



In the Matter of Noranda  
Aluminum, Inc.'s Request for  
Revisions to Union Electric  
Company d/b/a Ameren  
Missouri's Large Transmission  
Service Tariff to Decrease its  
Rate for Electric Service

Case No. EC-2014-01\_\_

STATE OF New York  
COUNTY OF New York

SS

**Affidavit of Henry Fayne**

Henry Fayne, being first duly sworn, on his oath states:

1. My name is Henry Fayne. I am a consultant. My address is 140 East 83<sup>rd</sup> Street, New York, New York 10028.
2. Attached hereto and made a part hereof for all purposes is my direct testimony, which was prepared in written form for introduction into evidence in Missouri Public Service Commission Case No. EC-2014-01\_\_.
3. I hereby swear and affirm that the testimony is true and correct.

  
Henry Fayne

Subscribed and sworn to before me this 28 day of January \_\_, 2014.

  
Notary Public

NICHOLAS D PETRONIO  
Notary Public - State of New York  
NO. 01PE6277181  
Qualified in Bronx County  
My Commission Expires 3-4-17

1 **Q: PLEASE STATE YOUR NAME AND BUSINESS ADDRESS.**

2 A: My name is Henry W. Fayne. My business address is 140 East 83<sup>rd</sup>  
3 Street, New York, New York 10028

4  
5 **Q: PLEASE BRIEFLY DESCRIBE YOUR BUSINESS AND EDUCATIONAL  
6 BACKGROUND.**

7 A: Following my retirement from American Electric Power (AEP) at the end  
8 of 2004, I have been a consultant in the electric energy sector primarily  
9 negotiating electric energy contracts for various aluminum smelters in the  
10 United States. I was employed by AEP in various positions for thirty years  
11 from 1974 through 2004, including as Executive Vice President and Chief  
12 Financial Officer from 1998 until 2001, and as Executive Vice President  
13 Energy Delivery from 2001 until I retired in 2004. I have a bachelors  
14 degree in economics from Columbia College and an MBA in finance from  
15 Columbia Graduate School of Business.

16  
17 **Q: HAVE YOU TESTIFIED PREVIOUSLY?**

18 A: Yes. During my tenure at AEP, I testified before the regulatory  
19 commissions in the states of Indiana, Kentucky, Michigan, Ohio,  
20 Oklahoma, Texas, Virginia and West Virginia on behalf of various  
21 operating companies of AEP. I have also testified before the Federal  
22 Energy Regulatory Commission. Since I retired from AEP, I have testified  
23 before regulatory commissions in the states of Kentucky, Ohio and West

1 Virginia. I have also testified before this Commission in Case No. ER-  
2 2010-0036, Case No. EO-2010-0255 and Case No. ER-2011-0028.

3

4 **Q: WHAT IS THE PURPOSE OF YOUR TESTIMONY IN THIS**  
5 **PROCEEDING?**

6 A: The purpose of my testimony is to provide information regarding the cost  
7 of electricity at other aluminum smelters and the regulatory treatment  
8 other states are providing to support the continued operation of aluminum  
9 smelters.

10

11 **Q: WHY IS THE COST OF ELECTRICITY OF SUCH IMPORTANCE FOR**  
12 **ALUMINUM SMELTERS?**

13 A: Aluminum is a global commodity, much like copper, nickel, zinc and oil. It  
14 is sold at a price that is based on global supply and demand and  
15 established by trading activity on the London Metal Exchange, or LME. An  
16 individual smelter is, in effect, a price taker and cannot set the selling price  
17 of the base product; therefore, the success or viability of a specific  
18 smelting operation is determined primarily by its cost of production.

19

20 The cost of production will vary among smelters based on the cost of  
21 goods and services as well as the configuration of the plant. However, in  
22 general, the cost of alumina, labor and electricity accounts for 75%-80% of  
23 the cost, with alumina and electricity each comprising about one-third of

1 the cost of production. But it is the cost of electricity that most significantly  
2 determines the ongoing success or viability of an aluminum smelter,  
3 particularly in the depressed market we have recently been experiencing.

