# ANDERECK, EVANS, MILNE, PEACE & JOHNSON, L.L.C.

EUGENE E. ANDERECK TERRY M. EVANS ERWIN L. MILNE JACK PEACE CRAIG S. JOHNSON RODRIC A. WIDGER GEORGE M. JOHNSON BEVERLY J. FIGG WILLIAM S. LEWIS VICTOR S. SCOTT COREY K. HERRON MATTHEW M. KROHN ATTORNEYS AT LAW 700 EAST CAPITOL AVENUE COL. DARWIN MARMADUKE HOUSE P.O. BOX 1438 JEFFERSON CITY, MISSOURI 65102-1438 TELEPHONE 573-634-3422 FAX 573-634-7822

November 19, 2003



NOV 1 9 2003

Secretary of the Commission Public Service Commission P.O. Box 360 Jefferson City, Missouri 65102

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# Missouri Public Service Commission

Re: MITG's Brief on the Jurisdiction of the Commission to Regulate Voice Over Internet Protocol Services Case No. LA-2004-0133

Dear Secretary:

Enclosed please find an original and eight (8) copies of the MITG's Brief on the Jurisdiction of the Commission to Regulate Voice Over Internet Protocol Services.

Thank you for seeing this filed.

Singerely. 1cl fool

Bryan Lade

BL:lw

Enclosures

CC: Dan Joyce Mike Dandino John B. Coffman Paul DeFord Trip England Sheldon Stock Larry Dority Rebecca DeCook J. Steve Weber Willian D. Steinmeier David Woodsmall Leo Bub Lisa Creighton Hendricks Mark P. Johnson William B. Wilhelm

Trenton Office 9<sup>th</sup> And Washington Trenton, Missouri 64683 660-359-2244 Fax 660-359-2116 Springfield Office 1111 S. Glenstone P.O. Box 4929 Springfield, Missouri 65808 417-864-6401 Fax 417-864-4967 Princeton Office 207 North Washington Princeton, Missouri 64673 660-748-2244 Fax 660-748-4405 Smithville Office 119 E. Main Street P.O. Box. 654 Smithville, Missouri 64089 816-532-3895 Fax 816-532-3899

LANETTE R. GOOCH

SHAWN BATTAGLER

JUDITH E. KOEHLER

ANDREW J. SPORLEDER

REBECCA L. SELLERS

JASON A. PAULSMEYER

GREGORY C. STOCKARD (1904-1993)

**JOSEPH M. PAGE** 

LISA C. CHASE

BRYAN D. LADE CONNIE J. BURROWS

MARVIN L. SHARP

PHIL HAUCK (1924-1991) PHIL HAUCK (1924-1991)

OF COUNSEL

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# BEFORE THE PUBLIC SERVICE COMMISSION OF THE STATE OF MISSOURI

NOV 1 9 2003

Missouri Public Vice Commiccion

FILED

In the Matter of the Application of ) **Time Warner Cable Information Services** (Missouri), LLC for a Certificate of Service ) Authority to Provide Local and ) Interexchange Voice Service in ì Portions of the State of Missouri and to Classify ) Said Services and the Company as Competitive )

Case No. LA-2004-0133

## MITG'S BRIEF ON THE JURISDICTION OF THE COMMISSION TO REGULATE VOICE OVER INTERNET PROTOCOL SERVICES

COMES NOW the Missouri Independent Telephone Company Group ("MITG"), by and through undersigned counsel, in response to the November 10, 2003 order of the Commission, directing parties to the above captioned case to file "a brief setting forth its position as to whether the Missouri Public Service Commission has jurisdiction to regulate Voice over Internet Protocol [("VoIP")] services," and files the following:

#### Introduction

In its application Time Warner Cable Information Services ("TWCIS) propose to provide intrastate local and interexchange voice service in Missouri. TWCIS there announced its plans to offer voice service targeted to the residential market on a flat rate basis that allows local calling, operator services, directory assistance, white page directory listings, enhanced 911 services, out bound 800 toll-free calling, local number portability, and access to telephone relay services. TWCIS's own description notes that their "customers will be able to call and be called by any other IP voice service subscriber of applicant, and that its IP voice service subscribers will <u>also</u> have access to the "public switched telephone network", and thus will be able to call and be called by all other parties connected to the PSTN." In its description of its operation Time Warner states that it "will deploy a softswitch and two Media Gateway Controllers in Kansas City, Missouri. In addition, [Time Warner] will deploy new Multimedia Terminal Adapters . . . in the homes of customers using the . . . voice services."

The Missouri Public Service Commission does possess jurisdiction over the services proposed to be offered by TWCIS. These services are within the definition of telecommunications services as defined by § 386.020(53) R SMo, pursuant to the legislature's grant of jurisdiction to the commission as stated in § 386.250(2) RSMo.

