- looked at, so I'm unsure of it.
- Q. Okay. And then, finally, instead of using an IXC,
- 3 can your company use a third-party transit carrier, such as
- 4 SBC or Sprint?
- 5 A. I think it's been said before it's -- we're --
- 6 we're not the capable of doing that, you know, technically or
- 7 feas-- or legally.
- MS. DIETRICH: Okay. Thank you.
- JUDGE PRIDGIN: Anything further, Ms. Dietrich?
- MS. DIETRICH: No. That's it.
- JUDGE PRIDGIN: Ms. Haas -- or Mr. Haas? Excuse
- 12 me.
- MR. HAAS: No questions.
- 14 JUDGE PRIDGIN: Mr. Cecil?
- MR. CECIL: No questions.
- JUDGE PRIDGIN: All right. Thank you.
- Mr. Johnson for Respondent?
- MR. MARK JOHNSON: Nothing. Thank you.
- JUDGE PRIDGIN: Mr. Johnson for Petitioners?
- MR. CRAIG JOHNSON: No, Your Honor.
- JUDGE PRIDGIN: All right. Thank you. Then
- there's nothing further for this witness?
- 23 (NO RESPONSE.)
- JUDGE PRIDGIN: All right. Mr. Heins, thank you
- 25 very much. You may be excused.

- 1 (WITNESS EXCUSED.)
- JUDGE PRIDGIN: And do I understand correctly the
- 3 sole remaining witness for Petitioners is Mr. Schoonmaker?
- MR. CRAIG JOHNSON: Yes, Your Honor.
- JUDGE PRIDGIN: All right. As -- and I'm assuming
- that even if we went ahead with Mr. Schoonmaker, we probably
- 7 would still be able to get Mr. Conwell done so he could
- 8 travel?
- 9 MR. MARK JOHNSON: Oh, sure.
- JUDGE PRIDGIN: Okay. Okay. Mr. Schoonmaker, if
- you'd like to come forward and be sworn, please, sir.
- 12 If you'd raise your right hand and be sworn,
- 13 please.
- 14 (WITNESS SWORN.)
- JUDGE PRIDGIN: Thank you very much, sir. If you
- would, please have a seat.
- And, Mr. Johnson, do you need to lay -- lay a
- foundation for this witness or are we gonna proceed as we have
- 19 been?
- MR. CRAIG JOHNSON: Perhaps I better do the
- traditional thing with Mr. Schoonmaker.
- JUDGE PRIDGIN: All right. Thank you.
- Mr. Johnson for Petitioners, when you're ready,
- 24 sir.
- 25 ROBERT C. SCHOONMAKER testified as follows:

- 1 DIRECT EXAMINATION BY MR. CRAIG JOHNSON:
- Q. Would you state your name and give us your business address, please?
- A. My name is Robert C. Schoonmaker. My business

 address is 2270 La Montana Way, Colorado Springs, Colorado.
 - Q. And by whom are you employed and in what capacity?
- A. I'm employed by GVNW consulting, Inc. And I am president and CEO.
- 9 Q. And I believe -- are you the same Robert
 10 Schoonmaker that's caused to be prefiled direct and rebuttal
 11 testimony in this case?
- 12 A. I -- I am.
- MR. CRAIG JOHNSON: And I think, Your Honor, and
 you check -- and you correct me if I'm wrong -- that these
- 15 have been premarked as Exhibit No. 8 for the direct and 9 for
- 16 the rebuttal?
- JUDGE PRIDGIN: I would want to check with the --
- 18 the court reporter. That's -- that would be the order in
- which I would want them marked, yes.
- 20 (EXHIBIT NOS. 8 AND 9 WERE MARKED FOR
- 21 IDENTIFICATION.)
- JUDGE PRIDGIN: Let me go ahead and show as marked
- Mr. Schoonmaker's direct testimony as Exhibit No. 8 for
- identification purposes, and his rebuttal testimony as Exhibit
- No. 9 for identification purposes.

- 1 BY MR. CRAIG JOHNSON:
- Q. Mr. Schoonmaker, with respect to Exhibit 8, are there any corrections that need to be made?
 - A. I have a couple of minor corrections.
 - Q. Can you please recite those for us, for the record?
- A. Yes. On page 9, line 18 of the first word
- 7 "associations" should be replaced by "associates".
- And on page 27 on line 6 near the end of the line

 the designation "STCG" should be replaced with "Petitioners".
- Then on that same page on line 21, next-to-the-last
- word is "switched" with an E-D on the end. That should be
- replaced with "switch," S-W-I-T-C-H.
- Q. Any other changes or corrections to No. 8?
- 14 A. No.
- Q. Do you have any changes or corrections that need to
- be made to Exhibit No. 9, your rebuttal?
- A. I do. On page 25, line 13 the second word "of"
- should be replaced with "most," M-O-S-T.
- Q. Can you read that sentence for me, again, with the
- 20 correction?
- 21 A. Yeah. The sentence would read, this means that
- during most hours of the day and year, they will be used at
- less than full capacity.
- Q. Thank you.
- Any more on Exhibit 9?

- 1 Α. No.
- With those changes or corrections, if I were to ask 3 you the same questions that were contained in Exhibits 8 and 9, would your answers today be the same?
- A. Yes.
- Q. And is those answers true and correct to the best 7 of your knowledge and belief?
- A. They are.
- MR. CRAIG JOHNSON: I offer 8 and 9, and tender
- 10 Mr. Schoonmaker for cross-examination?
- 11 MR. MARK JOHNSON: No objection.
- 12 JUDGE PRIDGIN: I will show Exhibits 8 and 9
- 13 admitted.

- 14 (EXHIBIT NOS. 8 AND 9 WERE RECEIVED INTO EVIDENCE.)
- 15 JUDGE PRIDGIN: Mr. Johnson for Respondent, when
- 16 you're ready, sir.
- 17 MR. MARK JOHNSON: Okay. Thank you.
- 18 CROSS-EXAMINATION BY MR. MARK JOHNSON:
- Q. Mr. Schoonmaker, is it correct that you provide 20 testimony mainly on two topics, first, the rate to be charged 21 prospectively for interMTA traffic and, second, the issue of
- 22 reciprocal compensation for calls from landline customers of
- 23 your clients to T-Mobile customers?
- 24 A. In this case that's -- that's the primary
- 25 testimony. In my rebuttal there were a few other issues that

- 1 I addressed as well.
- Just wanted to make sure we understood the sort --2 0. the -- the thrust of your testimony.
- Okay. And with respect to the prospective 5 intraMTA rate, is it correct that you provide objective evidence to support the 3.5 cents per minute rate that the Petitioners are proposing?
- 8 A. Yes.

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- And as I understand -- and as I understand it, your 10 testimony is that the appropriate forward-looking costs would 11 justify a higher rate than 3.5 cents; is that correct?
- 12 That's correct.
- 13 But that since that's the rate that the Petitioners Q. 14 offered in negotiation with T-Mobile, that they're sticking 15 with that offer in this arbitration?
- 16 That's correct. Α.
 - Okay. Now, as I understand it, you don't provide Q. any evidence concerning the jurisdictional split of the traffic between interstate and intrastate and interMTA and intraMTA; is that right?
- 21 That's correct.
- So to the extent the Arbitrator would like to find 23 evidence supporting the proposal of the parties -- of the Petitioners concerning those issues, he should look to the testimony of the witnesses who preceded you?

- A. Yes.
- Q. On the issue of landline to mobile compensation,
- Mr. Schoonmaker, is it correct that in your testimony you
- 4 assumed that the connection between T-Mobile and your clients
- 5 is indirect?
- A. Today the connections are indirect and -- and --
- yes. And also T-Mobile has no numbers that are rated within
- 8 the exchanges of the Petitioners.
- 9 Q. Okay. But for the purposes of analyzing your
- testimony, we can assume that, in your mind, you were -- you
- were thinking that these connections between my clients and
- 12 T-Mobile are indirect?
- 13 A. Between your clients and T-Mobile?
- Q. No. Your -- your clients and T-Mobile.
- Did I say my?
- A. Yeah, you did say my.
- Q. Okay. Well, yours.
- 18 **A.** Okay.
- 19 Q. That's what I meant to say.
- A. Yes, they -- they -- they are.
- Q. Okay. And that, in fact, has been confirmed by the
- testimony we heard this morning?
- 23 A. Yes.
- Q. Okay. And as a result of that, you testified that
- the Petitioners, in question in this case, do not have to pay

- compensation to T-Mobile for terminating traffic originated by
- 2 the customers of the Petitioners?
- A. Well, that -- that's only one piece of the reason
- 4 why. I mean, the -- the broader reason is that T-Mobile has
- 5 no numbers within the local calling areas of -- of the
- 6 Petitioners.
- Q. Okay. Well, let's --
- 8 A. And there -- and -- and, therefore, T-Mobile has no
- 9 traffic to those customers. The traffic is the traffic of
- interexchange carriers who --
- 11 Q. Okay.
- 12 A. -- carry that --
- 13 Q. Well, let --
- 14 A. -- traffic.
- Q. Let me make sure we understand the reasons for your
- position that the Petitioners don't have to pay compensation
- to T-Mobile for landline to mobile traffic.
- First, because the networks are not directly
- connected and, second, because the calls originated by the
- Petitioners' customers to T-Mobile customers go outside your
- 21 client's local calling scopes?
- A. Well, in -- in my mind, it's primarily related to
- the second, and that is that the calls that originate from
- customers that are the Petitioners' local customers are not
- originated -- are -- are calls that originated by

- interexchange carrier customers who happen to be the local carrier's customers --
- Q. Okay.
- A. -- and -- and their interexchange carrier calls.
- 5 They're not from the local telephone company.
- 6 Q. Okay. But you -- you heard the testimony from Mr.
- Simon, didn't you, that calls from Chariton Valley Telephone
- 8 customers to Chariton Valley Wireless customers that go
- 9 outside the Chariton Valley Telephone local calling scope are
- considered local calls, correct?
- 11 A. I -- I -- I heard that testimony. It wasn't clear
- to me, but I assumed that the reason that is, is because they
- have telephone numbers that are within -- that are rated
- within the Chariton Valley area, even though they may
- physically be located outside the Chariton Valley area. And
- 16 the dir--
- Q. And when you say Chariton Valley, you're saying
- 18 Chariton Valley Telephone, not Chariton Valley Wireless?
- A. Well, let me start over.
- The Chariton Valley Wireless customers would have
- telephone numbers rated within exchanges that are in the
- 22 Chariton Valley Telephone Company local calling area.
- 23 And, consequently, regardless of whether those
- 24 Chariton Valley Wireless customers are located a small
- distance outside the Chariton Valley local calling area or

- they happen to be in New York or Los Angeles or Jefferson
- 2 City, because the telephone number of that customer is located
- in the local calling area, the call would be a local call.
- Q. Okay. So -- so you would -- your understanding is
- 5 that if the Chariton Valley Wireless customer was in New York,
- even though that's not just an inter-- interMTA call, but an
- interstate call, that because that customer of Chariton Valley
- 8 Wireless has an NPA/NXX that is in your -- in your
- 9 terminology, rated within the Chariton Valley calling area,
- that that's a local call?
- 11 A. That's correct.
- 12 Q. Okay.
- 13 A. Because Chariton Valley Telephone Company has no 14 way to know where that customer is physically located.
- Q. Mr. Schoonmaker, would you agree with me that your
- conclusion concerning the obligation, if any, of your clients
- to compensate T-Mobile for this landline to mobile traffic is
- based on your reading of the telecommunications act, the FCC
- orders and the FCC regulations?
- A. And the Companies' tariffs and the FCC's
- 21 pre-subscription rules.
- Q. Okay. And when you say the Companies' tariffs, you
- mean the tariffs that are on file and approved by the Missouri
- 24 Public Service Commission?
- ²⁵ A. Yes.

- Q. Okay. To your knowledge, has the issue of

 compensation for land to mobile traffic been the subject of an

 interconnection arbitration in Missouri --
 - A. Yes.
- 5 Q. -- other than -- other than this arbitration?
- 6 A. Yes.
- Q. Did that arbitration involve a wireless carrier?
- 8 A. Yes, it involved Mid-Missouri Cellular and
- 9 Southwestern Bell Telephone Company.
- Q. Did that case go to hearing?
- 11 A. It did.
- Q. And -- but that case is not -- there hasn't been
- a -- a -- well, let me ask you this: When did that case go to
- 14 hearing?
- 15 A. A number of years ago.
- Q. And that -- and that's a case that you actually
- testify about in your prefiled testimony; is that right?
- A. Well, I've got --
- 19 Q. Let me refer you to page 45 of your direct
- testimony.
- 21 A. Yes.
- Q. That's the -- so you -- you address this
- 23 Mid-Missouri case on page 45 of your direct testimony?
- A. Right.
- 25 Q. And that decision was -- was rendered a number of

- years ago; is that right?
- A. Yes, probably -- I mean, based on the case number,
- I would guess it was rendered in 1999 or 2000.
- Q. Would you agree with me that the law has evolved
- 5 somewhat since then?
- A. That the law has evolved.
- Q. There have been changes in the law.
- 8 A. I -- I'm not aware that there are any changes in
- 9 the statutes related to those kinds of provisions since that
- 10 time.
- 11 Q. But there have been FCC orders and FCC regulations
- issued since that time relevant to wireless traffic of this
- 13 type, correct?
- 14 A. I'm sure there have been some.
- Okay. To your knowledge, does any local exchange
- carrier in Missouri pay compensation to a wireless carrier for
- terminating land to mobile calls?
- A. Would you repeat the question?
- 19 Q. Sure. I'd be happy to.
- To your knowledge, does any local exchange carrier
- in Missouri pay compensation to a wireless carrier for
- terminating land to mobile calls?
- 23 A. Yes, I'm -- I -- I know there are.
- Q. And those are as a result of negotiated agreements?
- A. Negotiated or arbitrated.

