Exhibit No.: Issue: Cost of Service

Witness: Daniel I. Beck Type of Exhibit: Surrebuttal Sponsoring Party: MoPSC Staff

Case No.: GR-97-272

MISSOURI PUBLIC SERVICE COMMISSION SEP 0 5 1997 UTILITY OPERATIONS DIVISION

SURREBUTTAL TESTIMONY

OF

DANIEL I. BECK

ASSOCIATED NATURAL GAS COMPANY A DIVISION OF ARKANSAS WESTERN GAS COMPANY CASE NO. GR-97-272

> Jefferson City, Missouri September, 1997

| 1  | SURREBUTTAL TESTIMONY   |
|----|---|
| 2  | OF  |
| 3  | DANIEL I. BECK  |
| 4  | ASSOCIATED NATURAL GAS COMPANY  |
| 5  | A DIVISION OF ARKANSAS WESTERN GAS COMPANY  |
| 6  | CASE NO. GR-97-272  |
| 7  |   |
| 8  | Q. Please state your name and business address.   |
| 9  | A. My name is Daniel I. Beck and my business address is Missouri Public                 |
| 10 | Service Commission, P. O. Box 360, Jefferson City, Missouri 65102.                      |
| 11 | Q. Are you the same Daniel I. Beck who has previously filed direct and                  |
| 12 | rebuttal testimony in this case?  |
| 13 | A. Yes, I am.   |
| 14 | Q. What is the purpose of your surrebuttal testimony?                                   |
| 15 | A. The purpose of my surrebuttal testimony is to address the rebuttal                   |
| 16 | testimony of Associated Natural Gas Company (ANG or Company) witness Donna R.           |
| 17 | Campbell and of Noranda Aluminum, Inc. (Noranda) witness John W. Mallinckrodt           |
| 18 | regarding the development of allocators for mains, meters, regulators, and services.    |
| 19 | Q. Do you have any corrections or clarifications that you wish to make                  |
| 20 | regarding your rebuttal testimony?  |
| 21 | A. Yes. In my rebuttal testimony, I stated that I had just received the                 |
| 22 | response to Staff Data Request 4125 and was unable to incorporate this information into |
| 23 | my rebuttal testimony. Since that time, I have examined this data request and I have    |

subsequently made several changes to the allocators that I have developed. The revised allocators are attached on Schedules 1 and 2.

#### Q. Which allocators have you changed?

A. I have revised the allocators for Accounts 380 through 384, which are for services, meters and regulators. In my direct testimony, I allocated a small amount (less than 1%) of the cost for these accounts to the Large Volume Service (LVS) Class. Based on the information contained in Staff Data Request 4125, I have eliminated the allocation of these costs to the Large Volume Service (LVS) Class; this is consistent with Noranda's position regarding the allocation of these costs. Instead, the distribution equipment that is serving the LVS Class is in other distribution accounts including Account 385, which is Industrial measuring and regulating station equipment.

Q. You state that distribution equipment is serving the LVS Class. Is this the position of Noranda's witness John W. Mallinckrodt?

A. Yes and no. In his rebuttal testimony, he stated on page 2, lines 25 and 26, that "Noranda is not served by ANG's distribution system." Since Noranda is the only customer in the LVS Class, it would be logical to assume that he also believes that the LVS class is not served by ANG's distribution system. However, in Noranda's workpapers, a number of distribution accounts, including Account 385, are allocated to the LVS class.

Q. Is it your position that the LVS Class is served by the distribution system but is not served by each and every distribution account that make up that system?

A. Yes. Based on Noranda's workpapers, this appears to be their position also. However, it appears that the allocation of one account, distribution mains, accounts for most of the differences regarding the distribution system between Staff and Noranda. Staff has allocated distribution mains based on capacity utilization while Noranda first assigns zero distribution mains to the LVS Class and then uses the Company's methodology to allocate the remaining distribution main.

Q. What is your position on this matter?

A. Although on its face it appears that Noranda is not being directly served by distribution mains, I believe that Noranda should be allocated a significant portion of the costs for distribution mains. In my opinion, the value that Noranda receives from ANG's combined transmission and distribution systems is best approximated by the Staff's use of capacity utilization methodologies to allocate transmission and distribution systems.

Q. Please give an example that would explain why you believe that capacity utilization is the best method to allocate both transmission and distribution systems.

