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MISSOURI PUBLIC SERVICE COMMISSION

FILE NO.

EA-2022-0234

DIRECT TESTIMONY

OF

BECKY WALDING

ON

BEHALF OF

NEXTERA ENERGY TRANSMISSION SOUTHWEST, LLC

JULY 7, 2022

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1 **I. INTRODUCTION**

2 **Q. Please state your name and business address.**

3 A. My name is Becky Walding. I work for NextEra Energy Transmission, LLC
4 (“NEET”) at 700 Universe Boulevard, Juno Beach, Florida 33408.

5 **Q. What is your position with NEET?**

6 A. I am Executive Director, Development for NEET. NEET is an indirect, wholly-
7 owned subsidiary of NextEra Energy, Inc. (“NextEra Energy”). In my role as Executive Director,
8 Development of NEET, my responsibilities include leading corporate efforts to develop, construct,
9 operate, and acquire regulated and contracted power transmission and related assets in the United
10 States and Canada. I am also the Assistant Vice President of the applicant in this proceeding,
11 NextEra Energy Transmission Southwest, LLC (the “Applicant” or “NEET Southwest”).

12 **Q. Please describe your educational background and employment experience.**

13 A. I have over 24 years of experience working for two of the largest U.S. electric utility
14 companies—NextEra Energy and Southern Company. My experience covers most major areas of
15 utility planning and operations including transmission and system planning, regulatory, utility
16 finance and accounting, asset management, and managing commercial operations in each U.S.
17 electricity market. I hold a Bachelor of Science Degree in Chemical Engineering from Auburn
18 University.

19 **Q. Have you previously provided testimony before the Missouri Public Service
20 Commission or any other regulatory commission?**

21 A. I testified in support of the Kansas portion on this project in the matter currently
22 before the Kansas Corporation Commission (“KCC”) in Docket No. 22-NETE-419-COC,
23 including written testimony in support of a settlement agreement among the majority of parties to
24 the KCC proceeding, which is currently pending before the KCC. I also submitted pre-filed written

1 direct testimony before the Federal Energy Regulatory Commission (“FERC”) on behalf of NEET
2 Southwest’s affiliate, Trans Bay Cable LLC, in FERC Docket No. ER19-2846-000. I also
3 provided oral testimony before the Ontario Energy Board (“OEB”) on behalf of another NEET
4 Southwest affiliate, NextBridge Infrastructure LP (“NextBridge”), in support of its application for
5 approval of electricity transmission revenue requirements, in OEB Docket No. EB-2021-0276.

6 **Q. What authority is the Applicant seeking to obtain in this proceeding?**

7 A. The Applicant is seeking to obtain a Certificate of Public Convenience and
8 Necessity (“CCN”), pursuant to Mo. Rev. Stat. §393.170 and 20 CSR 240-2.060, to become a
9 transmission-only public utility in Missouri and to construct, own, operate, and maintain a 345 kV
10 transmission line project that will connect the existing Blackberry Substation in Jasper County,
11 Missouri with the existing Wolf Creek Substation in Coffey County, Kansas (the “Project” or the
12 “Wolf Creek-Blackberry Project”). The Missouri portion of the Project will be approximately
13 nine miles, traversing Jasper and Barton counties. The Kansas portion of the proposed Project will
14 be approximately 85 miles, traversing Coffey, Anderson, Allen, Bourbon, and Crawford counties,
15 for a total Project length of approximately 94 miles. The Project was identified by the Southwest
16 Power Pool, Inc. (“SPP”) as required to address multiple needs identified in the 2019 Integrated
17 Transmission Planning (“ITP”) process, including an economic need to increase the transmission
18 capability from west to east within SPP.

19 **Q. What is the purpose of your testimony?**

20 A. The purpose of my testimony is to support NEET Southwest’s request for a CCN
21 to construct, own, operate, and maintain the Project. In particular, my testimony discusses NEET
22 Southwest’s background and qualifications; provides an overview of the Project itself; and
23 explains how the Project satisfies the *Tartan* factors.

1 My testimony also will introduce the testimony of NEET Southwest’s other witnesses:

NEET Southwest Witness	Exhibit No.	Testimony Topics
Daniel Mayers, Director of Transmission and Substation Engineering, NextEra Energy Resources, LLC	2	<ul style="list-style-type: none"> • Describes NEET Southwest’s technical and managerial qualifications to provide the proposed service and to engineer, design, and construct the Project • Provides an overview of the engineering details of the Project, including location, engineering design, land acquisition, and construction schedule • Describes NEET Southwest’s plans for competitive bidding for the Project
LaMargo V. Sweezer-Fischer, Executive Director, Operations, NextEra Energy Transmission, LLC	3	<ul style="list-style-type: none"> • Testifies to NEET Southwest’s and its affiliates’ technical and managerial capabilities to provide the proposed service by operating and maintaining the Project • Supports NEET Southwest’s ability to operate the Project in a safe and reliable manner
Amanda Finnis, Executive Director, Finance, NextEra Energy Transmission, LLC	4	<ul style="list-style-type: none"> • Illustrates that the Project is economically feasible • Describes NEET Southwest’s financial ability to construct, own, operate, and maintain the Project and testifies to the financial capabilities of NEET Southwest and the NextEra Energy organization • Explains how NEET Southwest intends to finance the Project
Dusty Werth, Burns & McDonnell Engineering Company, Inc.	5	<ul style="list-style-type: none"> • Details the route selection process • Supports the Project’s Environmental Assessment and Routing Analysis • Provides a legal description of the Proposed Route
Sarah Nettels, Burns & McDonnell Engineering Company, Inc.	6	<ul style="list-style-type: none"> • Provides background on outreach to landowners, local agencies, and county officials

David G. Loomis, Ph.D., President, Strategic Economic Research, LLC	7	<ul style="list-style-type: none"> • Testifies that the Project will be beneficial on an overall basis to state and local economies and communities in the area of the Project
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1 **Q. Are you sponsoring any schedules or exhibits as part of your direct testimony?**

2 A. Yes, I sponsor Schedules BW-1 through BW-8. Each of these Schedules was
3 prepared or assembled by me or under my supervision and direction.

4 **II. NEET SOUTHWEST’S BACKGROUND**

5 **Q. Please describe NEET Southwest.**

6 A. NEET Southwest is a Delaware limited liability company formed in 2014 and
7 qualified to do business in Missouri. NEET Southwest’s certificate of formation in Delaware and
8 qualification to do business in Missouri are provided in Schedule BW-1. NEET Southwest was
9 created to construct, own, and operate transmission assets in the SPP region. NEET Southwest
10 was selected as the Designated Transmission Owner for the Project through SPP’s competitive
11 Transmission Owner Solicitation Process (“TOSP”).

12 **Q. Please describe NEET Southwest’s parent companies and key affiliates in
13 more detail.**

14 A. NEET Southwest is a direct, wholly-owned subsidiary of NEET, which in turn is
15 an indirect, wholly-owned subsidiary of NextEra Energy. A Fortune 200 company, NextEra
16 Energy is the world’s largest electric utility by market capitalization, with revenues in calendar
17 year 2021 of approximately \$17 billion and approximately 15,000 employees as of December 31,
18 2021.

19 NextEra Energy’s principal businesses are Florida Power & Light Company (“FPL”),
20 Florida’s largest electric utility serving approximately 5.7 million customer accounts, or more than

1 11 million people, and NextEra Energy Resources, LLC (“NEER”), the largest generator of
2 renewable energy from the wind and sun in North America. NextEra Energy and its wholly-owned
3 subsidiaries, NEET and NEET Southwest, are headquartered in Juno Beach, Florida.

