| 1 | STATE OF MISSOURI | | | | | | | |
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| 2 | PUBLIC SERVICE COMMISSION | | | | | | | |
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| 4 | TRANSCRIPT OF PROCEEDING | SS | | | | | | |
| 5 | On-the-Record Presentation | | | | | | | |
| 6 | May 24, 2006 | | | | | | | |
| 7 | Jefferson City, Missouri Volume 3 | | | | | | | |
| , | volume 5 | | | | | | | |
| 8 | Staff of the Missouri Public Service (Commission of the State of Missouri, | | | | | | | |
| 9 | Complainant, | | | | | | | |
| 10 | v. | Case No. TC-2005-0357 | | | | | | |
| 11 | Cass County Telephone Company | 10 2003 0337 | | | | | | |
| 12 | Limited Partnership,) | | | | | | | |
| 13 | Respondent.) | | | | | | | |
| 14 | In the Matter of the Joint Application) of Cass County Telephone Company, | | | | | | | |
| | Limited Partnership, LEC Long Distance,) | | | | | | | |
| 15 | <pre>Inc., d/b/a CassTel Long Distance, FairPoint Communications, Inc.,</pre> | | | | | | | |
| 16 | FairPoint Communications Missouri, Inc.,) d/b/a FairPoint Communications, and ST) | | | | | | | |
| 17 | Long Distance, Inc., d/b/a FairPoint (Communications Long Distance for) | | | | | | | |
| 18 | Authority to Transfer and Acquire Cass) | Cooo No | | | | | | |
| 19 | Partnership's and LEC Long Distance, | Case No. TM-2006-0306 | | | | | | |
| 20 | <pre>Inc.'s Facilities or Systems Located in) the State of Missouri; 2) for Issuance)</pre> | | | | | | | |
| 21 | of Certificates of Service Authority to) FairPoint Communications and ST Long | | | | | | | |
| 22 | Distance, Inc., d/b/a FairPoint) Communications Long Distance; and 3) to) | | | | | | | |
| 22 | Designate FairPoint Communications | | | | | | | |
| 23 | Missouri, Inc., d/b/a FairPoint | | | | | | | |
| 2.4 | Communications as a Telecommunications) Carrier Eliqible to Receive Federal) | | | | | | | |
| 24 | Universal Service Support | | | | | | | |
| 25 | 11 | | | | | | | |

| 2 | In the Matter of the Investigation into) the Earnings of Cass County Telephone) Case No. Company) IR-2006-0374 |
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| 3 | MORRIS L. WOODRUFF, Presiding, |
| 4 | SENIOR REGULATORY LAW JUDGE. |
| 5 | JEFF DAVIS, Chairman, |
| 6 | CONNIE MURRAY, STEVE GAW, |
| 7 | ROBERT M. CLAYTON, LINWARD "LIN" APPLING, |
| 8 | COMMISSIONERS. |
| 9 | |
| 10 | REPORTED BY: |
| 11 | KELLENE K. FEDDERSEN, CSR, RPR, CCR |
| 12 | MIDWEST LITIGATION SERVICES |
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| 1 | APPEARANCES: | | | | | | |
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| 6 | FOR: Southwestern Bell Telephone, LP d/b/a AT&T Missouri. | | | | | | |
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| 11 | FOR: Cass County Telephone Company. | | | | | | |
| 12 | JAMES M. FISCHER, Attorney at Law LARRY W. DORITY, Attorney at Law | | | | | | |
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| 15 | FOR: FairPoint Communications, Inc. FairPoint Communications Missouri | | | | | | |
| 16 | Inc., d/b/a FairPoint Communications. | | | | | | |
| 17 | ST Long Distance, Inc., d/b/a FairPoint Communications Long | | | | | | |
| 18 | Distance. | | | | | | |
| 19 | PETER MIRAKIAN, Attorney at Law Spencer, Fane, Britt & Browne, LLP | | | | | | |
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| 22 | FOR: Local Exchange Company, LLC. | | | | | | |
| 23 | | | | | | | |
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| 1 | MICHAEL DANDINO, Deputy Public Counsel P.O. Box 2230 |
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| 6 | NATHAN WILLIAMS, Senior Counsel ROBERT FRANSON, Senior Counsel |
| 7 | P.O. Box 360 200 Madison Street |
| 8 | Jefferson City, MO 65102 (573)751-3234 |
| 9 | FOR: Staff of the Missouri Public |
| 10 | Service Commission. |
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- JUDGE WOODRUFF: Good morning, everyone.
- 3 Looks like we have a full house today. We're here today
- 4 for an on-the-record presentation concerning three
- 5 different cases all involving Cass County Telephone
- 6 Company. The first case is TC-2005-0357, which is Staff's
- 7 complaint against Cass County Telephone Company. Second
- 8 case is TM-2006-0306, which is the application of Cass
- 9 County Telephone Company and FairPoint Communications to
- 10 transfer the assets of CassTel to FairPoint and for
- 11 FairPoint to receive certification to operate that phone
- 12 system. And the third case is IR-2006-0374, which is an
- 13 investigation into the earnings of Cass County Telephone
- 14 Company.
- And we're here basically to take questions
- 16 from the Commissioners, but before we do that, I'll go
- 17 ahead and take entries of appearance from the various
- 18 parties, beginning with CassTel.
- 19 MR. ENGLAND: Thank you, your Honor. Let
- 20 the record reflect the appearance of W.R. England, Paul
- 21 Boudreau and Sondra Morgan on behalf of Cass County
- 22 Telephone Company for all three matters. Our mailing
- 23 address is the law firm of Brydon, Swearengen & England,
- 24 Post Office Box 456, Jefferson City, Missouri 65102.
- 25 JUDGE WOODRUFF: Thank you. And for

- 1 FairPoint?
- MR. DORITY: Good morning, your Honor.
- 3 Appearing in Case Nos. TM-2006-0306 and IR-2006-0374,
- 4 please let the record reflect the appearance of Larry W.
- 5 Dority and James M. Fischer, Fischer & Dority, PC. Our
- 6 address is 101 Madison, Suite 400, Jefferson City,
- 7 Missouri 65101, appearing on behalf of FairPoint
- 8 Communications, Inc., FairPoint Communications Missouri,
- 9 Inc., doing business as FairPoint Communications, and ST
- 10 Long Distance, Inc., doing business as FairPoint
- 11 Communications Long Distance. Thank you.
- 12 JUDGE WOODRUFF: Thank you. And for AT&T?
- MR. LANE: Thank you, your Honor. Paul
- 14 Lane on behalf of Southwestern Bell Telephone, LP, doing
- 15 business as AT&T Missouri. My address is One AT&T Center,
- 16 Room 3520, St. Louis, Missouri 63101, and we are appearing
- 17 only in Case No. IR-2006-0374.
- JUDGE WOODRUFF: And for Staff?
- 19 MR. WILLIAMS: Nathan Williams, Robert B.
- 20 Franson and William K. Haas. We're appearing in all three
- 21 cases. P.O. Box 360, Jefferson City, Missouri 65102.
- JUDGE WOODRUFF: Thank you. Public
- 23 Counsel?
- MR. DANDINO: Thank you, your Honor.
- 25 Michael Dandino, Office of the Public Counsel, Post Office

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1 Box 2230, Jefferson City, Missouri 65102, representing the
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- 2 Office of the Public Counsel and the public in all three
- 3 cases. Thank you.
- 4 JUDGE WOODRUFF: Thank you. And I believe
- 5 that's all the parties. Is there anyone I missed?
- 6 Yes, Mr. England?
- 7 MR. MIRAKIAN: Pete Mirakian for Local
- 8 Exchange Company, LLC, from Spencer, Fane, Britt & Browne
- 9 in Kansas City, 1000 Walnut, Suite 1400, Kansas City,
- 10 Missouri 64106, appearing in all three cases.
- JUDGE WOODRUFF: All right. Then one
- 12 preliminary matter I want to bring up, and that concerns
- 13 AT&T's application to intervene in IR-2006-0374. That
- 14 company applied to intervene. No one opposed it. The
- 15 Commission has not actually ruled on it at this point.
- 16 Since AT&T is here, I will at this point grant that
- motion, and AT&T is made a party to IR-2006-0374.
- 18 All right. Any other matters that anyone
- 19 wants to bring up as preliminaries?
- 20 (No response.)
- JUDGE WOODRUFF: All right. Then we are
- 22 ready to begin questions from the Commission, and Chairman
- 23 Davis, did you want to go first?
- 24 CHAIRMAN DAVIS: I'll pass.
- 25 COMMISSIONER GAW: I'll pass, too.

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JUDGE WOODRUFF: Commissioner Clayton,
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- 2 then?
- 3 COMMISSIONER CLAYTON: Good morning,
- 4 everyone. Judge, before I get started, just to have an
- 5 idea, who is available for providing factual testimony
- 6 today?
- 7 MR. WILLIAMS: Actually, I have a list for
- 8 Staff.
- 9 CHAIRMAN DAVIS: Is Mr. Matzdorff
- 10 available?
- MR. ENGLAND: No, he's not, your Honor.
- 12 JUDGE WOODRUFF: Let me go ahead and ask
- 13 CassTel, who is available from CassTel?
- MR. ENGLAND: Bob Schoonmaker is here, as
- 15 is Scott Smith.
- JUDGE WOODRUFF: And for FairPoint?
- MR. DORITY: Your Honor, on behalf of the
- 18 FairPoint companies, Mr. Peter Nixon, chief operating
- 19 officer; Thomas Griffin, treasurer; and Mr. Pat Morris,
- 20 senior vice president for government affairs are all here.
- JUDGE WOODRUFF: And for AT&T?
- MR. LANE: No witnesses, your Honor.
- JUDGE WOODRUFF: Does LEC, LLC have any
- 24 witnesses?
- 25 MR. MIRAKIAN: Yes. Dan Trampush from Moss

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1 Adams.
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- JUDGE WOODRUFF: Thank you.
- MR. DANDINO: Your Honor, just for the
- 4 record, Public Counsel has no witnesses.
- 5 JUDGE WOODRUFF: I'm sorry. I overlooked
- 6 you.
- 7 MR. DANDINO: That's fine.
- 8 COMMISSIONER CLAYTON: Well, from my
- 9 perspective -- and I apologize. I've got all the
- 10 stipulations, both stipulations and the Staff suggestions
- in front of me, and I don't have them organized in a
- 12 manner that will be very helpful to move forward, so I'm
- 13 just going to get started here and see where it leads.
- 14 I'd like to ask some questions about the
- 15 funds that are set aside for customers, which I believe
- are part of the rate case, is that correct, Mr. Williams?
- 17 MR. WILLIAMS: You're talking about the
- 18 earnings case, the investigation?
- 19 COMMISSIONER CLAYTON: The Stipulation &
- 20 Agreement which makes reference to credit qualifying
- 21 customers and cash distribution qualifying customers,
- 22 that's the rate case?
- MR. WILLIAMS: That's the investigation
- 24 case, yes, the earnings investigation.
- 25 COMMISSIONER CLAYTON: The earnings

- 1 complaint, as opposed to the penalty complaint?
- 2 MR. WILLIAMS: Actually, there was never a
- 3 complaint filed. There was an investigation. The case
- 4 was initiated with a settlement formally in front of the
- 5 Commission.
- 6 COMMISSIONER CLAYTON: But there is a
- 7 separate case number that is pending which also has a
- 8 Stipulation & Agreement included within that?
- 9 MR. WILLIAMS: It's the IR case number, of
- 10 the three that were mentioned.
- 11 COMMISSIONER CLAYTON: Is that a yes?
- 12 MR. WILLIAMS: It was the third -- there
- 13 are three cases.
- 14 COMMISSIONER CLAYTON: Okay. Who would be
- 15 best to ask these questions? I just want to ask how these
- 16 credits work. Would it be best to ask you or Mr. England
- 17 or --
- 18 MR. WILLIAMS: Probably Bob Schallenberg or
- 19 David Winter.
- 20 COMMISSIONER CLAYTON: Would you agree with
- 21 that, Mr. England?
- 22 MR. ENGLAND: Yes, sir. To the extent I
- 23 guess we differ in our opinion, which I'd hope we
- 24 wouldn't, we'd offer some additional comments.
- 25 COMMISSIONER CLAYTON: Okay. Well, then in

- 1 that case, whichever Staff witness who would be
- 2 appropriate to deal with the IR-2006-0374 distribution of
- 3 credit qualifying customer credits and cash distribution
- 4 qualifying customers, who would that be?
- 5 Mr. Williams?
- 6 MR. WILLIAMS: David Winter.
- JUDGE WOODRUFF: Please raise your right
- 8 hand.
- 9 (Witness sworn.)
- 10 COMMISSIONER CLAYTON: Judge, just to make
- 11 sure, since I just walked in, did you-all discuss a
- 12 particular order of cases, or is everything all thrown
- 13 together?
- JUDGE WOODRUFF: Everything's thrown
- 15 together.
- 16 COMMISSIONER CLAYTON: Okay. Good. Nice
- 17 and organized that way.
- 18 DAVID WINTER testified as follows:
- 19 QUESTIONS BY COMMISSIONER CLAYTON:
- Q. Mr. Winter, how have you been a
- 21 participant, if at all, in Case IR-2006-0374?
- 22 A. I was one of the lead auditors in this
- 23 particular proceeding.
- Q. And this is the earnings investigation in
- 25 the Cass County Telephone?

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1 A. Yes, it is.
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- 2 Q. Are you familiar with the Stipulation &
- 3 Agreement that's been filed in the case?
- 4 A. Yes, I am.
- 5 Q. Did you participate in the negotiations
- 6 associated with the stipulation?
- 7 A. Yes, I did.
- 8 Q. Were you the lead person who authorized
- 9 Staff to enter into agreement on that stipulation?
- 10 A. No, I was not.
- 11 Q. Who would that have been?
- 12 A. That was Mr. Schallenberg.
- 13 Q. Schallenberg had the ultimate decision?
- 14 A. Yes.
- 15 Q. But you were the --
- 16 A. One of the.
- 17 Q. You were, from being on the ground level,
- 18 you were working on it day to day?
- 19 A. Yes.
- Q. Okay. You're familiar with all the terms
- 21 associated with the Stipulation & Agreement?
- 22 A. Yes.
- 23 Q. Did you participate in the negotiation of
- 24 each of those terms?
- 25 A. Yes.

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1 Q. Okay. There are some definitions in the
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- 2 initial section which make reference to credit qualifying
- 3 customers and cash distribution qualifying customers. Are
- 4 you familiar with those terms?
- 5 A. Yes.
- 6 Q. Can you tell me the difference between
- 7 those customers, aside from the dollar amount on the
- 8 distribution later on, but what is the difference in those
- 9 definitions?
- 10 A. The credit qualifying customer would
- 11 receive a credit on their bill for -- I think we estimated
- 12 in our suggestions of \$40 per customer. The difference
- 13 between a cash distribution customer is that, in this
- 14 particular case, FairPoint, if the Commission approves the
- 15 Stipulation & Agreement, would actually write a check for
- 16 cash to these customers.
- 17 Q. I think it said that was approximately or
- 18 estimated to be around \$400 per person?
- 19 A. Yes.
- Q. Well, my question before we get to the
- 21 dollar amounts is, are the list of credit -- assumed
- 22 credit qualifying customers and cash distribution
- 23 qualifying customers the same people or is there a
- 24 difference in the list of people? I didn't understand --
- 25 one -- excuse me -- one makes reference to an effective

- 1 date, one makes reference to a closing date, and I'm not
- 2 sure if that's relevant.
- 3 A. The effective date is the effective date of
- 4 any Commission order that would be issued in this
- 5 proceeding. The closing date would be the sale of
- 6 CassTel to FairPoint, and there would be two separate
- 7 distributions. The first distribution of 350 would occur
- 8 upon the second billing cycle after the Commission
- 9 approval of this particular order. It would show up as a
- 10 credit on your bill. The other part, the closing date,
- 11 there would be -- FairPoint would actually write a check
- 12 to those particular customers that meet these
- 13 qualifications for the \$400.
- 14 Q. Are the lists the same, though?
- 15 A. Essentially they could be the same, yes,
- 16 there could be differences, but essentially --
- 17 Q. When would there be a difference? Because
- 18 the day -- the date they have to be paying a full tariff
- 19 rate, receiving such service from CassTel on a continuous
- 20 basis since January 1, 2005. Under what circumstances
- 21 would the list be different? I guess that's what I'm just
- 22 not understanding.
- 23 A. I don't think -- quite frankly, I don't
- 24 think that the list would be different at all.
- 25 Q. Okay. So in other words, the same people

1 are going to receive the credit and they're going to

- 2 receive the cash?
- 3 A. Yes.
- 4 Q. Correct?
- 5 A. Yes.
- 6 MR. WILLIAMS: Commissioner, if I might?
- 7 COMMISSIONER CLAYTON: Yes, Mr. Williams?
- MR. WILLIAMS: That's correct, unless
- 9 someone quit taking service before the closing date but
- 10 was a customer on the effective date.
- 11 COMMISSIONER CLAYTON: Okay. But that
- 12 would be a small -- supposedly a small number of people
- 13 over the full scheme.
- MR. WILLIAMS: Probably.
- 15 THE WITNESS: Very, very small compared to
- 16 the 7,900 customers we have.
- 17 BY COMMISSIONER CLAYTON:
- 18 Q. So we're talking about people receiving --
- 19 out of the 7,900 customers, people receiving continuous
- 20 service and paying the full tariff rate would be eligible
- 21 for both the credit and the cash?
- 22 A. Yes.
- Q. All right.
- 24 A. In theory, Commissioner, the total credit
- 25 would be 4 -- the total settlement would be \$440 per

- 1 customer, \$40 credit and a \$400 check.
- Q. Okay. The 350,000 -- \$350,000 that would
- 3 be credited to accounts, that occurs upon the effective
- 4 date -- when does the credit occur?
- 5 A. It would occur the second billing cycle
- 6 after the effective date of the Commission order approving
- 7 this stipulation.
- 8 Q. So who would effectively pay? Would that
- 9 be CassTel?
- 10 A. That would -- in theory, it would be
- 11 CassTel, yes.
- 12 Q. Basically be a reduction in the revenues
- 13 that go to CassTel?
- 14 A. Yes.
- Q. And then the \$400 per person, the
- 16 \$3.25 million will actually be checks cut by --
- 17 A. FairPoint Communications.
- 18 Q. -- the new company to the customer?
- 19 A. Yes.
- 20 Q. All right. I believe within this agreement
- 21 it sets out that there will be money set aside from the
- 22 closing used to pay that; is that correct?
- 23 A. Yes. There will be a deduction from the
- 24 purchase price of the company for 3.-- 3.6 million, I
- 25 believe now, that will be kept in trust with FairPoint.

- 1 FairPoint will make the actual distribution of cash.
- 2 Q. So it will be, to analogize, like going to
- 3 a closing on a piece of real estate, you have a closing
- 4 statement, some money will be taken from cash being paid
- 5 by the purchase, it will be set aside and that money will
- 6 be used to make these distributions?
- 7 A. Yes, it will.
- 8 Q. So effectively CassTel, the current owner,
- 9 will be paying these credits?
- 10 A. Yes.
- 11 Q. Okay. Can you tell me if the \$3.6 million
- 12 was chosen for a particular reason? Is it tied to a
- 13 number somewhere else or is it just a number that was
- 14 picked out of the air associated with the purchase price?
- 15 A. There -- the purchase price didn't have
- 16 anything to do with the 3.6 million. The 3.6 became
- 17 through some extensive negotiations between the Staff and
- 18 the company. We --
- 19 Q. The current company?
- 20 A. The current owners, CassTel. We had
- 21 negotiated for several weeks, and this is -- in order to
- 22 resolve, this is what we came up with.
- 23 Q. But is there a -- is there a connection
- 24 with a proposed amount of harm or damage that was done to
- 25 the customers over time that was the reason why you came

- 1 up with 440 or was there -- I know there were
- 2 negotiations. I understand that aspect of it. But is
- 3 there any connection with proposed harm done to these
- 4 ratepayers?
- 5 A. This proceeding, the IR case, was done
- 6 strictly like we would normally do a rate proceeding. It
- 7 did not take in consideration past harms done by Mr.
- 8 Matzdorff, his past transactions.
- 9 Q. So effectively, is the dollar amount
- 10 effectively a revenue reduction to the company that
- 11 normally would calculate into a lower rate design?
- 12 A. It was -- the Staff came up with a very
- 13 sizeable negative number, and as you -- in the -- so what
- 14 we did was, basically it's a rate reduction.
- Okay. So the number is based on -- the
- 16 number, although it's distributed in a different manner,
- 17 the number was derived based on a traditional revenue
- 18 reduction analysis done by Staff?
- 19 A. Yes.
- Q. Okay. Based on overearnings?
- 21 A. Yes.
- 22 Q. All right. Did you participate in the last
- 23 rate case? And I don't recall whether it was a complaint,
- 24 Staff complaint case or it was a rate case filed by
- 25 CassTel, but the last one that was filed, did you

- 1 participate in that case?
- 2 A. Yes, I was the auditor involved.
- 3 Q. And can you tell me, is there an
- 4 identifiable line or area within the books of CassTel that
- 5 would suggest the difference in the Staff analysis from
- 6 the last case to this case?
- 7 A. I don't understand your question.
- 8 Q. Well, as I recall, several years ago there
- 9 was a rate reduction.
- 10 A. \$319,000.
- 11 Q. That was 319,000. And can you identify
- 12 what has changed in -- is it two years, two and a half
- 13 years that have passed in the books of CassTel that
- warrant a \$3.6 million additional reduction?
- 15 A. There's two -- I'm just going to give you
- 16 the major items.
- 17 Q. Sure.
- 18 A. There are two items, three items.
- 19 Universal service monies, that has dropped considerably.
- 20 Q. But that wouldn't trigger a reduction in
- 21 rates, would it? That would trigger -- theoretically, it
- 22 would trigger an increase in rates?
- 23 A. It very well could, but in this particular
- 24 case we imputed universal service monies that we thought
- 25 CassTel should have received during our test year.

