

Exhibit No.:
Issue: RTO
Witness: James W. Okenfuss
Type of Exhibit: Direct Testimony
Sponsoring Parties: Kansas City Power & Light Company and
KCP&L Greater Missouri Operations Company
Case Nos.: EO-2012-0135
EO-2012-0136
Date Testimony Prepared: October 5, 2012

MISSOURI PUBLIC SERVICE COMMISSION

CASE NOS.: EO-2012-0135 and EO-2012-0136

DIRECT TESTIMONY

OF

JAMES W. OKENFUSS

ON BEHALF OF

KANSAS CITY POWER & LIGHT COMPANY

AND

KCP&L GREATER MISSOURI OPERATIONS COMPANY

**Kansas City, Missouri
October 2012**

DIRECT TESTIMONY

OF

JAMES W. OKENFUSS

Case Nos. EO-2012-0135 and Case No. EO-2012-0136

1 **Q: Please state your name and business address.**

2 A: My name is James W. Okenfuss. My business address is 1200 Main St., Kansas
3 City, Missouri 64105.

4 **Q: By whom and in what capacity are you employed?**

5 A: I am employed by Kansas City Power & Light Company (“KCP&L”) as
6 Manager, Fundamental Analysis for the Energy Resource Management
7 Department.

8 **Q: On whose behalf are you testifying?**

9 A: I am testifying on behalf of KCP&L and KCP&L Greater Missouri Operations
10 Company (“GMO”) for St. Joseph Light & Power (“L&P”) and Missouri Public
11 Service (“MPS”) territories, (collectively referred to as the “Company”).

12 **Q: What are your responsibilities?**

13 A: My responsibilities include managing the long-term economic analyses for the
14 Company, including the development of long-term market price forecasts and
15 production cost estimates, which are used to evaluate alternative decisions the
16 Company faces. The large simulation models used to produce these forecasts and
17 estimates are maintained and operated under my guidance and supervision. These
18 forecasts and estimates have many uses in the Company including Integrated
19 Resource Planning, Fuel and Interchange Budgeting and Cost-of-Service

1 estimates in rate cases.

2 **Q: Please describe your education, experience and employment history.**

3 A: I have earned a Bachelor of Science Degree in Electrical Engineering from the
4 University of Missouri – Columbia, a Master of Business Administration Degree
5 from Rockhurst University, and a Master of Arts Degree in Economics from the
6 University of Missouri – Kansas City.

7 I have 23 years of experience in the electric energy industry, specifically
8 in the marketing, engineering and resource planning areas. I am a licensed
9 Professional Engineer in the State of Missouri. For ten years, I have also been an
10 Adjunct Professor of Economics with Avila University’s MBA program, where I
11 have taught courses in Statistics, Quantitative Analysis and Managerial
12 Economics.

13 My employment history began in 1988 as the Marketing Engineer and the
14 Sibley Station Results Engineer for MPS. For several years, I worked as a
15 consultant. I designed, constructed and upgraded domestic and international
16 power generation plants for Black and Veatch, LWG Consulting, and Shafer,
17 Kline and Warren. Returning to Aquila (formerly MPS), I worked in the
18 Fundamental Analysis Department of the Merchant Group and then transitioned
19 to Resource Planning at Aquila Networks. I then worked with FirstEnergy in
20 Akron, Ohio as Manager of Market Analytics. After two years, I returned to
21 Kansas City and joined KCP&L in my current role.

1 **Q: Have you previously testified in a proceeding at the Missouri Public Service**
2 **Commission (“MPSC” or the “Commission”) or before any other utility**
3 **regulatory agency?**

4 A: Yes. I have submitted written Rebuttal Testimony for Aquila Networks in Case
5 No. ER-2004-0034 on the issue of fuel prices used in cost simulations. Also, I
6 have provided oral testimony in Case No. EC-2011-0250 on behalf of GMO in
7 support of its 2009 IRP filed in Case No. EE-2009-0237.

8 **Q: What is the purpose of your testimony?**

9 A: The purpose of my testimony is to discuss the analyses performed by the
10 Company for these cases. The Company produced two analyses as part of the
11 overall filing. The first analysis estimated the costs and benefits of participation
12 in the SPP Energy Imbalance Service (“EIS”) market. The second analysis
13 estimated the impact on wholesale transactions due to lack of market access in the
14 event that the Company were to operate outside of any RTO-organized markets.