#### <u>Argument</u>

The Commission has the regulatory jurisdiction over any entity providing telecommunications services within the state of Missouri. The General Assembly stated in § 386.250(2) RSMo. (2000) that this commission's

jurisdiction, supervision, powers and duties . . . shall extend . . . to all telecommunications facilities, telecommunications services and to all telecommunications companies so far as such telecommunications facilities are operated or utilize by a telecommunications company to offer a provide telecommunications service between one-point and another within this state or so far as such telecommunications services are offered or provided by a telecommunications company between one-point and another within this state.

Thus, to the extent that the services TWCIS plans to offer fall within the definition of telecommunications service, they are clearly within the jurisdiction of this Commission.

Section 386.020.53 RSMo. defines "telecommunications service [as] the transmission of information by wire, radio, optical cable, electronic impulses, cr other similar means. As used in this definition "information" means knowledge or intelligence represented by any form of writing, signs, signals, pictures, sounds, or any other symbols."

The services that TWCIS proposes to provide will include the transmission of information, knowledge, or intelligence by electrical impulse or similar means over a cable or

2

wire. There is no dispute that the end result of TWCIS's service will be the transmission of spoken voice between the caller and the called party, which is exactly the same result of plain old telephone service (POTS).

Although Voice over Internet Protocol services are relatively recently developed and implemented technologies, they remain the functional equivalent of POTS, and deserve no different regulatory treatment in the future than does POTS.

The Missouri statutes are technology-neutral. To except from this statute based upon a new technology will start the Commission's jurisdiction down a slippery slope, the bottom of which could easily result in the relinquishment of oversight over many carriers currently subjected to regulation.

It does not matter if the medium is POTS analog voice transmission over copper wires and switches, or if the medium is IP digitized data packets of voice transmitted by computers over cables to and from the internet and/or to and form the traditional telephone network. The result is a voice conversation between the caller and the called party. When this conversation occurs, TWCIS will be providing a telecommunication service under Missouri law.

The MITG is aware of no federal statute which purports to preempt Missouri jurisdiction over the technology TWCIS purports to utilize.

## **Conclusion**

Under current Missouri law, this Commission has jurisdiction over TWCIS as a provider of telecommunications service. The Commission should exert jurisdiction, and investigate and resolve any issue related to VoIP services, and the consideration of TWCIS's certification request, in the most expedient manner possible.

3

ANDERECK, EVANS, MILNE, **PEACE & JOHNSON** 

By:

Craig S. Johnson, MO Bar #28179 Bryan D. Lade, MO Bar #55232 Col. Darwin Marmaduke House 700 East Capitol P.O. Box 1438 Jefferson City, MO 65102 Telephone: 573/634-3422 Facsimile: 573/634-7822 email: CJohnson@aempb.com email: BLade@aempb.com **ATTORNEYS FOR MISSOURI INDEPENDENT TELEPHONE GROUP** 

### **CERTIFICATE OF SERVICE**

The undersigned hereby certifies that a true and correct copy of the foregoing was hand delivered or mailed, U. S. Mail, postage pre-paid, this  $17^{-11}$  day of November 2003, to:

Attorney for the MITG

Dan Joyce Missouri Public Service Commission P.O. Box 360 Jefferson City, Missouri 65102

John B. Coffman Office of the Public Counsel P.O. Box 7800 Jefferson City, Missouri 65102

Paul S. DeFord Lathrop & Gage, L.C. 2345 Grand Boulevard, Suite 2800 Kansas City, MO 64108-2612

W.R. England, III Brian T. McCartney Brydon, Swearengen, & England, PC 312 East Capitol Ave. P.O. Box 456 Jefferson City, MO 65102-0456

Sheldon K. Stock Jason L. Ross Greensfelder, Hemker, & Gale, PC Suite 2000 10 South Broadway St. Louis, MO 63102-1774

James M. Fischer Larry Dority Fischer & Dority, PC Suite 400 101 Madison Ave. Jefferson City, MO 65101

Rebecca B. DeCook Suite 1575 1875 Lawrence St. Denver, CO 80202

J. Steve Weber Suite 216 101 West McCartney Jefferson City, MO 65101

William D. Steinmeier
Mary Ann (Garr) Young
William D. Steinmeier, P.C.
2031 Tower Drive, P.O. Box 104595
Jefferson City, MO 65110-4595

David Woodsmall Corporate Counsel Xspedius Communications 5555 WingHaven Blvd, Suite 300 O'Fallon, MO 63366

Paul G. Lane Leo J. Bub Robert J. Gryzmała Mimi B. MacDonald One SBC Center, Room 3518 St. Louis, Missouri 63101

Lisa Creighton Hendricks 6450 Sprint Parkway, Bldg. 14 Mail Stop: KSOPHN0212-2A253 Oveland Park, KS 66251

Mark P. Johnson Sonnenschein Nath & Rosenthal LLP 4520 Main St., Suite 1100 Kansas City, MO 64111 William B. Wilhelm, Jr. Russell M. Blau Swidler Berlin Shereff Friedman, LLP 3000 K Street, NW, Suite 300 Washington, DC 20007