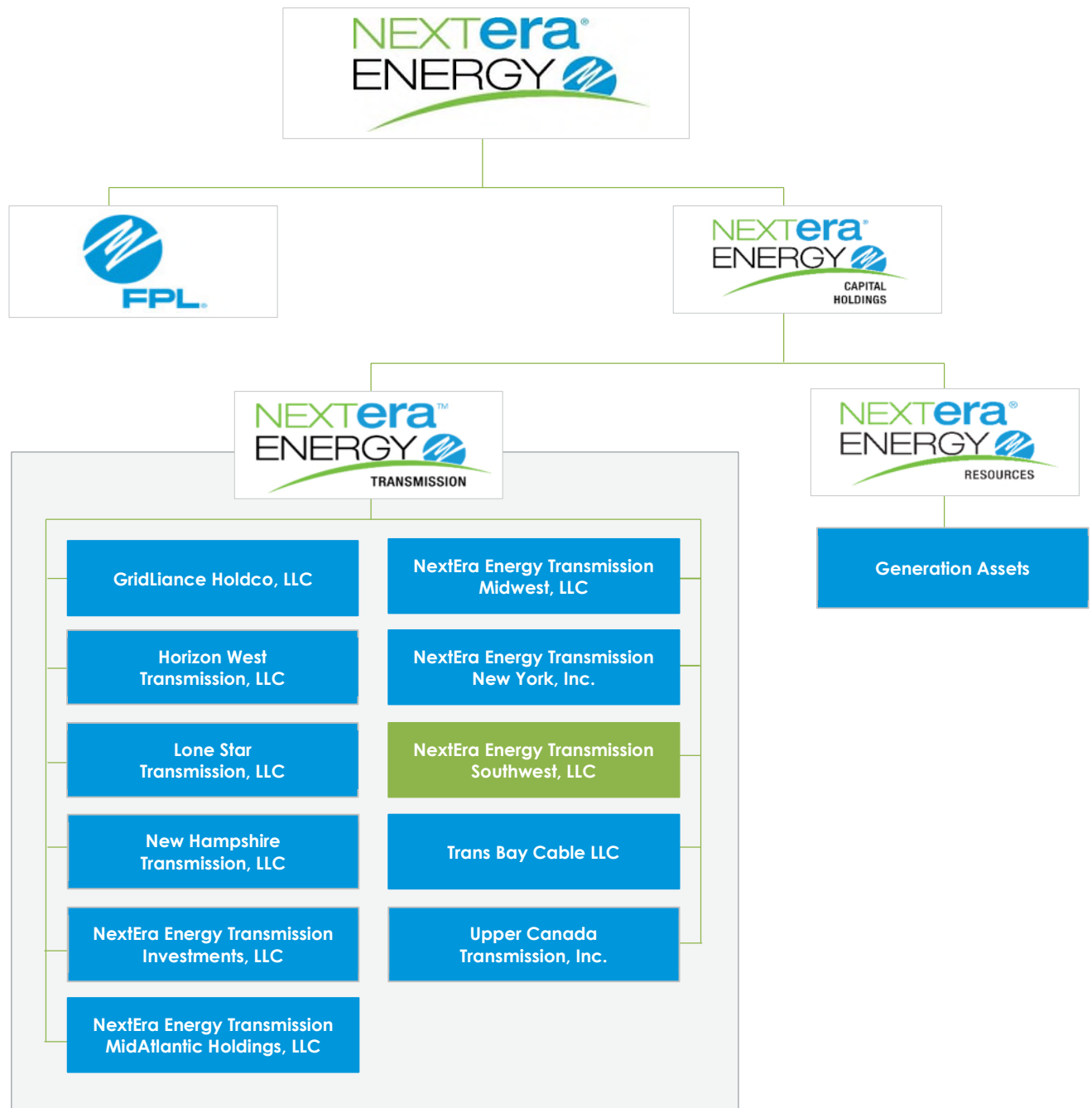
4 NEET was formed by NextEra Energy in 2007 to apply NextEra Energy’s experience and
5 resources in developing, owning, and operating transmission facilities to projects across the U.S.
6 and Canada. NEET serves as a holding company for NextEra Energy’s regulated transmission
7 utilities outside the state of Florida and is the immediate parent company of the applicant, NEET
8 Southwest. NEET expanded its portfolio of operating transmission subsidiaries in 2021 with its
9 acquisition of the entities owned by GridLiance Holdco LP, including GridLiance High Plains
10 LLC (“GridLiance HP”),¹ which jointly owns transmission assets in Winfield, Kansas with the
11 City of Winfield and which owns transmission assets in the Oklahoma Panhandle that serve Tri-
12 County Electric Cooperative.

13 NEET subsidiaries’ assets including operating transmission facilities in: Kansas
14 (GridLiance HP); Oklahoma (GridLiance HP); Texas (Lone Star Transmission, LLC (“Lone Star
15 Transmission”)); Illinois (GridLiance Heartland LLC); Indiana (NextEra Energy Transmission
16 MidAtlantic Indiana, Inc.); New Hampshire (New Hampshire Transmission, LLC); New York
17 (NextEra Energy Transmission New York, LLC (“NEETNY”)); Nevada (GridLiance West LLC);
18 California (Horizon West Transmission, LLC (“Horizon West Transmission”), and Trans Bay
19 Cable LLC); and in Ontario, Canada (the East-West Tie). NEET subsidiaries also have awarded
20 projects in permitting in California and numerous other projects in earlier stages of development
21 throughout the U.S. The Texas, Ontario, and New York projects were won pursuant to the first
22 competitive processes in those jurisdictions, and one of the California projects was the first to be

¹ See Order Dismissing Joint Application, EM-2021-0114 (Feb. 17, 2021).

1 awarded by the California Independent System Operator Corporation (“CAISO”) to a non-
2 incumbent transmission provider. Similarly, the proposed Project was the first to be awarded by
3 SPP to a non-incumbent transmission provider.

4 The following simplified organizational chart illustrates the relationships between NEET
5 Southwest and its parent company and certain key affiliates:



1 **III. NEET SOUTHWEST'S QUALIFICATIONS**

2 **Q. Does NEET Southwest have the financial, managerial, and technical**
3 **qualifications to provide service in the State of Missouri?**

4 A. Yes. As discussed below and described in greater detail in the accompanying
5 Direct Testimonies of Mr. Mayers, Ms. Sweezer-Fischer, and Ms. Finnis, NEET Southwest has
6 the financial, managerial, and technical capabilities to provide transmission service in the State of
7 Missouri. NextEra Energy, through its various affiliates, has extensive experience developing,
8 permitting, engineering, designing, constructing, owning, operating, and maintaining transmission
9 systems around the U.S. and Canada. As part of the NextEra Energy family of companies, NEET
10 Southwest will draw upon a deep reservoir of talented and committed NextEra Energy personnel
11 from across the enterprise and will benefit from the experience of its parent companies and
12 affiliates. NEET Southwest has assembled an experienced team comprised of internal and external
13 resources and will apply these resources to its execution of the Project. NEET Southwest will
14 utilize the same proven project management approach that other NextEra Energy affiliates have
15 successfully employed for the safe, on-time, and under-budget execution of transmission and other
16 energy infrastructure projects across North America.

17 **Q. Please provide more details about NextEra Energy's financial qualifications.**

18 A. As an organization, NextEra Energy possesses exceptional financial stability and
19 resources, and NEET Southwest will utilize these resources to ensure it has the financial
20 capabilities to provide transmission service in Missouri. Ms. Finnis describes these financial
21 capabilities in greater detail in her testimony. At a high level, NEET Southwest plans to finance
22 the construction of the Project through financing provided by its indirect parent company, NextEra
23 Energy Capital Holdings, Inc. ("NEECH"), which is a wholly-owned subsidiary of NextEra
24 Energy. NEECH maintains a strong investment-grade credit profile, with current corporate ratings

1 of Baa1/A-/A- from Moody’s Investor Services, Standard & Poor’s Global Ratings, and Fitch
2 Ratings, respectively. As of December 31, 2021, NEECH had approximately \$7.6 billion of net
3 available liquidity, which enables it to fund major infrastructure projects. NEECH has committed
4 to financing the Project during construction and, after the Project is placed in service, to providing
5 or securing equity capital injections up to \$10 million per year, as needed to maintain the financial
6 integrity of the Project consistent with an investment-grade credit profile. Accordingly, NEET
7 Southwest has the financial qualifications to construct, own, operate, and maintain the Project.

8 **Q. Please provide more details about NextEra Energy’s managerial and technical**
9 **qualifications to provide service.**

10 A. NextEra Energy also possesses significant managerial and technical expertise.
11 NextEra Energy is an industry leader in producing clean and renewable electric energy and in
12 delivering reliable and economical electric utility service to millions of customers. Necessarily,
13 NextEra Energy is very experienced in constructing, owning, operating, and maintaining electric
14 utility systems. Building on an almost 100-year history in the electric utility industry, NextEra
15 Energy’s subsidiaries own and operate more than 55.3 gigawatts of electricity generating capacity
16 primarily across 38 states in the U.S. and four provinces in Canada, and approximately 11,800
17 circuit miles of high-voltage transmission, approximately 77,400 miles of distribution lines, and
18 over 1,000 substations across North America. FPL, one of NextEra Energy’s principal
19 subsidiaries, is the nation’s largest electric utility as measured by retail electricity produced and
20 sold and serves more than 5.7 million homes and businesses in Florida, or more than 11 million
21 people.

