Exhibit No.: Issues: Fuel Expenses

Witness:David W. ElliottSponsoring Party:MO PSC StaffType of Exhibit:Direct TestimonyCase No.:HR-2005-0450Date Testimony Prepared:October 14, 2005

MISSOURI PUBLIC SERVICE COMMISSION

UTILITY OPERATIONS DIVISION

DIRECT TESTIMONY

OF

DAVID W. ELLIOTT

AQUILA, INC. D/B/A AQUILA NETWORKS – L&P STEAM

CASE NO. HR-2005-0450

Jefferson City, Missouri October 2005

<u>Denotes Highly Confidential Information</u>



BEFORE THE PUBLIC SERVICE COMMISSION

OF THE STATE OF MISSOURI

In the Matter of Aquila, Inc. d/b/a Aquila) Networks-L&P, for Authority to File) Tariffs Increasing Steam Rates for the Service Provided to Customers in the) Aquila Networks-L&P Area.

Case No. HR-2005-0450

AFFIDAVIT OF DAVID W. ELLIOTT

STATE OF MISSOURI)) ss COUNTY OF COLE)

David W. Elliott, of lawful age, on his oath states: that he has participated in the preparation of the following Direct Testimony in question and answer form, consisting of 12 pages of Direct Testimony to be presented in the above case, that the answers in the following Direct Testimony were given by him; that he has knowledge of the matters set forth in such answers; and that such matters are true to the best of his knowledge and belief.

DJ 4. Select



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4 5	DAVID W. ELLIOTT
6 7	AQUILA, INC.
9	D/B/A AQUILA NETWORKS-L&P STEAM
10 11	CASE NO. ER-2005-0450
12 13	
14	Q. Please state your name and business address.
15	A. David W. Elliott, P.O. Box 360, Jefferson City, Missouri, 65102.
16	Q. By whom are you employed and in what capacity?
17	A. I am employed by the Missouri Public Service Commission (Commission)
18	as a Utility Engineering Specialist III in the Energy Department of the Utility Operations
19	Division.
20	Q. Please describe your educational and work background.
21	A. I graduated from Iowa State University with a Bachelor of Science degree
22	in Mechanical Engineering in May 1975. I was employed by Iowa-Illinois Gas and
23	Electric Company (IIGE) as an engineer from July 1975 to May 1993. While at IIGE, I
24	worked at Riverside Generating Station, first as an assistant to the maintenance engineer,
25	and then as an engineer responsible for monitoring station performance. In 1982, I
26	transferred to the Mechanical Design Division of the Engineering Department where I
27	was an engineer responsible for various construction and maintenance projects at IIGE's
28	power plants. In September 1993, I began my employment with the Commission.
29	Q. Have you previously filed testimony before the Commission?

- A. Yes. Please refer to Schedule 1 for the list of cases I have filed in.
- 2

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Q. What is the purpose of your testimony in this Aquila, Inc. rate case, Case
No. HR-2005-0450?

A. The purpose of my testimony is to present the results of the Staff's
production cost model simulations that were used to establish a reasonable level of
annualized fuel and purchased power expense for Aquila, Inc. (Aquila) for the updated
test year.

8 **EXECUTIVE SUMMARY**

Q. Please provide an executive summary of your testimony.

A. This testimony describes the modeling methods and inputs used to determine the variable fuel and purchase power costs necessary to meet the net system loads in this case. Inputs include such items as net system loads, fuel type, fuel prices, turbine-generator operating characteristics, and purchase power prices. The Staff used the Realtime© production costs model, which Aquila also used. Staff used the same fuel allocation methodology used by Aquila. The variable fuel and purchase power cost for electric is ** ______ ** and the variable fuel cost for steam is ** ______ **.

- 17 FUEL AND PURCHASED POWER ANALYSIS
- Q. To which of the Aquila operations are you directing your testimony?
 A. This testimony addresses the electric operations and steam operation of
- 20 Aquila in Missouri.