- 1 Additionally, the expenses of CassTel did not include any
- 2 monies from Overland Data Center. It did not include the
- 3 markups that we had seen -- we saw from LEC, LLC, and it
- 4 did not include some other things that we found during our
- 5 investigation. So we believe that we had a clean test
- 6 year because we pulled all that out of there that would
- 7 give us enough money or the monies that you see today in
- 8 this settlement.
- 9 Q. And do you recall the amount of the
- 10 Overland Data Center expense from the prior rate case?
- 11 A. I will give you an estimate because I don't
- 12 remember.
- 13 Q. Yeah, an approximation.
- 14 A. Approximation, there was probably
- 15 \$1.2 million in the books and records of CassTel Telephone
- 16 for Overland Data.
- 17 Q. And do you recall what that service was
- 18 that Overland Data provided?
- 19 A. Well, we were told at the particular time
- 20 that they provided most of their EDP operations for
- 21 CassTel. As you well know, that was not what was.
- 22 Q. Is there a replacement service? Is there
- 23 another company or service provider that has stepped into
- 24 the shoes of Overland Data to provide EDP services?
- 25 A. I do not believe so. I believe that

- 1 they've -- I really can't answer that question
- 2 authoritatively, but I will say that I don't believe there
- 3 was a replacement for ODC.
- 4 Q. Okay. There was another company that I
- 5 recall that's been included in some of the news reports,
- 6 and I don't recall whether CassTel had an agreement with
- 7 them. It was a USF&G or US --
- 8 A. USP&C.
- 9 Q. USP&C. Did it have an amount -- was
- 10 CassTel paying that company any funds in the last rate
- 11 case?
- 12 A. We did not find any dollars associated with
- 13 that company in the last rate case.
- Q. And certainly they're not included in this
- 15 one?
- 16 A. No.
- 17 Q. You made reference to the LEC, the L-E-C
- 18 markups?
- 19 A. Yes.
- Q. What services were those LEC markups
- 21 associated with?
- 22 A. LEC is the holding company that provides
- 23 the back office systems, in other words, the billing, the
- 24 personnel, the accounting for CassTel Telephone, and what
- 25 we found was, is during the -- they would charge CassTel

- 1 for services. So what it came down to, for every dollar
- 2 that was charged CassTel, there was a markup. The markup
- 3 first started at 40 percent. So CassTel was paying
- 4 \$1.40 for each dollar of service. Then the markup became
- 5 80 percent. In other words, they were paying 80 cents for
- 6 every dollar of service, CassTel was. This is the markup
- 7 that I was referring to a few minutes ago in the previous
- 8 questions.
- 9 Q. Do you recall the approximate value of that
- 10 expense in -- that is different between Staff's last case
- 11 versus this case?
- 12 A. I do not have that. But I could probably
- 13 get it to you, if you wish.
- 14 Q. Can you give me a ballpark figure, a
- 15 million dollars more or less?
- 16 A. I would say off the top of my head that it
- 17 was probably about a million and a half dollars.
- 18 Q. Okay. You make reference to a markup
- 19 changing from -- at one point it changed to 40 percent or
- 20 was 40 percent and then changed to 80 percent?
- 21 A. Yes.
- 22 Q. Is that a fair --
- A. That's fair.
- Q. -- recap of what you just said?
- 25 A. Yes.

- 1 Q. Was there a number prior to the
- 2 40 percent? Does Staff have a historical amount that has
- 3 been associated with LEC services for CassTel?
- 4 A. From 1996 when CassTel -- the approval of
- 5 this Commission for CassTel to purchase the exchanges from
- 6 GTE, the percentage had always been 40 percent.
- 7 Q. Okay. So from '96 to when was 40 percent
- 8 the markup?
- 9 A. I believe they changed the markup in 2002
- 10 to 80 percent.
- 11 Q. 2002. Now, it's not uncommon in rate of
- 12 return regulated companies to have a holding company that
- 13 provides some central office administrative services, and
- 14 then -- and then allocate a percentage of the cost for a
- 15 particular regulated entity to a holding company? Is that
- 16 uncommon?
- 17 A. That's not uncommon.
- 18 Q. All right. Is there a rule of thumb that
- 19 Staff has in assessing what an appropriate markup would be
- 20 in any particular industry?
- 21 A. Each is different in how they allocate
- 22 costs. Some use -- for instance, in the electric or gas
- 23 industry they use the Massachusetts method.
- Q. Assuming -- assuming that some people in
- 25 the room don't know what the Massachusetts method is -- of

- 1 course I do.
- 2 A. It's a method based upon plant, customers
- 3 and expenses in revenues for a company.
- 4 Q. That did me no good, but keep going.
- 5 A. We also have companies, telephone companies
- 6 that have elaborate cost allocation manuals there, also
- 7 with software systems that time and materials are
- 8 specifically allocated towards what company, what job that
- 9 they are associated with.
- 10 Q. Okay.
- 11 A. To follow up, LEC took care of three
- 12 companies: CassTel, New Florence and another company they
- 13 own in Texas. So these companies were owned by the same
- 14 owner we see today.
- 15 Q. So since there are many different methods,
- 16 40 percent markup would not necessarily be out of line
- 17 without looking at additional factors?
- 18 A. We would consider 40 percent to be out of
- 19 line, period.
- 20 Q. You would?
- 21 A. In this particular case, yes.
- 22 Q. So then I assume it would even be worse to
- 23 be at 80 percent markup?
- A. Absolutely.
- 25 Q. Now, if it changed to 80 percent in 2002,

- 1 then in the last rate case that CassTel had before us,
- 2 that means they would have been subject to an 80 percent
- 3 markup for administrative services?
- 4 A. There was portions of that year that had
- 5 the 80 percent, yes.
- 6 Q. All right. And Staff agreed to the
- 7 80 percent markup in that case?
- 8 A. We did not know about the 80 percent markup
- 9 in that particular case.
- 10 O. Is that because information was withheld
- 11 from the Staff or was Staff not looking in the right
- 12 place?
- 13 A. We looked at those particular costs. We
- 14 were told that they had a direct allocation method there.
- 15 We were not told and we specifically asked about the 40 --
- 16 we didn't know about the markups, but we specifically
- 17 asked about those, and we were told that -- we were never
- 18 told about 40 or 80 percent markups.
- 19 Q. Okay. Does Staff have a way of monitoring
- 20 such cost allocations and markups in any case outside of
- 21 this? I mean, moving forward, does Staff have a system
- 22 that's set up to keep an eye out for inappropriate
- 23 markups?
- 24 A. The only time that we would be -- look at
- 25 these markups probably would be in a rate proceeding. I

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1 believe --
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- 2 Q. Like the last complaint case?
- 3 A. Yes.
- 4 Q. And this is a complaint case?
- 5 A. And this is a complaint case. I believe we
- 6 could probably -- we have in the past -- there's two
- 7 different things. We have sent all the companies in the
- 8 state of Missouri I believe two years ago a Data Request
- 9 requesting how they allocate costs from the holding
- 10 companies and also whether they develop cost allocation
- 11 manuals.
- 12 We're also -- based upon that information,
- 13 we examine that information, and we're starting -- as part
- of our USF audits, we're starting to look at how they're
- 15 allocating costs from the -- if there's a holding company
- 16 down to the regulated entity.
- 17 And next, we also looked at -- we had a
- 18 meeting with industry also looking at the annual report
- 19 process and how we report those costs from the allocation
- 20 of costs between the regulated and non-regulated
- 21 companies.
- 22 So we're starting to address this. We
- 23 started two years ago basically when we started seeing
- 24 CassTel, what was happening there, and we started working
- 25 with industry, and I believe we're going to be starting

- 1 about three separate audits within the next month or so.
- 2 Q. Are there any other lines in the accounting
- 3 that -- that would be significant numbers that jump out
- 4 that require a rate reduction? We've assessed Overland
- 5 Data approximately 1.2 million. This inappropriate
- 6 markup, which could be a million, a million-five.
- 7 A. We also found another company called
- 8 Pegasus. Pegasus was owned by Mr. Matzdorff. He was also
- 9 billing in the same manner to LEC, which was eventually
- 10 CassTel, as ODC.
- 11 Q. Was that EDP services or administrative
- 12 service, do you recall?
- 13 A. We've never been able to find out what kind
- 14 of services it was, if there were services whatsoever.
- 15 Q. So they were just getting an invoice,
- 16 paying the invoice to Pegasus?
- 17 A. Yes. Mr. Matzdorff was handing the
- 18 invoices to the accounting people and these were being
- 19 paid.
- 20 Q. Do you recall the value of how much Pegasus
- 21 was receiving on an annual basis or what the value would
- 22 be in a given test year?
- 23 A. You're testing my memory on that particular
- 24 case, but I'm guessing it was about a half million
- 25 dollars.

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1 Q. Did Staff look at the Pegasus expenditure
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- 2 in the prior complaint case?
- 3 A. I found the Pegasus expenditures and I
- 4 asked about those, and I was given that these were
- 5 provided services to the company.
- 6 Q. So the company responded to your inquiry
- 7 and gave you information that was satisfactory to the
- 8 normal review that Staff would do?
- 9 A. Mr. Matzdorff gave me his assurances that
- 10 these were services that were provided by the company,
- 11 that they were hired on a temporary basis and that they --
- 12 and they would be continuing on for the test year.
- 13 Q. I understand. He gave us a lot of
- 14 assurances sitting right here in this chair, and a lot of
- 15 these questions that I'm asking right now, because the day
- 16 we were asking these questions were actually on the
- 17 overearnings case from the last case.
- 18 A. And that's the same, and I gave you some
- 19 incorrect answers based upon the information we had
- 20 gotten.
- 21 Q. Forgive me. Did you testify at that?
- 22 A. I did that one also.
- Q. You did that one also. Was
- 24 Mr. Schallenberg at that one?
- A. No, he was not.

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1 Q. He was not. Just you -- you're taking the
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- 2 heat for that one, aren't you?
- 3 A. Yes.
- 4 Q. Okay. Can you think of any other lines
- 5 that should be highlighted in the difference between the
- 6 prior rate -- the prior complaint case and the current?
- 7 A. Now, what we've discussed here is the
- 8 expense side. Now, what we also did not know at that
- 9 particular time, we talked about the 40, 80 percent
- 10 markups. Those markups were also allocated to the capital
- 11 accounts, in other words, the plant. The plant numbers
- 12 were also overstated for new construction. And as part of
- 13 this settlement, I believe in the complaint case we're
- 14 reducing plant because of those LEC markups within plant.
- 15 Q. What do you mean there was a markup? Were
- 16 they basically misleading -- were they misleading you in
- 17 saying they had spent a certain amount of money on
- 18 infrastructure or improvements?
- 19 A. They would -- they would allocate part of
- 20 overhead to construction, which you'll normally see that,
- 21 but what we did not know was that the markup, the 40,
- 22 80 percent markup was also being allocated to plant and
- 23 service.
- Q. Through LEC?
- 25 A. Through LEC, yes.

- 1 Q. Okay. So it was a LEC markup and there is
- 2 some -- there is some multiplier that's used in --
- 3 A. Yes.
- 4 Q. -- assessing some of the costs to the
- 5 capital accounts?
- A. Yes. And that's why we went back -- with
- 7 the cooperation of CassTel, we went back and completely
- 8 restated plant in service to pull all that markup,
- 9 including the Pegasus costs, out of there for restate
- 10 claims.
- 11 Q. When did CassTel get all helpful in finding
- 12 this material for you?
- 13 A. They've always been very cooperative.
- 14 Q. Like, we need an invoice for Pegasus and
- 15 they gave us one, they're very helpful?
- 16 A. They gave us one. It's been an evolving
- 17 process.
- 18 Q. Well, is it safe to say that this
- 19 information has come to light since CassTel has been out
- 20 from under Mr. Matzdorff?
- 21 A. Yes.
- 22 Q. So the new level of cooperation has been
- 23 since the other operators have been in place?
- A. Yes. GV&W has been the manager of CassTel
- 25 and they've been very cooperative.

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1 Q. Have you had any problems with GV&W since
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- 2 they've taken over the reins of CassTel?
- 3 A. We've always -- we've had some disputes,
- 4 but for the most part, they've been very cooperative.
- 5 Q. Good faith disputes or --
- 6 A. Good faith disputes.
- 7 Q. -- hiding material, not providing
- 8 information?
- 9 A. No. It's been good faith, what you would
- 10 normally see in a rate proceeding.
- 11 Q. I understand. Healthy agree to disagree
- 12 type of banter?
- 13 A. Yes.
- 14 Q. Okay. So is there anything else that we
- 15 need to identify in how this \$3.6 million figure was come
- 16 up with? I assume Staff started higher?
- 17 A. No. We did not start higher in that
- 18 particular case, no. The 3.6, I believe, represents
- 19 dollars for payments for two years of earnings.
- Q. Okay. So the 3.6 doesn't come out of one
- 21 test year, it's --
- 22 A. It's a negotiated number.
- 23 Q. Okay. But the number is -- did you say it
- 24 was two years worth of --
- 25 A. In theory, it represents a negotiated piece

- 1 of two years worth of earnings.
- 2 Q. Okay. Okay. Are you aware of whether
- 3 Pegasus is still in operation?
- 4 A. To my knowledge, it is not.
- 5 Q. And Overland Data is no longer in
- 6 operation?
- 7 A. I cannot answer that. I believe -- I think
- 8 there's still a corporation in the state of Kansas, but I
- 9 do not know.
- 10 Q. Are either of those companies providing
- 11 services to any other Missouri regulated companies that
- 12 you're aware of?
- 13 A. Not to my knowledge.
- 14 Q. Has the 40 percent or 80 percent markup
- 15 been found in other Missouri regulated companies receiving
- 16 services from LEC?
- 17 A. Not -- well, yes, it had been.
- 18 Q. It has been?
- 19 A. It has been, yes.
- 20 Q. I assume there will be some proceeding in
- 21 the future where we'll address those issues?
- 22 A. Yes.
- Q. Okay. In distributing the \$440, the
- 24 \$40 credit and the \$400 cash payment, did Staff address --
- 25 I didn't see it in the Staff recommendation, but I may

- 1 have missed it. Is there any concern about missing
- 2 customers that were potentially harmed over the past
- 3 several years that are no longer customers?
- 4 A. We dealt in this particular case as if it
- 5 was a normal rate case. We did not go back and look for
- 6 potential customers, and we had to stop -- we had to
- 7 establish some deadline. In this particular case it was
- 8 the beginning of the test year.
- 9 Q. And in a normal rate case you couldn't do
- 10 anything to help a customer that paid into an overearnings
- 11 scenario --
- 12 A. No.
- 13 Q. -- that's no longer a customer, so that
- 14 standard is the same as that it would always apply in an
- 15 overearnings circumstance?
- 16 A. Yes.
- 17 Q. Okay. There's also reference in here about
- 18 paying a full tariff rate. Who would that exclude? Would
- 19 that exclude Lifeline and Linkup people?
- 20 A. I am not sure on that one. I will have to
- 21 defer that question. I believe it will exclude them, but
- 22 I'm not --
- 23 Q. You're not aware --
- A. I'm not aware.
- 25 Q. -- who were excluded one way or the other?

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1 A. No.
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- 2 Q. Okay. The rate moratorium on the
- 3 overearnings piece goes to January 1 of 2017; is that
- 4 correct?
- 5 A. Yes.
- 6 Q. Is that a filing date or is that -- is that
- 7 a date where no change in earnings can occur?
- 8 A. Be no change in earnings in that particular
- 9 time. The Staff in that particular case would be free to
- 10 look at their rates at that particular time.
- 11 COMMISSIONER CLAYTON: Okay. Just quickly,
- 12 Mr. Dandino, did Office of Public Counsel participate in
- 13 the IR --
- MR. DANDINO: Yes, sir.
- 15 COMMISSIONER CLAYTON: -- over this case?
- MR. DANDINO: Yes, sir.
- 17 COMMISSIONER CLAYTON: And you-all signed
- 18 on to the Stipulation & Agreement?
- MR. DANDINO: Yes, sir.
- 20 COMMISSIONER CLAYTON: OPC is satisfied
- 21 with the distribution of the funds from the \$3.6 million?
- MR. DANDINO: Yes. We think it was a
- 23 practical way of doing it, and under the circumstances,
- 24 yes.
- 25 COMMISSIONER CLAYTON: Okay. Thank you.

- 1 BY COMMISSIONER CLAYTON:
- 2 Q. Now, Mr. Winter, one part I did not
- 3 understand. There's a reference in here relating to some
- 4 accounting treatment of the \$3.6 million?
- 5 A. Yes.
- 6 Q. Either through accounting authority or some
- 7 sort of accounting treatment. Would you explain what that
- 8 means, and does that mean that FairPoint will be able to
- 9 have an accounting column where it potentially would be
- 10 able to seek that money back through rates?
- I don't understand what the --
- 12 A. What we're doing is, for accounting
- 13 treatment stuff, all those dollars hitting the books at
- one time, are amortizing those dollars over a 24-month
- 15 period. There's a number of different scenarios in there,
- but basically a 24-month period those dollars will be
- 17 amortized. FairPoint will not be able to -- if we do have
- 18 a rate proceeding, they will not be able to use those in
- 19 any kind of proceeding whatsoever.
- 20 Q. Now, are they going to adopt the accounting
- 21 balances from CassTel?
- 22 A. It depends on the scenario, but the answer
- 23 is --
- Q. By account you mean?
- 25 A. -- yes. Yes.

