

Exhibit No.:  
Issue: Demand Side Management  
Witness: Sherrill L. McCormack  
Type of Exhibit: Rebuttal Testimony  
Sponsoring Party: Empire District Electric  
Case No. ER-2011-0004  
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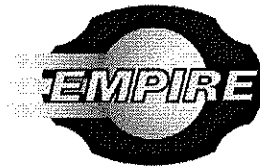
**Before the Public Service Commission  
of the State of Missouri**

**Rebuttal Testimony**

**of**

**Sherrill L. McCormack**

**April 2011**



**SERVICES YOU COUNT ON**

REBUTTAL TESTIMONY  
OF  
SHERRILL L. MCCORMACK  
THE EMPIRE DISTRICT ELECTRIC COMPANY  
BEFORE THE  
MISSOURI PUBLIC SERVICE COMMISSION  
CASE NO. ER-2011-0004

1 **INTRODUCTION**

2 **Q. PLEASE STATE YOUR NAME AND ADDRESS.**

3 A. My name is Sherrill L. McCormack, and my business address is 602 S. Joplin Avenue,  
4 Joplin, Missouri 64801.

5 **Q. BY WHOM ARE YOU EMPLOYED AND WHAT IS YOUR JOB TITLE?**

6 A. I am currently employed by The Empire District Electric Company (“Company” or  
7 “Empire”) as the Energy Efficiency Coordinator.

8 **Q. ARE YOU THE SAME SHERRILL MCCORMACK WHO PREVIOUSLY**  
9 **PROVIDED DIRECT TESTIMONY IN THIS CASE?**

10 A. I am.

11 **Q. WHAT IS THE PURPOSE OF YOUR REBUTTAL TESTIMONY?**

12 A. I will reply to the direct testimony of Missouri Public Service Commission (“Commission”)  
13 Staff witnesses John Rogers, Amanda McMellen, Hojong Kang, and Henry Warren and the  
14 direct testimony of Missouri Department of Natural Resources (“MDNR”) witness Adam  
15 Bickford as they relate to Demand Side Management (“DSM”).

16 **DSM**

17 **Q. WHAT COMMENTS DO YOU HAVE RELATING TO THE STAFF’S COST OF**  
18 **SERVICE REPORT FILED FEBRUARY 23, 2011?**

1 A. Empire’s adjustment to rate base in Schedule SLM-1 of my Direct Testimony shows an  
 2 adjustment for Empire’s demand-side management potential study. This adjustment was not  
 3 included in the Staff Cost of Service Report. Empire believes this adjustment should be  
 4 allowed as a cost of the Demand Side Management portfolio, included in rate base and  
 5 included as a component of DSM amortization. The potential study is a necessary first step  
 6 under the Missouri Energy Efficiency Investment Act (“MEEIA”) to determine which DSM  
 7 programs will be cost-effective. Therefore, this cost should be included as part of Empire’s  
 8 DSM costs and included in rate base.

9 **Q. DO YOU HAVE ADDITIONAL CONCERNS RELATING TO STAFF’S**  
 10 **TESTIMONY?**

11 A. Yes. Staff Witness Rogers on page 78 beginning at line 4 begins a comparison of Empire’s  
 12 energy savings as they relate to Missouri retail sales and later compares Empire’s energy  
 13 savings to sales. It is Empire’s position that since the Large Power (“LP”) customers were  
 14 not allowed to participate in any of Empire’s energy efficiency programs by virtue of the  
 15 Commission’s order approving Stipulation and Agreement (“Regulatory Agreement”) in  
 16 Case No. EO-2005-0263 that the associated sales for this class should be excluded when  
 17 these comparisons are drawn. The following table provides a revised comparison of energy  
 18 savings to Missouri energy sales.

	<b>2006</b>	<b>2007</b>	<b>2008</b>	<b>2009</b>	<b>2010</b>
<b>Missouri Sales MWH</b>	4,155,083	4,223,934	4,223,367	4,036,697	4,270,777
<b>Missouri Industrial MWH</b>	942,967	914,102	881,880	816,075	815,637
<b>Adjusted Missouri Sales</b>	3,212,115	3,309,832	3,341,487	3,220,621	3,455,140
<b>Estimated Energy Savings MWH</b>	996	1,738	4,194	5,942	13,594
<b>Percent Energy Savings</b>	0.03%	0.05%	0.13%	0.18%	0.39%

1 **Q. WHY DID THE ESTMATED ANNUAL DSM SAVINGS ACCELERATE IN**  
2 **CALENDAR YEAR 2010?**

3 A. The Commission approved residential lighting program was temporarily discontinued in  
4 2009 due to Midwest Energy Efficiency Alliance discontinuing the management of the  
5 program at the regional level. Empire, in consultation with the Customer Programs  
6 Collaborative (“CPC”), designed a replacement lighting program for calendar year 2010, and  
7 the savings from this new lighting program began to accrue in 2010. In addition, the  
8 estimated savings from Empire’s Central Air Conditioner program greatly accelerated in  
9 2010 as customers took advantage of Empire’s program and Federal income tax credits.

