V T Is S	Exhibit No.: Vitness: James T. Selecky Type of Exhibit: Direct Testimony ssue: Depreciation Rates Sponsoring Party: Ag Processing, Inc. Case No.: HR-2005-0450
Before the Public Servic of the State of M In the Matter of the Tariff Filing of Aquila, Ind to Implement a General Rate Increase for	issouri
Retail Steam Heat Service Provided to Customers in its L&P Missourí Service Area	
Direct Testimony and S James T. Sele	
On behalf o <b>Ag Processing</b>	
Project 8418 October 14, 20	
BRUBAKER & ASSOCI ST. LOUIS, MO 6314	$= \underbrace{Exhibit No.104}_{Case No(s) + 2-2005 - 0.450}$ $= \underbrace{Case No(s) + 2-2005 - 0.450}_{ATES INC}$ $= \underbrace{Date - 0.4 - 0}_{Date}$

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## Before the Public Service Commission of the State of Missouri

In the Matter of the Tariff Filing of Aquila, Inc., to Implement a General Rate Increase for Retail Steam Heat Service Provided to Customers in its L&P Missouri Service Area.

Case No. HR-2005-0450

STATE OF MISSOURI ) ) COUNTY OF ST. LOUIS )

SS

## Affidavit of James T. Selecky

James T. Selecky, being first duly sworn, on his oath states:

1. My name is James T. Selecky. I am a consultant with Brubaker & Associates, Inc., having its principal place of business at 1215 Fern Ridge Parkway, Suite 208, St. Louis, Missouri 63141-2000. We have been retained by Ag Processing, Inc. in this proceeding on their behalf.

2. Attached hereto and made a part hereof for all purposes is my direct testimony and schedule which were prepared in written form for introduction into evidence in Missouri Public Service Commission Case No. HR-2005-0450.

3. I hereby swear and affirm that the testimony and schedule are true and correct and that they show the matters and things they purport to show.

s T. Selecky Jan

Subscribed and sworn to before this 13<sup>th</sup> day of October 2005.

CAROL SCHULZ Notary Public - Notary Seal STATE OF MISSOURJ St. Louis County My Commission Expires: Feb. 26, 2008

My Commission Expires February 26, 2008.

## Before the Public Service Commission of the State of Missouri

In the Matter of the Tariff Filing of Aquila, Inc., to Implement a General Rate Increase for Retail Steam Heat Service Provided to Customers in its L&P Missouri Service Area.

Case No. HR-2005-0450

#### Direct Testimony of James T. Selecky

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- 1 Q PLEASE STATE YOUR NAME AND BUSINESS ADDRESS.
- 2 A James T. Selecky. My business address is 1215 Fern Ridge Parkway, Suite 208,
- 3 St. Louis, Missouri 63141-2000.

#### 4 Q WHAT IS YOUR OCCUPATION?

- 5 A I am a consultant in the field of public utility regulation and a principal in the firm of
- 6 Brubaker & Associates, Inc., energy, economic and regulatory consultants.

#### 7 Q PLEASE DESCRIBE YOUR EDUCATIONAL BACKGROUND AND EXPERIENCE.

8 A This information is included in Appendix A to my testimony.

#### 9 Q ON WHOSE BEHALF ARE YOU APPEARING IN THIS PROCEEDING?

10 A I am appearing on behalf Ag Processing, Inc.

#### 11 Q WHAT SUBJECTS ARE ADDRESSED IN YOUR TESTIMONY?

12 A My testimony will address the book depreciation rates that Aquila Networks - L&P 13 (L&P or Company) is proposing for their electric production and steam production

> James T. Selecky Page 1

- 1 plant accounts. These depreciation rates impact the revenue requirements of the
- 2 steam operations. The fact that I have not addressed an issue should not be
- 3 construed as an endorsement of L&P's position.

