1	BEFORE THE PUBLIC SERVICE COMMISSION
2	STATE OF MISSOURI
3	
4	TRANSCRIPT OF PROCEEDINGS
5	ON-THE-RECORD PRESENTATION
6	November 23, 2004
7	Jefferson City, Missouri
8	Volume 1
9 10 11 12 13 14	In the Matter of the Application of) Missouri Gas Utility, Inc., for a) Certificate of Public Convenience and) Necessity Authorizing It to Construct,) Install, Own, Operate, Control, Manage,)Case No. GO-2005-0120 and Maintain a Natural Gas Distribution) System to Provide Natural Gas Service) in Parts of Harrison, Daviess and) Caldwell Counties, to Acquire the) Gallatin and Hamilton, Missouri,) Natural Gas Systems, and to Encumber) the Acquired Assets.)
16	
17	VICKY RUTH,
18	SENIOR REGULATORY LAW JUDGE STEVE GAW, Chair
19	CONNIE MURRAY, ROBERT M. CLAYTON, III,
20	JEFF DAVIS, COMMISSIONERS.
21	
22	
23	REPORTED BY: TRACY L. THORPE, CSR, CCR
24	MIDWEST LITIGATION SERVICES

1		APPEARANCES
2	DEAN L	. COOPER, Attorney at Law Brydon, Swearengen & England
3		312 East Capitol Avenue Jefferson City, Missouri 65102
4	FOR:	573-635-7166 Missouri Gas Utility, Inc.
5	ROBERT	COWHERD, Attorney at Law
6		Chapman, Cowherd, Turner & Tschannen 903 Jackson
7		Chillicothe, Missouri 64601 660-646-0627
8	DOUGLAS	S E. MICHEEL, Senior Public Counsel
9	2000211	P.O. Box 2230 Jefferson City, Missouri 65102
10	FOR:	573-751-5559 Office of Public Counsel and the Public
11		
12		JOYCE, General Counsel FRANSON, Associate General Counsel P.O. Box 360
13		Jefferson City, Missouri 65102 573-751-6651
14	FOR:	Staff of the Missouri Public Service Commission
15		
16		
17		
18		
19		
20		
21		
22		
23		
24		
25		

- 1 PROCEEDINGS
- JUDGE RUTH: Okay. We are now on the record.
- 3 My name is Vicky Ruth and I'm the regulatory law judge
- 4 assigned to this case.
- 5 Today is Tuesday, November 23rd and we are here
- 6 for a hearing in GO-2005-0120 in the matter of the application
- 7 of Missouri Gas Utility, Incorporated for a certificate of
- 8 public convenience and necessity authorizing it to construct,
- 9 install, own, operate, control, manage and maintain a natural
- 10 gas distribution system to provide natural gas service in
- 11 parts of Harrison, Daviess and Caldwell Counties and to
- 12 acquire the Gallatin and Hamilton, Missouri natural gas
- 13 systems and to encumber the acquired assets.
- 14 Let's begin with entries of appearance, please.
- 15 Missouri Gas Utility.
- 16 MR. COOPER: Dean L. Cooper from the law firm
- of Brydon, Swearengen and England, PC, PO Box 456, Jefferson
- 18 City, Missouri 65102 appearing on behalf of Missouri Gas
- 19 Utility, Inc.
- JUDGE RUTH: Thank you.
- 21 And I forgot to remind everyone to adjust your
- 22 microphones so that it's going to pick up. Even if I can hear
- 23 you, it's possible it won't stream out if you don't have your
- 24 microphone adjusted.
- 25 Public Counsel?

```
1 MR. MICHEEL: Douglas E. Micheel appearing on
```

- 2 behalf of the Office of Public Counsel and the public, PO Box
- 3 2230, Jefferson City, Missouri 65102-2230.
- 4 JUDGE RUTH: Thank you.
- 5 Staff?
- 6 MR. FRANSON: Robert Franson and Dan Joyce
- 7 appearing on behalf of the Staff of the Missouri Public
- 8 Service Commission, PO Box 360, Jefferson City, Missouri
- 9 65102.
- 10 JUDGE RUTH: Thank you.
- 11 And the City of Gallatin and the City of
- 12 Hamilton, do you have the same counsel?
- 13 MR. COWHERD: Yes. Robert -- Robert Cowherd,
- 14 PO Box 228, Chillicothe, Missouri 64601 representing City of
- 15 Gallatin and City of Hamilton, Missouri.
- JUDGE RUTH: Okay. Thank you.
- I believe I've got everyone then. I'll remind
- 18 you that today's proceeding was scheduled to give the
- 19 Commissioners an opportunity to ask questions. It's
- 20 anticipated that we will begin with brief opening statements
- 21 and then we'll move to questions from the Bench. We'll start
- 22 with questions from the Chairman and move our way through the
- 23 Commissioners.
- 24 When a Commissioner asks a question of a party,
- 25 we will attempt to allow the other parties to also give a

- 1 response, but if anyone is skipped, I will allow time at the
- 2 end for the parties to catch up on any question they weren't
- 3 allowed to give an answer to. And as I mentioned, the
- 4 questions will be directed towards counsel. If counsel is
- 5 unable to answer a question, we'll address at that time
- 6 whether counsel has a witness available to be called.
- 7 Okay. Now, when the question is directed
- 8 towards counsel, we will start at least by allowing counsel to
- 9 remain at the tables. I had this question earlier. If it
- 10 seems that there's a problem in hearing or that it's not
- 11 streaming well, I'll have to ask you to move on up to the
- 12 podium.
- I do not anticipate the need for briefs, but I
- 14 will mention it again at the end of the proceeding and if any
- 15 of the parties feel that briefs are necessary, we can discuss
- 16 it at that time.
- 17 And as I mentioned earlier, the transcript has
- 18 been expedited. It will be submitted to the Commission
- 19 tomorrow, but may not be actually on the EFIS system until
- 20 Monday; therefore, you may want to talk to the court reporter
- 21 about getting your own copy of the hard disk.
- 22 Okay. I think we need to go off the record for
- 23 just a couple of minutes while we wait for the other
- 24 Commissioners.
- 25 (A recess was taken.)

```
1 JUDGE RUTH: Okay. We're back on the record.
```

- 2 I had asked the parties earlier if you had a preference for
- 3 opening or closing statements. You've had a few minutes to
- 4 talk. I'll ask Staff. Did you come up with a preference? If
- 5 not, like I said, I'll pick.
- 6 MR. FRANSON: No. Actually, we hadn't planned
- 7 on either one since some of this was procedurally open, but
- 8 certainly whichever you desire.
- 9 JUDGE RUTH: Okay. Well, what I propose is
- 10 we'll allow Missouri Gas Utility to go, then Public Counsel,
- 11 then Staff and then the Cities of Gallatin and Hamilton.
- 12 Missouri Gas Energy, you may come up to the
- 13 podium, if you prefer.
- MR. COOPER: I have the right to stay at my
- 15 counsel table, however?
- 16 JUDGE RUTH: Based on some questions before we
- 17 started, I said we would attempt that if you can speak loud
- 18 enough.
- 19 MR. COOPER: Well, I'll give that a try then,
- 20 your Honor. I'm not sure my microphone is picking up very
- 21 well though, is it?
- JUDGE RUTH: Pardon? I can't hear you.
- MR. COOPER: Yeah. It's not picking up.
- JUDGE RUTH: You're going to have to move.
- MR. COOPER: Short attempt.

```
1 Your Honor, I think we may slip up more than
```

- 2 once today. I think that you said that the applicant was
- 3 Missouri Gas Energy and, in fact, it's Missouri Gas Utility,
- 4 Inc. MGU, as we'll try to refer to them today, is the
- 5 subsidiary of C&G Holdings. C&G Holdings' principal office is
- 6 in Littleton, Colorado and it also owns an entity by the name
- 7 of Colorado Natural Gas, Inc., which was founded in May of
- 8 1996, provides natural gas service to approximately 6,300
- 9 customers in parts of Park Jefferson, Gilpin, Teller and Clear
- 10 Creek and Pueblo Counties in the state of Colorado all under
- 11 the jurisdiction of the Colorado Public Utilities Commission.
- 12 C&G Holdings is a privately held corporation,
- 13 has approximately 100 diverse shareholders that includes
- 14 individuals, family trusts, self-directed IRA-type
- 15 investments. No individual shareholder owns more than
- 16 5 percent of the outstanding shares at C&G Holdings, Inc.
- 17 With me today are two individuals from my
- 18 client: Mr. James M. Anderson, who is a board member and also
- 19 essentially is the most well-versed person that my client has
- 20 in regard to the finances and those sorts of matters. Also
- 21 with me is Tim Johnston, who is the vice president of
- 22 engineering. Mr. Johnston, amongst the many duties and
- 23 responsibilities he has with the company, has responsibilities
- 24 for gas supply type issues. So both of those persons are with
- 25 me and available for questions today.

```
1 As you know, MGU desires to purchase the
```

- 2 Gallatin and Hamilton, Missouri natural gas systems and to
- 3 become a public utility and gas corporation regulated by the
- 4 Missouri Public Service Commission. Issues as to gas supply
- 5 as to this particular transaction for Gallatin and the
- 6 Hamilton systems have been raised through the pleadings along
- 7 the way.
- 8 I think it's important to note so that -- as I
- 9 mentioned, someone -- the Commission and the parties are not
- 10 like two ships passing in the night at this point in time.
- 11 I think it's important to note that as of November 15th, to
- 12 show MGU's good faith, it has begun to purchase and place into
- 13 storage additional gas for these two systems. MGU intends to
- 14 continue this process through the month of November.
- 15 And the result of these actions and the mild
- 16 weather that has experienced up to this point leads MGU to
- 17 believe that there will probably be enough storage gas to get
- 18 through at least the end of December -- or to the end of
- 19 December, thus, I hope providing some measure of additional
- 20 time to complete this transaction.
- 21 You know, that obviously comes with a caveat
- 22 that weather changes and other things change and sooner is
- 23 better. And currently we've been benefited by some things in
- 24 the natural gas market that have been helpful to this
- 25 transaction and if this transaction is to be approved, the

- 1 sooner we can do that, the better.
- 2 The last item I would mention to you and try to
- 3 do so without stepping out of bounds is that as you're aware,
- 4 the Staff has filed a recommendation in this matter. My
- 5 client has responded to that recommendation. Staff this
- 6 morning as of 11 a.m. filed essentially a reply to my client's
- 7 position, OPC has filed a pleading as well.
- 8 Yesterday the parties did have the opportunity
- 9 to have some discussions as to the remaining issues between
- 10 them. And I guess at least from my client's perspective, we
- 11 would like the opportunity to continue those discussions at
- 12 some point along the way.
- 13 So I just mention that to you as something that
- 14 has transpired that's out there. At least from my
- 15 perspective, I don't know that the issues that are -- that
- 16 exist between the parties are insurmountable and certainly
- 17 we'd like the opportunity at some point to be able to further
- 18 explore the possibility of reaching some sort of agreement
- 19 amongst the parties as to those issues.
- JUDGE RUTH: Public Counsel?
- 21 MR. MICHEEL: I'm here to answer any questions
- 22 the Commission may have.
- JUDGE RUTH: Thank you.
- 24 And Staff?
- MR. FRANSON: Thank you, your Honor. May it

- 1 please the Commission.
- Very briefly, I think we've heard something
- 3 that Staff has certainly been wanting to hear, and that is
- 4 maybe there is a little bit of time here. Mr. Cooper has
- 5 addressed the issue of gas supply, which is certainly the most
- 6 pressing. However, he did not address the transaction and the
- 7 sale that is scheduled for November 30th and how this plays
- 8 into that.
- 9 But certainly also not wanting to cross the
- 10 line of entering into saying what negotiations are going on,
- 11 suffice it to say that in Staff's response that was filed at
- 12 eleven o'clock today, there are several issues and we -- you
- 13 can kind of piece it together. There's about three to four
- 14 issues that are left on the specifics of issues.
- 15 And it is Staff's belief that we may be able to
- 16 negotiate those and present a Stipulation and Agreement within
- 17 a short time, but I'm not sure that this week, given holidays
- 18 and everyone going every different direction, that that's
- 19 realistic. But we would certainly like the opportunity. And
- 20 I think Mr. Cooper's opened that door on gas supply at least
- 21 for a short time.
- 22 And Staff has addressed the substance of the
- 23 issues in its pleadings and is certainly here to answer any
- 24 questions.
- JUDGE RUTH: Thank you.

```
1 And the Cities of Gallatin and Hamilton?
```

- 2 MR. COWHERD: Cities are here. We have several
- 3 individuals here from each city to answer any questions that
- 4 the Commissioners might have.
- 5 JUDGE RUTH: Do you mind telling me who those
- 6 witnesses or potential witnesses are or what their positions
- 7 are?
- 8 MR. COWHERD: We have -- they can introduce
- 9 themselves, in fact, if they want to.
- 10 MR. DORITY: Toby Dority (ph. sp.), I'm the
- 11 city administrator in Gallatin.
- 12 MS. ALLAN: Debra Alan (ph. sp.), I'm the city
- 13 clerk of Hamilton.
- 14 MR. KING: Kenneth King from Gallatin, the gas
- 15 superintendent.
- JUDGE RUTH: Is that everyone?
- MR. COWHERD: We also have the mayor here from
- 18 Hamilton, John Katern (ph. sp.).
- JUDGE RUTH: Okay. Thank you.
- Okay. We will now proceed with Commissioner
- 21 questions. And we'll start with the Chairman, Mr. Gaw.
- 22 CHAIR GAW: Thank you, Judge.
- I have a few questions of a legal nature first.
- 24 Who owns these two systems? Who owns it? And who can answer
- 25 that question for me?

- 1 MR. COWHERD: I think I can answer that, Robert
- 2 Cowherd for the City of Gallatin.
- 3 CHAIR GAW: Yes, Mr. Cowherd.
- 4 MR. COWHERD: These systems were acquired under
- 5 a lease/purchase arrangement. The ownership of the systems,
- 6 the city was the lessee under the arrangement and for the
- 7 Gallatin system, the Bank of New York is now the trustee so
- 8 they would be the actual legal owner of the system. And on
- 9 the Hamilton system, UMB Bank is the trustee. They would be
- 10 the legal owner of the system.
- 11 CHAIR GAW: Okay. Let me back up with you just
- 12 a minute. When you say that the trustee -- the trustee --
- 13 what do you mean by "trustee"? Are we talking about on a deed
- 14 of trust or are we talking about in bank-- I don't understand
- 15 what you're talking about.
- MR. COWHERD: No. We're not talking about
- 17 either of those sort of trustees.
- 18 CHAIR GAW: That's what I figured. So tell me
- 19 what we're talking about.
- 20 MR. COWHERD: These are bond trustees or
- 21 actually in this case, lease/purchase -- certificates of
- 22 participation trustees. What happens basically is that the
- 23 property is owned by the trustee who then leases it to the
- 24 city. The trustee then sells certificates of participation to
- 25 investors and that's how the project is funded in a real

- 1 straightforward way. It's --
- 2 CHAIR GAW: Okay.
- 3 MR. COWHERD: -- obviously more complicated
- 4 than that, but that's basically how it works.
- 5 CHAIR GAW: Why was it done that way?
- 6 MR. COWHERD: That's a financing mechanism
- 7 used -- prevalent throughout cities in the state of Missouri
- 8 primarily because of various constitutional restrictions on
- 9 the incurring of debt.
- 10 CHAIR GAW: Yes. I'm with you now.
- Okay. So in both of these -- these were
- 12 separate transactions by each city. They're not --
- MR. COWHERD: That's correct
- 14 CHAIR GAW: -- they were not done jointly?
- 15 MR. COWHERD: That's correct. And they were
- 16 approximately two years apart.
- 17 CHAIR GAW: I was going to ask whether or not
- 18 there was any applicability of 393.700. And I think what
- 19 you're telling me is that there is not. I'm not expecting you
- 20 to know what I'm talking about, Mr. Cowherd. If you do, I
- 21 give you extra credit, but I would expect Staff or maybe
- 22 Mr. Cooper to know. I'm assuming now that that's -- those
- 23 provisions don't apply. That's the provisions on joint
- 24 municipal utility commissions.
- MR. COOPER: I would not believe that they

- 1 would apply.
- 2 CHAIR GAW: So there was never anything joint
- 3 between the City of Gallatin and the City of Hamilton?
- 4 MR. COWHERD: Well, there were some contractual
- 5 obligations, but nothing joint as such. They were simply
- 6 acting as individual cities.
- 7 CHAIR GAW: Okay. Now, if this ownership --
- 8 I'm going to ask Staff this.
- 9 If the ownership was with the trustee and there
- 10 was a lease over to the city, was there ever any requirement
- 11 during the term of that ownership where there should have been
- 12 a certificate applied for to -- for these systems to be
- 13 operated under supervision of the Public Service Commission?
- 14 MR. FRANSON: No, Mr. Chairman. Staff does not
- 15 believe that there was.
- 16 CHAIR GAW: Well, you can -- I'm glad to hear
- 17 your opinion. Now, tell me why you got it.
- 18 MR. FRANSON: Well, looking at Section 386.020,
- 19 the definition of gas corporation, while it is very broad and
- 20 it includes even trustees and how they get there and what
- 21 they've got to be doing to the system, they have to be acting
- 22 under privilege, license or franchise from the state, any
- 23 political subdivision, county or municipality thereof. They
- 24 were not. They entered into some type of lease/purchase
- 25 agreement, not any specific privilege, license or franchise

```
1 and --
```

- 2 CHAIR GAW: Who is "they"? Who is "they"?
- 3 MR. FRANSON: The city and the trustee and --
- 4 the investors I believe represented through the trustee based
- 5 on what Mr. Cowherd has said and what we've seen in the DR
- 6 responses.
- 7 So what we had was a particular funding
- 8 mechanism. So when it was done, the cities had an actual
- 9 property interest, that being a lease/purchase. And it was,
- 10 Staff believes, a municipal system there and it continues to
- 11 be a municipal system in that at the current moment, it is
- 12 still operated by the City of Gallatin to Staff's best
- 13 knowledge. There is a --
- 14 CHAIR GAW: What about Hamilton? Same?
- 15 MR. FRANSON: I believe it's also --
- MR. COWHERD: Same thing, your Honor.
- 17 CHAIR GAW: Thank you, Mr. Cowherd.
- 18 MR. FRANSON: And we have seen a copy of the
- 19 operating agreement. And, unfortunately, I have not
- 20 introduced that into evidence because the only copy I have has
- 21 handwritten notes by someone I'm not sure whose identity it
- 22 is, so I didn't think it was appropriate. But certainly I'm
- 23 sure the cities could provide a clean copy of that because I'm
- 24 assuming that's a public document and it's been referred to in
- 25 Staff's pleadings.

```
1 But the bottom line is Staff believes that this
```

- 2 was a municipal system, not only in actual operation but
- 3 certainly all the way through and continues to be at the
- 4 current moment. And the actual trustees are not a gas
- 5 corporation under the definition of 386.020.16.
- 6 CHAIR GAW: Why?
- 7 MR. FRANSON: Because they -- under the
- 8 particular arrangement, they didn't get a privilege, license
- 9 or franchise from these municipalities. What they had was a
- 10 different arrangement. That is generally specifically a
- 11 franchise here --
- 12 CHAIR GAW: Wait a minute. I'm not trying to
- 13 get you to a particular conclusion, but I am trying to
- 14 understand the basis of your analysis. When you get -- when
- 15 you tell me that they didn't derive their rights from the
- 16 city, is that what you're trying to say?
- 17 MR. FRANSON: Not exactly, no, sir.
- 18 CHAIR GAW: They're the owners. Legally
- 19 they're the owners of this fran-- of this franchise, this
- 20 property. Right?
- MR. FRANSON: I'm suggesting --
- 22 CHAIR GAW: The trustee, I'm saying.
- 23 MR. FRANSON: The trustee. But I'm suggesting
- 24 franchise is the wrong terminology. Franchise, for instance,
- 25 here in the service territory, there's about four cities that

- 1 will have to give franchises. And Hamilton and Gallatin are
- 2 two, Coffey is the third, and I'm sorry, the fourth one
- 3 doesn't occur to me right now. However, those are specific
- 4 franchises that are anticipated under 386.020.16.
- 5 This is a different arrangement. This is a
- 6 financing arrangement where the city was running, in essence,
- 7 a municipal utility. It had -- that's what it was supposed to
- 8 do under the lease/purchase agreement. That's what it was
- 9 doing and it continues to run it now even though it has
- 10 defaulted, both cities have. And that's where Missouri Gas
- 11 Utility enters in seeking a certificate. And they certainly
- 12 are a gas utility.
- 13 CHAIR GAW: What's your statute cite again?
- 14 I'm sorry.
- 15 MR. FRANSON: 386.020.16, the definition of gas
- 16 corporation.
- 17 MR. MICHEEL: Is it 16 or 18?
- JUDGE RUTH: 18.
- 19 MR. FRANSON: I'm sorry. It may be 18. I'm
- 20 looking at -- I was not looking, I apologize, at the pocket
- 21 part, Mr. Chairman. And I appreciate the correction.
- 22 CHAIR GAW: I think it's 18.
- MR. FRANSON: Yes, sir.
- 24 CHAIR GAW: Well, okay. I'm not sure if I
- 25 can -- I'm not sure I'm following your logic, but I'm going to