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1 Q. When you say it depends by scenario, you
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- 2 mean by the different account --
- 3 A. Yes.
- 4 Q. -- that may be involved?
- 5 And that's by account, that's where these
- 6 funds would go, these --
- 7 A. Yes.
- 8 Q. -- refunds?
- 9 A. If you'll look on the appendix, you'll be
- 10 able to see where those dollars will be accounted to.
- 11 Q. Okay.
- 12 A. So in other words, we can trace them, the
- 13 companies can trace them and they're fully disclosed.
- 14 Q. All right. I haven't seen any HC
- 15 documents, so I guess I'm going to ask you, is the
- 16 purchase price public or is it private?
- 17 MR. ENGLAND: I believe that's part of the
- 18 asset purchase agreement which we've declassified, so it
- 19 is public.
- 20 COMMISSIONER CLAYTON: So I can ask, I can
- 21 verify.
- 22 BY COMMISSIONER CLAYTON:
- Q. What is the purchase, Mr. Winter?
- A. It's \$33 million.
- Q. And the rate base figure is public, isn't

- 1 it?
- 2 A. I believe so. In the --
- 3 COMMISSIONER CLAYTON: Before you talk,
- 4 Mr. England, I just want to make sure.
- 5 MR. ENGLAND: That number should be in the
- 6 annual report.
- 7 COMMISSIONER CLAYTON: Okay.
- 8 THE WITNESS: The number is also in our --
- 9 on page -- let me get it here.
- 10 BY COMMISSIONER CLAYTON:
- 11 Q. It's \$18,322,714?
- 12 A. Yes.
- 13 Q. Okay. Just before I repeated it, I wanted
- 14 to make sure that it was --
- 15 A. I was trying to find the page number it was
- 16 on.
- Q. Okay. So the rate base is 18.3, purchase
- 18 price is \$33 million, which would suggest an acquisition
- 19 premium I believe of roughly, what, 14, \$15 million? I
- 20 was told there would be no math.
- 21 A. Yes.
- 22 Q. And is there -- does the Staff
- 23 recommendation address how that premium will be --
- A. The premium will not be allowed in rates.
- 25 FairPoint has already agreed to that. And also the

1 transaction cost to purchase CassTel from FairPoint will

- 2 also not be in rates.
- 3 Q. Say that last part again.
- 4 A. There's two pieces. There's the
- 5 acquisition premium. FairPoint has agreed not to seek
- 6 recovery of that in rates.
- 7 Q. Okay.
- 8 A. The second piece of these transactions is
- 9 the transaction cost, your attorneys, your accountants,
- 10 engineering people. They have also agreed not to seek
- 11 recovery of those dollars also in rates.
- 12 Q. Okay. Is the rate base figure, that
- 13 18.3 million, is that the figure that's being used to
- 14 establish the appropriate rates in the IR case, if that
- 15 question makes sense?
- 16 A. Let me go back. I believe it's very close.
- 17 Excuse me. That is a total company number, in other
- 18 words, total CassTel. The number that we used in the rate
- 19 proceeding is less than this, because we have our
- 20 separation factors in there.
- 21 Q. So the interstate --
- 22 A. Interstate.
- 23 Q. -- factors are removed?
- 24 A. Yes.
- 25 Q. I know I have some questions on universal

- 1 service, but I'm not sure if you're the appropriate
- 2 witness for universal service. Are you? I assume someone
- 3 from teleco would be more --
- A. I believe Ms. Dietrich is the witness for
- 5 universal service.
- 6 Q. Okay. Let me look through this. I may be
- 7 finished with you here real quick. How was the penalty in
- 8 the investigation case dealt with in this? Does it come
- 9 out of the sale price? Is it a separate dollar amount
- 10 that's held in trust?
- 11 A. It's a separate check that will be written
- 12 for \$1 million based upon the day of the closing, yes.
- 13 Q. So the date of the closing, analogizing
- 14 with a real estate transaction, more simple transaction,
- 15 you'd have the purchase price, and I'm sure there would be
- 16 some secured lenders that would get their cuts of the
- 17 action, and you'll have 3.6 that will be set aside to deal
- 18 with the overearnings reduction, and then you'll have --
- 19 another million dollars will be taken out, payable to the
- 20 State of Missouri?
- 21 A. Yes. There will be -- let's go back to
- 22 your real estate analogy. There will be \$33 million,
- 23 minus the 3.6 or \$3.1 million. There will be a million
- 24 dollar fine. There will also -- they have a number of
- 25 lenders they have to pay off. Then they have to also deal

1 with the federal side of any potential damages they've

- 2 done.
- 3 Q. Is there any amount that will come from
- 4 proceeds that will be refundable to the federal government
- 5 or USAC or the FCC or --
- A. All I can say is, there's some negotiations
- 7 going on at the federal level, and there probably will be
- 8 some more monies paid.
- 9 Q. Does the agreement set out whose
- 10 responsibility those potential other liabilities --
- 11 A. Those liabilities would be CassTel's
- 12 responsibility to pay.
- 13 Q. They will not flow to the new company?
- 14 A. No.
- 15 Q. Do you know how many -- how many potential
- 16 liabilities there are out there, how many federal agencies
- 17 are --
- 18 A. In theory, there's -- you have NECA,
- 19 National Exchange Carriers Association. You have USAC,
- 20 which is the universal service, and they take their
- 21 directions from the FCC. There's also sitting out there
- 22 the Federal Communications -- the FCC's -- they have a
- 23 division that -- enforcement division.
- Q. At the FCC?
- 25 A. And there could also be some potential

- 1 fines out of the enforcement division.
- 2 Q. Has Staff made any assumptions on what
- 3 potential values of those liabilities would be?
- 4 A. We have seen some of the company documents,
- 5 but we have not independently calculated how much those
- 6 liabilities are.
- 7 Q. So you couldn't give me a ballpark figure
- 8 on what potential liabilities would be for NECA, for USAC
- 9 and for the FCC enforcement division? And I also want to
- 10 ask whether there's any Department of Justice issues with
- 11 the guilty pleas that are going on?
- 12 A. Let me first start with the easy one.
- 13 Nobody knows what the department of the FCC enforcement's
- 14 going to do.
- 15 Q. Okay.
- 16 A. Per the company, and I have discussed this
- 17 with the company, they owe in total about \$14 million,
- 18 \$14.1 million to the FCC, NECA, USAC.
- 19 Q. Those would all be one. I kind of -- the
- 20 NECA, USAC, FCC, that's one entity and it's 14.1 million?
- 21 A. Yes. Of that 14.1 million, Mr. Matzdorff
- 22 and the Martinos have paid 8.9 million.
- 23 Q. 8.9?
- 24 A. The difference will have to be paid by
- 25 CassTel. The difference that you're seeing there is

1 primarily associated with the markups that we discussed

- 2 earlier in this testimony.
- 3 Q. Okay. So the difference would be roughly
- 4 5.2 million, and that would potentially be a liability of
- 5 CassTel; is that correct?
- 6 A. Yes.
- 7 Q. Okay. And that would stay with CassTel, or
- 8 is there some amount that will continue to be held in
- 9 trust at the closing?
- 10 A. That liability will stay with CassTel. It
- 11 will not be held in trust, as far as I know.
- 12 Q. So funds will be distributed from the
- 13 closing to CassTel, and then it will be up to CassTel to
- 14 pay the 5.2 million?
- 15 A. That's my understanding. I'm not really
- 16 privy how that's going on.
- 17 Q. Okay. Are you aware of any other potential
- 18 liabilities for CassTel, significant liabilities?
- 19 A. Not that I'm aware of right now. There
- 20 could be something sitting out there that I'm not aware
- 21 of.
- 22 Q. Are you aware of the amount that lenders
- 23 will be taking out of the purchase price?
- 24 A. There is a number, but I don't remember it
- 25 right now. I believe -- and I'm not sure if that's a

- 1 confidential number or not, but it's a substantial number.
- 2 Q. Is that --
- 3 A. Excuse me. Part of it is in our annual
- 4 report. They owe CoBank I believe 4 to \$5 million, and
- 5 then LEC also owes money to CoBank.
- 6 Q. Okay. So --
- 7 A. And FairPoint is not assuming those loans,
- 8 so they will have to pay those loans, too.
- 9 Q. They'll come out of closing, I assume?
- 10 A. Yes.
- 11 Q. I assume that there's securities agreements
- 12 that would attach to the different assets of CassTel?
- 13 A. They'll be sitting -- so in theory, in the
- 14 old days they would be sitting at the table writing
- 15 checks, this is your check, this is your check, and the
- 16 checks will make the distribution.
- 17 Q. In Hannibal we still do that, write checks.
- 18 A. You do that? Okay.
- 19 Q. Are you aware -- does Staff have an idea
- 20 how much cash will actually go to CassTel after lenders
- 21 are paid at the closing, setting aside 3.6 and the
- 22 \$1 million?
- 23 A. I have no idea. I've looked at it, but I
- 24 just -- I don't know all the liabilities that are sitting
- 25 out there.

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1 Q. You've looked at the financial arrangements
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- 2 what the new company, Fair-- FairPoint?
- 3 A. FairPoint Communications, yes.
- 4 Q. You've reviewed the public information, I
- 5 assume some private information that's available on the
- 6 new company?
- 7 A. Yes.
- 8 Q. You're satisfied with its solvency and with
- 9 its --
- 10 A. Mr. Murray looked at that information, and
- 11 he was satisfied, but he also had some concerns. And
- 12 that's why we have the requirements in the particular
- 13 recommendation to the Commission.
- Q. Will CassTel own anything after this sale?
- 15 A. CassTel as an entity will be gone. No,
- 16 they will not.
- 17 Q. So this will dispose of all the assets of
- 18 CassTel, and as soon as it winds up its affairs,
- 19 theoretically it will go away?
- 20 A. Yes.
- 21 COMMISSIONER CLAYTON: Okay. Judge, I
- 22 don't think I have any more questions of this witness, so
- 23 I'll pass.
- JUDGE WOODRUFF: Anyone else, any of the
- other Commissioners have questions for Mr. Winter? We can

- 1 always bring him back later, too.
- Then you may step down. We'll call you
- 3 back later, Mr. Winter.
- 4 COMMISSIONER CLAYTON: Back to me?
- JUDGE WOODRUFF: Back to you.
- 6 COMMISSIONER CLAYTON: My additional
- 7 questions relate to universal service, so I think
- 8 Mr. Winter suggested Ms. Dietrich, if she's available, and
- 9 she's coming forward. While she's getting situated up
- 10 here, is -- Mr. Voight's participation relates to rate
- 11 design access and certificate of service authority but not
- 12 universal service.
- JUDGE WOODRUFF: Raise your right hand.
- 14 (Witness sworn.)
- 15 NATELLE DIETRICH testified as follows:
- 16 QUESTIONS BY COMMISSIONER CLAYTON:
- 17 Q. Good morning, Ms. Dietrich.
- A. Good morning.
- 19 Q. Quickly I'm going to try to just ask you a
- 20 few questions relating to Universal Service Fund and USAC
- 21 and the FCC, and I'm hoping that you're knowledgeable on
- 22 these issues.
- 23 A. Okay. I'll try.
- Q. I'm not sure if that was the confidence I
- 25 was looking for.

- 1 A. I will do my best.
- Q. All right. First of all, the transfer of
- 3 this -- of this company and the recommendation of Staff
- 4 and the accompanying stipulations in the other case
- 5 approve the new company as an eligible telecommunications
- 6 provider on a prospective basis?
- 7 A. Recommends that the Commission approve them
- 8 on a prospective basis, yes.
- 9 Q. Which would be forward-looking from the
- 10 closing date?
- 11 A. Correct. What the Staff recommendation
- 12 states is that within 60 days of the effective date of a
- 13 Commission Order, we would come to the Commission with a
- 14 letter to the FCC, stating that FairPoint is an eligible
- 15 telecommunications carrier in Missouri and should start
- 16 receiving USF funding effective with the date of the sale.
- 17 Q. How does Staff do that when normally
- 18 Staff's role or the Missouri Commission role is to approve
- 19 past expenditures? How do you approve them on a
- 20 prospective basis without assessing past expenditures?
- 21 A. Well, this would be a new company, new to
- 22 Missouri, so this would be a new designation. As far as
- 23 the actual calculations of what they submit to USAC and
- 24 NECA to determine the amount, that I'm not familiar with.
- 25 And that would come more into an issue with

- 1 the October 1st certifications because the information
- 2 that we look at, as far as basing our recommendation to
- 3 the Commission for future certifications is based on two
- 4 years in arrears. To my knowledge, we have not had those
- 5 conversations with FairPoint as to what they would be
- 6 submitting.
- 7 Q. Okay. But so this is -- on the initial
- 8 designation, it can be done on a prospective basis. It's
- 9 not based on the past two years like -- like what we would
- 10 do in an -- an older --
- 11 A. Correct.
- 12 Q. -- company in Missouri?
- 13 A. Correct.
- 14 Q. All right. And what does the FCC or
- 15 federal statute require you to look at in making that ETC
- 16 designation?
- 17 A. They have to commit to providing the
- 18 central telecommunications services, voice grade service,
- 19 access to various things, they committed to doing that or
- 20 they already do in other states. They also have to commit
- 21 to providing Lifeline service, which they have done. So
- 22 those are the types of things that we look at, and they've
- 23 made those commitments.
- 24 Q. Those would be the same for this company or
- 25 any other company?

- 1 A. Correct.
- 2 Q. Has the Missouri Staff reviewed FairPoint's
- 3 participation in the Universal Service Fund in years past
- 4 at any level?
- 5 A. No. Huh-uh.
- 6 Q. Have you called USAC to determine whether
- 7 they're in good standing with --
- 8 A. No, we have not.
- 9 Q. Is that an important part of this analysis?
- 10 A. I think based on our certification
- 11 procedures, it's not necessary. The FCC has established
- 12 this requirement that states, take a look at companies,
- 13 but they've left it open to the states as to exactly how
- 14 far to take that. Based on my knowledge of the various
- 15 states, the Missouri Commission actually takes that
- 16 further.
- 17 So I don't know that contacting USAC and
- 18 saying, are they in good standing with other states, would
- 19 provide any information when in some other states, all
- 20 they have to do is --
- 21 Q. I don't even know if that's appropriate to
- 22 characterize it as, are they in good standing. I don't
- 23 know if that's a standard that is in any definition in the
- 24 regulation.
- 25 I quess what I was asking is, has the

- 1 Missouri Staff looked at whether FairPoint's gotten in any
- 2 Universal Service Fund trouble in the past? Is that
- 3 something we need to be aware as we move forward?
- 4 A. We have not specifically looked into that
- 5 related to FairPoint. However, we have had conversations
- 6 with the FCC surrounding the issues for these three cases,
- 7 and the FCC has indicated that this is a first and they
- 8 don't have any kind of precedent on how to move forward or
- 9 what to do, and so their indication is that they haven't
- 10 had any type of fraud to this level with any other
- 11 companies.
- 12 Q. But they've had other universal service
- 13 fraud in the past, haven't they?
- 14 A. Related to schools and libraries mostly.
- 15 Q. But not to telecommunications companies?
- 16 A. Their indications -- most of their
- 17 fraudulent, if you want to call it that, activities or
- 18 questionable activities are somebody, you know, stated
- 19 something in a report that needed to be corrected so they
- 20 had to go back and correct it or some timing was missed as
- 21 far as requesting money, but that was the extent of it.
- 22 Q. So are you telling me that the FCC advises
- 23 that this is the only time that they're ever really aware
- 24 of any fraud in the Universal Service Fund?
- 25 A. To this extent or this -- related to the

1 telecommunications carriers, that's what they're telling

- 2 us.
- 3 Q. Do you buy that? How many millions,
- 4 billions of dollars go through this fund every year?
- 5 A. Several. I think the last thing I saw was
- 6 the high cost fund was potentially \$7 billion.
- 7 Q. Generally, you know, there's never any
- 8 fraud in government programs.
- 9 Let me ask you this, and if I ask a highly
- 10 confidential number, could someone please stop me? What
- 11 is the value of the annual Universal Service Fund amount
- 12 that would be receivable or due Cass County in its number
- 13 of customers if it were approved? Is that a public
- 14 number?
- MR. ENGLAND: It is.
- 16 COMMISSIONER CLAYTON: It is public. Thank
- 17 you.
- 18 THE WITNESS: I don't know on a
- 19 going-forward basis. I know based on --
- 20 BY COMMISSIONER CLAYTON:
- Q. Well, just historically, what does
- 22 universal service mean for a company the size of CassTel
- 23 on an annual basis?
- 24 A. There's an estimate for the money that they
- 25 have not received, which would have been all of 2005, the

- 1 last quarter of 2004 and to date for 2006, of
- 2 approximately \$4 million. Approximately 20 months,
- 3 \$4 million.
- 4 COMMISSIONER CLAYTON: Instead of trying to
- 5 figure out how many quarters from outside of one year that
- 6 would be, Mr. England, do you know what the amount is on
- 7 an annual basis?
- 8 MR. ENGLAND: I don't, but I believe either
- 9 Mr. Schoonmaker or Mr. Trampush could probably answer that
- 10 question.
- 11 COMMISSIONER CLAYTON: Okay. Thank you.
- 12 Maybe we'll get to them.
- 13 BY COMMISSIONER CLAYTON:
- Q. So the \$4 million includes all of 2005, a
- 15 quarter of 2004 and one quarter from 2006?
- A. Approximately five months. I'm not sure
- 17 the exact cutoff of that number.
- 18 Q. You know you break it down less than a
- 19 quarter, it's getting more difficult for me to figure this
- 20 number out. Would it be more or less than \$2 million? Be
- 21 more than 2 million?
- A. A quarter?
- Q. For a year.
- A. For a year? Right, it should be more than
- 25 2 million for a year.

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1 Q. Okay. And how many years is due CassTel or
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- 2 not necessarily how many -- how much is due, but how much
- 3 universal fund support has CassTel lost in -- due to our
- 4 lack of certification?
- 5 A. Approximately \$4 million.
- 6 Q. That's where that \$4 million comes in?
- 7 A. Uh-huh.
- 8 Q. Okay. Now, looking backwards, what happens
- 9 with that \$4 million? Does FairPoint have the ability to
- 10 make certain certifications and seek that \$4 million?
- 11 A. That's one of the issues that we're
- 12 currently working through with FairPoint. In the
- 13 stipulation related to the complaint case with Cass
- 14 County, Staff has agreed to look at the retroactive
- 15 payments if Cass County submits a capital expenditure plan
- 16 laying out how that money would be spent, and then they've
- 17 also committed to quarterly updates saying, you know,
- 18 we've spent X amount of money and this is what we've done
- 19 with that money to date. They've committed to that for
- 20 two years.
- In the asset purchase agreement, there was
- 22 some language mentioning that FairPoint would work with
- 23 Cass to obtain retroactive payments, and so we sent DRs
- 24 and had conversations with FairPoint, asking them to what
- 25 extent do you anticipate receiving retroactive payments?

- 1 Their response in the DRs was that they have no
- 2 anticipation of requesting retroactive payments, and they
- 3 don't have an expectation that they would receive
- 4 retroactive payments.
- 5 So then in the meantime, in the last couple
- 6 of days, we have received a draft proposal for retroactive
- 7 payments that it's my understanding CassTel and FairPoint
- 8 have been working on, and so we had further conversations
- 9 with FairPoint saying, hey, according to your DR response
- 10 you say you have no expectation that you would receive
- 11 past money, but yet we have this proposal that is -- that
- 12 the two of you are discussing for retroactive money.
- 13 And they -- it's my understanding that they
- 14 were approached by CassTel and said, if we can get this
- 15 retroactive money, how would you spend it, and that's what
- 16 this plan is. So that's an issue that we're still working
- 17 through if --
- 18 Q. I'm sorry. Slow down.
- 19 A. Too much?
- Q. Way too fast for this early in the morning.
- 21 So the complaint case from the -- that came from the
- 22 investigation, not the overearnings complaint, I assume
- 23 that there was -- I thought there was a complaint.
- 24 A. Right. Right. There's three cases.
- 25 Q. Mr. Williams referred to it as an

- 1 investigation, but I think there was a complaint filed in
- 2 this case, wasn't there?
- 3 A. There was an earnings investigation case, a
- 4 complaint case against CassTel, and then the asset
- 5 transfer case for FairPoint. And in the complaint case
- 6 against CassTel is where we discussed USF money for
- 7 CassTel.
- 8 Q. Okay. In that agreement, there is a
- 9 reference to past Universal Service Fund payments that
- 10 would possibly be due for prior years, correct?
- 11 A. Correct.
- 12 Q. You said that?
- 13 A. Correct.
- Q. And that that amount is roughly \$4 million?
- 15 A. Correct.
- 16 Q. Now, in -- when we had the last
- 17 on-the-record presentation on that case, there was some
- 18 discussion about Cass County being eligible to receive
- 19 that money?
- 20 A. Right.
- Q. Do you recall that?
- 22 A. Yes.
- Q. Now, before us today we have the asset
- 24 transfer case as well, which would presumably have a
- 25 closing of sometime within the next, what, 30 or 60 days,

- 1 right?
- 2 A. Something like that. Uh-huh.
- 3 Q. So how did the two agreements, just the way
- 4 the documents are prepared right now, how do they work
- 5 together as they relate to this \$4 million? Just the
- 6 documents, aside from your conversations, your DRs, your
- 7 phone calls.
- 8 A. The complaint case, the Stipulation &
- 9 Agreement anticipates retroactive payment to CassTel
- 10 providing that they submit a capital expenditure plan and
- 11 Staff approves the plan.
- 12 Q. Now, how can they -- how can they submit a
- 13 capital improvement plan if they don't own anything
- 14 anymore?
- 15 A. Well, when this stipulation was negotiated,
- 16 there wasn't any type of sale at least that had reached
- 17 the level of being filed at the Commission. So at that
- 18 point it was strictly CassTel that we were dealing with.
- 19 Q. So there will need to be supplemental
- 20 documents filed addressing that issue?
- 21 A. In our Staff recommendation in the
- 22 FairPoint case, we only discuss prospective. So assuming
- 23 that the Commission approves the transfer of assets, then
- 24 the prospective -- or excuse me -- the retroactive payment
- 25 should go away because that would no longer apply because

- 1 CassTel would no longer exist.
- Q. Well, would there be a way in light of the
- 3 current circumstances with the property being transferred,
- 4 resolution of a number of these issues, is there any way
- 5 that CassTel could comply with the terms of the agreement
- 6 in seeking the past USF monies?
- 7 A. I don't think CassTel could actually seek
- 8 and obtain the money, but I think CassTel could seek the
- 9 money and then the question would be where does that money
- 10 go and how does it get transferred or get paid to
- 11 FairPoint.
- 12 Q. Do you know what the FCC or USAC, what
- 13 their interests are with regard to these past dollars?
- 14 A. The last time we talked to the FCC, they --
- 15 again, they said, this is a unique situation. We've never
- 16 dealt with this before. But the process is that if a
- 17 state commission declines to certify a carrier and then at
- 18 some point in the future determines that monies should
- 19 have been paid, then the state commission has to submit a
- 20 petition for waiver to the FCC, and then the FCC would
- 21 consider it at that point based on what the state
- 22 commission stated and just what --
- 23 Q. So the state would have to seek a waiver?
- 24 A. Yes.
- 25 Q. So this Commission will have the ability

1 moving forward -- it sounds like this Commission will have

- 2 a significant role moving forward on whether or not those
- 3 past monies will be paid to anyone.
- 4 A. It should, yes.
- 5 Q. Now, are you aware whether those monies can
- 6 be assigned to FairPoint?
- 7 A. No, I'm not.
- 8 Q. That's probably a legal question, unless
- 9 you're a lawyer.
- 10 A. No, I'm not.
- 11 Q. Usually people bring that up up here, make
- 12 us aware of it.
- 13 Are there any other issues that are
- 14 outstanding associated with Universal Service Fund? We're
- 15 dealing with moving forwards, moving backwards. Are there
- 16 any other issues associated with either ETC designation or
- 17 USF monies that we need to be aware of?
- 18 A. I don't think so at this time.
- 19 Q. In the discussions that are ongoing, do you
- 20 anticipate Staff filing additional material in one of
- 21 these cases in how to deal with this issue from the past?
- 22 A. Either filing something in the case or
- 23 doing it informally in an agenda, as we do with normal USF
- 24 certifications.
- 25 COMMISSIONER CLAYTON: Okay. Judge, I may

- 1 want to explore this with CassTel or with FairPoint
- 2 counsel, but I don't think I have any other questions for
- 3 Ms. Dietrich.
- JUDGE WOODRUFF: You may step down. We'll
- 5 call you back if we need you.
- 6 COMMISSIONER CLAYTON: Should I go ahead?
- 7 JUDGE WOODRUFF: Yes.
- 8 COMMISSIONER CLAYTON: Mr. England, can you
- 9 give me some insight on these Universal Service Fund
- 10 dollars from, was it the last quarter of 2004, all of '05,
- 11 and then I guess the closing date in 2006, of how we will
- 12 address these issues, considering CassTel won't be able to
- 13 have a capital improvement plan?
- 14 MR. ENGLAND: I think I'd like Mr. Trampush
- 15 to handle that because he's been dealing with the FCC and
- 16 this issue.
- 17 COMMISSIONER CLAYTON: Is he CassTel or
- 18 GV&W?
- 19 MR. ENGLAND: Actually, he's a LEC
- 20 employee -- I guess not employee. Consultant. And
- 21 Mr. Mirakian's counsel for that company, so he can bring
- 22 him up here.
- 23 COMMISSIONER CLAYTON: Okay. Thank you.
- 24 MR. MIRAKIAN: Yeah, I think that that
- 25 would be an appropriate thing to do.

