

STAFF REPORT OF THE CONSTRUCTION AUDIT / PRUDENCE REVIEW OF ENVIRONMENTAL UPGRADES TO IATAN 1 AND IATAN COMMON PLANT

KCP&L GREATER MISSOURI OPERATIONS COMPANY CASE NO. ER-2009-0090

Jefferson City, Missouri December 31, 2009

Missouri Public Service Commission Staff December 31, 2009

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1. Executive Summary

This Report was ordered by the Missouri Public Service Commission in Case No. ER-2009-0089. Due to timing, Staff was unable to apply its customary practice of providing the Audit Report to the Utility for Comment and Discussion before its issuance, and submits the Report entirety as Highly Confidential. Staff agreed with KCPL to file its Report as Highly Confidential in order to facilitate discovery. The purpose of the agreement was to remove the delay in the receipt of information caused by KCPL's review of data to determine whether it should be classified as Highly Confidential or Propriety as well as time spent marking the information as such. It is Staff's hopes that the Commission will order KCPL to file within 45 days for the Report a copy marked appropriately for public view. Thus, this Report does not follow Staff's normal practice regarding its Audit Reports

Iatan Unit 1 Electric Generating Station (Iatan 1) is a 670 megawatt (MW) pulverized coal-fired power generating facility located near Weston, Missouri. As part of the Iatan Construction Project (Iatan Project) and Comprehensive Energy Plan (CEP), Kansas City Power & Light Company (KCPL) retrofitted Iatan 1 with Selective Catalytic Reduction (SCR), Fabric Filters (FF), and wet Flue Gas Desulphurization (FGD) systems referred to as Air Quality Control System (AQCS). The AQCS construction was completed on February 2, 2009 and placed in service April 19, 2009. During the overhaul to place AQCS into service, other equipment including new Low NOx Burners and Over-Fire Air System, Bottom Ash Chain Conveyor Systems, new Digital Control System (DCS) and new economizer were installed. The Iatan Project also includes the construction of a new 850MW coal-fired steam electric generating facility (Iatan 2).

Thus the Iatan Project consists of the Iatan 1 AQCS and Iatan 2 segments. The Common Plant additions and modifications to the Iatan site are contained partially in the budgets of the Iatan 1 AQCS and Iatan 2 segments. The Iatan 1 AQCS segment is an integrated component of the Iatan Project. The Iatan Project costs were reported as two segments, Iatan 1 AQCS and Iatan 2. Portions of the plant common to both segments were included in the Iatan 1 AQCS and Iatan 2 budgets. The Iatan Project components are:

- **1. Iatan 1 AQCS** This segment is related to costs that are solely related to the operation of the Iatan 1 generating unit.
- 2. Common Plant Used to Operate Iatan 1 This segment is related to facility costs that are related to the operation of both Iatan 1 and 2 for components that were fully operational and used for service on or before April 30, 2009.
- **3.** Common Plant-Remainder This segment is related to the Iatan Project costs that are related to the operation of both Iatan 1 and 2 for components that were not fully operational and used for service on or before April 30, 2009.
- **4. Iatan 2 Only** This segment is related to costs that are solely related to the operation of the Iatan 2 generating unit. This generating unit is not yet fully operational and used for service.

This Report covers Iatan 1 AQCS and Iatan Project Common Plant used to operate Iatan 1. It should be noted that significant expenditures remain to be paid after a major construction project becomes fully operational and used for service. Staff expects that the remaining two (2) segments of the Iatan Project to be addressed in future rate cases when KCPL seeks recovery of these costs from its Missouri ratepayers. These four segments are not distinguishable from each other on an actual cost basis. These segments cannot be separated on an actual cost basis because the Iatan Project used a contracting strategy which included work covering Iatan 1, Iatan 2, and Common facilities for both units for large contracts. In addition, actual costs incurred were not invoiced or recorded in a manner that allowed for the recognition of the Iatan Project's actual expenditures related to each of these four segments. In many cases,

actual costs were assigned totally to Iatan 2 that were related to Iatan 1, in part or in total. The Report covers Staff's audit of the actual costs of the Iatan 1 AQCS segment as of May 31, 2009. Staff was informed that cash payments were expected to be made relative to this segment through December 2009. As Staff discovered in this audit, certain costs were assigned to Iatan 1 AQCS that in Staff's opinion were related to Iatan 2. It is likely that Iatan 2 contains costs that should be assigned or allocated to the Iatan 1 AQCS segment or the Common Plant Used to Operate Iatan 1 segment. Staff expects the remaining audits of the Iatan Project to be as follows:

When Audit Report Filed	Expected Scope
Staff Direct Filing Date in KCPL's	Iatan 1 AQCS Post May 31, 2009
next Rate Case	Expenditures, Iatan 2 May 31, 2010
	Expenditures, Iatan Project Common Plant
	not needed to operate Iatan 1 and in service
	by rate case cutoff date.
Staff Direct Filing Date in KCPL's in	Iatan 2 Post May 31, 2009
Rate Case following the inclusion of	Expenditures and Iatan Project Common
Iatan 2 in rate base.	Plant not needed to operate Iatan 1 and in
	service after previous rate case cutoff date.

These Audits will complete the audit of the Iatan Project. Staff has experience significant discovery issues in this audit. These issues are highlighted by the absence of any of these issues when KCPL provides information to the Staff of the Kansas Corporation Commission. In the future, Staff reserves the right to modify its findings in this Report if it discovers that KCPL has withheld information, except when allowed by the Commission, which should have been provided in response to a Staff Data Request or KCPL, provided inaccurate information in response to a Staff Data Request. The specifics of the discovery matters and their impact on Staff's audit are addressed later in this Report.

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Source: Unit 1 Cost Portfolio through May, 2009

All construction audits should examine project costs for inappropriate charges. The scope of the audit will be influenced by preliminary tests, risk assessment, and internal control evaluation. It is impractical to examine every charge relative to an endeavor as large as the Iatan Project.

twenty-one percent (21%) of these costs charged to the Iatan Project's Common Plant with sixty-

four percent (64%) of this amount being assigned to the Iatan Project Common Plant needed to

operate Iatan 1 that should be removed from consideration of the amount of the Iatan 1 AQCS

segment that should be included in rate base. Some of these adjustments are not disallowances,

Staff's audit found multiple items charged to Iatan 1 AQCS or Iatan 2 indirect costs with

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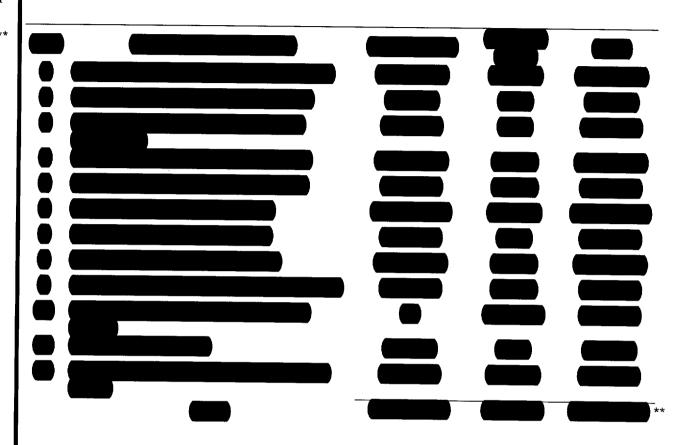
but instead are transfers of Iatan 1 AQCS costs to areas where the decision for rate base inclusion is contingent on the prudence of an event outside the scope of this audit. Staff experienced delays in obtaining information it requested and intended to use to determine the reasons the 1 AQCS project experienced of cost overruns outside its change management system process. Staff determined that KCPL incurred additional costs to its

management of the Iatan Project, as well as cost overruns caused by a sole source consultant performing multiple levels of work at above market prices.

At this time Staff is proposing that approximately of the cost overruns be examine in conjunction with Staff's audit of Iatan 2 overruns. While Staff is not proposing a disallowance of the Iatan 1 AQCS cost overruns not identified or explained by the change management system, Staff cannot recommend inclusion of these amounts without identification and corresponding examination. This problem was not anticipated because of safeguards built into KCPL's Regulatory Plan. Unfortunately, these safeguards failed to be fully implemented by KCPL. Subsequent work on Iatan 2 and the remaining Common Plant with additional interaction with KCPL representatives is expected to result in further refinement of this number leading to an opinion the costs item is justified or be addressed by a proposed disallowance.

At this time Staff is proposing to exclude certain costs contained in the Iatan 1 AQCS segment of the Iatan Project. Some of those proposal would result in denying cost recovery in rates from KCPL customers because these costs are inappropriate or because KCPL did provide to Staff adequate information for Staff to determine that inappropriate costs were not included in costs the Staff is proposing to exclude.

The following table lists Staff proposed adjustments, with summary information related to each adjustment. The full explanation and support for the adjustment is contained in Detailed Findings section of this Report.



Discovery issues have pestered this audit from its beginning. A majority of KCPL employees exhibited helpful and supportive posture throughout the audit. The lack of transparency in the provision of information and the tactics used by KCPL to delay providing information appear to Staff to be driven by individuals KCPL's Legal, Regulatory, and Executive Management levels as well as consultants to these individuals. Despite the standard policy of full cooperation and prompt responses, Staff encountered significant resistance when performing discovery of information in areas where the probability of certain inappropriate charges had been found (e.g \$405 lunch charge for charge, inappropriate mileage payments to individuals) or the information would indicate that additional costs resulted from KCPL or its consultants' actions. (Schiff Hardin cost overruns). Well KCPL's resistence has been a good

indication of areas that Staff should direct their attention; Staff must devote significant time and effort to acquire the information to examine those areas. KCPL's actions are more akin to treating the Staff as an adverse party in litigation than an entity conducting an audit of a portion of their operations.

The fact that the Staff does not propose an adjustment related to costs not specifically addressed in this Report indicates that Staff did not find a sufficient basis in this audit to justify an adjustment. The fact that the Staff does not address an area of costs in this Report or did not propose an adjustment at this time does not indicate that the Staff found the costs incurred and KCPL's activities to be appropriate, reasonable and prudent. While Staff has no intention to continue an audit in the areas contain in this Report, Staff will continue to inquire into portions of the Iatan Project to increase its understanding of the Project to provide in its future audit reports the best recommendation within its ability. Staff will continue to resist KCPL's efforts to delay the provision of information (e.g. waiting three (3) months to receive a response regarding its request to KCPL to make available information that KCPL had indicated would be available for review upon Staff's request), unless the Commission indicates that Staff is to accept these actions by KCPL and perform its audit with these limitations. It is certain that these discovery problems will continue, unless Staff agrees to conduct its audit on KCPL's terms based upon the information that KCPL is willing to provide.

In the future, Staff does not know what position KCPL will take relative to the costs addressed by this audit. Likewise Staff does not know what its position in response to unknown KCPL positions will be. This Report does not indicate that Staff will not address any area of costs in its report to be filed in the rate case when KCPL/GMO seeks recovery of these costs in rates raised by other parties, including KCPL. The quality of the audit / review findings and

conclusions is dependent on the quality of the audit / review performed on the information provided by KCPL. It is also dependent on the time and resources available to perform the audit, the quality and reliability of the information provided, the timing of when information is provided and the sufficiency of the information available to audit. As is generally the situation in construction audits / prudence reviews, the practical effect of the requirements is that the burden falls on the Staff. This situation makes construction audits and prudence reviews vulnerable to discovery issues, as the utility company has the incentive to delay and prevent the provision of information that might show even the slightest potential of inappropriateness, unreasonableness, or imprudence of costs charged to the project. Costs which the Company is seeking to recover from its customers.

2. Audit Objectives

The objectives for this Report were to determine 1) whether the Iatan 1 AQCS and Common Plant needed to operate Iatan 1 segments of the Iatan Project contain inappropriate charges and 2) whether the cost overruns of approximately \$87 million exclusive of AFUDC were the result of imprudent management.

3. Risk Assessment

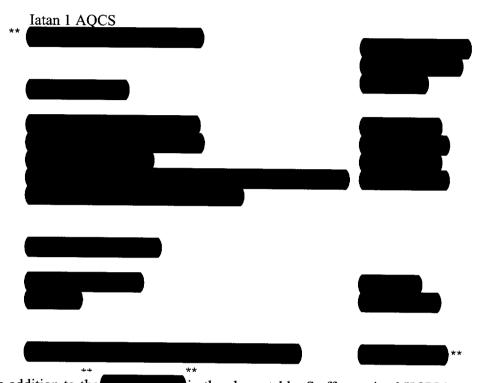
Staff determined the risk of inappropriate charges to the Iatan Project segments was high after the Staff had to pursue discovery dispute options over a three-month period to obtain supporting documentation related to a questionable \$405 lunch charge to the Iatan 2 segment of the Iatan Project and after Staff found that another senior manager was charging Iatan 2 on a regular basis for mileage charges for trips unrelated to the Iatan Project KCPL was assigning Iatan 2 indirect costs including these amounts to the Iatan Common Plant KCPL was proposing

Staff assessed the risk of at least some of the cost overruns were the result of imprudent management was high after Staff discovered the project was delayed by KCPL's delay in hiring a project manager, losing at least six (6) months of time needed meet the June 1, 2010 CEP date, and KCPL's allowing a personnel matter to cause further delay placing the Iatan Project behind in both documentation and planning.

4. Audit Scope and Approach

Staff's first step in determining the audit scope was to select a time period cutoff for the audit. Staff was made aware that costs for the Iatan 1 AQCS were expected to continue through December, 2009. Staff selected a May 31, 2009 cutoff, anticipating that cutoff would allow adequate time for all May 2009 information to be available; provide time to review subsequent events for consistency with Staff's audit findings; and allow time to meet with KCPL to discuss Staff's conclusions with KCPL.

The amount of Iatan 1 AQCS costs being examined in this audit was approximately before consideration of allocation to KCPL of its share of jointly owned costs. The following table provides a breakdown of the of Iatan 1 AQCS costs examined in this audit:



In addition to the in the above table, Staff examined KCPL's methodology to transfer approximately \$172 million of Iatan 2 segment costs to the Iatan Project Common Plant needed to operate Iatan 1. Due to the fact that a majority of the Iatan Project Common Plant Estimate needed to operate Iatan 1 cannot be traced to actual costs, Staff specifically examined KCPL's methodology to assign approximately \$20 million of Iatan 2 indirect costs to the Iatan Project Common Plant Estimate needed to operate Iatan 1. The of Iatan 1 AQCS costs include approximately \$114 million of the Iatan Project Common Plant estimate to needed to operate Iatan 1.

As part of its audit scope Staff evaluated the Iatan Project Cost Control System for its ability to identify and explain the items causing the expected dollars of overruns contained in current budget less anticipated surplus indicated by current VP of Construction). Staff planned that if the Iatan Project Cost Control System could

1	not identify and explain items causing of cost overruns Staff would audit Project
2	actual and budget information to identify vendor transactions that are possible factors causing
3	cost overruns. It was necessary for Staff to do so. Staff audited certain officer and Iatan Project
4	management position expense reports for inappropriate charges to Iatan Project. Some examples
5	of the other specific audit activities that were performed during the audit are as follows:
6	a. KCPL employee interviews
7	b. Project manager interviews
8	c. Review minutes of periodic CEP Oversight Committee minutes
9 10 11	 d. Meet with other regulatory bodies charged with reviewing the appropriateness, reasonableness, and prudence of the Iatan construction projects.
12 13 14 15	e. Review testimony related to the Iatan construction projects of other regulatory bodies charged with reviewing the appropriateness, reasonableness, and prudence of the Iatan construction projects and KCPL's response to such testimony.
16 17	f. Investigate apparent discrepancies in KCPL responses and incomplete KCPL responses to different jurisdictions.
18 19	g. Review KCPL officer expense reports and evaluate the effectiveness of KCPL's officer expense report process internal controls
20 21	h. Review a significant number of, but not all, construction contractor and vendor invoices. Issue follow-up data requests as needed.
22 23	 Review KCPL Board of Director Minutes regarding any matters relating to the construction projects.
24 25 26	j. Visit the construction work site, among other things, to interview appropriate work site personnel to determine the in-service status of costs charged to the project as well as examine construction activities.
27 28	 Meet with project management personnel at KCPL's Kansas City headquarters building to review project status and costs.
29 30	 Project contract evaluation respecting relevant provisions impacting project costs and schedule.

Since Iatan 1 cost overruns are not identified in KCPL's system, let alone explained, the Commission ordered invoice review cannot be focused primarily on the invoices or journal entries that caused the cost overruns. As a consequence, Staff had to greatly expand the audit scope, reviewing secondary information to pinpoint the areas causing the cost overruns in either the construction or indirect costs functions of the Iatan 1 AQCS project. In other words, Staff had to conduct its audit searching for alternative approaches to discover the factors that caused the overruns and examine the justification for the factor occurring.

5. Detailed Findings

A. Common Plant needed to operate Iatan 1.

In rate case no. ER-2009-0089 KCPL filed a binder with the Rebuttal testimony of Steve Jones in which it asserted that the Iatan Project had of common plant related to the operation of Iatan 1 and Iatan 2. The summary schedule from this binder is attached to this Report as Schedule 1. It provides a listing of the assets with related estimated value that **

comprise the

These common costs were contained either in the project budgets of Iatan 1 AQCS or

Iatan 2 segments. Iatan 1 AQCS and Iatan 2 budgets contained

and

of these common costs, respectively. The Commission Order specified that that this audit was to
address common costs needed to operate Iatan 1. Since the Iatan 1 AQCS was determined to be
in service in April 19, 2009 by KCPL (Staff uses a 4/24/09 date), Staff used an on or before

April 30, 2009 in-service status date as the criteria to identify the common plant needed to
operate Iatan 1.

The Iatan Project had of common plant in service on or before April 30, 2009; thus reducing the amount of Iatan Plant Common Plant Estimate requested in the rate case

Thus, the represents the portion of the Common Plant Estimate needed to operate Iatan 1. Further, the Iatan Project Common Plant Estimate needed to operate **

Iatan 1 consists of and of the Iatan 1 AQCS and Iatan 2 current budgets, respectively.

