1	Page 124 testimony. I certainly think that that comparison
2	is difficult, if if not impossible, until you
3	know the total amount of costs that they're going
4	to have to incur during the life of the plant. So
5	I'm not I'm not sure that I've answered your
6	question directly.
7	I mean, accrual accounting assumes
8	that if the cash flow and expense and revenue
9	differences at the beginning are reversed by the
10	end of the accrual period, and since what part of
11	the of the problem that Laclede is posing to
12	the Commission in this case is how much is the
13	cost of removal during that actually going to
14	be during that accrual period, I think it becomes
15	very difficult to judge whether rate payers are
16	harmed or helped unless you know how accurate the
17	projected costs are.
18	COMMISSIONER DAVIS: But you don't
19	look at projected costs when you calculate net
20	salvage, you look at just what the actual expenses
21	were for the preceding years.
22	MR. SCHWARZ: Our future is much
23	shorter than the utilities'. Our future is
24	basically the next rate case filing. Which is
25	typically five years, longer for some companies,

1	Page 1245 shorter for others. And and to the extent that
2	the recent past is prologue to the near future,
3	yes, Staff is comfortable with those estimates.
4	It's the Company that is suggesting
5	to the Commission that you actually accrue a
6	portion of the costs in 2050, one over the average
7	service life times the cost in 2050 to remove
8	plant and allocate that to the present customer.
9	COMMISSIONER DAVIS: Mr. Schwarz,
10	are you concerned at all that Staff's present
11	method for calculating depreciation could harm
12	infrastructure investment in Missouri?
13	MR. SCHWARZ: I think that that is a
14	concern the Commission needs to address, certainly
15	Staff needs to address it. There is no suggestion
16	of it in specifically with the rates involved
17	in this case. I think that there are other
18	mechanisms that are available to the Commission
19	COMMISSIONER DAVIS: What
20	mechanisms?
21	MR. SCHWARZ: Well, if you if you
22	find that a company is not able to generate
23	sufficient cash to meet its cash flow needs, I
24	think you could simply impose a surcharge on
25	customers and record it as a zero portion of the

	D 1047
1	Page 1246 rate base. That is, okay, the company needs \$5
2	million in new cash; customers, you'll each pay a
3	proportionate amount, provide \$5 million; and it
4	will be
5	COMMISSIONER DAVIS: Is that like a
6	ISRS surcharge?
7	MR. SCHWARZ: No.
8	COMMISSIONER DAVIS: No?
9	MR. SCHWARZ: No. ISRS
10	COMMISSIONER DAVIS: Because you've
11	already estimated all those out for the next few
12	years, haven't we?
13	MR. SCHWARZ: Not for the next few
14	years. They can be refiled every six months. No,
15	the ISRS is designed to reduce regulatory lag that
16	would harm the company between rate cases for
17	infrastructure replacements that they need to
18	make. So it's it's an additional source of
19	of cash.
20	COMMISSIONER DAVIS: I'm only going
21	to ask one more question. So if I'm a utility
22	operating in multiple jurisdictions, and assuming
23	we have the company has the same capital
24	structure, the same return on equity, and all
25	things being considered, but, you know, obviously

1	Page 1247 you can invest your money in one state and recoup
2	your your investment in infrastructure much
3	more quickly because of the way that state
4	calculates depreciation in Missouri other than
5	Missouri, then, you know, if you're a company,
6	what incentive do you have to invest in further
7	infrastructure in Missouri?
8	MR. SCHWARZ: Well, to the extent
9	that they're under a legal obligation to do so. I
10	don't know that they need a financial incentive.
11	That is, the statutes which govern the regulatory
12	compact say that in return for being a monopoly
13	utility within your service territory, you will
14	provide safe and adequate facilities and
15	instruments and service to your customers. That's
16	an obligation that the company has. I don't view
17	that as a voluntary or shaded by I'm not earning
18	enough.
19	If a company's not earning enough,
20	it comes to the Commission in a general rate case
21	and gets its rates increased and gets its return
22	on equity increased and that's how the system
23	works. The system does not work by a utility
24	saying, hey, I can make more money in investing in
25	gold bars in Kuwait than I can in Missouri so I'm

	Page 1246
1	not going to keep my system up anymore.
2	I'm sure that the and this
3	Commission has a long history where safe and
4	adequate service is concerned to order utilities
5	to tow the line.
6	COMMISSIONER DAVIS: It's just that
7	simple. Thank you.
8	JUDGE DIPPELL: Mr. Schwarz, one
9	more question.
10	COMMISSIONER MURRAY: Thank you.
11	Mr. Schwarz, when this case was initially heard
12	back in '99, Mr. Adam was the depreciation
13	witness. Isn't it correct that there was not
14	unanimity among the Staff that his methodology
15	being recommended was the appropriate methodology?
16	MR. SCHWARZ: I think Staff's
17	position was, and I think perhaps still today,
18	it's evolving. Yes, I think there were still
19	considerable discussion among Staff as to how to
20	approach the issues in light of these
21	considerations.
22	COMMISSIONER MURRAY: And when you
23	say it's still evolving, are you saying there is
24	still disagreement amongst the Staff?
25	MR. SCHWARZ: I don't know that

	Page 1249
· 1	Staff has decided at this stage that the position
2	it filed in MGE, which I think the last rate case,
3	but I guess we filed in Empire yesterday or
4	something it's I don't know. I mean, you
5	get new evidence, you get new facts.
6	It would be interesting to see an
7	empirical study that actually established the
8	accuracy of the traditional formula. No one's
9	provided that yet. That would certainly be
10	something that we take into account. I mean, they
11	certainly I mean, no one gainsay that their
12	trends in the calculation of this formula, but
13	that's not the same thing as saying the formula
14	itself accurately predicts the future.
15	Staff's mind is not closed, its
16	position is not fixed. If there's a better way of
17	doing things that somebody can present to the
18	Staff, the Staff will consider that.
19	COMMISSIONER MURRAY: There is
20	evidence in this case, would you not agree, that
21	the standard methodology underestimates the cost
22	of net salvage?
23	MR. SCHWARZ: No, ma'am, I don't
24	agree with that.
25	COMMISSIONER MURRAY: You don't

Page 1250 1 agree that there is evidence in this case that 2 states that? 3 MR. SCHWARZ: No, ma'am. The evidence in this case states that this formula, 4 5 when applied in 1960, yielded a lower result than 6 it did when applied in 1970. But that's not the 7 same thing as saying that either the 1960 or the 8 1970 ratio accurately predicted the future net 9 salvage. It --10 COMMISSIONER MURRAY: I'll go into 11 this with the witnesses rather than make you 12 testify. Thank you. 13 JUDGE DIPPELL: Just one moment. 14 Commissioner Appling, did you have a question? 15 COMMISSIONER APPLING: Yes, just one 16 short question, Mr. Schwarz. Taking into 17 consideration that Pete Love and Paul is no longer 18 with us, I don't believe -- my question is, will 19 the Staff have a witness today that can clear me 20 up on when, where, and why we took a different direction and adopted a different structure than 21 22 the one that we have been using? 23 MR. SCHWARZ: I think that Ms. Schad 24 is scheduled for tomorrow. So you'll have to wait 25

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1	Page 1251 COMMISSIONER APPLING: Wait till
2	tomorrow, huh? Well, I'll sleep on that. Thank
3	you.
4	JUDGE DIPPELL: Okay. I have one
5	more for you, Mr. Schwarz. You and Commissioner
6	Davis were discussing the ISRS. Can you just
7	clarify that acronym for the record?
8	MR. SCHWARZ: ISRS is refers to
9	infrastructure system replacement surcharge.
10	JUDGE DIPPELL: Thank you. Okay.
11	That concludes the opening statements so we're
12	ready to move on. And following the order of
13	witnesses that the parties proposed, we'll begin
14	with Laclede's first witness, Mr. Cooper.
15	Mr. Cooper, could you please raise
16	your right hand?
17	(Witness sworn.)
18	JUDGE DIPPELL: Go ahead when you're
19	ready, Mr. Pendergast.
20	MR. PENDERGAST: Thank you, Your
21	Honor.
22	BARRY C. COOPER, testified as follows:
23	DIRECT EXAMINATION BY MR. PENDERGAST:
24	Q Mr. Cooper, would you please state
25	your name and business address for the record?

1	Page 1252 A Barry C. Cooper, 720 Olive Street,
2	St. Louis, Missouri, 63101.
3	Q Are you the same Barry C. Cooper who
4	has previously caused to be filed in this
5	proceeding supplemental direct testimony
6	consisting of ten pages that has been previously
7	marked as Exhibit 134?
8	A I am.
9	Q If I were to ask you the same
10	questions today that appear in your supplemental
11	direct testimony, would your answers be the same?
12	A Yes, they would.
13	Q And you have do you have any
14	corrections to make to your testimony?
15	A No, I do not.
16	Q And are the answers true and
17	correct, to the best of your knowledge and belief?
18	A Yes, they are.
19	MR. PENDERGAST: With that, I would
20	request that Exhibit 134 be received into
21	evidence, and I would tender Mr. Cooper for cross
22	examination.
23	JUDGE DIPPELL: Thank you. Are
24	there any objections to Exhibit No. 134?
25	MS. O'NEILL: No, Your Honor.

1	Page 1253 JUDGE DIPPELL: Seeing no
2	objections, I will receive that into evidence.
3	And beginning with cross examination, with Ameren
4	UE?
5	MR. LOWERY: We have no questions,
6	Your Honor.
7	JUDGE DIPPELL: Office of Public
8	Counsel?
9	MS. O'NEILL: Thank you.
10	CROSS EXAMINATION BY MS. O'NEILL:
11	Q Morning, Mr. Cooper.
12	A Good morning.
13	Q You became employed by Laclede Gas
14	Company in 2002; is that correct?
15	A Yes, ma'am.
16	Q And prior to that, you were not
17	employed by a regulated utility in the State of
18	Missouri; is that correct?
19	A That's correct.
20	Q So that's 2002 was your first
21	experience with regulated utilities in Missouri as
22	far as being an employee, at least?
23	A Yes, ma'am.
24	Q You haven't performed any
25	depreciation studies for Laclede Gas Company

1	Page 1254 related to 99-315, have you? This case?
2	A That's correct, I have not.
3	Q Have not conducted any depreciation
4	studies for Laclede since you've been here?
5	A No formal depreciation studies,
6	that's correct.
7	Q Okay. At page 4 of your testimony,
8	you suggest that the standard depreciation method,
9	as the Company refers to it, is used in the
10	majority of regulatory jurisdictions, do you see
11	that? Starting on about line 11?
12	A Yes, I do.
13	Q And then you have another sentence
14	after that which which you say, the standard
15	method reflects the collective judgment and
16	experience of a broad array of regulatory
17	authorities about how net salvage costs should be
18	handled for public utilities. Do you see that?
19	A Yes.
20	Q Are you aware of how many utility
21	regulatory commissions in the United States have
22	considered the Missouri Staff's proposed
23	methodology for net salvage?
24	A I am not. I am just aware that the
25	majority of the states utilize the standard

1	Page 1255 method.
2	
3	Q So you don't know whether or not
	those other commissions have ever considered the
4	proposals that are contained in Missouri Staff's
5	proposals in this rate case, fair to say?
6	A That is correct.
7	MS. O'NEILL: No further questions.
8	JUDGE DIPPELL: Thank you. Is there
9	cross examination from Staff?
10	MR. SCHWARZ: Yes.
11	CROSS EXAMINATION BY MR. SCHWARZ:
12	Q Good morning, sir.
13	A Good morning.
14	Q Would you agree with me that the
15	principal sources of cash for Laclede Gas Company
16	are shareholders, creditors, and rate payers?
17	A Yes, I would.
18	Q Would you explain to the Commission
19	what accrual accounting is?
20	A I'd be happy to. Accrual accounting
21	is basically designed to match revenues against
22	expenses such that during the period in which we
23	earn revenue from our customers, that the expenses
24	that are incurred during that period are also
25	recorded such that there is a matching.
1	

