| 1        | STATE OF MISSOURI  |  |  |  |  |  |  |  |  |
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| 2        | PUBLIC SERVICE COMMISSION  |  |  |  |  |  |  |  |  |
| 3        |  |  |  |  |  |  |  |  |  |
| 4        |  |  |  |  |  |  |  |  |  |
| 5        | TRANSCRIPT OF PROCEEDINGS  |  |  |  |  |  |  |  |  |
| 6        | Hearing  |  |  |  |  |  |  |  |  |
| 7        | Jefferson City, Missouri   |  |  |  |  |  |  |  |  |
| 9        |  |  |  |  |  |  |  |  |  |
| 10<br>11 | In the Matter of the Tariff filing ) of Laclede Gas Company to Implement )                   |  |  |  |  |  |  |  |  |
|          | an Experimental Low Income Assistance )Case No. GT-2003-011 Program called Catch-Up/Keep-Up. |  |  |  |  |  |  |  |  |
| 13       |  |  |  |  |  |  |  |  |  |
| 14       |  |  |  |  |  |  |  |  |  |
| 15       | VICKY RUTH, Presiding, SENIOR REGULATORY LAW JUDGE.  |  |  |  |  |  |  |  |  |
| 16       |  |  |  |  |  |  |  |  |  |
| 17       | SHEILA LUMPE,<br>CONNIE MURRAY,<br>STEVE GAW,  |  |  |  |  |  |  |  |  |
| 18       | BRYAN FORBIS,  COMMISSIONERS.  |  |  |  |  |  |  |  |  |
| 19       | REPORTED BY:   |  |  |  |  |  |  |  |  |
| 20       | KELLENE K. FEDDERSEN, CSR, RPR, CCR  |  |  |  |  |  |  |  |  |
| 21       | ASSOCIATED COURT REPORTERS   |  |  |  |  |  |  |  |  |
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- 2 JUDGE RUTH: Good afternoon. We are here for
- 3 a continuation in GT-2003-0117. Just a moment.
- 4 Off the record.
- 5 (AN OFF-THE-RECORD DISCUSSION WAS HELD.)
- 6 JUDGE RUTH: Sorry for that interruption. As
- 7 I was saying, we are here to continue the Laclede hearing.
- 8 When we left off yesterday, we were working on Commission
- 9 questions for Mr. Imhoff, and we'll see if there are any
- 10 additional questions.
- 11 Commissioner Gaw?
- 12 COMMISSIONER GAW: I don't believe so.
- 13 JUDGE RUTH: Commissioner Forbis?
- 14 COMMISSIONER FORBIS: Okay. A couple of quick
- 15 questions, I think, trying to remember from what I was
- 16 working on these notes the other day.
- 17 TOM IMHOFF testified as follows:
- 18 QUESTIONS BY COMMISSIONER FORBIS:
- 19 Q. Two things I just wanted to get your feedback
- 20 on, Mr. Imhoff, if you could.
- 21 A. Yes, sir.
- 22 Q. And let me see. I talked to Mr. Fallert the
- 23 other day about the AAO, and you have in your testimony on
- 24 page 134, the Accounting Authority Order would not cause any
- 25 detrimental effect on Laclede's cash flow because they would

- 1 all be written off, and his response was that wasn't
- 2 necessarily the case because not all arrearages are bad debt
- 3 that would be written off and so there still would be a
- 4 negative cash flow to the company.
- 5 Do you have any response, then, to that
- 6 comment? Were you here when he was talking about that or am
- 7 I kind of giving you something you weren't familiar with
- 8 before?
- 9 A. Well, I was in and out, so I . . .
- 10 Q. Okay.
- 11 A. I'm trying to recall exactly.
- 12 Q. Well, the idea that -- because on -- let's
- 13 see -- line 16 and 17, you say Laclede would not incur any
- 14 additional incremental costs because these accounts would be
- 15 written off anyway. And the response from the company, if I
- 16 am correct, was that not all arrearages are bad debt
- 17 forgiveness, so there still would be some cash flow problem.
- 18 And I was wondering if you thought -- if you
- 19 had any thoughts about that statement from the company,
- 20 given your testimony on 14?
- 21 A. My testimony is based off the fact that I
- 22 would look at it from the standpoint that the low-income
- 23 customers who would not meet their payments, those accounts
- 24 would be written off, which would not be a cash flow impact
- 25 on the company because they would have already been written

- 1 off.
- Now, to the extent that there are some
- 3 customers that are making their payments, the cash flow
- 4 would be coming in to the company if they could maintain
- 5 their payments. Okay. There's no -- when it is written
- 6 off, there's no -- it's not a cash cost to the company,
- 7 because it's already been incurred.
- Now, I haven't seen anything that would tell
- 9 me that there's -- what portion -- if there would be any
- 10 impact on the company's cash flow, I haven't seen anything.
- 11 So I really can't -- it's kind of hard for me to respond to
- 12 what Mr. Fallert stated, because I haven't seen any
- 13 information that would show the impact.
- 14 Q. You haven't seen any information that would
- 15 indicate that some of this -- this -- all the arrearages
- 16 are, in fact, written off or not written off or what
- 17 percentage of it might be and how much it could be?
- 18 A. Correct. Probably the more appropriate person
- 19 to actually -- that could actually give you a better feel
- 20 for what would be the exact amount if there is anything out
- 21 there would probably be Staff Witnesses Steve Rackers or
- 22 John Cassidy, one of those two, as far as trying to give you
- 23 an exact amount.
- 24 Q. Sure. But the notion that there might be some
- 25 bad debt not written off is possible perhaps?

- 1 A. It's possible, yes.
- Q. Okay. Only other thought I had was back on
- 3 this -- let's see. I keep coming back to this notion that
- 4 there's been some concern voiced about using this -- using
- 5 the ACA/PGA process to handle part of this program, and that
- 6 there might be some risk, if you will, involved in using
- 7 that method to help distribute these funds back.
- 8 Do you have some thoughts about that? Is it a
- 9 risk to perhaps jeopardizing that arrangement in the future
- 10 if we do something like that today?
- 11 A. Well, I believe that Staff Witness Sommerer
- 12 could probably better address that question, but on the
- 13 advice of counsel, I believe that there's some legal
- 14 ramifications pertaining to that. I'm not an attorney, so I
- 15 really can't tell you, but I believe that there might be
- 16 some problems whenever you're mixing or when you're trying
- 17 to claim gas costs and try to put margin costs in on the gas
- 18 cost side. I think that's a problem. But, then again, I
- 19 believe that Staff Witness Sommerer addresses that.
- 20 COMMISSIONER FORBIS: Okay. All right. Thank
- 21 you. I can check with him. Thanks.
- That's it for me.
- JUDGE RUTH: We'll move to recross. DNR?
- MR. MOLTENI: None, ma'am.
- JUDGE RUTH: Public Counsel?

- 1 MR. MICHEEL: Thank you.
- 2 RECROSS-EXAMINATION BY MR. MICHEEL:
- 3 Q. Commissioner Murray asked you yesterday what
- 4 the Staff's objections to the programs were.
- 5 Do you recall those questions?
- 6 A. Yes, sir.
- 7 Q. And I think you said that the program funding
- 8 was the Staff's main objection; is that correct?
- 9 A. Yes, sir.
- 10 Q. And is that both the mechanism and the
- 11 magnitude of funding?
- 12 A. Yes, sir.
- MR. MICHEEL: Thank you.
- JUDGE RUTH: Laclede?
- MR. PENDERGAST: Thank you. Just a few.
- 16 RECROSS-EXAMINATION BY MR. PENDERGAST:
- 17 Q. Commissioner Forbis asked you a question about
- 18 this theme about doing something to help customers pay off
- 19 their arrearages and potential impact on bad debts
- 20 jeopardizing the PGA or having impact on the PGA.
- Do you recall those questions?
- 22 A. As it relates to the impact on the PGA, yes.
- Q. Okay. And I was just curious. Are you
- 24 familiar with a PGA rate design proceeding that was held
- 25 involving Laclede Gas Company back in 1995?

- 1 A. No, sir.
- 2 MR. PENDERGAST: May I approach the witness?
- JUDGE RUTH: Yes.
- 4 Would you show the documents to counsel,
- 5 please?
- 6 MS. SHEMWELL: Do you have copies for us?
- 7 MR. PENDERGAST: It's a copy of the
- 8 Commission's Report and Order out of the Commission's bound
- 9 case decisions.
- 10 BY MR. PENDERGAST:
- 11 Q. And could you tell me, Mr. Imhoff, is that a
- 12 copy of a Commission decision pertaining to a proceeding
- 13 called in the matter of Laclede's PGA rate design?
- 14 A. Yes, sir.
- MR. PENDERGAST: And I only have one copy of
- 16 this, and can I go back over and stand over his shoulder so
- 17 I know what to tell him to point at?
- MS. SHEMWELL: Perhaps we can make some
- 19 copies.
- 20 MR. PENDERGAST: Maybe it would be a little
- 21 bit easier if we could make some copies.
- I apologize.
- JUDGE RUTH: We'll take a very brief, perhaps
- 24 three-minute break. I suggest everyone else hang around,
- 25 and we'll just wait here.

- 1 We're off the record during that brief break.
- 2 (A BREAK WAS TAKEN.)
- JUDGE RUTH: We are back on the record after a
- 4 very brief break.
- 5 Mr. Pendergast, do you want to continue?
- 6 MR. PENDERGAST: Thank you very much. Once
- 7 again, I apologize and I thank the Staff for making the
- 8 copies.
- 9 BY MR. PENDERGAST:
- 10 Q. Mr. Imhoff, directing your attention to the
- 11 Order that says in the matter of Laclede Gas Company's PGA
- 12 rate design.
- Do you see that?
- 14 A. Yes, sir.
- 15 Q. And that's in the case before the Commission
- 16 entitled Case GR-94-328; is that correct?
- 17 A. Yes, sir.
- 18 Q. And if I could direct your attention to
- 19 page 33, and in that first paragraph there, does that
- 20 basically relate the procedural history of the case and
- 21 indicate that the case was established to consider how
- 22 Laclede's fixed costs, non-commodity-related gas costs
- 23 should be allocated between its customers?
- A. Do you mind if I read it?
- 25 Q. Sure, please.

- 1 A. It talks about the procedural history, yes.
- Q. Okay. And does it discuss the fact that
- 3 this case was established to consider PGA rate design
- 4 and cost allocation methodology to be applied to LGCs'
- 5 non-commodity-related gas costs, and that's about eight or
- 6 nine lines down?
- 7 A. Yes, sir.
- 8 Q. Okay. And later on, they start talking about
- 9 the issues. At the bottom of that page they talk about the
- 10 allocation of fixed gas supply costs; is that correct?
- 11 A. Yes, sir.
- 12 Q. Okay. And assume for me, if you will -- and I
- 13 think this is borne out by the order, but I'll give you the
- 14 hypothetical -- that the issue here was whether or not more
- 15 of Laclede's fixed capacity costs -- and by capacity cost
- 16 we're talking about transportation costs, aren't we?
- 17 A. Yes, sir.
- 18 Q. And perhaps fixed cost, fixed gas supply
- 19 demand charges, can they also be fixed?
- 20 A. Yes.
- 21 Q. Okay. -- whether more of those costs should
- 22 be moved out of the summer period, collected in the summer
- 23 PGA rate into the winter period of the PGA rate, and that
- 24 the issue was whether the Commission should do that or not.
- 25 Okay?

- 1 Do you have that part of the assumption?
- 2 A. Yes.
- 3 Q. And let's assume that Laclede opposed doing
- 4 that on the grounds that that would load up additional costs
- 5 on customers at the time when their bills are already
- 6 highest. Okay?
- 7 A. Yes.
- 8 Q. Assume that. And that Staff took the position
- 9 that, nonetheless, that should be done and it should be done
- 10 in the context of the PGA rate design proceeding. Okay?
- 11 A. Okay.
- 12 Q. And then I'd like to direct your attention to
- 13 page 37 where the Commission discusses its decision, and
- 14 would you read that paragraph that is right above the line
- 15 that says the ESCO contract?
- 16 A. It is difficult to perceive any public benefit
- 17 resulting from this scenario.
- 18 Q. I'm sorry. I really wanted you to go ahead
- 19 and read the line before that.
- 20 A. Okay. You said read the line right before.
- Q. You did exactly what I asked.
- 22 A. So I'm just responding to your question.
- Q. Thank you.
- 24 A. Just a minute. Okay. Okay. LGC also has
- 25 made a convincing argument that imposition of the suggested

- 1 changes in rates would burden the less able ratepayers with
- 2 additional expense at a time of year when heating bills are
- 3 already at their highest, resulting in higher bad debt,
- 4 higher collection costs and less revenue for the company.
- 5 Q. And as you already read, it is difficult to
- 6 perceive any public benefit resulting from this scenario,
- 7 correct?
- 8 A. Yes.
- 9 Q. Just to tie it all together.
- 10 And the question I have here is, does this
- 11 seem to be a Commission determination that making the PGA
- 12 rate design changes that were proposed in here would have an
- 13 impact on the company's bad debts?
- MS. SHEMWELL: Judge, to the extent that that
- 15 might call for a legal conclusion, I'm going to object.
- And for the record I would note that
- 17 Mr. Sommerer, who is familiar with this case, this
- 18 particular case Mr. Pendergast is referring to, is available
- 19 and will be up as a witness.
- 20 And one more thing. I think it probably
- 21 should be marked as an exhibit as much as we have discussed
- 22 this.
- JUDGE RUTH: I'm going to mark it for
- 24 identification purposes, and I think it will be -- is that
- 25 No. 16, 16 or 17?

- 1 MR. MICHEEL: 17.
- JUDGE RUTH: 17. First of all, for
- 3 identification purposes it's marked as 17.
- 4 (EXHIBIT NO. 17 WAS MARKED FOR IDENTIFICATION
- 5 BY THE REPORTER.)
- And do you want to respond to the objection,
- 7 Mr. Pendergast?
- 8 MR. PENDERGAST: Yes. I think that he's got
- 9 testimony in his direct -- well, he's got material in his
- 10 direct testimony that talks about the PGA not being an
- 11 appropriate vehicle for doing this, and I think he answered
- 12 Commissioner Forbis on a related question.
- 13 And what I'm trying to do is simply probe
- 14 whether the PGA has, in fact, been used in the past with
- 15 Staff's concurrence to consider issues that can have an
- 16 impact on an LDC's uncollectible expense?
- 17 MS. SHEMWELL: It seems to me it's unfair to
- 18 ask Mr. Imhoff to make a conclusion until he has read the
- 19 entire case, particularly when we have a witness who is
- 20 actually familiar with the case.
- JUDGE RUTH: Can you explain to me why you
- 22 prefer to ask this witness as opposed to the next witness?
- 23 You didn't address that in your response to
- 24 Ms. Shemwell's objection.
- MR. PENDERGAST: Well, first of all, I wasn't

- 1 aware -- I didn't know that Mr. Sommerer was actually
- 2 familiar with this case. I don't know if he testified in it
- 3 or not. I know Mr. Proctor did.
- 4 MS. SHEMWELL: He certainly is our PGA/ACA
- 5 expert.
- JUDGE RUTH: It seems to me it would be more
- 7 appropriate to ask this line of questioning of Staff's other
- 8 witness. If you can clarify for me how I'm wrong on that,
- 9 here's your opportunity.
- 10 Otherwise, I'm going to ask you to defer these
- 11 questions for the appropriate Staff witness.
- 12 MR. PENDERGAST: If there's assurance that
- 13 that subsequent Staff witness will be in a better position
- 14 to go ahead and deal with this than Mr. Imhoff can, that
- 15 will be fine.
- JUDGE RUTH: If a later Staff witness is
- 17 unable to answer these questions, I think it would be
- 18 appropriate, then, to recall Mr. Imhoff to answer those
- 19 questions.
- 20 MR. PENDERGAST: Okay. Well, I'll leave aside
- 21 this order, then, for now and just ask a few more generic
- 22 questions.
- 23 BY MR. PENDERGAST:
- Q. Are you aware of anything that prevents the
- 25 Commission from making rate design changes in the PGA?

