## **BEFORE THE PUBLIC SERVICE COMMISSION OF THE STATE OF MISSOURI**

In the Matter of the Application of Laclede Gas Company to Change its Infrastructure System Replacement Surcharge in its Laclede Gas Service Territory.	) ) ) )	Case No. GO-2016-0196 Tariff Filing No. YO-2016-0193
In the Matter of the Application of Laclede Gas Company to Change its Infrastructure System Replacement Surcharge in its Missouri Gas Energy Service Territory.	) ) ) )	Case No. GO-2016-0197 Tariff Filing No. YO-2016-0194

## MOTION TO DENY WAIVER AND REJECT ISRS TARIFF FILINGS

COMES NOW the Office of the Public Counsel (OPC) and for its Motion to

Deny Waiver and Reject ISRS Tariff Filings, states:

1. On February 1, 2016, Laclede Gas Company (Laclede) filed applications

to increase rates through the Infrastructure System Replacement Surcharges (ISRS) for its

Laclede Gas and Missouri Gas Energy (MGE) service territories.<sup>1</sup>

2. Prior to filing the applications, Laclede did not file the 60-day notice

required by Commission Rule 4 CSR 240-4.020(2), which states:

Any regulated entity that intends to file a case likely to be a contested case shall file a notice with the secretary of the commission a minimum of sixty (60) days prior to filing such case.

Any case filed which is not in compliance with this section shall not be permitted and the secretary of the commission shall reject such filing.

<sup>&</sup>lt;sup>1</sup> Laclede's proposed tariff sheets are attached.

Since Laclede did not file the required notice, Laclede's filing is not in compliance with the rule and such filing "shall not be permitted and the secretary of the commission shall reject such filing." Rather than file the required notice, Laclede filed its ISRS petitions and requested waiver of the notice requirement of 4.020(2). Public Counsel urges the Commission to deny the motion for waiver.

3. There should be no question that Laclede knew, or should have known, that Public Counsel would contest the applications. In Laclede's last six (6) ISRS applications, Public Counsel opposed Laclede's practice of updating ISRS-eligible costs after the filing of the applications. The most recent ISRS applications, Case Nos. GO-2015-0341 and GO-2015-0343, were contested cases and an evidentiary hearing was held. The Commission's final Report and Order allowed the updating practice opposed by Public Counsel, and on January 15, 2016, Public Counsel filed its Notice of Appeal, appealing the Report and Order on the issue of allowing updates after the petitions were filed. In its applications now before the Commission, Laclede once again seeks to follow the same practice that Public Counsel is appealing in Case No. WD79349.

4. The Commission's *ex parte* rule defines "anticipated contested case" as "any case that a person anticipates, knows, or should know will be filed before the commission within sixty (60) days and that such person anticipates or should anticipate will be or become a contested case." Given the recent history of Public Counsel opposing the update practice in all recent ISRS filings, Laclede should have known the new petitions would also be contested. Laclede's counsel (the same counsel that filed the applications) was served with a copy of Public Counsel's Notice of Appeal on the same day the notice was filed, January 15, 2016. Laclede knew Public Counsel was continuing

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to dispute the update practice and should have known the new applications would be contested. Accordingly, the 60-day notice is mandatory.

5. In its request for a waiver of Rule 4 CSR 240-4.020(2), Laclede states correctly that the rule allows utilities to request a waiver of the 60-day notice requirement for good cause. However, Laclede does not identify good cause to support a waiver. Instead, Laclede states, "Having just litigated issues in the previous MGE and Laclede ISRS cases, MGE does not believe it is likely that this case will also be contested." This explanation is disingenuous at best. Laclede's waiver request was filed on February 1, 2016, which was 17 days after Public Counsel filed its notice of appeal in the prior ISRS cases. Laclede's explanation simply does not hold water.

6. The stated purpose of the *ex parte* rule is "to set forth standards to promote the public trust in the commission with regard to pending filings and cases." Granting Laclede's request for a waiver would not promote the public trust, and would instead, promote a distrust of the process because it would indicate that the Commission is not enforcing a rule that assures the public that no improper commissioner influence is occurring regarding a contested case.

