Exhibit No.: Issue:

Witness: Type of Exhibit: Sponsoring Party: Case No. Date Testimony Prepared Rate Base, Accounting Schedules Patricia A. Krieger Rebuttal Testimony Laclede Gas Company GR-2010-0171

June 24, 2010

### LACLEDE GAS COMPANY

## GR-2010-0171

### **REBUTTAL TESTIMONY**

OF

## PATRICIA A. KRIEGER

# **REBUTTAL TESTIMONY OF PATRICIA A. KRIEGER**

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1		<b>REBUTTAL TESTIMONY OF PATRICIA A. KRIEGER</b>
2		GENERAL INFORMATION
3	Q.	Please state your name and business address.
4	A.	My name is Patricia A. Krieger, and my business address is 720 Olive St., St.
5		Louis, Missouri 63101.
6	Q.	Are you the same Patricia A. Krieger who previously submitted direct testimony
7		in this proceeding?
8	A.	Yes.
9		PURPOSE OF TESTIMONY
10	Q.	What is the purpose of your rebuttal testimony?
11	A.	The purpose of my rebuttal testimony is to respond to the direct testimonies of
12		Staff witnesses Erin M. Carle and Anne M. Allee, on the issue of rate base, and
13		Lisa K. Hanneken, on the issues of residential and small industrial customer levels
14		and prepayments. In addition, I will respond to the direct testimony of Staff
15		witness Manisha Lakhanpal, on the matter of Weather Normalization. Other Staff
16		witnesses filed testimony related to various components of the weather
17		normalization adjustment. The Company does not agree with or adopt in
18		principle all of the components of Staff's methodology. However, the only
19		significant difference in the results achieved in this proceeding between the
20		Company's and Staff's calculated adjustments to revenue requirement for weather
21		normalization relates to the appropriate level of normal heating degree days, as
22		sponsored by Ms. Lakhanpal. I will address that particular issue. Finally, I will

1		address the direct testimony of Barbara A. Meisenheimer of the Office of the
2		Public Counsel, with respect to the unregulated activities of the utility.
3		RATE BASE
4	Q.	Please explain the issues you wish to address pertaining to items included in the
5		Company's original cost rate base.
6	A.	Both the Company and Staff included amounts at March 31, 2010 for inclusion in
7		rate base, with certain exceptions. The issues I address are listed below. Other
8		rate base issues are addressed in the rebuttal testimony of Company witness James
9		A. Fallert.
10		Propane cavern assets
11		Non-recoverable natural gas and non-current natural gas inventory
12		Specific capitalized overheads
13		Allocation of certain corporate assets
14	Q.	Please continue.
15	A.	The Company has recorded on its books certain fully depreciated plant assets,
16		which comprise its propane cavern. The propane cavern has historically been
17		used principally to store propane inventory used for peak shaving requirements to
18		serve the utility's customers. The Company has proposed to exclude these assets
19		from rate base, for reasons discussed in the testimony of Company witness
20		Michael T. Cline. Staff proposes that these assets remain in utility plant and, as
21		such, have been included in rate base, as sponsored by Ms. Carle.
22	Q.	Please explain the issues pertaining to non-recoverable and non-current natural
23		gas.

1 A. Recently, the Company undertook an evaluation of its Lange natural gas storage field that has been in operation for more than 50 years. Such evaluation included 2 3 an assessment of non-recoverable and recoverable volumes of natural gas through December 2008. The results of the study, which was performed by outside 4 consultants, indicated that non-recoverable volumes of natural gas were greater 5 6 than previous estimates recorded on the Company's books. In light of the advances in technology in recent years associated with underground storage 7 reservoir analysis, the Company concluded that it had reliable information by 8 9 which to appropriately account for such volumes. As a result of the assessment, the Company recorded adjustments during the test year to balance sheet 10 classifications to reflect the new information provided by the study. Inventory 11 balances were reclassified consistent with the Federal Energy Regulatory 12 Commission's (FERC) Uniform System of Accounts, which includes balance 13 14 sheet classifications for non-recoverable natural gas (account 352.30), gas stored, non-current (account 117.10), and gas stored, current (account 164). Consistent 15 with past regulatory practice, an adjustment was made to increase the balance in 16 17 the non-recoverable natural gas account. Pursuant to the FERC and past regulatory practice, this account is included in rate base as property, plant, and 18 19 equipment and is depreciated. The Company also made an adjustment to increase 20 the balance of its gas stored, non-current account. This account also has historically been included in rate base. The remaining account for gas stored, 21 22 current was reduced by like amounts to properly reflect expected future annual 23 inventory withdrawal levels. As such, these adjustments realigned the total