A. For ANG's system, the transmission and distribution systems are interconnected and can act as a substitute for one another. This interdependence is quite common for local distribution systems. For example, due to growth in usage in an urban area, it is a common occurrence that the distribution system becomes unable to provide adequate service without adding capacity. Many times the need for additional capacity is provided by building a transmission main on the fringe of the population centers to the

needed areas. This alternative is usually more economical than upgrading the existing distribution mains in heavily populated areas. In essence, the transmission main becomes a substitute for distribution system upgrades. If at a later date a new customer who is located next to the transmission main and would therefore be most economically served by directly connecting it to the transmission main, then that customer should be connected to the transmission main and should be allocated both the costs of transmission and distribution main.

Q. Does the transmission main that Noranda is connected to serve as a substitute for distribution main?

A. In my opinion, it is very likely that much of ANG's transmission main is a substitute for distribution main. As can be seen in the map in John W.

Mallinckrodt's direct testimony, the Noranda plant, Marston, Howardville, Lilbourn, and New Madrid are all be located in a circle with a 3 or 4 mile radius. Given this close proximity, it would have been relatively easy to serve these locations with a single large distribution system instead of separate distribution systems connected by a transmission line. The fact that ANG chose to serve each of these locations separately should not automatically exclude one customer from contributing to the costs of distribution mains.

- Q. Are you saying that ANG should have built a large distribution system instead of connecting several smaller distribution systems with a transmission line?
- A. No. What I am saying is that in many cases, transmission lines built by Local Distribution Companies are substitutes for building larger distribution systems.

  When costs are substitutable, they are in effect joint costs. Because of this, it is not

Surrebuttal Testimony of Daniel I. Beck

proper to allocate only the costs of the transmission line to customers that happen to geographically locate close to that transmission line. Such a policy would take the concept of "cost causation" to an absurd extreme. What is important is that Noranda is getting the same value of service as other customers located within the smaller distribution areas. The value of the service for Noranda should be measured in terms of the same cost allocation factors that are applied to all customers.

Q. Is this different from electric utility service, where customers get lower rates for taking transmission, primary and secondary service?

A. Yes, it is. The issue for electric customers taking service at different voltage levels relates to who owns the transformers. The higher the voltage level at which a customer takes service, the greater will be the amount of transformers owned by the customer rather than the utility. This is clearly not the case for natural gas utility service.

Q. ANG witness Donna Campbell's rebuttal testimony also addresses the allocation of distribution main. What is your response to the statement on page 25, lines 11 through 13 of this testimony which was "Classifying distribution mains as both customer and demand related is recognized by the National Association of Regulatory Utilities Commissioners' <u>Gas Distribution Rate Design Manual</u>"?

A. I agree that a methodology which determines both a customer and demand related portion is a method that is commonly used to allocate costs. However, this statement does not imply that this methodology is the only method that could be

Surrebuttal Testimony of Daniel I. Beck

used. It also does not imply that this methodology is superior to other methodologies without examining the evidence regarding the specific case at hand.

In this case, the Company's calculation of their Customer and Demand Methodology contained an error (See Beck, rebuttal, pages 7 and 8). I believe that the Company's method which contains this error should not be utilized in this case.

Q. ANG witness Donna Campbell's rebuttal testimony took exception to Staff's method of allocating transmission mains. What is your response?

A. Although the methods that Staff and ANG used to allocate transmission mains are different, the results are very similar if the same peak loads are used. Schedule 3 shows a comparison of Staff's Capacity Utilization methodology to the Company's Average and Peak Methodology. In addition, a third set of allocators which are labeled "Modified Average and Peak" were developed using the Company's methodology and Staff's peak demands. As can be seen by this calculation, the major differences between Staff and ANG in this case regarding the allocation of transmission mains is the calculation of peak demands, not the methodology used.

Q. Donna Campbell's rebuttal testimony, on page 15, lines 4-6 states that "the proposed Staff classification does not properly reflect the curtailment of the interruptible rate schedule customers during system peak load conditions, which occurred during February 1996." What is your response?

A. Staff believes that the benefits of the curtailment of interruptible rate customers on ANG's system is related to the upstream pipeline and not the Company's transmission or distribution system. Therefore, there is no need to create a separate class

# Surrebuttal Testimony of Daniel I. Beck

or classes for the interruptible customers to develop a cost of service for a rate proceeding such as this one. Instead, the benefits related to interruptibility should be dealt with in the PGA/ACA process.