- 1 A. I'm not aware of anything that could -- that
- 2 would -- I believe that -- that the Commission could speak
- 3 for itself. You know, I can't state one way or the other as
- 4 far as what type of -- what type of an Order or opinion they
- 5 can render. I don't think I -- maybe I'm not understanding
- 6 your question.
- 7 Q. Well, is it your experience that the
- 8 Commission has considered changes to an LDC's PGA rate
- 9 design outside the context of a general rate case proceeding
- 10 in a separate non-rate-case proceeding?
- 11 A. If you're talking about the PGA clause itself,
- 12 I'm not sure I'm following.
- 13 Q. Or how costs are allocated to customers and
- 14 collected from customers under the PGA?
- 15 A. Under the PGA? I'm not aware of any.
- 16 Q. Okay. So at the time you wrote your testimony
- 17 and expressed these concerns, you weren't aware of whether
- 18 the Commission has -- whether or not the Commission in the
- 19 past has considered making changes to the manner in which
- 20 costs are flowed through and collected and allocated to
- 21 customers through the PGA in a non-rate-case proceeding?
- 22 A. I believe that I've deferred how that
- 23 affects the PGA/ACA process to Staff Witness David Sommerer,
- 24 so . . .
- 25 Q. Very good. And I was just asking whether you

- 1 were aware of anything.
- 2 A. Well --
- 3 Q. And the answer would be no?
- A. As I stated, I had deferred that to Staff
- 5 Witness Sommerer.
- 6 Q. And I understand you've deferred it, but I'm
- 7 saying, in preparing your testimony, when you wrote your
- 8 testimony, you had no personal knowledge of whether the
- 9 Commission's done that in the past?
- 10 A. I had no personal knowledge whether or not the
- 11 Commission had done that in the past.
- 12 Q. Okay.
- 13 A. But as I stated before when we were talking
- 14 about that, I did defer to Staff Witness Sommerer.
- 15 Q. Okay. Very good. Fair enough. I appreciate
- 16 that.
- 17 You've indicated -- well, let me ask you this:
- 18 You were asked some questions about cash flow and,
- 19 essentially, you questioned whether there would be a cash
- 20 flow impact as a result of this program on Laclede; is that
- 21 correct?
- 22 A. What I stated in my testimony is there is no
- 23 detrimental effect on Laclede's cash flow as it relates to
- 24 the accounts that you would have written off.
- Q. Okay. And so it's limited to that particular

- 1 instance?
- 2 A. That's basically what I state in my -- yes,
- 3 that's what I state in my testimony.
- Q. Okay. And it's not your testimony that --
- 5 that if Laclede does get, say, \$6 million in funding for
- 6 this program, that every dollar of that \$6 million would
- 7 result in a reduction to bad debt, is it?
- 8 A. That's not my testimony, no.
- 9 Q. Okay.
- 10 A. It's not a dollar for dollar.
- 11 MR. PENDERGAST: Okay. Thank you, Mr. Imhoff.
- 12 I have no further questions.
- 13 Thank you very much.
- 14 THE WITNESS: Thank you.
- 15 JUDGE RUTH: Okay. Redirect?
- 16 REDIRECT EXAMINATION BY MS. SHEMWELL:
- 17 Q. Thank you, Mr. Imhoff.
- 18 A. Yes.
- 19 Q. Mr. Pendergast asked you yesterday why Janet
- 20 Hirschgen did not testify. Do you remember that?
- 21 A. Yes, I do.
- 22 Q. Can you state why certain Staff members
- 23 testified in this case and others may not have?
- 24 A. Well, it's because the Staff's concerns is not
- 25 pertaining to the program elements itself, although we do

- 1 have some -- although we do have some concerns, we support
- 2 the program on an experimental basis. Staff's concern --
- 3 primary concern has always been with the proposed level and
- 4 funding method, and so that's basically it.
- 5 Q. Yesterday you were questioned extensively by
- 6 Mr. Pendergast concerning comparisons with MGE's
- 7 experimental low-income rate, which I'll refer to as ELIR,
- 8 E-L-I-R.
- 9 Do you remember that?
- 10 A. Yes.
- 11 Q. Okay. And he crossed you on quite a few
- 12 detailed comparisons.
- Do you recall that?
- 14 A. Yes.
- 15 Q. You said you did not have personal knowledge
- 16 of those details; is that correct?
- 17 A. Yes.
- 18 Q. Are you indicating that you don't have
- 19 personal knowledge regarding your testimony on these topics?
- 20 A. I'm sorry?
- Q. Were you indicating that you don't have
- 22 personal knowledge regarding the topics about which you
- 23 testified in your testimony?
- 24 A. No. Basically, what I was stating that
- 25 I did not have personal knowledge of the comparison that

- 1 Mr. Pendergast was making of MGE's ELIR and Laclede's
- 2 Catch-Up/Keep-Up proposal. It was a comparison.
- 3 Q. Thank you.
- We had a long discussion of the ELIR, and in
- 5 your testimony you refer to it, I think, in fairly positive
- 6 terms.
- 7 Is it your opinion that the ELIR is a superior
- 8 plan?
- 9 A. Probably, but we don't know for sure at this
- 10 particular time. That is why we are recommending that
- 11 Laclede's program be done on an experimental basis and about
- 12 the same size and scope as MGE, so we can make the
- 13 comparison between the two.
- 14 Q. Mr. Pendergast, in making these comparisons,
- 15 he asked you about the fact that with MGE's ELIR program,
- 16 the unused funds are returned to MAAC, which I believe is
- 17 a -- what we refer to as a cap agency or an agency that
- 18 provides assistance, instead of the general body of
- 19 ratepayers.
- 20 Do you recall that?
- 21 A. Yes.
- 22 Q. And you indicated that you thought it was
- 23 appropriate for the funds to go back to the general body of
- 24 ratepayers; is that correct?
- 25 A. Yes.

- 1 Q. Can you explain why you think that?
- A. Well, comparing Laclede's program with MGE's
- 3 program, regarding the individual components as selectively
- 4 described by Laclede does not paint the full picture. So
- 5 there are significant differences between the Laclede
- 6 program and MGE's program.
- 7 One, MGE's is much narrower in scope. It is
- 8 experimental. It was -- it was also designed by a
- 9 nationally recognized expert, and it was implemented based
- 10 on extensive research and analysis from the other parties
- 11 who participated in that. And it was implemented as part of
- 12 a rate case where all relevant factors were taken into
- 13 consideration.
- 14 Q. And in referring to the nationally recognized
- 15 expert, you're not questioning Mr. Moten's -- Mr. Moten's
- 16 experience and concern with helping low income, are you?
- 17 A. No, not at all.
- 18 Q. You just mentioned about -- indicated earlier
- 19 that Staff is concerned with funding and the way that the
- 20 program is being proposed to be funded is not what Staff
- 21 considers to be reasonable.
- 22 Could you talk a little bit more about that,
- 23 please?
- 24 A. Well, the funding has been the major stumbling
- 25 block since July when Laclede first filed this particular

- 1 case. We have had several discussions with the company
- 2 trying to work things out. Unfortunately, that never
- 3 happened. So -- but the funding, we believe, is flawed on
- 4 its basis, its level and the mechanism.
- 5 Q. Would you -- what do you mean by basis?
- 6 A. The base -- okay. The basis as Staff Witness
- 7 Henry Warren can state, Laclede's Catch-Up/Keep-Up program
- 8 is not carefully planned or designed. It may -- it may not
- 9 work because the underlying assumption is faulty, and it's
- 10 possible that it may -- it's possible that it was designed
- 11 to help Laclede's cash flow.
- 12 Q. Would you describe your concern with the
- 13 funding mechanism, the level of funding?
- 14 A. Okay.
- 15 Q. I'm sorry. With the level of funding.
- 16 A. Okay. Regarding the level of funding, there's
- 17 been nothing that's been provided to the Staff. The only
- 18 thing that we've heard was when Mr. Moten testified on
- 19 Monday that the level of programming -- or of the program
- 20 itself was basically based off of -- of the amount of
- 21 incentive that the company had received through their
- 22 expired GSIP, that the \$6 million was based off of that.
- 23 And the Staff cannot support the funding based
- 24 off of that when it's not based off of cost.
- Q. Would your opinion about the funding mechanism

- 1 and level change if this were -- Staff considered this a
- 2 GSIP or even an incentive plan?
- 3 A. Well, Staff does not consider this a GSIP. As
- 4 it relates to the mechanism itself, Staff Witness Dave
- 5 Sommerer states that -- that allowing non-gas costs to go to
- 6 the PGA process is not a reasonable thing to do.
- 7 Q. Let me follow up. Commissioner Forbis asked
- 8 you about the concerns -- and I think that we have stated in
- 9 our testimony. If I recall, you stated that the concern is
- 10 mixing gas and non-gas costs, and Commissioner Murray was
- 11 asking about that yesterday.
- 12 Do you know if the Commission has allowed
- 13 non-gas costs to be included in the PGA?
- 14 MR. PENDERGAST: I think I'm going to object.
- 15 Excuse me.
- I think I'm going to object at this point.
- 17 I'm going to object, No. 1, because I think it goes past and
- 18 beyond the cross-examination, and No. 2, it seems like she's
- 19 trying to probe Mr. Imhoff in the same way I was, and I was
- 20 told that I had to wait for Mr. Sommerer. So I . . .
- MS. SHEMWELL: Well, I'm not asking about a
- 22 specific case, and I'm responding to Commissioner Murray's
- 23 questions yesterday about, could these be considered to be
- 24 gas costs and could we include non-gas costs in.
- 25 So I don't think it's beyond the scope of her

- 1 questions.
- MR. PENDERGAST: Well, I was trying to probe
- 3 the very same kind of thing, what gets handled through the
- 4 PGA, what can the Commission do in the PGA with respect to
- 5 making various changes that may affect what Staff likes to
- 6 call non-gas costs. And I was told that I couldn't pursue
- 7 that, that I had to talk to Mr. Sommerer about it.
- JUDGE RUTH: You may respond, but you'll need
- 9 to explain to me why he's not right.
- 10 MS. SHEMWELL: Well, because he was pretty
- 11 much specifically referring to a case that Mr. Imhoff said
- 12 he was not familiar with, and he was trying to introduce
- 13 evidence about this case.
- 14 I'm asking specifically not about this
- 15 case at all, and just a very general question in response to
- 16 Commissioner Murray's questions to Mr. Imhoff.
- 17 JUDGE RUTH: I see a difference. It's slight.
- 18 I'm going to give you a little bit of leeway, but don't go
- 19 too far.
- MS. SHEMWELL: That was actually my last
- 21 question.
- 22 BY MS. SHEMWELL:
- 23 Q. Are you aware that the Commission has allowed
- 24 the mixing of gas and non-gas costs in the PGA?
- 25 A. I'm not aware.

- 1 Q. In its cross-examination, and also
- 2 Commissioner Murray was asking questions about the fact that
- 3 the increase seems to be minor in nature, and we agreed it
- 4 was approximately \$1 a month.
- 5 Do you recall that cross --
- 6 A. Yes, I do.
- 7 Q. -- and questions from Commissioner Murray?
- 8 Would you agree with the assessment concerning
- 9 customer impacts?
- 10 A. No.
- 11 Q. Why not?
- 12 A. Well, you could look at this as looking at
- 13 this as an additional dollar increase in the customer
- 14 charge. I mean, approximately. I know it's not quite a
- 15 dollar, as was pointed out to me yesterday by
- 16 Mr. Pendergast, but that's -- it would be essentially on the
- 17 average approximately \$1 increase in the customer charge.
- 18 Q. Monthly?
- 19 A. Monthly.
- 20 Q. Is that the way that MGE's program is funded,
- 21 do you know?
- 22 A. Yes. Yes, it is.
- 23 Q. Commissioner Murray asked you if putting
- 24 expiration date in the tariff -- and I think it's March
- 25 2006 -- satisfied Staff's concerns about the program being

- 1 experimental.
- 2 Do you recall that?
- 3 A. Yes.
- 4 Q. Does putting in a termination date in the
- 5 tariff satisfy Staff's concerns that this is now an
- 6 experimental program?
- 7 A. No.
- 8 Q. Would you say why not, please?
- 9 A. Well, because an experimental low-income
- 10 program should be limited in scope and it should be designed
- 11 to actually test its hypothesis, and it's not designed to
- 12 replace income for the LDC.
- 13 Q. Mr. Pendergast referred you to
- 14 Mr. Henderson's, Wes Henderson's testimony in the Ameren
- 15 case yesterday.
- Do you remember that?
- 17 A. Yes.
- 18 Q. And do you think that we can compare the level
- 19 of funding in that case to the level of funding in the
- 20 catch-up?
- 21 Do you think that's a reasonable comparison?
- 22 A. No.
- Q. Would you say why not?
- 24 A. Well, several reasons. One, it was done in
- 25 the context of the complaint/rate case.

- No. 2, AmerenUE -- AmerenUE's customers almost
- 2 doubles that of Laclede's, and the customer impact is quite
- 3 different. The AmerenUE program is funded entirely by the
- 4 shareholders; whereas, Laclede's will be funded entirely by
- 5 the ratepayers.
- 6 Also, AmerenUE's customers did receive a rate
- 7 decrease in that case as well.
- 8 Q. When you said the customers almost double,
- 9 were you indicating that Ameren has almost twice as many
- 10 customers as Laclede does?
- 11 A. I'm sorry. Yes.
- 12 MS. SHEMWELL: That's all I have. Thank you,
- 13 Mr. Imhoff.
- 14 Thank you, Judge.
- JUDGE RUTH: Mr. Imhoff, you may step down.
- 16 You are not excused at this time.
- 17 Now, I want to recall DNR Witness Wyse. We
- 18 had started Mr. Wyse. We had stopped when we were ready for
- 19 questions from the Bench. I'd like to proceed from there.
- Is he available?
- MR. MOLTENI: Yes, ma'am.
- JUDGE RUTH: Mr. Wyse, I'll remind you, you
- 23 are still under oath, and you may be seated.
- We had completed the direct, rebuttal and
- 25 cross. So now I'll ask if there are any questions from the

- 1 Bench for Mr. Wyse?
- 2 Please proceed.
- 3 RON WYSE testified as follows:
- 4 QUESTIONS BY COMMISSIONER GAW:
- 5 Q. Thank you, sir, for being here.
- I asked somebody the other day if they had
- 7 heard of a program, I think it's in -- perhaps in New
- 8 Hampshire called "pay as you save."
- 9 Have you ever heard of that program?
- 10 A. I'm not aware -- aware of that program, no.
- 11 Q. Have you seen any programs on weatherization
- 12 where there's some sort of a program to allow when certain
- 13 energy savings are invested, energy savings things are
- 14 invested in, that then there is a collection back on the
- 15 utility bill from that point forward, and it's measured out
- 16 in a way that -- so that there's really not a significant
- 17 difference in the bill, because of the savings contemplated
- 18 from putting that in?
- 19 A. I'm not aware of New Hampshire. I know that
- 20 Ohio, I think, has something similar to that. We -- in our
- 21 testimony that we filed, we talked about a Pennsylvania
- 22 program that --
- 23 Q. I saw that. You might go ahead, though, if
- 24 you want.
- 25 A. Well, that because of the weatherization they

- 1 were able to really reduce their arrearages because of the
  2 savings.
- 3 Q. It strikes me that -- that in some of the
- 4 older homes that if you don't do something about the
- 5 insulation problems and efficiency problems inside of the
- 6 home, that you're just creating this unending cycle of high
- 7 heating bills and difficulty in payment.
- 8 Do you have any -- is there any specific data
- 9 that you have in regard to the percentages of savings that
- 10 result in these homes on average, the older homes, as far as
- 11 investment to -- to benefit?
- 12 A. Yes, we do. And that was part of what we
- 13 filed as part of our testimony. One is the -- right here in
- 14 Missouri the MGE that was presented to the Commission, I
- 15 believe it was a '98 study that was presented to the
- 16 Commission in October of '99, but there that showed a
- 17 cost/benefit ratio of -- for every dollar invested, a return
- 18 in savings of \$1.61, I believe is what's in my testimony.
- 19 As far as percentage of savings, space heating
- 20 savings, I think the MGE study talked -- or found, like, a
- 21 28 percent -- over a 28 percent savings in space heating.
- 22 There's other studies, one by Oakridge National Laboratory
- 23 for the Department of Energy. That study showed, like, a
- 24 third of savings on natural gas heated homes. So there's
- 25 some significant savings there.

- 1 And then certainly, you know, the cost of --
- 2 of the fuel, the gas makes a difference, you know, when
- 3 we've seen gas go from \$2 all the way up to \$10, where your
- 4 savings certainly increase to when you -- you're talking
- 5 about a higher cost of gas.
- 6 COMMISSIONER GAW: I think that's all I have,
- 7 Judge. Thanks.
- 8 Thank you, sir.
- 9 THE WITNESS: Thank you, Commissioner.
- 10 JUDGE RUTH: Okay. Public Counsel, will there
- 11 be -- I'm sorry.
- 12 I had Mr. Micheel down for the cross first,
- 13 recross; is that correct?
- MR. MICHEEL: That's correct. I have no
- 15 questions of Mr. Wyse on recross.
- JUDGE RUTH: Okay. And Staff?
- MS. SHEMWELL: No questions, thank you.
- JUDGE RUTH: Laclede?
- MR. ZUCKER: No questions.
- JUDGE RUTH: Now redirect?
- 21 MR. MOLTENI: Didn't mean to jump the gun on
- 22 you.
- 23 JUDGE RUTH: You knew what everyone was going
- 24 to say?
- MR. MOLTENI: I had too much coffee at lunch.

- 1 I just have a few questions on redirect.
- 2 REDIRECT EXAMINATION BY MR. MOLTENI:
- 3 Q. Mr. Wyse, you recall being cross-examined by
- 4 Mr. Zucker from Laclede?
- 5 A. Yes.
- 6 Q. And Mr. Zucker asked you about DNR supporting
- 7 cash assistance for low-income customers and low-income
- 8 weatherization.
- 9 Do you remember that?
- 10 A. Yes, he did.
- 11 Q. And you said that DNR did support that, didn't
- 12 you?
- 13 A. Yes.
- 14 Q. But DNR understands that there's more to
- 15 Catch-Up/Keep-Up than simply providing cash assistance to
- 16 low-income customers and weatherization; is that right?
- 17 A. That's true.
- 18 Q. And I just want to be clear that while DNR
- 19 doesn't oppose cash assistance to low-income customers and
- 20 while DNR actively supports low-income weatherization
- 21 programs, DNR is not endorsing Catch-Up/Keep-Up in that
- 22 proceeding; is that correct?
- 23 A. That's correct.
- MR. MOLTENI: I have no further questions.
- JUDGE RUTH: Okay. Mr. Wyse, you may step

- 1 down, and you are excused.
- 2 THE WITNESS: Thank you.
- JUDGE RUTH: Staff, would you please call your
- 4 next witness?
- 5 MS. SHEMWELL: Staff calls Henry Warren.
- JUDGE RUTH: Off the record.
- 7 (AN OFF-THE-RECORD DISCUSSION WAS HELD.)
- JUDGE RUTH: We're back on the record.
- 9 (Witness sworn.)
- JUDGE RUTH: Staff, you may proceed.
- 11 HENRY WARREN testified as follows:
- 12 DIRECT EXAMINATION BY MR. SCHWARZ:
- Q. Would you state your name for the record,
- 14 please.
- 15 A. Henry Warren.
- 16 Q. And by whom are you employed?
- 17 A. The Missouri Public Service Commission.
- 18 Q. And what is your position with the Commission?
- 19 A. I'm a regulatory economist.
- 20 Q. And are you the same Henry Warren who caused
- 21 to be prefiled in this case some direct testimony?
- 22 A. Yes.
- 23 Q. Do you have any corrections to make to that
- 24 testimony?
- A. No, I have no corrections.