Staff adopted the premise that all the above facilities that were operating at 100% in conjunction with the operation of Iatan 1 AQCS would constitute additions needed to operate Iatan 1, as specified in the Commission's order determining the scope of this audit. The following facilities were found not to be fully operational at April 30, 2009:

A	T	T
Asset	Percent Complete	KCPL Value
		Estimate of Assets
		Not Fully Operational
		& Used for Service
		@ April 30, 2009
		(a) April 50, 2007
Water Treatment Facility	10% **	**
vv ater reatment racinty	1070	
Vacuum Compressor Facility	80% **	**
- dedam compressor racinty	0070	
Coal Handling Facility	49% **	**
Cour Handing Lucinty	77/0	
Storage Tanks	10% **	**
Storage Turnes	1070	
Fly Ash Silo	0% **	**
	070	
Fire Protection	10% **	**
	1070	
Rail Road	0% **	**
1.000	070	
Total	**	**
Indirect Costs Assigned from	**	**
Iatan 2 Budget		
Tamil 2 Duaget		
Total of All Assets	**	**
Total of All Assets		

KCPL did not organize its Iatan Project Cost Control System to separately budget and track actual costs for the common facility expenditures that will serve the operation of both Iatan 1 and Iatan 2.

KCPL relies upon the Federal Energy Regulatory Commission (FERC) Uniform System of Accounts (USOA) language as requiring that the facilities in the table above which are required to operate Iatan 1 need to be placed in service at the time they are completed:

FERC USOA account 107

B. Work orders shall be cleared from this account as soon as practicable after completion of the job. Further, if a project, such as a hydroelectric project, a steam station or a transmission line, is designed to consist of two or more units or circuits which may be placed in service at different dates, any expenditures which are common to and which will be used in the operation of the project as a whole shall be included in electric plant in service upon the completion and the readiness for service of the first unit. Any expenditures which are identified exclusively with units of property not yet in service shall be included in this account.

Since KCPL's Cost Control System did not track actual costs related to these common facilities, the common plant estimates cannot be traced to source documents, such as invoices or journal entries. The difficulty of auditing the common plant estimate is that invoices and journal entries were not coded in a manner to allow the tracking of the actual costs related to the common plant facilities. Thus, actual costs as evidenced by source documents (e.g., invoices, journal entry support) related to the Iatan Project common plant do not exist. With the exception of the indirect costs assigned to the Common Plant Estimate, the remaining portion of the estimate is not auditable through any invoice or journal entry review.

There is no factor beyond KCPL's control that caused its design of the Iatan Project Cost Control System to omit the Iatan Project Common Plant being tracked in such a manner as to allow tracing the actual costs to build these facilities. Staff found evidence that the account 107 language used by KCPL to support the premise that these common plant facilities must be

transferred into plant in service at the time the Iatan 1 AQCS is completed dates back at least to
1984. This language is contained in a FERC USOA 18 CFR Part 101, account 107 that was in
effect more than 20 years prior to start of construction (2005) of Iatan 1. Schedule 2 attached to
this Report is the page from this edition showing the date of the version with the applicable
language for account 107. Despite the fact that the FERC requirement to close into plant in
service the common facilities used to operate Iatan existed well before the initiation of the KCPL
Regulatory Plan, the Iatan Project Cost Control System was not established to allow specific cost
tracking for the Iatan common facilities used to operate Iatan 1. Thus, the cost for these common
facilities reflected on KCPL's books is determined by their estimated cost being treated as the
actual cost after an adjustment based on the ratio of the overall Iatan 2 payments to the Iatan 2
current budget.

There is one component of the Iatan Project Common Plant Estimate that has sufficient relationship to the Iatan Project actual costs to be examined in light of actual information. The assignment of indirect costs to the Iatan Project Common Plant Estimate is traceable to actual costs as KCPL assigned of Iatan 2 Project Indirect Committed Costs at December 31, 2008, exclusive of Burns & McDonnell engineering costs already considered in the Iatan Project Common Plant Estimate.

While KCPL represented that its position to transfer its Iatan Project Common Plant Estimate from the Iatan 1 AQCS and Iatan 2 budgets create no increase to the Iatan Project overall costs, i the Staff's risk assessment for this area indicates that KCPL's share of the Iatan Project costs is influenced by the amounts transferred between Iatan 1 AQCS; Iatan 2, and the Iatan Project Common Plant segments. KCPL is charged seventy percent (70%) of the dollars assigned to Iatan 1, approximately fifty-five percent (54.71%)ii for Iatan 2, and approximately

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J	

A	В	С	D
Description	Dollars Transferred to Iatan Project Common	Percent Increase or <decrease> assigned to</decrease>	Dollar Impact on KCPL (B x C)
**	Plant	KCPL	
Iatan 1 AQCS Dollars* Transferred	**	<8.55%> **	**
Iatan 2 Dollars ** Transferred	**	6.74% **	**
Total **	**	**	**

Since KCPL's percentage ownership in Iatan 2 differs than its percentage ownership in Iatan 1, KCPL's share of the total Iatan Project cost is impacted by the amount of funds transferred to Common Plant from Iatan 2. This, in turn impacts the costs within the scope of this audit which is includes both Iatan 1 AQCS costs and the common plant used to operate Iatan 1. Thus, the audit scope of the costs shifted from Iatan 2 to Common Plant is limited to only the amount of the Iatan Common Plant Estimate needed to operate Iatan 1. The scope limitation reduces significantly the amount of funds transferred from Iatan 2 in relation to Iatan 1 AQCS. This result would be expected since practically all the common plant in the Iatan 1 AQCS segment would be expected to be in service at the time the Iatan 1 AQCS is brought into service while some Iatan 2 common plant would be placed in service after this date as the Iatan 2 project is not expected to be completed until more than a year later. The following table shows the impact of the Iatan Common Plant Estimate transfer on KCPL's Iatan Project costs for the portion of the Estimate related to Common Plant needed to operate Iatan 1:

A	В	С	D
Description	Dollars Transferred to Iatan Project Common Plant	Percent Increase or <decrease> assigned to KCPL</decrease>	Dollar Impact on KCPI (B x C)
Iatan 1 AQCS Dollars* Transferred	**	<8.55%> **	**
Iatan 2 Dollars ** Transferred	**	6.74% **	**
Total **	**	**	**

There were three items regarding the assignment of Indirect Costs to the Iatan Project Common Plant estimate that Staff raises as issues at this time. Staff is not taking any exception to the Direct Cost Estimates, given the conditions existing at the time KCPL made the decision to remove the Iatan Project Common Costs from the Iatan 1 AQCS and Iatan 2 budgets. Staff does not find the decision to include the Iatan Project Common Costs in the Iatan 1 AQCS and Iatan 2 budgets to be prudent if KCPL believes that it was required to place these facilities in service at the time the Iatan 1 AQCS became fully operational and used for service.

The first of Staff's three (3) issues is that only Iatan 2 Indirect Costs are assigned to the Iatan Project Common Plant Estimate, while no Iatan 1 AQCS Indirect Costs are included in the Iatan Project Common Plant Estimate. This appears to be unreasonable because the Iatan 1 AQCS direct costs being transferred represent approximately 32% of all the common plant being transferred from the Iatan 1 AQCS and Iatan 2 budgets. In addition, the Iatan 1 AQCS direct costs being transferred represent approximately 43% of the total Iatan Project Common Plant costs transferred from the Iatan 1 AQCS and Iatan 2 budgets that are needed to operate Iatan 1. This issue overstates the Iatan 1 AQCS costs to KCPL, KCP&L- Greater Missouri Operations (GMO), and The Empire District Electric Company (Empire) as these entities are charged the

full amount of indirect costs associated with the common plant facilities contained in the Iatan 1 AQCS budget.

KCPL stated that the reason Iatan 1 AQCS indirect costs were excluded from the cost assignment of indirect costs to the Iatan Project Common Plant was that all indirect costs for the Common Plant were charged to Iatan 2. If this were true, then there would be no need to use an allocation methodology to transfer indirect costs from Iatan 2 to the Iatan Project Common Plant. If all the Iatan Common plant indirect costs were charged against the Iatan 2 budget, then the amount of those costs charged to Iatan 2 should be transferred to the Iatan Project Common Plant, and no allocation process would be necessary. Allocation methodologies are used when the amount of costs in question (i.e. indirect costs) is not known and is commingled with other costs that cannot be separately identified.

Second, the ratio used to determine the amount of Iatan 2 Indirect costs to be transferred to the Iatan Project Common Plant Estimate does not consistently treat the Burns & McDonnell engineering costs. The ratio of Iatan Project Common Plant Direct Costs includes Burns & McDonnell engineering costs in the numerator (i.e. Iatan Project Common Plant Estimate without Indirect Costs) but excludes Burns & McDonnell engineering costs from the denominator (i.e. Iatan 1 AQCS plus Iatan 2 Current Forecast of Total Construction Costs at Completion.) The ratio that measures the relationship between Common Plant direct costs and Iatan 1 AQCS & Iatan 2 direct costs must be comparable on a consistent basis of measurement. The Iatan Project Common Plant direct cost estimates contain engineering and design service costs. Engineering and design services costs are reported as indirect costs in the Iatan 1 AQCS and Iatan 2 cost reports. The use of direct construction cost information from these cost reports will not include engineering and design service costs without making an adjustment to add these

amounts to the direct construction totals. Likewise an assignment of indirect costs from the Iatan 1 AQCS and Iatan 2 must remove engineering and design service costs before application of the ratio of Iatan Project Common Plant direct costs to Iatan 1 AQCS and Iatan 2 Total Construction Costs with engineering and design service costs to determine the amount of indirect costs that should be transferred from the Iatan 1 AQCS and Iatan 2 budgets.

Third, the current of assignment of indirect costs is based on costs as of December 31, 2008. There have been increases in the Iatan 1 AQCS and Iatan 2 indirect costs through the April 30, 2009 in-service date that have been excluded from the assignment to the Iatan Project Common Plant Estimates related to the common plant needed to operate Iatan 1.

Schedule 3 is Staff's calculation of the Indirect Costs that should be assigned to the Iatan Project Common Plant Estimate for plant needed to operate Iatan 1. This schedule shows that **

Staff recommends that **

Of Iatan 1 AQCS Indirect Costs should be transferred from the Iatan 1 AQCS budget to the Iatan Project Common Plant Estimate for the Common Plant direct costs contained in the Iatan 1 AQCS project. This schedule also includes the amount that Staff recommends be transferred from the Iatan 2 Indirect Costs to the Iatan Project Common Plant Estimate for the Common Plant direct costs contained in the Iatan 2. It should be noted that when Staff completes the audit of the Iatan 2 segment of the Iatan Project, Staff expects to find Iatan cost that should be charge in total or in part to Iatan 1 AQCS or the Iatan Project Common Plant. Therefore, Staff does not anticipate that these numbers will be finalized until a true -up of the numbers is performed at that time.

B. GMO Adjustment 1: May 23, 2008 Crane Accident

As of May 31, 2009, the Iatan 1 AQCS project had recorded related to the May 23, 2008 Crane accident at the Iatan Project. It has been KCPL's position that KCPL has no **
liability related to this event and is accumulating its costs with AFUDC for reimbursement.

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5	In testimony before the Commission in Case No. EM-2007-0374, KCPL personnel made
6	statements on June 11, 2008, with which it indicated that KCPL would not have any financia
7	responsibility as a result of the May 23, 2008 Crane Incident. The statements made by KCPL
8	witnesses and legal counsel are shown below:
9 10 11 12	STATE OF MISSOURI PUBLIC SERVICE COMMISSION TRANSCRIPT OF PROCEEDINGS Evidentiary Hearing June 11, 2008 Jefferson City, Missouri, Volume 25, EM-2007-0374
13	Cross-examination of Brent Davis by David Woodsmall, page 3195:
14 15	Q. To date, have any additional costs been incurred associated with the crane collapse?
16 17 18 19	A. We are accruing costs because of the collapse. To give you an example, the lay-down yard, we built that lay-down yard to expedite the process so that it was ready to receive these parts. The parties agreed to accrue all their costs, keep track of them, and that will be settled at a later date.
20	Cross-examination of Brent Davis by Nathan Williams, page 3197:
21 22	Q. When you said you didn't believe the crane collapse would affect the latan 1 budget, why not?
23 24 25 26	A. The the contractual relationship with Alstom is an MPC [sic] engineering procured construct contract, and their contractual relationship with Maxum was – we don't know what that was, but at this point we see no responsibility for the crane accident.
27	Q. No responsibility for whom?
28	A. For Kansas City Power & Light.
29	Q. You mean financial responsibility?
30	A. Yes.

Statement of KCPL counsel Karl Zobrist, page 3216:

Mr. Zobrist: Thank you, Judge. ... We believe that the evidence presented here today by Mr. Bassham and Mr. Davis as well as Mr. Cline indicate that it is likely that there will be no further delay in the construction schedule and no material additional costs will be incurred by KCPL and, in fact, that it may remain entirely within the reforecast that was presented to the Commission at the end of April and the beginning of May.

Thus, KCPL representatives indicated that they believed KCPL would have no financial responsibility for the costs of the Crane Incident, yet KCPL has charged several million dollars of costs incurred as a result of the Crane Incident to the construction project

C. GMO Adjustment 12: Project Development Costs

Included in the Iatan 1 work order is charged to WBS code 5071, Project Development. These costs consist mainly of consulting fees, internal KCPL labor, and legal fees incurred from September 2004 through March 2006. Instead of trying to match these costs into the specific detailed WBS codes in the Cost Portfolio, KCPL grouped all these costs into a single line item and labeled them "Project Development." Monthly costs are not tracked in the cost portfolio until November 2006. In a review of the costs charged to WBS 5071, Project to the costs of Iatan 2 instead of Iatan 1, which should be charged to the Iatan 2 work order, along with the associated AFUDC accrued on this amount. The charges are reflected below

D. GMO Adjustment 11: Severance Adjustment

KCPL charged in employment severance charges to the Iatan 1 work order in June 2008. In Staff Data Request No. 837, the Staff asked for a copy of the severance agreements associated with the severance charges to the Iatan work orders. The severance

agreements involve three former employees. The Staff reviewed these documents on December 22, 2009, at KCPL's headquarters. The severance agreements reviewed by the Staff contained the same clauses of typical KCPL severance agreements. The severance agreements contain language designed to protect KCPL officers and shareholders from potential litigation and embarrassment in reciprocation for the payment of additional benefits, cash compensation, medical coverage costs and outplacement services. KCPL requires the employee to waive and release any legal claims the employee may have against KCPL for any reason and prohibits the employee from making any disparaging or critical statements of any nature whatsoever about KCPL.

The Staff Data Request asked in part for the rationale why the cost was charged to the Iatan construction projects as opposed to an operating expense. KCPL responded that "given that these employees were fully assigned to the Iatan construction project at the time of the severance, the decision was made that the severance cost should follow the labor cost and be charged to the construction project."

The Staff is proposing an adjustment to remove the severance charges from the Iatan work orders for two reasons. First, the Commission has ruled in a recent KCPL rate case, Case No. ER-2006-0314, that severance costs should not be recovered from KCPL's ratepayers. In addition, the severance payments charged to the Iatan work order are not capital costs that are necessary to the construction of the Iatan 1 AQCS system and will not provide benefits over future years. These charges are period costs which are charged to expense in the period incurred.

The Staff is proposing an adjustment to remove the in severance payments and the associated AFUDC from the Iatan 1 work order to be recovered from KCPL ratepayers.

E. GMO Adjustment 9: Campus Relocation for Unit 2 Turbine Building

The Staff submitted Staff Data Request No. 730 and supplemental requests regarding the costs incurred in relocating the Iatan construction projects trailer campus from its initial/original location at the Iatan site. The original campus design and location was developed in the summer and fall of 2006. Facility construction began in the summer of 2006. The initial trailers on site were for KCPL, and the major Iatan contractors, Kissick, Pullman and Alstom, each of whom mobilized to the site in late-summer and fall of 2006.

In the summer of 2007, the balance-of-plant contractor, Kiewit, developed a revised plan for laydown space needed for access to the turbine generator building. This plan included providing a new path for unloading the turbine generator into the turbine bay.

Kiewit's plan necessitated moving the existing campus trailers to provide the area for laydown space. Additionally, Kiewit's new plan of where it wanted to locate erection cranes caused concerns because Kiewit would be lifting loads near or over the campus. Each of the trailers was moved approximately 100 feet east in the spring and summer of 2008.

Total cost incurred for the campus relocation through May 2009 is Of this amount, KCPL allocated to Iatan 1 and to Iatan 2.

The only justifiable reasons why KCPL would agree to incur over in costs to relocate construction trailers at the Iatan site is 1) KCPL realized the original design and location of the Iatan campus was faulty and did not provide sufficient room and laydown space for the transporting the turbine generator into the Iatan 2 turbine bay or 2) the cost savings or other benefits resulting from the relocation would exceed the cost.

The Staff requested a meeting with KCPL on this issue and the meeting was held on December 7, 2009. In attendance at this meeting was Mr. Eric Gould, a Schiff Project Controls Analyst. Mr. Gould advised that the relocation resulted in cost savings. He advised Staff that he

was going to look for documentation of cost savings on the Balance of Plant contract as a result

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of the campus relocation. Subsequent to this meeting Staff has been advised that Mr.

Gould was unable to locate any documentation supporting a cost savings associated with the campus relocation.

