

*Exhibit No.:*

*Issues: Overview  
Revenue Requirement  
True-up Allowance for Changes*

*Witness: Cary G. Featherstone*

*Sponsoring Party: MoPSC Staff*

*Type of Exhibit: Direct Testimony*

*File No.: ER-2010-0356*

*Date Testimony Prepared: November 17, 2010*

**MISSOURI PUBLIC SERVICE COMMISSION**

**UTILITY SERVICES DIVISION**

**DIRECT TESTIMONY**

**OF**

**CARY G. FEATHERSTONE**

**KCP&L GREATER MISSOURI OPERATIONS COMPANY**

**FILE NO. ER-2010-0356**

Jefferson City, Missouri  
November 2010

**\*\* Denotes Highly Confidential Information \*\***

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**DIRECT TESTIMONY**  
**OF**  
**CARY G. FEATHERSTONE**  
**KCP&L GREATER MISSOURI OPERATIONS COMPANY**  
**FILE NO. ER-2010-0356**

Q. Please state your name and business address.

A. Cary G. Featherstone, Fletcher Daniels State Office Building, 615 East 13<sup>th</sup> Street, Kansas City, Missouri.

Q. By whom are you employed and in what capacity?

A. I am a Regulatory Auditor with the Missouri Public Service Commission (Commission).

**CREDENTIALS**

Q. Please describe your educational background.

A. I graduated from the University of Missouri at Kansas City in December 1978 with a Bachelor of Arts degree in Economics. My course work included study in the field of Accounting and Auditing.

Q. What job duties have you had with the Commission?

A. I have assisted, conducted, and supervised audits and examinations of the books and records of public utility companies operating within the state of Missouri. I have participated in examinations of electric, industrial steam, natural gas, water, sewer and telecommunication companies. I have been involved in cases concerning proposed rate

1 increases, earnings investigations, and complaint cases as well as cases relating to mergers  
2 and acquisitions and certification cases.

3 Q. Have you previously testified before this Commission?

4 A. Yes. The Schedule 1 attached to this testimony contains a list of rate cases in  
5 which I have submitted testimony. In addition, I also identify in Schedule 1, other cases  
6 where I directly supervised and assisted Commission Staff (Staff) in audits of public utilities,  
7 but where I did not testify.

8 Q. With reference to File No. ER-2010-0356, have you examined and studied the  
9 books and records of KCP&L Greater Missouri Operations Company regarding its  
10 electric operations?

11 A. Yes, with the assistance other members of the Commission Staff.

12 Q. What knowledge, skill, experience, training and education do you have with  
13 regard to KCP&L Greater Missouri Operations Company's general rate increase tariff filing  
14 that is the subject of File No. ER-2010-0356?

15 A. I have acquired knowledge of the ratemaking and regulatory process through  
16 my employment with the Commission. I have participated in numerous rate cases, complaint  
17 cases, merger cases and certificate cases, and filed testimony on a variety of topics. I have  
18 also acquired knowledge of these topics through review of Staff work papers from prior rate  
19 cases filed before this Commission relating to KCP&L Greater Missouri Operations  
20 Company electric operations (which may also be referred to as GMO or as "Company") and  
21 its affiliate, Kansas City Power & Light Company (KCPL). I have previously examined  
22 generation and generation-related topics; conducted and participated in several construction  
23 audits involving plant and construction records, specifically the costs of construction projects

1 relating to power plants. I have also been involved in the fuel and fuel-related areas for  
2 power plant production, purchased power and off-system sales on numerous occasions.

3 In particular, I have been involved in many GMO electric and natural gas rate cases,  
4 both under its current name and when it was named Aquila Inc. (Aquila). I have also been  
5 involved in many KCPL electric rate cases—three under its experimental alternative  
6 regulatory plan (herein referred to as the “Regulatory Plan”) the Commission approved in  
7 Case No. EO-2005-0329 and others in the early 1980’s, in particular the rate case concerning  
8 the in-service of the Wolf Creek Nuclear Generating Station (Wolf Creek). I was also  
9 involved in KCPL’s steam rate cases in the early 1980’s when KCPL had steam operations in  
10 downtown Kansas City before they were sold to Trigen Kansas City Energy in 1990.

11 Previously Aquila was named UtiliCorp United, Inc. (UtiliCorp). Before UtiliCorp  
12 merged with St. Joseph Light & Power Company in December 2000, Case No. EM-2000-  
13 292, I participated in electric, natural gas and steam rate cases for St. Joseph Light & Power  
14 Company. UtiliCorp changed its name to Aquila in early 2002. Aquila created operating  
15 divisions named Aquila Networks-MPS and Aquila Networks-L&P for its Kansas City and  
16 St. Joseph, Missouri utility operations, respectively. Aquila had different rate designs and  
17 rate structures for each division. After Great Plains Energy, Inc. acquired Aquila on  
18 July 14, 2008, and renamed it GMO, GMO eliminated the operating divisions, but, because  
19 they still have different rate designs and rate structures, for regulatory purposes GMO refers  
20 to its Kansas City area operations as MPS and its St. Joseph area operations as L&P.  
21 L&P has both electric and steam operations.

22 Since GMO became an affiliate of KCPL, both entities have engaged in much  
23 consolidation of their operations; essentially, operationally, KCPL runs GMO. Therefore,

1 specifically, for this rate case, I reviewed testimony, work papers and responses to data  
2 requests from both KCPL and GMO, along with documents such as data request responses  
3 and work papers in prior cases involving rates, electric and steam, for what are now referred  
4 to as MPS and L&P. I conducted and participated in interviews of Company personnel  
5 relating to this rate case, and I performed extensive discovery concerning aspects of the  
6 construction and operation of GMO's electric operations. Over the years I have had many  
7 discussions with the Company regarding GMO's rate case & regulatory activities,  
8 earnings reviews, and merger, acquisition and sale transactions.

9 I also participated in the 1996 merger application of KCPL and Aquila, where  
10 they applied for Commission authority to consolidate those two operations in  
11 Case No. EM-96-248. After that merger did not close, I participated in the two cases where  
12 KCPL and Westar Energy (then called Western Resources) sought authority to merge in  
13 1998 and 1999, Cases No. EM-97-515. I participated in the case where St. Joseph Light &  
14 Power Company and Aquila sought Commission authority to merge. That merger closed  
15 December 2000. The St. Joseph Light & Power Company merger application was designated  
16 as Case No. EM-2000-292. I was also involved the case, Case No. EM-2000-0369, where  
17 Aquila and The Empire District Electric Company sought Commission authority to merge.  
18 That merger did not close.

19 In addition to the foregoing cases, during my employment at the Commission I have  
20 been involved in many other reviews and investigations that were initiated by applications  
21 filed by KCPL or GMO.

22 **EXECUTIVE SUMMARY**

23 Q. Please summarize your testimony.

1           A.     Curt Wells, of the Commission's Utility Operations Division, and I sponsor  
2 Staff's Cost of Service Report and Accounting Schedules in this proceeding that are being  
3 filed concurrently with this testimony and Mr. Wells' testimony. Staff's Cost of Service  
4 Report supports Staff's recommendation of the amount of the rate revenue increase for GMO  
5 based on information through the period ending June 30, 2010 using actual historical  
6 information and the recommendation that Staff expects it will find after true-up to be  
7 appropriate for GMO in this case. Staff prepared its revenue requirement results MPS and  
8 L&P based on actual results through the June 30, 2010 update period and included an  
9 estimate of the expected results through the December 31, 2010 true-up period. The true-up  
10 results will be referred to as the Estimated True-up Case. This rate revenue  
11 recommendation is found in Staff's separately filed Accounting Schedules for MPS and L&P  
12 for the June 30, 2010 update, which also contain information supporting the estimated true up  
13 recommendation.

14           I present an overview of the results of Staff's review of GMO's revenue requirement  
15 started in response to GMO's general rate increase request made on June 4, 2010. Several  
16 members of the Commission's Staff participated in Staff's examination of GMO's books and  
17 records for all the relevant and material components that make up the revenue requirement  
18 calculation. These components can be broadly defined as (1) capital structure and return on  
19 investment, (2) rate base investment and (3) income statement results, including revenues,  
20 operating and maintenance expenses, depreciation expense, and the taxes related to revenues  
21 and these expenses, including income taxes. I provide an overview of the Staff's work on  
22 each of these broadly defined components.



1           Q.     Based on its review of the calendar year 2009 updated through June 30, 2010,  
2 at this time, what is Staff's recommendation of GMO's revenue requirement increase that  
3 should be reflected in a rate increase?

4           A.     Staff's Estimated True-up Case is based on the use of a mid-point rate of  
5 return of 7.98% on a return on equity of 9.0%. Because of the significant cost increases  
6 relating to the plant additions and substantial fuel cost increases resulting primarily from a  
7 new freight contract that goes into effect on January 1, 2011, Staff has included estimates for  
8 them in its direct case. Those estimates will change when Staff has actual numbers for the  
9 true up through December 31, 2010 which will be presented to the Commission on  
10 February 22, 2011—the date of the True-up Direct filing.

11           Staff is presenting its true-up estimate, based on Staff's Construction Audit and  
12 Prudence Review Iatan Construction Project for Costs Reported as of June 30, 2010 Report,  
13 of what it believes will be the results of its true-up of GMO's revenue requirement through  
14 the period ending December 31, 2010. That true-up will include GMO's share of the newly  
15 constructed Iatan Unit 2. Staff will perform the true-up audit and make a recommendation  
16 regarding the revenue requirement based on actual results for the December 31, 2010 at that  
17 time. Based on its Estimated True-up Case, Staff has calculated an estimate of the increase  
18 for the true-up and included an allowance for known and measurable changes (allowance)  
19 expected to occur from July 1 through December 31, 2010, that have not been reflected in its  
20 direct filing. The Estimated True-up Case along with the allowance for changes is based on  
21 Staff's mid-point rate of return of 7.98% on a return on equity of 9.0%.

1           The true-up estimate of GMO's revenue requirement through the true-up period  
2 ending December 31, 2010, reflects rate base additions for Iatan Unit 2 with associated  
3 increases in returns, depreciation expense and operating and maintenance costs.

4           While the Iatan Unit 2 addition are now known, there will be other plant additions  
5 added through the time of the true-up in this case causing GMO's revenue requirement to  
6 increase. The need for the allowance is to address other costs that will likely change and,  
7 therefore, materially affect Staff's current calculation of GMO's revenue requirement. In  
8 addition to other plant investment besides Iatan Unit 2, the allowance includes estimates for  
9 payroll; payroll-related benefits, such as pensions and medical costs; and fuel costs, including  
10 fuel commodity price changes and freight price changes. Staff knows of a contracted freight  
11 price that will increase on January 1, 2011. While it has reflected an estimate for the increase  
12 in fuel costs, the true-up will include the actual price increases for the supply and freight  
13 costs. Although beyond the true-up period cut-off date, Staff will include this material cost  
14 change in its calculation of GMO's revenue requirement in its true-up filing. Doing so  
15 comports with past Commission practice of recognizing material events that occur very  
16 shortly after the end of a true-up period, here, December 31, 2010. Consequently, the  
17 allowance covers any reasonable and prudent cost increases through the end of the year that  
18 are not specifically included in Staff's direct filing.

19           Q.       What are the major areas of Staff's recommended increase in GMO's revenue  
20 requirement in this case?

1           A.     The following represent a non-exhaustive list of areas that make up  
2 Staff's filing:

- 3                     • Rate of Return
- 4                     • GMO's investments in Iatan Unit 2,
- 5                     • Remaining costs for the plant upgrades for environmental costs for GMO  
6 investment in the Iatan 1 AQCS (Air Quality Control System) not  
7 captured in its last rate case
- 8                     • GMO's investment in Iatan Common Plant not captured in its last rate  
9 case
- 10                    • GMO's fuel costs, including freight rate increase and purchased power  
11 costs
- 12                    • GMO's off-system sales margins from the firm and non-firm bulk power  
13 markets
- 14                    • GMO's pension and other post-employment benefits (OPEBS) costs
- 15                    • Acquisition savings and transition costs
- 16                    • The treatment of a capacity addition for MPS

17           Q.     Did you review any specific components of the revenue requirement  
18 calculation Staff used for calculating GMO's revenue requirement in this case?

19           A.     Yes. I examined with Staff witness Alan Bax the jurisdictional assignment  
20 and allocation of costs, i.e., the assignment and allocation of costs between the retail and the  
21 wholesale markets, to identify the rate base investment and income statement expenses to  
22 include in developing the revenue requirement for MPS for serving its retail customers—the  
23 Missouri retail jurisdiction. L&P does not have any wholesale customers that fall under the  
24 jurisdiction of the Federal Regulatory Commission (FERC); therefore, no jurisdictional  
25 allocation of its costs is required.

1 I am also providing support on the capacity requirement issue that Staff has had  
2 historically for the MPS system. Staff has consistently advocated the need for MPS to have  
3 generation under its control and installed as a regulated asset. Staff has proposed an  
4 adjustment to MPS operations to address this capacity requirement issue. Staff witnesses  
5 Lena M. Mantle and Charles R. Hyneman are also providing testimony on this subject.

6 **OVERVIEW OF KCP&L GREATER MISSOURI OPERATIONS COMPANY**  
7 **FILING**

8 Q. What is the purpose of your direct testimony?

9 A. With Mr. Wells, I present an overview of the results of Staff's review of  
10 GMO's revenue requirement in response to GMO's general rate increase request made on  
11 June 4, 2010. I provide an overview of the Staff's work on each component of the revenue  
12 requirement calculation Staff used for determining an appropriate revenue requirement for  
13 GMO in this case. Mr. Wells provides an overview of the work of the members of  
14 Operations Division who worked on in this case. Several members of Staff had specific  
15 assignments relating to different components of the revenue requirement calculation, and  
16 were responsible for different calculations used in developing the overall revenue  
17 requirement. Results of different components of the Staff's revenue requirement calculation  
18 for GMO are contained in Staff's Accounting Schedules that are also being filed with  
19 Staff's Cost of Service Report, my testimony and the testimony of Mr. Wells. Staff refers to  
20 its revenue requirement model as "Exhibit Model System" or "EMS," and refers to the  
21 results of its modeling with inputs as "EMS" runs. In general, and here, Staff derives a  
22 utility's revenue requirement from the work product of members of both the  
23 Utility Services Division and the Operations Division of the Commission. Staff presents its

1 results in Accounting Schedules that are separately filed as an exhibit in the case.  
2 My direct testimony, Mr. Wells' direct testimony, the Staff's Cost of Service Report and  
3 Accounting Schedules together present and support Staff's revenue requirement calculation  
4 for GMO.

