#### DIRECT TESTIMONY

OF

#### MICHAEL S. PROCTOR

#### MISSOURI PIPELINE COMPANY

#### CASE NO. GR-92-314

- Q. Please state your name and business address.
- A. My name is Michael S. Proctor and my business address is P. O. Box 360, Jefferson City, Missouri 65102.
- Q. What is your present position with the Missouri Public Service Commission?
- A. I am Chief Economist in the Economic Analysis Department.
- Q. Will you please review your educational background and work experience.
- A. I have Bachelors and Masters of Arts Degrees in Economics from the University of Missouri at Columbia and a Ph.D. in Economics from Texas A&M University. My previous work experience has been as an Assistant Professor of Economics at Purdue University and at the University of Missouri at Columbia. Since being on the Staff of the Missouri Public Service Commission from June 1, 1977, I have presented testimony on the issues of class cost-of-service, rate design, load forecasting, capacity expansion planning, and phase-in.
  - Q. What is the purpose of your direct testimony?
- A. My direct testimony is on the design of the rates for Missouri Pipeline Company. I will address the

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question of whether or not there should be distance related 1 rates.

- What are distance related rates? 0.
- Distance related rates have been used for pipelines by the Federal Energy Regulatory Commission as a way to equitably allocate costs to users who "caused" those costs to be incurred. The principle is that certain costs are related to the distance which the natural gas must travel from its source to its destination, and these costs increase the further the user is from the source.

Distance related rates have taken two basic mileage rates; and zone rates. Mileage rates are charged on an MMBtu-mile basis depending on the demands and volumes (MMBtu's) and the distance (miles) at each take point along the pipeline. Zone rates are separate charges for MMBtu's specified for each of several zones along the pipeline; i.e., zones which are further from the source are charged higher rates, and every take point within a zone pays the same rate.

- What is your recommendation concerning distance related rates for Missouri Pipeline Company?
- I am recommending two zones for Missouri Α. Pipeline Company's rates. The first zone includes the delivery points of St. Charles, West Alton and just south of Washington where Laclede is proposing to join a lateral line running to Ellisville. The second zone includes the

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delivery points of Union, St. Clair and Sullivan. A schematic layout of the Missouri Pipeline system and the proposed zones is shown on my Schedule 1, which is attached to my direct testimony.

- Q. Why are you recommending zoned rates?
- A. The primary reason for recommending zoned rates is that the customers served by Missouri Pipeline north of the point at which Laclede is proposing to join a lateral line do not benefit from that portion of the pipeline which runs south to Sullivan Missouri. Since these customers do not benefit from that portion of the pipeline, they should not be required to pay the cost of the line beyond that point.
- Q. Why did you include the newer portion of the pipe running from Old Monroe to Washington in the same zone as the older portion of the pipe which runs from Old Monroe to West Alton?
- A. Because Laclede is joining a lateral to the new line which runs back into its old service territory, the extension of the pipeline from Old Monroe down to Washington provides a means by which Laclede can more effectively serve that service area. This means that customers throughout Laclede's old service area benefit from the extension.

In addition, the distance running south from Old Monroe to just south of Washington is almost equal to the

distance running east from Old Monroe to the West Alton receipt point. Thus, on a distance basis these two segments of pipeline should have the same rates.

Finally, the prices all along this portion of the system should be the same in order that any decisions about which receipt point to use is determined by operational needs and not by an artificial price signal. Thus, the fact that the newer line is more expensive than the older line should not be a factor in the determination of the rates along these two segments.

- Q. Is there any other reason for dividing between the two zones at the point just south of Washington where Laclede is proposing to join a lateral line?
- A. Yes, there is. South of the point where Laclede is proposing to join a lateral line, the diameter of Missouri Pipeline's pipe decrease from 16 inches to 10% inches. This reduction in pipe size corresponds to a reduction in pipe capacity. Had the line from Old Monroe running south to this point only been installed to meet load further south, then that portion of the newly installed pipeline would not have been sized at the larger diameter. Thus, the decrease in pipe size represents a significant change in who can potentially be served from the pipeline.
- Q. Are there any other reasons for your recommendation for zoned rates?

- A. Yes, there is one. Missouri Gas Company is proposing an extension of the pipeline from Sullivan to Fort Leonard Wood. So while it might be argued that Sullivan is not that much further in distance, it is important that zoned rates be put in place at this time to send customers distance related price signals which they ultimately should pay on this pipeline system.