22 NEET Southwest’s direct parent company, NEET, also has extensive managerial and
23 technical experience owning and operating regulated transmission utilities across the U.S. NEET

1 is an experienced utility holding company, and as I described above, NEET subsidiaries own and
2 operate, and/or are constructing, regulated transmission facilities in nine U.S. states and one
3 Canadian province. NEET's expertise owning and managing its regulated utility subsidiaries
4 provides it with substantial expertise that NEET Southwest will utilize to operate as a public utility
5 in Missouri.

6 NextEra Energy's managerial and technical expertise is illustrated in industry awards that
7 its companies routinely receive. For example, FPL has been named one of the most reliable
8 utilities in the industry year over year and maintains top-decile reliability metrics. As Ms.
9 Sweezer-Fischer explains in her testimony,² in 2021, PA Consulting recognized FPL with the
10 Outstanding Reliability Performance Award for the Southeast metropolitan region for the eighth
11 straight year, the Outstanding Technology & Innovation Award for the fifth time in eight years,
12 and the Outstanding System Resiliency Award for the first time ever, as well as with the National
13 Reliability Excellence Award for the sixth time in the last seven years.

14 **Q. Has NextEra Energy been recognized with any other industry awards?**

15 A. Overall, NextEra Energy is widely regarded as one of the leading companies in the
16 U.S. utility industry. As an example, NextEra Energy was named number one in its sector for the
17 15th time in the last 16 years on Fortune magazine's "Most Admired Companies" list through
18 2022. Also, NextEra Energy ranked number one on Ethisphere's World's Most Ethical Companies
19 2021 report, becoming one of only 13 companies in the world to achieve this honor 14 or more
20 times. Other awards NextEra Energy has earned include: Forbes' 2021 America's Best Large
21 Employers for the fifth time; the first utility company to be named on the inaugural 2021 Time's
22 100 Most Influential Companies; S&P Global Platts Leadership Recognition for Environmental,

² See Sweezer-Fischer Direct Testimony at 6-8.

1 Social and Governance; and the U.S. Department of Labor’s Excellence Award for excellence in
2 recruiting, employing, and retaining veterans.

3 **Q. Please describe NextEra Energy’s safety record.**

4 A. NextEra Energy also maintains one of the strongest safety records in the industry,
5 an indicator both of operational excellence and of the high value we place on the well-being of our
6 employees and contractors, as Mr. Mayers and Ms. Sweezer-Fischer address in their testimonies.³
7 NextEra Energy consistently ranks within the industry top-decile on safety metrics. NEET
8 Southwest affiliate, Lone Star Transmission, which will provide 24/7 operation oversight for the
9 Project, has never had an Occupational Safety and Health Administration recordable incident.

10 **Q. How does NEET Southwest benefit from the experience of its parent**
11 **companies and affiliates?**

12 A. NEET Southwest will draw upon the resources within the NextEra Energy
13 organization to ensure its successful execution of the Project. NextEra Energy companies typically
14 operate under a support services model, which enables the organization to apply best practices, a
15 highly skilled workforce, and economies of scale across the enterprise. NEET Southwest will have
16 access to the following affiliate resources for this Project:

- 17 • Engineering and Construction Organization – consisting of over 150
18 engineers and construction project managers with substantial experience in
19 large-scale energy infrastructure projects;
- 20 • Integrated Supply Chain – consisting of over 400 sourcing and procurement
21 specialists that leverage NextEra Energy’s significant purchasing power and
22 relationships with strategic industry vendors; this team procured \$16 billion
23 in materials and services in 2021 alone;
- 24 • Environmental Services – consisting of over 100 environmental subject
25 matter experts, specialized in minimizing project impact to the

³ See Mayers Direct Testimony at 8-10; Sweezer-Fischer Direct Testimony at 6-8.

1 environment, as well as reducing permitting and schedule risk to projects;

- 2 • Power Delivery – consisting of over 3,200 highly experienced operations
3 and maintenance team members with an industry-leading track record in
4 safety and reliability; and
- 5 • Regulatory and Legal – consisting of over 100 attorneys and regulatory
6 specialists, with particular expertise in federal, state, and local regulatory
7 proceedings for the energy sector.

8 NEET Southwest’s ability to rely on the substantial and highly qualified expertise within
9 the NextEra Energy corporate family in all operational and administrative dimensions of
10 developing, constructing, owning, operating, and maintaining the Project is a primary driver of its
11 ability to deliver the Project on schedule and effectively manage costs, and will ensure that
12 expertise is available to NEET Southwest for efficient and reliable future operations. The
13 significant economies of scale attendant to using available affiliate resources will benefit Missouri
14 customers. I will describe NEET Southwest’s request for variances from certain Commission
15 requirements below.

16 **Q. Have any state regulatory commissions recognized the expertise of NextEra**
17 **Energy subsidiaries to provide transmission service?**

18 A. Yes, the financial, managerial, and technical qualifications of the NextEra Energy
19 organization have been recognized by several regulatory agencies in recent years. For example,
20 in 2021, in approving the acquisition of GridLiance HP by NEET, the KCC determined that
21 “NextEra, as the new owner of GridLiance HP, possesses the necessary managerial, technical, and
22 other experience necessary to operate and own a transmission line.”⁴ The KCC determined:

⁴ *In the Matter of the Joint Application of GridLiance High Plains LLC, GridLiance GP, LLC, and GridLiance Holdco, LP (“GridLiance”), NextEra Energy Transmission Investments, LLC, and NextEra Energy Transmission, LLC (“NextEra Entities”) for approval of the Acquisition of GridLiance by the NextEra Entities*, at ¶ 16, Docket No. 21-GLPE-160-ACQ (Feb. 2, 2021) (“GridLiance HP Acquisition Order”).

- 1 • “NextEra has a track record of operating public utility businesses in the
2 United States and Canada, including transmission assets and services.”⁵
- 3 • “NextEra possesses significant financial qualifications, including
4 investment grade bond ratings, and approximately \$7.5 billion in net
5 liquidity. GridLiance HP will depend on NextEra and its entities for equity
6 capital beyond that which is available through GridLiance’s retained
7 earnings, and there exists the possibility NextEra will be a source of debt
8 capital for GridLiance.... These facts demonstrate NextEra possesses the
9 financial capability, while also retaining managerial and technical
10 experience to own and operate the transmission assets. As such, the
11 threshold question is met.”⁶
- 12 • “[T]he record indicates the Proposed Transaction will result in GridLiance
13 HP being owned by a financially strong company with a proven track record
14 of investing in energy infrastructure.”⁷

15 Also in 2021, in granting a certificate of public convenience and necessity to NEET
16 subsidiary NEETNY for a 20-mile, 345 kV transmission line in Erie County, New York (the
17 Empire State Line or “ESL Project”), the New York Public Service Commission (“New York
18 PSC”) determined:

19 [T]he record demonstrates that NEETNY is feasible from an economic
20 perspective and capable of financing the construction and maintenance of
21 the ESL Project, as well as undertaking improvements. NEETNY will rely
22 upon upstream corporate affiliates for financial backing, [NextEra Energy
23 and NEECH]. The record reflects that NextEra Energy has significant
24 assets and equity available to fund the ESL Project and that it maintains
25 strong investment-grade credit ratings.

26 NEETNY has also demonstrated that, with its affiliates, it has the technical
27 expertise to render safe, adequate, and reliable service, NEETNY will rely
28 upon NextEra Energy’s resources and personnel that have significant
29 experience in developing, permitting, constructing, owning and operating
30 transmission systems.⁸

⁵ *Id.* at ¶ 17.

⁶ *Id.*

⁷ *Id.* at ¶ 20.

⁸ *Petition of NextEra Energy Transmission New York, Inc. for an Order Granting Certificate of Public Convenience and Necessity Pursuant to Section 68 of the Public Service Law, Case 18-E-0765 at 19-20 (Feb. 11, 2021).*

1 Similarly, in 2018, the California Public Utilities Commission (“CPUC”) granted NEET
2 subsidiary Horizon West Transmission a CCN to construct, own, operate, and maintain a 230 kV
3 dynamic reactive power support station (the “Suncrest SVC Project”) and associated one-mile
4 underground 230 kV transmission line that was awarded through a CAISO competitive
5 transmission solicitation. In doing so, the CPUC noted that Horizon West Transmission “proposes
6 to use resources and facilities within the NextEra corporate organization to facilitate construction
7 and operation of the Proposed Project.”⁹

8 Finally, in selecting NEET subsidiary Lone Star Transmission as a new entrant
9 transmission provider to construct approximately 330 miles of new 345 kV transmission lines as
10 part of the Electric Reliability Council of Texas Competitive Renewable Energy Zone (“CREZ”)
11 transmission buildout, the Public Utility Commission of Texas (“PUCT”) determined that “the
12 current and projected financial resources demonstrated by each of these entities [including Lone
13 Star Transmission] establishes that each is capable of financing, licensing, constructing, operation,
14 and maintaining the [CREZ transmission] facilities assigned to them in a beneficial and cost-
15 effective manner” and that Lone Star Transmission was one of three new entrant entities “best
16 qualified to participate in the [CREZ transmission project].”¹⁰

⁹ *In the Matter of the Application of NextEra Energy Transmission West, LLC*, Application No. (A.) 15-08-027, Decision (D.) 18-09-030 at 6 (Oct. 2, 2018).

