1	BEFORE THE PUBLIC SERVICE COMMISSION
2	OF THE STATE OF MISSOURI
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4	TRANSCRIPT OF PROCEEDINGS
5	Stipulation & Agreement Hearing
6	September 26, 2005 Jefferson City, Missouri Volume 7
7	volume /
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9	In the Matter of Laclede Gas )  Company's Tariff to Revise ) Case No.  Natural Gas Rate Schedules ) GR-2005-0284
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11	MANCY M. DIDDELL
12	NANCY M. DIPPELL, presiding, Senior Regulatory Law Judge
13	JEFF DAVIS, Chairman, CONNIE MURRAY,
14	STEVE GAW, ROBERT M. CLAYTON, III,
15	LINWARD "LIN" APPLING, Commissioners.
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18	REPORTED BY: Jennifer L. Leibach, RPR, CCR(T)
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1 PROCEEDINGS

- 2 JUDGE DIPPELL: Good morning. This is Case
- 3 No. GR-2005-0284 in the matter of Laclede Gas Company's
- 4 Tariff to Revise Natural Gas Rate Schedules. My name is
- 5 Nancy Dippell. I'm the Regulatory Law Judge assigned to this
- 6 matter, and we've come here today for a hearing regarding the
- 7 stipulation and agreement filed by the parties, or most of
- 8 the parties. There has been no objection to that
- 9 stipulation. And we're going to begin with entries of
- 10 appearance. Can we begin with Staff?
- 11 MR. MEYER: Good morning. David Meyer, Tim
- 12 Schwarz, Keith Krueger, Robert Franson, Lera Shemwell and Bob
- 13 Berlin for the Staff of the Missouri Public Service
- 14 Commission. Our address is PO Box 360, Jefferson City,
- 15 Missouri, 65102.
- JUDGE DIPPELL: Okay. Mr. Meyer, I see
- 17 Mr. Krueger in the room. The others are attorneys who have
- 18 entered -- I'm sorry, I see Mr. Franson in the room, too.
- 19 The others are -- entered their appearance on various
- 20 matters, but aren't actually present at this point. I just
- 21 want to clarify that for the record.
- MR. MEYER: That's correct; however, some,
- 23 depending on necessity, may appear as we proceed.
- JUDGE DIPPELL: Thank you. Mr. Dandino.

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- 1 MR. DANDINO: Michael Dandino, Office of the
- 2 Public Counsel, Post Office Box 2230, Jefferson City,
- 3 Missouri, 65102, representing the Office of Public Counsel
- 4 and the public.
- JUDGE DIPPELL: Laclede?
- 6 MR. ZUCKER: Thank you, your Honor. Michael
- 7 C. Pendergast and Rick Zucker on behalf of Laclede Gas
- 8 Company. Our business address is 720 Olive Street,
- 9 St. Louis, Missouri, 63101.
- 10 JUDGE DIPPELL: All right. Ms. Schroder?
- 11 MS. SCHRODER: Sherrie Schroder for --
- 12 from --
- JUDGE DIPPELL: Could you -- is your
- 14 microphone on? Yeah, it's probably -- okay. Sorry.
- 15 MS. SCHRODER: Sherrie D. Schroder, 7730
- 16 Carondelet, Suite 200, St. Louis, Missouri, 63105. And Julia
- 17 Englehardt from the same firm has been involved in prior
- 18 hearings on this matter but is not present today. And we're
- 19 representing PACE 5-6, the Paper Allied Industrial Chemical
- 20 and Energy Workers.
- JUDGE DIPPELL: Thank you.
- 22 MR. SCHAEFER: For the Department of Natural
- 23 Resources, Kurt Schaefer, and my address is PO Box 176
- 24 Jefferson City, Missouri, 65102.
- JUDGE DIPPELL: And are there any other

- 1 parties present? I did have a phone call this morning from
- 2 Diana Vuylsteke for the Missouri Industrial Energy Consumers;
- 3 is that correct? And she said that she was running just a
- 4 little bit late, and asked to enter her appearance when she
- 5 arrives.
- 6 And I also have had conversations with the
- 7 attorney for MEG, and indicated that it was not -- there were
- 8 not Commission questions for MEG. I told her that if she was
- 9 not present, that her party, of course, would waive any
- 10 rights to any objections to any of the matters that went on
- 11 here today, but I'm not expecting counsel for MEG.
- 12 Okay. We premarked exhibits. We premarked
- 13 the stipulation of the parties as Exhibit 1, Laclede's direct
- 14 testimony as Exhibit 2, and the Staff's supporting affidavits
- 15 as Exhibit 3. Would there be any objection to Exhibit 1
- 16 being admitted into the record?
- MR. DANDINO: No objection.
- 18 JUDGE DIPPELL: Seeing none, I will admit it.
- 19 Would there be any objection to Exhibit 2, Laclede's direct
- 20 testimony being admitted into the record?
- MR. DANDINO: No objection, your Honor.
- 22 JUDGE DIPPELL: Seeing no objection, I will
- 23 admit Exhibit 2. Would there be any objection to Exhibit 3
- 24 being admitted into the record? Seeing no objection, I will
- 25 admit Staff affidavits as Exhibit 3.

- 1 We didn't talk about the order of things
- 2 before we got started. Would the attorneys like to make any
- 3 opening statements? Mr. Pendergast?
- 4 MR. PENDERGAST: We'd be happy to, but if the
- 5 Commission would rather just go directly to questions and
- 6 answers, that's fine, too.
- JUDGE DIPPELL: Mr. Meyer, same?
- 8 MR. MEYER: I have one prepared if you'd like
- 9 to hear it, otherwise we can just accept questions.
- 10 JUDGE DIPPELL: All right. Mr. Dandino, did
- 11 you need to make any opening remarks?
- 12 MR. DANDINO: Whatever is the Commission's
- 13 pleasure.
- 14 JUDGE DIPPELL: Let me just look at the
- 15 Commissioners and see. Is the Commission --
- 16 COMMISSIONER MURRAY: If someone has a
- 17 prepared statement, I'd like to hear it.
- 18 JUDGE DIPPELL: Okay. Let's begin with
- 19 Mr. Meyer, then.
- MR. MEYER: Good morning, may it please the
- 21 Commission. The Staff, the Public Counsel, and Laclede, as
- 22 well as the other parties in this case have negotiated for
- 23 months and have reached a settlement of the issues in this
- 24 case including the revenue requirement and the class cost of
- 25 service. The stipulation is essentially an overall

- 1 settlement package.
- 2 Staff is comfortable with recommending the
- 3 settlement to the Commission as a reasonable resolution of
- 4 the issues in this case for both the Company and consumer.
- 5 We're looking at a \$10.5 million increase in base rates;
- 6 however, 6.1 million of that are already being collected
- 7 through the ISRS function, so only 4.4 million is actually
- 8 new to consumers. The PGA is also part of this
- 9 settlement, will go up 4.1 million to allow the Company to
- 10 recover the carrying cost of gas placed in storage. That's
- 11 4.4 plus 4.1 from the base rate change, which is the
- 12 discussed figure of 8.5 million, the net increase relative to
- 13 today.
- 14 The stipulation contains several proposals
- 15 that will be implemented subject to the Commission's
- 16 Chapter 13 rulemaking, including customer deposit and cutoff
- 17 hour provisions that will be implemented through tariff
- 18 changes. The implementation of these new provisions should
- 19 provide some insight as the rulemaking process continues, but
- 20 will be adjusted to comply with the Commission's ultimate
- 21 decision in the rulemaking proceedings.
- The representatives at the public hearing
- 23 asked whether Laclede will have incentives to purchase gas in
- 24 a manner to protect the customers from unnecessary cost
- 25 increases. The parties have agreed to revisions in the

- 1 Experimental Gas Supply Incentive Program that Staff
- 2 anticipates will encourage the Company to obtain gas at the
- 3 lowest feasible rates.
- 4 The existing plan is being modified in several
- 5 ways to take into account the current market reality, which
- 6 will encourage the Company to obtain gas at the lowest
- 7 possible rate because it will be able to share the savings
- 8 along to the consumers. The program provides for the
- 9 customer, and prudence reviews the Commission relies on to
- 10 ensure that the process is conducted in a proper manner and
- 11 to protect the ratepayers.
- 12 The parties have also agreed to implementing a
- 13 low income program, which entails an increase in the funds
- 14 available for programs and will be jointly administered by
- 15 community staff and agencies and the company. Staff
- 16 participated extensively in the negotiations leading to this
- 17 proposal, negotiations that went up to virtually the day the
- 18 stipulation and agreement was completed and filed, and
- 19 supports the provisions which we believe strike a reasonable
- 20 balance between customer responsibility and consumer
- 21 assistance.
- During the public hearings, you heard some
- 23 discussion of automatic meter readers. Anything related to
- 24 that issue, quite simply, from Staff's perspective, is
- 25 outside the scope of this case. Rate-making is a

- 1 retrospective process to create prospective rates. Nothing
- 2 has taken place, to the best of Staff's knowledge, during the
- 3 test year and through the order true-up date to result in
- 4 decreased wage expenses, and this settlement does not
- 5 implement any meter reading position's elimination.
- 6 Such an event would be reflected in The
- 7 Company's next rate case, a side effect of the regulatory lag
- 8 phenomenon where the Company bears the expenses as well as
- 9 the benefits of changes in its income until the next time the
- 10 Commission considers all relevant factors to reset a rate.
- 11 Likewise, the Company's existing bonus plan was implemented
- 12 after the last rate case and is not reflected in the existing
- 13 rates, and the stipulation provides that no bonuses will be
- 14 paid out of rates collected under the stipulation provisions
- 15 setting new rates.
- The parties would certainly be happy to
- 17 discuss this or any other questions you may have further with
- 18 you, if you wish. Staff supports the stipulations in this
- 19 case as a reasonable settlement for Laclede and its
- 20 customers. Although any rate increase will certainly be a
- 21 hardship on some customers, the amount of the increase has
- 22 been greatly minimized while allowing the Company to recover
- 23 its reasonable cost to provide service.
- 24 There are low income and efficiency programs
- 25 to help reduce customer's bills. The stipulation provides

- 1 incentives for the Company to purchase the cheapest gas. It
- 2 maintains the current rate structure, it does not increase
- 3 the residential customer charge. For all of these reasons,
- 4 the Staff asks that the Commission approve this settlement.
- 5 We have witnesses available to discuss these points with you
- 6 further, or answer any questions you may have. Thank you.
- 7 JUDGE DIPPELL: Thank you, Mr. Meyer. Are
- 8 there any questions specifically for Mr. Meyer at this point?
- 9 I don't see any. Thank you, Mr. Meyer. Mr. Pendergast, did
- 10 you want to make any additional remarks?
- 11 MR. PENDERGAST: Just a few. May it please
- 12 the Commission. I think Mr. Meyer did an excellent job of
- 13 summing up the major provisions of the stipulation agreement,
- 14 and I will try and not be redundant. I'd just like to make a
- 15 few observations.
- Number one, I think as you recognized
- 17 yourself, your Honor, although the stipulation agreement was
- 18 not initially signed by all of the parties, it did include a
- 19 provision indicating that all of the parties had had an
- 20 opportunity to review its contents and nobody had objected to
- 21 it. Consistent with that representation in the stipulation
- 22 agreement, no one has objected to it in the seven days
- 23 provided under the Commission's rules for objections to
- 24 stipulations and agreements. And pursuant to those same
- 25 rules, the stipulation and agreement can, and we believe

- 1 should be, treated as a unanimous stipulation and agreement
- 2 resolving all issues in this case.
- 3 Laclede believes that the stipulation and
- 4 agreement represents a demonstrably fair and reasonable
- 5 resolution of the issues raised in this case, as one would
- 6 expect from a document that reflects the input, viewpoints,
- 7 and positions of such a divergent and wide range of parties.
- 8 As Mr. Meyer indicated, it recommends an overall increase in
- 9 new charges of \$8.5 million, which for the typical
- 10 residential customer would mean an increase in the overall
- 11 bill of approximately one percent, or about a dollar five per
- 12 month. We believe that's an extraordinarily good result for
- 13 our customers, and I think that's even clearer when you put
- 14 those numbers in perspective.
- 15 As the affidavits submitted by the Staff in
- 16 this case show, it's been nearly three years since Laclede
- 17 last received an overall increase in its rates that we charge
- 18 to cover the cost of installing, maintaining, and operating
- 19 the 15,000 miles of pipe that we use to deliver gas to our
- 20 customers. During that period of time, we've made net
- 21 investments of over \$90 million in our utility operations.
- 22 We had operating expense increases of approximately \$16
- 23 million.
- Over that same period, we've also worked very
- 25 hard to try and hold off on seeking rate relief by reducing

- 1 and maintaining costs, and that's been responsible for us
- 2 being able to defer seeking rate relief for a year longer
- 3 than has been our historical practice over the last several
- 4 decades. And it's also, in part, responsible for what we
- 5 believe is a very modest increase that we were able to agree
- 6 to in this case.
- 7 And although we believe that an increase of
- 8 less than a nickel a day is pretty modest, we also understand
- 9 that there are some customers who have a difficult time
- 10 paying their bills regardless of what those utility charges
- 11 are. That's why Laclede proposed from the onset, and worked
- 12 hard with all the parties, and all the parties worked hard as
- 13 well, to develop a low income program that hopefully
- 14 reflected some of the lessons that we've learned from other
- 15 low income programs that have been approved by the Commission
- 16 for other utilities, to assist our most vulnerable customers
- 17 with help with their utility bills. And it provides that
- 18 assistance through a series of credits and matching
- 19 contributions for customers who make an effort to pay off the
- 20 arrearages that they owe the utility.
- 21 At the same time, we are equally concerned,
- 22 and I believe all the other parties were equally concerned,
- 23 that there would be benefits of this program for customers
- 24 who weren't eligible to participate. That's why the low
- 25 income program that has been proposed by the party requires

- 1 that customers take self-help measures in order to try and
- 2 conserve, if those measures are cost free, that they make
- 3 timely payments under the program, and that they make
- 4 consistent progress towards paying off their arrearage in
- 5 order to be eligible, and to remain eligible to participate
- 6 in the program.
- 7 By doing so, it's our hope and our expectation
- 8 that that will have a positive impact on the level of bad
- 9 debts that the Company incurs, and that other customers must
- 10 ultimately pay as a cost of doing business, and in fact, I
- 11 think it's fair to say that the settlement already reflects a
- 12 part of that benefit through a reduction in the level of bad
- 13 debts. It's been recognized in the overall settlement. So I
- 14 think there are benefits for everybody associated with this
- 15 low income program.
- 16 We've also -- and Laclede has agreed to
- 17 contribute \$1 million on an annual basis to fund that
- 18 program. Laclede's also agreed to contribute another
- 19 \$300,000 for new energy efficiency programs that will help
- 20 customers install high efficient energy appliances, and take
- 21 other measures that will help them to go ahead and conserve
- 22 on their bills, conserve on the cost that they have to pay
- 23 for utility service, particularly the costs associated with
- 24 the largest item on the customers' bills, and that's the cost
- 25 we incur in connection with paying for wholesale gas

- 1 supplies, which of course have increased significantly in
- 2 price over the past year.
- 3 There are also other provisions in the
- 4 stipulation and agreement that we believe will benefit our
- 5 customers. Mr. Meyer's already mentioned the changes that
- 6 have been made to the Gas Supply Incentive Plan. We've got a
- 7 new provision relating to use of credit scoring for purposes
- 8 of assessing deposits on customers. We still have to work
- 9 out the details on that. We will be doing that with the
- 10 Staff and Public Counsel and other interested parties, but
- 11 it's basically designed to ensure that we only collect
- 12 deposits when there's a need to collect the deposits. But
- 13 when there is the need, we do, so that we have some
- 14 protection from our other customers who do pay their bills on
- 15 time and in full from those who do not.
- 16 Another would expand the hours during which
- 17 the Company personnel would be available to take bill
- 18 payments from customers facing disconnection, so that
- 19 hopefully we can avoid interruptions in service. There are a
- 20 number of changes to the PGA. As you may know, Laclede has
- 21 four scheduled PGAs that it makes on a routine basis every
- 22 year. We have agreed to have one scheduled PGA change, and
- 23 then three discretionary PGA changes, and then also start the
- 24 tracking of underrecoveries and overrecoveries and the
- 25 application of carrying costs from the first dollar. That

- 1 makes us consistent with what has generally been approved for
- 2 other utilities in the state, and we were agreeable to make
- 3 those changes.
- 4 There are also other provisions in the
- 5 stipulation and agreement that were important to the Company.
- 6 One of them is the requested October 1st effective date that
- 7 no party has objected to. That was an important element of
- 8 the financial consideration underlying the stipulation and
- 9 agreement. Another was preservation of our weather
- 10 mitigation rate design, which we have indicated in our
- 11 testimony is important to the Company and very important for
- 12 purposes of removing the disincentives, that utilities
- 13 otherwise had to pursue the kind of energy efficiency
- 14 programs that I just mentioned.
- 15 Implementation of the Commission's
- 16 appreciation decision from GR-99-315, in which we have moved
- 17 back to the historical treatment of net salvage cost as a
- 18 part of depreciation, a result that should enhance the cash
- 19 flow through available to the Company to fund its operations,
- 20 as well as the inclusion of inventory costs in the PGA, a
- 21 place where those inventory costs used to reside and be
- 22 collected when LDCs, like Laclede, received primarily sales
- 23 service from interstate pipelines.
- 24 For all of these reasons, Laclede believes
- 25 that the settlement is a good and a fair result for both our

- 1 customers as well as the shareholders who make the
- 2 investments necessary to keep us operating. With that, we
- 3 look forward to answering any questions you might have, and
- 4 we appreciate your time and attention. Thank you.
- 5 JUDGE DIPPELL: Thank you, Mr. Pendergast.
- 6 Are there any questions for Mr. Pendergast at this time, or
- 7 shall I continue with opening statements?
- 8 COMMISSIONER MURRAY: Just one.
- 9 Mr. Pendergast, the revenue requirement and the stipulation
- 10 results in what percentage of rate increase -- total rate
- 11 increase to the customers?
- 12 MR. PENDERGAST: For the typical residential
- 13 customer, approximately one percent. I think if you refine
- 14 those numbers down a little bit, it would be just a smidgen
- 15 under one percent.
- 16 COMMISSIONER MURRAY: Thank you.
- 17 JUDGE DIPPELL: Are there any other questions
- 18 for Mr. Pendergast at this time? All right. Thank you,
- 19 Mr. Pendergast. Mr. Dandino? Ms. Vuylsteke, would you like
- 20 to give your entry of appearance? I'm sorry, I saw you come
- 21 in before Mr. Meyer spoke.
- MS. VUYLSTEKE: Yes, Diana Vuylsteke for
- 23 Missouri Industrial Energy Consumers, from the firm of Bryan
- 24 Cave, 211 North Broadway, Suite 3600, St. Louis, Missouri,
- 25 63102.

- 1 JUDGE DIPPELL: Thank you.
- 2 MR. DANDINO: Thank you, your Honor. May it
- 3 please the Commission. Mr. Meyer, Mr. Pendergast has
- 4 certainly explained the -- and outlined this stipulation and
- 5 agreement, and I certainly don't have anything to add to
- 6 their description of it.
- 7 I'm just wanting to be on the record as --
- 8 that the Office of Public Counsel supports the stipulation
- 9 and agreement, and asks the Commission to approve it. We
- 10 support this because we do believe it is a just and
- 11 reasonable settlement of the rate case litigation. In
- 12 litigation -- in resolving litigation, you don't always get
- 13 everything that you want, but I think we have to come to a
- 14 reasonable middle ground, and we think this is certainly an
- 15 effort that reduces the risk of increase to the ratepayer,
- 16 and it has some excellent features in it that -- that
- 17 Mr. Pendergast and Mr. Meyer have discussed.
- One point that I would like to point out to
- 19 you is that in the original proposal, Laclede wanted to
- 20 increase the flat rate monthly customer charge that every
- 21 customer gets for the residential by \$2 a month. It wanted
- 22 to increase the one for small business' monthly charge by
- 23 \$2.60 a month. Under the stipulation agreement, there will
- 24 be no change in that -- in those two customer charges.
- 25 I think that is highly important, because the

- 1 Office of Public Counsel has always looked at the flat rate
- 2 type charges as being detrimental to especially the low
- 3 income people who have to pay the same amount as all other
- 4 customers.
- 5 I think that I want to comment on some of the
- 6 public comments we heard in the public hearings. And you
- 7 couldn't sit through these public hearings without being
- 8 moved by the stories that you heard from the customers saying
- 9 they couldn't afford any increase, and some of the problems
- 10 they had, but I think that this stipulation and agreement at
- 11 least minimizes the increase, and also I think it provided an
- 12 opportunity in future cases for you to look at some of the
- 13 issues that they brought up in terms of the budget plan.
- 14 I think they had just some confusion -- or the
- 15 Commission may want to look at the methodology and the
- 16 communication involved with it, and the timing of adjustments
- 17 in that, and also in the estimated bills and the method.
- 18 That seemed to be the basis of many points of contention by
- 19 the -- by the citizens at the public hearings. But I think
- 20 in terms of -- of the overall settlement, I think it's very
- 21 beneficial to the consumers, and we urge you to approve it.
- 22 Thank you.
- JUDGE DIPPELL: Thank you, Mr. Dandino. Are
- 24 there any specific questions for Mr. Dandino at this time?
- 25 Seeing none, thank you, Mr. Dandino.

- 1 MR. DANDINO: Thank you, your Honor.
- 2 JUDGE DIPPELL: Is there any opening remarks
- 3 from DNR?
- 4 MR. SCHAEFER: Sure. Thank you, Judge. May
- 5 it please the Commission. As the Commission knows, the
- 6 Department of Natural Resources has intervened in this case,
- 7 as it does in other rate cases similar to this, to ensure
- 8 certain conservation measures to encourage energy efficiency
- 9 and conservation, to hopefully encourage people to use less
- 10 energy and to avoid possible rate increases in the future.
- 11 We've been part of the negotiation in this
- 12 stipulation, and as you'll see at Page 12, Paragraph 14 of
- 13 the stipulation, the provisions that the Department is
- 14 interested in and has negotiated with to get into the
- 15 stipulation would be the low income weatherization and
- 16 efficiency rebate programs. And those are specified in more
- 17 detail in attachment 5 to the stipulation.
- 18 The two programs -- there's a low income
- 19 weatherization program, and a commitment of approximately
- 20 \$500,000 annually, that's really a new commitment of \$200,000
- 21 a year. There's already a commitment of \$300,000 a year, and
- 22 appliances and HVAC rebate programs with \$300,000 a year.
- 23 That program would encourage the use of energy star rated
- 24 products, which would increase efficiency and use of natural
- 25 gas. That's a commitment of about \$150,000 to residential,

- 1 \$100,000 to commercial for rebates, and another \$50,000 for
- 2 rental property rebates.
- 3 We believe these provisions, which were
- 4 negotiated by the parties, are a benefit to the public, and
- 5 we request that you approve these provisions. Generally,
- 6 with reference to the rest of the provisions, the Department
- 7 remains silent and our main concern are these provisions.
- 8 And I do have a witness here today. I do not
- 9 plan on presenting testimony, but if the Commission would
- 10 like to hear from the witness, we're certainly available.
- 11 JUDGE DIPPELL: Thank you, Mr. Schaefer. Are
- 12 there any particular questions for Mr. Schaefer at this time?
- 13 Okay. Thank you, Mr. Schaefer.
- MR. SCHAEFER: Thank you.
- 15 JUDGE DIPPELL: Ms. Schroder, would you like
- 16 to make any opening remarks.
- 17 MS. SCHRODER: Certainly. May it please the
- 18 Commission.
- 19 PACE 5-6 did not sign the stipulation, but
- 20 they did not and do not have any objection to it. As I
- 21 understand it, I am here today to address some remarks that
- 22 were made in a couple of the public hearings that were held
- 23 in St. Louis by Joe Schulte, who is one of the
- 24 representatives for PACE 5-6, pertaining to the automated
- 25 meter reading process.

- 1 We understand that the automated meter reading
- 2 process is irrelevant to this case because this is
- 3 retroactive rate-making. Mr. Schulte understood that, but he
- 4 was appearing that day at the public hearings not only as a
- 5 representative of PACE 5-6, but also as a consumer, and I
- 6 believe that his statements pertaining to AMR were
- 7 appropriate to raise public awareness about facts that may
- 8 foreshadow a future tariff to decrease rates when the cost
- 9 savings from these automatic meter reading savings are
- 10 implemented. And also to address some safety concerns that
- 11 he has arising from the same source of changes.
- 12 But again, those -- those remarks have nothing
- 13 to do with PACE 5-6's official position concerning the
- 14 stipulation in this case. And we understand that the
- 15 automated meter reading changes just are totally irrelevant
- 16 to this particular rate-making. Thank you.
- 17 JUDGE DIPPELL: Thank you, Ms. Schroder. Are
- 18 there any questions for Ms. Schroder at this time? Okay.
- 19 Thank you, Ms. Schroder.
- 20 Ms. Vuylsteke, did you have any opening
- 21 remarks?
- MS. VUYLSTEKE: Your Honor, we would prefer to
- 23 waive opening statement, if that's acceptable to the
- 24 Commission. We simply want to say that we support the
- 25 stipulation and agreement, and I would be happy to answer any

- 1 questions that the Commission has.
- 2 JUDGE DIPPELL: Thank you. Are there any
- 3 questions for Ms. Vuylsteke at this time?
- 4 All right. I believe that's everyone with
- 5 opening statements, so at this time, I will ask if there are
- 6 Commission questions about the stipulation, and which party
- 7 those Commissioners would like to hear from. Commissioner
- 8 Murray, did you have any?
- 9 COMMISSIONER MURRAY: I'm going to pass at the
- 10 moment. Thank you.
- 11 JUDGE DIPPELL: Okay. Commissioner Gaw?
- 12 COMMISSIONER GAW: I have a number of
- 13 questions, but I think I would prefer to say I'll pass to
- 14 whoever has a few, and then if you want to come back to me.
- 15 JUDGE DIPPELL: All right. Commissioner
- 16 Clayton, did you want to begin?
- 17 COMMISSIONER CLAYTON: Well, as much as it's
- 18 tempting to pass like everyone else, I'll ask a few
- 19 questions.
- 20 And I suppose just to get started, I'd like to
- 21 focus questions to Staff just for some preliminary
- 22 clarification on a number of provisions. And Judge, I don't
- 23 know if it's acceptable if they can just answer from their
- 24 desk. I may bounce around a little bit.
- 25 JUDGE DIPPELL: That's perfectly acceptable.