1 ask Public Counsel how they view this issue under that

- 2 provision.
- 3 MR. MICHEEL: Commissioner, I think that
- 4 arguably an argument can be made that indeed that the trustees
- 5 probably should have come in here and requested a certificate
- 6 under that particular statutory section and keeping in mind
- 7 that the Public Service Act should be liberally construed.
- Now, having said that -- and I know it's
- 9 important for the Commission to enforce, you know, the
- 10 statutes and make sure that folks that are subject to Public
- 11 Service Commission law come in and do that -- I'm not certain
- 12 how critical that distinction is --
- 13 CHAIR GAW: Well, maybe --
- 14 MR. MICHEEL: -- to getting this particular
- 15 transaction completed.
- 16 CHAIR GAW: It may be critical from this
- 17 standpoint: And that is trying to decide whether or not we
- 18 have jurisdiction over this transfer at all may in some way
- 19 hinge upon who owns it and whether or not it should have been
- 20 subject to our jurisdiction to begin with. I'm really asking
- 21 these questions with that in mind more so than trying to
- 22 determine whether somebody did something wrong. I mean,
- 23 that's not what I'm trying to get to here.
- 24 MR. MICHEEL: Can I give you my take on that,
- 25 Commissioner?

```
1 CHAIR GAW: You may as long as you don't get
```

- 2 ahead of me. If you get ahead of me, I'm going to probably
- 3 come back to you in a little while.
- 4 MR. MICHEEL: Well, I mean, I think everybody
- 5 agrees with respect to the certificate. MGU needs to come in
- 6 with respect to the encumbrance of assets. Under 393.190, MGU
- 7 needs to come in. And the only issue is whether or not they
- 8 need to come in under the sale, assign or transfer.
- 9 And in my view, it just seems like the
- 10 company's attorney did a very good job of belt and suspenders
- 11 legal work here. I mean, this is a matter of first
- 12 impression. We're not sure if they do or do not. It's an
- 13 open question. And I think we should -- this Commission
- 14 should go ahead and look at it expansively again, based on the
- 15 Public Service Commission law needing to be liberally
- 16 construed, and go ahead and assert that jurisdiction.
- 17 And to the extent that any of these particular
- 18 parties in the room claim you didn't have jurisdiction, you
- 19 know, it's a question of law and the courts can sort that out
- 20 for us. I don't anticipate anyone's going to fight that. Of
- 21 course, I recognize that subject matter jurisdiction is not
- 22 something you can waive. So somebody down the road could do
- 23 that. But I just don't -- that's my view.
- 24 CHAIR GAW: Let me take the issue of ownership
- 25 off of the plate for the time being and let me just ask you if

- 1 there were no issue in regard to this lease/purchase agreement
- 2 and who legally owns the property, if this were a purely
- 3 municipally owned utility and a regulated utility -- and I'm
- 4 going to jump around the issue of whether or not this
- 5 company's certificate for -- certificated for a moment.
- 6 If this were a regulated utility seeking to
- 7 purchase this property, would this be in front of this
- 8 Commission today?
- 9 MR. MICHEEL: I don't think under 393.190 it
- 10 would be. But with respect to this certificate, the
- 11 certificate issue and the encumbrance of asset issue, I think
- 12 this Commission would properly have that jurisdiction.
- 13 CHAIR GAW: Well, you're getting ahead of me
- 14 again, but that's okay. We'll save time later.
- 15 Let me ask the rest of you that question.
- 16 Mr. Cooper, do you want to tackle it?
- MR. COOPER: Yes, Mr. Chairman. I think that
- 18 the answer to your last question is that were this a normal
- 19 municipality situation, I would be in here -- as Mr. Micheel
- 20 said, on the certificate I'd be in here to encumber the assets
- 21 to be required looking for approval of those two things. I
- 22 would not have asked for approval of the sale itself.
- 23 The thing that -- really the event that puts it
- 24 into more of a gray area for me takes place in about the
- 25 middle of 2004 when, as I understand it, Gallatin and Hamilton

- 1 refuse or decide not to appropriate funds to make payment
- 2 under these lease agreements and essentially turn their
- 3 ownership rights over to the trustee. It's from about
- 4 July 1 -- and Mr. Cowherd may have a better date.
- 5 MR. COWHERD: January 1 on Gallatin, July 1 on
- 6 Hamilton.
- 7 MR. COOPER: Okay. It's as of those dates that
- 8 I start to get into a gray area. And that is the reason that
- 9 it's plead here where it wouldn't have been pled if it just
- 10 looked like a traditional municipality sale situation. So
- 11 those are the events.
- 12 In terms of my client, ultimately, my client is
- 13 best said to be indifferent between one and two outcomes.
- 14 Either the Commission decides it doesn't have jurisdiction,
- 15 which is fine, or the Commission decides that it does have
- 16 jurisdiction and hopefully approves the transaction. In
- 17 either case, we can get the opinions we need to get the
- 18 financing in place and move forward.
- 19 So ultimately between those two possible
- 20 Commission decisions, we're probably indifferent. But it
- 21 is -- it is that twist where the funds are not appropriated
- 22 that sets it somewhat apart -- arguably apart from a more
- 23 traditional municipal situation.
- 24 CHAIR GAW: Tell me what actually occurred in
- 25 the -- I don't want to -- hesitate to use the word "default,"

- but whatever it --
- 2 MR. COWHERD: Non-appropriation.
- 3 CHAIR GAW: What does that mean in regard to
- 4 the agreement between the trustee and the city?
- 5 MR. COWHERD: The way these instruments are set
- 6 up, they're set up on basically -- again, to simplify it, a
- 7 20-year lease, but it's a series of 1-year leases renewable
- 8 annually.
- 9 CHAIR GAW: To comply with the
- 10 constitutional --
- 11 MR. COWHERD: It has to be subject to annual
- 12 appropriation. I'm sure you're very familiar with that, know
- 13 how that works.
- 14 And so this was subject to annual
- 15 appropriation. What happened was they simply did not
- 16 appropriate for the current physical year and, therefore, that
- 17 is a -- when that happens, of course, the lease terminates at
- 18 that point.
- 19 CHAIR GAW: So then what occurred after that in
- 20 regard to the system and how it was run and --
- 21 MR. COWHERD: Okay. Let me just kind of walk
- 22 you through that. What happened was the city, under the terms
- 23 of the document, gave a notice -- a 90-day notice in advance
- 24 of that non-appropriation event.
- 25 Prior to the termination of the lease, during

- 1 the then current lease term, the city contacted both of the
- 2 trustees and said, We're going to non-appropriate, we've sent
- 3 you the notice. And we asked them -- we suggested to them
- 4 that it made the most sense to preserve the value of the
- 5 system for the investors that we continue to operate it,
- 6 because that system would have little, if any, value to any
- 7 investor if the system was shut down and we simply walked
- 8 away.
- 9 So although we did not feel -- financially we'd
- 10 really have no obligation, but we decided to offer that to the
- 11 trustee in a way to preserve the value for their investors as
- 12 best we could under the circumstances. And then we entered
- 13 into a -- really a very -- couple of page operating agreement
- 14 that basically said we'll operate under the same way we've
- 15 been operating under the lease/purchase agreement except we're
- 16 not obligated to pay any rent payments during the optional
- 17 period. And that was subject to a 30-day termination by any
- 18 party, etc.
- 19 CHAIR GAW: Okay.
- 20 MR. COWHERD: I would say, Commissioner, that
- 21 in regard to your question about, you know, ownership, I think
- 22 it's really a question of beneficial ownership and legal
- 23 ownership. And when I said who is the owner, I think I was
- 24 talking about mere legal issues. Kind of like a deed of trust
- 25 that we're familiar with in Missouri.

```
I mean, in theory, the trustee has legal title
```

- 2 if you look at the document, but is actually obviously the
- 3 owner that's owning and occupying and making the payments is
- 4 beneficial owner.
- 5 So I think in this case, truly the municipality
- 6 is the beneficial owner. I think a ruling otherwise would be
- 7 surprising, I think, to most municipal lawyers because lots of
- 8 municipal utilities are financed with lease/purchase, whether
- 9 it be electric, whether it be sewer, whether it be water,
- 10 whether it be water, whether it be in this case gas. So
- 11 that's a very common financing mechanism to do, so --
- 12 CHAIR GAW: And I'm familiar in general terms
- 13 with the fact that these purchases are used by municipalities
- 14 on a variety of things. I guess what I'm trying to understand
- 15 is how such a lease purchase interrelates to the statutes
- 16 dealing with public utilities.
- 17 Let me ask I guess this question. When the
- 18 event occurred that caused this shift in the status of the
- 19 cities, did anything else change in regard to the operation
- 20 other than the fact that no more payments were made --
- MR. COWHERD: No.
- 22 CHAIR GAW: -- by the cities?
- MR. COWHERD: No. The only change in
- 24 operations were that the cities set up a segregated account to
- 25 account strictly for any money that occurred before and after

- 1 that date.
- 2 CHAIR GAW: Okay.
- 3 MR. COWHERD: In the case of the City of
- 4 Hamilton, they did not have adequate funds to continue to
- 5 operate and so the trustee advanced, I believe in their case,
- 6 \$15,000 for kind of a start-up cash fund. But we basically
- 7 have ran a separate set of books since that date.
- 8 Other than that, the system has remained the
- 9 same, same employees, everything else has operated the same.
- 10 CHAIR GAW: Okay. Was there anything in the
- 11 document that called for something different to occur -- the
- 12 lease document, the lease purchase documents -- if there was a
- 13 lack of payment made by the cities?
- MR. COWHERD: Actually, the documents
- 15 themselves I don't believe said what happened other than it
- 16 was an event of default and that they would have their rights
- 17 under the document to foreclose, etc.
- 18 CHAIR GAW: Was there any formal foreclosure of
- 19 some sort?
- 20 MR. COWHERD: There's lots of lawyers involved
- 21 here, Commissioner, and so everybody has a lot of opinions as
- 22 to whether or not that's required or not.
- 23 CHAIR GAW: Yes.
- MR. COWHERD: Actually, there is a formal
- 25 foreclosure proceeding that is occurring. Both the trustees

- 1 had published notice under Article 9 so they're going to do an
- 2 Article 9 type sale. And those are both set for November the
- 3 30th.
- 4 CHAIR GAW: And that was part of the deadline
- 5 that everyone was working on in regard to this case; is that
- 6 correct?
- 7 MR. COWHERD: That's correct, Judge. Because
- 8 the cities, of course, are hopeful that if Colorado Natural
- 9 Gas or Missouri Gas Utility is the successful bidder, they'll
- 10 be out of the gas business here, which would be -- simplify
- 11 their operations significantly.
- 12 CHAIR GAW: I'll go back to Staff. Staff, I'm
- 13 having difficulty understanding if there's -- is it your
- 14 position, Staff's position, that there was some change that
- 15 occurred in -- do you agree with Mr. Cooper's analysis in
- 16 regard to why we may have jurisdiction over this transfer --
- MR. FRANSON: Well --
- 18 CHAIR GAW: -- and that that intervening event
- 19 has some bearing on our jurisdiction?
- 20 MR. FRANSON: Commissioner, I'm not sure which
- 21 intervening event --
- 22 CHAIR GAW: Well, the default.
- MR. FRANSON: No. Not really. Because it
- 24 changes one thing in the sense that it sets a default
- 25 mechanisms in lease/purchase agreements into place. However,

1 it still leaves a municipal system actually operated by a

- 2 municipal system and you --
- 3 CHAIR GAW: Then why do we have jurisdiction
- 4 over the transfer?
- 5 MR. FRANSON: Because MGU is coming in here and
- 6 asking for it. This Commission could grant the CCN and grant
- 7 the encumbrance and determine it has no jurisdiction over the
- 8 transfer.
- 9 CHAIR GAW: But Staff is telling us, if I
- 10 understand it correctly, you think we have jurisdiction over
- 11 the transfer.
- MR. FRANSON: Under 393.190, there's two
- 13 components, Commissioner. That is the transfer and the
- 14 encumbrance. I'm --
- 15 CHAIR GAW: Ignore the encumbrance for me for
- 16 the time being. That's not what I'm asking about. I'm asking
- 17 about the transfer, why Staff believes we have jurisdiction
- 18 whether or not you agree with Mr. Cooper's analysis that the
- 19 intervening event of default created some gray area in regard
- 20 to the Commission's jurisdiction or if you have some different
- 21 analysis.
- 22 MR. FRANSON: The reason Staff believes that
- 23 the Commission has jurisdiction is you've got, in essence, a
- 24 case of first impression and you've got a -- the very first
- 25 threshold question is -- we don't even get to the transfer at

- 1 all until you determine the certificate. If you grant the
- 2 certificate, then you have to deal with can this company
- 3 purchase assets.
- 4 And I understand you want to separate the
- 5 transaction and the encumbrance, but I -- I still come back to
- 6 and suggest they go hand in hand. But --
- 7 CHAIR GAW: I'm asking you to separate them
- 8 because I'm trying to understand your analysis legally. And I
- 9 can't -- I understand Mr. Cooper's position and I'm not saying
- 10 I agree with him or disagree with him, but I understand why he
- 11 would do what he's done here and it's being prudent in
- 12 approaching the transaction.
- 13 I'm trying to understand what Staff's position
- 14 is in regard to the issue of whether or not we have
- 15 jurisdiction over the transfer. Ignore the other issue for me
- 16 for the moment.
- 17 MR. FRANSON: Let me use the analogy of the
- 18 recent Atmos case when Atmos came in and was asking for a CC--
- 19 well, they were asking for approval outside of -- for an
- 20 acquisition outside this state. They were acquiring assets
- 21 and everything that went with it of THC Gas.
- 22 What we have here is an analogous situation
- 23 once a certificate is granted. If MGU is granted a
- 24 certificate, then out of prudence and caution, MGU is saying,
- 25 Commission, please approve the transaction or tell us you

- 1 don't have jurisdiction to do that. The particular -- while
- 2 this under 393.190 is talking about -- what we're talking
- 3 about is the encumbrance, but also to even get there -- I'm
- 4 sorry, Mr. Chairman, the more I try to answer this, I keep
- 5 running into they're just interrelated.
- 6 Either you approve the trans-- the certificate
- 7 and then you come to the transaction. Either the Commission
- 8 says you have jurisdiction -- Mr. Cooper is suggesting you
- 9 don't. Staff generally believes that 393.190 should be very
- 10 broadly interpreted. And under that, the Commission does have
- 11 jurisdiction over the transfer. And that way you get to it
- 12 and you approve it and then you go on to the encumbrance
- 13 issue.
- 14 But when you look at -- what you're talking
- 15 about is -- under 393.190.1, you're talking about selling,
- 16 assigning, leasing, transferring, mortgaging or otherwise
- 17 disposing of any of the franchise works or system. And they
- 18 are trying to acquire it. We just have a little bit of a
- 19 different situation here. I may have -- hope I haven't
- 20 confused you more than you were before.
- 21 CHAIR GAW: No comment.
- 22 MR. FRANSON: Okay. Mr. Chairman, I guess it
- 23 comes down to the Staff is suggesting a broad interpretation
- 24 of 393.190. And what we have here is the company has asked
- 25 for three things, the certificate, approval of the transaction

- 1 and the encumbrance. And Staff is recommending all three;
- 2 however, if you decide not to approve the transaction, you
- 3 still then would go to the encumbrance issue, and that is
- 4 certainly required under 393.190.
- 5 CHAIR GAW: Okay. I may come back to this, but
- 6 maybe others can shed some light on it with their questions
- 7 better than I've been able to.
- 8 Let me ask you about a different topic. I'm
- 9 very concerned about this situation dealing with the amount of
- 10 gas available to the system coming into the winter. And I
- 11 need to understand from the cities' standpoint how did we --
- 12 how did we get here where we've got a situation where
- 13 there's -- where we're talking about no gas really available
- 14 in storage after -- I mean, initially we were being told in
- 15 the next couple of weeks it would be gone. And I'm glad to
- 16 hear that because of warm weather we may be farther out than
- 17 that.
- 18 But the market prices have been very volatile
- 19 and very high in comparison to where they were a couple of
- 20 years ago. The city -- those residents who are hooked up to
- 21 the system could be subject, if we have -- if we have a little
- 22 cold air come in, to some very volatile times on prices.
- 23 I'm trying to understand how we got to this
- 24 point and whether -- and I'd kind of like to know, do city
- 25 residents know how exposed they may be in this winter without

- 1 any more hedging then what appears to have taken place?
- 2 Whoever wants -- I know that's not your field, Mr. Cowherd.
- 3 MR. COWHERD: I'm going to let Mr. King, who is
- 4 in charge of the gas system in Gallatin, really speak to that
- 5 as to where we are, how much gas we have.
- 6 CHAIR GAW: I'm sure the Judge will want to
- 7 swear him in.
- JUDGE RUTH: Yes, I'm sorry. I need to have
- 9 you move over to this chair by the court reporter. But I need
- 10 your name again.
- 11 MR. KING: Kenneth King.
- 12 JUDGE RUTH: King, thanks. Mr. King, which
- 13 city --
- 14 MR. KING: I'm with the City of Gallatin.
- 15 (Witness sworn.)
- JUDGE RUTH: Okay. Please be seated.
- 17 And could you ask the preliminary questions of
- 18 your witness, Mr. Cowherd, to identify him?
- MR. COWHERD: Yes.
- 20 KENNETH KING testified as follows:
- 21 BY MR. COWHERD:
- Q. Mr. King, would you please state your full
- 23 name?
- 24 A. Kenneth King.
- 25 Q. And would you state your position currently?

1 A. I'm the natural gas superintendent for the City

- 2 of Gallatin.
- 3 Q. And how long have you held that position?
- 4 A. Since June the 5th of 1995.
- 5 Q. You have been present here in the hearing room
- 6 and understood the Commissioner's question regarding the
- 7 status of gas situation for the City of Gallatin, have you
- 8 not?
- 9 A. Yes, I have.
- 10 Q. Okay. And could you please explain to the
- 11 Commissioner the current situation and what's being done to
- 12 ensure a supply of gas?
- 13 A. Yes. Missouri Gas Energy is in the process of
- 14 putting 900 decatherms a day down the pipeline. That's all we
- 15 have to go down the pipeline per day. They started out the
- 16 16th of November and they've got that scheduled clear through
- 17 November the 30th.
- 18 And I have some figures here that will show
- 19 that if it continues to progress and we have the same kind of
- 20 weather that we're having right now or just a little bit
- 21 cooler weather -- supposed to get cooler, I understand and
- 22 I've got that in consideration -- that we will have enough
- 23 with this to last until -- until a little after January, right
- 24 after the first of the year.
- 25 And then I think you had a question of where we

- 1 got this way.
- 2 BY CHAIR GAW:
- 3 Q. Yes, I do, Mr. King. If you would want to go
- 4 ahead with that, that would be fine. I'll come back after you
- 5 finish.
- 6 A. Okay. So they were -- Missouri Gas Energy was
- 7 very appreciative to take this over and got some agreement
- 8 of -- I understand where if they don't get it, someone else
- 9 will take this and pay for their gas because the city did not
- 10 have enough money to do this. Even with our gas sales IS the
- 11 only money we have or revenue coming in monthly. So we did
- 12 not purchase any gas. And they are buying this gas and going
- 13 to pay for it.
- 14 MR. COWHERD: Commissioner, I might just -- one
- 15 follow-up question there.
- 16 BY MR. COWHERD:
- Q. Mr. King, when we turned -- in the case of the
- 18 City of Gallatin, when the system was, in essence, turned over
- 19 on January 1, there was a substantial quantity of gas held by
- 20 the city at that time in the system, was there not?
- 21 A. Yes, there was. Absolutely.
- 22 Q. And we've, in fact, operated on that gas from
- 23 January 1 of 2004 up through really practically now; is that
- 24 correct?
- 25 A. That is correct. Because we bought gas from --

- 1 through November of 2003 through March of 2004. So even after
- 2 we let it back to them, we have been -- the supply in gas was
- 3 still coming out of the pipeline. It did not stop on
- 4 December 31st.
- 5 BY CHAIR GAW:
- 6 Q. December 31st of what year?
- 7 A. 2003 -- January 1st, 2004 when -- the takeover
- 8 of the other.
- 9 Q. How did you handle gas purchases prior to that
- 10 time just in 2000-- December 31st, 2003?
- 11 A. We went out in August of 2003 and purchased gas
- 12 for -- started I believe delivery of October, November,
- 13 December, January and February and March contracted gas for
- 14 those months.
- 15 Q. So it was 100 percent hedged, in other words?
- 16 You knew what the price was for the delivery all the way
- 17 through then?
- 18 A. Yes. We've been doing that in the past.
- 19 Q. How long had you been doing that in your
- 20 practice?
- 21 A. When I went on board, they did have some gas
- 22 that they had purchased but we've been doing it since '95 --
- 23 '96.
- 24 Q. So --
- 25 A. We had been --

```
1 Q. So it's almost -- well, eight years maybe --
```

- 2 A. Right.
- 3 Q. -- something like that?
- 4 A. Right. The reason we did that, to go back to
- 5 that fact, is the city only had money coming in during the
- 6 coldest parts of the month. So that is when we billed all of
- 7 our gas so that we had -- you pay the bill after gas is
- 8 delivered. So we had the money to pay the bills.
- 9 Then we would buy enough up in the winter
- 10 months to carry us through the summer months. And then we
- 11 would start the cycle all over again because there was very
- 12 little money coming in in the summer because we had very few
- 13 customers.
- 14 Q. Sure. Okay. Then this year in 2004, there was
- 15 no purchase made for gas in the way that you had done it in
- 16 the past years?
- 17 A. No. No. There had not been any.
- 18 Q. And tell me why that was so I'll understand it.
- 19 A. I think it goes back down to investors and here
- 20 we were in the -- in the selling point of other companies
- 21 looking to buy it before Missouri Gas Energy was interested.
- 22 Q. Let me stop you. I want to make sure that
- 23 we're -- Mr. Cooper said earlier we'd be doing this and I
- 24 thought for a while you were referring to Missouri Gas Energy
- 25 and you really were talking about Missouri Gas Energy. When