- 1 Q. If I asked you the same questions today as
- 2 were propounded in your prefiled testimony, would your
- 3 answers be substantially the same?
- 4 A. Yes, they would.
- 5 Q. Are your answers true and correct to the best
- 6 of your information and belief?
- 7 A. Yes, they are.
- 8 MR. SCHWARZ: I would -- I would now offer
- 9 Mr. Warren's direct testimony into the record.
- 10 JUDGE RUTH: Okay. Exhibit No. 8 has been
- 11 offered, Mr. Warren's direct testimony. Are there any
- 12 objections to it being received?
- 13 (No response.)
- 14 JUDGE RUTH: Seeing no objections, Exhibit 8
- 15 is received.
- 16 (EXHIBIT NO. 8 WAS RECEIVED INTO EVIDENCE.)
- 17 JUDGE RUTH: Have you given the court reporter
- 18 a copy?
- MR. SCHWARZ: Yes.
- JUDGE RUTH: Thank you. You may proceed.
- 21 BY MR. SCHWARZ:
- Q. Mr. Warren, both Mr. Moten and Mr. Cline in
- 23 their direct testimony referred to Missouri Gas Energy or
- 24 MGE's ELIR program.
- 25 Are you familiar with their testimony on that

- 1 subject?
- 2 A. Yes.
- 3 Q. And what is the ELIR?
- 4 A. It's the acronym for experimental low-income
- 5 rate. That was an experimental low-income program
- 6 implemented for the Joplin service area of Missouri Gas
- 7 Energy in their rate case in 2001.
- 8 Q. Could you explain to the Commission the
- 9 differences in how the parties -- or the circumstances under
- 10 which the parties arrived at the design of the ELIR and how
- 11 Laclede's Catch-Up/Keep-Up program has been developed?
- 12 A. Well, the ELIR was the result of -- one of the
- 13 results of nego-- negotiation in a general rate case that
- 14 led to a Stipulation & Agreement among the parties, and it
- 15 was part of that comprehensive case.
- And I might reiterate that in any Stipulation
- 17 & Agreement presented to the Commission, it's always stated
- 18 that no part of that Stipulation & Agreement can -- should
- 19 be separately analyzed, that it's a cohesive document and a
- 20 cohesive agreement, and one part of the agreement is
- 21 cohesively tied to the total. So -- the total Stipulation &
- 22 Agreement in the rate case.
- The Laclede program has been filed as a
- 24 separate tariff and is not part of any other rate case or
- 25 analysis. That's one of the primary differences.

- 1 Would you like me to go into some more
- 2 specific differences?
- Q. Absolutely, if you would.
- 4 A. All right. In the Missouri Gas Energy case,
- 5 the ELIR was first proposed by Mr. Roger Colton, who was
- 6 retained by the Office of the Public Counsel. Roger Colton
- 7 is a nationally recognized expert on low-income programs for
- 8 utilities, natural gas and electric utilities. He has
- 9 testified in scores of rate cases around the country, and he
- 10 provide extensive documentation on similar programs in
- 11 similar states, presenting documentation on the structure of
- 12 the income and arrearages of the low-income customers in the
- 13 MGE service area.
- 14 And there -- had extensive testimony, as well
- 15 as schedules in his testimony, both direct and surrebuttal,
- 16 detailing the stratification and the potential impact, based
- 17 on results in other jurisdictions, of a program of this
- 18 type.
- 19 Q. And what about Laclede's Catch-Up/Keep-Up?
- 20 A. There was no corresponding data or analysis
- 21 tables or stratification of Laclede's customers, their
- 22 arrearages, the low-income population in Laclede's service
- 23 territory that I found, either that was submitted directly
- 24 or was provided in response to Data Requests by Staff.
- 25 Q. What about the scopes of the program as far as

- 1 number of customers and cost?
- 2 A. Well, ELIR was designed to be a -- a limited
- 3 experiment. The -- it was designed to include a thousand
- 4 low-income customers over a period of two years, and they
- 5 would be receiving subsidies according to their -- the
- 6 percent of their income compared to the poverty level. And
- 7 so the total expenditure on the program that was allowed for
- 8 in rates, I believe, was \$400,000.
- 9 Q. And the Catch-Up/Keep-Up program?
- 10 A. The funding that I saw in the Catch-Up/Keep-Up
- 11 program was for \$6 million, and was apparently open-ended as
- 12 far as the number of participants. Could include, I quess,
- 13 whatever would meet the criteria that were established,
- 14 which is not what would normally be characterized as an
- 15 experimental program.
- 16 Q. Do you have Mr. Moten's testimony with you?
- 17 A. Yes, I do.
- 18 Q. And he attached to his testimony the tariff
- 19 sheets that Laclede filed on September 23rd to initiate this
- 20 proceeding.
- Do you have those attachments?
- 22 A. Yes, I have that attachment.
- Q. And you've reviewed those tariffs?
- 24 A. Yes, I've reviewed them.
- Q. What program elements or terms in this tariff

- 1 would indicate to you whether this program was designed as
- 2 an experiment or not designed as an experiment?
- 3 A. Well, I think the primary -- some of the --
- 4 some of the primary elements of an experiment are what we
- 5 would call experimental design that would attempt to
- 6 characterize the customers who are going to participate in
- 7 the program, what their status is to begin with, and what --
- 8 how the program will affect them, and what their status is
- 9 at the -- at the end of the program.
- 10 And I would out-- outline the various types of
- 11 data that would be needed to perform an analysis of that
- 12 type.
- 13 Q. I call your attention to sheet 28-j attached
- 14 there, and specifically paragraph F, sub 5, and ask you to
- 15 comment on that provision in light of experimental design.
- 16 A. Well, this seemed to be the -- the only
- 17 provision in the tariff that referred to actual data
- 18 collection and possible measurement of talking about the
- 19 impact of the program and the objectives of the program.
- 20 And it is fairly limited and -- and its provisions of
- 21 information to be collected, and has no firm provision for
- 22 that information to be collected and analyzed.
- 23 Q. So that as far as constituting an experiment,
- 24 would this be a -- would you suggest that this is a good
- 25 program design or a poor program design or is it, in fact,

- 1 really an experiment at all?
- 2 A. As it stands, it would -- I don't find the
- 3 necessary provisions that would be required to fully measure
- 4 the impact of this program on the targeted participants.
- 5 Q. Thank you.
- 6 Is there any reflection in the tariffs that --
- 7 and the program design, such as it is, that Laclede had
- 8 conducted an analysis and data-gathering program as
- 9 Mr. Colton had in designing the MGE program?
- 10 A. I did not see any analysis of that type.
- 11 Q. Was any provided to you at that time through
- 12 Data Requests?
- 13 A. No, it was not.
- 14 Q. In your opinion, is the ELIR a better
- 15 experimental design than the Catch-Up/Keep-Up?
- 16 A. In my opinion, yes, it is.
- 17 Q. Mr. Moten specifically refers to Mr. Colton's
- 18 MGE testimony, does he not?
- 19 A. Yes.
- 20 Q. Do you recall, is that in -- was that
- 21 testimony available to him at the time that Laclede proposed
- 22 the Catch-Up/Keep-Up program?
- 23 A. It would certainly have been approximately a
- 24 year before Laclede submitted their testimony on this case.
- Q. Would it have been possible, in your opinion,

- 1 to have considered the Catch-Up/Keep-Up proposal in
- 2 Laclede's rate case?
- A. Well, in my opinion, it would -- it would
- 4 have been one example I would give of the evolvement of
- 5 issues in the rate case, would be the rate design that was
- 6 ultimately implemented in the rate case, adopted in the
- 7 Stipulation & Agreement and ordered by the Commission.
- 8 This -- although the tes-- the original rate
- 9 design and tariff sheets were filed in January, this rate
- 10 design was not proposed until -- until July, and it was --
- 11 it was a radical departure from the originally proposed
- 12 rate design, and Staff worked very diligently to -- to
- 13 implement -- to evaluate and implement this rate design in
- 14 the rate case.
- 15 Q. And so it's your opinion that a low-income
- 16 program would have been a task that could also have been
- 17 addressed in the rate case setting?
- 18 A. Yes, that would be my opinion. It could have
- 19 been addressed in the rate case.
- 20 Q. Do you know if Staff proposed to discuss the
- 21 low-income program in the rate case?
- 22 A. I have heard -- heard testimony to that
- 23 effect, yes.
- 24 Q. What elements did Mr. Colton recommend in the
- 25 MGE rate case based on his analysis of MGE's customers?

- 1 A. Well, he recommended several things. I think
- 2 the -- possibly one of the main ones was a stratification of
- 3 the experimental low-income rate, in that people in the
- 4 lower poverty level, zero to 50 percent of poverty level,
- 5 would receive a larger subsidy at a larger rate than the
- 6 people in the 50 to 100 percent level.
- 7 Q. Did he also propose a substantial extension of
- 8 repayment of arrearages?
- 9 A. Yes, that would be another provision that he
- 10 proposed, that the arrearages, I think, be -- they would be
- 11 spread out over, I think, anywhere from maybe one year to
- 12 30 months, I believe.
- 13 Q. So it's safe to say that Mr. Colton recognized
- 14 that there was both a problem with customers burdened with
- 15 arrearages, as well as customers burdened with their bill
- 16 for current service?
- 17 A. Yes, he addressed both of those in his direct
- 18 testimony.
- 19 Q. And does Laclede's Catch-Up/Keep-Up address
- 20 both of those elements?
- 21 A. It appears to address the need for -- for, you
- 22 know, ongoing subsidy, only in terms of a levelized payment
- 23 plan.
- Q. Does the MGE ELIR or Laclede's
- 25 Catch-Up/Keep-Up require the -- which requires the

- 1 respective LDC to actually gather and maintain and report
- 2 information?
- 3 A. The experimental low-income rate tariff has
- 4 provisions for specific data -- data collection and
- 5 analysis, primarily contained on the last page of the tariff
- 6 under the heading other conditions. And it mentions MGE
- 7 will gather participant data on usage, arrears, payments and
- 8 other relevant factors, which will be combined with the data
- 9 and provided to the -- with data provided by the agency,
- 10 being a social service agency, to enable evaluation of the
- 11 program.
- 12 Q. So there's no equivocation with respect to
- 13 MGE's obligation to gather and report data?
- 14 A. That's correct.
- 15 Q. Are you familiar with the Laclede
- 16 weatherization program that was implemented as a result of
- 17 Case GR-92-165?
- 18 A. I'm familiar with it. I was involved in the
- 19 implementation of that, yes.
- 20 Q. And in the development and implementation of
- 21 that program, was evaluating the effect of program
- 22 arrearages part of the objective of the program?
- 23 A. Yes. That was in the -- in the discussion of
- 24 the implementation of the program. I know that it
- 25 specifically -- Public Counsel was interested in evaluating

- 1 that -- that aspect of the program.
- 2 Q. Are you familiar with the final report on the
- 3 results of the weatherization program that was filed with
- 4 the Commission in April of 1997?
- 5 A. Yes, I am.
- 6 Q. Does it contain any analysis of the effect of
- 7 the weatherization program on arrearages?
- 8 A. No, it does not.
- 9 Q. On cross-examination, Mr. Moten said that one
- 10 result of the program evaluation was that benefit/cost ratio
- 11 of .77 or 77 cents for dollars spent on the program, and he
- 12 referred to page A.1.1 of the first appendix.
- 13 Did you find that ratio calculated on that
- 14 page?
- 15 A. No, I did not.
- 16 Q. What did you find?
- 17 A. Well, Laclede in its analysis didn't calculate
- 18 benefit/cost ratios, they calculated the -- what they call
- 19 the years to pay back. And this specifically referred to,
- 20 given the amount of gas and electricity that would be saved
- 21 by the cap after weatherization, how many years it would
- 22 take to return the original -- to return the original
- 23 investment in the weatherization.
- Q. What was the cost per therm of gas used in the
- 25 calculation of that result?

- 1 A. Let me refer to that just a moment.
- 2 In the final analysis at the bottom of the
- 3 page, it was approximately 56 cents per therm.
- 4 Q. And what's the approximate cost of gas as a
- 5 result of Laclede's most recent PGA tariffs?
- 6 A. I found that to be approximately 65 cents.
- 7 Q. And to your knowledge, has Laclede had any
- 8 margin rate increases since the time the report was filed?
- 9 A. Yes, they have.
- 10 Q. And how would these increased rates affect the
- 11 benefit/cost ratio of weatherization?
- 12 A. Well, they would increase the benefit, because
- 13 the calculations of the dollars for therm gas on the gas
- 14 that was saved with the weatherization would increase.
- 15 Q. Might it also be true that the cost of
- 16 weatherization would increase?
- 17 A. It might have increased as well, or the --
- 18 possibly due to better technology, it might -- some measures
- 19 might not be as expensive as they were.
- 20 Q. After the conclusion of that program and
- 21 before the Commission's Report and Order in GR-2001-629, did
- 22 Laclede fund weatherization programs?
- A. No, they did not.
- Q. In development of a low-income program and
- 25 analyzing its results, do you consider a benefit/cost ratio

- 1 significant?
- 2 A. Yes. It's a good indicator of the performance
- 3 of the program.
- 4 Q. Have -- based on what you've seen in this
- 5 case, both the evidence and the data requests, do you see
- 6 that Laclede has performed any type of preliminary
- 7 benefit/cost analysis or assessment?
- 8 A. I did not see that in information filed or in
- 9 response to Data Requests, no.
- 10 MR. SCHWARZ: I think that's all the questions
- 11 I have for Mr. Warren.
- 12 JUDGE RUTH: Mr. Molteni, do you have any
- 13 cross?
- MR. MOLTENI: No, ma'am.
- JUDGE RUTH: Public Counsel?
- MR. MICHEEL: No, your Honor.
- 17 JUDGE RUTH: Laclede?
- MR. ZUCKER: Yes, ma'am.
- 19 CROSS-EXAMINATION BY MR. ZUCKER:
- 20 O. Good afternoon.
- 21 A. Good afternoon.
- Q. My name is Rick Zucker. I'm an attorney for
- 23 Laclede Gas Company.
- 24 Your first question today is referred to you
- 25 by Mr. Tom Imhoff of Jefferson City. You may remember it

- 1 from yesterday. In the MGE rate case, was any adjustment
- 2 made to uncollectible expense to allow for the effects of
- 3 the experimental low-income rate?
- A. I'm not aware of -- of that, but I was not
- 5 specifically involved in that aspect of the rate case.
- 6 Q. Okay. So you're not aware of any?
- 7 A. No, I'm not. I would probably refer that to
- 8 our Staff witnesses in accounting.
- 9 Q. Are any of those testifying in this case
- 10 today?
- 11 A. Yes. Well, I'm not sure that they are, if
- 12 the -- if the accountants -- different accountants
- 13 participate in different cases, and I'm not sure the ones
- 14 testifying today would have been directly involved in that
- 15 case.
- Q. Well, let's run with your answer of you're not
- 17 aware of any, and if the answer is no, if the MGE
- $18 \ {
  m experimental} \ {
  m low-income} \ {
  m rate} \ {
  m program} \ {
  m is} \ {
  m unsuccessful} \ {
  m and} \ {
  m bad}$
- 19 debts actually increase, MGE would bear the cost of those
- 20 increases, would they not?
- 21 A. Well, the -- I'm trying to sort this out,
- 22 because this -- this applies to a thousand customers in
- 23 Joplin. If those particular customers' bad debts would --
- 24 would increase, the overall effect would be -- have to be
- 25 taken into account with the rest of the performance of the

- 1 MGE customers not in the program.
- 2 So the effect of -- the effect of -- on those
- 3 thousand people on their -- I'm sorry -- thousand customers
- 4 on their overall program would have to be balanced with the
- 5 behavior that the other  $\operatorname{--}$  or the effect of the rest of the
- 6 customers.
- 7 Q. Okay. Well, let's hold all else equal,
- 8 though, and just look at those thousand customers.
- 9 If their bad debt expenses actually increase,
- 10 wouldn't MGE bear the cost of those increases?
- 11 A. I think that would be a likely conclusion,
- 12 yes.
- 13 Q. And if the program was successful and the bad
- 14 debts associated with those thousand customers actually
- 15 decreased during the experiment, then MGE would receive the
- 16 benefit of the decreased bad debts; isn't that correct?
- 17 A. For those thousand, for the customers in the
- 18 program, that's correct.
- 19 Q. Either way, the MGE customers who are paying
- 20 the surcharge are funding the experiment; isn't that right?
- 21 A. Yes, the MGE customers are paying the
- 22 surcharge for the experiment.
- 23 Q. So in the end, doesn't the MGE experiment come
- 24 out exactly like the Laclede experiment in Catch-Up/Keep-Up?
- 25 A. The -- the primary difference would be the

- 1 magnitude of the program, and that's why the program at MGE
- 2 was limited in its scope.
- 3 Q. Okay. And let's talk about that briefly.
- In the MGE program, you talked about
- 5 Mr. Colton as a nationally recognized expert on low-income
- 6 programs, correct?
- 7 A. Yes.
- 8 Q. You said that both in your direct and your
- 9 rebuttal here today?
- 10 A. Yes.
- 11 Q. And is it not true that Mr. Colton proposed in
- 12 the MGE case a program at the level of \$4.4 million?
- 13 A. I believe that was his proposal.
- 14 Q. And did he not also say that ideally it would
- 15 include an arrearage forgiveness component?
- 16 A. Yes, I believe he recommended that.
- 17 Q. Let me talk briefly about the Laclede
- 18 weatherization program you referred to, the .76 to 1.
- 19 A. Yes.
- 20 Q. I believe you stated that that actual number
- 21 is not in Laclede's report?
- 22 A. I said it's not on -- it's not on the page
- 23 that was referred to. I didn't find it.
- 24 Q. That's right. And that number was calculated,
- 25 I believe, using the Oakridge National Laboratory numbers.