- 1 COMMISSIONER CLAYTON: Okay.
- 2 JUDGE DIPPELL: If everyone would please just
- 3 answer into the microphone.
- 4 COMMISSIONER CLAYTON: Mr. Meyer, regarding
- 5 the amount -- the dollar amount of the increase, there's been
- 6 several references to the total amount of the increase being
- 7 roughly \$10 million. Is that -- am I close to being correct?
- 8 MR. MEYER: The business rate increase is 10.5
- 9 million, that is correct.
- 10 COMMISSIONER CLAYTON: That includes \$6.1
- 11 million as part of an existing ISRS?
- MR. MEYER: That's correct.
- 13 COMMISSIONER CLAYTON: Now, is it fair to
- 14 assume that the increase has, in addition, another \$4
- 15 million, which is a PGA adjustment?
- MR. MEYER: That is also correct. The PGA
- 17 adjusts about 4.1 million.
- 18 COMMISSIONER CLAYTON: Now, in the assessments
- 19 that have been made -- or the statements that have been made
- 20 in the press and a local public hearing about a dollar
- 21 increase per month on average for a customer, is the PGA
- 22 adjustment included in that dollar increase?
- MR. MEYER: Yes, it is. It's -- for a
- 24 residential customer, it's about a dollar.
- 25 COMMISSIONER CLAYTON: For a residential

- 1 customer. Thank you for clarifying that. But the actual
- 2 increase, which is part base rates and part PGA adjustment,
- 3 is \$14 million?
- 4 MR. MEYER: Are you -- I believe that's
- 5 correct. That's the ten plus the four.
- 6 COMMISSIONER CLAYTON: That's my
- 7 simplification of it. That's what I'm asking. And if it's
- 8 not --
- 9 JUDGE DIPPELL: Mr. Pendergast, you look like
- 10 you want to jump in.
- 11 COMMISSIONER CLAYTON: Please, go ahead. I
- 12 just want to -- looking at this, we've had a lot of
- 13 references to dollar amounts, and I want to make sure we're
- 14 clear on where these dollar amounts come from.
- 15 MR. PENDERGAST: Basically, what you have is a
- 16 \$10.5 million increase in base rates, of which 6.1 million is
- 17 already being recovered throughout ISRS charge. Then, you
- 18 have a removable \$4.1 million worth of costs from base rates
- 19 to the PGA. And what we have done in deriving the \$8.5
- 20 million is we have looked at the incremental increase in base
- 21 rates above and beyond what was already being collected
- 22 through the ISRS, added that to the 4.1 million that's moving
- 23 over to the PGA, and we have derived the 8.5 million in new
- 24 charges to customers that are already being collected.
- 25 And it's that 8.5 million that results in the

- 1 approximate one percent increase to the typical residential
- 2 customer, or approximately a dollar five a month.
- 3 COMMISSIONER CLAYTON: Okay. So the \$1
- 4 includes the PGA and the base rate increase?
- 5 MR. PENDERGAST: It does.
- 6 COMMISSIONER CLAYTON: Okay. I wanted to be
- 7 clear on that if we had a \$1 increase, if there would be an
- 8 additional increase for the PGA. Okay. Thank you for
- 9 clarifying that, Mr. Pendergast.
- 10 Regarding of ISRS, which will be reset to zero
- 11 under this -- and I suppose I'm going to come back to Staff
- 12 just as a place to start, and feel free, anyone, to jump in.
- 13 Regarding the ISRS that will be reset to zero, could you
- 14 clarify for me when the next ISRS case could be filed under
- 15 this agreement? Is there a moratorium or an agreement as to
- 16 when the next case could be filed?
- 17 MR. MEYER: There is no moratorium as part of
- 18 this agreement.
- 19 COMMISSIONER CLAYTON: Okay. So can you tell
- 20 me when the next ISRS case could be filed? There's a
- 21 reference to July 31st. I'm assuming there would have to be
- 22 an accumulation of additional investment following July 31st.
- 23 Mr. Pendergast, is that correct?
- MR. PENDERGAST: That would be correct. I
- 25 believe it's a million dollars worth of additional revenue

- 1 requirement before we would be eligible to file one.
- 2 COMMISSIONER CLAYTON: Okay. So it would
- 3 require that additional investment following July 31st in
- 4 that amount. Okay. Are there any agreements as to when the
- 5 next rate case will be filed as part of this agreement?
- MR. MEYER: No, there are not.
- 7 COMMISSIONER CLAYTON: And forgive me, since
- 8 everybody so far has passed, I'm just kind of going through
- 9 my discussions and taking my time. Sorry. I had several
- 10 questions with regard to -- to the PGA adjustment, which is
- 11 listed in Paragraph 3. And I was wondering if you could
- 12 explain what is meant by an effort to, quote, reduce the
- 13 complexity of the accounting underlying Laclede's existing
- 14 PGA/ACA, close quote. What was changed in the PGA analysis
- 15 as part of this agreement?
- MR. MEYER: I think Staff would actually
- 17 probably prefer to have a witness address that, if that's
- 18 acceptable.
- 19 COMMISSIONER CLAYTON: Mr. Meyer, can you give
- 20 me any idea what is meant in -- later on in that section --
- 21 regarding accounting treatment of over- or under-recoveries
- 22 of gas costs, including hedging costs? And if you don't
- 23 know, just tell me you don't know, but do you know what the
- 24 provisions of that language mean?
- 25 MR. MEYER: Again, I think we'd probably

- 1 rather have a witness address that.
- 2 COMMISSIONER CLAYTON: Okay. Well, Mr. Meyer,
- 3 can you give me any information on the changes for FAS 87 or
- 4 FAS 106?
- 5 MR. MEYER: Again, we'd have a witness to
- 6 address that.
- 7 COMMISSIONER CLAYTON: Well, can you tell me
- 8 whether the position taken in the stipulation is a position
- 9 of Staff, or if it's the position of Laclede, or the position
- 10 of Office of Public Counsel in the treatment of the pension
- 11 plans and the postemployment benefits?
- 12 MR. MEYER: I believe it is our position, but
- 13 again, we have an accounting witness who would be available
- 14 to address that.
- 15 COMMISSIONER CLAYTON: All I'm asking right
- 16 now is whose position was adopted in the stipulation. Okay.
- 17 Are these different witnesses or a single witness that you're
- 18 talking about?
- 19 MR. MEYER: The majority of it would be
- 20 Mr. Rackers.
- 21 COMMISSIONER CLAYTON: Okay. Paragraph No. 7
- 22 on depreciation, the position in the stipulation relates to a
- 23 recent decision by the Commission regarding the treatment of
- 24 net salvage and cost of removal. And I'm assuming that this
- 25 provision is in Laclede's favor, according to that decision,

- 1 correct?
- 2 MR. MEYER: I believe that's correct.
- 3 COMMISSIONER CLAYTON: Can someone tell me the
- 4 dollar amount value of that issue in this case?
- 5 Mr. Pendergast, do you know?
- 6 MR. PENDERGAST: Subject to check, I believe
- 7 it's approximately \$6 million --
- 8 COMMISSIONER CLAYTON: Okay.
- 9 MR. PENDERGAST: -- along that basis.
- 10 COMMISSIONER CLAYTON: Mr. Pendergast,
- 11 Paragraph 9 on Page 9 of the stipulation makes reference to
- 12 "nothing herein shall be construed as prejudicing whatever
- 13 rights the Company has upon conclusion of this case to pursue
- 14 accounting authorizations or rate adjustment mechanisms to
- 15 reflect increases or decreases in revenues resulting from
- 16 changes in customer usage levels". I was wondering if you
- 17 could tell me what -- what that provision relates to.
- 18 MR. PENDERGAST: We simply wanted to go ahead
- 19 and maintain whatever rights we had, to either pursue an
- 20 accounting authority order, if we deemed it necessary, to
- 21 reflect changes we might have in environmental cost or
- 22 usage-related reductions or increases, or to pursue
- 23 implementation of any mechanisms that might be approved by
- 24 the Commission in connection with Senate Bill 179. We
- 25 recognize the parties may have different views as to who may

- 1 pursue those and under what circumstances. We just didn't
- 2 want the stipulation and agreement to be deemed as precluding
- 3 that.
- 4 COMMISSIONER CLAYTON: Okay. Thank you for
- 5 that clarification. So Paragraph 9 could relate to an
- 6 accounting authority order, or it could relate to one of the
- 7 surcharges that were part of Senate Bill 179; is that
- 8 correct?
- 9 MR. PENDERGAST: That's correct.
- 10 COMMISSIONER CLAYTON: So this paragraph says,
- 11 the way it's read, is that nothing will prejudice what rights
- 12 Laclede has under the Bill?
- MR. PENDERGAST: Whatever they are.
- 14 COMMISSIONER CLAYTON: So is there any
- 15 inclusion for any provision for any dollars -- any actual
- 16 dollars, with regard to surcharges, or any type of expenses
- 17 or costs that would be contemplated by those -- by Senate
- 18 Bill 179?
- MR. PENDERGAST: Not in this case.
- 20 COMMISSIONER CLAYTON: Okay. Do you know when
- 21 the earliest that a surcharge under Senate Bill 179 could be
- 22 enacted or applied for? Let's just say applied for,
- 23 requested?
- MR. PENDERGAST: My supposition would be that
- 25 until rules are actually promulgated by the Commission, that

- 1 it would be difficult to do that. I know that there's a
- 2 round table process, as you do as well, underway right now,
- 3 in an effort with the input of all interested parties to
- 4 develop potential rules. And I'm not really privy as to when
- 5 that rulemaking proceeding may -- may culminate in actual
- 6 rules. I think the expectation is sometime, perhaps, early
- 7 next year.
- 8 COMMISSIONER CLAYTON: As part of Senate Bill
- 9 179, how many surcharges actually related, or would be
- 10 applicable to a gas distribution company?
- 11 MR. PENDERGAST: There's really only two. One
- 12 is for environmental cost recovery, and the other is for
- 13 customer usage. And of course, those are both items that can
- 14 potentially go up or down.
- 15 COMMISSIONER CLAYTON: Okay. So potentially,
- 16 if Laclede were to maximize its statutory authority, there
- 17 could be three additional -- could be three additional
- 18 surcharges at some point in the future; is that correct?
- 19 MR. PENDERGAST: Well, for Laclede, I believe
- 20 it would be two; one would be the environmental, and the
- 21 other would be the customer usage, and --
- 22 COMMISSIONER CLAYTON: Well -- and then the
- 23 infrastructure replacement surcharge, I guess, is what I was
- 24 referring to.
- 25 MR. PENDERGAST: Yeah, if you're referring to

- 1 that already being in existence, then there would be the
- 2 possibility of three, and the customer usage being one.
- 3 Obviously, since we have a weather mitigation rate design,
- 4 would result in less of an adjustment than it might for other
- 5 utilities, and given our experience with environmental cost,
- 6 I think it would probably be fair to say that any kind of
- 7 adjustment, assuming there was one at some point in the
- 8 future, would be pretty modest in nature. I don't believe
- 9 that you're going to see the kind of adjustments that you
- 10 might see with other industries.
- 11 COMMISSIONER CLAYTON: Are there any
- 12 restrictions on the implementation of one or more of these
- 13 surcharges at any given time?
- 14 MR. PENDERGAST: Well, the statute talks about
- 15 there being a hearing opportunity before they are put into
- 16 effect. I guess people could have different views on when
- 17 that hearing opportunity needs to be. On the environmental,
- 18 there are strict limitations on how much of an increase can
- 19 incur on any given year.
- 20 On the environmental, there's also a consumer
- 21 safeguard, that one has to have a rate case on a periodic
- 22 basis in order to go ahead and continue to collect amounts
- 23 under the provision. And there are true-up provisions to
- 24 ensure that no costs are over-recovered and that they are
- 25 accurately reconciled. And a few other safeguards as well,

- 1 but I think those are the major ones.
- 2 COMMISSIONER CLAYTON: But there are no
- 3 restrictions? If each surcharge were implemented properly,
- 4 and the balances were adjusted, according to the statute, you
- 5 could have three additional surcharges implemented at once?
- 6 I mean, not at one time, but could be on a bill at a given
- 7 time?
- 8 MR. PENDERGAST: Well, if you're adding in the
- 9 ISRS --
- 10 COMMISSIONER CLAYTON: I am.
- 11 MR. PENDERGAST: -- that's already in effect,
- 12 that would be a possibility, and as I said, those can go
- 13 both -- at least the weather one can be up and down, and it's
- 14 possible that the environmental can as well.
- 15 COMMISSIONER CLAYTON: Okay. Paragraph 11,
- 16 regarding off-system sales capacity release, Mr. Meyer, could
- 17 you tell me the dollar amount of imputed revenue that
- 18 supposedly Laclede will be receiving? Mr. Pendergast, do you
- 19 have the amount of imputed revenue? Do I have it wrong?
- 20 Have I read this incorrectly?
- 21 MR. PENDERGAST: I would say that there is no
- 22 specific number for imputed revenue. What I can tell you,
- 23 Commissioner, is that parties had different recommendations,
- 24 I think ranging from \$3.9 million up to \$8.5 million of how
- 25 much off-system sales revenue should be imputed in base

- 1 rates. We ultimately reached an agreement based on an
- 2 overall dollar amount that did not try and specifically
- 3 segregate what the value of those off-system sales revenues
- 4 were.
- 5 I think every party probably had some figure
- 6 in the back of their mind when they proposed and were able to
- 7 reach an agreement on an overall dollar amount. But what I
- 8 can tell you is it's made a significant contribution to the
- 9 level of rate relief that has been requested in this case,
- 10 and I mean a positive contribution in reducing that level.
- 11 As I indicated before, we've made approximately \$90 million
- 12 worth of net investments in the last three years, had \$16
- 13 million worth of operating increases, and yet we are here
- 14 today asking for only an \$8.5 million incremental increase in
- 15 new charges.
- 16 Part of that has to do with the fact that our
- 17 efforts to sell gas to customers located off our system and
- 18 bring revenue in has enabled us to reach an agreement on an
- 19 overall level of revenue requirement that would seem to be
- 20 less than what those figures would suggest, if you didn't
- 21 take that into account.
- 22 COMMISSIONER CLAYTON: I appreciate that.
- 23 Moving forward, though, it seems like there's a designed
- 24 incentive program of some sort for off-system sales that will
- 25 enable Laclede to keep those revenues rather than offset

- 1 future rates; is that correct?
- 2 MR. PENDERGAST: Well, I think the fair way to
- 3 characterize it, and other parties can certainly jump in, is
- 4 that as we have done in the past, we sort of pay our license
- 5 fee at the office. And by imputing a level of off-system
- 6 sales revenue in this case -- in between cases, we are then
- 7 permitted to keep up to \$12 million in exchange for having
- 8 done that. And then if the amount goes over \$12 million that
- 9 we're able to go ahead and generate, at that point, we would
- 10 begin sharing that with our customers on a 50/50 basis. And
- 11 if we would accumulate \$5 million in excess amounts, those
- 12 amounts would -- the Staff or Public Counsel could apply to
- 13 have those immediately distributed to customers.
- 14 COMMISSIONER CLAYTON: So according to this,
- 15 Laclede will be able to keep the first \$12 million?
- MR. PENDERGAST: That's correct, having
- 17 already recognized and taken on the risk for a significant
- 18 amount of those through a current reduction in rates.
- 19 COMMISSIONER CLAYTON: Okay. And the
- 20 reduction that you're referring to is something other than
- 21 the \$3.9 to \$8.5 million positions with regard to off-system
- 22 sales revenue?
- 23 MR. PENDERGAST: I think it's probably fair to
- 24 say that, and I think it's fair to say that people could go
- 25 ahead and, you know, make assumptions as to what that number

- 1 was as part of their overall settlement package, but it's not
- 2 spelled out.
- 3 COMMISSIONER CLAYTON: Is this the first
- 4 incentive plan of its kind in Missouri, and I'm speaking only
- 5 from a short history at the Commission. So do you know?
- 6 MR. PENDERGAST: Well, this particular kind,
- 7 yeah, I haven't seen this specific feature before. I mean,
- 8 MGE, as I recall, had one where it's included in the PGA, and
- 9 I believe they keep 35 percent of the off-system sales
- 10 revenue that they're able to generate, and it may be subject
- 11 to some sort of sharing grid. I don't recall at the moment.
- 12 Obviously, we've had ours in base rates
- 13 before. Before they were in base rates, they were in the
- 14 PGA, and they were subject to a sharing grid, so it's a
- 15 variation on what, you know, you've seen before, but you
- 16 haven't seen one exactly like this before.
- 17 COMMISSIONER CLAYTON: Mr. Meyer, do you
- 18 concur with everything that Mr. Pendergast has said so far or
- 19 from the position of Staff?
- 20 MR. MEYER: I do, and we have a Staff witness
- 21 available to address our particular perspective on these
- 22 issues, but as Mr. Pendergast said, there's no absolute
- 23 dollar figure imputed.
- 24 COMMISSIONER CLAYTON: Has the Chapter 13
- 25 rulemaking begun, as referenced in Paragraph 2(b), regarding

- 1 the use of credit scoring for the use of deposits, Mr. Meyer?
- 2 MR. MEYER: I believe the Commission has begun
- 3 that, yes.
- 4 COMMISSIONER CLAYTON: Where is it in the
- 5 process?
- 6 MR. MEYER: I think it's in the round table
- 7 process. I don't know if there's a case number assigned to
- 8 it yet.
- 9 COMMISSIONER CLAYTON: I'm going to have more
- 10 questions about this. I don't know who to ask, Mr. Meyer. I
- 11 don't know if the Commissioners have other questions of the
- 12 attorneys. Then I would suggest not necessarily moving
- 13 forward with a witness, but I'm going to have questions for
- 14 whoever the Staff witness is going to be to answer these
- 15 questions. So I'm not sure what you want to do.
- 16 JUDGE DIPPELL: Are there other -- going to be
- 17 other Commission questions for the attorneys?
- 18 CHAIRMAN DAVIS: Yes.
- 19 JUDGE DIPPELL: We'll just go ahead and move
- 20 on and we'll come back to the Chapter 13 questions, if that's
- 21 okay.
- 22 COMMISSIONER CLAYTON: Well, I'm going to have
- 23 questions regarding a lot more things, all the things that
- 24 Mr. Meyer couldn't -- that he couldn't -- that he putted to
- 25 the Staff witness. I'm going to have questions for those, so

- 1 that's what I'm saying. Before calling a witness, if there
- 2 are other questions for the attorneys here.
- JUDGE DIPPELL: Okay. Let's see if there are
- 4 other questions for the attorneys, and then we'll begin
- 5 calling some Staff witnesses. Commissioner Appling, did you
- 6 have --
- 7 COMMISSINER APPLING: No questions.
- 8 JUDGE DIPPELL: Mr. Chairman, did you want to
- 9 ask questions now?
- 10 CHAIRMAN DAVIS: Yes, I've got a few. Okay.
- 11 Mr. Pendergast, the provisions of the stip and agreement
- 12 allow you to allow Laclede Gas to collect a four-month
- 13 deposit based on the highest monthly charge for the year; is
- 14 that correct?
- 15 MR. PENDERGAST: Actually, Chairman, what we
- 16 have done is we have substituted what used to be the two
- 17 highest monthly bills, and instead of collecting a deposit
- 18 equal to the two highest monthly bills, do one that's equal
- 19 to four average bills. Our calculations indicate that that
- 20 will probably result in a slightly smaller deposit than would
- 21 otherwise be the case.
- 22 And really, the only reason that we proposed
- 23 it, and the only reason we want to do it, is it's just easier
- 24 under our billing system to calculate four average months
- 25 rather than to try and look at the two highest months.

- 1 Because of the certain rebillings and things of that nature,
- 2 there can sometimes be problems using the two highest. It's
- 3 easier to use the four average.
- 4 CHAIRMAN DAVIS: Now, do all the other
- 5 counsels, particularly the OPC and Staff, do you agree with
- 6 that?
- 7 MR. DANDINO: Your Honor, if I may, since I
- 8 got in on this at the very last minute, Ms. Meisenheimer has
- 9 been involved from the very beginning. If she could respond
- 10 to it, I would certainly appreciate it, rather than give you
- 11 some incorrect information.
- 12 CHAIRMAN DAVIS: Does she have to be sworn?
- 13 JUDGE DIPPELL: I think it's best if she's
- 14 sworn, but she can stay where she is.
- 15 CHAIRMAN DAVIS: Do you want to swear her in
- 16 real quick?
- 17 (THE WITNESS WAS SWORN.)
- 18 JUDGE DIPPELL: Go ahead, and if you can
- 19 answer the Chairman's question.
- 20 MS. MEISENHEIMER: Yes, I wouldn't disagree
- 21 with that. There are a few winter months with typically a
- 22 very high bill, so that when you spread it out over an annual
- 23 basis, and then take an average of -- or take a four-month
- 24 average versus two-month highest, it seems reasonable to me
- 25 that it would be slightly lower, so I don't dispute that.

- 1 CHAIRMAN DAVIS: So it would be slightly
- 2 lower. So it wouldn't be a substantial increase, which is
- 3 what I was concerned about?
- 4 MS. MEISENHEIMER: No, I don't think it will
- 5 be a substantial increase. I did not crunch the numbers to
- 6 verify the exact dollar amount.
- 7 CHAIRMAN DAVIS: Okay.
- 8 MS. MEISENHEIMER: Based on my experience, I
- 9 don't think that it would -- it would result in an increase
- 10 to customers in terms of the amount of the deposit.
- 11 CHAIRMAN DAVIS: And Ms. Meisenheimer, were
- 12 there any discussions about the payment period for the
- 13 deposits? My understanding is that Laclede will only prorate
- 14 it over three months, and that might have been hardship for
- 15 some people.
- MS. MEISENHEIMER: There was substantial
- 17 discussion in negotiations regarding deposits in terms of the
- 18 amount and the length of time. I might pass the three-month
- 19 issue to Mr. Pendergast.
- 20 CHAIRMAN DAVIS: Okay. Mr. Pendergast?
- 21 MR. PENDERGAST: Yes, Chairman, actually, we
- 22 had wanted to have greater opportunity to collect the
- 23 deposits up-front. Our experience has been, at least in some
- 24 situations, that if you don't collect the deposit in advance,
- 25 you never collect it, and you wind up with an uncollectible

- 1 expense and no deposited money to pay for it. Nonetheless,
- 2 we did not pursue that.
- 3 Other problems -- or other parties had a
- 4 concern about it. It is an issue that my understanding --
- 5 based on my understanding, will be discussed and addressed in
- 6 billing practice rulemaking proceedings, and we decided to
- 7 defer that issue until that time and make no change at this
- 8 time.
- 9 MS. MEISENHEIMER: I'm sorry, Chairman, I
- 10 thought you were asking about a three-month increment. Our
- 11 office did, in fact, oppose the concept of prepaid deposits
- 12 in the negotiations.
- MR. PENDERGAST: And that's what I'm
- 14 suggesting. That meant opposition from parties, so we did
- 15 not pursue that.
- 16 MS. MEISENHEIMER: In terms of the length of
- 17 time over which deposits can be collected, I just wanted to
- 18 point out that this, in no way, interferes with the
- 19 provisions of the cold weather rule in terms of deposits, and
- 20 the length of time over which the Company has to give a
- 21 customer to make those deposit payments.
- MR. PENDERGAST: Chairman, yeah, it's my
- 23 understanding. It's a good point is that under the cold
- 24 weather rule, and correct me if I'm wrong here, but it is
- 25 standard practice when you do reach a payment agreement under

- 1 the cold weather rule not to require the payment of a deposit
- 2 under those circumstances.
- 3 CHAIRMAN DAVIS: Okay. So from the period
- 4 that the cold weather rule is in effect, you can't collect
- 5 any of the deposit payments; is that correct?
- 6 MR. PENDERGAST: That's correct. And so I
- 7 think the system already provides some relief for those
- 8 customers that need it most.
- 9 CHAIRMAN DAVIS: At the local public hearings,
- 10 we heard testimony that -- from certain state legislators
- 11 that believed it was somehow improper to, I guess, okay. I
- 12 guess here's my question:
- The ISRS charge that was being collected, that
- 14 is no longer being collected, is that money just going into
- 15 base rates so it's not being used for infrastructure or
- 16 anything else?
- 17 MR. PENDERGAST: Yes, I think it's fair to say
- 18 that the way it works, Chairman, is that when we first
- 19 calculated the ISRS charge, it's not designed to recoup the
- 20 entire investment. Like traditional rate-making, it allows
- 21 you to establish a revenue requirement that reflects the
- 22 depreciation associated with it. It reflects a return on
- 23 that particular investment, but you only get a return on and
- 24 a return of during the period of the ISRS charge.
- 25 In fact, when you come to a rate case, at that

- 1 point, you roll that rate base, if you will, into generates.
- 2 You will go ahead and continue to earn a return on it, and a
- 3 return of your investment over the 30 or 40 or 50 years that
- 4 it takes to finally get it all back. And at that point, it's
- 5 like any other rate base item that will go ahead and be
- 6 reflected in rates and recovered over time. And then any
- 7 additional investment that may be subject to a future charge
- 8 will be incremental investment that wasn't previously picked
- 9 up and included in rates.
- 10 So, I heard the concern that you did about
- 11 possible double-dipping. The statute is designed to preclude
- 12 that -- to prevent that, and I think everybody here who is
- 13 familiar with how the ISRS issue was handled in this case
- 14 would indicate that there should be no concern that that's,
- 15 in any way, a problem.
- 16 CHAIRMAN DAVIS: Does everyone else here
- 17 concur with that analysis? Mr. Meyer?
- MR. MEYER: Yes, we do.
- 19 CHAIRMAN DAVIS: Mr. Dandino?
- MR. DANDINO: Yes, your Honor.
- 21 CHAIRMAN DAVIS: Okay. Mr. Pendergast, we
- 22 heard a lot of testimony about meter reading, et cetera. And
- 23 it was pointed out at the public hearings that once the
- 24 technology is implemented, that it would be a substantial
- 25 cost savings to Laclede Gas. I just roughly estimated it at

- 1 \$5 million, you know, more or less. I'm assuming there would
- 2 be some ongoing expenses, which I couldn't guess. And that's
- 3 not being addressed in this case, correct?
- 4 MR. PENDERGAST: That's correct, your Honor.
- 5 And if I could briefly respond to that. I appreciate the
- 6 union's statement that that issue has no relevancy to this
- 7 particular case. At the same time, though, I want to make
- 8 sure that the record is straight about what the impact of our
- 9 automatic meter reading efforts will be. I think that as a
- 10 rough calculation, taking the numbers that you did would
- 11 provide an indication of what one side of the equation would
- 12 be.
- 13 However, as we move through the transition
- 14 period, towards implementing AMR fully, we will be paying for
- 15 each meter read that we receive. That's an offsetting cost.
- 16 I think it's fair to say that over the next two years, as we
- 17 go through this transition period, that it is likely that our
- 18 cost for this particular function will be slightly higher
- 19 than they otherwise would be, simply because we will continue
- 20 to go ahead and have meter readers on board for a significant
- 21 portion of that period of time while we are also paying to
- 22 have meter reads, making sure that the system is working
- 23 properly, that we have all the safeguards we need so that we
- 24 know we are getting accurate bills out.
- Even though it will be, probably, a slight

- 1 increase over the next couple of years, we thought that this
- 2 was a significant enough advance in customer service that it
- 3 was worth the Company paying for that on its nickel. What I
- 4 will say is that over the long-term, because of the
- 5 arrangements, which I'm not in a position to go ahead and
- 6 probably disclose publicly because our provider is in a
- 7 competitive marketplace, that hopefully there will be
- 8 long-term savings. And my supposition would be that before
- 9 those long-term savings really begin to materialize, we'll be
- 10 coming back down to see the Commission again, probably with
- 11 another rate filing, at which they can go ahead and be
- 12 incorporated to the benefit of our customers.
- 13 CHAIRMAN DAVIS: Okay. Mr. Pendergast, what
- 14 would you calculate the ROE being if we approve this stip
- 15 agreement?
- 16 MR. PENDERGAST: The stipulation and agreement
- 17 does not set out a specific ROE. What it does is it sets out
- 18 an ROE and capital structure to be used for purposes of
- 19 future ISRS filings. I don't know that that's necessarily
- 20 what all of the parties would say was the ROE that was
- 21 underlined or specific overall dollar amounts.
- I was satisfied that -- that given what we
- 23 knew, that we thought it was an ROE that was close to
- 24 mainstream ROE, if you will, based on what's been authorized
- 25 for other utilities, but that's simply, you know, our

- 1 perspective. And other parties may have different
- 2 perspectives. It was a, basically, overall dollar
- 3 settlement, and that is not specifically set out. I wish I
- 4 could be more helpful.
- 5 CHAIRMAN DAVIS: So I'm not going to get
- 6 anything out of you if I keep asking you questions,
- 7 Mr. Pendergast?
- 8 MR. PENDERGAST: Probably nothing a whole lot
- 9 more definitive than that, but as I said, from our
- 10 perspective, we thought that it was a reasonable return on
- 11 equity that was more in the mainstream.
- 12 CHAIRMAN DAVIS: So is it 10 percent or less?
- 13 Can you give me a ballpark?
- 14 MR. PENDERGAST: Well, from our perspective,
- 15 you know, and you can look at it a lot of different ways, but
- 16 we would certainly think it was in excess of 10 percent, and
- 17 I think it would be fair to say it didn't get to 11.
- 18 CHAIRMAN DAVIS: So somewhere between 10 and
- 19 11?
- 20 MR. PENDERGAST: From our perspective, yes.
- 21 CHAIRMAN DAVIS: I'm looking at Mr. Dandino,
- 22 but I'm thinking I'm probably going to have to go to Ms.
- 23 Meisenheimer. Is she still under oath, Judge?
- JUDGE DIPPELL: Yes.
- 25 CHAIRMAN DAVIS: Ms. Meisenheimer, do you

- 1 concur with that analysis?
- 2 MS. MEISENHEIMER: We relied on the Staff's
- 3 accounting data and calculations. They may be able to speak
- 4 more to what rate of return they consider it to be.
- 5 CHAIRMAN DAVIS: I'm waiting for Staff to
- 6 speak.
- 7 MR. MEYER: Our analysis is set forth in
- 8 Attachment 6, as far as the actual numbers that we used to
- 9 the stipulation. Our common equity percentage was 9.43
- 10 percent, et cetera, et cetera. Mr. Kiebel is here to discuss
- 11 this analysis, if you would like. He was our designated
- 12 witness in this case and had prepared testimony, so ...
- JUDGE DIPPELL: Is that in one of the
- 14 affidavits, Mr. Meyer?
- 15 MR. MEYER: Oh, I'm sorry, Attachment 6 to the
- 16 stipulation and agreement.
- 17 CHAIRMAN DAVIS: Okay. I got it right here.
- 18 It's the very last page, or at least in my packet. Okay.
- 19 All right. Thank you, Mr. Meyer. All right.
- 20 Mr. Pendergast, and I'm sorry for making you restate
- 21 yourself, you can come in and file for another ISRS anytime?
- 22 MR. PENDERGAST: Once we accumulate, I believe
- 23 it's \$1 million of revenue requirement-related investment in
- 24 ISRS, we would be eligible to do that, yes.
- 25 CHAIRMAN DAVIS: And then assuming you do that

- 1 and then you make an ISRS filing and that's approved, then
- 2 how long is the rate case triggered after that?
- 3 MR. PENDERGAST: It's, from what I recall, you
- 4 need to file one within three years.
- 5 CHAIRMAN DAVIS: Three years. And roughly how
- 6 long do you think it would take you to accumulate a million
- 7 dollars in ISRS expenses?
- 8 MR. PENDERGAST: The way it has worked in the
- 9 past, we've been able to accumulate that generally within
- 10 five or six months. And as Mr. Zucker informed me, it can
- 11 also depend on when you have increases in property taxes too.
- 12 Like the rest of our bill, taxes make up a significant
- 13 portion of our cost, and when they go up, it can -- it can
- 14 accelerate when you're eligible to make the filing.
- MR. MEYER: At the risk of possibly
- 16 complicating things a little bit, I'll just note that the
- 17 statute governing the ISRS provisions at Section 393.101(2),
- 18 the ISRS dollar figure, it's -- the Commission may not
- 19 approve an ISRS to the extent it would produce total
- 20 annualized ISRS revenues below the lesser of \$1 million, or
- 21 1/2 of 1 percent of the gas corporation's base revenue's
- 22 level approved by the Commission in the gas corporation's
- 23 most recent general case proceeding.
- 24 CHAIRMAN DAVIS: Is it the lesser of those
- 25 two?

- 1 MR. MEYER: Correct.
- 2 CHAIRMAN DAVIS: Okay. Judge, I'm going to
- 3 pass at this time and defer to my colleagues.
- 4 JUDGE DIPPELL: All right. Commissioner
- 5 Murray, did you have any questions at this time?
- 6 COMMISSIONER MURRAY: I think I have one for
- 7 Ms. Vuylsteke.
- 8 JUDGE DIPPELL: Okay.
- 9 COMMISSIONER MURRAY: And I'm not sure if she
- 10 can answer it. You don't have a witness?
- 11 MS. VUYLSTEKE: I apologize, we do not.
- 12 JUDGE DIPPELL: Ms. Vuylsteke, can I just get
- 13 you to go ahead and come up to the podium? It would be
- 14 easier to hear you.
- 15 MS. VUYLSTEKE: And Commissioner, if I can't
- 16 answer your question, we would be happy to have our witness
- 17 file something later, or whatever the judge would like us to
- 18 do to try to answer your question.
- 19 JUDGE DIPPELL: Let's see what our question is
- 20 first.
- MS. VUYLSTEKE: Okay.
- 22 COMMISSIONER MURRAY: In the tariff
- 23 modifications on Page 3 of the stipulation and agreement,
- 24 there is a provision to increase to \$2 per therm, the
- 25 customers for gas used during periods of interruption. And I

- 1 was wondering if you know what percentage of an increase that
- 2 is for the interruptible customers.
- 3 MS. VUYLSTEKE: I'm afraid that I don't, and
- 4 like I said, I would be happy to try to provide that later,
- 5 if that would be helpful, so ...
- 6 COMMISSIONER MURRAY: Okay. That's -- I think
- 7 that's all I have for you. Thank you.
- 8 MS. VUYLSTEKE: Thank you. Sorry.
- 9 JUDGE DIPPELL: Mr. Pendergast, does Laclede
- 10 know an answer to Commissioner Murray's question?
- 11 MR. PENDERGAST: I do know that in
- 12 recommending the increase to \$2, we are treating those
- 13 interruptible sales customers in the same way we treat our
- 14 large volume transportation customers. It was designed,
- 15 basically, to equalize what those late payment charges were,
- 16 and current charges are approximately \$1 to \$2.
- JUDGE DIPPELL: That's the current charge?
- 18 MR. PENDERGAST: Yes.
- 19 JUDGE DIPPELL: Do you have other questions,
- 20 Commissioner Murray?
- 21 COMMISSIONER MURRAY: I don't believe so.
- 22 JUDGE DIPPELL: Okay. Commissioner Gaw, did
- 23 you have any?
- 24 COMMISSIONER GAW: I do, but I'll --
- 25 Commissioner Clayton wants to pick back up.

