LAW OFFICES

## BRYDON, SWEARENGEN & ENGLAND

PROFESSIONAL CORPORATION

312 EAST CAPITOL AVENUE

P.Q. BOX 456

JEFFERSON CITY, MISSOURI 65:02-0456 TELEPHONE (573) 635-7166 FACSIMILE (573) 635-3847

E-MAIL: DEANBRE@BOCKET.NET

CHARLES E, SMARR
DEAN L, COOPER
MARK G, ANDERSON
TIMOTHY T, STEWART
GREGORY C, MITCHELL
RACHEL M, CRAIG
BRIAN T, MCCARTNEY

July 1, 1999

FILED

Mr. Dale Hardy Roberts Executive Secretary Public Service Commission P. O. Box 360 Jefferson City, MO 65102

Missouri Public Service Commission

RE: Case Nos. EX-99-442, HX-99-443, GX-99-444, GX-99-445

Dear Mr. Roberts:

DAVID V.G. BRYDON

GARY W. DUFFY

PAUL A. BOUDREAU

SONDRA B. MORGAN

SARAH J. MAXWELL

JAMES C. SWEARENGEN

WILLIAM R. ENGLAND, III

JOHNNY K. RICHARDSON

Enclosed for filing in the above-referenced proceeding please find four originals and fourteen copies of a Joint Motion for Implementation of Contested Case Procedures in each of these cases. I understand that the filing of four originals is sufficient since these are not consolidated cases.

If you have any questions, please give me a call.

Sincerely yours,

Gary W. Duffy

Enclosures cc w/encl:

Office of Public Counsel

Bill Gipson

Tim Rush

Bob Amdor

Gary Clemens

Bill Niehoff

Mike Pendergast

Rob Hack

Ricky Gunter

Jeff Dangeau

Bill Riggins

Jeff Keevil

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hoff Jim Fischer

BEFORE THE PUBLIC SERVICE COMMISSION // ED
OF THE STATE OF MISSOURI

In the Matter of the Missouri Public Service Commission's Proposed Rule Regarding Affiliate Transactions for Electric Utilities	) ) )	Case No. EX-99-442	Missouri Public Service Commission
In the Matter of the Missouri Public Service Commission's Proposed Rule Regarding Affiliate Transactions for Steam Heating Utilities	) ) )	Case No. HX-99-443	
In the Matter of the Missouri Public Service Commission's Proposed Rule Regarding Affiliate Transactions for Gas Utilities	) ) )	Case No. GX-99-444	
In the Matter of the Missouri Public Service Commission's Proposed Rule Regarding Marketing Affiliate Transactions for Gas Utilities	) )	Case No. GX-99-445	

## JOINT MOTION FOR IMPLEMENTATION OF CONTESTED CASE PROCEDURES

COME NOW UtiliCorp United Inc., d/b/a Missouri Public Service (MPS); The Empire

District Electric Company (Empire) and St. Joseph Light & Power Company (SJLP), and for
their joint motion in these dockets respectfully state as follows:

1. The Commission caused to be published in the *Missouri Register* of June 1, 1999 certain proposed rules and has established the above-referenced cases on its docket to deal with such proposed rules. MPS, Empire and SJLP are likely to be affected by each of these proposed rules, if adopted, in that SJLP has steam, electric and gas operations, Empire has electric operations, and MPS has gas and electric operations subject to the jurisdiction of the

Commission. The proposed rules appear to impose significant and extensive new requirements upon their Missouri jurisdictional operations.

. .

- 2. In each of the proposed rules, the Commission cites Section 393.250 RSMo as its statutory authority to promulgate these rules. Assuming for purposes of this motion that provision supports such Commission action, the Commission should attempt to comply with that statute and provide interested parties with the additional procedural due process which is afforded and required by that statute. In brief, § 386.250(6) RSMo requires that "a hearing shall be held at which affected parties may present evidence as to the reasonableness of any proposed rule." This statutory requirement for a hearing, and especially the requirement that there be "evidence," transforms these proceedings from a simple rulemaking into "contested cases." The law requires that parties to contested cases be afforded certain procedural rights. See § 536.070 RSMo.
- While the Commission has scheduled three separate days of hearing for the proposed rules in September, the notice appearing in the *Missouri Register* does not contemplate a contested case procedure, which would involve, at a minimum, the presentation of evidence through witnesses, cross-examination of witnesses by all parties, and the ability of parties to file briefs once a transcript is produced.
- 4. The Commission should attempt to remedy this deficiency in an expeditious manner by issuing an order to all gas, electrical and heating corporations under its jurisdiction which clarifies that all of the procedural due process rights of a contested case will be afforded to them in these cases.
  - 5. In such an order, the Commission should schedule additional days for hearing to

accommodate such witnesses and cross examination. This could be accomplished in at least two different ways. One would be to re-notice the rules in a subsequent edition of the *Missouri*\*Register\* with additional time established for each of the hearings. Another possibility would be to simply continue the hearing that has already been set on a particular rule to a future date if there are more witnesses and cross-examination than can be accommodated on the one day that has been scheduled. The Commission should also make provision for the filing of briefs after the conclusion of the hearings.

WHEREFORE, MPS, Empire and SJLP move that the Commission take the actions necessary to afford the affected parties to these cases the full rights of due process afforded participants in contested cases under Missouri law.

Respectfully submitted,

Gary W. Duffy

#2/4905

BRYDON, SWEARENGEN & ENGLAND P.C.

312 East Capitol Avenue

P.O. Box 456

Jefferson City, Missouri 65102-0456

(573) 635-7166 voice

(573) 635-3847 facsimile

Attorney for

UtiliCorp United Inc.

The Empire District Electric Company

St. Joseph Light & Power Company

## Certificate of Service

I hereby certify that a copy of the foregoing has been either mailed or hand-delivered to the Office of the Public Counsel this 1st day of July, 1999.

Gary W. Duffy

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