 10 guess, Laclede won its appeal on the old GSIP decision.
- 11 Do you feel you're qualified to testify as to
- 12 the effect of a judicial decision on the GSIP program?
- 13 A. Not to the effect of a judicial decision, no,
- 14 I do -- I'm not qualified.
- 15 Q. Commissioner Murray also asked you a series of
- 16 questions about whether incentives would cause Laclede to
- 17 increase the discounts that it receives on its pipelines.
- Do you recall those questions?
- 19 A. Yes, I do.
- 20 Q. Does the availability of an incentive, in your
- 21 opinion, influence the level of resources that are devoted
- 22 to an activity?
- 23 A. I think it has some effect on the level of
- 24 resources, yes.
- 25 Q. And does Laclede have unlimited resources?

- 1 A. It definitely does not.
- 2 Q. And so the influence it would have, would that
- 3 be to increase the number of resources on the -- on the
- 4 issue where the incentive lies?
- 5 A. I think there would be more attention devoted
- 6 to it, yes.
- 7 Q. Mr. Micheel also asked you questions about the
- 8 evaluation of the program. In response you pointed out a
- 9 tariff page that showed that Laclede would be producing
- 10 annual report on the program; is that correct?
- 11 A. Yes.
- 12 Q. Would you anticipate that their information in
- 13 those reports would be used by the parties to evaluate the
- 14 success of the program?
- 15 A. I would assume that it was, yes.
- 16 Q. And that the program would not likely be
- 17 continued if it proved to be unsuccessful?
- 18 A. That would be my understanding.
- 19 Q. But it would be more likely to be continued if
- 20 those reports -- if the evaluation of those reports proved
- 21 that it was successful?
- 22 A. That's what I would assume.
- 23 Q. Mr. Molteni asked you questions on
- 24 cross-examination regarding our involving the Department of
- 25 Natural Resources on discussions on our low-income programs.

- 1 Do you recall whether these low-income
- 2 programs were discussed during the Natural Gas Task Force
- 3 meetings that took place last year?
- 4 A. I really don't recall.
- 5 Q. Do you recall if DNR was at those meetings?
- 6 A. I wouldn't be surprised if they were. I know
- 7 that there was an attempt to bring in a lot of different
- 8 interests; LDCs, Staff, OPC, industrial groups. And I
- 9 wouldn't be surprised if DNR would have been involved.
- 10 MR. ZUCKER: Thank you, Mr. Cline.
- JUDGE RUTH: Okay. Mr. Cline, you may step
- 12 down.
- 13 Now, before we took a break earlier, I was
- 14 informed that the Department of Natural Resources wanted a
- 15 witness to go out of order. Is that still the case?
- MR. MOLTENI: Yes, ma'am.
- 17 JUDGE RUTH: And it was my understanding you
- 18 wanted to call Rolandis Nash at this time --
- MR. MOLTENI: Yes, your Honor.
- 20 JUDGE RUTH: -- and that none of the other
- 21 parties objected; is that correct?
- MR. MOLTENI: That's correct, your Honor.
- JUDGE RUTH: Okay. Please call Mr. Nash.
- 24 MS. SHEMWELL: Judge Ruth, while we're between
- 25 witnesses, may I mention something?

- 1 We also have the issue of Commissioner
- 2 questions for Mr. Moten that may need to be taken out of
- 3 order before Ms. Meisenheimer.
- 4 JUDGE RUTH: Correct. There may or may not be
- 5 any additional ones for Mr. Moten. I had simply told the
- 6 parties that since all the Commissioners weren't here, we
- 7 may need to recall him.
- 8 MR. MOLTENI: I'd like to thank both my
- 9 colleagues and the Bench for the courtesy extended in
- 10 allowing Mr. Nash to take the stand out of order and get
- 11 home to St. Louis. It's very kind of you.
- 12 (Witness sworn.)
- 13 JUDGE RUTH: Please proceed.
- 14 ROLANDIS NASH testified as follows:
- 15 DIRECT EXAMINATION BY MR. MOLTENI:
- 16 Q. Please state your full name for the record.
- 17 A. Rolandis Nash.
- 18 Q. And by whom are you employed?
- 19 A. The Urban League of Metropolitan St. Louis.
- Q. What's the address for the Urban League?
- 21 A. 3701 Grandale Square, St. Louis, Missouri.
- 22 Q. And in what capacity are you employed by the
- 23 Urban League?
- 24 A. I am the vice president.
- Q. And are you the same Rolandis Nash who

- 1 filed direct testimony in this case that's been marked as
- 2 Exhibit 6?
- 3 A. Yes.
- 4 Q. Do you have any changes to the prefiled
- 5 testimony?
- 6 A. No.
- 7 Q. Are the answers to the questions contained in
- 8 that testimony true and accurate to the best of your
- 9 knowledge?
- 10 A. Yes.
- 11 Q. If I were to ask you those same questions
- 12 today when you're under oath, would your answers be the same
- 13 as that contained in your testimony?
- 14 A. Yes.
- MR. MOLTENI: Before I go on with rebuttal, I
- 16 will formally offer Exhibit 6 into evidence.
- 17 JUDGE RUTH: Exhibit 6 has been offered. It's
- 18 Mr. Nash's direct testimony. Are there any objections?
- 19 (No response.)
- 20 JUDGE RUTH: Seeing no objections, Exhibit 6
- 21 is received into the record.
- 22 (EXHIBIT NO. 6 WAS RECEIVED INTO EVIDENCE.)
- JUDGE RUTH: Please proceed.
- 24 BY MR. MOLTENI:
- Q. Mr. Nash, have you been here the last couple

- 1 of days?
- 2 A. Yes, I have.
- 3 Q. Let me ask you this: Have you ever testified
- 4 in any proceedings before?
- 5 A. No, I have not.
- 6 Q. You don't testify as part of your earning a
- 7 living then?
- 8 A. No, I don't.
- 9 Q. You've been here the last couple of days. As
- 10 your direct testimony states, you're involved in the Urban
- 11 League weatherization program?
- 12 A. That's correct.
- 13 Q. Do you supervise it?
- 14 A. Yes.
- 15 Q. In hearing testimony in the past couple of
- 16 days, do you recall hearing testimony about putting plastic
- 17 up over windows as part of a weatherization program?
- 18 A. Yes, I did hear that.
- 19 Q. Is the Urban League -- in its weatherization
- 20 program, does it use plastic over windows at all as a
- 21 component of weatherization?
- 22 A. No, we do not.
- 23 Q. Are you involved at all with plastic over
- 24 windows?
- 25 A. Well, yes, we give out plastic. Once a year

- 1 we have weatherization day, and all the clients that we give
- 2 plastic to we do -- do a health and safety check on them,
- 3 make sure their furnace is working right.
- 4 And the main reason we do it is just a
- 5 visual -- visual thing for a lot of seniors. They've had
- 6 plastic on their windows for 20 years and they just won't
- 7 accept anything else, so we just accommodate them. But
- 8 that's, again, after our health and safety inspection.
- 9 Q. The health and safety inspection, elaborate on
- 10 that a little bit.
- 11 Are there health and safety concerns about
- 12 putting plastic over windows?
- 13 A. Well, yes, it is. You have to be careful when
- 14 you're putting up plastic, because some -- some air is good
- 15 coming through your house, and if you don't check the
- 16 furnace to make sure that there's not carbon monoxide
- 17 poisons coming out, you might be sealing that house with
- 18 plastic and them poisons may be able to just come in and
- 19 just poison the people in their sleep or something.
- 20 Q. In your experience in administering the Urban
- 21 League's weatherization program, does putting plastic solve
- 22 low income home's weatherization needs?
- 23 A. No. No, I don't think so. It's -- I mean,
- 24 it's like putting a Band-Aid over a burn over 90 percent of
- 25 your body. It just -- I mean, if you don't go in and do all

- 1 of the windows -- in most of the homes in St. Louis, we have
- 2 homes that has like 27, 28 windows. It's not uncommon to
- 3 see that.
- So in most of the plastic programs, just
- 5 putting plas-- giving them maybe three or four windows is
- 6 making a room comfortable, but that's not going to change
- 7 the use of the energy.
- 8 Q. When you go into a home, could you explain to
- 9 the Commissioners what the Urban League's weatherization
- 10 program is like? What happens when you do go in to a home?
- 11 A. I guess, first, when clients apply for the
- 12 program, we make sure they're -- they're qualified. And
- 13 when I say qualified, their income meets the guidelines and
- 14 that the house that they're staying in hasn't been
- 15 weatherized in the last ten years or so, because we do
- 16 weatherize homes, you know, so . . .
- 17 Q. If I may interrupt you for a second, what are
- 18 the income guidelines?
- 19 A. Income guidelines, one person making about
- 20 \$12,000, and you could add 3,000 for every other person in
- 21 the household.
- 22 Q. Does that translate to any other sort of
- 23 federal income guidelines?
- 24 A. 150.
- 25 Q. Is that the federal poverty level?

- 1 A. That's exactly right.
- 2 Q. And then what happens after you've been
- 3 contacted by the client?
- 4 A. Well, the client comes in and we make sure
- 5 that they qualify, like I said earlier. Then once we get
- 6 all the information, the rest of their information, we like
- 7 to get a history of their utility bills -- and we do a
- 8 holistic approach. We like to get all of their debts and
- 9 all that they have, and also, you know, we already have
- 10 proof of their income.
- So we do a comparison, how much money they
- 12 have left over, because the Urban League is a social service
- 13 organization, and we have quite a bit of programs that we
- 14 like to qualify a person for if they come in. So if they
- 15 come in and their debts outdo their incomes, we will try to
- 16 find ways to bring -- we can't bring income in, but to at
- 17 least cut down on their debts.
- 18 So like if a client comes in and they state
- 19 that they use \$100 a month in food, we try and cut down that
- 20 by giving them a food basket that will take them for about a
- 21 week to ten days. We also tack in that the -- after we
- 22 finish the weatherization, that it will take down their
- 23 utility costs at least 30 percent.
- Q. Let's focus specifically on the weatherization
- 25 component.

- 1 A. Okay.
- Q. When somebody, first of all, who comes out,
- 3 how is that person qualified and what do they do when they
- 4 go to a client's home?
- 5 A. Well, the auditor goes out and we have what's
- 6 called a blower door. A blower door, it's like a big fan
- 7 that pretty much occupies the entire door. We put the
- 8 blower door up, and once we put it up, we turn it on and it
- 9 creates, like, a vacuum. So if we turn the fan facing the
- 10 house, we create a large wind coming in. But, of course, we
- 11 turn it the other way so it kind of creates a vacuum.
- 12 What we do, once the vacuum is going, we walk
- 13 through all the windows, the doors, and all the -- you know,
- 14 all the cracks in the walls and all, just to find out where
- 15 the air filtration is coming in. Once we doing this, we
- 16 like to have the client involved, because we like for them
- 17 to know exactly what we're doing. We tell them where the
- 18 air is coming in, how we're going to stop it and all.
- 19 So after we do all that, make sure the client
- 20 understands where all the air infiltration is, we go back to
- 21 the office and we put it in the computer. The computer
- 22 pretty much tells us how we're going to go about sealing all
- 23 the cracks. Then we turn it over to a contractor. The
- 24 contractor goes out and actually, you know, replaces the
- 25 window panes, fills in the cracks and all of that.

- 1 Then we go back out and check to make sure
- 2 that all the things we have on the contract was done and
- 3 walk through it again with the homeowner, make sure they're
- 4 satisfied, and that's pretty much it. The whole process
- 5 takes about three weeks.
- 6 Q. And so the weatherization component involves
- 7 making substantial physical changes to the low-income home;
- 8 is that correct?
- 9 A. That's exactly right.
- 10 Q. And you say that you look at the client's
- 11 bills, at their energy bills. Do you ever get a chance to
- 12 see their energy bills after weatherization has taken place?
- 13 A. Not -- not often, but we have. You know, when
- 14 we first got into the program, when I first became the
- 15 overseer of it, I was very concerned with that. So we have
- 16 had, you know, test studies where we went out and looked at
- 17 clients' bills after we finished the weatherization.
- 18 Q. And I realize this may be just anecdotal, but
- 19 have you seen decreases in the bills and were those
- 20 decreases substantial?
- 21 A. Very much so. I mean, I could possibly run
- 22 off maybe ten clients where we've seen it cut to 50 percent.
- 23 MR. MOLTENI: Okay. Mr. Nash, I thank you
- 24 very much, and I'm going to tender Mr. Nash for
- 25 cross-examination.

