

FILED

MAR 11 1999

Missouri Public
Service Commission

BEFORE THE PUBLIC SERVICE COMMISSION
OF THE STATE OF MISSOURI

In the Matter of Laclede Gas Company's)
Tariff to Revise Natural Gas Rate)
Schedules.)

Case No. GR-99-315

A F F I D A V I T

STATE OF MISSOURI)
) SS.
CITY OF ST. LOUIS)

R. Lawrence Sherwin, of lawful age, being first duly sworn,
deposes and states:

1. My name is R. Lawrence Sherwin. My business address is
720 Olive Street, St. Louis, Missouri 63101; and I am Assistant
Vice President - Regulatory Administration of Laclede Gas Company.

2. Attached hereto and made a part hereof for all purposes
is my direct testimony, consisting of pages 1 to 11, and Schedule
Nos. 1 to 4, inclusive.

3. I hereby swear and affirm that my answers contained in
the attached testimony to the questions therein propounded and the
information contained in the attached schedule are true and
correct to the best of my knowledge and belief.

R. Lawrence Sherwin
R. Lawrence Sherwin

Subscribed and sworn to before me this 10th day of March,
1999.

JOYCE E. JANSEN
Notary Public — Notary Seal
STATE OF MISSOURI
St. Louis County
MY Commission Expires: July 2, 2001

Joyce E. Jansen
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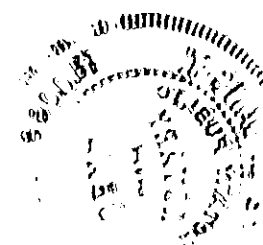


Exhibit No.:

Issue:

Witness:

Type of Exhibit:

Sponsoring Party:

Case No.:

Cost of Service

R. Lawrence Sherwin

Direct Testimony

Laclede Gas Company

GR-99-315

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Service Commission

LACLEDE GAS COMPANY

GR-99-315

DIRECT TESTIMONY

OF

R. LAWRENCE SHERWIN

March 1999



DIRECT TESTIMONY OF R. LAWRENCE SHERWIN

1 Q. Please state your name and business address.

2 A. My name is R. Lawrence Sherwin and my business address
3 is 720 Olive Street, St. Louis, Missouri 63101.

4 Q. What is your present position?

5 A. I am Assistant Vice President - Regulatory
6 Administration for Laclede Gas Company.

7 Q. Please tell us how long you have held this position and
8 describe your responsibilities.

9 A. I was appointed Assistant Vice President - Regulatory
10 Administration in February 1999. In this position I am
11 responsible for managing the administration of
12 Laclede's tariff and other federal and state regulatory
13 matters, and will also be responsible for conducting
14 various projects, studies and analyses from time to
15 time.

16 Q. What is your educational background?

17 A. I graduated from St. Louis University in 1975 with the
18 degree of Bachelor of Science in Business
19 Administration, majoring in accounting.

20 Q. Will you briefly describe your experience with the
21 Company prior to assuming your current position?

22 A. I joined Laclede in 1975 as an Accountant in the
23 Corporate Accounting Department. In 1976 I was
24 transferred to the Budget Department, where I served in
25 senior staff and assistant managerial capacities until

1 my appointment to Supervisor of Corporate Accounting in
2 1979. I served in this capacity for two years, until I
3 was appointed Manager of Financial Planning in 1981. I
4 held this position until I was promoted to Manager of
5 Accounting in 1982. I served as Manager of Accounting
6 until I was appointed Director of Customer Accounting
7 in April 1988 with responsibility for Collection &
8 Credit, Customer Accounting, Meter Reading and Methods
9 & Procedures. The Cashiers and Mailing Department was
10 added to my responsibilities in July 1991. In August
11 1992 I was elected Assistant Vice President of Customer
12 Accounting. Effective January 1997 I was named
13 Assistant Vice President - Human Resources. Although
14 several recent assignments detailed above have been in
15 other areas, I have assisted in various facets of
16 Laclede's rate matters over much of my employment,
17 including work at times in cases filed by Mississippi
18 River Transmission Corporation, an interstate pipeline
19 that serves Laclede.

20 Q. Have you previously filed testimony before this
21 Commission?

22 A. Yes. I have also testified before the Federal Energy
23 Regulatory Commission.

24 Q. What is the purpose of your testimony?

25 A. I will sponsor the class cost-of-service study prepared
26 by the Company, discuss the comparison by rate class of
27 cost-of-service to revenues produced by current rates,

1 and discuss the determination of customer-related costs
2 upon which the proposed General Service customer charge
3 for Residential customers is based.