¹⁰ *Commission Staff’s Petition for Selection of Entities Responsible for Transmission Improvements Necessary to Deliver Renewable Energy from Competitive Renewable-Energy Zones*, PUCT Docket No. 35665, Order on Rehearing at 12 (May 15, 2009).

1 **IV. SPP'S DETERMINATION OF THE PURPOSE AND NEED FOR THE WOLF**
2 **CREEK-BLACKBERRY PROJECT AND THE COMPETITIVE BID PROCESS**

3 **Q. Please describe the Project.**

4 A. At a high level, the Project consists of a new single-circuit 345 kV transmission
5 line between the existing Blackberry Substation, owned by Associated Electric Cooperative, Inc.
6 (“AECI”) in Jasper County, Missouri, and the existing Wolf Creek Substation, owned by Evergy
7 Kansas Central, Inc. (“Evergy”) in Coffey County, Kansas. The proposed route for the Project is
8 approximately 94 miles, with approximately nine miles in Missouri and approximately 85 miles
9 in Kansas. The Project will span two counties in Missouri (Barton and Jasper counties) and five
10 counties in Kansas (Coffey, Anderson, Allen, Bourbon, and Crawford counties). A map providing
11 the general location of the Project is included as Schedule BW-2 to my testimony and more detailed
12 maps are included in Schedules DW-1 and DW-2 to the Direct Testimony of Mr. Werth.

13 **Q. Please describe the genesis of the Project.**

14 A. The Project was identified by SPP in its 2019 ITP Assessment, provided as
15 Schedule BW-3 to my testimony, as a project that was required to address multiple needs, and in
16 particular, an economic need to increase the transmission capability and relieve transmission
17 congestion from west to east within SPP. SPP designated the Project as a Competitive Upgrade
18 that was eligible for competitive bidding pursuant to the SPP TOSP under Attachment Y of the
19 SPP Open Access Transmission Tariff (“SPP Tariff”),¹¹ which competitive process was
20 implemented in response to FERC Order No. 1000.¹²

¹¹ SPP Open Access Transmission Tariff, Sixth Revised Vol. No. 1, Attachment Y (Transmission Owner Designation Process) (effective Mar. 30, 2014).

¹² See *Transmission Planning and Cost Allocation by Transmission Owning and Operating Public Utilities*, Order No. 1000, 76 Fed. Reg. 49,842 (Aug. 11, 2011), FERC Stats. & Regs. ¶ 31,323 at P 545 and Appendix C (2011).

1 **Q. Please describe SPP’s identified needs for the Project in more detail.**

2 A. SPP evaluated the need for the Project as part of its 2019 ITP process and identified
3 the need for the Project as addressing “multiple 2019 ITP needs”,¹³ including economic and
4 additional needs. SPP explained that it had evaluated the transmission needs in southwest Missouri
5 and southeast Kansas “for several reasons.”¹⁴ Specifically, SPP identified the following
6 congestion issues experienced in this area:

7 The area has been the site of historic and projected congestion on the [extra-
8 high voltage (“EHV”)] system and has had unresolved transmission limits
9 identified in multiple studies, most recently in the 2018 [ITPNT]....
10 Continued integration of wind generation on the western side of the SPP
11 system has contributed to diminishing transmission capacity capable of
12 supporting bulk power transfers to the east. This has led to declining
13 transient stability margins at the Wolf Creek nuclear plant. The Butler-
14 Altoona 138 kV line in southeast Kansas, already known for its advanced
15 age, was identified by NERC as having one of the highest outage rates for
16 its voltage class. It regularly experiences high system flows during times of
17 elevated wind output. The Neosho-Riverton 161 kV line to the south is also
18 a common issue in real-time operations. The Wolf Creek 345/69 kV
19 transformer, which supplies the 69 kV network of loads between Wolf
20 Creek and Neosho, frequently experiences heavy congestion and loading
21 when the Waverly-La Cygne line is outaged in both reliability and economic
22 analyses.¹⁵

23 **Q. Why did SPP recommend the Project to address these needs?**

24 A. In recommending the Project in its 2019 ITP Assessment, SPP explained:

25 The major study driver for the new Wolf Creek-Blackberry 345 kV line is
26 its ability to relieve congestion and divert bulk power transfers away from
27 the Wolf Creek-Waverly-La Cygne 345 kV line, Wolf Creek 345/69 kV
28 transformer and downstream 69 kV lines, and allowing system bulk power
29 transfers to continue to flow east to major SPP load centers. This will help
30 to levelize system [locational marginal prices (“LMP”)], low generator
31 LMPs in the west and high load LMPs in the east, and overall system

¹³ Schedule BW-3 (2019 ITP Assessment) at § 7.1.1.

¹⁴ *Id.* at § 4.1.1.1.

¹⁵ *Id.* at § 4.1.1.1.

1 congestion while providing market efficiencies and benefits to ratepayers
2 and transmission customers.

3 The new 345 kV line parallels three major contingencies in the area: Caney
4 River-Neosho 345 kV line, Wolf Creek-Waverly-La Cygne 345 kV line,
5 and Neosho-Blackberry 345 kV. Paralleling the Neosho-Blackberry 345
6 kV line relieves congestion on the Neosho-Riverton 161 kV for the Neosho-
7 Blackberry 345 kV line outage and reduces congestion on Neosho-Riverton
8 161 kV line for the loss of Blackberry-Jasper 345 kV line outage.¹⁶

9 **Q. Did SPP identify any other needs for or benefits of the Project?**

10 A. Yes. In addition to meeting economic needs, SPP also indicated that “the new Wolf
11 Creek-Blackberry 345 kV line...resolves multiple 2019 ITP needs and additional issues identified
12 for Target Area 1.”¹⁷ In particular, SPP explained that the Project:

13 [R]esolves declining transient stability margins at the Wolf Creek nuclear
14 plant by adding a fourth 345 kV outlet that is expected to increase system
15 resiliency and reduce system operation risks. Dynamic simulations show
16 the performance of the Wolf Creek unit with the addition of the Wolf Creek-
17 Blackberry 345 kV transmission line met the ‘SPP Disturbance
18 Performance Requirements.’ This solution will address the transient
19 stability limit discussed previously in Section 4.1.1.1.

20 The Wolf Creek-Blackberry 345 kV line adds transmission capacity that is
21 expected to relieve system loading and increase available transfer capability
22 (ATC) to local long-term transmission service customers. This should also
23 improve positions of candidate [Auction Revenue Rights (“ARR”)] holders
24 that would lead to improved [Transmission Congestion Rights (“TCR”)]
25 funding and reduce the need for counterflow optimization. This line would
26 specifically help to mitigate the Neosho-Riverton 161 kV ARR
27 constraints.¹⁸

28 SPP also determined that the Project “provides additional flexibility for future expansion
29 options, including further expansion into eastern load centers and the opportunity for future seams
30 projects with neighboring regions.”¹⁹

¹⁶ *Id.* at § 7.1.1.

¹⁷ *Id.*

¹⁸ *Id.*

¹⁹ *Id.*

1 **Q. You mentioned that SPP designated the Project as a competitive upgrade**
2 **under Attachment Y of its Tariff. How did SPP solicit competitive bids for the Project?**

3 A. SPP issued its Request for Proposals (“RFP”) for bidders on the Project on
4 September 28, 2020 (as subsequently updated on December 7, 2020) and required bids to be
5 submitted by March 29, 2021. A copy of the RFP is provided as Schedule BW-4 to my testimony.
6 A total of seven bids were submitted to SPP by four bidding entities.