15 I. COMPANY STUDY OF ENERGY IMBALANCE SERVICE MARKET

16 **Q: Where in the Interim Report is the first analysis discussed?**

17 A: The analysis of the EIS Market is discussed in Section 3.2 of the Interim Report.

18 **Q: Please provide background for this portion of the analysis within the Interim**
19 **Report.**

20 A: The Stipulation and Agreements for MPSC Case Nos. EO-2006-0142 and EO-
21 2009-0179 (“Stipulations”) required each company to file pleadings and reports
22 documenting the benefits of participation in the SPP EIS Market for KCP&L and
23 GMO individually. The Stipulations clearly defined the nature of the pleading

1 and report that the Company should file. The report is referred to as the “Interim
2 Report” and is described in footnote 2 of both Stipulations as follows:

3 What is contemplated in this Interim Report is that the actual
4 (modeled) production costs for KCP&L-GMO participating in the
5 SPP facilitated markets will be compared to an estimate of what
6 those costs would have been absent such participation for a twelve-
7 month period. This Interim Report does not anticipate a SPP-wide
8 cost/benefit study.

9 **Q: In the quote above, “SPP facilitated markets” refers to only the EIS market?**

10 A: Correct.

11 **Q: How did the Company prepare the Interim Report?**

12 A: The benefit/cost analysis was conducted using production cost modeling
13 simulations to estimate the total cost of operation for each system. The test period
14 used for the model was the 2010 calendar year. This year was selected to meet
15 the requirement that the report cover a recent twelve-month period. Current
16 budget assumptions were used to simulate actual operating parameters while
17 actual fuel prices were used to calculate costs within the existing SPP EIS market.
18 The analysis consisted of two separate scenarios – simulated fleet operation with
19 and without participation in the SPP EIS Market. Comparison of these scenarios
20 highlight the benefit of market participation through reduced production costs.
21 Each company, KCP&L and GMO, have an individual set of scenarios and a
22 separate analysis.

23 **Q: Describe the two scenarios used in the analysis.**

24 A: Scenario 1 included participation in the existing SPP EIS market and assumed
25 current operation by simulating company fleet operation using actual fuel prices
26 from Calendar Year 2010 and current budget assumptions.

1 Scenario 2 assumed operation without the EIS Market. The simulation of
2 the Company's fleet operations used identical fuel prices and budget assumptions
3 from Scenario 1 with two exceptions to approximate operation without the EIS
4 market: the SPP Transmission Effect and the Wheeling Impact.

5 **Q: How did the Company simulate these two effects?**

6 A: For the SPP Transmission Effect, the Company referenced a July 2005 SPP Cost-
7 Benefit Analysis by Charles River Associates ("CRA"). This report was provided
8 with the Company filing for reference as Attachment J. Within that study, a
9 scenario was developed to simulate the effect of removing SPP transmission
10 operation by reducing flowgate capacity by 10%. The Company used this
11 assumption from the CRA study in the Interim Report. In Scenario 2, the model
12 included a reduction in transmission import and export capability of 10%. This
13 reduced the capability to sell to or buy from the SPP Market to simulate reduced
14 flowgate capacity.

15 For the Wheeling Impact, the CRA report was again referenced. This
16 report proposed that wheeling charges be applied to power flows within the SPP
17 Market footprint. CRA defined wheeling rates for each modeled interface as a
18 wheel-out rate. The Company used this assumption from the CRA study in the
19 Interim Report. In Scenario 2, the model included a wheeling charge was applied
20 to power being sold by the Company to the wholesale market. The value of this
21 wheeling rate was determined from the KCP&L and GMO zonal components of
22 the actual transmission cost data provided in the filing in Attachments H and I.

1 The wheeling charge rates developed and used in the simulation are detailed
2 Table 8 of the filing.

3 **Q: What were the results of this analysis?**

4 A: The results estimated increased production costs on both KCP&L and GMO
5 should either not participate in the SPP EIS Market. The increased estimated
6 annual production costs for 2010 were \$6.7 Million for KCP&L and \$6.2 Million
7 for GMO. The results are detailed in Tables 9 and 10 of the filing. These results
8 are also attached hereto as Schedules JWO-1 and JWO-2.