- Q. How many different scenarios did you run simulations on?
- A. I ran five different scenarios. One electric scenario for Aquila NetworksMPS (MPS) on a stand-alone basis, one electric scenario for Aquila Networks-L&P

1	(L&P) on a stand-alone basis, one steam scenario for L&P electric stand-alone scenario,		
2	one electric scenario for the joint dispatch of a combined MPS and L&P operation, and		
3	one steam scenario for the joint dispatch electric scenario.		
4	Q. Why did you run an electric scenario for a steam case?		
5	A. I ran both electric and steam scenarios because the boilers at Lake Road		
6	Plant are on a common header system which supplies steam to industrial steam customers		
7	and to three (3) turbines to generate electricity. The model scenarios for the electric and		
8	steam costs are interrelated because of the Lake Road Plant boilers providing steam to the		
9	industrial steam customers and steam for electric generation.		
10	Q. Please describe the boilers and common header system at Lake Road Plant		
11	A. A brief description of the boilers and common header system at Lake		
12	Road Plant that serves both industrial steam customers and generates electricity is found		
13	in Schedule 6.		
14	Q. What is meant by joint dispatch?		
15	A. Joint dispatch in this case refers to the fact that Aquila is dispatching both		
16	the MPS units and the L&P units to meet the combined net system load of MPS and		
17	L&P. This allows the units in one division to be used to help meet load in the other		
18	division when otherwise that division would run a more expensive unit, or purchase		
19	higher priced power to meet load.		
20	Q. Why was it necessary to model joint dispatch and stand-alone scenarios		
21	required for steam sales from L&P?		
22	A. Both scenarios were necessary because both systems share common plant,		
23	therefore, the operation of the L&P electric system varies based on the operation of the		

1	L&P steam system. The steam costs in a joint electric dispatch would therefore be	
2	different from those steam costs of a stand-alone L& P electric dispatch.	
3	Q. Why did you run stand-alone scenarios?	
4	A. I needed the stand-alone scenarios to allocate the annualized fuel and	
5	purchased power costs of the joint scenario back to the two divisions, L&P and MPS.	
6	Schedule 2 shows the allocation method for fuel and purchased power costs. Schedule 4	
7	shows the allocated costs.	
8	Q. What is a production cost model?	
9	A. A production cost model estimates the cost to meet a utility's net system	
10	load. The Staff's production cost model is a computer program used to perform an hour-	
11	by-hour, chronological simulation of a utility's generation and power purchases. The	
12	model simulates the way the company dispatches its generating units and schedules	
13	purchased power to meet the net system load in a least cost manner.	
14	Q. What is meant by an "hour-by-hour, chronological simulation" of a	
15	utility's generation and power purchases?	
16	A. The production cost model used by the Staff operates in a chronological	
17	fashion, meeting each hour's energy demand, or load, before moving to the next hour. It	
18	schedules purchased power, or dispatches generating units to serve the load in each hour	
19	in a least-cost manner based upon the fuel prices, unit availability and operating	
20	conditions, and the cost of purchased power.	
21	Q. What production cost model did the Staff use in this case?	

1	А.	The RealTime® production cost model developed by The Emelar Group
2	was used.	This is the same model used by Staff in all electric cases since 1995 that
3	required a production cost model scenario.	
4	Q.	What production cost model does Aquila use?
5	A.	Aquila also uses the RealTime® production cost model.
6	Q.	What were the sources of the input data used in the model?
7	A.	The sources of the input data used in the model are listed in Schedule 3.
8	Q.	What is purchased power?
9	А.	Purchased power is the hourly energy which is purchased in the market
10	place from other electric suppliers and which is used to help meet the load of the electric	
11	utility company.	
12	Q.	Does Aquila purchase energy to serve native load?
13	А.	Yes. Aquila purchases energy from other sources during times of plant
14	forced or	planned outages and during times when it is more economical to purchase
15	energy rath	er than generate energy.
16	Q.	What were the sources of data used to calculate purchased power prices
17	and to dete	rmine the amount of energy available?
18	А.	The data used to calculate purchased power prices and to determine the
19	amount of energy available was submitted to Staff by Aquila, as required by Commission	
20	Rule 4 CSR 240-3.190 (3.190 data), formally Rule 4 CSR 240-20.080.	
21	Q.	What different types of purchased power were used in the production cost
22	model?	

- A. Three types of purchased power were used in the production cost model:
 capacity contract purchases, spot purchased energy, and emergency purchased energy.
- 3

Q. Please explain what is meant by capacity contract purchases.

A. Capacity contract purchases are energy purchases made through firm
capacity contracts. Under these contracts, the purchaser pays a fixed cost for the ability
to receive a maximum number of megawatts per hour and also pays a variable cost for the
amount of megawatt-hours that is actually being purchased in any given hour. The
purchasing company can obtain any quantity of hourly energy up to the maximum
amount shown in the capacity contract.