- 1 you say that, are you talking about MGE or MGU?
- 2 A. I'm sorry. Missouri Gas Utilities. Missouri
- 3 Gas Utilities. I apologize.
- 4 Q. And when you made reference to Missouri Gas
- 5 Energy before in your testimony --
- 6 A. Yes.
- 7 Q. -- you meant to say --
- 8 A. Yes. Missouri Gas Utility. I apologize.
- 9 Q. That's okay. I just --
- 10 A. That's a --
- 11 Q. -- that helps clarify what we're talking about.
- 12 Now, I interrupted you. Sorry. If you remember where you
- 13 were --
- 14 A. No, I don't. I forget.
- 15 Q. You were explaining to me why there was -- you
- 16 did not --
- 17 A. Oh, yes.
- 18 Q. -- comply with your past practice of purchasing
- 19 for the year.
- 20 A. Because the city really didn't have any money
- 21 going to be coming in. And the investors group or whoever did
- 22 not come forward and say that we would buy gas and put in
- 23 storage for you to use for their own revenues coming in,
- 24 because all the revenues coming in was being sent to them
- 25 after the bills were paid. So we didn't have any money in the

- 1 bank to go out and buy gas. We weren't keeping any of that
- 2 money, it was going directly to the investors.
- 3 Q. When you say "investors," who are you referring
- 4 to?
- 5 A. Bank of New York or --
- 6 MR. COWHERD: The trustee, your Honor.
- 7 THE WITNESS: -- trustees.
- 8 BY CHAIR GAW:
- 9 Q. Just trying to clarify. So, in essence then,
- 10 let me ask you to clarify what you said earlier. You said if
- 11 the weather stays like it is now through December. Do you
- 12 mean temperatures that we have seen up to this point in time
- 13 continuing through December or that if the temperatures are
- 14 warmer than average for the month of December? Do you
- 15 understand my question?
- 16 A. I understand. But we're talking about
- 17 temperatures in the 20s and maybe warming up into the 40s like
- 18 we've had and even in the past. Because we've had some
- 19 abnormal warmer weather. We've not had some real extreme cold
- 20 in the northern part of Missouri.
- 21 Now, if that was subject to the change -- and I
- 22 cannot control the weather. I've been in the business for
- 23 many years and you don't have no control. That would be going
- 24 down -- the supplies would go faster. But right now with all
- 25 analysis over a period of years of what I take the average

- 1 from what we've had in the last eight, nine years, yeah, by
- 2 the end of December, 1st of January, we'll be back to needing
- 3 more gas put in storage.
- 4 Q. If this transaction that's contemplated here
- 5 isn't completed, what will occur in regard to the customers
- 6 that you have out there in Gallatin over the next several
- 7 weeks, if you run out of gas --
- 8 A. Well --
- 9 Q. -- that you've got now?
- 10 A. -- we don't want ever to get to that point
- 11 where we're going to.
- 12 Q. I don't want to get there --
- 13 A. The trustees -- back to the trustees then. The
- 14 trustees would need to be purchasing some gas if Missouri Gas
- 15 Utility did not purchase it.
- 16 CHAIR GAW: Mr. Cowherd, did you have something
- 17 to add to that?
- 18 MR. COWHERD: Well, in fact, he did a very good
- 19 job answering the question. The trustees have a reserve fund.
- 20 There is a reserve fund because we have been, of course,
- 21 providing them with the profit off the system for this year,
- 22 so there is some reserve money there.
- We would go to them and ask them. We don't
- 24 have any ability to require that to be paid. They've got to,
- 25 of course, balance the interest of preserving the system

1 versus not spending good money after bad, I suppose. And so I

- 2 don't know what their answer would be.
- In the interim, of course, what we did was
- 4 reach an agreement with MGU to have them supply the gas on the
- 5 theory that they would be ultimately receiving the benefit of
- $\,$ 6 $\,$ that because that gas would be sold after -- at a time after $\,$
- 7 the sale and so they would receive the benefit of that.
- 8 They have not indicated to me that they're not
- 9 willing to continue to purchase additional gas in the future
- 10 if that's required so long as this process is moving forward.
- 11 And, of course, that's the reason we're here today to
- 12 hopefully move it forward as rapidly as we can.
- 13 BY CHAIR GAW:
- 14 Q. Mr. King, do you know what gas prices are
- 15 currently?
- 16 A. I think there was some gas purchased -- my
- 17 understanding, gas was purchased yesterday for today's
- 18 delivery at \$5.35. That's per decatherm.
- 19 Q. Right. Have you watched the gas market over
- 20 the course of the last --
- 21 A. Yes, I have.
- 22 Q. -- couple of months?
- 23 A. Yes.
- Q. Have prices been higher than that in the last
- 25 couple months?

- 1 A. Oh, absolutely.
- Q. What kind of prices have you seen?
- 3 A. They've been up 7.85, in that area and dropped.
- 4 They fluctuate up and down. We're very fortunate that right
- 5 now is the lower time.
- 6 Q. In comparison to what it's been the last couple
- 7 of months anyway.
- 8 A. That is correct.
- 9 Q. Gas prices a couple of three years ago were a
- 10 lot different, weren't they?
- 11 A. Yes, they were. They were a lot different in
- 12 '95 and you could get it for \$2, yes.
- 13 Q. Even three years ago you could get it for under
- 14 3, couldn't you?
- 15 A. That's right.
- 16 CHAIR GAW: Let me see if anyone else has any
- 17 questions for Mr. King while he's up here. I've got some more
- 18 questions though, Judge, after that.
- 19 JUDGE RUTH: While Mr. King is at the stand,
- 20 Commissioner Murray, do you have any questions for him?
- 21 COMMISSIONER MURRAY: Perhaps. Thank you.
- 22 Judge.
- 23 BY COMMISSIONER MURRAY:
- Q. Mr. King, are the customers continuing to pay
- 25 the city for the gas and then the city is passing that along;

- 1 is that correct?
- 2 A. Yes, they are.
- 3 Q. After deduction of expenses, you said?
- 4 A. That is correct.
- 5 Q. Why did the cities get into financial trouble
- 6 with these lease/purchase agreements?
- 7 A. There was not enough customers that we could
- 8 get signed up for the City of Gallatin. We went door to door
- 9 and worked it, but we were not able to persuade them to switch
- 10 over to natural from LP.
- 11 And it took about four years before we would
- 12 could get the nursing home, the three schools on board, which
- 13 would have been a big help if we'd have got them at the
- 14 beginning. But then we never could gain. We were supposed to
- 15 have 900-and-some customers -- 970 customers by 2004. And we
- 16 have 563 right now.
- 17 Q. Are the customers, the 563 customers, able to
- 18 use propane?
- 19 A. Yes. They would be able to. Not without
- 20 conversions back to it.
- 21 Q. And do you know how expensive those conversions
- 22 would be?
- 23 A. Probably 350, 400 dollars at the minimum.
- Q. And given the number of customers that have --
- 25 the city has gotten versus what they projected --

- 1 A. Yes.
- 2 Q. -- are the rates too low?
- 3 A. No. The rates are competitive with LP. And
- 4 you've had to stay competitive with LP or you wouldn't have
- 5 had any customers. They're very competitive; no, they're not
- 6 too low.
- 7 Q. Are they too low to support the city's ability
- 8 to service some people?
- 9 A. We would never be able to raise the rates
- 10 enough to support it with 563 customers.
- 11 Q. Okay.
- 12 A. I don't care what the rate --
- 13 Q. So why would it be viable for a company like
- 14 MGU to take it over?
- 15 A. Because I think probably talking -- give you my
- 16 opinion and that's what we're here for. Once you get the city
- 17 government out of it and you get another company like Missouri
- 18 Gas Utility in here, we can pick up more customers. I have
- 19 people that's anxious to change. The -- we have lost a few
- 20 customers due to the city controlling all of the utilities.
- 21 Whether that's right or wrong, that's in their mind and that's
- 22 what they do.
- 23 Q. Okay. You say "we can pick up more customers".
- 24 Who is "we"?
- 25 A. I'm speaking for myself because I'm going to

- 1 work for Missouri Gas Utility when the sale -- if this sale
- 2 goes through.
- 3 MR. COWHERD: Commissioner, this is Robert
- 4 Cowherd from the City of Gallatin. I might -- the difference,
- 5 of course, is the City of Gallatin's debt service -- effective
- 6 debt service is approximately \$4 million. The purchase price
- 7 of the system --
- 8 MR. COOPER: Well --
- 9 MR. COWHERD: -- can't be mentioned, I guess,
- 10 but it's less. So it's easier to finance less money. I guess
- 11 that's a -- it's feasible because of the price.
- 12 MR. COOPER: Yeah, it can be mentioned, your
- 13 Honor, it's just that it's been identified as highly
- 14 confidential along the way.
- 15 JUDGE RUTH: Right. We would need to clear the
- 16 room first. So if the Commissioner wants the number
- 17 mentioned, I'd be glad to clear the room.
- 18 COMMISSIONER MURRAY: I don't need it. Thank
- 19 you.
- 20 BY COMMISSIONER MURRAY:
- 21 Q. Is there anything wrong with the system as it
- 22 exists? In other words, is it in need of a financial
- 23 commitment at this time to improve the system?
- 24 A. Nothing to improve the system. It is one of
- 25 the finest systems in the state of Missouri. It's all with

- 1 steel line -- 46 1/2 miles of 6-inch steel. We've got over
- 2 30-some miles of poly line in place and poly is to last for
- 3 years and years. State of the art. It has been leak surveyed
- 4 every year. There's no leaks whatsoever in the system.
- 5 And one thing I might mention, when I mentioned
- 6 a while ago as far as conversions, you will take their biggest
- 7 customers and you would probably be 4,000 to 5,000 dollars to
- 8 convert. When you get the big schools, you get Premium
- 9 Standard Farms with all their hog farms that -- you're talking
- 10 major dollars on those operations. We were talking about
- 11 residential or small commercial operators when I mentioned
- 12 that amount of money.
- 13 Q. So I'm trying to understand what you said
- 14 earlier about MGU's ability to service these customers at
- 15 current rates in a financially feasible manner that would
- 16 compete with propane. And I think I understood you to say
- 17 that they would be able to do that where the city has not been
- 18 able to do it because they would get more customers on the
- 19 system. Is that what you said?
- 20 A. That is true. And then Mr. Coward make the
- 21 excellent point of difference in where we had to meet money
- 22 issue -- there's a difference in the price of what -- that's
- 23 the major issue that I forgot to mention.
- We make money every year. We do not lose
- 25 money, but on the -- as far as the system, but we did not make

- 1 enough to pay off the indebtedness. Had we not had the
- 2 indebtedness, we was making money. We paid for the gas out of
- 3 our own money, just not made enough to make the indebtedness
- 4 payment.
- 5 Q. And somebody is obviously losing money here --
- 6 A. That's true.
- 7 Q. -- in this transaction; is that correct?
- 8 A. That's true.
- 9 Q. And that is going to be taking place at this
- 10 foreclosure sale; is that correct?
- 11 MR. COWHERD: That's correct.
- 12 BY COMMISSIONER MURRAY:
- 13 Q. And I'm not clear on how a purchase price has
- 14 been established if there's got to be a bidding process. And
- 15 I don't know if this is --
- 16 A. I'd have to have somebody else answer that for
- 17 you.
- 18 Q. I'm sorry. You're on the stand, but I keep
- 19 asking questions that don't really belong to you.
- MR. COWHERD: Dean, do you want to answer that?
- 21 MR. COOPER: Well, I think, Commissioner, what
- 22 has gone on is my client has entered into a negotiation
- 23 process that was -- involved both the trustee and the city to
- 24 some extent and an agreed upon price has been reached.
- 25 And I think when you get to the sale that's

```
been mentioned on November 30th, that's kind of a point that
```

- 2 any bidder's going to have to exceed to go anywhere with the
- 3 transaction. That's the best I can answer that, I suppose.
- 4 Similar to any other -- or most of the
- 5 transactions that would come before you, there's been --
- 6 there's been a negotiated price that's been set between the
- 7 parties, the parties have negotiated at arm's length and
- 8 that's the number that's reflected in the agreement as for the
- 9 Gallatin system and the agreement as to the Hamilton system.
- 10 JUDGE RUTH: Mr. Cooper, since your microphone
- 11 is not really working, you're going to have to really speak
- 12 up. I think we got that, but for the future, you're going to
- 13 have to talk loud.
- 14 MR. COWHERD: Commissioner, the transaction
- 15 really is in -- in bankruptcy parlance, it's a stocking horse
- 16 type bid in which they made a negotiated bid that they will
- 17 negotiate an opening bid at the sale and then other bids would
- 18 come in.
- 19 The idea, of course, is now you have a viable
- 20 bidder who is willing to make a price that is a minimal
- 21 acceptable price, minimum acceptable price to the trustee and
- 22 then the trustee, of course, then wants to have the sale to
- 23 see if they can encourage any further bids. I don't know if
- 24 that will happen or not, but that's the reason you handle it
- 25 in this manner is to attempt to encourage higher prices or at

- 1 least that's why the trustees do it in this manner.
- 2 BY COMMISSIONER MURRAY:
- 3 Q. Is it Mr. Kelly? Do I didn't have your name
- 4 right?
- 5 A. Mr. King.
- 6 Q. Mr. King. I'm sorry. I had the K right, I
- 7 guess.
- 8 If MGU obtains the system but is unable to get
- 9 the number of customers that you are projecting they would
- 10 get, would they be in the same situation that the city is in
- in terms of not being able to sustain the operation?
- 12 A. If they weren't able to get the customers?
- 13 O. Yes.
- 14 A. I have been with several of their employees
- 15 these past three months. We have looked at areas that they
- 16 want to progress to because it takes money to grow. And they
- 17 assure me that they have some money available to make it grow
- 18 when we're going into areas that the city was not able to do
- 19 because the city did not have money to do that. And we can
- 20 pick up as many customers in a short period of time that we
- 21 have been working on in the last eight, nine years. The
- 22 growth area is tremendous there. And I can speak for Hamilton
- 23 and the growth area is there too.
- 24 MR. COOPER: Commissioner Murray, Mr. Anderson
- 25 is with me from Missouri Gas Utility and he might be really

- 1 the most appropriate person to address that question if you
- 2 wanted additional information on that point.
- 3 COMMISSIONER MURRAY: All right. I think I
- 4 will -- I'm finished asking Mr. King questions. Thank you.
- 5 JUDGE RUTH: Okay. Then Commissioner Clayton,
- 6 do you have questions for Mr. King?
- 7 COMMISSIONER CLAYTON: I have a few questions,
- 8 very few.
- 9 BY COMMISSIONER CLAYTON:
- 10 Q. Mr. King, you live in Gallatin --
- 11 A. Yes, I do.
- 12 Q. -- is that correct?
- 13 And you say you're going to go work for MGU?
- 14 A. I've been offered a job with them, yes.
- 15 Q. You weren't part of any of the negotiations,
- 16 were you?
- 17 A. I have -- no, none whatsoever.
- 18 Q. That was between the trustees and the company
- 19 and --
- 20 A. Absolutely, yes.
- 21 Q. You just work at the place. Right?
- 22 A. I work at the place, I'm the man, yes.
- 23 Q. Okay. And you're a -- you're the man?
- 24 A. That's just the title and I'm the man.
- Q. Did he just say that? Oh, you're the only

- 1 employee. Okay.
- 2 A. No, there's one more.
- 3 Q. Oh, there's one more. Okay. So you're one of
- 4 the men anyway?
- 5 A. That's right.
- 6 Q. And I assume you're also a client of the
- 7 company?
- 8 A. Absolutely.
- 9 Q. All right. Good.
- 10 A. They know my phone number before they known my
- 11 partner's phone number.
- 12 Q. I bet. And I bet they call you at home all the
- 13 time.
- 14 Very serious though.
- 15 A. Yes.
- 16 Q. And I'm not sure if I was satisfied with the
- 17 response, so I want to explore it a just a little more. Since
- 18 you live in Gallatin, you're on the ground there. If this
- 19 Commission finds problems with the transfer or granting the
- 20 certificate, making that assumption it does not make the
- 21 approval, I want to know what's going to happen to the
- 22 customers next week if the sale does not go through of this
- 23 system. Can you tell me that? There was talk from
- 24 Mr. Cowherd about, well, we'll cross our fingers and hope the
- 25 trustees put in more money, but isn't there a real risk here

- 1 to the customers, the 500 customers that are receiving this
- 2 gas service?
- 3 A. Well, there's always that possibility we'd have
- 4 to go to some other source. But I guess I don't see your
- 5 point when we have a person willing to take this over and keep
- 6 it going. I'm lost. As a citizen of the Gallatin --
- 7 Q. I understand. And you don't have to understand
- 8 all the different aspects of the Public Service Act or the --
- 9 or all the dealings that we have at the Public Service
- 10 Commission.
- 11 A. Okay.
- 12 Q. But I need you to assume that this Commission
- 13 has some problem with the transfer.
- 14 A. Okay.
- 15 Q. Just for this question --
- 16 A. Okay.
- 17 Q. -- for purposes of this question. And that the
- 18 approval from this Commission does not go through. I want to
- 19 know at what risk are the customers in Gallatin of having cold
- 20 homes on December 2nd or whatever the day is after that sale.
- 21 Are they going to receive gas service or not?
- 22 A. They'll receive gas service as long as there's
- 23 gas in the line that somebody is supplying to them.
- Q. Okay. Well, who's going to supply the gas is
- 25 my question?

- 1 A. You're asking an awful tough question.
- Q. Well, it's a serious question.
- 3 A. I understand.
- 4 Q. You're assuming that just because someone shows
- 5 up with a checkbook and is willing to buy the system, that the
- 6 Public Service Commission will approve it. I'm not saying
- 7 that this Commission is not, but I want to know what happens
- 8 if the transfer is not approved?
- 9 A. Okay. We'll go to the worst scenario.
- 10 O. Worst case scenario.
- 11 A. You want to go to very bad. Okay. The
- 12 trustees refuse to put any gas in storage, then it goes --
- 13 then the people have the choice of going back to LP or fuel
- 14 oil or heating their homes with electricity.
- 15 Q. Okay. So if the trustees decided -- they would
- 16 first have to decide that they weren't going to invest any
- 17 more money in the system. And if that were the case, each of
- 18 those customers would have to do a conversion to LP, back to
- 19 propane?
- 20 A. That's right.
- 21 Q. Okay. And how long does that take to do a
- 22 conversion on a typical house?
- 23 A. You can do three a day in a long day. Because
- 24 we did that from going from LP to natural.
- 25 Q. Okay. So it would take quite a few days to get

- 1 the whole town converted, wouldn't it?
- 2 A. That's true.
- 3 Q. So that would be a lot of cold homes?
- 4 A. Yes.
- 5 Q. What, 30 days, 45 days?
- 6 A. Even if you brought in several people and the
- 7 propane company went in, yes, it would take several days.
- 8 Q. Is it supposed to snow back home tonight?
- 9 A. Yes, it is.
- 10 Q. It's supposed to snow down here.
- 11 A. It's supposed to snow up in that area, a few
- 12 miles from us anyway.
- 13 Q. My next question is, can you just briefly
- 14 describe how the rates are structured right now? How are the
- 15 rates compared to other municipalities? And I don't know if
- 16 there's a way of telling me how gas is priced right now. Does
- 17 it have a PGA or a commodity price for gas and then a separate
- 18 distribution cost or are how the rates structured in Gallatin?
- 19 A. The rates are structured by the cost of gas and
- 20 then the cost of transportation, but I cannot tell you about
- 21 any other municipality other than Hamilton because what I keep
- 22 track of is what the price is compared to propane. Because
- 23 that's what's the customers are always asking me, What are the
- 24 price I'm paying compared to propane that's out here.
- Q. Okay. Okay. So you can't tell me how the

- 1 rates would compare to other municipalities or other
- 2 distribution systems?
- A. No. I have not -- because the public is only
- 4 interested on what they can get their hands on right there in
- 5 the community.
- 6 Q. Okay. You mentioned Premium Standard Farms. I
- 7 wasn't for sure if they were a customer or a supplier of the
- 8 gas system.
- 9 A. They're not -- they're a customer. We
- 10 transport gas.
- 11 Q. They are a customer?
- 12 A. Yes.
- 13 Q. Okay. Well, they've got quite a few hogs out
- 14 there?
- 15 A. Yes, they I do.
- 16 Q. I didn't know if maybe --
- 17 COMMISSIONER CLAYTON: I have no other
- 18 questions. Thank you.
- 19 JUDGE RUTH: Commissioner Davis, do you have
- 20 questions for this witness?
- 21 COMMISSIONER DAVIS: I think my fellow
- 22 Commissioners have done a fine job of ferreting out all the
- 23 issues.
- 24 JUDGE RUTH: Commissioner Gaw, did you have any
- other questions for this witness?