- 1 JUDGE DIPPELL: Okay. Let's go ahead and go
- 2 to Staff's witnesses for Commissioner Clayton's questions.
- 3 And Commissioner Clayton, do you have a -- where would you
- 4 like to begin? The issue?
- 5 COMMISSIONER CLAYTON: Well, what's your plan,
- 6 Judge? Are we just going to do my questions, do you want to
- 7 swear in everybody at once? How do you want to do this?
- 8 JUDGE DIPPELL: I thought I'd begin with the
- 9 witnesses that specifically were going to answer your
- 10 questions, and if the other Commissioners have questions of
- 11 those witnesses, we can -- or I can swear them in -- all in.
- 12 I believe Mr. Rackers was going to be their main witness, but
- 13 Mr. Kiebel can answer questions about --
- 14 COMMISSIONER CLAYTON: How many Staff
- 15 witnesses are there that can answer questions throughout the
- 16 stipulation?
- 17 MR. MEYER: Unfortunately, since testimony was
- 18 not filed, I guess you're unaware of who was doing what. I
- 19 guess, regarding Chapter 13, we have Gay Fred here.
- 20 Regarding off-system sales and capacity release, David
- 21 Sommerer could be available. Regarding the PGA --
- 22 COMMISSIONER CLAYTON: Slow down. This is
- 23 getting to be a bigger list than what I anticipated. So who
- 24 was the first person? Gay?
- 25 MR. MEYER: I'm going from what I'm guessing

- 1 would be the shortest to the longest. Gay Fred for Chapter
- 2 13. David Sommerer for off-system sales and capacity
- 3 release. Tom Imhoff for the PGA, and Steve Rackers for
- 4 accounting issues.
- 5 COMMISSIONER CLAYTON: So we have four
- 6 witnesses from Staff. How many witnesses does Office of
- 7 Public Counsel have available today?
- 8 MR. MEYER: And I would clarify we have other
- 9 witnesses, but those appear to be the ones best suited to
- 10 answer your questions.
- 11 MR. DANDINO: Public Counsel has one witness,
- 12 your Honor.
- 13 COMMISSIONER CLAYTON: Okay.
- 14 MR. DANDINO: As our whole staff is here.
- 15 COMMISSIONER CLAYTON: And Mr. Pendergast,
- 16 will you continue to be the contact, or do you have
- 17 witnesses? I don't know if I'm going have questions for
- 18 Laclede.
- 19 MR. PENDERGAST: We have three folks here that
- 20 can address, I think, most, if not all, of the issues you
- 21 might want to ask, so...
- 22 COMMISSIONER CLAYTON: Where to begin. Well,
- 23 if I have to start somewhere, I guess I'm going to talk about
- 24 off-system sales, so who was that again?
- MR. MEYER: Mr. Sommerer.

- 1 COMMISSIONER CLAYTON: Okay.
- 2 MR. MEYER: I think he was here earlier,
- 3 apparently he's gone upstairs. Somebody's getting him now.
- 4 Thank you.
- 5 COMMISSIONER CLAYTON: Well, then, how about
- 6 Mr. Rackers. He's here, I guess.
- 7 JUDGE DIPPELL: Mr. Rackers, if you'd like to
- 8 come to the witness stand.
- 9 (THE WITNESS WAS SWORN.)
- 10 COMMISSIONER CLAYTON: Okay. May it please
- 11 the Commission?
- 12 JUDGE DIPPELL: Perhaps I should ask
- 13 Mr. Rackers to state his name and his position at the PSC.
- 14 MR. RACKERS: Steven M. Rackers, and I'm with
- 15 the auditing staff of the Public Service Commission.
- JUDGE DIPPELL: Thank you, Mr. Rackers.
- 17 Please go ahead, Commissioner.
- 18 QUESTIONS BY COMMISSIONER CLAYTON:
- 19 Q. Mr. Rackers, can you tell me which provisions
- 20 of the stipulation you are most knowledgeable? And just
- 21 speaking in general terms of the pension and postemployment
- 22 benefits section, you're knowledgeable about them?
- 23 A. Yes, I am.
- Q. What else, depreciation?
- 25 A. Yes.

- 1 Q. What else?
- 2 A. Revenue requirement, gas inventories,
- 3 accounting authority order, off-system sales and capacity
- 4 release, additional billing information, and the ISRS.
- 5 Q. Okay. Let's start with the off-system sales
- 6 and capacity release issue. What was the Staff position on
- 7 how much revenue should be imputed to Laclede, I guess, which
- 8 would be a reduction in their revenue requirement?
- 9 A. I believe the original Staff position was
- 10 approximately seven million.
- 11 Q. Seven million dollars? And on this type of
- 12 issue, the higher the dollar amount, the -- theoretically,
- 13 the better for the ratepayer?
- 14 A. That's correct.
- 15 Q. Because you increase the amount of the
- 16 reduction from revenue requirement, then the less money that
- 17 has to be recovered from the ratepayer?
- 18 A. That's correct.
- 19 Q. Correct? So in this settlement, would you
- 20 explain whether there was an imputed level of revenue or not?
- 21 A. Yes, there was.
- 22 Q. There was. And what was that amount?
- 23 A. Well, the -- as I think the attorneys
- 24 explained, that amount is not specifically specified or
- 25 spelled out in the agreement. I can tell you from Staff's

- 1 point of view, we think it is a reasonable sharing of the
- 2 off-system sales and capacity release that the Company's able
- 3 to achieve.
- 4 Q. So it's in there, but nobody knows what it is?
- 5 A. It's not specified by the agreement.
- 6 Q. So how do you know it's in there?
- 7 A. Well, I know that off-system sales and
- 8 capacity release were used to come up with the revenue
- 9 requirement that Staff suggested.
- 10 Q. How long have you been at the Commission,
- 11 Mr. Rackers?
- 12 A. About 27 years.
- Q. And have you been a part of an incentive
- 14 mechanism for an LDC that's mentioned or referenced in this
- 15 agreement?
- 16 A. Yes.
- 17 Q. You have worked on things like this before?
- 18 A. Yes.
- 19 Q. Okay.
- 20 A. Are you talking about the off-system sales
- 21 mechanism?
- 22 Q. The incentive mechanism, or the mechanism for
- 23 sharing revenues.
- A. With regard to off-system sales?
- 25 Q. Yes.

- 1 A. Yes.
- 2 Q. And when was the last time that the Commission
- 3 has approved a mechanism like that?
- 4 A. I can't give you the case number, but I think
- 5 it was part of the MGE case.
- 6 Q. So -- and that's the most recent MGE case?
- 7 A. Yes.
- 8 Q. Okay. Is the mechanism in here anything
- 9 different than what Staff normally recommends? Does Staff
- 10 recommend a mechanism such as this?
- 11 A. A mechanism such as this has been part of, I
- 12 believe, at least the last three Laclede settlements. I
- 13 would tell you that being able to share in off-system sales
- 14 and capacity release revenue above 12 million is actually an
- 15 enhancement for the ratepayer over what's been approved in
- 16 previous Laclede cases.
- 17 Q. Okay. According to the settlement, though,
- 18 \$12 million would have to be realized in off-system sales or
- 19 capacity relief before the ratepayer would receive any type
- 20 of credit or offset?
- 21 A. Over and above what's been included or imputed
- 22 in the base revenues. In other words --
- 23 Q. But that amount is not identifiable, right?
- 24 A. It's not specifically identified.
- 25 Q. So how do you know when you cross that

- 1 threshold then? How do you know when you cross -- you're
- 2 saying it's \$12 million plus an unidentified amount. How do
- 3 you know when you pass that threshold?
- 4 A. I'm sorry. As soon as the Company achieves 12
- 5 million of off-system sales and capacity release, it begins
- 6 to share 50/50 with the ratepayers.
- 7 Q. Okay. Thank you for clearing that up. With
- 8 regard to gas inventory, what do you look at from your
- 9 perspective as a Staff witness?
- 10 A. We look at the -- the amount of inventories
- 11 that the Company has in storage, either in its owned
- 12 facilities or on the MRT system.
- 13 Q. Do you do a reliability analysis, or is it
- 14 purely a financial analysis for determining the revenue
- 15 requirement?
- 16 A. Mr. Sommerer would have to tell you if he does
- 17 a reliability analysis. As an accountant, putting together a
- 18 revenue requirement, it's strictly financial.
- 19 Q. So just financial. Okay. Okay. You said
- 20 that you had some accounting authority order --
- 21 A. Yes.
- 22 Q. -- part of the stipulation. Would you direct
- 23 me to that?
- 24 A. That's Paragraph 10 on Page 5 of the
- 25 stipulation.

- 1 Q. And could you just briefly describe each of
- 2 those terms? Specifically, the gas safety expenditures,
- 3 emergency cold weather rule amendment.
- 4 A. In the last case, the Commission granted the
- 5 Company an accounting authority order that allowed it to
- 6 accumulate costs associated with safety additions that it
- 7 made on its system. And those costs have been accumulating
- 8 since the last case, and the asset, or the accumulation, has
- 9 been -- the revenue requirement associated with that has been
- 10 included in rates in this case. And that's -- that's nothing
- 11 new that hasn't occurred in previous Laclede cases.
- 12 Q. Okay.
- 13 A. And then --
- 14 Q. What was the date of that -- was that a 2001
- 15 when that case was filed?
- 16 A. No, that was a 2002 case -- well, the case may
- 17 have been filed in 2001. The rates took effect in 2002, I
- 18 believe.
- 19 Q. Okay.
- 20 A. And then the cost of those accumulations was
- 21 offset by any over-recovery of dollars that were previously
- 22 included to cover the cost of the emergency cold weather
- 23 rule.
- Q. Okay. Okay. Did you do the pension analysis,
- 25 the FAS 87, FAS 106?

- 1 A. Yes.
- Q. Okay. The -- let me find the right paragraph,
- 3 just a second here. It's been some time since the
- 4 Commission's actually had the pension issue before us. I
- 5 think it's been a couple of years. What is the position
- 6 taken in this stipulation? Is it Staff's position, or is it
- 7 Laclede's position --
- 8 A. Well --
- 9 Q. -- in that stipulation?
- 10 A. -- this position is actually almost exactly
- 11 the same as provisions that have been in Laclede's rates and
- 12 Laclede cases for the last three rate cases, since 2001. And
- 13 it's a negotiated position. It -- it gives Staff what Staff
- 14 wants, which is it reflects actual pension costs in rates.
- 15 Q. So it's a cash basis rather than the accrual
- 16 basis -- I don't even know if that's a fair comparison, cash
- 17 versus accrual.
- 18 A. I wouldn't characterize it that way. It
- 19 recognizes actual cost, actual contribution to the pension
- 20 fund, but it also recognizes the difference between that and
- 21 accrual accounting, so that the Company can satisfy concerns
- 22 of its outside auditors.
- 23 Q. Are the pension expense and postemployment
- 24 benefit provision, are they treated identically?
- 25 A. Yes, they are.

- 1 Q. Okay. Do you agree that the net salvage issue
- 2 is worth roughly \$6 million that was suggested earlier? Is
- 3 that a fair assessment of its value and revenue requirement?
- 4 A. Yes, it was.
- 5 Q. Did you do ROE analysis for cost of equity?
- 6 A. No, I didn't.
- 7 Q. That's Mr. -- who did that?
- 8 A. Mr. Kiebel actually did the analysis. I mean,
- 9 I'm not sure what your question is. I may be able to address
- 10 it.
- 11 Q. ROE, did you do ROE, or no?
- 12 A. The ROE that's in this agreement is inherent,
- 13 I think, as the attorneys told you, in the rate increase.
- 14 It's a black box, you know, with regard to ROE.
- 15 Q. Let me ask the question again. Did you
- 16 prepare the Staff position for ROE in the case?
- 17 A. No, I did not.
- 18 Q. You did not. That was Mr. Kiebel?
- 19 A. Yes, sir.
- 20 COMMISSIONER CLAYTON: Okay. I don't think I
- 21 have any other questions for this witness. Thank you for
- 22 coming in.
- 23 JUDGE DIPPELL: Thank you. Commissioner
- 24 Murray, do you have questions?
- 25 COMMISSIONER MURRAY: Just briefly. Thank

- 1 you.
- 2 QUESTIONS BY COMMISSIONER MURRAY:
- 3 Q. Good morning.
- 4 A. Good morning.
- 5 Q. Do you agree that the overall percentage of
- 6 increase for residential customers resulting from the
- 7 stipulation and agreement is 1 percent or less?
- 8 A. Yes, I do.
- 9 Q. What is the overall increase for commercial
- 10 and industrial customers, percentage-wise, or can you --
- 11 A. I don't know that; Mr. Imhoff may know that.
- 12 Q. Okay. All right. That's all I have for you.
- 13 COMMISSIONER MURRAY: Thank you.
- 14 JUDGE DIPPELL: Thank you. Commissioner Gaw,
- 15 did you have questions for this witness?
- 16 COMMISSIONER GAW: I don't think I do, but I
- 17 need to go through my questions and see who knows the answers
- 18 to them. I'm just going to do it that way.
- 19 JUDGE DIPPELL: Okay. Mr. Chairman, do you
- 20 have any questions of this witness? You can always come back
- 21 to them if there turn up questions later.
- 22 QUESTIONS BY CHAIRMAN DAVIS:
- 23 Q. Have you worked on Laclede Gas rate cases in
- 24 the past?
- 25 A. Yes.

- 1 Q. And can you approximate the number of Laclede
- 2 gas rate cases you've worked on, when they were, et cetera?
- 3 A. Well, the most recent cases the Company's had
- 4 was a '99 case, a 2001 case, and a 2002 case, prior to this
- 5 one, and I worked on all of those.
- 6 Q. And how would you rate this settlement in
- 7 comparison to those settlements?
- 8 A. I believe this settlement is very reasonable,
- 9 relative to what the Company asked for, and also with regard
- 10 to the terms that it contains. And I would have to say
- 11 that's true of the previous increases also.
- 12 Q. Let me ask you this: Do you believe that if
- 13 the Commission were not to approve this stip and agreement,
- 14 that Laclede Gas could come in and make a compelling argument
- 15 for an even higher increase?
- 16 A. Well, I'm sure that they can make a compelling
- 17 argument. I'd like to think that Staff would have arguments
- 18 that would offset that.
- 19 Q. All right. So you think the settlement that
- 20 was arrived at is where this Commission ought to be?
- 21 A. I do.
- 22 CHAIRMAN DAVIS: Thank you. No further
- 23 questions.
- JUDGE DIPPELL: Thank you. Commissioner
- 25 Appling, do you have any questions for Mr. Rackers? We may

- 1 be bringing him back at a later time, but ...
- 2 COMMISSINER APPLING: Just a follow-up
- 3 question.
- 4 QUESTIONS BY COMMISSIONER APPLING:
- 5 Q. You were in St. Louis at the hearings, weren't
- 6 you, last week?
- 7 A. Yes, I was.
- 8 Q. What do I tell all those fired-up people in
- 9 St. Louis that was screaming and hollering last week about
- 10 don't do this?
- 11 A. Well, I think that you should tell them that
- 12 this is a very fair settlement, especially in terms of the
- 13 fact that it only raises the customer's bill by \$1 month, and
- 14 I think that you should tell them that it contains provisions
- 15 to help low income families.
- 16 Q. Okay.
- 17 A. Both to pay their bills, try to encourage
- 18 reduction of their arrearages, and help with the efficiency
- 19 of their homes.
- 20 Q. Thank you, Mr. Rackers. I appreciate it.
- JUDGE DIPPELL: Thank you. And Mr. Rackers, I
- 22 believe that's all the questions for you right now, but if
- 23 you will remain where you can be recalled, if necessary.
- MR. RACKERS: Sure.
- 25 COMMISSIONER CLAYTON: I guess am I driving

- 1 the train here?
- JUDGE DIPPELL: Yes, Commissioner Clayton, I'm
- 3 letting you drive the train.
- 4 COMMISSIONER CLAYTON. Well, if that's all
- 5 right with everyone else.
- 6 MS. SHEMWELL: Commissioner Clayton, Dave
- 7 Sommerer is here, if you have questions on off-system sales.
- 8 JUDGE DIPPELL: Ms. Shemwell said Mr. Sommerer
- 9 is here.
- 10 COMMISSIONER CLAYTON: Didn't we go through
- 11 off-system sales?
- 12 JUDGE DIPPELL: You asked Mr. Rackers some
- 13 questions about off-system sales.
- 14 COMMISSIONER CLAYTON: I suppose is Gay Fred
- 15 here?
- 16 MR. MEYER: She was the last time I turned
- 17 around and now she disappeared.
- 18 COMMISSIONER CLAYTON: I don't know, I think
- 19 all the questions I had on off-system sales were addressed.
- 20 I didn't have that many. It's just frustrating asking two
- 21 questions to four or five different people.
- 22 Can somebody just tell me the status of the
- 23 Chapter 13 rulemaking? I don't need an exact position in the
- 24 process, I just want to know it's referenced in the
- 25 settlement. Can somebody tell me about it?

- 1 JUDGE DIPPELL: Mr. Zucker looks like he can
- 2 tell you.
- 3 MR. ZUCKER: I'm ready to give that one a try.
- 4 We've had a number of round table meetings, and Ms. Fred, I
- 5 think recently, sent around a final draft of a proposed rule,
- 6 and then I think the next step would be if that -- if there
- 7 are no further comments to it, to go forward and actually
- 8 start the formal rulemaking process.
- 9 COMMISSIONER CLAYTON: So to the best of your
- 10 knowledge, the Commission has not opened a case, we haven't
- 11 reviewed any language at the Commission level yet?
- 12 MR. ZUCKER: Right, no. So far, the meetings
- 13 have been with Staff, the utilities, and Public Counsel.
- 14 COMMISSIONER CLAYTON: Is the stipulation
- 15 dependent upon certain actions of the Commission in the
- 16 rulemaking process? For example, does the -- does the
- 17 stipulation contemplate that we will reach a result in a
- 18 certain way, and will it alter the terms of the agreement?
- 19 MR. ZUCKER: Well, yes. The stipulation says
- 20 that we will try certain things on an experimental basis,
- 21 pending the outcome of the rulemaking. So if the rulemaking
- 22 treats these issues differently, then we'll make an
- 23 adjustment to accommodate that.
- 24 COMMISSIONER CLAYTON: And can you just
- 25 identify the particular issues that are contemplated?

- 1 There's the amount of the deposit, there's the credit score
- 2 issue. I guess that may be one in the same. Actually, the
- 3 amount of the deposit and the credit score is the second
- 4 issue. Discontinuance of service --
- 5 MR. ZUCKER: That's correct.
- 6 COMMISSIONER CLAYTON: How far -- how far
- 7 outside of -- well, I guess I'm not sure how to ask this
- 8 question. If we -- and I'm just hypothetically, so don't --
- 9 I mean, I'm not saying -- trying to make any commentary on
- 10 this, but if we were to say -- say that a credit score could
- 11 not be used in determining the amount of the deposit, what
- 12 would happen -- is there a trigger in the stipulation that
- 13 something else would happen that would change the terms of
- 14 the stipulation?
- 15 MR. ZUCKER: Well, currently, Laclede takes
- 16 deposits from all renters. What we were hoping to do through
- 17 this stipulation and through credit scoring is to only take
- 18 deposits from those customers who have a less than adequate
- 19 credit score. If the Commission ends up rejecting that, then
- 20 our rule would -- our tariff would either go with what the
- 21 Commission did approve, or revert back to what we had before.
- 22 COMMISSIONER CLAYTON: But it doesn't trigger
- 23 something else in the stipulation that would either change a
- 24 revenue requirement or change a reporting requirement or some
- 25 other type of consumer issue or financial issue?

- 1 MR. ZUCKER: No.
- 2 COMMISSIONER CLAYTON: Okay. And is that --
- 3 is your answer the same on each of the subparagraphs of
- 4 Paragraph 2? Because I think it lists out --
- 5 MR. ZUCKER: Yes, I believe the --
- 6 COMMISSIONER CLAYTON: That's contemplated by
- 7 the Chapter 13 rulemaking process?
- 8 MR. ZUCKER: Whatever comes out of that
- 9 rulemaking will only effect these particular tariff issues.
- 10 COMMISSIONER CLAYTON: Okay.
- MR. DANDINO: Commissioner Clayton, Ms.
- 12 Meisenheimer has a comment on the status of the Chapter 13.
- 13 MS. MEISENHEIMER: I just -- I just would like
- 14 to make it clear that, primarily, it has been the industry
- 15 and the Staff that has worked on the draft document that's
- 16 circulating. Our office has substantial concerns with what
- 17 we see in that document, and I just wanted to clarify that
- 18 although it was characterized that Public Counsel has
- 19 participated, we've had very limited participation so far,
- 20 and we're not on-board with that proposal at this time.
- 21 COMMISSIONER CLAYTON: Well, who has been
- 22 participating if you all haven't? Has it simply been Staff
- 23 and the Company?
- MS. MEISENHEIMER: Primarily, it has been
- 25 Staff and the industry.

- 1 COMMISSIONER CLAYTON: Okay. Has Office of
- 2 Public Counsel been excluded from the discussions?
- 3 MS. MEISENHEIMER: No, we simply have limited
- 4 resources. I have reviewed a draft and provided my -- my
- 5 boss with comments related to the draft that's been
- 6 circulating. And we do intend to raise concerns about
- 7 portions of that document.
- 8 COMMISSIONER CLAYTON: Okay.
- 9 JUDGE DIPPELL: Commissioner, did you have any
- 10 questions for Ms. Fred?
- 11 COMMISSIONER CLAYTON: Only if she has
- 12 anything to add to what's been said already. I mean, I'm
- 13 frustrated. I don't know if it's coming out. I'm a little
- 14 frustrated because I'm not trying to get that deep into these
- 15 issues. I just wanted to have a basic overview of them, and
- 16 I didn't know we were going to need multiple witnesses, so
- 17 that's why I'm -- she's going to have to be sworn now.
- 18 (THE WITNESS WAS SWORN.)
- 19 JUDGE DIPPELL: Thank you. If you could state
- 20 your name and just give your position with the Commission.
- 21 MS. FRED: My name is Gay Fred. I'm the
- 22 consumer services manager for the Missouri Public Service
- 23 Commission.
- JUDGE DIPPELL: And then did you have an
- 25 answer or anything additional?

- 1 COMMISSIONER CLAYTON: I'll re-ask the
- 2 question.
- 3 QUESTIONS BY COMMISSIONER CLAYTON:
- 4 Q. Do you have anything to add with regard to the
- 5 Chapter 13 rulemaking provision, which is Paragraph 2 of the
- 6 stipulation and agreement?
- A. Well, I can tell you that the Chapter 13
- 8 provisions, as they are right now, they're in draft form.
- 9 The industry has met as stated collectively. We've met with
- 10 gas, electric, and water companies. We have had Office of
- 11 Public Counsel involved, just recently. Again, given to
- 12 their limited staff ability, so we do know that they have
- 13 some concerns that we can -- that we hope we can continue to
- 14 work through this, and then present to the Commission.
- 15 Right now, where this -- the entire draft of
- 16 the Chapter 13 rewrite stands, there's an issue paper
- 17 developed, there's a rewrite of the entire rule that's been
- 18 red-line-strike-out developed. It's ready to present to the
- 19 Commission; however, due to your extremely busy schedules
- 20 lately, I have not taken the liberty to place it on for
- 21 discussion yet. But it is at that stage, at this point, to
- 22 move forward to the Commission for hopefully establishing a
- 23 case in order to continue to work on the draft of the rule.
- Q. How many rules are contemplated in this
- 25 section? Is it just one rule?

- 1 A. In the section of the stipulation and
- 2 agreement?
- 3 Q. Well, the reference of Chapter 13 rulemaking,
- 4 and specifically Paragraph 2, has A through G provisions,
- 5 which I'm not sure how many of those will be involved in the
- 6 rulemaking, but how many rules are we talking about here?
- 7 A. You're talking about only one rule, that's
- 8 Chapter 13 that deals with service and billing practices for
- 9 residential customers of gas, electric, and water utilities.
- 10 Q. Okay. And are you telling me that there is
- 11 a -- a consensus or an agreement between Laclede and Staff at
- 12 this point?
- 13 A. There's consensus among all parties and Staff
- 14 at this point, which this proposed rule --
- 15 Q. And who are the other parties that have been
- 16 involved?
- 17 A. AmerenUE, KCP&L, MGE, Empire, At Most,
- 18 Laclede, Missouri American Water Company --
- 19 Q. Okay.
- 20 A. -- Aquila -- and Aquila.
- 21 Q. Okay. And --
- 22 A. And OPC -- we've had, like I said, limited
- 23 participation by OPC. We have had some conversations about
- 24 areas of still concern, but nothing blatantly brought out as
- 25 a stop process at this point in time, still, a need to

- 1 continue to discuss among all parties.
- 2 Q. Okay. When would you anticipate that the
- 3 notice of request for rulemaking, or whatever the process is,
- 4 when would you anticipate that a case would be opened for the
- 5 rulemaking process?
- 6 A. Hopefully within the next couple weeks.
- 7 Q. Couple weeks. Okay. Okay.
- 8 COMMISSIONER CLAYTON: I don't think I have
- 9 any other questions.
- JUDGE DIPPELL: Ms. Fred, let me just clarify.
- 11 You said that there was one rule, but it's actually multiple
- 12 rules within a chapter?
- 13 MS. FRED: It's the entire Chapter 13 rules.
- 14 JUDGE DIPPELL: The Staff, right now, is just
- 15 working with the whole thing?
- 16 MS. FRED: The whole Chapter 13, yes, uh-huh.
- 17 JUDGE DIPPELL: Are there any other questions
- 18 for Ms. Fred while she's at the podium?
- 19 CHAIRMAN DAVIS: Well, while she's here.
- 20 OUESTIONS BY CHAIRMAN DAVIS:
- 21 Q. Ms. Fred, you're in charge of, I guess, the
- 22 consumer services here, which registers complaints, correct?
- 23 A. Correct.
- Q. Could you give us a little bit about your
- 25 impressions of Laclede's customer service and, you know, do

- 1 they -- do they respond to the complaints?
- 2 A. As far as our complaints that we receive, they
- 3 are very responsive to our complaints. We have an informal
- 4 agreement among them and other utilities to try and respond
- 5 to our complaints within a timely fashion. If it's a
- 6 complaint dealing with disconnection or a threat of
- 7 disconnection of services, or they've already been
- 8 disconnected services, we ask that Laclede respond within a
- 9 business day.
- 10 With any other issue, billing adjustment,
- 11 service quality issues, anything of that nature, we ask that
- 12 they try and provide us some type of response within three
- 13 days. With -- we allow them as long as 15 days for a full --
- 14 what we call resolution report. Laclede has met all those
- 15 requirements. We have not seen them neglectful in that in
- 16 the last few months. They've been very responsive when we
- 17 bring to their attention if they are lagging behind, and get
- 18 right on top on catching up, and continue to respond in a
- 19 very timing matter.
- 20 For the most part, most of our complaints
- 21 dealing with -- that actually are Laclede complaints, deal
- 22 with billing issues. Either customers who can't make the
- 23 payments, or need arrangements made, or need an extension on
- 24 a deposit, and generally it's been our practice with them to
- 25 be very congenial in trying to work that out with the

- 1 consumer and with us. And we've really not had any real,
- 2 what I call, difficult issues to have to work around.
- 3 Q. Have you gotten a lot of Laclede complaints
- 4 about estimated billing?
- 5 A. Yes, we do receive several complaints
- 6 regarding estimated billing, primarily because the meters are
- 7 inside and it's the access issue of getting into that meter.
- 8 And that kind of cuts both ways, either the customer is not
- 9 willing to let Laclede in to actually do the meter reading,
- 10 or when they are available, it's not necessarily a convenient
- 11 time for Laclede to make that meter reading. So we do deal
- 12 with a great number of estimated billing complaints, but
- 13 again, as usually due to the lack of access to a meter.
- 14 Q. All right. Thank you.
- 15 CHAIRMAN DAVIS: No further questions.
- 16 JUDGE DIPPELL: Thank you. Commissioner
- 17 Murray, did you have a question for Ms. Fred?
- 18 COMMISSIONER MURRAY: Thank you.
- 19 QUESTIONS BY COMMISSIONER MURRAY:
- 20 Q. Ms. Fred, while you're here, I'd like to ask
- 21 you, the subject of the automated meter reading has come up,
- 22 and it came up in the local public hearings. I would like to
- 23 know if you think that it would be helpful if there were an
- 24 education process developed sometime between now and the next
- 25 rate case to help customers understand the efficiencies that

- 1 can be gained from automatic meter reading, and the safety
- 2 issues involved, and that kind of thing. In talking to
- 3 customers, do you find that customers have concerns that
- 4 perhaps they're not actually realistic?
- 5 A. I find customers who are not well educated in
- 6 what's involved in that automated meter reading process.
- 7 They're under an impression that's not necessarily there.
- 8 They don't realize this will eliminate the estimated bills
- 9 that they may receive, that this will now reflect their
- 10 actual usage on a more timely basis so that they are more
- 11 appropriately billed.
- 12 I think on my staff's behalf, we take every
- 13 opportunity to educate customers on that. We also tell them,
- 14 and provide conservation measures that they need to be aware
- 15 of, and to take into consideration not only is it just a gas
- 16 usage, but perhaps conservation measures, weatherization
- 17 issues that they need to consider as well. I think it's fair
- 18 to say you can never educate enough, so sure, there would
- 19 definitely be -- it would be a good idea, or definitely be a
- 20 need to try to educate consumers more on that very issue.
- 21 Whether it be the automated meter reading device or on
- 22 weatherization or conservation issues that they can control
- 23 themselves.
- Q. And have you experienced customers who have,
- 25 perhaps purposefully, not made it convenient for the meter

- 1 reading to be done?
- 2 A. I think it's fair to say you're going to have
- 3 a little of both. Yes. There's customers who definitely
- 4 don't make it convenient to gain access into their property,
- 5 and maybe it's not necessarily in their control. If they're
- 6 renting the property, maybe the landlord controls the access
- 7 to the meter, but nevertheless, it is that customer's
- 8 responsibility to make arrangements to get access for that
- 9 meter reading.
- 10 On the flip side, I think there's customers
- 11 who are ready and available, and because of other
- 12 complications or schedulings, it's not always been met by
- 13 Laclede. So I think it's a little of both.
- 14 Q. Well, at the local public hearing, I was -- I
- 15 took note of the testimony of one lady who lived in an
- 16 apartment complex, as I understand it. And she said
- 17 something to the effect of, everybody's afraid to open the
- 18 door for the gas people, because we know everyone's having a
- 19 hard time. And then when they finally got in, a couple of
- 20 people's bills -- or a couple of people got their gas shut
- 21 off. So it appeared to me that there was an attempt to not
- 22 let the meter readers in, in order to prevent the gas company
- 23 from knowing who was in arrears and who wasn't. I mean, were
- 24 you at the local public hearing?
- A. No, I'm sorry, I wasn't.