	Page 1256
1	That contrasts with the cash basis
2	of accounting, which would be similar to how we
3	all keep our checkbook, that being that you have
4	an opportunity to, let's say, for instance, pay a
5	bill at the end of September versus holding it and
6	paying it at the first of $Octob \in r$. Those can
7	obviously result in changing results dramatically
8	depending on what month the expense is recorded
9	in.
10	And so the accrual basis of
11	accounting ensures that there is a consistent
12	method applied in the application of preparing the
13	financial statements.
14	Q And would you agree that at the end
15	of the accrual period, the cash and accrual should
16	match or balance out?
17	A Over a period of time?
18	Q Over the period of time that you're
19	doing a particular accrual, let's narrow it a
20	little bit.
21	A Not necessarily. Depends what's
22	held back.
23	Q Could you explain?
24	A For instance, if the on a cash
25	basis, if all the expenses were not paid, then the

	Page 1257
1	results would not, on a cash basis, would not
2	match the results on an accrual basis.
3	Q But if the accounting's being done
4	and the bills are being paid properly, the two
5	should eventually I mean, accrual recognizes
6	differences in timing of cash flows; is that safe
7	to say?
8	A Over a period of time, if all the
9	things were processed on the same basis, they
10	would eventually match.
11	Q Have you read Mr. Stout's testimony?
12	A The majority of it, yes.
13	MR. SCHWARZ: May I approach the
14	witness?
15	JUDGE DIPPELL: Yes.
16	Q (BY MR. SCHWARZ) Do you have Mr.
17	Stout's testimony with you?
18	A I do not.
19	Q I am going to show you what is
20	Schedule 4-1 from Mr. Stout's testimony, and I
21	would ask you to focus on the year 2019, if you
22	would. Are you there?
23	A Okay.
24	Q The fifth column is headed
25	Cumulative Estimated Net Salvage, and what, for

	Page 1258
1	the year 2019, what's the figure in that column?
2	A Let's just call it 50,700,000.
3	Q And in the last column, the
4	Cumulative Net Salvage Accrual, what's that
5	number?
6	A Let's call that 15(million.
7	Q So does that indicate to you that at
8	that point in time the accruals have exceeded the
9	estimated actual expenditures for net salvage?
10	A Would you repeat the question,
11	please?
12	Q The accumulated net salvage accrual
13	exceeds the cumulative estimated net salvage.
14	That's correct, right?
15	A Correct.
16	Q And I think we're agreed it's about
17	\$99.3 million?
18	A That's correct.
19	Q Would you now shift down a line, and
20	shift to the left one column. For the year 2020,
21	the estimated net salvage cost is \$3.9 million,
22	and the net salvage accrual is 3.7 million. Is
23	that correct?
24	A That's correct.
25	Q Now, if the net salvage accrual is
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Page 1259

- 1 what's being collected in rates, and the net
- 2 salvage cost is what the Company is paying out of
- 3 pocket, that's the year when the accrual is first
- 4 less than the expenditures; is that correct?
- 5 A That appears to be correct.
- 6 Q And that continues for the balance
- 7 of the exhibit, does it not?
- 8 A Yes, it does.
- 9 Q And that continues with respect --
- 10 well, so that in the ensuing years, the Company
- 11 needs to spend \$99.3 million more than it's
- 12 collecting. Is that correct?
- 13 A I believe that's correct.
- 14 Q So will that cash come from rate
- payers, shareholders, or creditors? Holding all
- 16 other things equal.
- 17 A Well, those funds will -- funds will
- 18 be satisfied, as they have been for the last 147
- 19 years, as general obligations of Laclede Gas
- 20 Company. We -- to the extent it's -- it is three
- 21 sources: one, internally generated cash; two, if
- 22 we need to borrow money, we can do that through
- 23 equity markets or debt markets; and I believe
- 24 we've collected from the -- our customers. We're
- 25 not going to go back to them for further cash

Page 1260 1 flows on those matters. 2 Do you in the course of your 3 employment have discussions with credit analysts 4 and financial analysts? Α Certainly do on an ongoing basis. To your knowledge, are financial 7 analysts and credit analysts aware of the reversal of cash flow patterns under the standard 8 9 methodology? 10 I can't say that that has ever --11 ever come up on a specific basis. What has come 12 up, though, is continued concern over negative cash flows. That issue obviously is not unique to 13 14 Laclede. It is something that is dealt with 15 throughout the natural gas industry. 16 What is unique to Laclede, perhaps, 17 is -- is that our negative cash flow has resulted 18 in a double downgrade. One of the factors that 19 resulted in a double downgrade from one of the 20 rating agencies specifically mentioned in 2002 and 21 the downgrade in 2003, and one of the items that 22 was mentioned specifically was cash flow from 23 depreciation. 24

his opening statement, our capital budget for the

And as Mr. Pendergast mentioned in

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Page 1261 1 gas company is approximately \$50 million a year. 2 We receive back through depreciation approximately 3 \$22 million a year. So you can see that we're upside down on our cash flow. 4 5 Any relief there would certainly be 6 well received. And we don't come to the 7 Commission asking for a handout, but we come looking for what we believe is ϵ very well placed 8 9 request under the standard -- standard 10 methodology. 11 JUDGE DIPPELL: Mr. Cooper, I'm going to cut you off. Apparently Mr. Schwarz is 12 13 too polite. I think you've more than answered his 14 question. 15 (BY MR. SCHWARZ) The value of this 16 issue in this case is \$2.3 million. What did Laclede -- what was the ISRS revenues that Laclede 17 18 was permitted to recover in its ISRS filing, if 19 you know? 20 Α I believe it was approximately 3.6 21 million. 22 So subsequent to this \$2.3 million 23 perceived revenue shortfall, Laclede received a 24 \$3.6 million increase. Did the credit rating

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agencies, given this increase in cash flow, offset

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1	Page 1262
1	or raise Laclede's credit ratings?
2	A No, they did not. It's as you
3	may know and the Commission may know, that the
4	the down they're quicker to downgrade than they
5	are to increase the credit ratings.
6	Q So that there's no guarantee or
7	let me strike that.
8	Can you tell me how much higher
9	Laclede's credit rating would be if the Commission
10	changes its position on Laclede's net salvage
11	accruals?
12	A No, I can't, because some of the
13	credit rating agencies don't even release their
14	formulas. So for me to say that I can do that
15	certainly would be speculative. What I can say is
16	that it would improve our cash flows, which would
17	improve our financial modeling, put us in a better
18	light.
19	Q Laclede's revenues are about \$700
20	million a year?
21	A That's approximately right.
22	Q And we're talking about 2.3 million?
23	Correct?
24	A That's correct.
25	Q And 3.6 million didn't get your
1	

Page 1263 1 credit ratings improved, is that -- we've 2 established that, too, have we not? 3 Α Yes, we have. 4 Q Would it be possible -- well, strike 5 that. 6 The credit rating analyst folks, do 7 they really care how the cash flow is generated? 8 Α Your typical sources of cash flow 9 from their perspectives that they look at are from 10 the net income from depreciation, primarily. 11 Deferred taxes, perhaps? Q 12 Deferred taxes would be, I would say, the third factor to a lesser extent. So that 13 14 would be in the order. 15 But if the Commission were convinced 16 that Laclede needs additional cash flow, for 17 instance, in order to fund appropriately 18 infrastructure improvements, the Commission could 19 simply direct Laclede to charge on each bill 32 20 cents a month; and if Laclede has 7.2 million 21 bills, that generates \$2.3 million a year, and 22 then to reflect that as a part of the capital 23 structure at zero cost. That's a possibility, 24 isn't it? 25 Α That's a possibility. I would

	Page 1264
1	venture to say that the rating agencies would
2	question how long that cash flow would be
3	available and want to know how to build that into
4	their models, as would we.
5	Q Laclede has never defaulted on any
6	of its debt, has it?
7	A Absolutely not.
8	Q And it's not in any there's no
9	likelihood of it defaulting on any of its debt in
10	the near future, is there?
11	A Absolutely not.
12	MR. SCHWARZ: I think that's all I
13	have for Mr. Cooper.
14	JUDGE DIPPELL: Thank you.
15	BY COMMISSIONER MURRAY:
16	Q Good morning, Mr. Cooper. As the
17	Chief Financial Officer, I assume you have quite a
18	bit to do with the accounting that is done in
19	terms of, well, for example, the treatment of the
20	net salvage and depreciation?
21	A Yes, ma'am.
22	Q And you indicated in your testimony
23	on page 3 at line 15 that you've never encountered
24	a less suitable methodology for allocating the
25	cost of a fixed asset than the one proposed by the

Page 1265 Staff in this proceeding. How long have you 1 2 worked with accounting principles for regulated 3 utilities? My experience there is limited to 4 Α 5 two years, Commissioner; however, my entire career has been spent in the finance sector. 6 Fourteen 7 years at -- with a national accounting firms and nine years in industry. 8 9 During that period of time I've been 10 exposed to a number of fixed asset and 11 depreciation related matters. So while it's not utility related, it's something that I am very 12 13 familiar with and this is something that's 14 extremely unusual from my perspective. 15 Okay. And I assume from your 16 perspective, harmful over time for the Company; is 17 that correct? 18 Well, it is. I think on a couple of Α 19 One, I believe that what it does is it -fronts. 20 there's a -- there's a mismatch here, that I do 21 believe in theory that rate payers should pay for 22 the structure of the system as they utilize it. 23 And the methodology that Staff has -- has put in 24 place effectively doesn't do that in my mind.

What it does is requires rate pavers to pay for

25

Page 1266 1 that when the asset is retired. 2 In my mind, what should happen is 3 that the cost of the asset should be spread ratably over its life. The cost of the asset 4 5 should include the net cost to ϵ xtract that asset. In other words, the net salvage cost of the asset. 7 That should be -- that should be included. 8 From my perspective, that would also 9 include what the future look is of that -- or 10 estimate is of that future cost. Um, I believe 11 that it can be accurately estimated. It is an 12. estimate that's part of the accounting principles. 13 There are safeguards put into place with the 14 standard method such that it's trued up, and in 15 particular that the rate payers don't get charged 16 more and aren't harmed. 17 With depreciation in general, you 18 are looking at estimates, are you not? 19 Α Absolutely. 20 I wanted to ask you about one of the 21 Staff witnesses showed an example in which the 22 salvage ratio can sometimes be very large based on 23 the first in/first out method they used. 24 And do you consider that a problem, 25 and if so, is there anything that -- in the

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- 1 standard method that protects against the effect
- of overestimating based on the first in/first out
- 3 method? I don't know if I'm making that question
- 4 very clear.
- 5 A No, it's a great -- I think that's a
- 6 great -- that's a great question. The -- yes,
- 7 there is. The standard method actually, from my
- 8 perspective, does a great job of safeguarding the
- 9 rate payers, and that is that there's a true-up --
- 10 true-up mechanism. With any -- with any estimate,
- 11 it's highly unusual if you hit -- hit the actual
- 12 number precisely.
- 13 So what it does is it ensures that
- 14 the -- there's a backwards look, if you will, and
- 15 that the -- and the actual results are trued up so
- 16 that the rate payers are not overcharged and are
- 17 not undercharged. And the -- that's the beauty,
- 18 actually, the beauty of the method such that there
- 19 are -- any deviation has no residual impact on our
- 20 customers.
- 21 Q And -- and because you're looking at
- 22 groups of assets, you have to determine some
- 23 method of calculating a retirement to that
- 24 account, right? And it's just an accounting
- 25 methodology to use the first in/first out method,

1	Page 1268
1	and you're saying that any discrepancy there in
2	terms of over accruing would be addressed in the
3	true-up? Is that correct?
4	A Yes, ma'am.
5	Q Now, you talked about consideration
6	of the cash flow to the Company, and are there any
7	regulatory experts or authorities or precedents
8	that you can cite to support that the Commission
9	should consider the cash flow of the Company when
10	choosing a rate making treatment such as for net
11	salvage?
12	A No, I don't have a specific citing
13	for you. How I would answer your question would
14	be to consider the testimony that's put forth by
15	Mr. Stout, most of which I've had a chance to
16	review, indicating that various other
17	jurisdictions have adopted the standard
18	methodology.
19	I believe it makes I believe it
20	makes a lot of sense. And understanding the
21	Commission's charged with various
22	responsibilities, I believe where it's an
23	opportunity to make a prudent decision whereby it
24	can assist the Company without harming the rate
25	payers, obviously that makes sense.

