BEFORE THE PUBLIC SERVICE COMMISSION OF THE STATE OF MISSOURI

In the Matter of the 2008 Resource Plan of)	
Kansas City Power & Light Company)	Case No. EE-2008-0034
Pursuant to 4 CSR 240-22)	

APPLICATION FOR WAIVERS CONCERNING KANSAS CITY POWER & LIGHT COMPANY'S AUGUST 2008 INTEGRATED RESOURCE PLAN SUBMISSION

Pursuant to 4 C.S.R. 240-2.060 and -22.080(11), Kansas City Power & Light Company ("KCPL") hereby respectfully submits to the Missouri Public Service Commission ("Commission") an application ("Application") for waivers concerning certain of the Commission's Integrated Resource Plan ("IRP") reporting requirements, as set forth in Chapter 22 of the Commission's regulations. Good cause exists for such waivers. In support of its Application, KCPL offers as follows:

- 1. KCPL is a Missouri corporation with its principal office and place of business at 1201 Walnut, Kansas City, Missouri 64106-2124. KCPL is primarily engaged in the business of generating, transmitting, distributing, and selling electric energy in portions of eastern Kansas and western Missouri. KCPL is an electrical corporation and public utility as defined in Mo. Rev. Stat. § 386.020 (2000). KCPL provided its Certificate of Good Standing in Case No. EF-2002-315. It is incorporated herein by reference.
- 2. KCPL holds Certificates of Convenience and Necessity from the Commission to transact business as an electric public utility in certain areas of the State of Missouri and is principally engaged in the generation, transmission, distribution and sale of electric power and energy. KCPL has no pending action or final unsatisfied judgments or decisions against it from any state or federal agency or court that involve customer service or rates, which has occurred

within three years of the date of this Application, other than those listed in Schedule 1. No annual report or assessment fees are overdue.

3. Pleadings, notices, orders and other correspondence and communications concerning this Application should be addressed to the undersigned counsel and:

Tim M. Rush
Director Regulatory Affairs
Kansas City Power & Light Company
1201 Walnut – 13th Floor
Kansas City, Missouri 64106
Phone: (816) 556-2344

Fax: (816) 556-2110

E-mail: Tim.Rush@kcpl.com

- 4. On July 5, 2006, KCPL submitted its compliance filing with Chapter 22 of the Commission's regulations concerning KCPL's resource planning. The Commission assigned Case No. EO-2007-0008 to that proceeding. KCPL also sought waivers and extensions of time concerning certain filing requirements. On November 15, 2006, Staff submitted its report concerning the adequacy of KCPL's July 5 compliance submission and related application. Staff's report alleged certain deficiencies in KCPL's compliance filing.
- 5. On February 13, 2007, after extensive negotiations, KCPL, Staff, the Office of Public Counsel ("OPC"), and the Missouri Department of Natural Resources ("MDNR") submitted a Stipulation and Agreement that resolved all of the alleged deficiencies in KCPL's July 5 submission. The Commission approved the Stipulation and Agreement by order issued April 12, 2007.
- 6. KCPL must submit its next IRP submission by August 5, 2008. On August 3, 2007, in compliance with the Stipulation and Agreement, KCPL made a good faith effort to request all of the necessary waivers relevant to its August 5, 2008 submission. These waivers were granted by the Commission on September 25, 2007.

- 7. In the Stipulation and Agreement KCPL agreed that in the event it is unable to request waivers at least 12 months prior to the filing, KCPL will provide prompt notice of its determination to the Signatories and file a waiver request with the Commission no later than 6 months prior to its August 5, 2008 submission.
- 8. On January 30, 2008, shortly after the need for additional waivers was identified, KCPL provided email notification to the Signatories of KCPL's intent to file for certain additional waivers. KCPL hereby requests the waivers requested in Schedule 2 concerning supply-side resource analysis (4 CSR 240-22.040) and demand-side resource analysis (4 CSR 240-22.050).
- 9. Good cause exists for the waivers requested herein. While preparing the IRP submission and as the result of discussing issues with Staff, OPC, and MDNR, KCPL identified elements of data or presentations of that data that will not fully comply with the technical requirements of the IRP rules. KCPL believes that the alternative data and presentations it proposes are consistent with the intent of the applicable portions of the IRP rules. The information that KCPL will provide on August 5, 2008 as a result of the waivers sought herein will be more useful to the Commission and other interested parties than the information required under Chapter 22 of the Commission's regulations.
- 10. For the foregoing reasons, KCPL respectfully requests that the Commission waive certain of its IRP requirements, as set forth herein and in Schedule 2, for KCPL's August 5, 2008 submission. Such waivers are consistent with the policy objectives of the Commission's IRP regulations and will result in the submission of data that is more useful to the Commission and other interested parties.