7 **Q. Please describe SPP’s RFP in more detail.**

8 A. SPP’s RFP solicited proposals from Qualified RFP Participants for the Project and
9 provided the following specifications, among others:

- 10 • Need Date for Project: January 1, 2026
- 11 • Study Cost Estimate for entire Project (+/-30%): \$155,524,855
- 12 • Study Cost Estimate for Competitive Upgrade: \$142,601,178
- 13 • Project Overview: The Competitive Upgrade portion of this RFP
14 requires construction of a new 345 kV transmission line from the Wolf
15 Creek substation to the Blackberry substation to address economic
16 needs.²⁰

17 The RFP also explained that the Project included certain non-competitive portions
18 that would be assigned to the existing transmission facility owners, AECI and Evergy:

- 19 • “The Blackberry substation is owned by Associated Electric
20 Cooperative, Inc. (AECI). SPP will coordinate with AECI to install any
21 345 kV terminal equipment at the existing Blackberry substation
22 necessary to accommodate termination of [the] new 345 kV line.”²¹
- 23 • “The Wolf Creek substation is owned by Evergy Kansas Central, Inc.
24 (EKC). SPP will issue a [Notification to Construct (“NTC”)] to EKC to
25 install any 345 kV terminal equipment at the existing Wolf Creek

²⁰ Schedule BW-4 (SPP RFP) at 6.

²¹ *Id.*

1 Management, Operations, Rate Analysis (cost), and Financial Capabilities. The IEP issued its
2 report for the Project on October 12, 2021 (“IEP Report”), provided as Schedule BW-5 to my
3 testimony, which recommended the selection of NEET Southwest’s proposed project as the
4 selected bid.

5 **Q. Please describe the IEP Report in more detail.**

6 A. In the IEP Report, the IEP described its review process and scoring methodology
7 for the Project. According to the report, the IEP adopted a scoring philosophy to allocate points
8 to specific criteria/sub-criteria in each scoring category, based upon the percentage of available
9 points awarded to a particular bid in a certain category.²⁴ Following the IEP’s evaluation, it
10 “unanimously recommend[ed] Proposal C [NEET Southwest’s proposal] as the Recommended
11 RFP Proposal.”²⁵ In doing so, the IEP explained:

12 Proposal C received the highest overall point allocation for its proposal to
13 construct, operate and maintain the [Project]. Proposal C also received the
14 highest point allocation in the scoring of Rate Analysis, which represents
15 the lowest cost proposal to SPP customers. The strength of Proposal C went
16 beyond being the lowest cost. The IEP recommendation found Proposal C
17 to merit high scores in the vital areas of Engineering Design (including the
18 highest rated conductor of all proposals), Operations and Finance. The high
19 point scores in these areas reflect a balance across scoring criteria that
20 determine the value to SPP customers, not just the cost. The IEP believes
21 Proposal C demonstrated that it offers capabilities and processes that can
22 deliver a successful project, that the proposed designs are robust and that
23 the resulting costs are competitive.²⁶

24 The IEP Report also found that NEET Southwest’s proposal had demonstrated a
25 number of particular strengths, including:

- 26 • A “very substantial savings to SPP customers with a net present value of the
27 revenue requirements tens of millions of dollars lower than other proposals”;

²⁴ Schedule BW-5 (IEP Report) at 5.

²⁵ *Id.* at 8, 46.

²⁶ *Id.*

- 1 • “[D]esign and materials solutions not offered by other Respondents, including the
2 use of the highest thermal-rated conductor of any of the proposals”;
- 3 • A “strong procurement process and team that manages vendor relationships and
4 leverages economies of scale to secure most favorable terms”;
- 5 • A proposed construction schedule that “included significant time float, enabling the
6 Respondent to offer a guaranteed schedule for the Project”;
- 7 • “[W]ell-defined construction cost estimates from a detailed and structured review
8 process used over many years and many projects”;
- 9 • “The proposal provides cost caps”, including binding caps on the Project’s
10 construction costs and revenue requirement, as will be described in more detail
11 below;
- 12 • “[R]elevant agreements showing the preparedness of the Respondent to take on the
13 required operations and maintenance responsibilities”;
- 14 • “[S]pecific preventative and predictive maintenance plans specific to this project
15 based on principles and examples of statistical process controls to determine
16 appropriate frequency and the extent of future maintenance activities”; and
- 17 • Demonstrated “established switching coordination, planned outage and operating
18 coordination experience and protocols with SPP-member utilities.”²⁷

19 **Q. Did the SPP Board approve the IEP’s recommendation?**

20 A. Yes. At its October 26, 2021 Board meeting, the SPP Board voted to approve the
21 IEP’s recommendation of NEET Southwest as the Designated Transmission Owner for the Project.
22 A copy of the SPP Board’s press release is provided as Schedule BW-6 to my testimony.

23 **Q. Has SPP issued its Notification to Construct the Project to NEET Southwest?**

24 A. Yes. SPP issued its Notification to Construct (“NTC”) the Project to NEET
25 Southwest on December 6, 2021. NEET Southwest accepted the NTC in writing on December 8,
26 2021, and SPP issued a letter accepting NEET Southwest’s commitment to construct the Project

²⁷ *Id.* at 46.

1 on December 20, 2021. The SPP NTC and NEET Southwest’s acceptance letter are provided as
2 Schedule BW-7 to my testimony.

3 **V. OVERVIEW OF THE WOLF CREEK TO BLACKBERRY PROJECT**

4 **Q. Please describe the proposed Project.**

5 A. As I have testified above, NEET Southwest’s proposed Project will consist of a
6 new, approximately 94-mile, single-circuit 345 kV transmission line between the Wolf Creek
7 Substation and Blackberry Substation. The Project will be located across portions of two counties
8 in Missouri (Barton and Jasper counties) and five counties in Kansas (Coffey, Anderson, Allen,
9 Bourbon, and Crawford counties). NEET Southwest’s proposed route for the Project (the
10 “Proposed Route”) is described in the Routing Study and Environmental Report (“Routing Study”)
11 provided as Schedule DW-1 to Mr. Werth’s Direct Testimony. A high-level map of the Proposed
12 Route is shown in Schedule BW-2, and more detailed maps are provided as Schedule DW-2 to
13 Mr. Werth’s Direct Testimony. Mr. Mayers describes the engineering design of the Project, the
14 Project location, and the Project schedule in his Direct Testimony.

15 **Q. What is NEET Southwest’s current projected in-service date for the Project?**

16 A. NEET Southwest has committed to SPP to an in-service date for the Project of
17 January 1, 2025, which is 365 calendar days prior to the in-service date of January 1, 2026 required
18 by SPP’s RFP. This earlier in-service date will provide significant economic benefits to SPP
19 customers, as I describe below. Mr. Mayers describes the Project’s schedule in his Direct
20 Testimony in more detail.²⁸

²⁸ See Mayers Direct Testimony at 28-30.

1 **Q. What is NEET Southwest’s proposed cost for the Project?**

2 A. NEET Southwest’s proposed cost for the Project is \$85.2 million in 2021 dollars

** [REDACTED] **,²⁹ and subject to cost containment measures that NEET

4 Southwest proposed in its bid to SPP.

5 **Q. Please describe these cost containment measures in more detail.**

6 A. NEET Southwest’s bid to SPP proposed a robust package of cost containments

7 measures in the form of multiple firm cost caps. Specifically, NEET Southwest proposed ** [REDACTED]

[REDACTED]

[REDACTED]

[REDACTED]

[REDACTED]

[REDACTED]

[REDACTED]

[REDACTED]

[REDACTED]

[REDACTED]

[REDACTED]

[REDACTED]

[REDACTED]

[REDACTED]

[REDACTED]

[REDACTED]

[REDACTED]

[REDACTED]

²⁹ This highlighted portion has been designated as “Highly Confidential” as defined in NEET Southwest’s pending Motion for Protective Order filed on July 7, 2022. The highlighted portion contains confidential information that is competitively sensitive for the purpose of future bidding on SPP and other RTO bidding events.

1 [REDACTED] **30 NEET Southwest’s early in-
2 service date also provides \$14.5 million in estimated present value production cost savings to SPP
3 customers.

4 **Q. How will the costs of the Project be recovered?**

5 A. As Ms. Finnis testifies, the costs of the Project will be recovered solely through
6 NEET Southwest’s transmission rates under the SPP Tariff, following acceptance by FERC,
7 pursuant to FERC’s exclusive jurisdiction over rates for wholesale interstate transmission
8 service.³¹ NEET Southwest will include its cost containment measures in its formula rate filings
9 to FERC for the Project.