Page 1269 1 And the Commission has a --Commission has the final say, but I think there's 2 3 -- we believe there's a good case here for -- for the standard methodology. 4 5 Okay. Is it not true that if a 6 company's cash flow is such that it maintains a 7 good credit rating, that that company, because of 8 its better financial health, is also better for 9 the rate payers and for cost to the rate payers 10 than a company that does not have good financial 11 health? 12 Α That's exactly right, and that's a great question. The issue at hand is really to 13 14 the extent that we do not have internally generated cash, for instance, from depreciation, 15 16 and we have this negative cash flow. We have to eventually go to the market to borrow it, whether 17 18 it's debt or equity. 19 And when looking at us versus, let's 20 say, a non-Missouri company with the same 21 financial parameters, but one that has better cash 22 flow, we're going to probably have a lower rating 23 That lower rating is going to result than them. 24 in us having a -- in us having a cost which we are 25 going to have to pass along to our customers.

	Page 1270
1	you are absolutely correct, that flows under rates
2	and they wind up paying for it.
3	Q Mr. Cooper, some of the concerns
4	that have been raised in the standard treatment of
5	net salvage is that some assets may never have to
6	be retired, and some may be removed at some or
7	I'm sorry, may never have to be removed and that
8	some may even be retired at a much later date than
9	was originally estimated.
10	Are there ever instances in which an
11	asset that is in use today will never incur any
12	costs for retirement? I guess that's a bad
13	question. I'm realizing it's a bad question
14	because you have to consider whether your net
15	salvage is positive or negative.
16	But if you've got an asset in
17	grouped within something, and you're estimating
18	that there's going to be a negative net salvage
19	for this grouping, does that group include some
20	assets that may not require a cost to retire?
21	A It's possible, but I would say
22	highly unlikely. And the safeguard there,
23	Commissioner, would be subsequent depreciation
24	studies, and the true-up mechanism would provide
25	those and provide the adjustment and the

Page 1271 1 protection for the rate payers. 2 Can you explain that true-up 0 3 mechanism and make that a little bit more understandable for us Commissioners as to actually 4 5 how that takes place? Α Sure, I'd be happy to. Let's take 7 an example of -- let's take an example of an individual asset, that's probably the easiest way 8 Let me think for just a second. 9 to do that. 10 Let's take a -- let's take a service 11 main that's, by the time we get it -- time we get it in the ground, is going to cost -- and in use, 12 13 will cost \$50,000. And let's say a projection on 14 net salvage cost is going to run another \$10,000. 15 And let's say that the useful life of that asset's 16 going to be 60 years. So we've got \$50,000 worth of cost 17 18 of the main, \$10,000 in salvage cost, total of 19 \$60,000 spread over 60 years. That's a thousand 20 dollars -- a thousand dollars a year. So the 21 normal straight line depreciation would call for 22 \$1,000 of depreciation to be recorded under the 23 standard method, if you would, for -- for that. 24 Let's say that we get to -- let's 25 say that we get to year 30, have a depreciation

Page 1272

- 1 study done. At that point in time we've
- depreciated 30,000 of the original 60,000, so we
- 3 have a remaining value on the books, if you will,
- 4 of \$30,000.
- 5 Q Excuse me, let me stop you there.
- 6 Isn't the original value that goes into the rate
- 7 base 50,000? You're not putting into rate base
- 8 the net salvage amount, are you?
- 9 A I believe you're -- I believe you're
- 10 correct. I guess that level of detail, I have to
- 11 say I'm not familiar with. I'm trying to
- 12 illustrate what would happen under the -- under
- 13 the standard method that we would -- that we would
- 14 propose.
- 15 Q And I think that's an important
- 16 distinction because the fact that it doesn't go
- into rate base, the net salvage calculation, but
- 18 it comes out of rate base over time is -- is, my
- 19 understanding, is what allows the rate payers to
- 20 be earning the rate of return on that net salvage
- 21 amount and reducing what they would otherwise be
- 22 paying on rate base by an amount that's being
- 23 allowed for the cost of removal.
- 24 A Actually, that -- actually, you are
- 25 correct. It does come out of -- it does come out

	Page 1273
1	off against the rate base.
2	Q Which the so it so it reduces
3	what the rate payers are paying rate of return on?
4	A That's my understanding.
5	Q Okay. Go ahead, I'm sorry to
6	interrupt you.
7	A Okay.
8	Q At year 30, you would have
9	depreciated 30,000 off of 50,000 then?
10	A Yeah. So my math is messed up now,
11	but that's okay. All right. So we depreciated 30
12	off of 30 off of 50, so we'v∈ got 20 left.
13	We've got 20 left on the 20 left on the books.
14	And let's say that let's say for
15	simplicity's sake that the that the remaining
16	life, from the depreciation study indicates that
17	the main is not going to have the not going to
18	have the original life for, let's say, the
19	conditions that was originally anticipated, and
20	the remaining life is going to ke 20 years instead
21	of 30 years.
22	So we're going to depreciate the
23	balance over 20 instead of 30 years. So there's
24	your true-up mechanism that's adjusted the
25	estimate is adjusted at that point in time for the

	Page 1274
1	remaining remaining life of the asset.
2	Conversely, if the asset was going
3	to last longer than the original estimate was,
4	let's say 40 years instead of instead of the
5	estimated 30 remaining life, you would adjust the
6	remaining depreciation balance such that your
7	depreciation expense, it would basically cut it in
8	half.
9	Q So at year 30, you would have
10	depreciated half of both the original cost of the
11	asset as well as half of the estimated net salvage
12	cost; is that right?
13	A Under that scenario, yes, ma'am.
14	Q And then at year 30, you would
15	realize that that asset is going to last longer
16	than we originally estimated, so you adjust the
17	depreciation do you do you adjust the
18	depreciation on the amount the cost of the
19	asset itself as well as the accrual for the net
20	salvage? At that time going forward?
21	A You would adjust the remaining
22	useful life such that the remaining value of the
23	asset is written off over its remaining useful
24	life. So the actually, the depreciation is
25	adjusted itself. So you what that does is

1	Page 1275 ensures it ensures that you don't wind up over
2	over accrued on your depreciation expense or
3	under accrued.
4	Q Okay. And then I want to clarify,
5	if let's just take this service main that you
6	originally started with of a \$50,000 cost and a
7	\$10,000 estimated net salvage cost with a life of
8	60 years. At 60 years, you would have depreciated
9	or you would have between the depreciation
10	of the original cost and the accrual of the net
11	salvage, you would have come up with a total of
12	60,000 that would have been removed from rate
13	base, but only 50,000 originally went into rate
14	base. Is that right?
15	A Yes, ma'am.
16	Q You'd still be reducing rate base
17	even beyond the reduction for the depreciation of
18	the cost of the asset. Which would be a net
19	benefit to well, I shouldn't say a net benefit,
20	but which would be allowing the rate payers an
21	equivalent of the rate of return on that amount of
22	rate base.
23	A I believe that's correct.
24	Q I'm sorry, I'm not asking my
25	should be asking my questions a little more

Page 1276 1 clearly. 2 Α You're asking great questions. 3 On the exhibit in Mr. Stout's 0 4 supplemental direct testimony, VMS-4-1, I believe 5 you and Mr. Schwarz were looking at that earlier, 6 and this may be -- might be too complicated and 7 this might not be the right exhibit to do this 8 with, but I am trying to figure out if anybody --9 and I'm not even sure you're the appropriate witness -- but if anyone can show us what 10 different -- if you -- if you assume that the 11 12 numbers we're looking at on this exhibit -- trying 13 to think how I want to say this. Let me start 14 again. 15 What I'm trying to determine is if 16 anyone can show us on an accounting schedule what would be the result of a finding by the Commission 17 18 in this proceeding that the standard methodology 19 is the appropriate methodology, but not changing 20 rates, just saying that -- change the accounting 21 methodology, how that would look on an accounting document. Is that possible to show us that? 22 23 I believe what you've -- see if I 24 can process what -- make sure I processed what 25 you've asked me. Would it be possible for us, or

	Page 1277
1	someone in the room to show you what if the
2	Commission were to adopt this, not change the
3	rates, but change but change the depreciation
4	rates?
5	Q Well, I guess that's what I'm trying
6	to get a real handle on. I know that it will make
7	a difference for Laclede in the next rate case
8	because of the way net salvage is recorded. But
9	in that Laclede's rates are really have been
10	based on the other methodology, you have had to
11	set up a whole new accounting process in order to
12	do that, I am assuming.
13	A That wasn't what the Company at that
14	point in time it's reasonable to say we made
15	some modifications to accommodate the change.
16	Q And there was a cumulative net
17	salvage accrual at that point in time, as I
18	understand it. And I think I understand correctly
19	that the Company had to account for that
20	separately, an accumulated net salvage accrual?
21	A There was a net there was a net
22	accumulated salvage accrual at that point in time,
23	that's correct.
24	Q And where is that account now? What
25	is the status of that? Is it at the same level

	Page 1278
1	that it was at the time the '99 decision was made?
2	A I don't know the detail answer to
3	that question. I would be happy to find out and
4	follow up with you.
5	Q Okay. I'm probably going about
6	trying to get at that information all wrong, but
7	what I'm trying to get in my understanding is how
8	your books are going to look different if we find
9	in this case that it is the standard methodology
10	that should be applied, and I will stop at that.
11	But if if you think of a way in which that can
12	be shown, I'd appreciate it.
13	A Well, Commissioner, I can answer
14	your question in general, and that would be to say
15	if you were to find for the approval of the
16	standard methodology, whenever that would be
17	implemented, we would stop expensing the cost of
18	cost of removal for salvage purposes, and would
19	begin again the resume, if you will, the
20	accrual, fixed asset section of the balance sheet
21	for the cost of accumulating the salvage value.
22	Q And between the decision here and
23	the next rate case, would you continue to expense
24	net salvage each year, or would you would you
25	stop would you just stop even expensing it

1	Page 1279 until the next rate case? I I'm sorry to be so
2	confused by this, but it's hard to get a handle on
3	how how this will work between now and the next
4	rate case.
5	A Well, it would be πy understanding
6	that would depend on what the Commission's
7	findings would be, realizing that we're between a
8	rate case and the proceeding's somewhat atypical.
9	Q Obviously the I shouldn't say
10	"obviously," I should ask you if this is true,
11	that because of the decision in '99 and the
12	different methodology that was applied and then
13	the two subsequent rate cases in which the Company
14	stipulated to an entire case, including continuing
15	that treatment, that methodology, Staff
16	methodology for net salvage, is it true that the
17	Company has had less cash flow during those years
18	than it would have if the Commission had applied
19	the standard methodology in '99 and then the two
20	subsequent rate cases had continued with that?
21	A Yes, absolutely. The total amount
22	of the difference would be would have been
23	approximately \$7 million a year, but I think if
24	you go back to the back to the '99 rate case, I
25	think what we had asked for at that point in time

1	Page 1280
1	was a third of that, \$2.3 million. So it would
2	have been \$2.3 million annually from '99 forward.
3	Q And if we go back to the standard
4	methodology, is that \$2.3 million annually between
5	'99 and the next rate case, is that just an amount
6	that the Company has lost because of that
7	decision? Or is that recouped somehow with the
8	application again of the standard methodology?
9	A I think those funds, quite honestly,
10	are lost. And our while our desire is
11	obviously to increase our cash flow, I don't think
12	that that's not what what we're asking for
13	here. I think we're looking for something on a
14	prospective basis.
15	COMMISSIONER MURRAY: All right.
16	Thank you.
17	JUDGE DIPPELL: We're going to take
18	this opportunity, then, to break for lunch, and
19	we'll return with resume with Commissioner
20	questions after lunch. Let's go ahead and take
21	just slightly less than an hour lunch hour and
22	come back at 1. Thank you. We can go off the
23	record.
24	(Off the record.)
25	JUDGE DIPPELL: Okay, let's go ahead

	Page 1281
1	and go back on the record. Mr. Cooper is still on
2	the stand and we're going to resume with the
3	Commissioner questions.
4	Commissioner Murray, was that the
5	end of your questions?
6	COMMISSIONER MURRAY: It was, thank
7	you.
8	JUDGE DIPPELL: All right. While
9	we're waiting on the other Commissioners, then,
10	I'll go ahead and ask I got just a couple of
11	questions for you, Mr. Cooper.
12	BY JUDGE DIPPELL:
13	Q On page 3 of your testimony, you say
14	many of the assets used in providing natural gas
15	service have retirement or removal costs at the
16	end of their useful service lives that exceed
17	their salvage value. Can you give me some
18	examples of those particular kinds of assets that
19	Laclede has?
20	A I'd be happy to. Those examples
21	would be many of the gas mains and services that
22	we have in the ground that would have to be
23	extracted or removed from the ground, and thus you
24	incur a we incur a cost to do that.
25	So contrasting that with the sale of