- 1 There are -- there are -- you -- to your knowledge, ο. 2 there are arbitra -- agreements resulting from arbitrations 3 between a landline carrier in Missouri and a wireless carrier in Missouri that call for compensation for land to mobile 5 traffic? 6 MR. CRAIG JOHNSON: May -- may I object or try to 7 help? Are you talking about IXC provision traffic or 8 something that may go across the direct connection that's
- MR. MARK JOHNSON: Well, now that --

subject to the interconnection agreement?

- MR. CRAIG JOHNSON: The reason I ask is --
- MR. MARK JOHNSON: Now that he's testified for his
- witness -- you know, I -- you know, I stand on my question.
- MR. CRAIG JOHNSON: The question is vague and
- indefinite, Your Honor.
- THE WITNESS: Okay. In regard to your question,
- agreements that I'm specifically aware of are negotiated
- agreements. I don't follow all of the SBC and wireless
- agreements, and -- and I don't know whether any of those have,
- in fact, been arbitrated or not.
- 21 BY MR. MARK JOHNSON:
- Q. Okay. Is it correct that the calls from your
- clients' landline customers to T-Mobile require 1-plus
- 24 dialing?

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25 A. They do.

- Q. Without regard to where the T-Mobile customer is
- 2 located?
- A. Yes.
- Q. Could it --
- A. Becau-- because T-Mobile has not put any numbers in
- 6 the local calling areas of the Petitioners.
- Q. And -- and you heard that -- you -- you heard the
- 8 testimony earlier that of these four companies, only one of
- 9 them has a direct connection with any wireless carrier; is
- 10 that correct?
- 11 A. I heard that.
- Q. And in that case, it's Chariton Valley, which has a
- direct connection with its subsidiary, Chariton Valley
- Wireless, right?
- A. That's -- that was the testimony this morning, yes.
- Q. Okay. Is it correct that for the situations where
- 17 1-plus dialing is required, that the local exchange carriers
- network recognizes it as an interexchange call?
- 19 A. Yes.
- Q. The local exchange carrier derives originating
- 21 access revenues for that call; is that correct?
- 22 A. If the pre-subscribed carrier is an interexchange
- carrier, that's correct. But if the pre-subscribed carrier in
- some circumstances may be the telephone company itself.
 - Q. Okay.

- A. Not for these Petitioners, but for other companies
 in the state.
- Q. Now, just to make sure that we're -- we're clear on a couple of things. And I know you've testified in lots of these cases over the years.
- It is correct, is it not, that for wireless

 carriers, their local calling scope is in an -- the entire

 MTA?
- 9 A. For compensation purposes, it is.
- Q. Okay. But for the local exchange carriers, their
 local calling scope is defined by the tariffs on file with the
 Public Service Commission; is that right?
- 13 A. That's correct.
- 14 Q. Okay. And those local call --
- 15 A. For calling purposes.
- 16 Q. Okay. And those local calling scopes for the
 17 four Petitioners in this case are the areas which I have
 18 colored in, or in the case of Northeast, you know, put a
 19 cross-hatched area in; is that correct?
- 20 A. Well, that's not completely accurate, I don't
 21 believe. I -- for example, I think in Mid-Missouri's case
 22 they do not have local calling between all their exchanges,
 23 although I'm not certain of that.
- Q. Okay. Do you know if any of these companies is,

 you know -- let's say their customers benefit from being in a

- MCA, metropolitan calling area?
- A. None of those are in a multi-- or a metropolitan
- 3 calling area.
- Q. To make sure that we're clear on how the revenues
- flow for a call -- for the calls that we've been talking --
- talking about today, for a call placed by a Mid-Missouri
- 7 customer in the Pilot Grove exchange, which is right there
- 8 (indicating) -- I'm pointing to it in central Missouri -- to a
- 9 T-Mobile customer in St. Louis, that's an intrastate call
- 10 crossing the MTA boundary. So it's an
- intrastate/intraMTA call.
- Would you agree with that?
- 13 A. Yes.
- Q. Mid-Missouri recognizes that as an interexchange
- 15 call; is that correct?
- 16 A. That's correct.
- Q. Okay. So if the customer has a pre-subscribed
- interexchange carrier, Mid-Missouri sends the call to that
- interexchange carrier, right?
- A. That's correct.
- 21 Q. Okay?
- 22 A. By law, by FCC rule, by State Commission rule --
- Q. Unders--
- A. -- they have to.
- 25 O. Understood.

- That interexchange carrier will pay Mid-Missouri
 originating access?
- 3 A. That's correct.
- Q. The customer placing the call will pay the
 interexchange carrier a usage-sensitive charge for that long
 distance call; is that right?
- A. Depends on the interexchange carriers tariffs or schedule of rate for the customer. In some cases they may -might be a --
- 10 Q. It might be a flat rate-calling plan.
- 11 A. It might be a flat rate --
- 12 Q. Okay.
- 13 A. -- or a monthly fee or something. But in many
 14 cases, at least, it's usage sensitive.
- Q. All right.
- A. But it -- it would depend on the interexchange carriers rates and -- that they charge and the plan that the customer subscribes to.
- Q. The interexchange carrier then sends the call, the call gets to T-Mobile?
- 21 A. Right.
- Q. However that happens. And I believe it's your
 testimony that you be-- you -- you believe that the
 interexchange carrier compensates T-Mobile for carrying the
 call, right?

- A. I believe I said the -- the interexchange carrier
 is responsible to compensate them, according to whatever
 arrangements T-Mobile has made with that interexchange
 carrier.
 - Q. Right. Understood.

And then at the terminating end of the call to the T-Mobile wireless phone, again depending on the calling plan that the T-Mobile customer has with T-Mobile, T-Mobile may charge the customer for completing the call?

10 **A. Yes.**

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- Q. So thi-- these are how all -- how all the revenues flow?
- A. Right.
 - Q. With the situation as it exists today?
- 15 A. Yes.
 - Q. Okay. Now, to look at this Mid-Missouri case that you mentioned a moment ago and -- and as addressed on page 45 of your direct testimony, is it correct that you rely on this Mid-Missouri case for the proposition that only with direct connection does the wireless carrier receive reciprocal compensation from the landline carrier?
- A. Okay. Let me -- could you ask your question again?

 MR. MARK JOHNSON: Could you read it back?

 THE WITNESS: Fair.

25 (THE COURT REPORTER READ BACK THE REQUESTED

- 1 PORTION.)
- MR. MARK JOHNSON: I'll rephrase it. Sorry.
- 3 BY MR. MARK JOHNSON:
- Q. Is it -- is it fair to say that you rely on the
- 5 Mid-Missouri case to say that only where there's a direct
- 6 connection between the landline carrier and the wireless
- 7 carrier will a call from the landline carrier to the wireless
- 8 carrier be considered a local call?
- 9 A. That's one of the authorities I've -- that I rely
- 10 on.
- 11 Q. And, further, that Mid-- this Mid-Missouri case
- says that a call from a landline carrier to a wireless carrier
- will only be considered local if the cellular exchange lies
- within the local calling area of the landline exchange?
- 15 A. That's what it says.
- 16 Q. All right. So --
- A. Can you wait just a second? Let me make a note.
- 18 Q. Sure.
- 19 A. Okay.
- Q. Okay. Thank you.
- To summarize your testimony on this point, is it
- correct to say that a landline company in Missouri would have
- to pay compensation to a wireless company for completing a
- landline to wireless call if two criteria are met, first,
- there's a direct connection between the landline company and

- the wireless company and, second, the wireless number called

 is rated within the landline company's local calling area?
- A. Within the State of Missouri those are not the only
 times when I would believe that a landline company should
 compensate a wireless carrier on a local basis.
 - O. Well --
 - A. There are other circumstances.
- Q. What other circumstances?
- A. If the landline company is providing toll service and acting as an interexchange carrier, if you will, such as SBC does, such as Fidelity Telephone Company does, such as Century does and a --
- Q. All right.

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- A. -- call originates from one of their customers who is pre-subscribed to them as the interexchange carrier and the call is a toll call, which is rated under that telephone company's toll tariffs and it goes to a wireless carrier anywhere within the same MTA, even though it's dialed 1-plus, because that call is between the local exchange company and that customer is the local exchange company's customer for toll service and the wireless carrier, then local compensation, reciprocal compensation would apply.
- 23 And in re--
 - Q. But -- but that would be the same as the interexchange carrier -- in the example we used a moment ago,

- the interexchange carrier and the call from the Mid-Missouri
- 2 exchange from St. Louis, that would be the same as the
- interexchange carrier compensating T-Mobile under whatever
- 4 relationship they have; is that correct?
- A. Well, I mean -- I mean, that's -- that's one part
- of it. But the other part of it is that it is a call between
- a local exchange company and a CMRS provider. And under the
- FCC rules, a call between a local exchange company and a CRMS
- 9 provider is local for compensation.
- 10 Q. Okay. But --
- 11 A. When an IXC is involved, that end-user when -- in
- making the interexchange carrier call is not a customer of the
- local exchange carrier, they're a customer of the IXC, the
- 14 call is between an IXC and a CRMS --
- 15 Q. Okay.
- A. -- provider, and that is not a local call under the
- 17 FCC's rule.
- Q. But in the example you used, is it correct that the
- 19 local exchange carrier is, in effect, acting as an
- interexchange carrier because they're -- they're the
- 21 pre-subscribed interexchange carrier, right?
- A. They are, but they're also the local telephone
- exchange company, and the IXC and the LEC are the same entity.
- 24 Q. Okay. But --
- 25 A. That's the difference.

- Q. -- the important thing -- the important point there
- is that they're acting in completing that call as the
- interexchange carrier --
 - A. No.
- Q. -- right?
- A. The important thing is that they're completing both
- as the local exchange company and the interexchange carrier.
- Q. Let's say they're not the pre-subscribed
- 9 interexchange carrier.
- A. Okay.
- 11 Q. And let me ask you, do you know whether any of
- the -- the four Petitioners here provide long distance
- 13 service?
- A. They do not --
- ¹⁵ Q. Okay?
- A. -- to my knowledge.
- 17 Q. All right. So the example you used doesn't apply
- to these four companies --
- 19 A. That's --
- 20 Q. -- does it?
- A. That's correct, because --
- Q. Okay. So for these four companies, is it correct
- that the only time, in your opinion, that they would have to
- pay T-Mobile compensation for terminating a land to mobile
- call is if T-Mobile were directly connected to their networks

- and the phone number -- the T-Mobile phone number to which the
- call is going is rated in the local exchange carrier's local
- 3 calling scope?
- A. The phone number would have to be rated in the
- 5 local exchange carrier's local calling area. There may be
- 6 cases -- and this would be a -- I mean, a whole another set of
- 1 legal arguments about direct versus indirect connections --
- but there could be possibilities where it could be an -- an
- 9 indirect connection and that might still apply.
- Q. But as far as you know, that would not apply to
- 11 these companies?
- A. Well, what -- what doesn't apply and that's
- important here is that no wireless company with the exception
- of Char-- Chariton Valley Wireless has numbers that are
- 15 located within the local calling areas.
- Q. Okay. All right. Let's -- let's -- let's
- talk about the costs side of your -- your testimony.
- 18 A. Okay.
- 19 Q. Would you agree that the rates the Petitioners
- charge for intraMTA call termination may not exceed their
- forward-looking transport and termination costs?
- A. Un-- under the terms of an arbitration, that's
- correct. There's a limit. If the companies negotiate
- something, it could be different than that.
- Q. And the rate that you advocate for this service is

- 3.5 cents a minute. That's -- that's the rate for which you
- 2 are providing testimony, right?
- A. That's correct.
- Q. Okay. So you would agree that the 3.5 cent per
- 5 minute proposal may not exceed your client's forward-looking
- 6 costs for transport and termination?
 - A. Yes.
- Q. Okay. From your review of the T-Mobile testimony,
- 9 is it correct that Mr. Conwell provides evidence concerning
- the Petitioner's intraMTA rate proposal? Of --
- 11 A. He -- he --
- Q. -- of the T-Mobile witnesses, he's the one who
- 13 talks about it?
- A. Yeah, that's correct. And he does provide his view
- of that.
- Q. Understood.
- But you would agree that if your clients advocated
- a rate that's cost based, then -- then that rate would have to
- be based on forward-looking costs?
- A. That's what the FCC rules say.
- Q. Okay. Would you agree that it is your client's
- burden as the incumbent LEC to prove that the rate they
- 23 propose does not exceed forward-looking economic costs?
- A. I -- I think that's generally correct. But it may
- involve a legal conclusion, which -- which I'm not going to

- 1 make.
- Q. Okay. Certainly willing to make it plenty of times
- 3 in your prefiled testimony.
- Would you agree that the -- that the burden
- 5 that they have to prove that they must -- must bear includes a
- 6 presentation of a cost study?
 - A. Yes.
- 8 Q. Would you agree with me that, to the extent
- 9 possible, the transport and termination rates should reflect
- 10 company-specific costs?
- 11 A. That's -- that certainly is the idea.
- 12 Q. Okay.
- 13 A. There gets to be practical difficulties with that,
- as I explained in my testimony.
- 0. And we have four Petitioners involved here. Is it
- correct that you are sponsoring a single rate to be used by
- all four Petitioners, the 3.5 cents per minute?
- 18 A. Yes, and I provided forward-looking costs for them
- both on a composite basis an on an individual company basis.
- Q. Right. And isn't it correct that in your testimony
- you indicate that the costs of these companies are not the
- 22 same?
- 23 A. Yes.
- Q. Each company in its own way is unique?
- 25 A. Yes.