- 1 Q. Okay. Thank you. That's all I have for you.
- 2 A. Sure.
- JUDGE DIPPELL: Commissioner Clayton, did you
- 4 have any additional questions?
- 5 COMMISSIONER CLAYTON: If you want to take a
- 6 break, that's fine.
- 7 JUDGE DIPPELL: Okay. Let's go ahead and take
- 8 about a 15 minute break, come back at 25 till by that clock
- 9 in the back. Let's go off the record.
- 10 (A BREAK WAS HELD.)
- 11 JUDGE DIPPELL: Okay. We can go back on the
- 12 record. Okay. We are back on the record after our break.
- 13 I'm going to begin by asking -- I have one question of
- 14 Laclede, and I'm going to begin with that, and then I'm going
- 15 to go to Commissioner Gaw has some questions. The
- 16 October 1st drop -- or the October 1st request for the
- 17 tariff, that's not a drop-dead kind of date; is that correct?
- MR. PENDERGAST: Well, we put language in
- 19 there that has said, or as reasonably soon thereafter as
- 20 practical. But from our perspective, you know, it's a very
- 21 important aspect of the overall settlement. Is everything
- 22 off if it's not done by then? No. But we would certainly
- 23 appreciate any action the Commission could take to make it
- 24 effective by that date. It is an important element of the
- 25 overall package.

- 1 JUDGE DIPPELL: And there are some -- there
- 2 are some items in the agreement that depend on that
- 3 October 1st date; is that correct?
- 4 MR. PENDERGAST: Well, we certainly have a low
- 5 income program. It's going to be October 1st. The sooner we
- 6 can go ahead and get a Commission decision, the sooner we can
- 7 go ahead and begin to work to implement that particular
- 8 program, and the same thing is true with the energy
- 9 efficiency programs that we have. And then, of course, you
- 10 know, from the Company's perspective, to the extent that it's
- 11 put in sooner rather than later, that does have a financial
- 12 value to the Company that -- that as I said before, is
- 13 important as part of the overall settlement.
- JUDGE DIPPELL: Mr. Meyer, does Staff agree
- 15 with his statements?
- 16 MR. MEYER: I don't believe we have anything
- 17 to disagree with there. I would just note from an
- 18 administrative perspective, I noticed that the tariff sheets,
- 19 I believe, got entered into the EFIS system, and I would
- 20 imagine, although I think you would probably know better than
- 21 I would, that if, for some reason, this agreement is not
- 22 implemented, I imagine those tariffs might still go into
- 23 effect on October 1st, unless the Commission affirmatively
- 24 suspends them, so I would just note that for your
- 25 information.

- 1 JUDGE DIPPELL: All right. I appreciate that.
- 2 And Mr. Dandino, Public Counsel have any positions to any of
- 3 those statements?
- 4 MR. DANDINO: No, we agree with that.
- 5 JUDGE DIPPELL: All right. Commissioner Gaw,
- 6 you had some questions.
- 7 COMMISSIONER GAW: Okay. Thank you, Judge.
- 8 JUDGE DIPPELL: If you have questions of
- 9 witnesses that haven't been sworn, we can call them up and
- 10 swear them in.
- 11 COMMISSIONER GAW: Only they can tell me that,
- 12 so with that -- that caveat, let me see if I can -- I don't
- 13 know if -- if counsel for -- for the union is just waiting to
- 14 be released or not.
- MS. SCHRODER: Yes, I am, actually.
- 16 COMMISSIONER GAW: Why don't I ask a few
- 17 questions there, and then I'll get back to some other things.
- 18 JUDGE DIPPELL: Ms. Schroder, can I just get
- 19 you to come up to the podium so we can hear you?
- 20 COMMISSIONER GAW: Ms. Schroder, first of all,
- 21 welcome.
- MS. SCHRODER: Thank you.
- 23 COMMISSIONER GAW: Let me ask you, generally,
- 24 what were the concerns that your client had coming into this
- 25 case?

- 1 MS. SCHRODER: Coming into the case in
- 2 general, or coming into the public hearings?
- 3 COMMISSIONER GAW: Just in general, coming
- 4 into the case, and in entering an appearance.
- 5 MS. SCHRODER: All right. And I have to
- 6 apologize, I was not the attorney handling this from the
- 7 beginning, so I may have to defer to my client at some point,
- 8 but my understanding is that my client's concerns were that
- 9 there are a number of bonuses that are paid to the top
- 10 management of Laclede that he didn't -- that they did not
- 11 believe the ratepayers should be paying for.
- 12 COMMISSIONER GAW: All right. Now, let me ask
- 13 you, in regard to that particular issue, is your client
- 14 satisfied in regard to whether or not, as regards this
- 15 stipulation, addressing that issue?
- 16 MS. SCHRODER: As the proceeding went on, we
- 17 learned that all of those bonuses -- or substantially all of
- 18 them -- are paid by Laclede Group as opposed to Laclede Gas
- 19 Company, and therefore they are not being paid directly by
- 20 the ratepayers. You know, are my -- are my client reps
- 21 personally satisfied with that response? No, because they
- 22 feel like, indirectly, that's still being paid by the
- 23 ratepayers, but they understand that that's not something
- 24 that can be addressed through this rate-making.
- 25 COMMISSIONER GAW: Okay.

- 1 MS. SCHRODER: There was also an issue about
- 2 the consumers, again, paying for top heavy management.
- 3 Period. There was a specific ratio of management to
- 4 bargaining unit employees, that I don't remember the actual
- 5 numbers of, and I can get that number for you, if you would
- 6 like, that -- that my clients were concerned about, because
- 7 they just felt it was extremely top heavy, and that from
- 8 their day-to-day experience with what actually goes on at
- 9 Laclede Gas Company, they felt that all of that management
- 10 was unnecessary.
- 11 We're talking about, you know, first level and
- 12 second level supervisors here. I don't believe that they
- 13 really think that was addressed through this rate-making
- 14 process at all, but again, it's our understanding, going
- 15 through this process, that that's just not a kind of factor
- 16 that is really allowed to be addressed through the
- 17 rate-making.
- 18 COMMISSIONER GAW: Okay. Can you explain that
- 19 just a little more, if you can? I understand your
- 20 circumstance, so ...
- 21 MS. SCHRODER: The -- you mean the issue about
- 22 the fact that there is top heavy management?
- 23 COMMISSIONER GAW: When you say nothing can be
- 24 done about it, or those are my words, not yours. Go ahead.
- 25 MS. SCHRODER: I understand that there are

- 1 sort of specific -- specific sets of factors that go into the
- 2 rate-making for a utility, and that this factual pattern
- 3 didn't fit into any of the factors that the Commission is --
- 4 has jurisdiction to consider. And maybe that's something
- 5 that needs to be changed, but I got the impression that that
- 6 couldn't be changed for this particular rate-making. That
- 7 may be something that we'll look into further.
- 8 COMMISSIONER GAW: Okay. What else?
- 9 MS. SCHRODER: There were safety concerns, and
- 10 the hope that any monies that were being added with this new
- 11 rate would be applied to addressing some of those safety
- 12 concerns. And some of that is related to the automated meter
- 13 reading issue, and I believe that Mr. Pendergast --
- 14 Pendergast, excuse me, addressed that to some extent today
- 15 with his statements.
- 16 He said that there is an intention for at
- 17 least the next two years to continue to have meter readers go
- 18 in and check to make sure that the automatic meter reading is
- 19 working correctly, and that there are not safety issues
- 20 relating to switching to that system. And that was a -- that
- 21 was a big concern of my clients.
- 22 COMMISSIONER GAW: Okay. Is that it,
- 23 basically?
- 24 MS. SCHRODER: Can I confer with my client for
- 25 just a moment?

- 1 COMMISSIONER GAW: Sure.
- MS. SCHRODER: Thank you. Thank you,
- 3 Commissioner Gaw. My client would like for me to clarify one
- 4 point, which is on the safety concern. Mr. Pendergast's
- 5 statement only went to the next couple of years. And my
- 6 client's concern is that gas leaks are often caught by the
- 7 meter readers either at installation or with these periodic
- 8 checks, and that that's going to be an ongoing problem. And
- 9 there needs to be an ongoing promise that it's going to get
- 10 taken care of, that it's not going to get overlooked.
- 11 And that is -- that is a major concern for
- 12 PACE 5-6 for a number of reasons. I mean, both as consumers,
- 13 and protectors of other consumers, and also because it is the
- 14 bargaining unit employees who go in and -- and are put in
- 15 dangerous situations when those gas leaks turn into
- 16 explosions. So there are  $\operatorname{--}$  you know, that is a major
- 17 concern.
- And I don't know whether that's something that
- 19 this rate-making process is really the place to -- to address
- 20 it, but we did think it needed to at least be raised here,
- 21 and it did get raised here. And I think that it will get
- 22 raised in the next -- by our people in the next rate-making
- 23 process.
- 24 COMMISSIONER GAW: There is a complaint case
- 25 that's been filed in regard to this issue in another case; is

- 1 that correct?
- 2 MS. SCHRODER: That's correct, yes, and my
- 3 client has -- my client is very involved in that.
- 4 COMMISSIONER GAW: Okay. Anything else?
- 5 MS. SCHRODER: No.
- 6 COMMISSIONER GAW: Okay. Let me -- let me ask
- 7 Mr. Pendergast a few questions in regard to this issue.
- 8 MR. PENDERGAST: Sure.
- 9 COMMISSIONER GAW: And you-all can stay at
- 10 your desk as far as I'm concerned. I'm not trying to play
- 11 musical chairs here. This -- Mr. Pendergast, give me a
- 12 little more detail about what the Company's intentions are in
- 13 regard to the meter readers in the next few years, and how --
- 14 what role they play, and how many of them will continue on
- 15 approximately, if you can disclose that.
- 16 MR. PENDERGAST: Certainly. I'll try and be
- 17 as helpful as I can be. First of all, I don't want to have
- 18 my earlier comments misconstrued as indicating that there
- 19 will be no changes in meter reading force for two years.
- 20 That certainly wasn't my intention. My intention was to say
- 21 that we have a two-year process for implementing AMR. As we
- 22 implement AMR, you know, it's not a situation where there's
- 23 any immediate work force reduction on day 1, or day 10, or
- 24 day 20. You know, it's a gradual thing, and a number of the
- 25 meter readers will be there for a significant period of that

- 1 time.
- 2 Even after AMR is implemented, there will be a
- 3 number of meter readers who will be retained to do corrosion
- 4 inspections. As I've indicated before, the Company has also
- 5 indicated that they would make positions available in other
- 6 parts of the Company available to meter readers who qualify,
- 7 so that they could transfer to those particular positions.
- 8 And at one point, actually offered to have that done on a
- 9 seniority basis, which as we indicated, or as we had a
- 10 discussion at the public hearing, was not accepted.
- I don't want to go into that, but you know,
- 12 the Company has tried to be sensitive to -- to its workers,
- 13 and making provisions where it can to provide those
- 14 particular jobs when they are available. As you noted,
- 15 Commissioner, there is a complaint case. We have addressed
- 16 those safety concerns that have been raised by the union.
- 17 Quite frankly, we don't think there is a safety concern.
- I think what they would have Laclede do is
- 19 something that's not being done by any other local
- 20 distribution company in the state. We will continue to abide
- 21 by all regulations that are, in fact, safety regulations,
- 22 including doing our corrosion inspections every three years,
- 23 which I believe has already accelerated over the five-year
- 24 requirement that you have under federal law.
- 25 And you know, from our perspective, it would

- 1 be a fairly poor safety system if you were relying on
- 2 somebody to walk into a house and look around every time
- 3 somebody went ahead and changed service from one name to
- 4 another. You know, what that would effectively mean is there
- 5 are some houses where service is never changed, you never go
- 6 in, and you never look. There's other houses you look seven
- 7 or eight times in the course of three or four years,
- 8 depending on how much customer turn there has been. And if
- 9 you are going to design a safety system, I don't think you
- 10 would design it that way.
- In fact, the Commission hasn't designed it in
- 12 that way, and to the extent there are applicable safety
- 13 regulations, we will go ahead and fully comply with them. I
- 14 hope that's helpful.
- 15 COMMISSIONER GAW: So, as far as numbers are
- 16 concerned, you don't have a number for me?
- 17 MR. PENDERGAST: I think when it's all said
- 18 and done, I think our expectation will be between 10 and 15
- 19 people will be required to do the corrosion inspections. And
- 20  $\,$  as I've indicated before, there were already 30 of the meter
- 21 readers out of the 90 were hired on a temporary basis with
- 22 the idea in mind that AMR was going to be on the horizon.
- 23 And we wanted to make it understood that they shouldn't view
- 24 that as necessarily any kind of permanent position.
- 25 And you know, do we have enough positions in

- 1 customer service and construction and SAID to accommodate
- 2 everyone else? We certainly have attrition there. It's a
- 3 question of qualification, it's a question of quite frankly
- 4 will some workers work records. As to whether or not a
- 5 position will be hired, we certainly -- we're making a
- 6 concerted effort to make positions available for people that
- 7 are qualified and would -- would prefer to do it.
- 8 Some would prefer to go ahead and retire, some
- 9 would prefer to go ahead and take the severance package that
- 10 has been offered, and to the extent that others want to go
- 11 ahead and -- and take positions that are available in the
- 12 company. We'll certainly work to help make that happen.
- 13 COMMISSIONER GAW: So, Mr. Pendergast, there's
- 14 about 30 meter readers you say that were hired as temporary
- 15 workers. I think Mr. Schulte might have suggested some of
- 16 those have been hired on a permanent basis already. So I
- 17 don't know what those numbers might actually look like, and
- 18 then there's an additional 60 that are impacted by this; is
- 19 that correct?
- MR. PENDERGAST: That are potentially
- 21 impacted. I don't know if -- how many of those 60 may have
- 22 bid out to other jobs at this point or been placed in other
- 23 positions. I don't know how many of those people are
- 24 contemplating retiring as opposed to wanting to take another
- 25 position with Laclede. I don't know how many of them are

- 1 contemplating taking the severance package that will be
- 2 offered. I think it's probably a little too early to say
- 3 that. I mean, one of the -- well, I think I'll leave it
- 4 there.
- 5 COMMISSIONER GAW: Okay. How long -- what's
- 6 the time frame on the meter replacements that's contemplated
- 7 by the Company?
- 8 MR. PENDERGAST: As I understand it, it's
- 9 basically a two-year program.
- 10 COMMISSIONER GAW: And within two years, all
- 11 of the meters will be changed?
- MR. PENDERGAST: That is our hope and
- 13 expectation.
- 14 COMMISSIONER GAW: And who's doing the work on
- 15 changing the meters?
- MR. PENDERGAST: We have our own people who
- 17 are assisting with that, and also the outside vendor.
- 18 COMMISSIONER GAW: Okay. So some of your own
- 19 employees and the outside vendor. Who is the outside vendor
- 20 again?
- MR. PENDERGAST: Cellnet.
- 22 COMMISSIONER GAW: Cellnet. Where are they
- 23 out of?
- MR. PENDERGAST: Georgia.
- 25 COMMISSIONER GAW: Georgia. They bring their

- 1 own employees?
- MR. PENDERGAST: I'm sure they do,
- 3 Commissioner.
- 4 COMMISSIONER GAW: Okay. And do they then set
- 5 up shop in St. Louis to actually do the meter reading after
- 6 they're installed? How does that work? And I don't want to
- 7 go too far here, I'm just wanting to understand how this
- 8 impacts cost.
- 9 MR. PENDERGAST: Sure, I believe that's
- 10 correct. And if you want to get into greater detail, I do
- 11 have somebody here that can address it in greater detail.
- 12 COMMISSIONER GAW: Okay. But they have
- 13 employees on the ground in St. Louis at some point in time?
- 14 MR. PENDERGAST: Yes. And in fact, I believe
- 15 they already provide that same sort of service for Ameren
- 16 Electric, and of course Missouri Gas Energy, I believe, went
- 17 to this kind of technology a number of years ago as well.
- 18 I'm not sure about KCP&L, but I'd be surprised if they don't.
- 19 So this is really a technological improvement that Laclede is
- 20 making that has a pretty established -- is a pretty
- 21 established practice for other large utilities in the state
- 22 of Missouri.
- 23 COMMISSIONER GAW: Who actually owns these
- 24 meters once they're installed?
- 25 MR. PENDERGAST: We will continue to go ahead

- 1 and own the meters. As far as the automated reading device
- 2 is concerned, Cellnet owns those.
- 3 COMMISSIONER GAW: Okay. So there's a device
- 4 that's placed on the existing meters?
- 5 MR. PENDERGAST: Yes.
- 6 COMMISSIONER GAW: I see. And then is that
- 7 read by some sort of radio signal or ...
- 8 MR. PENDERGAST: Yes.
- 9 COMMISSIONER GAW: Okay. So you have to drive
- 10 around and pick it up?
- 11 MR. PENDERGAST: I don't know that a
- 12 drive-around is necessary. I think it's sufficient to go
- 13 ahead and be picked up without that.
- 14 COMMISSIONER GAW: Okay. And at what point in
- 15 time, then, would -- so during this process of the two years,
- 16 we'll go from -- are there any of them installed today?
- 17 MR. PENDERGAST: I believe we've already begun
- 18 installing them, and we've tested it out as well.
- 19 COMMISSIONER GAW: Do you know what
- 20 percentage, approximately?
- MR. PENDERGAST: About 50,000 so far.
- 22 COMMISSIONER GAW: 50,000 out of how many?
- 23 MR. PENDERGAST: 630 to 650,000.
- 24 COMMISSIONER GAW: Okay.
- 25 JUDGE DIPPELL: Commissioner, just so the

- 1 record is clear, there is also a pending case dealing with a
- 2 waiver of some of Laclede's tariff provisions regarding the
- 3 meter replacement.
- 4 COMMISSIONER GAW: Is that in addition to the
- 5 complaint case?
- JUDGE DIPPELL: Yes.
- 7 COMMISSIONER GAW: Thank you. Okay. And
- 8 this -- during that time frame, then, you're contemplating
- 9 that the number of meter readers will be gradually brought
- 10 down during that two years?
- 11 MR. PENDERGAST: That's correct.
- 12 COMMISSIONER GAW: And is it that two-year
- 13 period that you were referring to earlier that the -- the
- 14 total cost that you're incurring for -- for meter reading
- 15 activity would actually be higher than it has been with --
- 16 with no Cellnet involvement?
- 17 MR. PENDERGAST: That's correct.
- 18 COMMISSIONER GAW: Okay. And then after that
- 19 two years, or at some point in time -- let's just use that as
- 20 a demarkation point. After two years, do you expect it to be
- 21 less than it was before Cellnet's involvement?
- MR. PENDERGAST: We certainly have the
- 23 expectation that over time, given the cost structure we have,
- 24 that it will be less than would otherwise be the case.
- 25 COMMISSIONER GAW: Do you know about how much

- 1 less?
- 2 MR. PENDERGAST: What I can tell you is
- 3 that -- and this is based on Laclede's cost, but what we will
- 4 be paying for meter read is roughly equivalent for what it
- 5 costs us to do it in-house right now, and that that cost to
- 6 us will remain steady for some time. If we were to go into
- 7 anymore detail, out of fairness to Cellnet, I would have to
- 8 request that we do it in camera.
- 9 COMMISSIONER GAW: So you're really not
- 10 contemplating any savings other than what the increasing cost
- 11 might have been for continuing the current meter reading
- 12 effort?
- 13 MR. PENDERGAST: That, plus we're hopeful that
- 14 as you get away from estimated bills, that that will
- 15 hopefully have some cost reduction up the road, and that, you
- 16 know, there will be further -- there will be further reduced
- 17 number of instances where the need to try and get into the
- 18 customer's home to try and get a meter reading where you have
- 19 situations where the customer can't make it, and you send
- 20 somebody out and it turns out to be a futile exercise, we're
- 21 hoping that that will also provide some benefits in the
- 22 future as well.
- 23 COMMISSIONER GAW: But these -- the
- 24 speculation about there being significant decreases in cost
- 25 in regard to meter reading, you're telling me, would not be

- 1 accurate?
- 2 MR. PENDERGAST: Certainly not over the
- 3 short-term. Four or five, six years up the road, I think
- 4 this will be viewed as having produced some long-term
- 5 savings, and those savings, I think, will be incorporated
- 6 into whatever rate proceeding we may have at the time.
- 7 And the other point I will make, too,
- 8 Commissioner, over the next couple of years and beyond, you
- 9 know, even though there will not be any material savings
- 10 associated with AMR over that transition period, we will
- 11 continue to go ahead and have scheduled increases in our
- 12 labor contracts associated with all of the construction
- 13 people we have, all of the service people we have, as well as
- 14 healthcare increases and that sort of thing. If there was a
- 15 desire to capture what the impact of having a labor force is
- 16 going to be over the next couple of years, I can assure you
- 17 that impact is going to go ahead and be positive, and it's
- 18 going to be a cost that, in some way, Laclede is going to
- 19 have to find a way to absorb.
- 20 COMMISSIONER GAW: All right. I will -- I'll
- 21  $\,$  ask more questions on this in the other cases I'm sure, but I
- 22 wanted to get an understanding of impact on -- on rates. Was
- 23 there any -- since this is a black box settlement, so any
- 24 contemplation of any of this change in regard to cost being
- 25 taken into account in this particular settlement?

- 1 MR. PENDERGAST: No, I believe that everybody
- 2 recognized that this is a future cost item, just like, you
- 3 know, our August 2006 labor wage increase is a future cost
- 4 item, and that I'm not sure that anybody thought there were
- 5 any cost savings to go ahead and reflect, but since it is a
- 6 future development like some of the other cost changes that
- 7 we'll have in the future, that it wasn't something that was
- 8 appropriate to take into consideration. I think, as
- 9 Mr. Rackers said, it's certainly outside the test year. In
- 10 any event, there would have been no savings in the
- 11 foreseeable future to capture.
- 12 COMMISSIONER GAW: When you pay Cellnet, is
- 13 that paid as a service? Do you pay -- what -- is that a
- 14 monthly charge to Laclede?
- 15 MR. PENDERGAST: My understanding is it's on a
- 16 read basis, so it's a charge per read.
- 17 COMMISSIONER GAW: And the installation of the
- 18 equipment, the cost for that, is that built into their
- 19 contract as a part of their --
- 20 MR. PENDERGAST: I believe, generally, that's
- 21 true, although I think we incur some of our own costs to help
- 22 make that happen.
- 23 COMMISSIONER GAW: I was going to get to that,
- 24 too, but as far as their portion of installing those -- those
- 25 devices, that ends up being part of whatever they're charging

- 1 you for meter reading?
- 2 MR. PENDERGAST: Yes.
- 3 COMMISSIONER GAW: Okay. And then you --
- 4 whatever Laclede incurs in its cost, then that would be
- 5 reflected in expenses that it has outgoing?
- 6 MR. PENDERGAST: Yes.
- 7 COMMISSIONER GAW: I think you said yes, and
- 8 I'm not positive.
- 9 MR. PENDERGAST: Yes, I'm sorry.
- 10 COMMISSIONER GAW: It is -- just a second
- 11 here. I have one more thing, I thought. Oh. Was there a --
- 12 a reason why Laclede has never contemplated just moving
- 13 meters outside?
- 14 MR. PENDERGAST: That issue has come up from
- 15 time to time. In certain parts of our service territory,
- 16 particularly in the more urban areas, there's really no place
- 17 to move them. You know, if you were going to move them
- 18 outside, you have to put them on the sidewalk or right next
- 19 to the street, and obviously there would be some safety
- 20 issues associated with that.
- 21 I think there's also some pressure reasons as
- 22 to why moving the meters outside would not work, and you
- 23 know, there is a significant cost associated with removing
- 24 those and then reinstalling them outside that would also
- 25 probably be prohibitive in a number of circumstances.

- 1 Certainly if, you know, there is a way to do it, and it's
- 2 cost effective to do it, we're always open to doing that, but
- 3 we just have some natural limitations on our ability to do
- 4 that.
- 5 COMMISSIONER GAW: And Laclede did not -- did
- 6 not look at the possibility of utilizing its own employees to
- 7 do some sort of an automated system that would also involve
- 8 them doing safety checks?
- 9 MR. PENDERGAST: You know, this was a long
- 10 process before we finally reached an agreement to implement
- 11 this. We were talking about it for a number of years. We
- 12 were exploring various options for a number of years. We had
- 13 one firm that we thought would -- would provide the best
- 14 product. That wasn't successful in getting that
- 15 accomplished, and we finally, after long negotiations,
- 16 reached an agreement with Cellnet.
- 17 I think everybody feels comfortable that we
- 18 explored all the options in great detail, and that we
- 19 probably learned from what others had done, and that this was
- 20 the most cost-effective practical system for our customers
- 21 over the long-term that we could -- we could come up with.
- 22 And I would also indicate that, you know, obviously any
- 23 impact on jobs is something that's of significance, and we're
- 24 sensitive to that, and I think the Company has tried to go
- 25 the extra mile to accommodate what's happening here.

- I hope we don't lose sight of the fact,
- 2 though, that compared to most other utilities in the state,
- 3 probably in the state and other areas, Laclede uses more of
- 4 its in-house people to do various type of construction,
- 5 whether it's construction work, whether maintenance work,
- 6 than virtually any other utility than I'm aware of. And
- 7 that's not going to go ahead and -- at least I'm not aware of
- 8 any significant changes planned in that over the upcoming
- 9 years.
- 10 So while there's always -- technology brings
- 11 some disruptions from the standpoint of having a home-grown
- 12 work force, if you will, from Missouri, I think Laclede ranks
- 13 pretty high at the top as far as using its own employees to
- 14 do that kind of work.
- 15 COMMISSIONER GAW: I hate to see you going
- 16 down.
- 17 MR. PENDERGAST: I understand.
- 18 COMMISSIONER GAW: And does that mean that
- 19 you're -- maybe I'm confused, but does that mean that you're
- 20 not using any contractors from outside of the state to do any
- 21 of the replacements on the lines?
- 22 MR. PENDERGAST: We had some catch-up work to
- 23 do where we needed to go ahead, and I think briefly, use some
- 24 outside folks to -- to do a portion of our copper service
- 25 replacements during a specific period of time. We had some

- 1 airport work that involved some massive facilities that
- 2 needed to be done that we needed to use some outside folks to
- 3 do, but by and large --
- 4 COMMISSIONER GAW: You stopped that now?
- 5 MR. PENDERGAST: I believe that's, yeah, been
- 6 completed. I'm not sure, I can check on it for you.
- 7 COMMISSIONER GAW: Would you let me know
- 8 sometime soon?
- 9 MR. PENDERGAST: I will. I will. But by and
- 10 large, the vast majority of our work is still done by Laclede
- 11 employees.
- 12 COMMISSIONER GAW: Okay. I will pass to see
- 13 if anyone else has any questions on this topic, so if they
- 14 need to leave, they can.
- 15 JUDGE DIPPELL: Commissioner Clayton, did you
- 16 have any questions for the union?
- 17 COMMISSIONER CLAYTON: I'm satisfied.
- 18 JUDGE DIPPELL: Commissioner Appling? Since
- 19 the Chairman isn't available right now, I will ask you to
- 20 remain until he's had an opportunity to ask any questions he
- 21 may have.
- MR. PENDERGAST: Your Honor, if I could be
- 23 permitted, just very quickly, to be responsive to a few of
- 24 the other issues that were raised, and I don't want to
- 25 belabor any of the points, but during the public hearings and

- 1 today, there were some comments made about the ratio of
- 2 management employees to union employees. And I'd just like
- 3 to clarify that if you actually look at what those ratios
- 4 are, whether they're in the construction department, the
- 5 meter reading department, first line supervisors, it ranges
- 6 from one to seven or eight, to one to thirteen.
- 7 If you put management in there that are
- 8 directly related to that, it's still one to five, one to
- 9 eight, and I think part of the confusion is that when you
- 10 look at management versus contract, everybody that is not a
- 11 contract employee has been put into one category, and that
- 12 includes secretaries, it includes information systems people,
- 13 it includes folks that are doing what needs to be done to run
- 14 any modern company. They're not just all standing there
- 15 supervising a few people in the field. So I just wanted to
- 16 go ahead and make that point clear.
- 17 And secondly, on the management bonuses, they
- 18 have been specifically excluded from rates in this case
- 19 pursuant to the stipulation and agreement. I do want to say
- 20 that from our perspective, we think the management bonus
- 21 process that's been developed by Laclede over the last couple
- 22 of years is a good thing, that it is designed to go ahead and
- 23 make people accountable for producing results, both for the
- 24 customer as well as the shareholder, and that it is a
- 25 worthwhile endeavor that provides benefits to everybody.

- 1 Nonetheless, we have agreed, for purposes of
- 2 this case, to go ahead and exclude that from rates. So to
- 3 the extent anybody has a concern about ratepayers paying for
- 4 them, that concern isn't applicable in this case. Thank you.
- 5 JUDGE DIPPELL: Ms. Schroder, did you have
- 6 some response that you would like to make to any of the
- 7 comments?
- 8 MS. SCHRODER: Yes. Yes, Mr. Pendergast
- 9 raised an issue early on, I guess, in his response to --
- 10 JUDGE DIPPELL: Can you just turn that
- 11 microphone up? There you go.
- 12 MS. SCHRODER: Okay. Sorry. Can you hear me
- 13 now?
- 14 JUDGE DIPPELL: You can speak up a little bit,
- 15 they can't hear you in the back.
- 16 MS. SCHRODER: Okay. Mr. Pendergast raised an
- 17 issue about the number of meter readers that were losing
- 18 their jobs due to the AMR process. I had not raised that
- 19 issue earlier because I understand that it does not have
- 20 relevance to this rate-making proceeding, but I would like
- 21 just a few seconds to address the issue because he did
- 22 address it, and I feel like I can't just leave it alone.
- 23 As Mr. Pendergast pointed out, there are about
- 24 90 bargaining unit employees who are meter readers who will
- 25 be losing their jobs, eventually, over the AMR

- 1 implementation. Of those, the Company offered five permanent
- 2 jobs for those people, and then the other positions that they
- 3 intimated would be available for some of those 90 people were
- 4 positions that were not yet open, and they would just have to
- 5 become open through attrition or whatever, and for which most
- 6 or all of meter readers are not currently qualified.
- 7 The meter reading position is -- is at a level
- 8 in the bargaining unit that requires very little in the way
- 9 of pre-qualifications, and so any of the positions that they
- 10 were moving to, except, I believe, the laborer's position, is
- 11 going to require additional qualifications. So that was all
- 12 I wanted to address there. Thank you.
- JUDGE DIPPELL: Thank you. I don't believe
- 14 that there are any other --oh, I'm sorry. Commissioner
- 15 Clayton?
- 16 COMMISSIONER CLAYTON: I changed my mind.
- 17 Just for clarification, is there another proceeding that is
- 18 actually taking up these, I guess, allegations or concerns,
- 19 Ms. Schroder?
- 20 MS. SCHRODER: My understanding today is that,
- 21 yes, there are. There are two. There's a complaint
- 22 proceeding that's taking up the safety allegations, and that
- 23 there is a proceeding, and I don't know exactly how it's
- 24 characterized, but it's dealing specifically with AMR, a
- 25 waiver.