1 CHAIR GAW: Just a couple. Thank you.

- 2 BY CHAIR GAW:
- 3 Q. Mr. King, you may have mentioned this earlier.
- 4 What are the rates currently?
- 5 A. 10.65 for residential and small commercial.
- 6 That's per thousand cubic feet.
- 7 Q. Okay. And industrial or do you -- is that just
- 8 one rate?
- 9 A. No. There's different rates.
- 10 Q. Do you know what the other rates are?
- 11 A. For -- let me think. I did not bring that with
- 12 me. Premium Standard supplies their own gas. It's third
- 13 party. We charge them \$2.70 per thousand for transporting --
- 14 Q. Okay.
- 15 A. -- and that's why we get the transportation fee
- 16 from them.
- 17 Q. Yes, sir.
- 18 A. There's some gas out there higher commercial
- 19 that pay 9.65.
- 20 Q. Okay.
- 21 A. And like churches and schools are in that area
- 22 below the 10.65 right there. I think they're right around the
- 9.60, somewhere in that area.
- Q. When the system was built, what was the
- 25 prediction for the number of customers that would be on the

- 1 Gallatin system?
- 2 A. 970-some by today's date.
- 3 Q. And was there an over-- a projection for
- 4 further down the road in time?
- 5 A. I think this was where it kind of ended up on
- 6 the projection so many years down the road.
- 7 Q. Yes, sir. Okay. And do you adjust your rates
- 8 as the fuel costs go up and down?
- 9 A. Yes, they have. The City Council is the one
- 10 that does that and they adjust to the cost of gas.
- 11 Q. How often are those generally adjusted?
- 12 A. Once a year when we contract there and the --
- 13 like in August when we contract for the whole year, we know
- 14 what the gas is going to be and it's usually once.
- 15 Q. All right. And have you had more than one
- 16 supplier of your gas over the course of your tenure?
- 17 A. Oh, yes.
- 18 Q. Who was the last supplier?
- 19 A. One Oak is the last supplier of gas.
- 20 Q. Okay. And do you remember who it was the year
- 21 before?
- 22 A. Several years before that it was Coastal. And
- 23 then Coastal sold out to A&R El Paso. We got a call one day,
- 24 You have 45 days to find you a new supplier because we will
- 25 not supply you gas anymore.

```
1 Q. Okay. And One Oak has supplied since when,
```

- 2 approximately?
- 3 A. Three, four years ago.
- 4 CHAIR GAW: Okay. Mr. Cooper, your client --
- 5 what do your clients participate in regard to current rates if
- 6 this transaction is completed?
- 7 MR. COOPER: We all need to probably turn that
- 8 over to Mr. Johnston, Chairman Gaw.
- 9 CHAIR GAW: I'll come back to it if you just
- 10 make sure that that comes into us at some point.
- 11 That's all I have now, Judge and Mr. King.
- 12 Thank you, Mr. King.
- 13 JUDGE RUTH: Let me double check. That's all
- 14 the questions from the Bench of this witness?
- Okay. What I want to do is give the other
- 16 parties an opportunity to ask any questions of this witness
- 17 that they feel are necessary. I'm not saying you have to, but
- 18 I'm giving you the opportunity. And I'll start with Public
- 19 Counsel?
- MR. MICHEEL: Thank you, but no.
- JUDGE RUTH: And Staff?
- MR. FRANSON: No questions, Judge.
- JUDGE RUTH: MGU?
- MR. COOPER: No questions.
- JUDGE RUTH: And I'll ask counsel if you needed

- 1 to follow up with any questions for your witness?
- 2 MR. COWHERD: I don't have any of this witness,
- 3 Judge. I would suggest that I have another witness that maybe
- 4 needs to address some of Mr. Clayton's issues that he raised.
- 5 JUDGE RUTH: Okay. I appreciate that. I'm not
- 6 sure exactly when we'll pull him up, but thank you.
- 7 Can you tell me his name?
- 8 MR. COWHERD: Toby Dority, the city
- 9 administrator.
- 10 JUDGE RUTH: Okay. Mr. King, you may step
- 11 down. Thank you very much.
- 12 THE WITNESS: Thank you.
- 13 JUDGE RUTH: Okay. We've actually been on the
- 14 record for about an hour and a half. I propose we take a very
- 15 short break. According to the clock in the back, it's two
- 16 minutes until 3:00. We're only going to break until five
- 17 minutes after. So we're off the record.
- 18 (A recess was taken.)
- 19 JUDGE RUTH: We had a very short break. We
- 20 finished with Mr. King and we are ready to continue with
- 21 questions from Commissioner Gaw.
- 22 CHAIR GAW: Thank you, Judge. I want to spend
- 23 some time here getting a better understanding of MGU's
- 24 financial condition. And I'd like to hear Staff and Public
- 25 Counsel's assessment of that and then hear from the company.

- 1 MR. FRANSON: Commissioner, in order to answer
- 2 that, I'd like to bring up Matt Barnes. I believe he can best
- 3 answer those questions. And I'd call him up if that meets
- 4 with your approval.
- 5 JUDGE RUTH: Okay. Let's bring him up to the
- 6 witness stand, please.
- 7 (Witness sworn.)
- JUDGE RUTH: Please be seated.
- 9 And, Staff, would you ask the introductory
- 10 questions?
- 11 MR. FRANSON: Certainly. May I proceed, your
- 12 Honor?
- 13 MATT BARNES testified as follows:
- 14 BY MR. FRANSON:
- 15 Q. Sir, please state your name.
- 16 A. Matt Barnes.
- 17 Q. Mr. Barnes, how are you employed?
- 18 A. I am employed as a utility regulatory auditor
- 19 two in the financial analysis department for Staff.
- 20 Q. Briefly, what is your educational background?
- 21 A. I graduated December 2002 from Columbia College
- 22 with a bachelor of science degree in business administration
- 23 with an emphasis in accounting. And right now I'm currently
- 24 attending William Woods University obtaining a masters in
- 25 business administration with an emphasis in accounting.

- 1 Q. Okay. Let me ask you, you provided some
- 2 material that appears in Staff's response to MGU's response,
- 3 Staff pleading and Staff recommendation; is that correct?
- 4 A. Yes.
- 5 Q. And that was your analysis of the financial
- 6 information regarding Missouri Gas Utility; is that correct?
- 7 A. Yes.
- 8 Q. Would you summarize that, please?
- 9 A. After looking at their financials, I determined
- 10 three ratios, funds from operations to interest coverage,
- 11 funds from operations to total debt, and total debt to total
- 12 capital. And what I did was I compared it to a company
- 13 that -- another company in Missouri that operates a natural
- 14 gas distribution business, and that company was Laclede. And
- 15 they have a business profile of a three.
- 16 Currently C&G Holdings is not rated, so I had
- 17 to -- I couldn't compare to the credit rating agencies what
- 18 they -- what their analysis was on them, so what I did is I
- 19 base it on Laclede's business profile of three and investment
- 20 grade triple B rating for these ratios, which is shown in the
- 21 Staff recommendation.
- 22 Q. Okay. So what is your conclusion regarding the
- 23 financial situation of C&G Holdings?
- 24 A. I think -- I think the financials are -- are
- 25 okay. I think they're right at investment grade rating.

- 1 Their interest coverage is -- is fairly high compared to what
- 2 we initially thought because we had a miscommunication with
- 3 the company on what the funds from operations calculations
- 4 should be. And after working that out, it actually improved
- 5 their ratios.
- 6 The other funds from operation to total debt
- 7 and total debt to total capital are -- is -- total debt to
- 8 total capital is right below investment grade. And funds from
- 9 operation total debt I calculated to be 5 percent, which is
- 10 below a triple B credit rating.
- 11 Q. Okay. Just so the record's clear, the document
- 12 that was filed today, the Staff response to MGU's response to
- 13 Staff pleading and Staff recommendation, the part entitled
- 14 Correction to Staff Recommendation of Missouri Gas Utility
- 15 appearing on pages 7 through 8, that is, in fact, your work
- 16 and your analysis; is that correct?
- 17 A. Yes, it is.
- 18 Q. And to your knowledge, that is true and
- 19 accurate?
- 20 A. Yes, it is.
- 21 MR. FRANSON: I think I hopefully have laid the
- 22 foundation and certainly would submit the witness for
- 23 questions from anyone else, your Honor.
- JUDGE RUTH: Give me just a second.
- 25 BY CHAIR GAW:

- 1 Q. Help me out with understanding what those
- 2 corrections are referring to. They're corrections to your
- 3 original memo?
- 4 A. Okay. We asked for a data request from the
- 5 company giving us what their funds from operations to interest
- 6 coverage -- the three ratios.
- 7 Q. Yes.
- 8 A. When we talked to them yesterday, they
- 9 disagreed on what our interest coverage ratio was. That was
- 10 the main one. And we -- Staff and -- we talked to the company
- 11 and Staff and came to the conclusion that there was a mistake
- 12 in the calculation on what the company provided us and from
- 13 what -- the funds from operations that we used.
- 14 So when talking to the company, we went step by
- 15 step on the calculation and both -- both of us agreed that
- 16 that's what the funds from operation should be. So I just
- 17 redid the calculation and it improved their interest coverage.
- 18 That was the main one we went over.
- 19 Q. This is a data request that was given to you
- 20 verbally?
- 21 A. No. This was --
- 22 Q. This new information, is it in writing
- 23 somewhere from the company?
- 24 A. That was -- that part was done verbally, yes,
- 25 over the phone.

- 1 Q. So you don't have anything to show this
- 2 Commission?
- 3 A. Well, I do have the -- their -- the financial
- 4 statements from March 31st, 2004. What they provided us was
- 5 the net cash providing operating activities. That included
- 6 working capital and did not include the interest expense. And
- 7 that number was on the data request that I used to perform the
- 8 calculation.
- 9 And so over the phone when we realized that, we
- 10 went through the formula to come up with that calculation with
- 11 Mr. Anderson from C&G Holdings. So, yes, that was done
- 12 verbally as of yesterday.
- 13 Q. Is there some -- was there some additional
- 14 information backing that up given to you after the phone call?
- 15 A. There is a -- from Standard and Poor's, they
- 16 have the calculations to calculate those ratios. And that's
- 17 what we -- both of us -- both parties went -- went off of
- 18 those calculations.
- 19 Q. Okay. I'm not sure I'm following that. Maybe
- 20 you can have somebody explain that to me later --
- 21 A. Okay.
- 22 Q. -- from counsel's Bench.
- In page 8 of 9 of your memo, you make the
- 24 statement, After review of C&G Holdings on a consolidated pre-
- 25 and post-acquisition, the company does not have financial

- 1 ratios consistent for an investment grade rating of triple B
- 2 and may be rated junk status if the company were rated by a
- 3 credit agency.
- 4 Are you telling me that that position has
- 5 changed?
- A. Yes.
- 7 Q. And what is that -- what is it that you would
- 8 correct in regard to that statement?
- 9 A. Well, I would remove the part about junk status
- 10 since I believe that they are right at investment grade. I'm
- 11 not for sure if I have the copy of that, the first draft.
- 12 Q. Public Counsel --
- 13 A. Here we go. I've got it. I've got it here.
- 14 I'm sorry.
- 15 I would change the -- well, that first sentence
- 16 would totally change. I would -- I would rate them as the
- 17 financials are consistent for an investment grade rating of a
- 18 triple B company. It would not be rated junk status if the
- 19 company were rated by a credit agency. That sentence would --
- 20 would change.
- Q. Okay. Now, if you look above that in those
- 22 other statements that were made on page 8 of 9, what portions
- 23 of those statements would you change, and particularly what
- 24 numbers would change?
- 25 A. Okay.

- 1 Q. And if this is all done in one document that
- 2 shows those changes, please just point me to that.
- 3 A. Yes, it is. Staff's response to MGU's response
- 4 to Staff pleading and Staff recommendation. On page 8 I have
- 5 the new ratios.
- 6 When first analyzing this company before
- 7 knowing what the mistake was in the funds from operations
- 8 calculation, I believe they -- that they looked pretty poor
- 9 and -- but after -- after realizing what mistake I made in --
- 10 Q. What mistake are you referring to again?
- 11 A. The funds from operations, the -- what that
- 12 number is to divide into the total -- the interest coverage.
- 13 Q. And your number you derived was from where in
- 14 your original calculation?
- 15 A. Was from a Staff data request and also their
- 16 financial statements.
- 17 Q. All right. And now you have a new number?
- 18 A. Right.
- 19 Q. Where did you get that number?
- 20 A. Yesterday when we talked to the company, we
- 21 came up with the correct calculation for the funds from
- 22 operations -- for the funds from operations based on Standard
- 23 and Poor's criteria for the calculation. And we came -- we
- 24 both came -- both parties came up with that -- with the same
- 25 number. Sorry if I'm confusing you.

- Q. I am trying to understand whether or not you
- 2 got a different base number of some sort from the company than
- 3 what you had been given earlier or whether your calculation
- 4 of -- that the calculations that you made were changed because
- 5 you found a mistake in your calculations?
- 6 A. Both. The company made a mistake too by
- 7 providing the wrong funds flow from operations number to us.
- 8 MR. FRANSON: Commissioner, may I?
- 9 CHAIR GAW: Yes, sir.
- 10 BY MR. FRANSON:
- 11 Q. Mr. Barnes, did you use the same source
- 12 document for these calculations?
- 13 A. Originally, yes.
- Q. Okay. So what you changed, after consultation
- 15 with the company, was your methodology or the way you did the
- 16 calculation?
- 17 A. The -- I wouldn't say it's the methodology.
- 18 It's just the right number -- the calculation for the funds
- 19 from operations.
- 20 MR. COOPER: Commissioner, I think --
- 21 THE WITNESS: So --
- JUDGE RUTH: If you can shed some light,
- 23 Mr. Cooper --
- 24 MR. COOPER: Yes. Commissioner Gaw, I think
- 25 it's as simple as the number that the company provided in the

- 1 first place was based upon one understanding of what was being
- 2 asked for. And after the parties had the opportunity to
- 3 discuss what was being asked for, it turned out that what the
- 4 company had provided was not the right number.
- 5 And that's what Mr. Barnes is alluding to, that
- 6 yesterday once the parties had the opportunity for Mr. Barnes
- 7 to explain what number it was he was requesting, what he
- 8 wanted that to include, the company was then able to provide
- 9 him with what he was looking for.
- 10 JUDGE RUTH: And did you provide that for him
- 11 in writing as like an amended data request or just verbally?
- 12 CHAIR GAW: Thank you, Judge.
- JUDGE RUTH: I'm sorry. What?
- 14 CHAIR GAW: No. Thank you. That's what I was
- 15 getting to.
- 16 MR. COOPER: I expect at this point it has been
- 17 verbal. It certainly can be in an amended data request as
- 18 well.
- 19 JUDGE RUTH: The Commission is indicating a
- 20 preference for that to be in writing.
- 21 MR. COOPER: And I think the rest of that is,
- 22 is that the numbers are a part of the audit that was provided
- 23 as a part of the data request. So it was not that there's a
- 24 whole new number that's pulled out. It's that by going back
- 25 to the audit documents, the financial statements that were

- 1 already in the Staff's possession and working through what it
- 2 was the Staff was looking for, they were able to work their
- 3 way to what is indeed the correct number.
- JUDGE RUTH: Okay. Thank you.
- 5 Mr. Chairman, I apologize for interrupting.
- 6 CHAIR GAW: No. That was helpful. Thank you.
- 7 I'd like to ask Public Counsel if they've seen
- 8 those numbers and if they concur in this or not?
- 9 MR. MICHEEL: With respect to the numbers,
- 10 Commissioner, we haven't had our financial analyst look at
- 11 those. He's just too busy and too much short in time frame.
- 12 He's got some other filing responsibilities; namely, some
- 13 Surrebuttal Testimony.
- 14 CHAIR GAW: Yes, sir.
- 15 MR. MICHEEL: I will say though that we have
- 16 reviewed generally the data requests and met with the company
- 17 and listened to their proposals and their plans and their
- 18 discussions about financing and their commitment. And given
- 19 the exigent circumstances and the time frame, we're
- 20 comfortable with it.
- 21 Now, that's not to say if we dug a little
- 22 deeper perhaps, crunched a few more numbers we might not have
- 23 more concerns. But given the exigent circumstances, we're
- 24 comfortable.
- 25 CHAIR GAW: You want to describe those

- 1 circumstances in a little more detail?
- 2 MR. MICHEEL: And this is my understanding
- 3 based on representations from the company and some of the
- 4 testimony that we've heard here today. We've got a system
- 5 that currently is in receivership for a trustee. There's no
- 6 indication that the trustee is going to provide gas, the
- 7 commodity, to the customers of this system. And the
- 8 applicant, MGU, has come forward to say they wish to purchase
- 9 the system and to provide safe and adequate service to
- 10 customers at what they deem just and reasonable rates.
- 11 And so we're faced with what I view as almost a
- 12 Hobson's choice. You have customers who may not be getting
- 13 gas and freezing. That's certainly not something the Office
- 14 of the Public Counsel wants. And the flip side is we have a
- 15 quicker recommendation timeline than I would generally like to
- 16 see and less time, but we have representations from the
- 17 company -- and they've provided a lot of information quickly,
- 18 I might add, given the circumstances and they should be -- you
- 19 know, I should give them a nod for that. And what we've seen
- 20 to date has not raised issues with us.
- 21 Now, I reviewed what the Staff indicated and
- 22 I -- I mean, with the exception -- I was unaware of these
- 23 corrections, quite frankly, Commissioner, because I didn't see
- 24 the Commission's filing until I asked Mr. Franson for it
- 25 during the hearing. But even given that, it's not ideal, but

1 I think it's a better solution than having these customers

- 2 freeze or the potential of these customers freezing.
- 3 And if you'll look at what I filed, it was
- 4 brief, but I did file a response suggesting that perhaps -- I
- 5 understand that the Commission has concerns and legitimately
- 6 so, that we could keep a docket open perhaps or keep this case
- 7 open where we can continue to raise those concerns and work
- 8 through them, but recognizing maybe perhaps, you know, we need
- 9 to approve this with the knowledge that we may come back to
- 10 revisit some of these issues if problems occur.
- 11 I mean, to me that seems to be the best
- 12 solution to this rather thorny problem. And so that's kind of
- 13 our position.
- 14 CHAIR GAW: Is it fair to say that you would
- 15 have a different position if we were not faced with these
- 16 extreme circumstances?
- 17 MR. MICHEEL: I don't know that. It is fair to
- 18 say that if we had more time, I would probably be able to
- 19 enlist the full look from our financial analyst and that he
- 20 would be able to dig into this deeper and perhaps ask some
- 21 more questions. And so I'm not suggesting, Commissioner, that
- 22 if we looked deeper, that the result would change in any way,
- 23 shape or form. What I'm trying to say to the Commission is we
- 24 have done a very limited review.
- 25 CHAIR GAW: I understand. But I am depending

- 1 on what review you've done.
- 2 MR. MICHEEL: And I think based on that review,
- 3 you know, with the conditions that the Staff has set out --
- 4 and I understand that the company disagrees with some of those
- 5 and we're willing to sit down with the company and hear their
- 6 concerns and try to work out a solution, that's -- I hate to
- 7 use the term, but a win/win for everybody.
- I mean, I'm concerned that we've had these --
- 9 and I think Commissioner Murray's questions brought this issue
- 10 out. That we've had LDCs go into areas where they have
- 11 competition with propane and we have these grandiose, my term,
- 12 take-rate projections and they don't come true. And then we
- 13 have customers who again are put in the position that we can't
- 14 raise rates, but the companies aren't collecting enough to
- 15 make the system a go. And that's a hard, hard nut to crack --
- 16 CHAIR GAW: Mr. Micheel --
- MR. MICHEEL: -- to get out of.
- 18 CHAIR GAW: -- this is going to be a difficult
- 19 nut to crack no matter who's got this issue, I suppose. I
- 20 mean, if they've had difficulty attracting additional --
- 21 additional customers at current rates and the rates end up
- 22 going up after this transaction, I'm having trouble
- 23 understanding how this is going in the right direction, so --
- 24 MR. MICHEEL: Well, I will say this. That in
- 25 the company's presentation that they gave to us, they

- 1 indicated that they have the business acumen and that their --
- 2 when they were in Colorado, they brought natural gas to areas
- 3 that had heretofore been only served by propane.
- 4 So they indicated to me or in their
- 5 presentation -- and if I'm saying something wrong, stop me --
- 6 that they are well aware of this type of competition and that
- 7 they feel that they have a business model and the business
- 8 smarts to make a go of it.
- 9 And at some point, you know, when people look
- 10 you in the eye and tell you that and they've proven it and
- 11 I -- you know, I made some calls to the Public Counsel in
- 12 Colorado and some e-mails to check, you know, just to see
- 13 about the company and I didn't get any red flags from that, I
- 14 say loosely, background check and these folks have a business
- 15 plan to make this work and they've provided us some numbers
- 16 with respect to that.
- 17 And I -- and I believe there's probably -- I
- 18 think Mr. King testified, a little bit of inertia there with
- 19 the city being the owner as opposed to a private company. And
- 20 at some point you have to take a little bit of that on faith.
- 21 And so I've been willing to do that given the fact that it
- 22 appears to me that some folks may not have natural gas in the
- 23 winter.
- 24 And these folks can tell you a little bit, when
- 25 they get their chance, about their business, but I'm

- 1 relying -- part of that I'm relying on.
- 2 BY CHAIR GAW:
- 3 Q. I want to go back to the witness. Based upon
- 4 the information that you have now and assuming that the data
- 5 request information comes through in writing the same way that
- 6 you got it verbally yesterday, do you believe this company is
- 7 financially healthy, MGU and its affiliated companies?
- 8 A. I think they are capable of acquiring these
- 9 operations. Now, they're going to be right at -- I think
- 10 they're going to be right at investment grade. I think
- 11 looking at proformas, they will improve. Now, that's based on
- 12 proforma. There's assumptions in with that. The company is
- 13 fairly leveraged right now. There's about 66 percent debt If
- 14 they could improve that ratio --
- 15 Q. And that's the debt ratio prior to acquisition
- 16 or post-acquisition?
- A. Both actually, prior and post. They're at 66
- 18 now. They'll be about 65 is the calculation I came up with.
- 19 Q. After the acquisition?
- 20 A. After --
- 21 Q. Their debt ratio actually goes down?
- 22 A. That's -- yes.
- 23 Q. And explain that to me. Is that because
- 24 they're issuing more equity?
- 25 A. Yes. Yes. They have -- from what I've been

- 1 told by the company, they plan on issuing I believe around
- 2 \$10 million in the first quarter of '05. Maybe -- the company
- 3 can probably explain that a little bit more since that's an
- 4 assumption.
- 5 Q. Is this more verbal information you got from
- 6 the company or is it in data requests?
- 7 A. I believe that was in data requests. It didn't
- 8 say -- the amount was not in the data request. The amount was
- 9 verbally.
- 10 CHAIR GAW: Okay. Thank you. Commissioner
- 11 Murray might have questions.
- 12 JUDGE RUTH: Commissioner Murray, do you have
- any questions for Mr. Barnes?
- 14 COMMISSIONER MURRAY: Yes. Thank you.
- 15 BY COMMISSIONER MURRAY:
- 16 Q. The funds from operation ratios that improved
- 17 with the additional information you got, was that because of
- 18 plugging in a different number of customers? Is that how that
- 19 number changed?
- 20 A. No, no. Let's see here. I have -- I have here
- 21 their financial statement. And what the company provided was
- 22 the net cash provided by operating activities. And that
- 23 was -- that includes working capital such as accounts
- 24 receivable, prepaid expenses.
- 25 And we don't include those in the calculation.