- Q. There are varying sites; is that right?
- A. Yes.
- Q. By numbers of exchange and numbers of customers?
- A. Geography, a whole lot of other things.
- Q. All right. And is it true that their networks are configured differently?
- 7 A. Certainly.
- Q. Okay. Does your testimony include an individual
 company-specific cost study for each of the companies?
- 10 A. It concludes -- includes the results of those cost
 11 studies. We did not include the hundreds of pages of -- of
 12 information that might be required to -- to --
- Q. Uh-huh. Could -- could a company-specific cost study be performed for each of these companies?
- 15 A. Yes, it was.
- Q. It -- it -- when you say, yes, it was, yes, they
 were -- yes, it was performed?
- 18 A. Yes.
- Q. And those company-specific studies are reflected in your testimony; is that right?
- 21 A. That's correct.
- Q. If -- if you look at page 7, line 22 of your direct testimony, Mr. Schoonmaker, isn't it correct that you testify there that there was insufficient time to evaluate the specific inputs for each company in the cost studies?

- A. Yes, as I indicate elsewhere in one of my testimony

 pieces that the FCC took some four years and thousands and
- 3 tens of thousands of hours to do that. It doesn't -- it's not
- 4 practical to do that for a company like Alma, whose revenue
- out of this case may be somewhere between \$2,000 and \$5,000 a
- 6 year.
- Q. But to say that it's not practical, you're not saying that it's impossible?
- A. No, it's not impossible. I mean, one -- one could
- spend --
- 11 Q. Okay.
- A. -- those kinds of years and years doing it. And --
- and whether we get a result that's any better or worse or that
- we just spend instead of a day in this hearing, two weeks or
- three weeks in this hearing room arguing about the various
- data is -- it -- it is possible.
- Q. Okay. Is it correct, Mr. Schoonmaker, that you are
- advocating use of the Hatfield Model for the -- the cost
- studies in this case?
- ²⁰ A. Yes.
- Q. Now, that -- that's not a study of -- of
- company-specific costs, is it?
- 23 A. Yes, it is.
- Q. Well, isn't it correct that there are, let's say,
- hundreds of inputs into the analysis that is performed using

- the Hatfield Model?
 - A. There are thousands of them, yes.
 - Q. Thousands of them.
- Is it correct that, for the vast majority of those inputs, you did not use the specific costs of the
- 6 four petitioning companies?
- A. I -- I used what were, in my judgment, were
- 8 reasonable judgments to arrive at the specific costs of those
- 9 four companies, just as Mr. Conwell used similar inputs for
- companies, all four of them in his analysis, I did as well.
- 11 And I relied on the default inputs, which are based on a much
- 12 broader study.
- But did I change each one specifically, no. And if
- 14 I had, I would be criticized, because they're too individually
- related and they're not reflective of the forward-looking
- 16 costs.
- Q. Now, in your testimony you use the word "default
- inputs". Is another way of expressing that
- 19 assumptions? Default inputs, are they assumptions?
- A. Well, I suppose any input into a study is -- is an
- 21 assumption. They are -- they are inputs that are based in
- many cases on studies of data at -- at a national or regional
- level, they're based on judgments of experts, they're based on
- studies of empirical data and a variety of things, depending
- 25 on the nature of the input.

- 1 Q. Okay. I --
- A. Some of those inputs are based on U.S. geological survey maps of the United States and the top of -- type of soil that are in specific areas.
- Q. But is it fair to say that, to the extent you relied on the default inputs, you accepted the assumptions made in the Hatfield Mod-- Model that those default inputs are appropriate?
- A. I -- I did accept the default inputs. Whether they are assumptions are not, they are the default inputs.
 - Q. Okay. Now, did you help prepare the responses to Data Requests in this arbitration?
- 13 A. I -- I prepared responses to some of the second set
 14 of Data Requests --
- Q. Okay.

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- A. -- not all of them. I did not prepare any responses to the first set.
- Q. Okay. Now, I believe in your direct testimony you indicated that you sometime in early July, so sometime early last month you ran the model again, and determined that some of the inputs had been inappropriate and you needed to change some, and the results showed a -- a decrease in cost --
- 23 A. That's correct.
 - Q. -- for these companies; is that right?
 - A. Yeah. There were basically two specific inputs

- that I changed that related to that, and I describe those in
- 2 my testimony.
 - Q. I understand.
- 4 A. And they had to do with tandem traffic.
- Q. And those -- those changes resulted in reductions
- in the costs for each of the four companies?
- 7 A. That's correct.
- MR. MARK JOHNSON: Let me hand you -- this is an
- 9 exhibit from Mr. Conwell's testimony.
- What is this 10?
- JUDGE PRIDGIN: Yes, sir.
- MR. MARK JOHNSON: Or -- 10. Okay. I ask that
- this be marked as -- for purposes of identification as
- Exhibit 10. And I am not going to talk about the specific
- 15 numbers that --
- THE WITNESS: Are you gonna ask me about it?
- 17 (EXHIBIT NO. 10 WAS MARKED FOR IDENTIFICATION.)
- 18 BY MR. MARK JOHNSON:
- 19 Q. Well, I'm not gonna ask you about the specific
- numbers, because I know some of them are confidential.
- But first I want to ask you if you have seen this
- exhibit before. It's Exhibit WCC-1 from Mr. Conwell's direct
- testimony.
- A. I have seen it, yes.
- Q. Okay. And you -- did you review that exhibit in

- preparing your rebuttal testimony?
- A. I reviewed it in general terms. I didn't necessarily check every number on it.
- Q. Okay. Well, I -- what I want to ask you is,
 whether the information contained in this exhibit, to your
 knowledge, is accurate?
- A. I -- I believe it is. Again, I didn't cross check

 every number, but --
 - Q. Okay. But, as far as you know, it's accurate?
- A. As far as I know, it's accurate.
- 11 MR. MARK JOHNSON: This exhibit will offered into
 12 evidence later as a part of Mr. Conwell's testimony, but I
 13 would like it to be separate in the record. So I -- could I
 14 offer it as Exhibit 11 -- or 10? Excuse me.
- JUDGE PRIDGIN: That's fine with me.
- Any objection?
- MR. CRAIG JOHNSON: No objection.
- JUDGE PRIDGIN: Exhibit No. 10 is admitted.
- 19 (EXHIBIT NO. 10 WAS RECEIVED INTO EVIDENCE.)
- 20 BY MR. MARK JOHNSON:

- Q. Mr. Schoonmaker, would you agree with me that at
 least one of the grounds of support for the 3.5 percent
 intraMTA rate is that it is contained in traffic termination
 agreements reached with other wireless carriers?
 - A. That's one of the reasons that it was offered to

- 1 T-Mobile, and that we are continuing to support it, yes.
- Q. Okay. Now, in his testimony, is it correct, that
- Mr. Conwell provides examples of how he believes the Hatfield
- 4 Model overstates forward-looking transport and termination
- 5 costs?
 - A. He does.
 - O. What --
- A. Of whi-- which I disagree with.
- 9 Q. Well, I understand. I just wanted to make sure
- that -- that you understood that he was presenting his side.
- 11 A. Yes.
- Q. Would you agree that, in his testimony, Mr. Conwell
- provided evidence concerning an arbitration decision in
- Oklahoma, which is critical of the Hatfield Model?
- ¹⁵ A. He did.
- 16 Q. Okay.
- A. And I responded to that in my rebuttal testimony.
- Q. Okay. Is it correct that in your direct testimony
- 19 you express concerns about the Hatfield Model and its
- applicability to these four Petitioners?
- 21 A. Yes, I express concerns about any forward-looking
- cost model. But the FCC has required us that we use them,
- and -- and so we have to do that, even though they may not, in
- 24 my view, be terribly appropriate.
- Q. All right. Is it true that you express concern

- about a lack of time to investigate all of the default data in
 the Hatfield Model?
 - A. I did. You've previously referred to that.
- Q. How long did you have to evaluate the applicability of the Hatfield Model to these four Petitioners?
 - A. Well, in terms of this particular case, I had a very short time period. But I have used the Hatfield Model in regards to these Petitioners and other companies both in Missouri and in other states over a period of several years, so I'm fairly familiar with it.
- Q. Okay. When did you start your evaluation of the applicability of the Hatfield Model to these

 Four Petitioners? Was it before or after the arbitration petition was filed?
- 15 A. Oh, it was probably six years ago.
- Q. To these four specific companies?
- 17 A. For these four specific companies, along with a
 18 number of other companies when I used this model in testimony
 19 in this state in regards to Universal service Funding --
- 20 Q. Okay.

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- A. -- several years ago.
- Q. So even after six years of evaluation, you're still not sure whether the Hatfield Model yields reliable results for these four companies?
- 25 A. That's true.

- Q. Okay. Is it correct that you also express concern about the "broad inputs and generalized formulas," which might mask company-specific circumstances?
- A. Yes, that's a quote from page 8 of my direct testimony.
- Q. All right. Third, did you express concerns
 concerning the validity of the use of a Hatfield Model for
 small telephone companies?
- 9 A. Yes. Unfortunately the FCC has required us to use
 10 forward-looking cost models for these purposes, and so we have
 11 to use the models that are available.
- Q. Okay. Would you agree with me that the four Petitioners here are small telephone companies?
- 14 A. They are.
- Q. And, finally, would you agree that you express concern about the model being less accurate for small geographic areas than for large geographic areas?
- 18 A. I do.
- Q. Being, for example, less accurate for companies
 that have a small number of exchanges, such as the
 four Petitioners, as opposed to large local exchange carriers
 like SBC that have hundreds or thousands of exchanges?
- 23 A. Yes.
- MR. MARK JOHNSON: I'm gonna hand you a document which I'll ask to have marked as Exhibit 11. Is that what

- we're up to?
- 2 (EXHIBIT NO. 11 WAS MARKED FOR IDENTIFICATION.)
- 3 BY MR. MARK JOHNSON:
- Q. Exhibit 11 appears to be the answers to T-Mobile's
- 5 second Data Request.
 - Do you agree with that?
 - A. Yes.

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- Q. And I believe you said a moment ago that you participated in preparing the answers to these Data Requests?
- A. Some of them, yes.
- Q. Let me refer you to page 9, particularly Item B
 which says, the forward-looking model assumption for
 interoffice mileages is that the individual offices will be
 routed to the nearest RBOC wire center. Individual exchange
 mileages to these offices as contained in the distance file
 used are as follows, colon.
- Do you see that?
- 18 A. I do.
- Q. Is the information that appears in the two columns below, is that information that comes out of the Hatfield
- 21 Model?
- 22 A. Yes, one of the --
- 23 Q. Okay. So --
- 24 A. One of the files that's used is in the Hatfield
- 125 Model.

- Okay. So the -- the numbers, which are the Q. 2 mileages, that appear in the right-hand column, those are the default inputs from the Hatfield Model --
 - A. They --
- -- or those are the inputs from the Hatfield Model?
- They are data that's in a file and it has -- that's used by the Hatfield Model.
- Q. Okay. Would you agree with me that the Hatfield Model indicates that the mileage for Alma -- it's in here as 10 22 miles --
- 11 A. Yes.

- 12 0. -- is that right?
- Let me, then, refer you to page 5 of the Data 14 Requests, in particular Item No. -- or the answer to 15 Question 10.
- 16 At the top of page 5, Question 10 it says -- then 17 this is the -- well, first of all, I'll read the question, and 18 then the response.
- The question is: Alma Telephone apparently has 20 interoffice facilities from its single switch to the 21 Southwestern Bell point of interconnection, period. Please 22 provide the following information.
- 23 And if you'll look at A, route mileage from the 24 Alma Telephone switch to the SWBT POI. POI is short for point 25 of interconnection, would you agree --

- 1 A. Yes.
- Q. -- with that?
- A. Uh-huh.
- 4 O. And if you look at the response below to
- 5 Item A it says, Alma Telephone Company route miles to
- interconnection point with Citizens Telephone is 3.64 miles;
- 7 is that right?
- ${ t A.}$ Yes.
 - Q. That's the actual figure?
- 10 A. Yes.
- Q. 22 miles is the figure that's assumed in the
- 12 Hatfield Model; is that right?
- 13 A. Based on an assumption of what the efficient
- 14 forward-looking network would be, it assumes that rather than
- going to Citizens tandem, which it does, that Alma would go to
- a regional Bell operating company tandem --
- 17 Q. Okay.
- 18 A. -- which in the model happens to be located in
- 19 Chillicothe, Missouri.
- 20 Q. Okay.
- 21 A. And -- and the model assumes that all the Kansas
- 22 City traffic would go to the Chillicothe one, and it would be
- more efficient to have a single tandem in that LATA.
- Q. Let me refer you back to the top of page 9, Item
- letter -- small letter A. Well, actually let me refer you to

- the last line on the previous page, page 8, where it starts --
- it says, in -- in the HAI Model, and I -- HAI is short for
- 3 Hatfield Associates?
- A. Actually the company is now named HAI.
- Q. Okay.
- A. At one time it was named Hatfield Associates, but
- 7 it's not HAI.
- 8 Q. But if you, then, look at the top of page 9 it
- 9 says, the type of transport system based on the model
- documentations is an O3 -- pardon me -- OC3 system for all
- companies; is that correct?
- A. Yes, that's what it says.
- Q. Are the four Petitioners all companies that have an
- 14 OC3 network?
- 15 A. I believe, based on their Data Requests, they have
- 16 different networks.
- Q. Okay. Let me refer you, then, to page 5, the
- answer to Question 10B. This is for Alma. It says, optical
- transport to the POI capacity of FOXCR card is 49.152 Mbps or
- megabits per second.
- Will you agree with me that that describes the DS3
- network, as opposed to an OC3?
- A. I'll accept that, subject to check. I didn't make
- that conversion.
- Q. Okay. Go to the answer to 11B. That's on the next

- page, page 6. This is for Chariton Valley. The response
- says -- and near the end of 10B, nominal bandwidth is OC12.
- Now, OC12 is different from OC3, is it not?
- A. It is.
- Q. And, as far as you know, does Chariton Valley have
- 6 an OC12 network?
- 7 A. That's what their Data Response says. I assume
- 8 they do.
- 9 Q. Okay. And then look at -- go down on the same page
- to 12A, which relates to Mid-Missouri. And if you see 12A --
- the response for 12A at the bottom it says, the south ring
- uses a Lucent DDM-2000 OC12 system. We are using four of the
- DS3s on the system, which is capable of 12 DS3s or about 1/3
- of the system's capacity.
- You skip a sentence, and it says, the north ring
- uses a Lucent OC12 system. Does that indicate to you that
- Mid-Missouri's system is OC12, not OC3?
- A. It does.
- 19 Q. Finally on page 7, Question 13 which relates to
- Northeast Missouri Rural Telephone. If you go to -- pardon
- me -- page 8 for the response. Indicate -- it indicates that
- their system is an OC12 system; is that correct?
- 23 A. Yes.
- Q. And that's different from an OC3 system?
- ²⁵ A. Yes.