## 4 Q PLEASE SUMMARIZE YOUR CONCLUSIONS AND RECOMMENDATIONS.

- 5 A A summary of my conclusions and recommendations follows:
  - The Missouri Public Service Commission (Commission or MPSC) should reject L&P's proposed electric and steam production book depreciation rates for the Lake Road steam generating plant.
- 9 2. The lives utilized to develop the book depreciation rates for Lake Road should be
  10 lengthened from the lives proposed by L&P.
- 113. The book depreciation rates should be calculated utilizing the straight-line12method, broad group procedure, and whole-life technique since this is the13Commission's preferred method.
- 4. Consistent with the Commission's Order in the Empire District Electric Company
  case, the depreciation rates should not include a component to allow for terminal
  net salvage. However, the depreciation rates should reflect the net salvage
  associated with any interim retirements.
- 5. L&P's proposed depreciation rates for its "steam production" accounts associated
  with its investment at Lake Road appear to include a provision for terminal net
  salvage. Also, the depreciation rates for this investment should reflect the life
  characteristics that are used to develop Lake Road "electric production"
  depreciation rates.
- 6. The lives utilized to calculate the depreciation rates for Accounts 375 through 381
   should be lengthened to reflect the lengthening of the life of Lake Road.
- 25 Q PLEASE SUMMARIZE YOUR CONCERNS ABOUT THE DEPRECIATION RATES

#### 26 THAT L&P IS PROPOSING TO USE TO DEPRECIATE ITS INVESTMENT AT

27 LAKE ROAD.

6

7

8

- 28 A First, the depreciation rates were calculated for the electric and steam production
- 29 plant accounts utilizing a vintage group procedure, combined with the remaining life
- 30 technique. This represents a departure from Commission-approved past practices.

It is my understanding that the Commission has utilized the straight-line method,
 broad group procedure, whole-life technique to develop its depreciation rates.

3 Second, the depreciation rates were developed based on a retirement date for
4 Lake Road that is not adequately supported. The proposed average service lives
5 used to develop the depreciation rates are extremely short.

6 Therefore, the Commission should reject L&P's proposed production 7 depreciation rates as they are not adequately supported and are inconsistent with 8 past MPSC practice.

#### 9 Q WHAT IS THE PROJECTED RETIREMENT DATE FOR LAKE ROAD?

A As indicated in the filings made by Aquila Networks in MPSC Case No. ER-2004 0034, the projected retirement date for Lake Road is 2012. This retirement date was
 utilized to develop the depreciation rates for the Lake Road plant accounts.

# 13QSHOULD THE COMMISSION UTILIZE THE 2012 RETIREMENT DATE TO14DEVELOP THE LAKE ROAD DEPRECIATION RATES?

15 A No. A review of the depreciation study submitted in Case No. ER-2004-0034 16 indicates that this life is not adequately supported. I am also not aware of any plans 17 to replace this existing generation. The increase in natural gas costs over the last 18 two years, coupled with the low operating costs of this unit as compared to other 19 alternatives, should result in lengthening the useful life of this facility. Therefore, it is 20 reasonable to assume that life extension should be factored into the development of 21 depreciation rates for Lake Road.

> James T. Selecky Page 3

#### 1 Q DO YOU HAVE ANY SUPPORT FOR EXTENDING THE RETIREMENT DATE?

2 A Yes. In the testimony filed by Aquila in Docket No. ER-2004-0034, the Company was 3 projecting a retirement date for the Jeffery Energy Center (Jeffery) of 2022. However, 4 in this case, Aquila Networks states in the testimony of Susan Braun that the Jeffery 5 retirement date has been changed to 2040, which represents a lengthening of the life 6 span of 18 years. Therefore, it is reasonable to assume the life span of Lake Road 7 should also be extended.

# 8 Q WHAT WAS THE IMPACT ON THE AVERAGE SERVICE LIVES FOR JEFFERY BY 9 CHANGING THE RETIREMENT DATE FROM 2022 TO 2040?

A Increasing the retirement date by approximately 18 years increases Aquila's
 proposed average service life from approximately 36.5 years to approximately 53
 years. It also lowered the composite depreciation rate for Jeffery to 1.05%.