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1 (Witness sworn.)
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- JUDGE WOODRUFF: You may be seated. Tell
- 3 us your name.
- 4 THE WITNESS: Daniel L. Trampush.
- JUDGE WOODRUFF: Trampush?
- 6 THE WITNESS: T-r-a-m-p-u-s-h. I'm
- 7 employed by Moss Adams.
- 8 DANIEL L. TRAMPUSH testified as follows:
- 9 QUESTIONS BY COMMISSIONER CLAYTON:
- 10 O. And what is Moss Adams?
- 11 A. Moss Adams is an accounting and consulting
- 12 firm.
- 13 Q. I feel like I should know that, but I don't
- 14 know that. Where is it based?
- 15 A. Primarily west coast, headquartered in
- 16 Seattle, Washington.
- 17 Q. West coast. And where are you based?
- 18 A. I'm in Vancouver, Washington, just outside
- 19 of Portland, Oregon.
- Q. Vancouver, Washington?
- 21 A. Yes, sir.
- Q. We don't get someone from Vancouver,
- 23 Washington every day.
- 24 A. I don't get to Jefferson City often either.
- Q. How's that working out for you?

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1 A. It's been a lot of work.
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- 2 Q. Okay. You are a consultant for LEC or
- 3 CassTel or for FairPoint? Who do you work for?
- 4 A. My client is Davis Wright Tremain, counsel
- 5 to LEC.
- 6 Q. Your --
- 7 A. But I've been working with LEC and Cass.
- 8 Q. So who is your counsel again?
- 9 A. My client is David Wright Tremain. I'm
- 10 engaged by the law firm of Davis Wright Tremain, who's
- 11 counsel to LEC. I've been working with LEC.
- 12 COMMISSIONER CLAYTON: You're with Spencer
- 13 Fane?
- 14 MR. MIRAKIAN: I'm with Spencer Fane.
- 15 Davis Wright Tremain is the DC firm, FCC firm counsel to
- 16 LEC in this case also.
- 17 BY COMMISSIONER CLAYTON:
- 18 Q. So your client is a law firm in DC?
- 19 A. Yes.
- Q. It's not LEC?
- 21 A. It's -- well, they represent LEC.
- Q. Who's paying your bill?
- 23 A. I bill Davis Wright Tremain. They in turn
- 24 bill LEC.
- 25 Q. Thought we were actually going to meet

- 1 someone from LEC here. We haven't met anyone from LEC.
- 2 But you're not affiliated with LEC?
- 3 A. No.
- 4 Q. All right. You've been in the hearing room
- 5 since we've had the discussions regarding universal
- 6 service?
- 7 A. Yes, I have.
- 8 Q. And you're familiar with USAC and the FCC's
- 9 regulations relating to universal service?
- 10 A. Yes, I am.
- 11 Q. And you've had some involvement in this
- 12 case in, I suppose, either negotiating with the FCC or
- 13 with someone regarding universal service?
- 14 A. I've interacted with NECA, USAC and the
- 15 FCC.
- 16 Q. Can you describe what your role as a
- 17 consultant has been so far in this case?
- 18 A. Really three primary. The first is
- 19 figuring out what the accounting adjustment should have
- 20 been for each year with these markups that Mr. Winter
- 21 referred to, Pegasus, et cetera, so figuring out what the
- 22 total amounts were by year. Then once those amounts were
- 23 known, figuring out what the interstate impacts of those
- 24 adjustments are. In other words, what's the total
- 25 liability.

- 1 Q. Intrastate or interstate?
- 2 A. Interstate.
- 3 Q. So you're doing the separations analysis?
- 4 A. All of the impacts on NECA, prior year's
- 5 universal services, calculating the total liability and --
- 6 both for the past, and then going forward.
- 7 Q. Any other areas or is that pretty much it?
- 8 A. I also worked with the company on the sale
- 9 to FairPoint, in the areas of due diligence.
- 10 Q. Okay. Any other -- any other areas?
- 11 A. Not that I can recall.
- 12 COMMISSIONER CLAYTON: Are all of these
- 13 fair game today?
- MR. MIRAKIAN: I believe so.
- 15 COMMISSIONER CLAYTON: Good.
- 16 BY COMMISSIONER CLAYTON:
- 17 Q. Okay. What is your understanding of
- 18 whether Universal Service Funds are still available to be
- 19 paid by the FCC or USAC to someone for the period of late
- 20 '04 to the present day?
- 21 A. I think it will take actions of this
- 22 Commission. In fact, I know it will take actions of this
- 23 Commission before anything will happen because I was told
- 24 that directly by the FCC. Do I believe they're entitled
- 25 to be paid? Yes, I do.

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1 Q. And when you say they, who are you
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- 2 referring to?
- 3 A. Could you repeat how I answered that
- 4 question?
- 5 Q. I think you said that, do you think they
- 6 deserve to be paid?
- 7 A. Do I believe those amounts should be paid?
- 8 Yes, I do.
- 9 Q. All right. Who -- to whom should they be
- 10 paid?
- 11 A. What we have proposed, and it's consistent
- 12 with agreements with Staff, is that the amounts from
- 13 September 2004 through the date of closing for the high-
- 14 cost loop support, which totals about \$4.2 million, would
- 15 flow to FairPoint under a capital plan that they would
- 16 negotiate with the Staff.
- 17 There's an additional approximately
- 18 2 million of interstate common line support and local
- 19 switching support that has also not been paid, which would
- 20 be used as an offset to the NECA liability.
- 21 Q. Used as an offset to the NECA liability?
- 22 A. Yes.
- 23 Q. So when you say the NECA liability, what is
- 24 that?
- A. Well, the total liability that we've

- 1 calculated and that we've agreed to with NECA is
- 2 \$14.1 million, and that's for all -- all elements, NECA
- 3 and USAC, 14.1.
- 4 Q. That was a figure that Ms. Dietrich used
- 5 earlier; is that correct?
- 6 A. Yes.
- 7 Q. That about 8.1 or 8.9 has already been paid
- 8 back?
- 9 A. Well, the total liability is 14.1 for
- 10 everything, for all years, '96 through 2003. Looking at
- 11 2004 forward, the records are clean, but the total
- 12 liability for all these transgressions is 14.1 million.
- 13 The defendants in their criminal proceedings have paid in
- 14 8.9 million. So Cass/LEC is now liable for 5.2 million
- 15 net of the 8.9. 14.1 minus the 8.9, Cass owes 5.2 for the
- 16 period '96 through 2003. And we've agreed with NECA on
- 17 all of these numbers.
- 18 Q. So the common line support figure of
- 19 \$2 million would be used as a credit with NECA, or is that
- 20 a series of cash payments?
- 21 A. No, there would be no cash. We owe NECA
- 22 5.2 million. We would take the amounts that Cass was not
- 23 paid for services they provided and costs they incurred
- 24 for the interstate common line support, for example, use
- 25 those amounts as an offset to the liabilities. So instead

- 1 of owing NECA approximately
- 2 5.2, we would owe NECA approximately 3 million.
- 3 Q. Has CassTel assigned the right to receive
- 4 that \$2 million -- does CassTel have the right to receive
- 5 it or does LEC have the right to receive it?
- A. Well, NECA's going to get paid one way or
- 7 the other. I'm not sure how we would assign -- what would
- 8 we assign.
- 9 Q. I'm not sure either.
- 10 A. Yeah.
- 11 Q. There is potentially \$4.2 million in --
- 12 A. Well, that amount is the high-cost loop
- 13 amount.
- 14 Q. Right.
- 15 A. That amount would, subject to an approved
- 16 plan, capital plan, flow to FairPoint.
- 17 Q. So that would have to be --
- 18 A. That's not Cass's money under the
- 19 agreement.
- Q. That's FairPoint money?
- 21 A. That would go to FairPoint, even though
- 22 Cass accrued the cost.
- 23 Q. All right. And that's included within the
- 24 joint application or is it a contract for sale?
- 25 A. No. There's no mention of that. Contract

- 1 for sale was done in December. All of this came about
- 2 after the contract for sale. There's no effect on
- 3 purchase price either.
- Q. Right. Well, so that's -- that goes to
- 5 FairPoint, the \$2 million would simply be a credit with
- 6 NECA?
- 7 A. An offset to the liability, yes, sir.
- 8 Q. And that's for common line support?
- 9 A. Yes, interstate common line support and
- 10 local switching.
- 11 Q. Does it normally just appear as a credit on
- 12 a -- on a bill or --
- 13 A. Normally it appears as a revenue item on
- 14 the NECA settlement statement each month. What we've
- 15 concluded is that, you know, Cass collected 5.2 million --
- 16 net of 5.2 million more than they should have, which is
- 17 owed back to NECA and USAC.
- 18 Q. So that \$2 million can't go anywhere else?
- 19 A. No.
- 20 Q. There is either an attachment that's going
- 21 to be --
- 22 A. It shows up. We've proposed to the FCC,
- 23 and the Staff has all the documentation, that it show --
- 24 it will be a credit to liability due to NECA.
- 25 Q. So the common line support really is kind

- of an internal NECA settlement figure?
- 2 A. Yes.
- 3 Q. It's not like you wait for that check to
- 4 come in?
- 5 A. No. There is no check. So it will be --
- 6 Cass will be -- or LEC will be writing a check to NECA and
- 7 USAC.
- 8 Q. Okay. You participated in the accounting
- 9 analysis associated with these markups that were referred
- 10 to by Mr. Winter?
- 11 A. Yes, I did.
- 12 Q. Did you agree in the evaluation that
- 13 40 percent and 80 percent were high or --
- 14 A. Yeah. I was the one that told the company
- 15 how to do it right.
- 16 Q. Okay.
- 17 A. Which is basically cost based. There's no
- 18 markups.
- 19 Q. Are you familiar with Pegasus that was
- 20 referenced earlier?
- 21 A. I know the name Pegasus from looking at the
- 22 records, yes, sir.
- 23 Q. Are you aware of what services it
- 24 supposedly provides?
- 25 A. I'm not aware of any services that were

- 1 provided.
- Q. Okay. And since you work for LEC, have you
- 3 been doing the same analysis associated with other
- 4 Missouri regulated companies?
- 5 A. No. My analysis has been limited to Cass
- 6 County.
- 7 Q. So you haven't been involved with
- 8 New Florence at all?
- 9 A. No, I have not. Excuse me. I take that
- 10 back. I have been involved in looking at what the value
- 11 of New Florence is since Tiger Tel owns a third of it and
- 12 LEC owns Tiger Tel, but that's the extent.
- Q. Well, maybe we'll see you again. You'll
- 14 have another opportunity to come back to Jefferson City.
- 15 A. I won't comment, sir.
- 16 COMMISSIONER CLAYTON: I don't think I have
- 17 any other questions. Thank you.
- 18 JUDGE WOODRUFF: All right. Thank you.
- 19 Commissioner Murray, do you have any questions?
- 20 COMMISSIONER MURRAY: No, I don't. Thank
- 21 you.
- 23 COMMISSIONER GAW: Have Mr. Schallenberg
- 24 come up.
- 25 (Witness sworn.)

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1 JUDGE WOODRUFF: You may be seated.
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- 2 ROBERT E. SCHALLENBERG testified as follows:
- 3 OUESTIONS BY COMMISSIONER GAW:
- 4 Q. Good morning.
- 5 A. Good morning.
- 6 Q. State your name, please.
- 7 A. Robert E. Schallenberg.
- 8 Q. And what do you do, Mr. Schallenberg?
- 9 A. I am the director of utility services
- 10 division for the Missouri Public Service Commission.
- 11 Q. How long have you worked for the Public
- 12 Service Commission, total?
- 13 A. Approximately 30 years.
- 14 Q. How long have you had your current
- 15 position?
- A. Approximately nine.
- 17 Q. Generally describe your affiliation and
- 18 your involvement in the series of cases that we have in
- 19 front of us.
- 20 A. The -- my involvement began in '04 when the
- 21 Commission instructed the Staff to begin an investigation
- 22 into the extent of criminal activities regarding utilities
- 23 in the state of Missouri. From that, the Staff produced I
- 24 believe in January of '05 an initial report identifying
- 25 the entities that would be possible candidates for further

- 1 review. That report, I believe, was supplemented in mid
- 2 '05, and from that spawned the earnings investigation and
- 3 the complaint that are the matters today.
- And at the same time, from that, the Staff
- 5 also began looking at options to change the ownership in
- 6 any of our utilities that had affiliations or owners that
- 7 were associated with the indictments that were taking
- 8 place either in New York and/or in Kansas City, which
- 9 would involve the third case that is the matter today,
- 10 which is the ownership change.
- 11 COMMISSIONER GAW: All right. In effect,
- 12 all of these cases are in front of us today, if I recall?
- 13 I think all of them were noticed up, if I'm not mistaken.
- 14 JUDGE WOODRUFF: That is correct.
- 15 BY COMMISSIONER GAW:
- 16 Q. So here's what I would like for you to do
- 17 for me.
- 18 A. Sure.
- 19 Q. First of all, I want to know whether there
- 20 is already in existence some sort of a schematic or
- 21 diagram of how the money is flowing as a result of all of
- 22 these settlements.
- 23 A. There is not one in existence. As
- 24 Mr. Winter pointed out, we have in essence taken the sales
- 25 price and have kept track of the monies that were directly

- 1 related to our activities, which would be the settlement
- 2 of the earnings review and the complaint, and we are aware
- 3 from our audit of an amount that would be a liability that
- 4 exists to lenders, either at the CassTel level or at the
- 5 LEC level.
- And then there's been information today,
- 7 further information today about their liabilities at the
- 8 federal level. And I know we've had contact periodically
- 9 with the Kansas Corporation Commission because CassTel
- 10 does have some small operation in Kansas. I don't know
- 11 that we know that amount. So we've had kind of a running
- 12 draft, but it is not formalized at this time.
- 13 Q. Well, would it be possible for you to
- 14 sketch one out for me?
- 15 A. Yes.
- 16 Q. I don't know if we've got something in here
- 17 that you can utilize for that purpose, but it would be
- 18 helpful for me to see all of this in one place at one time
- 19 in some sort of a very simple schematic of who's paying
- 20 who what and where the money's going and how much is left
- 21 over, and whoever can help facilitate that would be --
- 22 would be appreciated.
- 23 A. We could -- at the break, we could create
- 24 at least an initial draft of that with the lines, and then
- 25 circulate copies to the Commissioners and to whoever's --

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1 Q. Would that take very long? I know that's
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- 2 asking quite a bit.
- 3 A. I would suspect that it would probably
- 4 take, given that usually our breaks are 15 minutes, it
- 5 would probably take within the 15 minutes or maybe an
- 6 extra 10 from that. If we're going to go into this
- 7 afternoon, I know it can be done over a lunch hour.
- 8 Q. Well, I don't know if we're intending -- if
- 9 it looks like we're going to go that long or not, but in
- 10 order for me to understand how this all fits together, it
- 11 would be very helpful for me to see something like that.
- 12 COMMISSIONER GAW: So, Judge, I don't know
- 13 when you're planning on taking a break, but --
- JUDGE WOODRUFF: We can probably go 'til
- 15 about 11, but if you want to take a break sooner, we can
- 16 do that, too.
- 17 COMMISSIONER GAW: I can defer to whoever
- 18 else wants to ask questions, because before I can get into
- 19 more my questions, I need to see that.
- JUDGE WOODRUFF: Chairman Davis, do you
- 21 want to ask questions now or do you want to take a break
- 22 first?
- 23 CHAIRMAN DAVIS: Can I just jump in and ask
- 24 Mr. Schallenberg a couple questions?
- JUDGE WOODRUFF: Go right ahead.

- 1 QUESTIONS BY CHAIRMAN DAVIS:
- Q. Mr. Schallenberg, in Case No. TC-2005-0357,
- 3 there was a, I guess an agreement to pay a \$1 million
- 4 settlement in regard to all these matters. Do you have
- 5 knowledge of that --
- 6 A. Yes.
- 7 Q. -- provision?
- 8 Can you tell me how that number was arrived
- 9 at? Was there any formula or was that just an arbitrary
- 10 amount that the parties negotiated or --
- 11 A. What I can say is, there were two levels
- 12 from the Staff's view. There was the amount that we were
- 13 told or advised is what we could expect that we would
- 14 receive by litigation through the courts if we litigated
- 15 the amount what the penalty would be for the -- I believe
- 16 there were four counts in the complaint.
- 17 And then there was the amounts that we
- 18 believed would be a fair settlement, and that amount from
- 19 the Staff's view was established to be \$1 million, and
- 20 that's how the
- 21 \$1 million was derived, from the Staff's view.
- 22 Q. In light of the apparent acquisition
- 23 premium being paid for the company, do you have any
- 24 remorse about that \$1 million amount now?
- 25 A. No. In terms of what was given to the

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1 Staff, the expectation of the amounts that would be
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- 2 resolved from litigation, what the penalty would be, we
- 3 were advised of an amount substantially lower than that
- 4 that would be the amount that would go to the school fund.
- 5 In terms of the settlement now, the second
- 6 settlement on the earnings review, that number is driven
- 7 and based by a universal service amount being available to
- 8 the company, which the current owners did not have, and
- 9 there was never an expectation in the third case that we
- 10 would approve a sale to an owner that wouldn't qualify for
- 11 those types of payments.
- 12 So in terms of the Staff or my personal
- 13 view, the value of the enterprise always was going to have
- 14 in it a number of what the new owner could get from the
- 15 Universal Service Fund, but until -- unless special
- 16 arrangement was made, LEC was never going to receive that
- 17 cash, and we never calculated our earnings review giving
- 18 LEC the credit for not having that money.
- 19 CHAIRMAN DAVIS: Okay. I don't think I
- 20 have any more questions for Mr. Schallenberg at this time.
- 21 JUDGE WOODRUFF: All right. Let's go ahead
- 22 and take a break, then. We'll come back at 10:50. Give
- 23 you 20 minutes.
- 24 (A BREAK WAS TAKEN.)
- 25 (EXHIBIT NO. 1 WAS MARKED FOR

- 1 IDENTIFICATION BY THE REPORTER.)
- 2 JUDGE WOODRUFF: Welcome back from our
- 3 break, and we're ready to get started. While we were on
- 4 the break, Mr. Schallenberg handed out a document showing
- 5 a purchase price distribution sheet, and I believe it has
- 6 been marked as Exhibit 1. I believe all the Commissioners
- 7 have a copy of that. I assume that we'll consider this to
- 8 be offered into evidence. Does anybody object to
- 9 receiving that into evidence?
- 10 (No response.)
- JUDGE WOODRUFF: It will be received.
- 12 (EXHIBIT NO. 1 WAS RECEIVED INTO EVIDENCE.)
- 13 JUDGE WOODRUFF: And, Commissioner Gaw, if
- 14 you would like to ask your questions.
- 15 COMMISSIONER GAW: Thank you very much.
- 16 FURTHER QUESTIONS BY COMMISSIONER GAW:
- 17 Q. Mr. Schallenberg, would you go down through
- 18 this exhibit?
- 19 A. Yes. What I did on the break is I took the
- 33 million purchase price and I identified the items or
- 21 the categories of where that money would be distributed.
- 22 O. Yes.
- 23 A. And when you see the double X, I don't know
- 24 the number, but I know that will be some money going
- 25 there.

