

# EXHIBIT

Exhibit No.: \_\_\_\_\_

Issue(s): Gas Supply Incentive Plan  
Witness/Type of Exhibit: Busch/Direct  
Sponsoring Party: Public Counsel  
Case No.: GR-2000-512

## DIRECT TESTIMONY

OF

**JAMES A. BUSCH**

Submitted on Behalf of the Office of the Public Counsel

**UNION ELECTRIC COMPANY  
D/B/A AMERENUE**

Case No.: GR-2000-512

Exhibit No. 18  
Date 10-11-00 Case No. GR-2000-512  
Reporter LS

August 8, 2000

**NP**

**BEFORE THE PUBLIC SERVICE COMMISSION  
OF THE STATE OF MISSOURI**

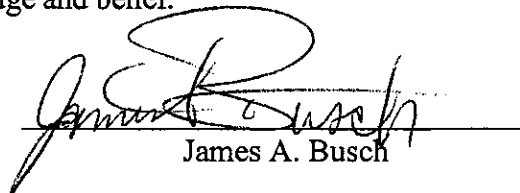
In the matter of Union Electric Company     )  
d/b/a AmerenUE for authority to file     )  
tariffs increasing rates for gas service     )     Case No. GR-2000-512  
provided to customers in the company's     )  
Missouri service area.     )

**AFFIDAVIT OF JAMES A. BUSCH**

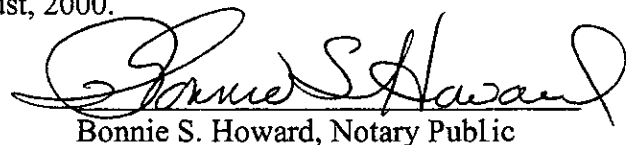
STATE OF MISSOURI     )  
                                      )     ss  
COUNTY OF COLE     )

James A. Busch, of lawful age and being first duly sworn, deposes and states:

1. My name is James A. Busch. I am the Public Utility Economist for the Office of the Public Counsel.
2. Attached hereto and made a part hereof for all purposes is my direct testimony consisting of pages 1 through 20, Schedules JAB-1 through JAB-6.
3. I hereby swear and affirm that my statements contained in the attached testimony are true and correct to the best of my knowledge and belief.

  
James A. Busch

Subscribed and sworn to me this 8th day of August, 2000.

  
Bonnie S. Howard, Notary Public

My Commission expires May 3, 2001.

DIRECT TESTIMONY

Of

JAMES A. BUSCH

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**DIRECT TESTIMONY**  
**OF**  
**JAMES A. BUSCH**  
**CASE NO. GR-2000-512**  
**UNION ELECTRIC COMPANY**  
**d/b/a AmerenUE**

Q. Please state your name and business address.

A. My name is James A. Busch and my business address is P. O. Box 7800, Jefferson City, MO 65102.

Q. By whom are you employed and in what capacity?

A. I am a Public Utility Economist with the Missouri Office of Public Counsel (Public Counsel).

Q. Please describe your educational and professional background.

A. In June 1993, I received a Bachelor of Science degree in Economics from Southern Illinois University at Edwardsville (SIUE), Edwardsville, Illinois. In May 1995, I received a Master of Science degree in Economics, also from SIUE. I am currently a member of the American Economic Association and Omicron Delta Epsilon, an honorary economics society. Prior to joining Public Counsel, I worked just over two years with the Missouri Public Service Commission as a Regulatory Economist in the Procurement Analysis Department and worked one year with the Missouri Department of Economic Development as a Research Analyst. I accepted my current position with Public Counsel in September 1999.

1 Q. Have you previously testified before this Commission?

2 A. Yes. Attached is Schedule JAB-1 which is a list of the cases in which I have filed  
3 testimony before this Commission.

4 Q. What is the purpose of your testimony?

5 A. The purpose of my testimony is to provide Public Counsel's proposed Gas Supply  
6 Incentive Plan (GSIP) for AmerenUE.

7 **INTRODUCTION**

8 Q. When was AmerenUE's GSIP approved?

9 A. AmerenUE initially proposed a GSIP in its last rate case, Case No. GR-97-393.  
10 The Commission approved a unanimous Stipulation and Agreement that included  
11 the current GSIP, effective February 1998.

12 Q. Please describe AmerenUE's current GSIP.

13 A. Currently AmerenUE's GSIP consists of three components. These components  
14 are capacity release, off-system sales, and transportation and storage discounts  
15 (P.S.C. Mo. No. 2 Original Sheet Nos. 29.5 – 29.9 effective 2/18/98). Within  
16 these components, there are different types of mechanisms.

17 Q. What is the mechanism for capacity release?

18 A. The capacity release mechanism works as follows:

19 

<u>Pipeline</u>	<u>Amount</u>	<u>%Sharing (Ratepayers/Company)</u>
-----------------	---------------	--------------------------------------

20 

Panhandle Eastern	<\$250,000	90/10
-------------------	------------	-------

21 

Panhandle Eastern	>\$250,001	70/30
-------------------	------------	-------

22 

Texas Eastern	<\$12,000	90/10
---------------	-----------	-------

23 

Texas Eastern	>\$12,001	70/30
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Natural Gas	<\$1,000	90/10
Natural Gas	>\$1,001	70/30

(P.S.C. Mo. No. 2 Original Sheet Nos. 29.6 and 29.7).