- 1 Do you know how many years the Oakridge
- 2 National Laboratory uses for their return on weatherization
- 3 investments?
- 4 A. I don't have that immediately available, no.
- 5 Q. If I told you 20 years, would that sound
- 6 correct to you?
- 7 A. I don't have immediate knowledge of that.
- 8 Q. And the discount rate, do you know what
- 9 discount rate Oakridge National Laboratory uses in analyzing
- 10 their weatherization programs?
- 11 A. No, I don't have that immediately available.
- 12 Q. If I told you 4.7 percent, would that sound
- 13 right to you?
- 14 A. I'll accept your specification.
- 15 Q. And using the 20 years and the 4.7 percent,
- 16 that's how Laclede calculated the .76 to 1. Would you
- 17 accept that?
- 18 A. I will accept your explanation of their
- 19 calculation.
- 20 Q. Fair enough. The Laclede weatherization
- 21 program that came out of Case No. GR-2001-629, wasn't that
- 22 program approved prior to entering into accounts in
- 23 connection with that program?
- 24 A. Yes, it was.
- Q. Wasn't the AmerenUE weatherization program

- 1 also approved prior to AmerenUE entering into the contract?
- 2 A. Yes, it was.
- 3 Q. How about the MGE experimental low-income
- 4 rate, was that approved by the Commission before any
- 5 contracts were entered into?
- 6 A. Yes, it was.
- 7 Q. You also mentioned that there was less data
- 8 provided by Laclede than was analyzed before the MGE
- 9 experimental low-income rate was approved.
- 10 Do you remember that?
- 11 A. Yes. I remember that was what appeared to me,
- 12 yes.
- 13 Q. In your testimony in that case, though, didn't
- 14 you say that even though all these cost estimates were made,
- 15 the accuracy of these estimates -- and I'm quoting now --
- 16 the accuracy of these cost estimates and appropriateness of
- 17 these assumptions could better be determined in an
- 18 experimental program?
- 19 A. That sounds right.
- 20 Q. You testified that the MGE low-income rates
- 21 program was part and parcel -- a cohesive part, I think you
- 22 called it, of a rate case negotiated agreement?
- 23 A. That's my -- I would say that's my
- 24 characterization of language that is normally included in
- 25 stipulations and agreements.

- 1 Q. Isn't it also true that AmerenUE's \$5 million
- 2 program was also part of a negotiated rate case agreement?
- 3 A. Yes. Specifically a complaint case, but
- 4 that's a Stipulation & Agreement, yes.
- 5 Q. You talked briefly about the level of data
- 6 that would be provided by Laclede in their Catch-Up/Keep-Up
- 7 program versus what MGE will provide in their experimental
- 8 low-income rate.
- 9 Do you recall that?
- 10 A. Yes.
- 11 Q. Have you seen Exhibit 13 that has that
- 12 additional data?
- Do you happen to have that?
- 14 A. Yes, I have that.
- 15 Q. And instead of 5 pieces of information there,
- 16 there is now 16; is that correct?
- 17 A. Yes. I see that part of the tariff.
- 18 Q. And, in fact, the only piece of those 16 that
- 19 is conditioned on information being available is No. 5, only
- 20 one of the 16 points; is that correct?
- 21 A. Yes, that appears to be correct.
- MR. ZUCKER: Thank you very much. I have no
- 23 further questions at this time.
- 24 JUDGE RUTH: Commissioner Gaw, do you have any
- 25 questions?

- 1 QUESTIONS BY COMMISSIONER GAW:
- 2 Q. Sir, your concerns about the lack of
- 3 measurements in this program, can you -- can you recommend
- 4 measurements that would fix the concerns that you have?
- 5 A. Yes, I think I address some of those in my --
- 6 in my direct testimony. Where -- where I -- yes, in general
- 7 there would be more careful measurement of the number of
- 8 low-income customers and their -- what their arrearages are
- 9 at the beginning of the program and the -- how many people
- 10 would actually participate in the program.
- 11 So I think there would be -- and I think that
- 12 is -- that some of these have been addressed in the -- in
- 13 the Exhibit 13.
- Q. What things have not been addressed that
- 15 you're still concerned about?
- 16 A. I think that's the -- I would say my -- my --
- 17 my concerns would be in terms of a better characterization
- 18 of the experiment. And I guess the other thing would be
- 19 the -- an experiment of this magnitude, it would need to be
- 20 tracked more closely. Now, I think that the -- I'm trying
- 21 to compare specifically what they had in their exhibit
- 22 compared to my testimony.
- 23 And I think probably in -- information on
- 24 the -- on the income of the -- the participants would
- 25 be better Laclede's service area. And if -- and I think

- 1 some of the information would be available through their
- 2 participation in things such as the low-income -- such as --
- 3 I'm sorry -- such as LIHEAP or specific income information
- 4 is available.
- 5 Q. So you want the -- you want those in addition
- 6 to what is spelled out? You think there needs to be a
- 7 better characterization of the experiment first, and that
- 8 there should be better tracking or better monitoring --
- 9 A. Yes.
- 10 Q. -- second.
- 11 And third, the -- more information on the
- 12 income of the participants. Did I get that?
- 13 A. Yes.
- 14 Q. Now, and I assume -- are you saying that you
- 15 would like that to be done if the program is implemented on
- 16 a going-forward basis or before the program is actually
- 17 implemented?
- 18 A. Well, I think as -- there would be an attempt
- 19 to measure these in the general -- in the population of
- 20 low-income customers, and specifically to make sure the
- 21 participants in the program are a good representation of the
- 22 low-income customers in the program.
- 23 I think that's one thing that we would -- we
- 24 would want to measure, to be sure that when -- you would
- 25 measure the participants against the total population, and

- 1 there would be -- and you would do it on -- you would do
- 2 some initial analysis, and then you would do it on a
- 3 going-forward basis.
- 4 Q. Okay. And what are you going to do with that
- 5 information after -- after you get done with this?
- 6 A. Well, I think the -- one of the main things
- 7 you want to measure in an economic experiment is the -- is
- 8 that a decrease in -- is that a decrease in their arrearages
- 9 through the catch up -- the provisions of Catch-Up/Keep-Up
- 10 is a -- the same -- is equivalent to an increase in the
- 11 income of a household.
- 12 And the question would be, how does the
- 13 household behave relative to its -- specifically with its
- 14 behavior as a utility customer of Laclede, and also as a
- 15 household in general, with this increase in income.
- Okay. When you get these measurements, what
- 17 is it that -- that's going to determine -- would give you an
- 18 opinion that the experiment was successful, that the program
- 19 was successful?
- 20 A. Oh. Yes. I think that if the -- if the
- 21 arrearages were lowered for this customer, if their payment
- 22 behavior was better in terms of paying their bill completely
- 23 and regularly, that that would be a measure of the success
- 24 of the program, in terms of its effect on or its benefit to
- 25 Laclede, the Laclede company, and other -- and other Laclede

- 1 ratepayers.
- 2 Q. Anything else?
- 3 A. That would be the -- yeah, I think that would
- 4 be the primary characteristics.
- 5 Q. What I'm wanting to find out here is what the
- 6 goals are of this -- of these kinds of programs. And I'm
- 7 hearing you say you want to see if there's a decrease in the
- 8 amount of the arrearages and that there's some improvement
- 9 in payment patterns on the part of those who qualify for the
- 10 program?
- 11 A. Yes.
- 12 Q. And I guess what I'm looking for is, how do we
- 13 measure that against not having the program and who is --
- 14 who is measuring the impact of the program on those who are
- 15 paying for it but not benefitting from it?
- 16 A. Well, that would -- that was one thing I was
- 17 trying to characterize, is that a program of this type
- 18 should ultimately benefit all ratepayers because all
- 19 ratepayers are paying for it.
- 20 And the -- the improvement of the behaviors of
- 21 the participants in the program as customers -- and when I
- 22 say improvement in behavior, it would be less arrearages, it
- 23 would mean fewer notices having to be -- past-due notices
- 24 having to be sent out, fewer shutoffs occurring, all of
- 25 which end up being expenses that the customers -- total

- 1 customer base has to bear, as well as has been mentioned the
- 2 -- once arrearages continue for a certain period of time,
- 3 they -- they become bad debts.
- 4 And that's another thing that has been
- 5 discussed in a general rate case, is expense to the total --
- 6 total customer base.
- 7 Q. I mean, if your only goal here was to try to
- 8 decrease arrearages and also perhaps keep cutoffs from
- 9 occurring, you just transfer all of the payments over to the
- 10 rest of the ratepayers and let them pay for all of that, in
- 11 a worst-case or best-case scenario, depending on how you
- 12 look at it, and then you wouldn't have that pattern. But
- 13 you're not measuring the impact on the rest of the
- 14 ratepayers.
- 15 So I guess what I'm looking for is, what's the
- 16 measurement of these programs on how you compare the impact
- 17 on the ratepayers who are not benefiting as compared to not
- 18 having the program at all? Is there some sort of objective
- 19 measurement there that's available when you look at these
- 20 kinds of programs?
- 21 Is there even a subjective way of analyzing
- 22 that?
- 23 A. Well, I can -- I think, as was stated earlier,
- 24 that a benefits/cost ratio is one way -- is one of the
- 25 primary ways that the value of an experiment like this can

- 1 be measured.
- 2 Q. Is there -- do you -- can you have that -- do
- 3 you have a formula or a mechanism for making that
- 4 calculation available to you now that you can say, this is
- 5 what we're going to use to measure whether this program is
- 6 successful?
- 7 Is there something that's in any of this
- 8 testimony that would tell us, this is what we're going to
- 9 use to determine whether or not this program is successful?
- 10 A. Well, I don't think in my -- I specifically
- 11 stated that in my testimony I filed, and -- but the -- some
- 12 of the things that I've discussed would be the components of
- 13 that. I know we discussed the cost of the program, in terms
- 14 of how many -- how many participants there were and what the
- 15 levels of arrearages that were paid and, you know, what
- 16 additional costs the company incurred in implementing this
- 17 program.
- 18 So that would be a general characterization of
- 19 the costs of the program, and a general characterization of
- 20 the benefits would be to attempt to measure some of the
- 21 details I've discussed of customer performance, in terms of
- 22 them staying current with their bills, fewer notices being
- 23 sent out, fewer cutoffs occurring. And ultimately if
- 24 arrearages are reduced, that's a general characterization of
- 25 the economic benefits of a program of this type.

- 1 And hopefully the -- for a successful program,
- 2 that ratio, the ratio of benefits would be -- at least
- 3 would -- the benefit/cost ratio would at least be one,
- 4 indicating the benefits are the same as the costs. And if
- 5 it's greater than one, it would indicate that there are more
- 6 benefits than costs.
- 7 COMMISSIONER GAW: I believe that's all.
- 8 Thank you.
- 9 JUDGE RUTH: Okay. Although I hate to
- 10 interrupt questions from the Bench, we've been at it for
- 11 over our 90-minute preference, so we will take a break, for
- 12 10 minutes.
- 13 Come back at 10 after 3 and we'll continue
- 14 with questions from the Bench.
- We're off the record. Thank you.
- 16 (A BREAK WAS TAKEN.)
- 17 JUDGE RUTH: We are back on the record after a
- 18 break. During the break, Mr. Molteni from the Attorney
- 19 General's Office, representing DNR, had approached the Bench
- 20 and asked if he could be excused for the remainder of the
- 21 hearing. I had previously indicated that it was the
- 22 Commission's preference that all parties remain.
- 23 However, on break several of the Commissioners
- 24 discussed this and thought it would be appropriate to allow
- 25 Mr. Molteni to leave. So he has been excused. Just wanted

- 1 to note that for the record.
- 2 And as another housekeeping item, I'd like to
- 3 remind all parties and participants to please turn off your
- 4 cellphones or to silent mode, and that it's preferable that
- 5 there be no eating in the hearing room.
- 6 MR. PENDERGAST: Your Honor, I've got copies
- 7 of that Order that we were talking about. Would you like me
- 8 to bring those up now?
- 9 JUDGE RUTH: Yes, please. Some of us have
- 10 those. I have one, and I believe Commissioner Gaw does, but
- 11 if I could have some for the other Commissioners, that would
- 12 be great. And I don't know if you gave them to the court
- 13 reporter. This is what was marked Exhibit 17 for
- 14 identification purposes only, correct?
- 15 MR. PENDERGAST: Correct.
- 16 JUDGE RUTH: Commissioner Murray needs one and
- 17 the Chairman, and I believe -- oh, he does? I have one.
- 18 Are there any other housekeeping matters?
- 19 (No response.)
- 20 JUDGE RUTH: Then we are back to questions
- 21 from the Bench. Commissioner Murray, would you like to go
- 22 ahead?
- 23 QUESTIONS BY COMMISSIONER MURRAY:
- O. Good afternoon.
- 25 A. Good afternoon.

- 1 Q. I think I may only have one question for you,
- 2 and that is on page 7 of your testimony, you say that --
- 3 line 6, it might be more -- or it might be appropriate to
- 4 ramp up the program so that the feasibility of program
- 5 elements could be tested before being fully implemented.
- 6 Could you please explain what you mean by
- 7 that?
- 8 A. I think I was making the statement in the
- 9 context of the overall potential impact of the program and
- 10 the size of the program that is now. And as we've been
- 11 discussing, the MGE program in relationship to this was a --
- 12 on those limited in its -- in the number of participants and
- 13 in the funding that was required for the program.
- 14 And I think that was -- I think ramp, when I
- 15 say "ramp up", I think that the program could start off at a
- 16 at a lower level. It's been my experience with -- with
- 17 several of the programs, including the -- I guess I should
- 18 say specifically weatherization programs, and even initially
- 19 the MGE experimental low-income rate, that participation in
- 20 the program was not at the level that was anticipated and
- 21 that it took a while for the program to -- to actually get
- 22 going, to reach the level that was projected in the program.
- 23 And consequently a program of smaller scale
- 24 might have a better possibility of success or probably a --
- 25 if it didn't succeed, a more limited impact than a -- more

- 1 limited, I should say, than if the program didn't work, the
- 2 impact in -- the negative impact it would have would be
- 3 less.
- Q. Okay. Are you suggesting that we start with
- 5 only a certain number of customers or only a certain level
- 6 of funding, or what level are you suggesting that it start
- 7 at?
- 8 A. I hadn't contemplated a specific number. I
- 9 think one reason that it's a little bit difficult to
- 10 determine is, as has been given in testimony exactly
- 11 identifying how many of the customers are in the category of
- 12 having arrearages of certain amounts is low-income customers
- 13 hasn't been well determined.
- 14 Q. And are you saying that that could be
- 15 determined and that once you determine that certain number
- 16 of customers had arrearages of a certain amount, that you
- 17 would suggest beginning a program at that level to cover
- 18 those customers and those only?
- 19 A. That would be one -- that would be one way to
- 20 start a program, yes.
- 21 Q. And how would you go about determining the
- 22 number of customers that had arrearages at a specific level?
- 23 A. Well, I think that the -- the actual number of
- 24 customers could be determined by Laclede, and possibly some
- 25 demographics could be used to speculate on whether or not

- 1 they're low income and --
- 2 Q. Hasn't that been -- has there not been some
- 3 speculation as to the number that would fit the low-income
- 4 categories?
- 5 A. I think there -- I think there's been some
- 6 speculation on that, I believe. I don't recall the specific
- 7 numbers.
- 8 Q. What level of income would you recommend?
- 9 A. Well, I think the -- it could be analyzed.
- 10 Probably an analysis somewhat similar to what Roger Colton
- 11 did for Missouri Gas Energy, where he looked at the
- 12 arrearages by -- he did some stratification of low-income
- 13 arrearages. And I think the -- the proposal of -- I think
- 14 the original proposal of 125 percent of poverty level would
- 15 be a -- a good starting point.
- Q. Refresh my memory as to --
- 17 A. I'm sorry. I believe 175 percent of poverty
- 18 level was their original proposal.
- 19 Q. MGE's proposal?
- 20 A. I'm sorry. No. That was Laclede's proposal.
- 21 MGE's proposal addresses customers at the 100 percent and
- 22 below poverty level.
- 23 Q. And refresh my memory who Roger Colton is.
- 24 A. He is -- I characterized him as a -- I think
- 25 he is both an economist and an attorney who consults -- has

- 1 consulted with a number of utilities on designing low-income
- 2 programs for those utilities.
- In his testimony he included an attachment of,
- 4 I would say, dozens of rate cases that he's participated in
- 5 around the country.
- 6 Q. And how are his expenses usually covered, do
- 7 you know? Like in the MGE case, for example, were they
- 8 included in the cost to the other ratepayers or do you know
- 9 how his consulting fees were covered?
- 10 A. Well, he was retained by the Office of the
- 11 Public Counsel.
- 12 Q. Okay. So it was paid by the Office of the
- 13 Public Counsel?
- 14 A. That's my understanding.
- 15 Q. His participation?
- 16 A. Yes.
- 17 Q. And do you know how long his analysis took to
- 18 come up with the MGE program?
- 19 A. No, I was not involved in his initial
- 20 testimony preparation.
- 21 COMMISSIONER MURRAY: I think that's all my
- 22 questions for you. Thank you.
- JUDGE RUTH: Okay. We'll move on to recross.
- 24 Public Counsel?
- MR. COFFMAN: No recross. Thank you.

