

Exhibit No.:
Issues: Water Rate Design, Fixed Charge, Offset
Mechanism, Sewer Rate Design,
Miscellaneous Fees, Low Income Tariff,
Property Taxes, Customer Usage,
Depreciation Expense, Negative
Depreciation Reserves, Regulatory
Deferrals, Rate Case Expense, Working
Capital
Witness: Brian W. LaGrand
Exhibit Type: Surrebuttal
Sponsoring Party: Missouri-American Water Company
Case No.: WR-2017-0285
SR-2017-0286
Date: February 9, 2018

MISSOURI PUBLIC SERVICE COMMISSION

**CASE NO. WR-2017-0285
CASE NO. SR-2017-0286**

SURREBUTTAL TESTIMONY

OF

BRIAN W. LAGRAN

ON BEHALF OF

MISSOURI-AMERICAN WATER COMPANY

Exhibit No. 25-P
Date 3/8/18 Reporter MR
File No. WR-2017-0285

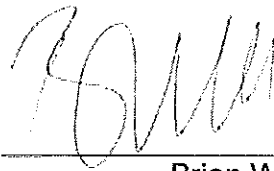
Exhibit 25P
WR-2017-0285
Surrebuttal Testimony of Brian W.
LaGrand - Public

BEFORE THE PUBLIC SERVICE COMMISSION
OF THE STATE OF MISSOURI

IN THE MATTER OF MISSOURI-AMERICAN)	
WATER COMPANY FOR AUTHORITY TO)	
FILE TARIFFS REFLECTING INCREASED)	CASE NO. WR-2017-0285
RATES FOR WATER AND SEWER)	CASE NO. SR-2017-0286
SERVICE)	

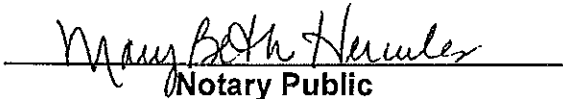
AFFIDAVIT OF BRIAN W. LAGRAN

Brian W. LaGrand, being first duly sworn, deposes and says that he is the witness who sponsors the accompanying testimony entitled "Surrebuttal Testimony of Brian W. LaGrand"; that said testimony and schedules were prepared by him and/or under his direction and supervision; that if inquiries were made as to the facts in said testimony and schedules, he would respond as therein set forth; and that the aforesaid testimony and schedules are true and correct to the best of his knowledge.



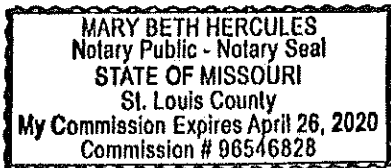
Brian W. LaGrand

State of Missouri
County of St. Louis
SUBSCRIBED and sworn to
Before me this 7th day of February 2018.



Notary Public

My commission expires:



SURREBUTTAL TESTIMONY
BRIAN W. LAGRAN
MISSOURI-AMERICAN WATER COMPANY
CASE NO. WR-2017-0285
CASE NO. SR-2017-0286

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SURREBUTTAL TESTIMONY

BRIAN W. LAGRAN

I. INTRODUCTION

1 **Q. Please state your name and business address.**

2 A. My name is Brian W. LaGrand, and my business address is 727 Craig Road, St. Louis,
3 Missouri 63141.

4

5 **Q. Are you the same Brian W. LaGrand who previously submitted direct testimony**
6 **and rebuttal testimony in this proceeding on behalf of Missouri-American Water**
7 **Company (“MAWC” or “Company”)?**

8 A. Yes.

9

10

II. OVERVIEW

11 **Q. What is the purpose of your surrebuttal testimony in this proceeding?**

12 A. The purpose of my surrebuttal testimony is to address various rate design issues raised
13 by Missouri Public Service Commission Staff (“Staff”) witnesses James Busch and
14 Curtis Gateley, Office of the Public Counsel (“OPC”) witness Geoff Marke, Missouri
15 Department of Economic Development Division of Energy (“DE”) witness Martin
16 Hyman, and Coalition Cities witness Michael McGarry. Additionally, I will address
17 1) changes to customer usage assumptions by Staff witnesses Jarrod Robertson and
18 Ashley Sarver, 2) depreciation expense issues raised by Staff witness Keenan Patterson
19 and OPC witness John Robinett, 3) regulatory deferral issues raised by Staff witness
20 Amanda McMellen and OPC witness Keri Roth, 4) regulatory expense as addressed by

1 Staff witness Caroline Newkirk and OPC witness Amanda Conner, and 5) working
2 capital issues raised by OPC witness Amanda Conner.

3
4 **III. RATE DESIGN**

5 **Q. What rate design topics will you be discussing?**

6 A. I will respond to Staff, OPC and DE witnesses regarding the Company's proposed
7 minimum customer charge ("customer charge"), miscellaneous charges and overall
8 sewer rate design. Company witness Connie Heppenstall will also be responding to
9 certain aspects of rate design.