- JUDGE DIPPELL: Commissioner, there's a
- 2 proceeding where Laclede has asked for a waiver of some of
- 3 its tariff provisions in the replacement of the meters
- 4 dealing with the implementation of its AMR. Both of those
- 5 are currently pending.
- 6 COMMISSIONER CLAYTON: Ms. Schroder, are you
- 7 the attorney for PACE in those two matters?
- 8 MS. SCHRODER: Actually, Julia Englehardt is,
- 9 and we have intervened in the complaint process, and I
- 10 believe we have also -- yes, we have intervened in the -- the
- 11 tariff waiver process.
- 12 JUDGE DIPPELL: Let me just clarify that I
- 13 believe the complaint is actually filed by PACE.
- MS. SCHRODER: Yes, I'm sorry.
- JUDGE DIPPELL: And that the intervention
- 16 request in the waiver has not yet been ruled on.
- MS. SCHRODER: Okay.
- 18 COMMISSIONER CLAYTON: Judge, I don't know if
- 19 you're answering these questions, I just wanted to know where
- 20 they were in the process. Have they just been filed or --
- JUDGE DIPPELL: No.
- 22 COMMISSIONER CLAYTON: -- do you know that,
- 23 Ms. Schroder?
- MS. SCHRODER: I don't know that.
- JUDGE DIPPELL: Both of those cases are my

- 1 cases, Commissioner. There has been a request for
- 2 intervention, which is contested in the waiver case. There
- 3 has been a motion to dismiss, I believe, the complaint. That
- 4 has not -- neither of those have been ruled on.
- 5 COMMISSIONER CLAYTON: Okay. Those are both
- 6 yours?
- 7 JUDGE DIPPELL: Yes.
- 8 COMMISSIONER CLAYTON: I don't think I have
- 9 any other questions. Thank you, Ms. Schroder.
- MS. SCHRODER: Thank you.
- 11 JUDGE DIPPELL: Commissioner Gaw?
- 12 COMMISSIONER GAW: I have just a couple more.
- 13 I will ask Staff this question. Earlier there was some
- 14 reference to this issue about whether or not Laclede might or
- 15 might not be management top heavy, and my question isn't
- 16 whether Staff would use it one way or the other. My question
- 17 is this: Whether or not it would be appropriate in a rate
- 18 case for there to be a -- some amount of monies paid for
- 19 salary, et cetera, to be disallowed because of it being
- 20 imprudent? And the reason for my question is to ask whether
- 21 or not there is a way for someone to challenge the question
- 22 of -- of, you know, the amount of money being expended for
- 23 management. Whoever wants to answer that question.
- 24 MR. MEYER: I believe Mr. Rackers would like
- 25 to address that for the analysis that Staff does in that

- 1 situation.
- 2 COMMISSIONER GAW: I don't want to spend a lot
- 3 of time on it.
- 4 JUDGE DIPPELL: And Mr. Rackers has previously
- 5 been sworn.
- 6 MR. RACKERS: I think that's certainly an
- 7 adjustment that could be made in a rate case, and can be
- 8 addressed if we found that it was imprudent to have that
- 9 ratio.
- 10 COMMISSIONER GAW: Okay.
- 11 MR. DANDINO: And Public Counsel would also
- 12 say that management salaries, as any cost of doing business,
- 13 is subject to objection by any party, and whether it's a
- 14 reasonable and prudent.
- 15 COMMISSIONER GAW: And I would assume that
- 16 from the Company's standpoint, that if some allegation like
- 17 that were made, not only would there be an argument that it
- 18 wasn't, but also that it might be something within the
- 19 purview of the Company to make decisions about things of that
- 20 sort. I'm not sure, but if you want to -- if you want to say
- 21 something.
- 22 MR. PENDERGAST: I mean, it's always difficult
- 23 to go ahead and say where the dividing line is. I think,
- 24 obviously, if the Commission went so far as to say, this is
- 25 the ratio of management to union employees that you should

- 1 have, and this is how they should interact with those
- 2 employees, I mean, you might, at some point, get to the line
- 3 where you're infringing in an inappropriate way with
- 4 management prerogatives.
- 5 On the other hand, I don't disagree with
- 6 either Staff or Public Counsel that if -- if the Company is
- 7 incurring expensive costs that it cannot justify, that that's
- 8 a legitimate area for review, and potential adjustment.
- 9 Obviously I don't believe that Laclede has -- has that
- 10 particular problem.
- 11 COMMISSIONER GAW: Okay. I understand your
- 12 position. And finally, on a lighter note, Mr. Pendergast, I
- 13 missed part of your earlier quote, and all I got was
- 14 something like "I don't want to belabor". Did I miss the
- 15 rest of it?
- MR. PENDERGAST: No pun intended.
- 17 JUDGE DIPPELL: Okay. I believe that's all of
- 18 the Commission questions regarding -- regarding the union
- 19 issues, so Ms. Schroder, if you or your client need to leave,
- 20 you may do so without fear of penalty from the Commission.
- MS. SCHRODER: Thank you very much.
- 22 JUDGE DIPPELL: Okay. We can move on, then.
- 23 I will say that the Commission has a special agenda planned
- 24 for -- beginning at noon.
- 25 CHAIRMAN DAVIS: Uh-huh, or roughly

- 1 thereabouts.
- 2 JUDGE DIPPELL: So we will go until noon, and
- 3 then we will break for a long lunch or until the Commission
- 4 has a chance to do its agenda. So let's go ahead and
- 5 continue, then, and I believe that Commissioner Clayton had
- 6 another question for Ms. Fred; is that correct?
- 7 COMMISSIONER CLAYTON: No, just don't --
- 8 that's okay.
- 9 JUDGE DIPPELL: Okay. Did you have other
- 10 questions for Staff that hadn't been answered, Commissioner
- 11 Clayton?
- 12 COMMISSIONER CLAYTON: Don't worry about it.
- 13 Thank you.
- 14 JUDGE DIPPELL: Commissioner Gaw, did you have
- 15 additional questions?
- 16 COMMISSIONER GAW: I do, but I will take quite
- 17 a bit of time to get through them, and I'd -- rather than
- 18 keep other people down here, if they have things, otherwise I
- 19 can go ahead.
- 20 JUDGE DIPPELL: Commissioner Appling, did you
- 21 have any questions?
- 22 COMMISSINER APPLING: No questions at this
- 23 time, Judge.
- 24 CHAIRMAN DAVIS: Questions for who?
- JUDGE DIPPELL: For anyone. Did you have

- 1 questions that you needed answered? This is the --
- 2 CHAIRMAN DAVIS: I'm drawing a blank right
- 3 now, Judge. I'm sure I'll have some more later.
- 4 JUDGE DIPPELL: All right.
- 5 COMMISSIONER GAW: Do you want me to go ahead?
- 6 JUDGE DIPPELL: And as we get to a topic, you
- 7 know, at a good stopping point, we'll ask if there are other
- 8 Commission questions for that topic.
- 9 COMMISSIONER GAW: Sure, and feel free to
- 10 interrupt me whenever you want to. Let me ask -- I want to
- 11 go back to the first question Commissioner Clayton asked, I
- 12 think -- and that is just to make sure I'm following the
- 13 total amount of increase in base rates is somewhere around
- 14 8.5 million. Is that accurate?
- MR. PENDERGAST: That --
- 16 COMMISSIONGER GAW: Whoever wants to go.
- 17 MR. MEYER: The total amount of increase in
- 18 base rates is 10.5 million.
- 19 COMMISSIONER GAW: Okay. And so -- then there
- 20 is -- okay. So -- and then I'm reducing this by 6.1, the
- 21 ISRS?
- 22 MR. MEYER: Correct, because that is already
- 23 essentially in place.
- 24 COMMISSIONER GAW: Okay. And then I am
- 25 increasing the amount that will be considered a part of the

- 1 PGA by about 4.1 million.
- 2 MR. MEYER: Correct.
- 3 COMMISSIONER GAW: So the net impact on all
- 4 rates, including the PGA, if the PGA were to remain the same,
- 5 except for the 4.1 million is the 8.5.
- 6 MR. MEYER: Yes.
- 7 COMMISSIONER GAW: Is that correct?
- 8 MR. PENDERGAST: Yes.
- 9 COMMISSIONER GAW: And again, what is in that
- 10 4.1 million? Whoever is easiest to come up with an answer
- 11 the quickest.
- 12 MR. PENDERGAST: Those are inventory costs
- 13 associated with the natural gas that we have in storage,
- 14 basically carrying costs as well as our propane storage
- 15 supplies.
- 16 COMMISSIONER GAW: And how's that been handled
- 17 in the past?
- MR. PENDERGAST: Well, it depends on how far
- 19 you want to go back.
- 20 COMMISSIONER GAW: I see.
- MR. PENDERGAST: In the past, when we bought
- 22 all of our gas supplies from interstate pipelines, most, if
- 23 not all of it, at least the part that's associated with
- 24 pipeline storage, was bundled up and included in whatever the
- 25 sales rate was that the interstate pipeline charged the

- 1 utility.
- 2 After 636 and transportation came, those costs
- 3 were included for a while up until this point in base rates,
- 4 and what this would do is have those costs recovered as they
- 5 used to be, or at least a significant portion of them were,
- 6 through the PGA mechanism in the future. And once again, one
- 7 of the reasons for doing that, from our perspective, is that
- 8 you will go ahead and know what those costs are. You will
- 9 not be charging more or less than what they are, and they're
- 10 about as intricately related to gas costs as they're already
- 11 recovered through the PGA, as just about anything else could
- 12 be.
- 13 COMMISSIONER GAW: Okay. And so that 4.1
- 14 million in the PGA would be something that will float
- 15 according to whatever the costs are, correct?
- MR. PENDERGAST: Yes.
- 17 COMMISSIONER GAW: If it were in the base
- 18 rates themselves, then that locks in from rate case to rate
- 19 case?
- MR. PENDERGAST: That's correct.
- 21 COMMISSIONER GAW: Okay. This -- what's the
- 22 issue on the taxes in this category? Can somebody explain
- 23 that further? Let me see if I can find it. And maybe that's
- 24 more on Page 3. That may just be in regard to the revenue
- 25 requirement. Revenue amounts referenced in this paragraph

- 1 are exclusive of any applicable license, occupation,
- 2 franchise, gross receipts, taxes, or other similar tax or
- 3 taxes. Sorry.
- 4 COURT REPORTER: That's okay.
- 5 COMMISSIONER GAW: What's that about there?
- 6 MR. PENDERGAST: I think, Commissioner, that's
- 7 just pretty much standard language that is designed to
- 8 reflect the fact that those taxes are sort of add-on taxes by
- 9 local governmental units, or even the state, and that this
- 10 rate increase is not attempting to go ahead and incorporate
- 11 or reflect those.
- 12 COMMISSIONER GAW: Okay. Thank you. And then
- 13 let me -- I'm going to go to another topic with you now. On
- 14 the -- the credit scoring issue, and I'll probably talk to
- 15 Public Counsel about this to some degree. First of all,
- 16 either Staff or Public Counsel, is this credit scoring
- 17 currently used by other utilities in Missouri?
- MS. MEISENHEIMER: It is used in telephones,
- 19 and telecommunications, it is used.
- 20 COMMISSIONER GAW: Any other utilities?
- MS. MEISENHEIMER: Not to my knowledge.
- 22 COMMISSIONER GAW: Okay. And Public Counsel's
- 23 position on this issue, as a matter of policy?
- 24 MS. MEISENHEIMER: As a matter of policy, we
- 25 have some significant concerns regarding the methods used for

- 1 credit scoring, and in part, this settlement defers -- defers
- 2 that issue until the Commission has had a chance to consider
- 3 it in a rulemaking. There are a number of variables that
- 4 have to be determined and set.
- 5 Some are discretionary, and so I think that
- 6 the provisions of the stipulation allow the Staff and Public
- 7 Counsel to review the Company's proposal with respect to
- 8 credit scoring before it's implemented, and that would
- 9 obviously give us an opportunity to raise them before the
- 10 Commission if we have concerns about the -- the method or
- 11 whatever choice variables the Company makes in terms of
- 12 credit scoring.
- 13 COMMISSIONER GAW: Does Public Counsel think
- 14 it's a good idea to do this in general?
- 15 MS. MEISENHEIMER: We have opposed -- I worked
- 16 on the case in the telephone area that I'm familiar with with
- 17 respect to credit scoring, and we opposed that; however, in
- 18 considering all aspects of this case, the Commission has, in
- 19 the past, approved credit scoring using a nationally
- 20 recognized credit bureau, and credit report -- reporting
- 21 agency, and so there is obviously an issue of risk involved.
- 22 Also, to some extent, if it allows Laclede to better target
- 23 deposits to customers that are more of a risk, that may prove
- 24 the benefit to the customers who would otherwise pick up the
- 25 tab for uncollectible's.

- 1 COMMISSIONER GAW: So who -- does anything
- 2 happen until you bring this agreement back, or there's a
- 3 rulemaking that's finalized with regard to use of credit
- 4 reports? And whoever wants to answer that.
- 5 MR. PENDERGAST: I think we need to go ahead
- 6 and either satisfy the Staff and Public Counsel, that
- 7 whatever method we develop to implement credit scoring is
- 8 acceptable, in which case we would notify you that we have.
- 9 Or if we can't reach agreement, then it will come before you
- 10 to go ahead and be resolved.
- 11 And from our perspective, Commissioner, this
- 12 credit scoring, you know, we would really prefer not to
- 13 collect any more deposits than we have to, and the reason
- 14 that is the case is that the amount we pay on customer
- 15 deposits is in excess of what our short-term money costs are.
- 16 So in essence, it costs us money to go ahead and collect and
- 17 pay on a deposit compared to what our other financing sources
- 18 are.
- 19 On the other hand, you do want to collect a
- 20 deposit if you think that you're going to have a customer
- 21 that's going to leave you with a bad debt so that you, and
- 22 ultimately your other customers, don't have to pay for that.
- 23 Our analysis shows that we will probably collect fewer
- 24 deposits from fewer customers if we use this credit scoring
- 25 than if we continue to use kind of the meat cleaver

- 1 one-size-fits-all approach that we use today. And it will be
- 2 collected from those customers that impose the greatest risk.
- 3 At the same time, because of the way the cold
- 4 weather rule works and that sort of thing, there will still
- 5 be special consideration given to those who have a very
- 6 difficult time paying their current bill, let alone a
- 7 deposit. So we think that if we can reach agreement on it,
- 8 and we can satisfy Staff and Public Counsel and the
- 9 Commission, that it's a reasonable way to go, that it will
- 10 result in fewer deposits and more effective deposit
- 11 collections.
- 12 COMMISSIONER GAW: Okay. And you were
- 13 explaining earlier today, Mr. Pendergast, about the -- who
- 14 actually is going to have a credit report run on them. And
- 15 did you -- are we distinguishing between owners and renters?
- 16 Did I misunderstand that?
- 17 MR. PENDERGAST: Yeah. Well, right now, we
- 18 are entitled to collect deposits from all renters, and that
- 19 is something that was approved sometime back, basically on
- 20 the theory that that's where the majority of our bad debts
- 21 comes from.
- 22 COMMISSIONER GAW: Okay.
- 23 MR. PENDERGAST: Then there is other criteria
- 24 for people that go ahead and own a home. If we are able to
- 25 get credit scoring implemented, then that would be applicable

- 1 to both renters as well as people that own their own home,
- 2 and that would be the criteria that would be used for
- 3 purposes of determining whether a deposit is required.
- 4 COMMISSIONER GAW: So you might not collect
- 5 from renters -- from some renters that you currently collect
- 6 from?
- 7 MR. PENDERGAST: Absolutely. We're sure.
- 8 COMMISSIONER GAW: You might collect from some
- 9 homeowners that you currently do not collect from?
- 10 MR. PENDERGAST: That would be correct.
- 11 COMMISSIONER GAW: Okay. I think I'm
- 12 following that. Now, the -- who pays for the credit report?
- MR. PENDERGAST: Well, assuming we get the
- 14 system up and running, everybody's agreeable to it, we will
- 15 go ahead and pay for that. And it's not -- I don't believe a
- 16 credit report, it's more like you get a credit score. You
- 17 call these folks up, and it's not even a credit score. It's
- 18 basically you establish some criteria beforehand, you know.
- 19 You've got to have a credit score of 700 or 650, or whatever
- 20 it is, and you either pass or fail. And you simply send an
- 21 inquiry in determining whether or not this particular
- 22 customer passes or fails, and it's based on that that you
- 23 make a determination as to whether a deposit would be
- 24 required.
- 25 COMMISSIONER GAW: Okay. Go ahead.

- 1 MS. MEISENHEIMER: And my understanding is
- 2 that the Company will only know whether a customer passes or
- 3 fails. They would not know the customer's particular score.
- 4 COMMISSIONER GAW: I see. But this
- 5 establishment of the criteria will be done by your-all's
- 6 discussions?
- 7 MS. MEISENHEIMER: Well, the Company will
- 8 propose something, and the Staff and Public Counsel will
- 9 review it.
- 10 COMMISSIONER GAW: I see.
- 11 MS. MEISENHEIMER: I also -- if you're
- 12 interested, I'd like to supplement what I told you regarding
- 13 companies that currently use credit scoring.
- 14 COMMISSIONER GAW: Okay.
- 15 MS. MEISENHEIMER: With respect to the use of
- 16 it in telecommunications, that was approved for a local
- 17 telephone company; however, it was with respect to use of
- 18 toll calling. At that time, that local exchange carrier
- 19 provided toll calling, and the program limited a customer's
- 20 bucket of toll minutes. It was not applied to their basic
- 21 local service.
- 22 COMMISSIONER GAW: Okay. Thank you for that.
- 23 So this is -- we're breaking some new ground here.
- 24 MS. MEISENHEIMER: It is different in that it
- 25 is not the most basic service offered to the customer.

- 1 COMMISSIONER GAW: Okay. All right. Will
- 2 customers be able to contest a finding?
- 3 MR. PENDERGAST: I think a customer's always
- 4 free, if we have requested a deposit and for some reason they
- 5 disagree, that that's an appropriate thing to bring that to
- 6 the consumer services department's attention, and if they
- 7 don't receive a satisfactory response from them and the
- 8 utility, to file a complaint with the Commission.
- 9 COMMISSIONER GAW: They will know what the
- 10 criteria are? That will be publicly available, I assume.
- 11 MR. PENDERGAST: I think we're going to try
- 12 and be as specific as we can be on what that criteria is.
- 13 You know, it's always a question of, do you want to lock into
- 14 a tariff based on something they can change. But
- 15 essentially, what we're doing is trying to go ahead and
- 16 sample, see what kind of credit scores have correlated with
- 17 nonpayment in the past, so that we have a basis for saying,
- 18 if you have a credit score below this level, you're more
- 19 likely, based on actual experience, not to go ahead and pay
- 20 your bill, and use that as a criteria for determining what
- 21 kind of credit scores are going to be.
- 22 COMMISSIONER GAW: And we're talking about
- 23 just the individual that -- that's signing up, or are we
- 24 talking about others in the household who have their -- have
- 25 credit reports run?

- 1 MR. PENDERGAST: Oh, I think we're talking
- 2 about the applicant for service.
- 3 COMMISSIONER GAW: Okay. Public Counsel?
- 4 MS. MEISENHEIMER: First of all, I firmly
- 5 believe that that information regarding the criteria should
- 6 be publicly available information.
- 7 COMMISSIONER GAW: Sure you would.
- 8 MS. MEISENHEIMER: Second of all, I would
- 9 certainly hope that a customer's only recourse to whether
- 10 they pay a deposit is not to go chasing down a credit agency
- 11 to figure out what -- why their credit score is what it is.
- 12 I hope there will be a more local opportunity for them, and
- 13 so in terms of appealing, perhaps, to the Company, or perhaps
- 14 to ultimately the Commission regarding the application of a
- 15 deposit.
- 16 And then I had a comment on the last area that
- 17 you asked a question about, and it's escaping me at the
- 18 moment.
- 19 COMMISSIONER GAW: It's escaping me, too. So
- 20 maybe you'll think of it in a minute. Let me ask -- let me
- 21 ask this question: The question -- the -- the four times the
- 22 average monthly bill change, do any of the other utilities
- 23 have that currently?
- MR. MEYER: We do not believe they do.
- 25 COMMISSIONER GAW: Don't believe they do?

- 1 MR. MEYER: In other words, no.
- 2 COMMISSIONER GAW: Thank you. And for
- 3 residential ratepayers, is there -- I know this is extremely
- 4 difficult, but is there some way you can get me some sort of
- 5 an average range we'd be talking about for someone to be on a
- 6 deposit? What kind of money that might be? Just a general
- 7 range of possibility, probability? I'm sure there was an
- 8 average bill calculated in order to determine how much of a
- 9 rate increase this was going to be. Maybe that would be a
- 10 number that someone could work from.
- 11 MR. PENDERGAST: Well, if you were to assume
- 12 that a customer had an annual bill of \$1,200, you know,
- 13 depending on where gas prices are and --
- 14 COMMISSIONER GAW: Right.
- 15 MR. PENDERGAST: -- and other factors, that
- 16 can vary, but that would, I guess, result in a deposit of
- 17 \$400.
- MS. MEISENHEIMER: Commissioner Gaw, I'm able
- 19 now to remember the other point.
- 20 COMMISSIONER GAW: Sure.
- 21 MS. MEISENHEIMER: With respect to you asked
- 22 whether the credit score would apply to only the customer or
- 23 to persons in the household.
- 24 COMMISSIONER GAW: Yes.
- MS. MEISENHEIMER: And my understanding, as

- 1 customer is currently defined, it should only apply to the
- 2 customer that pays for service --
- 3 COMMISSIONER GAW: Okay.
- 4 MS. MEISENHEIMER: -- that the customer that
- 5 the service is billed to. However, in the event that the
- 6 Chapter 13 rules were altered to change the definition of
- 7 customer, then potentially, it could expand to others in the
- 8 household, and we would certainly have a concern about that.
- 9 COMMISSIONER GAW: All right. Thank you for
- 10 that verification. Do you have anything on the average -- do
- 11 you agree with Mr. Pendergast's assessment, about \$400 for if
- 12 you just average what everyone's residential bills are?
- 13 MS. MEISENHEIMER: Yeah, I -- at this moment,
- 14 I don't dispute that.
- 15 COMMISSIONER GAW: Staff?
- 16 MR. MEYER: Based on his assumptions, we have
- 17 no dispute with that.
- 18 COMMISSIONER GAW: So they pay -- they would
- 19 pay up-front -- if they were average average, they would pay
- 20 \$400 up-front if they had to pay a deposit?
- 21 MS. MEISENHEIMER: They would pay in
- 22 installments, and --
- 23 MR. PENDERGAST: Yeah, I think it's either
- 24 three or six, depending on what time of year it is, and these
- 25 four times the average, I think, are for customers that have

- 1 had poor pay experiences with Laclede Gas Company. I believe
- 2 for new customers, we're talking two times the average; is
- 3 that correct?
- 4 So -- and once again, four times the average,
- 5 based on our experience, is going to be a lower deposit than
- 6 two times the highest is under our current approach, so ...
- 7 COMMISSIONER GAW: Do you know what that
- 8 number would be if you were dealing with averages.
- 9 MR. PENDERGAST: For example, I think if we
- 10 were talking about instead of the 400, more like 430.
- 11 COMMISSIONER GAW: Okay.
- 12 MR. PENDERGAST: So it's not significantly
- 13 lower, but it is lower.
- 14 MS. MEISENHEIMER: And compared to the
- 15 Company's originally -- or original filing where they sought
- 16 prepaid deposits, they have -- they are -- in the
- 17 stipulation, there are not prepaid deposits.
- 18 COMMISSIONER GAW: All right. So the deposits
- 19 are paid when the bill comes due? Or is any of the deposits
- 20 paid up-front at the time of institution of service.
- 21 MR. PENDERGAST: I think one-third, and then
- 22 the customer has the option of paying the rest over two
- 23 additional installments or more, depending on whether it's a
- 24 winter period or not.
- 25 COMMISSIONER GAW: Okay. So \$133 or so if

- 1 they were an average average customer. Would that be about
- 2 right?
- 3 MR. PENDERGAST: It sounds about right.
- 4 COMMISSIONER GAW: Okay. I'll leave it up to
- 5 you, if you want me to break now.
- 6 JUDGE DIPPELL: We can either break now for
- 7 lunch, Commissioners --
- 8 CHAIRMAN DAVIS: Why don't we go ahead and
- 9 break, because I think the Commissioners are going to need
- 10 some time to get ready for the agenda?
- 11 MR. SCHAEFER: Judge, before we do that, I
- 12 just need to ask -- I don't know if the Commission's going to
- 13 have any questions on the low income weatherization and
- 14 efficiency rebate programs. If not, we would ask to be
- 15 excused.
- JUDGE DIPPELL: I believe there may be some
- 17 questions, Mr. Schaefer.
- 18 CHAIRMAN DAVIS: Why don't we have them come
- 19 back at 1:15 and see -- and try to go to that and get him out
- 20 of here.
- JUDGE DIPPELL: We'll take that up immediately
- 22 after.
- 23 MR. SCHAEFER: Thank you very much for doing
- 24 that.
- 25 JUDGE DIPPELL: I apologize. I should have

- 1 probably asked earlier. What we'll do, then, is we're going
- 2 to break for lunch until 1:15. And we can resume the
- 3 questioning then. Thank you. We can go off the record.
- 4 (A BREAK WAS HELD.)
- 5 JUDGE DIPPELL: Let's go ahead and get started
- 6 again. Okay. We'll go ahead and go back on the record.
- 7 Okay. We've returned from our break, and we're ready to
- 8 resume questions. And Commissioner Gaw, did you have some
- 9 questions regarding the low income energy assistance
- 10 weatherization, and so forth, parts of the stipulation?
- 11 COMMISSIONER GAW: A few.
- 12 JUDGE DIPPELL: Do you want to begin there?
- 13 COMMISSIONER GAW: Why don't we try that. If
- 14 somebody could, maybe counsel for DNR might be the best place
- 15 to go with this, just give me an understanding of how the --
- 16 how this energy efficiency program works and how it compares
- 17 to others that are currently in existence.
- 18 MR. SCHAEFER: Commissioner, I'm -- I'm
- 19 relatively new to the department. I brought Ms. Brenda
- 20 Wilbers with me, and I think that she can answer those
- 21 questions in a much more thorough way than I possibly could.
- 22 (THE WITNESS WAS SWORN.)
- JUDGE DIPPELL: If you would give us your name
- 24 and state, you know, what your position is.
- 25 MS. WILBERS: My name is Brenda Wilbers, and

- 1 I'm the director of energy policy and analysis within the
- 2 Energy Center, which is in Department of Natural Resources.
- JUDGE DIPPELL: Thank you.
- 4 COMMISSIONER GAW: Thank you, Judge.
- 5 QUESTIONS BY COMMISSIONER GAW:
- 6 Q. Ms. Wilbers, I think you heard my question --
- 7 A. Yes.
- 8 Q. -- or questions. Can you give me some
- 9 background?
- 10 A. Well, the low income weatherization assistance
- 11 program is one that is -- has been administered by the
- 12 Department of Natural Resources since the mid-70's. We do
- 13 get federal appropriations for that every year, and we work
- 14 with 12 to 14 local agencies throughout the state to actually
- 15 provide the services to low income, elderly, and disabled
- 16 households. So that is an ongoing program.
- 17 Q. Okay. So why don't you list off the
- 18 components of this stipulation first, just very generally,
- 19 that DNR contributed to.
- 20 A. Okay. Weatherization assistance program,
- 21 Laclede had, in previous rate cases, committed to \$300,000
- 22 per year for weatherization, and in this case, there's an
- 23 addition \$200,000 that's being contributed to that program,
- 24 so it comes to a total of \$500,000 per year.
- Q. Okay. And how is that utilized?

- 1 A. That will be distributed to the six local
- 2 agencies that do weatherization in Laclede service territory.
- 3 Q. Those agencies are what kind of agencies?
- 4 A. Those are community action agencies.
- 5 Q. All right. And have they been handling funds
- 6 in the past?
- 7 A. Yes.
- 8 Q. All right. And the track record there has
- 9 been -- has been reviewed?
- 10 A. Yes, we continually monitor implementation.
- 11 We regularly assess and audit their books.
- 12 Q. All right. And your findings have been in
- 13 regard to this program?
- 14 A. They've been very good. In this area, in the
- 15 St. Louis area, the results of weatherization, there's a
- 16 savings to investment ratio for every dollar spent on the
- 17 program, \$2.50 is the average value.
- 18 Q. And are those figures -- what kinds of things
- 19 are done with the money?
- 20 A. Well, an energy audit is -- is the first step.
- 21 It's done -- well, they have to meet eligibility
- 22 requirements, and then --
- 23 Q. The eligibility requirements are generally
- 24 what kinds of things? Income?
- 25 A. Income, yes.