- JUDGE RUTH: Public Counsel?
- 2 MR. MICHEEL: I have no questions for Mr. Nash
- 3 today.
- 4 JUDGE RUTH: And Staff?
- 5 CROSS-EXAMINATION BY MS. SHEMWELL:
- 6 Q. Good afternoon, Mr. Nash.
- 7 A. Good afternoon.
- 8 Q. You said the purpose of your testimony was to
- 9 comment on what an effective low-energy program should look
- 10 like, and then you testified that weatherization is
- 11 certainly a big part of that and that weatherization
- 12 contributes to sustainability.
- Am I characterizing your testimony correctly?
- 14 A. I think you are, yes.
- 15 Q. Do you agree that arrearage forgiveness is
- 16 perhaps a next step for these clients in terms of
- 17 sustainability?
- 18 A. Ongoing forgiveness?
- 19 Q. Well, under the program that Laclede's, over a
- 20 year, they can.
- 21 A. To be honest, I have not -- I don't know
- 22 enough about the program to really -- to really give a good
- 23 response on that.
- 24 Q. There was some testimony from Mr. Cline that
- 25 the impact of the charge to customers that's been estimated

- 1 as anywhere between \$8 and \$10 a year would have very little
- 2 impact.
- 3 Do you agree with that?
- 4 A. Again, I really don't know.
- 5 MS. SHEMWELL: Okay. Thank you, sir.
- JUDGE RUTH: Laclede?
- 7 CROSS-EXAMINATION BY MR. ZUCKER:
- 8 Q. Good afternoon, Mr. Nash.
- 9 A. Good afternoon.
- 10 Q. My name is Rick Zucker. I'm an attorney for
- 11 Laclede Gas.
- 12 A. Nice to meet you.
- Q. Did I understand you to say that the income
- 14 level for the weatherization program is 150 percent of the
- 15 federal poverty level?
- 16 A. That's correct.
- 17 Q. And do you believe that's an appropriate
- 18 level?
- 19 A. Yes. Yes, I do.
- 20 Q. You talked some with Mr. Molteni about putting
- 21 plastic over windows. Is -- does plastic reduce energy
- 22 consumption?
- 23 A. Not -- no, I don't think so.
- Q. You don't think it reduces it at all?
- 25 A. No.

- 1 Q. How about turning down the thermostat in the
- 2 winter?
- 3 A. Turning down the thermostat, yes.
- 4 Q. How about lowering the water heater
- 5 temperature?
- 6 A. Yes.
- 7 Q. In your testimony on page -- do you have it in
- 8 front of you?
- 9 A. Yes, I do.
- 10 Q. On page 3, line 18, you said that according to
- 11 the 2000 census in the City of St. Louis alone, there are
- 12 83,388 households that are eligible for weatherization
- 13 assistance at 150 percent of poverty.
- Is that a number there based just on the
- 15 income level?
- 16 A. Yes, it is.
- 17 Q. And that's a total number?
- 18 A. For city residents.
- 19 Q. Does that count households that may have
- 20 already been weatherized?
- 21 A. Yes. Yes, I imagine it could, yes.
- Q. Well, let me clarify the question. Is -- to
- 23 get to the 83,388, did you subtract off the homes that have
- 24 already been weatherized during the last ten years?
- 25 A. No, I did not.

- 1 Q. Okay. So this is a gross number?
- 2 A. Yes.
- 3 Q. Does that number -- have you subtracted -- to
- 4 get that number, have you subtracted off houses that simply
- 5 don't need weatherization?
- 6 A. No, I did not. I have rarely been to a house
- 7 that do not need weatherization.
- 8 Q. Well, there may be some new construction.
- 9 A. And they need weatherization.
- 10 Q. Even the new construction?
- 11 A. Yes.
- 12 Q. What about -- well, let me ask this question:
- 13 When they do this audit you're referring to, is that the
- 14 NEAT audit?
- 15 A. Yes.
- 16 Q. N-E-A-T. And is part of that program -- does
- 17 that audit tell you and the contractor what work should be
- 18 done based upon a cost/benefit analysis?
- 19 A. Yes.
- 20 Q. So in other words, if it would cost, let's
- 21 say, \$3,000 to fix a home and the return is only \$30 a year,
- 22 the NEAT audit would most likely say don't do that?
- 23 A. I guess -- we would never get anything like
- 24 that but, yeah, if it came up, the audit would say don't do
- 25 that.

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- 1 Q. Okay.
- 2 A. Like I said, we've -- we've never had anything
- 3 like that.
- 4 Q. And so the -- the 83,388, you haven't
- 5 subtracted off any houses that shouldn't be weatherized
- 6 because they don't provide a proper cost/benefit?
- 7 A. No, we have not.
- 8 MR. ZUCKER: Thank you.
- 9 JUDGE RUTH: Commissioner Murray?
- 10 COMMISSIONER MURRAY: Thank you.
- 11 QUESTIONS BY COMMISSIONER MURRAY:
- 12 O. Good afternoon.
- 13 A. Good afternoon.
- 14 Q. Can you tell me how much energy is saved for
- 15 every degree that the thermostat is lowered?
- 16 A. No. I don't know that.
- 17 Q. Are you aware that it's significant?
- 18 A. Yes, I am aware of that, yes.
- 19 Q. When doing the weatherization that you do get
- 20 involved in, do you -- is a part of that an educational
- 21 process for the consumers in terms of things like that, like
- 22 lowering the thermostat?
- 23 A. Yes, it is. We have two sessions with them;
- 24 when they first come in there to apply for the program and
- 25 when the auditors comes out.

- 1 A lot of the clients that we deal with,
- 2 it's -- to be perfectly honest, they don't have a great
- 3 understanding. They just understand hot and cold. And if
- 4 they're cold they turn the thermostat up, and if they are
- 5 hot, they do the opposite. So we do a lot of trying to find
- 6 ways for them to make their homes comfortable at around 70,
- 7 72 degrees.
- 8 Q. In the winter, that high?
- 9 A. Right, in the winter.
- 10 Q. See, I smother when it's that hot. I keep
- 11 mine at 60. I save a lot of energy.
- 12 Q. Yes, you do.
- 13 Q. Including my own from doing this.
- That's amazing, really. 72?
- 15 A. Well, we try -- we try and get there, you
- 16 know. It's -- you know, that's our goal.
- 17 Q. And where do you get that -- where do you get
- 18 that figure from? Is that a figure from a health source?
- 19 A. It's -- right. It was -- I think it was
- 20 President Reagan that first came out with it. He was saying
- 21 68, but we couldn't go with that one, so we went a few
- 22 degrees higher. We went to 72.
- 23 Q. That's amazing to me. I would think that
- 24 would be unhealthy even.
- 25 A. No. It's -- it's -- your house can be pretty

- 1 comfortable at that.
- Q. If you don't move and wear summer clothes?
- 3 A. Well, you can't wear summer clothes, of
- 4 course.
- 5 Q. I think that we make a mistake by not looking
- 6 at conservation in terms of realizing that people can be
- 7 very comfortable at lower temperatures, especially if they
- 8 get used to it. So there's no movement in that direction,
- 9 then, to try to get --
- 10 A. Below 72?
- 11 Q. Yeah.
- 12 A. No. No.
- 13 Q. You must be comfortable in here, then?
- 14 A. Yes, I am.
- 15 COMMISSIONER MURRAY: All right. Thank you.
- 16 JUDGE RUTH: Commissioner Lumpe, do you have
- 17 questions?
- 18 COMMISSIONER LUMPE: Yes.
- 19 QUESTIONS BY COMMISSIONER LUMPE:
- 20 Q. Mr. Nash, are most of the people you assist
- 21 families, are they seniors or --
- 22 A. They're seniors, and there is family in the
- 23 home with them. There's -- the senior may be the homeowner
- 24 and a lot of times their daughter or sons are grown but
- 25 still staying in the household.

- 1 Q. And children might be there, then, too?
- 2 A. Right, children. Yes, exactly.
- 3 Q. I was going to say, because some of us seniors
- 4 like it a little warmer than other people.
- 5 A. And they have space heaters in their rooms,
- 6 too.
- 7 Q. This senior does.
- 8 One of the questions, I think on page 3 of
- 9 your testimony, you talk about weatherizing 300 homes each
- 10 year using federal, state and local funding.
- 11 You don't get any funding from Laclede, then;
- 12 is that correct?
- 13 A. Yes, we do.
- 14 Q. Oh, you do?
- 15 A. Yes.
- 16 Q. So when you talk about local funding, you're
- 17 referring to what you might be getting from Laclede; is that
- 18 right?
- 19 A. That's correct.
- 20 Q. Okay. And maybe you can answer me this. Are
- 21 windows the largest cost -- cause of the loss of heat?
- 22 A. Yes. I would have to say yes to that
- 23 question.
- Q. Okay. So if you were to, then, do -- fix the
- 25 windows, you would be taking care of a whole lot of heat

- 1 loss; is that correct?
- 2 A. If we could -- and, again, I want to say the
- 3 programs don't allow us, but if we could take out those
- 4 single pane windows in those older homes and put in some
- 5 triple pane or double pane windows, that would be the most
- 6 efficient way to do it. A lot of times we can't -- we might
- 7 can do one or two if they're really bad and rotten and we
- 8 can't repair them, but most of the time we're replacing
- 9 panes and all that.
- 10 You'd really be shocked how many broken panes
- 11 are in seniors' homes of low income. If a kid breaks in a
- 12 window in the summer, they forget about it, and all they
- 13 know is they have to turn the heat up.
- 14 I've been to a lot of houses where they don't
- 15 even turn -- the furnace -- I mean, the furnace don't even
- 16 go off. You know, it would run -- I've been in houses two
- 17 hours and it's -- it's blowing constantly. And, of course,
- 18 that's making utility bills extremely high.
- 19 COMMISSIONER LUMPE: Okay. I think that's
- 20 all. Thank you, Mr. Nash.
- THE WITNESS: You're welcome.
- JUDGE RUTH: Commissioner Gaw.
- 23 COMMISSIONER GAW: Thank you, Judge.
- 24 QUESTIONS BY COMMISSIONER GAW:
- Q. Mr. Nash, how are you?

- 1 A. I'm good, and you?
- 2 Q. I've been a little better. I've been staying
- 3 out in the cold too long. Anyway, let me ask you a few
- 4 questions.
- 5 The people that the Urban League has helped on
- 6 weatherization, do you look at the incomes of the occupants
- 7 or the owners of the houses that you work on?
- 8 A. We take the overall income of the owner and
- 9 occupants, everyone there.
- 10 Q. All right. Let's say if you live -- okay.
- 11 If your landlord has a high income but your --
- 12 but the occupant has an income that qualifies, what happens?
- 13 A. If it's a two-family, the renter qualifies,
- 14 the landlord would not.
- 15 Q. All right.
- 16 A. Because it's a two family.
- 17 Q. Two family. And then tell me where the line
- 18 is. Where does it flip to the landlord's income?
- 19 A. It does not. The landlord do not qualify. So
- 20 if -- if it's a two-family and he's renting to a person that
- 21 falls in the income guidelines or something, we will address
- 22 that particular apartment and not do anything with his
- 23 apartment.
- Q. I understand what you're saying, I think, but
- 25 you're using two family. So I'm trying to see --

- 1 A. On a two-family unit --
- 2 Q. Yeah.
- 3 A. -- where they have two doors in the house, the
- 4 wall that separates, where we can do a complete audit
- 5 without interfering with the other unit.
- 6 Q. Okay.
- 7 A. So when I say two-family, I mean two separate 8 units.
- 9 Q. Well, what happens when you're in a different
- 10 category? Go to a different category for me where it's not
- 11 a two-family unit.
- 12 A. Well, if it's not a two-family unit, the
- 13 homeowner would have to qualify, and if they have working
- 14 kids and all, they would have to qualify. But keep in mind,
- 15 each person that's added on to that that's living in that
- 16 unit, you can tack on another \$3,000.
- 17 Q. All right.
- 18 A. So if you got -- and it's not uncommon to go
- 19 into a home and there's ten people there, so that's already
- 20 \$42,000 income they can have.
- 21 Q. Then again, are you looking at the occupant's
- 22 income in these cases?
- 23 A. Yes.
- Q. Not the landlord?
- 25 I'm talking about -- I'm trying to see whether

- 1 the building is owned by somebody else who doesn't live
- 2 there, in my questions that I'm asking.
- 3 A. Okay.
- 4 Q. Do you see what I'm saying?
- 5 A. Okay. Now I do.
- Q. And so what I'm getting at is, do you ever
- 7 look at the income of that individual that actually owns the
- 8 building?
- 9 A. No. I mean, we -- I have tried to collect --
- 10 you know, get the homeowner to try and chip in and pay some $\,$
- 11 monies.
- 12 Q. They don't do it?
- 13 A. Not too often. Not too often. And we hate to
- 14 penalize the seniors or the family there.
- 15 Q. I understand.
- 16 A. So there are times I have been able to get
- 17 funds. I try to get \$250. That's what I shoot for, but if
- 18 I have to chase them down too many times, I'll just leave
- 19 them alone.
- Q. How much is the value of what you're
- 21 providing, generally, when you do this weatherization?
- 22 A. Oh, it -- it varies. I mean, we've went to
- 23 homes and we've done work that -- that could take the value
- 24 up, I don't know, probably \$10, \$15,000.
- 25 Q. Yeah.

