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Issues: Fuel Expenses

Witness: David W. Elliott
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MISSOURI PUBLIC SERVICE COMMISSION

UTILITY OPERATIONS DIVISION

DIRECT TESTIMONY

OF

DAVID W. ELLIOTT

AQUILA, INC.
D/B/A AQUILA NETWORKS – L&P
STEAM

CASE NO. HR-2005-0450

Jefferson City, Missouri
October 2005

Denotes Highly Confidential Information

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BEFORE THE PUBLIC SERVICE COMMISSION

OF THE STATE OF MISSOURI

In the Matter of Aquila, Inc. d/b/a Aquila Networks-L&P, for Authority to File Tariffs Increasing Steam Rates for the Service Provided to Customers in the Aquila Networks-L&P Area.	)))))	Case No. HR-2005-0450

AFFIDAVIT OF DAVID W. ELLIOTT

STATE OF MISSOURI)
) **ss**
COUNTY OF COLE)

David W. Elliott, of lawful age, on his oath states: that he has participated in the preparation of the following Direct Testimony in question and answer form, consisting of 12 pages of Direct Testimony to be presented in the above case, that the answers in the following Direct Testimony were given by him; that he has knowledge of the matters set forth in such answers; and that such matters are true to the best of his knowledge and belief.

David W. Elliott

Subscribed and sworn to before me this 12th day of October, 2005.

ROSEMARIE RIEDL
MY COMMISSION EXPIRES
June 1, 2009
NOTARY SEAL
#05509638
COLE COUNTY
NOTARY PUBLIC, STATE OF MISSOURI

Notary Public

My commission expires June 1, 2009

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DIRECT TESTIMONY

OF

DAVID W. ELLIOTT

AQUILA, INC.
D/B/A AQUILA NETWORKS-L&P
STEAM

CASE NO. ER-2005-0450

Q. Please state your name and business address.

A. David W. Elliott, P.O. Box 360, Jefferson City, Missouri, 65102.

Q. By whom are you employed and in what capacity?

A. I am employed by the Missouri Public Service Commission (Commission) as a Utility Engineering Specialist III in the Energy Department of the Utility Operations Division.

Q. Please describe your educational and work background.

A. I graduated from Iowa State University with a Bachelor of Science degree in Mechanical Engineering in May 1975. I was employed by Iowa-Illinois Gas and Electric Company (IIGE) as an engineer from July 1975 to May 1993. While at IIGE, I worked at Riverside Generating Station, first as an assistant to the maintenance engineer, and then as an engineer responsible for monitoring station performance. In 1982, I transferred to the Mechanical Design Division of the Engineering Department where I was an engineer responsible for various construction and maintenance projects at IIGE's power plants. In September 1993, I began my employment with the Commission.

Q. Have you previously filed testimony before the Commission?

A. Yes. Please refer to Schedule 1 for the list of cases I have filed in.

Q. What is the purpose of your testimony in this Aquila, Inc. rate case, Case No. HR-2005-0450?

A. The purpose of my testimony is to present the results of the Staff's production cost model simulations that were used to establish a reasonable level of annualized fuel and purchased power expense for Aquila, Inc. (Aquila) for the updated test year.

EXECUTIVE SUMMARY

Q. Please provide an executive summary of your testimony.

A. This testimony describes the modeling methods and inputs used to determine the variable fuel and purchase power costs necessary to meet the net system loads in this case. Inputs include such items as net system loads, fuel type, fuel prices, turbine-generator operating characteristics, and purchase power prices. The Staff used the Realtime© production costs model, which Aquila also used. Staff used the same fuel allocation methodology used by Aquila. The variable fuel and purchase power cost for electric is ** _____ ** and the variable fuel cost for steam is ** _____ **.

FUEL AND PURCHASED POWER ANALYSIS

Q. To which of the Aquila operations are you directing your testimony?

A. This testimony addresses the electric operations and steam operation of Aquila in Missouri.

Q. How many different scenarios did you run simulations on?

A. I ran five different scenarios. One electric scenario for Aquila Networks-MPS (MPS) on a stand-alone basis, one electric scenario for Aquila Networks-L&P

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(L&P) on a stand-alone basis, one steam scenario for L&P electric stand-alone scenario, one electric scenario for the joint dispatch of a combined MPS and L&P operation, and one steam scenario for the joint dispatch electric scenario.