- JUDGE RUTH: And Laclede?
- 2 MR. ZUCKER: No recross.
- JUDGE RUTH: Redirect, Staff?
- 4 REDIRECT EXAMINATION BY MR. SCHWARZ:
- 5 Q. Do you have Mr. Colton's MGE direct
- 6 testimony --
- 7 A. Yes, I do.
- 8 Q. -- available to you?
- 9 Would you please page to -- excuse me.
- 10 Would you please turn to page 30 and read the
- 11 Q and A between lines 6 and 13, please.
- 12 A. The question, What is the second needed
- 13 adjustment to the cost to be reallocated to customers taking
- 14 service under the standard residential tariff?
- 15 Answer: The second adjustment that needs to
- 16 be made to the cost to be reallocated to the customers
- 17 taking service under the standard residential tariffs
- 18 involves a bad debt offset. This bad debt offset is
- 19 appropriate, because some portion of the ongoing bills for
- 20 the current consumption would, in the absence of the new
- 21 rate tariff, already be included in the current rates as a
- 22 bad debt in any event.
- 23 Are those the --
- Q. That's sufficient, yes.
- 25 And with respect to Mr. Zucker's question

- 1 about MGE's customers paying the cost of the program,
- 2 Mr. Colton had recommended that they also be compensated
- 3 during that time the program was in effect by an offset to
- 4 the company's revenue requirement?
- 5 A. That's -- yes. That's what he's stating here.
- 6 Q. You remember that Mr. Zucker asked you a
- 7 question about MGE bearing the risk if the program were
- 8 unsuccessful and uncollectibles increased? Do you recall
- 9 that?
- 10 A. Yes, I recall that.
- 11 Q. And isn't it correct that in the context of
- 12 hammering out the ELIR program in a general rate case, that
- 13 given the other elements of the settlement, that was a risk
- 14 that MGE freely undertook?
- 15 A. That's my understanding, yes.
- 16 Q. How much were MGE's customers asked to pay to
- 17 establish the ELIR?
- 18 A. My understanding is it's 8 cents per month.
- 19 Q. Okay. And how much did Laclede's customers --
- 20 how much have they been asked to pay?
- 21 A. I've heard testimony that it's approximately
- 22 \$1 per customer per month.
- 23 Q. Has Laclede explained anywhere either in its
- 24 testimony or responses to Data Requests why it adopted only
- 25 the arrearage forgiveness or arrearage stretchout element

- 1 from the ELIR program and not the other program elements?
- 2 A. I have not seen anything to fully explain
- 3 that.
- 4 Q. Do an LDC's ratepayers and the Commission get
- 5 more benefit from the knowledge that's gleaned from a
- 6 well-designed program as opposed to a program with lesser or
- 7 inferior program design elements?
- 8 A. Yes, I believe that the design of these
- 9 programs is important, in terms of the information that the
- 10 Commission can gather from the programs and the cost of the
- 11 program that the ratepayers have to bear.
- 12 Q. And isn't it a fundamental element or a
- 13 fundamental goal of any experiment to gain more information,
- 14 better information, hopefully, as a step to additional
- 15 activity?
- 16 A. That's my understanding of the purpose of
- 17 these programs, yes.
- 18 MR. SCHWARZ: I think that's all I have.
- 19 JUDGE RUTH: Okay. Mr. Warren, you may step
- 20 down.
- MR. SCHWARZ: May I ask that Mr. Warren be
- 22 excused, and I will -- he's scheduled to depart on a trip
- 23 tomorrow evening and doesn't plan to return until next --
- 24 Wednesday or Thursday, sir?
- THE WITNESS: Thursday.

- JUDGE RUTH: He may be excused. I don't
- 2 anticipate that the Commissioners would have any additional
- 3 questions for him. If the Commissioners have some questions
- 4 that they need answered, we'll do our best at that time.
- 5 MR. SCHWARZ: I just wanted to alert you to
- 6 that.
- JUDGE RUTH: He'll be gone?
- 8 MR. SCHWARZ: He's not going to be physically
- 9 present.
- 10 JUDGE RUTH: Are you going to be in the
- 11 building for the rest of the day or not?
- 12 THE WITNESS: Yes, ma'am, I am.
- JUDGE RUTH: I'd appreciate it if you could
- 14 remain in the building the rest of the day, and I will send
- 15 that warning to the Commissioners in case they have any
- 16 last-minute thoughts.
- 17 Thank you. You may step down.
- 18 Staff, are you ready to call your next
- 19 witness?
- 20 MR. PENDERGAST: Could we have, like, about --
- JUDGE RUTH: I can't hear you. I'm sorry.
- MR. PENDERGAST: We were trying to see if
- 23 there was a way of maybe waving cross on a few witnesses.
- 24 Is it your anticipation that the Commission's going to have
- 25 questions in any event for Mr. Sommerer and Mr. Cassidy?

- JUDGE RUTH: For Mr. Sommerer, yes.
- 2 MR. PENDERGAST: Okay. Why don't we just go
- 3 ahead?
- 4 (OFF THE RECORD.)
- 5 (Witness sworn.)
- JUDGE RUTH: Please be seated.
- 7 DAVID SOMMERER testified as follows:
- 8 DIRECT EXAMINATION BY MR. SCHWARZ:
- 9 Q. Would you state your name for the record,
- 10 please.
- 11 A. David Sommerer.
- 12 Q. By whom are you employed?
- 13 A. I'm employed by the Missouri Public Service
- 14 Commission.
- 15 Q. And are you the -- in what position?
- 16 A. I'm the manager of the procurement analysis
- 17 department.
- 18 Q. And are you the same David Sommerer who has
- 19 filed or prefiled direct testimony in this case?
- 20 A. Yes.
- 21 Q. Do you have any corrections to that testimony?
- 22 A. No.
- 23 Q. If I asked you the same questions today, this
- 24 afternoon, as in your prefiled testimony, would your answers
- 25 be substantially the same?

- 1 A. Yes.
- 2 Q. And are those answers true and correct to the
- 3 best of your information and belief?
- 4 A. Yes.
- 5 MR. SCHWARZ: I would offer Mr. Sommerer's
- 6 direct testimony at this time, both the HC and NP versions.
- JUDGE RUTH: Okay. Mr. Sommerer's HC direct
- 8 testimony has been marked Exhibit 9 and his NP direct
- 9 testimony has been marked Exhibit 10.
- 10 Are there any objections to these documents
- 11 being received into the record?
- MR. PENDERGAST: No, your Honor.
- MR. COFFMAN: No objection.
- 14 JUDGE RUTH: Okay. Exhibits 9 and 10 are
- 15 received. Thank you.
- You may proceed, Staff, with rebuttal.
- 17 (EXHIBIT NOS. 9 AND 10 WERE RECEIVED INTO
- 18 EVIDENCE.)
- 19 BY MR. SCHWARZ:
- 20 Q. Do you agree with Mr. Cline's statement on
- 21 page 6, line 6 and 7 of his direct testimony, that greater
- 22 discounts also benefit all other customers because they
- 23 receive the remaining 70 percent of the discounts?
- A. No, I do not. The other customers, including
- 25 low-income customers, currently receive 100 percent of

- 1 pipeline discounts. Reducing that level to anything less
- 2 than 100 percent would be a reduction in the overall level.
- 3 In fact, Laclede is already achieving discount for fiscal
- 4 year 2002, according to the company's own calculation, that
- 5 would guarantee a \$6 million funding level. Over an
- 6 approximately seven-year time frame, Laclede has achieved --
- 7 Q. Sir, is any of this going to be HC?
- 8 A. Yes.
- 9 JUDGE RUTH: Okay. Just a moment. I need the
- 10 attorneys to help me clear the courtroom, if we're going to
- 11 go in-camera.
- 12 And hold on.
- MR. SCHWARZ: He prepared a nice exhibit.
- MR. PENDERGAST: Tim, would you just like to
- 15 make an exhibit?
- MR. SCHWARZ: If I could find it.
- 17 MR. PENDERGAST: I'm sorry. I've got it right
- 18 here.
- 19 MR. SCHWARZ: I know, but I had copies for the
- 20 reporter and the Commission, and he gave them to me and I
- 21 gave them to the parties earlier.
- JUDGE RUTH: Are we going to be needing a
- 23 break, then, for copies to be made, just a short one?
- I'm asking.
- MR. SCHWARZ: Let me see if I can get it

- 1 identified first, and then we can.
- 2 BY MR. SCHWARZ:
- 3 Q. Did you prepare an exhibit showing the history
- 4 of Laclede's discounts?
- 5 A. Yes.
- 6 Q. And in your opinion, that's a highly
- 7 confidential exhibit?
- 8 A. That's correct.
- 9 Q. All right. I will come back to that in a
- 10 minute.
- 11 Did the Commission's task force on gas prices
- 12 support the concept of baselines for pipeline discounts?
- 13 A. Yes, it did.
- Q. Do you believe that the study conducted by
- 15 Laclede Gas Company from its Case No. GT-99-303 already
- 16 referenced in this case is adequate?
- 17 A. No, I do not. I believe there was some
- 18 discussion between Commissioner Murray and Company Witness
- 19 Cline on that particular study. That study was based upon
- 20 data from April of 1999. That study is almost four years
- 21 old. Numerous contracts would have changed since then, and
- 22 based upon a review of that study, it became apparent to me
- 23 that Laclede has at least one pipeline that was not part of
- 24 that study.
- 25 (EXHIBIT NO. 18HC WAS MARKED FOR

- 1 IDENTIFICATION BY THE REPORTER.)
- 2 BY MR. SCHWARZ:
- 3 Q. Mr. Sommerer, I show you what has been marked
- 4 as Exhibit 18 for identification. Did you compile this
- 5 document?
- 6 A. Yes, I did.
- 7 Q. And does it show the level of discounts
- 8 obtained by Laclede for the years '95-'96 through '01-'02?
- 9 JUDGE RUTH: Can I interrupt you?
- MR. SCHWARZ: Sure.
- 11 JUDGE RUTH: I'm sorry. I think we need to go
- 12 off the record for just a moment.
- 13 (AN OFF-THE-RECORD DISCUSSION WAS HELD.)
- 14 JUDGE RUTH: Okay. Let me clarify for the
- 15 record. We are not HC. I apologize for that.
- MR. SCHWARZ: We're not in-camera.
- 17 JUDGE RUTH: I'm sorry. We are not in-camera.
- 18 I apologize for that interruption, but you may
- 19 proceed.
- 20 BY MR. SCHWARZ:
- 21 Q. And does the exhibit also reflect Laclede's
- 22 share under various GSIP programs and the customers' share
- 23 of discount levels for the years indicated?
- 24 A. That's correct, with the clarification that
- 25 for 2001-2002 there wasn't a GSIP in place, and so that's an

- 1 estimate or an actual number of the funding cap.
- 2 Q. And it's true that in '95-'96 Laclede did not
- 3 have a GSIP; is that correct?
- 4 A. That is also correct.
- 5 MR. SCHWARZ: I would offer Exhibit 18HC.
- 6 JUDGE RUTH: Are there any objections to
- 7 Exhibit 18HC being received into the record?
- 8 MR. PENDERGAST: No objection.
- 9 JUDGE RUTH: No objection?
- 10 MR. COFFMAN: No objection.
- 11 JUDGE RUTH: Okay. Then 18HC is received.
- 12 (EXHIBIT NO. 18HC WAS RECEIVED INTO EVIDENCE.)
- MR. SCHWARZ: Thank you.
- 14 BY MR. SCHWARZ:
- On page 7 of his testimony, Mr. Cline states,
- 16 there is no reason that an incentive plan should be based on
- 17 the premise that rewards are only appropriate where some
- 18 historical level of performance has been exceeded.
- 19 Would you please comment on that observation?
- 20 A. The Staff believes that baselines are
- 21 absolutely appropriate. I think you found that concept in
- 22 the task force report. It's been a matter of Staff's
- 23 position for a number of years that that element should
- 24 be looked at.
- 25 And I would also comment that it doesn't

- 1 appear under the company's tariffs as they presented them
- 2 for Catch-Up/Keep-Up that they have considered a baseline.
- 3 Q. On page 8, Mr. Cline asserts that the sharing
- 4 percentages proposed by the company for the program
- 5 certainly fall within a reasonable range.
- 6 What are your observations on that comment?
- 7 A. Certainly a level such as Mr. Cline has
- 8 described, anywhere from 10 to 60 percent, has been used in
- 9 prior GSIPs, but I would comment that when you start looking
- 10 at percentages like 30 percent or 50 percent, it takes such
- 11 a large share out of any potential savings that the absolute
- 12 level of savings is reduced that can be applied to reducing
- 13 the gas customers' bills.
- 14 MR. SCHWARZ: Thank you. I have nothing
- 15 further.
- JUDGE RUTH: Public Counsel?
- MR. COFFMAN: No questions, thank you.
- JUDGE RUTH: And Laclede?
- MR. PENDERGAST: Thank you, your Honor.
- 20 CROSS-EXAMINATION BY MR. PENDERGAST:
- Q. Good afternoon, Mr. Sommerer.
- 22 A. Good afternoon, Mr. Pendergast.
- 23 Q. I'd like to turn to your Exhibit 18, and I
- 24 will also try to go ahead and do this without getting
- 25 specific about the numbers.

- 1 But you have discount level there at the top
- 2 as your first column that runs across the page?
- 3 A. That's correct.
- 4 Q. Then you have net benefit to customers; is
- 5 that correct?
- 6 A. That is correct.
- 7 Q. And you deduct the entire 6 million from the
- 8 discounted level for '01-'02; is that correct?
- 9 A. That is correct.
- 10 Q. Let me ask you this, Mr. Sommerer: Do you not
- 11 consider Laclede's low-income customers to be its customers?
- 12 A. I absolutely think that the low-income
- 13 customers are Laclede's customers.
- Q. Okay. And so to the extent that those
- 15 low-income customers receive, as a result of this funding,
- 16 help with their arrearages, are you not classifying that as
- 17 a benefit to those customers?
- 18 A. I'm not testifying to that aspect in this
- 19 particular schedule. What I've attempted to do in this
- 20 schedule is isolate the effect of any Laclede share of
- 21 discounts or any increase in gas cost in the PGA, in the
- 22 context of the PGA, from this funding level that Laclede has
- 23 suggested.
- Q. Okay. Well, let's assume for me that the
- 25 Commission decides that they want to define that benefit to

- 1 customers to include net benefits to all customers,
- 2 including low-income customers, and that they choose to go
- 3 ahead and characterize the payment down of their arrearages,
- 4 the grants that would be provided under the weatherization
- 5 program to low-income customers, as well as the
- 6 administrative services that would be provided to help them
- 7 with education and counseling and that type of thing as a
- 8 benefit.
- 9 If that were the case, would we need to go
- 10 ahead and revise your schedule here to add that 6 million
- 11 back?
- 12 A. In order to make this schedule as accurate as
- 13 possible in terms of the effect on the PGA accounts, I
- 14 believe that the schedule should stay as it is. We could
- 15 argue about whether the net benefit to the customer needs to
- 16 be clarified to, say, the PGA effect on the customer.
- 17 I would certainly be willing to -- to modify
- 18 that, because that's the intent.
- 19 Q. Okay. So you'd be willing to modify it to
- 20 show that and you -- in your view, this represents the PGA
- 21 effect and not necessarily the entire effect on all
- 22 customers?
- 23 A. That is correct.
- Q. Fair enough. You talked about baselines and
- 25 the task force having recommended that baselines be used

- 1 with pipeline discounts, is that correct or --
- 2 A. That's right.
- 3 Q. -- do you recall that?
- 4 Do you happen to have Exhibit 16?
- 5 A. Is Exhibit 16 the task force report?
- 6 Q. I believe it is.
- 7 A. Yes.
- 8 Q. And when you mention that, were you referring
- 9 to one of the parameters, recommended parameters for
- 10 incentive design?
- 11 A. That's correct.
- 12 Q. Okay. And were you referring to the one that
- 13 says, baselines should be considered for components of the
- 14 incentive plan where inherent levels of performance exist?
- 15 A. Yes.
- 16 Q. Okay. Is considered, in your view, the same
- 17 as adopted?
- 18 A. Not necessarily.
- 19 Q. Or always used?
- 20 A. Not necessarily.
- Q. Would considered suggest that it's something
- 22 that should be entertained, thought about and perhaps either
- 23 used or not used?
- A. Absolutely.
- Q. And it says that among the factors relevant to

- 1 establishing a particular baseline, if you do choose one, is
  2 desired public energy policies.
- 3 Do you know what that means?
- 4 A. I've read that particular term, and to me it's
- 5 too general really to define exactly what was meant by it.
- 6 I've looked for additional clarification. I'm assuming that
- 7 there's some overall consideration that may affect the level
- 8 of the baseline and that should be considered, but I don't
- 9 have the specific example of what was meant by that phrase.
- 10 Q. Okay. Fair enough. Some questions were
- 11 referred to you, I believe by Mr. Colton, regarding the PGA
- 12 rate design proceeding involving Laclede back in 1995.
- Do you recall that?
- 14 A. Yes, I do.
- 15 Q. Are you familiar with that proceeding?
- 16 A. Yes, I am.
- 17 Q. Okay. Can you tell me, was that basically a
- 18 proceeding where, outside the context of a rate case, we had
- 19 a separate case in order to determine how the company's
- 20 fixed costs, capacity costs should be allocated?
- 21 A. It clearly was outside the context of a rate
- 22 case, but to be totally clear about it, there was a link to
- 23 a rate case in GR-92-165. The parties agreed that this was
- 24 an issue that needed to be looked at, and I believe it was
- 25 followed up in an ACA docket. Subsequent to that it was