- 1 A. I mean, if you're talking about putting in
- 2 windows, it would be -- quite a few times we put in new
- 3 furnaces.
- 4 Q. Yeah.
- 5 A. If we can't get it to work properly and
- 6 safely.
- 7 Q. And the landlord gets some benefit out of
- 8 that, don't they, the individual that owns it?
- 9 A. Well, yes, they do. But we do try to make him
- 10 sign something saying that he will continue to rent to
- 11 low-income individuals.
- 12 Q. So you've got something in there that's trying
- 13 to continue to allow this whoever that you are trying to
- 14 benefit --
- 15 A. Exactly.
- 16 Q. -- to get a benefit from the money that you
- 17 put in?
- 18 A. That's exactly right. We make -- we get them
- 19 to sign that paper that they're going to rent to low income,
- 20 and quite often if the person -- we're constantly sending
- 21 them applicants who do qualify --
- 22 Q. Yeah.
- 23 A. -- for his apartment for when that person
- 24 leave or whatever, so yeah.
- Q. All right. So you're trying to get some sort

- 1 of a thing in there so that you're helping somebody who
 2 needs help?
- 3 A. That's exactly right.
- 4 Q. Okay. Have you ever heard of a program
- 5 called -- it's something like pay as you save or something.
- 6 Have you ever heard of that?
- 7 A. Pay as you go?
- 8 Q. Pay as you save.
- 9 Q. Is this dealing with the utility company?
- 10 Q. Yeah. I just wondered if you've ever seen any
- 11 weatherization, heard of any weatherization programs like
- 12 that, where there is the money that -- there's an advance
- 13 made on -- on the payment of weatherization for
- 14 weatherization, and then the savings difference is utilized
- 15 for payment of the cost that's amortized over certain future 16 years.
- 17 A. The closest thing I've heard to that is when
- 18 they were building new construction in the city -- in
- 19 St. Louis City, and we'd try and get in there and weatherize
- 20 those homes. And the purpose of that is if we go in there,
- 21 we say we can save 30 percent on their heating cost, the
- 22 mortgage company was able to get a person there of lower
- 23 income, because they was taking that 30 percent, multiplying
- 24 it by 12, and then they were saying that's how much more
- 25 money that the homeowner did not have to pay. So they were

- 1 able to get people in of lower incomes to apply for the
- 2 homes and actually qualify, if you understand what I'm
- 3 saying.
- 4 O. I think I do.
- 5 A. Okay. Yeah. So it's giving -- it's giving a
- 6 person more purchasing power.
- 7 Q. Yeah.
- 8 A. Okay. So they can say, instead of paying --
- 9 they'll do a history and they'll say, okay, this house
- 10 should cost X amount of dollars to do -- to heat it up.
- 11 Then we come in and we weatherize it before they get in
- 12 there. Then they can take that and actually use those funds
- 13 that they're saving to actually get more buying power for
- 14 their money. A person of lower income can qualify.
- 15 Q. Okay. When you do some of your work, do you
- 16 sometimes -- do you ever do anything with the heating unit
- 17 itself?
- 18 A. The furnace?
- 19 O. Yes.
- 20 A. Yes, we -- we always check the furnace.
- 21 That's part of our health and safety.
- Q. What if it's an old furnace, inefficient?
- 23 A. We'll replace it. And I shouldn't say replace
- 24 it for inefficiency, but if it's not working properly. The
- 25 program just -- we just don't have the funds to go and

- 1 replace every furnace, but we do make sure they're working
 2 properly.
- 3 There's been times we've seen furnaces working
- 4 with 30 percent efficiency, we'll -- we'll pitch them. I
- 5 mean, that's crazy. But generally what we do is, we'll go
- 6 in there. We have a cleaning -- we're not qualified HVAC
- 7 people, heating and cooling people. We actually bring in
- 8 companies to do that, but we're there with them and we'll
- 9 talk them through the process and all of that. If we see a
- 10 practice change or if we go in a house and we think it's
- 11 just a danger, we'll pull it out right away.
- 12 Q. All right. Do you -- does the Urban League
- 13 just work in the city?
- A. As far as weatherization, yes, but no.
- 15 We're in metropolitan St. Louis, so we do St. Clair County,
- 16 St. Louis County and St. Louis City.
- 17 Q. But your weatherization program is just
- 18 St. Louis City?
- 19 A. That's correct.
- 20 COMMISSIONER GAW: Thank you very much,
- 21 Mr. Nash. Appreciate you spending all the time here, too.
- THE WITNESS: That's okay.
- JUDGE RUTH: Okay. We are going to take a
- 24 break, 15 minutes. We'll come back at ten after three.
- We're off the record now and we'll be back on

- 1 when we come back. Thanks.
- 2 (A BREAK WAS TAKEN.)
- JUDGE RUTH: We had some Commission questions
- 4 before we left on break, and I believe we are now ready for
- 5 recross.
- 6 Office of the Public Counsel, would you begin?
- 7 MR. MICHEEL: We have no recross for Mr. Nash.
- JUDGE RUTH: Staff?
- 9 MS. SHEMWELL: We have none, thank you.
- JUDGE RUTH: Laclede?
- 11 MR. ZUCKER: Just a few.
- 12 RECROSS-EXAMINATION BY MR. ZUCKER:
- 13 Q. Good afternoon, Mr. Nash.
- 14 A. Good afternoon.
- 15 Q. The way this process works, I get one more
- 16 shot at you.
- 17 A. All right.
- 18 Q. Commissioner Lumpe asked you about windows,
- 19 and I think you said that that was the biggest cause of heat
- 20 loss.
- 21 Did I get that right?
- 22 A. Yes.
- 23 Q. And so I have to come back to the plastic
- 24 issue again.
- 25 You said that plastic was not good over the

- $1\ \mbox{windows.}$ One of the reasons is, is because it can cause
- 2 carbon monoxide poisoning?
- 3 A. That was one of the reasons.
- 4 Q. So what I'm wondering is, if the plastic is
- 5 good enough to keep the -- to keep the windows sealed so
- 6 that air can't get out, why isn't it good enough to keep the
- 7 heat in?
- 8 A. Well, most of the programs that I have
- 9 witnessed, they do not do a complete job. In our
- 10 weatherization program, we do the entire unit. You know, if
- 11 it's a two-family, we'll do this entire unit. If it's a
- 12 house, we'll do the entire house. I have yet to see a
- 13 program that has actually put plastic up to all the windows.
- 14 And, again, I -- I'm careful about putting up
- 15 plastic because of carbon monoxide, but very few programs I
- 16 know will put up plastic to 26, 27 windows, which is very
- 17 common in the St. Louis City area.
- 18 Q. Okay. But let's say, rather than plastic on
- 19 all the windows, would it not be efficient to put it, given
- 20 the low cost of plastic, on some of the windows?
- 21 A. Some of the windows is not going to cut down
- 22 on the utility costs. I mean, if you're going to -- if
- 23 you're going to address utility -- cutting down on utility
- 24 cost, you really need to address all of the windows, deal
- 25 with all the exterior doors and check the furnace.

- 1 Q. Okay. So if you're going to fix, let's say,
- 2 three windows and you want to do that in a cost-efficient
- 3 manner, would it not make sense in some cases to do one or
- 4 two of the windows via plastic?
- 5 A. I mean, I know where you're going with this,
- 6 and I -- I'm not going to agree that plastic is a -- is a
- 7 good way to cut down on utility costs. If you're saying
- 8 that if you've got enough to do three windows and you put it
- 9 up to three windows, it's not going to cut down utility
- 10 costs, is what I'm saying.
- 11 Q. I quess I'm saying that if the cost/benefit
- 12 ratio doesn't justify fixing three full windows, wouldn't
- 13 you still want to improve that house by fixing one or two
- 14 windows and using plastic on the other one?
- 15 A. I've never seen improvement -- I've never seen
- 16 plastic look well on a window. So when we talk about
- 17 improvements, I can't agree with that.
- 18 Q. I would agree the point isn't to make it look
- 19 good.
- 20 A. Okay. So with that being said, and if you're
- 21 going to -- if you have three pieces of plastic, you want to
- 22 put it on three windows, I guess you can -- I don't know
- 23 where you're going with that, but I don't think that's the
- 24 way to cut down on utility costs.
- 25 Q. Okay. If you're weatherizing 300 homes a year

- 1 and you're saying a lot more need it, would plastic be a
- 2 good interim solution while they're waiting for you to
- 3 weatherize their home?
- 4 A. Well, we have -- we have to do the health and
- 5 safety before we -- you know, before we even give out the
- 6 plastic, we have to do the health and safety. Plastic while
- 7 they're waiting, again, I want to go back to my point of
- 8 saying there's been 26, 27 windows in a home, and most of
- 9 the people use pretty much their entire house. So I mean,
- 10 if you're going to give them out enough for 27 windows
- 11 temporarily, I guess you could say that.
- 12 Q. Commissioner Lumpe asked you questions about--
- 13 or asked one question about the source of funding that you
- 14 get, and your testimony talks about federal, state and local
- 15 funding.
- 16 How much state funding do you get for
- 17 weatherization?
- 18 A. State, let me think for a minute. State
- 19 funding. I'm thinking about 600,000 state.
- 20 Q. This is from the state's own budget, as
- 21 opposed to --
- 22 A. Okay, then --
- 23 Q. -- state passing through?
- 24 A. -- no.
- Our federal is 600,000. I'm sorry.

- 1 State, we get very little. Maybe in the
- 2 neighborhood of \$10,000, something like that.
- 3 Q. One other thing I wanted to ask you. You
- 4 mentioned in response to a question from Mr. Gaw that you
- 5 spent 15,000 on one building for weatherization.
- 6 Do you recall that?
- 7 A. No, that's not what I said. What I said was
- 8 he -- I think he asked how much -- how much did the house --
- 9 how much was the value of the house appreciated, if I heard
- 10 him right, how much. And I said that it could possibly,
- 11 because we put in windows, furnace and exterior doors.
- 12 Q. So you were talking about the appreciation in
- 13 value of the home?
- 14 A. That's exactly right.
- 15 MR. ZUCKER: Okay. Thank you again, Mr. Nash.
- 16 Have a good trip back to St. Louis.
- 17 THE WITNESS: Thank you.
- JUDGE RUTH: Redirect?
- 19 REDIRECT EXAMINATION BY MR. MOLTENI:
- 20 Q. I just have very few questions for Mr. Nash,
- 21 and then we'll let you get home.
- 22 You heard Commissioner Murray and Commissioner
- 23 Lumpe ask you questions about turning down the thermostat
- 24 and turning down the water heater temperature.
- Do you remember that?

- 1 A. Yes.
- 2 Q. And you don't disagree that those are good
- 3 energy practices, do you?
- 4 A. No. I do agree with that.
- 5 Q. But those aren't substitutes for insulating a
- 6 home?
- 7 A. By no means.
- 8 Q. And they're not a substitute for
- 9 energy-efficient appliances?
- 10 A. That's correct.
- 11 Q. And they're not a substitute for new
- 12 energy-efficient heating and cooling equipment, are they?
- 13 A. That's correct.
- 14 Q. And certainly plastic isn't a substitute for
- 15 any of these items that I just asked you about, is it?
- 16 A. That's -- that would be correct.
- MR. MOLTENI: Thank you so much.
- 18 I have no further questions and I want to
- 19 thank everybody for allowing Mr. Nash to go out of time
- 20 again.
- 21 JUDGE RUTH: Okay. Mr. Nash, you are excused.
- You may step down and leave if you wish.
- THE WITNESS: Thank you.
- 24 (Witness excused.)
- JUDGE RUTH: A few minutes before break,

- 1 Ms. Shemwell pointed out that I had indicated that the
- 2 Commission might have more questions for Mr. Moten. And
- 3 I've confirmed with the Commissioners that they do not have
- 4 any more questions for Mr. Moten. He is excused.
- 5 But at this time I cannot say the same thing
- 6 for Mr. Fallert and Mr. Cline. I may have more information.
- 7 MR. PENDERGAST: They're overjoyed to hear
- 8 that.
- 9 JUDGE RUTH: I may have an answer for them
- 10 later this afternoon, but at this time they're not excused.
- 11 Okay. I believe we are ready to go back to
- 12 Ms. Meisenheimer. Earlier we had completed the direct and
- 13 the rebuttal; is that correct?
- MR. COFFMAN: Yes, your Honor.
- 15 JUDGE RUTH: Then we will begin with DNR's
- 16 cross-examination, except -- did he step out of the room?
- 17 MS. SHEMWELL: He probably stepped out with
- 18 his witness.
- 19 JUDGE RUTH: The audience has indicated that
- 20 Mr. Molteni does not have cross-examination for this
- 21 witness, so we will move on to Laclede.
- 22 Oh, there he is.
- MR. MOLTENI: I apologize. No cross.
- JUDGE RUTH: No cross. Okay.
- 25 Laclede, your turn.