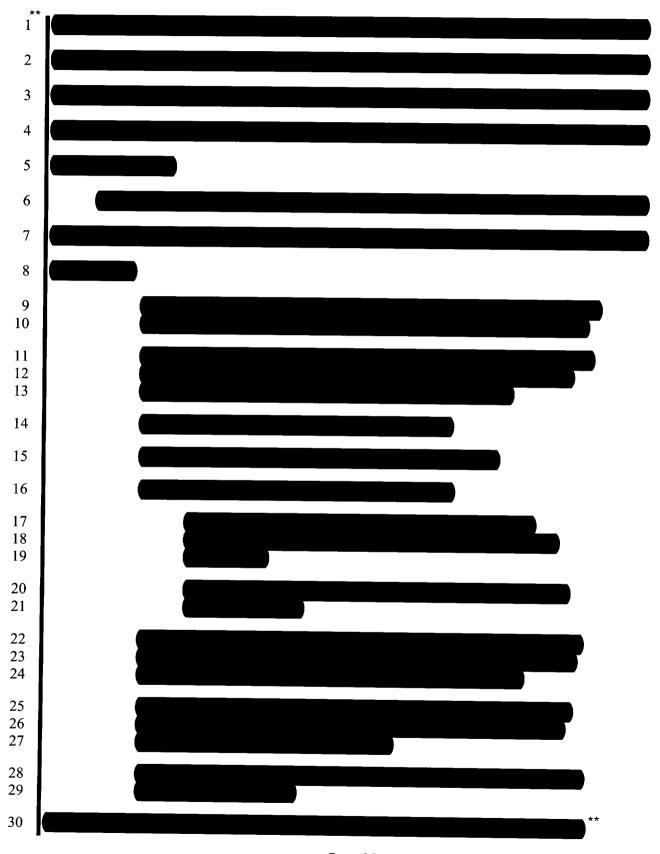
The issue of why KCPL decided to pay for for the campus relocation and the prudency of this decision or the appropriateness of the original location of the trailers are not latan 1 issues which Staff should address in this Report. The reason why the campus relocation project was undertaken was solely the result of the construction of Iatan 2. If Iatan 2 were not constructed, the campus relocation costs would not have been incurred.

KCPL decided to allocate the relocation costs to Iatan 1 because it believes that the Iatan 1 AQCS project benefits from the relocation. KCPL has not identified any such benefits and has not quantified any such benefits to Iatan 1. Staff finds that the allocation of any costs of the campus relocation to Iatan 1 is inappropriate and recommends that the costs of the Campus Relocation allocated to Iatan 1 be charged back to Iatan 2. These costs will be addressed in the Staff's construction audit of Iatan 2.

F. GMO Adjustment 7: JLG Accident August 25, 2007

On August 25, 2007 a JLG 1200 boom lift belonging to one of Alstom's subcontractors tipped over and crashed to the ground at the project site (JLG accident). Alstom submitted a claim to KCPL for costs associated with the JLG Accident. Staff reviewed 48 documents related to this accident and its associated costs that were provided by KCPL in response to Staff Data Request No. 408 in Case No. ER-2009-0090. Staff's review of these documents formed the basis of its proposal to exclude the costs of the JLG accident from the Iatan 1 work order.

In a September 27, 2007 letter from KCPL Iatan 2 Project Director Brent Davis to Gary Lexa of Alstom, KCPL noted that it had completed an investigation of the JLG accident.



Highly Confidential

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1	In KCPL's December 2007 Iatan 2 & Common Status Report it was noted that or
2	December 10, 2007 Alstom was willing to split the cost of the JLG accident (which it estimated
3	to be approximately with KCPL on a 50-50 basis. However, on December 11, 2007,
4	Alstom rescinded this offer.
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9	These two amounts add up to and the
10	change order effecting this March 19, 2009 settlement agreement was in the amount of
11	Of this was charged to the Iatan 1 work order. This change order, number
12	AP00761X16072100761, was signed for KCPL on April 14, 2008 by Steve Jones, an
13	independent contractor hired by KCPL to work on the Iatan construction projects, and Steve
14	Easley, then KCPL Vice-President of Supply.
15	In a Change Order Supplemental Documentation Form attached to this change order by
16	KCPL on October 13, 2008, seven months after the JLG accident settlement agreement with
17	Alstom, KCPL reiterated its belief that contractor negligence was the cause of the JLG accident,
18	not soil conditions. This supplemental change order documentation signed by Steve Jones and
19	Carl Churchman, KCPL Vice-President of Construction, provided the rationale behind KCPL's
20	decision to pay Alstom for costs for which KCPL believed it bore no responsibility.
21	The rationale was that KCPL wanted to "resolve these issues and keep the project moving

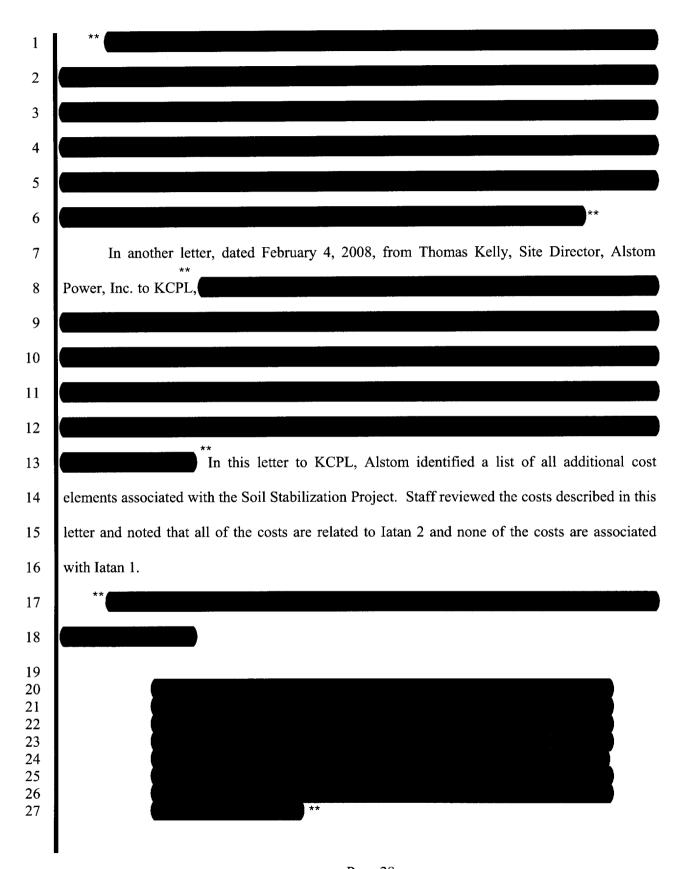
forward."

G. GMO Adjustment 8: Construction Resurfacing Project Settlement

Staff reviewed 48 documents related to KCPL's Construction Resurfacing Project that were provided by KCPL in response to Staff Data Request No. 408 in Case No. ER-2009-0090. Based on its review of these documents, Staff believes that all costs related to the resurfacing settlement total of which was charged to Iatan 1) should have been charged to the Iatan 2 work order and no charges should have been made to Iatan 1. While Staff may have issues regarding the prudency of this settlement, the prudency issues will be addressed in the Staff's audit of Iatan 2 construction costs. In this Report, Staff is only proposing that the costs of the settlement be removed from the Iatan 1 work order and be charged to where the costs should have originally been charged, the Iatan 2 work order.

According to KCPL, based on concerns for safety, it conducted a Construction Resurfacing Project on August 27, 2007 through September 27, 2007. The purpose of the project was to ensure soil conditions would support heavy equipment resting and traveling on it, and improve contractors' confidence that the soil would not be an impediment to safe operation.

According to KCPL it spent on the resurfacing project including a change order in the ** amount of sissued to List & Clark Construction Company.



In the Iatan 2 and Common Status Report, March 2008 at page 24 it is noted that KCPL, Alstom and Burns & McDonnell held offsite negotiations on March 19, 2008 and resolved the Construction Surfacing dispute by KCPL agreeing to issue a change order. In the change order AP0076 1X 160721 00 761 KCPL agreed to pay Alstom KCPL then made a determination that the change order between two and the charged to Iatan 1 and would be charged to Iatan 2.

As noted above, Staff finds that KCPL incorrectly charged costs of the Construction Resurfacing Project Alstom settlement in the amount of to the Iatan 1 construction work order. If KCPL believed these costs were reasonable and prudent, it should have charged these costs to the Iatan 2 construction work order. Staff will address the reasonableness and prudency of these costs in its Iatan 2 construction audit.

H. GMO Adjustment 2: Employee Mileage Charges

In Staff Data Request No. 787, Staff asked KCPL for each KCPL employee who charged mileage to Iatan 1 environmental upgrades or Iatan 2 and to provide copies of all documentation used by the approving employee to verify that the mileage being reimbursed was consistent with KCPL's policy. Staff also asked for the home and business address for each KCPL employee at the time he/she requested mileage for travel to the Iatan construction site.

In its response to this Staff Data Request, KCPL stated that an approving employee checks to make sure a KCPL employee had business at the site and that the mileage appears reasonable given KCPL policy, and that no other documentation exists. In response to Staff's request for home and business addresses of employees who charged mileage, KCPL said that "[i]t is unduly burdensome and will not result in material information to provide home and business address for each KCP&L employee at the time they requested mileage for travel to

Iatan." Staff requested this data to test KCPL's cost controls over employee mileage charges to the Iatan work orders.

KCPL eventually provided the data requested by Staff. In a supplemental response to Staff Data Request No. 787, KCPL provided the report "MPSC0787S – HC_Mileage_Empl_Info.xls" that included a list of all employees who charged mileage to the Iatan Project (Iatan 1 environmental upgrades and/or Iatan 2), the employee's primary work location, and his/her home address.

Staff compared this data with the data provided by KCPL in response to Staff Data Request No. 643 in report "Q0643_Mileage Reimbursement Charged to Iatan Projects.xls" showing a complete list of employees who received mileage reimbursements that were charged to Iatan construction projects. A comparison of these two reports show that KCPL reimbursed \$51,113 of mileage charges to employees whose primary work location is listed at Iatan. KCPL employees should not be reimbursed for regular commuting miles to and from their primary work location. Staff is proposing an adjustment to the Iatan 1 work order to remove this amount and the associated AFUDC.

In addition to these inappropriate employee mileage charges to the Iatan 1 AQCS work order, a review of a sample of employee expense reports shows that KCPL reimbursed its employees otherwise eligible for mileage reimbursement for excess mileage charges. Staff found that KCPL, beginning in January 2008, did make an attempt to calculate the correct reimbursable miles for these employees, but there was no indication that the mileage overcharges made prior to January 2008 were ever reimbursed by the appropriate employees and credited back to the construction work order.

After removing the mileage charges inappropriately made to employees who were not eligible for reimbursement because their primary work location was Iatan, the pool of mileage charges remaining in the Iatan 1 work order as of May 31, 2009 was \$80,234. Staff made an additional adjustment of ten percent of this amount, or \$8,023, to reflect a reasonable approximation of actual overcharges that were made to the Iatan work order prior to January 2008 and estimated overcharges made after January 2008. Given the weak internal cost controls over mileage charges to the Iatan construction projects Staff believes that a 10 percent adjustment of the remaining mileage charges is reasonable.

If KCPL can show that it now has policies and procedures in place that are preventing

If KCPL can show that it now has policies and procedures in place that are preventing employee mileage overcharges and makes a reasonable adjustment to the Iatan 1 work order of what it believes was an actual amount of overcharges, then the Staff will remove this adjustment. Any adjustment to the Iatan 1 work order for inappropriate mileage charges that were charged to the common plant work order needs to be identified as well.

I. GMO Adjustment 6: KCPL's July 18, 2008 Settlement with Alstom

In response to Staff Data Request No. 633 Staff reviewed Risk and Opportunity (R&O)

Analysis Sheets item numbers 367a, 367b and 367c prepared by KCPL on April 23, 2008.

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4	Because of the existing KCPL claims against Alstom and Alstom's claims against KCPL,
5	KCPL created a budget contingency amount for the Iatan 1 AQCS project for these claims.
6	KCPL calculated the budget contingency amount by including the Aistom claim
7	reduced by KCPL's claim of liquidated damages against Alstom in a range of to
8	This amount was further reduced by the amount that KCPL moved into the
9	current budget of the for a net contingency range of to
10	In a settlement agreement between KCPL and Alstom executed on July 18, 2008, KCPL
11	and Alstom agreed to settle all existing claims by KCPL paying Alstom
12	that exceeded the high end of KCPL's contingency range.
13	To the extent that Alstom's claims were caused by improper KCPL project management
14	actions or inactions, these costs should not be charged to the Iatan 1 project. Staff recognizes
15	that force majeure claims and other potential claims by contractors may occur on this project
16	through no fault of KCPL. Staff also recognizes that these costs may be unavoidable and it may
17	be necessary that they be a part of the costs of the project. However, Staff is not convinced that
18	Alstom's claims against KCPL were not the fault of KCPL's project management, raising the
19	question of KCPL's prudence and whether KCPL's ratepayers should be responsible for these
20	costs. In addition, there is the matter of the liquidated damages clause in KCPL's contract with
21	Alstom, which KCPL calculated offset the potential financial exposure to Alstom's claims.
22	In accounting for the cost of the settlement, KCPL made no attempt to

quantify the costs that may have been caused by its own project management team or the owner-

engineering firm it hired, Burns & McDonnell, or any other Iatan 1 contractor or subcontractor.
In reviewing the documents surrounding this settlement Staff noted that a portion of Alstom's
claims have resulted from delays that were caused by late document submittals by Burns and
McDonnell. In such a case it would be expected of KCPL to pursue this claim for validity. If
the claim was valid it would also be expected that KCPL pay this claim and then seek recovery
of the claim from Burns and McDonnell, the responsible party, for the claim amount. Staff saw
no documentation that indicated KCPL investigated Alstom's claim against Burns and
McDonnell and found it without merit. KCPL simply paid Alstom
to the Iatan 1 project.
Staff has found no support for this change in KCPL's view to the total loss of value in
KCPL's liquidated damages claim against Alstom.

After reviewing the documents surrounding this transaction, Staff sees no evidence that **

any of the paid by KCPL should be charged to the Iatan 1 project to be recovered from ratepayers. By paying off Alstom and charging the settlement to the Project, KCPL is absolving itself of any mismanagement on its part or on the part of other potentially responsible parties. What makes matters worse is that KCPL's customers will suffer the harm of KCPL management's decision not to purse liquidated damages against Alstom and reduce the total cost **

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Alstom settlement costs be included in the Iatan 1 work order.

J. GMO Adjustments 3, 4, and 5: Schiff Hardin, LLP (Schiff)

Staff has concerns with significant cost project overruns for the services of Schiff Hardin, LLP (Schiff). Schiff represents that it is a limited liability partnership, general practice law firm,

Kenneth M. Roberts, who is an equity partner, co-chair of the Construction Law Group and a member of the executive committee of Schiff, filed testimony on behalf of KCPL in Case No. ER-2009-0089, as did Daniel F. Meyer of Meyer Construction Consulting, who identifies himself as having been retained by Schiff. Mr. Roberts states at page 1, lines 6-12 of his direct testimony in Case No. ER-2009-0089 that KCPL "engaged Schiff: (i) to help the Company develop project control procedures to monitor the cost and schedule ("Project Controls") for the infrastructure projects contained in the Company's Comprehensive Energy Plan ("CEP"); (ii) to monitor the CEP's progress and costs, including the review and management of change order requests; (iii) to negotiate contracts with vendors; and (iv) to resolve disputes with vendors that might arise." Mr. Meyer in his rebuttal testimony in Case No. ER-2009-0089 at page 1, lines 9-10, identifies the work that he has performed for Schiff since the early 1990s as "[p]rimarily cost and cost analysis work, project oversight, some scheduling work, some litigation support, all in the construction industry and primarily in the power industry."

Schiff's total budget (Control Budget) for work on the Iatan 1 construction project is identified in KCPL's Iatan 1 Cost Portfolio at This document was received by the Staff in response to Staff Data Request No. 622. As of May 2009, KCPL charged the Iatan 1 construction project with of Schiff charges and is expected to increase to when all Iatan 1 construction costs are accounted for and charged to the construction work order.

Costs to the Iatan 1 work order for the services performed by Schiff included for the period August 2004 through April 2006. After this period, no charges were recorded to the Iatan 1 project until July 2007. From July 2007 through May 2009 charges for Schiff to the

Iatan 1 project average around	per month. For comparison purposes, charges for Schiff
**	**
to the Iatan 2 project average	per month from April 2006 through May 2009.

The cost overruns for Schiff extend to Iatan Unit 2. In its control budget for Unit 2,

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KCPL budgeted for Schiff Hardin and according to KCPL's October 2009 Unit 2

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Cost Portfolio it is expected to charge the Iatan 2 work order an amount of Schiff's services, over twice the budgeted amount

In Staff Data Request Nos. 411 and 413 Staff attempted to obtain information related to KCPL's selection of Schiff as a consultant to the Iatan projects and its contract with Schiff. In response to these data requests KCPL provided an almost totally redacted 11-page memorandum dated December 7, 2005 to William Downey, KCPL's President, Chief Operating Officer, and member of the Board of Directors of Great Plains Energy Incorporated (GPE), the holding company of KCPL from Kenneth Roberts of Schiff.

In this memorandum Schiff was responding to Mr. Downey's request for information regarding Schiff's budget for Project Oversight, Project Controls advice and Procurement services for KCPL's five-year CEP Projects. The budget data included in the memorandum and redacted by KCPL includes Schiff's fees plus those of its consultants. Staff attempted to obtain an un-redacted copy of the budget memorandum through the serving of a subpoena on December 14, 2009. KCPL again asserted attorney-client and work product privileges, and refused to provide an un-redacted copy of this budget data for Schiff's work on KCPL's CEP projects. The redacted version of this memorandum is attached to this Report as Schedule 4. This Schedule is a letter from KCPL to Ms. Jamie Ott of the Commission's Staff Counsel's office with an attachment. Schedule 4 shows that KCPL did not provide any information regarding the budget and activities that were contemplated for Schiff's work relative to the Iatan

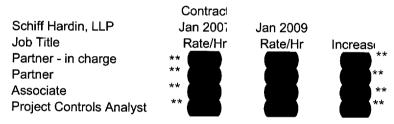
Project. By failing to provide Schiff's budgeted costs for work on the Iatan projects, Staff was unable to determine specific or even general reasons for the significant cost overruns caused by Schiff on the Iatan 1 construction project. Staff infers from the totality of the editing shown in Schedule 4 that all Schiff work on the Iatan Project was performed as attorneys.