10
11 **a. WATER RATE DESIGN - CUSTOMER CHARGE**

12 **Q. Does Staff agree with the Company proposal to reduce all customer charges for**
13 **customers billed monthly, and to increase customer charges for customers billed**
14 **quarterly, such that they are three times the monthly charge for the same sized**
15 **meter?**

16 A. No. Staff witness Busch recommends the customer charges remain unchanged from
17 current levels¹. However, Staff understands the Company's proposal will help facilitate
18 moving quarterly customers to monthly billing in conjunction with the implementation
19 of Advanced Metering Infrastructure ("AMI")². Mr. Busch states that Staff is not ruling
20 out the Company's proposal and will continue to work with the Company and other
21 parties on the best approach. The Company welcomes the opportunity to work with
22 Staff and others on this matter.

¹ Busch Reb., p. 16-17.

² Company witness Andrew Clarkson discusses AMI in his surrebuttal testimony.

1

2 **Q. Does OPC agree with the Company's proposed customer charges?**

3 A. No. OPC agrees with Staff that the customer charges should remain unchanged from
4 current levels. OPC's opposition is driven in part by their opposition to AMI
5 deployment. Although not directly related, their ongoing opposition to consolidated
6 tariffs and their continued insistence that the Company's Lead Service Line
7 Replacement ("LSLR") program is illegal, also appear to underlie their customer
8 charge position.³ Additionally, OPC witness Marke incorrectly asserts that the
9 Company has provided no evidence or reasoning for the proposed customer charge,
10 and then speculates a possible reason could be to enjoy ". . . recovery of a windfall
11 revenue stream."⁴

12

13 **Q. Is OPC witness Marke correct that the Company provided no evidence or**
14 **reasoning for the proposed customer charge?**

15 A. No, he is not. Company witness Heppenstall discusses the customer charge proposal
16 in her direct testimony,⁵ and the cost calculations supporting this proposal are included
17 in the schedules to her direct testimony. Additionally, the change is discussed in the
18 direct testimony of Company witness James Jenkins,⁶ presented in Company
19 Accounting Schedules ("CAS") 11 and 12, attached to my direct testimony, and
20 included in Schedule BWL-3, which shows a rate comparison for customers at various

³ Marke Reb., p. 6, lines 10-23, footnote 3

⁴ Marke Reb., p. 7, lines 1-6

⁵ Heppenstall Dir., p. 12

⁶ Jenkins Dir., p. 35

1 usage levels. Any implication that the Company was attempting to hide this proposed
2 change to the customer charge is demonstrably false.

3

4 **Q. Is OPC witness Marke correct the Company proposal is a scheme to generate a**
5 **windfall in revenues?**

6 A. No, he is not. At the end of this rate case, a revenue requirement and authorized rate
7 increase will be determined by the Commission, and rates will be designed to generate
8 that authorized revenue. Under the Company's proposal, the customer charges of
9 \$10.00 for customers billed monthly and \$30.00 for customer billed quarterly will
10 generate the same amounts of fixed revenue, regardless of how many customers the
11 Company transitions from quarterly to monthly billing after new rates. It is unclear
12 how the Company's proposal would generate these so-called "windfall revenues" that
13 OPC witness Marke alleges.

14

15 **Q. Does DE agree with the Company's proposed customer charges?**

16 A. No. DE witness Hyman "does not recommend any increase to residential water
17 customer charges in this case."⁷ Rather, he proposes a reduction in the residential water
18 customer charge served by 5/8" meters to \$7.45⁸ The Company is already proposing a
19 reduction in the monthly residential water customer charge from \$15.33 to \$10.00.
20 Reducing it even further would be inappropriate, as explained by Company witness
21 Heppenstall in her surrebuttal testimony.

22

⁷ Hyman Reb., p. 4, line 10

⁸ Hyman Reb., p. 14, lines 19-20

1 Q. Both OPC and DE suggest that the Company's proposal would dramatically
2 increase the amount of fixed revenue the Company collects. Is this accurate?

3 A. No, this is far from accurate. The data presented in CAS 11 and 12, provided with my
4 direct testimony, clearly shows that the Company's proposal does not significantly
5 increase the level of fixed revenues collected by the Company. While overall fixed
6 revenues increase by \$0.7 million, the percentage of revenues the Company proposes
7 to collect through fixed customer charges actually decreases. In the calculation of the
8 Company's present rate water revenue, \$71.5 million is fixed revenue, or 26.5% of the
9 \$270.2 million in total revenue. In the calculation of the Company's proposed rate
10 water revenue, \$72.2 million is fixed revenue, or 20.1% of the \$359.3 million in total
11 proposed revenue. Additionally, the percentages of fixed revenue were significantly
12 different between the three current service areas, ranging from 24.5% to 38.8%. Under
13 the Company's proposal, that variance is almost eliminated, as the range is only from
14 19.9% to 22.1%. Please see Table BWL-1 and Table BWL-2 for the calculations.

	Fixed	Volumetric	Total	Fixed %
District 1	52.4	161.6	214.0	24.5%
District 2	9.2	21.5	30.7	30.1%
District 3	9.9	15.6	25.4	38.8%
Total	71.5	198.6	270.2	26.5%

	Fixed	Volumetric	Total	Fixed %
District 1	59.2	237.7	296.9	19.9%
District 2	6.3	25.8	32.1	19.6%
District 3	6.7	23.6	30.3	22.1%
Total	72.2	287.1	359.3	20.1%

15

16

17 Q. Is the Company's original proposal for customer charges still appropriate?

1 A. Yes. The Company's proposal will allow customers who are currently billed quarterly
2 to transition to monthly billing as they get AMI technology installed on their existing
3 meters without incurring an increase in their customer charges. Additionally, the
4 Company is actually shifting more revenues to volumetric charges, which will send
5 stronger price signals to customers.