10 **VI. NEET SOUTHWEST SATISFIES MISSOURI LEGAL REQUIREMENTS FOR**
11 **ISSUING A CCN, AS WELL AS THE COMMISSION’S TARTAN FACTORS**

12 **Q. Are you familiar with the Commission’s requirements for issuing a CCN?**

13 A. Yes. Although I am not an attorney, I understand that the Commission examines
14 certain factors referred to as the “*Tartan* Factors” originally set forth in Case No. GA-94-127,³²
15 which include:

- 16 • There must be a need for the service the applicant proposes to provide;
- 17 • The applicant’s proposal must be economically feasible;
- 18 • The applicant must have the financial ability to provide the service;
- 19 • The applicant must be qualified to provide the proposed service; and

³⁰ This highlighted portion has been designated as “Highly Confidential” as defined in NEET Southwest’s pending Motion for Protective Order filed on July 7, 2022. The highlighted portion contains confidential information that is competitively sensitive for the purpose of future bidding on SPP and other RTO bidding events.

³¹ See Finnis Testimony at 7-9.

³² *In re Tartan Energy Company, L.C. dba Southern Missouri Gas Company*, Case No. GA-94-127 (Sept. 1994).

1 • The proposed service must be in the public interest.

2 **Q. Does NEET Southwest satisfy these requirements?**

3 A. Yes. As I and NEET Southwest’s other witnesses testify, NEET Southwest satisfies
4 the Commission’s *Tartan* Factors for issuing the requested CCN for the Project.

5 **Q. Which of the *Tartan* Factors do you address in your Direct Testimony?**

6 A. I testify that: (1) there is a need for the proposed Project; (2) the proposed Project
7 is economically feasible; (3) NEET Southwest is qualified to construct, own, operate, and maintain
8 the Project; and (4) the proposed Project is in the public interest. NEET Southwest’s other
9 witnesses testify to these factors, as well.

10 **A. THERE IS A NEED FOR THE PROJECT AND FOR THE SERVICE**
11 **THAT NEET SOUTHWEST WILL PROVIDE**

12 **Q. Please summarize the need for the Project.**

13 A. As I testified above, SPP identified the Project as required to address multiple needs
14 that were identified in its 2019 ITP process, including needs to address historical and projected
15 transmission congestion in the southwest Missouri and southeast Kansas regions and to increase
16 transmission capability from west to east to major SPP load centers. SPP determined that the
17 Project “will help to levelize system [locational marginal prices (“LMP”)], low generator LMPs
18 in the west and high load LMPs in the east, and overall system congestion while providing market
19 efficiencies and benefits to ratepayers and transmission customers.”³³ SPP also determined that
20 the Project will resolve “declining transient stability margins at the Wolf Creek nuclear plant by
21 adding a fourth 345 kV outlet that is expected to increase system resiliency and reduce system
22 operation risks.”³⁴ In addition, by adding transmission capacity to the region, SPP found that the

³³ Schedule BW-3 (2019 ITP Report) at § 7.1.1.

³⁴ *Id.*

1 Project “is expected to relieve system loading and increase available transfer capability (ATC) to
2 local long-term transmission service customers. This should also improve positions of candidate
3 ARR holders that would lead to improved TCR funding and reduce the need for counterflow
4 optimization. This line would specifically help to mitigate the Neosho-Riverton 161 kV ARR
5 constraints.”³⁵ SPP also determined that the Project “provides additional flexibility for future
6 expansion options, including further expansion into eastern load centers and the opportunity for
7 future seams projects with neighboring regions.”³⁶

8 **Q. What type of service will NEET Southwest provide on the Project?**

9 A. NEET Southwest will offer wholesale transmission service on the Project line
10 through an open access transmission tariff that will be filed with and subject to the jurisdiction of
11 FERC. Customers that purchase transmission service from the Project are anticipated to be
12 wholesale buyers (utilities, wholesale suppliers, competitive retail suppliers, brokers, and
13 marketers). As a provider of open access transmission services, NEET Southwest is obligated to
14 offer and provide service to all eligible customers on a non-discriminatory basis.

15 **Q. Will the Project duplicate the functions of any current or planned**
16 **transmission line?**

17 A. No. SPP identified the need for the Project as a new transmission line to relieve
18 congestion and improve transmission capacity between western Kansas and major SPP load
19 centers in the eastern portion of the SPP region, including in western Missouri, and SPP selected
20 NEET Southwest to build, own, and operate the Project. The needs that will be met by the Project
21 and by NEET Southwest are not currently being met by any other utilities in the State. Therefore,

³⁵ *Id.*

³⁶ *Id.*

1 NEET Southwest building the Project will not duplicate any other current or planned transmission
2 lines, and there will be no unnecessary duplication of utility service.

3 **Q. Based on the above, is there a need for the proposed Project and for the service**
4 **that NEET Southwest will provide through the Project?**

5 A. Yes, there is.

6 **B. THE PROJECT IS ECONOMICALLY FEASIBLE**

7 **Q. Is the Project economically feasible?**

8 A. Yes, the Project is economically feasible, for a number of reasons. First, NEET
9 Southwest's proposed Project costs are reasonable and subject to binding cost containment
10 measures, which NEET Southwest will implement through its FERC formula transmission rates.
11 Second, NEET Southwest will finance the construction of the Project through financing provided
12 by its indirect parent company, NEECH, and will recover Project costs through NEET Southwest's
13 FERC-accepted formula rate, subject to FERC oversight under the Federal Power Act. NEET
14 Southwest's formula rate will be recovered through the SPP OATT and will be allocated across
15 the SPP region by SPP. Additionally, NEECH will provide additional financial commitments for
16 the Project, up to \$10 million per year for the first forty years of operation, as needed to maintain
17 the financial integrity of the Project consistent with an investment-grade credit profile. Third, the
18 Project will result in an overall lowering of transmission rates paid by Missouri customers.

19 **Q. Taking each of these in more detail, first, are the Project costs reasonable?**

20 A. Yes. NEET Southwest's proposed costs for the Project are reasonable and are
21 subject to binding cost containment measures, as I described previously. NEET Southwest's
22 proposed cost for the Project was closely evaluated by SPP's IEP and selected as the lowest, best
23 cost for the Project through the SPP competitive bidding process. In fact, NEET Southwest's
24 proposed Project cost is approximately \$57.4 million less than SPP's estimated costs of \$142.6

1 million for the competitive portion of the Project³⁷ and was approximately 30 percent less than the
2 average bid.³⁸ NEET Southwest also proposed a significant set of cost containment measures to
3 ensure customers are protected with the construction of the Project, which will be included in the
4 formula rates filed with FERC for the Project.

5 **Q. You mentioned that the Project is subject to binding cost containment**
6 **measures. Does NEET have experience with implementing cost containment measures in its**
7 **subsidiaries' projects?**

8 A. Yes, we do. One notable example is NEET's subsidiary Horizon West
9 Transmission, which, as I noted above, was the first non-incumbent selected by the CAISO through
10 its competitive transmission solicitation process for the Suncrest SVC Project in 2014. Horizon
11 West Transmission proposed and maintained its binding cost cap on the project even after a
12 requirement of undergrounding one mile of 230 kV transmission line was added to the project
13 scope post-award, which caused an incremental price increase of \$5 million to the project cost.

14 **Q. How will the construction costs of the Project be financed?**

15 A. As I described above, NEET Southwest plans to finance the construction of the
16 Project through financing provided by its indirect parent company NEECH, which maintains a
17 strong investment-grade credit profile and, as of December 31, 2021, had approximately \$7.6
18 billion of net available liquidity. Ms. Finnis describes the Project's financing in more detail in her
19 Direct Testimony.

³⁷ See Schedule BW-4 (SPP RFP).

³⁸ See Schedule BW-5 (IEP Report) at 8.

1 **Q. How will the costs of the Project be recovered?**

2 A. NEET Southwest’s costs for the Project will be recovered through NEET
3 Southwest’s FERC-accepted formula rate and associated customer review and challenge protocols,
4 and the prudence of NEET Southwest’s project expenditures and the applicability of NEET
5 Southwest’s cost containment commitments to such expenditures will be subject to FERC
6 oversight, consistent with FERC’s exclusive jurisdiction over transmission in interstate commerce
7 under the Federal Power Act. NEET Southwest’s formula rate will be recovered through the SPP
8 OATT and will be allocated across the SPP region by SPP. NEET Southwest will include its cost
9 containment commitments to SPP in its FERC formula rates

10 **Q. Will NEET Southwest have access to any additional financial resources from**
11 **its parent companies after the Project is placed in service?**

12 A. Yes. NEET Southwest’s indirect parent company, NEECH, has committed that it
13 will provide or secure equity capital injections up to \$10 million per year for the first 40 years of
14 the Project’s life, as needed to maintain the financial integrity of the Project consistent with an
15 investment-grade credit profile. Ms. Finnis discusses this in her Direct Testimony and provides a
16 copy of NEECH’s commitment letter as Schedule AF-2, as well.