Page 1282 1 an asset for, let's say, a company truck, which 2 there's obviously some type of residual value for. 3 We incur costs to remove the pipe, or the main, 4 obviously there's some scrap value associated with 5 the pipe, but actually the cost that we incur to remove the pipe is far in excess of what the scrap 6 7 value is of -- that we receive from the sale of 8 the pipe. So we wind up with -- in a net cost or 9 expense position as opposed to receiving net funds 10 from the transaction. 11 And do some of those assets that 12 have a net salvage value, or some of those assets 13 that it costs more to remove than it does -- than 14 you're going to get from the salvage, are some of 15 those actually not removed? Does Laclede remove 16 every gas main that it retires? 17 Α Well, to say always is a -- it is 18 not a -- not a proper thing, but as a general 19 rule, the answer is we remove the majority of 20 things, or there's a good reasor why we don't. 21 Okay. And would the ones that 22 either don't get removed or perhaps get retired or don't get retired when expected, are those the 23

Commissioner Murray about -- would be followed up

kinds of things that you were discussing with

24

25

1	Page 1283 in a true-up? Would a true-up catch the ones that
2	weren't removed as well as the ones that had a
3	longer life than expected?
4	A A true-up would catch those types of
5	assets. If for some reason we did not incur the
6	cost of removing, those would be addressed and
7	adjusted through that process.
8	Q Then on page 8, you discuss some of
9	the mandated programs. It says a it says,
10	Laclede currently incurs approximately \$50 million
11	annually in capital expenditures; a significant
12	amount of which are for mandated programs such as
13	our cast iron main, bare steel main, and copper
14	service replacement programs.
15	Even if those programs weren't
16	mandated, would Laclede still have replacement
17	programs?
18	A We absolutely would. Obviously
19	safety and integrity of our systems are the
20	foremost thought of the Company, so we would have
21	programs regardless of mandates.
22	JUDGE DIPPELL: Okay. That's all
23	the questions I have for you, Mr. Cooper.
24	Mr. Clayton, did you have questions
25	of Mr. Cooper?

1	Page 1284 COMMISSIONER CLAYTON: I do.
2	BY COMMISSIONER CLAYTON:
3	Q Good afternoon.
4	A Good afternoon.
5	Q You are the CFO of Laclede; is that
6	correct?
7	A Yes, sir.
8	Q And you have duties I'm sure you
9	have various duties and divisions that you
10	oversee, including accounting and finance; is that
11	correct?
12	A Yes, sir.
13	Q I'm just trying to get an idea of
14	exactly where you would fit into this case. You
15	are not necessarily the accounting witness for
16	Laclede here today, you're more of an overall
17	financial market witness for the Company; is that
18	a fair statement? Or no?
19	A That would be a fair statement.
20	Q And you Laclede will have
21	additional witnesses to talk about rate making
22	treatment, and more in depth questions regarding
23	depreciation; is that right?
24	A That's correct. Larry Sherwin is
25	here to address more detail.
1	

	Page 1285
1	Q Then I want to focus just briefly on
2	on cash flow, if I may, for the Company.
3	There's been some discussion that that this
4	extra amount of depreciation that is allowed would
5	improve the cash flow position of the Company. Is
6	that a fair statement?
7	A Absolutely.
8	Q Okay. Now, is there any tie between
9	that increase in cash flow and expenditures for
10	infrastructure or any other type of expenditure,
11	or is it just increase the cash flow and is used
12	for any purpose that the Company would need?
13	If it's a bad question, tell me it's
14	a bad question, I can handle it.
15	A Oh, not at all, Commissioner. If I
16	can just ask for clarification. I believe your
17	question is, would the if we did receive the
18	cash flow, would these be would the increased
19	cash flows be used for increased infrastructure?
20	Q Well, it I'm confused as to as
21	to the, I guess, the gist of your testimony.
22	A Okay.
23	Q The Company is always going to want
24	to they're always going to want to improve
25	their cash flow, regardless of issue, whether it's

Page 1286 1 this issue or any other issue. Correct? 2 Α Absolutely. 3 I mean, if you can find more places 4 to find money to pay for the business and the 5 expenses associated with that business, you're 6 going to do that. Is that correct? Fair 7 statement? 8 Α That would be a general fair 9 statement. 10 What I'm trying to determine is 11 whether or not there is any connection between the 12 increases in cash flow, the amounts that are 13 recouped more aggressively, or more in advance, 14 whether those are tied in any way to the Company's 15 expenditures for capital improvements or for 16 infrastructure. 17 Α The answer is -- the answer is yes, 18 and I kind of outline that in my testimony on page 19 The -- starting at line 12 and kind of going 20 through 23. But if I could paraphrase for you to 21 move the discussion along, if I may. 22 In general terms, our capital 23 budget, we lay out about \$50 million in cash a 24 year as expended for capital expenditures. 25 Through our depreciation rates, we receive cash

	Page 1287
1	back in the door of approximately \$22 million to
2	support those expenditures. So that leaves us
3	about \$28 million in a shortfall position.
4	That's, as I mentioned earlier this
5	morning, that's not necessarily unusual for a
6	local distribution company, but it is something
7	we're interested in closing the gap on and
8	something the rating agencies are highly sensitive
9	to.
10	And, um, the improvement in the
11	recovery of the depreciation rates is something
12	that that we're highly interested in, and
13	something as we look at our recovery versus our
14	peer some of our peer companies, quite
15	honestly, we find we're below our peer companies
16	in terms of our rate of recovery depreciation.
17	And we have a actually have some
18	data on that that we would be pleased to share
19	with the Commission, if you'd like.
20	Q I'll tell you I had I was all
21	set to ask questions before lunch, and the mashed
22	potatoes have completely messed me up.
23	I did also want to ask you, on page
24	5 you make reference in your item 3, the reasons
25	for supporting the standard method of this method

Page 1288 1 of depreciation and a number of safeguards, and I 2 was wondering if you could give me an overview of 3 the safequards in assuring that there is not an 4 over or an under collection for this cost of 5 removal. Can you discuss any of those, or shall I 6 wait until the -- a later witness? Α No, I'd be happy to --8 I'm on line 10 of your testimony. 0 9 Okay. Well, actually, if you'd 10 allow me, can I put a simplistic example on the board? 11 12 COMMISSIONER CLAYTON: I have no 13 problem with that. 14 JUDGE DIPPELL: That's fine. The 15 only problem is that that one we will have to turn It's an electronic board. Or we can go low 16 on. 17 tech. 18 THE WITNESS: We can use the flip 19 chart, that'd be fine. 20 COMMISSIONER CLAYTON: Let's not say 21 low tech, Judge. Let's just say the traditional 22 method.

net salvage costs, if you will. And let's just,

for simplicity's sake, let's just say we got

THE WITNESS: Let's deal here with

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23

24

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- 1 \$10,000 in net salvage costs on one particular
- 2 asset over a period of time, and let's just say
- 3 the asset has a ten year life.
- 4 So our math's going to be pretty
- 5 simple here. We got \$10,000 accounted for over a
- 6 ten year life, so it's going to be a thousand
- 7 dollars a year that we're going to build up the
- 8 net salvage valve.
- 9 Safeguards are, number one, at year
- 10 five, we're going to do depreciation study to see
- 11 where we are on the assets. So we come along and
- 12 say, okay, where are we? Well, net salvage costs,
- 13 let's say, as a result of the depreciation study
- 14 shows this estimate was actually perhaps a little
- 15 rich. Let's say we are going to have only \$8,000
- 16 worth of salvage costs to account for.
- 17 So at the end of year five, at
- 18 10,000 originally, we've accrued \$5,000, so at
- 19 this point in time I've got \$3,000 remaining to
- 20 accrue over the next five years. So for years six
- 21 through ten, instead of accruing a thousand
- 22 dollars a year, I'm simply going to adjust --
- 23 adjust the accrual to be \$600 a year.
- So at the end of year ten, my useful
- 25 life estimate has been good, I've got \$8,000 --

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- 1 \$8,000 available in the account. Rate payer has
- 2 not been overcharged. Customer has not been
- 3 overcharged. This has been backed out from the
- 4 rate base, and the safeguard methods have worked
- 5 -- have worked as they are intended under the
- 6 standard method.
- 7 So simplistically, this is how those
- 8 method -- how the safeguards -- an example of how
- 9 the safeguard methods work.
- 10 Q (BY COMMISSIONER CLAYTON) It's my
- 11 understanding that the difference in positions on
- 12 -- on the dollar value of this issue is, what,
- 13 \$2.5 million? \$2.3 million? In -- in the test
- 14 year period that I guess we're talking about. Is
- 15 -- is there a vast difference year by year in the
- 16 difference between the actual retired plant versus
- 17 -- versus these estimates?
- 18 JUDGE DIPPELL: Mr. Schwarz, you
- 19 wanted to --
- 20 MR. SCHWARZ: Yes. I think that
- 21 there have -- I need to clear something up. The
- 22 value of the accounts in this case is \$2.3
- 23 million. And I had not -- the value of the gas
- 24 holders was \$4.7 million, which adds to 7, and I
- 25 thought that was the discrepancy.

1	Page 1291
1	However, there's only, I think, half
2	a dozen or a dozen accounts at issue in this case.
3	The value of those accounts is \$2.3 million. I
4	think that what Mr. Cooper and Mr. Pendergast have
5	been referring to as \$7 million, that would be the
6	impact if if the changes wer∈ made on all of
7	Laclede's accounts.
8	And I do you understand what I'm
9	saying? They may have 40 accounts, only six or
10	ten are at issue. That value is \$2.3 million,
11	that is what is at issue in this case, but there
12	are other accounts that would cause that figure to
13	go up if it were applied subsequently. And I just
14	wanted to clear that up at the <code>farliest</code>
15	opportunity.
16	COMMISSIONER CLAYTON: Thanks for
17	clearing that up, Tim. I guess I'll try to repeat
18	my question.
19	Q (BY COMMISSIONER CLAYTON) How great
20	is the difference is there a way, looking at
21	the actual cost of retirement versus the forward
22	looking estimates, is there do you all have a
23	position as to how far apart those numbers would
24	be at any given time? Are there great
25	fluctuations in actual retirements that would

Page 1292 1 cause a swing up or down, or is it fairly 2 consistent? Does Laclede keep that number 3 consistent year after year? Actual number of retirements year 4 5 over year, if I'm understanding your question 6 correct? 7 I think so. If you don't have Q Yes. 8 the information, you can say, I don't know, and 9 that's fine. 10 Α Yeah, I don't have that information 11 with me. 12 COMMISSIONER CLAYTON: Okav. Well. 13 I appreciate the example. 14 JUDGE DIPPELL: And just to keep the 15 record clear, I'm going to mark his exhibit also 16 as a demonstrative, Exhibit 146, and I'll ask 17 Laclede to make that --18 MR. PENDERGAST: Can we take the 19 sheet home with us? 20 JUDGE DIPPELL: You may. 21 COMMISSIONER CLAYTON: I suppose 22 getting back to this idea of improving the cash 23 flow of the Company versus tracking the number as 24 closely as possible either with actual retirements

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or with a number that will accrue enough to retire

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	Page 1293
1	a plant in the future, I'm confused as to how
2	those two issues mesh, or to how those two claims
3	by you in your testimony mesh. If I'm having
4	difficulty phrasing the question.
5	Well, I'll tell you, I'm going to
6	hold off so we can move forward. There may be a
7	cross examination and we may come back to it, so
8	thank you for your patience.
9	THE WITNESS: My pleasure.
10	JUDGE DIPPELL: I'm going to go
11	ahead and move on to further crcss examination.
12	And based on the questions from the bench, I'm not
13	sure if there are further questions from the other
14	Commissioners so we'll just come back to that if
15	need be.
16	Are there any is there any
17	further cross examination from Ameren?
18	MR. BYRNE: No, Your Honor.
19	JUDGE DIPPELL: Public Counsel?
20	MS. O'NEILL: Thank you, Your Honor.
21	RECROSS EXAMINATION BY MS. O'NEILL:
22	Q Mr. Cooper, referring to your
23	example here which is going to be marked Exhibit
24	146 for demonstrative purposes, can you tell me
25	what the legal requirements in Missouri are for

	Page 1294
1	how often Laclede Gas has to have a depreciation
2	study?
3	A My understanding is five years.
4	Q Okay. And you had you had used a
5	couple words in the singular, rate payer and
6	customer. Can you tell me how many rate payers
7	Laclede Gas has?
8	A Our rate payers or customers, we
9	have approximately 630,000.
10	Q Okay. So if and are all of them,
11	in your example, are all 630,000 your customers
12	for the entire ten year life of this asset?
13	A I'm sorry, I'm not sure I understand
14	your question.
15	Q Okay. Are all 630 [sic] customers
16	you have today the same 630 customers you will
17	have for the ten year life of this asset in your
18	example?
19	A Probably not.
20	Q Okay. So would it be fair to say
21	that when you talk about this being something that
22	corrects for imbalance and holds the customers
23	free from fear of under or over collection, that
24	would be customers as a group, not individual
25	customers; is that right?