- 1 Q. Okay.
- 2 A. And for example, I know by the agreement
- 3 there's a \$5 million amount that will have to be held
- 4 under escrow to see how the cash at the time of closing,
- 5 where the -- where the business is in terms at the time of
- 6 transfer. So there's a 5 million escrow that I kept to
- 7 the side there. And then there will be adjustments for
- 8 working capital. There will be closing costs.
- 9 Then at the bottom there were four other
- 10 categories. There will be the 18-month health coverage
- 11 COBRA that will be given to the employees. There'll be
- 12 business wind-down costs, termination pay, and there's an
- 13 outstanding liability that exists with the FCC enforcement
- 14 bureau that is not known at this time.
- 15 Q. Okay.
- 16 A. Those were the categories that I identified
- on the break that would have some claim to the amount
- 18 that's residual. And then you'll see in the middle of the
- 19 schedule, the ones I did identify, which the aggregate are
- 20 \$20.3 million --
- 21 Q. Yes.
- 22 A. -- which is the first number is the
- 23 \$1 million which would come from the complaint case that
- 24 we're discussing today, which would go to the state funds.
- 25 The 4.1 is the cash and credits related to our settlement

- 1 for the earnings review.
- 2 The 5.2 million is the remaining LEC
- 3 liability to NECA and USAC, which has been reduced by the
- 4 settlements that have been received from the Martinos and
- 5 Mr. Matzdorff, but I put an asterisk on that because that
- 6 number could be 2 million less if there's an agreement
- 7 reached to use the offset that was discussed earlier this
- 8 morning, but the 5.2 is the existing liabilities. The KCC
- 9 settlement will be half a million dollars.
- 10 Q. Okay.
- 11 A. And there is outstanding debt on the
- 12 property that would have to be settled of 9.5. So those
- 13 are the known distributions as of -- as of today.
- 14 Q. Okay. Let me ask whether any of the other
- 15 parties in the room have any information on estimates of
- 16 the amounts on this exhibit that are not filled?
- 17 MR. ENGLAND: From CassTel and LEC's
- 18 perspective, we do not.
- 19 COMMISSIONER GAW: Are those things that --
- 20 just have to be determined as the information comes in and
- 21 as time goes by here toward closing?
- MR. ENGLAND: That's correct, and some may
- 23 not be determined until after closing.
- 24 COMMISSIONER GAW: Okay. But you have no
- 25 estimates at all or ranges of possibilities in any of

- 1 those that would be helpful?
- 2 MR. ENGLAND: Not that we're aware of.
- 3 COMMISSIONER GAW: Okay.
- 4 BY COMMISSIONER GAW:
- 5 Q. Mr. Schallenberg, do you know -- and I'm
- 6 not asking you what the number is because it could be
- 7 confidential, but do you know what the -- what the
- 8 purchase price of this company CassTel was when it was
- 9 originally purchased by LEC?
- 10 A. I have -- that was given to me at the
- 11 break.
- 12 Q. It was. Is it confidential?
- 13 MR. ENGLAND: Your Honor, I believe it was
- 14 back in '96, but we no longer consider that confidential.
- 15 COMMISSIONER GAW: Thank you, Mr. England.
- 16 BY COMMISSIONER GAW:
- 17 Q. Go ahead, Mr. Schallenberg.
- 18 A. \$18.5 million.
- 19 Q. 18.5. Okay. And it was in '96?
- 20 A. Yes. And I think I was told at the break
- 21 the net book today is a little bit over or probably in
- 22 excess of 32 million.
- Q. The net book?
- A. At today, because there would have been
- 25 construction expenditures added to the plant since it

- 1 would have been purchased before, and probably another
- 2 piece that I didn't explain. I also put at the bottom of
- 3 this page, I was able to identify that the shareholders of
- 4 LEC would have had at least an initial investment of
- 5 \$6.4 million.
- 6 Q. Okay.
- 7 A. And they own 99 percent of CassTel.
- 8 Q. Yes.
- 9 A. And there was another amount of equity that
- 10 had to be put into the company, but I don't know that
- 11 number, so I put that as a kind of a floor. So as you're
- 12 looking at the distribution and looking at what the
- 13 investors have in it --
- 14 O. Yes.
- 15 A. -- I know there's an amount somewhere in
- 16 excess of the \$6.4 million that the shareholders, in
- 17 essence, invested in LEC and in CassTel.
- 18 Q. Okay. All right. Now, Mr. Schallenberg,
- 19 then, is -- in looking at this, at the numbers that you do
- 20 have access to, and examining that in relation to -- well,
- 21 let me back up for a moment.
- Do you know since '96, when LEC became an
- owner in CassTel, how much money they have -- that LEC has
- 24 received from CassTel in revenues or in financial benefit?
- 25 A. No, I don't. I don't have that number. I

- 1 know the report showed the growth in USF funding by year,
- 2 and I believe that had grown to be a million dollars per
- 3 quarter prior to it being suspended.
- 4 Q. Okay.
- 5 A. But in terms of what can I recall now,
- 6 that's the only type of revenue number I can recall now.
- 7 Q. Yes. What I'm trying to understand here
- 8 is, in the big picture sense, if I could look at the
- 9 monies that have flowed to LEC or to affiliates of LEC
- 10 over the course of the time since it's been an owner of
- 11 CassTel and then look at the fines that are going to be
- 12 levied and the revenues that may come in, less whatever
- 13 else is going to other entities on payoffs and things like
- 14 that on notes and things, whether or not there was in the
- 15 end a net benefit to the LEC investors as a result of all
- of these things that have occurred and up and through the
- 17 contemplation of approval of the settlements in this case.
- 18 That's a lot of inf-- I know that covers a
- 19 lot of territory, but knowing your normal analysis of
- 20 things in deciding what is and is not an appropriate
- 21 settlement, I suspect that you have at least thought about
- 22 some of those things.
- 23 A. Yes.
- Q. And I'm interested in, to the extent that
- 25 you can, having you break that down for me.

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1 A. If you look at -- if you look at the owners
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- 2 for -- of CassTel and break those into two groups, and I
- 3 break those into two groups because some of those owners,
- 4 in essence, had individual benefits from the transactions
- 5 that were discussed today, so that besides just what the
- 6 normal shareholder would have gotten from LEC --
- 7 Q. Yes.
- 8 A. -- they participated in some of the
- 9 payments, and so their gain or the amount of money they
- 10 realized.
- 11 Now, what the Staff was never able to
- 12 determine is some of those individuals appeared to be
- 13 doing business on behalf of other individuals that the
- 14 Commission's discovery and our discussions with the
- 15 Department of Justice and the FBI never revealed to us how
- 16 much of that money may have flown to -- may have been
- 17 given to other people who weren't the first or second
- 18 tier. And in terms of our evaluation, if that was left
- 19 mostly -- and then there were transactions that took place
- 20 outside of CassTel.
- 21 I think Commissioner Clayton asked about
- 22 USP&C. That activity was not within our examination, but
- 23 there were monies made, there were transactions all over
- 24 the United States through the Internet scam or whatever.
- 25 I think it was called a scam in the indictments. So those

1 people participated in a whole host of monies that came

- 2 in.
- 3 O. Yes.
- 4 A. I'd say I personally relied on whatever
- 5 settlements that were made with the Department of Justice
- 6 and federal prosecutors to be what they felt was fair
- 7 remuneration because the Staff never had access to the
- 8 informants and sources and all of that information. If
- 9 you're limiting your question to CassTel --
- 10 Q. I am. Generally, CassTel and LEC's
- 11 interest in CassTel or any affiliates that were doing
- 12 business with CassTel that were -- and I say affiliates,
- 13 any entities such as the firm in Kansas that was brought
- 14 up earlier that would have some relationship with LEC or
- 15 with CassTel in dealing with CassTel's drawing down of
- 16 additional revenues from USF. That's what I'm looking at.
- 17 The other matters dealing with the Internet
- 18 or the additional surcharge matters on the 900 numbers and
- 19 other things that were done from the -- I think from the
- 20 east coast, I'm not wanting necessarily for you to add all
- 21 of that activity in. I don't know if that's helpful to
- 22 you. I think that's what you were saying.
- 23 A. Right. Because I know from Missouri's
- 24 view, we examined that as well.
- 25 Q. Yes.

1 A. And Missouri's damages from that other

- 2 activity were minimal.
- 3 Q. Okay.
- 4 A. That Missouri was not a state, because of
- 5 the actions taken by our dominant ILECs --
- 6 Q. Yes.
- 7 A. -- USP&C did not get to bill many
- 8 Missourians for that. Now, the Internet and the banks, we
- 9 have no way to know how many people in Missouri may have
- 10 been taken by that. So we did try to layer that down,
- 11 now, when you get to just the CassTel piece --
- 12 Q. Yes.
- 13 A. -- and we did look at Mr. Matzdorff's
- 14 property that was made public through his divorce, or
- 15 first I think it was a separation, and we looked at the
- 16 material that was filed, and that is for the division of
- 17 property and assets. So we used that as another
- 18 barometer.
- 19 I would say it is -- and I think Chairman
- 20 Davis asked me the question. I think this is a fair
- 21 settlement and that those people have suffered losses, and
- 22 now the shareholders that did not gain from that
- 23 definitely are suffering a loss in value as to what they
- 24 would have received absent all these penalties and all
- 25 these liabilities that exist on their property.

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1 Q. And I understand your -- the last part of
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- 2 your statement, that those fines have a negative impact on
- 3 those. What I want to know is whether there were any
- 4 benefits that were gained by any of the investors in LEC
- 5 as a result of their ownership interest in CassTel over
- 6 the course of time since that ownership interest has
- 7 existed and contemplating this closing and the revenues
- 8 from the sales of the purchase of CassTel.
- 9 A. If I understand, would there have been --
- 10 would LEC owners have received gains since they invested
- in LEC through from '96 up to today, the answer would be
- 12 yes.
- 13 Q. And for any of those investors, do those
- 14 gains exceed the losses that will occur because of the
- 15 fines in this case?
- 16 A. I would say their gains may exceed -- well,
- 17 I'll say no, because if you consider the loss of what the
- 18 enterprise would have been worth and the fines and
- 19 penalties and the settlements that are being made, I would
- 20 say the loss will be -- would override the gains they've
- 21 made historically.
- 22 Q. And I want to make sure I'm following you.
- 23 I'm asking you not what their potential profit was
- 24 compared -- without these funds compared to what it is
- 25 with them. I'm asking you whether or not from the

- 1 beginning of this ownership from LEC to the potential
- 2 termination of that ownership, whether or not all of these
- 3 transactions that have occurred from beginning to end
- 4 would result in a net profit to those investors?
- 5 A. And again, of course, I haven't done, like,
- 6 actually putting all the numbers together, so I'm just
- 7 doing it by the general review. And if in your question
- 8 the loss of the market value, what you owned is not in
- 9 that -- is not in my answer, I don't know that that would
- 10 be true.
- 11 Q. Is it possible to look at that and come up
- 12 with a number or a range of possible numbers there or is
- 13 that impossible to reconstruct?
- 14 A. Well, you could -- we could go back. We
- 15 know the distributions that have been made since '96. We
- 16 know how much LEC received in terms of distributions.
- 17 Q. It would be very troubling to me if I
- 18 thought that as a result of criminal activity in this --
- 19 in dealing with CassTel, that investors have benefited,
- 20 investors in LEC have benefited from that criminal
- 21 activity. And it is important for me to understand that
- 22 this settlement ensures that crime don't pay.
- 23 A. I would say, as some of the parties have
- 24 been in negotiations with the Staff, I think that was a
- 25 recurring theme in coming to our settlements.

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1 O. I assumed that was the case.
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- 2 A. So what I could tell you is, there is
- 3 nothing perceived from the settlements that would be
- 4 perceived as being, I wouldn't mind trying to do that and
- 5 getting the same kind of deal.
- 6 Q. Right.
- 7 A. So I know the perception is not there, and
- 8 I know when the Staff was doing this, as I answered the
- 9 question earlier about the complaint, that number was not
- 10 a number that was driven by just the dollar amount that we
- 11 would think we could have gotten. That was driven to the
- 12 number that we believed, in essence, espoused that theory
- 13 that we intended to make sure that the Staff was going to
- 14 put its name on the settlements, that we could represent
- 15 to you that we believe this puts this matter to rest in a
- 16 way that no one else will want to be -- will want the
- 17 CassTel situation attached to them.
- 18 I can tell you that that is the case today,
- 19 because even in discussions in other cases, CassTel has
- 20 a meaning in Missouri as Enron does nationally. So there
- 21 is -- I can -- what I can tell you is there is no -- there
- 22 is no inkling that anybody believes that the people who
- 23 were involved in this situation by what they settled with
- 24 and the settlements before you came out ahead.
- 25 Q. Okay. And is there -- is there a way that

- 1 you could give me some numbers, not while you're on the
- 2 stand, but some numbers that would show me those, the
- 3 revenue streams to LEC since their ownership interest
- 4 began in '96, and that against the liabilities that have
- 5 resulted in the federal and state fines and the -- and
- 6 whatever other liabilities on paying off notes that might
- 7 exist?
- 8 A. I can give you the distributions that went
- 9 to LEC. I don't know what they paid in taxes.
- 10 Q. Okay.
- 11 A. Because see, they -- they have to pay the
- 12 taxes.
- 13 Q. Yes. That's an LLC, isn't it?
- 14 A. Right. So what I'm getting at is the
- 15 number I would give you would be higher than what they --
- 16 the actual shareholders would have had, and I know from
- 17 the earnings review settlement, we never acquired the tax
- 18 information. So in terms of giving -- I could give you
- 19 distributions. I know distributions would be a high
- 20 number, and I can't tell you -- I don't know how to reduce
- 21 it, because I don't know how much of that number would
- 22 have been paid to the Internal Revenue Service by that --
- 23 by the shareholders in order to look at what gains, if
- 24 any.
- Now, I know I have been told that the

- 1 distributions were -- that cash distributions given to
- 2 these entities was supposed to be a surrogate for their
- 3 tax liability because they're going to pay based on the
- 4 income of the enterprise, not on how much cash they get.
- 5 O. Yes.
- A. So I have been told several times, but I've
- 7 never personally verified, that whatever cash they
- 8 received was only to match what their tax liability was
- 9 for their respective ownership of LEC, and if that's the
- 10 case, then there would be no gain at all in terms of cash
- 11 received by these owners, other than the ones in the class
- 12 that I told you about that received monies by transactions
- 13 by alternative means, which wouldn't be by virtue of their
- 14 ownership. It was by virtue of them being owners and
- 15 involved in some of these transactions that were in
- 16 question.
- 17 Q. Do you know from the information that
- 18 you've gathered what the value of LEC is today? Does it
- 19 have assets and does it have value that would or could be
- 20 distributed to its investors?
- 21 A. You mean after -- well, as was pointed out
- 22 today, they own one-third of Tiger, who owns New Florence.
- Q. Right.
- A. And with CassTel being sold, I'm not
- 25 aware -- Lake Livingston is no longer an asset, which was

1 another piece of LEC. So I'm not aware that they have any

- 2 other assets.
- 3 Q. Well, what I was driving at is, you said
- 4 there might have been cash amounts distributed to LEC
- 5 investors to take care of tax liabilities?
- 6 A. Yes.
- 7 Q. That might infer to me that there were --
- 8 there were monies that were not distributed and held by
- 9 LEC.
- 10 A. Yes.
- 11 Q. And I guess that's what I'm asking about,
- 12 in addition to the answer that you gave, is whether or not
- 13 there's money yet to be distributed or that could be
- 14 distributed that was held back.
- 15 A. Well, if you take this exhibit, the cash
- 16 that actually is within CassTel, that's that -- one of the
- 17 working capital adjustments.
- 18 Q. Okay.
- 19 A. That will actually be left in the accounts
- 20 and used in the settlement between FairPoint and CassTel.
- 21 Q. So do you think that the money, if there
- 22 was money that was paid out, it would have been paid out
- 23 only the amount for -- if that's what it was for, tax
- 24 liability would have been paid from CassTel to LEC and
- 25 then on to the investors and no additional money have been

1 paid from CassTel to LEC to be held by LEC or used for

- 2 other purposes?
- 3 A. The cash flows that came from CassTel --
- 4 Q. Yes.
- 5 A. -- there would have been, in essence, what
- 6 it would have given to LEC as a distribution, which LEC
- 7 would then give to its actual shareholders. CassTel also
- 8 gave substantial sums of money to LEC to do this
- 9 management services item that had the markup, and as it
- 10 was brought up this morning, there was -- the markup was a
- 11 big portion of it. It also had some salaries in it that
- 12 we had disputed in there and reviewed, some bonuses, but
- 13 that was a big cash distribution as well.
- 14 They did billing and collection was another
- 15 service that CassTel paid to LEC, and for some reason I
- 16 think there may have been one other service. But there
- were cash payments that went from CassTel to LEC for
- 18 services rendered besides just distributions.
- 19 Now, we did examine -- and that's where we
- 20 got into the markup. We did examine to see, once we
- 21 started getting access to LEC documents, to see if the
- 22 payments coming from CassTel for a service was
- 23 approximately equal to the LEC expenditures. And that's
- 24 where the markup comes up, is the markup is over and above
- 25 what LEC was paying for the services.

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1 Q. What happened to that money, though,
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- 2 after -- if it was paid to LEC, then what became of it
- 3 after that?
- 4 A. It would have shown up as a LEC profit.
- 5 Q. But then was it paid to the investors or
- 6 was it retained by LEC? That's what I'm looking for.
- 7 A. It would have increased the tax liability
- 8 of -- that LEC investors would have had.
- 9 Q. Yes, but what happened to the money?
- 10 A. Well, there's -- you know, I can't say that
- 11 we were able to trace all the funds from LEC, because one
- 12 of the questions that we tried to examine is -- and we did
- 13 as much as we could -- is to see if LEC was doing any
- 14 business on USP&C, Overland Data, and there's that whole
- 15 chart that, in essence, CassTel money could have been
- 16 going to -- Garden CitiBank was another one that was in
- 17 the press. And we know there were accounts with Garden
- 18 CitiBank, so we tried to check that. I don't know that we
- 19 found -- I know we didn't find all the ultimate outcomes
- 20 of those funds. But in terms of answering your
- 21 question --
- 22 O. Yes.
- 23 A. -- funds were transferred from CassTel not
- 24 only because of the earnings, they were -- they were paid
- 25 to LEC for those services.

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1 Q. Okay. So you really don't know where the
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- 2 money went after it got into LEC's hands?
- 3 A. No. I mean, a few isolated examples, I'd
- 4 say we did, but we never went through and --
- 5 Q. But generally?
- A. We never went through and checked all the
- 7 vendors that LEC gave us to find out.
- 8 Q. If I'm -- I'm sorry to interrupt you,
- 9 Mr. Schallenberg. If you make the assumption that LE--
- 10 that any money that went to LEC benefited the investors,
- 11 would it be possible for you to come up with some sort of
- 12 numbers for me on what actually -- what the total benefits
- 13 generally could have been to investors over the course of
- 14 its ownership of CassTel?
- 15 A. I could come up with a number. I know I
- 16 know the distributions of how much they received in terms
- 17 of distributions, because the Staff has that.
- 18 Q. Yes. To LEC or to the investors?
- 19 A. To the LEC investors.
- 20 Q. Yes. What I'm looking for, if you
- 21 just -- if you went ahead and attributed any of the monies
- 22 that went to LEC to the investors, do you have those -- do
- 23 you have those numbers?
- 24 A. Yes. I mean, I know we have the LEC
- 25 distributions.