Q. Why are there three separate interstate natural gas pipelines shown, each with its own grid, for the capacity release mechanism?

A. Three distinct pipelines serve AmerenUE's service territories. Panhandle Eastern Pipeline Company (PEPL) serves a majority (approximately 77,000) of the Company's residential consumers, and runs through the middle section of the State and areas near St. Louis. Texas Eastern Pipeline Company (TETCO) serves approximately 17,000 residential customers in Southeast Missouri. Natural Gas Pipeline Company (NGPL) serves nearly 2,000 additional customers in the Southeast Missouri area. Since each one of these interstate pipelines has varying levels of capacity needed to serve the Company's ratepayers, three separate capacity release grids were created.

Q. What is the mechanism for off-system sales?

A. The off-system sales mechanism allows the Company to retain 30% of any off-system sales revenues while the ratepayers recapture 70% (P.S.C Mo. No 2 Original Sheet 29.7 – 29.9).

Q. What is the current mechanism for transportation and storage discounts?

A. The transportation and storage discount grid is 80% ratepayers, 20% Company (P.S.C. Mo. No. 2 Original Sheet No. 29.6).

Q. Does the current mechanism contain a gas procurement incentive?

1 A. No. AmerenUE's current incentive plan does not have a gas procurement  
2 mechanism. AmerenUE proposed a gas procurement mechanism in GR-97-393.  
3 However, during negotiations that ultimately led to the unanimous Stipulation and  
4 Agreement filed in that case, the gas procurement mechanism was omitted from  
5 the final GSIP.

6 Q. Is AmerenUE proposing any modifications to its existing GSIP?

7 A. Yes, AmerenUE is proposing certain modifications to its GSIP. First, AmerenUE  
8 is proposing to add language to the plan's off-system sales component. This  
9 language would allow the Company to make off-system sales to its affiliates.  
10 Second, the Company is proposing to add a gas procurement component to the  
11 incentive plan. Third, AmerenUE is proposing to include language that will grant  
12 it the right to file to end or modify the GSIP if certain factors such as market  
13 conditions, regulations, laws, or operating conditions change. Finally, the last  
14 modification is to extend the term to March 31, 2004.

## 15 GAS PROCURMENT COMPONENT

### 16 INTRODUCTION

17 Q. What is Public Counsel's view concerning the gas procurement component for  
18 incentive plans?

19 A. Public Counsel believes it may be appropriate to allow a gas procurement  
20 component to be included in an incentive plan. However, Public Counsel does  
21 not recommend that Local Distribution Companies (LDCs) should be allowed to  
22 profit from contracts for natural gas supplies that are based on the volatile and  
23 unknown first-of-month or spot market indices as a part of any gas supply  
24 incentive plan. The ultimate prices to be paid by the ratepayers resulting from

1           these types of contracts are determined in the market and are completely outside  
2           of the control of a LDC. Incentive plans should be structured in such a way as to  
3           give the company opportunities to profit from only those aspects of gas  
4           procurement practices that the LDC can control.

5           Q. What conditions need to be met before Public Counsel will recommend adding a  
6           gas procurement incentive mechanism within a GSIP for AmerenUE?

7           A. It is Public Counsel's belief that two factors have to occur before the Company  
8           should be allowed to profit from the procurement of natural gas. First, the price  
9           of gas paid for by the ratepayers should not exceed a reasonably anticipated level  
10          that reflects both historical and anticipated trends and the actual months indexed  
11          price of natural gas. Second, the ability to profit should be conditioned on the  
12          Company entering into contracts that fix or cap the total actual per unit price of  
13          natural gas. Locking in only a component of the total per unit price does not  
14          allow sufficient protection to justify rewarding the Company with excess profit.  
15          Under this type of incentive mechanism, the ratepayers will be benefiting from  
16          the Company's actions and the shareholders will be given the opportunity to profit  
17          by actively lowering natural gas costs to the ratepayers.

18          Q. What types of contracts would be associated with this type of incentive plan?

19          A. The types of contracts that would allow AmerenUE to share in any savings would  
20          include fixed-price contracts and/or options contract. These contracts could be  
21          obtained either through financial intermediaries or directly with suppliers.

22          Q. What are fixed-price contracts?



1 A. Fixed-price contracts can generally take two forms. The first type of fixed-price  
2 contract is one directly between a buyer and supplier. This contract stipulates that  
3 the buyer will purchase a fixed amount of natural gas for a fixed price at some  
4 future date. A second type of fixed-price contract is a futures contract. A futures  
5 contract is generally traded in a financial market, such as the New York  
6 Mercantile Exchange (NYMEX). A futures contract works in basically the same  
7 way as a fixed-price contract between a buyer and a seller, except that the buyer  
8 does not usually take physical delivery of the natural gas. A futures contract is a  
9 financial arrangement with the financial gain or loss used to offset the physical  
10 purchase.