1	Page 1295 A Yes. Customers as a group
2	collectively.
3	Q Right. Because looks like in the
4	first five years, customers paid more than they
5	should have paid based on the depreciation study.
6	Is that right?
7	A That would be correct. However,
8	that was also pulled out of the rate base and they
9	received a rate customers received a rate of
10	return on that.
11	Q And when you referred to the
12	customers receiving a rate of return, what you
13	were really talking about is the fact that when
14	the rates are set, they're set recognizing that
15	there will be removals from rate base as opposed
16	to an actual return that individual customers
17	receive; is that right?
18	A That's correct.
19	Q Now, would you also agree that while
20	you may have this much of a discrepancy with an
21	asset with a ten year life, if you have an asset
22	that's really long lived, 60, 70 years, the
23	potential for the change in what the net salvage
24	cost could be would vary more widely than it did
25	in this example?

1	Page 1296 A It's possible, but your safeguard is
2	your five year depreciation study and checkup.
3	Q Okay. Now, under the Staff's method
4	that's proposed in this case, if the Company comes
5	in for a rate case, for example, every three to
6	five years, and during every rate case when all
7	the factors are being considered, the Staff does
8	its calculation regarding cost of removal net
9	salvage and comes up with a figure, that also
10	would collect over and underestimates based on the
11	prior rate case, would it not?
12	A That's my understanding.
13	Q And do you have any idea how often
14	in the last ten years Laclede has applied for a
15	rate increase with this Commission?
16	A Several times, but specifically, I
17	don't have that information in front of me.
18	Q More than twice in ten years?
19	A Yes.
20	Q And I understand that you've only
21	been with the Company for a couple years and what
22	happened before you got here, you may have less
23	knowledge of.
24	Now, you had indicated that you'd
25	worked in some other industries and you'd looked

1	Page 1297 at some information regarding depreciation in your
2	
	prior positions as well; is that right?
3	A Yes, ma'am.
4	Q Now, can you tell me in the other
5	industries where you worked and you addressed
6	issues of depreciation, were those primarily
7	competitive companies or regulated monopolies?
8	A Primarily competitive companies.
9	Q You understand that the proceeding
10	we're here today on is a continuation of a rate
11	case; is that right?
12	A Yes, ma'am.
13	Q And you heard some discussion
14	earlier today or did you hear the discussion
15	earlier today regarding what relief, if any, the
16	Commission could give Laclede if it changed its
17	ruling regarding depreciation?
18	A I did.
19	Q And would it be your do you
20	believe that Laclede would ask the Commission to
21	direct it to change the manner in which it
22	accounts for depreciation on its books as a result
23	of this rate case?
24	A At what point in time?
25	Q Is there a point in time that you
!	

1	Page 1298
1	would recommend that that happen?
2	A Yes, with the next rate case.
3	Q And in the next rate case, the
4	Commission will look at all relevant factors and
5	whatever issues are in contention if it goes to
6	hearing; is that right?
7	A That's my understanding.
8	MS. O'NEILL: No further questions.
9	JUDGE DIPPELL: Is there further
10	cross examination from Staff?
11	MR. SCHWARZ: Just a bit, I think.
12	RECROSS EXAMINATION BY MR. SCHWFRZ:
13	Q In response to a question I think
14	from Commissioner Murray, you indicated that net
15	salvage or costs for removal goes into the
16	reserve; is that correct? The reserve for
17	depreciation?
18	A Goes into a reserve, that's correct.
19	Q In the reserve, is the reserve
20	separately stated for that portion which is
21	attributable to net salvage or cost of removal and
22	what portion is reflects the return of the
23	Company's initial investment?
24	A I don't believe so.
25	Q Okay. Turning for a moment to your

Page 1299 example, if there is no rate case in that ten year 1 2 period -- strike that. 3 If there is no rate case at the five 4 year period to reflect this reduction in the net 5 salvage, will customers be charged \$600 a year or will they continue to be charged a thousand 7 dollars a year? I'm going to defer that guestion to 8 Α 9 Mr. Sherwin. I don't know the detailed answer. 10 apologize. 11 MR. SCHWARZ: That's all. Thank 12 you. 13 JUDGE DIPPELL: Is there redirect 14 from Laclede? 15 MR. PENDERGAST: Little bit, Your 16 Honor. 17 REDIRECT EXAMINATION BY MR. PENDERGAST: 18 Mr. Cooper, you were asked a number Q 19 of questions about your example up here by Miss 20 O'Neill and also Mr. Schwarz. Do you recall 21 those? 22 I do. Α 23 Okay. I'd like to ask you just a 24 couple of questions to compare this with the 25 Staff's method. Now, under your example, you

	Page 1300
1	assumed that you had \$10,000 worth of removal cost
2	to recover over ten years; is that correct?
3	A Yes.
4	Q And under your example, after five
5	years, do another study, you determine that you've
6	overshot your estimate a little bit on your cost
7	of removal and it's really going to be 8,000
8	rather than 10,000. Is that correct?
9	A Absolutely.
10	Q Okay. And then would you make an
11	adjustment at that point to go ahead and reflect
12	what the new estimate is so that in the end,
13	everything comes back to zero. Is that correct?
14	A That's correct.
15	Q And to the extent that you're over
16	accrued during this period of time, or you have a
17	higher accrual than what you're actually
18	expending, that works its way through the
19	depreciation reserve which is then, in turn, an
20	offset from rate base; is that correct?
21	A Absolutely.
22	Q So to the extent that the customer
23	is fronting some money, that customer is going to
24	be compensated for that at the overall rate of
25	return of the utility; is that correct?

1	Page 1301 A That's right.
2	
	Q Okay. Let's compare your example
3	for the first five years and assume you did
4	overestimate what your removal costs would be, and
5	instead of 10,000, it's 8,000.
6	As a practical matter, would that
7	mean that during those first five years customers
8	paid slightly more than if you'd had the estimate
9	completely correct from the beginning what they
10	would have paid?
11	A I'm sorry, I didn't understand the
12	question.
13	Q I don't blame you. Let me try
14	again. Let's assume under your example that you
15	determined removal costs were actually going to be
16	8,000 rather than 10,000. That's what you'd
17	assume. Correct?
18	A They originally were going to be
19	8,000 instead of 10?
20	Q You originally estimated 10,000 and
21	then you reduced that to 8,000 after your
22	depreciation study. Right?
23	A Correct.
24	Q So that means that customers in year
25	one, two, three, four, and five paid slightly more

1	Page 1302 than you would have had them pay if you had had
2	the 8,000 estimate from the very beginning; is
3	that correct?
4	A That's correct.
5	Q Okay. Let's take that example.
6	Instead of customers paying a thousand dollars a
7	year, if you had the estimate right on the button
8	from the very beginning, it would have been \$800 a
9	year; is that correct?
10	A That's correct.
11	Q Okay. Now, let's go with Staff's
12	method, and under Staff's method, how much will
13	customers pay in years one, two, three, four, and
14	five for that \$8,000?
15	A Zero.
16	Q Okay. If your target is to go ahead
17	and come as close as you can to having customers
18	as they consume the asset pay for its cost, is 800
19	of a thousand dollars a better way of realizing
20	that goal, or is zero of a thousand dollars a
21	better way of realizing that goal?
22	MR. SCHWARZ: I'm going to object at
23	this stage. I think that suggesting that Staff's
24	method would result in zero calls for speculation
25	on the part of the witness. Mr. Pendergast wants

Page 1303 1 to ask Staff what Staff's estimate would be, I 2 think that would be proper. 3 MR. PENDERGAST: I think he had answered that under Staff's method, it would be 4 5 zero. MR. SCHWARZ: And my objection goes 6 7 to further inquiry based on speculation. 8 MR. PENDERGAST: W∈ll, I mean, I 9 don't know how it can be any better established on the record that Staff does not recognize net 10 11 salvage costs until after the plant is retired. 12 And if this plant hasn't been retired yet, I don't see how there can be any question that it's zero. 13 I don't think it's anv 14 MR. SCHWARZ: 15 more appropriate for Mr. Pendergast to testify as to Staff's estimate for a brand new property. 16 17 begin with, there's no stipulation that there is 18 an account that has no other retirement history 19 There's just -- if they want to inquire with it. 20 what Staff's estimate is, they should inquire of 21 Staff. 22 MR. PENDERGAST: I -- I -- I'll --23 go ahead. 24 JUDGE DIPPELL: I'm going to 25 overrule your objection because I believe that

	Page 1304
1	we've had a ton of testimony in the previous
2	hearing on what Staff's theory is here. I don't
3	believe that the witness is testifying as to
4	specifically what Staff's estimate is, but that he
5	is testifying as to this example, which is
6	obviously a hypothetical. I don't have a problem
7	with the witness comparing his understanding.
8	It'll be worth what it's worth.
9	MR. PENDERGAST: Thank you, Your
10	Honor.
11	Q (BY MR. PENDERGAST) Getting back to
12	my question, if your goal is to have customers
13	ratably pay to the full cost of an asset, and part
14	of that cost is the 10,000 that we talked about
15	that later turns out to be 8,000, and getting back
16	to the customers that were there year one through
17	five, in your opinion, do you come closer to
18	realizing that goal with the customer paying each
19	year \$200 too much or \$1,000 too little?
20	A Two hundred dollars too much.
21	Q To put it another way, would you
22	agree with me that with the standard approach that
23	you described, you are achieving 80 percent of
24	your goal of matching recovery of the cost versus
25	zero percent under the other approach?

Page 1305 1 That would be correct. Α 2 And, in your view, is that a better 3 result if you are interested in having customers 4 pay for the cost of the facilities they use? 5 Yes, it is. 6 Okay. Let's continue through your 7 Let's go down to year ten, okay? 8 assume we're operating under a method that says at 9 that point when that facility gets retired, the 10 customer, whoever is there at year ten, will pay 11 the entire \$10,000, or \$8,000 as it turned out to 12 be, of removal costs. 13 Under what theory do you believe 14 it's appropriate for this customer, and let's 15 assume he's a new customer, to pick up on some 16 questions Miss O'Neill was asking, what sense in your view does it make for that customer to pay 17 18 the entire removal cost for that facility that he 19 never used? 20 Α It's hard to come up with a great 21 answer to that -- that question. The cost of 22 removal are the net salvage costs. Under that example, it doesn't match up with the revenue 23 24 So that customer that's being asked to stream. 25 foot the bill for that hasn't received the benefit

	Page 1306
1	of the use of that facility. And I have to say
2	there's not a good matching under accounting
3	principles.
4	Q Do you have any opinion as to
5	whether it's more consistent with principles of
6	general intergenerational equity and principles of
7	the person who benefits from the cost ought to be
8	the one that pays the cost to have a customer who
9	is using the facility in years one through five
10	pay \$200 more than what its cost was, or to have
11	the customer in year ten pay the entire cost of
12	the facility that he never used?
13	A Well, definitely the former. We're
14	dealing with best available estimate here and we
15	have to keep in mind that it is a best estimate.
16	And it's very unusual when you hit an estimate
17	completely on the money. So there are safeguards
18	in the standard method designed to true-up exactly
19	for this, but definitely the first.
20	Q Now, let me ask you another
21	question. It wasn't part of your example, but it
22	goes to another component of it which was the
23	service life. Let's assume that when you did that