10 **Q. DOES EMPIRE AGREE WITH STAFF’S RECOMMENDATION TO CONTINUE**  
11 **THE 10 YEAR AMORTIZATION OF DEMAND-SIDE RELATED EXPENDITURES**  
12 **DUE TO THE PERCEIVED LOW LEVELS OF PARTICIPATION BY EMPIRE’S**  
13 **CUSTOMERS?**

14 A. No. Low levels of customer participation at the time of a major economic recession is not a  
15 valid reason to deny Empire an improvement in the DSM cost recovery mechanism. Since  
16 approval of the Regulatory Agreement, Empire has worked diligently, in good faith, and in  
17 conjunction with the CPC to implement the DSM programs approved by the Commission.  
18 Empire continues to believe that a reduction in the DSM amortization timeline is appropriate  
19 and requests Commission approval of a three-year DSM amortization period.

20 **Q. DOES EMPIRE PLAN TO FILE UNDER MEEIA IN THE FUTURE?**

21 A. Yes. Empire plans to utilize the Commission’s MEEIA rules to combine its existing DSM  
22 programs plus new DSM programs into a new DSM portfolio.

1 **Q. DOES EMPIRE AGREE WITH THE STAFF STATEMENT THAT THE**  
2 **COMMISSION'S MEEIA RULES ARE NOT NEEDED?**

3 A. No. Empire does not agree with Staff's position that the Commission's MEEIA rules are not  
4 needed and that Empire can and should file under the MEEIA statute if the MEEIA rules are  
5 staid by a court.

6 **Q. WHY?**

7 A. The Commission's MEEIA rules provide a more consistent framework for program  
8 implementation and cost recovery than exists in the separate and distinct Commission DSM  
9 decisions made in Ameren, KCPL, GMO and Empire rate cases over the last few years.  
10 Additionally, Empire does not agree with Staff witness Rogers that Empire's DSM  
11 amortization period should remain at 10-years because Empire has not filed under MEEIA.  
12 (Staff Report Cost of Service, page 82, lines 1-6). In summary, Empire believes the  
13 Commission should continue to provide authorization for Empire to use regulatory asset  
14 accounting for program costs, the authority to earn a return on those deferred costs not yet in  
15 rate base at the AFUDC rate, and approve a reduction in the DSM amortization period.

16 **Q. WHAT COMMENTS DOES EMPIRE HAVE RELATED TO THE DIRECT**  
17 **TESTIMONY OF MDNR WITNESS BICKFORD?**

18 A. MDNR seems to focus on a comparison of Empire's portfolio and customers reached with  
19 that of Kansas City Power & Light ("KCPL") and Ameren. Empire's service territory is  
20 quite different from the urban areas served by KCPL, including GMO, and Ameren. Empire  
21 does not have a large concentration of customers in a single location such as Kansas City or  
22 St. Louis. Empire's customers are located throughout the service territory in many different  
23 communities of various sizes, plus Empire serves many rural customers. This creates

1 challenges that differ from those faced by KCPL and Ameren in reaching customers,  
2 contractors and other trade-allies which are very important to a successful implementation of  
3 DSM programs. Empire does not believe the Commission should draw a direct comparison  
4 between the utilities in the manner used by MDNR.

5 **Q. DOES EMPIRE AGREE WITH MDNR THAT EMPIRE'S DSM PORTFOLIO**  
6 **SHOULD BE EXPANDED?**

7 A. Empire believes that its DSM portfolio should be expanded only with programs that are  
8 proven to be cost-effective for Empire. Empire plans to utilize the Commission's MEEIA  
9 rules to combine its existing DSM programs with new DSM programs to develop a new  
10 DSM portfolio.

11 **Q. DO YOU HAVE ADDITIONAL COMMENTS REGARDING MDNR'S DIRECT**  
12 **TESTIMONY?**

13 A. Yes. I would like to clarify two factual matters addressed by witness Bickford. In MDNR  
14 witness Bickford's description of Empire's Commercial and Industrial Facility Rebate  
15 ("C&I") program on page 4, he failed to indicate that the Large Power ("LP") customers are  
16 currently barred from participating in this program. Also, on page 8, lines 9-11 the C&I  
17 program should have been included in the listing of programs that have been evaluated.  
18 TecMarket Works provided the final evaluation report for this program in December 2009.

19 **Q. ON PAGE 9 BEGINNING AT LINE 3, MDNR WITNESS BICKFORD DISCUSSES**  
20 **THE PROPOSED MEEIA RULES AND THE SAVINGS GOAL CONTAINED**  
21 **THEREIN. AT THE END OF THIS DISCUSSION, BEGINNING AT LINE 9, MDNR**  
22 **STATES THAT EMPIRE SHOULD BE "REQUIRED TO SATISFY THE LAW,**

1           **REGARDLESS OF WHETHER FINAL RULES HAVE BEEN APPROVED,....” IN**  
2           **YOUR VIEW WHAT IS REQUIRED TO SATISFY THE MEEIA?**

3    A.    The focus of the MEEIA (section 393.1075) is to “value demand-side investments equal to  
4           traditional investments in supply and delivery infrastructure and allow recovery of all  
5           reasonable and prudent costs of delivering cost-effective demand-side programs.” There are  
6           no savings goals that must be met, as is implied by MDNR’s statement. Empire believes it is  
7           satisfying the law.

8    **Q.    DOES THIS CONCLUDE YOUR REBUTTAL TESTIMONY?**

9    A.    Yes.