Respectfully submitted,

Curtis D. Blanc (Mo. Bar No. 58052)

Kansas City Power & Light Company 1201 Walnut – 20th Floor

Kansas City, Missouri 64106

Phone: (816) 556-2483

Fax:

(819) 556-2787

Email: Curtis.Blanc@kepl.com

COUNSEL FOR KANSAS CITY POWER & LIGHT COMPANY

Dated: February 5, 2008

The following is a listing of KCPL's pending actions or final unsatisfied judgments or decisions against it from any state or federal agency or court which involve customer service or rates, which action, judgment or decision has occurred within three (3) years of the date of this application:

Zimmerman, Adam v. Kansas City Power & Light Co., MPSC Case No. EC-2008-0195.

IN RE: KANSAS CITY POWER & LIGHT COMPANY'S 2008 UTILITY RESOURCE FILING PURSUANT TO 4 CSR 240, CHAPTER 22

WAIVER REQUESTS RELATED TO: DEMAND-SIDE RESOURCE ANALYSIS 4 CSR 240-22.050

(1) 4 CSR 240-22.050 (2.C.1)

Current Requirement: For each year of the planning horizon and for each avoided cost period, the utility shall calculate the avoided direct running cost per kWh.

Proposed Alternative: Rather than utilizing the avoided direct running cost for valuing total avoided costs associated with DSM, KCPL proposes to utilize the forecasted market price of energy.

Rationale: Customer end-use energy savings will either be available for sale into the wholesale market or will reduce the need to purchase energy from the wholesale market. KCPL believes utilization of energy market pricing is a more accurate value for the avoided energy costs associated with DSM programs.

WAIVER REQUESTS RELATED TO SUPPLY SIDE RESOURCE ANALYSIS 4 CSR 240-22.040

(2) <u>4 CSR 240-22.040 (2)</u>

Current Requirement: For technology pre-screening, the IRP rule indicates:

- 1. "The purpose of this step (pre-screening) is to provide an initial ranking of these options based on their relative annualized utility cost"
- 2. "All costs shall be expressed in nominal dollars"

Proposed Alternative: For pre-screening, KCPL will rank technologies based on projected busbar costs which will be expressed in constant year dollars.

Rationale: Busbar costs are a solid indication of the all-inclusive cost of ownership and production for each alternative technology. This cost provides a clear comparison and direct ranking between technologies. Using the busbar cost for comparison eliminates the need to consider nominal dollar value as all costs can be expressed in annual costs. Therefore applying constant year dollars is appropriate for the busbar cost comparison.

(3) <u>4 CSR 240-22.040 (3) (6) & (7)</u>

Current Requirement: The analysis of supply side resources shall include a thorough analysis of existing and planned interconnected generation resources. The purpose is to ensure that the transmission network is capable of reliably supporting the supply resource options under consideration.

Proposed Alternative: KCPL will include projected transmission upgrade costs on a \$/kW basis for each technology that would interconnect to the transmission system. For prescreening, the applied cost will be the average transmission-related costs associated with Iatan-2 and the West Gardener CT's. In addition, KCPL will develop factors to apply to various technology types. For example, KCPL may apply a factor of 1.5 times the average cost for wind while applying 1.2 times the average cost for CT's and 1.0 for larger base load units. Application of these factors allows for consideration of technology-specific issues such as economies of scale and the known transmission infrastructure issues associated with many wind sites.