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Q. What capacity contract purchases were used in the production cost model?
A. The capacity contract purchases used in the production cost model are the Nebraska Public Power District Gentlemen Purchase (NPPD), Gray County Wind Energy LLP (Wind), and Nebraska Public Power District Cooper Purchase (Cooper) contracts. These are firm, long term contracts that Aquila has entered into with each of these entities.

16 Q. How did you calculate the hourly energy prices for each capacity contract? 17 I used historical prices for energy obtained from 3.190 data for the NPPD, A. 18 and the Wind contracts. The prices were the same for each hour of the year regardless of 19 amount of energy purchased up to the contract maximum. The Cooper capacity contract 20 is a unit participation purchase; i.e., the energy output is tied to a specific unit. 21 Therefore, Staff models the Cooper capacity contract as a unit in the production cost 22 model which will take into effect the outages.

23

Q. What is spot energy?

1	A. Spot energy is energy purchased on an hourly basis rather than through a
2	longer-term contract. The purchasing company decides to buy spot energy from one or
3	more suppliers based on the economics and availability of its generating units and
4	capacity purchases. Purchases of spot energy are made in order to lower costs when the
5	spot market price is below both the marginal cost of providing that energy from the
6	company's generating units and the cost of capacity purchases. Since the spot market
7	depends on energy supply and demand, the prices tend to be much more volatile than
8	capacity purchases.
9	Q. What methodology did you use to determine the spot energy prices?
10	A. I used a procedure developed by the Commission's Energy Department-
11	Engineering Section in 1996. It is described in the document entitled <u>A Methodology to</u>
12	Calculate Representative Prices for Purchased Energy in the Spot Market. The method
13	uses a statistical calculation based on the truncated normal distribution curve to represent
14	the hourly purchased power prices in the spot market. Aquila's actual hourly
15	non-contract transaction prices, obtained from Aquila's July 2004 through June 2005
16	3.190 data, are used as price inputs in the calculation. The calculation yields an hourly
17	spot energy price for each hour of the year.
18	Q. How did you determine the amount of spot purchased energy available?
19	A. I limited the hourly spot purchased energy available to the maximum that
20	was actually purchased in the same hour across all days of each particular month as
21	shown by the 3.190 data. For example, the maximum amount of allowed MW to be

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purchased in the model for the hour of 1:00 pm until 2:00 pm in October was the



	Direct Testimony of David W. Elliott	
1	Q.	What unit heat rates did Staff use in the model?
2	A.	Staff used heat rates supplied by Aquila for this case.
3	Q.	What is a heat rate?
4	A.	A heat rate is the amount of energy from fuel required to produce one
5	kWh.	
6	Q.	What types of unit outages are used in the model?
7	А.	There are two types of unit outages used in the model. Maintenance
8	outages are t	hose times when the unit is scheduled to be off line in order to perform
9	maintenance	on the unit. Forced outages are those times when the unit is forced off line
10	because of a t	failure or because it is in need of immediate repairs.
11	Q.	How did Staff develop its model inputs for maintenance outages?
12	A.	Staff calculated maintenance outage hours for every unit based on the
13	seven years o	f data on actual maintenance outages supplied by Aquila. Staff maintenance
14	hours represe	nt hours for both major and normal annual outages. These hours are entered
15	into the mode	el at specific times during the year, usually during the fall and spring, which
16	are typical ou	tage times.
17	Q.	What forced outage hours did Staff use in the model?
18	А.	Staff used the same seven years of outage data supplied by Aquila to
19	develop an average forced outage factor (forced outage hours/8760) for each unit. These	
20	outage factors are entered into the model for each unit to allow the model to determine	
21	the annual number of outage hours. Because forced outages can occur at any time, the	
22	model uses a statistical sampling method to determine when the outages will occur.	
23	Q.	How did Staff determine unit capacities used in the model?

- A. Staff reviewed Aquila's 3.190 data for 2004 to determine maximum unit
 capacities.
 Q. Did you make any changes from Aquila's model inputs for capacity in the
- 4 Staff model?
- A. Yes. Because the Staff's position is that Aquila should have installed
 generating capacity to replace the expiring Aries capacity contract, I replaced the generic
 capacity contract with two combustion turbines.
- 8 Q. What were Staff's reasons for making this change?
- 9 A. For further discussion of this, please refer to the direct testimony of Staff
 10 witnesses Robert E. Schallenberg and Lena M. Mantle.
- Q. What plant does Aquila use to produce steam for sale to steam customers?
 A. Aquila uses five boilers at the L&P Lake Road Plant to produce steam for
 industrial steam sales, as well as for three turbines to generate electricity. (See diagram
 in Schedule 6-2).
- Q. How did the Staff determine fuel costs for the industrial steam customersand the steam costs for Lake Road Units 1, 2, and 3?