- Which the Hatfield Model assumes? Q.
- Right. More expensive.
- Would you agree with me, Mr. Schoonmaker, that each of the four companies has represented that the system which they now have in place is the -- is the least cost, most 6
- A. Yes, each one represented that.

efficient system for their purposes?

- MR. MARK JOHNSON: Okay. I offer Exhibit 11 into
- evidence, the -- the Data Responses. And if it's admitted, I
- 10 am finished.
- 11 JUDGE PRIDGIN: Thank you.
- 12 Any objections?
- 13 MR. CRAIG JOHNSON: No, Your Honor.
- 14 MR. MARK JOHNSON: Thank you.
- 15 JUDGE PRIDGIN: Okay. No. 11 is admitted.
- 16 (EXHIBIT NO. 11 WAS RECEIVED INTO EVIDENCE.)
- 17 JUDGE PRIDGIN: Mr. Johnson for Respondent, thank
- 18 you.
- 19 MR. MARK JOHNSON: And thank you, Mr. Schoonmaker.
- 20 JUDGE PRIDGIN: Before we go into further cross,
- 21 let me just kind of figure out what kind of time.
- 22 Ms. Dietrich, do you plan to have quite a few questions or do
- 23 you know?
- 24 MS. DIETRICH: I -- I have quite a few.
- 25 JUDGE PRIDGIN: Okay. Mr. Haas?

Page 174 MR. HAAS: Eight to ten. JUDGE PRIDGIN: Okay. Mr. Cecil, you've got --3 MR. CECIL: I have a few. JUDGE PRIDGIN: Okay. I hesitate to -- to break in the middle of a witness. But because of the time and because 6 of the workload on the court reporter, this may be a -- a convenient time -- as convenient time as any to break for lunch, since we're about 10 'til 12 unless any Counsel has objections or unless that's gonna throw our schedule off. 10 All right, seeing none, let's go ahead and -- and 11 go off the record for a lunch break. Let's resume at -- at 12 one o'clock if we could, please. 13 We're off the record. 14 (A RECESS WAS TAKEN.) 15 JUDGE PRIDGIN: All right. Good afternoon. 16 back on the record. We're resuming the arbitration hearing in 17 IO-2005-0468. 18 If I recall correctly, when we broke for lunch, we 19 were at the point where the Advisory Staff was going to 20 cross-examine Mr. Schoonmaker. 21 And, Ms. Dietrich, if you're ready, do you have 22 some questions? 23 MS. DIETRICH: Yes, I do. Thank you. 24 QUESTIONS BY MS. DIETRICH: 25 When you were having a discussion with Mr. Johnson Q.

- for T-Mobile about whether current carriers have
- interconnection agreements that allow for direct
- interconnection between the wireless and the LEC, you said
- 4 that, yes, you were aware of some in Missouri that did have
- 5 such a situation or if it -- let me rephrase that.
- You were aware that there were interconnection
- agreements between wireless and LECs; is that correct?
- 8 A. That's correct.
- Q. And do you know if any of those are small LECs?
- 10 **A. Yes.**
- 11 Q. Not necessarily the ones in this case, but small
- 12 LECs?
- 13 A. Yes.
- Q. Okay. And do you know if any of those have direct
- interconnection agreements that they negotiated?
- 16 A. Yes.
- Q. Okay. And do you know if, in those instances,
- whether the wireless number is rated within the local calling
- 19 area of the LEC?
- 20 **A. Yes.**
- 21 Q. Okay.
- 22 A. There are -- there are a couple that I know
- directly, yes --
- 24 Q. Okay.
- A. -- that are with carriers that are not affiliates.

- Q. Okay. Now, I'd like to ask you some questions on
 your testimony. I'd like to start with your direct on page 5.
- At lines 20 through 22 your -- you say at the middle of line
- 4 20, reciprocally -- reciprocally to be charged to the
- 5 Petitioners for traffic terminated by the Petitioners for
- 6 which they are responsible to the wireless carriers.
- 7 Do you see that?
 - A. Yes.

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- Q. Does that mean that the Petitioners have agreed to reciprocal compensation for LEC to wireless traffic?
- A. I -- it -- what it means is, if there was a circumstance where T-Mobile had numbers rated within the local calling area of the -- of the company and which there was an appropriate interconnection range and there, in fact, then was a local interconnection, this would be the appropriate rate to charge for that.
 - Q. But only under those circumstances?
- A. Right. It -- it -- I mean, it doesn't apply to the current circumstances, because the companies have no traffic for which they are responsible. All the traffic that's going to T-Mobile that's been described is IXC traffic.
 - Q. Okay. Then in several places throughout your testimony you make statements such as, you've made changes to inputs because you've assumed this or that or, you know, you've made changes to the cost of this because you've made

some assumptions.

Without going through your testimony input by input or, you know, page by page, can you just give me generally what things you used as the basis for making various assumptions?

A. Well, they -- they varied, based on the assumptions. Many of them were done based on studies that were done earlier at the time the Missouri studies were initially prepared back in -- and I was trying to remember the year when we had the USF cost proceeding. It was a long time ago.

But we did a number of studies at that point in time in regards, for example, to the traffic factor that we reduced to more re-- more closely reflect the AS traffic, in regard to the cost per customer for -- for customer operations functions, the -- the change in the buried cable percentages was based on a review of the companies in the state and how much buried cable investment they had versus aerial cable investment.

COE switching which I described was -- was based on company investments. And I re-looked at it in regard to this case in comparisons of their 2003 imbedded investments.

The switching expense factor that I discussed and Mr. Conwell discussed in his rebuttal testimony was based on a review of 2003 in-- data from the companies' annual reports.

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I mean, in other cases like the structure sharing assumption changes, they were based more on a review of the -- the circumstances of the company.

One of the areas that I disagreed substantially with the HAI providers in which the FCC disagreed significantly, as well, not quite as -- they didn't go quite as far as I did, and the -- the assumptions the FCC used on structure sharing, but certainly very much in that direction.

The network operation factor was one that was more based on judgment. I discussed that in -- in my testimony, and the differences both in the timeframe of now versus when that assumption was made.

And in that case, the -- the original assumption of the network operations expense factor being 50 percent was a judgmental decision made by the HAI developers that had -- it had no numerical analysis or background.

It was just their -- their judgment of what might happen to the Bell operating companies over the next few years in regards to their net-- network operation expenses.

and -- and described why expenses in that category are very different from small companies than large companies, because there are many items that are significant it-- cost items for RBOCs that the companies have virtually none of, because they have no second-level supervision and -- and some of the other

- 1 items that impact that.
- Q. Okay. If we could turn to page 30. Starting at
- line 16 you're talking about making several adjustments based
- 4 on actual investments or actual scenarios. And it goes on for
- 5 a little bit of a discussion there.
- A. On page 30?
- Q. Wh-huh.
- A. The direct?
- Q. Oops. Yes. Starting at line 16?
- 10 A. If the Commission determines?
- Q. Oh, perhaps I have the wrong site. But just
- generally speaking in your testimony, you've made some
- adjustments based on actual investments that the companies
- have made; is that correct?
- A. Yes, that was primarily related to the switching --
- 16 COE switching investment.
- Q. If you adjust the model towards actual costs, are
- 18 the results still forward looking?
- A. Well, as I -- I discuss in my direct testimony in
- regards to COE switching, in the case of COE switching, I
- 21 believe it is. Because the current COE switching equipment
- that's considered forward-looking equipment is very similar to
- the -- the kind of equipment the companies currently have in
- 24 service.
- In other cases, it wouldn't be an appropriate

- 1 comparison. And cable and wireless facilities is probably the
- 2 most glaring, because the forward-looking assumption is that
- that will be done with the loop carrier equipment with fiber
- 4 penetrating much farther into the network than many of the
- 5 companies currently have.
- So the -- the -- the network equipment is different
- on forward-looking basis. In the case of COE switching,
- 8 the -- the switching equipment is still considered --
- 9 forward-looking equipment is reasonably close to what -- what
- the companies currently have invested in it, and it's a much
- 11 better test in that case.
- I -- I would note that even then recognizing that
- there are conventional wisdom and maybe some TPIS factors that
- suggest that the cost of switching has come down, the factor
- that I used only produced COE switching investment at
- 72 percent of what the companies' current investment levels
- 17 are.
- And that helps to recognize the possibility that
- 19 the switching equipment cost has been reduced somewhat from
- when the companies purchased it.
- Q. Okay. And then on page 30 at line 20 you have a
- number there, .0583?
- ²³ A. Yes.
- Q. Can you explain to me how you went through the
- calculations or the reasoning to -- behind going from .0583 to

- the .035 that is being proposed?
- A. The -- the .05383 is the composite forward-looking
- 3 cost that was produced in the studies that I did. Because the
- 4 companies have -- have themselves negotiated contracts with
- 5 several other carriers and used the .035 rate as the
- 6 negotiated rate and one that's been accepted by those other
- wireless carriers, because the companies offered that to
- 8 T-Mobile in the course of negotiations as a means and hopes of
- being able to settle this issue as it had with a number of
- other wireless carriers -- in fact, I think with all the other
- wireless carriers that the companies interconnect with, and so
- that they wouldn't be accused of not negotiating in good
- faith, I think, the company has continued that offer of
- 14 .035 cents into the arbitration proceeding, even though it's
- 15 less than the forward-looking cost that the cost studies
- produced.

- Q. Since the .035 is less than the forward-looking
- cost that was produced, is the .035 forward looking?
- A. Well, the -- the .035 represents a -- a negotiated
- position. It's not a specific cost determination. It's a
- rate that the companies have negotiated with other carriers,
- that other carriers have accepted and they've been willing to
- 23 accept, and -- and one that they've offered to T-Mobile and --
- and continue to offer as -- as a means of settling it.
- It's not a specific cost number. It's less than

the forward-looking cost.

- Q. Okay. On page 40 of your direct. At line 10 you talk about, thus, traffic, for example, between an IXC and a CMRS provider is not local telecommunications traffic under the FCC's rules.
 - Just for clarification, what is the compensation mechanism for that traffic?
 - A. The F-- FCC had a case two or three years ago where the question had been raised originally -- I believe it came out of a court case in Kansas City between Sprint and one of the interexchange carriers. Sprint Wireless, Sprint PCS was charging access rates to interexchange carriers pursuant to a tariff that they had filed somewhere. I don't remember where.

And there was a case they -- the Court referred it to the FCC. The FCC essentially came back and found that -- that it was not inappropriate for wireless carriers to pay IXCs terminating compensation, but they would not establish specific rules. And that the IXCs and the wireless carriers should enter into commercial negotiations to determine those rates.

From the testimony that T-Mobile has presented, it sounds like either they haven't entered into those negotiations or those negotiations have not been successful. And they -- the testimony that they offered said that they weren't receiving compensation from the IXCs.

But, nevertheless, it's -- that's an issue between
the IXCs and the CMRS providers, including T-Mobile, and is
not something that the LEC should be responsible for.

- Q. Okay. Then on page 42, your discussion at lines 18 through 24 where you're talking about why the Petitioners have no local traffic that they are exchanging with the CMRS providers.
- Is there any third-party transit traffic between the LECs in this case and the CMRS providers?
- 10 A. I'm thinking. Just a minute.

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- The difference between these four Petitioners

 and -- and T-Mobile, I am not aware of any. All the

 discussion has been and my understanding is that T-Mobile does

 not have any local numbers in the local calling area.
 - Pursuant to the companies' local tariffs and the pre-subscription rules and requirements, that traffic has to be dialed 1-plus and -- and becomes interexchange carrier traffic between that end-user or the IXC and whoever they use to terminate.
- Q. Okay. I'd like to go back to page 22. I think it is where you start your discussion of cost of capital.
- 22 And as you were calculating cost of capital and -23 and taking a look at the results from the model and that type
 24 of thing, were any considerations made due to the recent
 25 finance case that Alma has gone through?

