Exhibit No.:

Issue: Environmental Cost Witness: John P. Cassidy

Sponsoring Party: MoPSC Staff
Type of Exhibit: Direct Testimony
Case No.: GR-2007-0003

Date Testimony Prepared: December 15, 2006

## MISSOURI PUBLIC SERVICE COMMISSION UTILITY SERVICES DIVISION

# OF

JOHN P. CASSIDY

### UNION ELECTRIC COMPANY, d/b/a AMERENUE

**CASE NO. GR-2007-0003** 

Jefferson City, Missouri December 2006

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#### BEFORE THE PUBLIC SERVICE COMMISSION

#### **OF THE STATE OF MISSOURI**

In the Matter of Union I d/b/a AmerenUE for Author Increasing Rates for Nate Provided to Customers in Missouri Service Area.	rity to File Tariffs ) Case No. GR-2007-0003 ural Gas Service )			
i .	AFFIDAVIT OF JOHN P. CASSIDY			
STATE OF MISSOURI	) ) ss.			
COUNTY OF COLE				
John P. Cassidy, of lawful age, on his oath states: that he has participated in the preparation of the foregoing Direct Testimony in question and answer form, consisting of				
	John P. Cassidy			
	John P. Cassidy			
; . ;	r			
Subscribed and sworn to before	ore me this $/4\frac{4h}{}$ day of <u>Jecember</u> , 2006.			
D. SUZIE MANKIN Notary Public - Notary Seal State of Missouri County of Cole My Commission Exp. 07/01/2008	Motary Public Notary Public			

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#### 1 DIRECT TESTIMONY 2 **OF** 3 JOHN P. CASSIDY 4 UNION ELECTRIC COMPANY, d/b/a AMERENUE 5 CASE NO. GR-2007-0003 6 7 Please state your name and business address. Q. 8 John P. Cassidy, 9900 Page Avenue, Suite 103, Overland, Missouri 63132. A. 9 Q. By whom are you employed and in what capacity? 10 A. I am employed by the Missouri Public Service Commission (Commission) as 11 a Regulatory Auditor. 12 Q. Please describe your educational background. 13 I graduated from Southeast Missouri State University, receiving a Bachelor of A. 14 Science degree in Business Administration, with a double major in Marketing and 15 Accounting in 1989 and 1990, respectively. 16 What has been the nature of your duties while in the employ of this Q. 17 Commission? 18 A. Since joining the Commission Staff in 1990, I have assisted with and directed 19 audits and examinations of the books and records of utility companies operating within the 20 state of Missouri. I have also conducted numerous audits of small water and sewer 21 companies in conjunction with the Commission's informal rate proceedings. 22 Q. Have you previously filed testimony before this Commission?

- A. Yes, I have. Please refer to Schedule 1, which is attached to my direct testimony, for a list of cases in which I have previously filed testimony.
- Q. Did you make an examination and analysis of the books and records of Union Electric Company d/b/a AmerenUE (AmerenUE or Company) in regard to matters raised in Case No. GR-2007-0003?
- A. Yes, in conjunction with other members of the Commission's Staff (Staff). I reviewed Company workpapers and testimony, Company responses to Staff data requests Ameren Corporation's (Ameren) most recent 10-K filing with the Securities and Exchange Commission, past Ameren shareholder reports and outside auditor workpapers. I obtained information from Company personnel during various meetings. From the most recent rate proceeding involving AmerenUE (Case No. EC-2002-1), I reviewed the Company's response to various data requests, Company workpapers and testimony, Staff workpapers and testimony, Office of the Public Counsel (OPC) testimony and the Stipulation and Agreement as well as the Commission's Report and Order.

#### **EXECUTIVE SUMMARY**

- Q. With reference to Case No. GR-2007-0003, what matters will this direct testimony address?
- A. This testimony will address the Staff's determination of an appropriate level of environmental expenses to include in the cost of service with regard to the Company's gas operations. My recommendation is to reduce test year environmental expense to a level that reflects actual incurred costs.

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#### TRAINING AND EXPERIENCE

Q. What knowledge, skill, experience, training or education do you have in these matters?

A. I have previously analyzed environmental expenses at AmerenUE as part of Case No. EC-2002-1. In addition to my work experience at the Commission, I have attended numerous regulatory conferences and in-house training sessions, reviewed various journals and trade articles and had many interactions with members of the utility regulatory profession.