A copy of the sole-source contract between Schiff and KCPL was provided to Staff in response to Staff Data Request No. 409. In the copy of the contract provided to Staff there is no indication that the contract was signed by either KCPL or Schiff.

The Schiff contract was entered into on January 17, 2007. The contract states that Schiff is retained by KCPL to perform and render for KCPL's executives and KCPL's legal, procurement, and engineering departments, professional services in accordance with the attached Schiff Hardin LLP Roles and Responsibilities for KCPL Comprehensive Energy Plan Projects. The executive summary of Attachment A to this contract, Schiff Hardin LLP Roles and Responsibilities KCP&L Comprehensive Energy Plan Projects, states:



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Staff DR 409 Schiff Contract and Staff DR 415 Schiff invoices

approving hourly rate increases in advance.

In Staff Data Request No. 410, Staff asked KCPL for documentation identifying all qualified vendors who could provide independent oversight and Project Controls advice for Iatan 1 and Iatan 2 construction activities and also asked KCPL to identify each of the vendors who were invited to make a proposal to provide legal and project management advice for Iatan 1 and Iatan 2. KCPL responded that there were no qualified law firms in the Midwest with the exception of Schiff. Specifically, KCPL stated:

To ensure a seamless flow of information KCPL limited its search to law firms that had significant in-house project control expertise, as well as significant experience in the following areas: Developments of RFPs: Contract formation; Contract administration tied to construction of power

plants; Mediation of construction disputes. The only law firm in the Midwest that met the criteria was Schiff Hardin.

The fact that KCPL incurred millions of dollars in cost overruns for specific consulting services is of concern to Staff. It is also of concern to Staff that such overruns have occurred involving work for which KCPL decided not to seek competitive bids. Staff issued several data requests to KCPL in an effort to gain more information regarding how and why KCPL selected Schiff as its primary consultant for project management and legal services for the Iatan construction projects. KCPL was unable to provide Staff with any information on these matters.

In Staff Data Request No. 411 Staff asked KCPL for copies of all documents related to the selection of Schiff to provide independent oversight and Project Controls advice for Iatan 1 and Iatan 2. KCPL responded "to the extent that KCP&L has been able to locate copies of unprivileged documents responsive to this Data Request, they will be made available for review in the data room located at KCP&L headquarters." KCPL has not been able to locate copies of any documents for Staff to review.

In Staff Data Request No. 413 Staff asked KCPL for copies of all documents related to the negotiation of the contract with Schiff for independent oversight and Project Controls advice for Iatan 1 and Iatan 2. KCPL responded that it objects to this Staff Data Request to the extent that it requests documents that are protected by the attorney-client privilege. KCPL also stated that to the extent it has been able to locate copies of unprivileged documents responsive to this data request, they would be made available for review in the data room located at KCPL headquarters. KCPL was unable to find any documents it could provide to Staff for review.

Staff reviewed invoices submitted by Schiff for services performed on the Iatan construction projects as well as other consultants hired by KCPL to provide construction project management and procurement services. From this review Staff has concluded that the hourly

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KCPL has provided to Staff copies of Schiff invoices in response to Staff Data Request No. 415. Included in the Schiff invoices are receipts and other documentation supporting charges from consultants, who are subcontractors of Schiff and provided services respecting the Iatan construction projects. However, Staff's review of these invoices revealed no documentation supporting the travel and other expenses charged to KCPL by Schiff. Staff made a specific inquiry to KCPL about the lack of receipts for expenses included in the Schiff invoices, and KCPL indicated that no additional documentation was available. Staff initiated a follow-up data request and expects to obtain confirmation that no expense receipt documentation was received with the Schiff invoices.

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Because of KCPL's failure to require Schiff to comply with the terms of its contract and Staff was unable to audit and assess the reasonableness of the expenses Schiff charged to KCPL.

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In his rebuttal testimony in Case No. ER-2009-0089, William Downey described how KCPL created the Executive Oversight Committee (EOC)iii from its Senior Management ranks to

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23 24 provide oversight from a management perspective. The EOC also engaged Schiff for external oversight.

In his rebuttal testimony at pages 6-7 Mr. Downey states that in August 2005 Schiff was hired to perform a number of services for the EOC. He states that Schiff's initial focus was to:

- 1. Use its industry experience to review and validate the essential milestone dates and critical path activity durations needed to achieve the critical in-service dates for the Iatan Projects and other KCPL CEP projects.
- 2. Provide procurement advice regarding potential contracting methods for each of the CEP Projects based on Schiff's considerable experience with major procurements in the utility construction industry.
- 3. Provide project oversight and reporting to Senior Management.
- 4. Assist the CEP Projects teams with developing appropriate and industry-standard project controls and standards and metrics; and
- 5. Provide legal assistance regarding disputes with contractors.

Mr. Downey's rebuttal testimony indicates that the EOC hired Schiff to provide primarily construction project management services and procurement services. Schiff's contracted legal responsibilities were to provide assistance to KCPL's legal department with regard to disputes with contractors. The hourly rates charged to KCPL, however, instead of reflecting prevailing construction project management hourly rates, reflect the rates that would be charged by very senior and very experienced attorneys.

The following chart shows the hourly rate of Schiff attorneys, Project Controls Analyst, Paralegals, and Project Assistants) for the work billed to KCPL and the Iatan construction projects in May 2009.

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To determine if these rates were reasonable Staff looked at other consultants hired by KCPL on the Iatan construction projects who performed project management, procurement, and other similar services as Schiff.

The first area the Staff reviewed was a reasonable cost for procurement advisory services.

On March 16, 2006 Great Plains Energy Services Incorporated and Steve Jones entered into an Independent Contractor Agreement (Agreement) to provide procurement services for the Iatan projects for the period March 16, 2006 through March 16, 2008. The Agreement called for KCPL to pay Mr. Jones an hourly fee of the period March 16, 2008.

According to KCPL's response to Staff Data Request No. 789.1, Mr. Jones was selected based on his past experience ~ specifically he most recently was responsible for leading a staff of over 175 with accountability for the entire supply chain function for the largest construction project (at that time, 2002) in North America. His duties included procurement and negotiation of over \$1 billion in supply base spending. Mr. Jones had deployed a stand-alone material management process for the project, independent of normal operations. The process insured that all materials met appropriate codes, care, custody and control. Additionally, Mr. Jones had over nine years of progressive experience in procurement and supply chain management with over

30 years of experience in the utility business. Given this extensive experience, Mr. Jones was selected to fill the position of Director of Procurement.

After Staff determined that a per hour fee for a consultant who is an expert in and has significant experience in the construction procurement field, Staff looked at other areas of work performed by Schiff, primarily project management and oversight. A contractor KCPL selected to perform these types of services for the Iatan construction projects (in addition to Schiff) was LogOn Consulting, Inc. (LogOn).

In response to Staff Data Request No. 652, KCPL described how it hired LogOn shortly after KCPL hired Carl Churchman to serve as Vice President of Construction in May 2008. Mr. Churchman also oversees the non-legal services provided by Schiff to KCPL. KCPL advised Staff that most of the individuals employed by LogOn have in excess of 25 years of experience working on various aspects of power plant construction projects and that LogOn's expertise is well known within the industry. KCPL noted that based on LogOn's reputation within the industry, Mr. Churchman's experience working with LogOn, and his need to consult with industry veterans as to the status of the construction projects, KCPL hired LogOn to perform construction management services at Iatan for both the Iatan 1 and Iatan 2 projects.

LogOn was also contracted with primarily to augment the construction management staff in advisory roles or as support respecting cost analysis, engineering, performance issues, and contract management. For instance LogOn assisted KCPL in the reforecast process, spare parts analysis, common plant analysis, contractor materials issues, and start-up analysis.

The following chart shows the hourly rate of LogOn personnel.

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Another check on the reasonableness of the fees charged by Schiff for non-legal services was the hourly rate of a consultant who was actually a subcontractor for Schiff on the Iatan projects, **

Mr. Tom Maiman. Mr. Maiman charged KCPL, through Schiff per hour for consulting work.

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In response to Staff Data Request No. 672, KCPL described Mr. Maiman's extensive experience in the utility construction field:

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Mr. Maiman retired from Commonwealth Edison Company in 1997. He has over 40 years of experience in all aspects of the electrical utility industry, including operations, maintenance and construction of transmission, distribution and both nuclear and fossil generating facilities.

Mr. Maiman has held a number of senior management positions during his long career with the Commonwealth Edison Company. Among these are VP of Corporate Engineering, VP of Fossil Plan Operations, VP and Manager of Engineering and Construction, for the Bryon and Braidwood nuclear stations, Senior VP of Commercial Operations and Executive VP and CNO of Nuclear Operations.

Mr. Maiman was responsible for Commonwealth Edison's multibillion-dollar engineering and construction projects at the Byron, Ill. and Braidwood, Ill. nuclear stations. As senior vice president of commercial operations, he oversaw the operation of 10 fossil fuel generating stations and the rehabilitation of Commonwealth Edison's fleet of existing generation plants.

Mr. Maiman holds a B.S. in Electrical Engineering from the University of Illinois in Urbana, and an M.B.A. in Business Administration from Loyola University in Chicago.

He is a past member of the Central DuPage Hospital Board of Directors, the DuPage Boy Scouts of America Executive Board, the University of Illinois Industrial Advisory Council, the Economic Club of Chicago, and the Adler Planetarium Board of Trustees. He is currently a Director of the Graycor Corporation and the Raymond Professional Group.

Mr. Maiman served as a Senior Advisor to the Senior Vice President of Nuclear Construction at Ontario Power Generation's return to service of Pickering A, Unit 1. Mr. Maiman has also advised Schiff's other utility clients, including projects for Constellation Energy.

K. Schiff's Legal Fees

One of the services included in the KCPL-Schiff contract called for Schiff to

(Contract Paragraph 1f). Because Schiff was hired to assist KCPL's in-house attorneys, Staff attempted to determine the reasonableness of Schiff's

Staff first looked at the legal fees and paralegal fees charged by two Kansas City area law firms hired by KCPL to perform legal work related to the Iatan construction projects. In a review of invoices for legal fees charged to Iatan, Staff estimates that the average hourly rate for legal services ranges from an hour for attorneys and from to for paralegal services. One August 13, 2007 invoice reflected services from four attorneys with an average per hour. One invoice dated 10/1/2008 reflected one attorney with an hourly rate of rate of and one paralegal with an hourly rate of per hour. One invoice for July 9, 2007 for work at Iatan shows one attorney rate at per hour and another for

Another resource used by Staff to assess the reasonableness of the legal fees charged by Schiff was the Laffey Matrix. The Laffey Matrix is a listing of hourly rates for attorneys of varying experience levels and paralegals/law clerks that have been prepared by the Civil Division of the United States Attorney's Office for the District of Columbia. Explanatory notes state, in part as follows:

The matrix is intended to be used in cases in which a "fee-shifting" statute permits the prevailing party to recover "reasonable" attorney's fees. *See*, *e.g.*, 42 U.S.C. § 2000e-5(k) (Title VII of the 1964 Civil Rights Act); 5 U.S.C. § 552(a)(4)(E) (Freedom of Information Act); 28 U.S.C. § 2412 (b) (Equal Access to Justice Act). The matrix does not apply in cases in which the hourly rate is limited by statute. See 28 U.S.C. § 2412(d).

* * * *

This matrix is based on the hourly rates allowed by the District Court in Laffey v. Northwest Airlines, Inc., 572 F. Supp. 354 (D.D.C. 1983), aff'd in part, rev'd in part on other grounds, 746 F.2d 4 (D.C. Cir. 1984), cert. denied, 472 U.S. 1021 (1985). It is commonly referred to by attorneys and federal judges in the District of Columbia as the "Laffey Matrix" or the "United States Attorney's Office Matrix." The column headed "Experience" refers to the years following the attorney's graduation from law school. The various "brackets" are intended to correspond to "junior associates" (1-3 years after law school graduation), "senior associates" (4-7 years), "experienced federal court litigators" (8-10 and 11-19 years), and "very experienced federal court litigators" (20 years or more). See Laffey, 572 F. Supp. at 371.

Use of an updated *Laffey* Matrix was implicitly endorsed by the Court of Appeals in *Save Our Cumberland Mountains v. Hodel*, 857 F.2d 1516, 1525 (D.C. Cir. 1988) (en banc). The Court of Appeals subsequently stated that parties may rely on the updated *Laffey* Matrix prepared by the United States Attorney's Office as evidence of prevailing market rates for litigation counsel in the Washington, D.C. area. [Citations omitted].

The Laffey Matrix can be found on the United States Attorney's Office for the District of Columbia's website: http://www.justice.gov/usao/dc/Divisions/Civil_Division/Laffey_Matrix_7.html

Because the Laffey Matrix provides an indication of reasonable hourly rates for attorneys in the Washington D.C. area, where it is reasonable to conclude the cost of living is higher than the Kansas City, Missouri, area and the Midwest United States in general, these rates should

provide a ceiling or upper limit on what should be considered a reasonable attorney hourly rate for KCPL and the Iatan construction projects. The Laffey Matrix for the period 2003 through 2010 is shown below.

LAFFEY MATRIX 2003-2010

(2009-10 rates are unchanged from 2008-09 rates)

Years (Rate for June 1 - May 31, based on prior year's CPI-U)

Experience	03-04	04-05	05-06	06-07	07-08	08-09	09-10
20+ years	380	390	405	425	440	465	465
11-19 years	335	345	360	375	390	410	410
8-10 years	270	280	290	305	315	330	330
4-7 years	220	225	235	245	255	270	270
1-3 years	180	185	195	205	215	225	225
Paralegals	105	110	115	120	125	130	130

Based on the law school graduation dates for the four Schiff attorneys who charged a majority of Schiff's legal costs to the Iatan projects, for three of the attorneys the Schiff rates exceeded the Laffey Matrix by percent. One Schiff attorney, who graduated from law school in 2000, is currently charging KCPL an hour for a significant number of hours per month. According to the Laffey Matrix, a reasonable attorney fee in the Washington D.C. area for an attorney with eight to ten years experience would be \$330 per hour. The Schiff rate of per hour is percent higher than the upper limit for the hourly rate for such an attorney.

This attorney's resume on Schiff's website and the amount of time this attorney's time that has been committed to the Iatan projects indicates that most or a very large part of this individual's experience in the construction and project management area has been obtained by this attorney working on the Iatan construction projects for Schiff since 2005.

Experience

Aided regulated utility and independent power provider clients in the following areas of expertise:

<u>Standardized Forms</u>. Developed for clients standardized forms and commercial contracts that are utilized on large projects. These forms and commercial contracts integrate the clients' needs and risk tolerance with standard industry practices.

Procurement/Contract Negotiations. Recently negotiated contracts worth well over \$1.5 billion. The contracting methodologies utilized have included Engineer, Procure and Construct (EPC), Time and Material, Unit Price, Fixed-Price, and Target Price agreements. Currently assisting an energy client by working on-site on a daily basis with the procurement team of a multi-billion dollar project. This assistance includes development and review of Requests for Proposals, contract negotiation, analysis of change orders and contractor claims, drafting, reviewing and tracking of incoming and outgoing correspondence to contractors, and providing general legal advice on day-to-day issues.

<u>Process Development</u>. Based upon experience of working with project teams of large energy projects on a day-to-day basis, helped clients to develop procurement and project processes and procedures aimed at implementing the industry's best practices.

<u>Contractor Claims/Dispute Resolution</u>. Advises owners of ongoing projects to help them analyze and resolve contractor claims and disputes in a timely manner before such claims have an adverse impact on the project.

<u>Prudency Consulting</u>. Currently working with an owner of a regulated utility to help establish the prudency of project costs for purposes of ratemaking. This includes the development of documentation that preserves and memorializes the reasons and justifications for decisions made by the utility and the project team with respect to the project. Also drafted testimony on behalf of the utility that was filed with the appropriate commission(s).

procurement activities for KCPL's Comprehensive Energy Plan. He also states that he was

1	responsible for the commercial management of all contracts and contract administration as well
2	as material management and distribution.
3	While the Staff does not know the exact date KCPL and Mr. Jones ended their
4	Agreement, Mr. Jones started to work for Schiff in the exact same capacity as he did for KCPL.
5	The only difference is that as an independent contractor Mr. Jones charged KCPL per hour.
6	As a Schiff Hardin subcontractor, Mr. Jones currently charges KCPL per hour.
7	The contract between Schiff and KCPL
8	**
9	** The contract also includes
10	Staff has not been provided with any updates, change orders or
11	other modifications to the contract between Schiff and KCPL to authorize the work of Mr. Jones
12	and his per hour compensation.
13	In a supplemental response to Staff Data Request No. 415, KCPL provided three invoices
14	for Mr. Jones' work submitted by Schiff. As shown below, Schiff charged KCPL in
15	excess of what KCPL would have been billed by Mr. Jones in only a four month period of April
16	2009 through July 2009.
17	Months Hours Schiff Rate KCPL Rate Diff Excess charge April and May 2009 June 2009 July 2009 ** ** ** ** ** ** ** ** **
19	In 2007 KCPL hired Strategic Talent Solutions (STS) to address communication and other
20	problem areas at the Iatan work site. As noted in the STS Report, KCPL's Executive Oversight
21	Committee (EOC) asked STS to conduct an assessment of the construction project effectiveness

due to ongoing concerns about the alignment of the Project Leadership Team (PLT), the EOC, various internal functions and contracted external firms. In May 2007 STS issued its Construction Project Effectiveness Report (the STS Report). Some of the problem areas identified by STS in its May 2007 Construction Project Effectiveness Report were:

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L. Schiff Adjustment

In determining an appropriate adjustment to the amount of Schiff costs charged to the Iatan 1 work order, Staff included the following considerations:

- 1. Schiff costs to the Iatan 1 construction project are far in excess of the dollar amount in Iatan 1's control budget for Schiff. There is no indication that KCPL reviews and approves work performed by Schiff prior to the work being performed and the cost incurred. KCPL has made no serious effort to question the significant number of hours charged by Schiff to KCPL each month.
- 2. No documentation has been provided that hourly rate increases charged by Schiff were approved by KCPL prior to being paid.
- 3. Schiff is charging KCPL significantly above market rates for the type of services provided.
- 4. KCPL contracted with Schiff on a sole source basis without obtaining competitive bids or making a determination of competitive market rates for the type of services required for the Iatan construction projects. KCPL failed to create a document to justify its sole source contract award to Schiff, as it did for other sole source contract awards. KCPL's rationale that Schiff is the only vendor in the Midwest which can provide the needed services is not supported by KCPL. Awarding this contract at market rates would have justified any increased travel

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expenses that would have been incurred if KCPL could not locate a qualified consultant(s) in the Kansas City, Missouri, area or Chicago, Illinois, area.