6

7 **Q. Did any other parties provide testimony on the Company's proposed customer**
8 **charge?**

9 A. No, they did not.

10

11

b. COALITION CITIES OFFSET MECHANISM

12 **Q. Can you address Coalition Cities witness McGarry's proposed offset mechanism?**

13 A. Company witness Heppenstall will address most of Mr. McGarry's proposal; however,
14 I would like to address his assertion that customers in the Coalition Cities' service area
15 are "having to pay for significant capital investments in other districts that they
16 themselves have already paid."

17

18 **Q. Is it true that these customers have already paid for their significant investments?**

19 A. No, it is not true. The water treatment plant and well fields placed in service in St.
20 Joseph in 1998, are a good example. The total utility plant in service of that investment
21 is \$52.9 million and the current net book value is \$28.0 million. The majority of those
22 assets have depreciable lives ranging from 43 years to 53 years. Since the plant was
23 placed in service 20 years ago, the customers have paid for 47% of the plant but still
24 have 53% remaining.

1 **c. SEWER RATE DESIGN**

2 **Q. Did Staff agree with the Company’s proposal to establish two tariff groups – one**
3 **for Arnold sewer and the second for all other sewer customers?**

4 A. Partially. Staff does agree there should be two tariff groups⁹, Arnold and All Other
5 Sewer (“Other Sewer”) customers. However, it does not agree with the Company’s
6 rate design proposal for the Other Sewer customers.

7
8 **Q. Please explain the differences related to the Other Sewer customer rate design.**

9 A. In the Company’s prior rate case, the Commission stated: “In the next rate case, the
10 Commission intends to move the consolidated sewer systems toward a single, balanced
11 rate.”¹⁰ In the Company’s proposal, the Other Sewer residential customers would be
12 moved to two different rates – either \$38.50 per month, or \$58.42 per month, depending
13 on the customers’ current rate. This movement to two rates, from eight, is a move
14 toward a single balanced, rate. In Staff’s proposal, the number of different fixed
15 charges actually increases from eight to nine. Staff actually takes a step away from,
16 rather than “toward, a single balanced rate” as requested by the Commission. Please
17 see Table BWL-3.

⁹ Busch Reb., p. 17

¹⁰ Report and Order, p. 29, Case WR-2015-0301

Table BWL-3

Service Area	Current	Staff	% Change	Company	% Change
	Fixed	Proposed Fixed		Proposed Fixed **	
Anna Meadows	35.92	43.57	21.3%	38.25	6.5%
Benton County	66.93	66.93	0.0%	58.42	(12.7%)
Cedar Hill	66.93	66.93	0.0%	58.42	(12.7%)
Emerald Pointe *	47.73	49.84	*	58.42	*
Hickory Hills	35.92	61.16	70.3%	38.25	6.5%
Jaxson Estates	30.00	46.25	54.2%	38.25	27.5%
Jefferson City	66.93	66.93	0.0%	58.42	(12.7%)
Maplewood *	6.42	6.85	*	38.25	*
Meramec	27.02	28.33	4.8%	38.25	41.6%
Ozark Meadows	66.93	66.93	0.0%	58.42	(12.7%)
Parkville	66.93	66.93	0.0%	58.42	(12.7%)
Saddlebrooke *	42.04	42.04	*	58.42	*
Stonebridge	66.93	66.93	0.0%	58.42	(12.7%)
Wardsville *	23.50	27.54	*	58.42	*
Warren County	66.93	66.93	0.0%	58.42	(12.7%)
Number of Different Rates	8	9		2	

* Customers also pay a volumetric rate

** Company proposal eliminates volumetric for residential customers

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12

Q. Do you have any other concerns with Staff's proposed sewer rate design?

A. Yes. Under Staff's proposal, the cost of service for the Other Sewer service areas is pooled, and any shortfall vs. present rate revenues is divided by the customers in the service areas that are not yet at the highest rate of \$66.93. This total shortfall is \$99,638, and \$14,234 of the shortfall is distributed to each of the seven service areas with rates less than \$66.93. Due to the wide variety in the number of customers in the different service areas, the customer impacts are dramatic. The Meramec service area and its 609 customers will pay an additional \$1.95 per month, while the 46 customers in Hickory Hills will each pay an additional \$25.79 per month. Please see Table BWL-4.

Table BWL-4

Service Area	Staff Proposed Revenue Shift	Customers	Additional Monthly Cost per Customer
Anna Meadows	\$14,234	156	\$7.60
Emerald Pointe *	14,234	387	3.07
Hickory Hills	14,234	46	25.79
Jaxson Estates	14,234	73	16.25
Maplewood *	14,234	378	3.14
Meramec	14,234	609	1.95
Wardsville *	14,234	394	3.01
Warren County	14,234	464	2.56
Totals	\$113,872	2,507	\$3.79

1

2

3 **Q. Why is the Company’s proposal more appropriate than Staff’s?**

4 A. Staff and the Company are both attempting to move toward a similar goal. However,
5 the Company’s proposal gets much closer to the Commission’s request to move toward
6 a single uniform rate, without such a significant impact on certain customers. The
7 Company’s proposal avoids the situation created by Staff’s revenue shift, which results
8 in worse outcomes for customers in smaller service areas, something the move toward
9 consolidated rates should be trying to avoid.