Q. Why did you run an electric scenario for a steam case?

A. I ran both electric and steam scenarios because the boilers at Lake Road Plant are on a common header system which supplies steam to industrial steam customers and to three (3) turbines to generate electricity. The model scenarios for the electric and steam costs are interrelated because of the Lake Road Plant boilers providing steam to the industrial steam customers and steam for electric generation.

Q. Please describe the boilers and common header system at Lake Road Plant

A. A brief description of the boilers and common header system at Lake Road Plant that serves both industrial steam customers and generates electricity is found in Schedule 6.

Q. What is meant by joint dispatch?

A. Joint dispatch in this case refers to the fact that Aquila is dispatching both the MPS units and the L&P units to meet the combined net system load of MPS and L&P. This allows the units in one division to be used to help meet load in the other division when otherwise that division would run a more expensive unit, or purchase higher priced power to meet load.

Q. Why was it necessary to model joint dispatch and stand-alone scenarios required for steam sales from L&P?

A. Both scenarios were necessary because both systems share common plant, therefore, the operation of the L&P electric system varies based on the operation of the

L&P steam system. The steam costs in a joint electric dispatch would therefore be different from those steam costs of a stand-alone L& P electric dispatch.

Q. Why did you run stand-alone scenarios?

A. I needed the stand-alone scenarios to allocate the annualized fuel and purchased power costs of the joint scenario back to the two divisions, L&P and MPS. Schedule 2 shows the allocation method for fuel and purchased power costs. Schedule 4 shows the allocated costs.

Q. What is a production cost model?

A. A production cost model estimates the cost to meet a utility's net system load. The Staff's production cost model is a computer program used to perform an hour-by-hour, chronological simulation of a utility's generation and power purchases. The model simulates the way the company dispatches its generating units and schedules purchased power to meet the net system load in a least cost manner.

Q. What is meant by an "hour-by-hour, chronological simulation" of a utility's generation and power purchases?

A. The production cost model used by the Staff operates in a chronological fashion, meeting each hour's energy demand, or load, before moving to the next hour. It schedules purchased power, or dispatches generating units to serve the load in each hour in a least-cost manner based upon the fuel prices, unit availability and operating conditions, and the cost of purchased power.

Q. What production cost model did the Staff use in this case?

A. The RealTime® production cost model developed by The Emelar Group was used. This is the same model used by Staff in all electric cases since 1995 that required a production cost model scenario.

Q. What production cost model does Aquila use?

A. Aquila also uses the RealTime® production cost model.

Q. What were the sources of the input data used in the model?

A. The sources of the input data used in the model are listed in Schedule 3.

Q. What is purchased power?

A. Purchased power is the hourly energy which is purchased in the market place from other electric suppliers and which is used to help meet the load of the electric utility company.

Q. Does Aquila purchase energy to serve native load?

A. Yes. Aquila purchases energy from other sources during times of plant forced or planned outages and during times when it is more economical to purchase energy rather than generate energy.

Q. What were the sources of data used to calculate purchased power prices and to determine the amount of energy available?

A. The data used to calculate purchased power prices and to determine the amount of energy available was submitted to Staff by Aquila, as required by Commission Rule 4 CSR 240-3.190 (3.190 data), formally Rule 4 CSR 240-20.080.

Q. What different types of purchased power were used in the production cost model?

A. Three types of purchased power were used in the production cost model: capacity contract purchases, spot purchased energy, and emergency purchased energy.

Q. Please explain what is meant by capacity contract purchases.

A. Capacity contract purchases are energy purchases made through firm capacity contracts. Under these contracts, the purchaser pays a fixed cost for the ability to receive a maximum number of megawatts per hour and also pays a variable cost for the amount of megawatt-hours that is actually being purchased in any given hour. The purchasing company can obtain any quantity of hourly energy up to the maximum amount shown in the capacity contract.

Q. What capacity contract purchases were used in the production cost model?

A. The capacity contract purchases used in the production cost model are the Nebraska Public Power District Gentlemen Purchase (NPPD), Gray County Wind Energy LLP (Wind), and Nebraska Public Power District Cooper Purchase (Cooper) contracts. These are firm, long term contracts that Aquila has entered into with each of these entities.

Q. How did you calculate the hourly energy prices for each capacity contract?

A. I used historical prices for energy obtained from 3.190 data for the NPPD, and the Wind contracts. The prices were the same for each hour of the year regardless of amount of energy purchased up to the contract maximum. The Cooper capacity contract is a unit participation purchase; i.e., the energy output is tied to a specific unit. Therefore, Staff models the Cooper capacity contract as a unit in the production cost model which will take into effect the outages.