- 1 MR. SWEARENGEN: Thank you.
- 2 BARBARA A. MEISENHEIMER testified as follows:
- 3 CROSS-EXAMINATION BY MR. SWEARENGEN:
- Q. Good afternoon, Ms. Meisenheimer. How are you
- 5 today?
- 6 A. Fine. How are you?
- 7 Q. Where did you say you set your thermostat?
- 8 I'm just kind of curious.
- 9 A. In my part of the house, I set it very low.
- 10 Q. What's that? What's very low?
- 11 I'm taking a poll here today.
- 12 A. I'm -- I'm probably below 65 most of the time.
- 13 Q. How about Mr. Coffman, do you know where he
- 14 sets his?
- 15 A. No, but he's indicating low. He's whispering.
- 16 I hear him. So I'll share that.
- 17 Q. Thank you.
- 18 Let me say first, before I get into my line of
- 19 questions, I thought that the rebuttal testimony that you
- 20 presented this morning with Mr. Coffman's help went a long
- 21 way toward clarifying the issues, I think, that separate
- 22 Laclede from the Office of the Public Counsel. And I'm
- 23 going to plow some of that same ground this afternoon with
- 24 you, so I apologize if I'm asking you to repeat some of the
- 25 things that you said this morning. But let's just go ahead

- 1 with that, if we could.
- 2 If you could -- do you have a copy of your
- 3 testimony in front of you?
- 4 A. Yes, I do.
- 5 Q. Would you turn to page 6, please?
- 6 A. I'm there.
- 7 Q. And lines 11, 12 and 13, you make the
- 8 statement that the Public Counsel would not oppose the
- 9 implementation of the more limited arrearage plan on an
- 10 experimental basis, provided that certain conditions are
- 11 adopted by the Commission and required of Laclede. And then
- 12 you go on in your testimony and attempt to set out those
- 13 conditions, the conditions that you indicate you would like
- 14 to see made a part of the program; is that correct?
- 15 A. Yes. I indicate there was a "however" before
- 16 Public Counsel would not oppose.
- 17 Q. Right.
- 18 A. Okay.
- 19 Q. And I think this morning you had -- in your
- 20 conversation with Mr. Coffman you attempted to refine those
- 21 issues somewhat further, and I think that was very helpful.
- 22 And based on that and to further capsulize, or
- 23 as my good friend Mr. Micheel likes to say to perhaps unpack
- 24 your testimony a little bit, I have prepared an exhibit that
- 25 I would like to have marked at this time, if I could, and

- 1 then walk you through that.
- 2 JUDGE RUTH: Would be 14. Can you describe it
- 3 for my records, please?
- 4 MR. SWEARENGEN: It's entitled Public Counsel
- 5 Position/Laclede Position.
- 6 (EXHIBIT NO. 14 WAS MARKED FOR IDENTIFICATION
- 7 BY THE REPORTER.)
- 8 MR. SWEARENGEN: Excuse me, Judge. What
- 9 number did you say was assigned to this?
- JUDGE RUTH: 14, I've marked it as.
- 11 BY MR. SWEARENGEN:
- 12 Q. Ms. Meisenheimer, you have in front of you
- 13 what has been marked for identification as Exhibit 14, a
- 14 document entitled Public Counsel Position/Laclede Position.
- 15 And at the top of that document is the statement which came
- 16 out of your testimony which I just read into the record a
- 17 minute ago. And then down the left-hand side I've tried to
- 18 set out my understanding of the conditions that the Public
- 19 Counsel has requested be imposed on this program, based on
- 20 your direct testimony.
- 21 In the second column I have attempted to list
- 22 what I understand to be Laclede's position, and then in the
- 23 third column I have attempted to reference where in Exhibit
- 24 13, which is the Laclede specimen tariff, that the effort by
- 25 Laclede to satisfy your concerns is found.

- 1 And I thought perhaps maybe the best way to
- 2 work through would be to take each item from the top down
- 3 and we can have a discussion about that, if that's okay.
- 4 A. I have -- can I make a comment about this
- 5 document that's just been put before me --
- 6 Q. Yes.
- 7 A. -- with a lot of text in it?
- 8 Q. Sure.
- 9 A. Okay. This is the first I've seen of this
- 10 document, although I've been sitting here all day long and
- 11 would have been happy to look at it in advance. I would
- 12 more properly characterize this as Laclede's
- 13 characterization of Public Counsel's --
- 14 Q. That's fine.
- 15 A. -- position.
- And even in the first quote, although
- 17 certainly that is a piece of the question, once again there
- 18 was "however" at the beginning of that paragraph.
- 19 Q. That's fine. We can certainly add that word
- 20 if that would make you happy. We can put "however" in front
- 21 of that quote mark. That's fine.
- 22 A. I wouldn't mind taking a couple minutes just
- 23 to look at it myself to make sure I think it's exhaustive.
- Q. That's fine, and I was going to ask you that.
- 25 And the way I was going to work through, if it's okay, is

- 1 just is to start out with the first one and ask if that
- 2 continues to be a concern that the Office of the Public
- 3 Counsel has; that is, designate the program as experimental
- 4 with a specific termination date corresponding to the next
- 5 rate case.
- 6 Is that a correct characterization of one of
- 7 the Public Counsel's concerns about the program?
- 8 A. It is true that we do believe it should be
- 9 considered experimental in the event that the Commission
- 10 chooses to move forward with such a program despite our
- 11 concern over the funding mechanism.
- 12 Q. Right.
- 13 A. Okay. As far as the cites to my testimony, I
- 14 can take a minute and verify --
- 15 Q. Sure. Would you do that, please?
- 16 A. -- that those are accurate.
- 17 Q. Sure.
- 18 A. I mean, given that these aren't direct quotes
- 19 and they are Laclede's characterization, I -- I feel that my
- 20 testimony includes more description of why we prefer those
- 21 things.
- 22 Q. I understand that. What I'm just trying to do
- 23 is identify what the issues are and try to see which ones,
- 24 perhaps, that Laclede has addressed to your satisfaction and
- 25 which ones remain.

- 1 With respect to the termination date
- 2 corresponding to the next rate case, what is your
- 3 understanding of when that might be?
- 4 A. Well, I believe that I discuss that in my
- 5 testimony. And I need to check the other cite that
- 6 you have here. In my testimony on page 12, at lines 4
- 7 through 5, I have a recommendation that the program end on
- 8 March 31st, 2004, and that the offsets end in September or
- 9 September 30th of 2004.
- I believe that is aligned with Laclede's
- 11 earliest opportunity to file a rate case in April of 2004.
- 12 Q. And when would a rate case filed in April of
- 13 2004 in the normal course of events be decided?
- Do you have any idea?
- 15 A. In the normal course of events, that could be
- 16 settled through a stipulation of the parties. It could also
- 17 be settled through the full-blown, I believe, 11-month
- 18 process.
- 19 Q. And looking back at Exhibit 14, if you would,
- 20 for a minute please, over to the right of where your
- 21 condition is set out, we have something entitled Laclede's
- 22 position, Laclede agrees to a termination date but believe
- 23 that the program should operate and be tested at least three
- 24 full winter seasons.
- 25 Is that your understanding of Laclede's

- 1 position on this condition that you would seek to impose?
- 2 A. Generally, it's also my understanding that
- 3 Laclede would be quite happy for this program not to have a
- 4 specific termination date and, in fact, be ongoing and have
- 5 any party that wanted to propose it be ongoing, have that.
- 6 Q. Is it your understanding that Laclede has
- 7 attempted to address this particular point in its specimen
- 8 tariff, Exhibit 13?
- 9 A. Yes. And I think that earlier when I talked
- 10 about that, I may have had the -- a problem with the dates
- 11 that I'd mentioned regarding the paragraph 6 terms of the
- 12 program. I think I had --
- 13 Q. And you're looking at paragraph 6?
- 14 A. The last page.
- 15 Q. The last page of Exhibit 13; is that correct?
- 16 A. Yes.
- 17 Q. Would you agree with me that in paragraph 6 on
- 18 sheet No. 28-k, which is part of Exhibit 13, that Laclede
- 19 has attempted to address your concern about a termination
- 20 date?
- 21 A. The company may have attempted. It was not --
- 22 it did not entirely eliminate my concern.
- 23 Q. And then that's my next question. What is
- 24 necessary, what further change would you propose to this to
- 25 take care of your concern?

- 1 A. I think that I discussed some of that earlier
- 2 in rebuttal. In paragraph H, part little H, I'd indicated
- 3 that I thought that the words "ongoing" --
- 4 Q. Can we focus just for a minute on
- 5 paragraph No. 6? Are there any changes that you think need
- 6 to be made to that paragraph?
- 7 A. Yeah, and I -- this would be -- March 31st,
- 8 2004 would be, I believe, the program parameter that we had
- 9 proposed.
- 10 Q. Okay.
- 11 A. And September 30th, 2004.
- 12 Q. Thank you. Any other changes to that
- 13 paragraph?
- 14 A. I would also eliminate the wording "however,
- 15 prior to termination any party including the company may
- 16 seek an extension of the program."
- 17 Q. And why would you make that suggestion?
- 18 A. I think it's extraneous.
- 19 Q. You don't -- by eliminating that, are you
- 20 suggesting that the parties should not be allowed to seek an
- 21 extension of the program?
- 22 A. I think that if Laclede believes at the time
- 23 that it's likely to file its next rate case at -- at the
- 24 soonest, at the earliest, that if the company believes the
- 25 program has been a success and believes that it can

- 1 reasonably demonstrate that, then the company can certainly
- 2 propose that that program be reestablished.
- I don't think that it is appropriate to go
- 4 into the next potential rate case assuming that the program
- 5 has been a success without gathering data, evaluating that
- 6 data and all parties beginning on an equal footing to look
- 7 at the success of that program.
- 8 Q. Would it be your recommendation that the
- 9 program terminate on a date certain, I think you indicate in
- 10 March of 2004, and not be extended, and then perhaps be
- 11 started up again at a later time?
- 12 Is that your view?
- 13 A. Yes, that is -- that is possible under what I
- 14 had considered for the plan. I mean, one potential outcome
- 15 would be that there would be settlement, and if, in fact, it
- 16 turned out that the program was viewed as a success by all
- 17 the parties that might be involved in that settlement
- 18 process, then I think in terms of heating season to heating
- 19 season, which is when really it seems to me -- I think
- 20 that the last payment to someone would be potentially
- 21 September 30 of 2004. And so potentially there could be
- 22 something new in place by that heating season.
- 23 Q. Could you foresee a situation where you might
- 24 find it to be in the public interest to continue the
- 25 program, whether or not a rate case has been held?

- 1 A. Since we object to the current funding
- 2 mechanism, if there were a total rate case settlement, then
- 3 I think a new package could be in place if -- if it's
- 4 determined to be a success within the --
- 5 O. Let's assume that there isn't a rate case
- 6 in the time period required to renew the program by
- 7 September 30 of 2004. Would someone, perhaps your office,
- 8 believe that it might be in the public interest to continue
- 9 the program nonetheless?
- 10 Do you think that the parties or that your
- 11 office should be restricted from having the opportunity to
- 12 seek such an extension?
- 13 A. I wouldn't foresee us doing that, since we
- 14 believe the funding mechanism is inappropriate.
- 15 Q. So it would be your opinion that in any event
- 16 this program ought to terminate in 2004, regardless of what
- 17 you might think about it at that point in time?
- 18 A. I cannot foresee circumstances where we would
- 19 be -- I -- I shouldn't lock us into a legal position, since
- 20 I'm not an attorney.
- Q. Okay. That's fine. That's fair enough.
- Let me ask you while we're on that page,
- 23 sheet 28-k, I seem to recall from this morning that you had
- 24 some other suggested changes to some language on that sheet.
- Do you recall what those might have been?