10

11 **Q. Did any other party provide testimony about sewer rate design?**

12 A. No, they did not.

13

14 **d. MISCELLANEOUS CHARGES**

15 **Q. Did Staff agree with the Company’s proposal related to establishing statewide**
16 **miscellaneous charges?**

1 A. Conceptually, yes. Staff does not oppose the use of one statewide miscellaneous charge
2 schedule for water, and one for sewer.¹¹ Staff does object to the amounts of some of
3 the water charges and one sewer charge, and provides an alternate proposal.

4
5 **Q. Does the Company agree with Staff's alternate proposal?**

6 A. Yes, but with a couple exceptions. First, the after-hours turn-on and turn-off do not
7 reflect the full costs to the Company. The Company provided an update to Staff data
8 request 38.1, and included as Schedule BWL-1 CONFIDENTIAL, that shows the
9 higher costs due to contractual minimums in the Company's labor agreements. Second,
10 the Company proposes to strike the words "for reason of nonpayment" from the
11 description of Service Restoration. There can be reasons a meter was removed other
12 than for nonpayment. Lastly, the Company has a \$12.00 returned check charge in place
13 for all water service areas, and some sewer service areas. This fee has been in place
14 for many years at the \$12.00 level. Staff has proposed reducing the returned check
15 charge to \$4.00 for both water and sewer. Ideally, customers would not have checks
16 returned for insufficient funds. However, at a fee of \$4.00, customers may not be
17 deterred from sending a check that they know may be returned. Paying for service with
18 checks that get returned is not something we should encourage customers to do, and a
19 fee of \$12.00, while still small, will act as more of a deterrent than a \$4.00 fee. The
20 Company is agreeable to the remainder of Staff's alternative proposal, but recommends
21 the three changes described above.

¹¹ Gateley Dir. p. 2

1 **e. LOW INCOME TARIFF**

2 **Q. Did any party file testimony regarding the Company's proposed expansion of the**
3 **Low Income Tariff to all customers?**

4 A. Yes. Both Staff¹² and OPC¹³ believe that that the current pilot program in St. Joseph,
5 Parkville and Brunswick has not been in place long enough to understand the impact,
6 and believe additional time is necessary to further evaluate the program. They both
7 recommend to continue the pilot, but not to expand it statewide.

8
9 **Q. How does the Company respond to Staff's and OPC's recommendations?**

10 A. The Company believes its low income tariff can be a helpful tool in improving its most
11 vulnerable customers' ability to continue to pay for water service throughout its entire
12 service territory. However, MAWC acknowledges that the pilot program is just over a
13 year old and, as a result, there is somewhat limited data available to fully evaluate the
14 effectiveness of the program. Therefore, the Company can agree with Staff and OPC
15 to maintain the existing pilot program as is.

16
17 **f. COMPANY HISTORIC REVENUES**

18 **Q. Staff witness Busch states that Company "revenues have trended up over the past**
19 **five years" and that is evidence that "there is no pressing need to justify a new**
20 **regulatory mechanism [RSM] at this time."¹⁴ Is that an accurate**
21 **characterization?**

¹² Gateley Reb., p. 3

¹³ Marke Reb., p. 6-7

¹⁴ Busch Reb., p 7

1 A. No, it is not. Staff made that statement in the context of rebutting Company witness
2 James Jenkins testimony that the Company has not recovered authorized revenues in
3 eight of the last ten calendar years. Leaving aside for the moment that Mr. Roach and
4 Mr. Jenkins explain conclusively that there is no such “trend” of increasing revenue,
5 even considering Staff’s claim that revenues have increased in the six years in a
6 vacuum shows an incomplete and misleading picture. The total revenues reported in
7 the Company annual reports filed with the PSC include unbilled revenues, revenues
8 from acquisitions and revenues from ISRS, none of which are accounted for in the
9 Company’s authorized level of revenues in its most recent respective rate cases. For
10 example, ISRS is only earned on investments made outside of a rate case, and only
11 allows the Company to partially reduce regulatory lag on limited investments in a
12 limited geography. When considering total revenues, as Staff does, it appears
13 Company revenues have increased \$44.5 million from 2011 to 2016, for a 3.4%
14 compounded annual growth rate (“CAGR”). However, when making the appropriate
15 adjustments, base business revenue would be seen as having actually only increased
16 \$19.7 million, with a 1.6% CAGR. Please see Table BWL-5 below. More important,
17 however, the chart below shows no trend. For example, adjusted revenue in 2012 was
18 \$272.0 M, while revenue declined to only \$258.1 M in 2016. Moreover, while adjusted
19 revenue increased from 2015 to 2016, it fell from 2013 to 2014 and from 2014 to 2015.
20 Clearly, there is no such upward trend and, again, I would defer to Messrs. Jenkins and
21 Roach for a fuller explanation.

