FILED
January 22, 2009
Data Center
Missouri Public
Service Commission

Exhibit No.:

Issue:

Quality of Service

Witness:

Carol Gay Fred MoPSC Staff

Sponsoring Party: Type of Exhibit:

Rebuttal Testimony

Case No.:
Date Testimony Prepared:

GT-2009-0026 October 24, 2008

# MISSOURI PUBLIC SERVICE COMMISSION GENERAL COUNSEL DIVISION

. 3

**REBUTTAL TESTIMONY** 

**OF** 

**CAROL GAY FRED** 

LACLEDE GAS COMPANY

CASE NO. GT-2009-0026

Jefferson City, Missouri October 2008 Staff Exhibit No.

Date 1-05-08 Par V6

1	TABLE OF CONTENTS
2	REBUTTAL TESTIMONY OF
3	CAROL GAY FRED
4	CASE NO. GT-2008-0026
5	
6	BACKGROUND OF WITNESS1
7	PURPOSE OF TESTIMONY2
8	BAD DEBT3
9	CREDIT AND COLLECTION

1	REBUTTAL TESTIMONY						
2	OF						
3	CAROL GAY FRED						
4	LACLEDE GAS COMPANY						
5	CASE NO. GT-2009-0026						
6							
7	Q. Please state your name and business address						
8	A. My name is Carol Gay Fred, and my business address is 200 Madison Street,						
9	Suite 800, Jefferson City, MO 65101.						
10	Q. By whom are you employed and in what capacity?						
11	A. I am the Consumer Services Manager for the Missouri Public Service						
12	Commission (Commission or MoPSC).						
13	BACKGROUND OF WITNESS						
14	Q. Please describe your education and other qualifications.						
15	A. I graduated from Almeda University, at Wauconda, IL in May of 2002, with a						
16	Bachelor of Science degree in Business Administration. I also received my Certification in						
17	Project Management from Boston University, at Boston, MA in December 1999.						
18	Q Have you previously filed testimony before this Commission?						
19	A. Yes. I have filed testimony before the Commission on several occasions in						
20	my previous capacity as a Rate and Tariff Examiner II in the Telecommunications						
21	Department under the Operations Division of the Commission and in my current capacity as						
22	Manager of Consumer Services.						

Q. What knowledge, skill, experience, training or education do you have in regulatory matters?

A. I have acquired general knowledge of these topics through my experience and analyses in prior rate, complaint, merger, rulemaking and working group cases before this Commission. I have also acquired knowledge of these topics through review of Staff workpapers for prior complaint cases brought before this Commission. I have reviewed prior Commission decisions with regard to these areas. In addition, since commencing employment with the Commission in January, 1987, I have attended various in-house training seminars and NARUC training seminars and conferences. I am an active member of the NARUC Subcommittee on Consumer Affairs. I have also participated in and supervised the work on a number of informal and formal complaint proceedings. As the manager of consumer services department I supervise and provide instructions to Consumer Specialist Is and IIs and Consumer Service Coordinators on similar matters within the General Counsel Division.

In addition, prior to my employment with the Commission I was employed by United Telephone Company, now known as Embarq, from 1977 to 1987, as an internal consultant with primary functions that consisted of call center supervision, credit and collections, outside plant compliance audits, cable assignment specialist and central office switch conversion assistant.

## **PURPOSE OF TESTIMONY**

Q. What is the primary purpose of your testimony?

A. The purpose of my testimony is to discuss Laclede Gas Company's (Laclede's) proposal to revise their PGA rates to in part include bad debt write-offs and the possible impact that may have on consumers.

ŀ

#### **BAD DEBT**

5

4

Q. Do you agree with Laclede's assessment that bad debt has been climbing?

6 7

| w

8

9

10

11

12

13

14 15

--

16

17

18

19

20

21

22

## ζ.

collection practices.

- A. Yes. While Mr. Buck's testimony on page 5 shows a steady level of
- write-offs in the past three years, I'm simply addressing my experience with Laclede's Cold Weather Rule (CWR) data on disconnects and uncollectibles, and Laclede's credit and
  - Q. What evidence do you have that Laclede's bad debt is climbing?
- A. On a monthly basis I receive Cold Weather Rule (CWR) reports from all LDCs, as a part of their reporting requirements. In this report the utilities include, the number of customers disconnected, of those disconnected how many had a CWR pay agreement, how many broke the agreement, how many received energy assistance, how many has service restored and how much was owed by those disconnected during the reporting period.

In reviewing the number of customers disconnected and how much was owed by those disconnected over the last four years (2005-2008), I have seen differing levels from all LDCs, but notably, Laclede's reports have demonstrated a dramatic difference in 2006 and 2008 (see Schedule 1-1 and 1-2).