4  
5 That outcome is most dramatically shown by the shifts in production. In  
6 the U.S. in 1980, there were 32 smelters, producing more than 5 million  
7 metric tons. Today, there are only 9 smelters operating in the U.S.,  
8 producing about 1.8 million metric tons annually. In every instance, the  
9 smelter shut down because of high power costs.

10

11 **Q: AT THE OUTSET, YOU INDICATED THAT YOU WOULD PROVIDE**  
12 **INFORMATION REGARDING THE ELECTRICITY RATES FOR OTHER**  
13 **SMELTERS. WOULD YOU PLEASE PROVIDE THAT INFORMATION?**

14 **A:** Exhibit HWF-1 shows the electricity rates for each of the U.S. smelters  
15 currently operating, as well as the rates for smelters outside the United  
16 States. As noted on that exhibit, the source of the data is CRU, an  
17 independent business analysis and consultancy group that is generally  
18 used in the industry as a source of such data. As shown on that exhibit,  
19 the electricity rate for the New Madrid smelter is \$41.2/MWh, which  
20 represents the fourth highest electricity rate among U.S. smelters for  
21 2013, and a rate that is more than 39% higher than the average rate paid  
22 by non-U.S. smelters, excluding China. At the rate requested in this

1 proceeding, New Madrid would fall near the middle of the U.S. smelters  
2 and still be above the global average.

3

4 **Q: WHY DO YOU EXCLUDE CHINA?**

5 A: China must be excluded because China heavily subsidizes its industry. In  
6 simple terms, the high cost of electricity is offset by the low cost of labor.  
7 But it is noteworthy that China has recently begun to discount energy  
8 costs as well to support its aluminum production.

9

10 **Q: WHY IS IT A CONCERN THAT THE NEW MADRID SMELTER HAS A  
11 HIGH COST RELATIVE TO OTHER U.S. SMELTERS AND TO  
12 SMELTERS IN THE REST OF THE WORLD?**

13 A: As Mr. Smith explained, aluminum is a commodity, sold at a price that is  
14 based on global supply and demand established by trading activity on the  
15 London Metal Exchange, or LME. The price is set by the marginal  
16 producer, which means that if other producers have a lower cost of  
17 production, which is driven primarily by the cost of electricity, then the  
18 selling price will reflect such costs, and the higher cost producer will not be  
19 able to compete since the price will not cover the higher cost of  
20 production. The New Madrid Smelter competes with all other smelters,  
21 regardless of location. If its costs are high relative to other producers, its  
22 continued viability is at risk, particularly if the aluminum market suffers a  
23 downturn such as we are currently experiencing.

1 **Q: AT THE OUTSET, YOU INDICATED THAT YOU WOULD DESCRIBE**  
2 **THE REGULATORY TREATMENT THAT HAS BEEN PROVIDED IN**  
3 **OTHER JURISDICTIONS TO ADDRESS THE SPECIFIC NEEDS OF**  
4 **ALUMINUM SMELTERS. PLEASE PROVIDE THAT INFORMATION.**

5 **A:** As I explained above, aluminum smelters are uniquely energy intensive  
6 and sensitive to the price of electricity. As a result, the number of smelters  
7 remaining in the U.S. has declined dramatically. Therefore, although not  
8 always successful, several states have taken steps to support the  
9 continued operations of the smelters in their state and to protect the high  
10 paying jobs. I have been directly involved in the negotiation of rates in  
11 Kentucky, Ohio and West Virginia, but I am familiar with terms of the  
12 power arrangements for most of the smelters operating in the United  
13 States. In broad terms, the regulatory treatment has included long term  
14 special contracts that provide discounted rates in return for a commitment  
15 from the smelter to make capital investments and retain a certain  
16 employment level. In some cases, the treatment has tied the discount to  
17 the price of aluminum on the London Metal Exchange.

18

19 **Q: WOULD YOU PLEASE PROVIDE SOME SPECIFIC EXAMPLES?**

20 **A:** Alcoa's Massena smelters in New York State have the lowest electricity  
21 rate in the U.S. as a result of a special contract between Alcoa and the  
22 New York Power Authority (NYPA). The NYPA approved a 30-year  
23 contract (July 1, 2013 – June 30, 2043) with an initial rate about

1       \$21.00/MWh. The rate is subject to annual escalation based on various  
2       published indices and is also subject to adjustment based on the LME  
3       price of aluminum, although such adjustments are capped. In return,  
4       Alcoa agreed to invest \$600 million in its plant and to maintain a minimum  
5       employment of about 1000.