17 **Q. What will the impact of the Project be on Missouri retail rates?**

18 A. The Project is expected to reduce Missouri retail rates. As explained in SPP’s 2019
19 ITP Assessment, the Project will result in significant Adjusted Production Cost (“APC”) savings,
20 which will result in overall savings to customers in their energy prices, even after considering the
21 incremental costs of the new transmission investment. Moreover, because of the regional cost
22 allocation of the Project across the SPP region, customers in Missouri will only be allocated a
23 portion of the Project’s costs.

1 **Q. Please explain this in further detail.**

2 A. In the 2019 ITP Assessment, SPP quantified the estimated benefits and rate impacts
3 of the entire 2019 portfolio, including the Project. In particular, SPP indicated:

4 The analysis resulted in the recommendation to approve 44 transmission
5 projects, including 166 miles of new extra-high-voltage transmission and
6 28 miles of rebuilt high-voltage infrastructure. The consolidated portfolio
7 is expected to provide a 40-year benefit-to-cost ratio ranging from 3.5 for
8 Future 1 to 5.8 for Future 2. The net impact to ratepayers is a savings of
9 \$0.04 to \$0.23 on the average retail residential monthly bill.³⁹

10 SPP continued: “The economic projects were selected for their ability to provide ratepayer
11 benefits from lower-cost energy by mitigating system congestion and improving markets for both
12 buyers and sellers.”⁴⁰

13 Specifically, with respect to the Project, SPP determined that the Project “produced a 40-
14 year Adjusted Production Cost (APC) savings [benefit to cost] ratio of 3.36 to 1 in the Future 2
15 scenario, and 1.48 to 1 in the Future 1 scenario on an individual project basis.”⁴¹ This means that
16 for every \$1 spent building the Project, customers will receive benefits between \$1.48 and \$3.36.

17 Notably, as I discuss in more detail below, these estimates of benefits are likely too
18 conservative, as they were based upon SPP’s original cost estimates for the Project and other
19 associated transmission facilities (\$162.7 million in 2019 dollars). SPP’s analysis thus did not
20 factor in NEET Southwest’s significantly lower costs for the Project.

³⁹ Schedule BW-3 (2019 ITP Assessment) at Executive Summary, p. 1.

⁴⁰ Schedule BW-3 (2019 ITP Assessment) at § 6.3.

⁴¹ SPP Response to KCC Staff Data Request No. 17, KCC Docket No. 22-NETE-418-COC, attached hereto as Schedule BW-8.

1 **Q. Please explain how building additional transmission can result in economic**
2 **benefits.**

3 A. Just like a new road or highway, when additional transmission is built, it relieves
4 congestion in the existing transmission lines, therefore helping to balance low generator LMPs in
5 one area and high load LMPs in the other and providing benefits to ratepayers and transmission
6 customers due to an overall reduction in LMPs. As part of SPP’s evaluation process for approving
7 economic projects, all projects with a 40-year net present value (“NPV”) benefit-to-cost ratio of at
8 least 1.0 during the project screening phase are further evaluated to select ones with the highest
9 net benefits.⁴² In other words, for any new transmission project that SPP approves to serve
10 economic needs, such as the Project, SPP has determined that the economic benefits of the project
11 to customers will outweigh the costs. By improving transmission capacity and lowering
12 congestion, that will result in lower overall energy costs to customers, even factoring in the
13 incremental cost of building new transmission facilities.

14 **Q. How will these economic benefits impact the rates charged to retail customers**
15 **in Missouri?**

16 A. They are expected to result in overall decreases in Missouri retail rates. As I noted
17 above, in its 2019 ITP Assessment, SPP analyzed the impacts to customers from an entire portfolio
18 of recommended projects. The recommended portfolio included nine economic projects, of which
19 the Project was by far the largest.⁴³ SPP’s analysis estimated the retail rate impacts of the portfolio
20 on customers in each state in the SPP region, under two different possible future scenarios (Future
21 1 and Future 2) and determined that the portfolio of projects would result in savings to Missouri

⁴² Schedule BW-3 (2019 ITP Assessment) at § 6.2.4.

⁴³ Schedule BW-3 (2019 ITP Assessment) at Executive Summary, p. 4.

1 retail customers between \$0.32 and \$0.42 per kilowatt-hour (“kWh”) per month (assuming an
2 average monthly demand of 1000 kWh per month).⁴⁴ SPP’s findings are detailed in the charts
3 below from the 2019 ITP Assessment:

⁴⁴ Schedule BW-3 (2019 ITP Assessment) at § 8.2, Tables 8.16 and 8.17.

Zone	One-Year ATRR Costs	One-Year Benefit	Rate Impact-Cost	Rate Impact Benefit	Net Impact ²⁶
Arkansas	\$2,474	\$3,683	\$0.17	\$0.25	(\$0.08)
Iowa	\$485	(\$51)	\$0.12	(\$0.01)	\$0.14
Kansas	\$7,655	\$11,828	\$0.16	\$0.24	(\$0.09)
Louisiana	\$1,217	\$2,324	\$0.17	\$0.32	(\$0.15)
Minnesota	\$34	(\$4)	\$0.12	(\$0.01)	\$0.14
Missouri	\$3,719	\$12,129	\$0.14	\$0.46	(\$0.32)
Montana	\$139	(\$15)	\$0.12	(\$0.01)	\$0.14
Nebraska	\$4,677	\$658	\$0.11	\$0.02	\$0.09
New Mexico	\$1,223	(\$1,765)	\$0.14	(\$0.20)	\$0.33
North Dakota	\$1,121	(\$118)	\$0.12	(\$0.01)	\$0.14
Oklahoma	\$9,590	\$21,065	\$0.15	\$0.33	(\$0.18)
South Dakota	\$703	(\$74)	\$0.12	(\$0.01)	\$0.14
Texas	\$5,407	(\$99)	\$0.15	(\$0.00)	\$0.15
Wyoming	\$25	(\$3)	\$0.12	(\$0.01)	\$0.14
TOTAL	\$38,468	\$49,558	\$0.14	\$0.18	(\$0.04)

Table 8.16: Future 1 2029 Retail Residential Rate Impacts by State (2019 \$)

Zone	One-Year ATRR Costs	One-Year Benefit	Rate Impact-Cost	Rate Impact Benefit	Net Impact ²⁷
Arkansas	\$2,474	\$8,683	\$0.17	\$0.58	(\$0.42)
Iowa	\$485	(\$211)	\$0.12	(\$0.05)	\$0.18
Kansas	\$7,655	\$11,184	\$0.16	\$0.23	(\$0.07)
Louisiana	\$1,217	\$3,902	\$0.17	\$0.54	(\$0.37)
Minnesota	\$34	(\$15)	\$0.12	(\$0.05)	\$0.18
Missouri	\$3,719	\$14,673	\$0.14	\$0.56	(\$0.42)
Montana	\$139	(\$61)	\$0.12	(\$0.05)	\$0.18
Nebraska	\$4,677	(\$464)	\$0.11	(\$0.01)	\$0.12
New Mexico	\$1,223	\$187	\$0.14	\$0.02	\$0.12
North Dakota	\$1,121	(\$489)	\$0.12	(\$0.05)	\$0.18
Oklahoma	\$9,590	\$54,845	\$0.15	\$0.85	(\$0.70)
South Dakota	\$703	(\$305)	\$0.12	(\$0.05)	\$0.18
Texas	\$5,407	\$7,855	\$0.15	\$0.21	(\$0.07)
Wyoming	\$25	(\$11)	\$0.12	(\$0.05)	\$0.18
TOTAL	\$38,468	\$99,772	\$0.14	\$0.37	(\$0.23)

Table 8.17: Future 2 2029 Retail Residential Rate Impacts by State (2019 \$)

1 **Q. Does this analysis factor in the additional costs of building the Project?**

2 Yes, it does. As shown in SPP's charts above, the net benefits to Missouri retail rates
3 factored in the additional rate impacts (costs) of building the line. Specifically, in 2019, SPP
4 calculated that the rate impacts (costs) to Missouri retail customers from the overall portfolio
5 would be \$0.14 to \$0.16. This was offset by greater rate benefits to retail customers of \$0.46 to
6 \$0.56, respectively, resulting in total net benefits. In other words, even when you take into account
7 the additional costs of the transmission line that will be allocated to Missouri customers, because
8 of the reduced generation costs that will result from adding the Project. As I mentioned above,
9 SPP's analysis was on a portfolio-basis and was based upon SPP's estimates of the costs of the
10 portfolio projects (and did not reflect NEET Southwest's lower cost bid for the Project, for
11 example).