9 **II. IMPACT ON WHOLESALE TRANSACTIONS**

10 **Q: Where in the Interim Report is this analysis discussed?**

11 A: The analysis can be found in Section 7.2 of the Interim Report.

12 **Q: Why was this impact included in the SPP Benefit/Cost analysis?**

13 A: Transmission service priority, transaction costs, price risk, and point-to-point
14 transmission rates all have material impacts on market operations. Each of these
15 will have a negative effect on KCP&L and GMO if the companies operate on a
16 stand-alone basis rather than in the SPP footprint.

17 **Q: How can transmission service priority affect wholesale transactions?**

18 With regard to service priority, potential counterparties are less likely to enter into
19 transactions with KCP&L and GMO when the transmission path crosses a tariff
20 boundary because of the inability to secure a path that is as firm as what could be
21 obtained if transacting with another party in the RTO footprint. The loss of
22 potential counterparties due to increased risk of curtailments could materially
23 impact the operating cost of the companies. It is difficult to calculate the potential

1 curtailments that might be incurred as a stand-alone entity because few market
2 participants currently utilize lower priority non-firm point-to-point service for
3 wholesale transactions. The companies anticipate the increased use of non-firm
4 point-to-point transmission service associated with stand-alone operations will
5 result in an increased level of schedule curtailments, which may result in a 10 –
6 15% impact on off-system sales volumes.

7 **Q: How do transaction costs impact wholesale transactions?**

8 A: A factor influencing the level of counterparty transactions across an RTO
9 boundary is the cost and ease with which transactions in the same RTO can be
10 conducted, as compared to transactions with an external entity. This
11 consideration of transaction cost pushes market participants toward sales and
12 purchases that do not cross an RTO boundary.

13 **Q: What is the effect of price risk?**

14 A: Price risk associated with external transactions typically cannot be hedged as
15 easily as transactions within the RTO footprint. In the day-ahead energy market
16 under development by SPP, the price risk within the market can be managed
17 through Transmission Congestion Rights, but price risk on transactions with
18 external entities cannot be fully addressed in that manner.

19 **Q: What is the effect of point-to-point transmission rates?**

20 A: A final element that impedes external transactions is the rate “pancaking” effect
21 resulting from the assessment of point-to-point charges on one or both legs of the
22 transmission path across an RTO border. The Company projected point-to-point
23 rates during the 2014-2017 period for KCP&L and GMO transmission pricing

1 zones. These rates are significantly higher than the 2010 wheeling rates used for
2 the Interim Study. These 2014-2017 projections served as estimates of the rates
3 that will be paid by an external entity to import power from SPP during that time
4 period.

5 **Q: How did the Company simulate these effects?**

6 A: In order to recognize these effects on system costs, the wheeling rates used in
7 Scenario 2 from the Company's earlier analysis were increased to account for the
8 higher cost to conduct a power trade outside the SPP market. These higher rates
9 and the reasoning behind their value are discussed in Section 7.2 of the filing.
10 The result of this simulation is an estimate of the expected impact from the
11 elements described above.

12 **Q: What were the results of this analysis?**

13 A: The results estimated increased production costs on both KCP&L and GMO
14 above the increases found in the Interim Study. The expected increase to annual
15 production costs were \$6.2 Million for KCP&L and \$2.5 Million for GMO. The
16 results are detailed in Tables 28 and 29 of the filing. These results are also
17 attached hereto as Schedules JWO-3 and JWO-4.

18 **Q: Does that conclude your testimony?**

19 A: Yes, it does.

**BEFORE THE PUBLIC SERVICE COMMISSION
OF THE STATE OF MISSOURI**

In the Matter of the Application of Kansas City)
Power & Light Company for Authority to Extend)
the Transfer of Functional Control of Certain) Case No. EO-2012-0135
Transmission Assets to the Southwest Power Pool,)
Inc.)

In the Matter of the Application of KCP&L)
Greater Missouri Operations Company for)
Authority to Extend the Transfer of Functional) Case No. EO-2012-0136
Control of Certain Transmission Assets to the)
Southwest Power Pool, Inc.)