11 Q. Can you provide an example of how a futures contract works?

12 A. Yes. A purchaser of natural gas wishes to fix the price of natural gas it wants to  
13 pay for this upcoming winter. The purchaser goes to a financial market in the  
14 summer and purchases a futures contract. Let's assume that the price of the  
15 contract is \$3.00 per MMBtu, and the contract is for 10,000 MMBtus. As the  
16 contract's expiration date approaches, the purchaser liquidates its position by  
17 selling the contract. A gain or loss is recorded depending upon the current price  
18 of that futures contract. For this example, let's assume the current price is now  
19 \$3.50 per MMBtu. Upon completion of this second transaction, the purchaser has  
20 made a financial profit of \$5,000 ( $\$0.50 * 10,000$  MMBtus). The purchaser still  
21 needs to purchase the gas. It goes to its supplier and pays \$35,000 for its 10,000  
22 MMBtus it needs ( $\$3.50$  per MMBtu  $* 10,000$  MMBtus). However, the purchaser  
23 has already made \$5,000 in its financial transaction. Therefore, the actual price of

1 natural gas it pays is \$30,000 (\$35,000 - \$5,000). Even though the current price  
2 of natural gas is \$3.50 per MMBtu, by purchasing a futures contract, the  
3 purchaser was able to lock its price in at a lower rate.

4 This scenario can also work in reverse. If the current price of natural gas in the  
5 above example had fallen to \$2.50 per MMBtu, the purchaser would have paid  
6 \$5,000 more than if it had not purchased a futures contract. This is the risk  
7 involved in purchasing futures, or fixed-price contracts.

8 Q. What is an options contract?

9 A. An option contract gives the purchaser the right but not the obligation to purchase  
10 natural gas at a given price on a future date. The purchaser is granted this right by  
11 paying a premium to the seller.

12 Q. Can you describe how an options contract works?

13 A. Yes. A purchaser wants to cap the price for which it is willing to pay for natural  
14 gas. The purchaser does not want to utilize a futures contract because if prices  
15 fall, it will have to pay the higher price associated with the futures contract.  
16 Therefore, the purchaser decides to purchase a call option. A call option is  
17 obtained by paying a premium for the option contract. With this call option, the  
18 purchaser in effect establishes a cap it will ultimately pay for natural gas. Let's  
19 assume that a call option is purchased for \$.10 per MMBtu to cap the future price  
20 at \$4.00. This means that if the price of natural gas is above \$4.00 as the call  
21 option reaches its expiration date, the purchaser will exercise its option and only  
22 pay \$4.00 per MMBtu. However, if the price does not rise above \$4.00, the

1 option will be allowed to expire without the purchaser exercising its option. In  
2 effect, the purchaser is buying insurance against a potential increase in prices.

3 **PUBLIC COUNSEL'S RECOMMENDATION**

4 Q. What is Public Counsel's recommendation concerning the gas procurement  
5 incentive component of the GSIP for AmerenUE?

6 A. A benchmark price should be established by calculating a four-year average that  
7 includes the three most recent year's actual first-of-month indices and the  
8 NYMEX near term 12-month strip futures prices as adjusted for any basis  
9 differential. Next, the Company will determine whether or not it wishes to pursue  
10 the acquisition of fixed-price or option contracts. If the Company utilizes these  
11 types of contracts, it will have the opportunity to profit from the procurement of  
12 natural gas supplies for its ratepayers. The Company would receive profits if it  
13 acquires natural gas at a price that is below both: (1) the established monthly  
14 benchmarks; and, (2) the current month's actual first-of-month index price. The  
15 establishment of the benchmark will be described below. If these conditions are  
16 met, the shareholders will receive 50% of the amount between the contract price  
17 and either the lower of the actual first-of-month index price or the benchmark  
18 price for that month.

19 Q. Would this procurement incentive component be established Company-wide or  
20 would the price of natural gas be calculated on each pipeline?

21 A. Since AmerenUE's natural gas supplies come from different supply basins  
22 through three different pipelines, there should be three separate benchmark prices  
23 established, one for each pipeline.

24 Q. Why does Public Counsel propose using a four-year average?

1       A. Public Counsel is recommending a four-year average because we believe it  
2       balances considerations of what the ratepayers have previously paid for natural  
3       gas and potential future price levels. These benefits are also enhanced by  
4       averaging actual first-of-month index prices utilized by the Company with the  
5       then current future expectations of natural gas prices.

6       Q. Under Public Counsel's proposal, how would the benchmark prices be established  
7       for each month on each pipeline?

8       A. Public Counsel recommends the benchmark prices for each month on each  
9       pipeline would be established as the average of the most recent three-year  
10      historical index prices with the NYMEX 12-month futures strip price for that  
11      month, adjusted for any basis differential between the NYMEX and each  
12      pipelines supply basins. The benchmark prices would be established based on the  
13      month preceding the effective date of this plan. For example, if the effective date  
14      of this plan is April 1, 2001, the most recent three years of index prices would be  
15      April 1998 – March 2001. The NYMEX futures 12-month strip would be April  
16      2001 – March 2002. These prices would then establish the monthly benchmarks  
17      to be utilized in determining the Company's profit opportunities.