12 **C. NEET SOUTHWEST HAS THE FINANCIAL ABILITY TO BUILD,**
13 **OWN, OPERATE, AND MAINTAIN THE PROJECT**

14 **Q. Does NEET Southwest have the financial ability to build, own, operate, and**
15 **maintain the Project?**

16 A. Yes. As a part of the NextEra Energy organization, and through financing support
17 that it will receive from its indirect parent company, NEECH, NEET Southwest has the financial
18 ability to build, own, operate, and maintain the Project. Ms. Finnis testifies to this in more detail
19 in her testimony.

20 **D. NEET SOUTHWEST IS QUALIFIED TO BUILD, OWN,**
21 **OPERATE, AND MAINTAIN THE PROJECT**

22 **Q. Is NEET Southwest qualified to build, own, operate, and maintain the Project?**

23 A. Yes. As I, Mr. Mayers, and Ms. Sweezer-Fischer testify, NEET Southwest has a
24 dedicated team of employees and contractors with a wealth of technical and managerial knowledge
25 and experience to conduct work on this Project. NEET Southwest will draw upon the extensive

1 technical and managerial expertise of its NextEra Energy affiliates and of experienced and well-
2 qualified contractors to assist in the design, engineering, land acquisition, and construction of the
3 Project. NEET Southwest also will draw upon the experienced team of NextEra Energy operations
4 personnel to operate the Project. As Ms. Sweezer-Fischer testifies, NEET Southwest plans to
5 locate experienced personnel in the project area to perform day-to-day operations and maintenance
6 work on the Project and respond to emergencies, in addition to utilizing nearby NextEra Energy
7 Resources' high-voltage technicians as needed. NEET Southwest will monitor the Project 24
8 hours a day, seven days a week from the NERC-certified control center operated by its affiliate,
9 Lone Star Transmission in Austin, Texas. For these reasons, NEET Southwest is qualified to build,
10 own, operate, and maintain the Project.

11 **E. THE PROJECT IS IN THE PUBLIC INTEREST**

12 **Q. Is the Project in the public interest?**

13 A. Yes, the Project is in the public interest for a number of reasons.

14 **Q. Please summarize why the Project is in the public interest.**

15 A. The Project will address needs identified by SPP and provide economic benefits to
16 SPP customers. NEET Southwest is highly qualified to finance, construct, operate, and maintain
17 the Project. NEET Southwest's proposal for the Project was selected by SPP as the lowest cost,
18 best option that provides significant benefits to the region. SPP found NEET Southwest's proposal
19 to merit high scores in the vital areas of Engineering Design (including the highest-rated conductor
20 of all proposals), Operations, and Finance, reflecting a balance across the scoring criteria that
21 determine the value to SPP customers in addition to the lowest cost. SPP's selection process
22 determined that NEET Southwest demonstrated it has the capabilities and processes to deliver the
23 Project successfully with robust designs and competitive cost. The Project also will provide a
24 number of benefits to customers.

1 **Q. Please describe the benefits that the Project will provide to customers.**

2 A. Yes, NEET Southwest’s Project will provide significant quantifiable benefits to
3 Missouri and SPP customers. First, as SPP determined through its transmission planning process,
4 and as I testified above, the Project will result in substantial economic benefits to SPP customers,
5 including Missouri customers, by significantly reducing congestion on the SPP transmission grid
6 between western Kansas and load centers the eastern side of the SPP region, including in western
7 Missouri. Second, NEET Southwest submits that wholesale transmission customers will benefit
8 from additional choices in transmission service through the Project and will have the added benefit
9 of obtaining that service on a non-discriminatory basis.

10 Third, NEET Southwest’s binding cost cap for the Project will result in substantial savings
11 from SPP’s originally estimated costs for the competitive portion of the Project. Fourth, NEET
12 Southwest’s early in-service date, which is one year before SPP’s identified in-service date, will
13 provide approximately \$14.5 million in present value production cost savings to customers. Fifth,
14 NEET Southwest also agreed in its bid to **** [REDACTED] ****, which
15 results in an additional savings to customers of **** [REDACTED] **,⁴⁵** Sixth, NEET Southwest
16 committed to **** [REDACTED] ****

17 ****46** Finally, as Dr. Loomis
18 describes in his Direct Testimony and his analysis provided as Schedule DL-2, there will be a
19 number of significant economic benefits from the Project to the state and local economies,

⁴⁵ The highlighted portions have been designated as “Highly Confidential” as defined in NEET Southwest’s pending Motion for Protective Order filed on July 7, 2022. The highlighted portions contain confidential information that is competitively sensitive for the purpose of future bidding on SPP and other RTO bidding events.

⁴⁶ The highlighted portions have been designated as “Highly Confidential” as defined in NEET Southwest’s pending Motion for Protective Order filed on July 7, 2022. The highlighted portions contain confidential information that is competitively sensitive for the purpose of future bidding on SPP and other RTO bidding events.

1 including the creation of approximately 200 new jobs during construction of the Project and
2 associated facilities, which will result in over \$11.1 million in new worker earnings and over \$29.4
3 million in new economic output during construction. Dr. Loomis also describes additional long-
4 term economic benefits in Missouri that will result from the Project.

5 **VII. NEET SOUTHWEST'S REQUEST FOR WAIVERS OF CERTAIN AFFILIATE**
6 **REQUIREMENTS**

7 **Q. Is NEET Southwest requesting the Commission to waive certain evidentiary**
8 **standards and reporting requirements contained in 20 CSR 4240-20.015?**

9 A. Yes. NEET Southwest is respectfully requesting a variance from 20 CSR 4240-
10 20.015(3)-(7) because those subsections address evidentiary standards and record keeping
11 requirements which are only applicable when the MPSC has ratemaking authority. Here, FERC
12 will have exclusive jurisdiction over NEET Southwest's rates. A variance exempting NEET
13 Southwest from compliance with subsections (3)-(7) is necessary to avoid conflicting evidentiary
14 standards and reporting and record-keeping requirements between Missouri and FERC and to
15 unburden NEET Southwest and the Commission from requirements that do not serve the public
16 interest. The requirements in subsections (3)-(7) are only applicable when the Commission has
17 ratemaking authority, and here, FERC will have exclusive jurisdiction over NEET Southwest's
18 rates. In addition, NEET Southwest is subject to FERC's cross-subsidization restrictions on
19 affiliate transactions, found at 18 C.F.R. Code of Federal Regulations (C.F.R.) §§ 35.43-.44.
20 These restrictions preclude NEET Southwest from receiving non-power goods or services from a
21 market-regulated or non-utility affiliate at prices above market value. Notably, NEET Southwest
22 is not seeking a variance from 20 CSR 4240-20.015(2), as NEET Southwest already plans to abide
23 by the asymmetrical pricing rules contained in subsection (2), as described by Ms. Finnis.

1 **VIII. CONCLUSION**

2 **Q. Should the Commission grant NEET Southwest a CCN?**

3 A. Yes. In summary, my testimony and the testimony of NEET Southwest's other
4 witnesses show that the proposed Project will serve the needs identified by SPP at a reasonable
5 cost, and that granting NEET Southwest's requested CCN will serve the public convenience and
6 necessity in Missouri. Granting NEET Southwest's requested CCN will serve and benefit the
7 public interest, as it will allow for construction of the Project at the lowest cost to customers.
8 NEET Southwest's cost containment measures will provide significant cost benefits to SPP
9 customers, and the deep expertise in owning, operating, and maintaining transmission lines of the
10 NextEra Energy organization that NEET Southwest will bring to bear will ensure safe and reliable
11 construction and operation of the Project.

12 **Q. Does this conclude your testimony?**

13 A. Yes, it does.

**BEFORE THE PUBLIC SERVICE COMMISSION
OF THE STATE OF MISSOURI**

In the Matter of the Application of NextEra)
Energy Transmission Southwest, LLC for a)
Certificate of Public Convenience and)
Necessity to Construct, Install, Own, Operate,)
Maintain, and Otherwise Control and Manage) File No. EA-2022-0234
a 345 kV Transmission Line and associated)
facilities in Barton and Jasper Counties,)
Missouri)

Affidavit of Becky Walding

1. My name is Becky Walding. I am the Executive Director, Development at NextEra Energy Transmission, LLC at 700 Universe Blvd., Juno Beach, FL 33408.
2. I have read the above and foregoing Direct Testimony and the statements contained therein are true and correct to the best of my information, knowledge, and belief.
3. I am authorized to make this statement on behalf of NextEra Energy Transmission Southwest, LLC.
4. Under penalty of perjury, I declare that the foregoing is true and correct to the best of my knowledge and belief.

Becky Walding

Becky Walding
Executive Director, Development
NextEra Energy Transmission, LLC

Date: June 28, 2022