Table BWL-5

Revenues (\$M)	2011	2012	2013	2014	2015	2016	5Y CAGR
Total Revenue	\$243.1	\$279.5	\$264.8	\$270.2	\$268.8	\$287.6	3.4%
Unbilled Revenue	(1.3)	(3.6)	(2.3)	(0.8)	3.0	(4.6)	
ISRS Revenue	(2.7)	(2.1)	(6.1)	(14.3)	(23.2)	(16.0)	
Acquisitions	(0.8)	(1.7)	(2.6)	(3.7)	(6.1)	(8.9)	
Net Base Revenues	\$238.4	\$272.0	\$253.9	\$251.4	\$242.7	\$258.1	1.6%

IV. PROPERTY TAXES

4 **Q. Did any party file testimony related to the Company's property taxes?**

5 A. Yes. OPC witness John Riley provided rebuttal testimony on the Company's proposed
6 property taxes.

7 **Q. Does the Company agree with OPC's proposed treatment of property taxes?**

8 A. No. OPC witness Riley dismisses the Company's proposed future test year as
9 "unacceptable", states that OPC agrees with Staff's 2016 level of property taxes, and
10 notes the tax-levels should be trued-up through year end. Company witness Jim
11 Jenkins addresses the future test year in his surrebuttal testimony. I would like to
12 address property taxes in the event the Commission does not grant a future test year.

13
14 **Q. If the Commission does not grant the Company a future test year, is there
15 additional information they should consider related to property taxes?**

16 A. Yes. As fully described in the Company's Accounting Authority Order case related to
17 property taxes (WU-2017-0351), St. Louis County and Platte County both
18 implemented dramatic, sudden changes to their property tax assessment methodology
19 in May 2017. Under the new methodology, the St. Louis County property tax bill for

1 2017, payable by the end of 2017 increased by \$6.1 million¹⁵. The Company was able
2 to negotiate a two year transition with St. Louis County, where the assets were assessed
3 using a 15 year MACRS class life in 2017 and then a 20 year MACRS class life in
4 2018. The transition agreement resulted in a 2017 increase of \$4.4 million paid in
5 2017¹⁶. As a result, we know the amount due in 2018 will reflect the full increase of
6 \$6.1 million. Since the amount of the full transition to a 20 year MACRS class life was
7 known and measurable in 2017, the Commission should include the full level of
8 property taxes in the 2017 true-up, not only the amount paid in 2017.

9
10 **V. PRESENT RATE REVENUES**

11 **Q. What issues related to present rate revenues will you discuss?**

12 A. First, I will address changes made in the calculation of average residential usage per
13 customer by Staff witness Jarrod Robertson, as well as Staff's overall usage
14 assumptions. Second, I will discuss changes to private fire usage, and special contracts
15 suggested by Staff witness Sarver.

16
17 **Q. Will you be addressing Staff's continued use of a five year average for residential
18 customer usage?**

19 A. No. Company witness Greg Roach further explains why using a five year average for
20 residential usage is inappropriate.

21

¹⁵ WU-2017-0285 Wilde Dir., Schedule JRW-1

¹⁶ WU-2017-0285 Wilde Dir., Schedule JRW-1

1 **Q. Does the Company accept Staff's use of a five year average for non-residential**
2 **customer classes?**

3 A. Yes. In the Company's direct filing in this case, the most recent single year of usage
4 was considered when calculating present rate revenues for non-residential customers.
5 However, in this case, Staff's methodology, which uses a five year average, does not
6 result in a significantly different level of usage. Therefore, the Company will accept
7 Staff's non-residential usage methodology.

8

9 **Q. What changes did Staff witness Robertson make to the calculations of residential**
10 **usage per customer?**

11 A. There were several. First, Staff incorporated some changes regarding usage in St.
12 Joseph and consistency in the treatment of leap year in the usage per day calculation.
13 Second, Staff moved to calculate an average daily usage per customer for each of the
14 three water tariff groups, rather than an average per district. Lastly, Staff adjusted the
15 usage in some recently acquired small systems where data was not complete.

16

17 **Q. Does the Company agree with these changes?**

18 A. Yes. The Company is in agreement with the changes.

19

20 **Q. What change did Staff witness Sarver make to private fire usage?**

21 A. Previously, Staff utilized the 12 months ended June 2017 to calculate fire usage, which
22 resulted in Staff including usage of 47,136 thousand gallons. Staff's approach now

1 utilizes a four year average for St. Louis and Warrensburg, and uses the 12 months
2 ended June 2017 for the other service areas.

3

4 **Q. Does the Company agree with Staff's conclusions?**

5 A. Yes. Using the four years of fire usage data available to Staff for St. Louis and
6 Warrensburg is consistent with Staff's approach on other non-residential customer
7 usage.

8

9 **Q. What changes did Staff make to the special contract usage assumptions?**

10 A. Staff changed the usage assumption for Triumph Foods to use a five year average, but
11 left The Empire District Electric Company's usage at the 12 months ended June 2017.