5 Q. Why did Staff review GMO's books and records and calculate a revenue  
6 requirement for GMO in this case?

7 A. GMO filed its general rate increase case on June 4, 2010, for its electric  
8 operations. GMO has different sets of rates in two different geographic areas – one in and  
9 about Kansas City, which it formerly served under the d/b/a Aquila Networks - MPS and one  
10 about St. Joseph, Missouri, which it formerly served under the d/b/a Aquila Networks – L&P.  
11 For ease, the areas with differing rates are referenced as “MPS” and “L&P” in Staff's direct  
12 case. GMO has stated that the new tariff sheets it filed for MPS are designed to increase its  
13 revenues from MPS retail customers by \$78.8 million per year, a 14.4% increase (excluding  
14 the impacts of the fuel clause) and that the new tariff sheets it filed for L&P are designed to  
15 increase its revenues from retail electric customers by \$22.1 million, a 13.9% increase  
16 (excluding the impacts of the fuel clause). Like KCPL's request, the GMO requests for  
17 MPS and L&P are based on a proposed rate of return on equity of 11.0% applied to the  
18 46.16% equity capital structure based on the capital structure of its parent holding company  
19 Great Plains Energy [page 3 of GMO Minimum Filing Requirements-- Application].

20 Q. Did GMO's affiliate KCPL file tariff sheets designed to implement a general  
21 increase in its electric rates in Missouri?

22 A. Yes. KCPL also filed tariff sheets designed to increase its electric rates on  
23 June 4, 2010. The Commission designated that case as File No. ER-2010-0355. This filing

1 contains tariff sheets designed to implement an increase in its electric retail rate revenues in  
2 Missouri, exclusive of gross receipts, sales, franchise and occupational fees or taxes, of  
3 \$92.5 million. If implemented on an equal percentage basis, this represents a 14.8% increase  
4 in existing KCPL rates. KCPL, in part, based its rate increase request on a proposed rate of  
5 return on equity of 11.0% applied to a 46.16% equity capital structure based on the capital  
6 structure of its parent holding company Great Plains Energy Incorporated (GPE).

7 Q. When did Staff file direct testimony in the KCPL rate case?

8 A. Staff filed its KCPL electric rate increase case (File No ER-2010-0355)  
9 direct testimony on November 10, 2010.

10 **BRIEF HISTORY OF GREAT PLAINS ENERGY AND KCP&L GREATER**  
11 **MISSOURI OPERATIONS COMPANY**

12 Q. Please provide a brief history of Great Plains Energy and its affiliates.

13 A. Great Plains Energy is a holding company incorporated in Missouri in 2001.  
14 It has two wholly-owned subsidiaries-- KCPL and GMO (MPS, L&P and L&P steam)—that  
15 provide regulated utility services in Missouri. It also owns KLT Inc., which has very small  
16 non-regulated operations that presently are not active. Great Plains Energy also wholly owns  
17 Great Plains Energy Services Incorporated (GPES). GPES provided corporate services at  
18 cost to Great Plains Energy and its subsidiaries, including KCPL and GMO until  
19 December 16, 2008, when, in a restructuring, all Great Plains Energy and GPES employees  
20 were transferred to KCPL. Following that restructuring, KCPL employees perform all the  
21 work for Great Plains Energy and its subsidiaries, including GMO.

22 Q. What is GMO?

1           A.     GMO is an integrated, regulated electric utility that provides generation,  
2 transmission, distribution and sells electricity to retail customers in the state of Missouri.  
3 As described earlier, it has two service areas with different rates—MPS and L&P.  
4 GMO provides electric service only in Missouri. In addition to serving retail customers,  
5 MPS, under the jurisdiction of the Federal Energy Regulatory Commission (FERC), sells  
6 electricity at wholesale to several municipalities Missouri. L&P does not. GMO is a  
7 Missouri corporation incorporated in 2008. The Company, and its predecessors, began  
8 providing electric service to the public in the late 19<sup>th</sup> century.

9           **STAFF FINDINGS AND RECOMMENDATIONS FOUND IN STAFF'S COST**  
10           **OF SERVICE REPORT AND STAFF'S ACCOUNTING SCHEDULES**

11           Q.     How did Staff conduct its audit of GMO?

12           A.     Staff conducted interviews with GMO personnel. Staff reviewed KCPL's and  
13 GMO's responses to data requests issued in this and other previous cases. Staff reviewed the  
14 minutes of meetings of GPE's and KCPL's Boards of Directors as well as the minutes of the  
15 former Aquila Board of Directors. Staff reviewed the books and records of KCPL and GMO,  
16 including: the general ledger, plant ledgers and various other documents, including  
17 the FERC Form 1, for the last several years. Staff toured most of KCPL's and GMO's plant  
18 facilities, including the Iatan Project— Iatan Unit 1 Air Quality Control System and  
19 Iatan Unit 2, both of which GMO owns jointly with KCPL and other entities.

20           Staff toured several of GMO's generating facilities including Sibley Generating  
21 Unit (Sibley), Jeffrey Energy Center (Jeffrey) Lake Road Generating Station (Lake Road)  
22 and several of its combustion turbines. MPS wholly owns Sibley and 8% of Jeffrey.

23           Q.     Which members of Staff were assigned to this case?

1           A.       Several Staff experts from the Commission's Utility Services Division were  
2 assigned to this case. Their names follow with a brief description of their contribution to the  
3 Staff's Cost of Service Report:

4           **Financial Analysis Department--**

- 5           ▪ David Murray -- Rate of Return and Capital Structure.

6           **Engineering and Management Services Department--**

- 7           ▪ Lisa A. Kremer-- Quality of Service

- 8           ▪ Arthur W. Rice-- Depreciation Rates.

9           **Auditing Department--**

- 10          ▪ Cary G. Featherstone-- Overall Revenue Requirement Results and Jurisdictional  
11            Allocations.

- 12          ▪ V. William Harris-- Fuel and Purchased Power Costs, Fuel Inventories,  
13            Off-system Sales

- 14          ▪ Paul R. Harrison-- Income Taxes, Deferred Income Taxes, Deferred Income Tax  
15            Reserve; Pensions and Other Post-Retirement Employment Benefits

- 16          ▪ Charles R. Hyneman-- Construction Audit

- 17          ▪ Karen Lyons-- Plant in Service, Accumulated Depreciation Reserve, Depreciation  
18            Expense; Operation and Maintenance Expense-- Non-wage, Cash Working  
19            Capital, warranty payments.

- 20          ▪ Keith A. Majors— Acquisition Savings and Construction Audit

- 21          ▪ Amanda C. McMellen-- Electric Revenues and Uncollectible Revenues  
22            (Bad Debts)

- 23          ▪ Bret G. Prenger— Payroll, Payroll Related Benefits, Payroll Taxes and Incentive  
24            Compensation, material and supplies, prepayments, advertising and  
25            lease expenses



1           Additionally, Commission Staff experts from the Utility Operations Division were  
2 assigned to the development of the revenue requirement as follows:

3           **Energy Department--**

- 4           ▪ Alan J. Bax - Jurisdictional Allocations and Losses
- 5           ▪ Daniel I. Beck - Transmission Expenses and Transmission Expense Tracker
- 6           ▪ Walt Cecil – Sales- Weather Normalization, Days Adjustment Sales and Net  
7           System Input
- 8           ▪ Carol Gay Fred - Low-Income Programs
- 9           ▪ Randy S. Gross - Smart Grid Application
- 10          ▪ Hojong Kang - Demand Side Management
- 11          ▪ David Elliott - Fuel and Purchased Power Costs, the Production Cost Model and  
12          Engineering Reviews
- 13          ▪ Shawn Lange – Engineering Reviews
- 14          ▪ Erin L. Maloney – Spot Market Prices of Purchased Power and Fuel and  
15          Purchased Power Allocations
- 16          ▪ Lena M. Mantle – Iatan 2 Cost Allocations and Capacity Requirement
- 17          ▪ John A. Rogers - Demand Side Management and Fuel Adjustment Clause
- 18          ▪ Henry E. Warren - Low-Income Programs
- 19          ▪ Curt Wells – Revenue, Large Customer Annualization/ Rate Switching, Revenue  
20          Days Adjustment, Revenue Annualization for Rate Change, Special Contracts and  
21          Other Customer Discounts and Project Coordinator for Operations Division
- 22          ▪ Seoung Joun Won - Weather Normalization.

24           Each of these Staff experts’ work product was used as a direct input to the various  
25 adjustments contained in Staff’s Accounting Schedules and revenue requirement  
26 recommendations.

1 Q. Would you provide an overview of how the Staff assigned to this case worked  
2 together to arrive at Staff's revenue requirement recommendations for MPS and L&P?

3 A. All of the Staff members assigned to this case are, by education and  
4 experience, experts at performing their regulatory responsibilities as members of the  
5 Commission Staff. These regulatory experts rely on the work of each other to develop  
6 Staff revenue requirement recommendations regarding filings made by public utilities made  
7 before the Commission. The work of each Staff member is an integral part of the  
8 Staff's Cost of Service Report and Accounting Schedules which contain the results of their  
9 collective efforts in Staff's findings and recommendations. Mr. Wells and I relied on these  
10 findings and recommendations to develop Staff's ultimate recommendations in this direct  
11 filing. Many of the individual sections presented include references indicating reliance on  
12 the work of other contributing experts. Additionally, for developing its true-up estimate,  
13 I, with other members of Staff, relied on the Staff's Report of its Construction Audit and  
14 Prudence Review of the Iatan Project and the work of the members of Staff who worked on  
15 and prepared that report.

16 As sponsoring witnesses, Mr. Wells and I relied on the work product of every Staff  
17 expert assigned to this case. Each Staff expert provided the results of their review and  
18 analysis as inputs to the revenue requirement calculation, and is identified in the sections of  
19 the report submitted by that expert. An affidavit, credentials, and the qualifications of each  
20 Staff expert are attached to the Report. Each Staff expert assigned to the KCPL and GMO  
21 rate cases are providing their work papers supporting the findings and recommendations to  
22 the Company and to other parties, as the Commission has ordered in setting the procedural  
23 schedule in this case. Finally, each Staff expert assigned to this rate case will be available to

1 answer Commissioner questions and to be cross-examined by any party who wishes to  
2 conduct cross-examination regarding information on how Staff's findings and  
3 recommendations were developed and presented in the Cost of Service Report and  
4 Accounting Schedules.

5 Q. What was your overall responsibility in this case?

6 A. I was one of two project coordinators assigned to identify the work scope for  
7 the case, make Staff assignments, and supervise and oversee all work product development.  
8 With the exception of the Construction Audit and Prudence Review of the Iatan Project,  
9 I specifically supervised all areas of the audit work assigned to and the responsibility of the  
10 Auditing Department. I worked closely with other Staff experts assigned to this rate case.  
11 I worked with the depreciation and rate of return experts as well as the Utility Operations  
12 experts assigned to revenues and fuel costs.

13 I have overall responsibility to ensure the revenue requirement calculations using the  
14 Staff's computer model are timely completed. This involves all aspects of the elements  
15 making up the revenue requirement recommendations. To this end, I, along with those under  
16 my direct supervision, either developed directly, or was provided with, the information used  
17 to support the Staff's revenue requirement recommendations for MPS and L&P.

18 Q. What information did other Staff experts provide to Staff experts in the  
19 Auditing Department to develop Staff's revenue requirement recommendations?

20 A. Staff expert David Murray's recommendations from his capital structure and  
21 rate of return analyses were provided as inputs to the revenue requirement calculations and  
22 appear as part of Accounting Schedule 12. His findings are also in Staff's Cost of Service  
23 Report, along with his schedules.

1 Staff expert Arthur W. Rice provided the results of his depreciation analysis, which  
2 also are reflected in Staff's Cost of Service Report, and in a schedule.

3 Staff experts Curt Wells, Seoung Joun Won, Amanda C. McMellen and Walt Cecil  
4 worked closely together and are sponsoring the revenue adjustment results.

5 Staff experts David Elliott, Erin L. Maloney and V. William Harris worked together  
6 in developing the Staff's fuel costs for GMO in this case.

7 Staff expert Alan J. Bax developed the energy and demand jurisdictional allocators  
8 used to allocate the appropriate portion of MPS costs of MPS operations to the MPS  
9 retail jurisdiction.

10 Q. Did Staff develop its revenue requirement recommendations for MPS and  
11 L&P in this rate case consistently with how Staff has developed its revenue requirements for  
12 other utilities when they have made requests to increase their rates?

13 A. Yes. Based on my experience as a regulatory auditor, my many years of  
14 experience as a project coordinator in numerous rate cases, the effect of the inputs provided  
15 by the various Staff experts assigned to the GMO rate case on Staff's overall revenue  
16 requirements for GMO as presented in the Accounting Schedules and the results discussed in  
17 the Staff Cost of Service Report, Staff has developed its revenue requirements for GMO  
18 consistently with how Staff has developed its revenue requirements for other utilities, and the  
19 inputs provided by the various Staff experts assigned to the GMO rate case are reasonable.

20 Q. Does this November 17, 2010 filing by Staff present all of Staff's direct case?

21 A. No. Staff is scheduled to file its rate design recommendation on  
22 December 1, 2010.

1                                    **Test Year and Known & Measurable Period**

2            Q.     What is a test year?

3            A.     A test year is an historical year used as the starting point for determining the  
4 basis for adjustments which are necessary to reflect annual revenues and operating costs in  
5 calculating any shortfall or excess of earnings by a rate-regulated utility. It is important to  
6 identify the utility's ongoing costs to provide utility service in the future and what its rates  
7 need to be set at to collect sufficient revenues to pay for those ongoing costs, plus a  
8 reasonable profit, in the future. In determining ongoing revenues and costs to develop the  
9 utility's revenue requirement, the first step is to identify the test year costs levels, which  
10 serve as the starting point for making all the adjustments to arrive at the revenue  
11 requirement recommendation.

12          Q.     What is the test year in this case?

13          A.     The ordered test year for this case, File No. ER-2010-0356, is the year ended  
14 December 31, 2009. The December 31, 2009 test year was chosen by the Company, agreed  
15 to by Staff, and approved by the Commission in its August 18, 2010 *Order Approving*  
16 *Nonunanimous Stipulation and Agreement, Setting Procedural Schedule, and Clarifying*  
17 *Order Regarding Construction and Prudence Audit*. Staff made annualization and  
18 normalization adjustments to the test year results when the unadjusted results did not fairly  
19 represent the utility's most current annual level of existing revenue and operating costs.