7. Laclede's request also should be denied because Laclede has *already violated* the *ex parte* rule, and now seeks a retroactive waiver of the violated rule. Once Laclede filed its applications without the notice, it had already violated the rule. Even if Laclede has a legitimate reason not to make the required 60-day notice filing, which it does not, Laclede should have requested such a waiver of the rule from the Commission and received a ruling by the Commission *before* filing the applications. Moreover, Laclede's request for a waiver does not state that there were circumstances that in any

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way *prevented* Laclede from filing the 60-day notice, which suggests that Laclede simply *chose not to follow the rule.* 

8. Laclede attempts to support its request for a waiver with two additional reasons for the Commission to waive the requirement. Laclede states that ISRS petitions are "routine" and that Laclede "has participated in no such extra record discussions on this topic, either before or after 60 days prior to filing" its applications. These reasons, if followed by the Commission, would essentially nullify Rule 4.020(2) because all utilities would ignore the rule, as Laclede has done here, and go forward with any filing likely to be contested by simply stating that the filing is routine and no extra record communication was held. The Commission's *ex parte* rules will lose teeth if the Commission finds good cause in Laclede's reasoning. By not following the rule, the consumer protections provided by the Commission's *ex parte* rules will be lost.

9. Rejecting Laclede's tariff filing is in the public interest because strict adherence to the rule is necessary to ensure that no improper *ex parte* communication occurs, and to ensure that utilities follow the *ex parte* rules in the future. For these reasons, OPC urges the Commission to reject the tariff filing and direct Laclede to issue a 60-day notice should Laclede wish to resubmit its tariff change proposal.

WHEREFORE, the Office of the Public Counsel offers this reply in opposition to Laclede's motion for waiver and moves the Commission to reject the tariff filings.

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Respectfully submitted,

OFFICE OF THE PUBLIC COUNSEL

#### By: /s/ Marc D. Poston

Marc D. Poston (#45722) Chief Deputy Public Counsel P. O. Box 2230 Jefferson City MO 65102 (573) 751-5558 (573) 751-5562 FAX marc.poston@ded.mo.gov

#### **CERTIFICATE OF SERVICE**

I hereby certify that copies of the foregoing have been emailed to all counsel of record this  $10^{\text{th}}$  day of February 2016:

#### Case No. GO-2016-0196

### **Missouri Public Service Commission** Jeff Keevil 200 Madison Street, Suite 800 P.O. Box 360

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#### Laclede Gas Company

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#### Case No. GO-2016-0197

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/s/ Marc Poston



L. Craig Dowdy Senior Vice President, External Affairs, Marketing & Communications Craig.Dowdy@thelacledegroup.com

February 1, 2016

<u>VIA EFIS</u> Secretary Missouri Public Service Commission Governor Office Building 200 Madison Street Jefferson City, MO 65101

#### Re: <u>Tariff Filing to Change the Infrastructure System Replacement Surcharge</u>

Dear Secretary:

Enclosed for filing is <u>P.S.C. MO. No. 5 Consolidated, Twenty-Sixth Revised Sheet No. 12,</u> which is applicable to the Laclede Gas operating unit of Laclede Gas Company ("Company").

This revised tariff sheet, which has an issue date of February 1, 2016 and an effective date of March 2, 2016, is being filed to change the Infrastructure System Replacement Surcharge ("ISRS") in accordance with Sections 393.1009, 393.1012 and 393.1015 of the Revised Statutes of Missouri. A full explanation of the surcharge being proposed by the Company is set forth in the VERIFIED APPLICATION AND PETITION OF LACLEDE GAS COMPANY TO CHANGE ITS INFRASTRUCTURE SYSTEM REPLACEMENT SURCHARGE IN ITS LACLEDE GAS SERVICE TERRITORY AND REQUEST FOR WAIVER OF COMMISSION RULE 4.020(2), which is being filed separately today. As proposed herein, the ISRS would increase the typical residential heating customer's bill by 61 cents per month or less than 1%.

Please bring this filing to the attention of the appropriate Commission personnel.

Sincerely,

/s/ L. Craig Dowdy L. Craig Dowdy

### P.S.C. MO. No. 5 Consolidated, Twenty-Sixth Revised Sheet No. 12 CANCELLING P.S.C. MO. No. 5 Consolidated, Twenty-Fifth Revised Sheet No. 12

Laclede Gas Company

Refer to Sheet No. 1 For

Name of Issuing Corporation or Municipality

Community, Town or City

## SCHEDULE OF RATES

## INFRASTRUCTURE SYSTEM REPLACEMENT SURCHARGE ("ISRS")

Description: The ISRS is designed to recover the costs associated with the Company's eligible infrastructure replacements in accordance with the provisions of Sections 393.1009 to 393.1015, RSMo.

<u>Applicability</u>: In addition to the other charges provided for in the Company's tariff, a monthly ISRS shall be added to each customer's bill for service rendered on and after the effective date of the ISRS.