12

13 **Q. Does the Company agree with this change?**

14 A. In part. The Company agrees that applying the same methodology to Triumph as the
15 rest of the non-residential customers is a consistent approach. However, keeping
16 Empire usage at the most recent 12 months is not appropriate. Staff notes that Empire
17 does not show usage in one of the last 60 months. That should not be an obstacle to
18 calculating a five year average for Empire. The 12 month period ending June 2017 is
19 the 3rd highest total of usage in any 12 month period in the last five years. Staff could
20 utilize a 59 month average or they could replace the empty month with an average of
21 the same month in the other four years. Either of these approaches would produce a
22 result that Staff can use consistently with their treatment of other non-residential
23 revenues.

1 VI. DEPRECIATION EXPENSE

2 **Q. What issues related to depreciation expense would you like to address?**

3 A. First, I will address the Company's proposal to change the depreciation rate on the
4 Business Transformation program ("BT") initial investment. Second, I will address
5 establishing a depreciation rate for sewer leasehold improvements.

6

7 **Q. Do either Staff or OPC agree with the Company's proposed change to the BT
8 depreciation rate from 5.0% to 14.3%?**

9 A. No, they do not. Both Staff witness Patterson and OPC witness Robinett recommend
10 that the Company retain the current approved depreciation rate of 5.0%. Their primary
11 objections are: 1) the rate would result in depreciating more than the original
12 investment; 2) the Company should have included this proposed change in the
13 depreciation study in the last rate case; and, 3) the Company has not explained why the
14 useful life of the BT systems will be exhausted in seven years, nor has the Company
15 explained their plans for the end of mainstream maintenance.

16

17 **Q. Is it the Company's intention to depreciate the BT assets beyond their original
18 cost?**

19 A. No, it is not. The Company agrees with Staff and OPC that the proposed 14.3% applied
20 to the original cost would cause depreciation to exceed the original cost, but not until
21 seven years from now. It is likely that the Company will file for rate relief in the next
22 seven years so that the rate can be reevaluated well before the investment is fully
23 depreciated. Even if the Company were not to file, the issue can be addressed before

1 the plant is fully depreciated. The Company's intent was to depreciate the balance to
 2 zero at the end of seven years. One could achieve that by applying 14.3% to the net
 3 book value, or 10.6% to the original cost. At the end of this rate case, the net book
 4 value of the original BT investment in NARUC account 391.4 is expected to be
 5 approximately \$34.4 million. If the remaining balance is depreciated over seven years,
 6 it would result in \$4.9 million of depreciation expense annually. See Table BWL-6 for
 7 the depreciation schedule.

Table BWL-6

\$ Millions	Jun-17	May-18	Year 1	Year 2	Year 3	Year 4	Year 5	Year 6	Year 7
UPIS	\$46.5	\$46.5	\$46.5	\$46.5	\$46.5	\$46.5	\$46.5	\$46.5	\$46.5
Accumulated Reserve									
Beginning Balance		(9.9)	(12.1)	(17.0)	(21.9)	(26.8)	(31.7)	(36.6)	(41.6)
Depreciation Expense		(2.1)	(4.9)	(4.9)	(4.9)	(4.9)	(4.9)	(4.9)	(4.9)
Ending Balance	(\$9.9)	(\$12.1)	(\$17.0)	(\$21.9)	(\$26.8)	(\$31.7)	(\$36.6)	(\$41.6)	(\$46.5)
Net Book Value	\$36.5	\$34.4	\$29.5	\$24.6	\$19.7	\$14.7	\$9.8	\$4.9	\$0.0
Depreciation Rate		5.0%	10.6%	10.6%	10.6%	10.6%	10.6%	10.6%	10.6%

8
9

10 **Q. Did the Company include this proposed change to the BT life in the depreciation**
 11 **study in the last rate case?**

12 **A.** Yes. The Company included the BT assets in the depreciation study in the last case.
 13 In Case No. WR-2015-0301, Company witness John Spanos provided a water and
 14 wastewater depreciation study as part of his direct testimony. On page VI-8 of
 15 Schedule JJS-1, attached to his direct testimony, Mr. Spanos calculated a rate of 10.0%
 16 for computer software, which included the BT initial investment. Additionally, he
 17 noted that the asset category had a composite remaining life of 7.9 years.

18

1 **Q. Can you explain in greater detail the Company's plans for when mainstream**
2 **maintenance ends in 2025?**

3 A. As stated in the response to MoPSC DR 200, the Company has not yet determined a
4 course of action at this point. That time is still seven years away and, while a project
5 of this nature requires advance planning, there is no reason for the Company to have
6 made a final decision at this point. The Company continues to invest in upgrades and
7 enhancements to BT beyond the initial investment, and many parts of the initial BT
8 investment will be rebuilt, replaced or re-configured by 2025. Given the speed at which
9 technology and software are evolving, it is unreasonable to assume any software
10 application will have a 20 year useful life. The Company is likely to be in for rate relief
11 before 2025, and those would be better venues for providing information regarding a
12 more definitive plan.