#### 13 Q WHAT IS YOUR RECOMMENDATION?

А My recommendation is that the Commission should not approve L&P's proposed 14 15 electric and steam production depreciation rates. The average service lives that were 16 utilized to develop the depreciation rates contained in the Unanimous Stipulation and Agreement in Case Nos. ER-2004-0034 and HR-2004-0024 should be lengthened by 17 18 ten years and used to develop the electric and steam production depreciation rates. 19 Consistent with Commission past practices, those lives would be utilized to calculate the depreciation rates based on the straight-line method, broad group procedure and 20 21 whole-life technique.

> James T. Selecky Page 4

1 Q WHAT ARE THE CURRENT APPROVED DEPRECIATION RATES AND LIVES

2 FOR THE ELECTRIC AND STEAM PRODUCTION PLANT ACCOUNTS?

A As contained in the Unanimous Stipulation and Agreement in Case Nos. ER-20040034 and HR-2004-0024, the following electric and steam production depreciation
rates and life parameters were approved:

#### TABLE 1

# Steam Production Rates and Life Parameters

Account <u>Number</u>	Account	Depreciation <u>Rates</u>	Average Service <u>Life Years</u>
311	Structures & Improvements	2.22%	45
312	Boiler Plant Equipment	2.22%	45
314	Turbine Generator Units	2.22%	45
315	Accessory Electric Equipment	2.63%	38
316	Miscellaneous Power Plant Equipment	2.86%	35

6 It is my understanding that those depreciation parameters and rates were 7 recommended by the Staff in those cases and apply to Lake Road.

# 8 Q HAVE YOU CALCULATED NEW ELECTRIC AND STEAM PRODUCTION 9 DEPRECIATION RATES FOR LAKE ROAD?

10 A Yes. I have calculated new depreciation rates for Lake Road. This rate applies to all 11 of Aquila's electric production plants. To develop these rates, I increased the 12 average lives that were contained in the Unanimous Stipulation and Agreement by 13 ten years. I also included in the depreciation rates a component for the net salvage 14 associated with interim retirements. I have utilized the net salvage percentages proposed by Aquila for its electric production plant accounts to develop my
 depreciation rates.

#### 3 Q WHAT DEPRECIATION RATES ARE YOU PROPOSING IN THIS CASE?

4 A Table 2 below shows the depreciation rates, the average service lives and net 5 salvage ratios that I am proposing.

TABLE 2								
Proposed Steam Production Depreciation Parameters and Rates								
Account <u>Number</u>	Average Service Life Years	Net <u>Salvage Ratio</u>	Depreciation <u>Rates</u>					
311	55	-1.2%	1.84%					
312	55	-3.0%	1.87%					
314	55	-2.3%	1.86%					
315	48	-2.1%	2.13%					
316	45	-2.4%	2.17%					

6 The depreciation rates shown in Table 2 are calculated utilizing Aquila's 7 proposed net salvage ratios for the steam production plants and the whole-life 8 technique. The depreciation rates are applicable to all Lake Road investment.

9 Q PLEASE DESCRIBE HOW YOU DEVELOPED THE NET SALVAGE RATIO 10 SHOWN ON TABLE 2.

A I developed these net salvage ratios from the data contained in Aquila's workpapers.
 Aquila provided separate net salvage ratios for each plant account for Lake Road,
 Iatan, Sibley and Jeffery. I weighted Aquila's proposed net salvage by the investment

James T. Selecky Page 6

in each plant and each plant account. This weighting produced the net salvage ratios
 shown in Table 2 above.

# 3 Q DO YOU HAVE ANY COMMENTS TO MAKE REGARDING YOUR PROPOSED 4 AVERAGE SERVICE LIVES?

5 A Yes. It should be noted that my proposed average service lives are consistent with 6 the average service lives that Aquila is proposing for the Jeffery facility. The average 7 service life that Aquila was proposing for Jeffery is approximately 53 years. The 8 average service life that I am proposing for all of Aquila's steam production plants is 9 approximately the same.

