Exhibit No.:

Issue: Accounting Authority Order Witness: Amanda C. McMellen

Sponsoring Party: MoPSC Staff
Type of Exhibit: Surrebuttal Testimony

Case No.: GR-2018-0230

Date Testimony Prepared: April 26, 2019

MISSOURI PUBLIC SERVICE COMMISSION **COMMISSION STAFF DIVISION AUDITING DEPARTMENT**

SURREBUTTAL TESTIMONY

OF

AMANDA C. MCMELLEN

SUMMIT NATURAL GAS OF MISSOURI, INC.

CASE NO. GR-2018-0230

Jefferson City, Missouri April 2019

1 SURREBUTTAL TESTIMONY 2 OF 3 AMANDA C. MCMELLEN 4 SUMMIT NATURAL GAS OF MISSOURI, INC. 5 CASE NO. GR-2018-0230 6 Q. Please state your name and business address. 7 A. Amanda C. McMellen, 200 Madison Street, Suite 440, Jefferson City, 8 MO 65101. 9 Q. By whom are you employed and in what capacity? 10 A. I am a Regulatory Auditor V with the Missouri Public Service Commission 11 ("Commission"). Q. 12 Are you the same Amanda C. McMellen who has previously provided testimony in this case? 13 14 A. Yes. I filed direct testimony in this case on February 26, 2019. 15 Q. What is the purpose of your surrebuttal testimony? 16 A. The purpose of my surrebuttal testimony in this case is to respond to 17 Summit Natural Gas of Missouri, Inc. ("SNGMO") witness Amanda Tolbert's rebuttal 18 testimony on accounting for the Tax Cuts and Jobs Act ("TCJA"). 19 Q. Please summarize SNGMO's position regarding accounting for the TCJA. 20 A. Ms. Tolbert's rebuttal testimony states that SNGMO and Staff both propose that 21 the protected and unprotected Accumulated Deferred Income Tax ("ADIT") be amortized at 22 the same annual level with the net effect being revenue neutral each year until its next general 23 rate case. Staff still agrees with the proposal.

Ms. Tolbert also states that the effects of the TCJA should not be considered extraordinary and an Accounting Authority Order ("AAO") is not appropriate.

- Q. Does Staff agree?
- A. No. As stated in my direct testimony, Staff considers the TCJA to be both extraordinary in nature and material in amount. Therefore, issuance of an AAO is appropriate.
- Q. How does Staff respond to Ms. Tolbert's rebuttal testimony regarding the Commission's past decisions on AAO's for property taxes?
- A. Staff agrees with the Commission's past decisions denying AAOs for ongoing property tax amounts, and asserts that these prior decisions are not pertinent to the current request for income tax rate impact deferral.

First, in SNGMO's Pre-Argument Brief, the Company refers to the Kansas City Power & Light Company's ("KCPL") previous rate case (Case No. ER-2014-0370) where the Commission denied that utility's proposed property tax tracker. KCPL's requested tracker treatment would have resulted in automatic deferral of any differences between the amount of property taxes included in KCPL's rates and the amounts billed by taxing authorities on an ongoing basis. This is completely different from Staff's current proposal for a one-time only deferral of the impact on income tax rates caused by the TCJA.

Also in SNGMO's brief, the Company refers to the previous Missouri-American Water Company ("MAWC") request for an AAO (Case No. WU-2017-0341) for increased property taxes in St. Louis and Platte counties. The request concerned MAWC's proposed deferral of the impact of a correction of an error made in its calculation of property taxes. Again, this is not an analogous situation with the TCJA.

Billed property taxes and income tax amounts both are subject to change every year for any number of reasons, and those annual changes have not and should not be considered to be extraordinary or unusual in nature. The difference in the current situation for income taxes is that there have been no material changes in the tax rate for over three decades. The past requests for AAOs for property taxes are not comparable to this TCJA AAO application.

Q. Do you have any changes to your direct testimony?

A. Yes. As stated in Ms. Tolbert's testimony, Staff used SNGMO's 2017 Net Income Before Taxes at its full cost of service (McMellen direct, page 7, lines 12-13), which is incorrect. Please see the corrected revised table below using SNGMO's actual pro forma Net Income Before Taxes:

Financial Impact of TCJA	** **
Net Income Before Taxes	** **
	** **

Q. Does this revision change Staff's recommendation?

A. No. The revision above shows that the effects of the TCJA are more material than Staff originally calculated and an AAO is still appropriate.

Q. Does Staff agree with Ms. Tolbert's rebuttal testimony that SNGMO is currently underearning?

A. The information in SNGMO's rebuttal testimony regarding its earnings levels are based upon unadjusted per book data, and not the adjusted data normally used to set rates.

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However, notwithstanding that, after review of past SNGMO surveillance and annual reports filed with the Commission, Staff agrees that it is likely that SNGMO has experienced underearnings in the recent past.

- Q. What is the appropriate course of action for SNGMO to take regarding its current earnings situation and the TCJA?
- A. Staff still proposes to defer and amortize the impacts of the TCJA until SNGMO's next general rate case. Staff suggests the best course of action is for SNGMO to file a general rate case to account for the decrease in income tax expense and any increases in other expenses, rate base, etc. which may have caused the underearnings. The ratemaking treatment of the TCJA deferral would be decided in a general rate case proceeding.
 - Does this conclude your surrebuttal testimony? Q.
 - A. Yes.

BEFORE THE PUBLIC SERVICE COMMISSION

OF THE STATE OF MISSOURI

In the Motter of the Drennisty of the Date	`	
In the Matter of the Propriety of the Rate Schedules for Natural Gas Service of)	Case No. GR-2018-0230
Summit Natural Gas of Missouri, Inc.)	Cuse 110. GR 2010 0250
AFFIDAVIT OF A	AMAND	A C. McMELLEN

STATE OF MISSOURI)	SS
COUNTY OF COLE)	ออ

COMES NOW AMANDA C. McMELLEN and on her oath declares that she is of sound mind and lawful age; that she contributed to the foregoing *Surrebuttal Testimony*; and that the same is true and correct according to her best knowledge and belief.

Further the Affiant sayeth not.

AMANDA C. McMELLEN

JURAT

Subscribed and sworn before me, a duly constituted and authorized Notary Public, in and for the County of Cole, State of Missouri, at my office in Jefferson City, on this 2544 day of April, 2019.

DIANNA L. VAUGHT
Notary Public - Notary Seal
State of Missouri
Commissioned for Cole County
My Commission Expires: June 28, 2019
Commission Number: 15207377

Notary Public ()