- 1 Q. Anything else? Household -- does the
- 2 residents have to -- I guess that's what you were getting to.
- 3 Your doing an energy audit is about assessing the actual
- 4 structure?
- 5 A. Yes.
- 6 Q. Okay. Go ahead, I interrupted you.
- 7 A. So they will do this energy audit, which is
- 8 standardized audit from the US Department of Energy, and it
- 9 will identify, based on inputs that are put in by the expert
- 10 doing the audit, it will identify cost effective measures to
- 11 be installed at that facility, at that home, so --
- 12 Q. Okay.
- 13 A. -- that's how the measures are chosen.
- 14 Q. And what -- and there's a criteria -- you have
- 15 to meet a certain standard before you qualify into the energy
- 16 audit portion of the test? You have to -- the residents, the
- 17 house has to have some sort of a need in regard to energy
- 18 improvements that could be demonstrated?
- 19 A. Yeah, the energy audit will identify what
- 20 those measures are.
- 21 Q. I mean, if you had a very efficient house you
- 22 did an energy audit on, and said there wasn't much
- 23 incrementally that could be done, what would be the result?
- 24 A. Then we would probably walk away from that
- 25 home, because they wouldn't need the weatherization

- 1 assistance.
- 2 Q. Okay. So is there some sort of objective way
- 3 to determine that, or is it a subjective thing?
- 4 A. It's an objective way of determining it. It's
- 5 a computerized audit program, and they -- they will assess
- 6 the home, building structure, and the appliances that are in
- 7 it, the heating systems, and input that into this model.
- 8 Q. Okay. All right. And then what occurs after
- 9 that?
- 10 A. Then measures are identified, and there is
- 11 a -- a maximum that can be spent on each household.
- 12 Q. What is that?
- 13 A. That is -- I think in this stipulation, it's
- 14 no more than \$3,000 per home. On average, that is about
- 15 \$2,500 that we're finding as we administer the statewide
- 16 program.
- 17 Q. Does that include the cost of the energy
- 18 audit?
- 19 A. Yes.
- Q. What's the energy audit cost, generally?
- 21 A. Well, we have -- we have administrative funds
- 22 that we provide to these agencies for training and technical
- 23 assistance, and they -- their -- their experts are trained in
- 24 this, and they're given this national energy audit. So that
- 25 would be outside of the 2,500, actually.

- 1 Q. Okay. So that doesn't come out of the --
- 2 A. Yes, that's correct.
- 3 Q. -- 2,500. That's what I was looking for. All
- 4 right. So then you get into the -- the payment. Is that
- 5 done as a reimbursement to someone? They go ahead and make
- 6 the improvements, when does the check get written? After
- 7 the -- after the improvements are done, does it happen ahead
- 8 of time, how does that work?
- 9 A. With the federal dollars that we distribute,
- 10 that is done ahead of time.
- 11 O. And it's written to who?
- 12 A. The action agency.
- 13 Q. Okay. And who do they write the check to? Do
- 14 they buy all these things, do they do the contracting, who
- 15 does all that?
- 16 A. As I understand it, they -- the action agency
- 17 may have its own employees who actually do the installation,
- 18 or they may contract with folks to actually go and do the
- 19 heating system upgrades, or insulation measures, or whatever.
- 20 Q. Okay. So they write the check to whoever did
- 21 the work?
- 22 A. Yes, yes.
- 23 Q. All right. And it's the same concept that you
- 24 have in regard to this -- this money that's being put in for
- 25 this purpose?

- 1 A. Yes, that's my understanding. Laclede would
- 2 pay the action agencies directly up front, and they would
- 3 administer, then.
- 4 Q. Is there some sort of a payment to the
- 5 community action agencies out of this money for
- 6 administration, or is that a different part of this?
- 7 A. I believe there is a provision in
- 8 Attachment 5.
- 9 COMMISSIONER GAW: If someone else knows who
- 10 wants to answer that.
- MR. ZUCKER: Yeah, the answer is that
- 12 administrative costs are reimbursed up to \$300 per household.
- 13 BY COMMISSIONER GAW:
- 14 Q. Okay. All right. And then is there any way
- 15 that this -- how do you -- who identifies the houses that
- 16 might be potential candidates for this? Does somebody bring
- 17 them into the community action agency, or how does that work?
- 18 A. I think in this case, we usually have more
- 19 applicants on a waiting lists than we have funds to provide
- 20 the services for. And I think in this stipulation, there's a
- 21 provision for Laclede to confidentially identify to the
- 22 action agencies the highest users of energy, and they would
- 23 be targeted first.
- Q. Who is -- when you're dealing with -- with
- 25 whom the contact is made with, who makes the contact with the

- 1 -- the person that would receive these services?
- A. I believe the initial contact would be made by
- 3 the community action agency.
- Q. Okay. Now, how do you deal with the
- 5 situations when you're -- when the person who is -- is
- 6 getting the service from Laclede is a renter? What happens
- 7 in that dynamic?
- 8 A. We would -- just one extra step, I believe.
- 9 The landlord would have to sign an agreement with the
- 10 community action agency that they agree to allow these
- 11 installations to be made in their facility.
- 12 Q. What's the track history on that, does anybody
- 13 know, with this program, when you have a landlord situation?
- 14 MR. PENDERGAST: I don't have that information
- 15 at my fingertips, Commissioner Gaw.
- 16 COMMISSIONER GAW: That's been a concern
- 17 that's been expressed in other venues, and I just wondered if
- 18 you-all had any specific information.
- 19 MR. PENDERGAST: One thing I will note is that
- 20 one of the programs that is new is the Landlord or Rental
- 21 Property Owner Efficiency Program, where we are taking our
- 22 energy-wise program, that basically provides favorable
- 23 financing for high efficiency appliances, and making that
- 24 available to lower income rental owners to address this very
- 25 kind of situation, so I think there's a recognition that that

- 1 has been kind of a concern. And I think it was the Staff,
- 2 maybe, that came up with that particular proposal in
- 3 conjunction with a broader one that DNR had as well. And I
- 4 think Public Counsel may have had a role play in it, too, but
- 5 anyway, it's being addressed as one of the programs that's
- 6 under the energy efficiency programs.
- 7 COMMISSIONER GAW: Anybody else want to add to
- 8 that?
- 9 MR. MEYER: Commissioner, I believe Greg Meyer
- 10 from Staff may be able to add to that.
- 11 (THE WITNESS WAS SWORN.)
- 12 JUDGE DIPPELL: And if you could give your
- 13 name and your position with the Commission.
- 14 MR. MEYER: It's Greg Meyer, I'm a Regular
- 15 Auditor V with the auditing department.
- 16 QUESTIONS BY COMMISSIONER GAW:
- 17 Q. What do you know about this, Mr. Meyer?
- 18 A. Mr. Jackson, out of Kansas City, had a similar
- 19 problem with a community action agency out of Kansas City,
- 20 Missouri, and experienced similar problems with the renters
- 21 -- or the landlords that had renters that had had
- 22 weatherization done. And they developed an agreement, or
- 23 contract, where the -- the landlord would come in and sign an
- 24 agreement that as a result of the weatherization, that the
- 25 renters would not see an increase in their rent for a

- 1 specified period of time so that the weatherization would be
- 2 provided, still, by the community action agency, but the
- 3 renters would be protected from rent increases due to the
- 4 efficiencies that were obtained in the dwellings.
- 5 Q. Okay. And is that part of this proposal?
- 6 A. I don't know that it's specifically addressed
- 7 in this proposal. I know that we've had discussions with
- 8 Jackie Hutchison in the St. Louis action agency about in
- 9 developing that same type of contract.
- 10 Q. That's in the city?
- 11 A. Yes.
- 12 Q. Have you had the same discussions with the
- 13 county community action agency.
- 14 A. Not to my knowledge, no.
- 15 Q. Okay. Thank you. I may have other questions
- 16 in a minute.
- 17 COMMISSIONER GAW: So \$2,500 that would go
- 18 in -- that could go per home, what does that do for you?
- 19 Would that get you a new -- could it get you a new heating
- 20 unit, cooling unit, or not? Probably not?
- 21 MS. WILBERS: I think it could; I'm not sure
- 22 about the cost of the units.
- 23 COMMISSIONER GAW: Okay. How did we get to --
- 24 how about that, Ms. Meisenheimer?
- MS. MEISENHEIMER: Yes, it could.

- 1 COMMISSIONER GAW: Okay. And is that the
- 2 thought? What is this supposedly targeted toward when you're
- 3 looking at 2,500? I know it varies from one place to
- 4 another, but ...
- 5 MS. MEISENHEIMER: Actually, my understanding
- 6 is that although there may be a cap on how much can be spent
- 7 per household, that on average, it's probably closer to
- 8 something like 2,000 or 2,100 that actually gets spent. And
- 9 my understanding, based on discussions with DNR, is that
- 10 there are all sorts of measures that may be taken within a
- 11 household, that it's unique to the specific structure in
- 12 terms of what it needs, in terms of higher efficiency,
- 13 furnace, water heater, and things like insulation. So there
- 14 are -- it's -- the measures would be unique to the situation.
- 15 QUESTIONS TO MS. WILBERS FROM COMMISSIONER GAW:
- 16 Q. Okay. What else is there in this proposal in
- 17 regard to DNR?
- 18 A. There is \$150,000 that has been targeted for
- 19 residential heating, high efficiency gas furnaces and boilers
- 20 or energy star -- energy star rated or highly efficient gas
- 21 furnaces and boilers, so there's \$150,000 targeted for that.
- 22 Another \$100,000 is targeted for commercial customers for
- 23 high efficiency natural gas equipment, and Mr. Pendergast
- 24 mentioned \$50,000 that has been targeted for rental property.
- 25 Q. Okay. Now, have you -- what, of those

- 1 programs, are new to DNR? Not to Laclede, but to DNR?
- 2 A. We have worked with AmerenUE on administering
- 3 similar residential and commercial high efficiency natural
- 4 gas rebate programs, so we have -- we have some experience in
- 5 that area. And we -- we hope to take some of the -- the
- 6 structure from that program, and some of the lessens learned
- 7 there and apply them here to this program. There is a
- 8 collaborative group of interested parties that will determine
- 9 program design.
- 10 Q. Will that get reported back to the Commission?
- 11 A. The program design?
- 12 Q. Yeah, the collaborative group's work.
- 13 A. Typically, what has happened is the Company
- 14 will file a tariff for the program before it's administered.
- 15 Q. Okay.
- 16 A. And if -- I believe there's a provision in
- 17 here that if the parties can't come to an agreement, they
- 18 would come back to the Commission, I believe it's in
- 19 February.
- 20 Q. Okay. So is DNR satisfied, then? I know
- 21 you're satisfied with the stip. Are you happy with these
- 22 provisions or satisfied? If I were characterizing it, is
- 23 this thrilling to you or are you just, well, you can live
- 24 with it and you think it's good to have it in the stip? Use
- 25 your own words.

- 1 A. Okay. I think it's a very important part of
- 2 the stipulation. Of course, additional funding for the
- 3 efficiency programs would have greater impact, and I think
- 4 provide greater benefits to customers and help them manage
- 5 their utility bills, but we are satisfied with this
- 6 stipulation.
- 7 COMMISSIONER GAW: Anybody else on this group
- 8 of issues?
- 9 MS. MEISENHEIMER: I would just point out that
- 10 DNR got everything that they asked for in this stipulation.
- 11 COMMISSIONER GAW: This is all they asked for?
- 12 MS. MEISENHEIMER: They got everything that
- 13 they asked for.
- 14 COMMISSIONER GAW: You mean they could have
- 15 asked for more?
- MS. MEISENHEIMER: I don't know that they
- 17 would have gotten more had they asked for more. You asked a
- 18 question about whether anything of this was new.
- 19 COMMISSIONER GAW: Yes.
- 20 MS. MEISENHEIMER: The one part that I'm
- 21 familiar with that I think may be new had to do with a
- 22 recommendation to create some supplemental money to help
- 23 secure energy-wise dollars to help pay for improvements, and
- 24 the Company can probably explain better than I can what the
- 25 energy-wise program does.

- 1 COMMISSIONER GAW: Do you want to do that,
- 2 Mr. Pendergast?
- 3 MR. PENDERGAST: Yeah, that's the one I was
- 4 referring to earlier where we do have an existing program
- 5 where we already offer loans to folks to allow them to put in
- 6 high efficiency, not only gas equipment, but in connection
- 7 with electric equipment too, if it's all done at the same
- 8 time. And what the stipulation does is try and expand the
- 9 availability of that program to lower income rental units, so
- 10 that they can take advantage of that and --
- 11 COMMISSIONER GAW: How does that work with the
- 12 lower income group?
- MR. PENDERGAST: Well, it's targeted towards
- 14 residential. Obviously it's targeted towards owners with, I
- 15 think, eight units or less.
- 16 COMMISSIONER GAW: Okay.
- MR. PENDERGAST: And we're not trying to go
- 18 after the big complexes, but I think that one of the things
- 19 that Jackie Hutchison has mentioned in the past is you have a
- 20 lot of situations where somebody has maybe a four-plex or
- 21 they have a duplex. They live downstairs, they have somebody
- 22 that lives upstairs. They would like to be able to go ahead
- 23 and install some energy efficient equipment, but, you know,
- 24 the economics are sometimes hard to -- to overcome. This
- 25 program would help them to go ahead and do that, and

- 1 hopefully not only improve the unit they may be living in,
- 2 but also improve the other units they own and that people are
- 3 living in in terms of energy consumption.
- 4 COMMISSIONER GAW: In this case, if it's a --
- 5 if it's the landlord situation, who's liable on the loan?
- 6 How does that work?
- 7 MR. PENDERGAST: My supposition is that the
- 8 landlord is going to be liable on the loan, not the tenant.
- 9 COMMISSIONER GAW: Uh-huh. And do they -- do
- 10 they -- do they procure the contractor to do the
- 11 improvements, or is that done by someone else?
- 12 MR. PENDERGAST: My understanding is we have a
- 13 list of contractors. We have contractors that are available.
- 14 COMMISSIONER GAW: Right.
- 15 MR. PENDERGAST: And so I think there's a
- 16 selection to go ahead and choose from. I'm not sure that we
- 17 try and dictate that.
- 18 COMMISSIONER GAW: Okay. But they would come
- 19 in and do the -- do the work, and then does Laclede, then,
- 20 through this program, pay for that work, and then is there
- 21 a -- some sort of note or something executed?
- 22 MR. PENDERGAST: We would provide financing,
- 23 yes, and there would be a lien associated with it.
- 24 COMMISSIONER GAW: Is it on the real estate?
- MR. PENDERGAST: Yeah, it should be on the

- 1 real estate, yeah.
- 2 COMMISSIONER GAW: All right. It's something
- 3 that's recorded?
- 4 MR. PENDERGAST: It's on the furnace, my
- 5 understanding is.
- 6 COMMISSIONER GAW: The lien is on the furnace,
- 7 not the real estate?
- 8 MR. PENDERGAST: Yes, I think that's right.
- 9 MS. MEISENHEIMER: That supplemental money
- 10 was, I think, originated the idea was -- originally Staff's
- 11 idea, and so they may have comments on it.
- 12 COMMISSIONER GAW: Are they there?
- MR. MEYER: Mr. Pendergast was fine, we don't
- 14 have anything to add to that.
- 15 COMMISSIONER GAW: Okay. How long has this
- 16 program been out there? I know you put the landlord piece on
- 17 it, but how long has it been out there? Do you know?
- 18 MR. PENDERGAST: At least -- at least since
- 19 '97, and perhaps before that.
- 20 COMMISSIONER GAW: Do you know how much has
- 21 been utilized?
- MR. PENDERGAST: It's been utilized more in
- 23 the past than it has recently, and I think one of the reasons
- 24 for that is that with where mortgage interest rates have
- 25 been, and the availability of home equity loans are pretty

- 1 favorable conditions, it's been a little hard to offer
- 2 something that's even more favorable than that.
- 3 Of course, this part of the program is
- 4 designed to shave off those interest charges and shave off
- 5 the up-front expenditure that somebody normally has to make
- 6 under the program to participate, so that we will hopefully
- 7 encourage more people to become users of the particular
- 8 service.
- 9 COMMISSIONER GAW: Right. Is there -- is
- 10 there some sort of an interest rate break in the program?
- 11 MR. PENDERGAST: Seven and a half percent, and
- 12 I think it's payable over five years.
- 13 COMMISSIONER GAW: Okay. I don't know what
- 14 it's running at, to get interest on a new furnace, so I don't
- 15 know how that compares one way or the other.
- 16 MR. PENDERGAST: Yeah, I mean, a home equity
- 17 loan, folks can have that at five and a half percent.
- 18 COMMISSIONER GAW: Yeah, if you go out and use
- 19 the real estate itself?
- MR. PENDERGAST: Right.
- 21 COMMISSIONER GAW: Yeah. Okay. I think
- 22 that's all I have about this line.
- JUDGE DIPPELL: Okay. Commissioner Appling,
- 24 did you have any questions?
- 25 COMMISSINER APPLING: No.

- 1 JUDGE DIPPELL: All right. I'm not sure that
- 2 there are any other Commission questions, so I'll just tell
- 3 you that you are free to go and I'll risk there being other
- 4 Commission questions.
- 5 MR. SCHAEFER: Thank you. And if anything
- 6 does come up, we'd be more than happy to respond.
- 7 COMMISSIONER GAW: Thank you-all for coming
- 8 over.
- 9 JUDGE DIPPELL: Commissioner Gaw, did you have
- 10 questions on other topics?
- 11 COMMISSIONER GAW: Yes.
- 12 JUDGE DIPPELL: Okay.
- 13 QUESTIONS OF BARB MEISENHEIMER FROM COMMISSIONER GAW:
- 14 Q. The -- the change on disconnection to -- from
- 15 8:00-4:00 to 7:00-7:00, I believe, Public Counsel, what's
- 16 your position on that, in general?
- 17 A. It was not our favorite provision of the
- 18 settlement, but it is a part of the total settlement.
- 19 Q. I understand. I'm talking about just in
- 20 principle, what's your position on it, outside the scope of
- 21 the settlement?
- 22 A. I believe that there are other utilities in
- 23 the state that have something different than, like, an
- 24 8:00-4:00. And so this may not match up exactly in terms of
- 25 the hours, but it was something that -- that we felt like

- 1 existed, and therefore we can live with it.
- 2 Q. Is there a rule on this?
- 3 A. There -- I think there's a -- is it dawn to
- 4 dusk?
- 5 COMMISSIONER GAW: Staff?
- 6 MR. MEYER: I'm told there is a rule, I'm not
- 7 exactly sure which.
- 8 COMMISSIONER GAW The stipulated -- the
- 9 stipulated thing is contrary to the rule, isn't it?
- 10 MS. MEISENHEIMER: Gay Fred could probably
- 11 answer the questions that you have.
- 12 QUESTIONS OF MS. GAY FRED BY COMMISSIONER GAW:
- 13 Q. Would you like that one, Ms. Fred?
- 14 A. In Chapter 13, there is provisions for the
- 15 time of day for disconnection currently. There are utilities
- 16 who have received waivers from those who are currently
- 17 utilizing other times to do the same type of work.
- Q. Okay. Are those waivers, are they 7:00-7:00
- 19 now?
- 20 A. They're dusk to dawn now.
- O. Dusk to dawn?
- 22 A. Right, or 7:00-7:00. I think it's provision
- 23 either way.
- 24 Q. Okay.
- 25 A. It's either/or. So this is nothing that would

- 1 not be consistent with other utilities --
- Q. Okay.
- 3 A. -- this proposal.
- 4 Q. But it is inconsistent with our current rule?
- 5 A. It is inconsistent, correct.
- 6 COMMISSIONER GAW: Okay. Someone explain to
- 7 me the difference in the change in regard to notice to
- 8 disconnect. Public Counsel, is this another one of your
- 9 favorite provisions? You're going from 11 business days that
- 10 notice is good for, to 30 calendar days, if I understand it
- 11 correctly. If I'm wrong, don't hesitate to correct me.
- MR. PENDERGAST: That's correct.
- 13 COMMISSIONER GAW: Help me understand that,
- 14 Public Counsel --
- MS. MEISENHEIMER: Again --
- 16 COMMISSIONER GAW: -- the rationale for it.
- 17 MS. MEISENHEIMER: -- that was not something
- 18 that our office proposed.
- 19 COMMISSIONER GAW: You all didn't fight for
- 20 that one, did you? Kidding. What -- translate 20 business
- 21 days into calendar days for me, first. What's that?
- MS. MEISENHEIMER: Eleven business days.
- 23 COMMISSIONER GAW: Is it 15 days, basically?
- 24 So it's doubled, in essence? We've doubled the amount of
- 25 time that a notice of disconnect is good for? Does that

- 1 sound right?
- 2 MR. PENDERGAST: That's about right, I think.
- 3 COMMISSIONER GAW: And is this something
- 4 that's contained in our rules currently? Ms. Fred, who's
- 5 nodding her head.
- 6 MS. FRED: Yeah, it is in our current rule.
- 7 COMMISSIONER GAW: You need to probably come
- 8 up close for the court reporter.
- 9 COURT REPORTER: I got it.
- 10 COMMISSIONER GAW: You did?
- 11 COURT REPORTER: Uh-huh.
- 12 COMMISSIONER GAW: She said she got that. It
- 13 is in our current rules, and what do our current rules say?
- 14 MS. FRED: Our current rules say that they
- 15 have 15 days or less.
- 16 COMMISSIONER GAW: Fifteen days or less.
- 17 Okay. So do any other utilities have notice provisions on
- 18 disconnect out there that are good for longer than the rule
- 19 currently states?
- MS. FRED: No.
- 21 COMMISSIONER GAW: So this would -- this would
- 22 be something that would be different?
- 23 MS. FRED: Yes, and I might mention that this
- 24 also has been discussed in the rulemaking proposal for
- 25 Chapter 13 provisions, among all parties -- or among all

- 1 utilities, and this is an issue that we're looking forward to
- 2 proposing to the Commission in that rulemaking amendment.
- 3 COMMISSIONER GAW: Uh-huh. Okay. I hope -- I
- 4 hope not everyone is looking forward to it. Then, thank you,
- 5 Ms. Fred.
- 6 MS. FRED: You're welcome.
- 7 COMMISSIONER GAW: Public Counsel, do you see
- 8 any issues with extending the number of days that a notice of
- 9 disconnect is good for from your standpoint? And I know you
- 10 signed off on the agreement, because you found other things
- 11 in there that you like. But from a principle standpoint, do
- 12 you have an issue with this, or do you even have a position
- 13 today?
- MS. MEISENHEIMER: It gives them less
- 15 certainty in terms of when -- when their service might be
- 16 disconnected. On the other hand, I don't know that it would
- 17 necessarily create situations where they would get a longer
- 18 period of time for their service was created -- or
- 19 disconnected. I can't say that. So I don't have a -- at
- 20 this time, I don't have a strong position on that.
- 21 COMMISSIONER GAW: Mr. Pendergast, do you want
- 22 to put anything into the --
- 23 MR. PENDERGAST: Yeah, I guess on the --
- 24 COMMISSIONER GAW: -- pot?
- 25 MR. PENDERGAST: -- Both of the issues that we

- 1 were talking about, taking the 30 days when we're hopeful
- 2 that that will provide an opportunity to have to send out
- 3 fewer disconnection notices ultimately. And one thing that
- 4 may confuse customers, at least some customers already, is
- 5 that you're required to send out, you know, kind of a
- 6 cascading number of disconnect notices, and sometimes it can
- 7 be a little difficult to -- to determine when I should be as
- 8 concerned as I ought to be about paying my bills so I don't
- 9 get disconnected.
- I think it will help to maybe cut back a
- 11 little bit on that kind of confusion, and you know, there's
- 12 always the thought of, you know, how close in time to when
- 13 disconnection occurs do I want to go ahead and give notice,
- 14 counterbalanced against that I want to give people as much
- 15 notice as possible. And there's no, I guess, clear-cut
- 16 guideline as to when it's too early and when it's too late,
- 17 but we think that -- that having this additional time to have
- 18 effective will help rationalize the process a little bit,
- 19 hopefully to the benefit of both the customer and the
- 20 Company.
- 21 And on the disconnection and going to
- 22 additional time, I think one important consideration on that
- 23 is you have a lot of situations where people just aren't home
- 24 during the day, during normal business hours, and to the
- 25 extent that you can actually have a service person out there

- 1 that has the opportunity to go ahead and make actual contact
- 2 with the customer -- I mean, a lot of times we find that
- 3 customers will pay if they have that final human contact
- 4 before disconnection arises. And unlike some other
- 5 utilities, we're willing to go ahead and accept those
- 6 payments at the door.
- 7 I know some have taken a position that after a
- 8 certain period of time, or at all, I will not accept payments
- 9 out in the field. We will do that, and I think there's as
- 10 much likelihood that this will help void interruptions as it
- 11 will go ahead and result in additional service
- 12 disconnections.
- 13 COMMISSIONER GAW: Is there a minimum time
- 14 before disconnection can occur? If you say there's a maximum
- 15 time, 11 business days, or now, if this agreement is
- 16 approved, 30, is there a minimum time?
- 17 MR. PENDERGAST: Let me have Mr. Zucker answer
- 18 that so that you get an accurate answer.
- 19 MR. ZUCKER: Well, from the time you get your
- 20 bill by rule and tariff, you have 21 days to pay it. After
- 21 that, if you don't pay it and the bill becomes delinquent, we
- 22 send a notice of delinquency.
- 23 COMMISSIONER GAW: Okay.
- MR. ZUCKER: The minimum time, by rule, is ten
- 25 days. So a customer has at least ten days, then, to pay the

- 1 bill before they go into the disconnect period.
- 2 COMMISSIONER GAW: Then is there another
- 3 notice sent that says you'll be disconnected if something
- 4 doesn't happen?
- 5 MR. ZUCKER: Right, there is another notice
- 6 sent that is intended to arrive -- that is intended to be
- 7 delivered to the customer between four and two days before
- 8 the -- the disconnection becomes applicable. So they get the
- 9 bill, they get the disconnect notice, and then they get the
- 10 final notice that tells them that in a few days, that the
- 11 disconnection date will have arrived.
- 12 COMMISSIONER GAW: Is there -- and there is a
- 13 minimum time on this notice or not? In other words, it will
- 14 not occur before a certain date on the notice?
- 15 MR. ZUCKER: Well, the first notice that --
- 16 COMMISSIONER GAW: Just the last notice.
- 17 MR. ZUCKER: The last notice can be sent,
- 18 let's say, four days before that disconnect date, so it
- 19 doesn't give extra time on top of the ten days, necessarily.
- 20 COMMISSIONER GAW: Oh, I see.
- 21 MR. ZUCKER: Unless we send it later, and then
- 22 it gives an extra four days.
- 23 COMMISSIONER GAW: I see. Is that by policy
- 24 or by rule?
- 25 MR. ZUCKER: There is a rule that requires it.

- 1 COMMISSIONER GAW: So it's between -- the way
- 2 it currently is, you'd have between four and eleven days when
- 3 it could be turned off. Am I following you?
- 4 MR. ZUCKER: No, not exactly.
- 5 COMMISSIONER GAW: Okay.
- 6 MR. ZUCKER: We send the notice of a
- 7 disconnection, and that gives at least ten days by rule. We
- 8 actually currently give 21 days, but the minimum we could
- 9 give is ten, okay? Four days before that ten days ends, we
- 10 send another notice saying, you know, it's coming up here
- 11 where you could be disconnected.
- 12 COMMISSIONER GAW: Right.
- 13 MR. ZUCKER: Okay. Now the date of
- 14 disconnection occurs.
- 15 COMMISSIONER GAW: Okay.
- 16 MR. ZUCKER: Once that date occurs, we can do
- 17 the disconnection anytime between then and eleven business
- 18 days after then.
- 19 COMMISSIONER GAW: Okay.
- 20 MR. ZUCKER: And then in those -- after those,
- 21 let's say, 15 days, if the customer has not paid, we no
- 22 longer can disconnect for the next 15 days until the next
- 23 month kind of rolls over.
- 24 COMMISSIONER GAW: Why is that?
- MR. ZUCKER: Because the rule currently cuts

- 1 off the disconnection period at 11 business days.
- 2 COMMISSIONER GAW: Yeah, but you can't just
- 3 send another disconnect notice -- oh, I see, it's four plus
- 4 11
- 5 MR. ZUCKER: Right, you have to start --
- 6 right, that period ended, and you would have to start over
- 7 again.
- 8 COMMISSIONER GAW: So this extends it to 30
- 9 days from 11?
- 10 MR. ZUCKER: From basically 15.
- 11 COMMISSIONER GAW: Okay.
- 12 MR. MEYER: Commissioner, for the record, I
- 13 don't think I've heard anybody actually cite the rule that
- 14 everybody's been referencing.
- 15 COMMISSIONER GAW: Yes.
- MR. MEYER: It's in Chapter 13, it's 4 CSR
- 17 240-13.050. The provisions for the hours, the 8:00 to
- 18 4:00 p.m., and all that are in subsection three. The
- 19 provisions that Mr. Zucker was just discussing with the
- 20 notice to customers is subsection five.
- 21 COMMISSIONER GAW: Okay. Thank you.
- 22 Somewhere in here, just a second. Well, I wrote myself a
- 23 note about notice of transportation customers, and I'm not
- 24 seeing it here.
- MR. ZUCKER: In the stipulation, you mean?

- 1 COMMISSIONER GAW: Yes, uh-huh.
- 2 MR. ZUCKER: In the stipulation, it's on
- 3 Page 5 under section 2(g).
- 4 COMMISSIONER GAW: Okay. Thank you. Okay.
- 5 Tell me what that does in tariff, then, just generally.
- 6 MR. ZUCKER: Okay.
- 7 COMMISSIONER GAW: What's it require that's
- 8 different?
- 9 MR. ZUCKER: It allows us to give different
- 10 types of notification to the transportation customers. We
- 11 can call them on the phone or e-mail them or fax them.
- 12 COMMISSIONER GAW: Okay. What could you do
- 13 under the current? How does it change under the stip from
- 14 when it's done -- what's done currently?
- MR. PENDERGAST: Commissioner?
- 16 COMMISSIONER GAW: Yes.
- 17 MR. PENDERGAST: Currently, we have to try and
- 18 just get a hold of them by phone and just keep on trying
- 19 until we do. This allows us to go ahead and use fax and
- 20 e-mail in addition to that.
- 21 COMMISSIONER GAW: So are you to -- are you to
- 22 assume, then, under this stip, that if you e-mail, that's
- 23 sufficient notice?
- 24 MR. PENDERGAST: Yes, it would be sufficient.
- 25 We will still try and make phone calls, but we'll be able to

- 1 use that as an alternative, or an additional means of
- 2 providing the notice.
- 3 COMMISSIONER GAW: And what's this notice --
- 4 what's the purpose of this notice? What's the context of it?
- 5 MR. PENDERGAST: Commissioner, it's primarily
- 6 when we're in a period of limitation. In other words, there
- 7 is a problem with a supplier, or pipeline is saying that
- 8 they're putting us in limitation.
- 9 COMMISSIONER GAW: Okay.
- 10 MR. PENDERGAST: It's to notify the
- 11 transportation customers that take all the gas that you've
- 12 nominated and actually delivered to our system, but don't
- 13 take more, we're in a period of limitation, and you're not
- 14 entitled to purchase gas from us.
- 15 COMMISSIONER GAW: Okay. And this would have
- 16 been -- at least some entities with this interest, would have
- 17 been represented by Ms. Vuylsteke?
- 18 MR. PENDERGAST: Sure, absolutely. Almost all
- 19 of her clients are transportation customers.
- 20 COMMISSIONER GAW: Okay. All right. Let me
- 21 go on to the PGA modifications. Who at Staff has that
- 22 information?
- MR. MEYER: Mr. Imhoff.
- 24 COMMISSIONER GAW: Okay. Is he sworn already?
- JUDGE DIPPELL: Not yet.