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1 Q. Okay. I would be interested in that, if
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- 2 it's possible for you to put it together for me. And then
- 3 let me go to -- I want to -- and I apologize for making
- 4 you walk through this part, but it would be helpful for me
- 5 if you would just generally again explain to me how these
- 6 fines are working and who they're being paid to and the
- 7 additional amounts that are going to customers, the
- 8 amounts that are going into the fund for low-income
- 9 heating assistance, and at some point in time in this
- 10 dialog, I want you to explain to me the AT&T portion of
- 11 the settlement.
- 12 A. Okay.
- 13 Q. And I'll come back to all those things, if
- 14 you want, but if you want to pick whichever one you want
- 15 to do and go with it, that's fine.
- 16 A. If you take the cash settlement -- excuse
- 17 me -- the cash credit -- I'll start -- use this one. The
- 18 \$1 million payment will go into the state school fund. So
- 19 that's where that money will go.
- Q. And that is money that's coming out of
- 21 CassTel?
- 22 A. Yes. That will be when you get -- when
- 23 they get out of the 33 million --
- 24 Q. Yes.
- 25 A. -- \$1 million of that money will go to the

- 1 state school fund to settle the complaint case.
- 2 Q. Okay. Keep going then.
- 3 A. Then from that, they will have to pay --
- 4 it's 3.25 million of credit -- of cash checks that are
- 5 earmarked for the customer list that Commissioner --
- 6 excuse me -- Commissioner Clayton asked about today.
- 7 Q. Yes.
- 8 A. 3.25 million is designated to be given to
- 9 them for checks, and 500,000 is designated to be given as
- 10 checks to access carriers. That's what you asked about,
- 11 that AT&T piece.
- 12 Q. Right.
- 13 A. Okay. Now, to the extent that those checks
- 14 are not cashed --
- 15 Q. Which checks, the ones on the customer
- 16 list?
- 17 A. Or the access carriers.
- 18 O. Either one?
- 19 A. We don't have an expectation that the
- 20 access carriers won't cash their checks.
- 21 Q. I didn't think you would, but --
- 22 A. But if they don't --
- 23 Q. -- it is in the agreement?
- 24 A. But if they don't, we have a default is the
- 25 monies left out of those two total amounts that aren't --

- 1 that aren't cashed, then they are to go to a local
- 2 assistance agency or LIHEAP. So that's where the LIHEAP
- 3 monies -- so there isn't a designated amount that they
- 4 get, other than we have an expectation of the 3.25 million
- 5 that some of those checks won't -- they won't find their
- 6 owners and there's an unrefunded amount, and that will be
- 7 transferred to help LIHEAP in the Cass County area.
- 8 Q. I wanted to ask you while you're on that,
- 9 about the -- first of all, when you say that it goes to
- 10 the -- to the community action agency, is it intended that
- 11 the money be utilized for just Cass County individuals,
- 12 Cass County, Missouri individuals? Is it broader than
- 13 that? Was there any agreement in that regard?
- 14 A. The Staff was the one that picked the local
- 15 assistance agency, and so when we did this, and we do it
- on other occasions, we try to find the best match of an
- 17 assistance agency that would match the service territory.
- 18 Q. Yes.
- 19 A. There are -- sometimes there are some
- 20 overlaps or some gaps, but --
- Q. Do you know what it looks like in this
- 22 case?
- A. I don't know.
- 24 Q. You're just not familiar with the territory
- of that particular community action agency?

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1 A. Mr. Winter is the one that we all --
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- 2 Q. He might know that better?
- 3 A. He's the one that's always designated in
- 4 the negotiations to find -- find that -- the entity that
- 5 we put into it.
- 6 Q. Okay. Is he still here?
- 7 A. Yes.
- 8 COMMISSIONER GAW: Would you come up to
- 9 this microphone, Mr. Winter, so we can get that?
- 10 Go ahead.
- 11 MR. WINTER: What we did was that -- the
- 12 state of Missouri is divided into a number of different
- 13 action agencies. So what we did was look at the action
- 14 agency that was associated with the counties that serve --
- 15 that Cass County served.
- 16 COMMISSIONER GAW: Cass County Telephone?
- 17 MR. WINTER: Cass County Telephone. So
- 18 what we did was contact that particular agency to make
- 19 arrangements that if there were excess dollars or excess
- 20 credits, that those dollars, because Cass County served
- 21 those particular counties, would be sent to that
- 22 particular agency for LIHEAP assistance.
- 23 COMMISSIONER GAW: Okay. Do you know in
- 24 regard to the LIHEAP assistance whether or not LIHEAP
- 25 assistance can be utilized for heating needs outside of

- 1 natural gas customers?
- 2 MR. WINTER: That's out of my area. I do
- 3 not know. I believe we had -- I believe it was for
- 4 natural gas that we had talked to them about, because of
- 5 the Commission's concern about the high price of natural
- 6 gas, and that's why we went to LIHEAP.
- 7 COMMISSIONER GAW: I understand that. But
- 8 I'm asking because I'm not familiar with whether or not
- 9 there are -- there are LDCs that cover the more rural
- 10 areas of Cass County.
- 11 MR. WINTER: I believe Aquila is probably
- 12 the service provider for those particular -- that
- 13 particular area.
- 14 COMMISSIONER GAW: Okay. Well, if you have
- 15 a chance to check with someone in Staff and let me know a
- 16 little bit later, that would be helpful.
- 17 MR. WINTER: I'll take care of that.
- 18 COMMISSIONER GAW: Thank you.
- 19 BY COMMISSIONER GAW:
- 20 Q. Now, Mr. Schallenberg, now, we were on --
- 21 the \$3.2 million, again, that goes to who?
- 22 A. That goes to the access, the customers that
- 23 have access lines of CassTel.
- Q. All right. And these customers -- again,
- 25 there was a designation about whether they were at closing

- 1 or whether they were at the time of the approval by this
- 2 Commission. Which is this, do you recall?
- 3 A. This is going to be -- this amount of money
- 4 is going to come upon the closing. That's why it's shown
- 5 at the 33 million.
- 6 Q. All right.
- 7 A. When the closing takes place, these monies
- 8 are actually put in a separate account for this designated
- 9 purpose.
- 10 Q. Okay. And that account is being held by
- 11 who?
- 12 A. I know it's negotiated in the agreement. I
- 13 don't remember the specifications as to who. It is
- 14 separate -- well, FairPoint actually takes over the
- 15 liability to actually issue the checks, so ...
- Or the credits as they may be?
- 17 A. Well, the credits will be issued on the
- 18 bills, which is separate than the checks. The \$350,000 is
- 19 a bill credit.
- 20 Q. Okay.
- 21 A. That will be issued on the customer's bill
- 22 when that stipulation is agreed. I think that's within
- 23 two billing periods. And I think there was a question
- 24 earlier about who would be excluded from this.
- Q. Okay. Go ahead.

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1 A. And the only -- the only people that will
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- 2 be excluded from this would be people who don't pay for
- 3 telephone service, which could be -- sometimes there's
- 4 agreements -- there are some employees of CassTel that are
- 5 excluded, and if there's any concession service being
- 6 provided by -- and I don't know that there is -- anybody
- 7 who was receiving concession services as a matter of
- 8 employment with the telephone company, that happens
- 9 sometimes in the telephone industry, they wouldn't be
- 10 eligible. But every other low income or all the others
- 11 paying a tariff service, they will receive the credit.
- 12 Q. Now, what is -- the \$3.25 million, what is
- 13 it intended to be for? What is the purpose of it?
- 14 A. When we did the earnings review, we came up
- 15 with a number that we believe rates should be reduced by.
- 16 Q. Okay. And that's -- okay. Go ahead.
- 17 A. And when we did that, at the time the
- 18 company was also trying to pursue -- and I would say
- 19 whether you say it was our fault or at our urging or
- 20 encouragement -- selling the company to get new owners.
- 21 Q. Right.
- 22 A. In the negotiations of the earnings review
- 23 and the change of rates, the matter came up, would be is
- 24 how difficult it is to get a buyer when they don't know
- 25 what the rates will be.

- 1 Q. All right.
- A. And could we, in essence, agree to a lump
- 3 sum reduction that would be equivalent to the rate
- 4 moratorium that we were agreeing to. And what we did then
- 5 is we looked at the Staff's number as to what we were
- 6 looking at as an aggregate rate reduction and looked at
- 7 that, a number that would be equivalent to holding us in
- 8 abeyance from that day forward for two and a half years.
- 9 Q. Yes.
- 10 A. And negotiated a number that was very
- 11 attractive to the Staff to enter into the agreement that's
- 12 before you today.
- 13 Q. Okay. So -- but does this 3.25 million
- 14 represent then -- I'm just trying to follow you here --
- 15 represent an amount that would have or does translate into
- 16 some sort of a rate reduction that Staff believes would
- 17 have otherwise occurred going forward?
- 18 A. The number I would use to compare the
- 19 3.25 -- well, and you have the 3.25 and you've got the
- 20 350,000.
- 21 Q. Yes, and if you can talk about them
- 22 together, fine. If there's a problem in talking about
- 23 them at the same time, then keep them separate.
- A. As I mentioned, the sale was an issue, and
- 25 it was -- it was a desire of the Staff to also make sure

- 1 that we got a sale completed.
- 2 Q. Yes.
- A. So as an agreement, we agreed that, at a
- 4 minimum, if the Staff was not going to pursue any type of
- 5 rate reduction --
- Q. Yes.
- 7 A. -- we were given the assurance that we
- 8 would get at least a \$350,000 credit on customers' bills.
- 9 Q. Okay.
- 10 A. Just for standing still to allow a sale to
- 11 develop.
- 12 Q. And what time frame does that represent in
- 13 regard to what would have -- might have otherwise occurred
- 14 if you had been correct and moved forward with a rate
- 15 reduction? What time frame is that representing in that
- 16 settlement?
- 17 A. We were looking at the 350,000 in
- 18 conjunction with a total overall of -- we were looking at
- 19 a rate reduction number from the Staff's view -- well, we
- 20 had a maximum number that our schedule showed.
- 21 Q. Yes.
- 22 A. And we were looking at a period of doubling
- 23 that number for two and a half years.
- 24 Q. Okay.
- 25 A. Less than what we expected we would get

- 1 from the maximum number, and then recognizing that there's
- 2 a litigation, because we're not going to get that number
- 3 right away, and that's how we developed what we thought
- 4 would be the impact to customers of entering into a
- 5 moratorium.
- 6 Q. Okay.
- 7 A. By taking that number and comparing that to
- 8 the 3.6 --
- 9 Q. Yes.
- 10 A. -- we found the 3.6 to be a very attractive
- 11 number compared to what the amount of rate reductions that
- 12 were being forgone by waiting -- by accepting a moratorium
- 13 by two and a half years.
- Q. All right. So this is an up-front payment
- 15 in exchange for this moratorium for what -- for what might
- 16 have otherwise, at least in Staff's view, been a reduction
- 17 in rates?
- 18 A. Yes.
- 19 Q. Okay.
- 20 A. And so, but because most of this money was
- 21 not going to be made available unless there was a sale, we
- 22 carve out of it at least a \$350,000 credit for the Staff
- 23 at least waiting to allow a sale to develop. In the event
- 24 that the sale fell apart --
- 25 Q. Yes.

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1 A. -- there would be a $350,000 credit given
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- 2 regardless, and we could then litigate and start from --
- 3 you know, if a sale didn't take place. So that's how
- 4 those two numbers were -- I mean, the 3.6 is, in essence,
- 5 what the settlement initially was.
- 6 Q. Yes.
- 7 A. Which has been increased now to 4.1 with --
- 8 Q. Because of the access issues?
- 9 A. Because -- so it's been supplemented and
- 10 increased since we originally entered into the agreement.
- But the \$350,000 piece was because it was contingent on
- 12 the sale.
- 13 Q. Yes.
- 14 A. It was, in essence, a piece that, well, we
- 15 weren't going to put all of the money into a sale that may
- 16 not take place and then just be delayed, so we agreed to a
- 17 \$350,000 credit that would go to customers if the sale
- 18 didn't take place.
- 19 Q. Okay. Now, have you in your experience
- 20 seen this particular provision, this type of a provision
- 21 done before here?
- 22 A. No. We would have pursued a rate
- 23 reduction.
- 24 O. Yes.
- 25 A. But on the other hand, we don't do earnings

- 1 reviews in conjunction with trying to get the owner
- 2 changed.
- 3 Q. Normally?
- 4 A. Well, this is unique.
- 5 O. Yes.
- A. That doesn't mean we may not have another
- 7 one of these, but --
- 8 Q. I understand. But in regard to the
- 9 payments that are being made, the payments are being made
- 10 to customers as of a certain date relative to closing or
- 11 this Commission's approval, as the case may be, correct?
- 12 A. Yes.
- 13 Q. But the moratorium itself is extending out
- 14 for two and a half years, correct?
- 15 A. Yes. It's two years, but there's six
- 16 months to process it.
- 17 Q. Okay. So I'm assuming that those -- that
- 18 potentially there are customers, then, benefiting in that
- 19 broader window of time that might in a rate reduction case
- 20 not have benefited because they would have -- if they left
- 21 the system, if they left CassTel?
- 22 A. Yes.
- 23 Q. Or whatever the name is in the new -- with
- 24 the new company. And there will also be potentially new
- 25 customers that will not see the benefit because of the

1 rate moratorium and having not been there when the checks

- 2 were written?
- 3 A. There is a possi-- there is a possibility
- 4 that such customers will exist, yes.
- 5 Q. Okay. And help me -- aside from the
- 6 350,000, help me with the 3.25 million as to why that --
- 7 doing the checks in a one-time amount was preferred to a
- 8 rate reduction for that -- for the customers of CassTel.
- 9 A. The rate reduction that the Staff, in
- 10 essence, viewed would have been the likely outcome --
- 11 Q. Yes.
- 12 A. -- was less than what the 3.6 generates
- 13 over that two and a half year period.
- 14 Q. And when you say generates, what do you
- 15 mean?
- 16 A. What I'm saying is, if you would have taken
- 17 the number the Staff would have had --
- 18 Q. Yes.
- 19 A. -- you're going to have a number less than
- 20 3.6.
- 21 Q. Okay.
- 22 A. And then if you take the other factor to it
- 23 is getting your money up front for customers who don't
- 24 move.
- Q. I assume that's what you meant, but I

- 1 needed you to explain.
- 2 A. But what I'm saying, but the beginning
- 3 number was even less in the Staff's view, which is, in
- 4 essence, a cost for not getting a rate reduction in the
- 5 first place.
- 6 Q. Yes.
- 7 A. And then there is another protection clause
- 8 in the agreement that the company, the new owner or
- 9 CassTel can't go to price cap without having a rate case,
- 10 so that we wouldn't have been caught in a price cap mode
- 11 where those rates that we did not get reduced were, in
- 12 essence, the basis for price caps before a full rate
- 13 proceeding.
- 14 O. Yes.
- 15 A. So we negotiated that safeguard. But the
- 16 answer to your question is the amount of money that's in
- 17 this credit and cash check far exceeds in the Staff's mind
- 18 or in my mind what those customers would have received if
- 19 we would have pursued a complaint case at this time. And
- 20 that's what made that option attractive is that the -- you
- 21 can see the dollar amounts per customer are significant.
- 22 O. Yes.
- 23 A. That was the tradeoff that the Staff agreed
- 24 to. And at the same time, by agreeing to that, you also
- 25 put in place the cash flow that a new owner could rely

- 1 upon to get a purchase price and proceed with the sale
- 2 case, which was very important to the Staff at the same
- 3 time we were doing the earnings review.
- 4 Q. Okay. The price cap issue, moving forward,
- 5 explain to me how that's going to work in regard to this
- 6 rate moratorium. If Staff at the end of that period of
- 7 time believes, after reviewing the books of the company
- 8 that's now known as CassTel or now -- the territory that's
- 9 now managed or in CassTel's service territory, how does
- 10 that -- if they believe, Staff believes that rates should
- 11 be reduced at the end of that moratorium period, is it
- 12 clear that price cap is not an option until Staff has an
- 13 opportunity to go through a rate reduction complaint?
- 14 A. Unless there's a general rate proceeding,
- 15 now they can file a rate case, and then go for price caps
- 16 after a general rate case.
- 17 Q. After it's completed?
- 18 A. Right. So you get at least the safeguard
- 19 that their rates will be established on a cost basis
- 20 before they can elect to go to price cap. It has happened
- 21 in the past where there have been some earnings reviews
- 22 that have been stopped by price cap election. So that in
- 23 terms of even taking the next piece, where if you just
- 24 take the money it looks good --
- 25 Q. Yes.

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1 A. -- but in the long run, you may end up
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- 2 having price cap rates that you can pay for for an
- 3 extended period of time. This provision has that
- 4 safeguard in it that the company agrees not to elect for
- 5 price cap until you have a general rate case review either
- 6 initiated by us or by them, so that if these rates are
- 7 excessive, you have one opportunity to bring them down to
- 8 a cost basis or a decision on what the Commission believes
- 9 is just and reasonable before we would enter into a price
- 10 cap regime.
- 11 Q. Okay. Is the number that you were
- 12 referring to earlier that Staff believed in its position
- 13 would have been an appropriate amount for a rate
- 14 reduction, is that something that you can discuss here
- 15 without compromising Staff's position with the other
- 16 parties?
- 17 A. I mean, the company -- we had an
- 18 earnings -- we had given a run, an earnings review run to
- 19 the company. I don't know. I mean, there are parties in
- 20 this room that aren't in those discussions. I mean, you
- 21 know, I don't have a problem. I mean, the company knew
- 22 what our numbers were because they saw them and got back
- 23 to us. So it would be more what the company wants to
- 24 protect of ours, so I don't know.
- 25 COMMISSIONER GAW: And I'm -- Mr. England?

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1 MR. ENGLAND: I'm not sure I understand the
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- 2 question.
- 3 COMMISSIONER GAW: I can't imagine. My
- 4 question was so clear.
- 5 MR. ENGLAND: No, I'm sorry. Actually, I
- 6 was saying something to counsel next to me. So I
- 7 apologize. I just didn't hear it all.
- 8 COMMISSIONER GAW: No, I don't think my
- 9 question was that clear actually. That's why I said that.
- 10 But what I -- what I was asking is whether or not the
- 11 Staff's position in regard to what it thought rates should
- 12 be reduced to if there were an earnings complaint filed,
- 13 and what that number would look like for the two and a
- 14 half year moratorium that's proposed here. So he's been
- 15 testifying that in regard to how it compares to the
- 16 settlement amount, and I was just asking whether or not
- 17 that number could be disclosed.
- 18 MR. ENGLAND: Let me -- my initial reaction
- 19 is, I don't think it ought to be disclosed. I'm also
- 20 troubled by the whole line of questioning, if you will, or
- 21 answers. Maybe that's a better way to put it --
- 22 COMMISSIONER GAW: Oh, okay.
- 23 MR. ENGLAND: -- because I think it really
- 24 gets to sort of privileged discussions among parties to a
- 25 settlement. I recognize this is your Staff and you want

1 to be comfortable with what you're being presented, and I

- 2 understand that this is their position, not necessarily
- 3 mine.
- 4 COMMISSIONER GAW: Yes.
- 5 MR. ENGLAND: So if they want to disclose
- 6 their numbers to you, I don't have a problem with it, but
- 7 at the very least, I would want them to be proprietary
- 8 figures, because if not privileged, they certainly are
- 9 confidential as part of the settlement discussions.
- 10 COMMISSIONER GAW: Okay. And again, I
- 11 wasn't asking him what you-all had discussed. I was
- 12 asking what his position was, and I think that's what he's
- 13 been testifying to.
- MR. ENGLAND: Okay.
- 15 COMMISSIONER GAW: So if there are issues
- 16 there in regard to discussions among the parties, I have
- 17 not been trying to ask what those discussions were, just
- 18 simply Staff's justification for this and breakdown how
- 19 they arrived at this being a settlement that should be
- 20 approved.
- 21 MR. ENGLAND: As I said, if Staff has no
- 22 problem giving those numbers, I certainly don't, but I
- 23 think they ought to be proprietary.
- 24 COMMISSIONER GAW: I don't have issues with
- 25 that one way or the other, whatever Staff's position is on

it and the Judge's, any other parties. So we'd have to

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     close to do that.
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                    JUDGE WOODRUFF: Yes. If you want to have
 4
     it spoken in public session, we have to close.
 5
                    COMMISSIONER GAW: Okay.
 6
                    JUDGE WOODRUFF: All right. At this point,
 7
     then, we'll go into an in-camera session. Anyone who is
 8
     not authorized to be here please needs to leave.
 9
                    COMMISSIONER GAW: Designation as
10
     proprietary is different than HC.
11
                    JUDGE WOODRUFF: Yes.
                    (REPORTER'S NOTE: At this point, an
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13
     in-camera session was held, which is contained in
     Volume 4, pages 239 through 243 of the transcript.)
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JUDGE WOODRUFF: We can go back into
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- 2 regular session.
- 3 BY COMMISSIONER GAW:
- 4 Q. Okay. Now, in looking, Mr. Schallenberg,
- 5 at what has occurred in retrospect on the rates that have
- 6 been charged to CassTel customers, first of all, is it
- 7 possible for this Commission to retroactively -- in your
- 8 opinion, retroactively do anything as to rates that have
- 9 been charged?
- 10 A. In my experience, unless the rates were
- 11 adopted interim subject to refund or had some condition on
- 12 them, I have never seen any successful attempt that has
- 13 ever gotten rates charged for an historical period prior
- 14 to determination from the Commission to have new rates or
- 15 give monies back.
- 16 Q. And does Staff believe that the rates --
- 17 looking back, that the rates were higher, lower or about
- 18 right -- too high, too low or about right? Excuse me.
- 19 A. I would say in hindsight, if the -- if we
- 20 would have known, we would have based our settlements in
- 21 the case before, we would have based it on, one, to a
- 22 higher amount of USF support than was legitimate, but
- 23 that's because we had a lot of costs that weren't
- 24 legitimate.
- 25 Q. Yes.