5. KCPL has failed to require Schiff to

as required by the KCPL-Schiff contract.

6. Staff has noted that KCPL generally has contracted with consulting firms located in the Chicago, Illinois, area. KCPL has also shown a tendency not to seek competitive bids when it awards contracts to firms from the Chicago, Illinois, area. For example, in addition to Schiff, since 2004 KCPL has given significant work to Strategic Talent Solutions, a Chicago, Illinois, firm, without seeking competitive bids. KCPL has also awarded millions of dollars in contracts to Bridge Strategy Group, another Chicago, Illinois, firm, on a sole-source basis. There appears to be a tendency for KCPL to award no-bid contracts to Chicago, Illinois, area firms. This is a matter that the Commission should monitor very closely in the future.

In calculating an appropriate adjustment for the Schiff billings it is necessary to categorize the work performed by Schiff. Based on the language in the KCPL-Schiff contract, the statements made by Messrs. Downey, Roberts, and Meyer in their direct and rebuttal testimonies in Case No. ER-2009-0089, and Staff's review of the Schiff invoices, Staff determined that at least 80 percent of the work performed by Schiff is non-legal latan project management, procurement, project controls and project oversight work. The remaining 20 percent of the work is of a legal nature.

Once this ratio was derived, Staff determined an appropriate per-hour rate for the legal and non-legal work. For the non-legal work, Staff reviewed the per hour rates charged by LogOn Consultants, Tom Maiman, and Steve Jones as a consultant for KCPL. The Staff determined that an appropriate per hour rate for this type of work is \$200 per hour. For legal

services, the Staff used the Laffey Matrix weighted for different experience levels and calculated a legal services rate of \$317 per hour.

Applying 20 percent to the \$317 hourly rate and 80 percent to the \$200 rate results in a weighted rate of \$223. This rate was compared to an estimated average rate per hour charged by Schiff to Iatan 1 of the per hour to arrive at a per hour rate reduction of

In addition to the hourly rate adjustment, Staff also made an adjustment to remove an estimated out-of pocket expense ratio to labor charges of six percent, based on a review of the actual out-of-pocket expenses listed on a sample of Schiff invoices. In addition to the fact that the KCPL has not received receipts and verified the reasonableness of these expenses, Staff cannot verify that these out-of-pocket expenses were necessary and/or reasonable. Since KCPL made no attempt to solicit bids from firms located in the Kansas City area to perform the type of services that Schiff has performed and is performing for the Iatan construction projects, the Staff cannot verify that the travel and meal costs incurred by Schiff were necessary.

The Staff's third and final adjustment to Schiff's Iatan 1 charges relate to the excessive number of hours charged to KCPL each month. KCPL appears to exercise no control over the number of hours billed by Schiff or question the reasonableness of the number of hours charged. Staff reviewed Schiff invoices for selected months to determine the type of work performed by Schiff and the extent, if any; Schiff was performing work not required for the construction of the Iatan 1 AQCS system. Based on its review, Staff made a determination that potentially up to 50 percent of the work hours billed to KCPL by Schiff were either not required for the construction of the AQCS system at Iatan 1, was excessive, or was more appropriately accomplished by KCPL's in-house attorney staff or attorneys in Missouri who would be more familiar with Missouri law than Schiff attorneys. The Staff also noted hundreds of hours of administrative and

1	paralegal work that could have been accomplished by KCPL employees or local area legal
2	services companies at a much lower cost to the project. A sample of some of the items noted in
3	the Staff's review is listed on Schedule 5 to this Report.
4	M. Allowance for Funds used During Construction (AFUDC)
5	Definition
6	For regulated utility companies the Allowance for Funds used During Construction
7	(AFUDC) is the non-cash cost of financing particular construction projects. During construction
8	and prior to the plant providing utility service this finance cost is capitalized to the construction
9	work order in the same manner as other construction costs of labor and materials. The Federal
10	Energy Regulatory Commission (FERC) Uniform System of Accounts (USOA) identifies under
11	Electric Plant Instructions, paragraph 17, that AFUDC:
12 13 14 15 16 17 18	includes the net cost for the period of construction of borrowed funds used for construction purposes and a reasonable rate on other funds when so used, not to exceed, without prior approval of the Commission, allowances computed in accordance with the formula prescribed in paragraph (a) of this subparagraph. No allowance for funds used during construction charges shall be included in these accounts upon expenditures for construction projects which have been abandoned.
19	The Commission's rule on the USOA for electric utilities states, in part, as follows:
20	4 CSR 240-20.030 Uniform System of Accounts—Electrical Corporations
21 22 23 24	Purpose: This rule directs electrical corporations within the commission's jurisdiction to use the uniform system of accounts prescribed by the Federal Energy Regulatory Commission for major electric utilities and licensees, as modified herein
25	* * * *
26 27 28 29 30	(4) In prescribing this system of accounts, the commission does not commit itself to the approval or acceptance of any item set out in any account for the purpose of fixing rates or in determining other matters before the commission. This rule shall not be construed as waiving any recordkeeping requirement in effect prior to 1994.

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N. GMO Adjustment 10: Additional AFUDC Caused By Iatan 1 Turbine Start-Up Failure

On February 4, 2009, the Iatan 1 turbine tripped during start-up activities due to vibration in the turbine that was beyond its operating parameters. This event occurred following the replacement of the high pressure turbine by KCPL contractor General Electric. The turbine replacement and costs associated with the turbine incident were not within the scope of the Iatan 1 AQCS project and are similar to other period or capital costs not within the scope of this audit such as fuel, maintenance, etc. The unit was repaired and returned to availability for inservice testing on March 9, 2009. The 33 day delay of the unit's ability to perform in-service testing increased the amount of AFUDC accrued on the balance of Iatan 1 plant in construction as it could not be declared in-service until April 19, 2009. It is Staff's belief that the increase in AFUDC accrued during the 33 day delay should be removed from the plant balance of the Iatan 1 AOCS and charged to the work order capturing the costs for the turbine trip. The prudency of the costs of the turbine trip including this additional AFUDC is out of the scope of this audit and should be examined in the next rate proceeding as these costs are not related to the Iatan 1 AOCS or the Iatan Common Plant needed to operate Iatan 1. Additionally, these costs are unrelated to the Iatan 2 project and would not be evaluated in an audit of Iatan 2 costs. If the legitimacy of the costs of the turbine trip is examined and established then GMO should include the incremental AFUDC on the Iatan 1 AQCS at that time net of any adjustments.

O. AFUDC Accrued on Staff's Prudency Adjustments

In addition to these adjustments, Staff captured the AFUDC value of the prudence adjustments proposed in this Report. To calculate the value of AFUDC accrued for these Staff adjustments, Staff obtained the monthly AFUDC rates for the Iatan I AQCS project and applied the monthly AFUDC rates to each adjustment by the months in which the costs were charged to

the project. The compounded AFUDC resulting from semi-annual capitalization is included in each adjustment, as is the other AFUDC adjustments. Staff proposes a distinct AFUDC adjustment for each prudence adjustment proposed in this Report.

6. Iatan Project Cost Controls

AQCS. The CBE included a contingency of KCPL defines this contingency as an amount that "consists of funds for unforeseeable elements of cost within the defined project scope."

The July, 2006 Comprehensive Energy Plan Construction Projects Cost Control System (CEP Cost Control System) outlines the governance considerations, management procedures and cost control protocols that govern the KCPL Comprehensive Energy Plan (CEP) projects, including the Iatan 1 AQCS. The Control Budget is to be established once the Definitive Estimate is accepted. KCPL failed to implement a cost control process that satisfied the requirements contained in paragraph III.B.1q. of the Stipulation & Agreement in Case Number EO-2005-0329 relative to Iatan 1, common plant, or Iatan 2. Paragraph III.B.1q. of the Stipulation & Agreement in Case Number EO-2005--0329 that KCPL have a Cost Control System in place that identifies and explains any cost overruns above the definitive estimate (DE) during the construction period of the Iatan 2 project, the wind generation projects and the environmental investments."

The KCPL Cost Control System does not indentify the cost overruns related to the Iatan 1 AQCS, nor does it provide an explanation that can be used to determine the prudence of the matter causing the overrun. In addition, KCPL has refused to provide documentation supporting the **

development of the contingency. Staff submitted Data Request 490, requesting:

Please provide copies of all the documentation supporting the development, review, analysis and approval of the contingency and

executive contingency included in the control budget estimate for environmental upgrades at Iatan 1.

KCPL provided the following response:

"The current Control Budget Estimate for Iatan 1 is



Due to their confidential nature, all of the documentation supporting the development, review, analysis and approval of the contingency and executive contingency included in the current control budget estimate for environmental upgrades at Iatan 1 are available by contacting Tim Rush 816-556-2344 or Lois Liechti 816-556-2612 to make arrangements to view these documents.

Response provided by Iatan Construction Project, Project Controls.

This information was provided for onsite viewing to the Commission Staff in early 2008 as part of its investigation in Case No. EM-2007-0374."

Staff last requested on July 17, 2009, to review the material that KCPL indicates in its response is available for review at the Iatan plant site. Previous requests had not resulted in the provision of the material for review. Staff continued to pursue its July 17, 2009, request in subsequent meetings with KCPL to no avail. KCPL finally responded on October 7, 2009, that it would provide material for review relative to other data requests but had no non-privileged material responsive to Data Request 490. KCPL indicates in its privilege log regarding Data Request 490 that it has only three documents responsive to the development, review, analysis, and approval of the contingency contained in the Iatan 1 AQCS CBE. These three documents were not provided except for the edited portion provided in Schedule 6. Schedule 7 shows the privilege log describing the three documents being withheld. One of these documents indicates that the document is related to Iatan 2 instead of Iatan 1 AQCS.

KCPL did cite additional information responsive to Staff concerns regarding the adequacy of KCPL's response to Staff Data Request 490 especially in reference to the existence

Data request 490 - KCP&L initially allowed the Staff to review the R&O packets which were the basis for the development of the contingency funds for Iatan 1. Commercial issues were still pending at the time the Staff requested the R&O packets. Since commercial issues have been resolved related to Iatan 1, R&O packets were provided in supplemental response to Data request 633. KCP&L has explained R&O packets to the Staff (Dave Elliot) but will be glad to do so again with you or any other Staff members.

The R & O (Risk and Opportunity) packets that KCPL's refers to in this response could not be related to documentation regarding the development, review, analysis and approval of the contingency and executive contingency included in the control budget estimate for environmental upgrades at Iatan 1 since the R & O packets were not produced until over a year after the Iatan 1 AQCS CBE was adopted. Schedule 8 is a copy of a R&O packet related to the Iatan 1 contingency showing the time period it was created. Further, cost overruns are the result of actual costs exceeded budgeted amounts. Actual costs are the costs that are included in customer rates and the basis for this audit. KCPL did not track actual costs in relation to the estimates contained in its R & O packets. The R & O packets were used to increase the Iatan 1 AQCS CBE, but cannot be used to track overruns, because they cannot be tracked to actual results.

The Change Management procedure of CEP Cost Control System identifies the various ways in which changes that occur on the Project are documented and addressed. The Change Management procedure track increased costs through its formal documentation requirements regarding changes with the reasons and context for the changes during the project.

Schedule 9 is a schedule of the Iatan 1 change orders received by the Staff. Schedule 9

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The change orders do not explain

the cost overruns that occurred on the Iatan 1 AQCS project as the change order dollar total is approximately equal to or less than the contingency reserve included in the Iatan 1 AQCS CBE.

The cost overrun problem was created by the overruns being processed as purchase orders or journal entries that provide no distinction between those purchases or journal entries included in the CBE and those outside the CBE.

The Commission order required an invoice review. Staff did not have the explanation of the specific cost overruns that caused Iatan 1 AQCS to exceed its control budget. The Staff did receive a listing of the R& O that was used to develop a new budget for the Iatan 1 AQCS after it was determined that the Iatan 1 AQCS could not be completed within its control budget. Staff cannot discover the date it received the Iatan 1 Control Budget. Staff was made aware of the Iatan 1 schedule on January 22, 2007, when the Iatan 2 Control Budget and Schedule were provided to Staff with information regarding the LaCygne environmental project.

During the time of this audit, the Iatan 1 AQCS Cost Control System was not designed and implemented to identify related cost overruns let alone provided an explanation supporting the reason for the overrun. Since the Iatan 1 cost overruns are not identified, let alone explained, the Commission ordered invoice review cannot be focused primarily on the invoices or journal entries that caused the cost overruns. As a consequence, Staff had to greatly expand the audit scope reviewing secondary information to pinpoint the areas causing the cost overruns in either the construction or indirect costs functions of the Iatan 1 AQCS project.

Staff has had to conduct its audit searching for alternative approaches to evaluate the prudence of invoices and journal entries charged to Iatan related to the cost overruns.

7. Cost Overruns

The comparison of the current forecast of project costs to its control budget showed that the Iatan 1 AQCS segment as well as the Iatan 2 segment of the Iatan Project will experience cost overruns. KCPL supplied Staff with a Control Budget Estimate (CBE) as its compliance with its Regulatory Plan obligation to develop a definitive estimate as a baseline for its Cost Control System. Staff intended the definitive estimate in the Regulatory Plan to be used as a baseline to identify any overruns that would need an explanation if an overrun actually occurred in the future. KCPL discussed its Cost Control System with the Staff on January 22, 2007. This meeting provided the CBE for Iatan 2 segment but did not include the Iatan 1 AQCS CBE. Schedule 10 attached to this Report contains the material provided to Staff at this meeting as well as illustrates the absence of an Iatan 1 CBE. Staff received the Iatan 1 CBE amount on February 15, 2007 as the CBE totals were included in the Fourth Quarter 2006 Strategic Infrastructure Investment Status Report distributed on this date. Staff discovered a detailed Iatan 1 CBE was attached to the Burns and McDonnell contract and has used this document for purposes of this audit. Schedule 11 is a copy of the Iatan 1 AQCS CBE used by Staff for this audit

KCPL later replaced its Iatan 1 AQCS CBE with a reforecasted or current budget amount

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of

its CBE. The following

table provides detail to assist in highlighting the specific areas of Iatan 1 AQCS segment where
the primary cost impacts of the factors causing the cost overruns over the control budget are
shown:

 The above table shows that the Iatan 1 AQCS cost overruns primarily occurred in two areas. These areas are construction and indirect costs. The above table also shows that cost savings in the procurement area in conjunction with the Iatan 1 AQCS segment were inadequate to offset the overruns in the construction and indirect costs areas. The CBE contingency was actually increased to from the CBE contingency of The contingency remaining at May 31, 2009. In order to better understand the information contained in the reports that provided the information used for the table above, Staff requested KCPL's definition for the four (4) areas (i.e. Procurement, Construction, Indirects, and Contingency) of costs contained in the above table. KCPL's response provided the following definitions:

"Procurement category consists of plant systems or equipment purchased by KCP&L or by an authorized KCP&L representative to be installed during the construction phase.

Construction category consists of installation of plant systems or equipment purchased during the procurement phase. This category also contains furnish and erect contracts.

Indirects category consists of costs that are not associated with direct construction or procurement, but incurred to support the construction or

procurement efforts. i.e., project management, temporary facilities, utility costs, and etc.

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Contingency category consists of funds for unforeseeable elements of cost within the defined project scope." vi

The KCPL Regulatory Plan contained a provision that in Staff's view were designed to facilitate an audit of cost overruns in the event any of the Regulatory Plan projects exceeded their definitive estimate. The KCPL Regulatory Plan contained a requirement that KCPL must develop a definitive estimate and maintain a Cost Control System that identifies and explains any cost overruns over this definitive estimate. After Staff's experience with the construction audits of Wolf Creek and Callaway nuclear stations, Staff understood the significance of a definitive estimate versus other types of estimates that are available before a definitive estimate is developed. Staff experienced the level of difficulty to track costs, especially in the event of cost overruns, with a budget that lacked the specificity of a definitive estimate. In the Wolf Creek and Callaway construction audits reconciliation packages were created to identify and explain the cost overruns that occurred on those projects. It was Staff's intent to avoid a repeat of that experience by making current identification and explanations a feature of Regulatory Plan projects. KCPL's Comprehensive Energy Plan Construction Projects Cost Control System was attached to the rebuttal testimony of Steven Jones as Schedule SJ-1. Under section 3.1 Cost Control on page 8 of 30, it states the "The Project team will develop a Definitive Estimate for each Project that will be [sic] provide an analytical baseline for evaluating Project costs." At the end of this paragraph it states that "The Definitive Estimate will be used to establish each Project's Control Budget."

Staff found that KCPL did not develop a Definitive Estimate or a control budget estimate based on a Definitive Estimate for the Iatan 1 AQCS segment. Staff found that KCPL failed to maintain a Cost Control System that identifies and explains the Iatan 1 AQCS cost overruns.

Staff discovered that it would need an alternative approach to identify the factors causing the cost overruns that would be less accurate and more time consuming than the process Staff bargained for in the Regulatory Plan.