Q. What is spot energy?

A. Spot energy is energy purchased on an hourly basis rather than through a longer-term contract. The purchasing company decides to buy spot energy from one or more suppliers based on the economics and availability of its generating units and capacity purchases. Purchases of spot energy are made in order to lower costs when the spot market price is below both the marginal cost of providing that energy from the company's generating units and the cost of capacity purchases. Since the spot market depends on energy supply and demand, the prices tend to be much more volatile than capacity purchases.

Q. What methodology did you use to determine the spot energy prices?

A. I used a procedure developed by the Commission's Energy Department-Engineering Section in 1996. It is described in the document entitled A Methodology to Calculate Representative Prices for Purchased Energy in the Spot Market. The method uses a statistical calculation based on the truncated normal distribution curve to represent the hourly purchased power prices in the spot market. Aquila's actual hourly non-contract transaction prices, obtained from Aquila's July 2004 through June 2005 3.190 data, are used as price inputs in the calculation. The calculation yields an hourly spot energy price for each hour of the year.

Q. How did you determine the amount of spot purchased energy available?

A. I limited the hourly spot purchased energy available to the maximum that was actually purchased in the same hour across all days of each particular month as shown by the 3.190 data. For example, the maximum amount of allowed MW to be purchased in the model for the hour of 1:00 pm until 2:00 pm in October was the

maximum amount actually purchased by Aquila in October 2004 between the hours of 1:00 pm and 2:00 pm, regardless of what day the purchase occurred.

The spot energy available for each stand-alone case was determined. The amount of spot energy available for MPS was then added to the amount of spot energy available for L&P to produce a combined amount of spot energy available for the joint dispatch scenario. This combined amount was input into Staff's production cost model to calculate the amount of spot energy purchased to meet load in a least cost manner.

Q. What is emergency energy?

A. Emergency energy is energy purchased on a short-term hourly basis when energy is needed to meet load irrespective of economic considerations, such as when a large unit goes off line unexpectedly, or possibly multiple units go off line, or the utility experiences transmission problems. In these rare instances, the price of emergency energy would likely be considerable higher than spot as it is purchased only when other resources become unavailable.

Q. What did you use for the price of emergency energy?

A. I used a price of $500/MWhr, which was assigned to every hour of the year. This ensured that in these relatively rare instances, emergency purchased energy was purchased only after all generating resources were exhausted.

Q. What did you use for the amount of emergency purchased energy available?

A. I estimated the hourly emergency energy available to be approximately 15 percent of Aquila's total generation capacity. This amount was then assigned to every hour of the year.

Q. What unit heat rates did Staff use in the model?

A. Staff used heat rates supplied by Aquila for this case.

Q. What is a heat rate?

A. A heat rate is the amount of energy from fuel required to produce one kWh.

Q. What types of unit outages are used in the model?

A. There are two types of unit outages used in the model. Maintenance outages are those times when the unit is scheduled to be off line in order to perform maintenance on the unit. Forced outages are those times when the unit is forced off line because of a failure or because it is in need of immediate repairs.

Q. How did Staff develop its model inputs for maintenance outages?

A. Staff calculated maintenance outage hours for every unit based on the seven years of data on actual maintenance outages supplied by Aquila. Staff maintenance hours represent hours for both major and normal annual outages. These hours are entered into the model at specific times during the year, usually during the fall and spring, which are typical outage times.

Q. What forced outage hours did Staff use in the model?

A. Staff used the same seven years of outage data supplied by Aquila to develop an average forced outage factor (forced outage hours/8760) for each unit. These outage factors are entered into the model for each unit to allow the model to determine the annual number of outage hours. Because forced outages can occur at any time, the model uses a statistical sampling method to determine when the outages will occur.

Q. How did Staff determine unit capacities used in the model?

A. Staff reviewed Aquila's 3.190 data for 2004 to determine maximum unit capacities.

Q. Did you make any changes from Aquila's model inputs for capacity in the Staff model?

A. Yes. Because the Staff's position is that Aquila should have installed generating capacity to replace the expiring Aries capacity contract, I replaced the generic capacity contract with two combustion turbines.

Q. What were Staff's reasons for making this change?

A. For further discussion of this, please refer to the direct testimony of Staff witnesses Robert E. Schallenberg and Lena M. Mantle.