18      Q. Please give an example of how the benchmark prices would be determined.

19      A. Attached to my direct testimony is schedule JAB – 2 that illustrates how the  
20      historical prices and NYMEX futures prices are combined to establish each  
21      months benchmark price. The most recent three years, September 1997 – August  
22      2000, plus the current 12 month NYMEX futures strip prices, basis adjusted, were

1 combined to determine what the monthly benchmark prices would be if the plan  
2 was to be put into effect in September 2000.

3 Q. What historical prices are used for each pipeline?

4 A. In order to develop a single recommended benchmark for each pipeline for each  
5 month, I reviewed the actual first-of-month index prices from Inside FERC Gas  
6 Market Report and the benchmark weightings proposed in the Company tariffs.  
7 Based on this review, Public Counsel recommends using the Company's proposed  
8 weighting system, excluding the Gas Daily based contract for each of the pipeline.  
9 Attached to my direct testimony are the proposed tariff sheets that include these  
10 weights.

11 Q. What is basis differential?

12 A. Basis differential is the difference between the price of gas at two separate  
13 locations. In this case, the basis differential is the difference between the price at  
14 the Henry Hub (where the NYMEX is priced), and the price on AmerenUE's  
15 pipelines. To compensate for any basis differential between the NYMEX price  
16 and the indices developed for AmerenUE, the NYMEX strip will be adjusted.  
17 The basis differential will be determined by looking at NYMEX settlement data  
18 for the past three years and the weighted pipeline indices.

19 Q. Would the benchmark price levels be established for the entire length of the  
20 program, or would the benchmark prices be re-established every year?

21 A. Due to the constantly changing natural gas market, the benchmark price levels for  
22 each month would be re-established each year consistent with the method

1 described above. Annually updating the benchmark prices accommodates market  
2 change on an ongoing basis.

3 Q. Please provide examples of how this mechanism would work?

4 A. Attached to my direct testimony is schedule JAB-4 that illustrates different  
5 scenarios that show how the Company's procurement activity would be treated  
6 under the gas procurement incentive phase of the GSIP.

7 **PUBLIC COUNSEL'S ALTERNATIVE RECOMMENDATION**

8 Q. What is Public Counsel's recommendation if the Commission decides that  
9 AmerenUE's framework for a gas procurement component to its gas supply  
10 incentive plan should be used?

11 A. If the Commission decides in favor of the Company's framework, Public Counsel  
12 recommends that it be modified as follows. As proposed, the Company would  
13 receive half of any amount of cost reductions, down to 94% of its established  
14 benchmark. This limits the Company's incentive to acquire natural gas below  
15 94% of what the consumers would pay if based on the benchmark. To combat  
16 this lack of incentive to get lower prices, Public Counsel recommends that the  
17 Company's ability to profit be established in a modified grid form.

18 Q. Please explain Public Counsel's grid proposal.

19 A. Schedule JAB-5 depicts the grid. Essentially, it works as follows: if actual costs  
20 fall below, but within 90% of the benchmark the difference will be split 90/10  
21 customers/Company; if actual costs fall between 80 – 90%, the difference will be  
22 split 80/20. The 10% incremental shift will continue until the split reaches 50/50  
23 between the ratepayers and the Company. This grid gives the Company the  
24 incentive to try and get the lowest possible prices in order to maximize its profit

1 opportunities. If the Company procures its natural gas at levels greater than the  
2 benchmark, the proposed grid would simply be reversed.

3 Q. Why is Public Counsel modifying the grid for the procurement component?

4 A. The reason that Public Counsel is modifying the grid is twofold. First, Public  
5 Counsel is trying to give the Company greater incentives to acquire as low a  
6 natural gas price as possible. Second, if prices in the near future, for instance the  
7 next three years, are to remain at current levels, the Company could potentially  
8 earn millions of dollars in excess profits by acquiring natural gas at or near all-  
9 time high levels just because the incentive is structured to reward the Company in  
10 a manner that is based upon an index price that floats with the market.  
11 Unmodified, such a system would reward shareholders for procuring natural gas  
12 at all-time high levels. Such a result would be the antithesis of the incentive  
13 program. Public Counsel's modified approach would reduce the chances of the  
14 Company receiving excess profits while ratepayers pay for natural gas at or near  
15 all-time highs. Public Counsel's proposed modifications gives AmerenUE a  
16 greater incentive to procure natural gas at levels that may actually provide real  
17 savings to the ratepayers.

## 18 OFF-SYSTEM SALES AND CAPACITY RELEASE

### 19 INTRODUCTION

20 Q. What is capacity release?

21 A. Capacity release allows owners of capacity on an interstate pipeline the  
22 opportunity to release any extra or unutilized capacity into the open market and  
23 receive revenues to help offset the pipeline reservation charges. This feature was

1           created by the Federal Energy Regulatory Commission (FERC) in FERC Order  
2           No. 636.

3           Q.   What is pipeline capacity?

4           A.   Pipeline capacity is the amount of "space" that a LDC or other user purchases  
5           from a pipeline company to insure it has the ability to transport natural gas from  
6           the well-head where it is purchased to the city-gate, where the LDC then utilizes  
7           its own pipes to transport the natural gas the rest of the way to its customers.