20            Selecting a "known and measurable date" or "known and measurable period" is  
21 important to synchronize and capture—"match"—all revenues and expenses. A proper  
22 determination of revenue requirement is dependent upon a consideration of all material  
23 components of the rate base, return on investment, current level of revenues, along with

1 operating costs, *at the same point in time*. This ratemaking principle is commonly referred  
2 to as the “matching” principle. The known and measurable dates established for this case,  
3 ER-2010-0356, are December 31, 2009 (test year), June 30, 2010 (update period end) and  
4 December 31, 2010 (true-up period end). The Staff’s direct case filing represents a  
5 determination of GMO’s revenue requirements for MPS and L&P based upon known and  
6 measurable results as of June 30, 2010. The June 30, 2010 date for the known and  
7 measurable period was chosen to enable the parties and Staff an update period that provides  
8 sufficient time to obtain actual information from GMO upon which to perform analyses and  
9 make calculations regarding various components to the revenue requirements and still base  
10 their revenue requirement recommendations used for proposing new prospective rates on  
11 very recent information. This date represents the latest time frame to reflect known changes  
12 that can be measured or quantified and still be included in this filing.

13 Q. What is the purpose of the test year?

14 A. The purpose of a test year, and more importantly the update period, is to  
15 develop a relationship between the various components of the ratemaking process and keep  
16 those relationships in synchronization. In order to determine the appropriate level of utility  
17 rates, Staff examines the major elements of the utility’s operations. These include rate base  
18 items such as plant in service, accumulated depreciation, deferred income tax reserves,  
19 fuel stocks, material and supplies, and other investment items. Also essential in this process  
20 is a review of the utility’s revenues and expenses, making adjustments through the  
21 annualization and normalization processes. These items include: payroll, payroll-related  
22 benefits, payroll taxes, fuel and purchased power costs including the updating of current  
23 fuel prices, operation and maintenance costs for non-payroll related costs such as material

1 and equipment costs, small tool costs, and outside vendor costs for equipment repairs.  
2 Depreciation expense and taxes, including federal, state, local and property taxes, are all  
3 considered in setting rates.

4           It is important to maintain a representative relationship between rate base, revenues  
5 and expenses at a point in time near to when new prospective rates become effective in order  
6 for a public utility to have an opportunity to earn a fair and reasonable return. An attempt is  
7 made in the regulatory process to set rates to properly reflect the levels of investment and  
8 expenses necessary to serve the retail customer base which provides revenues to the utility.  
9 The Commission concisely stated the purpose of using a test year in its Order in  
10 KCPL's 1983 general rate case, Case No. ER-83-49:

11                           The purpose of using a test year is to create or construct a  
12                           reasonable expected level of earnings, expenses and  
13                           investments during the future period in which the rates, to be  
14                           determined herein, will be in effect. All of the aspects of the  
15                           test year operations may be adjusted upward or downward to  
16                           exclude unusual or unreasonable items, or include unusual  
17                           items, by amortization or otherwise, in order to arrive at a  
18                           proper allowable level of all of the elements of the Company's  
19                           operations. The Commission has generally attempted to  
20                           establish those levels at a time as close as possible to the period  
21                           when the rates in question will be in effect.

22           In Case No. ER-83-49, regarding the need for a true-up, the Commission stated that it  
23 would not "consider a true-up of isolated adjustments, but will examine only a package of  
24 adjustments designed to maintain the proper revenue-expense-rate base match at a proper  
25 point in time." [26 Mo P.S.C. (N.S.) 104, 110 (1983)] This concept of developing a revenue  
26 requirement calculation based on a consideration of all relevant factors has been a  
27 long-standing approach to ratemaking in this state, and is the approach Staff is following in  
28 this case.





1 Procedural Order.” Therefore, the true-up in this case, as well as the KCPL rate case, will be  
2 through December 31, 2010.

3 **Revenue Requirement Ratemaking Adjustments**

4 Q. Does Staff make any adjustments to the raw company test year, update and  
5 true-up data?

6 A. Yes. The ratemaking process includes making adjustments to reflect normal,  
7 on-going operations of a utility. This process generally uses four approaches to reflect  
8 changes determined to be reasonable and appropriate. These are commonly referred to  
9 as annualization adjustments, normalization adjustments, disallowances, and  
10 *pro forma* adjustments.

11 Q. What is an annualization adjustment?

12 A. An annualization adjustment is made when costs or revenues change during  
13 the audit period that will be ongoing at a level different than they existed during the  
14 audit period. Typical examples are payroll increases granted to employees or employees  
15 starting employment mid-year which would require an annualization adjustment to reflect a  
16 full annual period of payroll costs. Without such an adjustment payroll would be understated  
17 since that increased payroll will continue into the future. Reflecting new customers that start  
18 taking service at the end of the test year or update period would also require an annualization  
19 to properly reflect a full 12-month of revenues associated with them. If a customer takes  
20 service the last month of the update period, no revenues from that customer will be included  
21 in the test year. Consequently, if that customer's only month of revenues is not reflected for a  
22 full twelve-month period, then revenues will be substantially understated, to the benefit of  
23 the utility.

1 Staff annualized many aspects of the current GMO rate case, such as payroll  
2 and revenues.

3 Q. What is a normalization adjustment?

4 A. A normalization adjustment is an adjustment made to reflect normal, on-going  
5 operations of the utility. Revenues or costs that were incurred in the test year that are  
6 determined not to be typical or abnormal will get specific rate treatment. These abnormal  
7 events will generally require some type of adjustment to reflect normal or typical operations.  
8 The ratemaking process removes the costs or revenues of abnormal or unusual events from  
9 the cost of service calculation and replaces them with normal levels of revenues or costs.  
10 An example of an abnormal event is the impact of unusually hot or cold weather on revenues  
11 for those customers that are weather sensitive. Extreme temperatures can have significant  
12 impacts on revenues, resulting in a distortion to test-year revenue requirement results.  
13 Since utility rates are set using normalized inputs, adjustments to test-year input levels must  
14 be made when it is determined that unusual or abnormal events cause unusually high or low  
15 results. In the case of weather impacts on utility results, detailed information is examined to  
16 determine if revenues, and related fuel costs must be adjusted for the effects that warmer or  
17 colder than normal temperatures have on the utility's operations. Weather during in the test  
18 year is compared to normal annual daily temperatures based on actual temperature  
19 measurements taken over a substantial period of time, many times a 30-year time horizon.  
20 An adjustment is made to weather sensitive revenues in the test year to reflect normal  
21 weather conditions. The resulting weather-normalized sales volumes are also used as basis  
22 for the utility's fuel and purchased power costs, so that abnormal weather impacts are  
23 isolated and removed from those costs.

1 Another example of application of the normalization process is the examination of  
2 maintenance and operation costs relating to production equipment, such as coal-fired  
3 generating units. Costs are examined to determine if unusual events like major maintenance  
4 on turbines have occurred during the test year. It is common in the ratemaking process to  
5 reflect normalization adjustments. If these types of adjustments are not made, the utility  
6 revenues and costs, which both directly impact earnings, would be either over- or  
7 understated. For example, cooler than normal weather in the summer will negatively impact  
8 an electric utility's revenues since the demand for electricity for air conditioning will be  
9 decreased. Staff proposes adjustments to normalize the costs and revenues of events that are  
10 expected to vary from the "average" year.

11 In this case, Staff, based on an examination of actual historical events, has made both  
12 a weather adjustment for revenues and normalized non-payroll operation and maintenance  
13 expenses.

14 Q. What is a disallowance adjustment?

15 A. This type of adjustment removes cost elements from the cost of service for  
16 test-year results because the items are either non-recurring, not necessary to the provision of  
17 utility service, or were imprudently incurred. A disallowance adjustment results when the  
18 cost recovery in rates is considered inappropriate. Disallowances are made to eliminate costs  
19 from test year results—and thus the recommended revenue requirement—either entirely or  
20 partially. One example is the removal from test results of certain advertising costs.  
21 While some advertising costs should be included in rates, others should be eliminated  
22 because they are not necessary to the provision of utility service.

1           In this case, Staff disallowed the costs for certain advertisements GMO incurred  
2 during the test year.

3           Q.     What is a *pro forma* adjustment?

4           A.     This type of adjustment is made to reflect increases and decreases to revenue  
5 requirement because of a rate increase or decrease. *Pro forma* adjustments are made because  
6 of the need to reflect the impact of items and events occurring subsequent to the test year.  
7 These items or events significantly impact revenue, expense and the rate base relationship,  
8 and should be recognized to address the forward-looking objective of the test year. Caution  
9 must be taken when recognizing *pro forma* adjustments to ensure that all items and events  
10 subsequent to the test year are examined to avoid not recognizing offsetting adjustments.  
11 In addition, some post-test year items and events may not have occurred yet—be known—  
12 and / or may not have been sufficiently measured—be measurable. As a result,  
13 quantification of some *pro forma* adjustments may be more difficult than the quantification  
14 of other adjustments. A true-up audit that considers a full range of items and events that  
15 occur subsequent to the test year and update period attempts to address the maintenance of a  
16 proper relationship between revenues, expenses and investment, as well as address the  
17 difficulty in quantification associated with making *pro forma* adjustments.

18           The most common example of a *pro forma* adjustment is the grossing up of  
19 net income deficiency for income tax purposes. This involves calculating the revenue  
20 requirement before income taxes. If rates need to be adjusted to increase utility revenues,  
21 then those revenues need to be factored up for income taxes. This is necessary because every  
22 additional revenue dollar collected in rates requires income taxes to be paid.

1           As an illustration, if the utility needs to increase rates by \$1 million, then it must  
2 increase rates by a significantly greater amount to receive the full \$1 million increase because  
3 of the associated income taxes that must be paid to the taxing authorities. As an example, the  
4 revenue requirement model (Accounting Schedule 1) used by Staff to determine the findings  
5 of the cost of service review calculates the revenue requirement as follows using illustrative  
6 dollar amounts only:

7	Net Income Required	\$1,000,000
8	Net Income Available	<u>600,000</u>
9	Additional Net Income Required	\$400,000
10	Income Tax Gross Up Factor (using a 38.39% effective tax rate)	<u>x 1.6231</u>
11	Recommended Revenue Requirement Increase	\$649,240

12           For the utility to recover the full \$400,000 of additional revenues on an after-tax basis  
13 as required based on the cost of service results found in Staff's analysis, rates would have to  
14 increase an additional amount of \$249,240, for payment of income taxes. This results in the  
15 total revenue requirement of \$649,240 that rates would have to be increased so the company  
16 would be left with \$400,000 needed to earn an appropriate return and recover allowed costs.

17           Another way of considering the effects of income taxes in the ratemaking process is:

18	Additional Revenue Collected in Rates from Rate Increase	\$649,240
19	Less: Income Tax Based on 38.39% Effective Tax Rate	<u>(249,240)</u>
20	Additional Net Income from Rate Increase	\$400,000

21           **Revenue Requirement Calculation**

22           Q.    What does "revenue requirement" mean as it is used in the context of  
23 determining rates for public utilities?

1           A.     Generally, the term “revenue requirement” is used to identify the results of an  
2 examination of the utility's cost of service - rate of return and capital structure on the  
3 investment together with the costs to provide a particular utility service. This difference  
4 between the revenue requirement from a cost of service calculation and revenues based on  
5 existing rates identifies any revenue shortfall (need to increase rates) or excess (need to  
6 decrease rates).

7           Q.     Did Staff examine GMO's cost of service for both its MPS and L&P areas?

8           A.     Yes. Staff reviewed all the material and relevant components making up the  
9 Company's revenue requirements for both MPS and L&P, which are: rate of return and  
10 capital structure, rate base investment, and revenues and expenses, maintaining the  
11 relationship between each of these components through the update period through  
12 June 30, 2010.

13          Q.     How do each of these elements relate to one another?

14          A.     The ratemaking process for regulated utilities is a process whereby the  
15 Commission makes rate decisions regarding how utilities charge customers for utility  
16 services using a prescribed formula. The revenue requirement calculation can be identified  
17 by a formula as follows:

18                   **Revenue Requirement = Cost of Providing Utility Service**

19                                   **Or**

20                                   **RR = O + (V-D)R; where,**

21           **RR**    =    Revenue Requirement

22           **O**     =    Operating Costs (Payroll, Maintenance, etc.) Depreciation and  
23                                   Taxes



- 1 IV. KCP&L Greater Missouri Operations Company's Rate Case Filing
- 2 V. Rate of Return and Capital Structure
- 3 VI. Rate Base
- 4 VII. Income Statement- Revenues
- 5 VIII. Income Statement- Expenses
- 6 IX. Depreciation
- 7 X. Current and Deferred Income Tax
- 8 XI. Jurisdictional Allocations
- 9 XII. Transition Cost Recovery Mechanism

10 These categories have several subsections which identify in detail the specific  
11 elements of Staff's revenue requirement recommendations for MPS and L&P.

## 12 **OVERVIEW OF STAFF'S FILING, FINDINGS AND RECOMMENDATIONS**

13 Q. Please identify the findings of Staff's review of GMO's rate increase request.

14 A. Staff conducted a review of GMO June 4, 2010 rate increase filing and has  
15 identified the following areas in its findings and recommendations:

### 16 **Overall Revenue Requirement**

17 Q. How did Staff determine its revenue requirements for MPS and L&P?

18 A. The initial revenue requirements were determined using a test year of calendar  
19 year 2009 updated through June 30, 2010. However, because of the significant cost increases  
20 relating to the plant additions and substantial fuel cost increases resulting primarily from a  
21 new freight contract, the June 30, 2010 update case will change significantly.

22 The true-up in this case will include GMO's share of the newly constructed  
23 Iatan Unit 2. Staff will perform the true-up audit and make a new recommendation regarding



1 the revenue requirement at that time based on actual costs. Staff has projected the impact of  
2 the true-up and identified this as the Estimated True-up Case for both MPS and L&P.  
3 However, other cost increases are expected to occur besides those included in the Estimated  
4 True-up Case. These types of costs are not as easily identified and quantified, so Staff  
5 included an allowance to reflect those costs.

6 This true-up estimate reflects rate base additions for GMO's share of Iatan Unit 2,  
7 with associated increases in rate of returns, depreciation expense and operating and  
8 maintenance costs.

9 There are other costs that will likely change and, therefore, materially affect Staff's  
10 current calculation of GMO's revenue requirement. Those other costs include payroll;  
11 payroll-related benefits, such as pensions and medical costs; and fuel costs, including fuel  
12 commodity price changes and freight price changes.