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1 A. And so that we -- you know, in hindsight,
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- 2 we would have had probably a lower number, but you also
- 3 have to recognize we also did not honor the moratorium
- 4 that we negotiated in that agreement as well, and so the
- 5 change in examination of rates, the Staff was ordered to
- 6 start this investigation, and we did not satisfy the
- 7 moratorium requirements that were in that prior agreement.
- 8 Q. Let me ask it this way: If Staff had had
- 9 access to all of the information that you now have access
- 10 to when the last rate reduction case were handled, does --
- 11 do you have an opinion about where those rates should have
- 12 been if Staff -- based upon Staff's position in this case
- 13 analysis of where rates should be going forward?
- 14 A. We would have had a lower recommendation
- 15 because we would have had a lower cost basis.
- Q. And do you know how much additional money
- 17 ratepayers have paid during that interim period, if
- 18 Staff's position today were taken by the Commission as
- 19 being correct?
- 20 A. I haven't -- I haven't done that
- 21 calculation, and I haven't seen any -- any aggregate data
- 22 that would allow me to form an opinion as to the magnitude
- 23 of that.
- Q. And in regard to this overall settlement,
- 25 can you point to me the penalty that CassTel is paying

- 1 because of the fact that those consumers up there have
- 2 been paying rates which, in Staff's position, have been
- 3 excessive as a result of the failure to disclose or at a
- 4 minimum the information that you now have? Can you tell
- 5 me how -- did you tell me what's -- which part of the
- 6 settlement relates to that?
- 7 A. Well, I would say -- I think I said it is
- 8 the Staff's position would have been lower in the prior
- 9 case. Now, how much of a lower position we would have
- 10 agreed to a different number, what that number would be --
- 11 Q. Yes.
- 12 A. -- that's pure speculation, because when we
- 13 get into rate reduction cases we understand the value of
- 14 the rate reduction not being disputed and coming in. So I
- 15 don't know --
- Q. And I'm not asking you -- I mean, you've
- 17 already told me that you haven't calculated those numbers,
- 18 although I'm sure that if pressed you could come up with a
- 19 position.
- 20 What I'm asking you is, what portion of
- 21 this settlement relates to the misrepresentations that
- 22 were made by the company in regards to its expenditures
- 23 that resulted in Staff's recommendation in the last rate
- 24 case being different than what you believe it should have
- 25 been if you had had access to all of the information you

- 1 have today?
- 2 A. I would say is -- what is being presented
- 3 and asking the Commission to adopt today?
- 4 Q. Yes.
- 5 A. Is, as I pointed out, the amount of the
- 6 credits and cash refunds in excess of what we would have,
- 7 you know, what I would say would be a baseline of what we
- 8 think would be the adjustment.
- 9 That amount is, in essence, you know,
- 10 because we're not dealing with an number, that I know the
- 11 number that I could say these people were overcharged by X
- 12 and I can tell you today, you add X to the normal rate
- 13 settlement. But there is a significant amount of in that,
- 14 now it's 4.1 million, over and above what we believe the
- 15 rates would be reduced from our earnings review. I think
- 16 you have gotten reasonable if not more than adequate
- 17 compensation for that concern in the settlement to that.
- 18 Q. Well, is any part of this \$1 million
- 19 penalty attributable to that method --
- 20 A. No.
- 21 Q. -- that set of misrepresentations?
- 22 A. Not -- that amount was -- is going to the
- 23 school fund.
- Q. Well, I know where it's going.
- 25 A. Yeah.

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1 Q. I'm asking whether any part of that penalty
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- 2 is due to misrepresentations that occurred to this
- 3 Commission.
- A. Oh, yes, because I think perjury was one of
- 5 our -- I think there's an -- and I don't know exact the
- 6 term that was in the complaint. We had names that we use.
- 7 There is one for the -- on the Staff's complaint that
- 8 perjury took place on the record that was related to that
- 9 rate settlement. As a matter of fact, there is another
- 10 provision in the complaint settlement as to -- there was
- 11 a name given to it, but there's an omission that
- 12 reasonable -- there's reasonable evidence that something
- 13 happened that day. And that's one of the items that --
- 14 Q. And, Mr. Schallenberg, I agree with you
- 15 that part of this settlement does specifically, I think,
- 16 reference testimony given to the Commission and on that
- 17 particular day when we were looking at the approval of
- 18 that rate reduction. I am sort of focusing on just a
- 19 little bit of a different take from that, and it may be in
- 20 here as well, about the misrepresentations that were made
- 21 to Staff about expenditures that occurred when the audits
- 22 were being done that would have resulted in -- I think in
- 23 some different recommendation being made by Staff to this
- 24 Commission in regards to the rates that were in existence
- 25 at CassTel at the time.

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1 A. And I understand that. I understand that
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- 2 question, and the answer is that was not part of our
- 3 complaint. The fact that -- and the responsibility would
- 4 be mine, that the auditors took statements not under oath
- 5 and relied upon those to make the decisions that we made
- 6 that was -- that was -- in hindsight wasn't the right
- 7 thing to do. I can tell you our audits are designed
- 8 differently today. I can tell you we do not rely on a
- 9 company official, on a major Data Request today.
- 10 O. Yes.
- 11 A. But that failure was mine, and it wasn't
- 12 done under -- but it wasn't a complaint because they
- 13 didn't make statements under oath and we've made
- 14 adjustments for that.
- 15 Q. As a result of this case?
- 16 A. As a result of CassTel.
- 17 Q. Yes. That's what I mean.
- 18 A. Yes. I mean --
- 19 Q. Yes.
- 20 A. -- as I mentioned earlier, CassTel has
- 21 changed our approaches, and our audits consider -- the
- 22 audits done since this event are substantially different
- 23 than the audits that were done prior to the CassTel issue.
- 24 And that's not just for telephone. That's all over.
- Q. Okay. The access portion of the

- 1 settlement, the \$500,000, can you explain that to me?
- 2 A. Yes.
- 3 Q. What that represents?
- A. There's another pool now, a \$500,000 that
- 5 will be distributed to the interexchange or the access
- 6 customers of CassTel in proportionate weight of their
- 7 business to the total. That's how much share they get of
- 8 the \$500,000.
- 9 Q. Well, who are those access carriers just
- 10 generally? Who are the major ones?
- 11 A. Well, I know AT&T is one.
- 12 Q. Yes.
- 13 A. Bill Voight reviewed the list and the
- 14 calculation.
- 15 Q. Okay.
- 16 A. And so, I mean, he would know of the -- I
- 17 mean, of the other carriers that are on the list, I'm
- 18 aware AT&T and Southwestern Bell would have been two of
- 19 the carriers.
- Q. Okay. And was this -- was Staff's position
- 21 on this in regard to the approval of the settlement that
- 22 there would be in some -- if there would be a rate
- 23 complaint case, earnings complaint case, it would be some
- 24 amount of access rate reduction that would occur? Help me
- 25 to understand why Staff supported this portion of the

- 1 settlement, if you're the right person to ask.
- 2 A. I'd be the right person to ask. Staff's
- 3 support of the settlement is that the settlement that was
- 4 reached prior to the half million is still intact.
- 5 O. Yes.
- 6 A. So the additional 500,000 being given to
- 7 the access carriers, access customers of CassTel --
- 8 Q. Yes.
- 9 A. -- in no way changes or diminishes the
- 10 amounts that are going to the customers that were the
- 11 beneficiaries of the initial draft of the settlement, and
- 12 all that is coming out of the CassTel's owners' pocket.
- 13 Q. So in essence, Staff's indifferent about
- 14 this portion in regard to the 500,000?
- 15 A. I would say indifferent in that we did
- 16 not -- we did not take a position that the 500,000 is too
- 17 high, too low or whatever.
- 18 Q. Yes.
- 19 A. And we would not be indifferent to trying
- 20 to -- being it was an issue that was going to hold up
- 21 CassTel, we were not indifferent to trying to get the
- 22 CassTel matters resolved and put behind us.
- 23 Q. Yes. I understand that.
- A. We took a very active role in trying to
- 25 make sure that the matter was defined and processed and

- 1 had to decide whether -- because depending on the way it
- 2 was addressed, the agreement may have fallen apart and we
- 3 may have had to take a different course. So we were
- 4 interested in getting the settlement done, but we did not
- 5 take a position regarding the amount.
- 6 COMMISSIONER GAW: Okay. Maybe I should
- 7 ask AT&T. If you want, just give me some idea about your
- 8 support of this figure in the settlement, Mr. Lane, if you
- 9 can.
- 10 MR. LANE: Well, I'll say this, that the
- 11 original stipulation that came out was the first we had
- 12 learned of the earnings investigation and didn't allocate
- 13 anything to any interexchange carriers who had paid in our
- 14 view a third of the rates that were in effect, the
- 15 revenues generated by the company. We thought it was
- 16 appropriate that some of the refunds and credits be made
- 17 available the interexchange carriers who -- that made
- 18 these access payments. And as a result of the
- 19 negotiations, that's the figure that was reached.
- 20 COMMISSIONER GAW: That helps.
- 21 MR. LANE: Do you want me to repeat it?
- 22 COMMISSIONER GAW: I heard you, but I don't
- 23 know if anyone else did, so if you want to repeat it, it
- 24 might be helpful.
- 25 MR. LANE: Sure. The original stipulation

- 1 that came out was the first we learned of the earnings
- 2 investigation, and the Commission asked for intervention
- 3 and we chose then to intervene.
- 4 Our position was that access customers had
- 5 paid approximately a third of the revenues that CassTel
- 6 had received, and we thought it was appropriate for
- 7 interexchange carriers to share in any rate reduction or
- 8 credits or refunds that were going to be given as a result
- 9 of it. We intervened on that basis, and the parties came
- 10 to an agreement on the number that's reflected.
- 11 COMMISSIONER GAW: Okay. And as I
- 12 understand it, at least arguably this is -- this is done
- 13 as a part of an exchange for there not being any earnings
- 14 complaint possibilities for two and a half years. Is it
- 15 AT&T's position that this is an appropriate amount in
- 16 exchange for there not being any rate reduction case in
- 17 front of this Commission during that time frame?
- 18 MR. LANE: We agreed to and support the
- 19 settlement. We support the principle that interexchange
- 20 carriers should participate in that reduction. I'm not
- 21 going to tell you I think the amount's adequate, but I'm
- 22 going to tell you that we support it.
- 23 COMMISSIONER GAW: Okay. Am I
- 24 misrepresenting your understanding of what this is for,
- 25 what that amount represents, as it compares to an earnings

- 1 complaint case?
- 2 MR. LANE: I don't think so.
- 3 COMMISSIONER GAW: I'm just trying to make
- 4 sure because I'm really just trying to understand how this
- 5 fits in to this whole picture here. And I know it was a
- 6 late arrival at the table in regard to this settlement,
- 7 so --
- 8 MR. LANE: And a late arrival only in that
- 9 the Commission opened the case, and I don't have the date
- 10 in front of me, but called for intervention within a few
- 11 weeks --
- 12 COMMISSIONER GAW: Yes.
- 13 MR. LANE: -- and we intervened within that
- 14 period of time to represent our interests in it. We made
- 15 it clear that we were not trying to cause the entire
- 16 settlement to fall apart and that we understood the
- 17 Commission's -- or we believed we understood the
- 18 Commission's concerns in trying to effect the change of
- 19 ownership that the Commission's otherwise satisfied with
- 20 the terms of its various stipulations and complaint, but
- 21 we felt it was appropriate for interexchange carriers to
- 22 receive something. We received something, and so we
- 23 agreed to the settlement.
- 24 COMMISSIONER GAW: Okay. And this, of
- 25 course, allows all of you to reduce your charges for long

- 1 distance rates.
- 2 MR. LANE: It would be like any other
- 3 expense that we have.
- 4 COMMISSIONER GAW: Yes, of course.
- 5 Mr. Dority, do you want to add to that or have anything
- 6 else to add?
- 7 MR. DORITY: No, sir.
- 8 COMMISSIONER GAW: Is anyone else here on
- 9 this portion of the settlement? I'll ask Public Counsel
- 10 to give me some feedback on it, if you could.
- 11 MR. DANDINO: I completely support the
- 12 settlement. I think it's --
- 13 COMMISSIONER GAW: Just narrow down on this
- 14 500,000 for me, if you would.
- MR. DANDINO: I have no problem one way or
- 16 the other with the 500,000.
- 17 COMMISSIONER GAW: Because it didn't impact
- 18 the other portion that you'd already resolved?
- MR. DANDINO: That's right.
- 20 COMMISSIONER GAW: If I recall, at the last
- 21 on the record we had -- there was some -- I don't recall
- 22 whether all the parties were in agreement in regard to
- 23 what, if anything, was being -- well, what all the release
- 24 provisions in the one agreement covered. Was there any
- 25 further discussion in that regard since the last time we

1 were here that would shed some light on that? I'm looking

- 2 at the TC case on page 4.
- 3 MR. FRANSON: I remember the discussion,
- 4 Commissioner Gaw, but as far as anything, any other
- 5 discussion among the parties, no, sir, there has not been
- 6 that I'm aware of.
- 7 COMMISSIONER GAW: All right. Mr. England,
- 8 did you have any more time to think about --I know it's
- 9 been quite some time since that was discussed.
- 10 MR. ENGLAND: I did, your Honor, and the
- 11 release language that was in there and that continues to
- 12 be in there from the company's perspective is absolutely
- 13 critical to the settlement of that case. That was drafted
- 14 after quite a bit of input from various lawyers, not just
- 15 me.
- 16 COMMISSIONER GAW: Yes.
- 17 MR. ENGLAND: And we looked at it and we
- 18 felt comfortable with it, and in light of the substantial
- 19 penalty that we're paying, felt it was appropriate to make
- 20 sure that we were released from any further liability for
- 21 any acts during the period of time that spans Staff's
- 22 investigation.
- 23 COMMISSIONER GAW: Maybe my recollection is
- 24 incorrect, but I had general recollection that Staff and
- 25 CassTel might not have been in total agreement on the

- 1 interpretation of that language. And I could be
- 2 incorrect.
- MR. ENGLAND: Without speaking for Staff, I
- 4 think they think some of the language that we requested be
- 5 in there is superfluous or unnecessary.
- 6 COMMISSIONER GAW: Okay.
- 7 MR. ENGLAND: But -- and that certainly is
- 8 their opinion. We obviously believe it is significant,
- 9 and that's why we bargained and asked that it be put in
- 10 there.
- 11 COMMISSIONER GAW: Okay. Staff, do you
- 12 have anything further to add on this portion? It is -- it
- 13 was an area that made me somewhat uncomfortable before
- 14 because I wasn't clear about what was intended in the
- 15 meaning of that language from the comments that were made
- 16 the last time.
- 17 MR. FRANSON: Well, Commissioner, I think
- 18 what we talked about last time was, what does it mean?
- 19 And Staff's interpretation is that this language closes
- 20 any complaints that would have been possible about any
- 21 activities up to what we knew about when we signed the
- 22 agreement. And that's all it does.
- 23 It would seem very unlikely that some other
- 24 party out there could file a private lawsuit under the PSC
- 25 law and bring that. It would seem that would already be

- 1 litigated, but that would be a matter that would come up,
- 2 be very unlikely, but this may be the first line of
- 3 defense that the company would litigate.
- And the third-party language was put in
- 5 there specifically at the request of the company, and
- 6 Staff went along with that as part of the overall
- 7 agreement.
- 8 COMMISSIONER GAW: Can you give me any
- 9 guidance of what that third-party language might
- 10 contemplate?
- 11 MR. FRANSON: Well, I think it would only
- 12 contemplate the very unlikely event that there's somebody
- 13 else out there that would have standing and the ability to
- 14 file a lawsuit, whether it was under these complaints or
- 15 any other theoretical complaint that could have been
- 16 brought out there. I think that would be the only
- 17 possible third party I can envision right now.
- 18 COMMISSIONER GAW: Do you want to add
- 19 anything, Mr. England? I know -- I'm not trying to put
- 20 you totally on the spot here.
- 21 MR. ENGLAND: I'll give you an example
- 22 which I think is fairly simple, and that is that we would
- 23 want to preclude a third party from coming to this
- 24 Commission and filing the very same complaint that Staff
- 25 filed.

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1 COMMISSIONER GAW: Yes.
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- 2 MR. ENGLAND: Pursuing it. As Mr. Franson
- 3 correctly notes, to the extent they might or might not
- 4 have standing, that's another issue, but what we want to
- 5 do is put an end to this matter.
- 6 COMMISSIONER GAW: Yes. Did we talk -- I
- 7 think we did, but I can't recall the answer. Did we talk
- 8 about what this does in regard to Mr. Matzdorff himself,
- 9 this release?
- 10 MR. ENGLAND: He is included within the
- 11 release.
- 12 COMMISSIONER GAW: Is anyone else besides
- 13 CassTel or LEC? I think LEC's included.
- MR. MIRAKIAN: Yes.
- MR. ENGLAND: That's correct. Officers,
- 16 employees of both CassTel and LEC.
- 17 COMMISSIONER GAW: I see. Successors,
- 18 assigns, partners, agents, managers, officers and
- 19 employees. But this does just involve matters before the
- 20 Public Service Commission?
- 21 MR. ENGLAND: Under the Public Service
- 22 Commission law.
- 23 COMMISSIONER GAW: Under that law. So it
- 24 potentially could contemplate some other forum, not just
- 25 the Public Service Commission itself as the forum?