  Q. Have you calculated the rates for the two zones?

  A. Yes, I have. These calculations are found in the schedules attached to my direct testimony.
  - Schedule 2 Calculation of Cost Weighted Distances by Zone Schedule 3 Calculation of Billing Units by Zone Schedule 4 Staff's Classified Cost-of-Service Schedule 5 Staff's Proposed Rates
  - Q. What do you mean by "diameter weighted miles" as shown on Schedule 2.
  - A. Diameter weighted miles are calculated as the diameter of the pipe over a segment times the length of that segment.
  - Q. Why are diameter weighted miles an appropriate measure to associate with distance related costs?
  - A. If the pipe was the same diameter throughout the system, then distance related cost would be proportional to miles, and mileage would be the appropriate measure. For example, if the natural gas would travel

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twice as far to serve customers in one zone than the other, then the customers in the zone furthest from the source are responsible for twice the distance related cost and the distance related component of their rate should be twice that of the corresponding rate component for customers in the nearest zone.

In this case, which is typical of pipeline design, the pipe narrows or telescopes down in size as it runs downstream from its initial source to its final destination. As stated previously, the most dramatic change in pipe size occurs just south of Washington past the point of the proposed Laclede lateral where the pipe drops from 16 inches to 10½ inches in diameter. This decrease in pipe size corresponds to a decrease in pipe cost as well as pipe capacity. In order to properly reflect these changes in costs, the miles in each zone should be multiplied by the pipe's diameter.

- Q. Are all distance related costs proportional to the pipe's diameter?
- A. No, there are distance related costs incurred by the pipeline which have nothing to do with the size of the pipe. Typical among these costs are right-of-way and some portion of installation costs. It is primarily the cost of the pipe itself which varies with pipe diameter. Distance related costs which are not related to pipe size

1 2 should be allocated to zones based on the mileage within each zone not on the basis of diameter weighted miles.

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and diameter weighted miles for the two zones?

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What is the difference between straight miles Q.

- The calculations for both are shown on my Schedule 2. If straight miles are used, the rates in zone 2 should be 26.18% higher than in zone 1. If diameter weighted miles are used, the rates in zone 2 should be 30.76% higher than in zone 1. A 36-64 average of these two gives a factor of 29.10% which is applied to the zone 2 rates.
- Q. Why did you use a 36-64 average of the two ratios?
- Accounts 365 (RIGHT-OF-WAY), 366 (STRUCTURES AND IMPROVEMENTS) and 367 (MAINS) include the costs which I have functionalized as distance related. Of these three accounts I have included only account 367 as related to pipe size, and this account makes up 64% of the total from the three accounts.
- How did you apply this ratio of 1.2910 in your design of zone rates?
- First, I used this ratio to weight the billing demand and volumes in zone 2. Then, dividing distance related costs by these weighted units produces the zone 1 rate. Multiplying the zone 1 rate by the ratio gives the zone 2 rate.

Schedule 3 gives the billing units, Schedule 4 gives the Staff's functionalized cost-of-service and Schedule 5 gives the rates which result.

- Q. Regarding Schedule 3, how were demands determined for each zone?
- A. Laclede's contract calls for a reservation demand of 55,000 MMBtu per day. All but a small portion (the demands going to St. Clair and Union) of this total were assigned to zone 1. The remaining demands which make up the total 80,000 MMBtu per day were assigned to zone 2.

In his direct testimony, Mr. Craig Jones of the Staff has made recommendations regarding interruptible volumes. To derive interruptible demands I am using the 100% load factor assumption which is consistent with FERC determination of interruptible rates. All but 2,450 MMBtu per day of interruptible demand were assigned to zone 1. The 2,450 MMBtu per day is the difference between Fort Leonard Wood's expected daily demand of 7,000 MMBtu per day and the firm demand of 4,550 MMBtu per day.

- Q. Regarding Schedule 3, how were firm volumes determined for each zone?
- A. For the firm portion of load, Mr. Jones is recommending the use of company's proposed 75% load factor to determine volumes. Taking 75% times peak demand gives the average MMBtu's per day. Multiplying the average MMBtu's per day by 365 days gives the annual volumes.