For integrated analysis, KCPL will apply a range of potential transmission costs to each technology. Note that some smaller scale technologies might not interconnect to the transmission system, but rather might connect on the customer side of the meter or only connect to the distribution system. Also, for larger scale base load additions, the range of capital and operating costs applied may cover the potential range in costs associated with transmission.

Rationale: The Southwest Power Pool process for providing transmission interconnection costs does not allow a utility to identify costs for a wide range of potential new generating resources. The process requires all utilities to file planned generation additions which are incorporated into an integrated transmission analysis. SPP then provides the expected transmission cost for each project assuming all projects will be installed. At this point utilities may opt-out, effectively changing the projected costs. The process is then repeated, and again utilities may opt-out changing the projected costs yet again. A final evaluation is ultimately performed, but a utility must commit to installing the generating unit at this point in the process.

The overall process simply is not compatible with a 20-year resource planning process as any cost values provided today would be expected to change by the time resources are actually installed over the course of the planning horizon. Additionally, utilities are charged for each evaluation performed during this iterative process. Given the associated high cost and potential inaccuracy of the results, KCPL has chosen the proposed alternative.

(4) 4 CSR 240-22.040 (2) (B) 2 & 4, Probable Environmental Cost

Current Requirement: The utility shall specify at least two (2) levels of mitigation that are more stringent than existing (environmental) requirements.

Proposed Alternative: KCPL will provide a detailed review of current and potential environmental regulations. Based on that review, the cost of complying with more restrictive future regulations will be calculated. Current evaluations indicate that many of the potential restrictions result in an "either-or" condition and do not lend themselves to the required "2-levels of mitigation". Therefore, KCPL may only show 1-level of mitigation in many instances.

Based on current findings, the cost impacts of several potential regulations can be combined. For example, regulations relating to Ozone, PM and CAIR primarily focus on SO2 and NOx (as precursors to Ozone & PM or as the primary issues for acid rain). Increased controls required for all three regulations are therefore anticipated to include the addition of scrubbers for SO2, SCR's for NOx control and baghouses for PM control. These installations are assumed to equal Best Available Control Technology (BACT) over the planning horizon. KCPL assumes in the base case that BACT controls will be required for all existing coal fired units. Therefore, the probable environmental "capital" costs associated with tighter restrictions for all three of these regulations is essentially captured in the base case. The probable environmental "operating" costs are projected to be related to increased usage of limestone, ammonia and other catalysts. It is assumed that these cost increases are captured through the application of a range of allowance prices over the planning horizon.

It should be noted that the capital and operating cost projections for new generating resources includes the cost of BACT emission controls. Therefore, the probable environmental cost for new resources is similarly captured through the application of a range of allowance price forecasts for these three regulations.

Based on the above discussions, a portion of future probable environmental costs will be captured in the base case assumptions and therefore will not be shown as a separate cost evaluation. For potential regulations not captured in base case assumptions, KCPL will document probable environmental costs separately; however, "either-or" applications will not necessarily show "2-levels" of future mitigation.

Rationale: KCPL believes the proposed evaluations accurately capture the probable environmental costs required in the IRP rules and takes into consideration all of the specific approaches contained in those rules. This waiver is being requested to indicate that many of the probable environmental costs will be captured in our base case assumptions and also to indicate that documenting 2-levels of mitigation may not be applicable to all potential regulations.

AFFIDAVIT

State of Missouri)
) ss
County of Jackson)

I, Lois Liechti, having been duly sworn upon my oath, state that I am the Manager, Regulatory Affairs of Kansas City Power & Light Company ("KCPL"), that I am duly authorized to make this affidavit on behalf of KCPL, and that the matters and things stated in the foregoing application and appendices thereto are true and correct to the best of my information, knowledge and belief.

Lois Liechti

Subscribed and sworn before me this 5th day of February 2008.

"NOTARY SEAL"
Nicole A. Wehry, Notary Public
Jackson County, State of Missouri
My Commission Expires 2/4/2011
Commission Number 07391200

Micol A. Werry Notary Public

CERTIFICATE OF SERVICE

I hereby certify that a copy of the foregoing Application was served on all counsel of record either by electronic mail or by first class mail, postage prepaid, on this 5th day of February 2008.

Curtis D. Blanc