- 1 followed up in a separate PGA rate design docket.
- Q. Okay. In a separate PGA rate design docket.
- And was the issue there whether or not
- 4 capacity reservation costs -- and by the way, those are the
- 5 same costs we're talking about when we talk about pipeline
- 6 transportation and storage costs, right?
- 7 A. For the most part, that's correct.
- 8 Q. Okay. For the most part.
- 9 -- how they should go ahead and be allocated
- 10 between the company's summer season and winter season?
- 11 A. That was one of the issues, yes.
- 12 Q. Okay. And that issue involved whether
- 13 or not there should be an increase in the winter/summer
- 14 differential; is that correct?
- 15 A. That's correct.
- 16 Q. And isn't it true that Staff and AmerenUE and
- 17 the industrials, although they had slightly different
- 18 proposals, they were proposing essentially to more costs
- 19 from the summer period into the winter period for recovery;
- 20 is that correct?
- 21 A. That's my understanding, yes.
- 22 Q. And Laclede and, I believe at the time, Office
- 23 of the Public Counsel took the position that that was not an
- 24 appropriate rate design change to make; is that correct?
- 25 A. I'm not so sure about Public Counsel's

- 1 position, but that's my recollection of Laclede's position,
  2 yes.
- 3 Q. I think we were arm in arm on that, but -- but 4 the record will speak for itself.
- 5 But I'd like to refer you to page 37, if I
- 6 could, and could you read the concluding paragraph there
- 7 before you get to the ESCO contract issue?
- 8 A. Would you like me to read that in the record 9 or just read it to myself?
- 10 Q. Read it into the record, please.
- 11 A. LGC also has made a convincing argument that
- 12 imposition of the suggested changes in rates would burden
- 13 the less able ratepayers with additional expense at a time
- 14 of year when heating bills are already at their highest,
- 15 resulting in higher bad debt, higher collection cost and
- 16 less revenue for the company. It is difficult to perceive
- 17 any public benefit resulting from this scenario.
- 18 Q. Now, is that an indication to you that, at
- 19 least from the Commission's perspective, this rate design
- 20 change that was being contemplated in a separate non-rate
- 21 case proceeding could have an impact on the company's
- 22 uncollectibles expense and other costs?
- 23 A. That appears to have been part of the
- 24 Commission's concern, yes.
- Q. And do you know at that time whether Staff had

- 1 any concerns or problems about pursuing a separate
- 2 proceeding outside of a rate case, because if the Commission
- 3 made a rate design change, it would have an impact on the
- 4 company's uncollectible expense?
- 5 A. Well, my recollection of why this case was set
- 6 up was because all the parties in a rate case, a general
- 7 rate case, agreed that it was perhaps appropriate, certainly
- 8 agreeable and acceptable to take a look at this particular
- 9 issue.
- 10 I was the witness on the ESCO contract issue
- 11 back in GR-92-165. I had testimony on that issue, and that
- 12 particular case neared settlement, but there was one last
- 13 thing that held up the entire rate case, and that was this
- 14 particular question about how those ESCO costs should be
- 15 allocated.
- And because all of the other parties were very
- 17 near agreement on revenue requirement and every other issue
- 18 that I can remember and this one issue would hold up the
- 19 entire rate case, it was agreed that the issue would be
- 20 deferred to some subsequent proceeding.
- Q. And that was a non-rate-case proceeding; is
- 22 that correct?
- 23 A. That is correct.
- Q. Okay. And, once again, I'll repeat my
- 25 question.

- 1 Were you aware at that time of Staff's
- 2 suggesting that those rate design changes could not be
- 3 contemplated by the Commission or that the Commission could
- 4 not implement them because they might have an impact on
- 5 uncollectible costs or disconnection costs or collection
- 6 activities?
- 7 A. I vaguely recall that there was some concern
- 8 about addressing these issues outside of a general rate
- 9 case, but since they were gas-related, they didn't involve
- 10 any non-gas-cost-related issues in Staff's opinion, that we
- 11 would be willing to go ahead and deal with the issue, again
- 12 based upon the agreement of all the parties in the general
- 13 rate case from GR-92-165.
- 14 Q. So it would be your testimony, even though the
- 15 Commission found here that implementation of the proposal
- 16 could have an impact on uncollectible expense, that does not
- 17 mean that this rate design change involved a non-gas costs.
- 18 Would that be your testimony?
- 19 A. That is my testimony.
- 20 MR. PENDERGAST: I have no further questions.
- 21 Thank you.
- JUDGE RUTH: And questions from the Bench,
- 23 Commissioner Murray?
- 24 COMMISSIONER MURRAY: Thank you.
- 25 QUESTIONS BY COMMISSIONER MURRAY:

- 1 Q. Good afternoon, Mr. Sommerer.
- 2 A. Good afternoon, Commissioner.
- 3 Q. You're -- the basic thrust of your testimony
- 4 is that you disagree with the funding mechanism because it
- 5 is inappropriate to use the PGA/ACA process as the proposal
- 6 does; is that accurate?
- 7 A. That's one of the points -- that's really one
- 8 of two points that I was trying to make with my testimony,
- 9 that the PGA mechanism was an inappropriate funding
- 10 mechanism that shouldn't be used to fund what Staff believes
- 11 is a non-gas cost, and also to the extent this is
- 12 characterized as a gas supply incentive mechanism that does
- 13 have some problems.
- 14 Q. Okay. I was just reviewing a file that I had
- 15 on the PGA/ACA process earlier this afternoon, and in doing
- 16 so I came across the case, and in that I've been in and out
- 17 of the hearing, this hearing, I'm not sure whether this case
- 18 has been referenced for this particular hearing or not, but
- 19 it's the Midwest Gas Users Association versus the Public
- 20 Service Commission that was heard by the Missouri Court of
- 21 Appeals in 1998.
- Does that case ring a bell with you at all?
- 23 A. Yes.
- 24 Q. Has that been referenced here in this hearing,
- 25 to your knowledge?

- 1 A. I do not believe it has.
- 2 Q. As I read it, I -- it appears to me that it's
- 3 very on point. Now, if I'm wrong, would you show me how
- 4 it's distinguishable?
- 5 And I'm going to go to the portion of the
- 6 Court of Appeals opinion that deals with the validity of
- 7 experimental gas cost incentive mechanism, and I'm going to
- 8 read just a little bit of that to you and ask you if you'd
- 9 make some comments.
- 10 Relators also argue that, even if the basic
- 11 PGA/ACA mechanism is permitted under Missouri law, MGE's
- 12 experimental gas cost incentive mechanism approved by the
- 13 PSC below violates Missouri law. As explained above, under
- 14 the incentive mechanism the PSC determines the benchmark
- 15 price that it anticipates gas will cost over the following
- 16 year. It recognizes that the actual price may vary somewhat
- 17 from the benchmark. It, therefore, sets a benchmark price
- 18 for gas at a level which is 2 percent below what the PSC
- 19 believes is likely to be the actual cost of gas.
- 20 At the end of the year, when the actual gas
- 21 costs for the prior year are determined, the PSC and
- 22 the company review the actual cost of gas for the year.
- 23 If the actual gas costs determined to have met the benchmark
- 24 or are up to 4 percent higher than the benchmark, that is,
- 25 2 percent higher than the actual anticipated price, since

- 1 the benchmark is set at 2 percent below the actual
- 2 anticipated price, the PSC will allow this amount of actual
- 3 cost adjustment by the utility.
- 4 And then it goes on to talk about if the
- 5 actual -- a little bit later in the Order, if the actual gas
- 6 costs were between the benchmark level and 94 percent of
- 7 that level, then 50 percent of savings are passed on to the
- 8 ratepayers. If actual gas costs are less than 94 percent of
- 9 the benchmark level, then 100 percent of the savings will be
- 10 passed on to the ratepayers.
- 11 And a little bit further, the court says, As
- 12 noted earlier, this incentive clause is, in part, intended
- 13 to give the companies an incentive to buy gas as cheaply as
- 14 possible. They know that they will not be able to pass on
- 15 all of any costs over those anticipated by the PSC.
- And then the court further says, The principal
- 17 objection to the incentive mechanism is that it allows the
- 18 companies to -- profit or loss to increase or decrease if it
- 19 turns out that the company's actual costs do not exactly
- 20 match the benchmark cost.
- 21 And I'm skipping again down these to this
- 22 language where the court says, The use of a PGA or incentive
- 23 PGA mechanism is not invalid simply because it also suffers
- 24 from some lack of perfection. The PGA process is, in fact,
- 25 far less likely to result in excess profits or losses than

- 1 is a traditional rate case.
- 2 And further down the court says, The incentive
- 3 mechanism is simply a specific application of the principles
- 4 applied in any ACA proceeding. Moreover, any variations in
- 5 fuel cost which affect profit or loss, like other cost
- 6 variations caused by regulatory lag, can and will be taken
- 7 into account in the next rate proceeding.
- 8 And I realize that there was a benchmark, but
- 9 there was also the allowance of an adjustment based on
- 10 something other than actual costs incurred.
- 11 And how does that case and its use of the
- 12 PGA/ACA process differ from what is being proposed here?
- 13 A. Well, I think it really goes to the fact that
- 14 the court did -- again, I'm not an attorney, so I don't mean
- 15 to interpret this decision from Staff's legal analysis of
- 16 that decision.
- 17 But just from my experience in dealing with
- 18 incentive plans and being aware of how the MGE incentive
- 19 plan worked, and it's my opinion that the court did not
- 20 believe that incentive plans were unlawful, and it tried to
- 21 state its conclusions by simply saying there were benchmarks
- 22 that were available and that the PGA process was still going
- 23 to have some sort of a reconciliation and that there was
- 24 some imprecision in that process which might be less than
- 25 some imprecision that might be available in a rate case.

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- 2 layperson's analysis of what you read to me, is that as long
- 3 as you have a properly structured incentive plan with
- 4 benchmarks, they are lawful and they can be included in a
- 5 purchased gas adjustment clause.
- 6 Q. But I thought it was Staff's position that the
- 7 PGA/ACA process could not be used to flow through anything
- 8 other than actual costs of gas, actually incurred costs of
- 9 gas.
- Isn't that Staff's position?
- 11 A. I would say as long as you're dealing with
- 12 prudently incurred costs. I'd have to make that
- 13 distinction; they have to be prudent costs. Just because
- 14 they're incurred doesn't mean they should flow through the
- 15 final rates. And in addition to that, there have been
- 16 incentive mechanisms as part of the purchased gas adjustment
- 17 clause, but the underlying foundation there was that there
- 18 were going to be benefits over and above what traditional
- 19 regulation would have achieved.
- 20 So that you were not adding on additional cost
- 21 over and above the actuals, but that somehow you could make
- 22 a very strong point that the costs that were ultimately
- 23 achieved by the utility were less than what they otherwise
- 24 would have been, absent the incentive plan.
- 25 Q. But if the company achieves discounts to the

- 1 transportation and storage costs of gas and consequently
- 2 does not incur costs up to the level from which the
- 3 discounts were achieved, are you saying that you would not
- 4 object to the company being able to flow the difference
- 5 between the discount amount and the full amount through the
- 6 PGA/ACA process, so long as the full amount that I'm -- what
- 7 I'm calling the full amount, would be based upon a benchmark
- 8 versus being based upon the maximum allowable rate set by
- 9 FERC?
- 10 A. We would certainly say that the actual gas
- 11 cost in that instance would be the discounted rate, and that
- 12 should be the starting point for the PGA process. And if
- 13 you're going to make an incentive out of it, which the Staff
- 14 is not recommending for this particular case, but if you
- 15 were to look at the design of it, we would certainly propose
- 16 that there should be a baseline, some level of historical
- 17 performance that reflects the fact that there are certain
- 18 efficiencies and gains that have been made under a
- 19 traditional regulation.
- 20 Q. Okay. So your objection to the use of the
- 21 PGA/ACA process, I just want to -- I just want to try to get
- 22 an understanding of this.
- 23 Your objection is not based upon the fact that
- 24 something other than the prudently incurred costs of gas are
- 25 included, actual costs of gas; is that right?

- 1 A. I'd have to clarify that by saying in this
- 2 particular case, we view the \$6 million as really being a
- 3 non-gas cost. It's related to bad debts. Bad debts aren't
- 4 collected through the PGA mechanism. They never have been.
- 5 I wouldn't suggest doing that.
- 6 So that's part of Staff's position here is,
- 7 we're dealing with something that has not traditionally been
- 8 defined as a cost of gas and, in fact, is not a cost of gas.
- 9 Q. Purely because it is -- I'm just trying to get
- 10 in my mind the distinction you're making. The distinction
- 11 here is that it is being used to reduce bad debt?
- 12 A. That \$6 million level, given the way that
- 13 tariffs are currently structured, would be considered really
- 14 a net of the gas cost.
- 15 In other words, from an accounting standpoint,
- 16 you'd have to go back in and look at the company's total gas
- 17 cost. We assume that's \$300 million for Laclede for a year.
- 18 In order to make this funding mechanism work through the
- 19 PGA, you'd have to take that \$300 million that's booked from
- 20 actual invoices that are paid to the pipeline companies and
- 21 add \$6 million to the cost of gas.
- 22 So the question is, is that \$6 million a
- 23 non-gas cost, is it a gas cost? To me it's more related to
- 24 the Catch-Up/Keep-Up program and attempting to address that
- 25 program design. It's not really a gas cost.

- 1 Q. Let's assume you set a benchmark and the
- 2 company were to get the gas for a percentage under that
- 3 benchmark, and assume that the company were allowed to keep
- 4 that as an incentive, that difference. Technically, that's
- 5 also -- well, that would also -- that difference, then,
- 6 would also be -- still be charged to all the ratepayers,
- 7 would it not?
- 8 A. I would agree with you, except with, again,
- 9 the clarification that there's an assumption there that the
- 10 gas costs are less than what they otherwise would have been.
- 11 Q. Where is the assumption?
- 12 A. The assumption to me is just the fact that the
- 13 purchased gas adjustment clause is based upon actual gas
- 14 costs. That's how the reconciliation was made. If you have
- 15 an incentive plan, to me it's proper theory to assume that
- 16 before you're going to increase the cost through an
- 17 incentive mechanism, the actual gas cost, you have to make
- 18 the assumption that gas costs are being saved somehow
- 19 through the operation of the incentive plan.
- 20 Q. Okay. And you're saying the only way you can
- 21 make that assumption is to set a benchmark below what's
- 22 already been achievable in the past?
- 23 A. Staff has suggested that if you are going to
- 24 look at pipeline discounts, you need to take a look at a
- 25 typical level that's achieved in the past as part of the

- 1 basis behind setting that benchmark.
- 2 Q. And is that how you get your -- how you --
- 3 then can reason that it is appropriate to charge the
- 4 customers more than what the company actually had to and
- 5 flow it through the PGA/ACA process?
- 6 A. In my opinion, that was the underlying
- 7 foundation behind setting these gas PGA incentives up, was
- 8 that there is an understanding that there will be some
- 9 adjustment made at the end of the process which would be the
- 10 company's portion of the savings. And in order to have some
- 11 percentage shared with the company, you're going to have to
- 12 increase gas costs through the ACA process.
- 13 That's mechanically how that adjustment was
- 14 made, but the argument behind -- or the logic, the rationale
- 15 behind that was you indeed had savings, savings over and
- 16 above the alternative or savings over and above or
- 17 reasonable benchmark.
- 18 Q. I'm still not sure I understand the leap in
- 19 logic to get to calling it actually incurred costs of gas,
- 20 but I think I understand what it is you're saying.
- 21 COMMISSIONER MURRAY: I think that's all.
- 22 Thank you.
- THE WITNESS: You're welcome.
- JUDGE RUTH: Commissioner Lumpe?
- 25 QUESTIONS BY COMMISSIONER LUMPE:

- 1 Q. Mr. Sommerer, do you consider this to be an
- 2 incentive plan?
- 3 A. Certainly not a properly structured incentive
- 4 plan, and I'm not even sure that Laclede has characterized
- 5 it like that.
- 6 Q. As an incentive plan. Okay. And it appears
- 7 to me that when I was questioning Ms. Meisenheimer, her
- 8 concerns were the funding mechanism, and as I gather it,
- 9 that is partially what your concern is also; am I correct?
- 10 A. That's right.
- 11 Q. And if I look on page 4, around line 8, what I
- 12 gather that you're saying is that burdening the PGA with
- 13 non-gas costs sets a bad precedent and possible questionable
- 14 legality, and I'm assuming you discussed that with legal
- 15 staff to make that statement there; is that correct?
- 16 A. That's correct.
- 17 Q. All right. And what it does, in effect, if I
- 18 understand you correctly, is that it takes bad debt and
- 19 moves it somehow into the PGA, which -- it moves something
- 20 that is normally in the non-gas costs into the gas cost
- 21 entity and that is what you consider to be not appropriate;
- 22 is that right?
- 23 A. That's correct.
- Q. Okay. And the other issue that you had had to
- 25 do with the -- why it's only the firm customers, why it's

- 1 not the transportation customers also, is that -- would you
- 2 sort of explain that to me, what your concern is there?
- 3 A. Yes. The way the purchased gas adjustment is
- 4 structured in terms of allocating firm capacity reservation
- 5 charges, there is a sharing of that burden, those costs
- 6 between at least two types of customers or two classes, two
- 7 separate classes, the firm sales customers and the firm
- 8 transportation customers. Those allocation percentages
- 9 are set out in the tariff, and it's really a matter of
- 10 long-standing tariff guidance on that issue.
- 11 So the way I understand how those costs are
- 12 allocated, the firm transportation customers do bear some
- 13 portion of the reservation charges. That means that -- in
- 14 turn, means that if they're paying the discounted
- 15 transportation charges, both the firm sales customers are
- 16 paying a portion of the discounted pipeline transportation
- 17 charges and the firm transportation customers are paying for
- 18 some portion of the discounted firm pipeline transportation
- 19 charges.
- 20 One wonders why there's not some sort of an
- 21 allocation of the \$6 million, because the company's proposal
- 22 appears, based upon Catch-Up/Keep-Up tariffs, the proposal
- 23 appears to allocate the total \$6 million just to the firm
- 24 sales customers. To me, to the Staff, that seems
- 25 inconsistent.