# 10 Q DO YOU HAVE ANY COMMENTS REGARDING ANY OTHER L&P STEAM 11 DEPRECIATION RATES?

12 А Yes. First, it appears that the proposed depreciation rates that are applied to some of 13 the investment at Lake Road contains a component for terminal net salvage. The 14 steam customers receive an allocation of Lake Road "electric production" and "steam 15 production" investment. L&P is proposing different depreciation rates for the Lake 16 Road "electric production" investment and for the Lake Road "steam production" 17 investment. A review of the depreciation parameters utilized to develop the proposed 18 depreciation rates for the "steam production" investment indicate net salvage values 19 of a negative 27.6% for Account 311, a negative 24.9% for Account 312, and a 20 negative 11.2% for Account 315. These net salvage ratios are significantly more negative than the net salvage ratios utilized to develop the depreciation rates for the 21 22 "electric production" Accounts 311, 312, and 315 for Lake Road. The Lake Road

> James T. Selecky Page 7

electric production depreciation rates do not include a component for terminal net
 salvage.

Finally, the depreciation rates for Accounts 375 and 381 are calculated using the vintage group procedure, combined with the remaining life technique. As indicated previously, the depreciation rates should be calculated utilizing the straightline method, broad group procedure and whole-life technique. In addition, these depreciation rates appear excessive.

8 Q WHAT DEPRECIATION RATES ARE YOU PROPOSING THAT THE COMMISSION

9 UTILIZE TO DEPRECIATE THE LAKE ROAD STEAM INVESTMENT 10 ASSOCIATED WITH ACCOUNTS 311, 312 AND 315?

A I am proposing that the Commission utilize the depreciation rates shown in Table 2 of
 my testimony. I am proposing that the Lake Road depreciation rates for "electric
 production" and "steam production" be identical.

14QDO YOU HAVE ANY RECOMMENDED CHANGES FOR THE DEPRECIATION15RATES FOR ACCOUNTS 375 THROUGH 381 RELATED TO STEAM16PRODUCTION?

17 A Yes. Those depreciation rates should be calculated utilizing the straight-line method, 18 broad group procedure and whole-life technique. In addition, it is reasonable to 19 assume that L&P will be providing steam over the remaining life of the Lake Road 20 plant. Therefore, consistent with lengthening the life and lowering the depreciation 21 rates for Lake Road, I am recommending that the depreciation rates for Accounts 375 22 through 381 also be lowered.

## 1 Q WHAT LEVEL OF DEPRECIATION RATES IS L&P PROPOSING FOR ACCOUNTS

## 2 375 THROUGH 381?

A Aquila is proposing depreciation rates that range from 5.86% to 6.64%. These rates
are shown on my attached Schedule 1.

# 5 Q HAVE YOU DEVELOPED DEPRECIATION RATES OF ACCOUNTS 375 6 THROUGH 381?

7 A Yes. Table 3 below shows my proposed depreciation parameters and rates for
8 Accounts 375 through 381.

TABLE 3								
Proposed Steam Production Depreciation Parameters and Rates								
Account <u>Number</u>	Average Service <u>Life Years</u>	Net <u>Salvage Ratio</u>	Depreciation Rates					
375	45	-5.6%	2.35%					
376	44	-3.1%	2.34%					
379	44	-4.7%	2.38%					
380	44	-4.9%	2.38%					
381	25	-0.1%	4.00%					

9 Q HOW DID YOU DEVELOP YOUR DEPRECIATION RATES FOR ACCOUNTS 375

#### 10 THROUGH 381?

11 A I utilized the lives that were approved in the Unanimous Stipulation and Agreement. I

12 then calculated the depreciation rate utilizing those lives and making an adjustment

- 13 for net salvage. The net salvage ratios used to develop the rate are the same net
- 14 salvage ratios that L&P is proposing.