KCPL discovered that the Iatan 1 AQCS CBE would be exceeded within eight months of its use. The Iatan 1 AQCS CBE began being used on the Iatan Project on December 1, 2006. Iatan Project personnel were instructed to use the change order process for any changes to the budget^{vii}. The July 2007 Iatan 1 AQCS Report noted that actual costs would exceed the Iatan 1 AQCS CBE under the best scenario. Once the CBE was known to be exceeded, a higher budget (reforecast budget) was needed for cost control for the remaining portion of the Iatan 1 AQCS segment as well as serve as a real test for the Iatan Project Cost Control System to be able to track cost overruns with documentation to explain their justification. In addition, effort would be needed to verify whether the Cost Control System would be able to identify and explain cost overruns and was actually performing that function.

KCPL based its reforecasted budget upon a listing of Risks and Opportunities (R&O) items that KCPL began to itemize and estimate when Mr. David Price was in a leadership position relative to the Iatan Project. These items were introduced to the Iatan Project as an ongoing risk assessment of the Iatan 1 AQCS and Iatan 2 segments. The R&O items were further developed and used to modify the CBE by the aggregate impact of these estimates to determine a new Iatan 1 AQCS budget (aka current budget). Schedule 12 attached to this Report is an exhibit (209) from the Great Plains Energy's (GPE) acquisition of Aquila, Inc. in Case Number EM-2007-0374. This schedule shows the listing and relative amounts for the R & O items used to create the current budget.

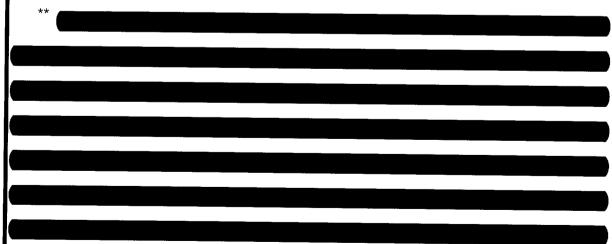
The actual costs charged to the Iatan 1 AQCS segment related to individual R&O items were not captured, thus resulting in an inability in the Iatan Project Cost Control System to identify the impact these items had, if any, on the Iatan 1 AQCS cost overruns. Since cost overruns occur when actual costs exceed budget, a tracking system designed to identify and explain cost overruns needs to capture the actual costs related to each item identified as causing the cost overrun as well as identify the CBE treatment for these items. In some circles of KCPL there are no cost overruns for the Iatan 1 AQCS because the actual costs are expected to be less than the current or reforecasted budget.

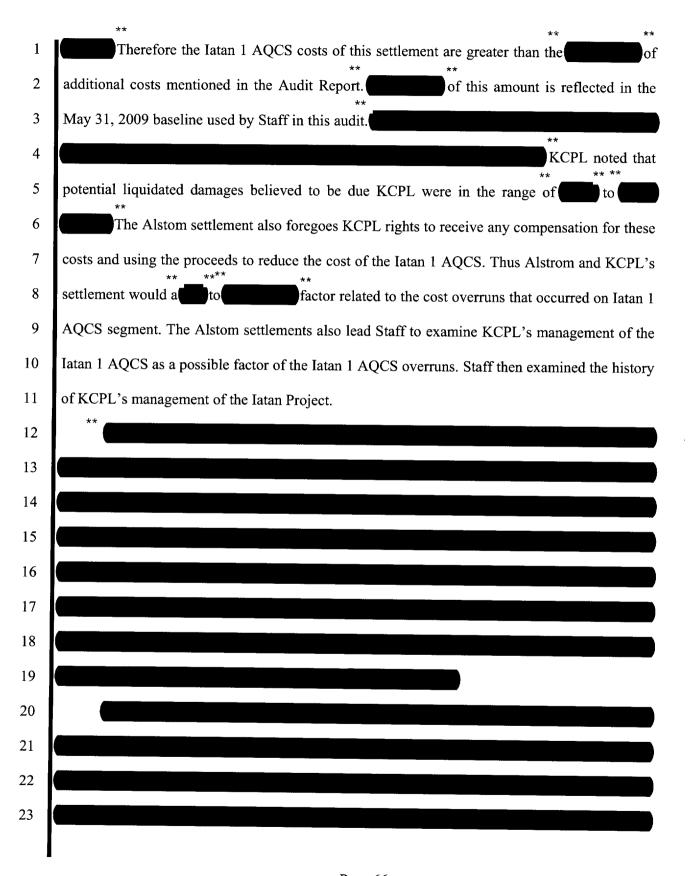
Staff was provided during and for the Iatan 1 AQCS project, copies of change orders in excess of \$50,000. A change order (CO) is defined in KCPL's Change Management Process "a legally binding agreement between two parties. The CO will supersede the Contract when approved." As of November 11, 2009, the Staff has received a list of Iatan 1 change orders in excess of \$50,000. There were change order increases of and change order resulting in an overall net increase of Thus the change orders received by Staff to date would not explain any Iatan 1 AQCS cost overruns since the net increase is less than the Iatan 1 AQCS CBE contingency of Without details regarding the development of the Iatan 1 AQCS contingency, Staff cannot match which change orders were and were not included in the

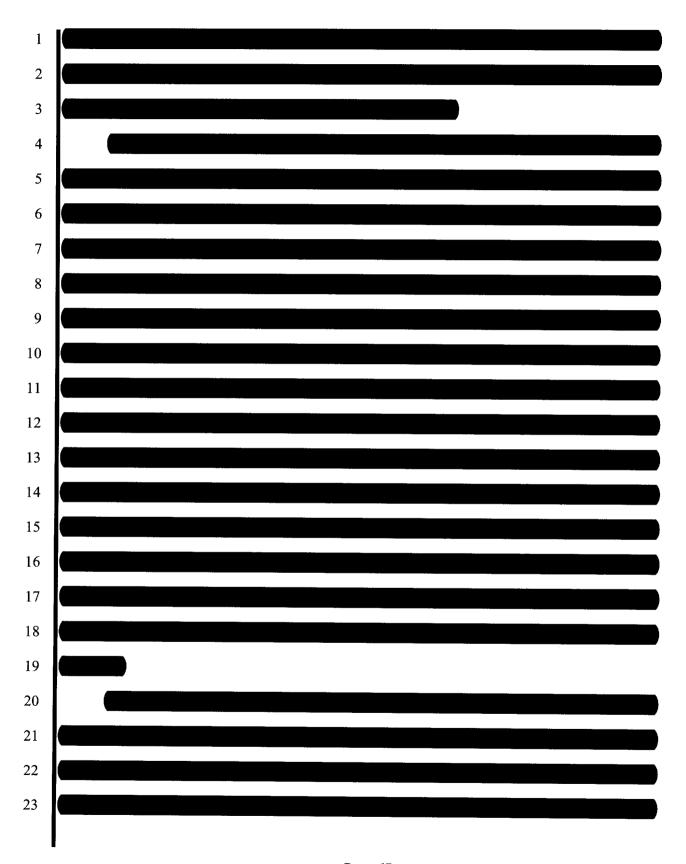
Staff's audit plan was modified to include acquisition and analysis of fundamental source documentation (e.g. Alstom and Kiewit correspondence, David Price e-mails, Alstom and Burns and McDonnell monthly reports) to verify the consistency of general statements or representation about the Iatan 1 AQCS overruns not supported by change order documentation. The David Price e-mails were also acquired to supplement Staff search for the cause of the

cost overruns since the David Price period has been generally referred as a period when the	latan
Project was working through its past issues and confidence was building on its current direct	tion.
The David Price R & O approach was used to develop the current budget. KCPL's delay i	1 the
provision of the David Price material prevented Staff from being able to complete its analyst	is of
the content of this material at this time.	
Alstom is the dominant vendor for the Iatan 1 AQCS segment. The Alstom invoice	total
(approximately is over six (6) times greater than the second highest vendor, w	hich

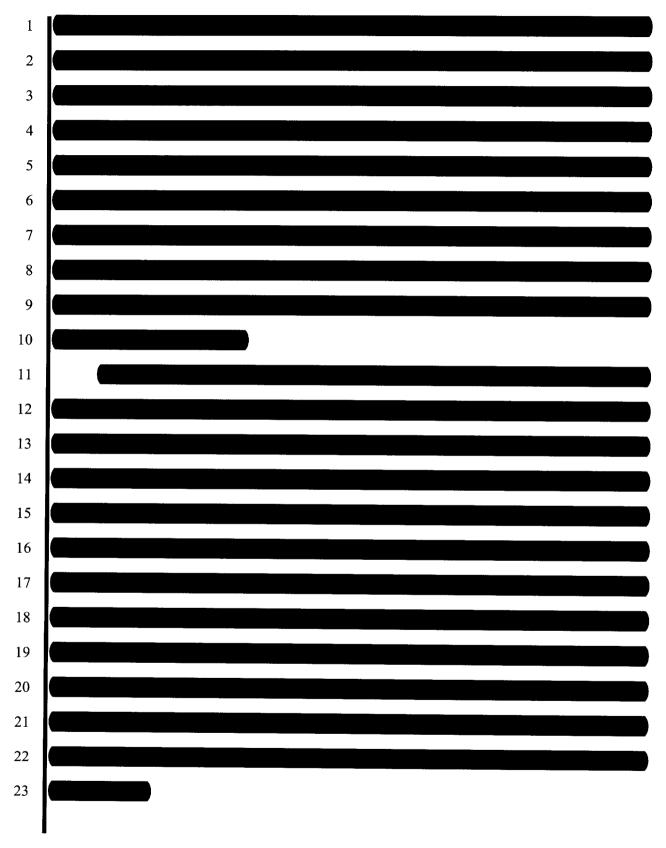
(approximately is over six (6) times greater than the second highest vendor, which kiewit with approximately Since the largest amount of cost overruns occurred in the construction area. Alstom was selected for further examination. Staff found a significant settlement with Alstom that would not have been in the CBE. In addition, the settlement has a condition that KCPL forego its claims against Alstom for costs incurred as a result of Alstom's latan 1 AQCS work. Since KCPL was willing to settle its claims for a cash payment to Alstom as well as forego significant claims against Alstom. Staff examined the Iatan Project documentation to look for reasons that KCPL would be in a position for it to pay Alstom for poor performance on the Iatan AQCS segment of the Iatan Project and forego its claims for Alstom impacts on the project.



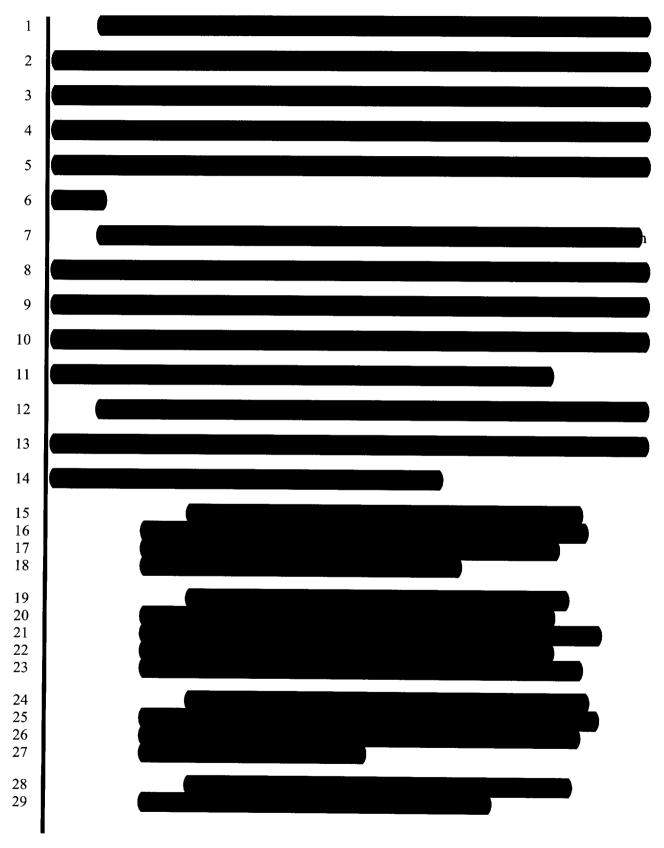




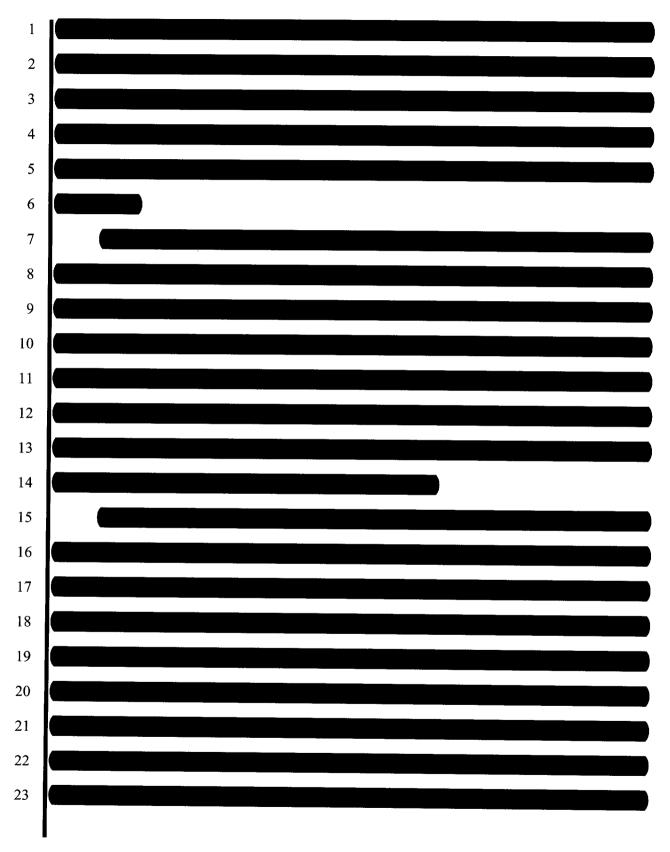
- Page 67 -



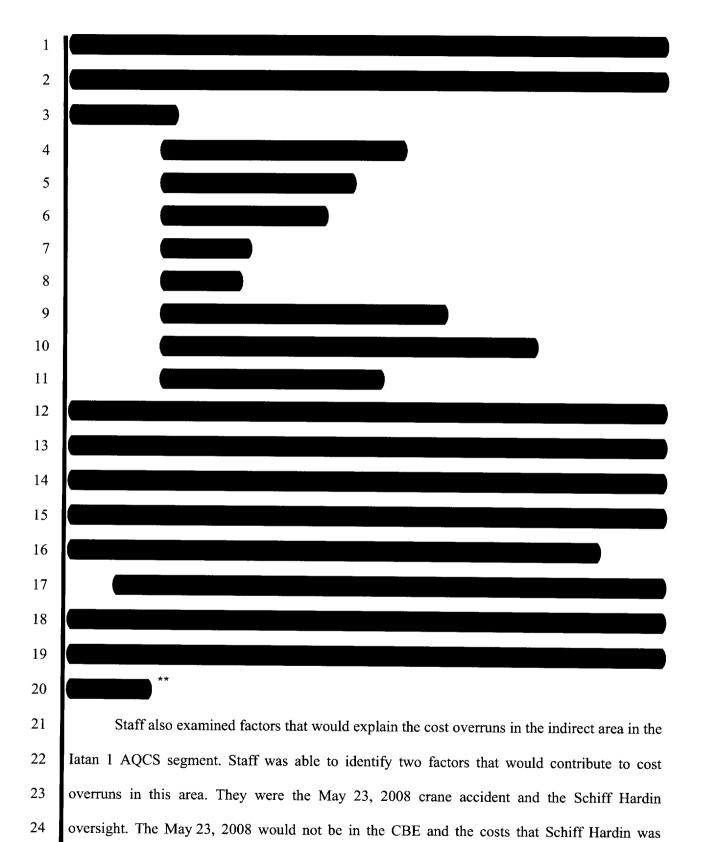
- Page 68 -



- Page 69 -



- Page 70 -



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On May 23, 2008 a crane which was being operated at the Iatan 1 construction site collapsed resulting in the death of a contract employee (the "Crane Incident"). As a result of the Crane Incident, KCPL has charged over

Schiff Hardin, LLP is a general practice law firm that has been assisting KCPL in its project management duties at Iatan 1. KCPL has paid Schiff Hardin a significant amount of money for its services and charged this cost to both the Iatan 1 environmental upgrades and Iatan common plant project costs. Schiff Hardin has testimony filed that it was engaged by KCPL: (a) to help KCPL develop project control procedures to monitor the cost and schedule for the infrastructure projects contained in KCPL's Comprehensive Energy Plan (CEP); (b) to monitor the CEP's progress and costs, including the review and management of change order requests; (c) to negotiate contracts with vendors; and (c) to resolve disputes with vendors that might arise. In an attempt to evaluate the appropriateness and prudence of the Schiff Hardin costs, the Staff has issued Data Requests seeking information it needs to perform its audit and review. As noted below in the Status of Discovery section, KCPL has made the determination that it will withhold what the Staff believes is relevant information under the argument that such information is protected by attorney-client privilege and/or attorney work product doctrine. Subsequent data indicates that Schiff Hardin has significant exceeded the Iatan 1 control budget amount for its services. Thus Schiff is a contributor to the cost overruns that its services were intended to avoid. Schiff's costs (approximately) are seven (7) times greater than traditional audit services provided by Ernst & Young (approximately

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8. Inappropriate Charges

Inappropriate charges were found to occur at the highest level of the Company and the Iatan Project increasing the concern and probability regarding the level of inappropriate charges contained in the Iatan 1 AQCS investment or common plant needed to operate Iatan 1 after the its AQCS was placed in service. The audit encountered the "red flag" events where personal expenses were charged to the Iatan Project by high level KCPL personnel and KCPL has resisted providing information to determine the extent that the problem exists and magnitude of the problem regarding personal mileage charges to Iatan.

There was a continuation and expansion of the problem noted in Staff testimony in **

KCPL's previous two rate cases, regarding KCPL's officer expense report process.

the

Staff saw no improvement in KCPL's most recent rate case, Case No. ER-2009-0089. Staff noted inappropriate and unreasonable expenses charged to the Iatan 1 project by at least three KCPL officers having authority positions over the Iatan 1 AQCS project.