Regarding Schedule 3, how were distance 1 Q. weighted demands and volumes calculated? 2 In zone 2, total demand and volumes were 3 multiplied by the factor 1.2910. These are then added to zone 1 demands and volumes. Regarding Schedule 3, why were distance weighted demands and volumes calculated? First, recall that the cost weighted ratio Α. for all distance related costs of 1.2910 represents the fact that on an equivalent cost basis the distance required to serve a customer in zone 2 is 29.10% further than what is required to serve a customer in zone 1. of the distance related component of the rate, the zone 2

the rate and adding gives

(X) (Units Zone 1) + (1.2914X) (Units Zones 2). Factoring out the zone 1 rate and setting this expression equal to distance related costs gives

rate should be 1.2910 times the zone 1 rate. Letting the

equal to 1.2914(X). Multiplying the units in each zone by

symbol X represent the zone 1 rate, the zone 2 rate is

Thus, in terms

X [Units Zone 1 + (1.2914)(Units Zone 2)] = Total Distance Related Costs

The expression in the brackets represents the distance weighted units which are shown on Schedule 3. When total distance related costs are divided by distance weighted units, the result will give the zone 1 rate.

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- Q. Regarding Schedule 4, what is the source of the cost-of-service revenue requirement for Missouri Pipeline?
  - A. The total column on Schedule 4 comes from the Staff's cost-of-service study. I have split the rate of return into the debt and equity components based on the Staff's recommended capital structure and rates of return.
  - Q. Regarding Schedule 4, how did you classify costs as being either demand or commodity related?
- A. Commodity related transmission expenses are set at 1 cent per MMBtu which has been used since the first Missouri Pipeline case. The commodity component of the return on investment is the equity component plus income taxes. This follows the FERC modified fixed and variable rate design. All other costs were classified as demand related.
- Q. Regarding Schedule 4, how did you classify costs as being either related to distance or not?
- A. As stated previously, accounts 365, 366 and 367 were designated as distance related. These three accounts make up 53.56% of total plant in service. Thus 53.56% of depreciation, taxes and return on rate base (items 5 through 9 in Schedule 4) were classified as being distance related. These three accounts also make up 53.94% of total transmission plant. I therefore classified 53.94% of total transmission expense (items 1 on Schedule 4) as

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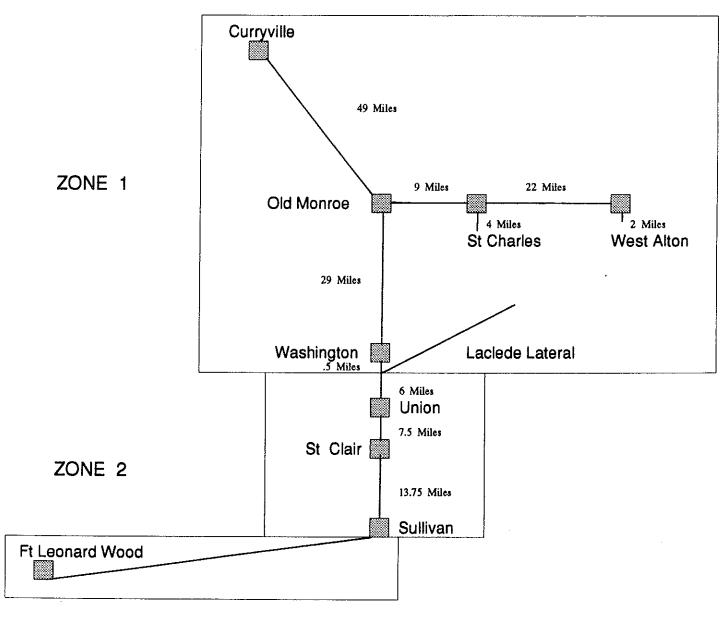
being distance related. Neither Customer Accounting and Services nor Administrative and General expense (items 2 through 4 on Schedule 4) are distance related.

- Regarding Schedule 5, how were firm rates calculated for each zone?
- For the firm load customers, distance related Α. demand costs were divided by distance weighted demands to derive the distance component of the zone 1 demand rate. Then this rate was multiplied by the ratio 1.2910 to derive the distance component of the zone 2 demand rate. Nondistance related demand costs were divided by total unweighted demands and added to the distance related demand rates to derive the overall demand rates shown on Schedule 5. A similar process was used for the commodity related costs to derive the commodity rates.
- Regarding Schedule 5, how were interruptible rates calculated for each zone?
- The firm demand rates for each zone were converted to commodity rates by multiplying these rates by interruptible 100% load factor demands and then dividing by These were then added to the firm interruptible volumes. commodity rates to derive the overall interruptible rates shown on Schedule 5. Schedule 5 also shows that these rates collect the same total revenue requirement that appears on Schedule 4.
  - Q. Does this conclude your direct testimony?
  - Yes, it does. Α.