4 Q. Please describe the general objective of a class
5 cost-of-service study.

6 A. The general objective of a class cost-of-service study
7 is to determine as accurately as practicable the cost
8 responsibilities of each of the Company's rate classes.

9 Q. What costs and revenues did the Company use in its
10 cost-of-service study?

11 A. Costs and revenues are based on the twelve-month period
12 ended September 1998, as shown in detail on Schedule
13 Nos. 1 and 2 of my direct testimony, respectively.
14 Rate base components are also at September 1998 levels,
15 as shown on Schedule No. 3.

16 Q. What adjustments were made to costs and revenues?

17 A. Gas costs and revenues reflect therms sold and trans-
18 ported during the twelve-month period ended September
19 1998, and the gas costs used in Laclede's Purchased Gas
20 Adjustment factors effective November 19, 1998. All
21 other expenses are at the actual levels incurred during
22 the twelve months ended September 1998 period.

23 Q. Is the Company's cost-of-service study coordinated with
24 the Company's revenue requirement evidence?

25 A. No, it is not. The cost-of-service study is not
26 intended to demonstrate, or in any way be determinative
27 of, the revenue requirement sought by the Company in

1 this case. Instead, such study is intended to serve as
2 a means of determining the relative cost responsibility
3 of the various rate classes.

4 Q. Please describe the first step involved in the prepara-
5 tion of the cost-of-service study.

6 A. The first step was to functionalize all rate base
7 components and expenses into categories. The Company's
8 investments and expenses fall into three basic
9 categories insofar as their functional responsibility
10 is concerned. These cost categories are a) customer-
11 related costs, b) demand-related costs and c) variable
12 or commodity-related costs, all of which are described
13 in greater detail below.

14 Customer-related Costs are those costs which
15 result from the mere existence of a customer and
16 include the costs of meter reading, billing, etc., as
17 well as the fixed costs associated with the minimum
18 size service pipe and meter. These costs do not vary
19 significantly from month-to-month and are unaffected by
20 consumption differences.

21 Demand-related Costs are those costs which are
22 incurred in order to meet the maximum daily gas demand
23 imposed by customers, particularly those demands which
24 are coincident with the total system peak demand. The
25 capacity of Laclede's distribution system, and the
26 investment related thereto, is a function of the
27 non-coincident demand of each rate class. Fixed

1 monthly gas supply demand and capacity reservation
2 charges are examples of demand-related costs.

3 Commodity-related Costs are those costs which are
4 a function of the actual volume of gas used. The major
5 cost component in this category is, of course, the
6 commodity cost of the gas purchased by Laclede.

7 Q. Please describe the functionalization of major rate
8 base components.

9 A. Certain rate base components are assignable to a single
10 function. For example, Laclede's underground storage
11 plant is clearly demand-related. However, other rate
12 base components, such as mains, services and meters,
13 are multi-functional. Mains, for example, have a dual
14 function--one is to distribute gas to customers through-
15 out the year, which is a commodity-related function;
16 and the other is to meet the customer's peak demand,
17 which is a demand-related function. In the case of
18 mains, the commodity-related investment was determined
19 by applying the ratio of the total system average daily
20 usage to the total non-coincident peak day usage. The
21 balance of mains was assigned as a demand-related
22 investment. Services and meters are rate base
23 components which perform all three functions. The
24 customer-related portion of the cost of services and
25 meters was based on the cost of the minimum size of
26 services and meters used in the Laclede system. The
27 balance of the cost of services and meters was then

1 divided between demand-related and commodity-related
2 costs by application of the same procedure followed for
3 the functionalization of mains.

4 Q. How were expense items functionalized?

5 A. The commodity cost of gas purchased, by far the largest
6 cost incurred by Laclede, is clearly a variable cost
7 and was functionalized accordingly. Gas supply demand
8 and capacity reservation ("gas supply demand-related")
9 costs were functionalized based on the relationship
10 between average system demand and peak system demand.
11 Those gas supply demand-related costs associated with
12 serving the average system daily use were
13 functionalized as a commodity-related expense while the
14 gas supply demand-related costs incurred due to the
15 system demand in excess of the average system daily use
16 were considered to be demand-related expenses.

17 Q. Why was a portion of the gas supply demand-related
18 costs assigned to the commodity-related function?

19 A. Gas supply demand-related costs represent fixed charges
20 for pipeline capacity and/or gas supplies. A portion
21 of these costs is related to delivering the company's
22 average system volume; therefore, these costs were
23 assigned to demand and commodity functions in a manner
24 consistent with the methodology used to functionalize
25 Laclede's main investment.

