Exhibit No.:

Issues: Purchasing Practices-Eastern System;

Purchasing Practices-Southern System; Reliability Analysis

Witness: Lesa A. Jenkins

Sponsoring Party: MoPSC Staff
Type of Exhibit: Rebuttal Testimony

Case Nos.: GR-2000-520 & GR-2001-461

(Consolidated)

Date Testimony Prepared: November 20, 2002

MISSOURI PUBLIC SERVICE COMMISSION UTILITY SERVICES DIVISION

REBUTTAL TESTIMONY

OF

LESA A. JENKINS

AQUILA NETWORKS D/B/A MISSOURI PUBLIC SERVICE

CASE NOS. GR-2000-520 AND GR-2001-461 (Consolidated)

Jefferson City, Missouri November 2002

NP

BEFORE THE PUBLIC SERVICE COMMISSION

OF THE STATE OF MISSOURI

In The Matter of Aquila Networks-MPS' Purchased Gas Adjustment Factors to be Reviewed in its 1999-2000 Actual Cost Adjustment)) Case No. GR-2000-520
In The Matter of Aquila Networks-MPS' Purchased Gas Adjustment Factors to be Reviewed in its 2000-2001 Actual Cost Adjustment)) Case No. GR-2001-461
AFFIDAVIT	OF LESA A. JENKINS
STATE OF MISSOURI) COUNTY OF COLE)	
Lesa A. Jenkins heing of lawful age	on her oath states: that she has participate

Lesa A. Jenkins

Subscribed and sworn to before me this

day of November 2002.

TONI M. CHARLTON NOTARY PUBLIC STATE OF MISSOURI COUNTY OF COLE My Commission Expires December 28, 2004

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1		REBUTTAL TESTIMONY
2		OF
3		LESA A. JENKINS
4		AQUILA NETWORKS - MPS
5		CASE NOS. GR-2000-520 AND GR-2001-461
6		CONSOLIDATED
7	Q.	Please state your name and business address.
8	A.	Lesa A. Jenkins, P.O. Box 360, Jefferson City, Mo. 65102.
9	Q.	By whom are you employed and in what capacity?
10	A.	I am a Regulatory Engineer in the Procurement Analysis Department with the
11	Missouri Pul	olic Service Commission (Commission).
12	Q.	Are you the same Lesa A. Jenkins who filed direct testimony in this case?
13	A.	Yes.
14	Q.	What is the purpose of your rebuttal testimony?
15	A.	The purpose of my rebuttal testimony is to respond to the direct testimony of
16	Aquila Netw	vorks - MPS (MPS or Company) witness Shawn Gillespie related to Staff's
17	proposed pur	rchasing practices adjustment for the Eastern System and the Southern System.
18	PURCHASI	ING PRACTICES EASTERN SYSTEM
19	Q.	Do you agree with Mr. Gillespie's statement (Gillespie direct testimony, p. 6,
20	11. 12-15) tha	at if the winter of 2000/2001 had been warmer than normal there would be no
21	hedging reco	ommendation in this case since natural gas spikes would not have occurred?

A. Staff cannot assure the Commission that the natural gas spikes would not have occurred in a warmer than normal winter. Even in a winter that is warmer than normal, there could be a few extremely cold days that could have impacted storage levels and natural gas prices. However, if the Company's actions had not resulted in a detriment to the customers, then there would be no dollar disallowance to propose.

- Q. Do you agree with Mr. Gillespie's statement (Gillespie direct, p. 6, ll. 19-20 and p. 7, ll.1-2) that the 30% hedged standard relies on hindsight and assumes MPS has the ability to predict the weather consistently and accurately?
- A. No. As noted in my direct testimony, Staff evaluated the anticipated normal usage, minimum usage, and maximum usage for each month of November 2000 through March 2001 by using the Company's estimate of base load usage; heat load factor and normal month temperatures, warmest month temperatures, and coldest month temperatures for these months; and the Company's estimate of growth. This information was available to the Company prior to the winter of 2000/2001. The Staff has used 30% of normal as a minimum level of hedge for the winter of 2000/2001 and as shown in Schedule 1-1 of my direct testimony. This is well below the minimum usage that could be expected for the warmest weather that could be encountered in each of the winter months of November through March.
- Q. Do you agree with Mr. Gillespie's statement (Gillespie direct, p. 8, ll. 17-21) that the hedging of 8,400 Dth/Day demonstrates an intention to hedge requirements on the Eastern System?
- A. No. All of this hedged volume was allocated to the Southern System, which flows natural gas on a different pipeline than that utilized by the Eastern System.