#### **PURPOSE OF TESTIMONY**

- Q. With reference to Case No. GR-2007-0003, what is the purpose of this direct testimony?
- A. The purpose of this direct testimony is to explain the following gas company related expense adjustment, which appears on Accounting Schedule 10, Adjustments to the Income Statement:

Environmental Expense Adjustment S-12.7

#### COMMISSION ORDERED TEST YEAR AND UPDATE PERIODS

- Q. What test year and update period has the Staff utilized in the gas rate case?
- A. The Staff has used the Commission ordered test year ending June 30, 2006 with an update period ending September 30, 2006. As agreed to by the parties and ordered by the Commission, there will not be a true-up for the Company's gas rate case.

#### **ENVIRONMENTAL EXPENSE**

Q. Please explain how the Company accounts for environmental expense.

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A. Using an accrual basis of accounting, the Company maintains a reserve which is accumulated to pay for environmental costs related to the clean-up of contaminated sites. The Company maintains environmental reserve balances for estimated environmental costs that relate to both its electric and gas operations. The following example demonstrates journal entries that the Company records when accruing and then subsequently paying for environmental expense:

#### **Set up of Reserve**

**DR** Administrative and General – Miscellaneous

**CR** Reserve for Clean-up of Contaminated Facilities

#### **Payment**

**DR** Reserve for Clean-up of Contaminated Facilities

**CR** Cash or Accounts Payable

- Q. How did the Company account for environmental expense during the test year ending June 30, 2006 for its gas operations?
- A. For gas operations, the Company accrued \*\* \_\_\_\_\_ \*\* for environmental expenses and actually paid \*\* \_\_\_\_\_ \*\* for environmental expenses during the test year.

  At June 30, 2006, the Company maintained an accrued environmental reserve balance of \*\* \_\_\_\_ \*\* related to its gas operations. This environmental reserve balance represents the amount of accrued environmental expenses in excess of what the Company has actually incurred.
- Q. Were there any test year environmental expenses that related to work that was actually performed prior to the test year and likewise, were there any payments made

1 subsequent to the test year that related to environmental costs that were actually incurred 2 during the test year? 3 Yes. In the response to Staff Data Request No. 285, the Company identified Α. 4 actual payments for gas environmental work that was performed prior to the test year but 5 were paid during the test year as well as any payments that were made subsequent to the test 6 year for work performed during the test year. The adjusted test year levels of actual 7 payments for environmental expenses to reflect these out of period adjustment are shown 8 below: 9 UE-Gas 10 11 Test Year Actual Payments Incurred 12 13 Less: Payments during test year for 14 work performed prior to test year 15 16 Plus: Payments subsequent to test year 17 for work performed during the test year 18 19 Staff adjusted environmental expenses actually paid during the test year 20 21 Q. Please explain the Staff adjustment S-12.7 to the Company's gas 22 environmental expenses. 23 A. For purposes of its gas cost of service calculation the Staff included the incurred test year level of \*\* \_\_\_\_\_ \*\*. The calculation for the Staff's adjustment is 24 25 shown below: 26 Gas Operations: 27 Actual Gas Environmental Expense Incurred 28 Less: Company Accrued Per Book Environmental Expense 29 Staff's Environmental Adjustment S-12.7 – Gas Operations \$(327,791)

Staff Adjustment S-12.7 removes \$327,791 of excess gas related environmental expense accruals that were made by the Company during the test year, in order to treat environmental expenses under a cash basis approach.

- Q. How does the Company explain its use of the accrual basis of accounting to address its future environmental expenses?
- A. The Company believes that it needs to make accruals now for future environmental costs. The Company books its environmental reserve within a minimum and maximum liability, as required by Statement of Financial Accounting Standard No. 5 and Financial Accounting Standards Board Interpretation No. 14. Ameren periodically evaluates the minimum and maximum environmental liability and adjusts the reserves accordingly. The amount recorded as a liability is not dependent upon when the cash will be required to settle such obligations. For ratemaking purposes, the Staff believes this is unreasonable because the actual timing and the amount of these expenditures are largely unknown.
- Q. Why does the Staff recommend a cash basis approach for the Company's environmental expenses?
- A. The Staff recommends using a cash basis approach to account for the Company's environmental expenses in order to eliminate the impact of the \$327,791 of excess gas accrual from its cost of service calculations. If this over-accrual was included in rates, the Company would be forcing its customers to pay unnecessarily for activities that are not actually being performed. The cash basis approach proposed by the Staff will provide a determination of rates based on actual known and measurable costs on a going forward basis, as opposed to the Company's accrual basis, which relies upon an estimate of what actual future payments and costs may be.