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five year depreciation study, you also determined

that the ten year service life wasn't correct. I

24

25

	Page 1307
1	mean, is that a possible outcome?
2	A Oh, definitely.
3	Q And let's assume that you determined
4	that it was actually an eight year service life at
5	that point. Are you with me?
6	A Sure.
7	Q Would you make the same kind of
8	adjustments there that you make over on the cost
9	of removal side? So that everything comes back to
10	zero in the end?
11	A Yeah, absolutely. I would make the
12	adjustment so that the service life is adjusted to
13	eight years and that the customer's not
14	overcharged.
15	Q And under that example where it
16	turns out to be an eight year service life rather
17	than a ten year service life, does that mean that
18	customers in year one through five were paying a
19	little bit less than they should have been paying?
20	A Yes, it does.
21	Q Now, does the fact that customers
22	might pay a little bit less during that year one
23	through five suggest to you that you shouldn't
24	even try to make estimates of service lives, but
25	instead allow the Company just to recover the

1	Page 1308 entire cost of that facility in year one?
2	A No, not at all. It's just viewed as
3	a change of estimate from an accounting
4	perspective. It's something that's dealt with all
5	the time.
6	Q So would it be your opinion that
7	even though that uncertainty exists, it's still
8	better to spread the cost of that asset out over
9	ten years, even though that may turn out to be
10	eight years or it may be twelve years, because
11	that will, once again, better realize the goal of
12	intergenerational equity and matching the cost
13	causer with the cost payer?
14	A Absolutely.
15	Q Okay. You were asked some questions
16	about, I believe by Commissioner Murray, about an
17	example where there was a large net salvage
18	associated with an account that was subject to
19	FIFO. Do you recall that?
20	A I do.
21	Q And can you just say what FIFO
22	means?
23	A It's first in/first out method. So
24	basically you think about if you thought about
25	an inventory stockroom, it would be the first

	Page 1309
1	first widget in would be the first widget that was
2	installed someplace.
3	Q And, to your knowledge, in looking
4	at Laclede's mass property units, does it utilize
5	that particular accounting technique on any
6	substantial amount of its mass property?
7	A Mike, it's used on an extremely
8	insignificant basis. Most of the things are done
9	on specific identification basis, extremely
1.0	immaterial.
11	Q Okay. So, to your knowledge, does
12	that example that was given by Miss Schad in her
13	testimony have any material applicability to
14	Laclede?
15	A No, it does not.
16	Q Just to go back to the questions you
17	were asked about the 2.3 million and how it
18	compared with whatever revenue we got from the
19	ISRS, assume for me, if you will, that we're only
20	talking 2.3 million, and that's an annual number;
21	is that correct?
22	A That's correct.
23	Q Okay. And say that was 2.3 million
24	five years ago in a rate case, what would that
25	accumulate to approximately over five years?

1	Page 1310 A 16.5 million.
2	Q And you're talking about that only
3	being a portion of the difference relating to the
4	difference between the standard method and the
5	Staff's method; is that correct?
6	A That's correct.
7	Q That total difference is
8	approximately 7 million?
9	A Approximately 7 million, so it's
10	Q And what is 7 million worth over a
11	five year period?
12	A Approximately 35 million.
13	Q Okay. And was it your understanding
14	that in cases subsequent to that first case that
15	it was the Company's intention to ask for the
16	complete revenue associated with the difference
17	between those two methods?
18	A No, it was not. My understanding
19	was that we would phase that in. Really, the 7
20	million was broken down ratably into three chunks.
21	Thirds, if you will, 2.3, 2.3, 2.3, and that was
22	how it was the design was to ask for it on that
23	basis as opposed to one lump sum.
24	Q But over time, because you were
25	adding these increments of 2.3 and 2.3, that would

-	Page 1311
1	have accumulated to a greater amount than just the
2	2.3 over that period if we had the results
3	A Absolutely.
4	Q You were also asked a number of
5	questions about an exhibit from Mr. Stout's
6	testimony, do you recall that?
7	A I do.
8	Q And Mr. Schwarz wanted you to place
9	us in that particular exhibit where the
10	collections versus costs or the accruals versus
11	costs turned around. Do you recall that?
12	A I do.
13	Q And asked about the Company's
14	capability and sources of revenue for meeting that
15	cost in the future?
16	A Yes.
17	Q As a general rule, do you think the
18	Company will be in a better or worse position to
19	meet those obligations in the future if it is
20	if it has its cash flow reduced now?
21	A If the cash flow is reduced now, it
22	would be in a worse position to meet those in the
23	future.
24	Q And to the extent that your cash
25	flow is reduced now, all else being equal, does
1	

	Page 1312
1	that mean that you need to seek additional sources
2	of financing from the outside?
3	A It will.
4	Q And to the extent that you have to
5	seek additional sources of financing from the
6	outside, does that mean that 15 or 20 years down
7	the road, that you'll have less financing
8	capability than you otherwise would have if you
9	had not had to seek that?
10	MR. SCHWARZ: Objection, it calls
11	for speculation, 15 or 20 years down the road.
12	MR. PENDERGAST: I said all else
13	being equal. I think it's a reasonable
14	hypothetical.
15	JUDGE DIPPELL: I think I'll
16	overrule the objection and allow it. The witness
17	has testified as to his knowledge about financing
18	for the Company.
19	THE WITNESS: All other things being
20	equal, I believe that's correct.
21	Q (BY MR. PENDERGAST) Okay. And you
22	have expressed a concern that reductions in cash
23	flow can have an impact on rating agencies; is
24	that correct?
25	A Absolutoly

	Page 1313
1	Q And can result in unfavorable
2	ratings; is that correct?
3	A Ratings, downgrades, that's correct.
4	Q And what potential impact does that
5	have on Laclede's cost of capital?
6	A Well, any downgrade, of course,
7	increases the cost of cost of borrowing because
8	it puts you in a different ratings category. So
9	there's a different increased cost cost on the
10	money when you go to the market market to
11	borrow. And basically you're looked at with
12	increased as an increased with an increase
13	of risk factor versus a company with a higher
14	credit rating.
15	Q Okay. And and to the extent that
16	those costs are higher in the future than they
17	otherwise would have been because of this cash
18	flow effect flowing through reduction and
19	depreciation rates, will it cost the Company more,
20	then, to obtain capital over that period of time
21	than it otherwise would have?
22	A It certainly will because your
23	interest rate will be higher number one, your
24	interest rate will be higher; two, you've had to
25	go to the external market to get the money versus

	Page 1314
1	internal cash flow. And external financing, of
2	course, will have to ultimately be borne the
3	cost of that will ultimately have to be borne by
4	the rate payer.
5	Q So is it fair to say there's two
6	effects going on here, that one of them is more
7	reliance on outside financing, and reliance on
8	outside financing is at a higher cost?
9	A That's correct.
10	Q And when it comes time things
11	reverse and you're now taking in less than what
12	you've accrued, will what impact will that
13	have, those two factors, on your financing
14	capabilities at that time?
15	A You're talking about Mr. Stout's
16	example?
17	Q Yes. Will you be in a better
18	position to finance those obligations at that
19	time, or a worse position?
20	A Obviously a worse position.
21	Q You were also asked about who would
22	provide those sources of funds, and I believe you
23	said you would expect the Company or its
24	shareholders would be or relying on outside
25	financing sources or internal sources would be

	Page 1315
1	financing those costs at that time to the extent
2	that we were collecting less in rates than what we
3	were incurring; is that correct?
4	A That's correct.
5	Q You also, I believe, indicated that
6	the Company takes very seriously its obligation to
7	render safe and adequate services; is that
8	correct?
9	A Absolutely.
10	Q And would you see fulfilling that
11	obligation to properly remove and isolate
12	facilities as being part of that obligation?
13	A Without a doubt.
14	Q And did you hear earlier comments by
15	Mr. Schwarz that addressed that question of the
16	Company having an obligation to provide safe and
17	adequate service?
18	A I did.
19	Q And you're aware that this
20	Commission has supervisory authority to make sure
21	that the Company is doing that?
22	A Yes, I am.
23	Q Okay. And do you believe that that
24	is an adequate safeguard for rate payers, in your
25	opinion, to ensure that to the extent there are

	Page 1316
1	removal costs to be paid for, they will be paid
2	for by the Company?
3	A I do.
4	Q And is it that same Commission
5	oversight and that same assurance of fair
6	treatment and conformance with the law that gives
7	you assurance that the \$700 million in capital
8	outlays in excess of what we receive from
9	customers that the Company has fronted to provide
10	service will be returned to it someday?
11	A I would agree with that.
12	MR. PENDERGAST: Thank you. I have
13	no further questions.
14	JUDGE DIPPELL: Mr. Cooper, I have
15	another question for you from the Chairman, and so
16	I'll ask that and then I'll allow the parties a
17	chance to cross examine on that.
18	BY JUDGE DIPPELL:
19	Q If the Commission were to determine
20	that it was inappropriate as a result of this case
21	to raise customer retail rates, would Laclede
22	prefer that the Commission determine the case as
23	moot, or to go ahead and reestablish Laclede
24	depreciation rates, even though it may negatively
25	affect the Company?

	Page 1317
1	MR. PENDERGAST: Your Honor, I'm not
2	trying to go ahead and object to the question, I
3	would never do that, Mr. Schwarz had advised me
4	it's not a good idea, but I will say this witness
5	is not an attorney and he's being asked to go
6	ahead and choose between the applicability of a
7	legal principle and relief that's being asked.
8	And under those circumstances, if
9	he's not prepared to go ahead and provide an
10	answer on that basis, I hope that will be
11	understood.
12	JUDGE DIPPELL: And would Laclede's
13	counsel be able to provide an answer to that
14	question?
15	MR. PENDERGAST: Certainly.
16	JUDGE DIPPELL: All right. I'll let
17	the witness answer if he can.
18	THE WITNESS: I think I'll defer to
19	Laclede's legal counsel.
20	JUDGE DIPPELL: Okay. Mr.
21	Pendergast, as sort of an extension of the oral
22	argument/opening statements we had earlier this
23	morning, can you answer the Chairman's question?
24	MR. PENDERGAST: I can certainly
25	try. And from my perspective, it doesn't have to

Page 1318 1 be one or the other, that there is nothing under 2 the mootness doctrine that says the Commission 3 either has to go ahead and change depreciation rates immediately, or it has to change customer 5 rates immediately, or the item is moot. I think we've had a lot of 7 discussion today about the Commission and the fact 8 that it has various proceedings where it establishes principles and looks at various issues 9 10 for subsequent implementation. And my view would be that that's what it can do here. 11 12 And I think another principle is 13 that even the Courts when they apply the mootness 14 doctrine, assuming that there is no specific 15 relief that they can provide at a specific point 16 in time, have always recognized an exception to 17 that. And that is if it's an issue of great public importance, that the Court will go ahead 18 19 and exercise its discretion if it believes it's 20 appropriate to consider that issue and decide it. 21 And as we've said in our pleadings 22 before, it's hard to see an issue that's come 23 before this Commission in the last five years of

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greater public importance that's had more trouble

getting final judicial review than this one, and

24

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Page 1319

- 1 that occurs more frequently.
- 2 So I think that even if one were to
- 3 go ahead and consider that it's a choice between
- 4 mootness and a choice between changing something
- 5 immediately, even under the mootness doctrine you
- 6 can go ahead and consider this issue and resolve
- 7 it.
- JUDGE DIPPELL: Okay, that was a
- 9 very good lawyerly answer which didn't answer the
- 10 question, really. I mean, I understand your
- 11 position that you think it's not an either/or. I
- 12 guess the Chairman is asking if it were an
- 13 either/or, which would you prefer?
- MR. PENDERGAST: I'm sorry, if
- 15 somebody were to determine that those were the
- 16 only two options?
- JUDGE DIPPELL: Yes.
- 18 MR. PENDERGAST: Well, I suppose it
- 19 would depend on what the timing of the decision
- 20 was, when you wanted to go ahead and implement the
- 21 rate change, and how closely it corresponded with
- 22 our rate case. Those are unknowns that I don't
- 23 have available to me right now, and so I'm afraid
- 24 I can't give a more specific answer on that other
- 25 than it depends.