A. The Staff ran a production cost model scenario using only the boilers at
Lake Road Plant. Inputs to this model scenario were the hourly steam load of L&P steam
customers, and calculated amounts of steam used for electric generation by Lake Road
turbine-generators 1, 2, and 3.

21

Q. Did you perform any fuel cost analysis outside of the model?

A. Yes. I calculated a cost for banking boilers 3, and 4 at Lake Road Plant
and I calculated a cost for using gas for flame stabilization in Boiler 5 at Lake Road.

- 1
- Q. Please describe what banking is.

A. A boiler is banked by keeping it at a temperature of several hundred 2 degrees when not producing steam. This allows the boiler to be brought on line to 3 4 produce steam in a relatively short period of time should the need arise. Typically, this is 5 done when there are several boilers on a header system providing steam and reliability is 6 an important issue. One boiler may be operating and providing the steam needed and a 7 second boiler may be banked as a standby. If the first boiler is unable to respond to the 8 increase in steam needed or it goes off line, the banked boiler can be brought up to 9 operating pressure and temperature quickly.

10

Q. Please describe what flame stabilization is.

A. A boiler burning coal may have an unstable coal flame if it is operating at a low load, or if abnormally wet coal is being burned due to heavy rains, or if coal of widely varying quality is being burned. When such conditions like this occur, the operation may require burning natural gas in order to stabilize the flame in the boiler. Furthermore, a coal flame that extinguishes while the boiler is on line creates both operational problems and potentially a dangerous explosive condition. Gas is burned to avoid this unsafe condition.

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Q. How were both these costs calculated?

A. In the spreadsheet used for the allocation process (See Schedule 5), an
estimate of amount of gas used daily for banking and flame stabilization is multiplied by
the price of gas to determine costs.

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Q. What Lake Road Plant boiler data did Staff use in the steam model?

Staff used the data furnished by Aquila. See Schedule 3 for list of data 1 A. 2 requests. 3 Are there additional calculations performed in conjunction with the Q. 4 production model? 5 A. Yes. Several spreadsheet calculations are done as part of the process to 6 determine Lake Road Plant fuel costs for the electric and steam customers. 7 Q. Please explain the process of determining the fuel costs. Schedule 5 outlines the allocation process and identifies the spreadsheets 8 A. 9 used to calculate the allocated fuel costs. These spreadsheets were created to calculate 10 the Lake Road Plant fuel allocations in accordance with allocation procedures filed in 11 Case No. EO-94-36. 12 Q. Please briefly summarize the results of the production cost model 13 simulations. 14 A. The results of the production cost model simulation runs are shown in 15 Schedule 4. The annual cost of fuel and purchased power for the joint electric dispatch of MPS and L&P is ** ______ **. The annual cost of fuel for steam sales for the 16 joint electric dispatch scenario is ** ______**. These amounts were supplied to 17 18 Staff witness Graham A. Vesely. For further discussion of how Staff annualized the 19 overall fuel expense in this case, please refer to the direct testimony of Mr. Vesely. 20 Q. Does this conclude your direct testimony? 21 Yes, it does. A.

<u>Previous Testimony of</u> <u>David W. Elliott</u>

- 1) ER-94-163, St. Joseph Light & Power Co.
- 2) HR-94-177, St. Joseph Light & Power Co.
- 3) ER-94-174, The Empire District Electric Co.
- 4) ER-95-279, The Empire District Electric Co.
- 5) EM-96-149, Union Electric Co.
- 6) ER-99-247, St. Joseph Light & Power Co.
- 7) EM-2000-369, UtiliCorp United, Inc. and The Empire District Electric Co.
- 8) ER-2001-299, The Empire District Electric Co.
- 9) ER-2001-672, Utilicorp United, Inc.
- 10) ER-2002-424, The Empire District Electric Co.
- 11) ER-2004-0034, Aquila, Inc.
- 12) ER-2004-0570, The Empire District Electric Co.
- 13) HM-2004-01618, Trigen-Kansas City Energy Corp. and Thermal North America, Inc.