1 Q. Please describe the general procedure followed in the
2 functionalization of operating expenses other than gas
3 supply costs.

4 A. In general, expenses that are directly related to a
5 particular plant item were functionalized in the same
6 manner as that plant item. For example, maintenance of
7 mains was functionalized using the same percentages as
8 the functionalization of main investment. However,
9 certain other expenses were functionalized by applying
10 the relationship of customer-related, demand-related
11 and commodity-related expenses to certain previously
12 established expense categories. For example, most
13 administrative and general expenses were functionalized
14 in proportion to the previously established customer,
15 demand and commodity components of expenses that are
16 primarily payroll-related (Distribution Operations,
17 Sales, Maintenance, etc.).

18 Q. What was the next step in the preparation of the
19 cost-of-service study?

20 A. The next step was to allocate the functionalized rate
21 base components and operating expenses to the various
22 rate classes.

23 Q. Please describe the process used to allocate rate base
24 and expenses to the various rate classes.

25 A. Rate base components and expenses were allocated to the
26 rate classes by application of various allocation per-
27 centages. Customer-related allocation percentages are

1 proportional to the number of bills rendered annually
2 to each rate class. An adjustment was made to certain
3 customer class allocation percentages to recognize the
4 additional investment required and greater complexity
5 in the service, metering and billing process associated
6 with very large customers. Demand-related costs were
7 further classified into gas supply and distribution
8 categories. Gas supply-related demand allocation
9 percentages are proportional to the coincident peak day
10 demand of the various rate classes. Distribution-
11 related demand allocation percentages are proportional
12 to the non-coincident peak day demand applicable to the
13 various rate classes. Finally, commodity-related
14 allocation percentages are proportional to the therms
15 sold or transported to each rate class. Schedule No. 2
16 includes the bill, annual usage and demand data by rate
17 class which were used to derive such percentages.

18 Q. How were the coincident peak day demands of the various
19 rate classes determined?

20 A. First, the total system peak day sendout was reduced by
21 unaccounted-for and Company use gas, thus establishing
22 the total system coincident peak day customer usage.
23 Since daily usage data is not generally available by
24 rate class, it was necessary to determine the class
25 coincident demands by application of various estimating
26 techniques. The first step was to deduct the demand of
27 the most easily determinable rate classes from the

1 total system coincident peak day customer usage. In
2 the case of both the Large Volume Service and Large
3 Volume Transportation and Sales Service rate classes,
4 billing demand or reservation therms provided the basis
5 for determining class coincident demands. Other rate
6 classes required different methods. The balance of the
7 total system coincident peak day demand was assigned to
8 the General Service rate class. A final check was then
9 made to determine whether the class load factors were
10 within the normal range.

11 Q. How was the non-coincident demand of the various rate
12 classes determined?

13 A. The non-coincident class demands are generally the same
14 as the coincident class demands, with the exception of
15 Interruptible Service customers. This class was
16 assigned no coincident demand due to the likelihood of
17 curtailment on peak usage days. The non-coincident
18 demand of this Interruptible Service rate class was
19 estimated using a 50% load factor.

20 Q. What was done after all rate base components and
21 expenses were allocated to the various rate classes?

22 A. In order to determine the total cost of providing
23 service to each rate class, it was then necessary to
24 determine the utility operating income and income taxes
25 applicable to each rate class. Under the assumption
26 that each rate class should produce the same rate of
27 return on rate base, utility operating income was

1 allocated to each rate class proportional to the net
2 original cost rate base allocated to such class.

3 Income taxes, which are a function of utility operating
4 income before income taxes reduced by certain
5 deductions related to rate base, were also allocated to
6 each rate class. After determining income taxes and
7 utility operating income for each rate class, these
8 amounts were added to all other costs, thus
9 establishing the total cost of service by rate class.

10 Q. What are the results of the Company's class
11 cost-of-service study?

12 A. The results of the class cost-of-service study are
13 shown on Schedule No. 4 of my direct testimony.

14 Q. How do the allocated costs compare to the revenues
15 produced under each rate class?

16 A. Schedule No. 4 presents the subtraction of the
17 allocated costs by rate class from the revenues
18 produced by each rate class. The study shows that the
19 General Service rates are producing revenues in excess
20 of allocated costs, while the Large Volume,
21 Interruptible and Firm and Basic Transportation Service
22 rates are producing revenues which are less than
23 allocated costs.