- 1 For example, I think up in that first line,
- 2 small G, there was the word "and" that you wanted taken out;
- 3 is that right?
- 4 A. Yes.
- 5 Q. Okay.
- A. And I certainly in 4 regarding the accounting,
- 7 we have concerns regarding the 6 million. We don't agree
- 8 that \$6 million, in the event the Commission chooses to move
- 9 forward, is an appropriate number.
- I mean, what I would like to say about my
- 11 comments here is that this is not a laundry list of each
- 12 Public Counsel concern with this tariff. This is my
- 13 evaluation of -- at the time that I was talking to
- 14 Mr. Coffman of what the company agreed to, versus what's on
- 15 this paper.
- 16 Q. Right. I understand that.
- 17 A. Okay.
- 18 Q. And I appreciate that.
- 19 Let's turn to the second point, the arrearage
- 20 reduction equal to the lesser of one-fourth of the
- 21 customer's arrearage or \$375. That's the second point on
- 22 Exhibit 14.
- 23 And that was one of the concerns that you
- 24 expressed in your direct testimony; is that correct?
- 25 A. Yes.

- 1 Q. And in the next column it's indicated that
- 2 Laclede agrees with that condition, and the reference to it
- 3 in the tariff is tariff sheet 28-1, paragraph H3D.
- 4 Excuse me. I said 28-1 and I stand corrected.
- 5 That should be 28-i.
- 6 A. So this Exhibit 14 needs to be changed?
- 7 Q. Right.
- 8 A. Okay.
- 9 Q. The reference should be 28-i.
- 10 A. Okay. With respect to this difference, I see
- 11 that you have included Laclede's position as that the
- 12 company agrees with this condition.
- 13 However, as I discussed earlier with
- 14 Mr. Coffman, I did not believe that that is what the
- 15 language in section H, part B actually captured, if that's
- 16 your position, that arrearage reduction per quarter be equal
- 17 to the lesser of.
- 18 Q. And I understood that this morning that you
- 19 wanted the words "not to exceed" to be stricken from that
- 20 paragraph B and the word "the" inserted instead; is that
- 21 correct?
- 22 A. Yes. And so if Laclede's position is that it
- 23 agrees with that change to its new modified tariff, then I'm
- 24 glad to hear that. I'd like to see a sample tariff that has
- 25 it in there.

- 1 Q. Sure. We don't want to get too many sample
- 2 tariffs out there. Mr. Micheel said this morning that he
- 3 was getting confused.
- 4 A. That's why it's best to do it right the first
- 5 time.
- 6 Q. That's right.
- 7 Let's go on, then, to the third item, the
- 8 lower-income threshold for participation. That continues to
- 9 be one of the conditions that you seek; is that correct?
- 10 A. Let me check your cite there. It is true that
- 11 Public Counsel, in the event the Commission chooses to move
- 12 forward with the program, that that participation level be
- 13 at 125 percent of the federal poverty guideline as a maximum
- 14 for the participation in the arrearage offset.
- 15 Q. And Laclede in the next column has indicated
- 16 it agrees to a reduction of 150 percent for the first year
- 17 and 175 percent for subsequent years.
- 18 So that would continue to be an issue between
- 19 the Public Counsel and Laclede; is that right?
- 20 A. Yes. Would you be interested in why I have a
- 21 concern with that or --
- 22 Q. Sure.
- 23 A. -- did you just want to go through it?
- Q. No. That's fine. Go ahead and tell me.
- 25 A. Okay. Initially I believe what Laclede

- 1 proposed on July 29th was a program that would fund at
- 2 150 percent. With the new filing of the tariff on
- 3 September 23rd, the company introduced the concept of
- 4 raising that threshold, that income threshold up to
- 5 175 percent.
- 6 So Laclede, now agreeing to go back to where
- 7 it originally started -- I mean, No. 1, I'm not sure what
- 8 the basis is, if the company actually believed that there
- 9 was true need there to begin with, why the company would be
- 10 willing to make such a compromise.
- 11 And No. 2, I don't view this new position as
- 12 any movement toward Public Counsel's position, relative to
- 13 what the company showed to our office, including myself,
- 14 initially when it brought in the concept of
- 15 Catch-Up/Keep-Up.
- Q. With respect to the next item, item 4, the
- 17 reduction in the uncollectibles and cost of service, that
- 18 was one of the issues which you raised, one of your
- 19 conditions; is that correct?
- 20 A. Let me verify the cites. Can you tell me what
- 21 page of the exhibit, and maybe we can move this along a
- 22 little faster?
- 23 Q. Sure. 28 --
- 24 A. Exhibit 13?
- 25 Q. It's 28-k, tariff sheet 28-k.

- 1 A. In the event Laclede has accepted the previous
- 2 change that I would have made to this to eliminate the
- 3 ongoing nature, as opposed to the reestablishment, then --
- 4 then, I think, would be more consistent or at least this
- 5 particular paragraph would be consistent. Laclede's
- 6 position would be consistent.
- 7 Q. If Laclede would be willing to strike the word
- 8 "ongoing" in paragraph H, which they're willing to do, that
- 9 would solve your problem?
- 10 A. That would solve my problem with that
- 11 paragraph of the tariff. I believe that I had maybe a
- 12 concern elsewhere that the program was kind of characterized
- 13 as being an ongoing. So given that any other references
- 14 like that were also adjusted within the tar-- you know,
- 15 within the tariff, then that would go toward satisfying
- 16 Public Counsel's concerns.
- 17 Q. Okay. Thank you.
- 18 I think the next one is Commission approval of
- 19 contract between Laclede and participating agencies; is that
- 20 correct?
- 21 A. Well, I think that that's a simplification.
- 22 Public Counsel suggested that the contract language be made
- 23 available to the Staff, the Office of the Public Counsel and
- 24 other interested parties, in particular interested parties
- 25 like DNR, to the extent, you know, that they would have an

- 1 interest in reviewing the potential contract language.
- 2 I -- I sure would have liked to have seen at
- 3 least some kind of specimen contract or sample well in
- 4 advance of now.
- 5 Q. Over there in the next -- in the middle column
- 6 where it states Laclede's position, as indicated, Laclede
- 7 agrees that the Staff and Public Counsel may review the
- 8 contracts, and that is referenced on Exhibit 13 on tariff
- 9 sheet 28-n, paragraph H3; is that your understanding?
- 10 That's the first page of the exhibit
- 11 paragraph 3's at the bottom.
- 12 A. Okay. And your -- I mean, the tariff language
- 13 indicates the written contracts executed to administer the
- 14 program shall be subject to review by the Staff and the
- 15 Office of the Public Counsel.
- 16 Q. Let me ask you this: Does that satisfy your
- 17 concern on that particular point?
- 18 A. Without seeing samples of the language in
- 19 advance, no, it does not.
- 20 Q. This morning I think you indicated that there
- 21 was some concern on the part of Public Counsel that Laclede
- 22 would be funded for this program but contracts would not be
- 23 in place, and as a consequence, Laclede would get the money
- 24 but wouldn't have any means of distributing it the way it's
- 25 intended to be distributed under the program.

- 1 And I would call your attention to Laclede's
- 2 position on that, the language which indicates that Laclede
- 3 won't fund the program until a contract or contracts are in
- 4 place.
- 5 A. Where is that in the tariff?
- 6 Q. It's not in the tariff, and the reason it's
- 7 not in the tariff is because we didn't hear about this from
- 8 you until this morning and, of course, the tariff was
- 9 prepared prior to that.
- 10 A. And -- and, you know, I -- I would
- 11 certainly -- I certainly wouldn't suggest that that is an
- 12 exhaustive list of the things that we have a concern about,
- 13 absent being able to see some type of contract language in
- 14 advance for our review and having the opportunity to comment
- 15 in a meaningful way.
- Q. Well, what do you mean, in a meaningful way?
- 17 A. Well, Public Counsel has in the past given
- 18 Laclede suggestions -- in fact, I believe I gave Laclede
- 19 some suggestions regarding the Catch-Up/Keep-Up plan. Those
- 20 aren't always adopted by the company, and so in that event,
- 21 what is meaningful opportunity for comment by Public Counsel
- 22 is the opportunity to comment to the Commission and to seek
- 23 a Commission decision --
- Q. So you would --
- 25 A. -- in the event that the company doesn't agree

- 1 with our position.
- 2 Q. So you would anticipate that perhaps another
- 3 round of hearings as a possibility before we file a
- 4 Commission decision allowing this program to go forward?
- 5 A. I believe that had the company brought forward
- $\ensuremath{\text{6}}$ contract language in advance, we could be addressing that in
- 7 this proceeding.
- 8 Q. So that obviously continues to be an issue
- 9 between the company and Public Counsel?
- 10 A. I -- I believe that it does, yes.
- 11 Q. Let's turn to the next one, the recordkeeping
- 12 requirements. Laclede has -- indicates on Exhibit 14 that
- 13 it agrees with that condition and has attempted to address
- 14 that on tariff sheet 28 and also on Tariff Sheet 28-j1.
- 15 Is that your understanding?
- 16 A. It is my understanding that Laclede's position
- 17 is they believe they've addressed our concerns with this.
- 18 My position is that this is not sufficient to address the
- 19 concerns that Public Counsel raised.
- 20 And I'm happy to talk about that also.
- 21 Q. Sure. I wish you would.
- 22 A. Okay. Earlier when I was on the stand, I
- 23 indicated that in the event that the Commission, No. 1,
- 24 decided against our primary recommendation not to approve
- 25 because of the funding mechanism, if they decided to go

- 1 ahead and approve a program for arrearages and if they
- 2 decided that something above the threshold income levels for
- 3 funding that we had recommended, which was 125 percent, were
- 4 adopted, that is if the Commission chose, say, for example
- 5 150 or 175 percent of poverty, then, in fact, data should be
- 6 collected at reasonable increments relative to the poverty
- 7 level, so that in the future parties would be able to
- 8 evaluate or to at least make arguments regarding whether
- 9 they felt that the program was truly addressing the needs of
- 10 the group that they felt the program ought to be targeting.
- 11 And certainly the need is probably the
- 12 greatest below the poverty level or closer to the poverty
- 13 level than it is taking it all the way up to 175, which
- 14 exceeds most all of the low-income assistance programs that
- 15 I am familiar with.
- Q. So if I understand what you're saying is, is
- 17 that to whatever extent the Commission approves the program
- 18 and whatever level that they might adopt, that there should
- 19 be conditions in the tariff that provide for recordkeeping
- 20 at those levels.
- Is that basically what you're saying?
- 22 A. That is one of my points with respect to
- 23 recordkeeping requirements. Also, the other concern that I
- 24 had -- and I'd appreciate the opportunity to talk about
- 25 that.

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- 1 Q. Sure. Go ahead.
- 2 A. -- is that the contracts that will set forth
- 3 the process by which this money is transferred, distributed,
- 4 monitored, maintained, information maintained, all of those
- 5 kind of details, if I knew what those terms were going to be
- 6 in advance, what those agreements might look like in
- 7 advance, then I would be able to tell you whether I have a
- 8 concern and whether I feel it is appropriate for additional
- 9 recordkeeping to be done with respect to those aspects of
- 10 the operation of the program.
- 11 So I still have a lot of concerns, but I can't
- 12 even tell you what they are, because I haven't seen what the
- 13 interaction between agencies and Laclede is going to be.
- 14 Q. Okay. The next item, reduce recoverable
- 15 administrative cost to 5 percent of funding cap, and is it
- 16 your understanding as indicated on Exhibit 14 that Laclede
- 17 agrees with that and has attempted to reflect that in the
- 18 tariff on page 28-j?
- 19 A. I do agree that -- and I -- I need to check
- 20 the cite real quickly. It is my understanding that Laclede
- 21 agrees with the condition that you have listed and
- 22 characterized as Public Counsel's conditions. However, I do
- 23 not agree that that is an accurate description of Public
- 24 Counsel's conditions.
- 25 Q. What is an accurate description of Public

- 1 Counsel's position?
- 2 A. An accurate description of Public Counsel's
- 3 position was that administrative cost should be allowable at
- 4 the 5 percent level, and in the event that the company
- 5 believes the program required more in administrative costs,
- 6 that the company should put together a plan.
- 7 And, once again, that is something that I
- 8 think it would have been appropriate for the company to come
- 9 in with in advance of now, so that we could take a look at
- 10 that plan and make recommendations with respect to that
- 11 plan.
- 12 But in any event, Public Counsel did not cap
- 13 the administrative funding, although I understand now that
- 14 Laclede has -- has taken the position that a 5 percent cap
- 15 is something they'll agree with.
- 16 Q. And does that agreement on the part of Laclede
- 17 satisfy your concerns on this point?
- 18 A. I mean, certainly we would have liked an
- 19 opportunity to look at was -- what type of need was there
- 20 for administrative cost. However, Laclede hasn't brought
- 21 anything forth to tell us that that number needs to be
- 22 higher. So I guess that we could probably settle for that
- 23 level, in the event the Commission chooses to move forward
- 24 with the program, despite our objections.
- Q. Okay. Thank you.