### 13 **Rate of Return**

14 The rate of return Staff used to calculate its revenue requirement recommendations  
15 for GMO in this case is based on Great Plains Energy's capital structure and corporate  
16 results. David Murray, of the Commission's Financial Analysis Department, determined that  
17 the appropriate rate of return on equity is in a range of 8.50% to 9.50% with a mid-point of  
18 9.00% which results in an overall rate of return on investment of 7.74% to 8.22% with a  
19 mid-point of 7.98%. Mr. Murray examined the Company's capital structure and cost of  
20 money and provided the Staff's proposed rate of return which it used to calculate its revenue  
21 requirement recommendations for GMO in this case.

1                                    **Rate Base**

2                    Plant in Service and Accumulated Depreciation Reserve are reflected in the rate base  
3 as of June 30, 2010. All plant additions and retirements were included in the revenue  
4 requirement calculations as of June 30, 2010. Staff will add plant additions and retirements  
5 through the end of the true-up period, currently December 31, 2010. Several plant  
6 construction projects are being completed which will be addressed in the true-up.

7                    Cash Working Capital has been included in rate base using a lead-lag study  
8 developed by GMO and Staff over the last three rate cases.

9                    Fuel Stock (Coal) Inventories, Material & Supplies and Prepayments were included  
10 as of the June 30, 2010. These items will be re-examined in the true-up.

11                    Prepaid Pension Asset relates to previous Stipulations and Agreements from  
12 previous rate cases approved in Case No. ER-2007-0004 and GMO's 2009 rate case,  
13 Case No. ER-2009-0090.

14                    Accumulated Deferred Income Taxes Reserves were included as an offset to rate base  
15 as of June 30, 2010. Deferred tax reserves will be updated for the true-up.

16                    Other rate base components for customer deposits, customer advances for  
17 construction, deferred SO<sub>2</sub>, coal premiums, and other regulatory liability for emission  
18 allowance sales are included through end of the update period of June 30, 2010.

19                                    **INCOME STATEMENT**

20                                    **Revenues**

21                    Staff annualized and normalized revenues through June 30, 2010 to reflect an  
22 annual level of weather normalized revenues. Revenues will be trued-up through  
23 December 31, 2010.

1 Off-system sales for firm and non-firm customers have been included in the case.  
2 Staff has reflected an amount in this direct filing based on an appropriate level. Staff will  
3 continue to examine the off-system sales for firm and non-firm as the case progresses.

4 **Expenses**

5 Fuel costs in this case are based on using coal and natural gas prices through  
6 June 30, 2010. Purchased power costs were also included through June 30, 2010. Other  
7 inputs such as fuel mix, and station outages and distribution losses were determined using  
8 historical information. Fuel and purchased power costs will be trued-up through  
9 December 31, 2010.

10 Payroll, payroll related benefits, and payroll taxes were annualized through  
11 June 30, 2010. Payroll will be updated in the true-up to as of December 31, 2010.

12 Operations and maintenance costs, other than payroll costs, were included in the case  
13 at test year 2009 levels or at averages for various years.

14 Outside Services Expenses were analyzed, and amounts that were verified and  
15 supported related to on-going company operations were included in the case.

16 Depreciation Expense was annualized based on depreciation rates developed by Staff  
17 witness Arthur W. Rice of the Commission's Depreciation Engineering and Management  
18 Services Department. The depreciation rates were applied to Staff's recommended plant  
19 values as adjusted plant-in-service jurisdictional amounts, resulting in total annualized  
20 jurisdictional depreciation expense. Depreciation will be updated for plant additions  
21 included in the true-up.

22 Staff calculated Income Taxes based on the results of the revenue requirement  
23 calculation as of June 30, 2010. The income tax expense amount will be trued-up as of

1 December 31, 2010. Deferred income tax reserve will also be trued-up as of  
2 December 31, 2010 from the level reflected as of June 30, 2010.

3 **ALLOWANCE TO THE REVENUE REQUIREMENT**

4 Q. What is the True-up Case Staff is submitting in its direct filing?

5 A. Staff is filing its revenue requirements for GMO in its direct filing to reflect  
6 the 2009 test year results updated for known and measurable changes through June 30, 2010  
7 and to include an estimate for the revenue requirement impacts of anticipated true-up results  
8 through December 31, 2010. The MPS and L&P revenue requirements in this case are being  
9 referred to as the Estimated True-up Case.

10 In the Estimated True-up Case, Staff has made an estimate designed to cover an  
11 expected or anticipated increase to the overall revenue requirements being recommended for  
12 MPS and L&P in this case due to events in the true-up period. This estimate is being used to  
13 consider the additional revenue requirement in this case for plant additions that are expected  
14 to be complete by the true-up ending period of December 31, 2010. The higher costs for  
15 these plant additions along with other cost increases are expected beyond the update period,  
16 in this case June 30, 2010, so that the True-up Case approximates the impact of these higher  
17 costs. For purposes of this case, the Commission has authorized the use of updating the  
18 revenue requirement through the end of December 31, 2010, primarily to address GMO's  
19 significant increases for plant additions and also an expected increase in fuel costs.

20 Q. What higher costs does Staff believe may exist when the true-up period of  
21 December 31, 2010 is completed?

22 A. GMO completed its construction of the plant addition for Iatan 2, which  
23 involved very substantial costs to GMO, and to KCPL. An estimate for this plant addition is

1 included in the Estimated True-up Case for both MPS and L&P. There will be other typical  
2 plant additions that will occur during the six months between the update period of  
3 June 30, and the true-up period of December 31, 2010 that will be included in the true-up.

4 Staff will examine fuel and purchased power costs. Staff anticipates additional costs  
5 for payroll, payroll- related benefits such as pensions, and other costs through the end of the  
6 December 31, 2010, true-up period.

### 7 **COST REVIEW OF CONSTRUCTION PROJECTS**

8 Q. Is Staff currently looking at the construction costs for major plant additions  
9 for GMO?

10 A. Yes. A very important part of this case is the Staff's review of several  
11 construction projects that were completed by, or are being completed by KCPL and GMO.  
12 Staff has reviewed costs for the plant additions for environmental equipment being installed  
13 at the Iatan 1, referred to as AQCS (air quality control systems) and the completion of Iatan 2  
14 generating unit along with the common plant constructed for the support of both Iatan units.  
15 These plant additions involve two GPE entities-- KCPL has a 70% ownership share of  
16 Iatan Unit 1, and is its operating partner. In addition, through its acquisition of  
17 St. Joseph Light and Power Company, GMO has an 18% ownership share of Iatan 1. These  
18 plant additions at the Iatan Station, referred to in Staff's Construction Audit and Prudence  
19 Review of the Iatan Project as the "Iatan Project," have ramifications for the MPS and L&P  
20 rates of GMO. KCPL has a 55% ownership share of Iatan 2 and a 61% ownership share of  
21 the Iatan Common Plant. KCPL operates both units and the Iatan site. GMO has an  
22 18% ownership share of Iatan 2 and the Iatan Common Plant.

23 Q. What construction projects is Staff reviewing?

1           A.     The construction of Iatan 2 is the largest of the construction activities whose  
2 in service timeframe will be included in the true-up ending December 31, 2010. Iatan 1 had  
3 a selective catalytic reduction (SCR) system and other environmental projects installed in late  
4 2008 and 2009, with construction completion in February 2009 and in-service April 2009.

5           Staff is also looking at plant additions for Sibley which is wholly owned by GMO,  
6 attributed to MPS, and the three coal-fired generating units at the Jeffrey Energy Center  
7 which is operated by Westar Energy with MPS having an 8% ownership share.  
8 A SCR system was installed at Sibley, with the completion and in-service first quarter 2009.  
9 Westar completed the Jeffrey Energy Center 1 and 3 SCR systems in 2008 and completed the  
10 SCR system for Unit 2 in the second quarter of 2009.

11          Q.     Has Staff completed a review of the costs of construction of the Iatan Unit 1  
12 AQCS, Iatan Unit 2 and Iatan Common Plant?

13          A.     Yes, using an audit cut-off date of June 30, 2010. However, Staff will  
14 continue its audit to capture additional construction costs through the cost information cut-off  
15 date of October 31, 2010 established for the true-up. Staff filed its  
16 Construction Audit Report on November 3, 2010. Staff witness Charles R. Hyneman is  
17 addressing the construction audits in his direct testimony.

18 **KCP&L GREATER MISSOURI OPERATIONS COMPANY ELECTRIC**  
19 **RATES**

20          Q.     Please provide a summary of GMO's rate cases.

1 A. GMO has filed for the following rate increases for MPS and L&P,  
2 respectively:

3 MPS

Case No.	Date Filed	Amount Requested	Amount Authorized	Effective Date of Rates
ER-2007-0004	July 3, 2006	\$94.5 million (22% increase)	\$ 45.3 million (11.64% increase)	June 3, 2007
ER-2009-0090	September 5, 2008	\$ 66 million (14.4 % increase excluding any impact of the fuel clause)	\$48 million (10.46% increase)	September 1, 2009
ER-2010-0356	June 4, 2010	\$78.8 million (14.4% increase excluding impact of the fuel clause)	Yet to be determined	May 4, 2011 (expected)

4

5 L&P

Case No.	Date Filed	Amount Requested	Amount Authorized	Effective Date of Rates
ER-2007-0004	July 3, 2006	\$22.4 million (22.1% increase)	\$13.6 million (12.79% increase)	June 3, 2007
ER-2009-0090	September 5, 2008	\$ 17.1 million (14.4 % increase excluding any impact of the fuel clause)	\$15 million (11.85% increase)	September 1, 2009
ER-2010-0356	June 4, 2010	\$22.1 million (13.9% increase excluding impact of the fuel clause)	Yet to be determined	May 4, 2011 (expected)

6 Q. How do GMO's rates in Missouri compare with those of other  
7 electric utilities?





1     **SOUTH HARPER COMBUSTION TURBINE VALUES**

2           Q.     What value is Staff using for the three combustion turbines built and installed  
3 at South Harper in 2005?

4           A.     In Case No. EO-2005-0156, GMO (Aquila), Office of Public Counsel and  
5 Staff agreed to a value of \$66.76 million for the combustion turbines, or \$22.25 million per  
6 turbine. The cost for these turbines is \$211.9 per kilowatt (\$66.76 million divided  
7 by 315,000 kilowatts—each turbine is rated at 105 megawatts so the three combustion  
8 turbines total at 315 megawatts). GMO (Aquila) wrote down the turbines to the agreed upon  
9 amount and has reflected that amount on its books and records. Both GMO (Aquila) and  
10 Staff have included the written down value of \$66.76 million for the three turbines in  
11 this case.

12          Q.     Was the value for the turbines the parties agreed to in Case No. EO-2005-  
13 0156 the value Staff proposed?

14          A.     Yes. Staff filed extensive testimony in that case supporting the value to which  
15 GMO (Aquila), the Office of Public Counsel and Staff finally agreed.

16          Q.     Would you quantify each of the write-downs?

17          A.     GMO (Aquila) made a write-down of over \$10 million in November 2004 to  
18 reflect, what it believed was a fair value for the three turbines installed at South Harper.  
19 Additionally, GMO (Aquila) agreed to an almost \$4 million additional write-down when it  
20 agreed to value the turbines at the \$66.76 million.

21          Q.     Does Staff have market value information for valuing the South Harper  
22 combustion turbines?

23          A.     Staff filed testimony in Case No. EO-2005-0156 to support a valuation of  
24 \$66.76 million for the three South Harper turbines, including related equipment. At one time

1 | GMO (Aquila) offered to sell the turbines for \$69 million including a warranty, to KCPL.  
2 | That offer formed the basis for the Staff's valuation. Attached as Highly Confidential  
3 | Schedule 3 are documents relating to GMO's (Aquila's) offer to KCPL provided in  
4 | Data Request No. 38 in Case No. EO-2005-0156. Also, Schedule 2 is a table identifying  
5 | the various values Staff considered for these units (Data Request No. 5 in Case  
6 | No. EO-2005-0156).

7 | Q. How did Staff arrive at a valuation of \$66.76 million?

8 | A. Because the warranty for the combustion turbines expired while they were in  
9 | storage, the \$69 million was adjusted downward by \$2.240 million to reflect the estimated  
10 | value of the warranty. This estimate of \$2.240 million originated from GMO (Aquila) and  
11 | was the result of discussions it had with the turbine manufacturer and a consultant  
12 | (R.W. Beck) hired to assist in developing a fair value of the units.

13 | Q. Who manufactured the three combustion turbines?

14 | A. These combustion turbines were manufactured by Siemens and are identified  
15 | as 501D5A with a capacity rating of 105 megawatts each, resulting in 315 megawatts of total  
16 | South Harper station capacity.

17 | Q. Did GMO (Aquila) purchase these units for its MPS system?

18 | A. No. The units were originally purchased by a GMO (Aquila) subsidiary,  
19 | Aquila Merchant in 2002 under an agreement signed in September 2001. Originally, the  
20 | units were to be installed at the Aries Generating Facility and were called "Aries II." Those  
21 | plans were cancelled in July 2002 during the period of the collapse of the merchant business  
22 | that affected Aquila Merchant especially hard. GMO started taking delivery of the units in

1 August 2002 and stored them at GMO's (Aquila's) regulated plant, Ralph Green Generating  
2 Facility until they were moved in March 2005 to South Harper.

3 Q. How did GMO (Aquila) originally intend to use these three combustion  
4 turbines for MPS?

5 A. No. GMO (Aquila) intended to install them at its Aries site and sell power  
6 from them to MPS. It was expected that once Aries II went into service, MPS would enter  
7 into a purchased power agreement with Aquila Merchant, a wholly owned non-regulated  
8 affiliate.. The term for the agreement was to be for 15 years starting June 1, 2005, to  
9 coincide with the expiration of the Aries agreement May 31, 2005. [source: Data Request  
10 No. 58 in Case No.EO-2005-0156, Highly Confidential Schedule 3-12].

11 Q. When did GMO (Aquila) decide to use the combustion turbines for its  
12 regulated operations, and to include their costs in rate base?

13 A. Staff was informed of this decision on January 27, 2004, in a meeting with  
14 GMO (Aquila's) then Chief Executive Officer, Richard Green. At this meeting, Mr. Green  
15 committed that the three turbines in storage would be deployed for the regulated electric  
16 operations in Missouri.

17 These units were installed at South Harper and were declared commercial by  
18 GMO (Aquila) on June 30, July 1, and July 14, 2005.

19 Q. Why do you believe GMO (Aquila) built South Harper?

20 A. GMO (Aquila) had the three combustion turbines in storage. While  
21 GMO (Aquila's) MPS regulated operations needed the capacity, GMO (Aquila) attempted  
22 unsuccessfully to sell these combustion turbines to unaffiliated entities. GMO (Aquila)  
23 finally committed to installing these units for MPS in January 2004.