- 1 Q. And is this concern basically because it's
- 2 using the PGA process? If it were not using the PGA
- 3 process, the discounts on gas, that -- would that concern be
- 4 alleviated? In other words, if you were not to move bad
- 5 debt into the PGA process, this is a concern because of that
- 6 kind of bypass or movement; is that correct?
- 7 A. I think that's a primary concern base of that.
- 8 If we were in a general rate case it would be an issue.
- $\ensuremath{\mathsf{9}}$  Those allocation issues could be looked at in the context of
- 10 the rate case.
- 11 COMMISSIONER LUMPE: Thank you. That's all I
- 12 have, Mr. Sommerer.
- 13 THE WITNESS: You're welcome.
- 14 JUDGE RUTH: Commissioner Gaw?
- 15 COMMISSIONER GAW: No, thanks.
- JUDGE RUTH: Any other questions from the
- 17 Bench?
- 18 (No response.)
- 19 JUDGE RUTH: Okay. We'll move to recross.
- 20 Public Counsel?
- 21 RECROSS-EXAMINATION BY MR. COFFMAN:
- Q. Good afternoon, Mr. Sommerer.
- 23 A. Good afternoon, Mr. Coffman.
- Q. You were asked some questions about the
- 25 Midwest Gas Users court case, and you did say that you have

- 1 read that and understand that to some degree in a
- 2 non-attorney manner?
- 3 A. It has been some time since I've read that
- 4 decision, but yes, I have.
- 5 Q. Do you recall if the mechanisms that were the
- 6 subject of that case involved non-gas costs?
- 7 A. My recollection is that the subject matter of
- 8 that case involved gas cost.
- 9 Q. And you did state earlier, did you not, that
- 10 arrearages in your opinion are not gas costs? In fact, you
- 11 did state in your opinion they are non-gas costs?
- 12 A. That is correct.
- 13 Q. And I know it's not exactly the same thing,
- 14 but is it not true that uncollectible expense has been
- 15 traditionally considered a non-gas cost and treated in a
- 16 rate case?
- 17 A. That's also correct.
- 18 Q. Is -- and again, I understand you're not an
- 19 attorney and that your opinions are not necessarily legal
- 20 opinions, but based on your understanding, your expertise in
- 21 this area of gas procurement and ratemaking for gas costs,
- 22 do you understand the general rationale for the legality of
- 23 a PGA process that is somewhat of a single-issue procedure?
- 24 A. Yes, I do.
- 25 Q. And what's your opinion of that legal

- 1 rationale, if you can?
- 2 A. My understanding is that the purchased gas
- 3 adjustment clause is allowed and authorized because it deals
- 4 with a limited subset of cost. The costs are a material
- 5 portion of the gas company's cost of service. Those costs
- 6 involve FERC-regulated charges, as well as an extremely
- 7 large amount of deregulated gas costs.
- 8 So the theory is, is that you can define with
- 9 some degree of certainty the cost element that you're
- 10 looking at and fairly reconcile that to an actual cost
- 11 level.
- 12 Q. Do you have any understanding of the
- 13 distinction that Missouri courts and other Missouri
- 14 policymakers have made between the PGA process and a fuel
- 15 adjustment clause for electric companies?
- 16 A. I'm going off of memory here, but my
- 17 understanding is that it's based upon a couple of
- 18 distinctions.
- 19 First of all, an electric company in most
- 20 cases generates its own power, so you're dealing with a
- 21 material amount on the production side that's in the
- 22 company's control. It's in the company's rate base. It's
- 23 part of the cost of service considered in a general rate
- 24 case. It's usually not nearly the percentage of the cost of
- 25 service for an electric company as the gas cost would be for

- 1 a gas company.
- 2 Q. And isn't it generally assumed that natural
- 3 gas is the product that is ultimately consumed by the end
- 4 user, as opposed to fuel that may be used by an electric
- 5 company to generate electricity?
- 6 A. That's correct.
- 7 Q. And just, I guess, one more time to clarify
- 8 and get more back to what I think was the general focus of
- 9 Commissioner Murray's questions, is the Staff's objection to
- 10 the funding mechanism proposed in the Catch-Up/Keep-Up plan
- 11 addressed more to the gas versus non-gas nature of the
- 12 subject matter than perhaps the issue of whether it reflects
- 13 actual cost?
- 14 A. Certainly that is the major thrust of Staff's
- 15 concern, is that we aren't dealing with a gas cost here.
- MR. COFFMAN: Thank you. That's all I have.
- 17 Thank you.
- JUDGE RUTH: Laclede?
- MR. PENDERGAST: Thank you.
- 20 RECROSS-EXAMINATION BY MR. PENDERGAST:
- 21 Q. Just a few questions, Mr. Sommerer.
- 22 I've had another extended discussion about gas
- 23 and non-gas costs, and do I recall correctly when we were
- 24 talking about PGA rate design proceeding that you indicated
- 25 that that proceeding only dealt with gas costs?

- 1 A. That's my understanding, yes.
- 2 Q. And you indicated that even though the
- 3 Commission recognized in its order that a change to that PGA
- 4 rate design could have an impact on uncollectible expense;
- 5 is that correct?
- 6 A. My reading of that order was that that was the
- 7 Commission concern, yes.
- 8 Q. And simply because it could have an impact on
- 9 uncollectible expense does not change your opinion that that
- 10 case was only about gas costs, does it?
- 11 A. That does not change my opinion. My belief is
- 12 that the issues addressed in that case, the rate design
- 13 issues dealt with gas cost issues.
- 14 Q. I'd like to ask you a few questions about what
- $15\ \mbox{discretion}$  the Commission does have with regard to PGA rate
- 16 design matters.
- 17 We've had some discussion about the MGE plan.
- 18 Have you heard that discussion?
- 19 A. I have been here for parts of the discussion,
- 20 yes.
- 21 Q. Okay. And we were talking about earlier this
- 22 allocation of fixed cost among various customer classes that
- 23 was dealt with in the PGA rate design proceeding; is that
- 24 correct?
- 25 A. That's correct.

- 1 Q. And do you think this Commission has the
- 2 ability to determine how fixed capacity costs ought to be
- 3 allocated to customers?
- 4 A. I think in the appropriate forum, the
- 5 Commission does have that ability to consider the
- 6 appropriate allocation of gas costs.
- 7 Q. And would that include commodity costs as
- 8 well?
- 9 A. Yes.
- 10 Q. That would include gas supply demand charges?
- 11 A. Yes.
- 12 Q. And do you think the Commission has the
- 13 discretion, if it believes it's appropriate and there's
- 14 evidence to support it, to allocate, say, more capacity to
- 15 cost to some customers rather than others?
- 16 A. I believe it does have the discretion to look
- 17 at those issues, yes.
- 18 Q. Does it have the discretion to go ahead and
- 19 collect those costs on a fixed basis versus a volumetric
- 20 basis?
- 21 A. Yes.
- 22 Q. Okay. And if the Commission had another PGA
- 23 rate design proceeding in which it chose to go ahead and
- 24 collect a portion of those costs on a fixed basis rather
- 25 than a volumetric basis, could that potentially have an

- 1 impact on customers?
- 2 A. Certainly from a gas cost standpoint, if you
- 3 have a PGA rate proceeding and you look at those issues, it
- 4 would have some impact on the various customer classes.
- 5 Q. Could increase what some customers pay,
- 6 decrease what others pay?
- 7 A. Yes.
- 8 Q. But the Commission could make that
- 9 determination in a PGA rate design proceeding outside the
- 10 context of a rate case?
- 11 A. That is my belief, yes.
- 12 Q. Okay. And could the Commission go ahead and,
- 13 in your opinion, create subclasses of customers and
- 14 determine how much they want those subclasses of customers
- 15 to pay in gas reservation cost?
- MR. SCHWARZ: I'll object that that calls for
- 17 a legal conclusion.
- JUDGE RUTH: Response?
- 19 MR. PENDERGAST: I thought we had a fairly
- 20 wide latitude on Mr. Sommerer getting into issues that
- 21 surround how the PGA operate, and we've skirted up against
- 22 legal questions that, I believe, Mr. Coffman over here just
- 23 spent a quite a few moments taking him through the MGE
- 24 UA case, so I think it's a fair question.
- MR. SCHWARZ: There are specific statutes that

- 1 deal with the Commission's power and authority to classify
- 3 MR. PENDERGAST: He's an expert, I believe, on
- 4 tariff issues and allocation of cost under the PGA, or at
- 5 least he's been classified as such. I think that's a fair
- 6 question for him to be asked and to answer.
- 7 JUDGE RUTH: I'm going to overrule the
- 8 objection, although if the witness feels he's not able to
- 9 answer that question, he can so answer.
- 10 THE WITNESS: And I believe you've entered
- 11 into an area that is more appropriately addressed by
- 12 counsel.

2 customers.

- 13 BY MR. PENDERGAST:
- 14 Q. Okay. Well, let me ask you this: In the MGE
- 15 case they took base rates. You're familiar with the low
- 16 income program there?
- 17 Within the statutory limitations, do they have
- 18 discretion?
- 19 A. This is based upon the ability to evaluate gas
- 20 costs?
- 21 Q. Yes.
- 22 A. I believe that's correct, yes.
- 23 Q. Okay. And in the MGE case, as I understand
- 24 it, what the Commission did was -- and I'm talking about low
- 25 income. Are you familiar generally with that MGE low-income

- 1 program?
- 2 A. Very generally, yes.
- 3 Q. Okay. And that was an 8 cent charge that was
- 4 collected on the customer charge and was used to fund the
- 5 low-income program in that case; is that right?
- 6 A. That's what I've understood, based upon
- 7 discussions in this particular proceeding.
- 8 Q. And that funding was in the form of credits to
- 9 the customer of \$40 or \$20, depending on income level?
- 10 A. That I don't know.
- 11 Q. Okay. Well, let's assume for a moment that it
- 12 was. And my question would be to you, is there any reason,
- 13 given what we've discussed about rate design, that the
- 14 Commission could not go ahead and decide it wants to have an
- 15 8 cent per charge in the PGA and then go ahead and have a
- 16 \$40 credit or \$20 credit on the customer's bill?
- 17 A. My understanding is, is that if you're going
- 18 to look at non-gas cost allocation -- and I'm assuming that
- 19 that's what you're referring to here.
- 20 Q. No, Mr. Sommerer. I'm just referring -- I'm
- 21 referring to the Commission saying, I'm going to increase
- 22 the PGA rate to everybody by 8 cents per month, and then I'm
- 23 going to go ahead and give 1,000 customers, just like in
- 24 MGE, a 40 cent credit on their cost of gas.
- 25 A. I think if that's something that's been the

- 1 subject of the tariffs, proper notice has been given, again,
- 2 consistent with counsel's advice under the Commission's
- 3 regulatory authority, that I could look at that type of an
- 4 issue in a case.
- 5 Q. Okay. And you mentioned baselines, and when
- 6 Laclede first had its incentive program approved, did the
- 7 pipeline discount component even have a baseline?
- 8 A. I believe the tariff provisions did contain
- 9 the recognition that Laclede had some discounts that were
- 10 under negotiation, perhaps were more historically based than
- 11 other discounts and, therefore, the sharing percentages were
- 12 adjusted.
- 13 I would view that as some consideration, based
- 14 upon that distinction of the baseline.
- 15 Q. Was it 10 and 20 percent, do you recall?
- 16 A. That's correct.
- 17 Q. Okay. And -- but it did not -- it did not
- 18 have a baseline other than the FERC maximum rate, if you
- 19 wanted to consider that to be your benchmark?
- 20 A. The FERC maximum rate as adjusted for any FERC
- 21 decisions to make those rates final.
- 22 Q. Okay. And when we had our capacity release
- 23 component in the GSIP, did that have a baseline?
- 24 A. When that was effective for the original GSIP,
- 25 I do not believe it had a baseline. It was more in line

- 1 with a sharing grid.
- Q. Okay. And basically the company got to keep a
- 3 specific amount depending on how much it achieved; is that
- 4 correct?
- 5 A. That's correct.
- 6 Q. And for off-system sales revenue when that was
- 7 included, did that have the baseline?
- 8 A. No, it did not.
- 9 Q. Okay. And are there other utilities that had
- 10 incentive plans where, for those various kind of components,
- 11 there wasn't a baseline?
- 12 A. That has varied by utility company, and I
- 13 think some of the original plans were very similar to
- 14 Laclede's original in terms of baselines, some situations
- 15 you had benchmarks. For example, in the gas supply
- 16 incentive, you had a benchmark. And MGE's most recent GSIP,
- 17 which is now expired, you had very strong benchmarks, in my
- 18 opinion, for pipeline discounts.
- 19 Q. Okay. Well, let me ask you this: Do you have
- 20 any -- well, you're familiar with Laclede's current
- 21 incentive program, right, for gas procurement costs?
- 22 A. For the recent rate case?
- 23 Q. Yes.
- 24 A. Yes, I am.
- 25 Q. And getting back to Commissioner Murray's

- 1 questions, under that program, if Laclede through the use of
- 2 financial instruments manages to go ahead and achieve a
- 3 level of savings or gains as that program defines them, will
- 4 it be flowing through, in your view, its actual gas costs to
- 5 customers?
- 6 A. It will be flowing through the actual gas
- 7 costs as billed, again assuming they're prudent, plus any
- 8 sharing that Laclede is able to achieve as part of the tiers
- 9 that are in place.
- 10 Q. So it would be adjusted for that?
- 11 A. That's correct.
- 12 Q. And that's essentially the way the incentive
- 13 programs, at least Laclede's, has always operated, isn't it?
- 14 A. That's correct.
- MR. PENDERGAST: Okay. Thank you. I have no
- 16 further questions.
- 17 Thank you, Mr. Sommerer.
- 18 THE WITNESS: You're welcome.
- JUDGE RUTH: You may proceed.
- 20 REDIRECT EXAMINATION BY MR. SCHWARZ:
- 21 Q. Mr. Sommerer, do you have a copy of Exhibit 17
- 22 in front of you?
- 23 A. Yes.
- Q. Would you look on the first page of that
- 25 Report and Order, and tell me what that case was

- 1 denominated?
- 2 A. That case was denominated as Case
- 3 No. GR-94-328.
- 4 Q. And what does the R, to your understanding,
- 5 indicate that the Commission considered that to be?
- 6 A. Based upon that designation, it appears that
- 7 they docketed that case as a rate case.
- 8 Q. So that the Commission, at least, considered
- 9 that it was -- at the time held out that it was, in fact,
- 10 considering the PGA rate design within a rate case; is that
- 11 correct?
- 12 A. Certainly based upon that designation, it
- 13 appears the Commission considered it more closely related to
- 14 a rate case.
- 15 Q. And does the Commission routinely set rates in
- 16 PGA/ACA cases?
- 17 A. Yes.
- 18 Q. In the context of setting rates, when the
- 19 Commission does rate design, whether it be in a general rate
- 20 case or in a rate case that's considered in the PGA/ACA
- 21 process, just when the Commission considers rate design,
- 22 does it consider the impact of the rate design on the
- 23 customers when deciding how to allocate the revenue
- 24 requirement burden?
- 25 A. That's my understanding, yes.

- 1 Q. Let's use as an example customer charges.
- 2 Do you know what Laclede's margin rate
- 3 customer charge is?
- A. I believe it's \$12, based upon my
- 5 recollection.
- 6 Q. And do you know where that might rank Laclede
- 7 with respect to the other LDCs in terms of a customer
- 8 charge?
- 9 A. No, I do not.
- 10 Q. Do you recall if in the 1997 Ameren gas rate
- 11 case where the parties stipulated an increase in the
- 12 customer charge from about \$8 to about \$9, that the
- 13 Stipulation & Agreement drew concurring but questioning
- 14 opinions from several Commissioners?
- 15 A. I do recall that there was some concern about
- 16 the magnitude of the increase of the customer charge.
- 17 Q. So that in the context of a PGA rate design
- 18 rate case, would you find it unusual that the Commission
- 19 would be considered (sic) with such things as the impact of
- 20 a change in rate design on the customers?
- 21 A. No. I would think that would be part of what
- 22 the Commission would be looking at.
- 23 Q. Mr. Moten in his testimony noted a number of
- 24 MGE customer outreach or customer assistance programs has --
- 25 excuse me.

- 1 Has Laclede ever claimed the cost of any of
- 2 those programs as a cost to be recovered through the PGA
- 3 process?
- 4 A. You're referring to MGE programs?
- 5 Q. No. I'm sorry if I misspoke and said MGE. I
- 6 want to correct that.
- 7 Has Laclede ever sought to collect the cost of
- 8 its customer education or Energy Smart or Weather Wise
- 9 programs through the PGA?
- 10 A. No.
- 11 Q. If they did so, would your auditors reject
- 12 those costs?
- 13 A. Yes, they would.
- 14 Q. To your knowledge, has Laclede entertained or
- 15 discussed in the process of this case any provision other
- 16 than collection of or rather any baseline for the -- what
- 17 it's calling an incentive program?
- 18 A. My only knowledge about the discussion of the
- 19 benchmark or possible baseline would simply be that
- 20 Mr. Cline did not believe that was necessary.
- 21 Q. In setting PGA rates in the PGA/ACA process,
- 22 does the Commission consider all relevant factors in the
- 23 cost of gas?
- 24 A. Yes.
- MR. SCHWARZ: I think that's all I have.