A. No.

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- Q. And I assume, then, that no adjustments were made to the numbers to reflect the financing proposal that's --
 - A. No, they --
- Q. -- that was before the Commission?
- A. In the studies that we did, we used the

 11.25 percent overall cost of capital that the FCC initially

 found appropriate in 1990, and then in the multi-association

 group, the MAG order, in 2001 or -- I think it was in 2001

 they reaffirmed as an appropriate rate of return and didn't

 change it. We used that -- that rate of return.
 - I -- I would comment in regards to cost of capital that certainly over the past 5 years since that order -- well, I'm -- there are variations in the general financial markets that have occurred for small rural telephone companies. The business risks have increased significantly, because of the uncertainty of the regulatory environment.
 - The competition and the loss of traffic that
 they're facing to wireless carriers and -- and the potential
 for loss to VOIP providers, if you will, as -- as broadband
 penetration increases, which it has done significantly in that
 timeframe, which to me means that the -- the cost of equity
 for these small rural companies probably has increased
 significantly in that time because of the specific business
 risks to their business regardless of what may have changed in

- the overall general financial situation.
- Q. And you said cost of equity has increased?
- A. Yes.
- Q. Okay. Let's see. In your -- I'd like to turn to
- 5 Mr. Conwell's rebuttal testimony, if I may. And I'll have you
- 6 take a look at that.
- On page 7 of his testimony beginning at line 18 he
- 8 says, the un-- unanswered questions include, and then
- 9 throughout the next, oh, probably 3 pages he has different
- sections where he has questions that he felt should be
- answered as far as the cost study review and the preparation
- that you completed.
- And I was wondering if you would be able to respond
- to those questions at this time.
- A. How many pages do you -- do you want me to go?
- Q. Well, it's -- it's scattered throughout 3 pages.
- 17 It's not 3 solid pages.
- 18 A. Okay.
- 19 Q. Like, for instance --
- 20 A. The one on 19 and 20?
- 21 Q. 19, uh-huh.
- 22 A. Well, in -- in regards to the questions on 19
- through 21, in the HAI Model -- the HAI Model calculates the
- traffic between various offices and between the -- the office
- and the tandem determines from formulas and tables --

engineering tables within the model the appropriate number of various kinds of trunks that need to be provisioned in order to carry that traffic. And then it uses formulas and tables to determine cable size.

If you go to the inputs for the HAI Model, the smallest size of fiber that is used in the HAI Model is a 12-fiber cable. And in the interoffice portion the cost that's used is the cost of the -- pretty sure it's in one of these -- in the Data Request responses, the cost of a 24-fiber cable.

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So in the interoffice portion, the -- the HAI Model is using a 24-fiber cable. And based on the formulas and the development of the -- the engineering people and -- and other people that put the model together, that was the appropriate size of cable to use.

In feeder cable and other cable within the office it would go down to 12 fibers, depending on the amount of traffic that was on the fiber.

- Q. Okay. So for this particular question regarding cable size, then, you would say that the HAI calculation was sufficient?
- A. That -- that would be -- that would be my position.

 And I think it's -- it's certainly similar to the sizes of

 cables that the companies use and that they reported. But in

 some cases they used larger cables than that for various

- reasons in their actual currently configured networks.
 - Q. Okay. At the top of page 8 the question is, what is their current cost of cable construction per foot of cable, material prices, local contractor costs, et cetera.

Can you answer that question?

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A. Well, I mean, the -- the data that's in the HAI Model developed by surveys of -- of the HAI people and a was developed by surveys of -- of the HAI people and engineers with contractors across the country, based on the cost of cable at a point in time, and based on the cost of placing cable, of splicing it, of engineering it and so forth.

Since that time, you know, the cost of fiber, frankly, has fluctuated vitally. After that for a period of three or four years it increased substantially. There was a tremendous demand for fiber cable, and -- and the cost went up and it -- frankly, there was a period of time when it simply wasn't available.

People were -- I -- and I talked to clients during that period of time when they were having to order fiber 18 to 24 months in advance to get delivery.

After the dot com bust and the bankruptcy of a number of network providers of various kinds and the demand for fiber fell off substantially and the cost reduced.

I think it's growing and -- and, frankly, the manufacturing capacity was cut substantially by people like

- 1 Corning, who manufacture fiber.
- And so the -- the cost of fibers varied widely over
- 3 the time. I did not take the time to try to go back
- 4 and -- and get fiber costs. We have done that in some cases
- in the past. And, you know, if we get it for two or
- three companies, we typically then say, well, your sample
- y wasn't big enough or we could buy it cheaper than that
- 8 somewhere else, and we end up with the same kinds of arguments
- 9 about cost of fiber regardless of what data you have.
- The cost of labor has probably gone up some.
- 11 Although inflation has been rather modest and labor contracts
- have been modest, certainly the costs of labor have increased
- over time.
- Overall I think that the costs that are in the
- model are -- are reasonably reflective of the -- the -- the
- 16 cost of construction.
- Q. Okay. And then the next question is, what is the
- interoffice route mileage of Alma's connection to the
- 19 Southwestern Bell point of interconnection, Chariton's ring
- and Mid-Missouri's two rings?
- 21 A. That infor-- information was provided in response
- to the Data Request, which was entered as an Exhibit 11, I
- believe, but I don't -- can anybody help me with the number so
- we get it correct here?
- JUDGE PRIDGIN: You know, that -- that lat-- that

- 1 latest Data Request was No. 11.
- THE WITNESS: Okay. And -- and let me make a
- 3 couple of -- of comments about that, and the questioning from
- 4 Mr. Johnson for the Respondent.
- 5 He pointed out that -- that the -- the mileage for
- Alma was 22 miles in the model, that Alma's actually -- the
- actual mileage to its interconnection with Citizens as
- 8 reported by them is 3.28 or something like that.
- 9 In -- in the FCC's description of what a -- a
- appropriate forward-looking cost study was, about the only
- thing that they held constant in terms of current network
- configurations was the location of the wire centers.
- And they did say that forward-looking cost studies
- should be based on current location of the wire centers. But
- beyond that, they said that a forward-looking cost study
- should reflect the most cost-efficient network.
- And we had a question from Mr. Johnson about
- the -- and the fact that in those Data Requests in Exhibit 11
- that the companies each indicated that the network they had
- built was the -- with the most cost-efficient equipment.
- 21 And -- and that's based on the current locations of the
- network, the current locations of tandems and so forth.
- In the HAI Model, the model rebuilds what it
- 24 assumes is the appropriate forward-looking cost network and
- the most efficient interoffice network. And it's focused on

- Bell or large local exchange company tandem switches.
- 2 And those tandem locations in the model and the
- 3 interconnections between them are based on a series of
- 4 assumptions that were dev-- developed by the modelers that the
- 5 FCC has used in its USF model and -- and so forth.
- And -- and those network locations and that --
- ⁷ locations of rings and so forth are not necessarily the same
- ones that are in the ground now and that a company would build
- ⁹ to if they were updating their construction, as the companies
- 10 have.
- 11 And -- and so the mileages are different because
- the forward-looking network that they build on a statewide
- basis assumes connections with Bell -- rings that ultimately
- 14 go to the Bell tandem at efficient locations, which is at
- the -- the nearest local Bell wire center.
- And -- and those are the assumptions that were --
- 17 that were included in the model as to what's the -- the most
- appropriate forward-looking network.
- So the fact that the network distances are -- are
- different from what is actually in place doesn't mean that the
- companies built something inefficiently based on the network
- they have and the network they have control of and the
- existing network.
- It's not the same network that the model assumes on
- a forward-looking basis, which assumes that nothing's in the

- ground and we start from scratch.
- 2 And I mentioned this morning, for example, that in
- the model, the only tandem -- Bell tandem that's located in
- 4 the -- in the model in the Kansas City LATA is located not in
- 5 Kansas City, but in -- in -- shoot, I can't think of the
- 6 town -- Chillicothe, which is much more centrally located in
- 7 terms of mileage. And I assume that's why it was -- was
- 8 located there.
- 9 BY MS. DIETRICH:
- 10 Q. His -- his next question talks about interoffice
- 11 transport systems and forecasting utilization of DSOs. If I
- remember correctly from this morning, in the DR response that
- was discussed in Exhibit 11, there was discussion about most
- of the Petitioners have something in the range of an OC
- something -- you know, OCS and that they perhaps even have,
- you know, greater than that.
- So did you make any adjustments to the model to
- take into account what they actually have or did you rely on
- 19 the HAI?
- 20 A. I -- I relied on the HAI Model to do that. And --
- and the -- the discussion we had this morning with Mr. Johnson
- for three of the companies, I believe, they indicated they
- currently have OC12 systems, which has -- have a greater
- capacity than the OC3s that would have been used in the model
- and that were more expensive.

- In the case of Alma, I believe it was indicated
- that they had one DS3, which is the -- a smaller facility than
- the OC3, which was assumed in the model. And may be somewhat
- 4 less, although based on NECA tariff data that we looked at,
- 5 the cost between a DS3 and an OC3 may be -- may be fairly
- 6 similar.
- So, no, I didn't change the model assumptions in
- 8 that regard. I let the model do it. The -- the systems that
- are reflected in the model, if anything, are less expensive
- 10 systems than the companies actually have in place.
- Q. And -- and what about, for -- for instance,
- utilization, would it have forecast it properly, the
- utilization of those facilities?
- A. Well, it -- it -- the model uses the actual traffic
- that's going to be used, the size of the trunk groups and then
- the size of the facilities.
- And -- and based on it in terms of -- of
- utilization percentages, I -- I don't remember in the output
- 19 file there being a specific item that calculates those
- utilization percentages.
- 21 As I -- as I indicated in my rebuttal testimony,
- there are good reasons why utilization percentages are much
- lower in smaller rural exchanges than they are in -- in large
- urban areas.
- And the example I particularly used and related to

- Alma and the fact that they have a relatively small number of
- trunks, but because the way the equipment is bought and so
- forth, they may have a system that could handle capacity
- 4 considerably greater than that.
- 5 And it's the most efficient system that they can
- 6 get, but it still is only utilized a very small percentage of
- total capacity that could be -- is utilized and will ever be
- 8 utilized over that, because Alma only has 300 customers and
- 9 not very much traffic.
- 10 Q. I think the next group of questions were basically
- answered through your discussion about the DR responses.
- think that's sufficient to give me an idea of at least what
- you considered on these various types of things.
- Now, I'd like to take a look at Mr. Pruitt's
- rebuttal on page 14. Beginning at line 1 he says, Witness
- Schoonmaker neglects to advise the Commission that the
- FCC deleted the word "local" from 47 CFR 51.701(a) in 2001.
- And then he goes on to discuss that idea a little
- bit. And I'd be interested in your response to that.
- 20 A. Well, the -- there was a change in the definition
- of -- of traffic -- local traffic in about that timeframe in
- an order that has been subsequently remanded by the appeals
- court as being unlawful and -- and that the FCC hasn't --
- hasn't readdressed.
- I thought -- I mean, when I was going through this

- testimony and preparing it, I thought that I had gotten, at
- least in regards to the rules, which I quoted on page 39 and
- 3 40 -- I got the correct updated definition.
 - Q. Is that 39 and 40 of your direct?
- A. 39 and 40 of my direct, which has to do with
- 51.701(b). I am not certain that I ever quoted 51.701(a).
- 7 I'm not sure where -- I'm looking for that to see if I can see
- 8 it.
- I'm not sure exactly what he's referring to when he
- talks about 51.701(a). I mean, regardless of that, still
- talks about traffic between LECs and CMRS providers.
- And as I've indicated several times both in written
- testimony and on cross-examination today, the Companies'
- 14 direct 1-plus traffic to interexchange carriers because
- they're required to by the telecommunications act, the
- 16 FCC rules implementing it, the Commission's rules.
- And when they do that, those become calls that are
- interexchange carrier calls between end-users, which are the
- interexchange carrier's customers for those calls, even though
- they're the -- the LECs' customers for local service. And --
- and those aren't, in our view, calls between the LEC and the
- 22 CRMS provider. They're between the IXC. The IXC purchases
- through our access tariffs the use of our facilities so that
- they can get to these customers.
- They have their tariffs -- state tariffs filed with

- the Missouri Commission for intrastate tariffs that indicate
- the charges that will be charged to their customers. They --
- they bill or contract with somebody to bill those customers.
- 4 The customers pay them. They carry the traffic on their
- 5 network.
- 6 We have no contracts between us and the IXCs to
- 7 carry that traffic on our behalf, because they're not. And --
- 8 and we just -- we don't understand why -- why people continue
- 9 to say that -- that those are our customers.
- Mr. Pruitt, for example, says, well, the only
- reason we do that is cuz it's a business judgment that we
- 12 choose not to.
- MR. MARK JOHNSON: Your -- Your Honor, this is be--
- this is becoming a speech by the witness. It's not responsive
- to the question, and I would -- would ask the Arbitrator to
- instruct the witness to confine himself to the question.
- JUDGE PRIDGIN: I'll -- I'll try to -- and I
- realize he's getting asked some open-ended questions, so we'll
- just have to take it on an ad hoc basis.
- Ms. Dietrich?
- MS. DIETRICH: No further questions.
- JUDGE PRIDGIN: Thank you.
- Mr. Haas?
- MR. HAAS: Yes, Your Honor.
- 25 QUESTIONS BY MR. HAAS:

- Q. Mr. Schoonmaker, would you please turn to page 14 of your direct testimony? At line 6 you refer to 85 percent buried, 5 percent aerial and 10 percent buried plant. Should the 10 percent number refer to something else, perhaps underground plant?
 - A. It should.