8           Q.   Has the Company been active in releasing capacity?

9           A.   Yes.   The Company has been releasing capacity since 1994 on two of its  
10          pipelines. The third pipeline has had only one minor capacity release transaction.  
11          (AmerenUE responses to Public Counsel Data Request No. 3500 and Staff Data  
12          Request No. 5004).

13          Q.   What are off-system sales?

14          A.   Off-system sales are defined by AmerenUE as any Company sale of natural gas,  
15          or natural gas bundled with pipeline transportation, made to parties other than the  
16          Company's transportation customers or its agents (P.S.C. Mo. No. 2 Original  
17          Sheet No. 29.7 effective 2/18/98).

18          Q.   Has AmerenUE been active in off-system sales?

19          A.   The Company has not been very active in off-system sales. According to the  
20          response to Public Counsel Data Request No. 3503, the Company has made only  
21          one off-system sale since March 1998.

22          Q.   What is Public Counsel's opinion regarding off-system sales and capacity release?



1 A. Public Counsel believes that these two mechanisms are deeply intertwined. If a  
2 company releases all of its capacity, it will not be able to make any bundled off-  
3 system sales. If a company makes off-system sales, it will potentially have less  
4 capacity available to release, if any at all. Therefore, these two components need  
5 to be treated in a similar fashion. If not, a company will have the incentive to do  
6 one or the other to create greater profits for itself, potentially at the expense of  
7 ratepayer relief. Due to this interrelationship between these two features and the  
8 potential for unbalanced incentives Public Counsel recommends that the capacity  
9 release and off-system sales components be combined.

10 **PUBLIC COUNSEL'S RECOMMENDATION**

11 Q. What is Public Counsel's recommendation for AmerenUE's incentive plan  
12 regarding off-system sales and capacity release?

13 A. Public Counsel recommends that capacity release and off-system sales should be  
14 combined into one component. With this combination, the Company should then  
15 be required to reach a baseline amount of capacity release and off-system sales  
16 before it is allowed to profit from these additional revenues. This baseline  
17 amount should be \*\* \_\_\_\_\_ \*\* of combined capacity release revenues and off-  
18 system sales profits.

19 Q. Why should the Company be required to reach a certain baseline level of these  
20 two components before it is allowed to profit from this mechanism?

21 A. For any given month, the Company has contracts with pipelines that allow it to  
22 transport a certain amount of natural gas through its pipes. In order to be prepared  
23 to meet any peak demand levels, there inherently will be extra capacity available  
24 to be either released or bundled with natural gas to be sold as an off-system sale.

1           Therefore, a certain amount of revenues from both of these mechanisms can and  
2           should be expected.

3           Q.   How did Public Counsel determine the base level of capacity release and off-  
4           system sales revenues?

5           A.   Historically, AmerenUE has averaged roughly \*\* \_\_\_\_\_ \*\* in capacity release  
6           revenues. Off-system sales have been virtually non-existent for this Company,  
7           but it is proposing to allow off-system sales to its affiliates in the future. With the  
8           anticipation that off-system sales will be added to AmerenUE's incentive  
9           structure, \*\* \_\_\_\_\_ \*\* should be reached before the Company is allowed to  
10          profit from capacity release and off-system sales. Once that level is reached, the  
11          Company will be allowed to profit by retaining 30% of the revenue derived from  
12          capacity release and off-system sales.

13          Q.   How many years were used to determine the yearly average of capacity release  
14          revenues?

15          A.   The capacity release revenues for the past six-years commencing in April of 1994  
16          were used to calculate the yearly average. These yearly amounts are shown on  
17          schedule JAB-6 attached to my direct testimony.

18          Q.   Does this recommendation differ from Public Counsel's recommendation in  
19          Laclede Gas Company's GSIP proceeding Case No. GT-99-303?

20          A.   Yes, Public Counsel has modified its recommendation from the Laclede GSIP  
21          proceeding.

22          Q.   Why?

1 A. In Laclede's case Public Counsel recommended that both off-system sales and  
2 capacity release revenues be dealt with in a base rate proceeding by imputing a  
3 normalized level of revenues into the cost of service. The Commission approved  
4 moving off-system sales revenues to a base rate case, but chose to allow capacity  
5 release revenues to remain in the GSIP (Report and Order, GT-99-303, pg. 16,  
6 September 21, 1999). By not placing both components in the same mechanism,  
7 the Company is given an incentive to focus on the component that would lead to  
8 its greatest profit opportunities.

9 Also, there is no historical evidence to determine the amount of off-system sales  
10 AmerenUE could potentially make. Therefore, keeping these components in the  
11 incentive plan is the better alternative in this proceeding.

## 12 TRANSPORTATION AND STORAGE DISCOUNTS

### 13 INTRODUCTION

14 Q. What are transportation and storage discounts?

15 A. Discounts are generally any reductions from the approved rates to the actual price  
16 paid for transportation or storage services.