During the rate case audit this case, Staff found a \$405 lunch charge to Iatan 2 indirect costs. KCPL was charging a portion of Iatan 2 Indirect Costs for Construction Management as of December 2008 to the Iatan Project Common Plant KCPL was seeking to include in its rate base. As a consequence approximately twenty-one percent (21%) of the lunch charge would be charged to the Iatan Project Common Plant Estimate and approximately thirteen and a half percent (13.5%) of the lunch would be included in the Iatan Project Common Plant needed to operate Iatan 1.

Approximately sixty-four percent (64%) of the Iatan Project Common Plant was in service by April 30, 2009 and therefore determined to be needed to operate Iatan 1. KCPL

initially objected to the provision of information regarding Iatan 2 on the basis of there was no relevance to the costs it was seeking in this case (Iatan 1 AQCS and Iatan Project Common Plant). Staff received this objection on February 11, 2009. KCPL used this objection to delay provision of the information for Staff evaluation until May 12, 2009 after all Staff's filing dates had expired. The inappropriate charge was removed from Iatan 2 on February 11, 2009. KCPL however did not remove the AFUDC that KCPL had recorded for itself and thus allowed this cost to continue to compound through the project.

KCPL's internal control system does not allow the charging of an inappropriate cost to the Iatan Project by the action of one individual because all such costs require the employee or vendor to first request payment of an inappropriate charge (e.g., personal expenses) or improper coding to the Iatan Project for the non-Iatan Project costs. Such a request needs another KCPL employee to approve the payment or charging request. Therefore, at least two individuals must be involved in the occurrence of an inappropriate costs being charged to the Iatan Project.

The \$405 Iatan 2 lunch charge experience illustrates four levels of concern. One, KCPL is recording costs for inappropriate items for the Iatan Project. Two, KCPL's internal control system is failing to prevent the inappropriate charges to the Iatan Project. Third, KCPL engages in stonewalling tactics to reduce the amount of time Staff will have to evaluate and react to information that KCPL does want Staff to have. Four, KCPL conducts no examination of the issue internally to determine the extent and impact of the inappropriate activities.

The second level of concern indicates a shortfall of KCPL's senior management compliance with KCPL's own internal control system. KCPL policies and procedures related to item are adequate to prevent the inappropriate if the procedures had been followed by KCPL's executives. Description of the steps needed for the inappropriate charge to Iatan to occur

illustrate how elaborate nature of KCPL's internal control system and that at least two employees must fail in their responsibilities for Iatan 2 to be charged for an inappropriate item. The failure is noteworthy in that the KCPL control requires more than one employee to fail in their responsibilities for the inappropriate charge to occur to an Iatan 2 work order.

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Initially the senior manager, cardholder, should not have charged a personal expense to his KCPL Travel and Entertainment (T&E) credit card. KCPL policy and procedures state personal charges that are not directly associated with business travel and/or a business purpose are not allowed to be charged to the T & E card. Since KCPL pays these charges, the employee is required to submit a signed and approved expense report for T & E charges before the last working day of the month in which the employee receives a copy of the credit card statement. In this case the employee, did not sign the expense report until June 4, 2007, for February, 2007 charges. The Expense Report copy indicates that the Payroll Department processed the Expense Report on June 15, 2007; therefore, the submittal of a signed and approved Expense Report must have occurred on or before June 15, 2007, but no earlier than June 2, 2007. This timeframe is likely after the last working day of the month in which the senior manager received a copy of the credit card statement for the February 2007 charges and thus is not in compliance with KCPL's Travel & Entertainment (T&E) Policies & Procedures. These Policies and Procedures indicate that failure to comply with these guidelines may, at the Company's discretion; result in any unreported expenses being deducted from an employee's payroll check after the deadline has passed, and/or result in the cardholder's card being revoked. This option must not have been invoked since the senior manager had to issue a check to KCPL to reimburse the Company for a personal expense which would be unnecessary if KCPL had deducted the T &E charge from the senior manager's payroll check. Finally for this reimbursement to occur, the senior manager

needed to indicate that this personal expense was a business meal in which they were required to keep a copy of meal and food receipts over \$25 with a notation of the business purpose and individuals. Therefore, under KCPL's control system, an employee must represent that the personal expense was instead a business cost for the stated business purpose on the Expense Report. If the senior manager had represented that the charge was a personal expense, then KCPL should have sought reimbursement from the senior manager.

KCPL's internal control system includes responsibilities for the employee's manager/supervisor to prevent inappropriate reimbursements from being charged to projects such as Iatan 2. Managers should continuously verify business need and appropriate business usage of all cards issued to their direct reports. On a monthly basis, managers should check and review purchases, verify proper documentation, receipts, and business appropriateness of all transactions. For purchases determined to be inappropriate managers must: (1) ask for the cardholder to reimburse the company, and (2) determine if disciplinary action needs to be taken against the cardholder, ranging from suspension of the card to termination of employment. Managers are responsible for ensuring proper record keeping requirements for a T & E card are met. The recordkeeping requirements for a T & E card are that T & E expenses are documented on employee expense reports, and receipts and cardholder statements are attached to the expense report. The cardholder should gather all receipts for monthly expenses reconcile them to the statement and then tape them to an 8.5" x 11" sheet of paper. Supervisors are responsible to review and sign expense reports, indicating approval of the transactions and confirming accuracy of account coding distribution. Thus, the manager should have reviewed the documentation.

Schedule 14 attached to the Report is a list of the inappropriate or questionable costs discovered during the audit, excluding those costs that are attributed to the Senior VP – Supply

position. The Senior VP - Supply position costs were examined separately for a pattern of
systemically charging expense items to the Iatan 2 to gain the advantage of capital versus
expense recognition, as well as a 45.29% reimbursement of these costs from the other partners to
the Iatan 2 segment.

During the audit Staff found a pattern of a KCPL officer that consistently charged Iatan 2 for items that should have been charged to KCPL expense accounts. Schedule 15 attached to this Report is a schedule produced from Staff's Review. The schedule indicates a few Iatan charges that Staff noted for various reasons. The Schedule notes three (3) instances where the same items appears twice in the individual's Expense Reports.

After Staff discovered a significant number of inappropriate charges and discovered that it did not have time to audit the Iatan Project to determine the full extent of these charges, Staff developed a breakdown of the of costs being examined to gain a perspective of the magnitude different types of costs that comprise the Iatan 1 AQCS costs that are the subject of this audit. The following table provides a breakdown of the of Iatan 1 AQCS costs by the type of costs that comprise this total:

Cost Type @ May 31, 2009	Dollars
Vendor Invoices **	**
Allowance for Funds used During Construction (AFUDC) **	**
Site Allocation Transfer **	**
Accruals **	**
Labor & Loadings **	**
Misc Adjustments **	**
Transfer between 1 & 2	**
Retention **	**
Property Tax Accrual **	**
Audit Services **	**
Property Tax **	**
Procurement Cards (P Cards) **	**
Materials **	**
Fleet **	**
Use Tax **	**
Value Link **	**
**	**
Insurance **	**
Cash Receipts **	**
Total **	**

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The KCPL expense report charges would be a portion of the of labor & loading

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charges shown above. The expense report charges would be a fraction of this amount. Staff now

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knew that the full exposure to these types of inappropriate charges was a percentage of the

that would need to be addressed in further audits.

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ⁱ Rebuttal Testimony of Steven Jones in Case Number Er-2009-0089, p.25 line 19 through p.26 line 2 ⁱⁱ Iatan 2 Cost Summary Report April 09 line 67

Mr. Downey at page 8, lines 1-12 of his rebuttal testimony identified those who have served on the Executive Oversight Committee (EOC) as the following: himself; Terry Bassham, Executive Vice President and Chief Financial Officer; Chris Giles, Vice President – Regulatory Affairs; William Riggins, General Counsel and Chief Legal Officer; Steve Easley, formerly Senior Vice President – Supply; Lora Cheatum, Vice President – Procurement and at various times later, John Marshall, Executive Vice President Utility Operations, Barbara Curry, Senior Vice President – Human Resources; Michael Cline, Vice President – Investor Relations and Treasurer, and Lori Wright, Vice President and Controller. He said that David Price was on the EOC during his tenure as Vice President of Construction and was succeeded in May of 2008 by Carl Churchman and explained that other non-executive individuals have been included in the meetings for information purposes, such as Brent Davis and the other CEP Projects' project managers, Maria Jenks, who is KCPL's Director of Audit Services, and others as necessary.

Mr. Downey in his rebuttal testimony at page 4, lines 4-17 and page 6, lines 11-13 in Case No. ER-2009-0089 described the resources used by KCPL's Executive Management (Chairman, President, Chief Operating Officer, Chief Financial Officer and the Executive Vice President) to oversee the Iatan Project. He said that KCPL created the EOC from its Senior Management (same individuals as KCPL's Executive Management plus KCPL's other Vice Presidents) ranks to provide oversight from a management perspective. Mr. Downey related that the EOC engaged external oversight from Schiff Hardin LLP (Schiff). He testified that in addition, KCPL's Internal Audit Department, as supplemented by a consulting group from Ernst & Young (E&Y), provides both Senior Management and the KCPL's Board of Directors with oversight of the Iatan Project.

iv See Response to Staff Data Request 819; part a.

^v See Response to Staff Data Request 825; part a.

vi See Response to Staff Data Request Number 819

vii See Response to Question number 27, December 1, 2006 Plan of the Day meeting minutes

viii See Schedule SJ-3 p 73 of the rebuttal testimony of Steven Jones in Case Number ER-2009-0089.

SCHEDULE 1 IN ITS ENTIRETY CONTAINS HIGHLY CONFIDENTIAL INFORMATION NOT AVAILABLE TO THE PUBLIC ORIGINAL FILED UNDER SEAL

[¶ 15,108]

106 Completed construction not classified—Electric (Major only).

At the end of the year or such other date as a balance sheet may be required by the Commission, this account shall include the total of the balances of work orders for electric plant which has been completed and placed in service but which work orders have not been classified for transfer to the detailed electric plant accounts.

NOTE: For the purpose of reporting to the Commission the classification of electric plant in service by accounts is required, the utility shall also report the balance in this account tentatively classified as accurately as practicable according to prescribed account classifications. The purpose of this provision is to avoid any significant omissions in reported amounts of electric plant in service.

[¶ 15,109]

107 Construction work in progress—Electric.

- A. This account shall include the total of the balances of work orders for electric plant in process of construction.
- B. Work orders shall be cleared from this account as soon as practicable after completion of the job. Further, if a project, such as a hydroelectric project, a steam station or a transmission line, is designed to consist of two or more units or circuits which may be placed in service at different dates, any expenditures which are common to and which will be used in the operation of the project as a whole shall be included in electric plant in service upon the completion and the readiness for service of the first unit. Any expenditures which are identified exclusively with units of property not yet in service shall be included in this account.
- C. Expenditures on research, development, and demonstration projects for construction of utility facilities are to be included in a separate subdivision in this account. Records must be maintained to show separately each project along with complete detail of the nature and purpose of the research, development, and demonstration project together with the related costs.

[¶ 15,110]

108 Accumulated provision for depreciation of electric utility plant (Major only).

- A. This account shall be credited with the following:
- (1) Amounts charged to account 403, Depreciation Expense, or to clearing accounts for current depreciation expense for electric plant in service.
- (2) Amounts charged to account 421, Miscellaneous Nonoperating Income, for depreciation expense on property included in account 105, Electric Plant Held for Future Use. Include, also, the balance of accumulated provision for depreciation on property when transferred to account 105, Electric Plant Held for Future Use, from other property accounts. Normally account 108 will not be used for current depreciation provisions because, as provided herein, the service life during which depreciation is computed

¶ 15,108

Staff Proposed Calculation for Indirect Assignment for latan Project Common Plant to Operate latan I

Source	latan 1 AQCS May 2009 Cost Portfolio			KCPL Worksheet				latan 2 Status Report May 2009			KCPL Worksheet			
	*	*	*	*	*	* *	*	*	*	*	*	* * *	*	*
latan 1 Actual Construction Expenditures	NUMBERS	latan 1 AQCS B&McD Engineering @ 4-30-09 WBS 5038	latan 1 AQCS Actual Construction Costs with B&McD engineering	latan Project Common Costs in latan 1 AQCS Project and in service by 4-30-09		latan 1 Indirects Actual Costs at May 31, 2009 less B & McD Engineering latan 1 Indirect Costs attributable to the latent Project Common Plant Estimate	contained in the latan 1 AQCS Project	latan 2 Actual Construction Expenditures at 4/30/2009	latan 2 AQCS B&McD Engineering @ 4-30-09 WBS 300	latan 2 Actual Construction Costs with B&McD engineering WBS 300 @ 4/30/2009	latan Project Common Costs in latan 2 Project and in service by 4-30-09	latan 2 Indirects Actual Costs at April 30, 2009 less B & McD Engineering	latan 2 Indirect Costs attributable to the latan Project Common Plant Estimate in service by 4-30-09 and contained in the latan 2 Project	Total latan Project Indirect Assigned to latan Project Common Plant in service by 4-30-09
Line	-							7						



Law Department

Victoria Schatz

Corporate Counsel Telephone: 816-556-2791 Facsimile: 816-556-2787

Victoria.Schatz@kcpl.com

December 22, 2009

Via E-Mail and U.S. Mail
Ms. Jaime Ott
Missouri Public Service Commission
200 Madison Street, Suite 800
Jefferson City MO 65102

Re: Missouri Public Service Commission Staff's Subpoena Duces Tecum issued on

December 10, 2009

Dear Jaime:

As you know from our telephone discussions, Kansas City Power & Light ('KCP&L) was personally served on December 14, 2009 with Missouri Public Service Commission Staff's ("Staff") Subpoena Duces Tecum issued on December 10, 2009 requesting production of a document dated December 7, 2005 regarding "Budget Proposal for Comprehensive Energy Plan Project" submitted to William H. Downey from Kenneth M. Roberts ("Subpoena"). Since the Subpoena did not contain a return date, we agreed to a return date of December 24, 2009.

The document responsive to the Subpoena has previously been provided to Staff in response to Data Requests 0411 and 0413 in redacted format, as it contains information protected by the attorney-client and work product privileges. To the extent necessary, KCP&L objects to the production of privileged information and preserves all protections of asserted privileges. Without waiving the aforementioned and in order to fully comply with the Subpoena, another copy of the redacted document is attached.

Please let me know if you should have any questions.

Victoria Sehatz

VS/djs Attachment

SCHEDULE 4, PAGES 2 THROUGH 12 CONTAINS HIGHLY CONFIDENTIAL INFORMATION NOT AVAILABLE TO THE PUBLIC ORIGINAL FILED UNDER SEAL

SCHEDULE 5 IN ITS ENTIRETY CONTAINS HIGHLY CONFIDENTIAL INFORMATION NOT AVAILABLE TO THE PUBLIC ORIGINAL FILED UNDER SEAL

CONFIDENTIAL MEMORANDUM

TO:

Stephen T. Easley

FROM:

Kenneth M. Roberts

Eric S. Gould

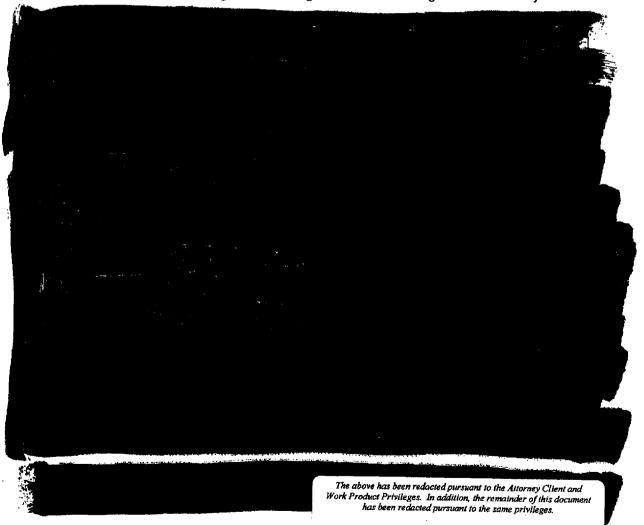
RE:

Summary of latan 2 Contingency Analysis

DATE:

October 18, 2006

The following is a brief summary of Schiff's view of the Project contingency for latan 2. The Special Report on the Cost Estimate that we provided to you in today's meeting describes this analysis in detail. For purposes of clarifying the position we presented in the 10/18 meeting, the following is an "order of magnitude" summary:



Schiff Hardin LLP, 6600 Sears Tower, 233 South Wacker Drive, Chicago, Illinois 60606-6473 Telephone: (312) 258-5500 Facsimile: (312) 258-5600

Page 1 of 5

REVISED PRIVILEGE LOG Dated: November 17, 2009

(CASE #ER-2009-0089)

ļ		Missouri	Missouri Public Service Commission	ommission		
	DATE	RECIPIENT(S)	၁၁	AUTHOR(S)	SUBJECT	PRIVILEGE/PROTECTION/ OBJECTION
	0490 10/18/2006	10/18/2006 Stephen Easley		Kenneth Roberts	Summary of latan 2	Attorney-Client/
	0490 10/24/2006	10/24/2006 Stephen Easley		Kenneth Roberts	Memo to Board of	Work Product Attorney-Client/
0490	3/14/2008 Williar	William Riggins		Kenneth Roberts	latan 1 & 2 Cost	Attorney-Client/
					Estimate as of January 18, 2008 and	Work Product
					Preparation for	
					Price	
	11/23/2005	0413 11/23/2005 Michael Chesser William Downev		Schiff Hardin LLP	latan 2 Project Current	Attorney-Client/
0413		12/7/2005 William Downey		Kenneth Roberts	Budget Proposal for	Attorney-Client/
					Comprehensive Energy Work Product	Work Product
					नवा नागुल्हा	
0411	11/23/2005	11/23/2005 Michael Chesser		Schiff Hardin LLP	latan 2 Project Current	Attorney-Client/
	12/7/2005	12/7/2005 William Downey		Kenneth Roberts	Procurement Options Budget Proposal for	Work Product Attornev-Client/
					Comprehensive Energy Work Product	Work Product
			-		Plan Project	
	11/23/2005	0430 11/23/2005 Michael Chesser		Schiff Hardin L. P	latan 2 Project Current	Attorney-Client/
		William Downey				Work Product
	3/27/2006 William	William Downey	John Grimwade	Kenneth Roberts		Attorney-Client/
		Stephen Easley	Terry Murphy		g	Work Product
		lerry bassnam Lora Cheatum			Contracting Strategy	
		במום כווכמותווו				