- 1 (THE WITNESS WAS SWORN.)
- 2 JUDGE DIPPELL: Thank you. If you could state
- 3 your name and spell it for the court reporter.
- 4 MS. MEISENHEIMER: Okay. My name is Thomas
- 5 M. Imhoff, last name is spelled I-M-H-O-F-F, and I work
- 6 within the rates and tariffs for the -- for the energy
- 7 department.
- JUDGE DIPPELL: Thank you.
- 9 QUESTIONS BY COMMISSIONER GAW:
- 10 Q. Okay. I'm going to ask just a few questions
- 11 here about this, Mr. Imhoff, and what -- one of the things I
- 12 want to know, as we go through these provisions, is whether
- 13 or not this is something that -- this provision is something
- 14 that was changed as a result of the negotiation, principally
- 15 because of the settlement here, or if it was done because
- 16 this is sort of the new -- newer policy that the Commission
- 17 has in regard to that factor.
- 18 A. Okay.
- 19 Q. The first thing that I have down here is the
- 20 limitation of the refund factor, and I want you to tell me
- 21 first what that is. What that means?
- 22 A. Okay. Basically, what that would be is
- 23 whenever there would be a refund that would come in, they
- 24 would -- you would have to wait until there -- there would be
- 25 an actual PGA filing before the customers could actually get

- 1 credit for that refund. Now, under the -- under the current
- 2 proposal, they would -- that would be incorporated into the
- 3 calculation of the current gas cost immediately starting out
- 4 when the -- when they would get the refund. So it will be
- 5 calculated to lower the gas cost whenever you are calculating
- 6 out the interest portion, whether it would be an over or an
- 7 undercollection of gas costs.
- 8 COMMISSIONER GAW: Mr. Pendergast, you, or
- 9 whoever, quick version of it.
- 10 MR. PENDERGAST: Yeah, I think that's
- 11 basically -- the only thing we would add is it just makes it
- 12 part of -- the ACA moves it in so it gets counted like
- 13 everything else, as opposed to having it be a separate
- 14 factor. And it's just one of those measures that's -- we've
- 15 taken to go ahead and try and simplify the accounting for
- 16 this and make it a little more consistent, too, with how
- 17 other utilities do it now.
- 18 BY COMMISSIONER GAW:
- 19 Q. Is this, as a result of the -- of the changes,
- 20 the recommendations for changes that were made by Staff in a
- 21 more generic study?
- 22 A. Yes, it is.
- 23 Q. All right. All right. Then let me go on,
- 24 then, to the sharing costs, including hedging costs. Tell me
- 25 what that means from how it's currently being done, first of

- 1 all.
- 2 A. Basically what that does is you can -- they
- 3 can incorporate all costs that would help lower the PGA
- 4 rather than taking what the Nimex strip itself would be.
- 5 Under the old PGA tariffs, they could just take the Nimex
- 6 strip and use that as a basis for the cost. Here, whenever
- 7 you -- you can incorporate the hedging fixed price contracts,
- 8 storage costs, everything to help lower the actual PGA rate
- 9 itself.
- 10 Q. Well, first of all, I'm assuming when you say
- 11 all costs, you mean all prudent costs -- prudently incurred
- 12 costs?
- 13 A. All -- all -- there's a -- all costs that --
- 14 that we have the time to actually review. In the context of
- 15 an actual PGA filing, we only have ten business days, so we
- 16 don't really have the ability to do a very detailed
- 17 assessment as to the prudency.
- 18 Q. Do you do it at the ACA?
- 19 A. Yes, we do.
- 20 Q. So you would eventually get around to looking
- 21 at the prudency of the cost?
- 22 A. Yes.
- 23 Q. All right. Now, in regard to the -- what
- 24 occurs with those costs now, before this agreement is done?
- 25 Where are those costs showing up? Are they in base rates or

- 1 what's going on with those costs?
- 2 A. They would be -- they would be calculated
- 3 within the PGA.
- Q. Okay. Okay. I guess what I'm look for is,
- 5 what's changing here. I'm not sure I'm following you. It's
- 6 probably me, so ...
- 7 MR. PENDERGAST: If I could, I think one of
- 8 the major changes is, we are, once again, kind of conforming
- 9 how we do things, both accounting-wise and PGA-wise, with how
- 10 other utilities have been doing them for some time now, as a
- 11 result of that general process the Commission had on the PGA
- 12 several years ago.
- 13 And I think in addition to what Tom had to
- 14 say, the major change is that we are now measuring and
- 15 tracking over- and under-recoveries from dollar one.
- 16 Laclede, up to this point, had something called a DCCV, which
- 17 I'm sure nobody wants me to go ahead and get into.
- 18 COMMISSIONER GAW: That's okay.
- MR. PENDERGAST: It was an accounting
- 20 mechanism, and there were various levels over which you did
- 21 recognize carrying costs, either up or down, in the
- 22 customers' favor or the Company's favor. And what this does
- 23 is say we're going to start measuring those from the word go,
- 24 like we do with other utilities. And whatever they are,
- 25 you're positive or negative. The prime line is two carrying

- 1 costs will be applied to it. So it's really a simplification
- 2 process and making sure that everything stays even, either up
- 3 or down, from the very beginning.
- 4 COMMISSIONER GAW: Public Counsel have any
- 5 feedback on this that's helpful to me?
- 6 MS. MEISENHEIMER: It was not our issue, and
- 7 we relied on the Staff.
- 8 BY COMMISSIONER GAW:
- 9 Q. Okay. I got it. Staff, anything else?
- 10 A. I might add that all other changes pertaining
- 11 to the PGA were tied back to the generic docket that we'd
- 12 worked on a couple years ago.
- 13 Q. Okay.
- 14 A. These were just some of the changes that --
- 15 that needed to be made to bring Laclede in compliance with
- 16 it -- or to where they would be equal with all the other LDCs
- 17 who have conformed to those changes.
- 18 Q. Okay. That would be true of, then, the three
- 19 discretionary, one mandatory filing?
- 20 A. Yes.
- 21 Q. What about reflecting increases and decreases
- 22 in financing costs for hedging? Is that the same thing?
- 23 A. Let me see here.
- 24 JUDGE DIPPELL: This is a good time for me to
- 25 remind everyone to turn off your cell phones and blackberry

- 1 devices, because they tend to interfere with our Internet
- 2 broadcast.
- 3 MR. PENDERGAST: My apologies.
- 4 MR. IMHOFF: Okay. That last change was to
- 5 incorporate the gas inventory costs that were not subject to
- 6 the generic docket.
- 7 BY COMMISSIONER GAW:
- 8 Q. I'm not sure I followed you on that,
- 9 Mr. Imhoff. That's something that was not in the last -- in
- 10 that generic docket?
- 11 A. That is correct.
- 12 Q. So there is something in here that does not
- 13 pertain to that?
- 14 A. One thing, yes. I apologize.
- 15 Q. Now explain that one to me. What are you
- 16 doing here in subsection C?
- 17 A. Okay. That -- that was part of that \$4.1
- 18 million shift from base rates over to the PGA, so -- so --
- 19 and which is what we-all had agreed to, pursuant to the stip,
- 20 but it was not in the generic docket.
- Q. Okay. Okay. So that's part of the \$4.1
- 22 million issue?
- 23 A. Yes.
- 24 Q. Okay.
- 25 A. Oh, if you would -- the PGA generic docket

- 1 number was GO-2002-452, as a reference.
- 2 Q. Okay. Thank you.
- 3 COMMISSIONER GAW: Refresh my memory on -- on
- 4 179 in regard to this phrase "customer usage levels". Is
- 5 that the phrase that's used in that legislation, "customer
- 6 usage levels"? I'm not sure. I'm trying to recall.
- 7 MR. PENDERGAST: I don't have the statute in
- 8 front of me right now, Commissioner, but I believe it talks
- 9 about changes in non-gas revenues associated with increases
- 10 or decreases in customer usage due to weather and
- 11 conservation. Something along those lines.
- 12 COMMISSIONER GAW: Okay. So there's more to
- 13 it than -- in the statute, than just the phrase "customer
- 14 usage levels"?
- MR. PENDERGAST: Yes.
- 16 COMMISSIONER GAW: There's some modifications,
- 17 or at least there are more words there. I'm trying not to be
- 18 judgmental.
- 19 MR. PENDERGAST: There are more words, and it
- 20 does reference weather and conservation in particular.
- 21 COMMISSIONER GAW: Okay. Okay. So there's
- 22 not any intent here to try to say something that -- that is
- 23 anything other than whatever the statute says, and at some
- 24 point in time interpreted to say you're not waiving your
- 25 rights to those things. That's the only thing we're saying

- 1 in this?
- 2 MR. PENDERGAST: That's correct.
- 3 COMMISSIONER GAW: Okay. And I would correct
- 4 that if I said we -- I mean, you.
- 5 MR. PENDERGAST: That would be correct also,
- 6 Commissioner.
- 7 COMMISSIONER GAW: Let's see. Okay. In
- 8 regard to subparagraph ten, then. Maybe it's not in ten.
- 9 The provision that has to do with gas safety. Is that in ten
- 10 or something else? I see the cold weather rule provisions
- 11 there. Yes, gas safety as well.
- 12 In that -- in that regard, help me understand
- 13 the -- the accounting there. Is that something that's
- 14 just -- is a normal way of handling those expenditures, or is
- 15 this something that's being handled in some different way
- 16 than normal?
- 17 MR. MEYER: I think with respect to Commission
- 18 precedent and policy, I think Mr. Rackers would like to
- 19 respond.
- 20 QUESTIONS BY COMMISSINER GAW:
- 21 Q. Mr. Rackers, go ahead?
- 22 A. These are costs, which through an accounting
- 23 authority order authorization, similar to the way it's been
- 24 handled in a number of previous, not only Laclede cases, but
- 25 other gas company rate cases. They're allowed to accumulate

- 1 the costs in between rate cases associated with depreciation,
- 2 rate of return, property taxes, all these safety additions.
- 3 Q. Okay.
- 4 A. This -- this will be replaced by the ISRS.
- 5 We'll no longer have to have an accounting authority order
- 6 for these type of additions. They'll be covered within an
- 7 ISRS.
- 8 Q. All right. So on the gas safety expenditures,
- 9 what time frames are we referring to there that will be
- 10 amortized going forward? What time frames are the actual
- 11 expenditures occurring in that are being referred to?
- 12 A. They were -- these were costs that were
- 13 incurred since the last rate case.
- 14 Q. Okay.
- 15 A. The AAO was authorized in the last rate case,
- 16 so since the last case, through I think it's -- I think it's
- 17 June or July of 2004.
- 18 Q. That's when there was an ISRS filing or an
- 19 ISRS award or something?
- 20 A. Right, that's when the first ISRS was approved
- 21 for Laclede.
- 22 Q. Okay. So that's what we're talking about in
- 23 regard to gas safety, is that window of time?
- 24 A. Correct.
- Q. Okay. And that's being amortized out

- 1 according to the stip until when?
- 2 A. For ten years.
- 3 Q. Okay. All right. And was there a review done
- 4 on the expenses associated with the emergency cold weather
- 5 rule?
- 6 A. Yes, there were. And through -- through
- 7 July 31st, there was an over-collection of costs that were
- 8 put into rates. I'm sorry. Dollars that were put into rates
- 9 to cover those costs.
- 10 Q. Okay.
- 11 A. So that \$27,801 that's shown there was offset
- 12 against the \$859,000 of safety expenditures. And then until
- 13 these -- they'll continue to -- for lack of a better term --
- 14 over-collect, until the new rates are approved in this case.
- 15 Q. Okay.
- 16 A. So any of those over-collected dollars will be
- 17 offset against these safety expenditures.
- 18 Q. Okay. So you'll pick those up in the -- the
- 19 \$859,000? That's stationery, isn't it?
- 20 A. Yes.
- 21 Q. The \$27,801 will change until the entry of the
- 22 order in this case, assuming the entry approves the stip?
- 23 A. Well, the \$27,801 is pretty much stationery
- 24 too, but there will be additional dollars -- additional
- 25 amounts of offset.

- 1 Q. Oh, I see.
- 2 A. That's two thousand --
- 3 Q. For the two thousand --
- 4 A. Correct.
- 5 Q. Thank you for that clarification. That's why
- 6 I have difficulty discussing these things with accountants.
- 7 Anyway, it's okay. I'm -- it's a joke. Off-system sales, I
- 8 may have a few questions on that. Who has that again?
- 9 A. Me.
- 10 Q. Okay. That's what I thought. Okay. Explain
- 11 to me what are considered sales -- off-system sales. What
- 12 falls into that category?
- 13 A. I'm afraid I'm going to have to defer that to
- 14 Dave Sommerer. I'm just interested in, you know, the
- 15 accounting aspect of it.
- 16 Q. I understand. I understand. Is he back
- 17 there?
- 18 A. He's here.
- 19 Q. He was hiding behind the pole.
- MR. SOMMERER: Yes, I was.
- JUDGE DIPPELL: Mr. Sommerer, I'll need you to
- 22 come up so we can hear your response, and I don't believe
- 23 you've been sworn yet.
- 24 COMMISSIONER GAW: How did he avoid that?
- JUDGE DIPPELL: He was out of the room.

- 1 (THE WITNESS WAS SWORN.)
- 2 JUDGE DIPPELL: If you could state and spell
- 3 your name for the court reporter, and give your position at
- 4 the Commission.
- 5 MR. SOMMERER: My name is David Sommerer,
- 6 S-O-M-M-E-R-E-R, and I'm the manager of the procurement
- 7 analysis department -- procurement analysis department,
- 8 sorry.
- 9 QUESTIONS BY COMMISSIONER GAW:
- 10 Q. Okay. What are considered off-system sales,
- 11 Mr. Sommerer?
- 12 A. Those are sales that the Company makes outside
- 13 their traditional service area. They are not subject to the
- 14 purchase gas adjustment clause as native load would be. So,
- 15 for example, if Laclede saw an opportunity in Chicago to sell
- 16 gas that they had available that wasn't going into St. Louis,
- 17 necessarily --
- 18 Q. Right.
- 19 A. -- they could make that sale at a profit and
- 20 that would create off-system sales revenue.
- 21 Q. Okay. Now, is this -- is this just the sale
- 22 of gas they physically own, or can it be the sale of some
- 23 sort of financial instruments that they might have that could
- 24 be utilized to -- to actually get them gas?
- 25 A. This would be the sale of gas -- physical gas

- 1 that they actually own.
- Q. Okay. So -- and where is it that that's
- 3 stated, and what do you rely on when that question is
- 4 answered?
- 5 A. Laclede has an off-system sales tariff that
- 6 governs the accounting and that gives you a definition of
- 7 off-system sales.
- 8 Q. Okay.
- 9 A. And it lets you know how the accounting should
- 10 work.
- 11 Q. Okay. Is that a long definition?
- 12 A. It's probably about a sentence.
- 13 Q. Do you know what it -- does somebody have
- 14 that? Mr. Pendergast? Thank you. Go ahead, Mr. Sommerer.
- 15 A. This is on tariff sheet --
- 16 Q. Ready.
- 17 A. -- R-42: Off-system marketing sales
- 18 (OS-sales) are herein defined as any company's sale of gas,
- 19 or gas bundled with pipeline transportation, made to parties
- 20 at locations off the Company's distribution system.
- Q. Okay. So it's on -- it's something that's off
- 22 their system, which means what to you?
- 23 A. Outside of their service territory.
- Q. Okay. Where could the gas come from?
- 25 A. The gas could be located or sourced from any

- 1 Laclede natural gas supply contract. Laclede has supply
- 2 contracts that have access to various production zones,
- 3 mainly in Louisiana, and Texas, Oklahoma.
- 4 Q. Okay. All right. And so the idea here is
- 5 that there's -- there's going to be an assumption made of
- 6 some sort, which I heard earlier, there isn't anyone that
- 7 really has a read on what that amount is, but somebody is
- 8 assuming some amount of off-system sales. All the parties
- 9 here must be doing that, are going to be made going forward,
- 10 some amount.
- 11 A. That's correct.
- 12 Q. Okay. So -- and then -- and then there's this
- 13 agreement about up to \$12 million in off-system sales, the
- 14 Company that -- up to that \$12 million, correct? Am I
- 15 following this so far?
- 16 A. That's right.
- 17 Q. And then over the 12 million, then it's --
- 18 half of it goes to the Company, and half of it goes to the
- 19 customers?
- 20 A. That's correct.
- 21 Q. And how does it flow back to the customers?
- 22 A. The way the provision works is it's held in an
- 23 account, and to the extent that there's a greater level of
- 24 profit that exceeds \$12 million, it's to be considered in the
- 25 next rate case, that is to be returned to customers as part

- 1 of rates in the next rate case.
- Q. Okay. Now, the gas that's being sold, does
- 3 that show up when it's purchased in the PGA?
- 4 A. If Laclede were to make an off-system sale, is
- 5 that where you're going?
- 6 Q. I may be going there, but I'm just trying to
- 7 get first things first here. I'm just trying to understand
- 8 when it's purchased --
- 9 A. Yes.
- 10 Q. -- does that gas show up in the PGA?
- 11 A. Indirectly.
- 12 Q. Okay.
- 13 A. Laclede will estimate -- Laclede's PGA rate is
- 14 no more --
- 15 Q. It's an estimate?
- 16 A. No more than an estimate.
- 17 Q. Okay.
- 18 A. It's its best guess on what its actual cost
- 19 will be.
- 20 Q. Okay.
- 21 A. As customers use natural gas, they pay a PGA
- 22 rate.
- 23 Q. Okay.
- A. And that may or may not be representative of
- 25 what Laclede is actually paying. That's trued up in the

- 1 actual cost adjustment process.
- 2 Q. All right. And in the actual cost adjustment
- 3 process, the ACA, then if that gas is purchased but not used,
- 4 some of it is purchased but not used, what -- what -- how
- 5 does that show up in the ACA?
- 6 A. We would ask for information related to
- 7 off-system sales and ACA typically just to make sure the
- 8 costs are properly accounted for. So you may have an invoice
- 9 from a producer, and the invoice might be 90 percent directed
- 10 towards an on-system sale and ten percent directed towards an
- 11 off-system sale.
- 12 Q. Okay. And then what happens? What do you do
- 13 with that?
- 14 A. Okay. On-system sales are allocated to actual
- 15 gas costs, and they're trued up as part of that ACA process.
- 16 Off-system sales would be separate from that. It would be a
- 17 separate account, and at the time of a rate case, you would
- 18 analyze the level of off-system sales to try and determine a
- 19 reasonable number, but off-system sales cost will not effect
- 20 the cost of customers in the PGA.
- 21 Q. Okay. So if the -- if the PGA estimate had
- 22 indicated that there would be more gas used than what was
- 23 actually used and the money expended -- let me start all
- 24 over.
- 25 I'm trying to understand the -- how the

- 1 interplay of this portion of off-system sales as it's
- 2 reflected in the base rates interlocks with what's going on
- 3 with the PGA/ACA process. And what -- and whether or not
- 4 this is the best way to handle off-system sales.
- 5 So first of all, is this Staff's position on
- 6 how you should handle off-system sales? Not in regard to the
- 7 stip, but is it normally Staff's position that this is how to
- 8 handle off system sales?
- 9 A. Yes, it's consistent with Staff's position
- 10 which is an imputation of a certain level, an ongoing level
- 11 to be credited in the rate case or to be handled or
- 12 normalized in the rate case.
- 13 Q. Okay. And is that consistent with Staff's
- 14 position in regard to how off-system sales should be handled
- 15 in regard to off-system sales of electricity and electric
- $16\,$  cases if there is -- if we are going to some sort of a -- a
- 17 flow through like that's contemplated by 179 on electricity?
- 18 Is this consistent?
- 19 A. When you're talking about electricity, it's a
- 20 little bit beyond my usual area. I know the traditionally in
- 21 electric cases, purchase power interchange sales have been
- 22 normalized and treated very similarly to the way that
- 23 off-system sales is handled. And that's the genesis really
- 24 of Staff's wanting to treat off-system sales in a consistent
- 25 manner with the way it's handled on the electric side.

- 1 Q. I'm trying to -- I understand that -- that
- 2 there -- that if we're not dealing with -- with fuel
- 3 adjustment clauses, that the desires to put it in -- in
- 4 the -- in the rates and base -- base rates, but I -- but
- 5 what's not clear to me yet is whether or not Staff takes the
- 6 same position in regard to electricity when you get to some
- 7 sort of a fuel adjustment clause mechanism.
- And it's relevant to me here because I'm
- 9 trying to understand, policy-wise, whether there's a
- 10 consistency in the treatment of this -- of these off-system
- 11 sales on gas and what the Staff's position will be in regard
- 12 to electricity in off-system sales there.
- 13 A. And they're probably is a better witness who
- 14 is more in tune with the round table process to answer your
- 15 question there.
- 16 Q. Okay. All right. So if there are off-system
- 17 sales made, the concept here is that up to \$12 million will
- 18 be kept by the Company. Does that insinuate that Staff
- 19 believes that there are \$12 million in sales that are built
- 20 in to its assumptions and deriving what the base rates are?
- 21 A. No.
- 22 Q. Does Staff believe there is more than that or
- 23 less than that?
- 24 A. Staff believes there is less than that.
- Q. Okay. So Staff's position here is

- 1 contemplating that Laclede is -- is collecting some
- 2 percentage of profit, if its assumptions on off-system sales
- 3 are correct, in that first \$12 million?
- 4 A. To the extent that Laclede is able to achieve
- 5 the \$12 million, there would certainly be some profit for
- 6 Laclede, yes.
- 7 Q. Okay. I don't know if you can tell me this
- 8 without it being an HC, so you just -- somebody speak up. So
- 9 does -- what was Staff's assumption in regard to off-system
- 10 sales?
- 11 A. As Mr. Rackers indicated, there wasn't a
- 12 specific number that was ever agreed to between the parties.
- 13 Q. Oh, I understand that. I'm just asking what
- 14 Staff's position was.
- 15 A. Staff's position?
- 16 Q. And if you can say that. Okay. No one's
- 17 saying no. Go ahead.
- 18 A. Staff's position in creating the original
- 19 Staff revenue requirement was \$7.2 million. That included
- 20 both off-system sales and capacity release.
- 21 Q. Okay. And does the Company want to say what
- 22 its position was?
- 23 MR. PENDERGAST: Our testimony, I believe,
- 24 recommended an imputed level of I think 3.8 or 3.9 million.
- 25 COMMISSIONER GAW: Okay.

- 1 MR. PENDERGAST: Of both off-system sales and
- 2 capacity release.
- 3 BY COMMISSIONER GAW:
- 4 Q. Okay. Okay. And then Mr. Sommerer, why is it
- 5 that -- that we should see this \$12 million as being
- 6 appropriate for Laclede to -- to keep if Staff's position was
- 7 the most that they sold off-system was 7.2 million?
- 8 A. The way that the Staff developed the 7.2
- 9 million was looking over about five to seven years worth of
- 10 experience. It was a number that was highly volatile and
- 11 varied between, let's say, \$3 million and \$11 million. So
- 12 the Staff took an average. That average sometimes was
- 13 achieved by Laclede, sometimes they made less than that,
- 14 sometimes they beat that average considerably. So it was a
- 15 difficult number to settle.
- 16 It was a difficult number to derive not
- 17 mathematically, but to establish an appropriate level,
- 18 because there was risk on the Company to the extent the level
- 19 was too high, they couldn't achieve it, they'd only achieve
- 20 it every year. There was risk to the customer to the extent
- 21 it was too low.
- 22 Q. Is there any incentive with this provision in
- 23 here for the Company to engage in off-system sales, and in
- 24 the process, sacrifice a better price for their own
- 25 consumers?

- 1 A. There is a reporting process that's required.
- 2 They generally are required by tariffs to associate the
- 3 highest cost of gas to the off-system sale so that the
- 4 captive customer, the native load, receives the lowest price.
- 5 There might be an incremental sale of some type where it was
- 6 just a special situation, but Laclede would have to justify
- 7 that transaction by transaction.
- 8 Q. Okay. So -- so you don't believe that's a
- 9 significant risk?
- 10 A. As long as it's monitored, I don't believe
- 11 that's a significant risk.
- 12 Q. Now, have you been involved in -- in these
- 13 incentive plans in the past, Mr. Sommerer?
- 14 A. Yes, I have.
- 15 Q. Have you ever been involved in incentive plans
- 16 that you looked back and wished that you'd never seen?
- 17 A. Yes, I have.
- 18 Q. And can you tell me why in this case, this
- 19 one, in your opinion, is one that we won't -- no one is going
- 20 to have that kind of reaction to when it comes back around,
- 21 and the others -- and that some of the others did? What's
- 22 different about this plan that makes it okay as compared to
- 23 some of the others that might not have been?
- A. Well, I assume you're talking about the gas
- 25 supply incentive plan that is contained within the purchase

- 1 gas adjustment clause, which is different than the off-system
- 2 sales discussion that we just had.
- 3 Q. You know, I could be talking about anything,
- 4 so you just -- you just have at it.
- 5 A. Okay. All right. Well, the plan that's been
- 6 proposed by the parties has been in effect for almost three
- 7 years. It was originally proposed by the Office of Public
- 8 Counsel, and it was a plan that was meant to have some
- 9 protection for the customer. To the extent that gas costs
- 10 were extremely high, the Company was not allowed to
- 11 participate in profit sharing at that time.
- 12 There were other protections to the extent
- 13 that Laclede started making, I believe, the number is \$5
- 14 million that the sharing percentage would tail off. We had
- 15 lost some of those incentives that the Staff certainly
- 16 thought were perverse over the years regarding pipeline
- 17 discounts, and some other things that we just did not believe
- 18 were fair and were properly structured. And so we're
- 19 basically going forward with the Office of Public Counsel's
- 20 incentive plan. We believe that it's been a fair plan.
- 21 I can't say that it would have been proposed
- 22 by Staff in direct testimony had there been direct testimony.
- 23 I think the Staff would have preferred no incentive, but this
- 24 was really something meant to strike a reasonable compromise
- 25 with all the parties in this case.

- 1 Q. What would have been -- what would be the
- 2 problem, in Staff's opinion, of just having off-system sales
- 3 ride along into the PGA/ACA process?
- 4 A. The Staff has always believed that it's better
- 5 to have a symmetrical sharing of risk. And if you put it in
- 6 the rate case, the Company certainly is on the hook for that
- 7 level, but whatever imputed level is. Let's use a
- 8 hypothetical number, \$6 million. The company has imputed
- 9 that level into the revenue requirement. If it doesn't make
- 10 the level, then it is on the hook for those dollars, and that
- 11 really has sort of a negative reinforcement aspect to it.
- 12 And the positive reinforcement would be to the
- 13 extent they beat the number. I think the Commission approved
- 14 a sharing grid as part of MGE's rate case, which is the most
- 15 recent rate case before Laclede that we have to look at. And
- 16 that was a situation where there is sharing from dollar one.
- 17 And I think the Staff has always believed that there's some
- 18 level that's already there. You don't have to do much work
- 19 for it, certain amount of capacity release that the Company
- 20 makes year after year.
- 21 O. Uh-huh.
- 22 A. And we just wonder if it's appropriate to
- 23 reward the Company for those levels, but I do have to say
- 24 that the Commission has approved a sharing grid for MGE.
- Q. Okay. And that case, the sharing grid, the

- 1 off-system sales are riding along on the PGA/ACA side of the
- 2 fence?
- 3 A. That is correct.
- 4 COMMISSIONER GAW: Anyone else want in on this
- 5 discussion before I move on?
- 6 MS. MEISENHEIMER: Yes. There are a couple of
- 7 things that I guess I'd like to say. It's important to know
- 8 that these are two different things. The off-system sales
- 9 capacity release, which is in this stipulation incorporated
- 10 into base rates. The provision that caps the money at -- or
- 11 that caps to \$12 million and then shares back with customers
- 12 above \$12 million, I view that more as a protection that
- 13 would not normally be there under the traditional rate case
- 14 process, if you incorporated it into base rates. Say you set
- 15 it at \$6 million, then without this cap, the Company would
- 16 keep every dime. If it ended up being \$20 million, the
- 17 Company keep every dime. So this proposal, I guess we would
- 18 keep every dime. So this proposal, I guess we view, more as
- 19 a safeguard.
- 20 With respect to the GSIP, which is -- that's
- 21 the gas incentive -- the gas supply incentive that it is
- 22 correct, this is a continuation of Public Counsel's -- the
- 23 plan that we originally proposed in this case, in the
- 24 Company's direct testimony, of course, we didn't file
- 25 testimony under the procedural schedule, but the Company came

- 1 in and asked for a variety of incentive mechanisms that would
- 2 take us back to a place that Public Counsel didn't want to
- 3 be. And that was where you have a bunch of piece parts and
- 4 ultimately the Company could get incentive compensation
- 5 without actually reducing the final price of gas to
- 6 customers. That was our concern.
- 7 And so instead in the stipulation, we've
- 8 modified the benchmarks because the price of gas is, as we
- 9 all know, it's just going to be higher than it has been in
- 10 the past. But there are no other changes. We don't change
- 11 the sharing mechanism, or the period of time of sharing. The
- 12 company can receive. Again --
- 13 COMMISSIONER GAW: Thank you for that
- 14 clarification. I guess what have you changed -- what have
- 15 you changed in regard to that pricing?
- 16 MS. MEISENHEIMER: The low price, I'm trying
- 17 to remember if we went to four or four fifty. It's actually
- 18 in the -- four to seven fifty is now the range in which if
- 19 the Company beats the benchmark price of gas, they can
- 20 receive compensation of ten percent of the savings or the
- 21 reductions, up to a total of 5 million. And then beyond
- 22 that, their share drops to one percent of savings beyond
- 23 that. And that is intended to incorporate all things such as
- 24 the cost of hedging, okay. So in theory, the goal was that
- 25 it be a delivered cost of gas.