17 Q. Has AmerenUE obtained transportation or storage discounts during the initial  
18 GSIP?

19 A. Yes it has.

20 Q. Did AmerenUE have transportation or storage discounts prior to the inception of  
21 the original GSIP?

22 A. Yes it did.

## 23 PUBLIC COUNSEL'S RECOMMENDATION

1 Q. What is Public Counsel's recommendation regarding transportation and storage  
2 discounts?

3 A. Public Counsel's recommendation is that the Company should and has received  
4 transportation and storage discounts for its natural gas to serve its customers.  
5 Therefore, there should not be an extra incentive for the Company.

6 Q. Why should the Company not be allowed to earn extra profits for getting  
7 transportation or storage discounts?

8 A. The Company has the responsibility and obligation to get the lowest possible  
9 price possible for its captive customers. If the Company has the ability to receive  
10 discounts, the ratepayers should be the beneficiaries of those efforts.

11 **PUBLIC COUNSEL'S ALTERNATIVE RECOMMENDATION**

12 Q. What if the Commission determines that the Company should be allowed to share  
13 in some of the discounts it has obtained for its ratepayers?

14 A. If the Commission decides that the Company deserves extra profit for receiving  
15 these discounts, a baseline amount should be achieved before allowing the  
16 Company an additional profit opportunity. In less than two years, the Company  
17 has been awarded over \*\* \_\_\_\_\_ \*\* in transportation and storage discounts.  
18 Public Counsel recommends a baseline of \*\* \_\_\_\_\_ \*\* in discounts. Once that  
19 level is reached, then the Company should be allowed to profit by retaining 20%  
20 of any discounts and the ratepayers receiving 80%.

21 **MISCELLANEOUS ISSUES**

22 Q. Does Public Counsel have any other recommendations?

23 A. Yes, AmerenUE should be required to submit quarterly monitoring reports to the  
24 Commission detailing any and all activity that the Company has been involved

1 with in regard to any natural gas procurement activities relating to the incentive  
2 plan, capacity release and off-system sales, and transportation and storage  
3 discounts. These reports are common for the utilities that have incentive plans  
4 and are necessary for the parties to properly review the plan to determine the  
5 appropriate course of action upon the expiration of the experiment.

6 Q. How long should this program last?

7 A. This incentive plan should be approved for no more than a three-year period.

8 Q. Should there be a market out provision?

9 A. Yes, there should be a market out provision. Each party to this incentive plan  
10 should have the opportunity to review the program on a yearly basis and have the  
11 opportunity to move for its end prior to the existing expiration date if conditions  
12 change.

### 13 SUMMARY

14 Q. Please summarize your direct testimony.

15 A. My direct testimony discusses Public Counsel's position regarding a gas supply  
16 incentive plan for AmerenUE and offers recommendations for certain  
17 modifications if the Commission decides to use the Company's proposed  
18 framework. A gas procurement incentive should be established only if it gives the  
19 Company the incentive to lock in prices within a reasonably expected level that  
20 reflects both historical and anticipated trends. Off-system sales and capacity  
21 release revenues need to be combined in order to keep the Company from having  
22 a distorted incentive to do one over the other. Further, before the Company  
23 should be allowed to profit from revenues in these two components, a combined

1 baseline amount of \*\*\_\_\_\_\_\*\* should be achieved. Once this baseline  
2 amount is reached, the Company would be given the opportunity to keep 30% of  
3 recovered relief as extra profits. Transportation and storage discounts should be  
4 an activity that the Company is constantly pursuing to try and obtain the lowest  
5 possible price for its consumers. Therefore, AmerenUE should not be allowed  
6 profits from this activity.

7 Q. What is Public Counsel's recommendations regarding the incentive plan if its  
8 approach is not used?

9 A. Public Counsel's recommends these modifications in case the Commission  
10 decides to utilize the Company's framework. Regarding gas procurement, the  
11 sharing mechanism should be altered to give the Company a greater incentive to  
12 procure lower prices of gas for the consumers. This new grid is shown as  
13 schedule JAB-5 to my direct testimony. If transportation and storage discounts  
14 are to be included in the incentive plan, a baseline amount of \*\*\_\_\_\_\_\*\*  
15 should be reached by the Company before it can earn profits from this activity.  
16 Once the baseline level is reached, the Company's profit potential should be 20%  
17 of the discount obtained.

18 Q. What are Public Counsel's recommendations regarding other issues relating to the  
19 gas supply incentive plan?

20 A. Public Counsel recommends that AmerenUE be required to submit quarterly  
21 monitoring reports to the Commission to allow interested parties the opportunity  
22 to follow the plan as it progresses. Also, Public Counsel recommends that all  
23 parties have the opportunity to review the plan yearly and move to eliminate it if

1           conditions have changed sufficiently to warrant such action. Finally, Public  
2           Counsel recommends that this extension should not be continued for longer than  
3           three-years.

