# **EXHIBIT**

Exhibit No.: Issue(s):

Witness: Type of Exhibit: Sponsoring Party: Case Number: Rate Case Expense/ Flood AAO Ted Robertson Surrebuttal Public Counsel ER-2012-0174

SURREBUTTAL TESTIMONY

**OF** 

**TED ROBERTSON** 

Filed
December 03, 2012
Data Center
Missouri Public
Service Commission

Submitted on Behalf of the Office of the Public Counsel

KANSAS CITY POWER & LIGHT COMPANY

Case No. ER-2012-0174

Denotes Highly Confidential Information that has been redacted

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Date 10-29-12- Reporter KF File No. F-R-2012-0174

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October 5, 2012



## BEFORE THE PUBLIC SERVICE COMMISSION OF THE STATE OF MISSOURI

In the Matter of Kansas City	)	
Power & Light Company's Request	j	Case No. ER-2012-0174
for Authority to Implement a General	)	
Rate Increase for Electric Service	)	

#### **AFFIDAVIT OF TED ROBERTSON**

STATE OF MISSOURI	)	
	)	SS
COUNTY OF COLE	)	

Ted Robertson, of lawful age and being first duly sworn, deposes and states:

- 1. My name is Ted Robertson. I am a Chief Public Utility Accountant for the Office of the Public Counsel.
- 2. Attached hereto and made a part hereof for all purposes is my rebuttal testimony.
- 3. I hereby swear and affirm that my statements contained in the attached testimony are true and correct to the best of my knowledge and belief.

Ted Robertson, C.P.A.

**Chief Public Utility Accountant** 

Subscribed and sworn to me this 5<sup>th</sup> day of October 2012.

NOTARY SEAL OF MR JERENE A. BUCKMAN My Commission Expires August 23, 2013 Cole County Commission #09754037

Jerene A. Buckman Notary Public

My Commission expires August, 2013.

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2		OF
3		TED ROBERTSON
4	į	KANSAS CITY POWER & LIGHT COMPANY
5		CASE NO. ER-2012-0174
6		
7	I.	INTRODUCTION
8	Q.	PLEASE STATE YOUR NAME AND BUSINESS ADDRESS.
9	A.	Ted Robertson, P. O. Box 2230, Jefferson City, Missouri 65102.
10	:	
11	Q.	ARE YOU THE SAME TED ROBERTSON THAT HAS PREVIOUSLY FILED
12		REBUTTAL TESTIMONY IN THIS CASE?
13	A.	Yes.
14	:	
15	II.	PURPOSE OF TESTIMONY
16	Q.	WHAT IS THE PURPOSE OF YOUR SURREBUTTAL TESTIMONY?
17	A.	The purpose of this Surrebuttal Testimony is to address the Rebuttal Testimony of
18		Company witnesses, Mr. John P. Weisensee regarding Company's request for ratemaking
19		treatment of rate case expense, and Mr. Ryan A. Bresette and Mr. Wm. Edward Blunk
20		regarding the Company's request for ratemaking treatment of the 2011 flood costs.
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22		

#### III. RATE CASE EXPENSE

- Q. ON PAGE 9, LINES 4-9, OF YOUR REBUTTAL TESTIMONY YOU STATED YOU WOULD UPDATE THE COMMISSION ON OPC'S RECOMMENDATION. WHAT IS THE AMOUNT OF RATE CASE EXPENSE INCURRED BY COMPANY AS OF THE END OF THE MARCH 31, 2012 KNOWN AND MEASURABLE PERIOD AUTHORIZED BY THE COMMISSION?
- A. Based on Company's responses to MPSC Staff Data Request Nos. 94 and 96, the total rate case expenditures identified as of March 31, 2012 is \*\* \*\*.
- Q. WHAT IS THE PUBLIC COUNSEL'S RECOMMENDATION FOR RECOVERY OF THOSE COSTS?
- A. Public Counsel recommends that the costs associated with the services provided by all outside legal, outside consultants and outside contract service providers be disallowed and that the remaining costs be split evenly between shareholders and ratepayers. That is, shareholders should be allowed to recover 50% of the remaining incremental costs incurred by the Company which is approximately \$2,468.
- Q. HAS COMPANY INCURRED ADDITIONAL RATE CASE COSTS SUBSEQUENT TO MARCH 31, 2012?

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1	A.	Yes. Based on Company's September 19, 2012 update to MPSC Staff Data Request No.
2	!	94, the total rate case expenditures identified as of the end of the true-up date of August
3		31, 2012 is ** **.
4		
5	Q.	IS IT PUBLIC COUNSEL'S INTENTION TO UPDATE ITS RECOMMENDATION
6		REGARDING THESE COSTS IN TRUE-UP TESTIMONY?
7	A.	Yes.
8		
9	Q.	DOES PUBLIC COUNSEL'S RECOMMENDATION INCLUDE THE DISALLOWANCE
10		OF ANY COSTS ASSOCIATED WITH THE COMPANY'S 2009 OR 2010 RATE CASES
11		AUTHORIZED BY THE COMMISSION FOR DEFERRAL AND FUTURE
12		RECOVERY?
13	A.	No. Though the Public Counsel generally supports the MPSC Staff's position on the
14		recovery of those costs in the determination of rates for the current case, OPC's
15		recommendation does not specifically address those costs.
16		
17	IV.	2011 FLOOD COSTS - CASE NO. EU-2012-0130
18	Q.	ON PAGE 12 OF YOUR REBUTTAL TESTIMONY YOU STATED THAT COMPANY
19		HAD NOT INCLUDED THE OFF-SYSTEM SALES MARGINS ALLEGEDLY LOST
20		DUE TO THE FLOOD IN ITS DIRECT CASE AND THAT COMPANY WITNESS, MR.