PRIVILEGE/PROTECTION/ OBJECTION	Attorney-Client/	Attorney-Client/	Attorney-Client/ Work Product		Attorney-Client/	Work Product	Attorney-Client/	Work Product			Attorney-Client/ Work Product			Attorney-Client/	Work Product	Attorney-Client/	Work Product
SUBJECT	Burns & McDonnell	B&M Meeting Notes	Comments to the Draft Contract for the	Balance of Plant at latan Station Unit 1 and Unit 2	Draft Contract for the	Datan Station Unit 1	Aquila Comments to	the Draft Contract for	the Balance of Plant	and Unit 2	Comments to the Draft Contract for the	Balance of Plant at	latan Station Unit 1 and Unit 2	Kiewit Schedule Issues		Kiewit Contract -	i anking Points
AUTHOR(S)	Virgil Montgomery	Virgil Montgomery	Virgil Montgomery Carrie Okizaki		Virgil Montgomery		Carrie Okizaki				Virgil Montgomery Carrie Okizaki			Carrie Okízaki	Eric Gould	Kenneth M. Roberts	Eric Gould
: 	Kenneth Roberts		David Price Kenneth Roberts		David Price Kenneth Roberts		David Price	Kenneth Roberts			David Price Kenneth Roberts			Steve Jones	Terry Foster Ken Roberts Jim Wilson		
RECIPIENT(S)	1/29/2006 William Riggins	1/23/2007 William Riggins	Steve Easley		9/11/2007 William Riggins Gerald Reynolds		10/1/2007 Max Sherman				Steve Easley			David Price		William Downey David Price	
DATE			8/30/2007 Steve		9/11/2007		10/1/2007				10/1/2007 Steve		:	10/15/2007 David		10/24/2007 Williar David	
DATA REQUEST NO.	0342	0342	0363		0363		0363				0363			0363		0363	

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REQUEST NO.		RECIPIENT(S)	33	AUTHOR(S)	SUBJECT MATTER	PRIVILEGE/PROTECTION/ OBJECTION
0363	10/28/2007	10/28/2007 William Riggins	Kenneth Roberts	Carrie Okizaki	Draft Contract for the	Attorney-Client/
		Lora Cheatum David Price	Gerald Reynolds		Balance of Plant at latan Station Unit 1	Work Product
0363	2/13/2008	2/13/2008 William Downey		Carrio Okizaki	and Unit 2	1 1 1
		Terry Foster		Eric Gould	Evolution of Article 8 Attorney-Clier (Note: Date and header (Work Product	Attorney-Client/ Work Product
	···			·	error on 2nd page and	
0363	2/28/2008	2/28/2008 William Downey		Kenneth Roberts	Inereatier)	A 44 - 11 - 11 - 11 - 11 - 11 - 11 - 11
				Carrie Okizaki	Storage Issue	Attorney-Client
0363	3/16/2008 Willia	William Riggins		Carrie Okizaki	Major latan Contracts	Attomey-Client/
					(Alstom, Kiewit, Kissick, Burns & McDonnell	Work Product
				_	Toshiba Automatic	
					Systems, Inc., Pullman)	
0363	4/4/2008 Jonat	Jonathan Marke		Vonnoth Date de	- 1	
		Solicali Malks		Nennern Roberts	-5	Work Product
				Carrie Okizaki	16, 2008 Facilitation	Mo. Rev. Stat. § 435.014
				Elic Gould	With KCP&L, Alstom,	
0363	40,0000				and Kiewit	
3	10/8/2008	IO/8/2006 Carl Churchman Gerald Revnolds	Kenneth M. Roberts	Virgil Montgomery	Target Price Contract	Attorney-Client/
0363	10/23/2008	10/23/2008 Carl Churchman		Virgil Montromen	With Niewit	Work Product
				Coming Original	News Change Older	Altorney-Cilent/
				Carrie Okizaki	Implementation of the	Work Product
					Schedule	
0363	3/20/2009	3/20/2009 Carl Churchman	Kenneth Roberts	Carrie Okizaki	Analysis of the	Attorney-Client/
			Gerald Reynolds	Eric Gould	Contract for the	Work Product
				Mandy Schermer	Balance of Plant at	
					latan Station Unit 1	
0363	7/1/2009	7/1/2009 William Downey		T	and Unit 2	
	2	Carl Churchman		2	gotiation	Attorney-Client/
				Callie Okizaki Eric Gould	Strategy	Work Product
			T			

DATA				-		_
QUEST No.		RECIPIENT(S)	ខ	AUTHOR(S)	SUBJECT	PRIVILEGE/PROTECTION/ OBJECTION
0370		11/6/2006 Stephen Easley	Brent Davis	Kenneth Roberts	Award of Foundations	Attorney-Client/
0370	ı	1/31/2007 William Riggins	Kenneth Roberts	Virgil Montgomery	Fackage Kissick/KCPL Terms	Work Product Attornev-Client/
					and Conditions for the	Work Product
					Purchase of Service	
					and Material -	
					Foundations and	
0350		1			Undergrounds	
0000	o/z/zuuo stepi	Stephen Easley		Kenneth Roberts	Outline Report for	Attorney-Client/
					Executive Team	Work Product
0360	000000000000000000000000000000000000000	- 1			Meeting - June 5, 2006	
0000	6/22/2006 Brent	Davis	Kenneth	Virgil Montgomery	latan 1 SCR Pricing	Attornev-Client/
0100	0.000		Roberts	Eric Gould	Evaluation	Work Product
0320	9002/8//	//8/2006 William Riggins		Kenneth Roberts	Termination for	Attorney-Client/
				Virgil Montgomery	Convenience Costs -	Work Product
				•	December 2006	
0320	7/28/2006	7/28/2006 William Riggins	Stephen Easley	Virgil Montgomery	Contract for Engineering Attorney-Client/	Attorney-Client/
			Gerald Reynolds		Procurement and	Work Product
	•		Kenneth Roberts		Construction Services	
					for the AQC Systems	
	-				for latan Units 1 and 2	The second secon
					and the Boiler for Unit	
					2	
0350	2/16/2007	2/16/2007 William Riddins		Voncett Dalate	Ī	
		Lora Cheatum		Virgil Montgomery	EXNIBIT L to Alstom	Attorney-Client/
0350	2/19/2007			VIII WICH INCOMES		Work Product
		follows in the second		Kenneth Koberts		Attorney-Client/
				Eric Gould	Alstom -	Work Product
1					Knoxville, TN	

PRIVILEGE/PROTECTION/ OBJECTION	Attorney-Client/ Work Product	Attorney-Client/ Work Product
SUBJECT MATTER	Burns & McDonnell Agreement (Note: This is the same document as the 01/04/2006 document referenced in KCP&L's May listing, that date was a typographical error. Please also note the date 01/29/2006 on the memo should be 01/29/2007)	B&M Meeting Notes
AUTHOR(S)	Kenneth Roberts Virgil Montgomery	Virgil Montgomery
၁၁	Kenneth Roberts	
RECIPIENT(S)	1/29/2006 William Riggins	0339 1/23/2007 William Riggins
DATE	1/29/2006	1/23/2007
DATA REQUEST NO.	0339	0339

SCHEDULE 8 IN ITS ENTIRETY CONTAINS HIGHLY CONFIDENTIAL INFORMATION NOT AVAILABLE TO THE PUBLIC ORIGINAL FILED UNDER SEAL

SCHEDULE 9 IN ITS ENTIRETY CONTAINS HIGHLY CONFIDENTIAL INFORMATION NOT AVAILABLE TO THE PUBLIC ORIGINAL FILED UNDER SEAL

Schallenberg, Bob

From:

Dottheim, Steve

Sent:

Wednesday, July 15, 2009 9:19 AM

To:

Schallenberg, Bob

Subject:

FW:

Attachments:

Presentation Outline.doc; Supply MPSC_01-22-2007.ppt; 061231 BW Plan Graph.pdf; 061231 Full Schedule 100%.pdf; Budget Projection (2).xls; 10.12.06_Chart No 34a - 34c.pdf













Presentation

Supply 061231 BW Plan Outline.doc (20 K...C_01-22-2007.ppt (Graph.pdf (79 K... chedule 100%.pdf . (2).xis (86 ...

061231 Full

Budget Projection 10.12.06_Chart No 34a - 34c.pd...

Is this what you

are looking for?

----Original Message----From: Rush Tim [mailto:Tim.Rush@kcpl.com] Sent: Friday, January 19, 2007 3:05 PM

To: Foster Terry; Davis Brent; Grimwade John; Giles Chris; Turner Mary; Brenton Lyndell; Easley Steve; Blanc Curtis; Jim Fischer (E-mail)

Subject:

Here is what going to go over on Monday.

We are making 30 copies for the trip to Jefferson City.

When we go over the hard copies about Iatan 1 & 2, we will reverse the pages to address Iatan 2 first.

Tim

<< Presentation Outline.doc>>

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<<Supply MPSC_01-22-2007.ppt>>
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<<061231 BW Plan Graph.pdf>>

<<061231 Full Schedule 100%.pdf>>

<<Budget Projection (2).xls>>

<<10.12.06_Chart No 34a - 34c.pdf>>

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Presentation Outline Regulatory Plan Signatories January 22, 2007

Introduction Chris Giles

Status Update Iatan 2 (Iatan 1) Brent Davis

Level 1 and 3 schedules (cost control system) Terry Foster

Cost estimate Iatan 2 (May 06 / Dec. 06) Brent Davis

Cost control system LaCygne 1(SCR)

Earned Value Level 3 schedules John Grimwade

Other

SCHEDULE 10, PAGES 10-3 THROUGH 10-5 CONTAINS HIGHLY CONFIDENTIAL INFORMATION NOT AVAILABLE TO THE PUBLIC ORIGINAL FILED UNDER SEAL

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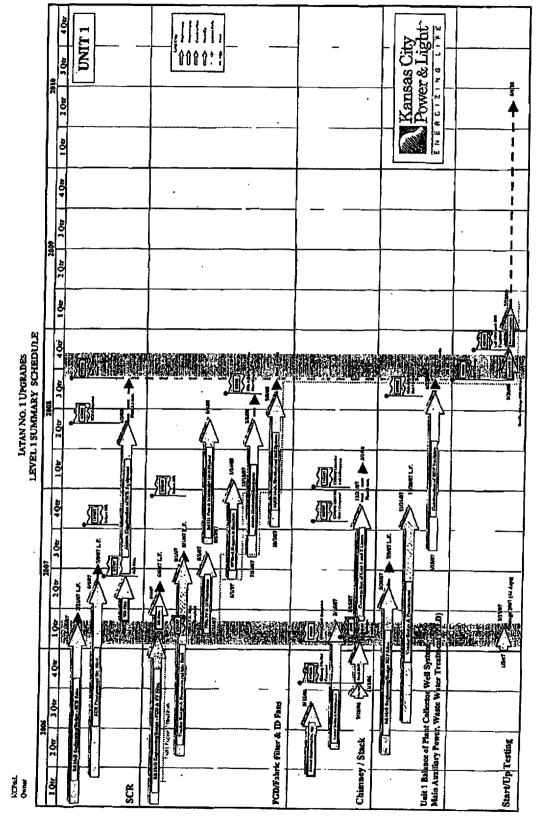
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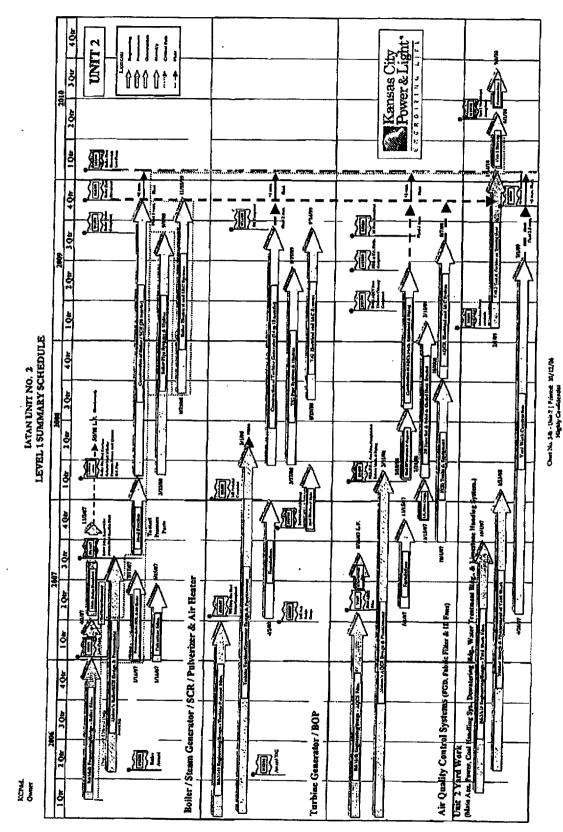
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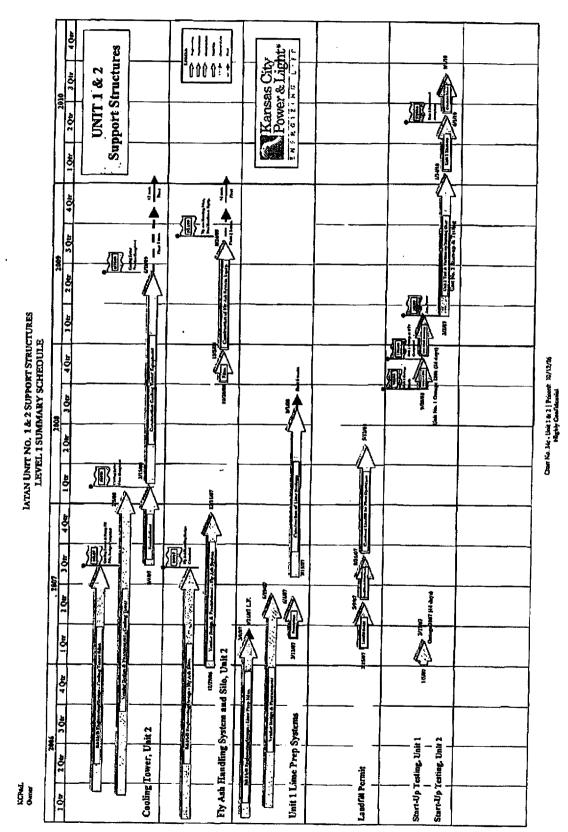
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Schedule 10-13



Schedule 10-14

SCHEDULE 11 IN ITS ENTIRETY CONTAINS HIGHLY CONFIDENTIAL INFORMATION NOT AVAILABLE TO THE PUBLIC ORIGINAL FILED UNDER SEAL



LEGAL AND ENVIRONMENTAL AFFAIRS

Curtis D. Blanc Managing Attorney - Regulatory

WRITER'S DIRECT DIAL:

2 (816) 556-2483 Facsimile: (816) 556-2787

May 15, 2008

Harold Stearley Regulatory Law Judge Missouri Public Service Commission

Re: Late-Filed Exhibit 209 (Case No. EM-2007-0374)

Judge Stearley:

During the recent evidentiary hearings in this case, counsel for the Office of Public Counsel requested of Company witness Terry Foster that the Company prepare updated risk and opportunity tables for its Iatan construction projects that include likelihood of occurrence percentages for each line item listed in the table, as well as the identity of the person or persons responsible for each item. Counsel for the Office of Public Counsel reserved exhibit number 209 for those tables.

The Company has prepared those tables and they are attached hereto and marked as Exhibit 209. Please except the attached document as a late-filed exhibit in this case.

Please contact me if you need any additional information.

Sincerely

Curtis Blanc

CDB/djs Enclosure

cc: Parties of Record

SCHEDULE 12, PAGES 12-2 THROUGH 12-5 CONTAINS HIGHLY CONFIDENTIAL INFORMATION NOT AVAILABLE TO THE PUBLIC ORIGINAL FILED UNDER SEAL

Classification Abbreviations:

DM - Design Maturation
DMS - Design Maturation - Scheduling
OCO - Operations & Construction Optimization
P - Pricing
PR - Permit & Regulatory

DATA REQUEST- Set MPSC_20090114

Case: ER-2009-0089

Date of Response: 02/03/2009

Information Provided By: Carl Churchman
Requested by: Schallenberg Bob

Question No.: 0430

Please provide copies of all documentation evaluating the decision to initiate construction and enter into significant procurement contracts for latan 1 and 2 before design was substantially completed.

Response:

There were risks and benefits associated with either 1) initiating construction and entering into procurement contracts after the design of Iatan 1 was substantially completed or 2) initiating construction and entering into procurement contracts before design of Iatan 1 was substantially completed. After considering the relevant information, including the timing of when KCPL and other joint owners needed additional base load generation, KCPL's obligation under the Stipulation, pricing trends, availability of experienced craftsmen, and lead time for equipment, KCPL elected to proceed with the construction and entering into procurement contracts before design of Iatan 1 was substantially completed. KCPL mitigated the risks associated with this approach by entering into an EPC agreement with the supplier of the boiler which was a major cost component for the Unit 1 work. No documentation exists.

Response provided by the Iatan Construction Project.

SCHEDULE 14 IN ITS ENTIRETY CONTAINS PROPRIETARY INFORMATION NOT AVAILABLE TO THE PUBLIC ORIGINAL FILED UNDER SEAL

SCHEDULE 15 IN ITS ENTIRETY CONTAINS PROPRIETARY INFORMATION NOT AVAILABLE TO THE PUBLIC ORIGINAL FILED UNDER SEAL