Additionally, there was no documentation provided for the Eastern System purchases supporting that any of the natural gas purchased for the Southern System for the winter of 2000/2001 was to be allocated to the Eastern System. If adequate checks and balances had been in place, Staff believes that the Company would have noticed early in the winter that the intention to hedge 50% for the Eastern System was not to be realized. However, the

<u>PURCHASING PRACTICES – SOUTHERN SYSTEM</u>

Q. Do you agree that it is appropriate for the Company to base first of the month requirements on normal weather (Gillespie direct, p.11, ll.2-6)?

Company provided no support that this was noticed prior to the filing of the 2000/2001 ACA.

A. In my opinion it is not appropriate for the Company to only consider normal weather. Prior to determining first of the month requirements, Staff believes the Company should have evaluated warmest month and coldest month or coldest season customer requirements for natural gas. Although these are extremes, these represent real possibilities with warmest weather being a concern because of the need to address possible excess supply over demand and coldest weather being a concern because of the need to address additional natural gas requirements and because of the concern to customers who will have more usage and thus higher bills. Planning for these scenarios would have prepared the Company for reasonable actions to take when the weather is warm or cold. This would assure that reasonable guidelines are in place for determining first-of-the-month nominations for natural gas. These first-of-the-month nominations, along with intra-month changes to flowing gas with contracts such as swing contracts, would have an affect on the volume of gas withdrawn from storage; swing contracts can allow the Company to nominate additional volumes of flowing natural gas for one day or multiple days in the month.

Q. Do you agree with Mr. Gillespie's statement that if the Company plans for colder than normal weather, MPS may have excess gas (Gillespie direct, p. 11, ll. 3-4)?

- A. Yes. However, Staff is not stating that the Company should nominate first-of-the-month volumes of natural gas so that flowing gas meets cold month requirements. Cold weather requirements are also satisfied through the use of daily market spot purchases, swing contracts and storage.
- Q. Do you agree with Mr. Gillespie's statement that if the Company plans for warmer than normal weather, MPS may not have enough monthly gas requiring purchasing gas in the daily market at potentially higher gas prices (Gillespie direct, p. 11, ll. 4-6)?
- A. No. If the Company had nominated first-of-the-month volumes of gas to meet warmest November requirements, then the Company would have nominated more base load and term flowing gas than it actually nominated for November 2000; the Company defines base load supplies as volumes fixed for a period of 30 31 days, term supplies as volumes fixed for a period of greater than 30 days and swing supplies as volumes set for a period of less than 30 days. Staff believes that the Company would then have relied on storage withdrawals, swing gas, and spot purchases to meet requirements above that provided by the contracted base load and term flowing natural gas volumes.
- Q. Do you agree with Mr. Gillespie's statement that if the Company had nominated more natural gas for the month of November, then if the weather had been warmer than normal, MPS would have had excess supplies (Gillespie direct, p. 13, ll. 7-10)?
- A. No. If the Company nominates volumes of first-of-the-month natural gas to meet requirements for a warmest November, then if the weather were actually the warmest November, there would be no net injections of gas for the month. Although the weather may

	Rebuttal Testimony of Lesa A. Jenkins
1	be exceptionally warm on some of these days, the weather would also be colder on other
2	days. By nominating for the warmest November, the Company would have injections on
3	some days and withdrawals on other days, and at the end of the month the net injections or
4	withdrawals would be near zero. ** HC
5	<u>HC</u>
6	<u>HC</u> **
7	Q. Is Staff stating that first-of-the-month nominations should be based on cold
8	weather?
9	A. No. Staff is stating that the storage withdrawal plan should contain guidelines
10	that consider the potential for cold weather to assure that adequate volumes of storage gas is
11	available for withdrawal later in the winter and to assure that the flowing gas and storage
12	withdrawals are within the requirements of the interstate pipeline's transportation tariff.
13	Q. Is Staff stating that first-of-the-month nominations should be based on warm
14	weather?
15	A. Yes. Staff is stating that for the months of November through January, the
16	Company should nominate first-of-the-month flowing supplies to meet warmest November,
17	warmest December and warmest January requirements. Additionally, Staff is stating that the
18	first-of-the-month nominations for December and January should be adjusted if too much
19	storage was withdrawn or injected in November and December.
20	Q. Do you expect the Company to plan for all potential weather patterns?
21	A. No. Staff is stating that the Company should at a minimum plan for extremes
22	that would have the greatest impact on the required volumes of natural gas and thus would
23	impact the storage plan. ** HC