1 inventory balance to reflect the results of the study, but did not change the total assets recorded on the Company's books. The Company included the adjustments 2 3 to accounts 352.30 and 117.10 in rate base, consistent with past regulatory practice, and proposed to depreciate the non-recoverable natural gas plant account 4 at the depreciation rate proposed by Company witness John J. Spanos. Ms. Allee 5 6 did not agree to inclusion of these amounts by Ms. Carle in rate base (or the applicable depreciation expense), pending receipt of further information from the 7 Company, much of which had been previously provided by the Company through 8 9 data request responses. The final copy of the engineering study by NITEC, however, has now been provided to the Staff and the Staff is currently in 10 possession of all relevant information pertaining to these adjustments. Therefore, 11 the Company believes these adjustments should be reflected in rate base and 12 depreciation expense, as proposed by the Company. 13

### 14 Q. Which other issues do you wish to address?

Ms. Carle has proposed to disallow from rate base certain overhead costs which 15 A. have previously been capitalized as part of the utility's self-constructed assets. 16 17 These costs were allocated and capitalized in a manner consistent with other cash compensation in accordance with generally accepted accounting principles 18 19 (GAAP) and the FERC's Uniform System of Accounts. The specific overhead 20 costs proposed by Ms. Carle for exclusion are the capitalized portions of equity compensation costs and certain incentive compensation costs. The benefits of 21 22 these specific costs to our customers are described in the testimony of Company 23 witness David M. Seevers. I will address the accounting policy considerations.

1 Q. Please continue.

A. Consistent with prior practice, the Company sought to earn a return and recover only the capitalized portions of such costs, which represent approximately onefourth of the total cost incurred by the Company. Such treatment was not objected to previously by any party and formed the basis of multiple rate case settlements. However, in light of this issue being raised, the Company has recently provided documentation and support that it believes justifies recovery in rates of not only the capitalized portion, but also the expensed portion as well.

9 Q. Please continue.

The costs that Ms. Carle proposes to disallow include both cash compensation and 10 A. share-based compensation provided to employees. The share-based compensation 11 costs are appropriately capitalized with other cash compensation costs in 12 accordance with GAAP. Statement of Financial Accounting Standard (SFAS) 13 No. 123(R), "Share-Based Payment," as codified in the Financial Accounting 14 Standards Boards' (FASB) Accounting Standards Codification (ASC) Topic 718, 15 "Compensation - Stock Compensation," requires capitalization of share-based 16 17 compensation cost that is part of the cost to acquire or construct an asset. Additionally, the Securities and Exchange Commission's (SEC) Staff Accounting 18 Bulletin No. 107 states that share-based compensation cost should be recorded in 19 20 the same location in the financial statements as cash compensation costs. Furthermore, the FERC's Gas Plant Instructions require the capitalization of 21 22 general administrative pay and expenses applicable to construction work. 23 Accordingly, these capitalized costs were appropriately capitalized in various

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distribution plant accounts and should be properly included in rate base and depreciable property.

3 Q. Has any party objected to this treatment in prior cases?

A. No. In the past, no party has objected to such treatment and it has formed the 4 5 basis of multiple rate case settlements. In fact, such costs have been accepted in 6 rate base by the Staff in previous proceedings, a portion of which have already been depreciated and are embedded in the reserve for accumulated depreciation. 7 In addition to changing the terms of prior settlements approved by the 8 9 Commission, any effort to account for these GAAP overheads (and related depreciation) separately so that these costs can be excluded from rate base for 10 ratemaking purposes would cause an undue and nearly impossible administrative 11 burden, given that these costs represent only a portion of capitalized assets that 12 must be depreciated over very lengthy service lives and eventually retired. In 13 14 order to exclude these costs from rate base, Ms. Carle estimated the impact on the accumulated depreciation reserve and deferred income taxes since an actual 15 calculation of these amounts is not possible. To track these amounts through the 16 17 life cycle of depreciable plant would be extremely cumbersome, if not impossible. Even more importantly, Ms. Carle's position would deny the Company the 18 opportunity to earn a return on and recover these costs, which have resulted in 19 20 benefits to our customers, as described by Mr. Seevers. Indeed, it is abundantly clear from the information produced in this case, including certain Staff 21 22 adjustments derived from lower expense levels, that the utility business initiatives 23 underlying these programs have produced qualitative and quantitative benefits