24 Q. Do you believe this class cost of service study
25 accurately reflects the current relative cost
26 responsibilities of Laclede's rate classes?

1 A. Yes, I do if it is assumed that each rate class should
2 produce the same rate of return on rate base and there
3 are no unique cost allocation concerns to be addressed.

4 Q. You stated earlier that you would discuss the
5 Residential General Service customer charge proposed by
6 the Company. Have you determined the average monthly
7 customer-related cost associated with this class?

8 A. Yes, I have. A separate study was prepared which
9 isolated the customer components of expense and rate
10 base mentioned previously. The utility operating
11 income and associated income taxes were then calculated
12 and added to the other customer-related expenses to
13 produce the total customer-related cost. This total
14 was then divided by the normalized number of bills in
15 the test period resulting in an average customer-
16 related cost for the General Service rate of about
17 \$12.99 per bill. Based on this cost determination, the
18 \$12.50 per bill customer charge proposed by the Company
19 is fully justified.

20 Q. Does this conclude your testimony?

21 A. Yes, it does.



LACLEDE GAS COMPANY
UTILITY OPERATING EXPENSES EXCLUDING INCOME TAXES

	<u>(000)</u>
GAS COST	<u>\$309,108</u>
PEAKING EXPENSE - Excluding all Gas Cost	<u>1,611</u>
DISTRIBUTION OPERATION EXPENSE	
Supervision & Engineering	5,505
Mains & Services	5,266
Measuring & Regulating Stations	1,335
Meters & House Regulators	11,174
Customer Installation - Net	2,723
All Other	2,341
Distribution Operation Subtotal	<u>28,344</u>
CUSTOMER ACCOUNTS EXPENSE	
Uncollectible Accounts	5,184
All Other	21,756
Customer Accounts Subtotal	<u>26,940</u>
SALES EXPENSE	<u>3,803</u>
ADMINISTRATIVE & GENERAL EXPENSE	
Administrative & General Salaries - Net	7,434
General Supplies & Expenses - Net	1,819
Injuries & Damages and Safety	2,092
Pension & Group Insurance - Net	8,056
Regulatory Commission, Rent, Miscellaneous	4,712
Property Insurance	286
All Other	1,026
Administrative & General Expense - Net	<u>25,425</u>
MAINTENANCE EXPENSE	
Peaking Plant	1,140
Supervision & Engineering	2,222
Mains	5,592
Services	6,388
All Other	3,322
Maintenance Subtotal	<u>18,664</u>
TOTAL OPERATION & MAINTENANCE EXPENSE	<u>413,895</u>
DEPRECIATION & AMORTIZATION	
Peaking Plant	839
Mains	5,731
Services	10,939
Meters & House Regulators	3,492
General Plant	3,966
All Other	338
Depreciation & Amortization Subtotal	<u>25,305</u>
TAXES - OTHER THAN INCOME TAX	
Payroll Taxes	5,541
Property Taxes	10,738
All Other - Excluding Gross Receipts Taxes	435
Taxes - Excluding Income Tax Subtotal	<u>16,714</u>
TOTAL OPERATING EXPENSE - EXCLUDING INCOME TAX	<u>\$455,914</u>



LACLEDE GAS COMPANY
BILL, USAGE AND REVENUE DATA

<u>Rate Classes</u>	<u>Number of Annual Bills</u>	<u>Coincident Peak Demand (Therms)</u>	<u>Non-Coincident Peak Demand (Therms)</u>	<u>Therms Sold and Transported (000)</u>	<u>Annual Revenue Excl. GRT (000)</u>
General Service	7,448,622	9,277,053	9,277,053	776,565	\$471,309
Air Conditioning Service	2,972	--	--	2,428	975
Unmetered Gas Light Service	1,431	365	365	133	74
 Vehicular Fuel	 60	 1,743	 1,743	 636	 256
Large Volume Sales Service	1,676	242,618	242,618	33,745	15,461
Interruptible Sales Service	176	--	32,156	5,868	2,168
Transportation Service					
Firm	676	390,118	390,118	73,356	8,909
Basic	1,077	592,927	592,927	125,419	6,993
Transportation Subtotal	<u>1,753</u>	<u>983,045</u>	<u>983,045</u>	<u>198,775</u>	<u>15,902</u>
General L. P. Gas Service	<u>2,961</u>	<u>1,864</u>	<u>1,864</u>	<u>170</u>	<u>122</u>
TOTAL	<u><u>7,459,651</u></u>	<u><u>10,506,688</u></u>	<u><u>10,538,844</u></u>	<u><u>1,018,320</u></u>	<u><u>\$506,267</u></u>