- 1 Thank you.
- JUDGE RUTH: Okay. Mr. Sommerer, you may step
- 3 down.
- 4 This appears to be an appropriate place to
- 5 break for the day, but before we go off the record, I want
- 6 to discuss exactly when we will continue. The
- 7 Commissioners' calendar is available on Monday, December 9th
- 8 starting at 8:30.
- 9 Would the parties all be available then? We
- 10 had briefly discussed some possibilities but never decided
- 11 for sure.
- 12 MS. SHEMWELL: Judge, I think that we just had
- 13 one witness left. I'm sorry. We have two witnesses left.
- 14 Our St. Louis people have requested that if
- 15 the Commission were amenable, they would really appreciate
- 16 if we could start a little later than 8:30 to give them time
- 17 to come in, and had suggested 10 as a possibility, but . . .
- 18 (AN OFF-THE-RECORD DISCUSSION WAS HELD.)
- JUDGE RUTH: We are back on the record. We
- 20 took a short break to discuss scheduling, and it seems we
- 21 may be able to finish today, but -- so we are going to
- 22 continue. If we can't finish today, we'll reschedule at
- 23 that point.
- 24 Staff, will you please call your next witness?
- 25 MR. SCHWARZ: I don't believe we're going to

- 1 need to call the witnesses. I think that we have some
- 2 rebuttal questions and answers that we had written out, and
- 3 my understanding is that we're going to simply stipulate
- 4 those into the record.
- 5 JUDGE RUTH: You're going to stipulate the
- 6 direct and the rebuttal?
- 7 MR. SCHWARZ: Yes.
- 8 MR. PENDERGAST: Yes.
- 9 JUDGE RUTH: That's fine, but I'll --
- 10 MR. SCHWARZ: I need -- I need to gather up
- 11 more copies again. I'm sorry.
- 12 JUDGE RUTH: Yes.
- MR. SCHWARZ: We're having copies made. All
- 14 that we will do henceforward is mark the copies and have
- 15 them entered into the record by stipulation of the party.
- JUDGE RUTH: Do you have one agreement that we
- 17 could -- or one that we could be giving the court reporter?
- 18 MR. PENDERGAST: I do have something to give
- 19 the court reporter.
- 20 JUDGE RUTH: I think we can continue, and as
- 21 you get your copies, you interrupt me and tell me.
- MR. PENDERGAST: Okay. And the good news is,
- 23 I've got something, and the bad news is it's not related to
- 24 this testimony.
- 25 JUDGE RUTH: Let's officially go back on

- 1 record. We took a break while some copies were being made.
- 2 They're still being made.
- 3 Did you have something to add, Mr. Pendergast?
- 4 MR. PENDERGAST: Yes. Commissioner Lumpe, I
- 5 believe, had some questions about the LIHEAP funding, and we
- 6 had said we would present it separately. It wasn't
- 7 necessary for Mr. Moten, who wrote me a letter here, saying
- 8 what it was based on, and if you'd like to have that marked
- 9 as an exhibit or something, it's just a one-page letter.
- 10 JUDGE RUTH: Okay. This -- for
- 11 identification, at least, I need to mark it as Exhibit 19,
- 12 and what's -- Mr. Moten?
- MR. PENDERGAST: Yes. It's a letter from
- 14 Mr. Moten to me.
- JUDGE RUTH: And will you make copies?
- MR. PENDERGAST: I've got copies.
- JUDGE RUTH: Oh, you do have copies?
- 18 Go ahead and pass them out.
- 19 (EXHIBIT NO. 19 WAS MARKED FOR
- 20 IDENTIFICATION.)
- 21 Are there any objections to Exhibit 19 being
- 22 received into the record?
- MR. MICHEEL: No objection from Public
- 24 Counsel, your Honor.
- JUDGE RUTH: And Staff?

- 1 MR. SCHWARZ: No objections.
- JUDGE RUTH: Okay. Exhibit 19, the letter
- 3 from Mr. Moten, has been received into the record.
- 4 (EXHIBIT NO. 19 WAS RECEIVED INTO EVIDENCE.)
- 5 JUDGE RUTH: Parties, can you tell me when
- 6 you're ready to proceed?
- 7 MR. SCHWARZ: The Staff has handed the court
- 8 reporter -- I guess it will be No. 20.
- 9 JUDGE RUTH: Yes.
- 10 (EXHIBIT NO. 20 WAS MARKED FOR
- 11 IDENTIFICATION.)
- MR. SCHWARZ: What it would like marked
- 13 Exhibit No. 20. This will be rebuttal testimony of John
- 14 Cassidy, and I think the parties will stipulate this into
- 15 the record.
- MR. PENDERGAST: The rebuttal testimony?
- JUDGE RUTH: We haven't done rebuttal yet. I
- 18 mean, direct. We haven't offered direct.
- 19 MR. SCHWARZ: I understand. This is a
- 20 separate exhibit.
- 21 JUDGE RUTH: Yes. And I've marked it for
- 22 identification as Exhibit 20.
- MR. PENDERGAST: And, your Honor, just so I
- 24 could clarify, and we are willing to stipulate this into the
- 25 record, but in discussions with the folks, the only

- 1 clarification was -- and correct me if I get this wrong --
- 2 but is that everybody would agree that Laclede did, in fact,
- 3 have \$11.3 million in bad debt writeoffs during the year
- 4 2002, and the \$6,037,500 that's in the answer is actually
- 5 Laclede's uncollectible reserve.
- JUDGE RUTH: Okay.
- 7 MR. PENDERGAST: Okay.
- 8 JUDGE RUTH: Let's slow down. I want to mark
- 9 my copy.
- 10 Where's the 600? Oh, at the very bottom,
- 11 that's actually the amount in reserves?
- 12 MR. PENDERGAST: Or provision. Provision for
- 13 subsequent. That's the amount that's in the uncollectible
- 14 provision.
- 15 JUDGE RUTH: Okay. I propose that someone
- 16 mark the copy for the court reporter, that that is a
- 17 correction or an addition. I will mark the ones for the
- 18 Commissioners.
- 19 And, Staff, you may proceed when you're ready.
- 20 MR. SCHWARZ: Staff believes that the parties
- 21 will stipulate into the record without further ado the
- 22 direct testimony of both Mr. Cassidy and Mr. Rackers, and
- 23 Staff would so move those into the record.
- JUDGE RUTH: Okay. I have marked Exhibit 11,
- 25 John Cassidy's direct, Exhibit 12, Steven Rackers' direct,

- 1 and Exhibit 20, Mr. Cassidy's rebuttal. These three
- 2 exhibits have been offered into the record.
- 3 Are there any objections, Laclede?
- 4 MR. PENDERGAST: No objections, your Honor.
- 5 JUDGE RUTH: Public Counsel?
- 6 MR. MICHEEL: None.
- JUDGE RUTH: Exhibits 11, 12 and 20 are
- 8 received into the record.
- 9 (EXHIBIT NOS. 11, 12 AND 20 WERE RECEIVED INTO
- 10 EVIDENCE.)
- 11 MR. SCHWARZ: And if it please the Commission,
- 12 the notation after -- on Exhibit 20 after the figure
- 13 \$6,037,500 is, quote, provision for uncollectibles.
- 14 JUDGE RUTH: Okay. That clarification is
- 15 noted, and it's my understanding there are no objections to
- 16 that clarification being made, correct, Laclede?
- 17 MR. PENDERGAST: That's correct.
- JUDGE RUTH: And Public Counsel?
- MR. MICHEEL: You are correct.
- 20 JUDGE RUTH: Thank you. Now for my records, I
- 21 wanted to confirm that Exhibits 1 through 13 have been
- 22 received into the record, but that Exhibit 14, Public
- 23 Counsel's position comparison was not offered; is that
- 24 correct?
- MR. MICHEEL: That's what my sheet shows.

- 1 MR. SWEARENGEN: That's right. I'd be happy
- 2 to offer it at this point.
- JUDGE RUTH: No. I'm just going down -- I
- 4 wasn't asking for that. Clarifying. And then Exhibit 15
- 5 was also not received, Exhibit 16 was received, Exhibit 17
- 6 was marked for identification purposes only, also, and then
- 7 18, 19 and 20 were received into the record.
- 8 Are there any further housekeeping matters
- 9 before we do the briefing?
- MR. SCHWARZ: I still have an Exhibit 21,
- 11 copies of which are being run, which will be Mr. Rackers'
- 12 rebuttal testimony.
- 13 JUDGE RUTH: Okay. We will address Rackers
- 14 rebuttal when you bring it in.
- I want to direct everyone's attention, then,
- 16 to the procedural schedule. I want to go off the record
- 17 while I ask the court reporter a question, too.
- 18 (AN OFF-THE-RECORD DISCUSSION WAS HELD.)
- 19 JUDGE RUTH: Some of the transcript has been
- 20 filed so far; however, not all of it will be in until
- 21 Monday. With that in mind, we obviously need to amend the
- 22 briefing schedule.
- 23 The Commission's order adopting procedural
- 24 schedule had originally indicated that proposed Findings of
- 25 Facts and Conclusions of Law and Briefs would be due on

- 1 December 9th, which was three business days after the
- 2 transcript was filed.
- 3 The transcript should now all be in on Monday,
- 4 and my proposal would be that then the Briefs and Findings
- 5 of Fact and Conclusions of Law all be due three business
- 6 days after that, which would be Thursday. But if the
- 7 parties need additional time, this is the time to discuss
- 8 it.
- 9 The hearing's obviously longer than you'd
- 10 originally expected. It was supposed to last two days; it's
- 11 lasted almost four. So I will consider extending that
- 12 original timeline.
- 13 MS. SHEMWELL: I was certainly expecting to
- 14 have three business days probably and work the entire
- 15 weekend as well, so . . .
- JUDGE RUTH: Well, see, the transcript is due
- 17 Monday, so you'd have three business days after that.
- 18 Oh, you wanted to work the weekend, too. I
- 19 get you. So you wanted five calendar days.
- MS. SHEMWELL: That would be great.
- JUDGE RUTH: Which would slow things down a
- 22 little bit. So you're saying you want the 16th -- until the
- 23 16th, the following.
- 24 MS. SHEMWELL: That would work out well for
- 25 me. OPC, Laclede?

- 1 JUDGE RUTH: And, you know, I do encourage the
- 2 parties to remember that the Findings of Facts and
- 3 Conclusions of Law, the Commissioners expect there to be
- 4 references to the evidence, to the transcripts, to the
- 5 prefiled, so there definitely is some work involved there,
- 6 and then of course your Briefs.
- We had -- based on the parties'
- 8 recommendation, it is one round of Briefs, and so it's your
- 9 one shot.
- 10 MS. SHEMWELL: The 16th suits me pretty well.
- 11 Thank you.
- 12 JUDGE RUTH: I hear no objections to the 16th.
- MR. MICHEEL: I think Mr. Coffman would
- 14 appreciate the 16th for his brief.
- 15 MR. PENDERGAST: As accommodation to the other
- 16 parties, we'd be willing to agree to the 16th.
- 17 JUDGE RUTH: Okay. The deadline, then, for
- 18 proposed Findings of Facts, Conclusions of Law and the
- 19 Briefs is moved to December 16th. The transcript should all
- 20 be in by December 9th. Some of it has already been filed.
- 21 You can get pieces of it.
- MR. PENDERGAST: And could I ask a clarifying
- 23 question on that, your Honor?
- 24 Is that transcript being e-mailed or just sent
- 25 out regular to the parties or do you know? You may not know

- 1 that.
- JUDGE RUTH: I'm not sure, but it's my
- 3 understanding that it is not e-mailed. If you want an ASCII
- 4 disk, you need to talk to the court reporter.
- 5 MR. PENDERGAST: Okay.
- 6 JUDGE RUTH: She doesn't e-mail me a copy. I
- 7 don't know.
- 8 MR. PENDERGAST: We'll talk to her.
- 9 JUDGE RUTH: You-all probably get something I
- 10 don't, an e-mail copy, and you may pay for that, too, which
- 11 is probably why I don't get it.
- Okay. We've taken care of the procedural
- 13 schedule. Any other housekeeping?
- 14 (No response.)
- 15 JUDGE RUTH: No? Then we will move on to
- 16 Mr. Rackers' rebuttal.
- 17 MR. SCHWARZ: Rebuttal.
- 18 JUDGE RUTH: Exhibit 21, and are you passing
- 19 out copies now?
- MR. SCHWARZ: Yes.
- 21 And I would ask that it be admitted into the
- 22 record by stipulation of the parties.
- JUDGE RUTH: Are the parties in agreement?
- (No response.)
- JUDGE RUTH: I see a yes from Laclede and a

- 1 yes from Public Counsel. Then Exhibit 21, Mr. Rackers'
- 2 rebuttal, is received into the record.
- 3 (EXHIBIT NO. 21 WAS MARKED AND RECEIVED INTO
- 4 EVIDENCE.)
- 5 JUDGE RUTH: Let me check my notes, make sure
- 6 I don't have anything else.
- 7 MR. SWEARENGEN: Exhibit 14, your Honor. I
- 8 would move that that be admitted at this time.
- 9 JUDGE RUTH: This was the comparison.
- 10 Are there any objections to Exhibit 14 being
- 11 received into the record?
- MR. SCHWARZ: No.
- MR. MICHEEL: We would object. I don't think
- 14 that our witness agreed that that was an accurate
- 15 recognition of Public Counsel's position.
- MR. SWEARENGEN: My response to that would be,
- 17 I thought the record was pretty clear the corrections that
- 18 she would make to that. So I think when you look at the
- 19 exhibit as you would any other exhibit, and read the
- 20 transcript and look at the testimony, that certainly it
- 21 would be very clear what the differences continue to be.
- 22 And that type of an objection wouldn't go to
- 23 the admissibility anyway. It would go to the weight of the
- 24 evidence. Thank you.
- 25 MS. SHEMWELL: I would -- I'm sorry. She was

- 1 very clear, she wanted the word "however" inserted before
- 2 the quote. To be a complete quote at the top she wanted the
- 3 word "however" put in.
- 4 JUDGE RUTH: Okay. I'm going to admit this
- 5 document in; however, I want some changes made, and if
- 6 Laclede objects you can tell me.
- 7 I want the title added to the top to be
- 8 Laclede's, apostrophe S, comparison of -- and then it says
- 9 Public Counsel position/Laclede position. So I want it to
- 10 say Laclede's comparison.
- 11 There was some confusion by some of the
- 12 Commissioners as to whose document this was, and that will
- 13 help make it clear.
- And then on the quote at the top, I'm going to
- 15 insert the word "however." The witness did clearly testify
- 16 that her quote said, However, Public Counsel would not
- 17 oppose, and I think that makes it more accurate.
- MR. SWEARENGEN: We agree to that.
- 19 JUDGE RUTH: Do you have any objection to my
- 20 change in the title?
- 21 MR. SWEARENGEN: Not at all. That's fine.
- JUDGE RUTH: I'd -- like Public Counsel
- 23 mentioned, the witness had many comments to make about this
- 24 document. Those comments are on the record. Public
- 25 Counsel's objection to the document is on the record.

- 1 However, I am receiving into the record.
- 2 MR. SWEARENGEN: I think there was one other
- 3 correction, too, that was pointed out on the second item
- 4 where it should be paragraph 28-i?
- 5 MR. SCHWARZ: Instead of 28-1.
- JUDGE RUTH: Where is that?
- 7 MR. SWEARENGEN: It's the second bullet point
- 8 under tariff, Exhibit 13, I think it says 28-1. That should
- 9 and 28-i.
- I would correct that as well.
- 11 JUDGE RUTH: Then we also need to change over
- 12 on the right-hand column, second bullet, where it says 28-1,
- 13 it is changed to 28-little I.
- 14 MR. SWEARENGEN: That's fine. I appreciate
- 15 it. Thank you.
- JUDGE RUTH: After the hearing, someone may
- 17 need to help the court reporter make these corrections to
- 18 her copy. I'll make them to mine and to the Commissioners.
- 19 (EXHIBIT NO. 14 WAS RECEIVED INTO EVIDENCE.)
- JUDGE RUTH: Any other matters before --
- 21 MR. SWEARENGEN: I can designate it as a
- 22 corrected Exhibit 14 and provide it to the court reporter.
- 23 Be more than happy to do that. And before I do that, I'll
- 24 provide it to the other parties to make sure that we've done
- 25 what we said.

| 1  | JUDGE RUTH: That would be good.                             |  |  |  |
|----|---|--|--|--|
| 2  | Anything further?   |  |  |  |
| 3  | (No response.)  |  |  |  |
| 4  | JUDGE RUTH: No? Then we are off the record.                 |  |  |  |
| 5  | Oh, sorry.  |  |  |  |
| 6  | MR. PENDERGAST: Yes, your Honor. I had that                 |  |  |  |
| 7  | one rate case. We marked it just for identification         |  |  |  |
| 8  | purposes, I think. It was a Commission order. So given the  |  |  |  |
| 9  | fact it's a Commission order, the Commission can take       |  |  |  |
| 10 | administrative notice of it. I don't think it needs to be   |  |  |  |
| 11 | 1 made in evidence.   |  |  |  |
| 12 | JUDGE RUTH: You're talking about 17?                        |  |  |  |
| 13 | MR. PENDERGAST: Yes. So, I'm indifferent as                 |  |  |  |
| 14 | to whether it's admitted.                                   |  |  |  |
| 15 | JUDGE RUTH: It was marked for identification                |  |  |  |
| 16 | purposes. It was the concurring opinion of the Commission's |  |  |  |
| 17 | order, and I think that's sufficient.                       |  |  |  |
| 18 | MR. PENDERGAST: Okay. Fine. Great.                          |  |  |  |
| 19 | JUDGE RUTH: Anything else?                                  |  |  |  |
| 20 | (No response.)  |  |  |  |
| 21 | JUDGE RUTH: No. Then we are now off the                     |  |  |  |
| 22 | record.   |  |  |  |
| 23 | WHEREUPON, the hearing of this case was                     |  |  |  |
| 24 | concluded.  |  |  |  |

| 1  |                  | I N D E X   |                   |  |  |  |
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| 7  |                  | Direct Examination by Mr. Schwarz<br>Cross-Examination by Mr. Zucker<br>Questions by Commissioner Gaw           |                   |  |  |  |
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