Allocation of Electric Fuel Expenses

- A = Fuel and purchase power expenses for Aquila
- B = Fuel and purchased power expenses for L&P stand-alone
- C = Fuel and purchased power expenses for MPS stand-alone
- D = Fuel and purchased power expenses of Aquila allocated to L&P
- E= Fuel and purchased power expenses of Aquila allocated to MPS

Allocation formula:

 $D = A \times (B / (B + C))$ $E = A \times (C / (B + C))$

Schedule 2

INPUT DATA SOURCES FOR REALTIME PRODUCTION COST MODEL

INPUT	SOURCE
Heat Rate Curves	Aquila's response to Staff Data Requests No. 34 in ER-2005-0436.
Forced Outage Hours	Aquila's responses to Staff Data Request No. 34 and No 313 in ER-2005-0436.
Maintenance Hours	Aquila's responses to Staff Data Requests No. 34 and No. 313 in ER-2005-0436.
Purchased Power Prices & Energy	Aquila's monthly data provided per 4 CSR 240-3.190
Hourly Net System Loads	Staff Witness Shawn Lange
Fuel prices	Staff Witness' Graham Vesely and Charles Hyneman
Unit Specific Data	Aquila's response to Staff Data Request No 34 in ER-2005-0436.
Steam sales	Staff Witness Janice Pyatte

Schedule 3

SCHEDULE 4

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Lake Road 900 lb Steam System Allocation of Fuel Costs Staff Procedure

- 1. The electric scenario is run to meet the hourly electric loads.
- 2. This scenario produces the costs of dispatching all the units needed to meet the net system load. A specific report from this scenario identifies the hourly electric generation for Lake Road Turbines 1, 2, and 3, which are connected to the 900 lb steam header system.
- 3. An Excel spreadsheet (Stmoutin) is then used to calculate the hourly amount of steam in mmBTUs required for the Lake Road Turbines 1, 2, and 3 to generate these hourly electric loads. This calculation uses the turbine heat rate curves to determine the amount of mmBTUs.
- 4. The hourly steam mmBTU requirements needed for Lake Road Turbines 1, 2, and 3 are added to the hourly steam mmBTU load requirements of the L&P steam customers.
- 5. The steam scenario is run to meet the hourly steam loads and calculates the fuel costs for boilers to produce the steam.
- 6. This scenario produces the costs of the fuel used by the five boilers generate the steam required for the Lake Road Turbines 1, 2, and 3, and the industrial steam customers. Several reports from this scenario break this fuel usage into daily amounts, by boiler, and by fuel type.
- 7. An Excel spreadsheet (ALOC) is used to allocate the daily fuel cost between the Lake Road Turbines 1, 2, and 3, and the steam customers.
- 8. The annual fuel costs for Lake Road Turbines 1, 2, and 3 are added to the fuel cost of the other units to determine total fuel costs for the electric customers.
- 9. The annual fuel cost for the steam customers is determined in the spreadsheet ALLOC.

Lake Road Plant 900 Lb Steam System

Lake Road Plant 900 lb steam system consists of five boilers (Boiler 1, 2, 3, 4 and 5) connected to a steam header system, which supplies steam to both the industrial steam customers and the Lake Road turbines 1, 2, and 3 (see schedule 6-2)to produce electricity. Boilers 1 through 4 burn natural gas while Boiler 5 can both natural gas and coal. Boilers 1, 2, 4, and 5 all produce steam at 900 pounds per square inch gauge (psig), while Boiler 3 produces steam at 685 psig. Turbines 1 and 2 require steam at 900 psig and Turbine 3 requires steam at 200 psig. Turbine 1 is an extraction type turbine with an extraction point at 200 psig.

One of the industrial steam customers takes steam at 850 psig while the remaining industrial steam customers take steam at 150 psig. Steam is produced at a higher pressure than the customer requirements in order to compensate for any reduction in pressure due to friction in the transportation piping system from the plant to the customers.

There are two header systems, one at 900 psig and one at 200 psig. The two headers are tied together through a pressure reducing valve that allows steam at 900 psig to flow into the 200 psig header. This way all the 900 psig steam boilers can supply steam to the industrial steam customers at either pressure and can also supply steam to all the turbines. Boiler 3 with the pressure reducing valve can only supply steam to the low pressure industrial steam customers and turbine 3.

Turbine 1 is an extraction type turbine which allows a certain amount of steam to be removed from a certain point in the turbine at a specific pressure, which in this case is 200 psig. This reduces the amount of steam passing through the remaining blade sections of the turbine which affects the overall amount of electricity generated. The energy in the steam before it is extracted is used to rotate the turbine to produce electricity. An extraction turbine can be used to generate electricity while producing available steam at a reduced pressure instead of merely reducing the steam pressure by a pressure reducing valve.