Q. Doesn't the testimony of Charles V. Stevens show that ANG's transmission system is currently capacity constrained?

A. No, it does not. This testimony, which includes Schedule CVS-1, shows that if one makes a specific set of assumptions, then portions of the system could be considered capacity constrained. The assumptions that I am referring to are:

- 1) The peak demands used in this model are "future peaks" and not the peaks currently experienced by the Company.
- 2) The peak day demands should be increased by an additional 16% to convert peak day into peak hour loads.
- 3) The peak hour load should be assumed to occur for all hours of the peak day.
- 4) The flows from the upstream pipelines could not be varied.

These assumptions are important because each assumption alters the facts of the Company's present situation. For example, the adjustments to the peak loads for "future peaks" together with the adjustment for peak hour equivalence have a major impact on the results of the modeling. When compared to the peak day demands that the Company used to allocate costs, the adjusted peaks are approximately 30% higher. Schedule 4 contains a comparison of the peaks that the Company used in this case for

3

4

5

6

7

8

9

10

11

the various modeled regions. Obviously, a 30% change in demands would have a significant effect on the results that were obtained from the modeling.

Q. In his calculations, did Mr. Stevens take into account that upstream pipeline supply is likely to be interrupted before constraints become operative on ANG's transmission lines?

A. No, he did not. In the last 5 years, the only interruptions on ANG's system have been due to upstream pipeline supply limitations. It makes little sense to offer customers a reduced level of distribution costs when they are already getting a discount for the gas supply service that is the operative limiting factor.

- Q. Does this conclude your surrebuttal testimony?
- A. Yes, it does.

#### BEFORE THE PUBLIC SERVICE COMMISSION

#### OF THE STATE OF MISSOURI

| In the matter of Associated<br>Gas Company's Tariff Revi<br>to Increase Rates for Gas S<br>Customers in the Missouri<br>Area of the Company. | sed Designed ervice to   | )<br>) CASE NO. GR-97-272<br>)   |
|--|--|--|
|  | AFFIDAVIT OF D   | ANIEL I. BECK  |
| STATE OF MISSOURI  | )  |  |
| COUNTY OF COLE   | ) ss<br>)  |  |
| of the foregoing written test<br>testimony to be presented in  | stimony in question a<br>the above case, that<br>is knowledge of the n | ates: that he has participated in the preparation and answer form, consisting of 8 pages of the answers in the attached written testimony natters set forth in such answers; and that such belief. |
|  |  | Daniel I. Beck   |
|  |  | Daniel I. Beck   |
| Subscribed and sworn to be   | fore me this 370   | day of September, 1997.  |
|  |  | Joyce ( Neuner)  |
|  | Joyce C. Neune   | Notary Public  |
| My commission expires  | Notary Public, State of M<br>County of Osage                           | ISSOUT!  |

# METER AND REGULATOR ALLOCATORS Case No. GR-97-272

#### **Customer / Demand Split for Meters & Regulators**

| Class    | SEMO   | Kirksville | Butler |
|----------|--------|------------|--------|
| Customer | 0.2081 | 0.2118     | 0.2085 |
| Demand   | 0.7919 | 0.7882     | 0.7915 |
|          | 1.0000 | 1.0000     | 1.0000 |

## **Customer Component by Class**

| Class | SEMO   | Kirksville | Butler |
|-------|--------|------------|--------|
| RES   | 0.1836 | 0.1746     | 0.1803 |
| SGS   | 0.0240 | 0.0361     | 0.0275 |
| LGS   | 0.0005 | 0.0011     | 0.0007 |
| LP    | 0.0000 | 0.0000     | 0.0000 |
|       | 0.2081 | 0.2118     | 0.2085 |

## **Demand Component by Class**

| Class | SEMO   | Kirksville | Butler |
|-------|--------|------------|--------|
| RES   | 0.4917 | 0.3988     | 0.5254 |
| SGS   | 0.1748 | 0.2019     | 0.2036 |
| LGS   | 0.1253 | 0.1875     | 0.0625 |
| LP    | 0.0000 | 0.0000     | 0.0000 |
|       | 0.7919 | 0.7882     | 0.7915 |

#### Combined Meter & Regulator Allocator by Class

| Class | SEMO   | Kirksville | Butler |
|-------|--------|------------|--------|
| RES   | 0.6754 | 0.5734     | 0.7057 |
| SGS   | 0.1988 | 0.2380     | 0.2311 |
| LGS   | 0.1258 | 0.1886     | 0.0632 |
| LP    | 0.0000 | 0.0000     | 0.0000 |
|       | 1.0000 | 1.0000     | 1.0000 |

