Exhibit No.:

State Income Tax Flow-Through

Issue: State Income Tax Fl
Witness: Paul R. Harrison
MoPSC Staff
Type of Exhibit: Rebuttal Testimony
Case No.: ER-2010-0130
April 2, 2010

MISSOURI PUBLIC SERVICE COMMISSION **UTILITY SERVICES DIVISION**

REBUTTAL TESTIMONY

OF

PAUL R. HARRISON

The EMPIRE DISTRICT ELECTRIC COMPANY CASE NO. ER-2010-0130

Jefferson City, Missouri April 2010

1	TABLE OF CONTENTS OF
2	REBUTTAL TESTIMONY OF
3	PAUL R. HARRISON
4	THE EMPIRE DISTRICT ELECTRIC COMPANY
5	CASE NO. ER 2010-0130
6	Executive Summary
7	State Income Tax Flow Through

1			REBUTTAL TESTIMONY
2			OF
3			PAUL R. HARRISON
4			THE EMPIRE DISTRICT ELECTRIC COMPANY
5			CASE NO. ER-2010-0130
6		Q.	Please state your name and business address.
7		A.	Paul R. Harrison, P. O. Box 360, Jefferson City, Missouri 65102.
8		Q.	By whom are you employed and in what capacity?
9		A.	I am a Regulatory Auditor with the Missouri Public Service Commission
10	(Commission).		
11		Q.	Did you participate in the preparation of the Staff's Cost of Service Report,
12	filed February 26, 2010, involving The Empire District Electric Company		
13	("Empire" or "Company") rate case?		
14		A.	Yes.
15		Q.	What is the purpose of your Rebuttal testimony?
16		A.	The purpose of my testimony is to address Empire's proposed amortization of
17	deferred tax expense related to state income tax flow-through prior to 1994 included in its		
18	direct-filed Accounting Schedules for this case.		
19	EXECUTIVE SUMMARY		
20		Q.	Please summarize your Rebuttal testimony.
21		A.	Empire included an adjustment to its "Total Provision for Deferred Income
22	Tax" in its direct-filed Schedule WSK – 3 for determining its direct-filed revenue requirement		

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1 request in this case. One component of that adjustment was not separately broken out on 2 Schedule WSK -3, although it was reflected in supporting workpapers provided to the Staff. 3 That adjustment component was a proposed amortization to increase deferred tax expenses in 4 this case, to recover for an alleged state income tax flow-through treatment afforded to 5 Empire's Missouri accelerated depreciation tax timing differences in rate proceedings prior 6 to 1994. 7 Q. Does Staff believe such an adjustment is appropriate? 8 A. No. 9 STATE INCOME TAX FLOW-THROUGH 10 Q. What is the revenue requirement impact of this issue in this case? 11 A. The Staff believes this issue is valued at approximately \$81,000. Did the Company address this issue in its Direct testimony? 12 Q. 13 A. No. The Staff only became aware of this issue after reviewing the Company's 14 supporting workpapers and through discussions with the Company. 15 Q. Does the Staff know why the Company did not address this adjustment in its 16 Direct testimony? 17 A. No. 18 O Why does Staff believe it is not necessary for the Company to seek recovery of 19 this expense in its Cost of Service for this case? 20 A. The tax deduction for state income tax expenses was included in rates 21 consistent with the tax treatment that was applicable and authorized by the Commission for 22 each one of Empire's rate cases that was filed with the Commission prior to 1994. Even

assuming for the sake of argument that the state income tax timing difference was in fact

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flowed-through to customers in all instances prior to 1994, for Empire to now come back to the Commission and attempt to recover this cost in rates would be the equivalent of them asking the Commission to have the ratepayers refund any shortfalls of the state income tax expense that they did not fully recover from previous rate cases.¹

To the extent that Empire's proposal is intended to recover state income tax costs from previous periods of time from current customers, that proposal could constitute prohibited retroactive ratemaking.

- Q. Does this conclude your Rebuttal testimony?
- A. Yes, it does.

¹ A "tax timing difference" exists when specific costs are reflected in determining pretax operating income, for both financial reporting and ratemaking purposes, in a different period than when they are reflected in determining current year taxable income under Internal Revenue Service (IRS) rules. In calculating income tax for ratemaking purposes, timing differences can be reflected consistent with when they are reflected under IRS rules (*flow-through treatment*) or they can be reflected consistent with when they are reflected in determining pretax operating income for financial reporting and ratemaking purposes (*normalization treatment*). When timing differences are normalized for ratemaking purposes, a deferred tax adjustment is used for the purpose of *not* reflecting in rates the timing of cost recognition under IRS rules. Deferred taxes are reversed in subsequent years consistent with the timing for recognizing the related costs for financial reporting purposes in determining pretax operating income. The deferral of a tax timing difference (normalization treatment) can result in either a Deferred Tax Liability or a Deferred Tax Asset.

BEFORE THE PUBLIC SERVICE COMMISSION

OF THE STATE OF MISSOURI

Company for Authority to Rates for Electric Service in the Missouri Service Are	File Tariffs Increasing) Case No. ER-2010-0130 Provided to Customers)
	AFFIDAVIT OF PAUL R. HARRISON
STATE OF MISSOURI)
COUNTY OF COLE) ss.)
of the foregoing Rebuttal T be presented in the above of by him; that he has knowled	wful age, on his oath states: that he has participated in the preparation restimony in question and answer form, consisting of pages to ease; that the answers in the foregoing Rebuttal Testimony were given dge of the matters set forth in such answers; and that such matters are of his knowledge and belief.
	Paul R. Harrison
Subscribed and sworn to be	efore me this day of
D. SUZIE MANKIN Notary Public - Notary Seal State of Missouri Commissioned for Cole County My Commission Expires: December 08, 20 Commission Number: 08412071	Motary Public