1           Absent having the three combustion turbines left over from its merchant business,  
2 Staff believes GMO (Aquila) would not have built any peaking capacity. Staff has seen no  
3 indication that GMO (Aquila) had any intention of using the combustion three turbines for  
4 MPS's operations. To the contrary, the documentation indicates just the opposite-- that  
5 GMO (Aquila) made every attempt to sell the combustion turbines.

6           Q.       When did GMO's regulated operations personnel for MPS learn of the three  
7 combustion turbines GMO later installed at South Harper?

8           A.       At the summer 2002 IRP meeting, MPS identified the need for capacity to  
9 replace the Aries agreement that was expiring May 31, 2005. Staff indicated to  
10 MPS's Resource Planning Group that three combustion turbines existed within  
11 GMO (Aquila's) organization; and inquired if they would be considered for replacing the  
12 Aries capacity. The GMO (Aquila) personnel attending the meeting stated they were  
13 unaware of the existence of these combustion turbines. At the summer of 2003 IRP meeting  
14 MPS's Resource Planning Group personnel indicated that they were still unaware of the  
15 existence of these combustion turbines and, therefore, could not model them. At that time,  
16 GMO (Aquila) was considering only purchased power agreements for replacing the Aries  
17 capacity. At this 2003 meeting, Staff made it clear that it knew GMO (Aquila) had the  
18 combustion turbines in storage, and inquired why GMO (Aquila's) Resource Planning Group  
19 was not considering those combustion turbines to meet MPS' s capacity requirements in lieu  
20 of purchased power agreements. MPS responded that it could only consider what it knew  
21 was available, and those combustion turbines were not available for MPS's capacity  
22 requirements.

1 Q. Did GMO (Aquila) ever consider the three combustion turbines for meeting  
2 MPS's capacity requirements?

3 A. Yes. When Aquila Merchant planned on installing these combustion turbines  
4 at the Aries facility as a non-regulated merchant plant, GMO (Aquila) was negotiating with  
5 its affiliate Aquila Merchant for a 15-year purchased power agreement for MPS. In a  
6 presentation made by GMO (Aquila's) Capital Deployment Group entitled "Aries II -  
7 Peaking Power Facility" dated March 5, 2002, GMO identifies that these combustion  
8 turbines were to provide capacity to MPS through 2020.

9 After the merchant business collapsed in mid-2002, GMO's subsidiary Aquila  
10 Merchant Services decided in July 2002 not to deploy the three combustion turbines at the  
11 Aries site. At this point, these three combustion turbines were no longer considered for  
12 meeting MPS' capacity needs. GMO (Aquila) finally decided in January 2004 to use this  
13 capacity for MPS, after no other home was found for the three combustion turbines.

14 **SOUTH HARPER PRUDENT TURBINES 4 AND 5 COMBUSTION**  
15 **TURBINES VALUES**

16 Q. What turbine values did Staff rely on for South Harper Prudent Turbines 4  
17 and 5?

18 A. The total value for each of the two turbines is \$18.7 million, or a total of  
19 \$37.4 million. This amount was determined based on several different options  
20 GMO (Aquila) had during the time it would have been in planning stages of adding needed  
21 capacity for MPS with an in-service date of June 2005, consistent with the time of the  
22 termination of the Aries I purchased power agreement which was May 31, 2005.

1           Q.     What were the several different option available to GMO that relied on for  
2 valuing South Harper Prudent Turbines 4 and 5?

3           A.     Staff reviewed the combustion turbine market in the 2004 and 2005 time  
4 frame which is the time GMO (Aquila) would have placed an order for turbines to be  
5 installed in summer 2005, and found the Company had several options available to it to  
6 acquire the needed equipment to meet this installation date. An affiliate of GMO (Aquila)—  
7 Aquila Merchant-- had several combustion turbines available for installation in its load center  
8 area. These combustion turbines could have been installed at South Harper, a site which was  
9 sized for 6 combustion turbines the size of South Harper Turbines 1, 2 and 3.  
10 Aquila Merchant either sold these combustion turbines at distressed prices on the grey  
11 market or paid the manufacturer termination fees to not accept delivery.

12           Staff also reviewed non-GMO (Aquila) purchases of combustion turbines to evaluate  
13 its value for South Harper Prudent Turbines 4 and 5 and a publication known as *Gas Turbine*  
14 *World* where information on actual purchases made by the electric industry regarding the  
15 pricing of combustion turbines can be found.

16           As with many things, the combustion turbine market varies over time with  
17 manufacturing supply and utility demand considerations. The economy affects pricing as the  
18 utility industry compresses during times of economic decline.

19           Q     What was the turbine market like when GMO (Aquila) would have been  
20 deciding to purchase capacity to be installed in 2005?

21           A.     During the 2004 / 2005 time period the turbine market had collapsed from the  
22 “sellers” market of 2001 when Aquila Merchant purchased South Harper combustion  
23 turbines 1, 2 and 3. Subsequent to the “buyers” market of 2004 and 2005, turbine prices

1 increased. Thus, any combustion turbines purchased for installation after 2005 and 2006  
2 would be more costly.

3 **COMBUSTION TURBINE COSTS**

4 Q. What is your basis for asserting combustion turbine prices went up after the  
5 time when GMO should have decided in 2004 to replace the capacity it was obtaining from  
6 the 2005 Aries capacity agreement?

7 A. In every case since GMO's 2005 rate case Staff has reviewed the pricing of  
8 combustion turbines. As in previous GMO rate cases, Staff reviewed the industry  
9 publication *Gas Turbine World* for years 2007, 2008 and 2009. In the 2007-2008  
10 GTW Handbook, *Gas Turbine World* reports that turbine prices increased 20 to 30 % over  
11 2006 levels. At page 29 of this industry publication the following appears:

12 **Seeing dramatic increase in prices**

13 During the past 18 months we have seen power plant  
14 equipment prices increase by as much as 20-30 percent over  
15 pre-2006 levels. Meanwhile delivery schedules have stretched  
16 out to 16-18 months from 12 months or less, as growing  
17 demand puts strain on available manufacturing capacity.  
18 Special orders that require additional engineering can add  
19 seven months of lead time.

20 The rise in equipment price levels since 2006 has been driven  
21 by a worldwide increase in cost of materials, higher  
22 manufacturing costs, and growing market demand.

23 Over the last few years, copper has more than tripled to \$3.40  
24 per pound from around \$1, molybdenum six-fold to \$31 per  
25 pound from around \$5, aluminum almost doubled to \$2,800 per  
26 ton from \$1,500, and nickel almost quadrupled to \$31,000 per  
27 ton from \$8,000.

28 Staff's review of *Gas Turbine World* identified that General Electric's new model that  
29 replaced the 7 EA model that is installed at Crossroads is valued at \$19.5 million in the  
30 2007-2008 GTW Handbook and \$25.9 million in the 2009 GTW Handbook. This indicates

1 that prices in the 2007 and 2008 time period show substantial increases over the prices when  
2 GMO (Aquila) should have installed additional combustion turbines to meet the capacity  
3 needs of its MPS customers back in 2005.

4 The General Electric 7 EA models are rated at 75 megawatts of capacity rather than  
5 the Siemens Westinghouse model 501 D5A combustion turbines which have 105 megawatts  
6 of capacity. South Harper combustion turbines 1, 2 and 3 are Siemens Westinghouse model  
7 501 D5A combustion turbines.

8 Q. Were the General Electric 7 EA model combustion turbines valued less in the  
9 2004 time period?

10 A. Yes. At a time GMO (Aquila) should have added capacity in 2005, the  
11 General Electric 7EA models were significantly less costly than the General Electric 7 EA  
12 models Aquila Merchant Services purchased in 2001 that it installed at Crossroads in  
13 Mississippi. *Gas Turbine World* reported in its 2004-2005 Handbook that these units were  
14 selling for \$14.8 million. The 2003 price was \$16.6 million and the 2000-2001 price was  
15 \$21 million. This compares to the actual Crossroads book value of \*\* \_\_\_ \*\* million  
16 each. The volatility of the natural gas market contributed to the decline in sales of gas-fired  
17 generation on top of a market decline caused by the implosion of the merchant energy market  
18 during the 2002 to 2005 time period. This would have been an ideal time to purchase  
19 capacity, if a utility needed capacity, which GMO (Aquila) did.

20 In 2006, the price for the General Electric 7 EA (new model PG7121(EA)) had gone  
21 up to \$19.2 million according to the 2006 *Gas Turbine World* Handbook.

22 The South Harper Siemens 501D5A units saw prices follow the same pattern going  
23 from high at the start of the decade to significant price reductions during 2003 and 2004 time



1 frame. In the “2004-05 GTW Handout, published by *Gas Turbine World*, the price of  
2 Siemens 501D5A was quoted at \$18.7 million. In the 2003 *Gas Turbine World Handbook*,  
3 the value was \$19.9 million and the 2000-2001 *Gas Turbine World Handbook* has  
4 model 5015DAs priced out at \$25.5 million. Based on this information, the market cost of  
5 these units has been trending downward during the time GMO (Aquila) would have been  
6 needed the five turbines to replace the Aries PPA capacity.

7 However, recently the 2006 *Gas Turbine World Handbook* identified a significant  
8 price increase for the Siemens 501D5A (new model SGT6-3000E) to \$22.8 million per unit.

9 Q. Is Staff’s \$18.7 million for South Harper Prudent CTs 4 and 5—both Siemens  
10 Westinghouse model 501 D5A combustion turbines—solely the turbine cost, or does it  
11 include related costs?

12 A. *Gas Turbine World* does surveys of the industry and contacts turbine  
13 manufactures to determine the pricing information it publishes. Some of its data is for actual  
14 purchases made by companies - regulated utilities and merchant companies alike. While  
15 these combustion turbines prices may include added costs for specific features based on  
16 individual needs such as dual fuel source burning capability and fast-start capability,  
17 typically these are prices what the industry relies on to trend costs of turbine equipment.

18 Q. What information, other than Aquila Merchant’s \$69 million offer to sell  
19 them to KCPL, is Staff aware of bearing on the valuation of the three combustion turbines  
20 GMO (Aquila) installed at the South Harper Facility?

21 A. has Aquila Merchant made offers to sell turbines to third parties and has sold  
22 or given up rights to several turbines over the past several years. Staff has reviewed

1 documents relating to these offers and sale transactions which identified the pricing of  
2 turbines from 2002 to present.

- 3 1) Aquila Merchant Services had four General Electric model  
4 7EA natural gas-fired 75 megawatt turbines that it sold in  
5 2003.
- 6 2) Aquila Merchant Services sold to AmerenUE its Goose Creek  
7 and Raccoon Creek Generating Facilities in 2006.
- 8 3) Aquila Merchant Services had an offer from Rolls-Royce  
9 Power Company to sell two Siemens 501 D5A natural gas-  
10 fired combustion turbines.
- 11 4) Staff has seen offers made by turbine manufacturers to  
12 another Missouri utility in the range identified in the *Gas*  
13 *Turbine World*.

#### 14 **GENERAL ELECTRIC MODEL 7 EAS**

15 Q. At what price did GMO's subsidiary Aquila Merchant sell its General Electric  
16 combustion turbines?

17 A. Aquila Merchant Services sold three General Electric 7 EA turbines with rated  
18 capacity of 75 megawatts each to two non-affiliates after the 2002 collapse of Aquila and the  
19 decline of the turbine market. Two of these units sold for \*\* \_\_\_\_ \*\* million or  
20 \*\* \_\_\_\_ \*\* million each and a third turbine was sold for \*\* \_\_\_\_ \*\* million. All three  
21 turbines were sold substantially below the original purchase price of \*\* \_\_\_\_ \*\* million  
22 each [Data Request No. 77 in Case No. EO-2005-0156]. The average price that  
23 Aquila Merchant sold these units in 2003 was \*\* \_\_\_\_ \*\* million-- [\*\* \_\_\_\_ \*\* million  
24 plus \*\* \_\_\_\_ \*\* million divided by three]. Using this average price, GMO (Aquila) would  
25 have had a far better price at which to deploy these three General Electric turbines to meet its  
26 regulated system requirements and greater megawatt capacity. These prices compare with

1 the Crossroads turbine values of \*\* \_\_\_\_\_ \*\* million per unit price for the same GE 7 EA  
2 model.

3 The total costs for the three General Electric turbines Aquila Merchant sold to third  
4 parties was \*\* \_\_\_\_\_ \*\* million with a total capacity of 225 megawatts, or  
5 \*\* \_\_\_\_\_ \*\* per kilowatt. This per kilowatt cost is far below the per kilowatt cost of the  
6 three Siemens turbine costs GMO installed at South Harper. Two 501D5A turbines are  
7 210 megawatts of capacity. Three General Electric 7EA turbines is 225 megawatts of  
8 capacity. It would have been more cost effective for GMO to install the three  
9 General Electric 7EAs having greater capacity than the two Siemens units. Staff, in pricing  
10 the South Harper Prudent CTs 4 and 5, chose to include the higher costs of the Siemens  
11 turbines to be conservative in its costing of these units.

12 Q. Where were the purchasers of these three 75 megawatt combustion turbines  
13 located?

14 A. Two turbines were sold to a utility in Beatrice, Nebraska, and the third turbine  
15 was sold to a utility in Colorado (Data Request No. 43 in Case No. EO-2005-0156).

16 Q. Did Aquila Merchant have any other General Electric combustion turbines?

17 A. Yes. Aquila Merchant originally purchased 18 General Electric 7 EAs, taking  
18 delivery and deploying 10 turbines at two different site locations in Illinois (these turbines  
19 will be discussed later). Four others were deployed at the Crossroads Energy Center located  
20 in Mississippi.

21 As noted above, three of the General Electric turbines were sold to Colorado and  
22 Nebraska entities and a fourth turbine was release back to the manufacturer, with  
23 Aquila Merchant losing the reservation (option) payments it had made to General Electric.

**NP**

1 Q. Did Aquila Merchant make any offers regarding the four General Electric  
2 combustion turbines before executing the contracts under which they were sold?

3 A. Yes. Like the Siemens turbines installed at South Harper, Aquila Merchant  
4 offered the General Electric turbines to other entities, including KCPL.

5 Q. Did GMO (Aquila's) MPS or L&P divisions have an opportunity to acquire  
6 any of these four General Electric 7 EAs combustion turbines?