6  
7       In 2009, the Kentucky PSC approved a 25-year contract between Big  
8       Rivers Electric Corporation and two aluminum smelters currently owned  
9       by Century Aluminum, Hawesville and Sebree. In response to rapidly  
10      rising power costs, however, the Kentucky PSC approved Century  
11      Aluminum's request to terminate the Hawesville contract with Big Rivers  
12      before the end of its contractual term, allowing Century Aluminum to  
13      purchase power from the market instead. The market price of electricity is  
14      expected to be in the range of \$36-\$37/MWh, compared to the \$49/MWh  
15      price the Hawesville Smelter had been paying to Big Rivers. As a  
16      consequence of the Hawesville contract cancellation, Big Rivers  
17      requested a \$74.5 million rate increase primarily to cover the fixed costs  
18      that the smelter had been paying. The Kentucky PSC approved a \$54  
19      million increase. Century Aluminum has also given Big Rivers a notice of  
20      early termination for the Sebree Smelter, which will result in a contract  
21      termination in January 2014. It is expected that the Sebree Smelter will be  
22      granted similar treatment and will be permitted to terminate the contract  
23      without penalty and purchase its power from the market beginning in



1 January 2014. Big Rivers has already filed a request for a \$70 million rate  
2 increase to cover the lost revenues associated with the contract  
3 termination. If granted, that rate increase would be on top of the \$54  
4 million just granted.

5  
6 In 2009, the Ohio PUC approved a Special Arrangement for Ormet's  
7 Hannibal Smelter, which provided discounted rates tied to the LME and  
8 employment levels at the smelter. To the extent that the rate paid by the  
9 smelter was less than the tariff, the shortfall was allocated to other  
10 customers. Through 2013, more than \$200 million was allocated to and  
11 paid by other customers. In 2013, Ormet requested a modification of the  
12 agreement to provide additional relief. The request was not approved; as  
13 a result, the Ormet smelter shut down this past October.

14  
15 In West Virginia, the Public Service Commission approved a Special  
16 Contract for the Ravenswood Smelter which indexed the price paid for  
17 electricity to the LME. To the extent there was a shortfall between the  
18 price paid by the smelter and the tariff rate, other customers were required  
19 to make up the difference. Nonetheless, because of the limits of the  
20 discount and the consequent shortfall in cash flow, the smelter was shut  
21 down in 2009. In 2012, in an effort to support a restart of the smelter, the  
22 legislature passed a bill (Senate Bill 256) that provided a mandate for the  
23 Commission to approve special contracts for energy intensive industry to

1 attract and retain jobs; the legislation authorizes the commission to  
2 allocate to other customers any shortfall created. In addition, in 2012, the  
3 legislature passed additional legislation that provided tax credits to energy  
4 intensive businesses. In 2013, the West Virginia PSC approved a new  
5 special contract for the Ravenswood Smelter that would provide an annual  
6 discount up to \$40 million. Century Aluminum concluded that the \$40  
7 million annual discount was not sufficient to justify a restart of the smelter  
8 at current LME prices.

9  
10 **Q: DO YOU BELIEVE THAT NORANDA'S REQUEST IS COMPARABLE**  
11 **TO THE TREATMENT OTHER SMELTERS HAVE OBTAINED IN**  
12 **OTHER STATES?**

13 **A:** Yes. In fact, Noranda's proposal is more moderate than the special  
14 arrangements provided to smelters in other states because even with the  
15 lower rate Noranda has proposed, the price that Noranda will pay for  
16 electricity will still cover all of the variable costs and some of the fixed  
17 costs of electricity that would normally be allocated to the smelter. On that  
18 basis, other customers pay lower rates than they would be if the smelter  
19 were forced to shut down. And of course, more than 900 jobs will be  
20 maintained in the state.

21  
22 **Q: DOES THIS CONCLUDE YOUR TESTIMONY AT THIS TIME?**

23 **A:** Yes, it does.

**Henry Fayne's  
Schedule HWF-1**

**is**

**HIGHLY CONFIDENTIAL**

**in its entirety**