LACLEDE GAS COMPANY
NET ORIGINAL COST RATE BASE

	<u>(000)</u>
<u>NET UTILITY PLANT IN SERVICE</u>	
MANUFACTURED GAS PRODUCTION, STORAGE	<u>\$3,810</u>
DISTRIBUTION	
Mains	171,969
Services	155,747
Meters, House Regulators, Commercial & Industrial Meters/Regulators	100,630
All Other	11,321
Distribution Plant Subtotal	<u>439,667</u>
GENERAL PLANT	
Office Furniture & Equipment, Data Processing Systems	8,796
All Other	21,461
General Plant Subtotal	<u>30,257</u>
TOTAL OTHER PLANT IN SERVICE	
Other Utility Plant	11
Natural Gas Underground - Non-Current	5,884
Other Utility Plant Subtotal	<u>5,895</u>
Net Utility Plant In Service	<u>479,629</u>
<u>OTHER RATE BASE ITEMS</u>	
Additions:	
Cash Working Capital Provision	9,000
Natural Gas Inventory	42,224
Propane Inventory	12,890
All Other	48,209
Additions - Subtotal	<u>112,323</u>
Deductions:	
Deferred Income Taxes	(77,025)
All Other	(477)
Deductions - Subtotal	<u>(77,502)</u>
Total Net Other Rate Base Items	<u>34,821</u>
NET ORIGINAL COST RATE BASE	<u><u>\$514,450</u></u>



LACLEDE GAS COMPANY
COST OF SERVICE SUMMARY
(000)

	<u>General Service</u>	<u>A/C</u>	<u>UMGL</u>	<u>Vehicular Fuel</u>	<u>Large Volume</u>	<u>Interr.</u>	<u>Firm Transp.</u>	<u>Basic Transp.</u>	<u>L.P. Gas</u>	<u>Total</u>
NET ORIGINAL COST RATE BASE	<u>\$462,254</u>	<u>\$259</u>	<u>\$40</u>	<u>\$145</u>	<u>\$9,962</u>	<u>\$1,183</u>	<u>\$15,626</u>	<u>\$24,855</u>	<u>\$126</u>	<u>\$514,450</u>
COST OF SERVICE										
Cost of Gas	287,738	806	45	217	11,984	1,947	5,025	1,275	71	309,108
Peaking Expense - Excluding Cost of Gas	1,423	--	--	--	37	--	60	91	--	1,611
Distribution Operation Expense	25,482	20	2	9	531	76	844	1,373	7	28,344
Customer Accounts Expense	25,630	17	5	9	319	40	342	569	9	26,940
Sales Expense	2,901	9	--	2	126	22	274	468	1	3,803
Administrative & General Expense - Net	23,616	15	4	8	380	50	512	832	8	25,425
Maintenance Expense	16,848	9	2	5	351	44	540	860	5	18,664
Depreciation and Amortization	23,111	13	3	7	438	57	643	1,026	7	25,305
Taxes Other Than Income Taxes - Excl. GRT	15,173	10	2	5	299	41	453	727	4	16,714
Income Taxes	10,949	6	1	3	235	29	368	586	3	12,180
Total Utility Operating Income	38,409	21	3	12	828	98	1,298	2,065	10	42,744
Deduct Other Income	(400)	--	--	--	(10)	--	(17)	(26)	--	(453)
Deduct Forfeited Disc. and Misc. Revenue	(3,944)	(12)	(1)	--	(85)	(16)	(26)	(32)	(2)	(4,118)
TOTAL COST OF SERVICE	<u>466,936</u>	<u>914</u>	<u>66</u>	<u>277</u>	<u>15,433</u>	<u>2,388</u>	<u>10,316</u>	<u>9,814</u>	<u>123</u>	<u>506,267</u>
GAS REVENUE - EXCL. GRT	<u>471,309</u>	<u>975</u>	<u>74</u>	<u>256</u>	<u>15,461</u>	<u>2,168</u>	<u>8,909</u>	<u>6,993</u>	<u>122</u>	<u>506,267</u>
GAS REVENUE ABOVE (BELOW) COST OF SERVICE	<u>\$4,373</u>	<u>\$61</u>	<u>\$8</u>	<u>(\$21)</u>	<u>\$28</u>	<u>(\$220)</u>	<u>(\$1,407)</u>	<u>(\$2,821)</u>	<u>(\$1)</u>	<u>--</u>