that have been passed on to rate payers through a lower cost of service and
improved customer service. The Company believes that these benefits to rate
payers more than justify the recovery of the capitalized portion of costs excluded
by Ms. Carle, and would even justify recovery of the expensed portion through
revenue requirement.

# 6 7

Q.

Please describe the allocation of corporate assets that the Staff proposes to exclude from rate base.

A. Laclede Gas' parent company, The Laclede Group, Inc., installed and capitalized 8 9 Laclede Group signage on its corporate office building, The Laclede Gas Building, which houses The Laclede Group's and Laclede Gas' corporate offices. 10 Ms. Carle has excluded the entire cost of the signage from rate base. 11 The Company believes it is appropriate to allocate a portion of these costs to the 12 holding company and Laclede Gas' affiliates, but that a portion of such costs 13 14 should also be allocated to Laclede Gas and included in rate base, as discussed more fully in the testimony of Company witness James A. Fallert. 15

16 Q. Please describe any remaining rate base issues.

17 A. Both the Company and Ms. Hanneken recognized a working capital item in rate base for the Company's prepaid assets. This balance reflects the average balance 18 in prepayments updated through the period ending March 31, 2010. 19 The 20 Company's methodology for calculating this average balance gives equal weighting to the each month during the year. Ms. Hanneken's methodology 21 22 employs a 13-month average ended March 31, 2010, which, in this case, gives 23 twice as much weight to the month of March versus the remaining eleven months.

Based on the Company's pattern of prepayments, March typically has a low prepaid asset balance. By giving double weighting to this one month of the year, Ms. Hanneken's method has understated the value of this rate base item. Therefore, the Company's method reflects a more just and reasonable result.

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### **RESIDENTIAL AND SMALL COMMERCIAL CUSTOMER CHANGES**

Q. Please explain the issue related to the adjustment made to reflect changes in
residential and small commercial customers.

A. During the test year, the Company experienced modest increases or decreases,
depending on the operating division, in both its residential and small commercial
customers billed at the General Service rate. Test year revenues were adjusted to
an annualized level that reflects customer changes known and measureable
through March 31, 2010.

13 Q. What is the Company's basis for this adjustment?

14 A. Several of the Company's operating divisions experience seasonality in the number of customers served during the year. Historically, some customers leave 15 the system during warm weather months and return to the system during cold 16 17 weather months. The Company's adjustment preserves and annualizes this seasonal pattern by adjusting the actual seasonal pattern experienced during the 18 19 test year by the level of customer change that is based on the peak period of 20 January when nearly all customers are on the system. The result is to recognize the level of customers known and measureable at March 31, 2010, but with a 21 22 seasonal pattern representative of the customer levels that will be billed 23 throughout the year.

1 Q. Do you agree with the results recommended by Ms. Hanneken?

Ms. Hanneken's adjustment recognizes the seasonality inherent in the 2 A. No. 3 Company's customer levels. However, her adjustment is predicated on a fiveyear average of customer changes that effectively builds in a greater change than 4 that which is known and measureable at March 31, 2010. I have attached 5 6 Schedule PAK-2 which illustrates Ms. Hanneken's normalized customer levels for the St. Charles residential division of our service area, compared to the past 7 five years of actual customer levels. This exhibit illustrates that Ms. Hanneken's 8 9 methodology produces a normal level well in excess of the known and measureable customer level at March 31, 2010. In this instance, it is my opinion 10 that Ms. Hanneken's normalized levels are overstated because this particular 11 operating division realized a greater amount of growth in the first three years of 12 the five-year period, compared with recent activity. By incorporating this history, 13 14 Ms. Hanneken's methodology builds trends into her normalized amounts that are not representative of customer levels that are known and measureable at the 15 update period. Therefore, I believe the Company's methodology is more 16 17 appropriate.