- 1 COMMISSIONER GAW: Is that everyone's position
- 2 on that subject?
- 3 MR. SOMMERER: I would just clarify to say the
- 4 delivered cost of gas to Staff would be analogous to the city
- 5 gate delivered price of gas, which would include
- 6 transportation. The Office of Public mechanism as it's been
- 7 operating for three years and as it will continue to operate
- 8 if the Commission approves this, will only apply to the gas
- 9 supply cost, very closely associated with the well head cost
- 10 of gas. The transportation cost is not part of this
- 11 incentive mechanism.
- 12 COMMISSIONER GAW: And I heard someone say
- 13 something about cost of hedging. How does that factor into
- 14 this?
- 15 MR. SOMMERER: Yes. The theory behind that is
- 16 hedging is also an actual gas cost. And the Public Counsel's
- 17 original plan, and there's no difference with this proposed
- 18 plan, it's the same treatment, is to look at hedging just as
- 19 a gas supply cost. So that if you went to a producer and you
- 20 fixed the cost of gas at \$7, a fixed price, doesn't move,
- 21 that could be seen as hedging. Those dollars would flow
- 22 through just as an index price would flow through, a market
- 23 base price would flow through.
- 24 COMMISSIONER GAW: Okay. I understand what
- 25 you're saying, except that I'm not sure what -- if everyone

- 1 is on the same page on that.
- 2 MS. MEISENHEIMER: We are aware of this -- the
- 3 issue with the transportation cost. I probably used bad
- 4 terminology because I don't work with this on a day-to-day
- 5 basis as Mr. Sommerer does, but it is true that we're on the
- 6 same page in terms of the -- that we agree what elements it
- 7 includes, and what it doesn't.
- 8 COMMISSIONER GAW: Okay. And you said the --
- 9 the price moved from -- the range is now \$4 to \$7.50?
- MS. MEISENHEIMER: Yes.
- 11 COMMISSIONER GAW: What was it.
- MS. MEISENHEIMER: Three to five.
- 13 COMMISSIONER GAW: Three to five. And if they
- 14 procured gas outside of the upper range, what happens?
- 15 MS. MEISENHEIMER: Well, the concept is that
- 16 there's a price of gas which is -- which is low enough to
- 17 where there's no real benefit to consumers if the Company
- 18 secures an even lower price of gas. And that's what the \$3
- 19 used to represent, the \$4 now represents.
- 20 We -- and theoretically now, we are used to a
- 21 little bit higher price of gas than we were in the past. So
- 22 we don't think it's appropriate to compensate the Company
- 23 when the price of gas is so low that customers aren't getting
- 24 a real meaningful benefit from those activities.
- 25 On the other hand, there's a price above which

- 1 it is so painful to consumers to have to bear that price of
- 2 gas that the Company should forego any compensation
- 3 associated with the gas incentive. And that's what the --
- 4 the upper limit represents.
- 5 COMMISSIONER GAW: And if I'm within the
- 6 range, how do I measure my savings.
- 7 MS. MEISENHEIMER: Within the range, that's
- 8 just the band in which you could receive compensation.
- 9 COMMISSIONER GAW: Yes.
- 10 MS. MEISENHEIMER: In addition, you have to be
- 11 the -- the market price.
- 12 COMMISSIONER GAW: The market price, which
- 13 is -- that's why I'm trying follow what you said earlier.
- 14 The market price at what place?
- 15 MS. MEISENHEIMER: And Mr. Sommerer is more
- 16 familiar with it. It's a weighted -- it's weighted based on
- 17 the delivery points of Laclede.
- 18 MR. SOMMERER: That's correct. Those are set
- 19 out in tariffs.
- 20 COMMISSIONER GAW: Okay. And those price
- 21 include or exclude the cost of -- of the -- well, let's
- 22 strike that.
- 23 What is included in that price that's being
- 24 measured?
- MR. SOMMERER: The benchmark is made up of

- 1 physical gas receipt points that Laclede has traditionally
- 2 accessed. These would include points that start in
- 3 Louisiana, south Texas, the mid-continent area, so you get a
- 4 certain percentage of gas supply that's assumed to flow from
- 5 those -- those points. That develops your -- your benchmark.
- 6 You'll compare your actual supply cost to that
- 7 as adjusted for any hedging gains or losses that you may
- 8 have. So you're really comparing yourself to a first of the
- 9 month index as your target, and then if you have hedging
- 10 gains, that helps you get below your target. If you have
- 11 hedging losses, it brings you above that first of the month
- 12 target.
- 13 COMMISSIONER GAW: Okay. And none of this
- 14 agreement has any bearing on the Commission's ability to
- 15 examine whether or not appropriate prudent measures were
- 16 taken in regard to purchasing and acquiring gas and hedging
- 17 appropriately?
- 18 MR. SOMMERER: We believe that prudence
- 19 reviews are applicable in all circumstances --
- 20 COMMISSIONER GAW: All right.
- 21 MR. SOMMERER: -- consistent with the last
- 22 Commission Order.
- 23 COMMISSIONER GAW: Okay.
- MS. MEISENHEIMER: And we would agree.
- 25 COMMISSIONER GAW: Is that -- there's not any

- 1 dispute that have from Laclede, either, is there?
- 2 MR. PENDERGAST: No, your Honor.
- 3 COMMISSIONER GAW: Okay. All right. Let me
- 4 move onto another topic.
- 5 JUDGE DIPPELL: Commissioner, before you do
- 6 that, can we take a little break?
- 7 COMMISSIONER GAW: Sure.
- JUDGE DIPPELL: Let's take a little break
- 9 until 3:05. Go off-the-record.
- 10 (A BREAK WAS HELD.)
- 11 JUDGE DIPPELL: Let's go back on the record.
- 12 Okay. Before we resume, I just want to put something in the
- 13 heads of the parties for you to be thinking about. And when
- 14 we finish with questioning, I'll come back to it, and that is
- 15 the tariff issue, I wasn't aware before that we basically
- 16 have two tariffs now in this case.
- 17 One that has been suspended until January
- 18 19th, and then when the stipulation was filed, that was filed
- 19 as a new set of revised tariffs with an October 1st effective
- 20 date. I'm not sure that that's the way we used to handle
- 21 these things, but right now that's the way it is in EFIS, so
- 22 I will ask you-all to consider whether you think that
- 23 tariff -- if the Commission, and I'm assuming that the
- 24 Commission will not get an order either rejecting or
- 25 approving the tariff out this week, given that as it stands

- 1 right now, Thursday's agenda has been cancelled.
- 2 So I will ask you your thoughts on whether you
- 3 think that should be suspended or whether you think it should
- 4 be withdrawn, or whether you think that it was a filing error
- 5 and should just be corrected. But I will ask you-all to
- 6 consider that. Mr. Pendergast.
- 7 MR. PENDERGAST: Sure, I'd be happy to respond
- 8 to that now, if it is appropriate. First of all, I think in
- 9 our last two cases, we had filed tariffs the same time that
- 10 we filed the stipulation and agreement, primarily as a matter
- 11 of convenience. Otherwise, you're talking about waiting for
- 12 a Commission Order, and then you're talking about filing
- 13 complaints, tariffs, which are identical to what you've
- 14 already gone ahead and filed and asking for --
- JUDGE DIPPELL: Okay.
- MR. PENDERGAST: -- a suspension.
- 17 JUDGE DIPPELL: So you think this is the way
- 18 it's been done in the past?
- 19 MR. PENDERGAST: It was consistent with what
- 20 we've been done in the past. We just never run into the
- 21 situation where there was -- in the past, where there was an
- 22 inability to get it done by what the requested effective date
- 23 was, so that is kind of a new wrinkle, and you know, we can
- 24 certainly file something to voluntarily extend those tariffs.
- 25 I know that that's been done before.

- JUDGE DIPPELL: That's an option I hadn't
- 2 considered. That might --
- 3 MR. PENDERGAST: And just request that they be
- 4 effective -- if it's not possible to do it this week, do you
- 5 know when it might be possible or when it --
- 6 JUDGE DIPPELL: I would assume that an Order
- 7 will be -- before the Commission the following Tuesday, if
- 8 there's not one on this Thursday.
- 9 MR. PENDERGAST: Okay. Well, we're certainly
- 10 available to communicate on that, and do what needs to be
- 11 done to make sure it works for everybody.
- 12 JUDGE DIPPELL: Okay. Thank you.
- 13 Commissioner Gaw, did you have additional questions?
- 14 COMMISSIONER GAW: Just a few. Hopefully just
- 15 a few. I think you-all have already been through the
- 16 redesign. That's something that you're working on, right?
- 17 The objective is to make the bill something that's easier for
- 18 the customer to understand and translate into something
- 19 meaningful for them? Is that one of the objectives anyway?
- 20 MR. PENDERGAST: Absolutely, Commissioner, and
- 21 as part of the process, we're looking at going to envelope
- 22 billing, where we would accomplish a number of things. First
- 23 of all, if you go to envelope billing, right now we do
- 24 postcard billing because of the postcard, there are inherent
- 25 limitations on how much information you can put on it.

- 1 Obviously, those limitations aren't nearly as significant if
- 2 you go to envelope billing.
- We'll also be in a position, although I think
- 4 we make them available now, to provide a return envelope for
- 5 customers, which I think a lot of customers view as a
- 6 convenience. And yeah, one of the things we're trying to do
- 7 is make the bill more meaningful to our customers. And along
- 8 those lines, we've actually done some work, I think, or will
- 9 be doing some work surveying customers to see what they want
- 10 to know rather than just trying to guess what they want to
- 11 know.
- 12 COMMISSIONER GAW: Okay. Let me -- what's the
- 13 time frame on that, by the way? Was there something
- 14 contemplated?
- 15 MR. PENDERGAST: Yeah, I think we were going
- 16 to try and finish that process by April, 2006.
- 17 COMMISSIONER GAW: Okay.
- 18 MR. PENDERGAST: And implement it by
- 19 January 1st, 2007.
- 20 COMMISSIONER GAW: All right. So it will
- 21 still be another year and two or three months before it would
- 22 actually be in effect?
- 23 MR. PENDERGAST: That's certainly in the
- 24 outside. I think if we get it done sooner, we'd do it
- 25 sooner.

- 1 COMMISSIONER GAW: Okay. Different question.
- 2 This is just for purposes of explanation for my benefit. On
- 3 first revised sheet 12, R12A, can you explain D and E to me,
- 4 how that -- what that's referring to and what -- when you
- 5 have time to turn to it? D says something about the failure
- 6 to pay the bill of another customer, unless the customer
- 7 whose service is sought to be discontinued receives
- 8 substantial benefit and use of the service.
- 9 MR. PENDERGAST: Yeah, Commissioner, that's a
- 10 provision, I think, that's been in our tariff and also been
- 11 in the Commission's rules for a significant period of time,
- 12 and it should be distinguished, I think, from perhaps other
- 13 provisions you've seen where it seeks to hold somebody -- or
- 14 accountable for a bill, even though they didn't benefit from
- 15 the service at the time. And I don't believe that there's
- 16 any change in that provision from the last case, or from the
- 17 Commission's rules.
- 18 COMMISSIONER GAW: Okay. But this has --
- 19 what's the scenario here that's contemplated in D?
- 20 MR. PENDERGAST: I think the concept is
- 21 contemplated there is where you have two people who have
- 22 received service, both of them have gone ahead and received a
- 23 benefit from the service. Another person -- let's say they
- 24 just switch, say, okay, I was the customer the last year, now
- 25 you're going to be the customer this year. You can't hold me

- 1 responsible for the bills over the last year, because we got
- 2 a new customer now, even though both of us lived in the same
- 3 place at the same time. The thought would be you can't avoid
- 4 being responsible for the charges that were assessed at that
- 5 particular residence simply by switching from one person to
- 6 another.
- 7 COMMISSIONER GAW: Am I -- is it true that
- 8 these -- these provisions listed on 14(b) through (f) are
- 9 exceptions to a reason for discontinuance? Since I don't
- 10 have the earlier page --
- MR. PENDERGAST: Yes.
- 12 COMMISSIONER GAW: So in other words, you
- 13 can't -- you can't disconnect --
- 14 MR. PENDERGAST: For these reasons.
- 15 COMMISSIONER GAW: -- for failure to pay the
- 16 bill of another customer, unless the service is sought to be
- 17 discontinued -- the customer whose service is sought to be
- 18 discontinued receives substantial benefit and use of the
- 19 service.
- 20 MR. PENDERGAST: Exactly, yeah, these are
- 21 reasons why you can't, with exceptions to those reasons why
- 22 you can't.
- 23 COMMISSIONER GAW: It was not totally clear to
- 24 me how these fit together. Okay. And then (e) is the
- 25 failure of a previous owner or occupant of the premises to

- 1 pay unpaid, except for the previous occupant remains an
- 2 occupant or user. Okay. All right. I understand that
- 3 better now.
- 4 And then I want to go back to the ROE
- 5 question, and I want to know from Staff, using Staff's
- 6 capital structure and the revenues that are generated here,
- 7 what is this -- what is the approximate ROE that would be
- 8 generated, or that would be needed to generate this revenue?
- 9 MR. MEYER: I'll defer that. I believe
- 10 Mr. Kiebel would like to testify on that topic. I think he
- 11 was expecting a question along that line.
- 12 (THE WITNESS WAS SWORN.)
- 13 QUESTIONS BY COMMISSIONER GAW:
- 14 Q. State your name and your position.
- 15 A. My name is John Kiebel, K-I-E-B-E-L, I'm
- 16 Management Analyst III with the Public Service Commission
- 17 Staff.
- 18 Q. All right. Thank you. Now, Mr. Kiebel, if
- 19 you assume Staff's capital structure and the revenues that
- 20 are generated here in this settlement, can you give me some
- 21 sort of an idea of what the ROE would be?
- 22 A. No, I can't. I'm not familiar with the input
- 23 of what was used in the -- what was the -- they call the MS
- 24 run. I'm not familiar with what was used as far as any type
- 25 of a mid-point or an assumed ROE within the purposes of the

- 1 settlement.
- 2 Q. You can't make a calculation? Is there
- 3 someone that can make some sort of a calculation or
- 4 general -- any general idea about what that return on equity
- 5 might be?
- 6 A. As far as who ran the run, I don't really like
- 7 how that sounded, but the MS run, I don't know who -- I think
- 8 Doyle Gibbs was involved in the input of the run, but I don't
- 9 know, maybe Steve Rackers can speak to that as far as what
- 10 was put in. I don't know what was used as any type of an
- 11 assumption for either -- I could tell what you my low end and
- 12 high end was.
- 13 Q. Well, go ahead and tell me that. I think
- 14 that's in the document somewhere. I think that was pointed
- 15 out earlier. Go ahead.
- 16 A. 8.93 was my low end, and my high end was 9.93.
- 17 Q. Okay. I won't go into right now the rationale
- 18 right now on how you arrived there. But somebody from
- 19 Staff -- from Staff -- did someone make some sort of an
- 20 analysis or could they make some sort of an analysis for me
- 21 in regard to what -- assuming the capital structure that
- 22 Staff had proposed here and revenue stream generated by this
- 23 settlement, about what kind of an ROE, and I'll let you
- 24 assume that the debt cost was the same as what had been
- 25 proposed by Staff. Who can --

- 1 MR. RACKERS: Commissioner, I think to be able
- 2 to do that, you'd have to make some determination or you'd
- 3 have to start from somewhere as to what the disposition is or
- 4 was of the other items that were in dispute in the case, so I
- 5 mean, there's -- I mean, I think as we've tried to
- 6 characterize it before, the settlement amount is somewhat of
- 7 a black box. So you know, it would be maybe Staff's
- 8 interpretation, or maybe my personal interpretation, of how
- 9 we settled some issues in the case, and you could get an
- 10 entirely different answer if the Company wanted to divulge
- 11 how it put the issues of the numbers together to get its --
- 12 to get to ten and a half.
- 13 COMMISSIONER GAW: Well, what does Staff think
- 14 that they're settling for on its -- that they're assumption
- 15 on what approximate range of an ROE is in this settlement?
- 16 Company said what they thought.
- 17 MR. RACKERS: I guess I don't recall the
- 18 Company saying what they thought, but.
- 19 COMMISSIONER GAW: Well, I think they gave a
- 20 range.
- 21 MR. RACKERS: And I'm comfortable with the
- 22 range the Company said. I think they said something like ten
- 23 and a half to -- I mean, we started at Staff's high of 9.93,
- 24 some kind of a range in there.
- 25 MR. KIEBEL: I think Mr. Pendergast earlier

- 1 said something between 10 and 11, but I don't know if the
- 2 court reporter can --
- 3 COMMISSIONER GAW: I think that's in the
- 4 transcript. I'm just trying to gauge -- so you're telling me
- 5 that it's not possible for you to -- for us to back out an
- 6 ROE based on the revenues that's contemplated out of rates
- 7 here, and a capital structure that would -- that I'm giving
- 8 you that would be the same as what Staff proposed and cost of
- 9 debt being what Staff proposed, that you couldn't calculate
- 10 an ROE?
- MR. RACKERS: Well, I think you'd have to --
- 12 it would depend on if I assume that all the expense
- 13 adjustments I made in the case, that we start with Staff's
- 14 rate base, that it came up with that had exchanged with the
- 15 parties, and Staff's income statement and make no changes to
- 16 that at all, even though there are 30-some-odd issues in
- 17 dispute.
- 18 COMMISSIONER GAW: Okay.
- 19 MR. RACKERS: You know, if I have a starting
- 20 place, that all the parties agreed on, which I don't, and
- 21 which certainly isn't envisioned by the stipulation, then
- 22 yes, I could.
- 23 COMMISSIONER GAW: Okay. Because I'm giving
- 24 you -- right now, you've got two unknowns, and I'm leaning
- 25 on that, right?

- 1 MR. RACKERS: Correct.
- 2 COMMISSIONER GAW: The ROE and the rate base
- 3 amount.
- 4 MR. RACKERS: Well, and the expenses and
- 5 revenues.
- 6 COMMISSIONER GAW: And expenses and revenues,
- 7 okay. And the items in all three of those that were in
- 8 dispute.
- 9 MR. RACKERS: Yes, sir.
- 10 COMMISSIONER GAW: Okay. Did you resolve some
- 11 of the expenses and income issues by specifically in the
- 12 settlement?
- MR. RACKERS: No.
- 14 COMMISSIONER GAW: None of them?
- 15 MR. RACKERS: Well, it -- it wasn't necessary
- 16 to specifically identify a resolution of any particular
- 17 interest.
- 18 COMMISSIONER GAW: Right.
- 19 MR. RACKERS: I mean issue, in order to get to
- 20 the resolution of the case.
- 21 COMMISSIONER GAW: Okay. What was Staff's
- 22 position in regard to -- to its starting -- when they were
- 23 dealing with its position that would have been presented in
- 24 testimony on -- on those -- on those three unknowns?
- MR. RACKERS: Staff's revenue requirement

- 1 recommendation that it exchanged with the parties at the high
- 2 end was 5.7 million.
- 3 COMMISSIONER GAW: 5.7 million.
- 4 MR. RACKERS: And the rate of return that was
- 5 at the high end of equity was 9.93.
- 6 COMMISSIONER GAW: Nine point -- what was the
- 7 rest of it?
- 8 MR. RACKERS: Nine three.
- 9 COMMISSIONER GAW: Okay. And what were the
- 10 other two factors that produced those -- that result? I know
- 11 what your cost of debt was, I know what that is. What about
- 12 your rate base?
- MR. RACKERS: I think I have it here.
- 14 COMMISSIONER GAW: Your income and expense, if
- 15 you have those figures.
- 16 MR. RACKERS: Commissioner, I'm sorry, I don't
- 17 have that here with me, but I can certainly supply that to
- 18 you.
- 19 COMMISSIONER GAW: Okay. Would you do that?
- MR. RACKERS: Yes.
- 21 COMMISSIONER GAW: Okay. That would be
- 22 helpful.
- 23 MR. RACKERS: Are you interested in Staff's
- 24 run, or that we exchanged, or you just want the rate base
- 25 item and the net income?

- 1 COMMISSIONER GAW: And you say you have --
- 2 that would produce your high end?
- 3 MR. RACKERS: Yes.
- 4 COMMISSIONER GAW: What was your low end?
- 5 MR. RACKERS: Mr. Kiebel will have to help me
- 6 out on this.
- 7 MR. KIEBEL: My low end was 8.93, and that I
- 8 think generated something of a 527,000 positive or something
- 9 like that.
- 10 COMMISSIONER GAW: 527?
- 11 MR. KIEBEL: That's working off of
- 12 recollection.
- 13 COMMISSIONER GAW: And was that as a result of
- 14 a change in the ROE only?
- MR. KIEBEL: As far as I know, yes.
- 16 COMMISSIONER GAW: Okay. So that would be the
- 17 only factor that would move. Okay. That's helpful to me.
- 18 So you can give me the other -- the other figures, then I can
- 19 see what I can do with the math.
- MR. RACKERS: Sure.
- 21 JUDGE DIPPELL: Commissioner, let me just
- 22 clarify to make sure --
- 23 COMMISSIONER GAW: Yes.
- JUDGE DIPPELL: -- and I will --
- 25 COMMISSIONER GAW: Maybe he can do that while

- 1 I'm asking another question or something. I don't know how
- 2 available those figures are.
- JUDGE DIPPELL: I don't know. Are those
- 4 figures that you can get yet today, Mr. Rackers?
- 5 MR. RACKERS: I can get it today.
- 6 JUDGE DIPPELL: Okay. Then if you're
- 7 confident you know what the Commissioner's asking for, I'll
- 8 let it go.
- 9 COMMISSIONER GAW: I think I'm looking for
- 10 rate base.
- MR. RACKERS: Correct.
- 12 COMMISSIONER GAW: And then whatever the
- 13 income expense.
- MR. RACKERS: Yes.
- JUDGE DIPPELL: Okay.
- 16 COMMISSIONER GAW: And I think that's all I
- 17 need.
- MR. RACKERS: Yes.
- 19 COMMISSIONER GAW: All right. And then Public
- 20 Counsel, did you have any -- what was your low and high end?
- 21 MS. MEISENHEIMER: I didn't work on that
- 22 myself. I think we were on ROE, we were around ten.
- 23 COMMISSIONER GAW: Okay. Yeah, that's in
- 24 here, I think. The other issue, were you very far afield on
- 25 the other two issues on -- on expense and income and rate

- 1 base?
- 2 MS. MEISENHEIMER: I'm sorry, that's not an
- 3 area that I generally work on.
- 4 COMMISSIONER GAW: That's okay. Do you want
- 5 to -- do you want to throw any additional numbers out to me,
- 6 Mr. Pendergast?
- 7 MR. PENDERGAST: I think I'll just stand by
- 8 what I said earlier.
- 9 COMMISSIONER GAW: All right. That's fine.
- 10 MR. RACKERS: Commissioner, I just want to add
- 11 one thing, as I think about this. If I give you Staff's
- 12 original rate base and it's income, and then you want to move
- 13 from our 5.7 million to what was stipulated to, and the only
- 14 change you're going to make is return on equity, you're going
- 15 to get a significant movement from that 9.93.
- 16 COMMISSIONER GAW: I will?
- MR. RACKERS: Yes, you will.
- 18 COMMISSIONER GAW: Okay.
- 19 MR. RACKERS: And that -- that doesn't
- 20 contemplate what other changes Staff may have made to its run
- 21 in terms of the expenses, revenues, rate base, any of the
- 22 other items that go into calculating revenue requirement. If
- 23 you're only going to change return on equity, the number
- 24 you'll come up with is going to imply a rather large -- well,
- 25 depends on whose point of view, but a rather large movement

- 1 in return on equity. So I just want to warn you of that.
- 2 COMMISSIONER GAW: That's why I was inviting
- 3 Mr. Pendergast to give me some different figures for those
- 4 other categories, if he wanted to.
- 5 MR. PENDERGAST: Yeah, I just agree with
- 6 Mr. Rackers. You know, I don't think you can -- you can
- 7 attribute all the movement in Staff's case to what we
- 8 ultimately agreed upon, nor all the movement in our case from
- 9 what we originally filed to return on equity that, you know,
- 10 it's made up of resolutions of a variety of different issues.
- 11 And once again, I think from our perspective,
- 12 the way we looked at it, and you can look at it a hundred
- 13 different ways, depending on how you put things together, we
- 14 think it was a return that was within a range of certainly
- 15 north of ten, and I think it would be fair to say that it was
- 16 somewhat south of 11. And it probably wouldn't be a
- 17 misadventure to say it was probably somewhere in the middle,
- 18 which I think if you -- if we had some discussion about NRRI
- 19 and where you had authorized returns for gas utilities in the
- 20 last quarter, I don't think you would find it being very far
- 21 off of what was being done as reported by that particular
- 22 group for other gas utilities.
- 23 COMMISSIONER GAW: Well, do what you can to
- 24 get that to me. I understand the caveats. I think that's
- 25 all I have. Thank you, Judge.

- 1 JUDGE DIPPELL: Commissioner Appling, did you
- 2 have any questions?
- 3 COMMISSINER APPLING: I'm good to go. These
- 4 guys look like they're worn down.
- 5 JUDGE DIPPELL: Okay. Well, seeing no more
- 6 Commission questions, I will instead ask, since Mr. Rackers
- 7 hasn't had a chance to get those numbers, that Staff just
- 8 file that as a post-hearing exhibit, which I'll mark No. 4,
- 9 and ask for responses from the parties within the next day or
- 10 two, or certainly before Thursday's agenda, if there is -- if
- 11 one were to get rescheduled, so that we can -- the Commission
- 12 could have everything before them. Mr. Pendergast?
- 13 MR. PENDERGAST: Your Honor, I just want to
- 14 make one clarification. Commissioner Murray had asked a
- 15 question about the increase in the charge for interruptible
- 16 customers, and I had indicated the charge now is a little
- 17 north of a dollar, that included both the \$.37 charge plus
- 18 the PGA, and that it would go to \$2. What I should have said
- 19 is that it would go to \$2 plus the PGA on that, which is
- 20 \$.67. I just wanted to make sure that was clarified for the
- 21 record.
- 22 JUDGE DIPPELL: Okay. I will make sure that
- 23 she's aware of that clarification.
- MR. PENDERGAST: Thank you.
- 25 JUDGE DIPPELL: Would any of the parties like

- 1 to make additional comments or clarifications? Mr. Meyer,
- 2 I'll just start with you.
- 3 MR. MEYER: I have nothing to add, thank you.
- 4 JUDGE DIPPELL: All right. Mr. Pendergast,
- 5 did you have any further?
- 6 MR. PENDERGAST: I would like to thank you,
- 7 the Commission, for the opportunity to come and explain the
- 8 settlement today, and I want to offer our willingness to
- 9 cooperate in doing whatever it takes to finalize the process
- 10 here. If, as we discussed earlier, it's necessary to do
- 11 something about extending the time, we'll certainly cooperate
- 12 with that.
- I would just reemphasize that on that
- 14 October 1st date was an important consideration to the
- 15 Company, and that, you know, from a financial standpoint, we
- 16 think it's a very modest increase, and one of the reasons we
- 17 were able to agree to a modest increase is the fact that it
- 18 was going to be hopefully implemented early, as soon as the
- 19 Commission approves it. So I'll say no more on that. But
- 20 we'll certainly cooperate in doing whatever we need to do.
- 21 JUDGE DIPPELL: All right. Anything further
- 22 from Office of Public Counsel?
- 23 MR. DANDINO: Ms. Meisenheimer had one more
- 24 quick clarification.
- JUDGE DIPPELL: Okay.

- 1 MS. MEISENHEIMER: An issue that we weren't
- 2 questioned over, but something that was important to our
- 3 office in terms of the benefit to customers. The customer
- 4 charge for residential and small business is not increasing,
- 5 and I think Mr. Dandino point that had out in his opening
- 6 statement. However, a related issue is the ISRS.
- 7 Since the ISRS is tied to the relative
- 8 customer charges, and after looking at the numbers that, you
- 9 know, we discussed in conferences, it appeared that the ISRS
- 10 was disproportionally collecting from residential customers
- 11 and small business. So one of the benefits of the issue of
- 12 the customer charge not increasing from our perspective is
- 13 that it does not do any worse in terms of future ISRS
- 14 charges.
- 15 JUDGE DIPPELL: Did you have a follow-up,
- 16 Commissioner?
- 17 COMMISSIONER GAW: Yeah, sorry. Just so I'm
- 18 trying to understand, Ms. Meisenheimer. Are you saying that
- 19 you have made some -- any kind of correction in new ISRS
- 20 filings that -- that on a going-forward basis would not have
- 21 the same in the view of Public Counsel disproportionally
- 22 impact on residential and small business customers?
- 23 MS. MEISENHEIMER: To the extent that in
- 24 this -- in this stipulation, there are provisions for some of
- 25 the larger customers to get increases to their customer

- 1 charges, that lessens the effect of ISRS charges being
- 2 disproportionally collected from customers, from residential
- 3 and small -- small business.
- 4 COMMISSIONER GAW: So you didn't impact the
- 5 ISRS mechanism itself, but the customer charge, the monthly
- 6 charge went up on others besides residential and small
- 7 businesses. That's what you're saying?
- MS. MEISENHEIMER: That's my understanding,
- 9 yes, or that --
- 10 MR. PENDERGAST: Yeah, if I could just to add
- 11 to what Ms. Meisenheimer is saying, the rate design
- 12 contemplated by the ISRS mechanism allows you to collect
- 13 those ISRS charges, either based on the customer charges on a
- 14 flat customer charge basis, every customer no matter how big
- 15 or small gets the same, or in proportion to how one group
- 16 customer charge compares to another group.
- 17 And I think what we're saying here is that
- 18 because the customer charge residential and the small
- 19 commercial remain the same while the customer charges for
- 20 some of the larger folks went up, in the future, they will
- 21 bear a bit more of that ISRS charge from a rate design
- 22 perspective than they did in the past. Right now, for
- 23 example, the largest pay about a hundred times more of the
- 24 ISRS charge because their customer charge is a hundred times
- 25 bigger. That proportion will go ahead and increase a little

- 1 bit more, so they will bear a little bit more in the future.
- 2 COMMISSIONER GAW: I'm sorry, I didn't put
- 3 that together. The ISRS charge is based upon that customer
- 4 charge --
- 5 MR. PENDERGAST: Yes.
- 6 COMMISSIONER GAW: -- that's what you're
- 7 saying? I'm following you better now.
- 8 MS. MEISENHEIMER: So the fact that the
- 9 residential and the small business customer charges are not
- 10 increasing is, in our view --
- 11 COMMISSIONER GAW: Is significant in regard to
- 12 the ISRS?
- MS. MEISENHEIMER: Right, not with respect to
- 14 the customer charge, but it has its impact also on the ISRS.
- 15 COMMISSIONER GAW: Now I'm following you.
- 16 Thank you for that explanation.
- JUDGE DIPPELL: Okay. Is there anything
- 18 further? Seeing nothing further, then, we will conclude the
- 19 hearing. Thank you. We're off-the-record.
- 20 WHEREUPON, the recorded portion of the hearing
- 21 was concluded.

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