4       Q. Does this conclude your testimony?

5       A. Yes it does.

**Cases of Filed Testimony  
James A. Busch**

<u>Company</u>	<u>Case No.</u>
Union Electric Company	GR-97-393
Missouri Gas Energy	GR-98-140
Laclede Gas Company	GO-98-484
Laclede Gas Company	GR-98-374
St. Joseph Light & Power	GR-99-246
Laclede Gas Company	GT-99-303
Laclede Gas Company	GR-99-315
Fiber Four Corporation	TA-2000-23; et al.
Missouri American Water Company	WR-2000-281/SR-2000-282



# DEVELOPMENT OF BENCHMARK PRICE

Union Electric Company d/b/a AmerenUE

Case No. GR-2000-512

## PEPL

	97 - 98	98 - 99	99 - 00	NYMEX - Basis	Monthly Benchmark	NYMEX 8/4/00	Basis
Sept	2.42	1.56	2.77	\$ 4.135	\$ 2.721	\$ 4.250	PEPL
Oct	3.01	1.90	2.43	\$ 4.137	\$ 2.869	\$ 4.252	\$ (0.115)
Nov	3.16	1.95	2.94	\$ 4.227	\$ 3.069	\$ 4.342	
Dec	2.35	2.06	2.06	\$ 4.327	\$ 2.699	\$ 4.442	TETCO
Jan	2.15	1.78	2.26	\$ 4.317	\$ 2.627	\$ 4.432	\$ (0.091)
Feb	1.93	1.76	2.50	\$ 4.112	\$ 2.576	\$ 4.227	
Mar	2.15	1.58	2.48	\$ 3.907	\$ 2.529	\$ 4.022	NGPL
Apr	2.19	1.76	2.79	\$ 3.727	\$ 2.617	\$ 3.842	\$ (0.120)
May	2.18	2.22	2.94	\$ 3.664	\$ 2.751	\$ 3.779	
Jun	1.94	2.12	4.21	\$ 3.649	\$ 2.980	\$ 3.764	
Jul	2.27	2.17	4.20	\$ 3.629	\$ 3.067	\$ 3.744	
Aug	1.84	2.51	3.70	\$ 3.630	\$ 2.920	\$ 3.745	

## TETCO

	97 - 98	98 - 99	99 - 00	NYMEX - Basis	Monthly Benchmark
Sept	2.46	1.54	2.80	\$ 4.159	\$ 2.739
Oct	2.99	1.96	2.44	\$ 4.161	\$ 2.887
Nov	3.19	1.93	2.96	\$ 4.251	\$ 3.083
Dec	2.41	2.04	2.05	\$ 4.351	\$ 2.713
Jan	2.18	1.70	2.28	\$ 4.341	\$ 2.627
Feb	1.94	1.75	2.55	\$ 4.136	\$ 2.594
Mar	2.17	1.57	2.54	\$ 3.931	\$ 2.553
Apr	2.23	1.83	2.81	\$ 3.751	\$ 2.656
May	2.21	2.30	3.01	\$ 3.688	\$ 2.802
Jun	1.96	2.16	4.29	\$ 3.673	\$ 3.020
Jul	2.29	2.21	4.26	\$ 3.653	\$ 3.103
Aug	1.87	2.54	3.72	\$ 3.654	\$ 2.945

## NGPL

	97 - 98	98 - 99	99 - 00	NYMEX - Basis	Monthly Benchmark
Sept	2.42	1.56	2.78	\$ 4.130	\$ 2.723
Oct	3.02	1.91	2.43	\$ 4.132	\$ 2.873
Nov	3.13	1.95	2.94	\$ 4.222	\$ 3.061
Dec	2.33	2.05	2.05	\$ 4.322	\$ 2.687
Jan	2.14	1.74	2.23	\$ 4.312	\$ 2.606
Feb	1.93	1.73	2.48	\$ 4.107	\$ 2.562
Mar	2.16	1.55	2.48	\$ 3.902	\$ 2.522
Apr	2.20	1.75	2.78	\$ 3.722	\$ 2.613
May	2.18	2.23	2.95	\$ 3.659	\$ 2.755
Jun	1.95	2.13	4.21	\$ 3.644	\$ 2.983
Jul	2.28	2.18	4.20	\$ 3.624	\$ 3.071
Aug	1.85	2.51	3.69	\$ 3.625	\$ 2.919

Source: Price levels - Inside FERC

# UNION ELECTRIC COMPANY GAS SERVICE

Applying to MISSOURI SERVICE AREA

## RIDER A

### PURCHASED GAS ADJUSTMENT CLAUSE

The average demand cost per MMBtu for each supply region, which shall be determined annually through the issuance of a Request For Proposal ("RFP") prior to the start of each ACA year, shall be the weighted average demand cost per MMBtu of all the proposals received by the Company, pursuant to the RFP, for each type of supply contract within each supply region, exclusive of the volumes associated with the highest-priced 10% of all volumes for such type of contract and supply region.