# BEFORE THE PUBLIC SERVICE COMMISSION OF THE STATE OF MISSOURI

My commission expires My correction (NP AUS. 15,1993

#### SCHEMATIC LAYOUT FOR MISSOURI PIPELINE



ZONE 3

#### CALCULATION OF COST WEIGHTED DISTANCES BY ZONE

					ADDED	
•		ZONE 2	AVG	DIA-WGT	DIA-WGT	TOTAL
TAKE		ADDED	PIPE	MILES	MILES	DIA-WGT
<b>POINTS</b>	<b>MILES</b>	MILES	DIAM	ZONE 1	ZONE 2	MILES
I St Charles	62.00		12.26	760		760
2 West Alton	82.00		12.00	984		984
3 Washington	<u>78.50</u>		13.50	<u>1,060</u>		1,060
ZONE 1	222.50			2,804		2,804
4 Union	84.00	5.50	10.75	1,060	59	1,119
5 St Clair	91.50	13.00	10.75	1,060	140	1,200
6 Sullivan	<u>105.25</u>	<u>26.75</u>	10.75	<u>1,060</u>	288	1,348
ZONE 2	280.75	45.25		3,180	486	3,666
RATIO 1	1.261798				RATIO 2	1.307574
PERCEN'	T OF NON-PIE	PE SIZE RELAT	ED COSTS	,	<i>36.29%</i> x	1.261798
-		E RELATED C			<i>63.71%</i> x	1.307574
COST WE	IGHTED RAT	10 FOR ALL D	ISTANCE RE	LATED COSTS	5 =	1.290963

#### Notes:

- (1) MILES = total mileage from Curryville to specified take points, including spurs running from the main pipeline to St Charles and West Alton.
- (2) Average pipe diameters in Zone 1 are based on averaging the diameter miles over the various segments of the lines.
- (3) Diameter weighted miles = miles x diameter.
- (4) Diameter weighted miles from zone 1 to the beginning of zone 2 are equal to the diameter weighted miles to the Washington take point of 1,060.
- (5) Ratios = Zone 2 miles (or diameter weighted miles) / Zone 1 miles (or diameter weighted miles).

## CALCULATION OF BILLING UNITS BY ZONE

		ZONE	1	ZONE	2	TOT	AL
		Pipeline Flows	Billing Units	Pipeline Flows	Billing Units	Pipeline Flows	Billing Units
		MMBtu/day	MMBtu's	MMBtu/day	MMBtu's	MMBtu/day	MMBtu's
FIRM		<u>Peak</u>		<u>Peak</u>		Peak	
DEMANDS		54,501	654,017	25,499	305,983	80,000	960,000
LOAD FACTOR	75.00%	<u>Average</u>		<u>Average</u>		<u>Average</u>	
VOLUMES		40,876	14,919,755	19,124	6,980,245	60,000	21,900,000
INTERRUPTIBLE		Average		Average		Average	
VOLUMES		9,049	3,302,750	2,450	894,250	11,499	4,197,000
LOAD FACTOR	100.00%	<u>Peak</u>		<u>Peak</u>		<u>Peak</u>	
DEMANDS		9,049	108,584	2,450	29,400	11,499	137,984
TOTAL UNWEIGHTED		Peak		Peak		Peak	
DEMANDS .		63,550	762,600	27,949	335,383	91,499	1,097,984
		<u>Average</u>		<u>Average</u>		<u>Average</u>	
VOLUMES		49,925	18,222,505	21,574	7,874,495	71,499	26,097,000
TOTAL WEIGHTED	WEIGHTS		1.0000		1.2910		
DEMANDS			762,600		432,968		1,195,568
VOLUMES			18,222,505		10,165,684		28,388,189

#### Notes:

- (1) St. Clair and Union volumes are included in Zone 2 with demands at a 75% load factor.
- (2) Interruptible volumes in Zone 2 are based on average daily demands of 2,450 MMBtu from Fort Leonard Wood.
- (3) FIRM
  - (a) Demand Billing Units = 12 x Peak MMBtu/day
  - (b) Average MMBtu/day = 75% x Peak MMBtu/day
  - (c) Volume Billing Units = 365 days x Average MMBtu/day
- (4) INTERRUPTIBLE
  - (a) Average MMBtu/day = Volume Billing Units / 365 days
  - (b) Peak MMBtu/day = Average MMBtu/day
  - (c) Demand Billing Units = 12 x Peak MMBtu/day
- (5) Zone 2 wgt. billing units =
- 1.290963 x unweighted billing units.