<u>Schedule of Surcharges</u>: The amount of the ISRS by rate schedule is as follows:

Residential General Service (RG) Residential Seasonal Air Conditioning Service (RA) Commercial & Industrial General Service-Class I (C1) Commercial & Industrial General Service-Class II (C2) Commercial & Industrial General Service-Class III (C3) Commercial & Industrial Seasonal Service-Class I Commercial & Industrial Seasonal Service-Class II Commercial & Industrial Seasonal Service-Class II Large Volume Service (LV) Interruptible Service (IN)	\$ 2.98 \$ 2.98 \$ 3.90 \$ 6.77 \$ 13.54 \$ 3.90 \$ 6.77 \$ 13.54 \$ 133.77 \$ 118.72
Commercial & Industrial Seasonal Service-Class I	\$ 3.90
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General L.P. Gas Service (LP) Unmetered Gas Light Service (SL)	\$ 2.60 \$ .87
Vehicular Fuel Rate (VF)	\$ .07 \$ 3.38
Large Volume Transportation and Sales Service (LVTSS)	\$ 316.53

DATE OF ISSUE	February 1, 2016	DATE EFFECTIVE	March 2, 2016		
	Month Day Year			Month Day	Year
ISSUED BY	L. Craig Dowdy, Sr. VP	, Ext. Affairs,	Market. & Comm.,	700 Market St., St.	Louis, MO 63101
	Name of Officer	Title		Address	



L. Craig Dowdy Senior Vice President, External Affairs, Marketing & Communications Craig.Dowdy@thelacledegroup.com

February 1, 2016

VIA EFIS Secretary Missouri Public Service Commission Governor Office Building 200 Madison Street Jefferson City, MO 65101

#### Re: <u>Tariff Filing to Change the Infrastructure System Replacement Surcharge</u>

Dear Secretary:

Enclosed for filing is <u>P.S.C. MO. No. 6 Consolidated, Sixth Revised Sheet No. 10,</u> which is applicable to the Missouri Gas Energy operating unit of Laclede Gas Company ("Company").

This revised tariff sheet, which has an issue date of February 1, 2016 and an effective date of March 2, 2016, is being filed to change the Infrastructure System Replacement Surcharge ("ISRS") in accordance with Sections 393.1009, 393.1012 and 393.1015 of the Revised Statutes of Missouri. A full explanation of the surcharge being proposed by the Company is set forth in the <u>VERIFIED APPLICATION AND PETITION OF</u> <u>MISSOURI GAS ENERGY, AN OPERATING UNIT OF LACLEDE GAS COMPANY, TO CHANGE ITS</u> <u>INFRASTRUCTURE SYSTEM REPLACEMENT SURCHARGE IN ITS MISSOURI GAS ENERGY SERVICE</u> <u>TERRITORY AND REQUEST FOR WAIVER OF COMMISSION RULE 4.020(2)</u>, which is being filed separately today.

Please bring this filing to the attention of the appropriate Commission personnel.

Sincerely,

/s/ L. Craig Dowdy L. Craig Dowdy P.S.C. MO. No. <u>6</u> Canceling P.S.C. MO. No. 6

Sixth Revised Fifth Revised

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Laclede Gas Company

For: All Missouri Gas Energy Service Areas

INFRASTRUCTURE REPLACEMENT SURCHARGE (ISRS)				
Description: Rate ISRS is designed to recover the costs associated with the Company's eligible infrastructure replacements in accordance with the provisions of sections 393.1009, 393.1012 and 393.1015, RSMo.				
Applicability: Rate ISRS is applicable to each customer billing for service during the effectiveness of the ISRS rate element.				
ISRS Rate Element: In addition to the other charges provided for in the Company's tariff, a monthly ISRS Rate Element shall be added to each bill for service on and after the effective date of the ISRS rate. The amount of the ISRS Rate Element, by customer class, is as follows:				
Residential	\$1.52 per month	*		
Small General Service	\$2.24 per month	*		
Large General Service	\$7.61 per month	*		
Large Volume Service	\$59.66 per month	*		
Whiteman Air Force Base	\$59.66 per month	*		
Intrastate Transportation Service	\$59.66 per month	*		
<u>* - indicates new rate</u>				

DATE OF ISSUE _February 1,		2016	DATE EFFECTIVE	March	2,	<u>2016</u>	
	month	day	year		month	day	year
ISSUED BY:	L. Craig Dowdy, Sr. VP, Ext. Affairs, Corp. Communications & Marketing				rketing		
			Laclede Gas Company, St. Louis, MO. 63101				