13
14 **Q. Does the Company agree with OPC witness Robinett's recommendation to**
15 **establish a 5.0% depreciation rate for NARUC account 390.9?**

16 A. Yes. In my rebuttal testimony, I also stated that the Company was in agreement with
17 OPC on this issue.

18

19 **VII. NEGATIVE DEPRECIATION RESERVES**

20 **Q. OPC witness John Robinett provides testimony about so-called "negative**
21 **depreciation reserves." Can you please summarize Mr. Robinett's concerns about**
22 **this issue?**

1 A. OPC witness Robinett's concerns cover a broad range of issues. First, Mr. Robinett
 2 revisits testimony he provided in the Company's last rate case as a Staff witness on this
 3 topic and what he feels are deficiencies in Staff's approach to the subject in this case.
 4 Second, he examines a number of NARUC accounts to attempt to demonstrate the
 5 pervasive nature of negative depreciation reserves. Third, he describes the situations
 6 that can result in a negative reserve balance. Lastly, he expresses concern about the
 7 impact of the Company's AMI installation program and Lead Service Line
 8 Replacement Program could theoretically have on the reserve balances.

9
 10 **Q. Does the Company have negative reserve balances, and if so, how significant are
 11 they?**

12 A. Yes, there are a few NARUC accounts that have negative reserve balances, but they
 13 are quite small. Please see Tables BWL-7 and BWL-8 below for the details of the total
 14 water and total sewer NARUC accounts identified by OPC witness Robinett.

Table BWL-7

NARUC	Description	Amount
324	Steam Pumping Equipment	(50,591)
393	Stores Equipment	(110,057)
399	Other Tangible Equipment	(298,949)
Total Water Negative Reserves		(459,597)
Total Water Reserve		502,257,860
As % of Total Water Reserve		(0.09%)

Table BWL-8

NARUC	Description	Amount
356	Other Collection Equipment	(152)
374	Outfall Sewer Lines	(5,709)
390.1	Office Structure	(8,387)
390.9	Structures and Impv Leasehold	(16)
Total Sewer Negative Reserves		(14,264)
Total Sewer Reserve		26,821,220
As % of Total Sewer Reserve		(0.05%)

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Q. Does OPC witness Robinett use the negative depreciation issue to express continued opposition to further consolidation of tariff groups?

A. Yes. Mr. Robinett claims that “the decision to consolidate into three zones has masked the underlying reserve issues that were occurring at the district level.”¹⁷

Q. Does the Company use different depreciation rates for each service area?

A. No. The Company currently uses statewide water depreciation rates and statewide sewer depreciation rates as ordered in the Company’s last rate case.

Q. Can the fact there isn’t a specific depreciation rate for every service area lead to negative reserves in some cases?

A. Yes, it can, particularly for accounts that hold small amounts of investment. The rates are a blend of the appropriate remaining lives in the various service areas. As the Company utilizes mass asset accounting, assets are depreciated until they are retired. This can lead to a situation where depreciation is recorded in a NARUC account for longer or shorter than the useful life. Any over or under depreciation will be corrected when the Company completes another depreciation study.

Q. OPC has expressed concerns about the impact that the installation of AMI technology on customer meters and the Lead Service Line Replacement Program could have on the negative reserves. Can you address those concerns?

¹⁷ Robinett Reb, p. 6

1 A. Yes. First, OPC appears to misunderstand the process when AMI is installed. The
2 entire meter is not replaced when AMI is installed, unless the meter is scheduled for a
3 length of service replacement. There will not be “478,005 meters . . . retired
4 prematurely”¹⁸ as OPC suggests. Company witness Andrew Clarkson addresses this
5 further in his surrebuttal testimony. Second, OPC’s concern as I understand it, is that
6 the lead service line replacement program could result in negative reserves if the
7 Company retires plant it does not own. The Company will not be recording retirement
8 entries for replacement of customer owned lead service lines, so it’s unclear how this
9 would result in additional negative reserves. Company witness James Jenkins is
10 addressing lead service line cost recovery in his surrebuttal testimony.

11

12 **Q. Does OPC have specific recommendations related to negative depreciation**
13 **reserves?**

14 A. Yes. OPC witness Robinett recommends the Company file a report with the
15 Commission explaining the negative reserves, and potentially conduct an external
16 independent audit.

17

18 **Q. Do you believe either of these recommendations should be adopted by the**
19 **Commission?**

20 A. No. Developing a report and engaging in an external independent audit both require
21 significant time and resources, as well additional unnecessary cost. We are exploring
22 the negative reserves issue in this case, and given the de minimis nature of this issue,

¹⁸ Robinett Reb., p 9

1 neither an ongoing report to the Commission nor an external audit seem warranted at
2 this time.

3
4 **VIII. REGULATORY DEFERRALS**

5 **Q. What do Staff and OPC recommend related to the Emerald Pointe sewer pipeline**
6 **costs?**

7 A. Both Staff and OPC recommend the pipeline costs be excluded from rate base, but
8 include an amortization in the cost of service.

9
10 **Q. Does the Company agree with this recommendation?**

11 A. Only in part. There is no disagreement that an amortization expense should be included
12 in the cost of service. There is disagreement about whether the unamortized balance
13 should receive rate base treatment.

14
15 **Q. Has the Company provided testimony on the rate base treatment of the Emerald**
16 **Pointe pipeline in this case?**

17 A. Yes. I provided rebuttal testimony on the issue. It is important to emphasize two
18 points. First, in Emerald Pointe's last rate case prior to the acquisition by MAWC (SR-
19 2013-0016), the pipeline was included in rate base. Second, in Emerald Pointe's
20 certificate case to get authorization to construct the pipeline, Staff's recommendation
21 states, "So, Staff concludes that the Pipeline Project is reasonable, and in fact cost
22 effective from a capital cost standpoint." Emerald Pointe could have constructed its

1 own treatment plant, but it would have cost more than the solution that was
2 implemented.