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- Q. And what is the difference between buried plant and underground plant?
- Buried plant under the FCC's accounting rules is 10 plant that is put -- put directly in trenches in the ground. 11 Underground plant is plant that's placed in conduit, which is 12 underground, but which allows for the plant to be able to 13 be -- well, No. 1, the conduit gives it additional protection 14 so its life is generally presumed to be longer. And, 15 secondly, it allows that the cable with the end of its useful 16 life can be pulled out of that conduit -- conduit and new --17 new cable be put into the conduit.
 - Q. At page 22 of your direct testimony you discuss the proposed cost of capital. Let me ask you probably elementary questions, but what is your proposed overall cost of capital?
- 21 A. 11.25 percent.
- Q. And what are the percentages of debt and equity in your proposal?
- 24 A. Just a minute.
- The debt fraction is 44.2 percent so the -- the

- 1 equity would be 55.8, I guess, if I've subtracted correctly.
- 2 Q. Please explain how you -- how you chose that capital structure.

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That is the capital structure that the FCC used in its proceeding in regards to forward-looking models in the -the docket 96-45, carrier common docket 96-45.

And the -- the combination of the factors that I used are the same that the FCC used in the synthesis model for USF for purposes and -- and arrives at 11.25 percent rate of return.

- 11 What cost of debt did you use in your proposal? Q.
- 12 That assumes an 8.8 percent cost of debt. A.
- 13 0. And would you please explain why you used that cost 14 of debt?
- 15 Again, it was -- I -- I used all the cost of 16 capital items based on what the FCC have used to arrive at the 17 overall 11.25 percent rate of return.
 - I want to move on to a different topic. Would you please describe a direct interconnection between an ILEC and a wireless carrier?
- Well, a direct interconnection would be a 22 connection where the wireless carrier constructs or leases facilities typically into the operating area of the local exchange company, and arranges through an interconnection agreement to directly connect that facility to the ILEC's

- network and -- and provides a circuit or a series of circuits,
- depending on the nature of the -- the specific connection, to
- 3 carry the traffic directly from the ILECs, which -- to
- 4 the -- the wireless carrier's switch possibly through
- some -- some intermediate nodes and so forth on that, but
- eventually to go directly to the -- the wireless carrier
- switch without going through a -- an intervening tandem switch
- 8 or any other kind of switch.
- 9 Q. You may have touched on it already, but please
- describe an indirect connection between an ILEC and a wireless
- 11 carrier.
- 12 A. Well, I mean -- I mean, the best example of the
- indirect connection is the -- the facility that the traffic
- 14 from T-Mobile is currently terminating over to the companies.
- 15 In this case the wireless carrier has a direct
- connection typically from their switch to a Bell tandem switch
- within the LATA. And then at the Bell tandem switch that
- traffic is switched on to what's commonly called a common
- trunk group, which carries the wireless traffic, interexchange
- carrier traffic, Southwestern Bell's terminating intraLATA
- 21 toll traffic.
- Here in Missouri it typically would carry
- terminating tro-- toll traffic that originates with Century or
- Fidelity or Sprint. Missouri, who are local exchange
- companies who provide intraLATA toll traffic, and all that

- traffic gets mixed together on that common trunk facility and
 comes into the -- the LECs switch through that common trunk
 facility.
- Q. Are you familiar with a classification system of interconnections as being Type 1 or Type 2?
- A. I'm reasonably familiar with those. Those are
 two types of -- of interconnections between wireless carriers
 and usually large LECs.
- The Type 2 connection, if I recall correctly,

 generally gives -- actually I think there's a 2A and a 2B, and

 I'm not sure I can distinguish them.
- But the -- one of them, and I think it's 2B, but

 I'm not certain, provides for the connection to go directly to

 the -- the ILECs tandem switch and for traffic to be

 terminated through all switch -- to all switches that subtend

 the tandem.

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- The Type 2A, I believe, is an end-office connection where it would go directly from the wireless carrier's switch to a -- a -- an ILEC end office, which is usually in a large metropolitan area where there's a large amount of traffic, and would terminate traffic to all the customers that are -- that are served by that particular end-office switch.
- The Type 1 connection is a connection to an end office. And -- and my recollection is that normally a Type I connection also involves the use of telephone company-assigned

- numbers in their NPA and NXX, so it's a somewhat different type of connection.
 - Q. What type of interconnection is T-Mobile requesting in this proceeding?
 - A. Well, T-Mobile already has a type -- in most cases a Type 2B connection. The traffic would come to us, I would assume. And at least in most cases would come through a Type 2B with a Bell tandem or perhaps a Citizens tandem. And then indirectly through the use of Bell's network and that common trunk group gets to our network.

That connection has been in place for a long time.

T-Mobile has been using it for years in terminating traffic over it. I think as we're all aware, there are various complaint ca-- cases in regards to T-Mobile about whether they've been compensating the companies for that.

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And this interconnection is about using that same interconnection, but what the compensation should be on a going-forward basis for the use of that interconnection.

- Q. What type of interconnection is T-Mobile requesting in this -- in this case for the landline to wireless calls?
- A. Well, I mean, T-- T-Mobile's position is that -- I guess, as I understand it, I don't think T-Mobile has a -- an issue with the traffic being dialed on a 1-plus basis, and an IXC carrier traff-- carrying that traffic.
- But it's their position, as I understand it, that

- even though the IXC carries that traffic, that -- that -- that
- we have requested the IXC to carry that traffic, and that we
- 3 should compensate them for the termination of that traffic.
- But I -- as I understand it, they're not suggesting
- 5 that we use any different network means to get it to the --
- the customers than -- than we do currently.
- MR. HAAS: Thank you. That's all my questions.
- 9 JUDGE PRIDGIN: Mr. Haas, thank you.
- 9 Mr. Cecil?
- MR. CECIL: Yes, sir.
- 11 OUESTIONS BY MR. CECIL:
- Q. Mr. Schoonmaker, several pages throughout your
- testimony you've changed various user adjusted inputs to the
- 14 HAI. What kind of analysis did you do to arrive at the
- 15 numbers you chose?
- A. Well, I -- I discussed some of that in my
- testimony, and I just dis-- discussed it previously in --
- in -- in response to a question from Ms. Dietrich.
- And it depended on the input. In some cases those
- were judgmental inputs. In other cases such as the COE
- switching I did compare in the -- in the COE expense factor, I
- did comparisons between the companies' actual data on their
- 23 annual reports from 2003 to see what the companies were
- currently experiencing and -- and believing that that, in
- those cases, might provide a reasonable estimate of what the

- forward-looking costs would be.
- And, I mean, with other ones there were -- there

 were other kinds of specific analysis that were -- that were

 done. So there -- there was a combination of things. And I

 tried to describe those in my direct testimony.
 - Q. In your rebuttal testimony on page 22, line 14 you refer to the NECA tariff. And that's in your discussion -- line 14.
 - A. Right.

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- 2. You refer to the NECA tariff as providing a less
 expensive cost, I assume, for the OC3 than the DS3. I may be
 naive here, but I'm not sure what the NECA tariff has to do
 with determining the company's cost unless they're renting or
 leasing.
 - A. Well, the NECA tariff is filed with the FCC on behalf of the 1,200 to 1,300 companies that participate in that tariff. And it's based on a composite average of the costs of those specific companies and -- and the data that are submitted by those companies or a sample of the companies to NECA.
- 21 And so, I mean, in doing this, I was illustrating
 22 the fact that at least based on the -- the analysis that's
 23 done in that tariff, even though an OC3 has a greater capacity
 24 than a DS3, because of certain factors related to the -- the
 25 availability of the equipment and the cost of the equipment at

- this point in time when NECA puts all that together and comes
- out with a tariff rate that's reflective of cost, the OC3,
- even though it has more capacity is a cheaper option to buy
- 4 from that tariff.
- 5 And that's reflective of the costs of that group of
- 6 NECA companies. It doesn't necessarily say that each of these
- 7 companies have that same kind of cost breakout, but it is
- 8 reflective of the overall companies.
- 9 And using it in this illustration -- what I was
- trying to do in this illustration on this page was -- was show
- why it may be more economical for a company to buy a facility
- that has greater capacity, even though they don't need that to
- carry the traffic that they've got.
- Q. Okay. I understand that. Thank you.
- The last question is on page 25 of your rebuttal
- 16 testimony. It has to do with theoretical capacity of the
- trunks. The language I'm looking at is on line -- it starts
- on line 18 and runs to line 20.
- 19 Theoretical full capacity of the trunk is -- trunks
- is based on calculations of trunk usage in large offices with
- heavy usage and trunk groups that are used more efficiently.
- You -- you say that there are tables to determine
- what efficient usage for those trunks should be. Aren't there
- tables that provide usage factors for rural areas as well? I
- believe you were talking here about --

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A. There -- there are tables that are -- well, I may be stretching my -- my engineering memory. But there are -- there are tables that are built to size trunk groups based on the overall capacity and the ability to only -- to have less than one percent blocking on those in the busy hour.

And -- and -- and the -- the engineering for trunks and trunk groups in both large offices and in small ones are -- are based on those tables. And -- and in large offices with very large trunk groups you can get many more minutes, on average, over all the trunks than you can in the very small trunk group because of the -- the probabilities that some customers are gonna be picking it up, there are more customers that are using the trunk in -- in the large group than there are in the small group.

And the -- the -- in the HAI Model the theoretical full capacity that's used is either 10,400 or 10,600 minutes per month. Somewhere in that range.

And in my experience in looking at actual traffic in small companies is that, based on their usage, they very frequently only get an average of 3,000 to 4,000 minutes per month over the trunks in their trunk groups.

And it's a -- it's a combination of the efficiency in the tables and then it's also a -- a function of the -- the fact that it's cost efficient to buy trunks in Tls or DS3s and so forth, as opposed to buying individual circuits so that --

- that you get fewer minutes per trunk, on average, over the --
- the trunks in a small office and in small companies.
- MR. CECIL: Okay. Thank you. That's all, Your
- 4 Honor.
- 5 JUDGE PRIDGIN: Thank you very much.
- Any recross?
- 7 MR. MARK JOHNSON: No.
- JUDGE PRIDGIN: All right. Thank you.
- Mr. Johnson for Petitioners, any redirect?
- MR. CRAIG JOHNSON: I think I'll just for sake of
- my convenience just work backwards through new notes.
- MR. MARK JOHNSON: I -- I'm sorry. I just --
- there -- there -- I'm sorry, Craig. I -- I guess
- there's -- there's one point I -- no, I had said no
- originally, but there's one point that I -- I think
- Ms. Natelle -- Ms. Dietrich brought up in her questions, too.
- 17 RECROSS-EXAMINATION MY MR. MARK JOHNSON:
- Q. When she asked you for -- whether there were
- examples of interconnection agreements between small telephone
- companies and wireless carriers that, I believe, called for
- direct connection, and you said, yes, there were.
- Can you tell us what agreements you're aware of, I
- mean, by -- by company?
- A. Yes. They're filed public -- public at the
- Commission's -- Citizens Telephone Company has a contract with

- 1 Mid-Missouri Cellular for direct connection, and Mid-Missouri
- 2 Cellular has numbers located in Citizens Higginsville
- 3 exchange.
- 4 And Dobson has a contract with Grand River Mutual
- 5 Telephone Company that calls for and has a direct connection.
- 6 And they have, as I understand it -- I'm not quite as familiar
- with that -- but they have numbers in -- at least local
- 8 numbers in -- in some number of Grand River's exchanges,
- 9 although not all of them.
- Q. Do you know whether those agreements were
- 11 arbitrated or negotiated?
- 12 A. They were both negotiated.
- Q. And those are the two that you're aware of? Can
- you think of any others?
- A. Now, give me -- give me a minute.
- 16 Chariton Valley, obviously, is another one which
- we've discussed this morning, and -- Chariton Valley Cellular.
- 18 That's all I can think of. It's possible that Fidelity
- 19 Telephone Company may have a direct interconnection contract
- with a wireless carrier, but I'm not sure.
- MR. MARK JOHNSON: Thanks. I'm sorry for
- interrupting, but thank you, Craig.
- JUDGE PRIDGIN: Mr. Johnson for Respondent, thank
- ²⁴ you.
- Mr. Johnson for Petitioners, redirect?

- MR. CRAIG JOHNSON: Yes, please.
- 2 REDIRECT EXAMINATION BY MR. CRAIG JOHNSON:

costs that you've developed were higher.

- Q. In response to some of Ms. Dietrich's questions you
 were talking about the -- the fact that companies have
 proposed a 3.5 percent rate, even though the forward-looking
- The question I wanted to ask is, is it within

 T-Mobile's rights to adopt one of our existing agreements that

 has a 3.5 cent rate in it?
- A. My understanding, it is.

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- Q. As a practical matter, do you agree that that limits your ability to request a rate that's higher than -- than what is in an existing approved agreement?
- A. It certainly has an impact on it, yes.
 - Q. Would you tell us, in your words, what are the major differences in approach between the forward-looking cost modeling that you've done as compared to that Mr. Conwell was doing?
- A. Well, as I indicated earlier, I mean, one of the
 differences is that we did choose to use the -- the HAI Model,
 which is a sophisticated model that develops cost for
 telephone companies around the country and has to do it for
 all telephone companies.
 - That model has some fairly sophisticated, but not necessarily perfect means for developing interoffice networks

and rings associated with those and the costs of those facilities.

Mr. Conwell's exhibits in -- now, in the interoffice area he tends to translate costs into a cost per DSO based on the -- what he describes as the efficient usage of -- of a facility like an OC3. And -- and generally goes through his cost calculations on a -- in the transport area, at least, largely on a per-DSO basis, and then translates that into a per-minute basis, again, based on the theoretical number of minutes that might be able to carried on -- on all of the DSOs rather than using actual minutes and -- and the actual facilities that the company may have.

That's a significant difference. We obviously have differences on some input items. He used 1996 RUS data that was used by the FCC as part of their backup data to come up with a cost for switching and average investment per line in a switch to develop costs that are -- that are different than the costs that I used.

the CLEC tariff -- southwestern Bell CLEC interconnection agreement to get the cost of A links for switching. And in his experience, based from reading his resume, it seems like he's worked more with the large companies like AT&T and the RBOCs than small companies, although he indicates he's done some small company cost studies.