Q. What plant does Aquila use to produce steam for sale to steam customers?

A. Aquila uses five boilers at the L&P Lake Road Plant to produce steam for industrial steam sales, as well as for three turbines to generate electricity. (See diagram in Schedule 6-2).

Q. How did the Staff determine fuel costs for the industrial steam customers and the steam costs for Lake Road Units 1, 2, and 3?

A. The Staff ran a production cost model scenario using only the boilers at Lake Road Plant. Inputs to this model scenario were the hourly steam load of L&P steam customers, and calculated amounts of steam used for electric generation by Lake Road turbine-generators 1, 2, and 3.

Q. Did you perform any fuel cost analysis outside of the model?

A. Yes. I calculated a cost for banking boilers 3, and 4 at Lake Road Plant and I calculated a cost for using gas for flame stabilization in Boiler 5 at Lake Road.

Q. Please describe what banking is.

A. A boiler is banked by keeping it at a temperature of several hundred degrees when not producing steam. This allows the boiler to be brought on line to produce steam in a relatively short period of time should the need arise. Typically, this is done when there are several boilers on a header system providing steam and reliability is an important issue. One boiler may be operating and providing the steam needed and a second boiler may be banked as a standby. If the first boiler is unable to respond to the increase in steam needed or it goes off line, the banked boiler can be brought up to operating pressure and temperature quickly.

Q. Please describe what flame stabilization is.

A. A boiler burning coal may have an unstable coal flame if it is operating at a low load, or if abnormally wet coal is being burned due to heavy rains, or if coal of widely varying quality is being burned. When such conditions like this occur, the operation may require burning natural gas in order to stabilize the flame in the boiler. Furthermore, a coal flame that extinguishes while the boiler is on line creates both operational problems and potentially a dangerous explosive condition. Gas is burned to avoid this unsafe condition.

Q. How were both these costs calculated?

A. In the spreadsheet used for the allocation process (See Schedule 5), an estimate of amount of gas used daily for banking and flame stabilization is multiplied by the price of gas to determine costs.

Q. What Lake Road Plant boiler data did Staff use in the steam model?

A. Staff used the data furnished by Aquila. See Schedule 3 for list of data requests.

Q. Are there additional calculations performed in conjunction with the production model?

A. Yes. Several spreadsheet calculations are done as part of the process to determine Lake Road Plant fuel costs for the electric and steam customers.

Q. Please explain the process of determining the fuel costs.

A. Schedule 5 outlines the allocation process and identifies the spreadsheets used to calculate the allocated fuel costs. These spreadsheets were created to calculate the Lake Road Plant fuel allocations in accordance with allocation procedures filed in Case No. EO-94-36.

Q. Please briefly summarize the results of the production cost model simulations.

A. The results of the production cost model simulation runs are shown in Schedule 4. The annual cost of fuel and purchased power for the joint electric dispatch of MPS and L&P is ** _____ **. The annual cost of fuel for steam sales for the joint electric dispatch scenario is ** _____ **. These amounts were supplied to Staff witness Graham A. Vesely. For further discussion of how Staff annualized the overall fuel expense in this case, please refer to the direct testimony of Mr. Vesely.

Q. Does this conclude your direct testimony?

A. Yes, it does.

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Previous Testimony of
David W. Elliott

1) ER-94-163, St. Joseph Light & Power Co.
2) HR-94-177, St. Joseph Light & Power Co.
3) ER-94-174, The Empire District Electric Co.
4) ER-95-279, The Empire District Electric Co.
5) EM-96-149, Union Electric Co.
6) ER-99-247, St. Joseph Light & Power Co.
7) EM-2000-369, UtiliCorp United, Inc. and The Empire District Electric Co.
8) ER-2001-299, The Empire District Electric Co.
9) ER-2001-672, Utilicorp United, Inc.
10) ER-2002-424, The Empire District Electric Co.
11) ER-2004-0034, Aquila, Inc.
12) ER-2004-0570, The Empire District Electric Co.
13) HM-2004-01618, Trigen-Kansas City Energy Corp. and Thermal North America, Inc.

Schedule 1

Allocation of Electric Fuel Expenses

A = Fuel and purchase power expenses for Aquila

B = Fuel and purchased power expenses for L&P stand-alone

C = Fuel and purchased power expenses for MPS stand-alone

D = Fuel and purchased power expenses of Aquila allocated to L&P

E= Fuel and purchased power expenses of Aquila allocated to MPS

Allocation formula:

$$D = A \times (B / (B + C))$$

$$E = A \times (C / (B + C))$$

Schedule 2