3

4 **Q. If Emerald Pointe had constructed its own treatment plant, what would have been
5 the consequence?**

6 A. Assuming reasonable construction costs, the cost of that plant would have appropriately
7 been a part of its rate base and Emerald Pointe and, subsequently, MAWC would have
8 earned a return on the investment.

9

10 **Q. What conduct does Staff and OPC's proposed treatment incentivize?**

11 A. Staff and OPC's proposed treatment of the Emerald Pointe investment in this case
12 would incentivize companies to ignore cost efficient options where the Company must
13 invest amounts in plant that it will not own. The cost of the pipeline that was
14 contributed to Hollister, as part of the agreement to connect to the city, is investment
15 made by Emerald Pointe, no different economically than if they owned the pipeline or
16 a treatment plant. However, because Emerald Pointe chose an option that was better
17 for its customers (and, in this case, the environment), Staff and OPC would have the
18 Company forego a return.

19

20 **Q. What should the Commission do to avoid this result?**

21 A. The Commission should allow for rate base treatment of the unamortized balance. To
22 deny rate base treatment would send the message to utilities to not seek more cost
23 effective options, despite the utility's outlay of its own capital, if the utility ultimately

1 does not own the assets. No party is well served by that approach, least of all the
2 customers.

3

4 **Q. Did Staff or OPC address the fact that the Commission included the pipeline in
5 Emerald Pointe's rate base in their last rate case?**

6 A. No, they did not.

7

8 **Q. What do Staff and OPC recommend related to the Hickory Hills receivership
9 costs?**

10 A. Both Staff and OPC include an amortization, but do not provide rate base treatment to
11 the unamortized balance.

12

13 **Q. Does the Company agree with this recommendation?**

14 A. Only in part. There is no disagreement that an amortization expense should be included
15 in the cost of service. There is disagreement about the rate base treatment for the
16 unamortized balance.

17

18 **Q. Has the Company provided testimony on the rate base treatment of the Hickory
19 Hills receivership costs in this case?**

20 A. Yes. I provided rebuttal testimony. To recap, Hickory Hills was a very "troubled"
21 system. So troubled that the court appointed receiver had to take out personal loans to
22 cover some costs of the system. The purchase price the Company paid for Hickory
23 Hills includes these fees, which are part of the Company's investment. By acquiring

1 this system, the Company solved a longstanding problem for the Hickory Hills
2 customers. If the Company hadn't paid the receiver fees, this transaction would not
3 have happened, and the problems Hickory Hills had would still exist, potentially being
4 even worse now.

5
6 **Q. What impact might this type of approach have on the Company going forward?**

7 A. The acquisition of troubled utility systems by larger, financially stable utilities such as
8 MAWC serves the best interest of Missouri and its citizens. If a portion of the
9 investment made to acquire a troubled system is excluded from rate base, the Company
10 may have to carefully consider any acquisition of future troubled systems.

11
12 **IX. RATE CASE EXPENSE**

13 **Q. Have both Staff and OPC acknowledged that the unamortized rate case expense**
14 **from WR-2015-0301 should be included in the amortization of rate case expense**
15 **from this case?**

16 A. Yes, they have.

17
18 **Q. What other adjustments did Staff make to the amount of rate case expense they**
19 **are including in this case?**

20 A. Staff adjusted the amount of the depreciation study from the last rate case to \$63,614,
21 which is the invoiced amount. The Company agrees with this amount. Staff also
22 adjusted the amount of rate case expense allowed in this rate case to reflect changes to
23 Staff's recommended revenue requirement as a percent of the Company's original rate

1 request. As previously stated in my rebuttal testimony and that of Company witness
2 James Jenkins, the Company does not agree with Staff's approach of rate case expense
3 sharing.

4 **X. WORKING CAPITAL**

5 **Q. OPC witness Amanda Conner addressed two issues with working capital. Does**
6 **the Company agree with Ms. Conner's observations after her "limited review of**
7 **MAWC's CWC analysis"?**

8 A. No. OPC simply agreed with Staff's adjustments. As I explained in my rebuttal
9 testimony, the Company disagrees with the Staff's proposed adjustments

10
11 **Q. What is OPC's position on preferred stock dividends in working capital?**

12 A. OPC states that preferred stock dividend payments should not be included because
13 "stock payments only benefit the shareholders."

14
15 **Q. Does the Company agree with this assessment?**

16 A. No. Assuming OPC witness Conner is referring to dividends when she says "stock
17 payments", she is missing the point that preferred stock is a type of financing. In many
18 ways, preferred stock is really more like a debt instrument, and dividends are more
19 analogous to interest payments to debtholders rather than dividends paid to common
20 stockholders. Just like interest payments are included in the cash working capital
21 calculation, so should the Company's preferred stock dividend payments.

22
23 **Q. Does this conclude your surrebuttal testimony?**

1 A. Yes, it does.

SCHEDULE BWL-1

**SCHEDULE BWL-1 IS MARKED CONFIDENTIAL IN ITS ENTIRETY AND
IS BEING FILED SEPARATELY.**