Exhibit No.:

Issues: Iatan Construction Project Witness: Charles R. Hyneman

Sponsoring Party: MoPSC Staff
Type of Exhibit: Rebuttal Testimony
File No.: ER-2010-0356

Date Testimony Prepared: December 15, 2010

MISSOURI PUBLIC SERVICE COMMISSION

UTILITY SERVICES DIVISION

REBUTTAL TESTIMONY

OF

CHARLES R. HYNEMAN

KCP&L GREATER MISSOURI OPERATIONS FILE NO. ER-2010-0356

Jefferson City, Missouri December 2010

** Denotes Highly Confidential Information **



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1		REBUTTAL TESTIMONY
2		OF
3		CHARLES R. HYNEMAN
4		KCP&L GREATER MISSOURI OPERATIONS
5		FILE NO. ER-2010-0356
6	Q.	Please state your name and business address.
7	A.	Charles R. Hyneman, Fletcher Daniels State Office Building, 615 East 13 th
8	Street, Kansas	s City, Missouri.
9	Q.	By whom are you employed and in what capacity?
10	A.	I am a Regulatory Auditor with the Missouri Public Service
11	Commission ("Commission").
12	Q.	Are you the same Charles R. Hyneman who filed direct testimony in
13	File No. ER-2	2010-0356?
14	A.	Yes, I am.
15	Q.	What is the purpose of your rebuttal testimony?
16	A.	The purpose is to address statements made by KCP&L Greater Missouri
17	Operations ("	GMO") witnesses Kenneth M. Roberts, Robert Bell and Curtis Blanc in their
18	respective dir	rect testimonies in this case related to the Iatan Construction Project, Iatan 1,
19	Iatan 2, and Ia	atan Common Plant.

1	GMO WITN	NESS ROBERTS
2	Q.	At page four of his direct testimony, lines 1-10, GMO witness
3	Kenneth M.	Roberts indicates that he and his firm, Schiff Hardin, LLP ("Schiff") are
4	independent	of KCPL. Do you agree?
5	A.	No. Mr. Roberts states the following:
6 7 8 9 10 11 12 13 14 15 16 17	**	Under my direction, Schiff has reported to KCP&L's Executive Oversight Committee and to senior management from time to time during the course of the planning and construction of KCP&L's CEP Projects. Such reports have been in both oral and written format. These reports generally include a summary of Schiff's independent view of the CEP projects' schedule, budget, and procurement status and identification of key issues that have the potential to affect or have affected progress. These reports also generally include metrics that Schiff has developed to independently verify the CEP Projects' then-current status.
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Турі	cally the work of an independent auditor does not include evaluating or n
recommenda	ations to management based on processes and procedures that the auditor h
create or im	plement on a project. Schiff does not have such independence. Such a diffe
was noted ir	the direct testimony of GMO witness William H. Downey, where at the b
of page 9 an	d the top of page 10 of his direct testimony, he states:
Typically the work of an independent auditor does not include evaluating or recommendations to management based on processes and procedures that the auditor create or implement on a project. Schiff does not have such independence. Such a dit was noted in the direct testimony of GMO witness William H. Downey, where at the of page 9 and the top of page 10 of his direct testimony, he states: KCP&L's Internal Audit Department and Schiff serve very different roles, but do complement each other. As an example, Schiff helped develop policies and procedures in use while Internal Audit reviews the project teams' compliance to those policies and procedures. Schiff has also aided KCP&L in the development and negotiation of the contracts for the CEP Projects which are then subject to audit to ensure that the contracts are being administered as intended. Q. ** A. ** A. ** A. **	
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Direct Tes	stimony of
Charles R	. Hyneman

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21	Q.	What methods were available for KCPL to control contractor perform	nance on
22	the Iatan const	ruction project?	
23	A.	There are several options available to KCPL to control contractor perfe	ormance.
24	These options	s included writing strong and enforceable contract terms and co	onditions,
25	effectively as	sess backcharges, effectively assess liquidated damages, and ef	fectively
26	enforcing thes	e contract terms and conditions during the pendency of the project.	It is the
27	Staff's position	on, based on its audit, there is substantial evidence that KCPL l	nas been

NP

recommendation.