#### SERVICE ALLOCATORS Case No. GR-97-272

#### **Customer / Demand Split for Services**

| Class    | SEMO   | Kirksville | Butler |
|----------|--------|------------|--------|
| Customer | 0.6138 | 0.3624     | 0.3553 |
| Demand   | 0.3862 | 0.6376     | 0.6447 |
|          | 1.0000 | 1.0000     | 1.0000 |

## **Customer Component by Class**

| Class | SEMO   | Kirksville | Butler |
|-------|--------|------------|--------|
| RES   | 0.5417 | 0.2987     | 0.3072 |
| SGS   | 0.0707 | 0.0618     | 0.0468 |
| LGS   | 0.0014 | 0.0019     | 0.0012 |
| LP    | 0.0000 | 0.0000     | 0.0000 |
|       | 0.6138 | 0.3624     | 0.3553 |

#### **Demand Component by Class**

| Class | SEMO   | Kirksville | Butler |
|-------|--------|------------|--------|
| RES   | 0.2398 | 0.3226     | 0.4279 |
| SGS   | 0.0853 | 0.1633     | 0.1658 |
| LGS   | 0.0611 | 0.1517     | 0.0509 |
| LP    | 0.0000 | 0.0000     | 0.0000 |
|       | 0.3862 | 0.6376     | 0.6447 |

#### **Combined Service Allocator by Class**

| Class | SEMO   | Kirksville | Butler |
|-------|--------|------------|--------|
| RES   | 0.7815 | 0.6213     | 0.7352 |
| SGS   | 0.1560 | 0.2251     | 0.2127 |
| LGS   | 0.0626 | 0.1536     | 0.0522 |
| LP    | 0.0000 | 0.0000     | 0.0000 |
|       | 1.0000 | 1.0000     | 1.0000 |

# Comparison of Transmission Allocation Methodologies Case No. GR-97-272

#### **SEMO District**

|                            | Residential | SGS    | LGS    | LVS    |
|----------------------------|-------------|--------|--------|--------|
| Company Average & Peak     | 60.91%      | 25.19% | 7.37%  | 6.54%  |
| Modified Average & Peak    | 51.82%      | 19.17% | 16.44% | 12.57% |
| Staff Capacity Utilization | 50.08%      | 19.60% | 17.96% | 12.36% |

#### **Butler**

|                            | Residential | SGS    | LGS    |
|----------------------------|-------------|--------|--------|
| Company Average & Peak     | 71.30%      | 26.54% | 2.16%  |
| Modified Average & Peak    | 66.41%      | 25.43% | 8.16%  |
| Staff Capacity Utilization | 64.21%      | 24.77% | 11.02% |

#### Kirksville

|                            | Residential | SGS    | LGS    |
|----------------------------|-------------|--------|--------|
| Company Average & Peak     | 58.55%      | 29.04% | 12.41% |
| Modified Average & Peak    | 47.93%      | 24.90% | 27.16% |
| Staff Capacity Utilization | 47.29%      | 24.58% | 28.14% |

#### Comparison of the Peak Hour and Day Values Provided by ANG Case No. GR-97-272

|            | Are           | Peak Day      | Peak Hour     | Peak Day      | Ratio of     |
|------------|---------------|---------------|---------------|---------------|--------------|
|            | Interruptible | MCF used      | MCF used      | MCF used      | Peak Hour    |
| System     | Loads         | To Model      | To Model      | In Cost of    | Flow to Peak |
| Name       | Included?     | Flows         | Flows*        | Service       | Day COS      |
| Integrated | No            | 80,872        | 93,811        | 73,752        | 127%         |
| Integrated | Yes           | 85,815        | 99,546        | Not Available |              |
| Jackson    | No            | 7,313         | 8,483         | Not Available |              |
| Jackson    | Yes           | 7,903         | 9,167         | Not Available |              |
| Doniphan   | No            | 2,051         | 2,379         | Not Available |              |
| Doniphan   | Yes           | 2,142         | 2,484         | Not Available |              |
| SEMO       | No            | Not Available | Not Available | 52,930        |              |
| SEMO       | Yes           | Not Available | Not Available | 62,998        |              |
| Kirksville | No            | 11,088        | 12,862        | 9,544         | 135%         |
| Kirksville | Yes           | 11,978        | 13,894        | 11,276        | 123%         |
| Butler     | No            | 6,967         | 8,082         | 5,988         | 135%         |
| Butler     | Yes           | 7,044         | 8,171         | 6,253         | 131%         |

<sup>\*</sup> Peak Hour = Peak Day multiplied by 1.16

Note: The Company's response to Staff Data Request 3542 is the source of the flow model inputs and the Company's workpapers are the source of the Cost of Service Inputs