- 1 And then the last item is the funding amount.
- 2 And there obviously continues to be a difference of opinion
- 3 on that; is that correct?
- 4 A. Well, once again, I feel compelled to look at
- 5 the cites.
- 6 Q. I wish you would.
- 7 A. Okay. I would probably change this
- 8 description to annual arrearage offset in the amount of
- 9 \$2.588 million.
- 10 Q. Okay.
- 11 A. And I don't know whether Laclede's going to
- 12 agree to that or not. I believe our position was a
- 13 contribution of up to \$300,000 for weatherization,
- 14 specifically through the program that was approved. And let
- 15 me get the case number. I think there was some discussion
- 16 earlier about that. I'd like to build that in, because
- 17 that's where we think would be appropriate for the money to
- 18 go.
- 19 Here it is. GR-2001-629.
- 20 Q. Could you state that again, please?
- 21 A. GR-2001-629.
- Q. And, again, what is that case?
- 23 A. I believe it was a Laclede rate case that was
- 24 settled.
- 25 Q. And the significance of that for purposes of

- 1 the weatherization program is?
- 2 A. I believe that is where Laclede's
- 3 weatherization program that has input from DNR and oversight
- 4 by DNR. And certainly the next witness is going to be able
- 5 to talk more about that. This is the up to 300,000, and I
- 6 believe he can also talk more about the appropriateness of
- 7 the 300,000. We feel that that is -- up to that amount
- 8 would be okay.
- 9 I think that -- I think around the line 7, 8
- 10 and 9 are the correct area of my testimony regarding that
- 11 last bullet point. I heard earlier from a Laclede witness
- 12 that, in fact, the specific program that I mentioned from
- 13 Case GR-2001-629 was also where they were agreeing that the
- 14 300-- 300,000 contribution would go to for weatherization. I
- 15 heard Laclede agree to 5 percent of the funding cap.
- Now, 28-j, I believe that Laclede did agree to
- 17 the modification of paragraph H, part E on sheet 28-j to add
- 18 established in GR-2001-629. So, in fact, that would be
- 19 addressed.
- I mean, I generally agree that this is my
- 21 understanding what Laclede has modified its position to in
- 22 this round.
- 23 Q. Let me ask you this question: Back on the
- 24 weatherization issue, in your reference to Case GR-2001-629,
- 25 are you familiar with the weatherization program tariffs

- 1 that were filed as a result of that proceeding?
- 2 A. I'd have to say, sitting here, I'm not
- 3 prepared to talk about those.
- Q. Do you know whether or not in the context of
- 5 those tariffs there was a provision that as a term of its
- 6 contract with the agencies, Laclede agrees that it and the
- 7 agencies would consult with the Staff and the Public Counsel
- 8 and the Department of Natural Resources and any other party
- 9 during the term of the program?
- 10 A. You can show me that and I'll be happy to
- 11 verify that I agree that it's there.
- 12 Q. Sure.
- MR. SWEARENGEN: May I approach?
- JUDGE RUTH: Yes.
- 15 THE WITNESS: I recognize that part 4 on this
- 16 page says that as a term of its contract with the agencies,
- 17 the company agrees it and the agencies will consult with the
- 18 Staff, Public Counsel, Department of Natural Resources and
- 19 any other party agreeable -- or any other party agreeable to
- 20 accompany Staff and Public Counsel during the term of the
- 21 program.
- I can't tell you sitting here what that means
- 23 or that ensures in terms of that party's position and their
- 24 ability to argue what they think is appropriate.
- MR. SWEARENGEN: Thank you.

- 1 That's all I have. Thank you.
- JUDGE RUTH: Staff, do you have
- 3 cross-examination?
- 4 MS. SHEMWELL: Thank you, Judge.
- 5 CROSS-EXAMINATION BY MS. SHEMWELL:
- 6 Q. Good afternoon, Ms. Meisenheimer.
- 7 A. Good afternoon.
- MS. SHEMWELL: I don't believe that Exhibit 14
- 9 was --
- 10 JUDGE RUTH: It was not offered.
- 11 BY MS. SHEMWELL:
- 12 Q. May I refer to it anyway, Ms. Meisenheimer?
- 13 If you would look, there's -- at the bottom
- 14 item of 300,000 for weatherization, I think DNR made the
- 15 point that they would like to see the method of distributing
- 16 the funds for the weatherization included in the tariff.
- 17 Is that something you would agree should be
- 18 included in the tariff?
- 19 A. That the language indicating that that money
- 20 would flow to that specific program?
- 21 Q. And the mechanism.
- 22 A. And the mechanism, sure. One of the primary
- 23 things that I think I've been saying since I've been on the
- 24 stand a couple of times so far today is that there are
- 25 specific terms of what contracts might be entered into, that

- 1 it would be appropriate, potentially, to put some parts in
- 2 the tariff and certainly to at least have the parties have
- 3 an opportunity to comment on whether they felt those were
- 4 appropriate.
- 5 So I agree with DNR that it would be
- 6 appropriate, probably, to put some level in the tariff.
- 7 And, once again, I -- you're referring me to something that
- 8 hasn't been marked as an exhibit --
- 9 Q. No, it's been --
- 10 JUDGE RUTH: It's been marked for
- 11 identification purposes as Exhibit 14. It was not offered
- 12 or received into the record at this point.
- 13 THE WITNESS: Okay. My comments regarding how
- 14 it should be labeled, I would simply reiterate those.
- 15 BY MS. SHEMWELL:
- 16 Q. Thank you.
- 17 I keep getting the impression from Laclede
- 18 that if they make enough concessions, OPC's going to be okay
- 19 with this program. Is that a correct impression?
- 20 A. We continue to have a problem with the funding
- 21 mechanism. We do not believe it is an appropriate funding
- 22 mechanism. Fundamentally those are legal arguments that
- 23 are -- attorneys are here to make. I'm not an attorney.
- Q. What's OPC's proposed funding mechanism?
- 25 A. OPC believes that what -- the best way to

- 1 address low-income needs would be in the context of a rate
- 2 case, and we do not envision necessarily the proper
- 3 mechanism to only include some kind of arrearage offset that
- 4 may or may not provide any long-term benefit to low-income
- 5 customers.
- Instead, we would like the opportunity to
- 7 bring forward something that we think is a more holistic
- 8 approach. We've done that in the past, and we have been
- 9 active in proposing low-income programs and we'd like full
- 10 participation in that process.
- 11 Q. When you use the term "holistic," what do you
- 12 mean by that?
- 13 A. In my personal opinion, I believe that the
- 14 proper way to address low-income concerns is to -- and
- 15 the -- design something that provides potentially a benefit
- 16 to the entire body of ratepayers, is to look at something
- 17 that, No. 1, addressed the fundamental issue of how did
- 18 consumers get behind in the first place, and that was that
- 19 their rate was unaffordable when that rate was multiplied by
- 20 usage.
- 21 Well, there's a couple of components there.
- 22 One, can you address the usage? The other, can you address
- 23 the rate? Which of those contributes to a customer's
- 24 inability to pay and, therefore, getting behind?
- 25 So addressing the rate through potentially

- 1 looking at, is it appropriate to have a low-income rate, is
- 2 there a legal basis for having a low-income rate. I think
- 3 within the context of a rate case, you can look at all that.
- 4 You can't change a rate outside of a rate case and be
- 5 consistent with the consideration of all relevant factors.
- 6 Then, on the other side, there's the issue of
- 7 usage. If I want to consider usage and ways to make a
- 8 customer's usage at a level that is more affordable to them
- 9 in terms of its final impact on the bill, you can look to a
- 10 good weatherization program. Certainly, also, there may be
- 11 a place for arrearage reduction.
- Now, whether arrearage reduction means
- 13 arrearage forgiveness or simply is there a way to
- 14 restructure the payment of arrearages to where those do not
- 15 place such a burden on the customer at the worst time, I
- 16 mean, I know of some variation in design. Can you move
- 17 arrearage repayment to the summer, where potentially it's
- 18 less much an impact on those customers? Could you spread it
- 19 over a longer period of time?
- 20 And if, in fact, you've also combined
- 21 arrearage forgiveness with a lower rate that is affordable
- 22 to low income customers, lower the energy burden of the
- 23 combined payment the customers makes, in fact, can you allow
- 24 the customer to help make up a portion, not only of new
- 25 charges that are reasonable given their income level, but

- 1 also empower them to help pay off some of that arrearage?
- 2 Q. May I summarize perhaps and you can tell me if
- 3 I'm right?
- 4 A. Please do.
- 5 Q. That you'd like to see a multi-pronged
- 6 approach to affect sustainability?
- 7 A. I think that's a fair statement. I think
- 8 Public Counsel has proposed something like that in the past.
- 9 Q. Were you here for Mr. Fallert's testimony
- 10 yesterday?
- 11 A. I was here for at least part of it. So I may
- 12 be able to answer questions.
- 13 Q. Well, I was going to ask you, did anything he
- 14 said yesterday change your mind about the level of funding?
- 15 I think specifically he said that the level of arrearages is
- 16 approximately \$1,000, and that he would suggest that, I
- 17 believe, as an input into your calculation to determine the
- 18 level of funding.
- 19 Do you agree with that?
- 20 A. I cannot agree with that. I -- I sought
- 21 information from the company throughout this process of
- 22 reviewing these tariffs. I've sought information from the
- 23 company regarding the level of arrearages that exist,
- 24 regarding the portion of the population which is, in fact,
- 25 low income, and then, even further, what subset of low

- 1 income are actually in arrears, how does that compare to the
- 2 total population of customers and what percentage are in
- 3 arrears?
- 4 Much of the information Laclede did not have
- 5 for the length of time that I was interested in finding out
- 6 for, because certainly arrearages are something you probably
- 7 want to look at over some period of time.
- I mean, we've heard claims about what's left
- 9 over from the really cold winter. We'd like to know what
- 10 times of the year are people most susceptible to being in
- 11 arrears and potentially cut off from service. Does it fall
- 12 close to the winter where they really are going to need to
- 13 be on the system the most, those types of things.
- 14 So anyway, I tried get as much data as I
- 15 could. I worked up numbers that I thought leave plenty of
- 16 leeway, and I do not -- based on what I heard him discuss
- 17 yesterday regarding what he based that adjustment on, I
- 18 don't think there's a basis for -- there's nothing that I've
- 19 seen in writing that I can look at to provide to you a
- 20 detailed list of what I think is wrong with that
- 21 calculation.
- But in general, my understanding of what he
- 23 said was that Laclede is interested in taking the worst-case
- 24 scenario number and multiplying that by what I believe is a
- 25 high estimation of the potential participation in this

- 1 program. So what you have is a highest number times a
- 2 number that I think is higher than what is even potentially
- 3 ballpark reasonable.
- 4 So I don't think our number needs to be
- 5 changed. In addition, this program in theory is going to
- 6 take customers and put them on a track where now, going
- 7 forward, they're going to be making timely payments. That
- 8 means that every customer that signed up, if the program is
- 9 truly affordable and manageable, as Laclede claims it's
- 10 going to be, they shouldn't need to be on the program past
- 11 the time their arrearage exists.
- 12 The average low-income customer, based on the
- 13 numbers that I looked at and certainly there was a -- there
- 14 was a difference over whether it was an active account or a
- 15 final account, but in any event, the active customers had an
- 16 arrearage on average in the \$200 to \$212 neighbor and that
- 17 was the very maximum for months and months. At \$375 under
- 18 what the company would propose, the average customer's
- 19 arrearage is wiped out in the first payment.
- 20 Under Public Counsel's -- we believe that if
- 21 the Commission wants to move forward with the program, it is
- 22 reasonable to meet the goals of the program better by, in
- 23 fact, instilling a longer-term good-payment habit. So we
- 24 said it should be the lesser of one-quarter or \$375 of the
- 25 arrearage.