- 1 All we include are -- are depreciation, deferred taxes, the
- 2 interest expense, the net earnings and we subtract the
- 3 allowance funds used during construction and that comes up
- 4 with the funds flow from operations. Compared before, it
- 5 was -- it was everything included. And it did not include the
- 6 interest expense.
- 7 COMMISSIONER MURRAY: I don't think I have any
- 8 other questions for you. Thank you.
- 9 JUDGE RUTH: Okay. Do you have any other
- 10 questions for this witness?
- 11 CHAIR GAW: No.
- 12 JUDGE RUTH: Then I'm going to allow the other
- 13 parties opportunity to ask questions of this witness if you
- 14 wish. And I'll start with Public Counsel.
- MR. MICHEEL: No questions.
- JUDGE RUTH: Okay. And the cities?
- MR. COWHERD: No questions.
- JUDGE RUTH: And MGU?
- MR. COOPER: No questions.
- 20 JUDGE RUTH: Okay. Staff, do you have any
- 21 follow up?
- MR. FRANSON: No, your Honor.
- 23 JUDGE RUTH: Okay. Okay. You may step down.
- 24 Thank you very much, Mr. Barnes.
- 25 Okay. Commissioner Gaw, go back to you. Do

- 1 you have additional questions at this time?
- 2 CHAIR GAW: I'd like to hear from whoever the
- 3 company wants to have talk about financial condition and also
- 4 about how they -- about projected rates.
- 5 MR. COOPER: Yes, Commissioner. How about we
- 6 start with -- those will actually be two different folks.
- 7 CHAIR GAW: I figured that might be.
- 8 MR. COOPER: How about we start with financial
- 9 condition, which would be Mr. James Anderson.
- 10 CHAIR GAW: Okay. Thank you.
- 11 JUDGE RUTH: It was Mr. Anderson; is that
- 12 correct?
- MR. ANDERSON: Yes.
- 14 (Witness sworn.)
- 15 JUDGE RUTH: Okay. Thank you. You may be
- 16 seated.
- 17 And, Mr. Cooper, would you ask the preliminary
- 18 questions?
- 19 JAMES ANDERSON testified as follows:
- 20 BY MR. COOPER:
- 21 Q. Mr. Anderson, would you please state your full
- 22 name?
- 23 A. James M. Anderson.
- Q. What is your position with Missouri Gas
- 25 Utility, Inc.?

- 1 A. I'm a member of the Board of Directors of C&G
- 2 Holdings, which is the holding company of MGU.
- 3 Q. In your position on the Board of Directors,
- 4 have you come to -- have you become familiar with the finances
- 5 of both C&G Holdings and ultimately Missouri Gas Utility's
- 6 Inc.?
- 7 A. Yes, I have.
- 8 Q. Okay.
- 9 MR. COOPER: Commissioner, I would tender
- 10 Mr. Anderson for questions from the Bench.
- JUDGE RUTH: Okay. Mr. Chairman?
- 12 CHAIR GAW: Yeah. Thank you, Judge.
- 13 BY CHAIR GAW:
- 14 Q. Mr. Anderson, how long have you been with the
- 15 holding company of MGU?
- 16 A. Since 1997.
- 17 Q. And in what capacity during that time?
- 18 A. I've acted as the company's investment banker
- 19 as well as a member of its Board of Directors.
- 20 Q. All right. And the holding company itself, is
- 21 it -- does it have very many employees?
- 22 A. No. It's mainly the employees of Colorado
- 23 Natural Gas. Holding company has the officers of -- I think
- 24 there's seven.
- Q. Okay. Colorado Natural Gas, what does that

- 1 company do?
- 2 A. It's a gas distributions company located in
- 3 central Colorado.
- 4 Q. All right. And how many customers
- 5 approximately does it have?
- A. Approximately 6,500.
- 7 Q. All right. And how many different communities
- 8 would it serve?
- 9 A. It serves only two incorporated communities and
- 10 then rural areas of incorporated -- of five different
- 11 unincorporated counties.
- 12 Q. Is it a regulated utility in Colorado?
- 13 A. Yes.
- Q. All right. And how long has it been in
- 15 business?
- 16 A. Since 1996.
- 17 Q. All right. And during that time frame, let me
- 18 ask you, has it expanded its service territory?
- 19 A. Yes. It started with no customers when the
- 20 financing was put in place in 1997 and it's grown to the 6,500
- 21 customers.
- 22 Q. All right. And are there any other businesses
- 23 affiliated with the holding company?
- 24 A. Yes. It has a HVAC company and --
- 25 Q. Okay.

- 1 A. -- it also has a small company that has been
- 2 bidding on government contracts, but doesn't have any
- 3 contracts with the government yet.
- 4 Q. All right. Anything else?
- 5 A. Yes. It has a small LDC that facilitates a
- 6 transport customer's purchase of gas.
- 7 Q. Okay. Where is that located, generally?
- 8 A. The transport customer's located in Teller
- 9 County, Colorado.
- 10 Q. All right. I'm not sure where that is, but
- 11 that's all right.
- 12 A. It's west of Colorado Springs.
- 13 Q. Okay. And MGU at the present time, does it own
- 14 any assets?
- 15 A. No.
- 16 Q. All right. If MGU were to be granted a
- 17 certificate in Missouri, who would perform the functions of
- 18 MGU in regard to its day-to-day operation, its oversight?
- 19 Would it be done with employees that would be shared with
- 20 other -- with affiliates or the holding company or how would
- 21 that work?
- 22 A. Well, day-to-day operations in Missouri would
- 23 be handled by the two current staff people at Gallatin, as
- 24 Mr. King had mentioned. And there would probably be one
- 25 additional employee added.

- 1 Q. All right.
- 2 A. There would be an employee of MGU.
- 3 Q. All right.
- 4 A. Then there be would oversight by management at
- 5 the holding company.
- 6 Q. The gas purchase requirements for the systems
- 7 in Gallatin and Hamilton, who would handle that?
- 8 A. Gas purchase?
- 9 Q. Yes.
- 10 A. We'd probably outsource that to a company known
- 11 as KTM Management that handles our current gas acquisitions in
- 12 Colorado.
- Okay. Who are they affiliated with if --
- 14 A. They're an independent company. They represent
- 15 a number of large industrial clients.
- 16 Q. All right. And tell me what the current
- 17 financial status is of MGU itself.
- 18 A. Well, current financial status is it's to be
- 19 capitalized --
- 20 Q. Okay.
- 21 A. -- at the successful bid of the purchase of the
- 22 system and approval of this body.
- 23 Q. All right. And what are you anticipating the
- 24 amount of debt and equity to be?
- 25 CHAIR GAW: And if I get into confidential

- 1 material at all, Judge, or anyone else, let me know.
- JUDGE RUTH: And I would ask that before you
- 3 answer, if you think it's confidential, you get my attention.
- 4 THE WITNESS: Well, I would say that we're
- 5 anticipating a debt to equity ratio of 50/50.
- 6 BY CHAIR GAW:
- 7 Q. 50/50?
- 8 A. Yes.
- 9 Q. Okay. And when would the -- when would you
- 10 anticipate that being issued?
- 11 A. The company's going to make an offer -- the
- 12 holdings company is making a private equity offering. From
- 13 that private equity offering, the first funds from that will
- 14 be used to capitalize MGU from an equity standpoint and then
- 15 we'll use bank debt to -- to finance the debt portion.
- 16 Q. Okay. So there would be -- did you say private
- 17 equity offering --
- 18 A. Yes.
- 19 Q. -- did I hear that correctly?
- 20 A. But the shareholder of MGU will only be C&G
- 21 Holdings. The equity will be offered at the C&G Holdings
- 22 level.
- 23 Q. Than would be then passed through for MGU to
- 24 utilize for --
- 25 A. Right.

- Q. -- the purchase?
- 2 A. Right. To purchase and also to provide working
- 3 capital and then also to provide expansion capital.
- 4 Q. All right. Do you anticipate any difficulty in
- 5 finding purchasers for the private equity issuance?
- 6 A. No.
- 7 Q. Has that already been arranged?
- 8 A. It hasn't been finalized, but a number of
- 9 existing shareholders would -- have indicated that they're
- 10 interested in making a purchase.
- 11 Q. All right. Now, there was some reference
- 12 earlier to current debt equity ratios of the holding company.
- 13 Can you tell me what that is currently?
- 14 A. As Mr. Barnes stated, currently it's about
- 15 67 percent debt and 33 percent equity.
- 16 Q. All right.
- 17 A. That improves a little bit by the end of the
- 18 year due to retained earnings.
- 19 Q. Okay. How much would you say --
- 20 A. Goes from 66 to 65. That's the ratio
- 21 Mr. Barnes was just speaking of.
- 22 Q. Is that debt equity ratio one that you feel
- 23 comfortable with or is it something that you'd like to see
- 24 improve over time?
- 25 A. Well, when we originally organized Colorado

- 1 Natural Gas, the Colorado PUC set its rates at a debt to
- 2 equity ratio of 75 percent debt, 25 percent equity. So in
- 3 order to earn the full rate of return allowed under the
- 4 Colorado PUC, you had to approach that debt to equity ratio.
- 5 We would prefer, and as a result of this next
- 6 equity offering, to bring that down closer to 50/50. For one
- 7 reason, to obtain an investment grade credit rating, but also
- 8 to -- just to bring down that ratio.
- 9 Q. Is there a credit rating currently for the
- 10 holding company?
- 11 A. The holding companies -- or there is no debt at
- 12 the holding company level. The debt is at the gas
- 13 distribution level.
- 14 Q. I see.
- 15 A. And Colorado Natural Gas's debt is 25 million
- 16 and it's rated double A minus by S&P by virtue of the fact
- 17 there's a letter of credit from Harris Bank of Chicago secures
- 18 the debt.
- 19 Q. And double A minus, translate that to me in
- 20 regards to --
- 21 A. It's upper investment grade.
- Q. Now, I guess what I'm a little hung up on is
- 23 what you said in regard to trying to achieve an investment
- 24 grade rating.
- 25 A. Yeah.

```
1 Q. Tell me -- explain what you were getting to, if
```

- 2 you would, please.
- 3 A. Yeah. An investment grade rating on the C&G's
- 4 debt --
- 5 O. Yes.
- 6 A. -- on its own merits without the letter of
- 7 credit, the reason to do that is to drive down the letter of
- 8 credit costs.
- 9 Q. Currently C&G does not have --
- 10 A. On its own merit.
- 11 Q. -- anything on its own merits?
- 12 A. C&G has credit. Holdings companies doesn't
- 13 have any debt, but the gas distribution company, Colorado
- 14 Natural Gas, has debt and it's rated by virtue of a letter of
- 15 credit, but not on its own merits.
- 16 Q. But the rating that it has would -- the rate
- 17 that it's paying for money that it has would not be -- would
- 18 be improved if it were ranked as investment grade?
- 19 A. The interest rate it's paying wouldn't change,
- 20 but it pays a fee to the letter of credit bank and that would
- 21 improve.
- 22 Q. Okay. What is the status of the LDC in regard
- 23 to -- let me strike that.
- 24 How many individuals actually do the management
- 25 of the LDC in Colorado?

- 1 A. Let's see. We have CEO, a company engineer,
- 2 general -- VP of general management, and then each individual
- 3 sector has a manager and then service techs. Total of I think
- 4 right at the current -- currently 36 employees.
- 5 Q. Can you help me to understand the interest the
- 6 company has in this property in Missouri and how that ties in
- 7 with the company's view of the future of the company itself?
- 8 A. Sure. We see this as a good opportunity for
- 9 our company. The LDC as it stands right now -- the Gallatin
- 10 and Hamilton systems as they stand now with the existing
- 11 customers at the price we're proposing to offer, would be
- 12 self-supporting at that price based on current interest rates
- 13 and for a portion of the capital and return -- a reasonable
- 14 return on equity.
- 15 Our calculations show that we have slightly
- 16 less than an 8 percent return on equity based on the
- 17 regulatory system at the current number of customers and at
- 18 the current rates.
- 19 Q. Okay.
- 20 A. That would go down slightly at the rates we're
- 21 going to propose --
- 22 Q. Okay.
- A. -- because we're going to propose lower rights.
- 24 But we think that just as it sits right now at the price we're
- 25 proposing, it makes a profit. Not as much as we'd like, but

- 1 we think the -- there is plenty of potential that we see about
- 2 2,100 potential customers. We think they're at approximately
- 3 a 35 percent market penetration. That penetration could be
- 4 raised substantially, maybe double.
- 5 Q. All right. What is your view of the systems in
- 6 those two cities in regard to the amount of -- the size of the
- 7 lines, the number of -- or the cap-- well, the capacity in the
- 8 lines? Was it overbuilt? Was it underbuilt? Was it built
- 9 about right?
- 10 A. I'm not an engineer, and we have our engineer
- 11 with us and he could testify better to that. But I would say
- 12 it's that definitely larger than it needs to be for the number
- 13 of customers there or even potential customers. But it's
- 14 certainly adequate to serve all of those customers there in
- 15 Daviess and Harrison and Caldwell County.
- 16 Q. Yes, sir.
- 17 CHAIR GAW: That's all I have right now. Thank
- 18 you, Judge.
- 19 JUDGE RUTH: Commissioner Murray, do you have
- 20 questions for this witness?
- 21 COMMISSIONER MURRAY: I thought I did. I'm
- 22 having trouble remembering what it was right now. Just give
- 23 me a minute.
- Yes, I do.
- 25 BY COMMISSIONER MURRAY:

```
1 Q. I wanted to ask you about your position on the
```

- 2 conditions that Staff has proposed. And it's my understanding
- 3 that those conditions would apply to your certificate that --
- 4 and there are certain conditions that you've agreed to and
- 5 there are certain conditions that you've not found acceptable;
- 6 is that right?
- 7 A. That's correct.
- 8 Q. And I understand those negotiations are
- 9 continuing between the company and the Staff and the Office of
- 10 Public Counsel, but if those conditions are not -- if there's
- 11 not an agreement reached as to those conditions, are you
- 12 saying that you would not want to be granted the certificate
- 13 with those conditions?
- 14 A. I think as -- where we stand at this moment, we
- 15 would not. But we believe that we can negotiate grounds to
- 16 where we would be -- where it would be acceptable.
- 17 COMMISSIONER MURRAY: I don't think I have
- 18 anything else. Thank you.
- JUDGE RUTH: Thank you.
- 20 Commissioner Davis?
- 21 COMMISSIONER DAVIS: No questions.
- 22 JUDGE RUTH: Okay. I'll ask the parties if you
- 23 have any questions for this witness. And I'll start with the
- 24 cities?
- MR. COWHERD: No questions.

```
JUDGE RUTH: Public Counsel?
```

- 2 MR. MICHEEL: No questions.
- JUDGE RUTH: And Staff?
- 4 MR. FRANSON: Briefly, your Honor.
- 5 BY MR. FRANSON:
- 6 Q. Mr. Anderson, do you by any chance have Staff's
- 7 response to MGU's response to Staff pleading and Staff
- 8 recommendation that was filed today?
- 9 A. I do.
- 10 Q. You are well prepared. Thank you.
- 11 Could you look at pages 7 through 8 of that
- document, specifically beginning on page 7, correction to
- 13 Staff recommendation of Missouri Gas Utility and going through
- 14 page 8 where it starts, Wherefore?
- 15 A. Yes, sir, I have it.
- 16 Q. Okay. What I'm asking you about specifically
- 17 are the calculations done by Mr. Barnes on page 7 going into
- 18 page 8. Do you agree with those calculations?
- 19 A. Yes, I do.
- 20 Q. What's the source document for those
- 21 calculations?
- 22 A. The 2003 and 2004 would be the company's
- 23 audited financial statements. 2005 would be a proforma
- 24 statement that we provided the company in the -- or provided
- 25 the PUC in the --

- 1 Q. Okay.
- 2 A. -- questions.
- 3 Q. And that proforma statement, is that in writing
- 4 or was that verbal?
- 5 A. No. That was in writing.
- 6 Q. Okay. And that's been provided to Mr. Barnes?
- 7 A. Yes.
- 8 Q. Okay. And your discussions yesterday, that
- 9 results in an agreement by you and Mr. Barnes that these
- 10 calculations are correct at the top of page 8?
- 11 A. My copy doesn't show any calculation on page 8.
- 12 They're all on the bottom of 7. Maybe I have a different
- 13 version.
- 14 Q. Maybe yours printed out a little bit different.
- 15 But it deals with funds from operations to interest coverage
- 16 and funds from operations to total debt ratios?
- 17 A. Right. I have the ratios here. I don't have
- 18 the actual numbers, but the ratios are correct.
- 19 Q. Okay. Let me ask you -- let's shift gears a
- 20 little bit here. Can C&G always raise as much equity as it
- 21 desires or are there limits on that?
- 22 A. There's obviously limits to -- the equity can
- 23 be raised but -- so far, yes, we've been able to raise the
- 24 equity we've needed for all of our transactions.
- 25 Q. You may have answered this with Commissioner

- 1 Gaw, but I'm not sure I caught it. Is C&G stock publicly
- 2 traded?
- 3 A. No.
- 4 Q. Okay. What are some of the limits that you
- 5 might anticipate or you've actually run into in C&G's ability
- 6 to raise equity capital?
- 7 A. Principal limit is to have a purpose to use the
- 8 equity for. In other words, it's very difficult to raise
- 9 equity for a blind pool or a blind opportunity. It's much
- 10 easier to raise the equity for a specific opportunity. So
- 11 once we have an agreement to go forward with MGU, then we have
- 12 a specific transaction and that is much easier to raise equity
- 13 for than if it were just, well, we might be able to do this in
- 14 the future.
- 15 Q. Okay. Let me ask you this. Has the Colorado
- 16 Public Utility Commission designed a capital structure for
- 17 C&G?
- 18 A. Not specifically, no. They've set rates based
- 19 on capital structure.
- Q. Okay. Isn't it true that that capital
- 21 structure is 75 percent debt and 25 percent equity?
- 22 A. Yes.
- 23 Q. And do you know why the Colorado Public
- 24 Utilities Commission used that capital structure?
- 25 A. I was not part of that negotiation, so I don't

- 1 know.
- Q. Okay. So your answer is you don't know why
- 3 that decision --
- 4 A. Not specifically.
- 5 MR. FRANSON: Okay. I don't believe I have any
- 6 further questions.
- JUDGE RUTH: Okay. Mr. Cooper, do you have
- 8 follow up?
- 9 MR. COOPER: Just very briefly, your Honor.
- 10 BY MR. COOPER:
- 11 Q. Mr. Anderson, Mr. Franson asked you about the
- 12 ratios contained in the Staff response that was filed today.
- 13 And I believe he asked as to 2003 and 2004 ratios. You stated
- 14 that those ratios are based upon numbers contained in the
- 15 company's audited financial statements; is that correct?
- 16 A. Yes.
- 17 Q. And have the audited financial statements for
- 18 2003 and 2004 been provided to Staff in writing in response to
- 19 data requests?
- 20 A. Yes.
- MR. COOPER: That's all I have, your Honor.
- JUDGE RUTH: Okay. Thank you.
- 23 Are you indicating you have -- okay.
- Mr. Anderson, you may step down. Thank you
- 25 very much.

- 1 Then, Mr. Chairman, we'll return to your
- 2 questions.
- 3 CHAIR GAW: Thank you. Mr. Cooper --
- 4 MR. COOPER: Did you want to move on to rates,
- 5 Commissioner?
- 6 CHAIR GAW: Yes.
- 7 MR. COOPER: We would then call Mr. Tim
- 8 Johnston.
- 9 JUDGE RUTH: I apologize.
- 10 (Witness sworn.)
- 11 JUDGE RUTH: Thank you. And you may be seated.
- 12 And be sure to adjust your microphone so we can hear you.
- 13 And, Mr. Cooper, would you ask the introductory
- 14 questions?
- MR. COOPER: Yes, your Honor.
- 16 TIMOTHY JOHNSTON testified as follows:
- 17 BY MR. COOPER:
- 18 Q. Would you please state your full name for us?
- 19 A. Timothy Ray Johnston.
- Q. Mr. Johnston, by whom are you employed and in
- 21 what capacity?
- 22 A. I'm the vice president of engineering for C&G
- 23 Holdings, Incorporated.
- 24 Q. And C&G Holdings, Incorporated is the parent of
- 25 Missouri Gas Utilities, Inc.; is that correct?