	Rebuttal Testimony of Lesa A. Jenkins
1	<u>HC</u>
2	<u>HC</u>
3	HC ** Guidelines for making adjustments to
4	volumes of base load, term and swing volumes of flowing natural gas, which will affect the
5	volume of storage injected or withdrawn, have not been provided.
6	Q. Why is this a concern?
7	A. Since storage enhances reliability in colder weather (Gillespie's direct, p. 12,
8	ll. 12-19), adequate inventory must be in place as part of the supply plan for cold weather
9	requirements whether the cold weather occurs in November or February. ** HC
10	<u>HC</u>
11	<u>HC</u>
12	<u>HC</u>
13	HC ** And, since storage provides price stability during periods of
14	colder weather (Gillespie direct, p. 12, ll. 12-19), adequate inventory must be in place as part
15	of the supply plan for cold weather requirements whether the cold weather occurs in
16	November or February.
17	Q. Are there any other reasons why storage inventory levels should be of concern
18	to the Company?
19	A. Yes. ** <u>HC</u>
20	<u>HC</u>
21	<u>HC</u>
22	<u>HC</u>
23	HC **

Rebuttal Testimony of Lesa A. Jenkins

Q. Do you agree with Mr. Gillespie's statement that the Southern System's use of storage in November 2000 is consistent with the national trend (Gillespie direct, p. 14, ll. 19-23 and p.15, ll. 1-2)?

A. No. ** HC

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From information presented by Mr. Gillespie from the American Gas HC Association, the actual national November 2000 storage withdrawal was 1.81 times the previous five-year average November withdrawals (actual of 246 Bcf versus five-year average of 136 Bcf). However, Staff is not calculating the proposed adjustment based on national storage figures. Different companies utilize storage in different manners. For example, some companies contract for only enough storage to meet requirements for a limited number of extremely cold days each year. Some companies contract for sufficient storage volumes to assist in meeting minimum monthly winter requirements - even for warmest winter weather – and this may be nominated volumes. Some companies contract for sufficient storage volumes to assist in meeting requirements when the weather is colder than normal. Some companies have numerous storage contracts and one or more of the contracts may only be intended to provide daily flexibility for nominations that exceed or are below the actual requirements, and for some of these contracts the company may only plan to fill the storage to 50% at the start of the winter to allow flexibility for large injections in early winter.

Additionally, if the Company had planned on first-of-the-month nominations to cover warmest November requirements, less natural gas would have been pulled from storage in November 2000. Staff is not stating that more natural gas should have been pulled

	Rebuttal Testimony of Lesa A. Jenkins
1	from the daily market as noted in Mr. Gillespie's direct testimony (Gillespie direct, p. 19,
2	ll. 2-22 and p. 20, ll. 1-13).
3	Q. Do you agree with Mr. Gillespie's statement that the Southern System's use of
4	storage in December 2000 is consistent with the national trend (Gillespie direct, p. 18,
5	11. 5-11)?
6	A. No. ** <u>HC</u>
7	<u>HC</u>
8	HC ** From information provided by Mr. Gillespie from the American Gas
9	Association, the actual national December 2000 storage withdrawal was 1.70 times the
10	previous five-year average December withdrawals (actual of 773 Bcf versus five-year
11	average of 455 Bcf). As stated previously in this rebuttal testimony, Staff is not calculating
12	the proposed adjustment based on national storage figures.
13	Staff would expect the Company to increase planned nominations for December
14	2000 to offset the excess storage withdrawals in November 2000, as stated in the Company's
15	plan for storage. As stated in my direct testimony, for December 2000, Staff would have
16	expected the Company to have planned on even more base load or term supplies, as first-of-
17	the-month nominations, to adjust for over-utilization of storage withdrawals in November
18	2000. A higher level of base load and/or term supplies nominated as first-of-the-month
19	supplies would have resulted in lower storage withdrawals for December 2000. Staff is not
20	stating that more natural gas should have been pulled from the daily market as noted by Mr.

Q. Please continue.

Gillespie (Gillespie direct, p. 19, ll. 2-22 and p. 20, ll. 1-13).

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A. Mr. Gillespie's direct testimony raises the issue of Operation Flow Orders and the impact that these have on the availability of finding daily natural gas supplies (Gillespie direct, p. 21, ll. 4-23 and p.22, ll. 1-16). Again, Staff is not stating that more natural gas should have been pulled from the daily market in November and December 2000. Staff is stating that more term and base load natural gas should have been made for first-of-themonth nominations for November and December 2000. This would have put storage inventory at a better position at the end of December when decisions were being made for nominating natural gas supplies for January 2001.

- Q. Did storage provide price stability in November and December 2000 by avoiding purchases of daily priced gas when gas prices are higher as indicated by the Company (Gillespie direct, p. 11, ll. 15-21, p. 12, ll. 12-13, and p. 15, ll. 15-16)?
- A. Yes. However, when the weather was cold as in November 2000 and prices are rising, the Company would also want to consider whether storage should be reserved for later in the winter if daily prices are expected to continue to be high. This would have impacted the decisions for purchases of swing gas in November 2000 and decisions that would be made in November 2000 for first-of-the-month natural gas purchases for December 2000. As cold weather was experienced in December 2000, the Company would again need to consider storage inventory levels and the expected daily price of natural gas in decisions to utilize storage withdrawals and/or swing contracts to meet the added natural gas requirements for December 2000 cold weather. So an additional concern that Staff believes the Company should have considered in determining flowing gas volumes in November and December 2000 is how these decisions would affect the natural gas supply plan for January through March 2001.