4. The commodity cost benchmark component for all Other Supplies shall be computed by multiplying total natural gas volumes purchased for on-system requirements, exclusive of any volumes purchased by the Company on a "long-term" firm fixed price ("Long-term Firm Fixed Price") basis, by the Weighted Average Spot Cost of Gas ("WACOG"). The WACOG shall be developed by using "Inside FERC Gas Market Report" or "Gas Daily" (where specified) first-of-the-month indices and weighting the respective indices by service area as follows:

For the Panhandle Eastern service area:

96% Panhandle Eastern Pipe Line Co.-Texas, Oklahoma  
(mainline)

4% Average of Monthly Contract Index as reported in "Gas Daily" for ANR ML7 (entire zone) and Mich.-MichCon

For the Texas Eastern service area:

23% Texas Eastern Trans. Corp. - South Texas zone

26% Texas Eastern Trans. Corp. - East Texas zone

20% Texas Eastern Trans. Corp. - West Louisiana zone

26% Texas Eastern Trans. Corp. - East Louisiana zone

5% Texas Eastern Trans. Corp. - M-1 (Kosi) Monthly  
Contract Index as reported in "Gas Daily"

DATE OF ISSUE February 18, 2000

DATE EFFECTIVE April 2, 2000

ISSUED BY C. W. Mueller President & CEO St. Louis, Missouri  
Name of Officer Title

# UNION ELECTRIC COMPANY GAS SERVICE

Applying to MISSOURI SERVICE AREA

## RIDER A

### PURCHASED GAS ADJUSTMENT CLAUSE

For the Natural Gas Pipeline service area:

- 21% Natural Gas Pipeline Co. of America - TexOk zone
- 75% Natural Gas Pipeline Co. of America - Mid-continent zone
- 4% Natural Gas Pipeline Co. of America - Iowa-Ill.  
Receipt Monthly Contract Index as reported in "Gas Daily"

5. A cumulative benchmark cost of gas shall be computed by summing the benchmark cost of gas for all months of the year or portion thereof.
6. At the end of each ACA year, the Company shall compare the cumulative benchmark cost of gas defined above to actual cumulative costs for the Company's on-system requirements, excluding the commodity cost of "Long-term Firm Fixed Price" supplies.
  - a. If the Company's cumulative actual cost is greater than the cumulative benchmark cost of gas but less than or equal to 104% of such cumulative benchmark cost of gas, the IA Account is not affected and such actual costs are deemed to be prudent.
  - b. If the Company's cumulative actual cost of gas is greater than 104% of the cumulative benchmark cost of gas but less than or equal to 110% of such cumulative benchmark cost of gas, the IA Account is credited and the IR Account is debited with 50% of the difference between such cumulative actual cost of gas and 104% of the benchmark cost of gas and such actual costs are deemed to be prudent.
  - c. If the Company's cumulative actual cost is greater than 110% of the cumulative benchmark cost of gas; the IA Account is credited and the IR Account is debited with 50% of the maximum difference computed in b. above and those costs in excess of 110% of the benchmark cost of gas shall be subject to a prudence review.

DATE OF ISSUE February 18, 2000

DATE EFFECTIVE April 2, 2000

ISSUED BY C. W. Mueller  
Name of Officer

President & CEO  
Title

St. Louis, Missouri

# **PUBLIC COUNSEL'S PROPOSED GAS PROCUREMENT INCENTIVE SCENARIOS**

Union Electric Company d/b/a Ameren UE

Case No. GR-2000-512

## **Scenario 1 - Fixed price below benchmark and F-O-M**

Benchmark Level \$2.50

Futures Contract Price \$2.25

Actual F-O-M Index Price \$2.45

Cost Reduction -  $\$2.45 - \$2.25 = \$0.20$

Company's Profit = 10% of first \$.10, 20% second \$.10  
=  $\$.01 + \$.02$   
=  $\$.03$  per MMBtu

## **Scenario 2 - No Futures contracts purchased**

Benchmark Level \$2.50

Futures Contract Price \$0

No potential profit for Company.

## **Scenario 3 - Futures below benchmark, above F-O-M**

Benchmark Level \$2.50

Futures Contract Price \$2.25

Actual F-O-M Index Price \$2.00

No cost reductions, actual price less than futures contract price.

## **Scenario 4 - Futures below benchmark, F-O-M above benchmark**

Benchmark Level \$2.50

Futures Contract Price \$2.25

Actual F-O-M Index Price \$3.00

Cost Reduction =  $\$2.50 - \$2.25 = \$0.25$

Company Profit = 10% of first \$.10, 20% of next \$.10, 30% of last \$.05  
=  $\$.01 + \$.02 + \$.015$   
=  $\$.045$  per MMBtu

## **MODIFIED SHARING MECHANISM**

Union Electric Company d/b/a AmerenUE  
Case No. GR-2000-512

### **Sharing Grid for Prices below benchmark**

<u>Actual Price of Gas</u>	<u>Sharing Component Ratepayers/Company</u>
90% - Benchmark*	90/10
80 - 90%	80/20
70 - 80%	70/30
60 - 70%	60/40
50 - 60%	50/50
Below 50%	Ratepayers receive 100%

### **Sharing grid for prices above benchmark**

<u>Actual Price of Gas</u>	<u>Sharing Component Ratepayers/Company</u>
Benchmark* - 110%	90/10
110% - 120%	80/20
120 - 130%	70/30
130 - 140%	60/40
140 - 150%	50/50
Above 150%	Company responsible 100%

\*Benchmark as established by AmerenUE's approved tariffs

**THIS PAGE IS HC IN ITS  
ENTIRIETY**