- 1 A. That's correct.
- 2 Q. In your position as vice president of
- 3 engineering, what responsibilities do you have?
- 4 A. I'm responsible for the sales and engineering
- 5 efforts in all of our territories. I'm also responsible for
- 6 coordinating with the -- with KTM, the company that does our
- 7 gas purchases in Colorado.
- 8 Q. More simply stated, are you responsible for
- 9 both the rates that are charged by the company and the
- 10 purchasing of gas supply for the company?
- 11 A. Yes. I'm the person that -- primarily at the
- 12 company that deals with the Colorado Public Utilities
- 13 Commission. Understand that we've not had a rate case there
- 14 in a number of years so as far as setting the rates, that's
- 15 not been something we've done in a while. But I am the person
- 16 responsible for the -- in Colorado it's called the gas cost
- 17 adjustment, which is similar to the PGA in the state of
- 18 Missouri.
- 19 Q. Are you familiar with the rates that MGU
- 20 proposes to charge here in the state of Missouri?
- 21 A. I am.
- 22 Q. Are you familiar with the gas purchasing that
- 23 has been performed for the benefit of the Gallatin and
- 24 Hamilton systems here in Missouri?
- 25 A. I am.

```
1 MR. COOPER: Okay. At this time, Commissioner,
```

- 2 I would -- and, Commission, I would tender Mr. Johnston for
- 3 questions from the Bench.
- 4 CHAIR GAW: Thank you, Mr. Cooper.
- 5 BY CHAIR GAW:
- 6 Q. Mr. Johnston, first of all, give me your
- 7 perspective on what the company would be proposing on rates if
- 8 the acquisition is completed as contemplated currently by the
- 9 company?
- 10 A. The rate in Missouri, of course, is split into
- 11 commodity rate and a PGA rate. The PGA rate's going to be
- 12 whatever it is based on the gas. I have an estimate for you
- 13 based on current conditions, but as far as --
- 14 Q. We'll come back to the PGA in a moment, if you
- 15 want.
- 16 A. Okay.
- 17 Q. Give me --
- 18 A. The commodity rates -- the commodity rates that
- 19 we're proposing -- and I'm currently working on that section
- 20 of our proposed tariff for submission to this body -- what
- 21 we're proposing is a commodity rate of \$3 per decatherm for
- 22 residential, commercial -- residential, small commercial and
- 23 large commercial. We're proposing a transportation rate of
- 24 \$2.70 a decatherm for regular transportation and then we're
- 25 proposing a special -- Missouri has a special rate for schools

- and we're proposing that that be \$2.20.
- 2 The last two, the transportation and the
- 3 special rate for the school match what the Gallatin current
- 4 rates are. The \$3 for the rest of the customers is somewhat
- 5 below what the residential and small commercial and large
- 6 commercial rates are. It is slightly above the rates that are
- 7 currently being paid by some of the customers, the
- 8 institutions and government customers.
- 9 Q. Okay. Now, the rates I heard quoted earlier I
- 10 think by Mr. King were not split up into --
- 11 A. Yes.
- 12 Q. -- into gas costs and delivery charges except
- 13 in reference to I think PSF, perhaps. I think maybe you were
- 14 here. I think he said something about residential and some
- other groups paying about 10.65?
- 16 A. That's correct. The current rate in Gallatin
- 17 for residential, small commercial is \$10.65.
- 18 Q. Right.
- 19 A. That includes \$3.70 that would be equivalent to
- 20 the commodity rate.
- 21 Q. Yes.
- 22 A. And \$6.95 that would be equivalent to a PGA
- 23 rate.
- Q. And what is it in Hamilton?
- 25 A. I'm not sure about Hamilton. I think the last

- 1 thing I heard was it was about 10.90, but I'm not sure how
- 2 much of that was PGA and how much was commodity.
- 3 CHAIR GAW: Mr. Cowherd, do you know?
- 4 MR. COWHERD: 10.90, Commissioner.
- 5 CHAIR GAW: Thank you.
- 6 BY CHAIR GAW:
- 7 Q. All right. Of course, part of the concern that
- 8 I have in regard to what we're dealing with on the
- 9 circumstances here has to do with no available gas on storage
- 10 currently -- in storage. Tell me what you all are planning to
- 11 do about that and -- and give me an idea, to the extent that
- 12 you can, about what you're going to have to pay to get there
- 13 that's going to be moved into the PGA --
- 14 A. Okay.
- 15 Q. -- at some point.
- 16 A. Let me just kind of walk you through a history.
- 17 Q. Be helpful.
- 18 A. On the 15th of -- of November, the gas and
- 19 storage was 12,367 decatherms. Since then, we've initiated a
- 20 process where we buy 900 decatherms per day to be delivered
- 21 into A&R Pipeline from One Oak. That gas gets split into the
- 22 daily usage on the system and then the remainder of the 900
- 23 goes into storage. The 900 is a contractual limitation on A&R
- 24 into the current transportation contract between the City of
- 25 Gallatin and A&R.

- 1 Q. Okay.
- 2 A. And up to this point there has been some
- 3 limitations on doing any overruns because A&R's pipeline
- 4 system and storage system are very full because it's this time
- 5 of the year and because of the fairly mild weather we've had.
- 6 Q. Right.
- 7 A. But contractually they do have to take the 900,
- 8 so we've put that much in. Currently that storage amount has
- 9 been built up then to 16,057. If we would continue to do
- 10 that, and we're anticipating continuing to do that up until
- 11 the 30th of November, based on what's been happening lately,
- 12 we anticipate having about 22,660, somewhere in that range, in
- 13 storage December 1st.
- 14 The usage last year for the month of December
- 15 for the Gallatin and Hamilton system was 11,800 decatherms,
- 16 but there is a peak day out there that was in December of
- 17 2000, which is almost 1,300 decatherms. Standard industry
- 18 calculation is to take a peak day and multiply by 18 to get to
- 19 a peak month.
- 20 And that would indicate a peak month somewhere
- 21 in the neighborhood of 23,000 -- 2,300 -- I'm sorry, 23,000
- 22 decatherms, which would -- so that's what leads us to the
- 23 conclusion that -- prudence would say don't plan on anything
- 24 after the first of the year because we'll have 22,6 and we'll
- 25 be needing about 23 if we had a peak month. If we had a month

- 1 like last year, there may be some left.
- 2 Q. You're talking about a peak month for December?
- 3 A. For December.
- 4 Q. All right.
- 5 A. That's correct.
- 6 Q. So after December, does it look pretty much
- 7 like you're going to be riding the market or --
- 8 A. No. I --
- 9 Q. -- do you have other ideas?
- 10 A. If things went the way I'd like them to go,
- 11 the -- once there's a significant amount of gas used out of
- 12 the storage on A&R, I've had contact with the A&R folks -- in
- 13 fact, I'm now a licensed agent with A&R to be able to put gas
- 14 under their system. Once they've gotten to get some gas out
- 15 of storage, they would let do us an overrun purchase and put
- 16 more gas into storage than the 900 a day. If gas rates are
- 17 where they are currently, I would anticipate doing that and
- 18 bringing the storage up to something close to the 55,000
- 19 maximum storage.
- 20 Q. Okay.
- 21 A. We would need to do a calculation to make sure
- 22 we didn't overrun, because the contract with A&R also requires
- 23 that the storage be down below 20 percent of capacity by the
- 24 1st of April. So we'd need to make sure we didn't get too
- 25 much in. But that would be my intent, would be to pick a day

- 1 when gas prices are down and try to fill storage. And
- 2 hopefully that will keep -- that would be preferable than to a
- 3 situation where we would buy a NYMEX strip for the rest of the
- 4 year less a discount.
- 5 Q. The gas prices today are about what,
- 6 approximately?
- 7 A. Spot market gas today is running -- I believe
- 8 we bought today at \$5.35, if I remember right.
- 9 Q. Okay.
- 10 A. We have seen it actually below \$5 over the
- 11 weekend last weekend, but we also -- at the start of last
- 12 week, it was up around 6 something. So it's pretty volatile.
- 13 Q. It's been fairly volatile for several months,
- 14 hasn't it?
- 15 A. It has. In fact, we -- when we initially
- 16 filled out -- when I filled out the PGA portion of our
- 17 application, we were actually looking at a PGA number at that
- 18 time of about \$8.75, so --
- 19 Q. Of course, that would -- when we're talking
- 20 about total rates, what does the PGA have to break for
- 21 residential customers to get over the 10.65? That's easy
- 22 math, but I didn't do it.
- A. That would be 7.65. And if I were to do a PGA
- 24 today based on the gas that's in storage and the weighted
- 25 average cost of gas in storage and based on the quotes that

- 1 we've gotten for NYMEX Futures less a discount -- and that
- 2 discount's about \$.50 discount for the A&R system -- we'd be
- 3 looking at a PGA today of about \$7.
- 4 Q. Okay. Now, if we get into a situation where it
- 5 starts getting colder than average, what kind of bad case
- 6 scenarios could we be looking at? And I understand that's not
- 7 necessarily predictable, but --
- 8 A. Well, I mean, my best hope would be that the
- 9 company and the Staff could come to some kind of a negotiated
- 10 stipulation in plenty of time for me to go out and buy the gas
- 11 in storage. Or alternatively, if gas prices come up to where
- 12 that doesn't look like a prudent thing to do, then we would
- 13 enter into some kind of a strip arrangement -- a NYMEX strip
- 14 less a discount.
- 15 Q. Tell me what you mean when you say NYMEX strip
- 16 arrangement, so it's clear?
- 17 A. Basically what you do is go to a company like
- 18 One Oak -- we would actually go to a minimum of three
- 19 companies -- we actually did that at one point already this
- 20 year. KTM, Incorporated went -- acting as our agent, went out
- 21 for some rough quotations for what we anticipated our future
- 22 gas supplies being. We just matched them up to last year's
- 23 usage.
- 24 And the numbers that came back was that we
- 25 could buy that gas going out into the future out through

- 1 April -- and selected April because that's the next PGA
- 2 adjustment period. And that they would sell us gas over that
- 3 time period for whatever the NYMEX strip was on whatever day
- 4 we locked in less 50.5 cents.
- 5 Based on that and the NYMEX Futures, you can
- 6 calculate what your numbers would be on a day-by-day basis or
- 7 a month-by-month basis, which is how those contracts are
- 8 usually done if they're futures like that.
- 9 Q. Did you get any approximations run if you had
- 10 to do it for the Gallatin and Hamilton systems?
- 11 A. The last time I did that was about three or
- 12 four weeks ago when we were looking at the application
- 13 initially. And at that time it was 8.75. Today it would be
- 14 considerably less than that.
- 15 Q. That was the current gas price, so that was the
- 16 figure that you got off the average?
- 17 A. That was the figure that we calculated based on
- 18 the NYMEX strip and the discount. If we did that today -- in
- 19 fact, I figured that as part of this -- this PGA rough
- 20 calculation and --
- Q. Okay. Good.
- 22 A. -- we'd be looking at about \$7.46 today.
- 23 Q. Okay.
- 24 A. That's including the 96 cents transportation on
- 25 A&R.

- 1 Q. It is?
- 2 A. Yeah. That -- it would actually be about 6.50
- 3 today and then you've got 96 cents on A&R for a total of 7.46.
- 4 But the WACOG on the gas that's in storage right now is only
- 5 about 6.30, so it's going to tend to bring that down somewhat.
- 6 Q. If you're starting next year and you had the
- 7 system preparing for the next winter, 2005/2006, how much
- 8 would you likely be trying to hedge with storage and other
- 9 mechanisms going into the winter? What's your normal
- 10 practice?
- 11 A. Normally -- well, in Colorado we don't have the
- 12 luxury of the storage situation that you have here.
- 13 Q. I see.
- 14 A. There aren't any large storage fields in
- 15 Colorado except -- well, there's some up in Wyoming, but the
- 16 costs are considerably higher for storage than they are in
- 17 Missouri. What we're anticipating and what's actually in my
- 18 draft PGA filing that I'm working on is that we would take --
- 19 we would have storage essentially full by the winter PGA
- 20 filing. And that we would set a PGA rate based on using
- 21 80 percent of the gas that's in storage at whatever the WACOG
- 22 was and then filling out the rest of the usage with a NYMEX
- 23 strip as I described.
- Q. So basically 100 percent hedged with that
- 25 mechanism?

```
1 A. Yes.
```

- 2 Q. Okay.
- 3 A. That's -- in Colorado we do 100 percent hedge.
- 4 We just have to do it all on the NYMEX strip.
- 5 Q. I see.
- 6 CHAIR GAW: I don't know if Commissioner Murray
- 7 has questions.
- 8 COMMISSIONER MURRAY: I don't.
- 9 CHAIR GAW: Let me just double check.
- 10 I think I'm done. I think that's all I have.
- 11 Thank you, Judge.
- 12 JUDGE RUTH: I'll ask the City of Gallatin and
- 13 City of Hamilton if you have questions for this witness?
- MR. COWHERD: No questions.
- JUDGE RUTH: Public Counsel?
- 16 MR. MICHEEL: Yes. I have a couple questions.
- 17 BY MR. MICHEEL:
- 18 Q. Mr. Johnston, could you tell me about your
- 19 company's experience with converting customers from propane to
- 20 natural gas and about your company's plans to market natural
- 21 gas if you are the successful bidder for the properties up for
- 22 sale?
- 23 A. Yes. As Mr. Anderson noted earlier, we began
- 24 operations in '97 with zero customers. We now have
- 25 approximately 6,500 people contracted for gas. We currently

- 1 have about 5,200 or 5,300 of those actually on gas. The
- 2 remaining folks are people that we will be converting between
- 3 now and probably mid-February of this year as a result of our
- 4 latest expansion in the state of Colorado.
- 5 We -- when we go into an area, we go in and we
- 6 look at the number of homes, we figure out about -- you know,
- 7 70 percent of those folks about what the income would be off
- 8 of those at our current rate structure for the areas that are
- 9 most adjacent to it from the company. And then we sit down
- 10 and work out, you know, what an income would be and based off
- 11 that income and our allowed rate of return, we figure out what
- 12 our maximum capital investment would be.
- 13 And then if that -- if those numbers all match,
- 14 indicating that that's a reasonable project to do to maintain
- 15 a rate of return close to our existing system, we'll go in and
- 16 we'll market that area. We won't build anything into that
- 17 area until we reach a number of customers that would pay the
- 18 interest on a construction loan to build that system.
- 19 Once we get enough customers committed to
- 20 taking natural gas to meet that commitment, then we start
- 21 buying materials and getting ready for construction. Of
- 22 course, all of that is contingent upon getting the CPCM from
- 23 the State of Colorado, which normally would have happened, you
- 24 know, the year previous to that.
- 25 And so then at that point we'll start

- 1 marketing. Our experience is that in the last five years,
- 2 we've not had any areas that we went into that we've not been
- 3 able to convert 80 percent of the people in the area from
- 4 propane to natural gas.
- 5 We also generally get about 25 percent of the
- 6 people that are all electric to convert. That's actually up
- 7 from when we first started the company. When we started off,
- 8 we were at about 70 percent. We've learned some things since
- 9 then about marketing natural gas.
- 10 Don't know if we will be able to duplicate that
- 11 in the state of Missouri. There are different market forces
- 12 here than there are in Colorado, but as Mr. Anderson pointed
- 13 out, we have looked at this project as just the existing
- 14 customers and it does work and does meet our criteria just the
- 15 way it is.
- 16 At the same time, the system as-built has
- 17 mainline in front of approximately 2,100 people. And only
- 18 about 720 of those are on natural gas. So the -- it would
- 19 appear that there is considerable room for expansion without
- 20 putting in any additional mains.
- 21 MR. MICHEEL: That's all the questions that I
- 22 have. Well, let me ask one more.
- 23 BY MR. MICHEEL:
- Q. If MGU is successful, are you planning on
- 25 aggressively marketing natural gas in your certificated areas?

```
1 A. Depends on what you mean by "aggressively
```

- 2 marketing". You know, Mr. King pointed out in his testimony
- 3 that they've done door to door already. We would probably go
- 4 back and re-do that at some point in the future.
- 5 At the present time, I think, you know, what
- 6 we'd like to do is acquire the systems and operate them, you
- 7 know, for the next six to eight months and just kind of let
- 8 everybody become aware that there's a new company that's taken
- 9 over the system and see what happens.
- 10 We have reason to believe from some things that
- 11 have happened that there are a number of people who would like
- 12 to hook up to natural gas. There's also been a capital
- 13 constraint on the system for the last couple of years that
- 14 folks who wanted to hook up to gas were not able to because
- 15 the city didn't want to put any more money in for additional
- lines and neither did the trustee. So we'll bring some
- 17 additional capital to the table for running those service
- 18 lines and getting more people hooked up.
- MR. MICHEEL: Thank you.
- JUDGE RUTH: And Staff?
- 21 MR. FRANSON: No questions, your Honor.
- JUDGE RUTH: Okay then. Any follow up from
- 23 MGU, Mr. Cooper?
- MR. COOPER: No, thank you, your Honor.
- JUDGE RUTH: Okay. Then, Mr. Johnston, you may

- 1 step down. Thank you very much.
- 2 And I'll return to you, Mr. Chairman. Do you
- 3 have additional questions?
- 4 CHAIR GAW: Just a few.
- 5 And I want parties to tell me what questions
- 6 the Commission needs to answer. And, in particular, if we
- 7 conclude that we do have jurisdiction over the approval of the
- 8 transfer, what questions do we need to answer? And if we
- 9 conclude that we do not, but we're merely looking at whether
- 10 or not to approve certification and encumbrance issue on the
- 11 assets, what questions do we need to answer? Whoever wants to
- 12 go. I wasn't especially trying to go to you, Mr. Cooper,
- 13 but --
- MR. COOPER: I'll take a first shot, if that's
- 15 all right.
- 16 CHAIR GAW: Feel free. Feel free. Yes, sir.
- 17 MR. COOPER: In terms of the questions that MGU
- 18 would like the Commission to answer, I think the easiest place
- 19 to look would be to the wherefore clause of our initial
- 20 application in this matter. And I think those items are
- 21 listed there.
- 22 In specific answer to your hypothetical, the
- 23 simplest way to say it I think is that we obviously would like
- 24 the Commission to grant a certificate of public convenience
- 25 and necessity. I think that based upon the -- and I need to

- 1 do some final checks on this, but based upon the section
- 2 numbers that were provided by the Staff in its pleading today,
- 3 I think the company and the Staff are probably in agreement on
- 4 what that area should look like. So that's item No. 1.
- 5 Item No. 2 is permission to encumber the assets
- 6 to be acquired and that approval being granted in accordance
- 7 with 393.190. So that's item No. 2.
- 8 The hypothetical situation, if the Commission
- 9 believes that under 393.190 that the sale, transfer,
- 10 assignment of these assets needs Commission approval, we would
- 11 like that approval. On the other hand, if the Commission
- 12 determines that it does not have jurisdiction over the sale,
- 13 assignment, transfer of those assets, we believe we need a
- 14 statement to that effect from the Commission, a
- 15 straightforward statement that the Commission, for whatever
- 16 reasons, believes it doesn't have jurisdiction and, therefore,
- 17 does not need to -- does not need to approve the sale,
- 18 assignment, transfer of those assets.
- 19 CHAIR GAW: Okay. And I might follow up just
- 20 briefly on the question. If we determine that we do have
- 21 jurisdiction for the approval under the Ag Processing case
- 22 that was over -- what, if anything, do we need to analyze in
- 23 regard to the acquisition costs in this matter?
- 24 MR. COOPER: Well, we're in a little different
- 25 situation here. We're --

```
1 CHAIR GAW: Well, I know. But I'm asking it
```

- 2 for that reason.
- 3 MR. COOPER: We have no acquisition premium.
- 4 The purchase price should not be a mystery to anyone, is less
- 5 than --
- 6 CHAIR GAW: Less than book. Right?
- 7 MR. COOPER: Less than book. Less than the
- 8 original cost net depreciation. So we do not have an
- 9 acquisition premium. We would have an acquisition discount
- 10 situation.
- 11 CHAIR GAW: So what is that issue and how does
- 12 it develop and when?
- 13 MR. COOPER: There are many smiles because
- 14 that's a part of some of the negotiations that have taken
- 15 place thus far.
- 16 CHAIR GAW: I assumed that.
- MR. COOPER: The company has suggested -- well,
- 18 let's back up.
- 19 The company did not suggest how to treat that
- 20 issue one way or the other in its initial application. The
- 21 Staff in its original recommendation indicated that it
- 22 believed that rate-base should be set at the purchase price,
- 23 equal to the purchase price.
- 24 The company, not surprisingly, took the
- 25 position that, you know, wait a minute, that's contrary to