	Page 1320
1	JUDGE DIPPELL: Okay. I would
2	expect when we wrap this all up, the Chairman may
3	still want to discuss that with you.
4	MR. PENDERGAST: And I will
5	certainly give it additional consideration. If I
6	come up with a more accommodating answer, I will.
7	JUDGE DIPPELL: All right. Will
8	there be any further let me ask very quickly,
9	Commissioner Appling, did you have any questions
10	for Mr. Cooper?
11	COMMISSIONER APPLING: I just walked
12	in, so I'm going to
13	JUDGE DIPPELL: We're about to wrap
14	up with him, but if you'd like me to hold him for
15	later, I can.
16	COMMISSIONER APPLING: That's fine.
17	JUDGE DIPPELL: Will there be any
18	additional questions based on my question, or I
19	suppose at this time any additional seeing how
20	the witness didn't answer my question, I there
21	shouldn't be any more questions, so I'm just going
22	to let that go.
23	I think we're through with you, Mr.
24	Cooper, and you may step down. Thank you.
25	THE WITNESS: Thank you.

	Page 1321
1	MR. PENDERGAST: Your Honor, could I
2	ask, do you anticipate anybody else having
3	additional questions of Mr. Cooper? I believe
4	he's going to stay for a while, but
5	JUDGE DIPPELL: He may be excused.
6	MR. PENDERGAST: Thank you.
7	JUDGE DIPPELL: I believe we can go
8	forward, then, with the next witness, which is a
9	witness for Ameren UE, Mr. Baxter.
10	(Witness sworn.)
11	WARNER BAXTER, testified as follows:
12	DIRECT EXAMINATION BY MR. BYRNE:
13	Q Could you please state your name for
14	the record?
15	A Warner Baxter.
16	Q And, Mr. Baxter, are you the same
17	Warner Baxter who caused to be filed in this
18	proceeding supplemental direct testimony that has
19	been marked as Exhibit 135?
20	A I am.
21	Q And do you have any corrections that
22	you need to make to that prefiled testimony at
23	this time?
24	A I do. I have one.
25	Q And what is that?

	Page 1322
1	A It is on page 21, line 3, I believe
2	what you see in the middle of that line is a
3	question mark. I wasn't uncertain there, that
4	should have shown up as a dash.
5	Q Okay. Page 21, line 3, the question
6	mark should be a dash; is that right?
7	A That's correct.
8	Q And with that correction, is the
9	information contained in your prefiled
10	supplemental direct testimony true and correct, to
11	the best of your knowledge and belief?
12	A It is.
13	Q And if I was to ask you the
14	questions contained in that prefiled testimony
15	today when you're here under oath would your
16	answers be the same?
17	A They would.
18	MR. BYRNE: Okay, Your Honor, I
19	would offer Exhibit 135 into the record, and
20	tender Mr. Baxter for cross examination.
21	JUDGE DIPPELL: Thank you. Are
22	there any objections to Exhibit 135?
23	MS. O'NEILL: I have objections,
24	Your Honor. First of all, as fam as the entire
25	exhibit is concerned, I would object on relevance

Page 1323 to the entire document. Mr. Baxter provides no 1 2 testimony based on any personal knowledge 3 whatsoever regarding Laclede Gas Company or this rate case, nor does he testify that he is, in fact, an expert in depreciation. His testimony 5 6 doesn't bear that out. I have some specific additional 8 objections regarding relevance and also hearsay. 9 There is -- this document is rife with hearsay and I would like to point out examples. 10 11 JUDGE DIPPELL: Let's take up your 12 objection to the whole exhibit first. 13 Mr. Byrne, do you have a response? MR. BYRNE: Yes, I do, Your Honor. 14 15 I quess my main response is we're an intervenor in this case. We've been actively participating, 16 17 unlike the Office of Public Counsel, actively participating in this proceeding for five years, 18 19 up and down through the courts. 20 The Administrative Procedure Act 21 states that intervenors have a right to present 22 relevant testimony to the tribunal, 536.070, 23 Subsection 2, we have a right to present relevant 24 testimony in this proceeding.

Mr. Baxter's testimony and, for that

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Page	1324
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- 1 matter, the testimony of the other witnesses we've
- 2 presented here is relevant. It's true, Mr.
- 3 Baxter's not a depreciation expert, but there are
- 4 a lot of other issues relevant to this
- 5 consideration.
- 6 He's the Chief Financial Officer of
- 7 the company, and matters of cash flow and -- and
- 8 all the items that Mr. Cooper talked about are
- 9 relevant to this proceeding and, therefore, Mr.
- 10 Baxter's position on those are relevant, too.
- 11 His testimony does not bring in
- 12 Ameren specific things. We have not tried to turn
- 13 this into an Ameren case. We have presented
- 14 testimony in evidence that's relevant to the
- 15 outcome of this particular case. On the policy
- 16 that the Commission should adopt, it's completely
- 17 relevant and should be admitted.
- In addition, let me add a couple of
- 19 other things. You know, the Commission asked that
- 20 the parties submit additional record evidence in
- 21 this case a long time ago. We filed this
- 22 testimony on August 20th. We all agreed to a
- 23 procedural schedule for all the parties to file
- 24 testimony before that. We agreed to an order of
- 25 the cross examination and the witnesses appearing,

1	Page 1325 all of which Public Counsel agreed to.
2	They have not said anything, they
3	have not raised this objection before, and now
4	when we bring our Chief Financial Officer down to
5	Jefferson City, our Controller down to Jefferson
6	City, and we make arrangements for outside
7	witnesses to fly in from other jurisdictions is
8	not a very reasonable time to raise this objection
9	if if Public Counsel has it.
10	MS. O'NEILL: Your Honor, if I may
11	address those responses? While the Administrative
12	Procedure Act allows intervenors to provide
13	relevant testimony, my objection is this is not
14	relevant testimony. The fact that Mr. Baxter is a
15	high ranking official with Ameren UE has nothing
16	to do with the Laclede Gas Company rate case.
17	As far as objections, you know, we
18	did a there was a deposition of Mr. Baxter
19	taken in on September 14th, you know, wanting
20	to wait and see if there was any relevant
21	information that came out from that. I didn't
22	receive a copy of that until sometime later than
23	that, I think maybe late Friday afternoon of this
24	week, in preparation for this hearing. So as far
25	as timeliness, I don't know that that's really a

Page 1326 1 relevant or realistic objection. 2 Also, frankly, I can't object to 3 anything until it's offered into evidence. 4 that's -- I don't think that that is a meritorious 5 response to my objection. MR. BYRNE: Your Honor, parties have 7 frequently filed objections ahead of time before the hearing, so it's certainly possible for her to 8 have filed an objection before the hearing, and 10 she didn't do it. 11 I guess my main -- my main point is this evidence is relevant. You know, issues in 12 13 this case are in general how this policy affects cash flows from Laclede and for other utilities. 14 15 I think Mr. Baxter has expertise in that area and he can -- and he can shed light on that. I think 16 17 it's relevant testimony and should be admitted. Your Honor, the issue 18 MS. O'NEILL: 19 in this case and the only issue remand is the 20 issue of net salvage for Laclede Gas Company in 21 this rate case. 22 So I quess Miss O'Neill MR. BYRNE: 23 would say no person from Ameren JE could ever file 24 any evidence in this case because we don't have 25 evidence about Laclede? That's not a reasonable

	Page 1327
1	position. This is relevant testimony and should
2	be admitted.
3	JUDGE DIPPELL: Mr. Pendergast?
4	MR. PENDERGAST: Thank you. I think
5	the Commission will benefit from more rather than
6	less information, from having relevant information
7	about the possible consequences of its policy
8	determinations, not just for Laclede, but for
9	other utilities as well.
10	My understanding is the Commission
11	has routinely allowed one utility to intervene in
12	the cases of another utility because issues are
13	being decided and determined that somewhere down
14	the road could have an impact on that other
15	utility; in fact, I believe Ameren UE has been
16	allowed to intervene in Empire's case right now.
17	Now, you know, that case concerns
18	Empire's depreciation rates and Empire's net
19	salvage. It doesn't concern Ameren UE's net
20	salvage, but, nevertheless, the Commission has
21	determined that it's appropriate to allow that,
22	and I believe it's allowed it without any
23	objection from Public Counsel or without any
24	objection from Staff.
25	And I fail to go ahead and see the

1	Page 132
1	difference. The only difference being that Ameren
2	UE has, as I said, been involved in this case for
3	five years and has pursued the appeals alongside
4	Laclede over that five year period. And I do
5	think that it would be inappropriate at this late
6	stage for a party that generally hasn't
7	participated over that period of time to try and
8	remove a party that has.
9	MR. BYRNE: Your Honor, if I could
10	just add a couple more things, too, that I've
11	thought of. You know, the Ameren UE has a gas
12	utility with mass property, too. Ameren UE has
13	mass property in its electric distribution system
14	that there's no distinguishing characteristics.
15	As Mr. Schwarz pointed out in his
16	opening statement today, even though the
17	Commission doesn't even though one Commission
18	case is not binding precedent fcr future cases,
19	these cases are touchstones for the next case.
20	Empire comes up every time. St. Louis County
21	Water Company comes up every time. Rate case
22	after rate case after rate case when this issue
23	arises.
24	And if that's the case, if these

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cases are all going to be touchstones, as they've

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- 1 been for years and years, we believe we have the
- 2 right, as intervenor, to present relevant
- 3 testimony.
- 4 JUDGE DIPPELL: Mr. Schwarz, do you
- 5 have anything to add for Staff?
- 6 MR. SCHWARZ: Well, I will concur
- 7 with Mr. Byrne that Ameren UE is entitled to
- 8 submit relevant evidence. That, of course, begs
- 9 the question of whether the evidence they are
- 10 submitting is relevant. I would suggest -- I
- 11 mean, I don't know, for instance, what -- excuse
- 12 me. Strike that.
- 13 He appends some schedules from the
- 14 late Ameren complaint case to his testimony. I'm
- 15 not sure that that has relevance. I didn't object
- 16 to it, but if we're talking about relevance, I
- 17 don't know how it's relevant to Laclede Gas
- 18 Company's gas mains.
- 19 Other than that, no, I have no
- 20 particular observations. Relevance is something
- 21 that, you know, does it have a tendency -- does it
- 22 have a tendency to prove or establish a fact
- 23 that's at issue. I mean, that's -- evidence is
- 24 relevant if it has a tendency to do so.
- JUDGE DIPPELL: All right. I

Page 1330

- 1 believe that, in general, Mr. Baxter's testimony
- 2 is relevant in -- as to the general issue of how
- 3 this -- how a gas company or how a utility
- 4 maintains these accounts, and I believe this
- 5 witness has demonstrated that hε has knowledge of
- 6 that.
- 7 However, there may be some specific
- 8 items that Miss O'Neill is about to point out that
- 9 may not be relevant in Mr. Baxter's testimony, and
- 10 so I'm going to overrule your g∈neral objection,
- 11 Ms. O'Neill, but I will allow you to make
- 12 objections to specifics.
- MS. O'NEILL: Thank you, Your Honor,
- 14 for that opportunity. I think that the way I have
- 15 this written out is probably page -- through the
- 16 pages, starting from the front. And some of these
- 17 objections are -- and probably most of them that
- 18 remain are hearsay objections, although I do have
- 19 a few other relevancy objections.
- 20 And if it's all right with you, Your
- 21 Honor, I will just go through the order that they
- 22 appear in the testimony.
- 23 Starting at page 3 of the exhibit,
- 24 beginning at line 8 and concluding on page 5, line
- 25 6, I would object to the entire answer to the

1	Page 1331 question, please briefly describe the supplemental
2	direct testimony sponsored by Ameren UE in this
3	case, as being hearsay.
4	It is completely a description of
5	other witnesses' testimony, it is not based on any
6	personal knowledge of this witness.
7	MR. BYRNE: Your Honor, it's a
8	summary of it's a brief summary of other
9	witnesses' testimony. This kind of testimony
10	appears all the time in Commission cases. Rate
11	cases, you know, where there's it's basically
12	for the Commission's convenience. He's not
13	introducing any new evidence in here, he's just
14	summarizing the other witnesses' testimony. I
15	you know, I don't think it's inappropriate.
16	MR. LOWERY: Your Honor, may I make
17	one comment? All these witnesses are going to be
18	here and subject to cross examination, and in that
19	context I don't believe it's hearsay at all
20	because the Public Counsel and every other party
21	is going to have complete opportunity to cross
22	examine each one of those witnesses about their
23	testimony that is being very briefly summarized.
24	JUDGE DIPPELL: I believe that this
25	witness is offering an out of court statement to