Q. Do you agree with Mr. Gillespie's statement that Staff did not take into consideration costs from the daily market (Gillespie direct, p. 20, ll. 4-7)?

A. No. Staff's calculation is driven by adjustments to the Company's first-of-themonth nominations and thus the calculated adjustment reflects first-of-the-month price. This is explained further in Staff witness Phil Lock's rebuttal testimony.

Q. Do you agree with Mr. Gillespie's statement that MPS had reliability and gas price concerns heading into January 2001 (Gillespie direct, p. 22, ll. 7-8)?

A. Yes. Prices and storage inventory were a concern. As indicated in Schedule 8 of my direct testimony, the Company had pulled more total storage than planned at the end of December 2000. So Staff believes that the Company should have planned to increase January first-of-the-month nominations for term and base load gas to offset the excess withdrawal from storage.

The difference between the Staff position and the Company position is that the Company's decisions at the end of December 2000 called for pulling no storage for January 2001 if the weather had been normal. Staff believes that the Company should have planned on storage withdrawal in January 2001, but at a reduced level. ** HC

HC

HC

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HC _____

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HC

Rebuttal Testimon	y of
Lesa A. Jenkins	-

** This is presented more clearly in my direct testimony (Jenkins direct, Schedule 8). Additionally, if the Company had nominated more term and base load natural gas supplies in November and December 2000, as previously supported by Staff, then the storage inventory level would not have been so low going into January 2001.

Q. Is this the basis for Staff's adjustment?

A. Not entirely. Staff considered each month of the winter season November 2000-March 2001. The Staff adjustment is shown in my direct testimony (Jenkins direct, Schedules 9-1 and 9-2) and shows a credit for December 2000 and March 2001 and a charge in November 2000, January 2001 and February 2001. Staff believes that the Company failed to adequately plan for anything but normal weather because no written guidelines were in place on how to adjust first-of-the-month nominated supplies when weather is colder or warmer than normal. Staff's adjustment is made based on what Staff believes are reasonable guidelines for first-of-the-month nominations.

Staff would expect the Company to plan on base load and term supplies to cover warmest month requirements for November. Staff would then expect the Company to revise first-of-month nominations for December 2000 and January 2001 to cover warmest month requirements, adjusted up or down based on whether storage had been over-or under-utilized to-date. Decisions would also be made in each month for swing supplies and spot supplies and Staff would expect that storage inventory level, weather and price would be considerations. Decisions for February and March 2001 first-of-the-month nominations would also consider storage inventory levels.

Rebuttal Testimony	of
Lesa A. Jenkins	

Q.	Reliability concerns were raised in Mr. Gillespie's testimony (Gillespie direct,
p. 24, 11. 4-7)	If January had been cold, would Staff's proposal have resulted in reliability
concerns for n	atural gas supply?
٨	No. The Staff plan would have resulted in a storage inventory of 75.8% of the

maximum storage quantity (% of MSQ) at the end of November and 58.5% of the MSQ a
the end of December 2000. If January had normal weather and no swing supplies were
purchased, the storage inventory at the end of January 2001 would have been 31.6% of the
MSQ. ** HC
НС
HC
HC ** However, the coldest February has 1,341
HDD and the coldest January has 1,637 HDD. If January had experienced coldest month
weather, Staff believes the Company would have considered remaining winter requirements
(February and March) in the decision to nominate swing supplies versus withdrawing more
storage in January. If coldest month weather had been encountered in January 2001, the
Company plans for February and March 2001 would have also changed.

- Q. Do you agree with the statement made by Mr. Gillespie that Staff asserts that MPS should have known the weather during November and December 2000 was going to be much colder then normal (Gillespie direct, p. 27, ll. 10-14)?
- A. No. As noted in my direct testimony and this rebuttal testimony, Staff assumptions for the adjustment assume that the Company should have nominated first-of-themonth term and base load gas to meet warmest November January weather, with

Rebuttal Testimony of Lesa A. Jenkins

- adjustments in December and January for actual known storage inventory levels. Warmest
- 2 month weather data is information that the Company should have known.
 - Q. Does this conclude your rebuttal testimony?
- 4 A. Yes.

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SCHEDULE 1 IS DEEMED HIGHLY CONFIDENTIAL

IN ITS ENTIRETY