Exhibit No.: Issues:

Witness: Sponsoring Party: Type of Exhibit: File No: Date Testimony Prepared: Out of Period Adjustments: Rate Case Expense PSC Assessment V. William Harris MoPSC Staff Rebuttal Testimony SR-2010-0320 December 21, 2010

## MISSOURI PUBLIC SERVICE COMMISSION

## UTILITY SERVICES DIVISION

## **REBUTTAL TESTIMONY**

OF

## V. WILLIAM HARRIS, CPA, CIA

## TIMBER CREEK SEWER COMPANY

FILE NO. SR-2010-0320

Jefferson City, Missouri December 2010

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1		<b>REBUTTAL TESTIMONY</b>
2		OF
3		V. WILLIAM HARRIS, CPA, CIA
4		TIMBER CREEK SEWER COMPANY
5		FILE NO. SR-2010-0320
6	Q.	Please state your name and business address.
7	А.	V. William Harris, Fletcher Daniels State Office Building, Room G8,
8	615 East 13 <sup>th</sup> ;	Street, Kansas City, Missouri 64106.
9	Q.	Are you the same V. William Harris that filed Direct Testimony dated
10	November 23,	2010 in this proceeding?
11	А.	Yes.
12	Q.	What is the purpose of your Rebuttal Testimony?
13	А.	The purpose of my Rebuttal Testimony is to address the Direct Testimony of
14	Timber Creek	Sewer Company (Timber Creek or Company) witness Derek L. Sherry on the
15	subjects of rat	e case expense and Missouri Public Service Commission (PSC) Assessments.
16	Rate case exp	bense
17	Q.	What is Timber Creek's position on the issue of rate case expense?
18	А.	On page 11, lines 5 and 6, of his Direct Testimony, Mr. Sherry states
19	the Company	is "seeking to recover all rate case expenses from the previous rate
20	case SR-2008	-0080".

Q.

Mr. Sherry goes on to state (page 12, lines 1 through 3) that the Company is
 seeking an additional \$40,000 of estimated rate case expense in this case to be amortized
 over a 3-year period.

A. As for Mr. Sherry's latter statement, Staff is also recommending a 3-year amortization of (prudently incurred) rate case expenses (please refer to the table on page 6 of my Direct Testimony). However, Staff is estimating an amount of \$23,073 to be adjusted to actual costs as they become known.

Please respond to Mr. Sherry's statements.

9 Staff opposes Mr. Sherry's proposal to include rate case expenses from the 10 last case because the inclusion of previous rate case expense, or any other expense or 11 revenue, outside the updated test year in this case is highly improper and violates 12 ratemaking principles.

### 13 **Ratemaking process**

Q.

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Please explain the Staff's opposition.

A. The ratemaking process involves the development of rates established
through the proper matching of revenues and expenses over a specified period of time
(known as the test year) adjusted by updating that information through a known and
measurable update period.

Once new rates have been developed and become effective, any given
expense or revenue will likely increase or decrease over time. To only consider the increase
or decrease in any single expense or revenue without accounting for all others over the same
given time period is known as single-issue ratemaking and would result in ratepayers being
charged improper amounts for the provision of utility service.

1	Staff opposes Timber Creek's recovery of prior rate case expense as well
2	as prior annual PSC Assessment increases (please refer to the testimony of Staff
3	witness James A. Busch) for the reasons outlined and because inclusion of these prior
4	expenses in the current case would also constitute "retroactive ratemaking".
5	Q. What is "retroactive ratemaking"?
6	A. In 1979, the Missouri Supreme Court defined "retroactive ratemaking" as
7	"the setting of rates which permit a utility to recover past losses or which require it to
8	refund past excess profits collected under a rate that did not perfectly match expenses plus
9	rate of return with the rate actually established." <u>State ex rel. Utility Consumers Council of</u>
10	Missouri, Inc. v. Public Service Commission, 585 S.W. 2d 41, 59 (Mo. 1979).
11	Q. What amount of rate case expense from the previous rate case in Case
12	No. SR-2008-0080 is the Company seeking to recover in this rate proceeding?
13	A. Mr. Sherry identifies an \$18,175 amount for reimbursement of costs which he
14	identifies as costs relating to the time he spent on the last case. It is not proper to include
15	these past costs. If Timber Creek wanted reimbursement of those costs then it should have
16	requested such treatment in the last case.
17	Q. Were you assigned to the last Timber Creek rate case?
18	A. Yes. I was the auditor who reviewed the costs in the Company's last rate
19	case, Case No. SR-2008-0080. At no time did Mr. Sherry, or any one representing Timber
20	Creek, indicate there were costs associated with Mr. Sherry's time nor did anyone request
21	those costs be included in that rate case. Had they done so, Staff would have considered
22	reasonable and prudent costs in that case. However, it is improper to include costs from
23	three years ago for reimbursement in future rates determined in this case.

1 Q. Has the Company recovered the costs Mr. Sherry is requesting in this case for 2 his time spent on Case No. SR-2008-0080?

3 A. Yes. As will be discussed later in this rebuttal testimony, the costs Mr. 4 Sherry claims the Company incurred for the time he spent on the last rate case has been fully 5 recovered in rates by Timber Creek.

#### 6 **PSC** Assessment

Q.

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What is Timber Creek's proposal concerning the PSC Assessment?