## 1 Q HAVE YOU CALCULATED THE IMPACT OF YOUR PROPOSED DEPRECIATION

## 2 RATES ON AQUILA'S REVENUE REQUIREMENTS?

3 A Yes. Attached as Schedule 1 is the impact of my proposed depreciation rates on
4 L&P steam operations. My proposed book depreciation rates reduce L&P's
5 depreciation expense applicable to steam service by \$357,214.

#### 6 Q DOES THIS CONCLUDE YOUR DIRECT TESTIMONY?

7 A Yes, it does.

## Appendix A

## **Qualifications of James T. Selecky**

#### 1 Q PLEASE STATE YOUR NAME AND BUSINESS ADDRESS.

- A James T. Selecky. My business address is 1215 Fern Ridge Parkway, Suite 208,
  St. Louis, Missouri 63141.
- 4 Q PLEASE STATE YOUR OCCUPATION.
- 5 A I am a consultant in the field of public utility regulation and am a principal with the firm 6 of Brubaker & Associates, Inc. (BAI), energy, economic and regulatory consultants.

# 7 Q PLEASE STATE YOUR EDUCATIONAL BACKGROUND AND PROFESSIONAL 8 EMPLOYMENT EXPERIENCE.

9 A I graduated from Oakland University in 1969 with a Bachelor of Science degree with a
10 major in Engineering. In 1978, I received the degree of Master of Business Admin11 istration with a major in Finance from Wayne State University.

12 I was employed by The Detroit Edison Company (DECo) in April of 1969 in its 13 Professional Development Program. My initial assignments were in the engineering 14 and operations divisions where my responsibilities included evaluation of equipment 15 for use on the distribution and transmission system; equipment performance testing 16 under field and laboratory conditions; and troubleshooting and equipment testing at 17 various power plants throughout the DECo system. I also worked on system design 18 and planning for system expansion.

19In May of 1975, I transferred to the Rate and Revenue Requirement area of20DECo. From that time, and until my departure from DECo in June 1984, I held

Appendix A James T. Selecky Page 1

1 various positions which included economic analyst, senior financial analyst, 2 supervisor of the Rate Research Division, supervisor of the Cost-of-Service Division 3 and director of the Revenue Requirement Department. In these positions, I was 4 responsible for overseeing and performing economic and financial studies and book 5 depreciation studies; developing fixed charge rates and parameters and procedures 6 used in economic studies; providing a financial analysis consulting service to all 7 areas of DECo; developing and designing rate structure for electrical and steam 8 service; analyzing profitability of various classes of service and recommending 9 changes therein; determining fuel and purchased power adjustments; and all aspects 10 of determining revenue requirements for ratemaking purposes.

In June of 1984, I joined the firm of Drazen-Brubaker & Associates, Inc.
(DBA). In April 1995 the firm of Brubaker & Associates, Inc. (BAI) was formed. It
includes most of the former DBA principals and staff. At DBA and BAI I have testified
in electric, gas and water proceedings involving almost all aspects of regulation. I
have also performed economic analyses for clients related to energy cost issues.

In addition to our main office in St. Louis, the firm also has branch offices in
 Phoenix, Arizona; Chicago, Illinois; Corpus Christi, Texas; and Plano, Texas.

18 Q HAVE YOU PREVIOUSLY APPEARED BEFORE A REGULATORY COMMISSION?

19 A Yes. I have testified on behalf of DECo in its steam heating and main electric cases.
20 In these cases I have testified to rate base, income statement adjustments, changes
21 in book depreciation rates, rate design, and interim and final revenue deficiencies.

