FILED June 4, 2008 Data Center Missouri Public Service Commission

503 Exhibit No.: Witness: Maurice Brubaker Type of Exhibit: **Rebuttal Testimony** Revenue Requirement / Issue: Rate Design Enbridge Energy, LP Sponsoring Parties: Explorer Pipeline Company **General Mills** Praxair, Inc. Wal-Mart Stores, Inc. ER-2008-0093 Case No.: **BEFORE THE PUBLIC SERVICE COMMISSION** OF THE STATE OF MISSOURI In the Matter of The Empire District **Electric Company of Joplin, Missouri** Case No. ER-2008-0093 for Authority to File Tariffs Increasing) Rates for Electric Service Provided to) **Customers in the Missouri Service** Area of the Company **Rebuttal Testimony of Maurice Brubaker** on Revenue Requirement / Rate Design On Behalf of Enbridge Energy, LP **Explorer Pipeline Company General Mills** Praxair, Inc. Wal-Mart Stores, Inc. April 4, 2008 verors 25 BRUBAKER & ASSOCIATES, INC. ST. LOUIS, MO 63141-2000 Case No(s). Date 5-12-08 Project 8875

BEFORE THE PUBLIC SERVICE COMMISSION OF THE STATE OF MISSOURI

In the Matter of The Empire District Electric Company of Joplin, Missouri for Authority to File Tariffs Increasing) Rates for Electric Service Provided to **Customers in the Missouri Service** Area of the Company

Case No. ER-2008-0093

STATE OF MISSOURI SS) COUNTY OF ST. LOUIS

Affidavit of Maurice Brubaker

Maurice Brubaker, being first duly sworn, on his oath states:

1. My name is Maurice Brubaker. I am a consultant with Brubaker & Associates, Inc., having its principal place of business at 1215 Fern Ridge Parkway, Suite 208, St. Louis, Missouri 63141-2000. We have been retained by Enbridge Energy, LP; Explorer Pipeline Company; General Mills; Praxair, Inc. and Wal-Mart Stores, Inc. in this proceeding on their behalf.

2. Attached hereto and made a part hereof for all purposes is my rebuttal testimony on revenue requirement / rate design which was prepared in written form for introduction into evidence in Missouri Public Service Commission Case No. ER-2008-0093.

I hereby swear and affirm that the testimony is true and correct and that it shows 3. the matters and things that it purports to show.

Subscribed and sworn to before me this 3rd day of April, 2008.

TAMMY S. KLOSSNER Notary Public - Notary Seal STATE OF MISSOURI St. Charles County Commission Expires: Már. 14, 2011 Commission # 07024862

Jammy J Notary Public

BRUBAKER & ASSOCIATES, INC.

BEFORE THE PUBLIC SERVICE COMMISSION OF THE STATE OF MISSOURI

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In the Matter of The Empire District Electric Company of Joplin, Missouri) for Authority to File Tariffs Increasing) Rates for Electric Service Provided to **Customers in the Missouri Service** Area of the Company

Case No. ER-2008-0093

Rebuttal Testimony of Maurice Brubaker

PLEASE STATE YOUR NAME AND BUSINESS ADDRESS. 1 Q

- Maurice Brubaker. My business address is 1215 Fern Ridge Parkway, Suite 208, 2 А
- St. Louis, Missouri 63141-2000. 3

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WHAT IS YOUR OCCUPATION? Q 4

am a consultant in the field of public utility regulation and president of Brubaker & 5 А

6 Associates, Inc., energy, economic and regulatory consultants.

HAVE YOU PREVIOUSLY FILED DIRECT TESTIMONY IN THIS PROCEEDING? 7 Q

8 Α Yes. I have previously filed direct testimony on revenue requirement issues on

9 February 22, 2008; and direct testimony on rate design issues on March 7, 2008. My

10 qualifications and experience appear in Appendix A to my revenue requirement filing.

WHAT SUBJECTS ARE ADDRESSED IN YOUR REBUTTAL TESTIMONY? 11 Q

- 12 А I address two subjects. They are:
- 1. The allocation of any revenue increase among customer classes; and 13
- 2. The design of rates. 14

Maurice Brubaker Page 1

BRUBAKER & ASSOCIATES, INC.

1 Q WHAT POSITION HAVE THE PARTIES TAKEN WITH RESPECT TO THE 2 ALLOCATION OF ANY INCREASE AMONG CUSTOMER CLASSES?

A Empire proposed to allocate any allowed revenue increase among customer classes as an equal percentage of current revenues. Commission Staff makes the same recommendation, and it is my understanding that the Office of Public Counsel (OPC) concurs in that recommendation.

7 Q DO YOU HAVE A POSITION ON INTERCLASS REVENUE ALLOCATION?

8 A Yes. I concur with the position of all of the other parties who have addressed this 9 issue that any allowed revenue increase should be allocated as an equal percent 10 across-the-board to all customer classes.

11 Q HAVING ALLOCATED ANY INCREASE AS AN EQUAL PERCENT 12 ACROSS-THE-BOARD, WHAT ARE THE POSITIONS OF THE PARTIES WITH 13 RESPECT TO HOW TO ADJUST THE COMPONENTS OF THE INDIVIDUAL 14 TARIFFS TO IMPLEMENT THAT INCREASE?

15 A Empire proposes to uniformly increase the charges by approximately the same 16 percentage. Commission Staff proposes to do the same, after making some 17 intraclass rate design adjustments to demand charges. OPC, on the other hand, 18 appears to recommend only increasing the volumetric charges within each tariff.

19 Q DO YOU AGREE WITH OPC'S RECOMMENDATION?

A No. There is no basis for OPC's recommendation. No studies have been presented
which would suggest that any one component of the rate schedule should either be
exempted from any rate increase, or receive a percentage rate increase different than
any other component.

- 1 Within the commercial and industrial tariffs, OPC's proposed rate design 2 would disproportionately burden high load factor customers and is inequitable.
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OPC's proposal should be rejected.

4 Q WHAT HAS STAFF PROPOSED WITH RESPECT TO THE GENERAL POWER 5 SERVICE SCHEDULE (GP), THE TOTAL ELECTRIC BUILDINGS SCHEDULE 6 (TEB), THE LARGE POWER SERVICE SCHEDULE (LP) AND THE PRAXAIR & 7 SPECIAL TRANSMISSION SERVICE SCHEDULES (SC-P,ST)?

8 A Staff has proposed to institute a separately stated facilities charge which would be 9 designed to reflect the cost of local facilities. Costs associated with these facilities 10 are currently collected in the demand charges. Staff appears to have 11 commensurately reduced the revenues collected from demand charges in order to 12 compensate for this additional revenue collection mechanism.

13 Q DO YOU HAVE ANY CONCERNS WITH RESPECT TO STAFF'S PROPOSED 14 RATE RE-DESIGN?

15 А In general, the design changes that Staff is proposing appear reasonable. However, any time that there is a change in rate blocks and billing provisions, there is a concern 16 as to whether the re-designed rate is truly revenue neutral, and whether there are any 17 significant adverse impacts as a result of the changes. We are currently in the 18 process of reviewing Staff's proposed changes and determining their impact on 19 participating customers. At this point in time, assuming that the rates are truly 20 designed to be revenue neutral, we have not identified any concerns. Should we 21 22 identify any such concerns, we will promptly notify the parties.

1 Q DOES THIS CONCLUDE YOUR REBUTTAL TESTIMONY?

2 A Yes, it does.

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