- 1 So ours would take that payment out to the end
- 2 of the first year for the average customer at \$200 for that
- 3 low-income customer. In fact, the average arrearage is even
- 4 lower for the total base of customers Laclede has, if you
- 5 blend in all customers, not just those receiving heating.
- 6 And I think I gave the number in my testimony, it was
- 7 something like \$168.
- 8 So in other words, this program should wipe
- 9 out a whole lot of arrearage if it really works the way
- 10 it's supposed to in the first year.
- 11 Well, then you've got a pot of money still
- 12 sitting there in the second year. We didn't say, gee whiz,
- 13 you don't need to fund up to the same amount the following
- 14 year, for a couple of reasons.
- 15 No. 1, we did have the recognition, we did
- 16 hear public -- people at the public hearings that indicated
- 17 that they had very large amounts, amounts that were going to
- 18 be unmanageable unless they had significant help. And that
- 19 might take more -- even at \$375 every quarter, that was
- 20 going to take more to clear up than one year to clear up.
- 21 So that's why we didn't say, let's shrink the program the
- 22 second year, even though I believe it could be appropriate
- 23 to do so.
- Also, let's say the program isn't the success
- 25 that Laclede says it's going to be, and then, in fact, the

- 1 potential that I see for it to be a revolving door for
- 2 low-income customers comes true. If the Commission agrees
- 3 or believes that it should have some type of program for a
- 4 while, at least 'til there's new opportunity to review, then
- 5 this puts something into place that second year to get you
- 6 to the next rate case where maybe you can look at a more
- 7 appropriately designed program.
- I think I'm done.
- 9 Q. Thank you.
- 10 You have recognized that customers have
- 11 arrearages and Laclede has repeatedly claimed that there's
- 12 an immediate need for arrearage forgiveness.
- Wouldn't your suggestion that the Commission
- 14 wait until the next rate case delay meeting that need?
- 15 A. Yes, it will delay meeting a need that exists,
- 16 but it won't impose a new burden that doesn't currently
- 17 exist. That is, currently pipeline discounts flow through
- 18 to all customers, including the low-income customers. The
- 19 Laclede program, as proposed, would take money out of the
- 20 pockets of not just those of us who make \$50,000 a year or
- 21 more; it would take money out of the pockets of the same
- 22 customer base that the program was designed to target but
- 23 might never reach.
- 24 There's a huge percentage of customers that
- 25 qualify for assistance that never take it. Why, maybe

- 1 because there's a stigma associated with taking public
- 2 assistance. Maybe they don't know about the program,
- 3 whatever the reason might be. These customers may be faced
- 4 with a new burden until the time of the next rate case if
- 5 the company's allowed to move forward with the plan.
- 6 Q. Thank you.
- 7 Does office -- in the last rate case, in
- 8 Laclede's most recent rate case, Office of the Public
- 9 Counsel is the one that promoted the moratorium that was
- 10 accepted.
- 11 Do you-all have an opinion as to whether or
- 12 not this proposal violates the moratorium?
- 13 A. We do not believe -- and, once again, I'm not
- 14 an attorney. We do not believe that the funding mechanism
- 15 is appropriate. This is not a gas supply incentive plan
- 16 from my perspective. Based on my experience working with
- 17 incentive design, I believe that it -- in my opinion, this
- 18 does adjust -- does change a factor that affects a rate.
- 19 Q. You mentioned your experience with gas supply
- 20 incentive plans.
- 21 MS. SHEMWELL: If I could have this marked
- 22 please. Exhibit 15.
- JUDGE RUTH: Yes.
- MS. SHEMWELL: Rebuttal testimony of Barbara
- 25 Meisenheimer from the --

- JUDGE RUTH: Can I see it?
- 2 MS. SHEMWELL: Of course.
- JUDGE RUTH: I'll read into the record, the
- 4 title is the rebuttal testimony of Barbara A. Meisenheimer,
- 5 Case No. GR-2002-356, and I will mark it as Exhibit 15.
- 6 (EXHIBIT NO. 15 WAS MARKED FOR IDENTIFICATION
- 7 BY THE REPORTER.)
- 8 BY MS. SHEMWELL:
- 9 Q. Could you please identify this document for
- 10 the record?
- 11 Can you identify the document for the record?
- 12 A. This appears to be a copy of testimony that I
- 13 filed in GR-2002-356.
- 14 MR. SWEARENGEN: Your Honor, at this time I
- 15 would like to make an objection to any questions about this
- 16 rebuttal testimony of this witness in another proceeding. I
- 17 think we've been pretty patient this afternoon and allowed
- 18 the Staff counsel to ask a lot of questions that went way
- 19 beyond the scope of this witness' direct testimony, but --
- 20 in an interest to accommodate everybody, we allowed that to
- 21 go on.
- But I think the time has come to say that this
- 23 certainly is not a proper cross-examination of this witness.
- 24 It clearly borders on what we commonly refer to as friendly
- 25 cross-examination, an effort to bolster the record, to

- 1 introduce additional evidence to support the Staff's
- 2 position in this case through another witness, and that's
- 3 highly inappropriate.
- 4 So I would ask that the Commission not allow
- 5 any further questions about this rebuttal testimony, as it
- 6 exceeds the proper scope of cross-examination.
- 7 Thank you.
- 8 JUDGE RUTH: And so the basis of your
- 9 objection is because it's friendly cross being used to
- 10 bolster the witness' testimony; is that it?
- 11 MR. SWEARENGEN: It's -- it's not proper
- 12 cross-examination. I mean, she's not cross-examining the
- 13 witness on the witness' direct or rebuttal testimony. She's
- 14 attempting to supplement the record with this -- with this
- 15 witness, bringing in testimony that's not been previously
- 16 filed in this case, and that's just highly inappropriate.
- 17 JUDGE RUTH: You may respond, Ms. Shemwell.
- 18 MS. SHEMWELL: First of all, I'd point out
- 19 536.070, sub 7, which says that evidence to which an
- 20 objection is even sustained shall be -- nonetheless be
- 21 heard.
- 22 Also, under Commission Rules 240-2.130, sub 1,
- 23 it refers to 536.070, and under sub 2, it says that a
- 24 witness may be cross-examined on any issue.
- 25 Certainly, Ms. Meisenheimer's rebuttal

- 1 testimony from the rate case was filed with the Commission.
- 2 I believe it's completely relevant, as Laclede is claiming
- 3 that this is a GSIP, and certainly it's relevant to the
- 4 proceeding whether or not it's a GSIP.
- 5 MR. SWEARENGEN: Your Honor, if I could
- 6 respond to that?
- 7 I mean, this testimony --
- 8 MS. SHEMWELL: I'm not quite through.
- 9 JUDGE RUTH: Okay. Let's let Ms. Shemwell
- 10 finish and --
- 11 MR. SWEARENGEN: I'm sorry.
- 12 JUDGE RUTH: -- I will give you another
- 13 response.
- MS. SHEMWELL: Friendly cross, of course, is
- 15 not really an objection that's legally based. In addition,
- 16 the Order we are actually shown is the most averse to Office
- 17 of the Public Counsel. So we -- our positions don't
- 18 necessarily agree.
- JUDGE RUTH: Mr. Swearengen, you want to
- 20 respond?
- MR. SWEARENGEN: Well, if this rebuttal
- 22 testimony that's been marked was filed as part of her direct
- 23 testimony, the witness' direct testimony in this case, it's
- 24 news to me. We certainly weren't served with this.
- 25 So this testimony clearly is not proper

- 1 testimony upon which the Staff attorney can cross-examine
- 2 this witness. So I would object on that basis.
- 3 We've been given no notice whatsoever. This
- 4 witness didn't file it. Staff attorney's attempting to
- 5 introduce additional evidence into the record through this
- 6 witness, which is inappropriate. If Staff wanted to put
- 7 this into evidence, the Staff should have found some way to
- 8 do it directly.
- 9 MS. SHEMWELL: If I misstated, this was filed
- 10 in Laclede's rate case. The content of this testimony
- 11 should be of no surprise to Laclede at all.
- MR. SWEARENGEN: It certainly wasn't filed in
- 13 this case.
- MR. COFFMAN: Your Honor?
- JUDGE RUTH: Public Counsel, you have
- 16 something to add?
- 17 MR. COFFMAN: I think Ms. Shemwell's right.
- 18 What sometimes has been called in our forum friendly cross
- 19 is not a recognized federal rules of evidence objection.
- 20 Sometimes -- it's used, I think, sometimes when someone
- 21 believes that cross-examination is actually direct
- 22 testimony.
- 23 Frankly, I don't know where Ms. Shemwell is
- 24 going with this. If there's an objection to the form of a
- 25 question, I would expect the objection to go to a particular

- 1 question. No question has yet been asked about this
- 2 particular document.
- 3 As for the use of testimony filed in previous
- 4 cases, that's a very common practice before the Commission
- 5 to prove various points. Again, I don't know where this is
- 6 going, but I would suggest that the Bench could make a
- 7 ruling based on a particular question, which has not yet
- 8 been asked, and note that there are differences between the
- 9 positions of the Office of the Public Counsel and the
- 10 Commission Staff.
- There are things that we probably agree on,
- 12 but I don't know whether the question to be asked would
- 13 address things that we differ on or things that we're in
- 14 agreement, or whether it would be inappropriate until that
- 15 question is phrased.
- MR. SWEARENGEN: Well, it's certainly common
- 17 to use the testimony of a witness in another proceeding to
- 18 impeach that witness in an ongoing proceeding, but that
- 19 obviously is not what's going on here, given the line of
- 20 earlier cross-examination which we tolerated in the spirit
- 21 of being cooperative. But now we're at the point where this
- 22 is going to continue, and I just don't think it's
- 23 appropriate. And I'm objecting on that basis.
- JUDGE RUTH: Okay. I want to hear
- 25 specifically what question you want to ask, and I don't want

- 1 the witness to answer until I've heard the question. If I
- 2 sustain the objection, I will allow Staff to make an offer
- 3 of proof, if you wish.
- 4 MS. SHEMWELL: I'm going to ask --
- 5 JUDGE RUTH: And could you tilt your
- 6 microphone down, please?
- 7 MS. SHEMWELL: -- about page 8 where --
- 8 perhaps some others, but specifically page 8 where the --
- 9 Ms. Meisenheimer, in that case, listed what the attributes
- 10 are of a carefully designed gas supply incentive program.
- MR. SWEARENGEN: And, once again, that's not
- 12 testimony in this proceeding. That's testimony in some
- 13 other proceeding, and it's -- she's trying to cross-examine
- 14 the witness on testimony the witness filed in some other
- 15 case, not for purpose of impeachment but for purposes of
- 16 bolstering the record. And that's improper.
- 17 That's improper use of this testimony.
- 18 MS. SHEMWELL: It's -- it's certainly relevant
- 19 to this case.
- JUDGE RUTH: I'm going to sustain the
- 21 objection, but I will allow you to make your offer of proof,
- 22 if you want to, beginning now.
- MS. SHEMWELL: Well, all I can say is I
- 24 believe it's relevant because Laclede is calling this a gas
- 25 supply incentive plan.

- 1 Ms. Meisenheimer has described the attributes
- 2 of a gas supply incentive plan, and my intention is to ask
- 3 whether or not she thinks that this qualifies as an
- 4 incentive plan as Laclede has testified it does.
- 5 JUDGE RUTH: Could you repeat that last part,
- 6 please?
- 7 MS. SHEMWELL: Well, since she's testified
- 8 about the attributes of a gas supply incentive plan, I'm
- 9 trying to decide -- or get her to say whether or not she
- 10 believes that this program meets the criteria that she has
- 11 listed for a properly designed incentive plan. I certainly
- 12 think it's relevant, because they've described this as a
- 13 GSIP.
- MR. SWEARENGEN: But that's testimony that's
- 15 been offered in another proceeding that she wants to ask her
- 16 about.
- MS. SHEMWELL: I don't see why that's a
- 18 problem when this has been filed with the Commission. The
- 19 Commission can take notice of testimony that's filed in
- 20 another case.
- MR. SWEARENGEN: No, they can't.
- MS. SHEMWELL: Sure, they can.
- MR. SWEARENGEN: I don't think so.
- JUDGE RUTH: I'm sorry. What did you say,
- 25 Mr. Swearengen?