1	Page 1332 prove the truth of the matter, or as Mr. Byrne
2	has stated, he's not offering anything new. He's
3	not even bringing anything in, he's summarizing
4	other witnesses' testimony. So just on that basis
5	alone, I see no reason for it to remain if
6	MR. BYRNE: Well, part of it is not
7	summarizing the other witnesses' testimony, part
8	of it is describing what the witnesses are and
9	what their qualifications are, and I think he's
10	he knows that. He's not just you know, he
11	knows that. So that's not hearsay.
12	MR. PENDERGAST: Your Honor, if I
13	could just briefly address it. This appears to me
14	to be pretty typical road map testimony that
15	policy witnesses and overview witnesses give all
16	the time. Simply to go ahead and in one concise
17	place let the Commission know what the case is
18	about, who the witnesses are, and what they're
19	testifying to.
20	As Mr. Byrne said, it's done
21	primarily as a matter of convenience for the
22	Commission, and it's done all the time. And if
23	we're going to start striking that testimony, I'm
24	afraid it's going to have a counterproductive
25	impact on providing the Commission with a little

	Page 1333
1	more guidance as to what's going on in a case.
2	JUDGE DIPPELL: Mr. Byrne, are these
3	witnesses' qualifications in their testimony?
4	MR. BYRNE: Some of them are. For
5	example I don't know if they're described
6	exactly the same way. Mr. Stout is a more humble
7	person than perhaps he should be about his
8	qualifications. This might add more truthful
9	qualifications to his list.
10	JUDGE DIPPELL: Okay. You have
11	substantial objections, Ms. O'Neill, to the
12	testimony?
13	MS. O'NEILL: Your Honor, I have
14	several other objections to the testimony. I
15	could summarize what those objections are, if you
16	would like me to later provide you a list in
17	writing of specific areas of objections, by saying
18	that many of these objections are based on
19	hearsay, some of them are based on more specific
20	objections regarding relevance related to, and
21	some have some combination thereof, especially
22	items such as Appendix A where the source of that
23	is unclear. But I could file that in writing.
24	JUDGE DIPPELL: I think that's going
25	to in the interest of moving this along and not

	Page 1334
1	spending all day deciding these objections, I
2	think what we will do is allow Ms. O'Neill to
3	submit her objections specifically in writing, and
4	give Mr. Byrne an opportunity to respond to those
5	at that time.
6	And so what we'll co is we'll go
7	ahead and we won't admit this into evidence at
8	this time, but we'll treat it similar to an offer
9	of proof. Go ahead and allow the questioning of
10	the witness as if it had been admitted.
11	MS. O'NEILL: Thank you, Your Honor.
12	MR. BYRNE: And then if you
13	ultimately rule to admit it, it will be admitted?
14	JUDGE DIPPELL: Exactly.
15	MR. BYRNE: Okay. Thank you, Your
16	Honor.
17	JUDGE DIPPELL: Okay. So we're
18	ready, then, for cross examination. Is there any
19	by Laclede?
20	MR. PENDERGAST: In the interest of
21	moving the proceeding along, we are not going to
22	be engaging in friendly cross, and we hope other
23	parties are as accommodating.
24	JUDGE DIPPELL: Public Counsel?
25	MS. O'NEILL: No questions. No

		Page 1335
1	questions, Yo	our Honor.
2		JUDGE DIPPELL: Staff?
3		MR. SCHWARZ: Yes, ma'am.
4	CROSS EXAMINA	ATION BY MR. SCHWARZ:
5	Q	Afternoon, sir.
6	A	Afternoon, Mr. Schwarz.
7	Q	Would you agree that the three
8	principal so	urces of cash available to Laclede
9	would be shar	reholders, creditors, and rate payers?
10	A	Well, the yes. That would be
11	correct.	
12	Q	There are other things like interest
13	on customer	deposits, but those aren't
14	particularly	significant, are they?
15	A	That's correct.
16	Q	On January 31 of 2003, did Standard
17	& Poor's low	er its credit ratings on Ameren
18	Corporation?	
19	А	I believe that's correct.
20	Q	And did this rating reduction also
21	apply to Ame	ren UE or Union Electric Company?
22	А	It did.
23	Q	And why did this downgrading occur?
24	А	I don't recall the specific opinion,
25	but it inclu	ded factors associated with the

	Page 1336
1	overall company profile, it includes factors
2	associated with debt outstanding, and included
3	factors associated with the cash flows from the
4	company.
5	Q Did the CILCORP acquisition have
6	anything to do with it?
7	A It did in part, yes.
8	Q Okay. Has Union Electric Company's
9	S&P credit rating changed since January of 2003?
10	A I don't believe so.
11	Q Is Union Electric Company now under
12	a negative outlook due to the pending Illinois
13	Power acquisition?
14	A With Standard & Poor's?
15	Q Yes.
16	A It is in part, but I wouldn't say
17	it's just because of the Illinois Power
18	acquisition. I think there are other factors that
19	companies rating agencies like Standard &
20	Poor's would look at. They clearly would look at
21	cash flows, and I would say during the time period
22	when they lowered the credit ratings of January of
23	2003, there's no question that they looked at our
24	internally generated cash flows.
25	And certainly at that time and over
1	

	Page 1337
1	the last couple of years, it has been clear that
2	our capital expenditures at Ameren UE and other of
3	our subsidiaries have been in excess of things
4	like our depreciation. So those were factors a
5	factor based upon my discussions with the rating
6	agencies.
7	MR. SCHWARZ: May I approach the
8	witness?
9	JUDGE DIPPELL: Yes.
10	Q (BY MR. SCHWARZ) Ask you if you
11	recognize that?
12	A Yes. This is the Standard & Poor's
13	report on Union Electric Company.
14	Q Would you turn to page 3 of that,
15	please, and read into the record what's provided
16	by Standard & Poor's under outlook?
17	A It says, the negative outlook on
18	Union Electric mirrors that of parent Ameren and
19	reflects the impact that Illinois
20	The negative outlook on Union
21	Electric mirrors that of parent Ameren and
22	reflects the impact that Illinois Power's
23	considerably weaker financial profile will have on
24	Ameren's consolidated post acquisition financial
25	condition. The outlook further incorporates the

	Page 1229
1	Page 1338 outcome of several regulatory issues after the end
2	of the rate freeze at year end 2006 in Illinois.
3	Q Thank you, sir. Now, I will hand
4	you the infamous Stout Exhibit 4-1. Do you have a
5	copy of Mr. Stout's testimony?
6	A I think I might, but I can use this,
7	if you don't mind.
8	Q I don't mind. I think we
9	established with Mr. Cooper earlier today that
10	beginning in the year 2020, that the estimated net
11	salvage costs will exceed the net salvage accrual
12	in each year. Do you remember that from being in
13	the room this morning?
14	A I do recall that.
15	Q I will ask you the same question,
16	then, that I asked him. When those cash flows
17	reverse, when the expense is greater than the
18	accrual that's reflected in rates, where will that
19	cash come from?
20	A Then the cash will come from several
21	sources. One certainly can be from the company's
22	internally generated funds. Clearly the company
23	could have funds on hand to provide for those
24	retirements in the future based upon the moneys
25	that it has collected in the past from customers.

	Page 1339
1	That certainly can be the case.
2	Secondly, those funds could come
3	from the capital markets. We will have the
4	ability to access the capital markets for either
5	the issuance of new equity or potentially for
6	borrowing purposes, and in particular for
7	borrowing purposes, given the fact that we had
8	collected some of these moneys in advance of the
9	time that we actually had these expenditures.
10	That means that some of the
11	borrowing that we would have had to do for some of
12	our other infrastructure investments would be
13	minimized because we'd be able to use externally
14	generated funds. So as a result, we haven't
15	encumbered those assets with borrowings, and so we
16	will have even greater access to the capital
17	markets at that time to take care of those needs.
18	Q When you use the term, "we," who do
19	you mean?
20	A Ameren. Ameren UE.
21	Q My question goes to Laclede. Where
22	will Laclede get funds?
23	A I would suggest that excuse me, I
24	thought you were asking me in terms of an Ameren
25	witness. I would suggest that those same types of

	Page 1340
1	opportunities would be available to Laclede.
2	Q Are you aware if Laclede is, in
3	fact, accumulating cash to meet such obligations?
4	A What do you mean by "accumulating"?
5	Q Are they accumulating cash on hand
6	to meet future cash needs?
7	A Well, my sense is that Laclede could
8	be doing something similar to what other financial
9	managers might be doing. In their case is that
10	they would have cash on hand, internal funds.
11	Whether they are accumulating that in a separate
12	account, if that's what your question is, I'm not
13	aware of that.
14	Q If I were to suggest to you that in
15	the first 20 years of that reversal, that the
16	according to Mr. Stout's exhibit, that some \$42
17	million would be required, would that that
18	seems like a sizeable pool of cash. Would
19	would that be something that would be noted
20	somewhere?
21	I mean, would that cause attention
22	or draw attention to itself in fanancial reports
23	issued to the to the shareholders and
24	creditors?
25	A Mr. Schwarz, you're asking me in

1	Page 1341 terms of Laclede or are you asking me in terms of
2	Ameren UE?
3	Q Laclede.
4	A I think that question would be
5	ultimately better served to ask Mr. Cooper or
6	another representative of Laclede.
7	Q Have you talked with credit analysts
8	or financial analysts about the impact on ratings
9	of significant reversals in the accruals and cash
10	positions?
11	A I have spoken to credit rating
12	analysts about regulatory framework, which would
13	include how depreciation, net salvage is covered
14	by utilities in Missouri. I have.
15	Q And have you have you talked
16	about the reversal of the situation when the I
17	mean, the credit analysts, if I understand your
18	testimony, Mr. Fetter's testimony, is that credit
19	analysts are insistent that companies accrue for
20	net salvage because that will right now make the
21	provide free cash flow to the company. Have
22	they addressed what happens when when the
23	situation's reversed?
24	A Well, credit analysts would look at
25	that the fact that you are receiving cash flows

	Page 1342
1	for net salvage in accordance with a the
2	standard method as a very positive thing. And my
3	sense is that rating or credit analysis could
4	indeed understand it at some point in time.
5	Certainly this testimony is available to the
6	public record as well. At some point in time they
7	could see that ultimately reverse.
8	They would also understand that
9	having cash flows from the standard method would
10	improve, number one, utilities' credit ratings;
11	two, give them greater access to the capital
12	markets.
13	And so, therefore, having both of
14	those things in place, they would have less
15	concern because they know at the end of the day,
16	if utilities would have to borrow moneys for
17	significant retirement costs, at the end they
18	could access the capital markets because their
19	borrowings historically have been lower as a
20	result of that and, therefore, they would have
21	less assets which would have been encumbered by
22	debt and so, therefore, they probably would not
23	have any significant fear of that.
24	Q So is it your suggestion with that
25	answer that, unencumbered, that the ratings

Page 1343 1 agencies have moved or are moving to a analytic position where they are more dependent on net 2 3 assets of the company than the company's cash 4 flows? 5 My suggestion is that --No. No. 6 is that they would realize we would have access to 7 the capital markets to take care of our 8 obligations in the future so they would continue to focus on cash flows. And they understand how 10 people access the marketplace and they understand when you go to have borrowings that you need to 11 have assets backing them up. 12 13 Similarly, the Staff recognizes the 14 same thing when we come and ask for borrowing They have restrictions of how much we can 15 borrow as a utility, and they obviously look to 16 rate base as a main factor there. 17 So they understand that. I don't 18 19 want to pretend they're looking at net assets, 20 they're clearly looking at cash flows. 21 If they're looking at cash flows, would not \$12 million negative cash flow between 22 23 the year 2020 and the year 2029 cause them some

Not if they believe that the utility

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concern?

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	Page 1344
1	would have the financial wherewithal to either use
2	some moneys that they have collected in the past
3	to take care of those obligations in the future,
4	or would have the solid credit ratings and
5	financial stability to access the capital markets
6	to either issue new equity, which obviously having
7	a much stronger financial profile gives you
8	greater access to the equity markets, or certainly
9	gives you the ability to borrow moneys for those
10	needs.
11	Q Okay. Can you please tell the
12	Commission all the instances you know where a
13	business or industry located somewhere other than
14	Missouri, because Missouri utilities could not
15	provide adequate service?
16	A I'm not aware of any business not
17	locating to the State of Missouri because they
18	have a specific concern about utilities being able
19	to provide reliable service.
20	I would suggest due in large part to
21	the fact that they would look at the overall
22	financial stability of utilities which would be
23	based largely in part on the constructive
24	regulatory framework which has been in place, and
25	that would include the utilization of the standard