## **CREDIT AND COLLECTION**

Q. What are the causes of the difference in 2006?

- A. The difference in 2006 was directly related to the number of customer bills Laclede had to estimate. Staff raised these issues in Complaint case GC-2006-0218, regarding Laclede's practice of sending customers catch-up bills where Laclede had estimated and undercharged customers for a period greater than twelve months. Laclede had been estimating customer bills for an extended period time due to lack of access to inside meters to obtain an actual meter reading.
  - Q. Why do you believe there has been a dramatic difference in 2008?
- A. I believe the primary difference in 2008 has been the higher cost of gas and the impact it had on a customer's budget bill plan.
- Q. Do you believe that either of these dramatic differences could have been avoided?
- A. Perhaps not completely, however, I do believe that both could have been minimized had Laclede been more aggressive in its credit and collection practices, as mentioned in Staff witness Lisa Kremer's testimony. Laclede has installed AMR devices which help obtain actual meter readings. To my knowledge, however, Laclede has not implemented any more aggressive collection practice than any other regulated utility.
  - Q. What is your basis for this statement?
- A. Due to the high number of customer complaints, Staff has been meeting on a regular basis with Laclede personnel to discuss Laclede's credit and collection practices, bill adjustments, estimated bills, the progress of its AMR project and Laclede's compliance with Chapter 13 rules.
  - Q. Have these meetings with Laclede been effective?

- A. Yes. The regular meetings between Laclede and Staff have been very productive and have helped in addressing call center issues, billing and collection issues related to rebills, estimated bills and billing adjustments, budget bill plans and AMR project progress.
  - Q. Can you provide an example?
- A. Yes. We met on December 6, 2007, to discuss the customer confusion wich resulted from Laclede's practice of assessing a consumer multiple rebills once a reading was obtained from an inside AMR. Staff asked Laclede to modify its procedures to verify the accuracy of the rebill prior to sending it to the consumer so that the consumer would only receive one rebill, and reduce the customer's confusion. When we met again January 11, 2008, Laclede indicated that it had held rebills until they had the opportunity to review the calculations before releasing to the consumer. This was also reflected by the decline in PSC consumer complaints on this issue.
- Q. Based on these regular meetings has Laclede indicated its willingness to take a more aggressive approach to its credit and collections?
  - A. No.
  - Q. Are there steps Laclede could take?
- A. Staff supports Laclede's efforts to collect for service from the customer benefiting from service. These steps include disconnection of service when a customer is not making regular payments, vacant with usage and diversion. In the winter this must be done in compliance with the Cold Weather Rule, but the rule permits disconnection in the winter. Laclede is permitted to require fifty percent (50%) or five hundred dollars (\$500) of a

customer's pre-existing arrearage before connecting service during the cold weather period and should collect this amount.

- Q. In your experience what happens to customers who are permitted to accumulate a high level of arrearages?
- A. Customers will have services disconnected for non-payment once the heating season has ended and the customer will remain off the system until the next heating period, at which point the customer will seek energy assistance to get their service reinstated. However, according the CWR a gas utility shall not be required to offer reconnection or retention of service under the terms of 50% or \$500 more than once every two (2) years for any customer or any customer who has defaulted on a payment plan under this provision three (3) or more times. Therefore, a customer can accumulate a substantial arrearage over the course of six (6) years.
- Q. From a customer service level do you recommend Commission approval of this tariff?
- A. To the extent it increases customers' rates when many are having trouble paying their bills it is not in the interest of customers. To the extent it reduces Laclede's incentives to aggressively pursue collection or bad debt, it harms all customers.
  - Q. Does this conclude your testimony?
  - A. Yes.

## **BEFORE THE PUBLIC SERVICE COMMISSION**

## OF THE STATE OF MISSOURI

Tariff Filing to Recover Bad Through the PGA and to Weather Rule Provisions.	Debt B	) Case No. GT-2009-00 ) )						
AFFIDAVIT OF CAROL GAY FRED								
STATE OF MISSOURI	)	SS.						
COUNTY OF COLE	)	55.						

Carol Gay Fred, of lawful age, on her oath states: that she has participated in the preparation of the foregoing Rebuttal Testimony in question and answer form, consisting of \_\_\_\_\_\_ pages to be presented in the above case; that the answers in the foregoing Rebuttal Testimony were given by her; that she has knowledge of the matters set forth in such answers; and that such matters are true and correct to the best of her knowledge and belief.

Carol Gay Fred

Subscribed and swom to before me this Hay of October 2008.

Nikki SENN Notary Public - Notary Seal State of Missouri Commissioned for Osage County My Commission Expires: October 01, 2011

Notary Public