TIM M. RUSH, STATED THE FINAL NUMBERS WOULD BE INCLUDED IN THE  $\scriptstyle 3$ 

TRUE-UP.	HAS COMPA	NY NOW IDEN	TIFIED THE	FINAL AN	OUNT I	ΓIS
REOUEST	NG FOR THE	OFF-SYSTEM	SALES MAR	GINS ALL	EGEDLY	LOST?

- A. Yes. Beginning on page 2, line 10, of his Rebuttal Testimony, Company witness, Mr. Ryan A. Bresette, states,
  - Q: In your Supplemental Direct Testimony, you stated the Company did not know the actual OSS margin shortfall. Does the Company know the final margin for the twelve month period ending April 30, 2012?
  - A: Yes, it does. For the twelve months ended April 30, 2012, the Company earned \*\* \*\* (Missouri jurisdictional) in OSS margins compared to the OSS threshold established in KCP&L's 2010 Case of \$45.9 million (Missouri jurisdictional).
  - Q: Does KCP&L intend to adjust the 2011 Flood OSS margin impact of \*\* \*\*?
  - A: No. Given the \*\* \*\* shortfall in OSS margins, KCP&L will not be decreasing the request for the OSS margin impact of the 2011 Flood.
- Q. BEGINNING ON PAGE 13 OF YOUR REBUTTAL TESTIMONY YOU STATE THAT
  THE ISSUE OF REVENUES ALLEGEDLY LOST DUE TO AN EXTRAORDINARY
  EVENT WAS RECENTLY DECIDED BY THE COMMISSION IN MISSOURI GAS
  ENERGY COMPANY, CASE NO. GU-2011-0392, AND EMPIRE DISTRICT ELECTRIC
  COMPANY, CASE NO. EU-2011-0387, AND IN BOTH CASES THE COMPANY'S
  REQUEST WAS EITHER DENIED OR RESCINDED. DOES THE COMPANY

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BELIEVE THE REVENUES REQUESTED IN THOSE CASES ARE COMPARABLE TO THE REVENUES IT REQUESTED IN THIS CASE?

- A. No. Beginning on page 8, line 16, of his Rebuttal Testimony, Company witness, Mr. Wm. Edward Blunk, states,
  - Q: Are KCP&L's lost OSS margins comparable to Empire's lost revenues and profits attributable to the Joplin tornado?
  - A: No. Empire's lost revenues and profits were lost from retail sales. Empire's lost sales were due to the number of retail customers impacted by the tornado. Approximately 8,000 of Empire's retail customers had damaged or destroyed structures that no longer took service. Empire requested recovery for the loss of the "fixed cost components" of its rates due to the lost retail sales. It defined those "fixed cost components" as the difference between its filed tariff rates less the variable cost components of fuel and purchased power. Those components would have included the return on its capital investment. KCP&L has not requested recovery for its lost return on capital. KCP&L has not requested recovery for lost revenues and profits from retail sales. KCP&L is requesting recovery of an imputed cost not based on historical data but on future expectations and those expectations did not include a major flood on the Missouri River.
- Q. IS MR. BLUNK'S DISTINCTION BETWEEN THE SOURCE OF REVENUES

  INCLUDED IN THE DEVELOPMENT OF ITS AUTHORIZED RATES RELEVANT?
- A. No, it is not. It does not matter what the source is from which the alleged revenues lost derive. Off-systems sales margins included in its authorized rates resulted from an analysis of expected off-system sales imputed into its rate

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development just as retail sales are based on analysis of customers, usage and other relevant factors. The end result is that the Commission authorized Company's current rates and those rates provide the utility with the opportunity to recover a set revenue requirement. The Commission's authorization did not provide the Company with a guarantee that it would recover the revenue requirement. Thus, the revenues allegedly lost represent, as stated in the Commission's Report and Order in Case No. GU-2011-0392, nothing more than, "Ungenerated revenue never has existed, never does exist, and never will exist. Revenue not generated, from service not provided, represents no exchange of value. There is neither revenue nor cost to record, in the current period nor in any other." And, "To issue an AAO for ungenerated revenue would create a phantom loss, and an unearned windfall, for the Company. Therefore, the Commission will deny the AAO as to ungenerated revenue."

Furthermore, Public Counsel fails to see the distinction alleged by Mr. Blunk that a tornado does not exhibit the same cause and effect of a flood. Both events are of an extraordinary nature wherein incremental costs caused are not normally included in the development of a utility's rates; therefore, that is why Public Counsel believes that it is reasonable for the Commission to authorize the utility to defer its non-fuel incremental operation and maintenance costs for possible future recovery.

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- Q. DOES THIS CONCLUDE YOUR SURREBUTTAL TESTIMONY?
- A. Yes, it does.

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