8 A. Timber Creek has determined an amount it claims it has not recovered in 9 rates relating to the Annual PSC Assessment. This amount (\$45,902) represents costs the 10 Company claims it has incurred for the Commission's reimbursement of its costs over the 11 level reflected in rates. Staff believes it would be improper to include these past costs in 12 future rates in much the same way as previously discussed above regarding Mr. Sherry's 13 past reimbursements (\$18,175). Past costs are past costs and should not be reflected in 14 future rate structures.

## 15

Q. How did Timber Creek determine the amount of PSC Assessment it claims it 16 has not recovered from its customers?

17 A. The Company compared the amount paid to the Commission over the 18 last three years to the amount reflected in rates determined in the last rate case - Case No. 19 SR-2008-0080. Timber Creek believes it has under recovered the PSC Assessment from its 20 customers since the last rate case went into effect December 1, 2007.

21 Q. Has the Company paid PSC Assessment costs in excess of the level reflected 22 in rates?

1	A. Yes, it has. The level of PSC Assessment costs reflected in rates is \$21,998.
2	Timber Creek has paid the following in PSC Assessment costs:
3	2008 \$24,648
4	2009 \$36,884
5	2010 \$74,381
6	Q. Has Timber Creek already recovered the additional PSC Assessment costs
7	and the monies paid out for Mr. Sherry's reimbursements in the prior rate case?
8	A. Yes, it has. In examining the revenue the Company has received since the
9	current rates were established in Case No. SR-2008-0080, it is clear that Timber Creek has
10	experienced notable customer growth resulting in a significant increase in revenues over the
11	levels reflected in rates from the last case.
12	The following table compares the "extra" revenues the Company has collected since
13	current rates became effective on December 1, 2007 to the Company's expenses above the
14	expense level used in setting rates, over the same time period. This table lists all the
15	expenses incurred by the Company that were above the expense level used to establish rates
16	in the last case, not just the ones Mr. Sherry has singled out for reimbursement in this case.
17	Even if Mr. Sherry's prior period expenses were not included in the table, it is still evident
18	from the \$472,779 plus net over-recovery illustrated by the table below that Mr. Sherry has
19	already more than recovered the \$64,077 (\$45,902 for the PSC Assessment and \$18,175 for
20	Mr. Sherry past costs for Case No. SR-2008-0080) he seeks in this case.
21	
22	
23	
24	continued on next page

1

12-mo. ended	Description	# of Cust	Revenue \$	Rate \$	Difference	Expense \$	Rate \$	Difference
12/31/06	SR-2008-0080 Test Year	1,192	\$447,380			\$374,964		
09/30/07	K&M update - rates effective 12/01/07	1,248	\$457,131	\$457,131	\$0	\$518,541	\$518,541	\$0
12/31/07	Annual Report	1,312	\$511,287	\$457,131	\$54,156	\$433,900	\$518,541	(\$84,641)
12/31/08	Annual Report	1,430	\$662,693	\$457,131	\$205,562	\$547,133	\$518,541	\$28,592
12/31/09	SR-2010-0320 Test Year	1,495	\$669,736	\$457,131	\$212,605	\$634,350	\$518,541	\$115,809
06/30/10	K&M update - rates effective Spring 2011	1,526	\$669,110	\$457,131	\$241,979	\$700,304	\$518,541	\$181,763
				TOTAL	\$714,302		TOTAL	\$241,523
			Net Difference			\$472,779		

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Q. If the Commission includes past costs in this case should it also include the revenues collected above the level in rates?

5 A. Yes. Should the Commission decide to include the prior period expenses 6 being sought by the Company, Staff would ask that the Commission also include prior 7 period revenues that were covered from Timber Creek's customers over and above what was 8 reflected in the last rate case. If the Commission were to include the collected revenues over 9 the levels put in the rate case, the net difference between these revenues and expenses is 10 \$472,779 which the Company would have to reimburse. Clearly, this is not the desire of 11 Staff. But if prior period costs are included for recovery in future rates determined from this 12 case, then equity would require customers also be given credit for higher revenues collected 13 over the levels included in the past rate case.

Q. Does Staff believe it would be appropriate to reflect these excess net
revenues in this case?

A. No. Just as it is improper to reflect recovery of prior costs, it is equally improper to include the excess net revenues in the revenue requirement calculation. The significance of the comparison of the prior revenues with the prior costs is that Timber Creek has fully recovered the additional costs Mr. Sherry is proposing in his Direct Testimony from the growth in customers and the resulting growth in revenues.

8

Does this conclude your Rebuttal Testimony?

- 9
- A. Yes, it does.

Q.

### **BEFORE THE PUBLIC SERVICE COMMISSION**

### **OF THE STATE OF MISSOURI**

In the Matter of the Application of ) Timber Creek Sewer Company Request for a ) Rate Increase.

Case No. SR-2010-0320

### AFFIDAVIT OF V. WILLIAM HARRIS

STATE OF MISSOURI ) ) ss. COUNTY OF COLE )

V. William Harris, of lawful age, on his oath states: that he has participated in the preparation of the foregoing Rebuttal Testimony in question and answer form, consisting of <u>'7</u> pages to be presented in the above case; that the answers in the foregoing Rebuttal Testimony were given by him; that he has knowledge of the matters set forth in such answers; and that such matters are true and correct to the best of his knowledge and belief.

V. William Harris

Subscribed and sworn to before me this

715T day of 2010.

D. SUZIE MANKIN Notary Public - Notary Seal State of Missouri Commissioned for Cole County My Commission Expires: December 08, 2012 Commission Number: 08412071

Notary Public