Those were -- produced considerably different results. And -- and that was the case where we went back and got some actual invoice data, which I discussed in my testimony and the invoices were -- were provided in Exhibit 11 to that the costs that the companies are paying for A links are considerably higher both than what was in the HAI Model and what he -- he assumed was reasonable.

And those are probably, from my viewpoint and a -kind of a broad overview, some of the major differences. I
mean, one of the -- the critical items was the using of
theoretical capacities rather than the actual capacities or
the actual minutes that the company through our experience.

- Q. Mr. Schoonmaker, if you were to provide in hard copy everything that is comprised within the HAI Model, whether you accepted the defaults or modified them as you've testified, what would that look like?
- A. Well, the HAI user's manual is about a 250- to 300-page document. The HAI input manual, which describes each of the default inputs and the source for them and -- and where they came from is -- my recollection's in the neighborhood of 200 to 300 pages.

The printout of each of the individual companies' cost studies, if you do it in a readable format, which you have to go into the electronic models and change the printing parameters to get them out readably is 60 to 80 pages per cost

- ¹ study.
 - Q. And how many cost studies are in the model?
- A. Four. One -- one for each company.
- 4 Then behind that there are work files that have
- some of the early calculations, and that -- I -- I actually
- have never printed those out, but I think they would comprise
- 7 some 30 to 40 pages.
- 8 So it -- it's a -- I mean, it's a significant
- 9 amount of material we have. I have in some other cases in the
- past filed all that, and it gets to be a stack of material
- 11 (indicating) several inches thick.
- Q. So when you refer to the HAI Model, you're really
- 13 referring to the XLS-type mathematical calculation
- instructions, as well as the inputs and as well as the
- instruction manual?
- 16 A. Yes. I mean, there is a -- one of the appendices
- to the -- to the HAI user's manual has a printout of all of
- the cell formulas, and each of four or five modules that
- 19 comprise the model.
- Q. There's some discussion in your testimony about
- 21 ARMIS data. Is that part of the model?
- A. There is a -- a -- a series of files in the model
- throughout the country that are individual files for each
- company that, in fact, files ARMIS or ARMIS data with the FCC.
- 25 And then there's an additional file, which is a

- composite file that is used for smaller companies that do not
- file their own ARMIS data with the FCC. And -- and that file
- is based on a composite of those ARMIS filers.
- 4 The model takes that file, calculates a per-line
- 5 amount and then -- and then applies that to the number of
- 6 lines the company actually has in the model to -- to develop
- 7 that data for that individual company.
- 8 Q. And you didn't put all of that as an attachment to
- 9 your testimony. Were you trying to hide something or were you
- trying to make the testimony efficiently readable in this
- 11 case?
- 12 A. We were trying to make it efficiently readable.
- mean, there -- there's a number of other files that I haven't
- described as well beyond that. There's a series of access
- database files that the model uses as well.
- 16 Q. Some of the questions and answers that you
- exchanged with Ms. Dietrich when you were comparing 2.3 or
- 3.64 miles between Alma and Citizens compared to the 22 miles
- 19 that the HAI Model between Citizens and -- I'm sorry --
- 20 between Alma and Chillicothe.
- Do you recall that testimony?
- 22 A. Yeah. It wouldn't have been to Chillicothe, but to
- 23 the nearest Bell wire center town. And I -- I haven't looked
- 24 to see what that might be.
- Q. If the evidence in this case is that T-Mobile

- itself connects with Southwestern at the McGee tandem, is that
- the same place that the HAI Model looks at to make that
- 3 22-mile transport assumption?
- A. It -- it would be similar. I mean, obviously it's
- 5 in Kansas City rather than in Chillicothe. But if -- if the
- 6 model developers had used Kansas City for the model, the
- distance still would have been 22 miles to the nearest Bell
- 8 wire center.
- 9 Then the model for -- I mean, it assumes the Bell
- company network is gonna be built with a series of rings that
- would get from that office back to the tandem switch.
- 12 Q. Do you know whether or not the actual distance
- between Alma and McGee is more or less than 22 miles?
- 14 A. It would be more than 22 miles.
- Q. Have you reviewed the -- the output of Mr.
- 16 Conwell's study for the four Petitioners in this case?
- A. I -- I reviewed his direct testimony exhibits
- 18 fairly extensively. I have not reviewed the rebuttal test--
- 19 testimony exhibits very much.
- Q. Does Mr. Conwell come up with four specific rates
- each for -- distinct rates for each one of the Petitioners in
- 22 this case?
- A. Well, let me go back and double check.
- I -- I believe he did. Although he tended in his
- testimony to talk about the average of the four, I think

- he -- he does come up with individual costs for each of the four companies.
- Q. Okay. So that part of his testimony where he's proposing rates not to exceed a certain level, that's an aggregate limit for each of the four companies?
 - A. I believe so.
- MR. CRAIG JOHNSON: That's all I have, Your Honor.
- JUDGE PRIDGIN: Mr. Johnson, thank you.
- Anything further from the Advisory Staff?
- 10 (NO RESPONSE.)
- JUDGE PRIDGIN: Seeing nothing, may this witness be
- 12 excused?
- MR. MARK JOHNSON: Yes.
- JUDGE PRIDGIN: Mr. Schoonmaker, thank you very
- much, sir, for your time and your testimony.
- 16 (WITNESS EXCUSED.)
- JUDGE PRIDGIN: If I understand correctly, at the
- beginning of the hearing, we needed to get Mr. Conwell on.
- And -- and Mr. Johnson from Petitioners, that's the
- conclusion of your evidence --
- MR. CRAIG JOHNSON: Yes, Your Honor.
- JUDGE PRIDGIN: -- is that correct?
- All right. Thank you.
- Okay. Mr. Conwell, if you'll --
- MR. MARK JOHNSON: He needs to use the restroom.

- 1 He'll be right back.
- JUDGE PRIDGIN: That's fine.
- MR. CRAIG JOHNSON: I object.
- JUDGE PRIDGIN: Sustained. Get him back in here.
- MR. MARK JOHNSON: It wouldn't be pretty.
- JUDGE PRIDGIN: We'll stay on the record,
- 7 and -- and depending on the length of his testimony, we may
- 8 need to break in the middle of it. I know that's not -- not a
- 9 natural time to break, but --
- And do I understand correctly, Counsel, we'll
- have -- Mr. Conwell and Mr. Pruitt are the lone witnesses --
- MR. MARK JOHNSON: That's correct.
- JUDGE PRIDGIN: -- remaining?
- 14 All right. Thank you.
- Mr. Johnson for Respondent, did you want to go
- 16 ahead and mark --
- MR. MARK JOHNSON: Yes.
- JUDGE PRIDGIN: -- his testimony?
- MR. MARK JOHNSON: You read my mind.
- JUDGE PRIDGIN: Okay. I believe I'm up to Exhibit
- ²¹ No. 12.
- MR. MARK JOHNSON: Okay. Do you want the public or
- the proprietary versions marked first? Does it make a
- ²⁴ difference to you?
- JUDGE PRIDGIN: It doesn't make a difference to

Page 215 me --MR. MARK JOHNSON: Con--JUDGE PRIDGIN: -- as long as we keep it clear in the record. MR. MARK JOHNSON: Okay. Conwell public version will be 12. (EXHIBIT NO. 12 WAS MARKED FOR IDENTIFICATION.) MR. MARK JOHNSON: And Conwell direct proprietary will be 13. 10 (EXHIBIT NO. 13 WAS MARKED FOR IDENTIFICATION.) 11 MR. MARK JOHNSON: And then Conwell rebuttal public 12 version 14. 13 (EXHIBIT NO. 14 WAS MARKED FOR IDENTIFICATION.) 14 JUDGE PRIDGIN: I'm sorry. That's rebuttal public? 15 MR. MARK JOHNSON: Rebuttal public. 16 (EXHIBIT NO. 15 WAS MARKED FOR IDENTIFICATION BY 17 THE 14?) 18 MR. MARK JOHNSON: And we have rebuttal proprietary 19 as 14. 20 JUDGE PRIDGIN: Would that be 15? 21 MR. MARK JOHNSON: Did I misspeak again? 22 15. Sorry. 23 I came up short. Is there another one?

25 MR. MARK JOHNSON: Okay.

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MR. CRAIG JOHNSON: Here, you can have this one.

Page 216 MS. DIETRICH: Oh, no, that's fine. MR. MARK JOHNSON: Are you sure? MS. DIETRICH: We're okay. MR. MARK JOHNSON: Okay. JUDGE PRIDGIN: Mr. Johnson, thank you. Mr. Conwell, I'll ask you to raise your right hand to be sworn. (WITNESS SWORN.) JUDGE PRIDGIN: Thank you very much, sir. If you 10 would, please have a seat. 11 And, Mr. Johnson for Respondent, when you're ready, 12 sir. MR. MARK JOHNSON: Sure. 14 W. CRAIG CONWELL testified as follows: 15 DIRECT EXAMINATION BY MR. MARK JOHNSON: 16 Could you state your name, please? 17 W. Craig Conwell. Α. 18 Q. What's your business address? 19 405 Hammett Road, Greer, South Carolina. A. 20 MR. MARK JOHNSON: Mr. Arbitrator, we have marked 21 Exhibits 12 through 15, I believe; is that correct? 22 JUDGE PRIDGIN: Yes, sir. 23 MR. MARK JOHNSON: Mr. Conwell's direct and 24 rebuttal testimony public and proprietary version, I offer

each of those into evidence now.

Page 217 JUDGE PRIDGIN: Any objections? 2 MR. CRAIG JOHNSON: No. Your Honor. JUDGE PRIDGIN: All right. Hearing no objection, Exhibits 12, 13, 14 and 15 are admitted. 5 (EXHIBIT NOS. 12 THROUGH 15 WERE RECEIVED INTO EVIDENCE.) MR. MARK JOHNSON: And I tender the witness for 8 cross-examination. In case he -- okay. You do have a copy of the DPL. I just wanted to make sure. 10 JUDGE PRIDGIN: Very good. Thank you. 11 Mr. Johnson for the Petitioners? 12 MR. CRAIG JOHNSON: Thank you, Judge. 13 CROSS-EXAMINATION BY MR. CRAIG JOHNSON: 14 Good afternoon, Mr. Conwell. 0. 15 Good afternoon.

- Q. The -- what do you call -- what is your name for
- your set of assumptions that you've used to generate the
- 18 forward-looking rates that you propose in this case? Does it
- have a name like HAI or something like that?
- A. The assumptions and the input data or input to a
- forward-looking economic cost analysis of transport and
- termination.
- Q. But you -- it doesn't have a con-- a name
- associated with it like HAI?
- A. No, there's not a -- a published model name per se.

- Q. And who prepared this forward-looking cost analysis
 for transport termination?
 - A. I did.

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- Q. So this is your -- for lack of a better word, it's your own model?
- A. I wouldn't -- I -- I would characterize it as my
 model or my work. But -- but I think it's important to point
 out that what I did was to take the cost studies, as presented
 by the four ILECs, analyze those, and then to make corrections
 to those.
 - The spreadsheets that I used to do that were spreadsheets that embodied those corrections. So it was not an independent piece of work -- independent of the ILEC cost study. It built upon those studies, making corrections as necessary.
 - Q. Making corrections according to what?
- A. According to the FCC's rules with regard to
 forward-looking economic costs, publicly available cost
 information.
- Q. Accor-- and do the assumptions that you made with respect to those adjustments, do they follow the HAI Model or do they follow your interpretation of the FCC rules?
- A. Well, the FCC rules require or -- or provide a

 definition of forward-looking economic costs. There is

 additional information about what can and cannot be included

- in forward-looking economic cost. For example, imbedded costs
- would not be included.
- So then with the framework of those definitions, I
- 4 then analyzed the results of the cost studies produced by the
- 5 HAI Model and made an assessment of where either the
- 6 assumptions or data or results of that HAI -- HAI Model were
- inconsistent with the FCC rules or were not reflective of what
- 8 would be the forward-looking costs of the -- of the ILECs.
- And I base that on publicly available information.
- 10 Q. This assessment of where you believed the results
- were inconsistent with the FCC rules, that was your personal
- assessment; is that correct?
- 13 A. Yes.
- Q. That assessment that you made is not in any other
- model or anything of that nature, it's your individual
- assessment?
- A. No, that's -- that's not the case. May I give you
- an example?
- 19 Q. Sure.
- A. My assessment of the reasonableness of the
- switching investment per line was based on published
- information from the Rural Utility Service for 31 companies or
- switching systems that had been built and financed by RUS.
- It was also based on other data that allowed me to
- take the -- those switching investments and bring them up to a

- current cost basis. So it was not my personal opinion about
- what a cost should be. It was founded based on what I
- 3 consider to be authoritative information about rural utility
- 4 costs.
- Q. Maybe I'm mixing big picture and little picture
- 6 questions here. And I'm not doing a very good job.
- But, first of all, the forward-looking cost
- 8 requirement, that is a statutory requirement? Reciprocal
- 9 compensation is supposed to be based on the incumbents
- 10 forward-looking costs?
- 11 A. Yes, according to the FCC rules, they're to be
- based on -- reciprocal compensation can be based on one of
- three options of which one is forward-looking economic cost.
- Q. But for purposes in arbitration where you can't get
- a voluntary agreement, the Commission is supposed to base its
- decision on a forward-looking cost analysis?
- A. Yeah, I -- I'm not an attorney, but that's my
- understanding of the FCC rules.
- Q. Did I just hear you say a minute ago that imbedded
- costs have nothing to do with forward-looking costs?
- A. No, I didn't say that.
- Q. Okay. I think your counsel has suggested in this
- case through some prior questionings that the forward-looking
- costs are supposed to be company-specific forward-looking
- 25 costs; is that right?