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### NORMAL HEATING DEGREE DAYS

Q. Do you agree with Ms. Lakhanpal's recommendation that revenues be weather
normalized in this proceeding based on 30 years of temperature data published by
the National Oceanic and Atmospheric Association (NOAA) in February 2002?

A. No. NOAA publishes normal heating degree days at the end of each decade
based on three decades of data. Therefore, the normals provided by Ms.

1 Lakhanpal and used in Staff's normalization adjustment reflect the weather conditions experienced during the January 1971 through December 2000 period. 2 What level of heating degree days did you sponsor in your adjustment? 3 Q. A. The level of heating degree days included in the Company's weather 4 5 normalization adjustment reflects the 30-year period ended September 2009. This 6 level of heating degree days was determined by incorporating the historical data utilized in NOAA's 2002 published normals applicable to the October 1979 7 through December 2000 period with NOAA's weather data for the January 2001 8 9 through September 2009 period. NOAA publishes actual heating degree day data on a daily and monthly basis. The Company believes it is important to reflect 10 more recent weather experience in order to capture the meaningful effects of 11 global warming and other trends and factors influencing weather conditions. 12 Q. Are there other considerations with respect to rolling forward degree day data? 13 14 A. Yes. At the end of each decade, NOAA may adjust data published throughout the decade if there is a change in the type and/or location of the instruments used to 15 measure temperatures at the weather sites. This is done to homogenize the data 16 17 prior to publishing new normals. However, a review of information available from NOAA's web site indicates that there has been no change in the instrument 18 19 used to measure temperature data at the St. Louis Lambert International Airport 20 weather station. As such, the Company believes that the 30 years of NOAA data for the period ended September 2009 is consistent. Therefore, it is the 21 22 Company's position that it is reasonable to disregard the weather data applicable

to the 1970's in lieu of more recent and meaningful weather experience. It would

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1 2 be unreasonable to ignore the data that is currently available for the most recent and almost entire decade.

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### **UNREGULATED ACTIVITIES OF LACLEDE GAS**

Q. Please address pages 13-14 of Ms. Meisenheimer's direct testimony in this
proceeding which cited the Commission's order in Case No. GT-2009-0056 and
challenged whether unregulated revenues and costs should be included in utility
rates.

A. Laclede Gas' unregulated services are primarily comprised of appliance service 8 9 work and house sale inspections. While I did not sponsor an adjustment in this proceeding, I have in previous rate proceedings sponsored adjustments to 10 eliminate the net revenues related to the Company's appliance service work, 11 pursuant to Section 386.756 (RSMo. Supp. 1998). Consistent with the statute, 12 such adjustment effectively excluded all of the revenues received by the Company 13 14 and costs incurred by the Company as a result of the Company's involvement in HVAC service work during the test year. Costs incurred included labor, 15 materials, advertising, administrative and general expenses, and transportation 16 17 costs (including related depreciation expense). Based on my analysis, a comparable adjustment to eliminate test year net revenues in this proceeding for 18 19 both appliance service work and house sale inspections, including related legal 20 and claims expenses, would increase revenue requirement by approximately \$1.2 million. 21

22 Q. Does this conclude your rebuttal testimony?

A. Yes, it does.





### **BEFORE THE PUBLIC SERVICE COMMISSION OF THE STATE OF MISSOURI**

In the Matter of Laclede Gas Company's Tariff to Revise Natural Gas Rate Schedules

Case No. GR-2010-0171

### AFFIDAVIT

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STATE OF MISSOURI ) SS. CITY OF ST. LOUIS

Patricia A. Krieger, of lawful age, being first duly sworn, deposes and states:

1. My name is Patricia A. Krieger. My business address is 720 Olive Street, St. Louis, Missouri 63101; and I am Director, External Financial Reporting for Laclede Gas Company.

2. Attached hereto and made a part hereof for all purposes is my rebuttal testimony, on behalf of Laclede Gas Company.

3. I hereby swear and affirm that my answers contained in the attached testimony to the questions therein propounded are true and correct to the best of my knowledge and belief.

<u>Caturia U.</u> Patricia A. Krieger

Subscribed and sworn to before me this <sup>24 th</sup> day of June, 2010.

Harry Public Justice