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Witness:

Karl A. McDermott

Exhibit Type:

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Sponsoring Party: Missouri-American Water Company

Case No.:

WR-2015-0301 SR-2015-0302

Date:

March 1, 2016

#### MISSOURI PUBLIC SERVICE COMMISSION

CASE NO. WR-2015-0301 CASE NO. SR-2015-0302

SURREBUTTAL TESTIMONY

OF

KARL A. MCDERMOTT

ON BEHALF OF

MISSOURI-AMERICAN WATER COMPANY

MAUC Exhibit No. 14

Date 3-21-14 Reporter the
File No. WR-2015-0301

# BEFORE THE PUBLIC SERVICE COMMISSION OF THE STATE OF MISSOURI

IN THE MATTER OF MISSOURI-AMERICAN WATER COMPANY FOR AUTHORITY TO FILE TARIFFS REFLECTING INCREASED RATES FOR WATER AND SEWER SERVICE

CASE NO. WR-2015-0301 CASE NO. SR-2015-0302

#### AFFIDAVIT OF KARL A. MCDERMOTT

Karl A. McDermott, being first duly sworn, deposes and says that he is the witness who sponsors the accompanying testimony entitled "Surrebuttal Testimony of Karl A. McDermott"; that said testimony was prepared by him and/or under his direction and supervision; that if inquiries were made as to the facts in said testimony, he would respond as therein set forth; and that the aforesaid testimony is true and correct to the best of his knowledge.

Karl au Deimid Karl A. McDermott

**County of Champaign** State of Illinois

SUBSCRIBED and sworn to

Before me this 26 day of

2016.

My commission expires: U-30.2016

"OFFICIAL SEAL" JEANNE G. METZGER Notary Public, State of Illinois My commission expires 04/30/16

1		
2		SURREBUTTAL TESTIMONY
3		KARL A. MCDERMOTT
4		MISSOURI-AMERICAN WATER COMPANY
5		CASE NO. WR-2015-0301
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## **SURREBUTTAL TESTIMONY**

## **KARL A. MCDERMOTT**

1		I. <u>INTRODUCTION</u>
2	Q.	PLEASE STATE YOUR NAME.
3	A.	My name is Karl A. McDermott.
4		
5	Q.	HAVE YOU PREVIOUSLY SUBMITTED TESTIMONY IN THIS
6		PROCEEDING?
7	A.	Yes, I have submitted direct and rebuttal testimony in this proceeding.
8		
9	Q.	WHAT IS THE PURPOSE OF YOUR SURREBUTTAL TESTIMONY?
10	A.	I primarily reply to the rebuttal testimony of Dr. Geoff Marke on behalf of the
11		Missouri Office of Public Counsel. I also comment on the rebuttal testimony
12		from Mr. Brian C. Collins on behalf of the Missouri Industrial Energy
13		Consumers.
14		
15		II. <u>RESPONSE TO DR. MARKE</u>
16 17	Q.	WHAT ARE DR. MARKE'S MAJOR AREAS OF REBUTTAL?
18	A.	Dr. Marke makes several claims that attempt to counter the arguments for
19		CTP.
20		First, Dr. Market claims that the facts do not support a conclusion that rate
21		mitigation is a valid reasons to support CTP (Marke Reb., 4:11-5:8). I'm at a
22		loss as to what "facts" Dr. Marke would like to review. Rate mitigation is
23		inherently a policy choice that results from the underlying costs that make up
24		the system. As Dr. Marke noted in his direct testimony investment is put into
25		the system at different rates and different timing leading to some areas of the
26		system having higher current costs that must be recovered through rates. If
27		those rates are district specific then rate shock is an issue. Dr. Marke's

search for "facts" to support this decision overlooks the larger issues related to the policy of rate consolidation.

Second, Dr. Marke claims that environmental regulations do not seems to be causing costs in the near future. (Id. 5:11-6:2). This, of course, is not the point of this portion of my testimony. The point is that clean water costs from either existing or future regulations tend to have economies of scale (i.e., the larger the number of customers the lower the average cost). I cited independent estimates from the EPA that show this effect. (McDermott, Dir., 8:1-3). While Dr. Marke does not like that these estimates have been known for at least a decade, that was in fact also part of my point. These are not new facts, the industry and Federal regulators have known these facts for quite a while.

Third, Dr. Marke maintains that CTP would distort the district-specific common costs differences thereby distorting efficient pricing causing overinvestment. (Marke, Reb., 7: 21-22). I've addressed the issues of pricing efficiency and overinvestment in my rebuttal testimony to show that Dr. Marke is incorrect on this point. Moreover, it is ironic that Dr. Marke claims that allocations of common costs is "inexact" requires "judgment" and "will never be precise," yet he sticks to his claim that using any other method will cause distortions. He cannot have it both ways, either the allocation of common costs is mostly guesswork (which it is) or there is a "right" way to do it (which there is not). Dr. Marke has made my point for me that overhead costs are not attributable in any meaningful economic way and therefore his conclusions about alleged subsidies and cost-causation are suspect.

Fourth, Dr. Marke claims that I suggested CTP would promote economic growth. (Id., 9:21-23) This is not what I claimed. My claim was that CTP "promotes state economic development goals." (McDermott Dir., 15:12-21). This is done through standardizing water service quality across districts. If Dr. Marke needs confirmation that inconsistent utility services can work counter to state economic development goals one only need look at California during the early part of this century during the electricity crisis. While I accept this is

1		not the overriding reason the Commission should adopt CTP, it is one
2		consideration.
3		
4		Fifth, Dr. Marke does not accept that gas and electric utilities are a
5		reasonable model to look at for CTP. (Marke Reb., 10:3-7). I have addressed
6		this issue in my rebuttal testimony.
7		
8		II. <u>OTHER COMMENTS</u>
9		
10	Q.	DO YOU HAVE ANY COMMENTS ON MR. COLLINS'S REBUTTAL
11		TESTIMONY?
12	A.	For the most part this testimony discusses the rate design questions that Staff
13		witness Mr. Busch addresses. However, Mr. Collins does restate his concern
14		that CTP "abolishes the concept of cost causation" and results in "subsidies."
15		(Collins, Reb., 2:20-3:2). I have addressed and rebutted this position in my
16		rebuttal testimony. I would note that the CTP proposal does not seek to
17		"abolish" cost causation as a principle of cost studies any more than a gas or
18		electric utility that has CTP "abolishes" cost causation in its cost study. I do,
19		however, think the Commission needs to understand the strength and
20		weaknesses of depending on the ECOSS for this particular decision as I

2223

21

## Q. DOES THIS CONCLUDE YOUR DIRECT TESTIMONY?

outlined in my rebuttal testimony.

24 A. Yes, it does.