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ineffective at managing its Iatan construction contracts and enforcing the terms and conditions

2 of its contracts with major Iatan construction contractors and consultants.

3

led to significantly higher Iatan Construction Project costs, which the Staff has

This ineffectiveness at managing Iatan construction contractors and consultants has

5

characterized as being imprudent / unreasonable / inappropriate. In its previously filed

6

Iatan Construction Project Audit and Prudence Review Reports filed with the Commission,

7

the Staff has identified and removed the costs related to imprudent / unreasonable /

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inappropriate KCPL management decisions from its Iatan Construction Project cost

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Q. What are "back charges" and "liquidated damages"?

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A. According to Wideman's Comparative Glossary of Project Management

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Terms, version 3.1, a "backcharge" is the "cost of corrective action taken by the purchaser,

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chargeable to the supplier under the terms of the contract." An example would be when one

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contractor performs project work incorrectly and the owner has to pay different contractor to

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correct this work. The cost of paying the second contractor to fix the work should be

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backcharged to the contractor that performed the work incorrectly.

As defined by Wideman, "liquidated damages" are:

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. . . the amount of money set forth in the contract as being the liability

18 19 20

of the contractor for failure to complete the work by the contract completion date or adjusted contract completion date. It is an estimate of the damages the owner is likely to incur in the event of late

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completion by the contractor. Liquidated damages are typically expressed as a daily rate.

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Q. Are there significant cost risks to KCPL by not having a strong and effective

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backcharge process on the Iatan Construction Projects?

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11	GMO WITNESS BLANC		
12	Q. At page 7 of his direct testimony in this case, GMO witness Curtis Blanc,		
13	KCPL's Senior Director - Regulatory Affairs states that GMO has removed all officer		
14	expenses charged to Iatan 2. He then states that "it is GMO's hope that the removal of these		
15	charges from the case will make it easier for the parties and the Commission to focus on the		
16	important issues to be decided in this case." Does the Staff agree that inappropriate and		
17	excessive costs charged to the Iatan 2 Construction Project by KCPL officers, senior		
18	management and executives is not an important issue in this case?		
19	A. No. The Staff does not agree with Mr. Blanc's and GMO's position that		
20	inappropriate and excessive management costs charged to the Iatan 2 Construction Project are		
21	not important. It is not only important, but critical to a project or an organization that the		
22	"tone at the top" be a strong tone of strict cost control and prudence, reasonableness ar		
23	appropriateness in project expenditures and the practice required of all be faithful to the ton		

Direct Testimony of

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This "tone at the top" sets an example for the rest of KCPL Iatan Construction Project

employees and contractors to follow. The Staff has noted previously and has documented

- 1 | examples of inappropriate costs charged to the Iatan Construction project by KCPL
- 2 management and executives.
 - Q. Does this conclude your rebuttal testimony?
- 4 A. Yes, it does.

3

BEFORE THE PUBLIC SERVICE COMMISSION

OF THE STATE OF MISSOURI

In the Matter of the Application of KCP&L Greater Missouri Operations Company for Approval to Make Certain Changes in its Charges for Electric Service)) File No. ER-2010-0356)
AFFIDAVIT OF CH	ARLES R. HYNEMAN
STATE OF MISSOURI) COUNTY OF COLE)	
preparation of the foregoing Rebuttal Testime 15 pages to be presented in the above of	his oath states: that he has participated in the ony in question and answer form, consisting of case; that the answers in the foregoing Rebuttal owledge of the matters set forth in such answers; best of his knowledge and belief.
	Charles R. Hyneman
Subscribed and sworn to before me this	day of <u>December</u> , 2010.
NIKKI SENN Notary Public - Notary Seal State of Missouri Commissioned for Osage County My Commission Expires: October 01, 2011 Commission Number: 07287016	Rikhi Senn Notary Public

SCHEDULES 1 - 6

HAVE BEEN DEEMED

HIGHLY CONFIDENTIAL

IN THEIR ENTIRETY