In addition, I have testified before the regulatory commissions of the States of
 Colorado, Connecticut, Georgia, Illinois, Indiana, Iowa, Kansas, Louisiana, Maryland,
 Massachusetts, Missouri, New Hampshire, New Jersey, North Carolina, Ohio,

Appendix A James T. Selecky Page 2

1 Oklahoma, Tennessee, Texas, Utah, Washington, Wisconsin, and Wyoming, and the 2 Provinces of Alberta and Saskatchewan. I also have testified before the Federal Energy Regulatory Commission. In addition, I have filed testimony in proceedings 3 4 before the regulatory commissions in the States of Florida, Montana, New York, 5 Oregon and Pennsylvania and the Province of British Columbia. My testimony has 6 addressed revenue requirement issues, cost of service, rate design, financial 7 integrity, accounting-related issues, merger-related issues, and performance 8 standards. The revenue requirement testimony has addressed book depreciation 9 rates, decommissioning expense, O&M expense levels, and rate base adjustments 10 for items such as plant held for future use, working capital, and post test year 11 adjustments. In addition, I have testified on deregulation issues such as stranded 12 cost estimates and rate design.

#### 13 Q ARE YOU A REGISTERED PROFESSIONAL ENGINEER?

14 A Yes, I am a registered professional engineer in the State of Michigan.

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Appendix A James T. Selecky Page 3

## AQUILA NETWORKS L&P (Steam) <u>Annualized Depreciation Expense</u> Year Ending 12/31/04

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<u>Line</u>	FERC <u>Account No.</u>	Account Description	Steam ht in Service 1 <u>2/31/2004</u> (1)	Aquila Depreciation <u>Rates</u> (2)	De	Aquila Innualized Innu	Proposed Depreciation <u>Rates</u> (4)	A De	Proposed Annualized epreciation <u>Expense</u> (5)	eduction in epreciation <u>Expense</u> (6)
1 2 3 4 5 6	311000 312000 312200 314110 315110 316110	Electric Production STRUCTURES & IMPROVEMENTS - LAKE RD. BOILER PLANT EQUIPMENT - LAKE RD. PRECIPATOR BOILER #5 - LAKE RD. TURBOGENERATOR UNITS - LAKE RD. ACCESSORY ELEC. EQUIPMENT - LAKE RD. MISC. POWER PLANT EQUIPMENT - LAKE RD.	\$ 1,171,404 5,779,634 1,935,066 4,248 292,696 57,263	4.32% 4.53% 4.53% 3.54% 3.68% 5.54%	\$	50,605 261,817 87,658 150 10,771 3,172	1.84% 1.87% 1.87% 1.86% 2.13% 2.17%	\$	21,554 108,079 36,186 79 6,234 1,243	\$ 29,051 153,738 51,473 71 4,537 1,930
7		Total Electric Production	\$ 9,240,311		\$	414,175		\$	173,375	\$ 240,800
8 9 10 11 12 13 14 15	311000 312000 315110 375000 376000 379000 380000 381000	Steam Production STRUCTURES & IMPROVEMENTS - LAKE RD. BOILER PLANT EQUIPMENT - LAKE RD. ACCESSORY ELEC. EQUIPMENT - LAKE RD. INDUSTRIAL - STM-DIST. STR & IMPROV INDUSTRIAL - STM-MAINS INDUSTRIAL - STM-CTYGATE MEA/REG INDUSTRIAL - STM-SERVICES INDUSTRIAL - STM-METERS	 32,160 172,134 269,117 107,094 1,481,523 638,475 100,842 346,166 3 147 511	6.15% 5.99% 6.65% 6.28% 5.86% 6.55% 6.00% 6.64%	\$	1,978 10,311 17,896 6,726 86,817 41,820 6,051 22,985 194 584	1.84% 1.87% 2.13% 2.35% 2.34% 2.38% 2.38% 4.00%		592 3,219 5,732 2,517 34,668 15,196 2,400 13,847 78 170	 1,386 7,092 12,164 4,209 52,150 26,624 3,650 9,139
16		Total Steam Production	\$ 3,147,511		\$	194,584		\$	78,170	\$ 116,414
17		Total	\$ 12,387,822		\$	608,758		\$	251,544	\$ 357,214