AFFIDAVIT OF JAMES W. OKENFUSS

STATE OF MISSOURI)
) **ss**
COUNTY OF JACKSON)

James W. Okenfuss, being first duly sworn on his oath, states:

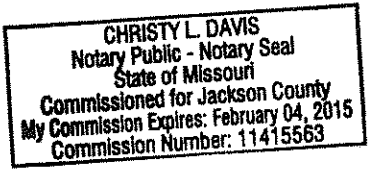
1. My name is James W. Okenfuss. I work in Kansas City, Missouri, and I am employed by Kansas City Power & Light Company as Manager, Fundamental Analysis.
2. Attached hereto and made a part hereof for all purposes is my Direct Testimony on behalf of Kansas City Power & Light Company and KCP&L Greater Missouri Operations Company consisting of eight (8) pages, having been prepared in written form for introduction into evidence in the above-captioned docket.
3. I have knowledge of the matters set forth therein. I hereby swear and affirm that my answers contained in the attached testimony to the questions therein propounded, including any attachments thereto, are true and accurate to the best of my knowledge, information and belief.

James W. Okenfuss
James W. Okenfuss

Subscribed and sworn before me this 4 day of October, 2012.

Christy L. Davis
Notary Public

My commission expires: Feb 4, 2015



Schedule JWO-1

KCPL Production Cost Summary			
MWHrs	EIS Market	No EIS	Change
Total Generation Supply - MWHrs	21,998,770	21,897,335	-0.46%
Total Market Purchases - MWHrs	827,227	750,999	-9.21%
Total Market Sales - MWHrs	6,235,316	6,107,237	-2.05%
Dollars	EIS Market	No EIS	Change
Total Generation Supply - \$	\$ 261,985,000	\$ 261,502,000	-0.18%
Total Market Purchases - \$	\$ 29,762,204	\$ 28,999,103	-2.56%
Total Market Sales - \$	\$ 183,316,181	\$ 175,416,732	-4.31%
Adjusted Production Cost - \$	\$ 108,431,023	\$ 115,084,372	6.14%
Net Increase		\$ 6,653,349	

Schedule JWO-2

GMO Production Cost Summary			
MWHrs	EIS Market	No EIS	Change
Total Generation Supply - MWHrs	6,425,847	6,424,749	-0.02%
Total Market Purchases - MWHrs	3,183,230	3,060,937	-3.84%
Total Market Sales - MWHrs	558,399	435,014	-22.10%
Dollars	EIS Market	No EIS	Change
Total Generation Supply - \$	\$ 117,268,000	\$ 118,341,000	0.91%
Total Market Purchases - \$	\$ 83,319,495	\$ 84,393,335	1.29%
Total Market Sales - \$	\$ 16,233,405	\$ 12,169,742	-25.03%
Adjusted Production Cost - \$	\$ 184,354,090	\$ 190,564,593	3.37%
Net Increase		\$ 6,210,503	

Schedule JWO-3

KCPL Production Cost Summary			
MWHrs	No EIS	Additional Risk	Change
Total Generation Supply - MWHrs	21,897,335	21,818,743	-0.36%
Total Market Purchases - MWHrs	750,999	710,645	-5.37%
Total Market Sales - MWHrs	6,107,237	5,988,291	-1.95%
Dollars	No EIS	Additional Risk	Change
Total Generation Supply - \$	\$ 261,502,000	\$ 260,643,000	-0.33%
Total Market Purchases - \$	\$ 28,999,103	\$ 29,038,309	0.14%
Total Market Sales - \$	\$ 175,416,732	\$ 168,428,936	-3.98%
Adjusted Production Cost - \$	\$ 115,084,372	\$ 121,252,373	5.36%
Net Increase		\$ 6,168,001	
Delta from EIS Market - Sect. 3.2		<u>\$ 6,653,349</u>	
Net Increase from EIS Market		\$ 12,821,350	

Schedule JWO-4

GMO Production Cost Summary			
MWHrs	No EIS	Additional Risk	Change
Total Generation Supply - MWHrs	6,424,749	6,407,255	-0.27%
Total Market Purchases - MWHrs	3,060,937	3,021,047	-1.30%
Total Market Sales - MWHrs	435,014	377,631	-13.19%
Dollars	No EIS	Additional Risk	Change
Total Generation Supply - \$	\$ 118,341,000	\$ 118,114,000	-0.19%
Total Market Purchases - \$	\$ 84,393,335	\$ 85,258,850	1.03%
Total Market Sales - \$	\$ 12,169,742	\$ 10,340,666	-15.03%
Adjusted Production Cost - \$	\$ 190,564,593	\$ 193,032,184	1.29%
Net Increase		\$ 2,467,591	
Delta from EIS Market - Sect. 3.2		<u>\$ 6,210,503</u>	
Net Increase from EIS Market		\$ 8,678,094	