- 1 some things that the Commission has said this year in terms of
- 2 reliance upon original cost, pointed out a couple of those and
- 3 indicated at least in its response to Staff that it thinks
- 4 there's grounds that rate-base should, in fact, equal the
- 5 original cost and not the purchase price of these assets.
- 6 Today the Staff in its reply has probably equally said
- 7 strongly that it really means purchase price. So certainly
- 8 there's some disagreement there.
- 9 I probably have to -- you know, that being the
- 10 case, I'd have to talk to my client about where we come out in
- 11 the end on that. My personal opinion is that that there's
- 12 some things in between those two extremes that perhaps are
- 13 acceptable to us and perhaps would certainly address some of
- 14 the other parties' concerns, but we have to work through
- 15 those.
- 16 CHAIR GAW: I'm not trying to get into your
- 17 settlement discussions, but I am interested in knowing if this
- 18 Commission has to make some determination, if we were to
- 19 assume jurisdiction in regard to how that impacts, if at all,
- 20 the public interest or not detrimental to the public interest
- 21 standard on an acquisition or sale of the property. And I
- 22 don't know that there is an answer that's clear to that, but
- 23 if you have guidance, I'm looking for it.
- 24 MR. COOPER: It is a tough question because I'm
- 25 not always sure that I understand exactly what the court was

- 1 saying in that Ag Processing case that you refer to. I've
- 2 read it several times since then --
- 3 CHAIR GAW: Yes, sir.
- 4 MR. COOPER: -- and there's a lot in there that
- 5 can be read several different ways.
- 6 Certainly we do not have the situation that was
- 7 present in that transaction, which is a purchase price that
- 8 exceeded the original cost -- a purchase price that exceeded
- 9 the original cost and, thus, some sort of need for the
- 10 Commission to make a determination as to whether utilization
- 11 or recovery of that acquisition premium was in the public
- 12 interest or not.
- 13 CHAIR GAW: Yes, sir.
- 14 MR. COOPER: Because we have a price that is
- 15 less than original cost, I certainly would argue that
- 16 maintaining original cost just doesn't beg that question, I
- 17 guess, for lack of a better way to put it.
- 18 CHAIR GAW: And I quess I'll throw this to you
- 19 as a -- sort of as a question. Isn't the question in this
- 20 case where the system was built without regulatory oversight
- 21 one where you, after the fact, have to do some sort of a
- 22 prudence review to determine what the appropriate costs should
- 23 have been to build a system for these two cities? And isn't
- 24 that what you're really talking about when you're looking
- 25 toward determining what the appropriate amount is to put in

- 1 rate-base when you get the system into a regulated
- 2 environment?
- 3 MR. COOPER: Well, it certainly points out the
- 4 fact that where -- where the rubber meets the road on this
- 5 question is a rate case some day. That's really where the
- 6 rubber meets the road. What is the prudent investment that
- 7 the company should earn a return on. So again, I think that's
- 8 where it meets the road.
- 9 I mean, that doesn't mean, in my mind, that the
- 10 answer is, well, you should write off all -- everything above
- 11 the purchase price and only put into rate-base the purchase
- 12 price. I don't think that any better answers the question
- 13 that you've posed.
- 14 CHAIR GAW: And I'm not agreeing or disagreeing
- 15 with you, but it strikes me that if you make the assumption
- 16 that the premise for my question is accurate, that there may
- 17 still be some question that's somewhat along the same vein as
- 18 what Ag Processing raised about if we have authority over the
- 19 approval of this transaction, whether or not we should be
- 20 making some determination in regard to how that impacts
- 21 rate-base now and not later.
- 22 And so I guess what I'm somewhat struggling
- 23 with here is if we assume jurisdiction over the transaction,
- 24 are we going to have to make some determination along that
- 25 line? And I think I heard your position that we could wait

- 1 until the rate case, but I guess I'm suggesting to you that
- 2 I'm struggling about whether or not that's a black and white
- 3 answer. And I don't -- I'm not suggesting that I know the
- 4 answer either, but --
- 5 MR. COOPER: Well, and the practical side of it
- 6 is that my client wants to know, needs to know some of those
- 7 answers to know whether it should invest the dollars that are
- 8 involved in this transaction. And, again, that's not the
- 9 legal side of it, but from my client's standpoint, that's a
- 10 practical side of whether they invest or don't invest.
- 11 CHAIR GAW: Yes, sir. Okay. I might -- thank
- 12 you, Mr. Cooper.
- 13 I might see whether or not the other -- Public
- 14 Counsel or Staff wants to tackle that set of questions that I
- 15 had.
- MR. FRANSON: Well, Mr. Chairman, the Staff
- 17 certainly has -- and the other parties have laid out the
- 18 standard for the certificate of convenience and necessity.
- 19 And obviously if we get past that threshold, then the next
- 20 question is the transaction.
- 21 And Staff has actually dealt with the question
- 22 of Commission jurisdiction in the pleading -- Staff's pleading
- 23 and Staff's recommendation specifically on the pleading part
- 24 beginning at page 2 -- I'm sorry, page 3 through 5. And
- 25 that's based on Section 393.190.2.

```
In regard -- and then obviously there is a
```

- 2 requirement if you get past that, whether it's -- if you're
- 3 past the certificate and you get to the jurisdiction, if the
- 4 Commission assumes jurisdiction, Staff believes -- and I would
- 5 defer to Mr. Oligschlaeger on this matter -- that yes, a value
- 6 needs to be determined at this point in time. That seemed to
- 7 be the general idea of the Ag Processing case, that the
- 8 Commission needs to set a value of the -- at least of the
- 9 rate-base. But if there is no jurisdiction, then that issue
- 10 would seem to be avoided until a rate case. And -- yes, sir?
- 11 CHAIR GAW: Mr. Franson, if we are to make some
- 12 determination of the value of -- of the appropriate value of
- 13 this property for purposes of rate-base in this proceeding, I
- 14 certainly haven't heard any evidence -- not any sufficient
- 15 evidence -- not sufficient evidence for us to make any kind of
- 16 a determination about what that is up to this point in time.
- Now, I'm not suggesting that that was the
- 18 purpose of this hearing. It was not, in my opinion, so don't
- 19 misunderstand. But in regard to what would be necessary for
- 20 us to work through in a hearing process to that point, it
- 21 seems to me that would require additional work in the hearing
- 22 room at some point. And I'm sorry to interrupt, but that's --
- 23 I just want to make that notation. You correct me if you
- 24 think that that's not true.
- MR. FRANSON: Well, in the form of actual

- 1 evidence before this Commission, I would agree at this point.
- 2 However, there is a specific number, and we cannot mention
- 3 that number at this point in time, but the proforma financial
- 4 information is based on that. And the company's asked for
- 5 something specific. Staff has responded to that.
- And I would suggest that putting those
- 7 documents into evidence would give the Commission a starting
- 8 point. Both the company -- it would give us something. But
- 9 is there any specific evidence from witnesses at this point in
- 10 time on that issue? No, sir, there's not.
- 11 CHAIR GAW: Okay.
- 12 MR. FRANSON: And that's due to the expedited
- 13 nature of this entire thing.
- 14 CHAIR GAW: I understand. I just wanted to
- 15 clarify.
- 16 Public Counsel?
- 17 MR. MICHEEL: As I said before, Commissioner, I
- 18 think there are three issues that need to be decided, the
- 19 certificate issue, the encumbrance issue and the sale and
- 20 assignment of transfer issue, and I think we've kind of hashed
- 21 through those.
- 22 With respect to the last issue that you brought
- 23 up, I think I agree with your proposition of the question,
- 24 what we have here is a negative acquisition adjustment. And
- 25 what I think -- my interpretation of the Ag Processing case is

- 1 saying the Commission has to be aware of -- in that case it
- 2 was a positive acquisition adjustment; in this case it's a
- 3 negative acquisition adjustment.
- 4 But the Commission has to be aware what impact
- 5 either that positive or negative acquisition adjustment is
- 6 going to have down the road on setting just and reasonable
- 7 rates and make at least some basic a priori determination that
- 8 either we need to say no up front, that acquisition adjustment
- 9 is too big, or in this case, no, if you have a original cost
- 10 rate-base, you're not going to be able to charge customers the
- 11 rates necessary to collect that so you have to take -- so you
- 12 can make this a going concern.
- 13 Now, I fully -- you know, we're going to meet
- 14 with the company and try to work through this issue, but, you
- 15 know, to the extent that we can't, again, I agree with you --
- 16 to the extent that we can't come to an agreement on issues and
- 17 we have outstanding issues where the parties take different
- 18 views, we're going to need to come back and have a hearing and
- 19 put on some evidence as to, for example, why, you know, we
- 20 believe the original cost should be X and why they believe the
- 21 cost should be Y and do that.
- 22 It's my hope we don't have to do that, but that
- 23 would be my belief of what the process would be and that would
- 24 be my interpretation of what Ag Processing says. Now, I don't
- 25 think that Ag Processing stands for necessarily the

1 proposition that you have to say in cement that the cost is

- 2 going to be Y.
- 3 CHAIR GAW: Mr. Micheel, would you agree with
- 4 me that Ag Processing would allow this Commission to say in
- 5 this worst case scenario, the Commission still taking that
- 6 into account would approve the transaction as not detrimental
- 7 to the public? And I'm not talking about this case, but in
- 8 general that that can be a way to address the Ag Processing --
- 9 MR. MICHEEL: Yes. And I think when you look
- 10 at the facts of what happened in Ag Processing, essentially
- 11 what the Commission did was punt. They didn't opine in any
- 12 way, shape or form. And I think what you're saying is we're
- 13 going to opine in some way other than we're just sticking our
- 14 head in the stand and not doing anything. And I think they
- 15 might feed the bulldog up the street and over in Kansas City.
- 16 CHAIR GAW: Well, to the extent that you all
- 17 are able to work through your issues, I think that provides
- 18 some more certainty in regard to how we might be able to
- 19 handle it. Without knowing what that would be, I couldn't
- 20 assess it, but we think that would be helpful.
- 21 One more question. I didn't clarify this,
- 22 although I think it's probably crystal clear, Mr. Cowherd.
- 23 You represent both City of Gallatin and City of Hamilton.
- 24 Correct?
- MR. COWHERD: That's correct.

```
1 CHAIR GAW: And the City of Hamilton and City
```

- 2 of Gallatin, two of my very favorite places in Missouri, both
- 3 of them are here on record telling this Commission that they
- 4 think that this sale is in the best interest of the city and
- 5 the residents that are served by -- served by and potentially
- 6 served by this line?
- 7 MR. COWHERD: That's correct, your Honor.
- 8 CHAIR GAW: Okay. That's very important to me
- 9 to know that. And I think it was -- it's easy to assume that,
- 10 but I wanted to make sure.
- 11 MR. COWHERD: Yeah. I think our position would
- 12 be that, you know, the customer base, the citizens of both
- 13 respective cities would be best served by the -- in one manner
- 14 or another, whether you have jurisdiction or don't have
- 15 jurisdiction, of this sale being permitted to proceed.
- 16 It will add -- as has been testified to here
- 17 today, it will add a level of capital that is currently not in
- 18 the current system. It will allow customers who want natural
- 19 gas to be served because there will be money to extend lines.
- 20 It would allow purchasing of gas adequately and in a timely
- 21 fashion that we're not able to now.
- 22 And it relieves -- frankly, from the
- 23 governmental standpoint it relieves a burden that we now have
- of operating a system which we're really doing for free.
- 25 We're doing really at -- we receive nothing other than just

- 1 reimbursement of expenses. So it relieves a governmental
- 2 burden.
- 3 So I think from both standpoints it's -- we
- 4 think it's very important that this go through. I would also
- 5 note -- and I don't think this history was out there. You
- 6 know, Gallatin actually turned back their system in January of
- 7 '04. We have been marketing or attempted to market the
- 8 system, including the hiring of investment bankers, since
- 9 early in the spring.
- 10 And it's been a very, very difficult process to
- 11 find a company, although we've had a lot of inquiries, who
- 12 would be interested in taking over this particular system. It
- 13 has to be a company that wants to go out in the rural area,
- 14 that's not interested in an urban area or rapidly growing
- 15 communities. And so it has to be someone that's kind of
- 16 familiar with that.
- 17 And we think in this case, based on our
- 18 conversation -- and Mr. King alluded to that -- that we found
- 19 a pretty good match for the area. They're used to dealing in
- 20 rural areas, you know, they're a small enough company that I
- 21 think the people there are comfortable with them and they've
- 22 indicated that they're willing to make some capital
- 23 investments in the system that we think would make it work.
- 24 So that's the reason we would urge the Commission to take some
- 25 action as soon as possible. Certainly we would like it before

- 1 the 30th.
- 2 CHAIR GAW: And, Mr. Cowherd, I want to say
- 3 that we scheduled this on-the-record very quickly, and you all
- 4 know that, to try to address some of the Commissioners'
- 5 questions. We appreciate the fact that on short notice you
- 6 are here. And I think it's very helpful.
- 7 And I know the company brought people in from
- 8 Colorado. We really didn't expect you to be able to do that,
- 9 Mr. Cooper, but it was helpful from my standpoint to hear from
- 10 the individuals that you brought in. Regardless of what we do
- 11 one way or the other, I just want to express my appreciation
- 12 for the fact that you all were here for us to have some of
- 13 those questions answered. We are trying to address this as
- 14 quickly as we can. We had this delivered to us just on very
- 15 short notice ourselves.
- 16 MR. COWHERD: We understand that, Commissioner.
- 17 And we appreciate, you know, the Commission's efforts and also
- 18 the Staff's efforts because we understand they've really kind
- 19 of moved this up the chain to try to get something done, so we
- 20 appreciate that.
- 21 CHAIR GAW: And, Commissioner Murray, I'm
- 22 finished.
- 23 COMMISSIONER MURRAY: Thank you. I'd just like
- 24 to ask the city -- and I don't know if you want to put your
- 25 witness on or, Mr. Cowherd, if you'd like to attempt to try to

1 answer my questions, but the municipality held themselves out

- 2 as suppliers of gas -- natural gas to the citizens. Right?
- 3 MR. COWHERD: Right. Operators of the system,
- 4 that's correct.
- 5 COMMISSIONER MURRAY: Doesn't the municipality
- 6 have the ability to subsidize its operations out of its
- 7 general revenue?
- 8 MR. COWHERD: Yes. And we have done that.
- 9 Each of the cities subsidized -- in the case of the City of
- 10 Hamilton, they spent approximately \$97,000 in subsidies out of
- 11 the general funds and they've --
- 12 COMMISSIONER MURRAY: When was that and for
- 13 what period of time are we --
- 14 MR. COWHERD: That was from the beginning of
- 15 their operation. That was from 19-- let's see, 199-- 1998
- 16 through current.
- 17 The City of Gallatin has expended approximately
- 18 \$1.6 million from their revenues.
- 19 COMMISSIONER MURRAY: Since?
- 20 MR. COWHERD: Since 1996. The problem,
- 21 Commissioner, is that the cities are small and they have
- 22 limited funds and that's a rather substantial -- for these
- 23 size cities, that's a rather substantial subsidy to -- and
- 24 they simply ran out of money to continue to do this.
- 25 COMMISSIONER MURRAY: Has that become an issue,

- 1 a political issue at all in those cities?
- 2 MR. COWHERD: Well, I think if you would ask
- 3 the administrative people that are here, they would say yes,
- 4 it obviously has become a question because the ability of them
- 5 to provide other services such as streets, electrical
- 6 services, in the case of the City of Gallatin, sewer and water
- 7 are obviously impacted if you're using all your funding to
- 8 subsidize one department. And so that's a reason they took
- 9 the decision each of the -- each of the Board of Aldermen took
- 10 the decision to not appropriate again on the lease.
- 11 COMMISSIONER MURRAY: Did the city hold any
- 12 kind of -- either of the cities hold any kind of public
- 13 hearings to get input from the citizens about these issues?
- MR. COWHERD: Well, they had -- each of them
- 15 took action at City Council meetings. Of course, under the
- 16 Sunshine Law, they're required to give notice of those
- 17 meetings. I know I received some newspaper clippings of those
- 18 meetings, so there was quite a bit of publicity over this at
- 19 the public -- they didn't have a specific public hearing other
- 20 than the City Council meetings.
- 21 COMMISSIONER MURRAY: So do you know or do you
- 22 have any way of knowing how the citizens that would be served
- 23 by MGU view this transfer or this potential transfer?
- 24 MR. COWHERD: I would say they're indifferent
- 25 as to who serves them as long as the gas is provided in a

- 1 economical and a steady manner so that they're assured that
- 2 they're going to be served. I don't think they're going to be
- 3 tremendously upset that they're no longer being served by the
- 4 city if they know that their gas prices are going to be
- 5 similar to what they have been and the level of service will
- 6 be the same or similar.
- 7 One of the things that we're pleased about is
- 8 that M-- Missouri Gas Utilities has agreed to hire the
- 9 existing employees of the system, including Mr. King, as part
- 10 of the transition. In other words, they would take those
- 11 people over, they would pay them similar benefits, similar
- 12 salary and things. So we think it will be a very smooth
- 13 transition over to the private ownership.
- 14 COMMISSIONER MURRAY: And if there are service
- 15 problems today, what recourse do the customers have? Where do
- 16 they go?
- MR. COWHERD: Well, as with any municipal power
- 18 system, the ultimate recourse is to the city -- or Board of
- 19 Aldermen in this case, City Council. That's the Public
- 20 Service Commission for a public utility is the elected
- 21 officials.
- 22 COMMISSIONER MURRAY: And if they have billing
- 23 problems, where do they go?
- 24 MR. COWHERD: Same place. They go to the City
- 25 Hall, of course, first and deal with the people that have been

- 1 assigned, but ultimately their recourse is to the City
- 2 Council.
- 3 COMMISSIONER MURRAY: And it's your desire that
- 4 those customers no longer be able to come to the city, but
- 5 that they have to come to the Public Service Commission; is
- 6 that correct?
- 7 MR. COWHERD: I don't know that it's our
- 8 desire, but I think it's a -- just a function of being very
- 9 practical. We can no longer -- we reached the decision we can
- 10 no longer afford to subsidize the system.
- 11 In fact, we had -- we were required -- actually
- 12 Hamilton was required to do -- have a study done in 2002 in
- 13 which, you know, the problem was obviously they weren't making
- 14 money, they were losing money, they were having to subsidize
- 15 the system. The trustee required a study be made. The
- 16 trustee's options were sell the system, shut the system down,
- 17 continue to subsidize it. That was the three options given to
- 18 them.
- 19 The -- shutting the system down and abandoning
- 20 it really seemed a little harsh and we wanted to avoid. We
- 21 were -- no longer had the ability to subsidize it because we'd
- 22 used up most of the available reserves and that was impacting
- 23 other operations of the city. Selling it was -- was feasible,
- 24 but we didn't -- you know, although we attempted several
- 25 different things, including refinancing, trying to stretch the

- 1 terms, you know, we simply weren't able to do it because you
- 2 had a system that was not a profitable system. Like selling
- 3 any business, it's hard to sell a business that doesn't make
- 4 money. It's very hard.
- 5 So are we glad that they can't come to the City
- 6 Hall and raise their complaints? No. That they would have to
- 7 come down here? No. But I think in this case it's a
- 8 practical solution and probably the only solution is to bring
- 9 them in.
- 10 We are glad that they would be able to -- when
- 11 they call up, we can -- they can call up MGU, they -- and they
- 12 say they want to be extended, they can say, We can do it,
- 13 rather than saying, Sorry, we don't have any money right now
- 14 to extend the lines to your house. So, yeah, we think
- 15 that's -- I think that's a good thing. And I think overall,
- 16 you know, the fact that MGU will be much better capitalized
- 17 and are willing to raise -- have the ability to raise some
- 18 money is probably a good thing in the long run. So like
- 19 everything else, there's tradeoffs.
- 20 COMMISSIONER MURRAY: Okay. I'm never real
- 21 pleased when I see what appears to be a problem being passed
- 22 to another -- passed on to another jurisdiction without every
- 23 effort made to solve that problem. And I don't know -- I
- 24 can't tell from what we've heard here whether the city's
- 25 really made every effort to solve the problem. But that's

- 1 just an aside and it's not going to have a bearing on what
- 2 happens here, but that's just something --
- 3 MR. COWHERD: Commissioner, I certainly could
- 4 have brought -- and again, very short notice and not clear
- 5 exactly about what our purpose was in coming down here. I
- 6 certainly could have brought evidence that the city -- I mean,
- 7 we have basically been operating the system since 1996 in
- 8 Gallatin's case and subsidizing it, that we have made numerous
- 9 efforts to try to, quote, solve our own problem.
- 10 And sometimes you just reach a solution that,
- 11 you know, you don't necessarily like it, but sometimes walking
- 12 away from a deal is the answer to the solution. And we're not
- 13 trying to dump anything in your lap. That's only occurring
- 14 because of the fact that they're a regulated utility and they
- 15 need to be down here.
- 16 But, you know, as far as our system, you know,
- 17 we've attempted to refinance, we've attempted to do all those
- 18 things. Honestly, the city has consulted with numerous
- 19 advisors and simply run into a dead end. In fact, the
- 20 trustees -- and I'm sorry they're not here today -- but the
- 21 trustees themselves have brought in advisors. Once we
- 22 non-appropriated, they brought in advisors and looked at the
- 23 system.
- 24 And very experienced ones -- one of them had
- 25 had a lot of experience with El Paso Gas, was an executive