7 A. No. GMO (Aquila) never considered using these turbines for its regulated  
8 operations, even though MPS needed to replace the Aries purchased power agreement  
9 by June 2005. GMO (Aquila) indicated that these turbines were sold in 2003, in advance of  
10 its decision to install turbines at South Harper. (Data Request No. 43, Case  
11 No. EO-2005-0156).

12 **SALE OF NATURAL GAS-FIRED COMBUSTION TURBINES AT**  
13 **RACCOON CREEK AND GOOSE CREEK**

14 Q. Did Aquila Merchant have generating facilities located outside of GMO's  
15 service territories?

16 A. Yes. Aquila Merchant built two generating facilities in Illinois, Raccoon  
17 Creek and Goose Creek.

18 Q. Would you describe these facilities?

19 A. Aquila Merchant installed ten General Electric 7EAs, 75 megawatt  
20 combustion turbines, at two locations in Illinois. Six 7EAs were installed at Goose Creek  
21 Energy Center having a combined capacity of 510 megawatts. Four 7EAs were installed at  
22 Raccoon Creek Energy Center having a combined capacity of 340 megawatts.  
23 GMO (Aquila) responded to an RFP to supply turbine capacity issued by AmerenUE in the

1 summer of 2005. GMO (Aquila) disclosed to the Staff it had offered in August 2005 to sell  
2 them to AmerenUE in response to Data Request No. 464 (Case ER-2005-0436).

3 Q. What were the terms of GMO (Aquila's) original offer?

4 A. GMO (Aquila) offered to sell both facilities (ten installed turbines) to  
5 AmerenUE on the following terms.

6 \*\* \_\_\_\_\_  
7 \_\_\_\_\_  
8 \_\_\_\_\_  
9 \_\_\_\_\_  
10 \_\_\_\_\_  
11 \_\_\_\_\_  
12 \_\_\_\_\_  
13 \_\_\_\_\_  
14 \_\_\_\_\_ \*\*

15 [Data Request No. 464 in ER-2005-0436; Highly Confidential  
16 Schedule 13-4]

17 Q. Has the sale been completed?

18 A. Yes. On December 16, 2005, GMO (Aquila) entered into an asset purchase  
19 and sale agreement with the final sale transaction completed in early 2006.

20 Q. Do you know if negotiations between the two parties changed the initial terms  
21 of the offer?

22 A. Yes, it did. The final sale price for both Raccoon Creek and Goose Creek was  
23 \$175 million for all the generating equipment, substation and transmission costs. The total  
24 capacity of these two generating stations is 850 megawatts resulting in an installed capacity

1 of \$205.88 per kilowatt (\$175 million divided by 850,000 kilowatts) [source: Aquila's SEC  
2 Form 8-K filed December 16, 2006].

3 Q. Based on the original offer, what would the price be on an installed kilowatt  
4 basis?

5 A. The installed kilowatt for Aquila's initial offer would be between  
6 \*\* \_\_\_\_\_

7 \_\_\_\_\_ \*\*. The final price paid for both facilities of \$175 million resulted in the  
8 installed kilowatt of \$205 per kilowatt [\$175 million dividend by 850,000 kilowatts of  
9 installed capacity].

10 Q. Did GMO (Aquila) lose money on the sale of these units?

11 A. Yes. Because of the distressed nature of the merchant business at the time,  
12 GMO (Aquila) incurred a pre-tax non-cash impairment charge of approximately  
13 \$93.6 million for Goose Creek and \$65.9 million for Raccoon Creek, or a total after-tax loss  
14 of \$99.7 million (\$58.5 million and \$41.2 million) [source: Aquila's SEC Form 8-K filed  
15 December 16, 2006].

16 Q. Are the Raccoon Creek and Goose Creek facilities both fully operational  
17 generating plants?

18 A. Yes. Both of these facilities are fully operating generating stations. They  
19 were installed in 2003 and are currently operating as part of the AmerenUE fleet providing  
20 electric service to its Missouri customers.

21 Q. Did GMO (Aquila's) MPS or L&P divisions have an opportunity to acquire  
22 these facilities?

1           A.     No.  GMO (Aquila's) position was that the units were located in Illinois and  
2 there was not sufficient transmission path to get the power from those units to the MPS and  
3 L&P systems.

4           Q.     Could the combustion turbines at these facilities be moved?

5           A.     Yes.  The combustion turbines presently at South Harper were moved from  
6 the Ralph Green Generating Facility where they were in storage.  While these units were not  
7 installed at Ralph Green, the units, with considerable effort, were moved to the South Harper  
8 facility.  Turbines, generators and related equipment are heavy pieces of machinery requiring  
9 special transportation and hauling, but they are moved from the manufacturer and from  
10 different locations.  Moving such equipment in the electric utility industry is not particularly  
11 unique.  Indeed the Greenwood Generating Facility, which has four combustion turbines,  
12 initially had a lease agreement that required GMO (Aquila) to move, at its expense, the  
13 generating units at the end of the lease to a destination designated by the Greenwood owners.  
14 Since the Greenwood Units were reacquired by GMO (Aquila) in 2000, the units were  
15 not moved.

16          Q.     Did the sale of the Raccoon Creek or Goose Creek facilities have any impact  
17 on the Staff's estimate of the cost to GMO (Aquila) of additional combustion turbines  
18 capable of generating about 210 megawatts?

19          A.     No.  Staff's estimate did not change as result of this sale transaction.  But the  
20 sale price on a cost per kilowatt identified above supports the conservative nature of Staff's  
21 installed kilowatt costs identified in Mr. Hyneman's section of the cost of service report.  The  
22 installed cost for South Harper Prudent Turbines 4 and 5 of \$304 per kilowatt is significantly

1 higher than the final selling price of \$205 per kilowatt costs for the Raccoon Creek and  
2 Goose Creek facilities.

3 Initially, in a previous case, Staff relied on the Aquila offer made to AmerenUE for  
4 Raccoon Creek and Goose Creek facilities as a conservative estimate for South Harper  
5 Prudent Turbines 4 and 5 costs. Since the final price for these units were not finalized at  
6 the time of the direct filing in the 2005 case, Staff used a \$275 kilowatt amount for  
7 210,000 kilowatts compared to the \*\* \_\_\_\_\_ \*\* per kilowatt offer price. In  
8 GMO's last rate case, Staff made an additional conservative approach to the nature to the  
9 costs for South Harper Prudent Turbines 4 and 5 by identifying the costs of the turbines and  
10 construction costs which resulted in even higher costs of \$304 per kilowatt. At the same  
11 time the final costs for the Raccoon Creek and Goose Creek facilities decreased to  
12 \$205 per kilowatt, resulting in almost a \$100 per kilowatt higher amount for the  
13 two additional combustion turbines referred to as South Harper Prudent Turbines 4 and 5.

14 Q. Are the Raccoon Creek and Goose Creek installed costs paid by AmerenUE  
15 lower than the installed costs of Crossroads?

16 A. The installed costs of Crossroads is \*\* \_\_\_\_\_ \*\* per kilowatt while the  
17 Raccoon Creek and Goose Creek installed cost is \$205 per kilowatt.

18 Q. Have there been other generating facilities sold recently?

19 A. Yes. On January 10, 2007, it was announced that Public Service Enterprise  
20 Group sold to American Electric Power, a relatively new natural gas-fired 1,096 megawatt  
21 combined cycle power plant located in Lawrenceburg, Indiana. The selling price was  
22 \$325 million resulting in a \$296.53 per kilowatt value, lower than the South Harper installed



1 costs of \$454.17 per kilowatt and the South Harper Prudent Turbines 4 and 5 installed costs  
2 of \$304.12 per kilowatt.

3 On January 16, 2007, it was announced by independent generator Mirant Corporation  
4 that it was selling to LS Power six natural gas-fired plants, with total capacity of  
5 3,619 megawatts for \$1.407 billion resulting in a cost of \$388.78 per kilowatt. These plants,  
6 the 903 megawatt Zeeland plant in Michigan, the 613 megawatt West Georgia plant in  
7 Georgia, the 469 megawatt Shady Hills plant in Florida, the 561 megawatt Sugar Creek and  
8 the 546 megawatt Bosque plants in Indiana and the 527 megawatt Apex plant in Nevada, all  
9 were included in the \$1.407 price paid to Mirant.

10 **ROLLS-ROYCE POWER VENTURES OFFER**

11 Q. Is the Staff aware of any other offers for sale of combustion turbines involving  
12 GMO (Aquila)?

13 A. Yes. During the audit in Case No. EO-2005-0156, GMO (Aquila) provided  
14 supporting information on the appraisals per the South Harper valuation issue (Data Request  
15 No. 5 in Case No. EO-2005-0156). In material supplied by GMO (Aquila), the Staff learned  
16 that on September 23, 2004, Rolls-Royce Power Ventures (Rolls-Royce) offered to sell  
17 GMO (Aquila) two new Siemens 501D5A natural gas-fired turbines that were manufactured  
18 in 2001 and placed in storage in Houston and Germany. Both units were offered for  
19 \$43 million, or \$21.5 million each. This initial price was less than the South Harper  
20 turbines 1, 2, and 4 but, for comparison purposes, several adjustments to the price needed to  
21 be added, such as transportation costs and Siemens Technical Field Assistance. Also, the  
22 warranty had expired similar to the South Harper turbines 1, 2, and 3 and it was estimated  
23 that would increase both unit costs by total of \$2.240 million, the same as the warranty

1 estimate for the South Harper turbines—GMO (Aquila) ultimately opted not to re-purchase  
2 the warranty from Siemens for the South Harper turbines. Another major expense would be  
3 converting the combustion system for approximating \$5 million. Adding all the costs to the  
4 initial offer of \$43 million did not make these units attractive to GMO (Aquila).

5 But it is noteworthy that while the Rolls-Royce offer was high in relation to the other  
6 turbine information Staff reviewed, it does represent the only tangible evidence that  
7 GMO (Aquila) had regarding its review of the actual turbine market for its regulated  
8 operations. No other information has been brought to Staff's attention that would indicate  
9 that (Aquila) actually pursued the acquisition of turbines for either of its MPS or L&P  
10 divisions with the exception of South Harper during the 2003 and 2005 time frame.

#### 11 **OTHER UTILITY OFFERS**

12 Q. Does Staff have experience with equipment supply agreements in the course  
13 of performing its duties for the Commission?

14 A. Yes. Over the course of many years Staff has seen numerous contracts for  
15 actual purchases of equipment. Staff has seen numerous bids or quotes for proposed  
16 purchases of equipment. Without detailing the specifics, turbine costs have generally  
17 declined during the period from early in the decade to the period of 2004 and 2005, at time  
18 when GMO (Aquila) should have made the decision to install additional capacity over the  
19 levels it did at South Harper. Now the turbine prices have gone back up. GMO is using the  
20 higher priced turbines to justify its decision to rely on Crossroads-- a plant that has overstated  
21 turbine costs, has high transmission costs and is located in Mississippi that has higher natural  
22 gas costs. Turbine prices started to increase as the turbine market stabilizes from the fallout  
23 of the collapse of the merchant market.

1 Q. Has Staff reviewed bids and offers for generating equipment?

2 A. Yes. At various times, in rate cases, construction audits, development of  
3 regulatory plans or as part of the Commission's Chapter 22 resource planning process,  
4 Staff has had opportunities to review request for proposals, offers and bids for generating  
5 equipment, including turbine offers.

6 While this information on other utilities is confidential, the offers we have seen over  
7 the past several years substantiate the general decline in the turbine market during the time  
8 GMO (Aquila) needed to make decision to replace the Aries purchased power agreement .  
9 Specifically, during the time frame of 2003 and 2004, there was very attractive pricing for  
10 turbine equipment. Other companies benefited from this "buyers'" market, but  
11 GMO (Aquila) chose not to make the proper decisions to meet its capacity needs.  
12 Consequently, GMO was faced with need for capacity in 2008 and made decision to use a  
13 generating station located in Mississippi that is poorly situated to meet system load  
14 requirements in its service territory—Crossroads is the wrong plant, located at the wrong  
15 place and was placed into service for MPS at the wrong time.

16 **COMBUSTION TURBINES HAVE EXPERIENCED A SIGNIFICANT**  
17 **DECLINE IN VALUES**

18 Q. When did Aquila Merchant and Siemens negotiate for the three combustion  
19 turbines that Aquila installed at South Harper?

20 A. In late 2000 throughout summer 2001. The turbine contract between Siemens  
21 and Aquila Merchant was signed September 2001 for an in service date of June 2003.  
22 Aquila Merchant planned to have a purchased power agreement with MPS for 15 years  
23 starting in June 2005.

1 Q. Was the combustion turbine market different in 2000 and 2001 than in  
2 2003 and 2004 when (GMO) Aquila should have been planning for replacement of the power  
3 it was taking under the Aries purchased power agreement for capacity?

4 A. Yes. In 2000 and 2001, when Aquila Merchant negotiated to buy  
5 South Harper turbines 1, 2, and 3, the power equipment industry was experiencing a sellers'  
6 market. Purchasers were paying premiums to reserve manufacturer's slots to place orders  
7 and negotiate contract terms. During an interview David Kreimer, GMO's (Aquila) former  
8 Director of Engineering, indicated "that during the time Aquila Merchant was negotiating  
9 with Siemens for the three combustion turbines it was a brutal sellers market for all forms of  
10 generation." He stated "that it was the most brutal sellers' [market] that he experienced in  
11 the 30 years that he had been working in the industry at the time of the negotiations and when  
12 Aquila Merchant entered into the agreement to purchase these combustion turbines."  
13 Mr. Kreimer stated that "the sellers' market peaked around August 2002 and pricing for the  
14 large F frame machines began to decline quickly....the sellers' market for the larger  
15 [Siemens] F model combustion turbines started losing value first before the values for the  
16 smaller Siemens 501D5a's and General Electric 7EA combustion turbine[s] started to  
17 decline—the smaller combustion turbine's market value lasted longer" [Source: Data  
18 Request No. 56.1 in Case No. EO-2005-0156, April 29, 2005 Kreimer interview].