### STAFF CLASSIFIED COST-OF-SERVICE

#### DEMAND / COMMODITY CLASSIFICATION

		TOTAL	<u>DEMAND</u>	COMMODITY
1	TRANSMISSION EXPENSE	\$707,045	\$446,075	\$260,970
2	CUSTOMER ACCOUNTING	\$0	•	,
3	CUSTOMER SERVICE	\$0		
4	ADMINISTRATIVE & GENERAL	\$513,577	\$513,577	
5	DEPRECIATION & AMORT.	\$896,994	\$896,994	
6	TAXES OTHER THAN INCOME	\$563,726	\$563,726	
7	INCOME TAXES	\$435,074	•	\$435,074
8	INTEREST ON DEBT	\$1,458,763	\$1,458,763	*,
<u>9</u>	RETURN ON EQUITY	\$2,039,950	, , ,	\$2,039,950
10	COST-OF-SERVICE	\$6,615,130	\$3,879,135	\$2,735,994
			58.64%	41.36%

#### DISTANCE / NON-DISTANCE CLASSIFICATION

ISTANCE / NON-DISTANCE CLASSIFICATION			DEM	AND	COMMO	ODITY
		% DIST	DISTANCE	<b>NON-DIST</b>	DISTANCE	NON-DIST
1	TRANSMISSION EXPENSE	53.94%	\$240,620	\$205,455	\$140,771	\$120,199
2	CUSTOMER ACCOUNTING	0.00%		-		•
3	CUSTOMER SERVICE	0.00%				
4	ADMINISTRATIVE & GENERAL	0.00%		\$513,577		
5	DEPRECIATION & AMORT.	53.56%	\$480,429	\$416,565		
6	TAXES OTHER THAN INCOME	53.56%	\$301,931	\$261,795		
7	INCOME TAXES	53.56%	. ,	, ,	\$233,025	\$202,049
8	INTEREST ON DEBT	53.56%	\$781,312	\$677,452	,, ,	<b>7</b>
9	RETURN ON EQUITY	53.56%	, ,	. ,	\$1,092,595	\$947,356
10	COST-OF-SERVICE	49.44%	\$1,804,291	\$2,074,844	\$1,466,391	\$1,269,603
			46.51%	53.49%	53.60%	46.40%

# MISSOURI PIPELINE COMPANY STAFF PROPOSED RATES

\$/MMBtu	FIRM				
DEMAND	RATE	UNITS F	REVENUES		
ZONE 1	\$3,3988	654,017	52,222,895		
ZONE 2	\$3.8379	305,983	\$1,174,347		
TOTAL	\$3.5388	960,000	\$3,397,242		

\$/MMBtu		FIRM	
COMMODITY	RATE	UNITS	REVENUES
ZONE 1	\$0.1003	14,919,755	\$1,496,517
ZONE 2	\$0.1153	6,980,245	\$805,060
TOTAL	\$0.1051	21,900,000	\$2,301,577

[ <i>I</i> /	INTERRUPTIBLE					
RATE	UNITS	REVENUES				
50.2120	3,302,750	\$700,338				
\$0.2415	894,250	\$215,973				
S0.2183	4,197,000	\$916,311				

\$/MMBtu		FIRM	
AVERAGE	RATE	UNITS	REVENUES
ZONE 1	\$0.2493	14,919,755	\$3,719,412
ZONE 2	\$0.2836	6,980,245	\$1,979,407
TOTAL	\$0.2602	21,900,000	\$5,698,819

INTERRUPTIBLE					
RATE	UNITS	REVENUES			
\$0.2120	3,302,750	\$700,338			
\$0.2415	894,250	\$215,973			
\$0.2183	4,197,000	\$916,311			

	TOTAL	
RATE	UNITS	<b>REVENUES</b>
\$0.2425	18,222,505	\$4,419,750
\$0.2788	7,874,495	\$2,195,380
\$0.2535	26,097,000	\$6,615,130