- 1 with them for a number of years. His conclusion was, at least
- 2 in Hamilton's case, there's no hope, it won't work. So, you
- 3 know, again, we're delighted we found a buyer.
- 4 COMMISSIONER MURRAY: Okay. Well, there was
- 5 language somewhere in the -- I don't have it in front of me,
- 6 that the city chose not to continue its payments.
- 7 MR. COWHERD: That's -- I mean, it's
- 8 voluntarily. It was a vote. They vote to approve the budget,
- 9 they don't vote to approve the budget. It's voluntarily but
- 10 it's no different then if you have a house payment and have no
- 11 money in your pocket, I guess you voluntarily elect not to
- 12 make it but you couldn't make it if you wanted to. So it was
- 13 simply business. Simply a business decision at that point.
- 14 COMMISSIONER MURRAY: Okay. Thank you.
- That's all I have, Judge.
- 16 CHAIR GAW: I do have a couple of follow ups
- 17 and then I think I'm completely done. First of all, Public
- 18 Counsel, have you all had input from -- I realize time has
- 19 been short. Have you had input from the public in Hamilton or
- 20 Gallatin in regard to whether or not this is something that
- 21 the public would view positively to follow up on Commissioner
- 22 Murray's question?
- 23 MR. MICHEEL: I have received one call from a
- 24 customer. And it was a question about the franchise agreement
- 25 with respect to the city. And I indicated to them that that

- 1 was not something that was within our purview here. And I
- 2 passed that customer's concern on to Mr. Cooper and I'm
- 3 assuming he passed that concern on to the folks at MGU. And
- 4 that was -- that's the only customer contact that the Office
- 5 of Public Counsel has had.
- 6 CHAIR GAW: Public Counsel is not asking for
- 7 any kind of a public hearing in Gallatin or Hamilton in regard
- 8 to this transaction?
- 9 MR. MICHEEL: We have not at this point,
- 10 Commissioner, no.
- 11 CHAIR GAW: Do you intend to?
- 12 MR. MICHEEL: I don't think we intend to given
- 13 the time frames.
- 14 CHAIR GAW: All right.
- 15 MR. MICHEEL: And given the fact that the city
- 16 was here today and has said their peace and indicated on the
- 17 record today that this is what the city wants to do.
- 18 CHAIR GAW: I quess I'm looking for -- I mean,
- 19 I recognize the city has elected officials to represent the
- 20 public and --
- 21 MR. MICHEEL: I believe in representative
- 22 government.
- 23 CHAIR GAW: -- and the transfer -- you're also
- 24 there to represent the public. Sometimes the interest of --
- 25 sometimes those interests are the same, sometimes they're not

- 1 necessarily.
- 2 MR. MICHEEL: I have not heard enough from the
- 3 folks and I have not contemplated asking for local public
- 4 hearings.
- 5 CHAIR GAW: All right. And, Mr. Cowherd, if
- 6 you don't want to name names, fine, but how did the City of
- 7 Hamilton and City of Gallatin get into this deal to begin
- 8 with?
- 9 MR. COWHERD: Like all public projects or a lot
- 10 of them, Judge, I think they start with a feasibility study
- 11 that, unfortunately, turned out to be inaccurate.
- 12 CHAIR GAW: Is that something that's still
- 13 doing business in --
- MR. COWHERD: Yeah. We think they are.
- 15 CHAIR GAW: They are?
- MR. COWHERD: Yeah.
- 17 CHAIR GAW: And has any action been taken in
- 18 regard to that entity?
- MR. COWHERD: No.
- 20 CHAIR GAW: Okay.
- 21 MR. COWHERD: Unfortunately, litigation costs
- 22 money too, so -- we have problems.
- 23 CHAIR GAW: That is true. It does cost money.
- MR. COWHERD: It's not free.
- 25 CHAIR GAW: Is there any repercussion

- 1 financially for Hamilton or Gallatin after this sale, whatever
- 2 it is, takes place under the Article 9 provision that you
- 3 referred to for any deficiency?
- 4 MR. COWHERD: There's no deficiency, Judge --
- 5 or Commissioner. There's -- because of the fact it was a
- 6 termination of a lease and, therefore, there's not a
- 7 deficiency, can't be a debt under constitutional laws so,
- 8 therefore, there would be no possibility of deficiency.
- 9 I don't want to say there's no financial
- 10 repercussions though. That would probably be a misstatement
- 11 because if the cities in the future -- and I discussed this
- 12 with both of them before they took the action. In the future
- 13 if they apply for bonds or anything else, they'll have to
- 14 disclose the fact that they non-appropriated. That could have
- 15 an impact on interest costs that they pay in the future on --
- 16 in future issues.
- 17 It may not. Depends on the market at that time
- 18 depends upon competition for their -- who's wanting to loan
- 19 them money. But, you I, know think they have to know there is
- 20 some possibility and I think they do know that, because I
- 21 discussed that issue with both groups of the city.
- 22 CHAIR GAW: Do you know whether or not those
- 23 cities had a rating for purposes of issuance of debt?
- MR. COWHERD: I would guess they're unrated. I
- 25 believe they're unrated, Judge.

1 CHAIR GAW: Okay. So we don't know what the

- 2 consequence of this might be then?
- 3 MR. COWHERD: No.
- 4 CHAIR GAW: Refresh my memory. Population --
- 5 Hamilton population and Gallatin?
- 6 MR. COWHERD: About 1,800 each.
- 7 CHAIR GAW: About 1,800 each. And are there
- 8 any lines outside of the city limits on either one of these
- 9 systems?
- 10 MR. COWHERD: Well, there certainly is on
- 11 Gallatin. The line comes down from Harrison County and
- 12 there's some branches off of it. Premium Standard Farms is a
- 13 very, very large user of the system and that's outside the
- 14 city limits obviously.
- 15 CHAIR GAW: What part of PSF is served by this
- 16 line?
- MR. COWHERD: Nursery, I believe. Feed mill,
- 18 nurseries and some hog facilities, hog confinement facilities.
- 19 CHAIR GAW: Okay. Thank you.
- Thank you, Judge.
- 21 JUDGE RUTH: Any additional questions from the
- 22 Bench?
- Okay. I have a few things that I need to
- 24 clean-up or clarify. After I do that, I'll give the parties
- 25 an opportunity to follow up on any question where they feel

- 1 they weren't asked to answer and someone else got an
- 2 opportunity. There may not be any of those. And you'll have
- 3 the opportunity for a closing statement if you wish.
- 4 But I wanted to clarify. One of the pleadings
- 5 indicated that the company has not yet received a final
- 6 franchise agreement from Coffey. Has that been taken care of
- 7 or is it on schedule?
- 8 MR. COWHERD: I'm not meaning to sound like I
- 9 represent everybody up there, but I represent the City of
- 10 Coffey, however, which is not too much to put on your resume
- 11 probably. But they have not met yet. The City Council has
- 12 not met on that.
- 13 They've asked me to come up and talk to them.
- 14 I decided that since the City of Coffey is only a few hundred
- 15 people, maybe I'll wait to see what you all are going to do
- 16 before I spent their time and their money to go up there and
- 17 talk to them and explain that to them. So the answer is no,
- 18 that's not been obtained. I don't think it will be a problem.
- 19 I'm not sure why it would be, but it has not been obtained.
- 20 JUDGE RUTH: Does anyone else feel the need to
- 21 comment on that? It answers my question, but if you want to
- 22 comment, you may.
- 23 Mr. Cooper -- I have a question for Staff. I
- 24 just want to clarify. In your recommendation, the list of
- 25 conditions --

```
1 MR. FRANSON: Yes, ma'am.
```

- 2 JUDGE RUTH: -- do all of those conditions
- 3 pertain only to the certificate of convenience and necessity
- 4 or are some of them -- in other words, one of Commissioner
- 5 Gaw's questions was earlier what do we need to do if we decide
- 6 we don't have jurisdiction over the transfer? I wanted to
- 7 make sure I understood if any of those conditions apply to the
- 8 transfer as opposed to the certificate of convenience and
- 9 necessity. And if you don't know, you can file something to
- 10 follow up, but I do need to know that at some point.
- 11 MR. FRANSON: I believe that the certificate of
- 12 convenience and necessity and the standards that go with it,
- 13 those conditions are contemplated as a condition of all of it.
- 14 But certainly as a condition on the certificate of convenience
- 15 and necessity.
- 16 And I guess Staff is looking at it as overall
- 17 for this thing to be approved, you would have the certificate,
- 18 the transaction and the encumbrance. But when it's all said
- 19 and done, those conditions need to be there and Staff would
- 20 attach those to their certificate of convenience and
- 21 necessity.
- 22 JUDGE RUTH: Okay. I'm not sure I'm getting my
- 23 question answered. If the Commission -- following Chair Gaw's
- 24 hypothetical, if the Commission decides it does not have
- 25 jurisdiction over the transfer, are there any of those

```
1 conditions then which the Commission would not need to impose?
```

- 2 Does that make sense? And you don't have to answer this now
- 3 if you need to review it, but I'll need to know that.
- 4 MR. FRANSON: I'll probably need to review it,
- 5 because what's coming to mind is the original cost issue. If
- 6 the -- if the Commission said we approve the certificate, but
- 7 we don't have jurisdiction over the transfer but we improve
- 8 the encumbrance, then the original cost I believe in that
- 9 analysis may go away. However, that is something that we need
- 10 to consider, but --
- 11 JUDGE RUTH: Let me just ask then that you
- 12 consider the question. I'm not going to impose a deadline,
- 13 but at some point in the near future would you follow up with
- 14 a pleading, either you or MGU. I don't care. Somebody.
- 15 MR. FRANSON: Before we do that, can we -- is
- 16 the question what conditions go away if the Commission says we
- 17 do not have jurisdiction over the transfer but was considering
- 18 approving the certificate and the encumbrance?
- 19 JUDGE RUTH: Yes.
- MR. FRANSON: Thank you.
- JUDGE RUTH: That's it absolutely.
- 22 MR. COOPER: Your Honor, I think that is --
- 23 they're Staff's conditions. I think Staff's going to have to
- 24 answer that question. I don't think --
- 25 MR. FRANSON: We will answer that as soon as we

```
1 can, but I may say it may be Monday before we can do that.
```

- JUDGE RUTH: That's fine.
- 3 MR. FRANSON: Okay.
- 4 JUDGE RUTH: Okay. That brings me to the next
- 5 question, the timetable expectations. Staff, you started out
- 6 in your opening statement and I believe MGU also made a
- 7 comment that there's a little bit of leeway that you -- the
- 8 parties plan on negotiating further, the Commission may not
- 9 have to issue a decision before November 30th, the date of the
- 10 sale.
- 11 And I would like some further guidance on that.
- 12 What happens if the Commission issues no order before the date
- 13 of the sale? Because if the parties are continuing and you
- 14 can't do anything before Monday, the Commission can't do
- 15 anything before the sale. Did you follow that?
- MR. COOPER: Not all of it, but this is
- 17 something I think I wanted to close with anyway, which is from
- 18 MGU's perspective -- and obviously the Commission sets its own
- 19 agenda and I have absolutely nothing to do with that. But the
- 20 way this matter had been working, it appeared that the
- 21 Commission was willing and there was the potential that the
- 22 Commission might have this matter on its agenda as soon as
- 23 next Tuesday, November 30th. I believe --
- JUDGE RUTH: Or Monday.
- 25 MR. COOPER: Or Monday, whenever it might be.

- 1 It's MGU's belief that because of the gas storage situation
- 2 that was described by Mr. Johnston, that there is -- there's a
- 3 little more breathing room than there was initially when the
- 4 application was filed.
- 5 And because of the situation that the parties
- 6 have now been able to at least stake out their positions,
- 7 clarify what the final issues are and would like -- I think
- 8 all the parties are at least willing and would like to have
- 9 some discussions around those issues that remain differences
- 10 between the parties, my client would ask the Commission that
- 11 it -- and I don't remember whether you meet on the 2nd of
- 12 December or not, but if you do, that the Commission put this
- 13 matter back until the 2nd of December to give us the little
- 14 bit of breathing room that would allow us to have some more
- 15 discussions and see where that leads us by December 2nd.
- JUDGE RUTH: Okay. I just --
- 17 CHAIR GAW: May I follow that real quick,
- 18 Judge?
- JUDGE RUTH: Yes.
- 20 CHAIR GAW: There's a piece that you all may
- 21 have stated earlier that I just need to see if this is the
- 22 case. The sale is scheduled for Tuesday?
- MR. COWHERD: Tuesday.
- 24 CHAIR GAW: If we wait until Thursday, then I
- 25 would have to assume that you all can put a condition in the

- 1 bid on Tuesday that would be -- would say it's subject to
- 2 Commission approval or that it is -- that you get your
- 3 certificate or whatever is necessary in order to complete the
- 4 transaction. Is that a good assumption or --
- 5 MR. COOPER: Well, Mr. Cowherd may have another
- 6 answer in addition to mine, but you have to keep in mind that
- 7 there are signed agreements already between MGU and the
- 8 trustees as to both the Gallatin system and the Hamilton
- 9 system, two separate agreements that have been executed
- 10 amongst the parties that do contain regulatory type provisions
- 11 such as you're describing.
- 12 CHAIR GAW: I would think that anyone else who
- 13 might come in -- most everyone else that might come in would
- 14 have a similar issue if they wanted to place a bid in excess
- 15 of what has already been placed. So I would think that would
- 16 not be a problem to the trustees --
- 17 MR. COWHERD: It would be on the same terms and
- 18 conditions, different price.
- 19 CHAIR GAW: Bottom line is it shouldn't be a
- 20 problem?
- 21 MR. COWHERD: Shouldn't be a problem.
- 22 CHAIR GAW: I'm sorry to interrupt.
- 23 JUDGE RUTH: If the Commission puts off making
- 24 a decision or issuing an order until December 2nd, when would
- 25 the parties propose to have something in writing to me so that

- 1 I can start drafting that order?
- 2 MR. FRANSON: As soon as reasonably practical.
- 3 JUDGE RUTH: I'll tell you that getting it to
- 4 me Wednesday doesn't make it reasonably practical for me to
- 5 have it done when the Commissioners have to have it read for
- 6 Thursday.
- 7 MR. COOPER: But I would suggest that it would
- 8 give you an indication as to the level of urgency and what
- 9 might be left in this proceeding by Thursday, December 2nd. I
- 10 realize that you might not be able to turn around and -- and I
- 11 have no idea to your first question, when we might be able to
- 12 provide you a stipulation, if we can provide you with a
- 13 stipulation.
- 14 But it would seem to me that if the parties
- 15 provide you with a stipulation on Wednesday, even if the
- 16 Commission is not familiar enough with that stipulation to
- 17 vote out an order on Thursday, it's certainly -- depending on
- 18 the conditions -- gives you an indication that either you're
- 19 closer or farther away from a decision then you thought. And
- 20 hopefully that would allow us -- the Commission to then give
- 21 itself sufficient time to be familiar with and comfortable
- 22 with whatever stipulation might be filed and voted out and an
- 23 order if not December 2nd some time not too far in the distant
- 24 future.
- 25 MR. FRANSON: Your Honor, an alternative may be

- 1 that perhaps at some point late Tuesday or even early
- 2 Wednesday morning if nothing has been filed, perhaps the
- 3 parties need to have some kind of contact with you via phone
- 4 conference of where we stand. That may give you some
- 5 indication. If that -- that would be a possible alternative
- 6 at least to give you some sense of where the parties are on
- 7 reaching an overall agreement.
- 8 JUDGE RUTH: Well, I'm not sure I understand.
- 9 Are you proposing that nothing be filed until December 2nd or
- 10 that the Commission not discuss any -- or make a decision
- 11 until December 2nd; therefore, you'd file something by
- 12 December 1st?
- 13 MR. COOPER: The latter, your Honor.
- 14 JUDGE RUTH: Okay. I don't make that decision,
- 15 but I would imagine that the Commissioners would consider that
- 16 suggestion.
- MR. COOPER: As I said, that's merely a request
- 18 from my client. And obviously the Commission will have to do
- 19 with it what it sees fit.
- 20 CHAIR GAW: Judge, just to partially respond
- 21 that, I mean, the Commission is willing to work with the
- 22 parties on this. And we need all the information that's
- 23 necessary to make this decision.
- 24 I will -- I will also recall the markets have
- 25 been very volatile. And I don't -- I don't want to see us

```
1 moving when -- when tomorrow it's snowing and if it's snowing
```

- 2 in other places around, I don't want to see us start seeing
- 3 those prices bounce back up and then be in a position where
- 4 everyone's telling me the prices are going up a buck or two
- 5 and -- and all of these things that we were discussing today
- 6 are really no longer reality.
- 7 So, I mean, we're all having to deal with a
- 8 balancing act here, but please bear that in mind as you're
- 9 talking to one another and how that could impact the consumers
- 10 down the road.
- MR. COOPER: Yeah. And certainly that impacts,
- 12 Commissioner, my client as well. I mean, they have no
- 13 interest in finding themself in a situation where higher price
- 14 gas is all they can obtain. It doesn't further their interest
- 15 in the long run to get into that position, so --
- 16 JUDGE RUTH: Then I will leave it with I will
- 17 hear something from the parties, preferably in writing but if
- 18 not in writing, then a joint telephone conference by
- 19 December 1st. Is that your understanding? I mean, unless --
- MR. COOPER: That's fine, your Honor.
- 21 JUDGE RUTH: -- the Commission orders
- 22 otherwise, I can tell them we'll hear something by
- 23 December 1st unless the Commission orders otherwise.
- Okay. Did anyone else have a comment?
- 25 I have discussed this with one of the

- 1 Commissioners and we realize that this question might be
- 2 jumping ahead a little bit, but I'll ask. Can you tell me if
- 3 and when it comes time for a rate case, what procedure would
- 4 be used? Would this company be eligible for a small company
- 5 rate case? Staff?
- 6 MR. FRANSON: I don't think we've contemplated
- 7 that. Mr. Oligschlaeger?
- 8 I don't know if there is a small rate --
- 9 JUDGE RUTH: There is.
- 10 MR. FRANSON: There is. Okay. For gas?
- 11 JUDGE RUTH: There is. It's 4 CSR 240-3.240.
- 12 And, like I said, there's been a discussion between myself and
- 13 at least one other Commissioner and I wanted to know if you
- 14 all had thought about this.
- 15 MR. COOPER: I have not worked through that,
- 16 your Honor.
- JUDGE RUTH: Okay. That may be something you
- 18 wish to address. I realize time is a constraint, but it has
- 19 been discussed.
- MR. COOPER: And, of course, even if it's
- 21 available, there are tradeoffs to be made and the company
- 22 wouldn't necessarily make use of that small company case
- 23 procedure even if it could, so --
- 24 JUDGE RUTH: But at this time you're not saying
- 25 whether or not the company could, in your opinion?

```
1 MR. COOPER: I'm not, no.
```

- JUDGE RUTH: That's fair.
- 3 Staff, you had mentioned a couple of documents
- 4 that perhaps could be admitted into the record.
- 5 MR. FRANSON: Well, given the way this has
- 6 evolved, we -- I was initially thinking that some of Staff's
- 7 pleadings could be offered into evidence. However, I'm not
- 8 sure that that would be of any particular value unless we had
- 9 a lot of witnesses here to articulate that. So at this
- 10 point -- now, unless some other party starts offering
- 11 pleadings, I don't plan to do that at this point.
- 12 JUDGE RUTH: That's fine. I just wanted to
- 13 follow up on that. I made a note of it.
- 14 Okay. I wanted to offer the parties an
- 15 opportunity to follow up on any question that they feel they
- 16 were not given a chance to respond to. And I thought perhaps
- 17 you could tie that in with closing statements.
- 18 And that's what we'll move to now. I propose
- 19 to do it in the order of Public Counsel, Staff, the cities and
- 20 MGU unless somebody strongly objects to my suggestion.
- 21 Seeing no objection, we'll start with Public
- 22 Counsel.
- MR. MICHEEL: I've had my say, your Honor.
- JUDGE RUTH: Thank you.
- 25 Staff?

```
1 MR. FRANSON: I think the materials have been
```

- 2 pretty well summed up, the issues. And Staff will file as
- 3 quickly as it can the one question that's been asked about if
- 4 any conditions go away if the CCN was approved, but no
- 5 jurisdiction over the transfer and the encumbrance.
- 6 And that is really the only thing that Staff
- 7 could address at this point. And we'll be doing that in
- 8 writing as quickly as possible. We will also be working with
- 9 MGU to try and negotiate this and we'll certainly keep you
- 10 advised as quickly as we can. Other than that, I don't
- 11 believe I have anything to add. Thank you, your Honor.
- 12 JUDGE RUTH: Thank you.
- 13 And City of Hamilton and City of Gallatin?
- 14 MR. COWHERD: Nothing further, Judge.
- JUDGE RUTH: MGU?
- 16 MR. COOPER: Very briefly. MGU realizes that
- 17 it has brought to you a difficult situation on a very fast
- 18 timeline. The cooperation that's been provided by the Staff
- 19 has been extraordinary, the cooperation that Mr. Micheel and
- 20 his folks have provided have been extraordinary and we also
- 21 would like -- we'd like to thank both those parties as well as
- 22 the Cities of Gallatin and Hamilton, who I believe really have
- 23 gone kind of -- to a certain extent, above and beyond to get
- 24 themselves here today on very short order and to provide, I
- 25 think, information that was helpful to the overall process.

```
1 So I want to thank all those parties.
```

- 2 The Commission as well. We realize that this
- 3 timeline is out of the ordinary. I think there are very real
- 4 situations that drive that and we would merely ask for your
- 5 continued attention as we try to work through the remaining
- 6 issues in these matters.
- 7 JUDGE RUTH: Thank you.
- 8 Then I will mention that I told you before the
- 9 hearing started that I did not think briefs were necessary. I
- 10 still don't think briefs are appropriate at this time based on
- 11 what we've heard. If anyone disagrees with me, this is your
- 12 chance to tell me that briefs are necessary. Do I see any
- 13 disagreement or objection?
- 14 No. Then we will adjourn the hearing. Thank
- 15 you very much.
- 16 WHEREUPON, the hearing was adjourned.

17

18

19

20

21

22

23

24