19 Q. What is the size of the 1 F frame combustion turbines that Mr. Kreimer  
20 referred to in his interview?

21 A. The F frame units are Siemens 501FD combustion turbines and are the range  
22 of 150 to 160 megawatts in size. The Aries Combined Cycle Unit has two F frame  
23 combustion turbines. The Siemens 501D5A combustion turbines GMO (Aquila) installed at

1 the South Harper Facility are 105 megawatts and the smaller General Electric 7EA  
2 combustion turbines are the units installed at Crossroads, Raccoon Creek and Goose Creek.  
3 These are nominally rated at 75 to 80 megawatts. [Source: Data Request No. 56.1,  
4 April 29, 2005 Kreimer interview]

5 Q. Was Mr. Kreimer involved in Aquila Merchant's purchase of the three  
6 Siemens turbines from Siemens Westinghouse?

7 A. Yes. When GMO (Aquila) negotiated for and bought these units,  
8 Mr. Kreimer was employed by Aquila Merchant. He was directly involved in the discussions  
9 between Siemens Westinghouse and GMO (Aquila) regarding these combustion turbines.  
10 Mr. Kreimer also was involved in the negotiations of a 1999 contract to purchase two  
11 Siemens 501F EconoPacs installed at the Aries facility near Mount Pleasant, Missouri to  
12 create the combined-cycle unit.

13 Q. Why is the nature of the combustion turbine market that was occurring in  
14 2000 and 2001, described as a brutal sellers' market, important now?

15 A. Combustion turbine prices declined after the 2001-2002 timeframe ending the  
16 sellers' market in this country. The power equipment market was substantially impacted as  
17 result of the collapse of the merchant power market and the utility industry's building of  
18 natural gas-fired generation.

19 During this sellers' market is when the Crossroads units were originally purchased by  
20 Aquila Merchant. The values that GMO is requesting to be included in rate base in this case  
21 are the book values of the original purchased price made in the very high sellers' turbine  
22 market. Therefore, the GMO recommended rate base amount in this case is higher than it

1 should be if GMO (Aquila) would have purchased the Aries replacement power at the time  
2 when the turbine market collapsed during the 2003 and 2004 time period.

3 **TRANSMISSION COSTS FOR SOUTH HARPER PRUDENT TURBINES**  
4 **4 AND 5**

5 Q. What are the costs for transmission plant for South Harper Prudent Turbines 4  
6 and 5?

7 A. GMO (Aquila) estimated \$2.1 million for transmission upgrades for South  
8 Harper Prudent Turbines 4 and 5. This estimate was made in a March 5, 2002 presentation  
9 for the original Aries II project. This presentation was made by the Capital  
10 Deployment Group of Aquila Merchant—the operating company of the former Aquila who  
11 had responsibility for the merchant plants (see Schedule 3-13—Data Request 58 in Case  
12 No. EO-2005-0156). This group was looking at the installation costs for the addition of three  
13 combustion turbines at the Aries site—now called Dogwood. The combustion turbines were  
14 planned as an expansion to this site which already had Aries combined cycle unit in  
15 operation.

16 Q. How many turbines were planned for Aries II?

17 A. Originally the Aries site was to have three combustion turbines added with  
18 combined 310 megawatts of capacity. These units were not installed at Aries but instead  
19 installed at South Harper in 2005. Staff used the Aries II projected costs for the upgrades to  
20 transmission facilities for the planned expansion at Aries as an estimate of the transmission  
21 upgrades needed for South Harper Prudent Turbines 4 and 5. While the \$2.1 million  
22 transmission cost upgrades were for three combustion turbines, Staff is using this estimate for  
23 only two combustion turbines.

1 | Q. Does this conclude your direct testimony?

2 | A. Yes, it does.

**BEFORE THE PUBLIC SERVICE COMMISSION**  
**OF THE STATE OF MISSOURI**

In the Matter of the Application of KCP&L )  
Greater Missouri Operations Company for ) File No. ER-2010-0356  
Approval to Make Certain Changes in its Charges )  
for Electric Service )  
)

AFFIDAVIT OF CARY G. FEATHERSTONE

STATE OF MISSOURI     )  
                                  )     ss.  
COUNTY OF COLE     )

Cary G. Featherstone, of lawful age, on his oath states: that he has participated in the preparation of the foregoing Direct Testimony in question and answer form, consisting of 60 pages to be presented in the above case; that the answers in the foregoing Direct Testimony were given by him; that he has knowledge of the matters set forth in such answers; and that such matters are true and correct to the best of his knowledge and belief and that he conducted his audit activities in accordance with Generally Accepted Auditing Standards (GAAS).

  
Cary G. Featherstone

Subscribed and sworn to before me this 17<sup>th</sup> day of November, 2010.

  
Nikki Senn  
Notary Public

NIKKI SENN Notary Public - Notary Seal State of Missouri Commissioned for Osage County My Commission Expires: October 01, 2011 Commission Number: 07287016
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**CARY G. FEATHERSTONE**  
**SUMMARY OF RATE CASE INVOLVEMENT**

<u>Year</u>	<u>Case No.</u>	<u>Utility</u>	<u>Type of Testimony/Issue</u>	<u>Case</u>
1980	ER-80-53	St. Joseph Light & Power Company (electric rate increase)	Direct	Stipulated
1980	OR-80-54	St. Joseph Light & Power Company (transit rate increase)	Direct	Stipulated
1980	HR-80-55	St. Joseph Light & Power Company (industrial steam rate increase)	Direct	Stipulated
1980	GR-80-173	The Gas Service Company (natural gas rate increase)	Direct	Stipulated
1980	GR-80-249  Coordinated	Rich Hill-Hume Gas Company (natural gas rate increase)	No Testimony filed- revenues & rate base	Stipulated
1980	TR-80-235	United Telephone Company of Missouri (telephone rate increase)	Direct- construction work in progress Rebuttal	Contested
1981	ER-81-42	Kansas City Power & Light Company (electric rate increase)	Direct-payroll & payroll related benefits; cash working capital Rebuttal	Contested
1981	TR-81-208	Southwestern Bell Telephone Company (telephone rate increase)	Direct-cash working capital; construction work in progress; income taxes-flow- through Rebuttal Surrebuttal	Contested
1981	TR-81-302	United Telephone Company of Missouri (telephone rate increase)	Direct- construction work in progress	Stipulated
1981	TO-82-3	Investigation of Equal Life Group and Remaining Life Depreciation Rates (telephone-- depreciation case)	Direct- construction work in progress	Contested

# CARY G. FEATHERSTONE

## SUMMARY OF RATE CASE INVOLVEMENT

<u>Year</u>	<u>Case No.</u>	<u>Utility</u>	<u>Type of Testimony/Issue</u>	<u>Case</u>
1982	ER-82-66 and HR-82-67	Kansas City Power & Light Company (electric & district steam heating rate increase)	Direct- fuel & purchased power; fuel inventories Rebuttal Surrebuttal	Contested
1982	TR-82-199	Southwestern Bell Telephone Company (telephone rate increase)	Direct- revenues & directory advertising	Contested
1983	EO-83-9	Investigation and Audit of Forecasted Fuel Expense of Kansas City Power & Light Company (electric-- forecasted fuel true-up)	Direct	Contested
1983	ER-83-49	Kansas City Power & Light Company (electric rate increase)	Direct- fuel & fuel inventories Rebuttal Surrebuttal	Contested
1983	TR-83-253	Southwestern Bell Telephone Company (telephone rate increase - ATT Divestiture Case)	Direct- revenues & directory advertising	Contested
1984	EO-84-4	Investigation and Audit of Forecasted Fuel Expense of Kansas City Power & Light Company (electric-- forecasted fuel true-up)	Direct	Contested
1985	ER-85-128 and EO-85-185  Coordinated	Kansas City Power & Light Company (electric rate increase- Wolf Creek Nuclear Generating Unit Case)	Direct- fuel inventories; coordinated construction audit	Contested
1987	HO-86-139  Coordinated	Kansas City Power & Light Company (district steam heating-- discontinuance of public utility and rate increase)	Direct- policy testimony on abandonment of steam service Rebuttal Surrebuttal	Contested
1988	TC-89-14  Coordinated Directory	Southwestern Bell Telephone Company (telephone-- rate complaint case)	Direct- directory advertising Surrebuttal	Contested

**CARY G. FEATHERSTONE**

**SUMMARY OF RATE CASE INVOLVEMENT**

<u>Year</u>	<u>Case No.</u>	<u>Utility</u>	<u>Type of Testimony/Issue</u>	<u>Case</u>
1989	TR-89-182 and TC-90-75	GTE North, Incorporated (telephone rate increase)	Direct- directory advertising Rebuttal Surrebuttal	Contested Decided Feb 9, 1990
1990	GR-90-50  Coordinated	Kansas Power & Light - Gas Service Division (natural gas rate increase)	Direct- prudency review of natural gas explosions	Stipulated
1990	ER-90-101  Coordinated	UtiliCorp United Inc., Missouri Public Service Division (electric rate increase- Sibley Generating Station Life Extension Case)	Direct- Corporate Costs and Merger & Acquisition Costs Surrebuttal	Contested
1990	GR-90-198  Coordinated	UtiliCorp United, Inc., Missouri Public Service Division (natural gas rate increase)	Direct- Corporate Costs and Merger & Acquisition Costs	Stipulated
1990	GR-90-152	Associated Natural Gas Company (natural gas rate increase)	Rebuttal- acquisition adjustment; merger costs/savings	Stipulated
1991	EM-91-213	Kansas Power & Light - Gas Service Division (natural gas-- acquisition/merger case)	Rebuttal- acquisition adjustment; merger costs/savings tracking	Contested
1991	EO-91-358 and EO-91-360  Coordinated	UtiliCorp United Inc., Missouri Public Service Division (electric-- accounting authority orders)	Rebuttal- plant construction cost deferral recovery; purchased power cost recovery deferral	Contested
1991	GO-91-359  Coordinated	UtiliCorp United Inc., Missouri Public Service Division (natural gas-- accounting authority order)	Memorandum Recommendation- Service Line Replacement Program cost recovery deferral	Stipulated

# CARY G. FEATHERSTONE

## SUMMARY OF RATE CASE INVOLVEMENT

<u>Year</u>	<u>Case No.</u>	<u>Utility</u>	<u>Type of Testimony/Issue</u>	<u>Case</u>
1993	TC-93-224 and TO-93-192  Coordinated Directory	Southwestern Bell Telephone Company (telephone-- rate complaint case)	Direct- directory advertising Rebuttal Surrebuttal	Contested
1993	TR-93-181	United Telephone Company of Missouri (telephone rate increase)	Direct- directory advertising Surrebuttal	Contested
1993	GM-94-40	Western Resources, Inc. and Southern Union Company (natural gas-- sale of Missouri property)	Rebuttal- acquisition adjustment; merger costs/savings tracking	Stipulated
1994	GM-94-252  Coordinated	UtiliCorp United Inc., acquisition of Missouri Gas Company and Missouri Pipeline Company (natural gas--acquisition case)	Rebuttal- acquisition of assets case	Contested
1994	GA-94-325  Coordinated	UtiliCorp United Inc., expansion of natural gas to City of Rolla, MO (natural gas-- certificate case)	Rebuttal- natural gas expansion	Contested
1995	GR-95-160  Coordinated	United Cities Gas Company (natural gas rate increase)	Direct- affiliated transactions; plant	Contested
1995	ER-95-279  Coordinated	Empire District Electric Company (electric rate increase)	Direct- fuel & purchased power; fuel inventories	Stipulated
1996	GA-96-130	UtiliCorp United, Inc./Missouri Pipeline Company (natural gas-- certificate case)	Rebuttal- natural gas expansion	Contested
1996	EM-96-149  Coordinated	Union Electric Company merger with CIPSCO Incorporated (electric and natural gas-- acquisition/merger case)	Rebuttal- acquisition adjustment; merger costs/savings	Stipulated
1996	GR-96-285  Coordinated	Missouri Gas Energy Division of Southern Union Company (natural gas rate increase)	Direct- merger savings recovery; property taxes Rebuttal Surrebuttal	Contested

**CARY G. FEATHERSTONE**

**SUMMARY OF RATE CASE INVOLVEMENT**

<u>Year</u>	<u>Case No.</u>	<u>Utility</u>	<u>Type of Testimony/Issue</u>	<u>Case</u>
1996	ER-97-82	Empire District Electric Company (electric-- interim rate increase case)	Rebuttal- fuel & purchased power	Contested
1997	GA-97-132	UtiliCorp United Inc./Missouri Public Service Company (natural gas—certificate case)	Rebuttal- natural gas expansion	Contested
1997	GA-97-133	Missouri Gas Company (natural gas—certificate case)	Rebuttal- natural gas expansion	Contested
1997	EC-97-362 and EO-97-144	UtiliCorp United Inc./Missouri Public Service (electric rate complaint case)	Direct- - fuel & purchased power; fuel inventories Verified Statement	Contested Commission Denied Motion
1997	ER-97-394 and EC-98-126  Coordinated	UtiliCorp United Inc./Missouri Public Service (electric rate increase and rate complaint case)	Direct- fuel & purchased power; fuel inventories; re-organizational costs Rebuttal Surrebuttal	Contested
1997	EM-97-395	UtiliCorp United Inc./Missouri Public Service (electric-application to spin-off generating assets to EWG subsidiary)	Rebuttal- plant assets & purchased power agreements	Withdrawn
1998	GR-98-140  Coordinated	Missouri Gas Energy Division of Southern Union Company (natural gas rate increase)	Testimony in Support of Stipulation And Agreement	Contested
1999	EM-97-515  Coordinated	Kansas City Power & Light Company merger with Western Resources, Inc. (electric acquisition/ merger case)	Rebuttal- acquisition adjustment; merger costs/savings tracking	Stipulated (Merger eventually terminated)
2000	EM-2000-292  Coordinated	UtiliCorp United Inc. merger with St. Joseph Light & Power Company (electric, natural gas and industrial steam acquisition/ merger case)	Rebuttal- acquisition adjustment; merger costs/savings tracking	Contested (Merger closed)

**CARY G. FEATHERSTONE**

**SUMMARY OF RATE CASE INVOLVEMENT**

<u>Year</u>	<u>Case No.</u>	<u>Utility</u>	<u>Type of Testimony/Issue</u>	<u>Case</u>
2000	EM-2000-369  Coordinated	UtiliCorp United Inc. merger with Empire District Electric Company (electric acquisition/ merger case)	Rebuttal-acquisition adjustment; merger costs/savings tracking	Contested (Merger eventually terminated)
2001	ER-2001-299  Coordinated	Empire District Electric Company (electric rate increase)	Direct- income taxes; cost of removal; plant construction costs; fuel- interim energy charge Surrebuttal True-Up Direct	Contested
2001	ER-2001-672 and EC-2002-265  Coordinated	UtiliCorp United Inc./Missouri Public Service Company (electric rate increase)	Verified Statement Direct- capacity purchased power agreement; plant recovery Rebuttal Surrebuttal	Stipulated
2002	ER-2002-424  Coordinated	Empire District Electric Company (electric rate increase)	Direct- fuel-interim energy charge Surrebuttal	Stipulated
2003	ER-2004-0034 and HR-2004-0024 (Consolidated)  Coordinated	Aquila, Inc., (formerly UtiliCorp United Inc) d/b/a Aquila Networks-MPS and Aquila Networks-L&P (electric & industrial steam rate increases)	Direct- acquisition adjustment; merger savings tracking Rebuttal Surrebuttal	Stipulated
2004	GR-2004-0072  Coordinated	Aquila, Inc., d/b/a Aquila Networks-MPS and Aquila Networks-L&P (natural gas rate increase)	Direct- acquisition adjustment; merger savings tracking  Rebuttal	Stipulated
2005	HC-2005-0331  Coordinated	Trigen Kansas City Energy [Jackson County Complaint relocation of plant for Sprint Arena] (steam complaint case)	Cross examination-relocation of plant assets	Contested