A. Yes.

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Q. Okay. And in order to have anything to be company-specific -- let's just use Alma, for example, as a real specific company, one of the parties here today.

Are you saying that Alma's actual asset structure and its actual cost structure plays no part in even creating the beginning of a forward-looking cost analysis?

A. I think -- I think an understanding of the existing network and its configuration is one of the factors that you take into consideration in doing a forward-looking cost study.

Let me give you a specific example. The forward-looking economic cost methodology would require, for example, in the case of switching, to determine what the cost of placing an exist -- a new digital switch would be using current vendor prices and current technology.

When you determine the operating expenses, those should be the operating expenses of maintaining and operating that switch. Now, you can go to the financial accounts and look at the current ratio of investment on the books and draw some insight about what existing levels are.

But you have to begin from that point and ask the question, do I expect that to continue in the future? So it requires a -- a concrete decision that forward-looking cost will be the same as or different than the imbedded cost.

The FCC rules require that you cannot just

- arbitrarily take the imbedded cost and use that as for the basis for reciprocal compensation.
- Q. I'm trying to look at places where forward looking with a real company have connects -- connections and where the process may be subject to disconnections.

And when I was in college and taking economics courses, this would -- this seems to me -- it reminds me when they would talk about a company manufacturing widgets, its incremental or marginal costs of production.

Is that the same thing, in your mind, as forward looking?

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A. No. Generally when -- when we speak of incremental or marginal cost, we're talking about the cost of producing one more unit of -- of production.

You could, in theory, look at the cost of producing one more unit of production in the past in which you would look at costs that you incurred in the past and said -- and ask the question, how much did it cost me to produce one more unit at that point in time, or you could do it on a forward-looking basis.

So I -- I wouldn't want to say that forward-looking costs are marginal or incremental costs in that sense.

Q. You're proposing for these companies a forward-looking cost that -- and, now, this may be kind of a wild ballpark. But it may be 1 percent, 2 percent, 3 percent

- of the existing intrastate terminating access rates.
- Does that sound ballparky (sic)? You're proposing
- less than a tenth of a penny, am I right?
- A. No, that's not correct. I -- the --
- Q. I thought it was .0007.
- A. No. If you look at page 23 of my rebuttal
- 7 testimony on line 1, you'll see the figure that I have
- 8 computed after corrections. And that figure is different than
- 9 the one that you just spoke of.
- Q. But it's less than a tenth of a penny, isn't it?
- 11 It's 7/10ths of a penny?
- MR. MARK JOHNSON: That's --
- 13 THE WITNESS: Yes.
- MR. CRAIG JOHNSON: I mean, is this -- is this
- number confidential to you, T-Mobile?
- MR. MARK JOHNSON: Well, we -- we -- that's
- expressed in dollars, not cents.
- MR. CRAIG JOHNSON: I understand.
- THE WITNESS: I don't know what -- what numbers I
- can speak of and what I -- I can't speak of.
- JUDGE PRIDGIN: I -- I'm looking at -- I see
- numbers in a public version. I'll let Counsel -- I mean, I'm
- 23 seeing numbers that --
- MR. CRAIG JOHNSON: Me too.
- Since it's in a public version and it's been

- admitted, I think we can all talk about this particular
- 2 number.
- THE WITNESS: Okay. If that -- if that's --
- 4 BY MR. CRAIG JOHNSON:
- Q. Is it -- is it true that that number is 6.8/10ths
- 6 of one penny?
- 7 A. Yes, that's true.
- Q. And if Northeast Missouri has an intrastate
- 9 terminating access rate of 14 cents, this is on an order of
- magnitude of -- well, what -- can you do the math for me?
- You're proposing a forward-looking rate for
- Northeast that would be 95 percent lower than its existing
- state access rate; is that --
- 14 A. Yes, I'm proposing a rate that's consistent with
- the FCC rules based on forward-looking economic cost. There
- are valid reasons why that number is lower than the intrastate
- 17 switched access rate.
- Q. Can you explain to me why, because I'm not sure I
- understand the reason for this. But why is it okay or fair or
- why has the FCC decided that a wireless carrier can pay
- 5 percent of what an interexchange carrier would pay for the
- same services from Northeast Missouri Rural Telephone Company?
- 23 A. I think the FCC has described its reasons for
- the -- the rules establishing reciprocal compensation in its
- 25 first report and order. And --

- Q. What is the reason? Why is that right?
- A. Well, my un-- my understanding is that it was based on a determination of forward-looking economic costs were the appropriate cost basis for setting prices. They reflected the costs that were incurred in -- in providing transport and termination to carriers such as T-Mobile.
 - Q. But can you sitting here today tell us in this room why it's fair for AT&T to pay 14 cents for the same service that -- that T-Mobile wants the pay 7/10ths of a penny for?
 - A. Well, the -- the 14 cents that you spoke of, which is based on -- which is the intrastate switched access rate, will be different for a number of reasons. No. 1, it's imbedded costs.
- Q. I understand that. But the --

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- A. No. 2, it reflects fully allocated costs. No. 3, it reflects a cost structure that is not reflective of the forward-looking cost structure, and is inconsistent with the FCC rules.
- Q. Did you participate in all the -- the dockets wherein the FCC was looking at establishing the forward-looking cost rules and regulations?
- A. Did I participate in those hearings?
- Q. Or -- or follow them, or were you aware of the -
 the different positions that were taken within the ILEC and

 the wireless industry?

- A. It -- it has been a while, but I have read the
 first report and order as it relates to TELRIC forward-looking
 economic costs. I've also been involved in the UNE dockets -the first round of UNE dockets in most of the Southwestern
 Bell states.
- So, yes, I am familiar with the arguments for and against forward-looking economic cost.
 - Q. At that time, were the ILECs arguing that there'd be an actual cost analysis, as opposed to a forward looking and modeled cost analysis?
 - A. Yes, there were some ILECs, I think, that were arguing that. I don't know that all ILECs were.

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- Q. Well, I know there's the associations and they -- they get thousands of ILECs represented through the comments of 3 or 4 or 5 groups. But, generally, do you recall that they were advocating somebody other than the forward-looking model cost that the FCC eventually -- I guess they adopted?
- A. I think I would limit my answer to that I'm aware
 that some were advocating imbedded costs. I -- I wouldn't go
 so far as to say general.
 - Q. As I recall, the time AT&T was sponsoring one particular model and then their -- some other companies were sponsoring a model, and then the staff of the FCC was sponsoring a model, then later some -- one of those got

- dropped and two of them got combined into what they called a synthesis model; is that correct?
- A. The synthesis model is used for the universal service regime.
 - Q. Okay.
- A. -- Fund regime.
- Q. It's not used for -- has the FCC ever recognized
 the use of the HAI Model for reciprocal compensation
 forward-looking pricing?
- 10 A. I don't know.

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- Q. Is it fair to say that in your assessments of the outputs of the HAI Model with Mr. Schoonmaker's changes to inputs or whatever you want to call those, you have used your own assessment of where the HAI Model and his adjustments and inputs need to be changed?
 - A. Again, based on the limited documentation that we were provided and focusing on the most important drivers of transport and termination costs, I identified those input items, such as switching investment per line, utilization levels and other sorts of factors and based -- and asked the question, do these input values reflect the current or forward-looking costs of the companies --
- 23 Q. Uh-huh.
- 24 A. -- therefore, consistent with the FCC rules where
 25 they didn't, and then I used publicly available information to

- make a substitution what -- with what I considered to be a value that was consistent.
- Q. Okay. To your knowledge, sir, has the FCC ever

 stated in a generic fashion with respect to the HAI Model -
 and by generic I mean with respect to any company's costs that

 may be modeled by the HAI -- have they ever given this
- 7 Commission or this Staff any direction as to any piece of the
- 8 HAI Model that were unacceptable or that the FCC ever
- 9 sanctioned any pieces that they said were specifically -- were
- 10 acceptable?

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- A. Well, I think -- I think -- yes, I think there's a good example of that.
- Q. I'm not talking about in the context of a single

 company arbitration. Have they just ever come out generically

 and said these parts of the HAI Model are good and these parts

 are bad?
- A. Well, I -- what I was about to -- to say was that
 in an arbitration with Verizon in Virginia, they made the
 determination that the usage-sensitive portion of switching,
 which is 70 percent in the HAI Model, should be zero or close
 to zero.
- That's a -- one of half a dozen of the most

 significant input variables. And so I consider that to be a

 case where the FCC has taken a position that's contrary to

 input to the HAI Model.

- Q. Was that arbitration with Verizon Virginia and a wireless company or was it a competitive local exchange company?
- 4 A. I believe it was for UNEs --
- Q. UNES?
- A. -- as opposed to reciprocal compensation.
- Q. But that --
- A. I would mention, though, that the same rules that
 govern the costing for reciprocal compensation also apply to
 UNES, and vice versa.
- Q. Is it true that Verizon of Virginia is a -- is it an RBOC?
- A. Yes, they're an RBOC.
- Q. And how many customers does Verizon of Virginia serve?
- 16 A. Several million.
- Q. Do they serve in and about the Washington D.C.
- 18 area?
- 19 A. The northeast and other areas.
- Q. Would you agree with me that they're not very
 comparable in terms of size or geographical territories with
 Alma Telephone Company or Mid-Missouri, Northeast or Chariton
- valley?
- A. I -- I would agree with you they're not the same size, but that's not the issue.

- Q. Okay. To your knowledge, has the FCC issued any arbitration decisions wherein they compare -- they ruled on HAI Model outputs and inputs that -- in an arbitration involving a rural local exchange company?
 - A. I'm not aware of that.

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- Q. Is it fair to say that you are -- most of your background has to do with working with larger carriers than it does with carriers of 10,000 access lines or less?
- A. Most of my work has been with larger carriers, although I have reviewed a number of small carrier -- rural carrier forward-looking economic cost studies.

You know, I would probably put the number in order of a dozen studies that I have reviewed.

Q. I recall reading the Oklahoma decision where they were persuaded that the HAI Model was subject to sufficient manipulation that they didn't trust it and were going to disregard the results in that case.

Is that -- is that more or less a fair synopsis of that decision?

- A. The hearing examiner in that case -- one of the complaints that he had was that the input could be manipulated. Whether that -- the influence that had on his ultimate decision I -- I can't speak to.
- Q. I think that may be one of the problems that anybody sitting in judgment of forward-looking costs may have

- 1 regardless of what model it is or whose assessment they're
- using that they're so subject to being manipulated that it's
- 3 almost kind of a garbage in/garbage out type of analysis as
- far as they're concerned.
- Do you -- do you agree with that?
- A. I don't agree with that. I mean, I -- businesses

 throughout the United states and the world routinely base
- 8 their business plans on forward-looking information.
- 9 I would be very surprised that any of the ILECs
- here don't provide a budget that is forward looking, that they
- don't have some view of what they think their future revenues
- and expenses would be.
- So it's a routine thing in business to -- to base
- your decisions on forward-looking information, perhaps more so
- than historical information.
- Q. Do you think anybody or any phone company in the
- United States in producing such a forward-looking analysis for
- budgetary purposes goes through anything as exotic as what
- 19 that HAI Model involves?
- A. Could you -- could you repeat your question?
- Q. Do you believe, Mr. Conwell, that a phone company
- that uses the forward-looking cost analysis for budgetary
- 23 purposes uses anything as difficult and complex as the
- 24 HAI Model?
- A. Well, the measure of worth is --

- Q. Yes or no. Do you think they would use any -- anything that complex?
 - A. I have seen some fairly complex financial plans.

 But I wanted to mention that the work of the model is not in

 its complexity or in its rigor. The worth is in the quality

 of the information it provides, and that's the issue here.

I mean, clearly the HAI Model is complex, but the output is wrong.

Q. Well, the model doesn't provide information, does it? Not without inputs. It doesn't prov-- provide outputs unless it's got inputs?

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- A. There are default inputs within the model, and then there are user-varied inputs in the model.
- Q. I think you just came pretty close to agreeing with me that it's a garbage in/garbage out when you said the quality of the inputs determines the quality of the outputs in the model.
- A. No. My disagreement with you was your characterization that any forward-looking model was -- was prone -- inherent in any forward-looking model or financial plan or whatever, that it was innately flawed because it had garbage in/garbage out. I don't agree that.
 - Q. The quality of the calculations that the model makes is going to determine the quality of the output of the model; is that correct?

- 1 A. That's correct.
- Q. The quality of the inputs that go into the model
- are going to affect the quality of the outputs from the model;
- 4 is that correct?
- A. That's correct.
- 6 MR. CRAIG JOHNSON: That's all I have, Your Honor.
- JUDGE PRIDGIN: Mr. Johnson, thank you.
- Bo we have any questions from the Advisory Staff?
- 9 Ms. Dietrich?
- MS. DIETRICH: Yes.
- 11 QUESTIONS BY MS. DIETRICH:
- Q. Mr. Conwell, assuming that the Arbitrator finds
- that the HAI results that were introduced by the Petitioners
- are forward looking, and I'm talking about the approximately
- 15 .0538 rate, would the proposed rate of .035 also be forward
- 16 looking?
- 17 A. I -- I -- the reason that I'm hesitating is perhaps
- the same reason that Mr. Schoonmaker had a bit of trouble with
- the same question. It's a good question.
- But the rate is a means of recovery of cost. We
- don't normally think of rates as being forward looking or not.
- The question is whether or not the rate that's
- 23 ultimately decided is -- how it compares with forward-looking
- 24 cost.
- The costs, as I've determined it, is less than a