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1 MR. ENGLAND: Then I don't think that
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- 2 release might extend to that. If, as Mr. Franson
- 3 explained, a separate lawsuit were brought under a
- 4 separate forum --
- 5 COMMISSIONER GAW: Yes.
- 6 MR. ENGLAND: -- I'm not sure this release
- 7 would cover that.
- 8 COMMISSIONER GAW: Okay.
- 9 MR. ENGLAND: I guess unless they were
- 10 trying in that separate forum to enforce the Public
- 11 Service Commission law or provisions of the Public Service
- 12 Commission law.
- 13 COMMISSIONER GAW: Yes. I could see --
- 14 well, I'll stop there.
- 15 BY COMMISSIONER GAW:
- 16 Q. Mr. Schallenberg, do you think you could
- 17 give me some of those numbers that I asked for earlier in
- 18 regard to revenues that might have gone to investors,
- 19 might have gone to their benefit?
- 20 A. The LEC distributions, in fact, I was
- 21 thinking when you were just going through that last
- 22 matter, you asked a question --
- MR. FRANSON: If I may, Mr. Schallenberg.
- 24 Commissioner Gaw, I believe it was around January 31st,
- 25 Staff did -- and this was a highly confidential pleading,

- 1 so I have to tread lightly here, but part of what we put
- 2 in there was a request that you made at the last hearing.
- 3 COMMISSIONER GAW: Is it already in?
- 4 MR. FRANSON: Yes, it's already in.
- 5 Mr. England had this readily available. It was filed on
- 6 January 31, 2006, would readily be available in EFIS, and
- 7 we could certainly provide it again, if need be.
- 8 COMMISSIONER GAW: Have you got a copy of
- 9 it there?
- MR. FRANSON: I do.
- 11 COMMISSIONER GAW: Let me see it.
- Mr. Franson, why don't you hand that to
- 13 Mr. Schallenberg for me.
- 14 MR. FRANSON: Certainly.
- 15 BY COMMISSIONER GAW:
- 16 Q. I'll avoid getting into the numbers in open
- 17 session. Mr. Schallenberg, could you take those numbers
- 18 from that -- from that document which -- what is that
- 19 again, Mr. Franson?
- 20 MR. FRANSON: That is a filing we made on
- 21 January 31 of 2006, at your request, and I believe among
- 22 other things includes some capital distributions to LEC,
- 23 and actually Mr. Schallenberg has it. He would be better
- 24 able to tell you exactly what it is.
- 25 BY COMMISSIONER GAW:

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1 Q. Go ahead Mr. Schallenberg, if you know.
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- 2 A. On Appendix 3.1 --
- 3 Q. Yes.
- 4 A. -- that provides you a schedule of the
- 5 distribution to the entities that own CassTel. LEC owns
- 6 99 percent.
- 7 Q. Yes.
- 8 A. Mr. Fiata and Lexicon own --
- 9 JUDGE WOODRUFF: Are we getting into
- 10 anything highly confidential here?
- 11 MR. ENGLAND: Not the immediate owners of
- 12 CassTel. When you get into the individual owners of LEC,
- 13 then I believe that is confidential.
- 14 THE WITNESS: Right, but that gives you the
- 15 total 100 percent ownership of CassTel. And what this
- 16 schedule shows you is that those entities had distribution
- 17 to their respective owners. Now, there is a document in
- 18 front of Appendix 3.1 that gives you the breakdown of the
- 19 names of the owners at LEC that makes up its owners.
- 20 BY COMMISSIONER GAW:
- 21 Q. Yes.
- 22 A. So if you were to look at the numbers on
- 23 3.1, you would see aggregate paid to those in the LEC
- 24 column.
- 25 Q. Okay.

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1 A. And that goes from -- that covers the
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- 2 entire period of LEC's ownership up until when the
- 3 information -- we no longer had information, which is
- 4 identified on the second page of Appendix 3.2.
- 5 Q. And do you think that represents all of the
- 6 benefits that might have gone to LEC?
- 7 A. That's all of the monies that was paid in
- 8 the form of distribution to the normal owner of LEC. As I
- 9 pointed out, some of the owners of LEC participated in
- 10 some of the activities where they received cash for
- 11 services that may not have even existed --
- 12 Q. Yes.
- 13 A. -- that would be other remuneration.
- 14 Q. That wouldn't be included there?
- A. No. And it's hard --
- Q. Go ahead.
- 17 A. What I was going to tell you is, if you
- 18 look at the page in front of that, it is -- you would need
- 19 to go to the Staff's report that was filed to supplement.
- 20 You had asked the questions about the releases, and we had
- 21 mentioned that the Staff's report was one of the bases.
- 22 And the record in the complaint as I recall has been
- 23 supplemented with the Staff's report, and the Staff's
- 24 report contains in the highly confidential portion what it
- 25 has done to translate what is on this page to identify

- 1 some of these owners to individual names.
- 2 Q. Okay. Backing off from individual names,
- 3 just in regard to this information, is there sufficient
- 4 information there for you to answer or for me to come up
- 5 to the answer that I was looking for earlier in regard to
- 6 whether or not there is -- there's been a net benefit to
- 7 the LEC investors over the course of their ownership of
- 8 CassTel?
- 9 A. This would tell you how much money they
- 10 have received.
- 11 Q. Right.
- 12 A. Now, as I pointed out earlier when you
- 13 asked me, I don't know how much they had to pay in terms
- 14 of income taxes.
- 15 Q. Yes.
- 16 A. It had been represented to me that these
- 17 amounts of monies were to be the equivalent of what their
- 18 tax bills were from the -- their respective shares of the
- 19 earnings of LEC. So in that case, other than these monies
- 20 went to the IRS, I have made no independent verification,
- 21 nor has anybody on the Staff, as to that representation.
- 22 I can tell you, you know, these monies went to the owners.
- 23 Q. All right. Well, if you made -- if you
- 24 made an assumption that those additional sum amounts were
- 25 distributed for purposes of taxes, and you -- could you

- 1 with those numbers and comparing what fines -- various
- 2 fines are being paid and what nets out to LEC after a
- 3 closing, if it occurs and this Commission approves this
- 4 matter, could you give me an idea of whether there's a net
- 5 benefit to the LEC investors with those assumptions?
- 6 A. If you look at the exhibit that we made up
- 7 today --
- 8 Q. Yes.
- 9 A. -- and you know from that exhibit that
- 10 \$12.7 million are unaccounted for right now.
- 11 Q. Yes.
- 12 A. Left after the proceeds. And as you can
- 13 see -- and that includes this \$5 million of escrow that
- 14 you don't know which way that's going to go, whether
- 15 they're going to get that or not, but they may get that
- 16 back.
- 17 Q. Okay.
- 18 A. If you look at the other items, such as
- 19 closing costs, business wind down, termination pay, and
- 20 since I know they are using consultants --
- 21 Q. Yes.
- 22 A. -- to do that, and they still have that
- 23 last liability piece with the FCC enforcement bureau out
- 24 there.
- 25 Q. Yes.

1 A. And if you go to the bottom of the page and

- 2 I know the LEC equity is 6.4.
- Q. Okay.
- 4 A. If you have to put it in probabilities,
- 5 there's probably a significant probability that the owners
- of LEC, when this is settled and with these amounts that
- 7 are in this filing were just to pay the income taxes, it
- 8 is likely that the owners of LEC will have lost their
- 9 principal by being owners of this enterprise.
- 10 Q. All right.
- 11 A. And that's different than what the value of
- 12 it would have been, what they would have gained, so -- but
- 13 it is likely that the amount of money they receive will be
- 14 less than the amount of cash out of pocket they invested
- 15 in LEC.
- 16 COMMISSIONER GAW: Okay. Should we have
- 17 this marked as an exhibit, Judge?
- 18 JUDGE WOODRUFF: You're talking about this
- 19 (indicating)?
- 20 COMMISSIONER GAW: Actually, the other
- 21 document that he's talking about that was filed.
- 22 MR. FRANSON: I would encourage we print
- 23 that out of EFIS. That is Mr. England's copy.
- 24 COMMISSIONER GAW: Oh, we were using
- 25 Mr. England's copy. Sorry about that.

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1 JUDGE WOODRUFF: It can be marked.
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- 2 COMMISSIONER GAW: Just so we be able to
- 3 refer to it.
- 4 JUDGE WOODRUFF: Certainly. Can somebody
- 5 get a copy of that for us to mark?
- 6 MR. WILLIAMS: Staff would have no problem
- 7 with the Commission taking notice of the filing of it.
- 8 COMMISSIONER GAW: Whatever's easiest to
- 9 do.
- 10 JUDGE WOODRUFF: It's already in the record
- 11 in the TC case, I believe.
- MR. FRANSON: It's in EFIS, Judge, and
- 13 that's very different than being in --
- 14 JUDGE WOODRUFF: It's not in evidence in
- 15 this proceeding?
- 16 MR. FRANSON: Correct. But I would ask the
- 17 Commission at this time to take administrative notice of
- 18 that filing, and I would offer it into evidence at this
- 19 point. And I can certainly get copies if we need it, but
- 20 it is readily available there.
- JUDGE WOODRUFF: I believe it is HC also,
- 22 you said?
- MR. FRANSON: I believe HC, I believe.
- 24 With the exception of the cover pleading it is HC in its
- 25 entirety, yes.

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1 JUDGE WOODRUFF: We'll go ahead and mark it
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- 2 as 2HC, although I don't have a physical copy to give to
- 3 the court reporter but someone can obtain that for her,
- 4 I'm sure.
- 5 MR. FRANSON: We'll get you one very
- 6 shortly.
- 7 JUDGE WOODRUFF: Thank you.
- 8 MR. WILLIAMS: Judge, you'd be taking
- 9 notice of it for purposes of all three cases, I assume?
- 10 JUDGE WOODRUFF: Well, it will be -- assume
- 11 no one objects, it will be part of the evidence in this
- 12 case, or in all three cases as part of this proceeding.
- MR. FRANSON: Your Honor, the copy will be
- 14 here shortly. It will not, however, include the cover
- 15 pleading, but it will include the rest of those.
- 16 JUDGE WOODRUFF: That's fine. And you have
- 17 offered that into evidence. Does anyone, any of the other
- 18 parties have any objection to that or do you want to have
- 19 a chance to see it first?
- MR. DORITY: We are not a party to the TC
- 21 case, your Honor, so I don't have standing to object.
- JUDGE WOODRUFF: At this point, I will
- 23 admit it into evidence, then.
- 24 (EXHIBIT NO. 2HC WAS RECEIVED INTO
- 25 EVIDENCE.)

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1 COMMISSIONER GAW: I think, Judge, that's
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- 2 all I have.
- JUDGE WOODRUFF: All right. Commissioner
- 4 Appling, do you have anything you'd like to ask?
- 5 COMMISSIONER APPLING: Judge, I think just
- 6 one follow-up question, and I would like to ask this
- 7 question and all three of you can answer, Staff counsel,
- 8 OPC and Mr. Schallenberg. Is it still your position at
- 9 this point in time that this Commission approve the
- 10 Stipulation & Agreement?
- 11 MR. SCHALLENBERG: It is my opinion you
- 12 should, yes.
- 13 COMMISSIONER APPLING: OPC?
- 14 MR. DANDINO: The Office of Public Counsel
- 15 hopes the Commission approves the stipulation in both of
- 16 the cases and approves the recommendation of the Staff in
- 17 the other case.
- 18 COMMISSIONER APPLING: Staff?
- 19 MR. FRANSON: It is Staff's position that
- 20 you should approve the stipulations in the two cases and
- 21 approve the Staff recommendation in the sale of assets
- 22 case.
- 23 COMMISSIONER APPLING: Thank you.
- JUDGE WOODRUFF: Commissioner Clayton?
- 25 COMMISSIONER CLAYTON: The only area of

- 1 questions that I was -- that I forgot to ask about when I
- 2 was inquiring earlier related to the intervenors' part of
- 3 the settlement, the \$500,000. Will it be paid in the same
- 4 manner out of the -- at the time of the closing, the funds
- 5 will be set aside and then distributed at that point? Is
- 6 that how that's contemplated?
- 7 MR. ENGLAND: That's correct. The only
- 8 difference, and they are listed by the way in the highly
- 9 confidential exhibit to the First Amended Stipulation, but
- 10 the payments are based on sort of relative amounts of
- 11 payments that have been paid for approximately a 16-month
- 12 period of time. In other words, the larger -- the access
- 13 customers who paid more will receive more, relatively
- 14 speaking, of the \$500,000.
- 15 COMMISSIONER CLAYTON: But the money gets
- 16 set aside in the same way at the closing and be
- 17 distributed?
- 18 MR. ENGLAND: That's correct.
- 19 COMMISSIONER CLAYTON: Now, is there an
- 20 agreement among the parties on how that money will be
- 21 spent?
- 22 MR. ENGLAND: I'm not sure I understand
- 23 your question.
- 24 COMMISSIONER CLAYTON: There's no agreement
- 25 that the money be set aside to pay for sending a CPN with

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1 a Category 11 record or anything? No?
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- 2 MR. ENGLAND: I'd better stay quiet on
- 3 that, your Honor.
- 4 COMMISSIONER CLAYTON: Got you. Thank you.
- 5 JUDGE WOODRUFF: Anything else that the
- 6 Commissioners would like to ask?
- 7 COMMISSIONER GAW: I would like to have
- 8 Commissioner Clayton's earlier question answered, even if
- 9 it's after the fact, by Ms. Dietrich, if we could have
- 10 some comments back in regard to FairPoint and any --
- 11 directly to the FCC or whoever that would be the
- 12 appropriate entity to inquire about whether or not there
- 13 are any issues. So -- in regard to USF. Is that
- 14 possible? Could there be a direct contact made? My
- 15 understanding, that question has not directly been asked.
- JUDGE WOODRUFF: Ms. Dietrich, if you want
- 17 to come forward?
- 18 MS. DIETRICH: That's correct. We have not
- 19 directly asked about FairPoint.
- 20 COMMISSIONER GAW: But you could do that?
- MS. DIETRICH: I don't see why not.
- 22 COMMISSIONER GAW: By this afternoon maybe?
- MS. DIETRICH: We can try to contact
- 24 somebody this afternoon.
- 25 COMMISSIONER GAW: And I assume FairPoint

- 1 will tell me there are no issues?
- 2 MR. DORITY: That's what I'm about to tell
- 3 you. We're not aware of any issues at the FCC regarding
- 4 USF funds.
- 5 COMMISSIONER GAW: Yes. But if we could go
- 6 ahead and close that, unless someone objects. I know
- 7 that's not normally good evidence, but it would be helpful
- 8 to have someone just to give us verification since you
- 9 haven't asked the question directly.
- 10 MS. DIETRICH: Okay.
- 11 COMMISSIONER GAW: But that's helpful to
- 12 have FairPoint give us that representation.
- MR. DORITY: Yes, sir.
- 14 BY COMMISSIONER GAW:
- 15 Q. And was there anything -- Mr. Schallenberg,
- 16 were you going to get me any additional information in
- 17 regard to the potential revenues, lost revenues from a
- 18 change in rates since the last rate case if that change of
- 19 rates had occurred or not? I can't remember.
- 20 A. I don't remember. I remember you asking me
- 21 if I knew --
- 22 O. Yes.
- 23 A. -- what that would be.
- Q. And you said you didn't know at the moment?
- 25 A. Right. And I remember we had talked

- 1 hypothetically or conceptual level that I had answered
- 2 you that our number would be -- our cost of service would
- 3 have been less if I had to remove that, but I don't
- 4 recall. I mean, I would have to create a hypothetical.
- 5 And then as I told you, I still don't know what the
- 6 settlement would have been, albeit the Staff would have
- 7 gone into it. I don't recall that there is a specific
- 8 calculation or number that could be given to you,
- 9 Commissioner.
- 10 Q. Okay.
- 11 A. I mean, we could do a study and try to come
- 12 up with one, but it is going to be very speculative as to
- 13 what that is, and just as a lot of things we do is subject
- 14 to debate and dispute.
- 15 Q. I suppose I could -- if I wanted to make
- 16 some very broad assumptions, I could look at what you've
- 17 testified to in regard to what it would be going forward
- 18 in Staff's position and just apply it to the last, what,
- 19 two years, two and a half years? How long has it been
- 20 since that case?
- 21 A. See, you had the on-the-record in '04,
- 22 early '04 because Mr. Matzdorff was arrested in August,
- 23 because I know that's when I got involved. The Order in
- 24 IR-2004-0354 on the prior earnings review --
- 25 Q. Yes.

1 A. -- was approved, the effective date was

- 2 May 9th of 2004.
- Q. Okay.
- 4 A. So that's the time period that those
- 5 tariffs would have been in place. And as I remember,
- 6 there's a moratorium here as well, so you'd have to look
- 7 at -- that would terminate because you -- I know we didn't
- 8 honor or we didn't satisfy the moratorium requirement. I
- 9 don't know how long they were to be rates that were
- 10 subject to no Staff filing or challenge, so I don't
- 11 remember.
- 12 Q. Yes. The Commission itself wasn't bound by
- 13 any moratorium anyway?
- 14 A. That's correct. All of our commitments are
- 15 at the Staff level and they have a clause in it that that
- 16 can be -- that can be -- the Staff once directed from the
- 17 Commission to engage in an action will do so even if it's
- 18 contrary to the agreement in the stip.
- 19 COMMISSIONER GAW: Okay. Thank you, sir.
- 20 Thank you, Judge.
- JUDGE WOODRUFF: Okay.
- 22 MR. FRANSON: Judge, if I may approach, I
- 23 have the copies of the exhibit, if I may approach. And
- 24 how many do you need? I know you need one for the court
- 25 reporter.

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1 JUDGE WOODRUFF: We need one for the court
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- 2 reporter for sure. Do any of the Commissioners want to
- 3 see it now?
- 4 COMMISSIONER GAW: Sure.
- 5 (EXHIBIT NO. 2HC WAS MARKED FOR
- 6 IDENTIFICATION BY THE REPORTER.)
- 7 MR. SCHALLENBERG: I have the moratorium in
- 8 that case was three years or 1,095 days following the
- 9 effective date of the Order, which I said was May 9th of
- 10 2004.
- 11 COMMISSIONER GAW: Okay.
- 12 MR. SCHALLENBERG: So you can see we would
- 13 effectuating changes before those.
- 14 COMMISSIONER GAW: Before that moratorium
- 15 was --
- MR. SCHALLENBERG: Would have expired.
- 17 COMMISSIONER GAW: Yes.
- 18 MR. SCHALLENBERG: And that's a filing --
- 19 that's a filing moratorium, so there would be some delay
- 20 before rates would have been changed.
- 21 COMMISSIONER GAW: Okay. Thank you.
- JUDGE WOODRUFF: All right. One other
- 23 matter to deal with. Commissioner Gaw requested that
- 24 Natelle Dietrich send some additional information this
- 25 afternoon. I believe the best way to handle that would be

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1 to reserve a number for a post-hearing exhibit for that,
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- 2 so we'll reserve No. 3 for that. And if she can go ahead
- 3 and file that as a post-hearing exhibit.
- 4 MR. WILLIAMS: That will be filed in all
- 5 three cases then.
- JUDGE WOODRUFF: Yes. Any other matters
- 7 anyone wants to bring up while we're still on the record?
- 8 MR. ENGLAND: On some housekeeping, but for
- 9 purposes of the complaint case, do we need to make the
- 10 Stipulation & Agreement an exhibit in the earning case?
- 11 We have the first Stipulation & Agreement -- excuse me --
- 12 the Stipulation & Agreement, then we have the First
- 13 Amended Stipulation & Agreement, and in the sale case
- 14 there would be the Verified Application and exhibits
- 15 attached thereto, as well as Staff's recommendation.
- Those seem to be sort of the operative
- 17 documents that we're all urging you to accept. I'll
- 18 follow your guidance or judgment on that, whether those
- 19 need to be made part of the record or not.
- JUDGE WOODRUFF: Well, they're already part
- 21 of the record. They have not been referred to
- 22 specifically in this proceeding, so I don't know that they
- 23 need filed as exhibits for this proceeding, unless
- 24 somebody feels otherwise.
- 25 MR. FRANSON: Your Honor, I don't think

- 1 they need to be filed otherwise, but I would encourage
- 2 your Honor -- are you taking administrative notice for --
- 3 in each case of all of the other cases, the Commission
- 4 record therein? That probably would cover it.
- JUDGE WOODRUFF: Yes. We'll do that.
- 6 Anything else anybody wants to bring up?
- 7 MR. ENGLAND: One final item. We, like
- 8 Staff and Public Counsel, would urge the Commission to
- 9 approve the Stipulations & Agreements in the complaint
- 10 case and in the earnings investigation case and the Staff
- 11 recommendation in the sale case.
- 12 We would also ask that you act as quickly
- 13 as possible. Missouri seems to be the linchpin right now
- 14 in a series of commission agency actions that need to be
- 15 taken before this can close, and we're hopeful that we can
- 16 get something from the Commission in the very near future
- 17 approving these agreements so we can then get Kansas's
- 18 approval and then move on to the FCC. But everyone seems
- 19 to be waiting for Missouri to act on this.
- 20 And my understanding is that there is an
- 21 anticipated or at least closing date of early July. So
- 22 that hopefully puts some frame of reference on the
- 23 urgency.
- MR. MIRAKIAN: And I would add on behalf of
- 25 LEC actually that the July 3rd date is essentially a

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1 drop-dead date in the purchase agreement. So if closing
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- 2 doesn't happen by then, the purchase agreement will become
- 3 an open issue between FairPoint and the other parties, and
- 4 it could end up needing to be renegotiated. So the
- 5 urgency is very real.
- 6 MR. DORITY: On behalf of FairPoint
- 7 companies, we would like to echo that sentiment as well.
- 8 We would urge the Commission to act as quickly as
- 9 possible.
- 10 JUDGE WOODRUFF: All right. Thank you.
- 11 Anything further?
- 12 (No response.)
- JUDGE WOODRUFF: With that, then, we are
- 14 adjourned. Thank you.

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| 1 | EXHIBITS INDEX | | |
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| 2 | | MARKED | RECEIVED |
| 3 | EXHIBIT NO. 1 CassTel Purchase Price Distribution Sheet | | |
| 4 | | 201 | 202 |
| 5 | EXHIBIT NO. 2HC Staff Response to Questions from the Bench at the January 11, 2006 On-the-Record Presentation regarding the Stipulation & Agreement filed in Case No. TC-2005-0357 | | |
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