# CARY G. FEATHERSTONE

## SUMMARY OF RATE CASE INVOLVEMENT

<u>Year</u>	<u>Case No.</u>	<u>Utility</u>	<u>Type of Testimony/Issue</u>	<u>Case</u>
2005	EO-2005-0156 Coordinated	Aquila, Inc., d/b/a Aquila Networks- MPS (electric- South Harper Generating Station asset valuation case)	Rebuttal- plant valuation Surrebuttal	Stipulated
2005	ER-2005-0436 Coordinated	Aquila, Inc., d/b/a Aquila Networks- MPS and Aquila Networks- L&P (electric rate increase)	Direct- interim energy charge; fuel; plant construction; capacity planning Rebuttal Surrebuttal	Stipulated
2005	HR-2005-0450 Coordinated	Aquila, Inc., d/b/a Aquila Networks- L&P (industrial steam rate increase)	Direct	Stipulated
2006	ER-2006-0314 Coordinated	Kansas City Power & Light Company (electric rate increase)	Direct-construction audits Rebuttal- allocations Surrebuttal- allocations	Contested
2006	WR-2006-0425 Coordinated	Algonquin Water Resources (water & sewer rate increases)	Rebuttal- unrecorded plant; contributions in aid of construction Surrebuttal unrecorded plant; contributions in aid of construction	Contested
2007	ER-2007-0004 Coordinated	Aquila, Inc., d/b/a Aquila Networks- MPS and Aquila Networks- L&P (electric rate increase)	Direct-fuel clause, fuel, capacity planning Rebuttal Surrebuttal	Contested
2007	HO-2007-0419 Coordinated	Trigen Kansas City Energy [sale of coal purchase contract] (steam)	Recommendation Memorandum	Stipulated

**CARY G. FEATHERSTONE**

**SUMMARY OF RATE CASE INVOLVEMENT**

<u>Year</u>	<u>Case No.</u>	<u>Utility</u>	<u>Type of Testimony/Issue</u>	<u>Case</u>
2007	HR-2007-0028, HR-2007-0399 and HR-2008-0340  HC-2010-0235	Aquila, Inc., d/b/a Aquila Networks- L&P [Industrial Steam Fuel Clause Review] (industrial steam fuel clause review)		Pending
2008	HR-2008-0300  Coordinated	Trigen Kansas City Energy (steam rate increase)	Direct - sponsor Utility Services portion of the Cost of Service Report, overview of rate case, plant review and plant additions, fuel and income taxes	Stipulated
2009	ER-2009-0089  Coordinated	Kansas City Power & Light Company (electric rate increase)	Direct- sponsor Utility Services Cost of Service Report, Additional Amortizations and Iatan 1 construction Rebuttal- allocations Surrebuttal- allocations	Stipulated
2009	ER-2009-0090  Coordinated	KCPL Greater Missouri Operations Company (former Aquila, Inc. Missouri electric properties) (electric rate increase)	Direct- sponsor Utility Services Cost of Service Report Surrebuttal- capacity planning	Stipulated
2009	HR-2009-0092  Coordinated	KCPL Greater Missouri Operations Company (former Aquila, Inc. Missouri electric properties) (industrial steam rate increase)	Direct- sponsor Utility Services Cost of Service Report	Stipulated



**CARY G. FEATHERSTONE**  
**SUMMARY OF RATE CASE INVOLVEMENT**

<u>Year</u>	<u>Case No.</u>	<u>Utility</u>	<u>Type of Testimony/Issue</u>	<u>Case</u>
2010	SR-2010-0110 and WR-2010-0111	Lake Region Water and Sewer Company (water & sewer rate increase)	Direct- sponsor Utility Services Cost of Service Report Surrebuttal True-up Direct Reports to Commission	Contested
	Coordinated			
2010	ER-2010-0355	Kansas City Power & Light Company (electric rate increase)	Direct- sponsor Utility Services Cost of Service Report	Pending
	Coordinated			

# CARY G. FEATHERSTONE

## SUMMARY OF RATE CASE INVOLVEMENT

### CASES SUPERVISED AND ASSISTED:

<u>Year</u>	<u>Case No.</u>	<u>Utility</u>	<u>Type of Testimony</u>	<u>Case Disposition</u>
1986	TR-86-14 Coordinated	ALLTEL Missouri, Inc. (telephone rate increase)		Stipulated
1986	TR-86-55 Coordinated	Continental Telephone Company of Missouri (telephone rate increase)		Stipulated
1986	TR-86-55 Coordinated	Continental Telephone Company of Missouri (telephone rate increase)		Stipulated
1986	TR-86-63 Coordinated	Webster County Telephone Company (telephone rate increase)		Stipulated
1986	GR-86-76 Coordinated	KPL-Gas Service Company (natural gas rate increase)		Withdrawn
1986	TR-86-117 Coordinated	United Telephone Company of Missouri (telephone rate increase)	Withdrawn prior to filing	Withdrawn
1988	GR-88-115 Coordinated	St. Joseph Light & Power Company (natural gas rate increase)	Deposition	Stipulated
1988	HR-88-116	St. Joseph Light & Power Company (industrial steam rate increase)	Deposition	Stipulated

# CARY G. FEATHERSTONE

## SUMMARY OF RATE CASE INVOLVEMENT

### CASES SUPERVISED AND ASSISTED:

<u>Year</u>	<u>Case No.</u>	<u>Utility</u>	<u>Type of Testimony</u>	<u>Case Disposition</u>
1994	ER-94-194	Empire District Electric Company (electric rate increase)		
2003	QW-2003-016 QS-2003-015	Tandy County (water & sewer informal rate increase)	Recommendation Memorandum	Stipulated
2004	HM-2004-0618  Coordinated	Trigen- Kansas City Energy purchase by Thermal North America (steam - sale of assets)		Stipulated
2005	GM-2005-0136  Coordinated	Partnership interest of DTE Enterprises, Inc. and DTE Ozark, Inc in Southern Gas Company purchase by Sendero SMGC LP (natural gas -- sale of assets)	Recommendation Memorandum	Stipulated
2005	Case No. WO-2005-0206  Coordinated	Silverleaf sale to Algonquin (water & sewer- sale of assets)		Stipulated
2006	WR-2006-0250	Hickory Hills (water & sewer- informal rate increase)	Recommendation Memorandum	Contested
2006	HA-2006-0294  Coordinated	Trigen Kansas City Energy (steam- expansion of service area)	Recommendation Memorandum & Testimony	Contested
2007	SR-2008-0080 QS-2007-0008	Timber Creek (sewer- informal rate increase)	Recommendation Memorandum	Stipulated

**CARY G. FEATHERSTONE**

**SUMMARY OF RATE CASE INVOLVEMENT**

**CASES SUPERVISED AND ASSISTED:**

<u>Year</u>	<u>Case No.</u>	<u>Utility</u>	<u>Type of Testimony</u>	<u>Case Disposition</u>
2008	QW-2008-0003	Spokane Highlands Water Company (water- informal rate increase)	Recommendation Memorandum	Stipulated
2009	WR-2010-0139 SR-2010-0140	Valley Woods Water Company	Recommendation Memorandum	Stipulated
2009	EO-2010-0060	KCPL Greater Missouri Operations—  Blue Springs service center sale	Recommendation Memorandum	withdrawn
2010	EO-2010-0211	KCPL Greater Missouri Operations—  Liberty service center sale	Recommendation Memorandum	Stipulated
2010	WR-2010-0202	Stockton Water Company	Recommendation Memorandum	Stipulated
2010	SA-2010-0219	Canyon Treatment Company Certificate	Recommendation Case Memorandum	Pending
2010	SR-2010-0320	Timber Creek Sewer Company	Testimony	Pending

AQUILA, INC.  
AQUILA NETWORKS-MPS-INVESTOR (ELECTRIC)  
CASE NO. EO-2005-0156  
MISSOURI PUBLIC SERVICE COMMISSION  
DATA REQUEST NO. MPSC-5

DATE OF REQUEST: December 10, 2004  
DATE RECEIVED: December 10, 2004  
DATE DUE: December 29, 2004  
REQUESTOR: Phil Williams  
BRIEF DISCRPTION: Please provide all appraisals of the plant site and the value of the combustion turbines.

**QUESTION:**

Please provide all workpapers that support the appraisals of the plant site and the value of the combustion turbines to be sold and then be leased back for the proposed plant at Peculiar, Missouri.

RESPONSE: See files on attached CD

ATTACHMENT: CD with 17 files

ANSWERED BY: Robert Brune

\_\_\_\_\_  
SIGNATURE OF RESPONDENT

DATE: \_\_\_\_\_

SCHEDULE 4-1

**SCHEDULE 2-1**

**Aquila CT Appraisal - Pricing Summary**

Client No. 010144  
 W/O No. 02-01362-01000  
 Date 11/19/2004

	Original Cost	Replacement Cost	Aquila offer to sell to KCPL	Rolls Royce offer to sell to Aquila	SWPC offer to sell grey unit to Aquila	Penn Energy Internet offer 1	Penn Energy Internet offer 2	Utility Warehouse Internet offer
<b>CT</b>								
Qty	3	1	3	2	1	1	1	1
Cost	\$76,137,869	\$24,500,000	\$69,000,000	\$43,000,000	\$19,000,000	\$26,000,000	\$33,000,000	\$15,000,000
Adjustments								
Option Payment	(\$3,712,500)							
CO No. 1 (Exhaust Stacks)		(\$1,849,200)		(\$1,849,200)	(\$1,849,200)	(\$1,849,200)	(\$1,849,200)	
CO No. 1 (Other)								
Warranty	(\$2,240,000)	(\$2,240,000)	(\$2,240,000)		(\$2,240,000)			
Guarantees								
Pred Mods	(\$300,000)							
Rehabilitation	(\$600,000)							
TFA				\$2,350,000	\$2,350,000			\$2,350,000
Mult Unit Purchase		(\$1,000,000)						
Change to DLN				\$5,000,000	\$5,000,000			\$5,000,000
Transportation				\$1,200,000	\$1,200,000	\$1,200,000	\$1,200,000	\$1,200,000
Internal Labor	(\$39,399)							
<b>Total Adjustments</b>	<b>(\$6,891,899)</b>	<b>(\$5,089,200)</b>	<b>(\$2,240,000)</b>	<b>\$6,700,800</b>	<b>\$4,460,800</b>	<b>(\$649,200)</b>	<b>(\$649,200)</b>	<b>\$8,550,000</b>
<b>CT Subtotal*</b>	<b>\$69,245,970</b>	<b>\$68,410,800</b>	<b>\$66,760,000</b>	<b>\$71,200,800</b>	<b>\$61,460,800</b>	<b>\$77,350,800</b>	<b>\$96,350,800</b>	<b>\$53,560,000</b>
* adjusted for three units								
<b>Transformers &amp; Breakers</b>								
<b>Transformers</b>								
Qty	6	6		6	6	6	6	6
Cost	\$1,686,150	\$1,686,150		\$1,686,150	\$1,686,150	\$1,686,150	\$1,686,150	\$1,686,150
Adjustments								
Storage	(\$15,500)	(\$15,500)		(\$15,500)	(\$15,500)	(\$15,500)	(\$15,500)	(\$15,500)
Releasing	(\$28,305)	(\$28,305)		(\$28,305)	(\$28,305)	(\$28,305)	(\$28,305)	(\$28,305)
Additional Retainage	(\$1,045)	(\$1,045)		(\$1,045)	(\$1,045)	(\$1,045)	(\$1,045)	(\$1,045)
<b>Transformer Subtotal</b>	<b>\$1,641,300</b>	<b>\$1,641,300</b>		<b>\$1,641,300</b>	<b>\$1,641,300</b>	<b>\$1,641,300</b>	<b>\$1,641,300</b>	<b>\$1,641,300</b>
<b>Breakers</b>								
Qty	3	3		3	3	3	3	3
Cost	\$765,570	\$765,570		\$765,570	\$765,570	\$765,570	\$765,570	\$765,570
Adjustments								
Bond	(\$7,500)	(\$7,500)		(\$7,500)	(\$7,500)	(\$7,500)	(\$7,500)	(\$7,500)
Storage	(\$13,320)	(\$13,320)		(\$13,320)	(\$13,320)	(\$13,320)	(\$13,320)	(\$13,320)
<b>Breakers Subtotal</b>	<b>\$744,750</b>	<b>\$744,750</b>		<b>\$744,750</b>	<b>\$744,750</b>	<b>\$744,750</b>	<b>\$744,750</b>	<b>\$744,750</b>
<b>Procurement</b>								
Cost	\$126,644	\$126,644		\$126,644	\$126,644	\$126,644	\$126,644	\$126,644
Adjustment								
B&M Services	(\$126,644)	(\$126,644)		(\$126,644)	(\$126,644)	(\$126,644)	(\$126,644)	(\$126,644)
<b>Procurement Subtotal</b>	<b>\$0</b>	<b>\$0</b>		<b>\$0</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>
<b>Transformers &amp; Breakers Subtotal</b>	<b>\$2,386,050</b>	<b>\$2,386,050</b>		<b>\$2,386,050</b>	<b>\$2,386,050</b>	<b>\$2,386,050</b>	<b>\$2,386,050</b>	<b>\$2,386,050</b>
<b>Total</b>	<b>\$71,632,020</b>	<b>\$70,796,850</b>	<b>\$66,760,000</b>	<b>\$73,586,850</b>	<b>\$63,846,850</b>	<b>\$79,736,850</b>	<b>\$100,736,850</b>	<b>\$55,936,050</b>

**SCHEDULE 2-2**

**SCHEDULE 4-2**

**SCHEDULE 4-2**

**SCHEDULE 2-2**

**SCHEDULE 3**

**HAS BEEN DEEMED**

**HIGHLY CONFIDENTIAL**

**IN ITS ENTIRETY**

**SCHEDULE 3**

**NP**