- 1 MR. SWEARENGEN: I said I don't believe that
- 2 that's something the Commission can take official notice of.
- 3 MS. SHEMWELL: I believe it's --
- 4 JUDGE RUTH: Because of using it in this
- 5 instance or an offer?
- 6 MR. SWEARENGEN: She can make an offer of
- 7 proof if you want to, but I thought you ruled on the
- 8 objection.
- 9 JUDGE RUTH: I did, but I was interested in
- 10 the aside comment that you made.
- MR. SWEARENGEN: I don't think that the
- 12 Commission can take administrative notice of testimony in
- 13 prior cases.
- 14 JUDGE RUTH: Simply because here it's an
- 15 allegedly friendly witness or in any instance?
- MR. SWEARENGEN: In any instance. I think the
- 17 parties can agree to that, but that's not what you take
- 18 administrative notice of. You take administrative notice of
- 19 things such as reports and orders and decisions, things of
- 20 that sort.
- JUDGE RUTH: Now, I have made my ruling. I
- 22 sustain the objection.
- You have started an offer of proof. I don't
- 24 believe you finished. You can do that in a question and
- 25 answer form or continue your narrative, or you may feel that

- 1 you've stated enough.
- 2 otherwise, I'll ask you to move on.
- 3 MS. SHEMWELL: Well, I would just point out
- 4 536.070 that says even if you sustain an objection, the
- 5 testimony may be heard and preserved in the record, unless
- 6 it's wholly irrelevant, and I think I've shown that it's not
- 7 wholly irrelevant.
- JUDGE RUTH: True. And that's what I meant by
- 9 the offer of proof. You may go ahead and ask the questions
- 10 to preserve it for the record, but I have sustained the
- 11 objection.
- 12 BY MS. SHEMWELL:
- 13 Q. Ms. Meisenheimer, can we look at page 8 of the
- 14 document that you've identified?
- 15 On that page, do you describe the attributes
- 16 of a carefully designed incentive plan?
- 17 A. These are the attributes that were developed
- 18 through the Natural Gas Commodity Price Task Force.
- 19 Q. So if we looked at that, instead of your
- 20 testimony, might that provide the same list?
- 21 A. I'm not sure that it's a word-for-word match.
- Q. Let's look at that anyway.
- 23 A. The task force report?
- Q. Uh-huh. Let's look -- since Laclede has
- 25 objected to use of your testimony, let's look at the task

- 1 force report.
- 2 JUDGE RUTH: Okay. Help me. Where are we
- 3 looking at now?
- We're not looking at what was marked for
- 5 identification as Exhibit 15? We're finished with that.
- 6 MS. SHEMWELL: I'll bring one up if I can find
- 7 it. I may have to make copies.
- 8 MR. ZUCKER: I have it, Lera.
- 9 JUDGE RUTH: Can you show it to me and we'll
- 10 get the copies later?
- 11 MS. SHEMWELL: Of course.
- 12 JUDGE RUTH: I'd like, for the record, a copy
- 13 to be marked for identification purposes and we'll address
- 14 as we go on whether this gets admitted or not. But you have
- 15 handed me the final report of the Natural Gas Commodity
- 16 Price Task Force in GW-2001-398.
- 17 BY MS. SHEMWELL:
- 18 Q. Ms. Meisenheimer, do you have a copy?
- 19 A. Yeah. Yes, I do. I heard it mentioned
- 20 earlier and thought I'd better bring my copy.
- 21 Q. If we turn to page 50, at the bottom, under
- 22 Section VI, do you see the recommended parameters for
- 23 incentive design?
- 24 A. Yes. This is the list that was developed by
- 25 the task force, and I contributed significantly to this

- 1 section and drafted it for the task force.
- 2 Q. Who else contributed?
- 3 A. We had numerous participants. It was a
- 4 collaborative process and very productive. Gas companies
- 5 participated. Department of Natural Resources participated.
- 6 Staff of the Public Service Commission participated, our
- 7 office, and there were members of the public that were
- 8 invited to participate and did, and other interested
- 9 parties. Representation from the Legislature and others.
- 10 There's a list, I believe, in the task force
- 11 report of all who participated.
- 12 Q. As you look through that list, do you agree
- 13 that the currently designed program, the Catch-Up/Keep-Up
- 14 plan, contains these recommended parameters?
- 15 MR. SWEARENGEN: Now, your Honor, I'm going to
- 16 object to whatever the recommended parameters might be in
- 17 this report, which was not filed as part of the direct or
- 18 rebuttal testimony of this witness. It's not -- once again,
- 19 it's not a proper subject for cross-examination of this
- 20 witness.
- JUDGE RUTH: Would you like to respond?
- MS. SHEMWELL: I think Ms. Meisenheimer has
- 23 pretty much presented herself as someone who's an expert on
- 24 what a GSIP is, and I think it's perfectly reasonable to ask
- 25 her about this case and whether or not it contains the

- 1 elements of what she considers to be a properly designed
- 2 incentive plan.
- 3 MR. SWEARENGEN: And my response would be
- 4 that's not something this witness addressed in her direct
- 5 testimony. If the Public Counsel wanted to put that in, the
- 6 Public Counsel had the opportunity to do that either on
- 7 direct or rebuttal and chose not to do so, and now we have
- 8 the Staff counsel, for whatever reason, attempting to
- 9 bolster the record through this witness.
- 10 And the Staff could have filed this if they'd
- 11 wanted to. So I'm going to object. It's improper
- 12 cross-examination.
- 13 MR. COFFMAN: Your Honor, I don't believe this
- 14 is improper cross-examination to the extent that it wasn't
- 15 the subject of direct testimony. Missouri Administrative
- 16 Procedures Act specifically notes that cross-examination
- 17 does not have to be limited to the scope of direct
- 18 testimony.
- MS. SHEMWELL: The specific citation is
- 20 536.070, sub 2.
- JUDGE RUTH: Slow down, 536.
- MS. SHEMWELL: .070, sub 2.
- 23 JUDGE RUTH: Is this what you were referring
- 24 to, Mr. Coffman?
- MR. COFFMAN: I believe that's the statute. I

- 1 don't have it in front of me. But the law's very clear that
- 2 that is not a basis to object to cross-examination, being
- 3 that it was not the subject of direct testimony.
- 4 There may be another objection, but that --
- 5 that one in an administrative hearing is not valid.
- 6 JUDGE RUTH: We're going to go off the record
- 7 for three or four minutes. I want to pull up the statute
- 8 and take a look at it. You-all may want to get a copy of
- 9 it, too. I suggest you stay in the room. I don't think
- 10 we'll be off the record long.
- 11 MS. SHEMWELL: Judge?
- 12 JUDGE RUTH: Let's go ahead and take an
- 13 official five-minute break. I would like to get back
- 14 promptly at a quarter 'til, so that we can get a few more
- 15 minutes in before the end of the day.
- 16 (A BREAK WAS TAKEN.)
- 17 JUDGE RUTH: We are back on the record. We
- 18 took a short break.
- 19 I've pulled up my copy of 536.070, and for
- 20 those of you that don't have a copy that you can look at
- 21 right now, I'm going to read part of paragraph 2.
- 22 Each party shall have the right to call and
- 23 examine witnesses, to introduce exhibits, to cross-examine
- 24 opposing witnesses on any matter relevant to the issues,
- 25 even though the matter was not the subject of direct

- 1 examination, to impeach any witness, regardless of which
- 2 party first called him to testify, and to rebut the evidence
- 3 against him.
- 4 Now, Laclede has objected to this current line
- 5 of questioning on the basis that it was not the subject
- 6 matter of direct.
- 7 Do you have any other objection?
- 8 MR. SWEARENGEN: I also objected on the basis
- 9 that it was not filed as part of the direct testimony, which
- 10 is required, as I understand it, by the Commission's own
- 11 rules, which clearly are designed to prevent this type of
- 12 conduct, this type of surprise. The idea is to get all the
- 13 testimony out in front on the table so the parties know what
- 14 they're dealing with.
- 15 And in this particular case, we went a little
- 16 bit beyond that by allowing oral rebuttal testimony, which
- 17 seemed to work pretty well, but now I think we're over the
- 18 edge and clearly in violation of the Commission rule that
- 19 requires that your testimony is supposed to be prepared and
- 20 filed ahead of time so that there's no element of surprise.
- 21 And that's exactly what's going on here.
- 22 We're seeing documents, testimony from other cases, and this
- 23 witness is put up to sponsor those through the guise of
- 24 cross-examination. I just think it's improper, a violation
- 25 of Commission rules.

- 1 JUDGE RUTH: Okay.
- 2 MR. SWEARENGEN: And the other point that I
- 3 made earlier, while you might be able to use these documents
- 4 to impeach this witness, that's not what's going on here.
- 5 JUDGE RUTH: Back to the objection you just
- 6 had a minute ago that it's unfair surprise. I understand
- 7 where you're coming from there to a certain extent.
- 8 Would a brief recess and allow the parties to
- 9 look at this tomorrow so you've had a chance to read over
- 10 this testimony help you any or does that --
- MR. SWEARENGEN: Well, I haven't had an
- 12 opportunity to cross-examine her. My time for cross is
- 13 gone, so . . .
- 14 JUDGE RUTH: And if I allowed you to recross
- 15 based on this?
- MR. SWEARENGEN: It might.
- JUDGE RUTH: It might.
- 18 MS. SHEMWELL: Judge, a brief recess would
- 19 also allow me to make the correct number of copies, so maybe
- 20 that's a good idea.
- 21 JUDGE RUTH: Since it's ten to five, I think
- 22 we will go ahead, go off the record.
- 23 Before we do, let me state that this is where
- 24 we're going to take up. At this point, I'm inclined to
- 25 allow this line of questioning to continue, but on a

- 1 question-by-question basis as to what point any relevance is
- 2 outweighed by the lack of probative value or the fact that
- 3 it has been offered at such a late date.
- 4 So like I said, we're going to address it
- 5 question by question tomorrow morning. Please have all the
- 6 copies, then, ready to go.
- 7 MS. SHEMWELL: Thank you.
- JUDGE RUTH: We will start at 8:30.
- 9 Are the parties available tomorrow all day?
- 10 We had discussed this briefly earlier in the week since the
- 11 hearing was originally scheduled to end today. We mentioned
- 12 that we might continue on Wednesday and Thursday.
- 13 MR. MICHEEL: Your Honor, Mr. Coffman is not
- 14 available tomorrow, but I'll just take over for this
- 15 witness. But I just want leave from the Commission --
- 16 usually we don't change, you know, attorneys in the middle
- 17 of a witness, but would it be okay?
- 18 And I think I've talked to Mr. Pendergast, and
- 19 I guess I haven't talked to Mr. Molteni.
- 20 MR. MOLTENI: I'm the easiest one to deal with
- 21 of all the lawyers here.
- 22 MR. MICHEEL: Well, Mr. Pendergast told me it
- 23 wasn't a problem, and with your leave, that's what we would
- 24 do.
- 25 Mr. Coffman has some things that he has to do

- 1 tomorrow, and I can take over. You know, I can do this, the
- 2 recross.
- JUDGE RUTH: Are the other parties available
- 4 tomorrow?
- 5 MR. PENDERGAST: Yes, your Honor.
- 6 MS. SHEMWELL: Wednesday's not the problem.
- JUDGE RUTH: Okay. Well, Wednesday's a slight
- 8 problem for me.
- 9 What we'll do is, we will take a lunch break
- 10 from 12:30 to 2:30. I know that's two hours instead of one
- 11 hour, but I have not yet been able to rearrange a prior
- 12 commitment. But we'll start back up at 8:30 in the morning,
- 13 take a long lunch break, and then keep going.
- Now, Thursday you've mentioned that you would
- 15 be available in the afternoon, Staff?
- MS. SHEMWELL: Actually, Staff has prepared
- 17 this training program. Certainly that can --
- JUDGE RUTH: Is that in the morning?
- 19 MS. SHEMWELL: It is in the morning, and it --
- 20 certainly if we think we can get through in the afternoon, I
- 21 know they would appreciate being able to go forward with it.
- 22 You know, it's a Commission training program. However --
- 23 JUDGE RUTH: Well, I'll let you-all talk about
- 24 that and offer a suggestion, but if we don't finish
- 25 Wednesday, I'm available Thursday, but not Friday. And then

- 1 we would be looking at next week.
- 2 MR. COFFMAN: Your Honor, I -- at this point,
- 3 I'd have to ask what would be the contingency, assuming we
- 4 go so long, with regard to Briefs, Findings of Fact,
- 5 Conclusions of Law?
- 6 JUDGE RUTH: Well, we'll have to change the
- 7 dates. And I had mentioned that earlier, and I'd be glad --
- 8 I don't have the procedural schedule in front of me. Does
- 9 someone else? I mean, I can tell you that's suspended.
- 10 MR. COFFMAN: I believe the current date is
- 11 the 9th, Monday.
- 12 JUDGE RUTH: Right. And I can tell you that's
- 13 suspended. I'm going to bump it up by however many days we
- 14 go long, unless the parties agree to shorten that a little
- 15 bit.
- In other words, by going tomorrow, it would be
- 17 at least the 10th before the Briefs would be due. If we go
- 18 one day late, then the Briefs will be due one day later. If
- 19 we go two days later, they'll be due approximately two days
- 20 later.
- 21 MS. SHEMWELL: I thought the Briefs were tied
- 22 to the availability of the transcript.
- JUDGE RUTH: The transcript hasn't been a
- 24 problem. In fact, yesterday's transcript has already been
- 25 filed.

1	Now, I had not asked the current court				
2	reporter to have hers available tomorrow, so it won't be,				
3	but it will be available by the 5th. And I had talked to				
4	the court reporter about getting expedited for whatever days				
5	that we keep going.				
6	We're off the record.				
7	WHEREUPON, the hearing was recessed until				
8	December 4, 2002.				
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