- 1 Q. Does this conclude your direct testimony?
  - A. Yes, it does.

#### RATE CASE PROCEEDING PARTICIPATION

#### JOHN P. CASSIDY

<u>COMPANY</u>	CASE NO.
Missouri Cities Water Company	WR-91-172
Payroll and Related Pensions	
OPEBS	
General Insurance Expense	
Advertising Expense	
Miscellaneous Expenses	
Type of Testimony Filed: Direct and Surrebuttal	
St. Louis County Water Company	WR-91-361
Tank Painting	
Main Failures	
Residue Removal General Insurance Expense	
PSC Assessment	
Miscellaneous Expenses	
Type of Testimony Filed: Direct	
Southwestern Bell Telephone Company	TC-93-224
Advertising Expenses Promotional Giveaways	
Miscellaneous Expenses	
Type of Testimony Filed: Direct and Surrebuttal	

**COMPANY** CASE NO. **Laclede Gas Company** GR-94-220 Payroll and Payroll Taxes Incentive Compensation 401 (K) Dental and Vision Insurance Data Processing Type of Testimony Filed: Direct The Empire District Electric Company ER-95-279 Revenues Uncollectibles Expense Municipal Franchise Taxes Postage Expense **Emission Credits** Type of Testimony Filed: Direct SC-96-247 **Imperial Utility Corporation** Rate Base Depreciation Reserve **Depreciation Expense CIAC Property Taxes Property Insurance** Lab Testing Expense Sludge Removal Expense Type of Testimony Filed: Rebuttal St. Louis County Water Company WR-97-382 Payroll and Payroll Taxes **Employee Benefits Employee Savings** Shared Employees Type of Testimony Filed: Direct

**COMPANY** CASE NO.

#### **Laclede Gas Company**

Payroll and Payroll Taxes 401 (K) Health Care Costs Pension Plan Director's Pension Plan Trustee Fees **SERP Outside Consulting Incentive Compensation** Advertising Expense

Type of Testimony Filed: Direct

#### United Water Missouri, Inc.

Payroll and Payroll Taxes 401 (K) Health Care Costs **Employee Relocation** Corporation Franchise Tax Advertising Expense **Dues and Donations** Miscellaneous Expenses

Type of Testimony Filed: Direct

#### **Union Electric Company**

Injuries and Damages Legal Expense Environmental Expense

Type of Testimony Filed: Direct

#### **Union Electric Company**

Revenues **Uncollectibles Expense Customer Deposits** 

Type of Testimony Filed: Direct

GR-98-374

WR-99-326

EC-2000-795

GR-2000-512

<u>COMPANY</u> <u>CASE NO.</u>

#### **Laclede Gas Company**

GR-2001-629

Revenues Gross Receipts Tax Gas Supply Incentive Plan Gas Costs Uncollectibles Expense Non-Utility Operations

Type of Testimony Filed: Direct

#### Union Electric Company, d/b/a AmerenUE EC-2002-01

Fuel Expense
Callaway Refueling
Legal Expense
Environmental Expense
Capacity Purchases
Midwest ISO
Payroll and Related
Incremental Overtime

Type of Testimony Filed: Direct and Surrebuttal

#### Union Electric Company, d/b/a AmerenUE

Legal Expense Environmental Expense Midwest ISO

Type of Testimony Filed: Direct

#### Laclede Gas Company GR-2002-356

Revenues Gross Receipts Tax Gas Supply Incentive Plan Gas Costs Uncollectibles Expense Income Taxes

Type of Testimony Filed: Direct

EC-2002-1025

<u>COMPANY</u> <u>CASE NO.</u>

#### **Laclede Gas Company**

GT-2003-0117

Financial Aspects

Type of Testimony Filed: Direct

#### **Missouri-American Water Company**

WR-2003-0500 & WC-2004-0168

Allocation of Belleville Labs Cost to MAWC
National Call Center
Compensation for Services Provided from MAWC to AWR
Information Technology Services
Capitalization of Shared Services
Transition Costs
Cost Allocation Manual
Affiliate Transactions
Severance Costs
National Call Center Transition Costs
National Shared Services Transition Costs

Type of Testimony Filed: Direct & Surrebuttal

#### Missouri-American Water Company

SM-2004-0275

Acquisition Adjustment

Type of Testimony Filed: Direct

#### The Empire District Electric Company

ER-2004-0572

Interim Energy Charge
Fuel Expense
Purchased Power
Off System Sales
KCPL Transmission Expense
Income Taxes

Type of Testimony Filed: Direct & Surrebuttal